



## MENTAL HEALTH AND RECOVERY BOARD BELMONT, HARRISON AND MONROE COUNTIES BELMONT COUNTY DECEMBER 31, 2021

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## INDEPENDENT AUDITOR'S REPORT

Mental Health and Recovery Board Belmont, Harrison and Monroe Counties Belmont County 99 North Sugar Street St. Clairsville, Ohio 43950

To the Members of the Board:

#### Report on the Audit of the Financial Statements

#### Opinion

We have audited the cash-basis financial statements of the governmental activities and the major fund of the Mental Health and Recovery Board Belmont, Harrison and Monroe Counties, Belmont County, Ohio (the Board), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective cash-basis financial position of the governmental activities and the major fund of the Mental Health and Recovery Board Belmont, Harrison and Monroe Counties, Belmont County, as of December 31, 2021, and the respective changes in cash-basis financial position thereof and the budgetary comparison for the Mental Health and Recovery Board Fund for the year then ended in accordance with the cash-basis of accounting described in Note 2.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Board, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Emphasis of Matter - Accounting Basis

We draw attention to Note 2 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

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## Emphasis of Matter

As discussed in Note 11 to the financial statements, during 2021, the financial impact of COVID-19 and the ensuing emergency measures may impact subsequent periods of the Board. We did not modify our opinion regarding this matter.

## **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the cash basis of accounting described in Note 2, and for determining that the cash basis of accounting is an acceptable basis for preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Board's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the Board's ability to continue as a going concern for a reasonable
  period of time.

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We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Supplementary Information

Our audit was conducted to opine on the financial statements as a whole that collectively comprise the Board's basic financial statements.

The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards are presented for purposes of additional analysis and are not a required part of the financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied to the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Information

We applied no procedures to management's discussion & analysis as listed in the table of contents. Accordingly, we express no opinion or any other assurance on them.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

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## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 1, 2022, on our consideration of the Board's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Board's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

December 1, 2022

#### Mental Health and Recovery Board Belmont, Harrison and Monroe Counties Belmont County Management's Discussion and Analysis For the Year Ended December 31, 2021 Unaudited

The discussion and analysis of the Mental Health and Recovery Board Belmont, Harrison and Monroe Counties (the Board) financial performance provides an overall review of the Board's financial activities for the year ended December 31, 2021, within the limitations of the Board's cash basis of accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Board's financial performance.

## Financial Highlights

Key financial highlights for 2021 are as follows:

- Net position of governmental activities increased \$529,186 or 5 percent.
- The Board's general receipts accounted for \$4,925,792 in receipts or 87 percent of all receipts and are primarily property taxes and unrestricted grants and entitlements. Program specific receipts in the form of operating grants and contributions accounted for \$725,186 or 13 percent of total receipts of \$5,650,978.
- The Board had \$5,121,792 in disbursements related to governmental activities; \$725,186 of these disbursements was offset by program specific operating grants and contributions. General receipts of \$4,925,792 were adequate to provide for these programs.
- The Board's major fund had \$5,650,978 in receipts and \$5,121,792 in disbursements. The cash fund balance increased \$529,186.

#### Using the Basic Financial Statement

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Board's cash basis of accounting.

#### Report Components

The Statement of Net Position – Cash Basis and Statement of Activities – Cash Basis provide information about the cash activities of the Board as a whole.

Fund financial statements provide a greater level of detail. A fund was created and maintained on the financial records of the Board. These statements present financial information by this fund.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide explanation and detail regarding the information reported in the statements.

#### Basis of Accounting

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Board has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Board's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets, and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

## Reporting the Board as a Whole

The Statement of Net Position – Cash Basis and Statement of Activities – Cash Basis reflect how the Board did financially during 2021, within the limitations of the cash basis of accounting. The Statement of Net Position – Cash Basis presents the cash balance of the governmental activities of the Board at year end. The Statement of Activities – Cash Basis compares cash disbursements with program receipts for the governmental program. Program receipts include operating grants and contributions restricted to meeting the operational requirements of the program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the Board's general receipts.

These statements report the Board's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Board's financial health. Over time, increases or decreases in the Board's cash position are indicators of whether the Board's financial health is improving or deteriorating. When evaluating the Board's financial condition, you should also consider other non-financial factors as well, such as the Board's property tax base, the population base, the extent of the Board's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

In the Statement of Net Position – Cash Basis and the Statement of Activities – Cash Basis, the Board's activities consist of:

Governmental activities: The Board's mental health and dependency rehabilitation program services are reported here. State and federal grants and income from property taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid by the people receiving them.

#### **Reporting the Board's Fund**

Fund financial statements provide detailed information about the Board's major fund. The Board established the Mental Health and Recovery Fund to manage its activities and to help demonstrate that restricted money is being spent for the intended purpose. The fund of the Board is governmental.

Governmental Fund - The Board's activities are reported in a governmental fund. The governmental fund financial statements provide a detailed view of the Board's governmental operations and the basic service it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Board's program. The Board's only major governmental fund is the Mental Health and Recovery Fund. The program reported in the governmental fund is closely related to those reported in the governmental activities sections of the entity-wide statements.

## The Board as a Whole

Table 1 provides a summary of the Board's net position for 2021 compared to 2020 on a cash basis:

## Table 1 Net Position – Cash Basis

|                           | Governmental Activities |              |
|---------------------------|-------------------------|--------------|
|                           | 2020                    | 2021         |
| Cash Basis Assets         |                         |              |
| Cash and Cash Equivalents | \$10,464,035            | \$10,993,221 |
| Total Assets              | \$10,464,035            | \$10,993,221 |
|                           |                         |              |
| Net Position              |                         |              |
| Unrestricted              | \$10,464,035            | \$10,993,221 |
| Total Net Position        | \$10,464,035            | \$10,993,221 |

The net position of governmental activities increased \$529,186 or 5 percent during 2021. The Board's revenue came primarily from the Ohio Department of Mental Health and Addiction Services. During the audit period, January 1, to December 31, 2021, the Board's receipts were more than expenditures. The limitations of the cash basis of accounting must be considered when analyzing this information. If accounts receivable and accounts payable had been considered at year end, the increase would have been lower.

## Mental Health and Recovery Board Belmont, Harrison and Monroe Counties Belmont County Management's Discussion and Analysis

For the Year Ended December 31, 2021

Unaudited

Table 2 reflects the changes in net position on a cash basis in 2021 and 2020 for governmental activities:

## Table 2 Changes in Net Position

|   | Governmental<br>Activities<br>2021 | Governmental<br>Activities<br>2020 |
|---|------------------------------------|------------------------------------|
| Receipts:   |                                    |                                    |
| Program Cash Receipts   |                                    |                                    |
| Operating Grants and Contributions                                    | \$ 725,186                         | \$ 537,135                         |
| Total Program Cash Receipts   | 725,186                            | 537,135                            |
| General Receipts  |                                    |                                    |
| Property Taxes Levied for General Purposes                            | 2,401,760                          | 2,351,740                          |
| Revenue in Lieu of Taxes  | 0                                  | 1,188                              |
| Grants and Entitlements – Unrestricted                                | 2,406,915                          | 2,973,678                          |
| Other Receipts  | 117,117                            | 250,321                            |
| Total General Receipts  | 4,925,792                          | 5,576,927                          |
| Total Receipts  | 5,650,978                          | 6,114,062                          |
| <b>Disbursements:</b><br>Mental Health and Dependency Rehabilitation: |                                    |                                    |
| Salaries  | 325,180                            | 355,415                            |
| Supplies  | 3,925                              | 5,239                              |
| Equipment   | 8,789                              | 12,039                             |
| Contracts – Repairs   | 27,983                             | 36,825                             |
| Contracts – Services  | 4,275,473                          | 3,586,615                          |
| Advertising and Printing  | 34,543                             | 10,802                             |
| Travel and Expenses   | 6,911                              | 6,031                              |
| Public Employees' Retirement  | 54,141                             | 55,062                             |
| Worker's Compensation   | 2,740                              | 2,837                              |
| Other Expenses  | 216,469                            | 207,660                            |
| Medicare  | 4,548                              | 5,002                              |
| Building Expenses   | 161,090                            | 0                                  |
| Total Disbursements   | 5,121,792                          | 4,283,527                          |
| Change in Net Assets  | \$ 529,186                         | \$1,830,535                        |

Program receipts represent 13 percent of total receipts and are primarily comprised of restricted operating grants and contributions.

General receipts represent 87 percent of the Board's total receipts, and of this amount, 48.8 percent are local taxes. State subsidies and entitlements make up the Board's general receipts representing 48.9 percent. Other receipts, 2.3 percent, are insignificant and from unpredictable revenue sources.

Disbursements for the Mental Health and Recovery Board fund represent the overhead costs of running the Board, supportive services to providers and the contract services provided for the Board activities by provider agencies. Most cash disbursements were for contract services, accounting for \$4,275,473, or approximately 83.5 percent of total cash disbursements.

#### **Governmental Activities**

The Statement of Activities – Cash Basis, shows the first column set details the mental health and dependency program services provided by the Board. The major program disbursements for governmental activities were for contract services, which accounted for 83.5 percent of all cash disbursements. The next column set on the Statement entitled Program Cash Receipts identifies operating grants and contributions received by the Board that must be used to provide a specific service. The Net (Disbursements) Receipts and Changes in Net Position column compares the program cash receipts to the cost of the service. This "net cost" amount represents the cost of the program service which must be paid from the general receipts, which consists of property taxes, unrestricted grants and state entitlements, and other receipts. A comparison between the total cost of services and the net cost is presented in Table 3.

| Covernmental Activities                      |                    |             |               |             |
|--|--------------------|-------------|---------------|-------------|
|  | Total Co<br>Servio |             | Net C<br>Serv |             |
|  | 2021               | 2020        | 2021          | 2020        |
| Mental Health and Dependency Rehabilitation: |                    |             |               |             |
| Salaries                                     | \$ 325,180         | \$ 355,415  | \$ 319,714    | \$ 355,415  |
| Supplies                                     | 3,925              | 5,239       | 3,925         | 5,239       |
| Equipment                                    | 8,789              | 12,039      | 8,789         | 12,039      |
| Contracts – Repairs                          | 27,983             | 36,825      | 27,983        | 36,825      |
| Contracts – Services                         | 4,275,473          | 3,586,615   | 3,555,753     | 3,049,480   |
| Advertising and Printing                     | 34,543             | 10,802      | 34,543        | 10,802      |
| Travel and Expenses                          | 6,911              | 6,031       | 6,911         | 6,031       |
| Public Employee's Retirement                 | 54,141             | 55,062      | 54,141        | 55,062      |
| Worker's Compensation                        | 2,740              | 2,837       | 2,740         | 2,837       |
| Other Expenses                               | 216,469            | 207,660     | 216,469       | 207,660     |
| Medicare                                     | 4,548              | 5,002       | 4,548         | 5,002       |
| Building Expenses                            | 161,090            | 0           | 161,090       | 0           |
| Total Disbursements                          | \$5,121,792        | \$4,283,527 | \$4,396,606   | \$3,746,392 |

# Table 3Governmental Activities

In 2021, the Mental Health and Recovery Board depended upon property taxes and unrestricted grants to support 86 percent of its governmental activities.

#### The Board's Fund

The Board's governmental fund had total receipts of \$5,650,978 and disbursements of \$5,121,792. The fund balance increased \$529,186. The Board has received additional funding for specialized projects from State sources and in 2021 funding from Federal sources were increased than the previous year. The Board continues to plan for level funding for treatment services from the Ohio Department of Mental Health and Addiction Services although one time funding is made available for special projects. The additional revenue generated from the Belmont County levy has made available funds to continue providing consumer services and allow for planning for additional services and programs.

## Budgeting Highlights

The Board's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. During 2021, the revenue budget was not amended, and the disbursement budget was amended to reflect additional appropriations to meet its obligations in those line items.

## Current Issues

The Board contracts with provider agencies to deliver mental health and substance abuse services to the residents of Belmont, Harrison, and Monroe Counties. The challenge to maintain adequate services to non-Medicaid consumers in the Board's service area, with the level funded specific allocations, for state funds, will remain an issue for Harrison and Monroe counties that are not served by the Belmont County levy. The Board continues to work with its contract agencies to deliver appropriate and cost-effective services to consumers with increasing mental health and addiction issues.

The impact of COVID-19 and the ongoing emergency measures continue to impact services of providers that receive Board support including shortages in a qualified workforce. The impact on the Board's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated. We follow the various government policies and advice to continue our operations along with safeguarding our residents served with behavioral health services and supports. The Board assists our community and contract agencies with PPE and organizations to offer services by telehealth and directly. The increased behavioral health treatment services and supports needs with the human factor of the pandemic are part of the ongoing community planning along with supporting providers with additional workforce development.

## **Contacting the Board's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and providers with a general overview of the Board's finances and to reflect the Board's accountability for the money it receives. Questions concerning any of the information should be directed to Wendy S. McKivitz, Chief Finance Officer, at the Mental Health and Recovery Board Belmont, Harrison and Monroe Counties, 99 North Sugar Street, Saint Clairsville, Ohio 43950.

## Mental Health and Recovery Board Belmont, Harrison and Monroe Counties Belmont County Statement of Net Position - Cash Basis December 31, 2021

|                           | Governmental<br>Activities |
|---------------------------|----------------------------|
| Assets                    |                            |
| Cash and Cash Equivalents | \$10,993,221               |
| Total Assets              | \$10,993,221               |
|                           |                            |
| Net Position              |                            |
| Unrestricted              | \$10,993,221               |
| Total Net Position        | \$10,993,221               |

## Mental Health and Recovery Board Belmont, Harrison and Monroe Counties Belmont County Statement of Activities - Cash Basis For the Year Ended December 31, 2021

|   |                     | Program Cash<br>Receipts | Net<br>(Disbursements)<br>Receipts and<br>Changes in Net<br>Position |
|---|---------------------|--------------------------|--|
|   | Cash                | Operating Grants         | Governmental   |
|   | Disbursements       | and Contributions        | Activities   |
| Governmental Activities   |                     |                          |  |
| Mental Health and Dependency Rehabilitation:                    |                     |                          |  |
| Salaries  | \$325,180           | \$5,466                  | (\$319,714)  |
| Supplies  | 3,925               | 0                        | (3,925)  |
| Equipment   | 8,789               | 0                        | (8,789)  |
| Contracts - Repairs   | 27,983              | 0                        | (27,983)   |
| Contracts - Services  | 4,275,473           | 719,720                  | (3,555,753)  |
| Advertising and Printing  | 34,543              | 0                        | (34,543)   |
| Travel and Expenses   | 6,911               | 0                        | (6,911)  |
| Public Employee's Retirement                                    | 54,141              | 0                        | (54,141)   |
| Workers Compensation  | 2,740               | 0                        | (2,740)  |
| Other Expenses  | 216,469             | 0                        | (216,469)  |
|   | 4,548               | 0<br>0                   | (4,548)  |
| Building Expenses   | 161,090             | 0                        | (161,090)  |
| Total Governmental Activities                                   | \$5,121,792         | \$725,186                | (\$4,396,606)  |
| <b>General Receipts</b><br>Property Taxes Levied for General Pu | •                   |                          | 2,401,760  |
| Grants and Entitlements not Restricted                          | to Specific Program | าร                       | 2,406,915  |
| Miscellaneous   |                     |                          | 117,117  |
| Total General Receipts  |                     |                          | 4,925,792  |
| Change in Net Position  |                     |                          | 529,186  |
| Net Position Beginning of Year                                  |                     |                          | 10,464,035   |
| Net Position End of Year  |                     |                          | \$10,993,221   |

## Mental Health and Recovery Board Belmont, Harrison and Monroe Counties Belmont County Statement of Cash Basis Assets and Cash Basis Fund Balance Governmental Fund December 31, 2021

|                               | Mental Health and<br>Recovery Fund |
|-------------------------------|------------------------------------|
| Assets                        |                                    |
| Cash and Cash Equivalents     | \$10,993,221                       |
| Total Assets                  | \$10,993,221                       |
| Fund Balance                  |                                    |
| Assigned                      | 3,275,999                          |
| Unassigned (Deficit)          | 7,717,222                          |
| Total Cash Basis Fund Balance | \$10,993,221                       |

## Mental Health and Recovery Board Belmont, Harrison and Monroe Counties Belmont County Statement of Receipts, Disbursements, and Changes in Fund Balance - Cash Basis Governmental Fund For the Year Ended December 31, 2021

|                                       | Mental Health and<br>Recovery Fund |
|---------------------------------------|------------------------------------|
| Receipts                              |                                    |
| Property Taxes                        | \$2,401,760                        |
| Intergovernmental Grants              | 3,132,101                          |
| Miscellaneous                         | 117,117                            |
| Total Receipts                        | 5,650,978                          |
| Disbursements                         |                                    |
| Current:                              |                                    |
| Salaries                              | 325,180                            |
| Supplies                              | 3,925                              |
| Equipment                             | 8,789                              |
| Contracts - Repairs                   | 27,983                             |
| Contracts - Services                  | 4,275,473                          |
| Advertising and Printing              | 34,543                             |
| Travel and Expenses                   | 6,911                              |
| Public Employee's Retirement          | 54,141                             |
| Worker's Compensation                 | 2,740                              |
| Other Expenses                        | 216,469                            |
| Medicare                              | 4,548                              |
| Building Expenses                     | 161,090                            |
| Total Disbursements                   | 5,121,792                          |
| Excess of Receipts Over Disbursements | 529,186                            |
| Fund Balance Beginning of Year        | 10,464,035                         |
| Fund Balance End of Year              | \$10,993,221                       |

#### Mental Health and Recovery Board Belmont, Harrison and Monroe Counties Belmont County Statement of Cash Receipts, Cash Disbursements, and Changes In Cash Fund Balance - Budget and Actual - Budget Basis Mental Health and Recovery Fund For the Year Ended December 31, 2021

|   | Budgeted Amounts |             |              |               |
|---|------------------|-------------|--------------|---------------|
|   |                  |             | A . ( )      | Variance with |
|   | Original         | Final       | Actual       | Final Budget  |
| Receipts  |                  |             |              |               |
| Property Taxes  | \$2,364,650      | \$2,364,650 | \$2,401,760  | \$37,110      |
| Intergovernmental Grants                                | 2,455,948        | 2,455,948   | 3,132,101    | 676,153       |
| Miscellaneous   | 162,000          | 162,000     | 117,117      | (44,883)      |
| Total Cash Receipts                                     | 4,982,598        | 4,982,598   | 5,650,978    | 668,380       |
| Disbursements   |                  |             |              |               |
| Current:  |                  |             |              |               |
| Salaries  | 375,500          | 375,500     | 325,180      | 50,320        |
| Supplies  | 8,500            | 8,500       | 4,425        | 4,075         |
| Equipment   | 23,000           | 47,000      | 8,789        | 38,211        |
| Contracts and Repairs                                   | 78,000           | 103,000     | 29,983       | 73,017        |
| Contract Services                                       | 5,225,000        | 5,225,000   | 4,600,473    | 624,527       |
| Advertising and Printing                                | 43,000           | 68,000      | 34,543       | 33,457        |
| Travel and Expenses                                     | 7,500            | 7,500       | 6,911        | 589           |
| Public Employee's Retirement                            | 55,000           | 55,000      | 54,141       | 859           |
| Worker's Compensation                                   | 2,000            | 3,000       | 2,740        | 260           |
| Other Expenses  | 535,000          | 535,000     | 266,469      | 268,531       |
| Medicare  | 6,000            | 6,000       | 4,548        | 1,452         |
| Building Expenses                                       | 1,150,000        | 1,150,000   | 186,090      | 963,910       |
| Total Cash Disbursements                                | 7,508,500        | 7,583,500   | 5,524,292    | 2,059,208     |
| Excess of Cash Receipts Over/(Under) Cash Disbursements | (2,525,902)      | (2,600,902) | 126,686      | 2,727,588     |
| Net Change in Fund Balance                              | (2,525,902)      | (2,600,902) | 126,686      | 2,727,588     |
| Unencumbered Cash Basis Fund Balance Beginning of Year  | 10,194,035       | 10,194,035  | 10,194,035   | 0             |
| Prior Year Encumbrances Appropriated                    | 270,000          | 270,000     | 270,000      | 0             |
| Unencumbered Cash Basis Fund Balance End of Year        | \$7,938,133      | \$7,863,133 | \$10,590,721 | \$2,727,588   |

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## Note 1 - Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Mental Health and Recovery Board Belmont, Harrison and Monroe Counties (the Board). An eighteen-member Board is the governing board. The Director of the Ohio Department of Mental Health and Addiction Service appoints eight members, and ten members are appointed by the County Commissioners of Belmont, Harrison, and Monroe counties proportionate to population.

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure the financial statements of the Board are not misleading.

#### Primary Government

The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the Board. The Board provides alcohol, drug addiction, and mental health services and programs to citizens of the Board area. Public and private agencies are the primary service providers, through Board contracts.

## Joint Ventures, Jointly Governed Organizations, Public Entity Risk Pools and Related Organizations

The Board participates in the Eastern Alliance Council of Governments, which is defined as a jointly governed organization. Additional information concerning the jointly governed organization is discussed in Note 10.

The Board's management believes these financial statements present all activities for which the Board is financially accountable.

#### Note 2 - Summary of Significant Accounting Policies

As discussed further in the "Basis of Accounting" section of this note, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the Board's accounting policies.

#### Basis of Presentation

The Board's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**Government-Wide Financial Statements** The statement of net position and the statement of activities display information about the Board as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" receipts and disbursements. The statements distinguish between activities of the Board that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The Board has no business-type activities. The statement of net position presents the cash balance of the governmental activities of the Board at year end. The statement of activities compares disbursements and program receipts for each program or function of the Board's governmental

## Note 2 - Summary of Significant Accounting Policies (Continued)

activities and business-type activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Board is responsible. Program receipts include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. Receipts which are not classified as program receipts are presented as general receipts of the Board, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental program is self-financing on a cash basis or draws from the general receipts of the Board.

## Fund Accounting

The Board uses a fund to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The fund of the Board is governmental.

**Governmental Funds** Governmental funds are those through which most governmental functions of the Board are financed. The following is the Board's major governmental fund:

*Mental Health and Recovery Fund* This fund accounts for a county-wide property tax levy and federal and state grants that are primarily used to pay the costs of contracts with local mental health and recovery agencies that provide services to the public.

## **Basis of Accounting**

The Board's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the Board's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

## **Budgetary Process**

All funds, except Custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Board may appropriate. The appropriations resolution is the Board authorization to spend resources and sets annual limits on disbursements plus encumbrances at the level of control selected by the Board. The legal level of control has been established by the Board at the fund, department, and object level for all funds.

ORC Section 5705.28(C)(1) requires the Board to file an estimate of contemplated revenue and expenses with the municipalities and townships within the Board area by about June 1 (forty-five days prior to July 15). The county auditor cannot allocate property taxes from the municipalities and townships within the county if the filing has not been made.

ORC Section 3709.28 establishes budgetary requirements for the Board, which are similar to ORC Chapter 5705 budgetary requirements. On or about the first Monday of April the Board must adopt an itemized

## Note 2 - Summary of Significant Accounting Policies (Continued)

appropriation measure. The appropriation measure, together with an itemized estimate of revenues to be collected during the next fiscal year, shall be certified to the county budget commission. Subject to estimated resources, the Board may, by resolution, transfer appropriations from one appropriation item to another, reduce or increase any item, create new items, and make additional appropriations or reduce the total appropriation. Such appropriation modifications shall be certified to the county budget commission for approval.

The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources in effect when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Mental Health and Recovery Board.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budget reflect the first appropriation resolution that covered the entire year, including amounts automatically carried forward from prior years. The amount reported as the final budgeted amounts represents the final appropriations passed by the Board during the year.

## Cash and Investments

The Belmont County Treasurer is the custodian for the Board's cash and investments. The County's cash and investment pool holds the Board's cash and investments, which are reported at the County Treasurer's carrying amount. Deposits and investments disclosures for the County, as a whole, may be obtained from the Belmont County.

## **Capital Assets**

The Board records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Board's cash basis of accounting.

#### **Employer Contributions to Cost-Sharing Pension Plans**

The Board recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 7 and 8, the employer contributions include portions for pension benefits and for postretirement benefits (OPEB).

#### Net Position

Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The Board's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

## Note 2 - Summary of Significant Accounting Policies (Continued)

## Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Board is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of the Board. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** Amounts in the assigned fund balance classification are intended to be used by the Board for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the Board official delegated that authority by resolution, or by State Statute.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Board applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

## Note 3 - Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the Mental Health and Recovery Fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances are treated as cash disbursements (budgetary basis) rather than as restricted, committed or assigned fund balance (cash basis). The encumbrances outstanding at year end (budgetary basis) amounted to \$402,500 for the Mental Health and Recovery Fund.

## Note 4 – Deposits and Investments

As required by the Ohio Revised Code, the Belmont County Treasurer is custodian for the Board's deposits. The County's deposit and investment pool holds the Board's assets, valued at the Treasurer's reported carrying amount.

## Note 5 - Property Taxes

Property taxes include amounts levied against all real and public utility property located in the Health District. Property tax revenue received during 2021 for real and public utility property taxes represents collections of 2020 taxes.

2021 real property taxes are levied after October 1, 2021, on the assessed value as of January 1, 2021, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2021 real property taxes are collected in and intended to finance 2022.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2021 public utility property taxes which became a lien December 31, 2020, are levied after October 1, 2021, and are collected in 2022 with real property taxes.

The full tax rate for all County operations for the year ended December 31, 2021, was \$15.05 per \$1,000 of assessed value. The assessed values of real property and public utility tangible property upon which 2021 property tax receipts were based are as follows:

| Real Property                    | \$1,781,035,680        |
|----------------------------------|------------------------|
| Public Utility Personal Property | <u>481,667,460</u>     |
| Total Assessed Property Value    | <u>\$2,262,703,140</u> |

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the Mental Health and Recovery Fund in the County. The County Auditor periodically remits to the Board its portion of the taxes collected.

#### Note 6 - Risk Management

The Board is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2021, the Board contracted with three companies for insurance as follows:

| Type of Coverage                 | <u>Coverages</u> | Deductible |
|----------------------------------|------------------|------------|
| Scottsdale Insurance Company:    |                  |            |
| Directors and Officers Liability | \$2,000,000      | \$2,500    |
| State Auto Insurance Company:    |                  |            |
| Building                         | \$304,230        | \$250      |
| Building Personal Property       | \$57,202         | \$250      |
| Diamond State Insurance Company: |                  |            |
| Building                         | \$100,000        | \$2,500    |
| Building Renovation              | \$1,200,000      | \$2,500    |

## Note 6 - Risk Management (Continued)

There have been no claims with the commercial coverage in any of the past three years and there was no significant reduction in coverage from the prior year. Insurance was added for the renovation of the Barnesville building.

Workers' Compensation System a premium based on a rate per \$100 of salaries. The rate is calculated based on accident history and administrative costs through Belmont County. The System administers and pays all claims.

## Note 7 - Defined Benefit Pension Plans

## Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description – Board employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan, and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost-of-living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to

the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

## Note 7 - Defined Benefit Pension Plans (Continued)

## Plan Description - Ohio Public Employees Retirement System (OPERS) (Continued)

| Group A                                   | Group B                                   | Group C                                  |
|---|---|--|
| Eligible to retire prior to               | 20 years of service credit prior to       | Members not in other Groups              |
| January 7, 2013, or five years            | January 7, 2013, or eligible to retire    | and members hired on or after            |
| after January 7, 2013                     | ten years after January 7, 2013           | January 7, 2013                          |
| State and Local                           | State and Local                           | State and Local                          |
| Age and Service Requirements:             | Age and Service Requirements:             | Age and Service Requirements:            |
| Age 60 with 60 months of service credit   | Age 60 with 60 months of service credit   | Age 57 with 25 years of service credit   |
| or Age 55 with 25 years of service credit | or Age 55 with 25 years of service credit | or Age 62 with 5 years of service credit |
| Traditional Plan Formula:                 | Traditional Plan Formula:                 | Traditional Plan Formula:                |
| 2.2% of FAS multiplied by years of        | 2.2% of FAS multiplied by years of        | 2.2% of FAS multiplied by years of       |
| service for the first 30 years and 2.5%   | service for the first 30 years and 2.5%   | service for the first 35 years and 2.5%  |
| for service years in excess of 30         | for service years in excess of 30         | for service years in excess of 35        |
| Combined Plan Formula:                    | Combined Plan Formula:                    | Combined Plan Formula:                   |
| 1% of FAS multiplied by years of          | 1% of FAS multiplied by years of          | 1% of FAS multiplied by years of         |
| service for the first 30 years and 1.25%  | service for the first 30 years and 1.25%  | service for the first 35 years and 1.25% |

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The initial amount of a member's pension benefit is vested upon receipt of the initial benefit payment for calculation of an annual cost-of-living adjustment.

When a traditional plan benefit recipient has received benefits for 12 months, current law provides for an annual cost of living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost–of–living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to

January 7, 2013, the cost of living adjustment is 3 percent. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contributions, vested employer contributions and investment gains or losses resulting from the members' contributions. Employer

## Note 7 - Defined Benefit Pension Plans (Continued)

## **Ohio Public Employees Retirement System (Continued)**

contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of their benefit (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

Beginning in 2022, the Combined Plan will be consolidated under the Traditional Pension Plan (defined benefit plan) and the Combined Plan option will no longer be available for new hires beginning in 2022.

Funding Policy – The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

|   | State<br>and Local | Public<br>Safety | Law<br>Enforcement |  |
|---|--------------------|------------------|--------------------|--|
| 2021 Statutory Maximum Contribution Rates |                    |                  |                    |  |
| Employer                                  | 14.0 %             | 18.1 %           | 18.1 %             |  |
| Employee *                                | 10.0 %             | **               | ***                |  |
| 2021 Actual Contribution Rates            |                    |                  |                    |  |
| Employer:                                 |                    |                  |                    |  |
| Pension ****                              | 14.0 %             | 18.1 %           | 18.1 %             |  |
| Post-employment Health Care Benefits **** | 0.0                | 0.0              | 0.0                |  |
| Total Employer                            | 14.0 %             | 18.1 %           | 18.1 %             |  |
| Employee                                  | 10.0 %             | 12.0 %           | 13.0 %             |  |

\* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

- \*\* This rate is determined by OPERS' Board and has no maximum rate established by ORC.
- \*\*\* This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.
- \*\*\*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The Board's contractually required contribution was \$54,222 for the year 2021.

## Note 8 - Postemployment Benefits

## **Ohio Public Employees Retirement System (Continued)**

Plan Description – The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit postemployment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. Currently, Medicare-eligible retirees are able to select medical and prescription drug plans from a range of options and may elect optional vision and dental plans. Retirees and eligible dependents enrolled in Medicare Parts A and B have the option to enroll in a Medicare supplemental plan with the assistance of the OPERS Medicare Connector. The OPERS Medicare Connector is a relationship with a vendor selected by OPERS to assist retirees, spouses and dependents with selecting a medical and pharmacy plan. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS sponsors medical and prescription coverage through a professionally managed self-insured plan. An allowance to offset a portion of the monthly premium is offered to retirees and eligible dependents. The allowance is based on the retiree's years of service and age when they first enrolled in OPERS coverage.

Medicare-eligible retirees who choose to become re-employed or survivors who become employed in an OPERS-covered position are prohibited from participating in an HRA. For this group of retirees, OPERS sponsors secondary coverage through a professionally managed self-insured program. Retirees who enroll in this plan are provided with a monthly allowance to offset a portion of the monthly premium. Medicare-eligible spouses and dependents can also enroll in this plan as long as the retiree is enrolled.

OPERS provides a monthly allowance for health care coverage for eligible retirees and their eligible dependents. The base allowance is determined by OPERS.

The heath care trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or separation, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Effective January 1, 2022, OPERS will discontinue the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit with a minimum age of 60, or generally 30 years of qualifying service at any age. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. Current retirees eligible (or who become eligible prior to January 1, 2022) to participate in the OPERS health care program will continue to be eligible after January 1, 2022. Eligibility requirements will change for those retiring after January 1, 2022, with differing eligibility requirements for Medicare retirees and non-Medicare retirees. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' Annual Comprehensive Financial Report referenced below for additional information.

## Note 8 - Postemployment Benefits (Continued)

## **Ohio Public Employees Retirement System (Continued)**

The Ohio Revised Code permits but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by the OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan and the combined plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2021, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2021, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan and Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2021 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The Board's contractually required contribution was \$15,492 for the year 2021.

#### Note 9 – Contingent Liabilities

Amounts grantor agencies pay to the Board are subject to audit and adjustment by the grantor, principally the federal government. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### Note 10 - Jointly Governed Organizations

The Board is a member of the Eastern Alliance Council of Governments (the Council), which is a jointly governed organization, consisting of three Alcohol, Drug Addiction and Mental Health Services Boards serving Jefferson, Coshocton, Guernsey, Morgan, Muskingum, Noble, Perry, Belmont, Harrison, and Monroe counties. The Council was established under Chapter 167 of the Ohio Revised Code. The purpose of the council is to promote cooperative agreements and coordinated action among members, state departments, and other local service entities, develop and implement joint quality improvement activities on a regular basis, plan, develop, fund and administer joint residential programming for target populations, and optimize comprehensive planning and program development.

## Note 10 - Jointly Governed Organizations (Continued)

The Council is managed by a board of trustees composed of the Executive Director, or the Director's designee, from each of its members. The continued existence of the Council is not dependent on the Board's continued participation and the Board has no equity interest or financial responsibility for the Council.

## Note 11 – COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency continues. During 2021, the Board received COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the Board. The impact on the Board's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

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## MENTAL HEALTH AND RECOVERY BOARD BELMONT, HARRISON AND MONROE COUNTIES BELMONT COUNTY

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2021

| FEDERAL GRANTOR<br>Pass-Through Grantor<br>Program Title   | Grant<br>Year | Federal<br>AL<br>Number | Pass-Through<br>Entity Identifying<br>Number | Passed<br>Through to<br>Subrecipients | Total Federal<br>Expenditures |
|--|---------------|-------------------------|--|---------------------------------------|-------------------------------|
| U.S. DEPARTMENT OF TREASURY  |               |                         |  |                                       |                               |
| Passed Through Ohio Department of Mental Health and Addiction Services<br>Coronavirus Relief Fund                      | 2021          | 21.019                  | DMHF20CARE                                   | \$12,000                              | \$12,000                      |
| Total U.S. Department of Treasury  |               |                         |  | 12,000                                | 12,000                        |
| U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES<br>Passed Through Ohio Department of Mental Health and Addiction Services |               |                         |  |                                       |                               |
| Social Services Block Grant Program:   |               |                         |  |                                       |                               |
| Social Services Block Grant  | 2021          | 93.667                  | 21010HSOSR                                   | 51,441                                | 51,441                        |
| Social Services Block Grant  | 2022          | 93.667                  | 21010HSOSR                                   | 51,427                                | 51,427                        |
| Total Social Services Block Grant Program  |               |                         |  | 102,868                               | 102,868                       |
| Opioid STR Program:  |               |                         |  |                                       |                               |
| Opioid STR   | 2021          | 93.788                  | 1H79TI083294-01                              | 241,107                               | 241,107                       |
| Opioid STR   | 2022          | 93.788                  | 1H79TI083294-01                              | 72,896                                | 72,896                        |
| Total Opioid STR Program   |               |                         |  | 314,003                               | 314,003                       |
| Block Grants for Community Mental Health Services Program:   |               |                         |  |                                       |                               |
| Block Grants for Community Mental Health Services  | 2021          | 93.958                  | B09SM082623-01                               | 73,500                                | 73,500                        |
| Block Grants for Community Mental Health Services  | 2022          | 93.958                  | B09SM082623-01                               | 44.896                                | 44,896                        |
| Total Block Grants for Community Mental Health Services Program  |               |                         |  | 118,396                               | 118,396                       |
| Block Grants for Prevention and Treatment of Substance Abuse (SABG) Program:   |               |                         |  |                                       |                               |
| Block Grants for Prevention and Treatment of Substance Abuse (SABG) Program.   | 2021          | 93.959                  | B08TI083036                                  | 206,609                               | 206,609                       |
| Block Grants for Prevention and Treatment of Substance Abuse (SABG)  | 2021          | 93.959<br>93.959        | B08T1083470                                  | 136,354                               | 136,354                       |
| Total Block Grants for Prevention and Treatment of Substance Abuse (SABG) Program                                      |               | 00.000                  | 20011000470                                  | 342,963                               | 342,963                       |
| Total U.S. Department of Health and Human Services   |               |                         |  | 878,230                               | 878,230                       |
| Total Expenditures of Federal Awards   |               |                         |  | \$890,230                             | \$890,230                     |
|  |               |                         |  |                                       |                               |

The accompanying notes are an integral part of the Schedule.

## MENTAL HEALTH AND RECOVERY BOARD BELMONT, HARRISON AND MONROE COUNTIES BELMONT COUNTY

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED DECEMBER 31, 2021

## NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Mental Health and Recovery Board Belmont, Harrison and Monroe Counties (the Board) under programs of the federal government for the year ended December 31, 2021. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

## NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

## NOTE C – INDIRECT COST RATE

The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

## NOTE D - SUBRECIPIENTS

The Board passes certain federal awards received from the Department of Health and Human Services to other governments or not-for-profit agencies (subrecipients). As Note B describes, the Board reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the Board has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.



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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Mental Health and Recovery Board Belmont, Harrison and Monroe Counties Belmont County 99 North Sugar Street St. Clairsville, Ohio 43950

To the Members of the Board:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the cash-basis financial statements of the governmental activities and the major fund of the Mental Health and Recovery Board Belmont, Harrison and Monroe Counties, Belmont County, Ohio (the Board), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements and have issued our report thereon dated December 1, 2022, wherein we noted the Board uses a special framework other than generally accepted accounting principles. Also, we noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the Board.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Board's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Board's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings as item 2021-001 that we consider to be a material weakness.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Board's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements.

Mental Health and Recovery Board Belmont, Harrison and Monroe Counties Belmont County Independent Auditor's Report on Internal Control Over

Financial Reporting and on Compliance and Other Matters

Required by *Government Auditing Standards* Page 2

However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Board's Response to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on the Board's response to the finding identified in our audit and described in the accompanying corrective action plan. The Board's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

## Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Board's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

December 1, 2022



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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Mental Health and Recovery Board Belmont, Harrison and Monroe Counties Belmont County 99 North Sugar Street St. Clairsville, Ohio 43950

To the Members of the Board:

## **Report on Compliance for Each Major Federal Program**

#### **Opinion on Each Major Federal Program**

We have audited the Mental Health and Recovery Board Belmont, Harrison and Monroe Counties', Belmont County, Ohio (the Board), compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of the Mental Health and Recovery Board Belmont, Harrison and Monroe Counties' major federal programs for the year ended December 31, 2021. The Mental Health and Recovery Board Belmont, Harrison and Monroe Counties' major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, the Mental Health and Recovery Board Belmont, Harrison and Monroe Counties complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2021.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Board and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Board's compliance with the compliance requirements referred to above.

Mental Health and Recovery Board Belmont, Harrison and Monroe Counties Belmont County

Independent Auditor's Report on Compliance with Requirements

Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance

Page 2

## Responsibilities of Management for Compliance

The Board's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Board's federal programs.

## Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Board's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Board's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding the Board's compliance with the compliance requirements referred
  to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the Board's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the Board's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control other compliance with a type of compliance is a network deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Mental Health and Recovery Board Belmont, Harrison and Monroe Counties Belmont County

Independent Auditor's Report on Compliance with Requirements

Applicable to Each Major Federal Program and on Internal Control Over Compliance

Required by the Uniform Guidance

Page 3

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we find that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

December 1, 2022

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# MENTAL HEALTH AND RECOVERY BOARD BELMONT, HARRISON AND MONROE COUNTIES BELMONT COUNTY

## SCHEDULE OF FINDINGS 2 CFR § 200.515 DECEMBER 31, 2021

| (d)(1)(i)    | Type of Financial Statement Opinion  | Unmodified                                 |  |
|--------------|--|--|--|
| (d)(1)(ii)   | Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?  | Yes  |  |
| (d)(1)(ii)   | Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?   | No   |  |
| (d)(1)(iii)  | Was there any reported material noncompliance at the financial statement level (GAGAS)?  | No   |  |
| (d)(1)(iv)   | Were there any material weaknesses in internal control reported for major federal programs?  | No   |  |
| (d)(1)(iv)   | Were there any significant deficiencies in<br>internal control reported for major federal<br>programs?   | No   |  |
| (d)(1)(v)    | Type of Major Programs' Compliance Opinion   | Unmodified                                 |  |
| (d)(1)(vi)   | Are there any reportable findings under 2 CFR § 200.516(a)?  | No   |  |
| (d)(1)(vii)  | <ul> <li>Major Programs (list):</li> <li>State Opioid Response Grant (SOR) – AL# 93.788</li> <li>Block Grant for Prevention and Treatment of Substance Abuse – AL# 93.959</li> </ul> |  |  |
| (d)(1)(viii) | Dollar Threshold: Type A\B Programs  | Type A: > \$ 750,000<br>Type B: all others |  |
| (d)(1)(ix)   | Low Risk Auditee under 2 CFR § 200.520?  | No   |  |

## 1. SUMMARY OF AUDITOR'S RESULTS

#### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

## FINDING NUMBER 2021-001

## **Material Weakness**

In our audit engagement letter, as required by AU-C § 210, Terms of Engagement, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C § 210 paragraphs .A14 & .A16.

#### MENTAL HEALTH AND RECOVERY BOARD BELMONT, HARRISON AND MONROE COUNTIES BELMONT COUNTY

## SCHEDULE OF FINDINGS 2 CFR § 200.515 DECEMBER 31, 2021 (Continued)

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2021-001 (Continued)

#### **Material Weakness (Continued)**

Our testing of fund balance classifications found that the Board improperly classified \$2,873,499 as Unassigned Fund Balance that should have been classified as Assigned Fund Balance within the Mental Health and Recovery Fund.

The reclassification above, with which management agrees, is reflected in the accompanying financial statements.

The Board did not have procedures in place to help ensure fund balance was properly classified on the financial statements.

Not properly reporting financial activity could result in material misstatements occurring and remaining undetected and increases the risk that management would not be provided an accurate picture of the Board's financial position and operations.

The Board should review Governmental Accounting Standards Board (GASB) Statement No. 54 and Auditor of State Bulletin 2011-004 to ensure the governmental funds are properly classified on the financial statements.

Officials' Response: See Corrective Action Plan.

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.



## **MENTAL HEALTH and RECOVERY BOARD**

## **Belmont, Harrison and Monroe Counties**

99 N. Sugar St., St. Clairsville OH 43950 · Phone: 740-695-9998 · Fax: 740-695-1607 · www.bhmboard.org

## CORRECTIVE ACTION PLAN 2 CFR § 200.511(c) December 31, 2021

| Finding Number:<br>Planned Corrective Action: | 2021-001<br>The Board will review Governmental Accounting Standards<br>Board (GASB) Statement No. 54 and Auditor of State Bulletin<br>2011-004 to ensure the governmental funds are properly<br>classified in future audit periods. |
|---|---|
| Anticipated Completion Date:                  | 12/31/2022  |
| Responsible Contact Person:                   | Wendy McKivitz, Chief Financial Officer   |



## MENTAL HEALTH AND RECOVERY BOARD BELMONT, HARRISON AND MONROE COUNTIES

## **BELMONT COUNTY**

## AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 12/15/2022

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370