

**MADISON LOCAL  
SCHOOL DISTRICT  
LAKE COUNTY, OHIO**

**SINGLE AUDIT REPORT**

**FOR THE FISCAL YEAR  
ENDED JUNE 30, 2021**

***James G. Zupka, CPA, Inc.***  
**Certified Public Accountants**



OHIO AUDITOR OF STATE  
KEITH FABER



88 East Broad Street  
Columbus, Ohio 43215  
IPAReport@ohioauditor.gov  
(800) 282-0370

Members of the Board of Education  
Madison Local School District  
1956 Red Bird Road  
Madison, Ohio 44057

We have reviewed the *Independent Auditor's Report* of Madison Local School District, Lake County, prepared by James G. Zupka, CPA, Inc., for the audit period July 1, 2020 through June 30, 2021. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Madison Local School District is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

December 22, 2021

**This page intentionally left blank.**

**MADISON LOCAL SCHOOL DISTRICT  
LAKE COUNTY, OHIO  
SINGLE AUDIT REPORT  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

---

TABLE OF CONTENTS

	<u>PAGE</u>
Independent Auditor's Report	1-3
Management Discussion and Analysis	5-11
Statement of Net Position – Cash Basis	13
Statement of Activities – Cash Basis	14
Statement of Assets and Fund Balances – Cash Basis	15
Statement of Receipts, Disbursements and Changes in Fund Balances – Cash Basis – Governmental Funds	16-17
Budget (Non-GAAP Basis) and Actual – General Fund	18
Statement of Fund Net Position – Cash Basis	19
Statement of Receipts, Disbursements and Changes in Fund Net Position – Cash Basis – Proprietary Funds	20
Notes to the Basic Financial Statements	21-57
Schedule of Expenditures of Federal Awards	58
Notes to the Schedule of Expenditures of Federal Awards	59
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	60-61
Report on Compliance for Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance	62-63
Schedule of Findings and Questioned Costs	64-65
Schedule of Prior Audit Findings and Recommendations	66

**This page intentionally left blank.**

# JAMES G. ZUPKA, C.P.A., INC.

*Certified Public Accountants*

*5240 East 98<sup>th</sup> Street*

*Garfield Hts., Ohio 44125*

---

Member American Institute of Certified Public Accountants

(216) 475 – 6136

Ohio Society of Certified Public Accountants

## INDEPENDENT AUDITOR'S REPORT

Members of the Board of Education  
Madison Local School District  
Madison, Ohio

The Honorable Keith Faber  
Auditor of State  
State of Ohio

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Madison Local School District, Lake County, Ohio, (the District) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash accounting basis described in Note 2; this includes determining that the cash accounting basis is an acceptable basis for the presentation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Madison Local School District as of June 30, 2021, and the respective changes in cash financial position, and the budgetary comparison for the General Fund for the year then ended in accordance with the accounting basis described in Note 2.

## ***Accounting Basis***

Ohio Administrative Code § 117-2-03(B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

## ***Emphasis of Matter***

As discussed in Note 22 to the basic financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. As discussed in Note 24 to the basic financial statements, the school foundation aid received from the State of Ohio will be funded through the direct funding model. Our opinion is not modified with respect to these matters.

## ***Other Matters***

### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is not a required part of the basic financial statements.

The Schedule of Expenditures of Federal Awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

We applied no procedures to the Management's Discussion and Analysis presented on pages 5 through 11 of the report, and accordingly, we express no opinion or any other assurance on it.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 3, 2021, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "James G. Zupka, CPA, Inc." The signature is written in a cursive style.

James G. Zupka, CPA, Inc.  
Certified Public Accountants

December 3, 2021

*This page intentionally left blank.*

**Management Discussion and Analysis (Unaudited)**

**For the Fiscal Year Ended June 30, 2021**

The discussion and analysis of the Madison Local School District's (the School District) financial performance provides an overall review of the School District's financial activities for the year ended June 30, 2021, within the limitation of the School District's cash basis accounting. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

**Financial Highlights**

Key financial highlights for 2021 are:

- Net position of governmental activities increased by \$2,109,926.
- General receipts accounted for \$29,098,299 in revenue or 78.18 percent of all receipts. Program specific receipts in the form of charges for services and operating grants and contributions accounted for \$8,120,440 or 21.82 percent of total receipts of \$37,218,739.
- The School District had \$34,128,524 in disbursements related to governmental activities; \$7,084,517 of these disbursements was offset by program specific charges for services, operating grants and contributions.
- The General Fund had \$28,346,295 (includes other financing sources) in receipts and \$26,995,413 (includes other financing uses) in expenditures. The General Fund balance increased to \$3,373,966 from \$2,023,804.

**Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements based on the School District's cash basis of accounting. These statements are organized so the reader can understand the School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Position* and *Statement of Activities* provide information about the activities of the whole District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short term, as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds, with all other nonmajor funds presented in total in one column. In the case of the School District, the General Fund and Bond Retirement Fund are the most significant funds.

**Management Discussion and Analysis (Unaudited)**

**For the Fiscal Year Ended June 30, 2021**

***Reporting the School District as a Whole***

*Statement of Net Position and Statement of Activities*

While this document contains information about the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, “How did we do financially during 2021?” The Statement of Net Position and Statement of Activities answer this question, within the limitation of the School District’s cash basis accounting.

These two statements report the School District’s *net position* and changes in that net position. This change in net position is important because it tells the reader that, for the School District as a whole, the *financial position* of the School District has improved or diminished, within the limitation of the School District’s cash basis accounting. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District’s property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Position and Statement of Activities, the School District reports governmental activities and business-type activities. Governmental activities are the activities where most of the School District’s programs and services are reported including, but not limited to, instruction, supporting services, operation and maintenance of plant, pupil transportation, and extracurricular activities. Business-type activities provide services on a charge for goods or services basis to recover all of the expenses of the goods or services provided. The School District’s Food Service Fund, Uniform School Supplies Fund, Special Enterprise Fund, and Special Rotary Fund are reported as business-type activities.

***Reporting the School District’s Most Significant Funds***

*Fund Financial Statements*

The analysis of the School District’s major funds begins on page 10. Fund financial reports provide detailed information about the School District’s major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District’s most significant funds. The School District’s major governmental funds are the General Fund and the Bond Retirement Fund.

*Governmental Funds* Most of the School District’s activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the cash basis method of accounting. The governmental fund statements provide a detailed view of the School District’s general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent to finance educational programs.

**Management Discussion and Analysis (Unaudited)**

**For the Fiscal Year Ended June 30, 2021**

**The School District as a Whole**

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District’s net position for 2021 compared to 2020:

**Table 1 - Net Position**

	Governmental Activities		Business-Type Activities		Total	
	2021	2020	2021	2020	2021	2020
<b>ASSETS</b>						
Equity in Pooled Cash and Cash Equivalents	\$ 9,276,806	\$ 7,166,880	\$ 92,858	\$ 9,441	\$ 9,369,664	\$ 7,176,321
<b>Total Assets</b>	<u>9,276,806</u>	<u>7,166,880</u>	<u>92,858</u>	<u>9,441</u>	<u>9,369,664</u>	<u>7,176,321</u>
<b>NET POSITION</b>						
Restricted	5,902,840	5,143,796	-	-	5,902,840	5,143,796
Unrestricted	3,373,966	2,023,084	92,858	9,441	3,466,824	2,032,525
<b>Total Net Position</b>	<u>\$ 9,276,806</u>	<u>\$ 7,166,880</u>	<u>\$ 92,858</u>	<u>\$ 9,441</u>	<u>\$ 9,369,664</u>	<u>\$ 7,176,321</u>

Total assets increased by \$2,193,343, which is solely related to increased cash and cash equivalents. Restricted net position of the School District increased by \$759,044.

Table 2 shows the changes in net position for fiscal year 2021 and also presents a comparative analysis to fiscal year 2020 for governmental activities, business-type activities, and both governmental and business-type activities combined.

**Management Discussion and Analysis (Unaudited)**

**For the Fiscal Year Ended June 30, 2021**

**Table 2 - Change in Net Position**

	Governmental Activities		Business-Type Activities		Total	
	2021	2020	2021	2020	2021	2020
<b>RECEIPTS</b>						
Program Receipts:						
Charges for services	\$ 1,971,721	\$ 2,033,792	\$ 94,613	\$ 313,978	\$ 2,066,334	\$ 2,347,770
Operating grants and contributions *	5,112,796	4,039,786	941,310	494,754	6,054,106	4,534,540
<b>Total Program Receipts</b>	<b>7,084,517</b>	<b>6,073,578</b>	<b>1,035,923</b>	<b>808,732</b>	<b>8,120,440</b>	<b>6,882,310</b>
General Receipts:						
Property taxes	13,164,570	13,153,134	-	-	13,164,570	13,153,134
Grants and entitlements *	13,853,638	13,381,830	-	-	13,853,638	13,381,830
Contributions and Donations	6,024	34,270	-	-	6,024	34,270
Investment Interest	58,305	130,999	-	-	58,305	130,999
Debt Proceeds	1,062,870	12,048,330	-	-	1,062,870	12,048,330
Sale of Assets	-	9,900	-	100	-	10,000
All other revenues	952,635	530,612	257	-	952,892	530,612
<b>Total General Receipts</b>	<b>29,098,042</b>	<b>39,289,075</b>	<b>257</b>	<b>100</b>	<b>29,098,299</b>	<b>39,289,175</b>
<b>Total Receipts</b>	<b>36,182,559</b>	<b>45,362,653</b>	<b>1,036,180</b>	<b>808,832</b>	<b>37,218,739</b>	<b>46,171,485</b>
<b>DISBURSEMENTS</b>						
Program Disbursements:						
Instruction:						
Regular	14,972,300	14,283,551	-	-	14,972,300	14,283,551
Special	4,958,245	5,165,698	-	-	4,958,245	5,165,698
Vocational	347,188	330,581	-	-	347,188	330,581
Supporting Services:						
Pupil	1,767,838	1,901,244	-	-	1,767,838	1,901,244
Instructional Staff	144,291	194,611	-	-	144,291	194,611
Board of Education	103,750	127,784	-	-	103,750	127,784
Administration	2,401,228	2,454,050	-	-	2,401,228	2,454,050
Fiscal Services	620,674	617,041	-	-	620,674	617,041
Business	90,699	100,647	-	-	90,699	100,647
Operation and Maintenance of Plant	2,178,221	3,184,503	-	-	2,178,221	3,184,503
Pupil Transportation	2,265,557	2,045,363	-	-	2,265,557	2,045,363
Central	1,074,907	692,855	-	-	1,074,907	692,855
Operation of Non-Instructional Services	316,754	253,121	-	-	316,754	253,121
Extracurricular Activities	773,248	617,465	-	-	773,248	617,465
Debt Service:						
Principal Retirement	1,231,000	1,215,000	-	-	1,231,000	1,215,000
Interest and Fiscal Charges	875,654	979,802	-	-	875,654	979,802
Payment to Bond Escrow	-	10,766,394	-	-	-	10,766,394
Bond Issuance Cost	6,970	146,128	-	-	6,970	146,128
Food Services	-	-	803,175	820,032	803,175	820,032
Special Enterprise	-	-	93,697	140,484	93,697	140,484
<b>Total Disbursements</b>	<b>34,128,524</b>	<b>45,075,838</b>	<b>896,872</b>	<b>960,516</b>	<b>35,025,396</b>	<b>46,036,354</b>
Advances and Transfers	55,891	(132,181)	(55,891)	132,181	-	-
<b>Change in Net Position</b>	<b>2,109,926</b>	<b>154,634</b>	<b>83,417</b>	<b>(19,503)</b>	<b>2,193,343</b>	<b>135,131</b>
Net Position - Beginning of Year	7,166,880	7,012,246	9,441	28,944	7,176,321	7,041,190
<b>Net Position - End of Year</b>	<b>\$ 9,276,806</b>	<b>\$ 7,166,880</b>	<b>\$ 92,858</b>	<b>\$ 9,441</b>	<b>\$ 9,369,664</b>	<b>\$ 7,176,321</b>

**Management Discussion and Analysis (Unaudited)**

**For the Fiscal Year Ended June 30, 2021**

***Governmental Activities***

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenue generated by the levy will not increase as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and its value was increased to \$200,000 (and this inflationary increase in value is comparable to other property owners), the effective tax rate would become .5 mills and the owner would still pay \$35.00.

Thus, school districts dependent upon property taxes are hampered by a lack of revenue growth and must regularly return to the voters to maintain a constant level of service. Property taxes made up 36.00 percent of receipts for governmental activities for the School District in fiscal year 2021.

Operating grants and contributions increased \$3,017,238 due to pandemic related funding. Grants and entitlements decreased \$1,025,864 due to the reduction in funding from the State of Ohio. Debt proceeds and payment to bond escrow expense decreased \$10,985,460 and \$10,766,394, respectively, due to the refunding of the Facilities Bond in fiscal year 2020. All Other revenue increased \$422,280 due to workers' compensation refunds.

Instruction comprises 59.42 percent of governmental program disbursements and increased by \$497,903 as a result of an increase in regular instruction expense.

The Statement of Activities shows the cost of program services and the charges for services and grants and contributions offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements. A comparative analysis of 2021 to 2020 is presented.

**Table 3 - Governmental Activities**

	Total Cost of Services 2021	Total Cost of Services 2020	Net Cost of Services 2021	Net Cost of Services 2020
Instruction	\$ 20,277,733	\$ 19,779,830	\$ (15,060,458)	\$ (16,568,275)
Supporting Services:				
Pupils and Instructional Staff	1,912,129	2,095,855	(1,210,282)	(1,382,403)
Board of Education, Administration, Fiscal, and Business	3,216,351	3,299,522	(2,964,801)	(3,067,548)
Operation and Maintenance of Plant	2,178,221	3,184,503	(2,057,740)	(3,074,429)
Pupil Transportation	2,265,557	2,045,363	(2,154,489)	(2,043,603)
Central	1,074,907	692,855	(746,946)	(683,855)
Operation of Non-Instructional Services	316,754	253,121	(230,807)	(249,461)
Extracurricular Activities	773,248	617,465	(504,860)	(323,034)
Debt Services	2,113,624	13,107,324	(2,113,624)	(13,107,324)
Total cost of service	<u>\$ 34,128,524</u>	<u>\$ 45,075,838</u>	<u>\$ (27,044,007)</u>	<u>\$ (40,499,932)</u>

**Management Discussion and Analysis (Unaudited)**

**For the Fiscal Year Ended June 30, 2021**

**The School District's Funds**

The School District's major funds are accounted for using the cash basis of accounting. All governmental funds had total receipts of \$36,736,223 (includes other financing sources) and disbursements of \$34,626,297 (includes other financing uses). The net change in fund balance for the year was most significant in the General Fund, an increase of \$1,350,882 and the Bond Retirement Fund, an increase of \$802,593. This increase was a result of an increase in pandemic related funding and the increase in the Bond Retirement Fund balance was a result of payments made into a sinking fund, as required.

***General Fund Budgeting Highlights***

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

For the General Fund, the original budget basis receipts of \$27,529,473 (including other financing sources) increased in the final budget basis receipts to \$28,257,533. Actual receipts and other financing sources of \$28,323,497 were \$65,964 higher than final budget basis receipts.

The original appropriations of \$29,424,642 (including other financing uses) were decreased in the final budget basis appropriations to \$28,934,642. Actual disbursements and other financing uses of \$28,102,383 were \$832,259 lower than final budget basis appropriations.

**Debt Administration**

***Debt***

At June 30, 2021, the School District had \$22,940,634 in bonds, notes, premiums, and lease purchase obligations outstanding.

Table 4 summarizes outstanding debt. Also see Notes 12 and 13 to the basic financial statements for more detail.

**Management Discussion and Analysis (Unaudited)**

**For the Fiscal Year Ended June 30, 2021**

**Table 4 - Outstanding Debt as of June 30th**

	Governmental Activities	
	2021	2020
Building Bonds	\$ 19,315,000	\$ 19,380,000
Premiums on Bonds	1,535,488	1,634,895
Capital Appreciation Bonds (including bond accretion)	640,168	529,881
Bond Anticipation Notes (BANs)	1,055,000	1,135,000
Premium on BANs	7,870	7,108
Lease Purchase Obligations	380,000	411,000
<b>Total outstanding debt</b>	<b>\$ 22,933,526</b>	<b>\$ 23,097,884</b>

**Economic Factors**

The School District is dependent on its local taxpayers. Based on the current financial information, the budget cuts enacted in prior fiscal years the passage of an operating levy, and the ability to maintain current program and staffing levels, the School District will be able to maintain financial stability.

Based on these factors, the Board of Education and administration of the School District must maintain careful financial planning and prudent fiscal management in order to preserve the financial stability of the School District, as well as careful planning to ensure that significant outlays may be made in the future to address the School District’s facilities needs.

**Contacting the School District’s Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District’s finances and to show the School District’s accountability for the money it receives. If you have any questions about this report or need additional information, contact Michael J. Vaccariello, Treasurer/CFO at Madison Local School District, 1956 RedBird Road, Madison, Ohio 44057 or email at [Michael.Vaccariello@madisonschools.net](mailto:Michael.Vaccariello@madisonschools.net).

This page intentionally left blank.

**Statement of Net Position – Cash Basis**

**June 30, 2021**

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>ASSETS</b>			
Equity in Pooled Cash and Cash Equivalents	\$ 4,966,248	\$ 92,858	\$ 5,059,106
Restricted Assets:			
Cash and Cash Equivalents	12,911	-	12,911
Investments	4,297,647	-	4,297,647
<b>Total Assets</b>	<b>9,276,806</b>	<b>92,858</b>	<b>9,369,664</b>
 <b>NET POSITION</b>			
Restricted for:			
Special Revenue	1,118,099	-	1,118,099
Debt Service	4,563,845	-	4,563,845
Capital Projects	220,896	-	220,896
Unrestricted	3,373,966	92,858	3,466,824
<b>Total Net Position</b>	<b>\$ 9,276,806</b>	<b>\$ 92,858</b>	<b>\$ 9,369,664</b>

See accompanying notes to the basic financial statements.

# Madison Local School District, Lake County

## Statement of Activities - Cash Basis

For the Fiscal Year Ended June 30, 2021

	Cash Disbursements	Program Cash Receipts		Net (Disbursements) Receipts and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Governmental Activities	Business-Type Activities	Total
<b>Primary Government:</b>						
<b>Governmental Activities</b>						
Instruction:						
Regular	14,972,300	1,703,333	1,063,322	(12,205,645)	-	(12,205,645)
Special	4,958,245	-	2,450,620	(2,507,625)	-	(2,507,625)
Vocational	347,188	-	-	(347,188)	-	(347,188)
Support Services:						
Pupils	1,767,838	-	701,847	(1,065,991)	-	(1,065,991)
Instructional Staff	144,291	-	-	(144,291)	-	(144,291)
Board of Education	103,750	-	-	(103,750)	-	(103,750)
Administration	2,401,228	-	251,550	(2,149,678)	-	(2,149,678)
Fiscal Services	620,674	-	-	(620,674)	-	(620,674)
Business	90,699	-	-	(90,699)	-	(90,699)
Operation and Maintenance of Plant	2,178,221	-	120,481	(2,057,740)	-	(2,057,740)
Pupil Transportation	2,265,557	-	111,068	(2,154,489)	-	(2,154,489)
Central	1,074,907	-	327,961	(746,946)	-	(746,946)
Operation of Non-Instructional Services:						
Food Service Operations	76,066	-	72,077	(3,989)	-	(3,989)
Community Services	14,600	-	12,462	(2,138)	-	(2,138)
Other Operations	226,088	-	1,408	(224,680)	-	(224,680)
Extracurricular Activities	773,248	268,388	-	(504,860)	-	(504,860)
Debt Service:						
Principal Retirement	1,231,000	-	-	(1,231,000)	-	(1,231,000)
Interest and Fiscal Charges	875,654	-	-	(875,654)	-	(875,654)
Bond Issuance Costs	6,970	-	-	(6,970)	-	(6,970)
Total Governmental Activities	<u>34,128,524</u>	<u>1,971,721</u>	<u>5,112,796</u>	<u>(27,044,007)</u>	<u>-</u>	<u>(27,044,007)</u>
<b>Business-Type Activities</b>						
Food Service	803,175	11,235	941,310	-	149,370	149,370
Special Enterprise	93,697	83,378	-	-	(10,319)	(10,319)
Total Business-Type Activities	<u>896,872</u>	<u>94,613</u>	<u>941,310</u>	<u>-</u>	<u>139,051</u>	<u>139,051</u>
Total	<u>35,025,396</u>	<u>2,066,334</u>	<u>6,054,106</u>	<u>(27,044,007)</u>	<u>139,051</u>	<u>(26,904,956)</u>
<b>General Receipts</b>						
Property Taxes levied for:						
General Purposes				10,544,249	-	10,544,249
Debt Service				1,097,040	-	1,097,040
Capital Projects				174,620	-	174,620
Special Purposes				1,348,661	-	1,348,661
Grants & Entitlements not Restricted						
to Specific Programs				13,853,638	-	13,853,638
Contributions and Donations not Restricted						
to Specific Programs				6,024	-	6,024
Interest				58,305	-	58,305
Miscellaneous				952,635	257	952,892
Debt Proceeds				1,062,870	-	1,062,870
Advances				56,570	(56,570)	-
Transfers				(679)	679	-
Total General Receipts				<u>29,153,933</u>	<u>(55,634)</u>	<u>29,098,299</u>
Change in Net Position				2,109,926	83,417	2,193,343
Net Position - Beginning of Year				7,166,880	9,441	7,176,321
<b>Net Position - End of Year</b>				<u>9,276,806</u>	<u>92,858</u>	<u>9,369,664</u>

See accompanying notes to the basic financial statements.

**Statement of Assets and Fund Balances - Cash Basis**  
**Governmental Funds**  
**June 30, 2021**

	<u>General</u>	<u>Bond Retirement</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>				
Equity in Pooled Cash and Cash Equivalents	\$ 3,373,966	\$ 253,287	\$ 1,338,995	\$ 4,966,248
Restricted Assets:				
Cash and Cash Equivalents	-	12,911	-	12,911
Investments	-	4,297,647	-	4,297,647
<b>Total Assets</b>	<u>\$ 3,373,966</u>	<u>\$ 4,563,845</u>	<u>\$ 1,338,995</u>	<u>\$ 9,276,806</u>
<b>Fund Balances</b>				
Restricted	\$ -	\$ 4,563,845	\$ 1,338,995	\$ 5,902,840
Committed	39,431	-	-	39,431
Assigned	1,192,046	-	-	1,192,046
Unassigned	2,142,489	-	-	2,142,489
<b>Total Fund Balances</b>	<u>\$ 3,373,966</u>	<u>\$ 4,563,845</u>	<u>\$ 1,338,995</u>	<u>\$ 9,276,806</u>

See accompanying notes to the basic financial statements.

**Madison Local School District, Lake County**

**Statement of Receipts, Disbursements and Changes in Fund Balances - Cash Basis**  
**Governmental Funds**  
**For the Fiscal Year Ended June 30, 2021**

	<b>General</b>	<b>Bond Retirement</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>RECEIPTS</b>				
Property Taxes	\$ 10,544,249	\$ 1,097,040	\$ 1,523,281	\$ 13,164,570
Intergovernmental	14,918,907	573,665	3,456,400	18,948,972
Earnings on Investments	4,534	50,532	3,239	58,305
Tuition	1,582,731	-	-	1,582,731
Extracurricular Activities	96,136	-	172,252	268,388
Rentals	1,240	-	-	1,240
Classroom Materials and Fees	119,362	-	-	119,362
Contributions and Donations	6,024	-	17,462	23,486
Miscellaneous	940,582	-	12,053	952,635
<b>Total Receipts</b>	<b>28,213,765</b>	<b>1,721,237</b>	<b>5,184,687</b>	<b>35,119,689</b>
<b>DISBURSEMENTS</b>				
Current:				
Instruction:				
Regular	13,559,470	-	1,412,830	14,972,300
Special	3,903,949	-	1,054,296	4,958,245
Vocational	347,188	-	-	347,188
Support Services:				
Pupils	1,224,908	-	542,930	1,767,838
Instructional Staff	144,291	-	-	144,291
Board of Education	103,750	-	-	103,750
Administration	2,133,066	-	268,162	2,401,228
Fiscal Services	602,422	13,968	4,284	620,674
Business	90,699	-	-	90,699
Operation and Maintenance of Plant	1,977,103	-	201,118	2,178,221
Pupil Transportation	928,748	-	1,336,809	2,265,557
Central	746,061	-	328,846	1,074,907
Operation of Non-Instructional Services:				
Food Service Operations	-	-	76,066	76,066
Community Services	-	-	14,600	14,600
Other Operations	224,609	-	1,479	226,088
Extracurricular Activities	572,336	-	200,912	773,248
Debt Service:				
Principal Retirement	-	1,231,000	-	1,231,000
Interest and Fiscal Charges	-	875,654	-	875,654
Bond Issuance Costs	-	6,970	-	6,970
<b>Total Disbursements</b>	<b>26,558,600</b>	<b>2,127,592</b>	<b>5,442,332</b>	<b>34,128,524</b>
Excess of Receipts Over (Under) Disbursements	1,655,165	(406,355)	(257,645)	991,165

(Continued)

**Madison Local School District, Lake County**

**Statement of Receipts, Disbursements and Changes in Fund Balances - Cash Basis**  
**Governmental Funds (Continued)**  
**For the Fiscal Year Ended June 30, 2021**

	<b>General</b>	<b>Bond Retirement</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Premium on Debt Issued	-	7,870	-	7,870
Refunding Bond Anticipation Notes Issued	-	1,055,000	-	1,055,000
Advances In	132,530	-	118,000	250,530
Advances Out	(133,000)	-	(60,960)	(193,960)
Transfers In	-	146,078	157,056	303,134
Transfers Out	(303,813)	-	-	(303,813)
<b>Total Other Financing Sources (Uses)</b>	<b>(304,283)</b>	<b>1,208,948</b>	<b>214,096</b>	<b>1,118,761</b>
Net Change in Fund Balances	1,350,882	802,593	(43,549)	2,109,926
Fund Balances - Beginning of Year	2,023,084	3,761,252	1,382,544	7,166,880
<b>Fund Balances - End of Year</b>	<b>\$ 3,373,966</b>	<b>\$ 4,563,845</b>	<b>\$ 1,338,995</b>	<b>\$ 9,276,806</b>

See accompanying notes to the basic financial statements.

## Madison Local School District, Lake County

### Statement of Receipts, Disbursements and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual – General Fund For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Receipts</b>				
Property Taxes	\$ 11,050,023	\$ 10,483,000	\$ 10,544,249	\$ 61,249
Intergovernmental	13,828,222	14,914,950	14,918,907	3,957
Earnings on Investments	4,203	4,533	4,534	1
Tuition	1,467,021	1,582,311	1,582,731	420
Extracurricular Activities	78,213	84,360	84,382	22
Rentals	1,149	1,240	1,240	-
Classroom Materials and Fees	110,636	119,330	119,362	32
Miscellaneous	504,791	544,462	544,606	144
<b>Total Receipts</b>	<u>27,044,258</u>	<u>27,734,186</u>	<u>27,800,011</u>	<u>65,825</u>
<b>Disbursements</b>				
Current:				
Instruction:				
Regular	14,005,226	14,208,152	13,605,000	603,152
Special	4,556,901	4,331,832	3,971,981	359,851
Vocational	190,635	194,500	347,188	(152,688)
Support Services:				
Pupils	1,360,813	1,334,735	1,246,254	88,481
Instructional Staff	165,838	165,970	168,174	(2,204)
Board of Education	176,138	160,807	192,116	(31,309)
Administration	2,165,147	2,170,602	2,144,845	25,757
Fiscal Services	599,726	594,794	635,661	(40,867)
Business	144,928	131,710	113,703	18,007
Operation and Maintenance of Plant	2,519,873	2,430,571	2,240,313	190,258
Pupil Transportation	1,583,250	1,406,194	1,211,260	194,934
Central	752,178	716,311	996,027	(279,716)
Operation of Non-Instructional Services				
Other	181,954	185,643	188,952	(3,309)
Extracurricular Activities:				
Academic Oriented Activities	31,922	32,569	35,488	(2,919)
Sport Oriented Activities	468,191	477,683	503,349	(25,666)
Co-Curricular Activities	31,922	32,569	33,499	(930)
<b>Total Disbursements</b>	<u>28,934,642</u>	<u>28,574,642</u>	<u>27,633,810</u>	<u>940,832</u>
Excess of Receipts Over (Under) Disbursements	<u>(1,890,384)</u>	<u>(840,456)</u>	<u>166,201</u>	<u>1,006,657</u>
<b>Other Financing Sources (Uses)</b>				
Refund of Prior Year Expenditures	362,374	390,852	390,956	104
Advances In	122,841	132,495	132,530	35
Advances Out	(90,000)	(90,000)	(164,760)	(74,760)
Transfers Out	(400,000)	(270,000)	(303,813)	(33,813)
<b>Total Other Financing Sources (Uses)</b>	<u>(4,785)</u>	<u>163,347</u>	<u>54,913</u>	<u>(108,434)</u>
Net Change in Fund Balance	(1,895,169)	(677,109)	221,114	898,223
Fund Balance - Beginning of Year	983,161	983,161	983,161	-
Prior Year Encumbrances Appropriated	927,780	927,780	927,780	-
<b>Fund Balance - End of Year</b>	<u>\$ 15,772</u>	<u>\$ 1,233,832</u>	<u>\$ 2,132,055</u>	<u>\$ 898,223</u>

See accompanying notes to the basic financial statements.

**Statement of Fund Net Position – Cash Basis  
Proprietary Funds  
June 30, 2021**

	<b>Business- Type Activities Non-Major Enterprise Funds</b>
<b>ASSETS</b>	
Equity in Pooled Cash and Cash Equivalents	\$ 92,858
<b>NET POSITION</b>	
Unrestricted	\$ 92,858

See accompany notes to the basic financial statements.

**Statement of Receipts, Disbursements and Changes in Fund Net Position – Cash Basis  
Proprietary Funds  
For the Fiscal Year Ended June 30, 2021**

	<b>Business-Type Activities</b>
	<b>Non-Major Enterprise Funds</b>
<b>OPERATING RECEIPTS</b>	
Tuition	\$ 83,378
Food Services	11,235
Miscellaneous	257
<b>Total Operating Receipts</b>	<b>94,870</b>
<b>OPERATING DISBURSEMENTS</b>	
Salaries and Wages	304,419
Retirement and Insurance	185,569
Purchased Services	61,457
Materials and Supplies	343,347
Other	2,080
<b>Total Operating Disbursements</b>	<b>896,872</b>
Operating Loss	(802,002)
<b>NON-OPERATING RECEIPTS (DISBURSEMENTS)</b>	
Intergovernmental	941,310
Transfers In	679
Advances In	15,000
Advances Out	(71,570)
<b>Total Non-operating Receipts (DISBURSEMENTS)</b>	<b>885,419</b>
Change in Net Position	83,417
Net Position - Beginning of Year	9,441
<b>Net Position - End of Year</b>	<b>\$ 92,858</b>

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

**NOTE 1: REPORTING ENTITY**

Madison Local School District (the “School District”) is organized under Article VI, Section 2 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by State statute and Federal guidelines.

The School District was established in 1968 through the consolidation of existing land areas and school districts. The School District serves an area of approximately 41 square miles. It is located mostly in Lake County, partially in Geauga County, and includes all of the territory of the Village of Madison and Madison Township, and a portion of Thompson Township. It is staffed by 114 non-certified employees, 191 certified full-time teaching personnel, and 14 administrators who provide services to 2,859 students and other community members. The School District currently operates four instructional buildings, one administrative/preschool building, a maintenance garage, and a bus garage.

The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading.

**A. Primary Government**

The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For the School District, this includes the agencies and departments that provide the following services: general operations, food service and student related activities of the School District.

**B. Component Units**

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization’s governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization’s resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. The School District is also financially accountable for any organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the School District, are accessible to the School District and are significant in amount to the School District. The School District has no component units.

The School District is associated with three jointly governed organizations, a claims servicing pool, a related organization and an insurance purchasing pool. These organizations are the Lake Geauga Computer Association, the Auburn Career Center, the Ohio Schools Council Association, the Lake County Council of Governments Health Care Benefits Self-Insurance Program, the Madison Public Library and the Ohio School Boards’ Association Workers’ Compensation Group Rating Program which are presented in Notes 16, 17, 18 and 19 to the basic financial statements.

The School District’s management believes these financial statements present all activities for which the School District is financially accountable.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

As discussed further in Note 2 C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting.

**A. Basis of Presentation**

The School District's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the School District that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of net position presents the cash balance of the governmental and business-type activities of the School District at fiscal year end. The statement of activities compares disbursements with program receipts for each function or program of the School District's governmental and business-type activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the government is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the School District's general receipts.

***Fund Financial Statements*** During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental and proprietary fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

Proprietary fund financial statements distinguish operating transactions from nonoperating transactions. Operating receipts generally result from exchange transactions such as charges for services directly relating to the fund's principal services. Operating disbursements include costs of sales and services and administrative costs. The fund financial statements report all other receipts and disbursements as nonoperating.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**B. Fund Accounting**

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the School District are divided into three categories, governmental, proprietary and fiduciary.

***Governmental Funds*** The School District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The following are the School District's major funds:

***General Fund*** - The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

***Bond Retirement Fund*** – The Bond Retirement Fund is used to account for the accumulation of resources for the payment of general obligation bond principal and interest and certain long-term obligations from governmental resources where the School District is obligated in some manner for payment.

The other governmental funds of the School District account for grants and other resources whose use is restricted, committed, or assigned to a particular purpose.

***Proprietary Funds*** The School District classifies funds financed primarily from user charges for goods or services as proprietary. The School District only has four enterprise funds.

***Enterprise Funds*** - The Enterprise Funds may be used to account for any activity for which a fee is charged to external users for goods and services. The School District's Enterprise Funds account for food service operations, uniform school supplies, latchkey, and preschool.

***Fiduciary Funds*** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The School District does not have any fiduciary funds.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

C. **Basis of Accounting**

The School District's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the School District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the School District are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) and deferred inflows/outflows are not recorded in these financial statements.

D. **Budgetary Process**

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. The Treasurer has been given the authority to allocate Board appropriations to the function and object level within all funds without resolution by the Board of Education.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in receipts are identified by the Treasurer. The amounts reported as the original and final budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original and final appropriations were passed by the Board.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

E. **Cash and Investments**

To improve cash management, cash received by the School District is pooled and invested. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

E. **Cash and Investments** (Continued)

Investments of the School District's cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments. Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

During fiscal year 2021, the School District invested in STAR Ohio and negotiable CD's. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For the fiscal year 2021, there were no limitation or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest receipts credited to the General Fund during fiscal year 2021 was \$4,534.

F. **Restricted Assets**

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. Amounts set aside for the payment of a general obligation term bond are classified as restricted assets since their use is limited by applicable bond indentures.

G. **Inventory and Prepaid Items**

The School District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

H. **Capital Assets**

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**I. Interfund Receivables/Payables**

The School District reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

**J. Accumulated Leave**

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the School District's cash basis of accounting.

**K. Employer Contributions to Cost-Sharing Pension Plans**

The School District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 9 and 10, the employer contributions include portions for pension benefits and for postretirement health care benefits.

**L. Pensions/Other Postemployment Benefits (OPEB)**

For purposes of measuring the net pension/OPEB liability and net OPEB asset, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

**M. Long-Term Obligations**

The School District's cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither another financing source nor a capital outlay expenditure are reported at inception. Lease payments are reported when paid.

**N. Net Position**

Net Position is the residual amount when comparing assets and deferred outflows of resources to liabilities and deferred inflows of resources. The restricted component of net position is reported when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The government-wide statement of net position reports \$5,902,840 of the restricted component of net position, none of which is restricted by enabling legislation. The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted components of net position are available.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

O. **Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** – The nonspendable fund balance classification includes amounts that cannot be spent because they are not spendable in form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

**Restricted** – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

**Committed** – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District’s Board of Education. Those committed amounts cannot be used for any other purpose unless the School District’s Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** – Amounts in the assigned fund balance classification are intended to be used the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts would represent intended uses established by the School District’s Board of Education.

**Unassigned** – Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In the other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when disbursements are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when disbursements are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

P. **Interfund Transactions**

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general receipts.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating receipts/cash disbursements in proprietary funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented in the financial statements.

NOTE 3: **CHANGE IN ACCOUNTING PRINCIPLES**

During the fiscal year, the School District implemented the following Governmental Accounting Standards Board (GASB) Statements and Guides:

*GASB Implementation Guide No. 2019-1 Update and Implementation Guide No. 2019-2 Fiduciary Activities.* These changes were incorporated in the School District's 2020 financial statements; however, there was no effect on the beginning net position/fund balance.

*GASB Statement No. 93, Replacement of Interbank Offered Rates.* The objective of this Statement is to address the accounting and financial reporting effects that result from the replacement of IBORs with other reference rates. The implementation of this Statement did not have an effect on the financial statements of the School District.

*GASB Statement No. 84, Fiduciary Activities.* This Statement established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business-type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the School District will no longer be reporting agency funds. The School District reviewed its fiduciary fund and the fund has been reclassified as a governmental fund.

NOTE 4: **BUDGETARY BASIS OF ACCOUNTING**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the General Fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances are treated as cash disbursements (budgetary basis) rather than as a part of restricted, committed, or assigned fund balance (cash basis) and three funds were budgeted as special revenue funds, but reported as a part of the General Fund on cash basis statements in accordance with GASB Statement No. 54.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 4: **BUDGETARY BASIS OF ACCOUNTING** (Continued)

The following table summarizes the adjustments necessary to reconcile the cash basis statements to the budgetary basis statements for the General Fund.

	Net Change in Fund Balance
	General
<b>Cash Basis</b>	\$ 1,350,882
Encumbrances	(1,137,779)
Funds Budgeted as Special Revenue Funds but Reported as part of the General Fund for the Cash Basis Reports	8,011
<b>Budget Basis</b>	<b>\$ 221,114</b>

NOTE 5: **DEPOSITS AND INVESTMENTS**

Monies held by the School District are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies held by the School District can be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to payment of principal and interest by the United States;

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 5: **DEPOSITS AND INVESTMENTS** (Continued)

2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio or Ohio local governments;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio); and
8. Commercial paper and bankers acceptances if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Investments may only be made through specified dealers and institutions.

**Deposits**

***Custodial Credit Risk:*** Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. Protection of the School District's cash and deposits is provided by the Federal Deposit Insurance Corporation (FDIC), as well as qualified securities pledged by the institution holding the assets. Ohio law requires that deposits either be insured or protected by:

Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. The School District's financial institution had enrolled in OPCS as of June 30, 2021.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 5: **DEPOSITS AND INVESTMENTS** (Continued)

At fiscal year end, \$266,017 of the School District’s bank balance of \$2,004,537 was covered by Federal Depository Insurance and \$1,738,520 was uninsured and collateralized with securities held by the pledging financial institution’s trust department or agent, but not in the School District’s name. The School District’s financial institutions were approved for a reduced collateral rate of 50 percent through the Ohio Pooled Collateral System.

**Investments**

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The table below identifies the School District’s recurring fair value measurement as of June 30, 2021. As previously discussed, STAR Ohio is reported at its net asset value. All other investments of the School District are valued using quoted market prices (Level 1 and Level 2 inputs). As of June 30, 2021, the School District had the following investments:

Investment Type	Measurement Value	Credit Rating (*)	Investment Maturities (in Years)			
			<1	1-2	3-5	>5
STAR Ohio	\$ 3,032,563	AAAm	\$ 3,032,563	\$ -	\$ -	\$ -
Negotiable CDs	4,448,327	N/A	69,621	219,958	1,806,731	2,350,574
Total Investments	7,480,890		<u>\$ 3,102,184</u>	<u>\$ 219,958</u>	<u>\$ 1,806,731</u>	<u>\$ 2,350,574</u>
Carrying Amount of Deposits	1,888,674					
Petty Cash	100					
<b>Total</b>	<u>\$ 9,369,664</u>					

\* Credit Rating was obtained from Standard & Poor’s for all investments.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 5: **DEPOSITS AND INVESTMENTS** (Continued)

**Interest Rate Risk** As a means of limiting its exposure to fair value losses caused by rising interest rates, the School District's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the School District's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity.

**Credit Risk** See the table on the previous page for credit ratings for all investments. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy that would further limit its investment choices.

**Custodial Credit Risk** For an investment, custodial credit risk is the risk that in the event of failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All investments other than STAR Ohio are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent but not in the School District's name. The School District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee. The School District's investments in negotiable certificates of deposit was fully insured by Federal depository insurance.

**Concentration of Credit Risk** The School District places no limit on the amount it may invest in any one issuer. The School District's investment in Negotiable Certificates of Deposits represents 59.46 percent, and STAR Ohio represents 40.54 percent of the School District's total investments.

NOTE 6: **PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility tangible personal property (used in business) located in the School District. Real property tax receipts received in calendar year 2021 represents collections of calendar year 2020 taxes. Real property taxes received in calendar year 2021 were levied after April 1, 2020, on the assessed value listed as of January 1, 2020, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax receipts received in calendar year 2021 represents collections of calendar year 2020 taxes. Public utility real and tangible personal property taxes received in calendar year 2021 became a lien on December 31, 2019, were levied after April 1, 2020 and are collected with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 6: **PROPERTY TAXES** (Continued)

The School District receives property taxes from Lake and Geauga Counties. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2021, are available to finance fiscal year 2021 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

The amount available as an advance at June 30, 2021 was \$769,321 in the General Fund, \$78,749 in the Lake County Financing District Special Revenue Fund, \$12,276 in the Classroom Facilities Maintenance Special Revenue Fund, \$82,835 in the Debt Service Fund and \$13,342 in the Permanent Improvement Capital Projects Fund. The amount available as an advance at June 30, 2020 was \$1,141,270 in the General Fund, \$119,759 in the Lake County Financing District Special Revenue Fund, \$18,281 in the Classroom Facilities Maintenance Special Revenue Fund, \$123,036 in the Debt Service Fund, and \$18,497 in the Permanent Improvement Capital Projects Fund.

The assessed values upon which fiscal year 2021 taxes were collected are:

	2020 Second Half Collections		2021 First Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential and Other Real Estate	\$ 380,698,370	96.63 %	\$ 384,193,840	96.51 %
Public Utility Personal	13,280,290	3.37	13,909,120	3.49
Total	<u>\$ 393,978,660</u>	<u>100.00 %</u>	<u>\$ 398,102,960</u>	<u>100.00 %</u>
Tax Rate per \$1,000 of Assessed Valuation	<u>\$ 60.52</u>		<u>\$ 60.50</u>	

NOTE 7: **INTERFUND TRANSACTIONS**

During fiscal year 2021, the General Fund transferred \$9,898 to the ESCE Special Revenue Fund to properly account for preschool expenditures; \$3,275, \$19,789, and \$14,546, to Public Preschool Special Revenue Fund, IDEA Part B Special Education Special Revenue Fund and Title I Special Revenue Fund, respectively, to properly account for total special education expenditures; \$9,548 to the Improving Teacher Special Revenue Fund to properly account for expenditures; \$100,000 to the permanent improvement Capital Projects Fund to fund technology replacement; \$146,078 to Bond Retirement Debt Service Fund to pay for the debt payments associated with long-term obligations; and \$679 to the Latchkey Enterprise Fund to properly account for expenditures.

Advances of \$265,530 were made to cover current operating expenses and grant expenses related to timing differences and repay prior period advances. All advances comply with the Ohio Revised Code.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 8: **RISK MANAGEMENT**

A. **Property and Liability**

The School District is exposed to various risks of loss related to torts; theft of, damage, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2021, the School District contracted with Strassman Insurance Service for various types of insurance. Coverage is as follows:

<b>Package Policy Schools of Ohio Risk Sharing Authority</b>	<b>Limits</b>
Blanket Property Coverage	\$ 113,883,580
Equipment Breakdown - subject to policy limits (\$2,500 Deductible)	\$ 113,883,580
Miscellaneous Property - Musical Instruments, Athletic Equipment or Uniforms	\$ 1,000,000
Computer Coverage	\$ 1,000,000
General Liability Coverage	\$ 15,000,000
Sexual Misconduct	\$ 15,000,000
Employee Benefits Liability Claims Made	\$ 15,000,000
Employers Stop Gap Liability	\$ 15,000,000
Public Employee Dishonesty Blanket Bond	\$ 1,000,000
Forgery and Alteration	\$ 1,000,000
Money and Securities (on premises)	\$ 1,000,000
Theft, Disappearance & Destruction (off premises)	\$ 1,000,000
<b>Automobile Policy</b>	
<b>Schools of Ohio Risk Sharing Authority</b>	
Auto Liability	\$ 15,000,000
Medical Payments	\$ 10,000
Uninsured Motorists Liability	\$ 1,000,000
<b>Umbrella Policy</b>	
<b>Schools of Ohio Risk Sharing Authority</b>	
Umbrella Policy Limit	\$ 15,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years and there have been no significant reductions in insurance coverage from the prior year.

All employees of the School District are covered by a blanket bond, while certain individuals in policy making roles are covered by separate, higher limit bond coverage.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 8: **RISK MANAGEMENT** (Continued)

**B. Employee Medical Coverage**

The School District has elected to provide medical coverage through premium payments to the Lake County Council of Governments Health Care Benefits Program. See Note 17 for additional information.

**C. Workers' Compensation**

For fiscal year 2021, the School District participated in the Ohio School Boards' Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool (Note 19). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Comp. Management provides administrative, cost control and actuarial services to the GRP.

NOTE 9: **DEFINED BENEFIT PENSION PLANS**

**A. Net Pension Liability**

Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension liability represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 9: **DEFINED BENEFIT PENSION PLANS** (Continued)

A. **Net Pension Liability** (Continued)

The net pension liability was measured as of July 1, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share:

	SERS	STRS	Total
Proportion of the Net Pension Liability Prior Measurement Date	0.1252859%	0.11819519%	
Proportion of the Net Pension Liability Current Measurement Date	0.1169173%	0.11606899%	
Change in Proportionate Share	-0.0083686%	-0.00212620%	
Proportionate Share of the Net Pension Liability	\$ 7,733,157	\$ 28,084,566	\$ 35,817,723

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67 as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 9: **DEFINED BENEFIT PENSION PLANS** (Continued)

A. **Net Pension Liability** (Continued)

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee’s entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2020, are presented below:

Wage Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
COLA or Ad Hoc COLA	2.5 percent
Investment Rate of Return	7.50 percent net of investments expense, including inflation
Actuarial Cost Method	Entry Age Normal (Level percent of Payroll)

The mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120% of male rates and 110% of female rates is used to evaluate allowances to be paid. The RP-2000 Disabled Mortality Table with 90% for male rates and 100% for female rates set back five years is used for the period after disability retirement.

The most recent experience study was completed June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS’ *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class.

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	1.85 %
US Stocks	22.50	5.75
International Stocks	22.50	6.50
Fixed Income	19.00	2.85
Private Equity	12.00	7.60
Real Assets	17.00	6.60
Multi-Asset Strategies	5.00	6.65
Total	100.00 %	

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 9: **DEFINED BENEFIT PENSION PLANS** (Continued)

A. **Net Pension Liability** (Continued)

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
School District's proportionate share of the net pension liability	\$ 10,593,480	\$ 7,733,157	\$ 5,333,291

**Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2020, actuarial valuation.

Inflation	2.50 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Discount Rate of Return	7.45 percent
Payroll Increases	3 percent
Cost-of-Living Adjustments	0.0 percent

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 9: **DEFINED BENEFIT PENSION PLANS** (Continued)

A. **Net Pension Liability** (Continued)

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

\* 10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2020. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2020.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 9: **DEFINED BENEFIT PENSION PLANS** (Continued)

A. **Net Pension Liability** (Continued)

***Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate***

The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
School District's proportionate share of the net pension liability	\$ 39,987,532	\$ 28,084,566	\$ 17,997,793

B. **School Employees Retirement System**

***Plan Description*** – District non-teaching employees participate in SERS, a cost-sharing, multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability, and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information, and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources. Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 9: **DEFINED BENEFIT PENSION PLANS** (Continued)

**B. School Employees Retirement System** (Continued)

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5% and with a floor of 0.0%.

**Funding Policy** – Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2021 the allocation to pension, death benefits, and Medicare B was the entire 14.0 percent.

The School District's contractually required contribution to SERS was \$564,031 for fiscal year 2021.

**C. State Teachers Retirement System of Ohio**

**Plan Description** –District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing, multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60. Eligibility changes for DB plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023 when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years or service credit at any age.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 9: **DEFINED BENEFIT PENSION PLANS** (Continued)

C. **State Teachers Retirement System of Ohio** (Continued)

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12.0 of the 14.0 percent member rates goes to the DC Plan and the remaining 2.0 percent goes to the DB plan. Member contributions to the DC plan are allocated among investment choices by the member, and contributions to the DB plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options in the GASB 68 schedules of employer allocation and pension amounts by employer.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

**Funding Policy** – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2021, plan members were required to contribute 14 percent of their annual covered salary. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2021 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$1,964,284 for fiscal year 2021.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 9: **DEFINED BENEFIT PENSION PLANS** (Continued)

**D. Social Security System**

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Retirement System. As of June 30, 2021 no members of the Board of Education have elected Social Security. The contribution rate is 6.2 percent of wages.

NOTE 10: **DEFINED BENEFIT OPEB PLANS**

**A. Net OPEB Liability/Asset**

OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net OPEB liability and net OPEB asset represent the School District’s proportionate share of each OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan’s fiduciary net position. The net OPEB liability and net OPEB asset calculations are dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District’s obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which OPEB are financed; however, the School District does receive the benefit of employees’ services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability and net OPEB asset. Resulting adjustments to the net OPEB liability and net OPEB asset would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

**B. School Employees Retirement System (SERS)**

**Plan Description** - Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS’ Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS’ health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS’ health care coverage. Most retirees and dependents choosing SERS’ health care coverage are over the age of 65 and therefore

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 10: **DEFINED BENEFIT OPEB PLANS** (Continued)

**B. School Employees Retirement System (SERS)** (Continued)

enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

**Funding Policy** - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2021, there was no contribution made to health care. A health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2021, this amount was \$23,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge.

The surcharge, is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$77,405 for fiscal year 2021.

**C. State Teachers Retirement System (STRS)**

**Plan Description** – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

**Funding Policy** – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2021, STRS did not allocate any employer contributions to post-employment health care.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 10: **DEFINED BENEFIT OPEB PLANS** (Continued)

**D. Net OPEB Liability/Asset**

The net OPEB liability and net OPEB asset were measured as of June 30, 2020, and the total OPEB liability and asset used to calculate the net OPEB liability and net OPEB asset were determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability and net OPEB asset were based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share:

	SERS	STRS	Total
Proportion of the Net OPEB Liability/asset Prior Measurement Date	0.1285542%	0.11819519%	
Proportion of the Net OPEB Liability/asset Current Measurement Date	0.1217691%	0.11606899%	
Change in Proportionate Share	-0.0067851%	-0.00212620%	
Proportionate Share of the Net OPEB Liability/(asset)	\$ 2,646,441	\$ (2,039,911)	\$ 606,530

***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 10: **DEFINED BENEFIT OPEB PLANS** (Continued)

**D. Net OPEB Liability/Asset** (Continued)

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2020, are presented below:

Wage Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
Investment Rate of Return	7.50 percent net of investments expense, including inflation
Municipal Bond Index Rate:	
Measurement Date	2.45 percent
Prior Measurement Date	3.13 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Measurement Date	2.63 percent
Prior Measurement Date	3.22 percent
Medical Trend Assumption	
Medicare	5.25 to 4.75 percent
Pre-Medicare	7.00 to 4.75 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015. The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 10: **DEFINED BENEFIT OPEB PLANS** (Continued)

**D. Net OPEB Liability/Asset** (Continued)

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
<b>Total</b>	<b>100.00 %</b>	

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2020 was 2.63 percent. The discount rate used to measure total OPEB liability prior to June 30, 2020 was 3.22 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 2.45 percent, as of June 30, 2020 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

**Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.63%) and higher (3.63%) than the current discount rate (2.63%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.75%) and higher (8.00% decreasing to 5.75%) than the current rate.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 10: **DEFINED BENEFIT OPEB PLANS** (Continued)

**D. Net OPEB Liability/Asset** (Continued)

	1% Decrease (1.63%)	Current Discount Rate (2.63%)	1% Increase (3.63%)
School District's proportionate share of the net OPEB liability	\$ 3,239,178	\$ 2,646,441	\$ 2,175,216
	1% Decrease (6.00 % decreasing to 3.75%)	Current Trend Rate (7.00 % decreasing to 4.75%)	1% Increase (8.00 % decreasing to 5.75%)
School District's proportionate share of the net OPEB liability	\$ 2,083,871	\$ 2,646,441	\$ 3,398,741

***Actuarial Assumptions - STRS***

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2020, actuarial valuation are presented below:

Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	
Payroll Increases	3 percent	
Discount Rate of Return	7.45 percent	
Health Care Cost Trends	Initial	Ultimate
Medical		
Pre-Medicare	5.00 percent	4.00 percent
Medicare	-6.69 percent	4.00 percent
Prescription Drug		
Pre-Medicare	6.50 percent	
Medicare	11.87 percent	4.00 percent

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 10: **DEFINED BENEFIT OPEB PLANS** (Continued)

**D. Net OPEB Liability/Asset** (Continued)

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2020, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate of Return *</u>
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
 Total	 <u>100.00 %</u>	

\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 10: **DEFINED BENEFIT OPEB PLANS** (Continued)

**D. Net OPEB Liability/Asset** (Continued)

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan’s fiduciary net position was projected to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2020.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate** The following table represents the net OPEB liability as of June 30, 2020, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB liability as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
School District's proportionate share of the net OPEB asset	\$ 1,774,855	\$ 2,039,911	\$ 2,264,801
	1% Decrease	Current Trend Rate	1% Increase
School District's proportionate share of the net OPEB asset	\$ 2,250,841	\$ 2,039,911	\$ 1,782,966

NOTE 11: **CONTINGENCIES**

**A. Grants**

The School District received financial assistance from Federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, based on prior experience, management believes the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2021, would be immaterial.

**B. State Foundation Funding**

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, all ODE adjustments for fiscal year 2021 have been finalized.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

**NOTE 12: NOTE OBLIGATIONS**

A summary of note transactions for the year ended June 30, 2021 follows:

<u>Notes</u>	<u>Issued</u>	<u>Interest</u>	<u>Balance at 6/30/2020</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance at 6/30/2021</u>
Bond Anticipation Notes	10/2/2019	2.250%	\$ 1,135,000	\$ -	\$ 1,135,000	\$ -
Premium on Bond Anticipation Notes			7,108	-	7,108	-
Bond Anticipation Notes	9/30/2020	1.250%	-	1,055,000	-	1,055,000
Premium on Bond Anticipation Notes			-	7,870	-	7,870
<b>Total Notes</b>			<u>\$ 1,142,108</u>	<u>\$ 1,062,870</u>	<u>\$ 1,142,108</u>	<u>\$ 1,062,870</u>

On September 30, 2020, the School District rolled over \$1,055,000 in bond anticipation notes at an interest rate of 1.25 percent with a maturity date of September 30, 2021. The notes are backed by the full faith and credit of the Madison Local School District. The notes were issued at a premium of \$7,870.

**NOTE 13: LONG-TERM DEBT OBLIGATIONS**

The changes in the School District's long-term obligations during the year consist of the following:

<u>Governmental Activities</u>	<u>Issued</u>	<u>Interest</u>	<u>Balance at 6/30/2020</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance at 6/30/2021</u>	<u>Due Within One Year</u>
<b><u>Building Bonds</u></b>							
Facilities							
Premium on Facilities	8/25/2010		\$ 18,171	\$ -	\$ 1,515	\$ 16,656	\$ -
Capital Appreciation Bonds	8/25/2010	19.83%	86,853	-	-	86,853	-
Accretion on Capital Appreciation Bonds	8/25/2010		443,028	110,287	-	553,315	-
Premium on Capital Appreciation Bonds	8/25/2010		661,388	-	55,116	606,272	-
Facilities	8/25/2010	5.00%	9,460,000	-	-	9,460,000	-
Refunding Bonds, series 2019	11/7/2019	2.00 to 4.00 %	9,920,000	-	65,000	9,855,000	30,000
Premium on refunding bonds			955,336	-	42,776	912,560	-
<b>Total Building Bonds</b>			<u>21,544,776</u>	<u>110,287</u>	<u>164,407</u>	<u>21,490,656</u>	<u>30,000</u>
<b><u>Direct Borrowing</u></b>							
Lease Purchase Obligation, Series 2019	5/30/2019	2.74%	411,000	-	31,000	380,000	38,000
<b>Total Governmental Bonds</b>			<u>\$ 21,955,776</u>	<u>\$ 110,287</u>	<u>\$ 195,407</u>	<u>\$ 21,870,656</u>	<u>\$ 68,000</u>

On August 25, 2010, the School District issued \$25,081,852 in voted general obligation bonds which comprised of serial bonds in the amounts of \$1,645,000 and \$3,205,000, capital appreciation (deep discount) bonds in the amounts of \$86,853 and \$19,999, and term bonds in the amounts of \$9,460,000 and \$10,665,000.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 13: **LONG-TERM DEBT OBLIGATIONS** (Continued)

\$3,205,000 of the serial bonds and \$19,999 of the capital appreciation bonds issued on August 25, 2010, were issued to provide for all future debt payments on the refunded portion of the 1993 facilities bonds. These bonds matured in April 2015.

\$1,645,000 of the serial bonds and \$86,853 of the capital appreciation bonds issued on August 25, 2010, were issued for the purpose of paying the local share of school construction under the State of Ohio Classroom Facilities Assistance Program. These bonds will mature in April 2016. The capital appreciation bonds will mature in April 2032. The maturity amount of the bonds is \$3,210,000. For fiscal year 2021, \$110,287 was accreted for a total bond value of \$553,315.

\$10,665,000 of the bonds issued on August 25, 2010, consisted of Build America Bonds (BABs) – Direct Payment. These bonds were created through the American Recovery and Reinvestment Act (ARRA) and offer federal subsidies through a refundable tax credit paid to state or local governmental issuers by the Treasury Department and the Internal Revenue Service in an amount equal to 35 percent of the total coupon interest payable to investors in these taxable bonds. The issuer of such bond shall be allowed a credit with respect to each interest payment under such bond which shall be a payable by the Secretary of the Treasury. These bonds were refunded during fiscal year 2020.

\$9,460,000 of the bonds issued on August 25, 2010, consisted of Qualified School Construction Bonds (QSCBs). In addition to the aforementioned BABs, the QSCBs were authorized by the federal government through ARRA. These bonds were issued as tax credit bonds under which the bond holders receive federal tax credits in lieu of interest as a means to significantly reduce the issuer's interest cost. As a condition of selling the bonds, the School District is required to maintain a sinking fund with Huntington Bank. The balance of the sinking fund as of June 30, 2021 was \$4,310,558.

On November 7, 2019, the School District issued \$9,920,000 in refunding bonds with an interest rate of 2.00-4.00% and a final maturity date of October 1, 2041. Proceeds were deposited in an irrevocable trust with an escrow agent to provide for all future debt payments on the refunded 2010 bond.

On May 30, 2019, the School District issued a Lease Purchase Obligation, Series 2019 in the amount of \$411,000 for the purchase of energy efficiency equipment and improvements. The obligation will mature in December 2029 and has an interest rate of 2.74 percent. The School District has pledged the energy efficiency equipment as collateral for the lease from direct borrowings. The outstanding lease from direct borrowings contain the following provisions in the event of default and with or without terminating the lease; (1) an amount equal to all amounts currently due and all remaining payments to be immediately due and payable; (2) promptly return the equipment to the lessor; (3) sell, lease or otherwise dispose of any equipment and lessor to retain entire proceeds; (4) demand payment of all out of pocket expenses incurred by lessor as a result of the event of default; (5) exercise any other right, remedy or privilege to enforce terms of, recover damages for the breach of, or to rescind, a lease as to any or all of the equipment.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

NOTE 13: **LONG-TERM DEBT OBLIGATIONS** (Continued)

Principal and interest requirements to retire long-term obligations outstanding at June 30, 2021 are as follows:

<b>For the Year Ending June 30,</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2022	\$ 68,000	\$ 1,471,941	\$ 1,539,941
2023	69,000	1,470,286	1,539,286
2024	75,000	1,470,286	1,545,286
2025	76,000	1,466,794	1,542,794
2026	77,000	1,464,957	1,541,957
2027-2031	9,903,378	8,326,428	18,229,806
2032-2036	3,188,475	4,515,065	7,703,540
2037-2041	5,155,000	2,111,824	7,266,824
2042	1,170,000	109,212	1,279,212
Total	<u>\$ 19,781,853</u>	<u>\$ 22,406,793</u>	<u>\$ 42,188,646</u>

NOTE 14: **SET-ASIDE REQUIREMENTS**

The School District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year-end. These amounts must be carried forward to be used for the same purposes in future years.

The following cash basis information describes the changes in the year-end set-aside amounts for capital acquisitions. Disclosure of this information is required by the State statute.

	<b>Capital Improvements</b>
Set-aside Reserve Balance as of June 30, 2020	\$ -
Current Year Set-aside Requirement	490,443
Current Year Qualifying Expenditures	(294,033)
Current Year Offsets	(195,875)
Totals	<u>\$ 535</u>

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

**NOTE 15: FUND BALANCES**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the General Fund, Bond Retirement, and all other governmental funds are presented below:

Fund Balances	General	Bond Retirement	Other Governmental Funds	Total
<i>Restricted for</i>				
Capital Improvements	\$ -	\$ -	\$ 220,896	\$ 220,896
Debt Services	-	4,563,845	-	4,563,845
Preschool Programs	-	-	668	668
Special Education	-	-	29,351	29,351
District Managed Student Activities	-	-	79,700	79,700
Student Managed Activities	-	-	45,159	45,159
Disadvantaged Children	-	-	10,642	10,642
Teacher Development	-	-	2,468	2,468
Facility Maintenance	-	-	620,650	620,650
Scholarship Programs	-	-	251,801	251,801
Other Grants	-	-	77,660	77,660
<i>Total Restricted</i>	<u>-</u>	<u>4,563,845</u>	<u>1,338,995</u>	<u>5,902,840</u>
<i>Committed to</i>				
Underground Storage Tanks	11,000	-	-	11,000
Other Purposes	28,431	-	-	28,431
<i>Total Committed</i>	<u>39,431</u>	<u>-</u>	<u>-</u>	<u>39,431</u>
<i>Assigned to</i>				
Public School	54,267	-	-	54,267
Instruction	122,442	-	-	122,442
Support Services	1,015,337	-	-	1,015,337
<i>Total Assigned</i>	<u>1,192,046</u>	<u>-</u>	<u>-</u>	<u>1,192,046</u>
<i>Unassigned</i>				
	2,142,489	-	-	2,142,489
<b>Total Fund Balances</b>	<u><u>\$ 3,373,966</u></u>	<u><u>\$ 4,563,845</u></u>	<u><u>\$ 1,338,995</u></u>	<u><u>\$ 9,276,806</u></u>

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

**NOTE 16: JOINTLY GOVERNED ORGANIZATIONS**

***Lake Geauga Computer Association*** -The Lake Geauga Computer Association (LGCA) is a jointly governed organization that was formed for the purpose of providing computer services for accounting, grading, scheduling, EMIS and other applications to its 19 member school districts. Each of the School Districts supports LGCA based upon a per pupil charge. The executive committee (governing board) consists of the superintendents and treasurers of the member school districts. The degree of control exercised by any participating school district is limited to its representation on the governing board. LGCA's continued existence is not dependent upon the School District's continued participation. Financial information can be obtained by writing the Lake Geauga Computer Association, 8140 Auburn Road, Painesville, Ohio 44077.

***Auburn Career Center*** - The Auburn Career Center is a joint vocational school operated by eleven school districts. Each participating school district appoints one board member to the Auburn Career Center's Board of Education. The students of each participating school district may attend classes offered at the vocational facility. Each participant control over the operation of the Auburn Career Center is limited to representation on the board. The Auburn Career Center receives 1.5 mills of School District property taxes which is paid to the Auburn Career Center directly by Geauga County. Continued existence of the Auburn Career Center is not dependent on the School District's continued participation. Financial information can be obtained from the Auburn Career Center, 8140 Auburn Road, Painesville, Ohio 44077.

***Ohio Schools Council Association*** - The Ohio Schools Council Association (Council) is a jointly governed organization among 200 school districts. The jointly governed organization was created by school districts for the purpose of saving money through volume purchases. Each school district supports the Council by paying an annual participation fee. Each school district member superintendent serves as a representative of the Assembly. The Assembly elects five of the Council's Board members and the remaining four are representatives of the Greater Cleveland School Superintendents' Association. The Council operates under a nine-member Board of Directors (the Board). The Board is the policy making authority of the Council. The Board meets monthly September through June. The Board appoints an Executive Director who is responsible for receiving and disbursing funds, investing available funds, preparing financial reports for the Board and Assembly and carrying out such other responsibilities as designated by the Board. The degree of control exercised by any school district is limited to its representation on the Board. In fiscal year 2021, the School District paid \$24,014 to the Council. Financial information can be obtained by contacting William J. Zelei, the Executive Director of the Ohio Schools Council at 6393 Oak Tree Blvd., Suite 377, Independence, Ohio 44131.

The School District participates in the Council's natural gas program. The Council provides participating school districts the ability to purchase natural gas at reduced rates, if the School Districts will commit to participating for a twelve year period. There are over 165 school districts in the program. The participants make monthly payments based on estimated usage. Each September, these estimated payments are compared to their actual usage for the year (July to June). School Districts that paid more in estimated billings than their actual billings are issued credits on future billings beginning in September until the credits are exhausted and school districts that did not pay enough on estimated billings are invoiced for the difference on the September monthly estimated billing.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

**NOTE 17: CLAIMS SERVICING POOL**

The School District participates in the Lake County Council of Governments Health Care Benefits (HCBP) Self Insurance Program, a claims servicing pool comprised of three Lake County School Districts and one Cuyahoga County School District. Each school district has a representative on the assembly (usually the superintendent or designee). Each member pays an administrative fee to the pool. The plan's business and affairs are conducted by a five member Board of Directors elected by the HCBP's assembly. The assembly elects officers for one year terms to serve on the Board of Directors. Financial information can be obtained from Michael Vaccariello at 1956 Red Bird Road, Madison, Ohio 44057.

**NOTE 18: RELATED ORGANIZATION**

*Madison Public Library* - The Madison Public Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by the Madison Local School District's Board of Education. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the School District for operational subsidies. Although the School District does serve as the taxing authority and issues tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax, the rate and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Madison Public Library, Shawna Goostree, Clerk/Treasurer, at 6111 Middle Ridge Road, Madison, Ohio 44057.

**NOTE 19: INSURANCE PURCHASING POOL**

The School District participates in the Ohio Schools Boards' Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

**NOTE 20: LAKE COUNTY SCHOOL FINANCING DISTRICT**

The Lake County Educational Service Center has, by a resolution adopted February 6, 1990, pursuant to Section 3311.50 of the Revised Code, created a county school financing district known as the Lake County School Financing District (the "Financing District") for the purpose of levying taxes for the provision of the following specified educational programs and services by the School Districts that are part of the Financing District: the provision of necessary personnel, materials, supplies and transportation for instruction in language arts, social studies, mathematics, fine and practical arts, health and physical education, science and business education.

The Lake County Educational Service Center acts as the taxing authority of the Financing District pursuant to Section 3311.50 of the Ohio Revised Code. The Financing District receives settlements of taxes levied and distributes within ten days to each of the Member school districts; each of such Member school district's proportionate shares of that tax settlement. Each Member school district's proportionate share is a fraction, the numerator being Member school district's property tax valuation and the denominator being the aggregate property tax valuation of all Member school districts as of that date. The School District reports this revenue in the accounts of Taxes.

**Notes to the Basic Financial Statements**

**For the Fiscal Year Ended June 30, 2021**

**NOTE 21: COMPLIANCE**

Ohio Administrative Code Section 117-2-03 (B) requires the School District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the School District prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit certain assets, liabilities, deferred outflows/inflows of resources, net position/fund balances, and disclosures that, while material, cannot be determined at this time. The School District can be fined and various other administrative remedies may be taken against the School District.

**NOTE 22: COVID-19**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the entity. The investments of the pension and other employee benefit plan in which the entity participates fluctuate with market conditions, and due to market volatility, the amounts of gains or losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the entities future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

**NOTE 23: TAX ABATEMENTS**

As of June 30, 2021, the School District had foregone tax revenue in the form of property taxes as a result of tax abatements entered into by another government (The Village of Madison). The Village provides tax abatements through Community Reinvestment Area Programs. Pursuant to Ohio Revised Code Section 5709, the Village established Community Reinvestment Area Program Districts targeting specific portion of the Village for development and redevelopment. The Village provides administrative approval of tax abatement for qualifying investments. The amount of the abatement is deducted from the recipient's tax bill. For fiscal year 2021, the School District's value of the property taxes forgone amounted to \$93,625. The School District also has foregone tax revenue in the form of property taxes as a result of tax increment financing agreements entered into by another government (Madison Township). The Township provides for service payments into a tax increment equivalent fund in lieu of property taxes. Pursuant to Ohio Revised Code Section 5709, the Township declared certain parcels or real property located in the Township to be a public purpose, thereby exempting those improvements from real property taxation for a period of time. For fiscal year 2021, the School District's value of the property taxes forgone amounted to \$11,989.

**NOTE 24: SUBSEQUENT EVENTS**

On August 9, 2021, the School District authorized the issuance of not to exceed \$975,000 in Energy Conservation Improvement Bond Anticipation Notes, Series 2021 with an interest rate not to exceed 5%.

For fiscal year 2022, School District foundation funding received from the state of Ohio will be funded using a direct funding model. Under this new model, community school, STEM school, and scholarship funding will be directly funded by the State of Ohio to the respective schools. For fiscal year 2021 and prior, the amounts related to students who were residents of the School District were funded to the School District who, in turn, made the payment to the respective school. For fiscal year 2021, the School District reported \$787,051 in revenue and expenditures/expense related to these programs.

**MADISON LOCAL SCHOOL DISTRICT  
LAKE COUNTY, OHIO  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

<b>Federal Grantor/ Pass-Through Grantor/ Program or Cluster Title</b>	<b>Federal CFDA Number</b>	<b>Expenditures</b>	<b>Non-Cash Expenditures</b>
<b><u>U.S. Department of Agriculture</u></b>			
<i>Passed through Ohio Department of Education</i>			
Child Nutrition Cluster:			
School Breakfast Program	10.553	\$ 217,885	\$ 0
COVID-19 School Breakfast Program	10.553	77,957	0
National School Lunch Program	10.555	515,139	99,177
COVID-19 - National School Lunch Program	10.555	120,345	0
Total Child Nutrition Cluster		<u>931,326</u>	<u>99,177</u>
<b>Total U.S. Department of Agriculture</b>		<u>931,326</u>	<u>99,177</u>
<b><u>U.S. Department of Education</u></b>			
<i>Passed through Ohio Department of Education</i>			
Title I - Grants to Local Educational Agencies - Improving Basic Programs	84.010	366,090	0
Title I - Grants to Local Educational Agencies - School Quality Improvement	84.010	40,005	0
Title I - Grants to Local Educational Agencies - Supplemental School Improvement	84.010	10,083	0
Title I - Grants to Local Educational Agencies - Non-Competitive	84.010	65,856	0
<i>Total CFDA #84.010</i>		<u>482,034</u>	<u>0</u>
Special Education Cluster (IDEA):			
Special Education - Grants to States	84.027	590,174	0
Special Education - Grants to States - Special Education Early Literacy SSP	84.027A	31,245	0
Special Education - Preschool Grants	84.173	36,614	0
Total Special Education Cluster (IDEA)		<u>658,033</u>	<u>0</u>
Special Education - State Personnel Development	84.323A	1,000	0
Student Support and Academic Enrichment Program	84.424	14,864	0
Improving Teacher Quality State Grants	84.367	88,570	0
Education Stabilization Fund -			
Elementary and Secondary School Emergency Relief (ESSER) Fund I	84.425D	33,442	0
Elementary and Secondary School Emergency Relief (ESSER) Fund II	84.425D	815,075	0
<i>Total CFDA #84.425D</i>		<u>848,517</u>	<u>0</u>
<b>Total U.S. Department of Education</b>		<u>2,093,018</u>	<u>0</u>
<b><u>U.S. Department of the Treasury</u></b>			
<i>Passed Through Ohio Department of Education</i>			
COVID-19 Coronavirus Relief Fund	21.019	150,533	0
COVID-19 Broadband Ohio Connectivity Grant	21.019	126,295	0
<i>Passed Through Madison Village</i>			
COVID-19 Coronavirus Relief Fund	21.019	171,128	0
<i>Total CFDA #21.019</i>		<u>447,956</u>	<u>0</u>
<b>Total U.S. Department of the Treasury</b>		<u>447,956</u>	<u>0</u>
<b>TOTAL EXPENDITURES OF FEDERAL AWARDS</b>		<u>\$ 3,472,300</u>	<u>\$ 99,177</u>

See accompanying notes to the Schedule of Expenditures of Federal Awards.

**MADISON LOCAL SCHOOL DISTRICT  
LAKE COUNTY, OHIO  
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

---

**NOTE 1: BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Madison Local School District under programs of the federal government for the year ended June 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Madison Local School District, it is not intended to and does not present the cash financial position or changes in cash financial position of Madison Local School District.

**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

**NOTE 3: INDIRECT COST RATE**

Madison Local School District has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

**NOTE 4: CHILD NUTRITION CLUSTER**

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

**NOTE 5: FOOD DONATION PROGRAM**

Program regulations do not require the District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair value of the commodities received.

# JAMES G. ZUPKA, C.P.A., INC.

*Certified Public Accountants*

*5240 East 98<sup>th</sup> Street*

*Garfield Hts., Ohio 44125*

---

Member American Institute of Certified Public Accountants

(216) 475 – 6136

Ohio Society of Certified Public Accountants

## **REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Members of the Board of Education  
Madison Local School District  
Madison, Ohio

The Honorable Keith Faber  
Auditor of State  
State of Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Madison Local School District, Lake County, Ohio, (the District) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 3, 2021, wherein we noted that the District uses a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. We also noted the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District, and the school foundation aid received from the State of Ohio will be funded through the direct funding model.

### ***Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying Schedule of Findings and Questioned Costs as item **2021-001**.

### ***District's Response to Findings***

The District's response to the finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and accordingly, we express no opinion on it.

### ***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



James G. Zupka, CPA, Inc.  
Certified Public Accountants

December 3, 2021

# JAMES G. ZUPKA, C.P.A., INC.

*Certified Public Accountants*

*5240 East 98<sup>th</sup> Street*

*Garfield Hts., Ohio 44125*

---

Member American Institute of Certified Public Accountants

(216) 475 – 6136

Ohio Society of Certified Public Accountants

## **REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Members of the Board of Education  
Madison Local School District  
Madison, Ohio

The Honorable Keith Faber  
Auditor of State  
State of Ohio

### ***Report on Compliance for Each Major Federal Program***

We have audited the Madison Local School District, Lake County, Ohio's (the District) compliance with the types of compliance requirements described in the OMB Compliance Supplement that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2021. The District's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

### ***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

### ***Opinion on Each Major Federal Program***

In our opinion, the Madison Local School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

## ***Report on Internal Control over Compliance***

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



James G. Zupka, CPA, Inc.  
Certified Public Accountants

December 3, 2021

**MADISON LOCAL SCHOOL DISTRICT  
LAKE COUNTY, OHIO  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
UNIFORM GUIDANCE  
JUNE 30, 2021**

---

**1. SUMMARY OF AUDITOR'S RESULTS**

2021(i)	Type of Financial Statement Opinion	Unmodified
2021(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
2021(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
2021(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
2021(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
2021(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
2021(v)	Type of Major Programs' Compliance Opinions	Unmodified
2021(vi)	Are there any reportable findings under 2 CFR 200.516(a)?	No
2021(vii)	Major Programs (list):  Child Nutrition Cluster - CFDA #10.553 & #10.555 Education Stabilization Fund - CFDA #84.425D	
2021(viii)	Dollar Threshold: A/B Program	Type A: \$750,000 Type B: All Others less than \$750,000
2021(ix)	Low Risk Auditee?	No

**MADISON LOCAL SCHOOL DISTRICT  
LAKE COUNTY, OHIO  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
UNIFORM GUIDANCE  
JUNE 30, 2021  
(CONTINUED)**

---

2. **FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**Finding 2021-001 – Noncompliance Finding – Annual Financial Report**

Condition/Criteria

Ohio Revised Code Section 117.38 provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code Section 117-2-03 further clarifies the requirements of Ohio Revised Code Section 117.38.

Ohio Administrative Code Section 117-2-03(B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, the District prepares its financial statements and notes following the cash basis of accounting. This is a comprehensive basis other than generally accepted accounting principles.

Effect

The accompanying financial statements and footnotes omit certain assets, liabilities, deferred inflows/outflows of resources, fund equities/net position, and disclosures that, while material cannot be determined at this time. Pursuant to the Ohio Revised Code Section 117.38, the District may be fined and subject to various other administrative remedies for its failure to file the required financial report within the required time limits.

Recommendation

We recommend the District take the necessary steps to ensure the annual report is prepared in accordance with generally accepted accounting principles.

District Response

GAAP statements have not been filed since the cost of preparing GAAP statements outweighs the benefit. It is not anticipated that GAAP statements will be filed in the future.

3. **FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None.

**MADISON LOCAL SCHOOL DISTRICT  
LAKE COUNTY, OHIO  
SCHEDULE OF PRIOR AUDIT FINDINGS AND RECOMMENDATIONS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

---

The audit report for the fiscal year ending June 30, 2020 included an instance of noncompliance.

Finding Number	Finding Summary	Status	Additional Information
2020-001	Failure to prepare financial statements in accordance with accounting principles generally accepted in the United States of America	Finding not corrected.	Reissued as Finding 2021-001

# OHIO AUDITOR OF STATE KEITH FABER



**MADISON LOCAL SCHOOL DISTRICT**

**LAKE COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 1/4/2022**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)