



# MID-OHIO EDUCATIONAL SERVICE CENTER RICHLAND COUNTY JUNE 30, 2021

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#### INDEPENDENT AUDITOR'S REPORT

Mid-Ohio Educational Service Center Richland County 890 West 4th Street, Suite 100 Mansfield, Ohio 44906

To the Board of Governors:

#### Report on the Financial Statements

We have audited the accompanying cash-basis financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Mid-Ohio Educational Service Center, Richland County, Ohio (the ESC), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the ESC's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the cash accounting basis Note 2 describes. This responsibility includes determining that the cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the ESC's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the ESC's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

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#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the ESC, as of June 30, 2021, and the respective changes in cash financial position thereof for the year then ended in accordance with the accounting basis described in Note 2.

#### **Accounting Basis**

Ohio Administrative Code § 117-2-03(B) requires the ESC to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements. The financial statements are prepared on the cash basis of accounting, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

#### **Emphasis of Matter**

As discussed in Note 10 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the ESC. We did not modify our opinion regarding this matter.

#### **Other Matters**

Supplementary Information

Our audit was conducted to opine on the ESC's basic financial statements taken as a whole.

The Schedule of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual (Budgetary Basis) presents additional analysis and is not a required part of the financial statements.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

These schedules are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

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#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 8, 2022, on our consideration of the ESC's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the ESC's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

June 8, 2022

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### STATEMENT OF NET POSITION - CASH BASIS JUNE 30, 2021

	Governmental Activities
Assets: Equity in pooled cash and cash equivalents	\$ 10,407,256
Net position:	
Restricted for:	
State funded programs	20,943
Federally funded programs	34,976
Other purposes	39,062
Unrestricted	10,312,275
Total net position	\$ 10,407,256

STATEMENT OF ACTIVITIES - CASH BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

**Net Receipts** 

				Progran	ı Recein	ts	(Disbursements) and Changes in Net Position
			C	harges for		ating Grants	 Governmental
	Dis	bursements		ices and Sales		Contributions	Activities
Governmental activities:			-				
Instruction:							
Special	\$	2,500,918	\$	2,143,624	\$	340,613	\$ (16,681)
Other		72,614		-		-	(72,614)
Support services:							
Pupil		4,525,338		4,203,720		40,675	(280,943)
Instructional staff		1,927,250		1,301,375		625,246	(629)
Board of education		40,352		-		272,897	232,545
Administration		1,028,486		963,628		-	(64,858)
Fiscal		694,678		-		-	(694,678)
Business		233,927		-		-	(233,927)
Operations and maintenance		601,849		237,736		22,177	(341,936)
Pupil transportation		219		-		191	(28)
Central		394,898		-		81,970	(312,928)
Operation of non-instructional services:							· · · ·
Other non-instructional services		111,597		-		109,109	(2,488)
Debt service:							
Principal retirement		14,677		-		-	(14,677)
Interest and fiscal charges		1,169				-	 (1,169)
Totals	\$	12,147,972	\$	8,850,083	\$	1,492,878	 (1,805,011)
			Grant	ral receipts: s and entitlemen	ts not res	tricted	
				pecific programs			2,626,652
				tment earnings			 74,268
			Total	general receipts			 2,700,920
			Chang	ge in net position	ı		895,909
			Net p	osition at begin	ning of y	ear	 9,511,347
			Net p	osition at end o	f year		\$ 10,407,256

#### 

	General		Nonmajor Governmental Funds		Total Governmental Funds	
Assets:						
Equity in pooled cash						
and cash equivalents	\$	10,367,184	\$	40,072	\$	10,407,256
Fund balances:						
Restricted:						
State funded programs	\$	_	\$	20,943	\$	20,943
Federally funded programs		_		34,976		34,976
Other purposes		-		39,062		39,062
Committed:						
Capital improvements		100,000		-		100,000
Technology maintenance		25,000		-		25,000
Assigned:						
Services provided to districts		211,594		-		211,594
Preschool programs		201,191		-		201,191
After school programs		6,591,403		-		6,591,403
Special education programs		163,231		-		163,231
Professional development programs		2,495		-		2,495
Other purposes		292,885		-		292,885
Unassigned (deficit)		2,779,385		(54,909)		2,724,476
Total fund balances	\$	10,367,184	\$	40,072	\$	10,407,256

# STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES - CASH BASIS GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

		General		Nonmajor vernmental Funds	Go	Total overnmental Funds
Receipts:	Ф	2 000 540	Ф	1 214 601	Ф	4 114 150
Intergovernmental	\$	2,899,549	\$	1,214,601	\$	4,114,150
Investment earnings		74,268		-		74,268
Tuition and fees		5,331,273		-		5,331,273
Extracurricular		610		-		610
Rental income		237,736		-		237,736
Charges for services		3,211,611		-		3,211,611
Contributions and donations				5,380		5,380
Miscellaneous		68,853				68,853
Total receipts		11,823,900		1,219,981		13,043,881
Disbursements:						
Current:						
Instruction:						
Special		2,150,091		350,827		2,500,918
Other		72,614		- -		72,614
Support services:						•
Pupil		4,486,660		38,678		4,525,338
Instructional staff		1,327,271		599,979		1,927,250
Board of education		40,352		_		40,352
Administration		1,028,486		_		1,028,486
Fiscal		694,678		_		694,678
Business		233,727		200		233,927
Operations and maintenance		578,971		22,878		601,849
Pupil transportation		_		219		219
Central		308,433		86,465		394,898
Operation of non-instructional services						
Other non-instructional services		5,579		106,018		111,597
Debt service:						
Principal retirement		14,677		_		14,677
Interest and fiscal charges		1,169		-		1,169
Total disbursements		10,942,708		1,205,264		12,147,972
Net change in fund balances		881,192		14,717		895,909
Fund balances at beginning of year		9,485,992		25,355		9,511,347
Fund balances at end of year	\$	10,367,184	\$	40,072	\$	10,407,256

# STATEMENT OF FIDUCIARY NET POSITION - CASH BASIS FIDUCIARY FUND JUNE 30, 2021

	C	ustodial
Assets: Equity in pooled cash and cash equivalents	\$	70,231
Net position: Restricted for individuals, organizations and other governments	\$	70,231

# STATEMENT OF CHANGE IN FIDUCIARY NET POSITION - CASH BASIS FIDUCIARY FUND FOR THE FISCAL YEAR ENDED JUNE 30,2021

	Custodial	
Additions: Amounts received as fiscal agent	\$	75,273
<b>Deductions:</b> Distributions as fiscal agent		80,384
Change in net position		(5,111)
Net position at beginning of year		75,342
Net position at end of year	\$	70,231

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **NOTE 1 - DESCRIPTION OF THE ENTITY**

The Mid-Ohio Educational Service Center (the "ESC") is a political subdivision of the State of Ohio. The ESC was formed from the consolidation of the former Crawford County, Morrow County, and Richland County Educational Service Centers on July 1, 1996. Educational Service Centers were formed as a result of Senate Bill 9 as amended by Am. Sub. H.B. 117.

The ESC maintains its central office in Richland County. The Governing Board consists of seven members elected by the voters of each county. This Governing Board acts as the authorizing body for disbursements, policy and procedures, and approves all financial activities. The ESC is staffed by 34 non-certified employees, 89 certified employees, and 7 administrators to provide services to approximately 15,829 students throughout Crawford, Morrow, and Richland Counties. The ESC is also a sponsor for GOAL Digital Academy and the Tomorrow Center.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 2.B., these financial statements are presented on the cash basis of accounting. The cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements. In cases where these cash basis statements contain items that are the same as, or similar to, those items in financial statements prepared in conformity with GAAP, similar informative disclosures are provided.

#### A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the ESC. For the ESC, this includes general operations and student related activities of the ESC.

Component units are legally separate organizations for which the ESC is financially accountable. The ESC is financially accountable for an organization if the ESC appoints a voting majority of the organization's Governing Board and (1) the ESC is able to significantly influence the programs or services performed or provided by the organization; or (2) the ESC is legally entitled to or can otherwise access the organization's resources; or (3) the ESC is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the ESC is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the ESC in that the ESC approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the ESC has no component units. The basic financial statements of the reporting entity include only those of the ESC (the primary government).

The ESC is fiscal agent for the Business Advisory Council (the "Council") and the Succeed & Prosper through Education-Ashland, Richland, Morrow and Crawford Counties ("SPARC"). The ESC is responsible for receiving and disbursing funds at the direction of the Council and SPARC. These entities are legally separate from the ESC. The ESC is the fiscal agent and custodian for the Council and SPARC, but is not accountable. The operations of SPARC have been included as a custodial fund in the ESC's cash basis basic financial statements. The funds invested on behalf of SPARC have been included in the cash basis basic financial statements as "equity in pooled cash and cash investments."

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are discussed due to their relationship to the ESC:

JOINTLY GOVERNED ORGANIZATIONS

#### Heartland Council of Governments/North Central Ohio Computer Cooperative (the "COG")

The COG is a jointly governed organization among 15 school districts, 1 educational service center and a career center. The COG was formed for the purpose of applying modern technology with computers and other electronic technology to aid administrative and instructional functions. Each member district supports the COG based on a per pupil charge, dependent upon the software package utilized. The COG is governed by a Board of Directors consisting of superintendents of the member school districts. The degree of control exercised by any school district is limited to its representation on the Board. In accordance with GASB Statement No. 14, the ESC does not have any equity interest in the COG. Financial information can be obtained from Linda Schumacher, Treasurer of the Pioneer Career and Technology Center, who serves as fiscal agent, at 27 Ryan Road, Shelby, Ohio 44875-0309.

#### Ohio Business Advisory Councils

Under Ohio Revised Code (ORC) Section 3313.174 and ORC 3313.82, all school districts and educational service centers (ESC's) are required to appoint a Business Advisory Council (BAC). An ESC's BAC may also serve as the BAC for any school district that has entered into a service agreement with an ESC under ORC 3313.843 or 3313.845 "if the school district and the educational service center agree that the educational service center's council will represent the business of the district."

BAC's must advise and provide recommendations to the ESC governing board on all matters specified by the ESC governing board including but not limited to:

- the delineation of employment skills and the development of curriculum to instill these skills;
- changes in the economy and in the job market, and the types of employment in which future jobs are most likely to be available;
- and suggestions for developing a working relationship among businesses, labor organizations, and educational personnel.

The purpose of the BAC is to foster cooperation among schools, businesses, and the communities they serve. This work of educators aligns with the needs of businesses. This cooperation can make a local education system more aware of the local labor market, promote work-based experiences within businesses, and help students prepare for successful learning and employment opportunities.

The BAC membership will reflect area businesses, including large and small employers, community service organizations, higher education leaders, government agencies, K-12 educational leaders, and labor organization representatives.

The Superintendent of the ESC will facilitate two-way communication between schools and business, industry, and community service organizations. The BAC will develop a written plan that will be updated annually. The plan will be filed with the Ohio Department of Education. The BAC shall meet at least quarterly and shall file a joint statement no later than March 1 each school year describing how the ESC and its business advisory council has fulfilled required responsibilities pursuant to section 3313.82 of the Revised Code.

The ESC has no financial interest or financial responsibility to the BAC.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Pioneer Career and Technology Center

The Pioneer Career and Technology Center (the "Center"), is a distinct political subdivision of the State of Ohio, operated under the direction of an eleven-member Board of Education, which consists of one representative from each of the participating school district's elected board. The Center possesses its own budgeting and taxing authority. Financial information is available from Linda Schumacher, Treasurer of the Pioneer Career and Technology Center at 27 Ryan Road, Shelby, Ohio 44875. The ESC has no ongoing financial interest or financial responsibility to the Center.

#### Tri-Rivers Career Center

The Tri-Rivers Career Center (the "Center") is a political subdivision of the State of Ohio. The Center is operated under the direction of a thirteen-member Board of Education, which consists of one representative from each of the participating school districts' elected boards. The Center possesses its own budgeting and taxing authority. Financial information is available from Tammi Cowell, Treasurer of the Tri-Rivers Career Center, at 2222 Marion/Mt. Gilead Road, Marion, Ohio 43302. The ESC has no ongoing financial interest or financial responsibility to the Center.

#### PUBLIC ENTITY RISK POOLS

#### Risk Sharing Pool

The Stark County Schools Council of Governments Health Benefit Plan is a shared risk pool created pursuant to State statute for the purpose of administering health care benefits. The consortium is governed by an assembly which consists of one representative from each participating school district (usually the superintendent or designee). The assembly elects officers for one year terms to serve on the Board of Directors. The assembly exercises control over the operation of the Consortium. All Consortium revenues are generated from charges for services. See Note 6.B. for further information.

#### Ohio School Boards Association Workers' Compensation Group Rating Plan

The ESC participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (the "Plan"), an insurance purchasing pool. The Plan was established under Section 4123.29 of the Ohio Revised Code. The Plan's business and affairs are conducted by a three-member Board of directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the Plan to cover the costs of administering the program. See Note 6.C. for further information pertaining to this insurance purchasing pool.

#### Schools of Ohio Risk Sharing Authority

The ESC participates in the Schools of Ohio Risk Sharing Authority Board (SORSA), an insurance purchasing pool. SORSA's business affairs are conducted by a nine-member Board of directors consisting of a President, Vice President, Secretary, Treasurer and five delegates. SORSA was created to provide joint self-insurance coverage and to assist members to prevent and reduce losses and injuries to the ESC's property and person. It is intended to provide liability and property insurance at reduced premiums for the participants. SORSA is organized as a nonprofit corporation under provisions of Ohio Revised Code 2744. See Note 6.A. for further information.

#### B. Basis of Accounting

Although required by Ohio Administrative Code § 117-2-03(B) to prepare its annual financial report in accordance with GAAP, the ESC chooses to prepare its financial statements and notes on the cash basis of accounting. The cash basis of accounting is a comprehensive basis of accounting other than GAAP. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

These statements include adequate disclosure of material matters, in accordance with the basis of accounting described in the preceding paragraph.

#### C. Fund Accounting

The ESC uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary. The ESC does not have proprietary funds.

#### GOVERNMENTAL FUNDS

The ESC classifies funds financed primarily from intergovernmental receipts (e.g. grants) and other non-exchange transactions as governmental funds. The following is the ESC's major governmental fund:

<u>General fund</u> - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Other governmental funds of the ESC are used to account for specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects.

#### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net position - cash basis and changes in net position - cash basis. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are used to account for assets held by the ESC under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the ESC's own programs. The ESC has no trust funds. Custodial funds account for monies held on behalf of others that do not meet the definition of a trust fund. The ESC's custodial fund accounts for various resources held for other organizations and individuals, including Succeed & Prosper through Education - Ashland, Richland, Morrow and Crawford Counties ("SPARC").

#### D. Basis of Presentation

<u>Government-Wide Financial Statements</u> - The statement of net position - cash basis and the statement of activities - cash basis display information about the ESC as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statement of activities - cash basis compares disbursements with program receipts for each function or program of the ESC's governmental activities. These disbursements are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program receipts include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Receipts which are not classified as program receipts are presented as general receipts of the ESC. The comparison of direct disbursements with program receipts identifies the extent to which each business segment or governmental function is self-financing on the cash basis or draws from the general receipts of the ESC.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the ESC. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### E. Budgets

Educational service centers do not have the authority to adopt annual legally-adopted appropriation budgets. However, the ESC has chosen to adopt an appropriation resolution for internal control purposes. Therefore, even though a statement or schedule of budgetary results is not required to be presented, the ESC has chosen to present a budgetary schedule as supplementary information.

#### F. Cash and Investments

To improve cash management, cash received by the ESC is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the ESC's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the cash basis basic financial statements.

During fiscal year 2021, investments were limited to State Treasury Asset Reserve of Ohio ("STAR Ohio"), negotiable certificates of deposit, U.S. Government money market accounts, and federal agency securities. Investments are reported at cost.

The ESC invested in STAR Ohio during fiscal year 2021. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The ESC measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For fiscal year 2021, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund or by policy of the Governing Board. Interest revenue credited to the general fund during fiscal year 2021 amounted to \$74,268, which includes \$781 assigned from other funds.

For presentation on the cash basis basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the ESC are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

#### G. Capital Assets

Acquisitions of property, plant, and equipment purchased are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements under the cash basis of accounting. Depreciation has not been reported for any capital assets.

#### H. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### I. Long-Term Obligations

Long-term obligations arising from cash basis transactions of governmental funds is not reported as liabilities on the cash basis financial statements. The debt proceeds are reported as cash when received and payment of principal and interest are reported as disbursements when paid.

#### J. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the ESC is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the ESC Board of Governors (the highest level of decision-making authority). Those committed amounts cannot be used for any other purpose unless the ESC Board of Governors removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the ESC for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the ESC Board of Governors, which includes giving the Treasurer the authority to constrain monies for intended purposes.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The ESC applies restricted resources first when disbursements are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### K. Net Cash Position

Net cash position is reported as restricted when enabling legislation or creditors, grantors or laws or regulations of other governments have imposed limitations on its use. The ESC applies restricted resources first when a disbursement is incurred for purposes for which both restricted and unrestricted net position is available. As of June 30, 2021, there was no net cash position restricted by enabling legislation.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### L. Interfund Activity

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented on the cash basis basic financial statements. Interfund activity between governmental funds is eliminated in the statement of activities.

#### M. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability and net OPEB asset, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

#### N. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Governing Board and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2021.

#### **NOTE 3 - ACCOUNTABILITY AND COMPLIANCE**

#### A. Change in Accounting Principles

For fiscal year 2021, the ESC applied GASB Statement No. 95, "Postponement of the Effective Dates of Certain Authoritative Guidance." GASB Statement No. 95 provides temporary relief to governments and other stakeholders in light of the COVID-19 pandemic. This objective is accomplished by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for periods beginning after June 15, 2018, and later.

Certain provisions contained in the following pronouncements were scheduled to be implemented for the fiscal year ended June 30, 2021. Due to the implementation of GASB Statement No. 95, the effective dates of certain provisions contained in these pronouncements are postponed until the fiscal year ended June 30, 2022:

- Statement No. 87, *Leases*
- Implementation Guide No. 2019-3, *Leases*
- Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period
- Statement No. 92, Omnibus 2020
- Statement No. 93, Replacement of Interbank Offered Rates

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

#### B. Compliance

Ohio Administrative Code Section 117-2-03(B) requires the ESC to prepare its annual financial report in accordance with generally accepted accounting principles. However, the ESC prepared its basic financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying basic financial statements omit assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balances, and disclosures that, while material, cannot be determined at this time. The ESC can be fined and various other administrative remedies may be taken against the ESC.

#### C. Deficit Fund Balances

Fund balances at June 30, 2021 included the following individual fund deficits:

Nonmajor funds	Deficit
Governor's Emergency Education Relief	\$ 2,890
IDEA Part B	2
Miscellaneous Federal Grants	11,287
21st Century	40,730

The general fund is liable for any deficit in these funds and provides transfers when cash is required. The deficit fund balances resulted from the advance spending of approved grant monies and is allowable under Ohio Revised Code Section 3315.20.

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the ESC into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the ESC treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Governing Board has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

- Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirement have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio); and
- 8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Protection of the ESC's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the ESC and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### A. Deposits with Financial Institutions

At June 30, 2021, the carrying amount of all ESC deposits was \$4,270,235 and the bank balance of all ESC deposits was \$4,427,637. Of the bank balance, \$4,223,510 was covered by the FDIC and \$204,127 was covered by the Ohio Pooled Collateral System.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Custodial credit risk is the risk that, in the event of bank failure, the ESC will not be able to recover deposits or collateral securities that are in the possession of an outside party. The ESC has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the ESC and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a reduced rate set by the Treasurer of State.

#### **B.** Investments

As of June 30, 2021, the ESC had the following investments and maturities:

			Investment Maturities				
Investment true	Carrying Value	NAV/ Fair Value	6 months	or 7 to 12 months	13 to 18 months	19 to 24	Greater than
Investment type	<u>value</u>	rair value	less	months	months	months	24 months
Negotiable CD's	\$ 2,938,000	\$ 2,957,805	\$ 503,88	84 \$ 803,209	\$ 250,393	\$ 452,131	\$ 948,188
FFCB	649,608	645,576			-	-	645,576
FNMA	1,000,353	991,689			-	-	991,689
FHLB	799,825	795,511			-	-	795,511
FHLMC	648,911	646,099	100,2	-	-	-	545,863
U.S. Government							
Money Market	56,834	56,834	56,83		-	-	-
STAR Ohio	113,721	113,721	113,72	<u>-</u>			
Total	\$ 6,207,252	\$ 6,207,235	\$ 774,6	\$ 803,209	\$ 250,393	\$ 452,131	\$ 3,926,827

The weighted average maturity of investments is 2.65 years.

*Interest Rate Risk:* Interest rate risk arises when potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the ESC's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: The ESC's investments in federal agency securities were rated AA+ and Aaa by Standard & Poor's and Moody's Investor Services, respectively. Standard & Poor's has assigned STAR Ohio an AAAm money market rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The commercial paper, negotiable certificates of deposit and U.S. government money market account were not rated. The ESC has no investment policy dealing with investments credit risk beyond the requirements in State statues.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the ESC will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent, but not in the ESC's name. The ESC has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Concentration of Credit Risk: The ESC places no limit on the amount that may be invested in any one issuer.

The following table includes the percentage of each investment type held by the ESC at June 30, 2021:

	Carrying	
Investment type	<u>Value</u>	% of Total
Negotiable CD's	\$ 2,938,000	47.32
FFCB	649,608	10.47
FHLB	799,825	12.89
FNMA	1,000,353	16.12
FHLMC	648,911	10.45
U.S. Government		
Money Market	56,834	0.92
STAR Ohio	113,721	1.83
Total	\$ 6,207,252	100.00

#### C. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of June 30, 2021:

Cash and investments per note	
Carrying amount of deposits	\$ 4,270,235
Investments	6,207,252
Total	\$ 10,477,487
Cash and investments per statement of net p	position
Governmental activities	\$ 10,407,256
Custodial funds	70,231
Total	\$ 10,477,487

#### **NOTE 5 - LONG-TERM OBLIGATIONS**

During fiscal year 2021, the following changes occurred in the ESC's long-term obligations:

	E	Balance				В	Salance	A	mounts
	Ou	tstanding				Out	tstanding	I	Due in
	0	6/30/20	Additions	R	eductions	00	6/30/21	<u>O</u> 1	ne Year
Governmental activities:									
Capital lease	\$	37,752	\$ -	\$	(14,677)	\$	23,075	\$	15,239

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **NOTE 5 - LONG-TERM OBLIGATIONS - (Continued)**

In a prior fiscal year, the ESC entered into a capital lease for copiers. The terms of this lease agreement provide an option to purchase the copiers. This lease meets the criteria of a capital lease, which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee at the conclusion of the lease term. Capital lease payments have been reclassified and are reflected as debt service disbursements in the statement of receipts, disbursements, and changes in fund balances - governmental funds - cash basis. These disbursements are reflected as program/function disbursements on a budgetary basis. Principal payments in fiscal year 2021 totaled \$14,677. This amount is reflected as debt service principal retirement in the general fund.

The following is a schedule of the future minimum lease payments required under the capital lease and the present value of the future minimum lease payments as of June 30, 2021:

Fiscal Year Ending June 30,	Amount
2022	\$ 15,846
2023	7,922
Total minimum lease payments	23,768
Less amount representing interest	(693)
Total	\$ 23,075

#### **NOTE 6 - RISK MANAGEMENT**

#### A. Comprehensive Insurance

The ESC is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The ESC maintains comprehensive insurance coverage with private carriers for real property, building contents and vehicles. Vehicle policies include liability coverage for bodily injury and property damage. Real property and contents are fully insured. During fiscal year 2021, the ESC contracted with the Schools of Ohio Risk Sharing Authority (SORSA).

Coverages are as follows:

Building contents - replacement cost (\$1,000 deductible) \$18,977,000 General liability per occurrence/excess 5,000,000 / 10,000,000

Settled claims have not exceeded these coverages in any of the past three years. There has been no significant reduction in coverage from the prior year.

#### **B.** Health Benefits

For fiscal year 2021, the ESC has contracted with the Stark County Schools Council of Governments (a shared risk pool) (Note 2.A.) to provide employee medical/surgical benefits. Rates are set through an annual calculation process. The ESC pays a monthly contribution which is placed in a common fund from which claim payments are made for all participating entities. The ESC's Governing Board pays a percentage of the premiums. For fiscal year 2021, the monthly premium for medical/prescription was \$2,008.64 for family coverage and \$826.95 for single coverage, the Board pays 85% and 90% respectively; dental was \$239.79 for family coverage and \$97.27 for single coverage, the Board pays 85% and 90% respectively; vision was \$50.94 for family coverage and \$20.42 for single coverage, with nothing paid by the Board; and life insurance was \$3.75 for family or single coverage and the Board pays 100%.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **NOTE 6 - RISK MANAGEMENT - (Continued)**

Postemployment health care is provided to plan participants or their beneficiaries through the respective retirement systems discussed in Note 8.

#### C. Workers' Compensation

For fiscal year 2021, the ESC participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (the "Plan") (Note 2.A.), an insurance purchasing pool. The intent of the Plan is to achieve the benefit of a reduced premium for the ESC by virtue of its grouping and representation with other participants in the Plan. The workers' compensation experience of the participating entities is calculated as one experience and a common premium rate is applied to all entities in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings of the Plan. A participant will then either receive money from or be required to contribute to the "equity pooling fund". This "equity pooling" arrangement ensures that each participant shares equally in the overall performance of the Plan. Participation in the Plan is limited to entities that can meet the Plan's selection criteria. The firm of Comp Management Inc. provides administrative, cost control and actuarial services to the Plan.

#### **NOTE 7 - DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### Net Pension Liability/Net OPEB Liability/Asset

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represent the ESC's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the ESC's obligation for this liability to annually required payments. The ESC cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the ESC does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The remainder of this note includes the required pension disclosures. See Note 8 for the required OPEB disclosures.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 7 - DEFINED BENEFIT PENSION PLANS - (Continued)

#### Plan Description - School Employees Retirement System (SERS)

Plan Description - The ESC non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire after August 1, 2017
Full benefits	Age 65 with 5 years of services credit: or Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially reduced benefits	Age 60 with 5 years of service credit; or Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017 will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2% for the first thirty years of service and 2.5% for years of service credit over 30. Final average salary is the average of the highest three years of salary.

Effective January 1, 2018, SERS cost-of-living adjustment (COLA) changed from a fixed 3% annual increase to one based on the Consumer Price Index (CPI-W) with a cap of 2.5% and a floor of 0%. SERS also has the authority to award or suspend the COLA, or to adjust the COLA above or below CPI-W. SERS suspended the COLA increases for 2018, 2019 and 2020 for current retirees, and confirmed their intent to implement a four-year waiting period for the start of a COLA for future retirees. For 2021, the COLA was 0.5%.

Funding Policy - Plan members are required to contribute 10% of their annual covered salary and the ESC is required to contribute 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10% for plan members and 14% for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2021, the allocation to pension, death benefits, and Medicare B was 14.0%.

The ESC's contractually required contribution to SERS was \$167,295 for fiscal year 2021.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description - Licensed teachers participate in STRS, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at <a href="https://www.strsoh.org">www.strsoh.org</a>.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 7 - DEFINED BENEFIT PENSION PLANS - (Continued)

New members have a choice of three retirement plans: a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined (CO) Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2% of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 28 years of service, or 33 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all of their member contributions and 9.53% of the 14% employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14% member rate goes to the DC Plan and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 and after termination of employment.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For fiscal year 2021, plan members were required to contribute 14% of their annual covered salary. The ESC was required to contribute 14%; the entire 14% was the portion used to fund pension obligations. The fiscal year 2021 contribution rates were equal to the statutory maximum rates.

The ESC's contractually required contribution to STRS was \$768,317 for fiscal year 2021.

#### Net Pension Liability

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The ESC's proportion of the net pension liability was based on the ESC's share of contributions to the pension plan relative to the projected contributions of all participating entities.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 7 - DEFINED BENEFIT PENSION PLANS - (Continued)

Following is information related to the proportionate share:

	SERS	STRS	Total
Proportion of the net pension			
liability prior measurement date	0.04767350%	0.05054074%	
Proportion of the net pension			
liability current measurement date	0.04929590%	0.04767446%	
Change in proportionate share	0.00162240%	- <u>0.00286628</u> %	
Proportionate share of the net			
pension liability	\$ 3,260,535	\$ 11,535,523	\$ 14,796,058

#### Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2020, are presented below:

Wage inflation

Future salary increases, including inflation

COLA or ad hoc COLA

Investment rate of return

Actuarial cost method

3.00%

3.50% to 18.20%

2.50%

7.50% net of investment expense, including inflation

Entry age normal (level percent of payroll)

For 2020, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates. Mortality among disabled members was based upon the RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 7 - DEFINED BENEFIT PENSION PLANS - (Continued)

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	2.00 %	1.85 %
US Equity	22.50	5.75
International Equity	22.50	6.50
Fixed Income	19.00	2.85
Private Equity	12.00	7.60
Real Assets	17.00	6.60
Multi-Asset Strategies	5.00	6.65
Total	100.00 %	

**Discount Rate** - The total pension liability was calculated using the discount rate of 7.50%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.50%). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the ESC's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50%, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50%), or one percentage point higher (8.50%) than the current rate.

	Current						
	19	6 Decrease	Dis	count Rate	19	6 Increase	
ESC's proportionate share							
of the net pension liability	\$	4,466,534	\$	3,260,535	\$	2,248,678	

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 7 - DEFINED BENEFIT PENSION PLANS - (Continued)

#### **Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2020, actuarial valuation are presented below:

	June 30, 2020				
Inflation	2.50%				
Projected salary increases	12.50% at age 20 to				
	2.50% at age 65				
Investment rate of return	7.45%, net of investment expenses, including inflation				
Payroll increases	3.00%				
Cost-of-living adjustments (COLA)	0.00%				

For the June 30, 2020, actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*\*10-</sup>Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **NOTE 7 - DEFINED BENEFIT PENSION PLANS - (Continued)**

**Discount Rate** - The discount rate used to measure the total pension liability was 7.45% as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2020. Therefore, the long-term expected rate of return on pension plan investments of 7.45% was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2020.

Sensitivity of the ESC's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the ESC's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45%, as well as what the ESC's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45%) or one-percentage-point higher (8.45%) than the current rate:

		Current						
	19	1% Decrease		Discount Rate		6 Increase		
ESC's proportionate share						·		
of the net pension liability	\$	16,424,576	\$	11,535,523	\$	7,392,457		

#### **NOTE 8 - DEFINED BENEFIT OPEB PLANS**

#### Net OPEB Liability/Asset

See Note 7 for a description of the net OPEB liability (asset).

#### Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The ESC contributes to the SERS Health Care Fund, administered by SERS for noncertificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 8 - DEFINED BENEFIT OPEB PLANS - (Continued)

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14% of covered payroll to the Health Care Fund in accordance with the funding policy. For the fiscal year ended June 30, 2021, SERS did not allocate any employer contributions to post-employment health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2021, this amount was \$23,000. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2021, the ESC's surcharge obligation was \$33,736.

The surcharge added to the allocated portion of the 14% employer contribution rate is the total amount assigned to the Health Care Fund. The ESC's contractually required contribution to SERS was \$33,736 for fiscal year 2021.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2021. The Plan is included in the report of STRS which can be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For the fiscal year ended June 30, 2021, STRS did not allocate any employer contributions to post-employment health care.

#### Net OPEB Liability/Asset

The net OPEB liability/asset was measured as of June 30, 2020, and the total OPEB liability/asset used to calculate the net OPEB liability/asset was determined by an actuarial valuation as of that date. The ESC's proportion of the net OPEB liability/asset was based on the ESC's share of contributions to the respective retirement systems relative to the contributions of all participating entities.

Following is information related to the proportionate share:

		SERS		STRS	 Total
Proportion of the net OPEB					
liability/asset prior measurement date	C	.04881180%	0	.05054074%	
Proportion of the net OPEB					
liability/asset current measurement date	0	.05103770%	0.	.04767446%	
Change in proportionate share	0	.00222590%	-0	.00286628%	
Proportionate share of the net	_				
OPEB liability	\$	1,109,216	\$	-	\$ 1,109,216
Proportionate share of the net					
OPEB as set	\$	-	\$	(837,878)	\$ (837,878)

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 8 - DEFINED BENEFIT OPEB PLANS - (Continued)

#### Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2020 are presented below:

Wage inflation	3.00%
Future salary increases, including inflation	3.50% to 18.20%
Investment rate of return	7.50% net of investment
	expense, including inflation
Municipal bond index rate:	
Measurement date	2.45%
Prior measurement date	3.13%
Single equivalent interest rate, net of plan investment expense,	
including price inflation:	
Measurement date	2.63%
Prior measurement date	3.22%
Medical trend assumption:	
Measurement date	
Medicare	5.25 to 4.75%
Pre-Medicare	7.00 to 4.75%
Prior measurement date	
Medicare	5.25 to 4.75%
Pre-Medicare	7.00 to 4.75%

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120% of male rates and 110% of female rates. RP-2000 Disabled Mortality Table with 90% for male rates and 100% for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 8 - DEFINED BENEFIT OPEB PLANS - (Continued)

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50%, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	1.85 %
US Equity	22.50	5.75
International Equity	22.50	6.50
Fixed Income	19.00	2.85
Private Equity	12.00	7.60
Real Assets	17.00	6.60
Multi-Asset Strategies	5.00	6.65
Total	100.00 %	

Discount Rate - The discount rate used to measure the total OPEB liability at June 30, 2020 was 2.63%. The discount rate used to measure total OPEB liability prior to June 30, 2019 was 3.22%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 1.50% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and 0.00% of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2034. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2034 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 2.45%, as of June 30, 2020 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. A municipal bond rate of 3.13% was used as of June 30, 2019. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## NOTE 8 - DEFINED BENEFIT OPEB PLANS - (Continued)

Sensitivity of the ESC's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates - The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.63%) and higher (3.63%) than the current discount rate (2.63%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.75%) and higher (8.00% decreasing to 5.75%) than the current rate (7.00% decreasing to 4.75%).

				Current		
	1%	6 Decrease	Dis	count Rate	19	6 Increase
ESC's proportionate share of the net OPEB liability	\$	1,357,653	\$	1,109,216	\$	911,709
	1%	6 Decrease	T	Current rend Rate	19	% Increase
ESC's proportionate share of the net OPEB liability	\$	873,423	\$	1,109,216	\$	1,424,532

### **Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2020, actuarial valuation, compared with July 1, 2019, are presented below:

	June 30, 2020		July	July 1, 2019		
Inflation	2.50%		2.50%	2.50%		
Projected salary increases	12.50% at age 20	) to	12.50% at age 2	12.50% at age 20 to		
	2.50% at age 65		2.50% at age 65	_		
Investment rate of return	7.45%, net of investment expenses, including inflation			7.45%, net of investment expenses, including inflation		
Payroll increases	3.00%		3.00%			
Cost-of-living adjustments (COLA)	0.00%		0.00%			
Discount rate of return	7.45%		7.45%			
Blended discount rate of return	N/A		N/A			
Health care cost trends						
	Initial	Ultimate	Initial	Ultimate		
Medical						
Pre-Medicare	5.00%	4.00%	5.87%	4.00%		
Medicare	-6.69% 4.00%		4.93%	4.00%		
Prescription Drug						
Pre-Medicare	6.50% 4.00%		7.73%	4.00%		
Medicare	11.87%	4.00%	9.62%	4.00%		

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## NOTE 8 - DEFINED BENEFIT OPEB PLANS - (Continued)

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Assumption Changes Since the Prior Measurement Date - There were no changes in assumptions since the prior measurement date of June 30, 2019.

**Benefit Term Changes Since the Prior Measurement Date** - There was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year end 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*\*10-</sup>Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** - The discount rate used to measure the total OPEB asset was 7.45% as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45% was used to measure the total OPEB asset as of June 30, 2020.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## NOTE 8 - DEFINED BENEFIT OPEB PLANS - (Continued)

Sensitivity of the ESC's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate - The following table represents the net OPEB asset as of June 30, 2020, calculated using the current period discount rate assumption of 7.45%, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45%) or one percentage point higher (8.45%) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

			(	Current		
	1%	Decrease	Disc	count Rate	1%	Increase
ESC's proportionate share of the net OPEB asset	\$	729,008	\$	837,878	\$	930,250
	1%	Decrease		Current end Rate	1%	Increase
ESC's proportionate share of the net OPEB asset	\$	924,516	\$	837,878	\$	732,340

#### **NOTE 9 - CONTINGENCIES**

#### A. Grants

The ESC receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the ESC. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the ESC.

## B. Litigation

The ESC is involved in no material litigation as either plaintiff or defendant.

#### C. Foundation Funding

Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. Traditional districts must comply with minimum hours of instruction, instead of a minimum number of school days each year. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the ESC, which can extend past the fiscal year-end. As of the date of this report, ODE has finalized the impact of enrollment adjustments to the June 30, 2021 Foundation funding and the ESC was underpaid by \$1,846, which is paid through future Foundation payments.

#### NOTE 10 - COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the ESC. The ESC's investment portfolio and the pension and other employee benefits plan in which the ESC participate fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined. In addition, the impact on the ESC's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## NOTE 10 - COVID-19 - (Continued)

Ohio's state of emergency ended in June of 2021 while the national state of emergency continues. During fiscal year 2021, the ESC received Elementary and Secondary School Emergency Relief Fund (ESSER) funding and Governor's Emergency Education Relief funding (GEER). Additional funding has been made available through the Consolidated Appropriations Act, 2021, passed by Congress on December 21, 2020 and/or the American Rescue Plan Act, passed by Congress on March 11, 2021.

# SCHEDULE OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCE - BUDGET AND ACTUAL (BUDGETARY BASIS) GENERAL FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Receipts:         Final         Actual         CNegative (Negative)           Intergovernmental         \$ 2,823,550         \$ 2,771,744         \$ 2,899,550         \$ 127,806           Investment earnings         359,775         354,200         312,004         4(2,196)           Tution and fees         5,326,300         5,231,048         5,31,274         100,226           Extracurricular         5,8650         57,932         40,168         (17,764)           Charges for services         3,124,574         3,067,955         3,168,979         101,024           Miscellancous         43,700         42,70         68,853         26,383           Total receipts         11,736,549         11,525,349         11,820,828         295,479           Disbursements           Eurerical Instructions           Instructions           Support services           Pupil         4,568,889         4,466,002         4,486,663         20,661           Instructional staff         1,379,624         1,348,557         1,327,271         21,286           Board of education         37,429         36,586         40,352         3,766           Administration         1,052,379         26,1		Budgeted Amounts					Variance with Final Budget Positive		
Substract			Original		Final		Actual		
Investment earnings	•								
Tuition and fees         5,326,300         5,231,048         5,31,274         100,226           Extracurricular         58,650         57,932         40,168         (17,764)           Charges for services         3,124,574         3,067,955         3,168,979         101,024           Miscellaneous         43,700         42,470         68,853         26,383           Total receipts         11,736,549         11,525,349         11,820,828         295,479           Disbursements:           Current:           Instruction:         Special         2,353,324         2,297,887         2,158,445         139,442           Other         85,842         83,909         72,614         11,295           Support services:         8         83,909         72,614         11,295           Support services:         9         83,909         72,614         11,295           Support services:         90         72,614         11,295           Support services:         11,225         83,909         72,614         11,295           Support services:         11,225         83,909         72,614         11,295           Support services:         11,235,343         4,466,002         4,486,		\$		\$		\$	, ,	\$	
Extracurricular									
Charges for services									,
Miscellaneous         43,700         42,470         68,853         26,383           Total receipts         11,736,549         11,525,349         11,820,828         295,479           Disbursements:           Current:           Instruction:         Special         2,353,324         2,297,887         2,158,445         139,442           Other         85,842         83,909         72,614         11,295           Support services:         Pupil         4,568,889         4,466,002         4,486,663         (20,661)           Instructional staff         1,379,624         1,348,557         1,327,271         21,286           Board of education         37,429         36,586         40,352         (3,766)           Administration         1,052,370         1,017,528         1,028,486         (10,958)           Fiscal         696,719         681,030         694,678         (13,648)           Business         275,787         269,577         243,453         26,124           Operations and maintenance         940,472         919,294         584,357         334,937           Central         367,181         361,356         308,433         52,923           Operation of non-instructional									
Disbursements:									,
Disbursements:   Current:   Instruction:   Special   2,353,324   2,297,887   2,158,445   139,442   Other   85,842   83,909   72,614   11,295   Support services:   Pupil   4,568,889   4,466,002   4,486,663   (20,661)   Instructional staff   1,379,624   1,348,557   1,327,271   21,286   Board of education   37,429   36,586   40,352   (3,766)   Administration   1,052,370   1,017,528   1,028,486   (10,958)   Fiscal   696,719   681,030   694,678   (13,648)   Business   275,787   269,577   243,453   26,124   Operations and maintenance   940,472   919,294   584,357   334,937   Central   367,181   361,356   308,433   52,923   Operation of non-instructional services   -									
Current:   Instruction:   Special   2,353,324   2,297,887   2,158,445   139,442   Other   85,842   83,909   72,614   11,295   Support services:   Pupil   4,568,889   4,466,002   4,486,663   (20,661)   Instructional staff   1,379,624   1,348,557   1,327,271   21,286   Board of education   37,429   36,586   40,352   (3,766)   Administration   1,052,370   1,017,528   1,028,486   (10,958)   Fiscal   696,719   681,030   694,678   (13,648)   Business   275,787   269,577   243,453   26,124   Operations and maintenance   940,472   919,294   584,357   334,937   Operation of non-instructional services   -	Total receipts		11,736,549		11,525,349		11,820,828		295,479
Instruction:   Special   2,353,324   2,297,887   2,158,445   139,442   Other   85,842   83,909   72,614   11,295   Support services:   Support services:   Support services:   Support services:   Pupil   4,568,889   4,466,002   4,486,663   (20,611)   Instructional staff   1,379,624   1,348,557   1,327,271   21,286   Board of education   37,429   36,586   40,352   (3,766)   Administration   1,052,370   1,017,528   1,028,486   (10,958)   Fiscal   696,719   681,030   694,678   (13,648)   Business   275,787   269,577   243,453   26,124   Operations and maintenance   940,472   919,294   584,357   334,937   Central   367,181   361,356   308,433   52,923   Operation of non-instructional services   Other non-instructional services   Other non-instructional services   11,757,637   11,481,726   10,950,331   531,395   Excess (deficiency) of receipts over (under) disbursements   (21,088)   43,623   870,497   826,874   Other financing sources (uses):   Refund of prior year's disbursements   333,100   333,100   50,124   (282,976)   Transfers in   333,100   333,100   50,124   (282,976)   Transfers (out)   (23,100)   (23,100)   (50,124)   (27,024)   Sale of capital assets   10,150   10,150   10,150   - Total other financing sources (uses)   320,150   320,150   10,201   (309,949)   Net change in fund balance   299,062   363,773   880,698   516,925   Fund balance at beginning of year   9,484,054   9,484,054   - ERM   50,000   5									
Special Other         2,353,324         2,297,887         2,158,445         139,442 (1),295           Support services:         85,842         83,909         72,614         11,295           Support services:         89         72,614         11,295           Pupil         4,568,889         4,466,002         4,486,663         (20,661)           Instructional staff         1,379,624         1,348,557         1,327,271         21,286           Board of education         37,429         36,586         40,352         (3,766)           Administration         1,052,370         1,017,528         1,028,486         (10,958)           Fiscal         696,719         681,030         694,678         (13,648)           Business         275,787         269,577         243,453         26,124           Operations and maintenance         940,472         919,294         584,357         334,937           Central         367,181         361,356         308,433         52,923           Operation of non-instructional services         -         -         5,579         (5,579)           Total disbursements         11,757,637         11,481,726         10,950,331         531,395           Excess (deficiency) of receipts over (under) d									
Other         85,842         83,909         72,614         11,295           Support services:         81,000         72,614         11,295           Pupil         4,568,889         4,466,002         4,486,663         (20,661)           Instructional staff         1,379,624         1,348,557         1,327,271         21,286           Board of education         37,429         36,586         40,352         (3,766)           Administration         1,052,370         1,017,528         1,028,486         (10,958)           Fiscal         696,719         681,030         694,678         (13,648)           Business         275,787         269,577         243,453         26,124           Operations and maintenance         940,472         919,294         584,357         334,937           Central         367,181         361,356         308,433         52,923           Operation of non-instructional services         -         -         5,579         (5,579)           Total disbursements         11,757,637         11,481,726         10,950,331         531,395           Excess (deficiency) of receipts over         (under) disbursements         2         -         5         5         5         5         1									
Support services:         Pupil         4,568,889         4,466,002         4,486,663         (20,661)           Instructional staff         1,379,624         1,348,557         1,327,271         2,286           Board of education         37,429         36,586         40,352         (3,766)           Administration         1,052,370         1,017,528         1,028,486         (10,958)           Fiscal         696,719         681,030         694,678         (13,648)           Business         275,787         269,577         243,453         26,124           Operations and maintenance         940,472         919,294         584,357         334,937           Central         367,181         361,356         308,433         52,923           Operation of non-instructional services         -         -         5,579         (5,579)           Total disbursements         11,757,637         11,481,726         10,950,331         531,395           Excess (deficiency) of receipts over         (21,088)         43,623         870,497         826,874           Other financing sources (uses):           Refund of prior year's disbursements         -         51         51           Transfers (out)         (23,3100)         (23							, ,		,
Pupil Instructional staff         4,568,889         4,466,002         4,486,663         (20,661)           Instructional staff         1,379,624         1,348,557         1,327,271         21,286           Board of education         37,429         36,586         40,352         (3,766)           Administration         1,052,370         1,017,528         1,028,486         (10,958)           Fiscal         696,719         681,030         694,678         (13,648)           Business         275,787         269,577         243,453         26,124           Operations and maintenance         940,472         919,294         584,357         334,937           Central         367,181         361,356         308,433         52,923           Operation of non-instructional services         -         -         5,579         (5,579)           Total disbursements         11,757,637         11,481,726         10,950,331         531,395           Excess (deficiency) of receipts over         (under) disbursements         2         -         51         51           Chter financing sources (uses):         -         -         51         51           Transfers in         333,100         333,100         50,124         (282,976) <td></td> <td></td> <td>85,842</td> <td></td> <td>83,909</td> <td></td> <td>72,614</td> <td></td> <td>11,295</td>			85,842		83,909		72,614		11,295
Instructional staff			4.560.000		4.466.002		1.106.662		(20.661)
Board of education         37,429         36,586         40,352         (3,766)           Administration         1,052,370         1,017,528         1,028,486         (10,958)           Fiscal         696,719         681,030         694,678         (13,648)           Business         275,787         269,577         243,453         26,124           Operations and maintenance         940,472         919,294         584,357         334,937           Central         367,181         361,356         308,433         52,923           Operation of non-instructional services         -         -         5,579         (5,579)           Total disbursements         11,757,637         11,481,726         10,950,331         531,395           Excess (deficiency) of receipts over         (21,088)         43,623         870,497         826,874           Other financing sources (uses):           Refund of prior year's disbursements         -         -         51         51           Transfers in         333,100         333,100         50,124         (282,976)           Transfers (out)         (23,100)         (23,100)         (50,124)         (27,024)           Sale of capital assets         10,150         10,150	•				, ,		, ,		
Administration 1,052,370 1,017,528 1,022,486 (10,958) Fiscal 696,719 681,030 694,678 (13,648) Business 275,787 269,577 243,453 26,124 Operations and maintenance 940,472 919,294 584,357 334,937 Central 367,181 361,356 308,433 52,923 Operation of non-instructional services Other non-instructional services Other non-instructional services 1 5,579 (5,579) Total disbursements 11,757,637 11,481,726 10,950,331 531,395  Excess (deficiency) of receipts over (under) disbursements (21,088) 43,623 870,497 826,874  Other financing sources (uses): Refund of prior year's disbursements - 5 1 51 Transfers in 333,100 333,100 50,124 (282,976) Transfers (out) (23,100) (23,100) (50,124) (27,024) Sale of capital assets 10,150 10,150 10,150 - Total other financing sources (uses) 320,150 320,150 10,201 (309,949)  Net change in fund balance 299,062 363,773 880,698 516,925  Fund balance at beginning of year 9,484,054 9,484,054 9,484,054 -									
Fiscal         696,719         681,030         694,678         (13,648)           Business         275,787         269,577         243,453         26,124           Operations and maintenance         940,472         919,294         584,357         334,937           Central         367,181         361,356         308,433         52,923           Operation of non-instructional services         -         -         5,579         (5,579)           Other non-instructional services         -         -         5,579         (5,579)           Total disbursements         11,757,637         11,481,726         10,950,331         531,395           Excess (deficiency) of receipts over (under) disbursements         (21,088)         43,623         870,497         826,874           Other financing sources (uses):         (21,088)         43,623         870,497         826,874           Other financing sources (uses):         -         -         51         51           Transfers (out)         (23,100)         333,100         50,124         (282,976)           Transfers (out)         (23,100)         (23,100)         (50,124)         (27,024)           Sale of capital assets         10,150         10,150         10,150         -			,		,				
Business         275,787         269,577         243,453         26,124           Operations and maintenance         940,472         919,294         584,357         334,937           Central         367,181         361,356         308,433         52,923           Operation of non-instructional services         -         -         5,579         (5,579)           Other non-instructional services         -         -         5,579         (5,579)           Total disbursements         11,757,637         11,481,726         10,950,331         531,395           Excess (deficiency) of receipts over (under) disbursements         (21,088)         43,623         870,497         826,874           Other financing sources (uses):           Refund of prior year's disbursements         -         -         51         51           Transfers in         333,100         333,100         50,124         (282,976)           Transfers (out)         (23,100)         (23,100)         (50,124)         (27,024)           Sale of capital assets         10,150         10,150         10,150         -           Total other financing sources (uses)         320,150         320,150         10,201         (309,949)           Net change in fund balance									
Operations and maintenance         940,472         919,294         584,357         334,937           Central         367,181         361,356         308,433         52,923           Operation of non-instructional services         -         -         -         5,579         (5,579)           Other non-instructional services         -         -         -         5,579         (5,579)           Total disbursements         11,757,637         11,481,726         10,950,331         531,395           Excess (deficiency) of receipts over (under) disbursements         (21,088)         43,623         870,497         826,874           Other financing sources (uses):         Refund of prior year's disbursements         -         -         51         51           Transfers in         333,100         333,100         50,124         (282,976)           Transfers (out)         (23,100)         (23,100)         (50,124)         (27,024)           Sale of capital assets         10,150         10,150         10,150         -           Total other financing sources (uses)         320,150         320,150         10,201         (309,949)           Net change in fund balance         299,062         363,773         880,698         516,925           Fund bala			,		,				
Central         367,181         361,356         308,433         52,923           Operation of non-instructional services         -         -         5,579         (5,579)           Other non-instructional services         -         -         5,579         (5,579)           Total disbursements         11,757,637         11,481,726         10,950,331         531,395           Excess (deficiency) of receipts over (under) disbursements         (21,088)         43,623         870,497         826,874           Other financing sources (uses):         Refund of prior year's disbursements         -         -         51         51           Transfers in         333,100         333,100         50,124         (282,976)           Transfers (out)         (23,100)         (23,100)         (50,124)         (27,024)           Sale of capital assets         10,150         10,150         10,150         -           Total other financing sources (uses)         320,150         320,150         10,201         (309,949)           Net change in fund balance         299,062         363,773         880,698         516,925           Fund balance at beginning of year         9,484,054         9,484,054         9,484,054         -			,		,				
Operation of non-instructional services         -         -         5,579         (5,579)           Total disbursements         11,757,637         11,481,726         10,950,331         531,395           Excess (deficiency) of receipts over (under) disbursements         (21,088)         43,623         870,497         826,874           Other financing sources (uses):           Refund of prior year's disbursements         -         -         51         51           Transfers in         333,100         333,100         50,124         (282,976)           Transfers (out)         (23,100)         (23,100)         (50,124)         (27,024)           Sale of capital assets         10,150         10,150         10,150         -           Total other financing sources (uses)         320,150         320,150         10,201         (309,949)           Net change in fund balance         299,062         363,773         880,698         516,925           Fund balance at beginning of year         9,484,054         9,484,054         9,484,054         -	•								,
Other non-instructional services         -         -         5,579         (5,579)           Total disbursements         11,757,637         11,481,726         10,950,331         531,395           Excess (deficiency) of receipts over (under) disbursements         (21,088)         43,623         870,497         826,874           Other financing sources (uses):         Refund of prior year's disbursements         -         -         51         51           Transfers in         333,100         333,100         50,124         (282,976)           Transfers (out)         (23,100)         (23,100)         (50,124)         (27,024)           Sale of capital assets         10,150         10,150         10,150         -           Total other financing sources (uses)         320,150         320,150         10,201         (309,949)           Net change in fund balance         299,062         363,773         880,698         516,925           Fund balance at beginning of year         9,484,054         9,484,054         9,484,054         -			307,101		301,330		300,433		32,923
Total disbursements         11,757,637         11,481,726         10,950,331         531,395           Excess (deficiency) of receipts over (under) disbursements         (21,088)         43,623         870,497         826,874           Other financing sources (uses):         Refund of prior year's disbursements         -         -         51         51           Transfers in         333,100         333,100         50,124         (282,976)           Transfers (out)         (23,100)         (23,100)         (50,124)         (27,024)           Sale of capital assets         10,150         10,150         10,150         -           Total other financing sources (uses)         320,150         320,150         10,201         (309,949)           Net change in fund balance         299,062         363,773         880,698         516,925           Fund balance at beginning of year         9,484,054         9,484,054         9,484,054         -			_		_		5 579		(5 579)
(under) disbursements         (21,088)         43,623         870,497         826,874           Other financing sources (uses):           Refund of prior year's disbursements         -         -         51         51           Transfers in         333,100         333,100         50,124         (282,976)           Transfers (out)         (23,100)         (23,100)         (50,124)         (27,024)           Sale of capital assets         10,150         10,150         10,150         -           Total other financing sources (uses)         320,150         320,150         10,201         (309,949)           Net change in fund balance         299,062         363,773         880,698         516,925           Fund balance at beginning of year         9,484,054         9,484,054         9,484,054         -			11,757,637		11,481,726				
(under) disbursements         (21,088)         43,623         870,497         826,874           Other financing sources (uses):           Refund of prior year's disbursements         -         -         51         51           Transfers in         333,100         333,100         50,124         (282,976)           Transfers (out)         (23,100)         (23,100)         (50,124)         (27,024)           Sale of capital assets         10,150         10,150         10,150         -           Total other financing sources (uses)         320,150         320,150         10,201         (309,949)           Net change in fund balance         299,062         363,773         880,698         516,925           Fund balance at beginning of year         9,484,054         9,484,054         9,484,054         -	Excess (deficiency) of receipts over								
Other financing sources (uses):         Refund of prior year's disbursements       -       -       51       51         Transfers in       333,100       333,100       50,124       (282,976)         Transfers (out)       (23,100)       (23,100)       (50,124)       (27,024)         Sale of capital assets       10,150       10,150       10,150       -         Total other financing sources (uses)       320,150       320,150       10,201       (309,949)         Net change in fund balance       299,062       363,773       880,698       516,925         Fund balance at beginning of year       9,484,054       9,484,054       9,484,054       -			(21.088)		13 623		870.407		826 874
Refund of prior year's disbursements         -         -         51         51           Transfers in         333,100         333,100         50,124         (282,976)           Transfers (out)         (23,100)         (23,100)         (50,124)         (27,024)           Sale of capital assets         10,150         10,150         10,150         -           Total other financing sources (uses)         320,150         320,150         10,201         (309,949)           Net change in fund balance         299,062         363,773         880,698         516,925           Fund balance at beginning of year         9,484,054         9,484,054         9,484,054         -	(under) disoursements	-	(21,000)	-	73,023		670,497	-	620,674
Transfers in       333,100       333,100       50,124       (282,976)         Transfers (out)       (23,100)       (23,100)       (50,124)       (27,024)         Sale of capital assets       10,150       10,150       10,150       -         Total other financing sources (uses)       320,150       320,150       10,201       (309,949)         Net change in fund balance       299,062       363,773       880,698       516,925         Fund balance at beginning of year       9,484,054       9,484,054       9,484,054       -									
Transfers (out)         (23,100)         (23,100)         (50,124)         (27,024)           Sale of capital assets         10,150         10,150         10,150         -           Total other financing sources (uses)         320,150         320,150         10,201         (309,949)           Net change in fund balance         299,062         363,773         880,698         516,925           Fund balance at beginning of year         9,484,054         9,484,054         9,484,054         -			-		-		51		
Sale of capital assets         10,150         10,150         10,150         -           Total other financing sources (uses)         320,150         320,150         10,201         (309,949)           Net change in fund balance         299,062         363,773         880,698         516,925           Fund balance at beginning of year         9,484,054         9,484,054         9,484,054         -	Transfers in		333,100		333,100		50,124		(282,976)
Total other financing sources (uses)         320,150         320,150         10,201         (309,949)           Net change in fund balance         299,062         363,773         880,698         516,925           Fund balance at beginning of year         9,484,054         9,484,054         9,484,054         -	` '		(23,100)		(23,100)		(50,124)		(27,024)
Net change in fund balance       299,062       363,773       880,698       516,925         Fund balance at beginning of year       9,484,054       9,484,054       9,484,054       -									
Fund balance at beginning of year         9,484,054         9,484,054         9,484,054         -	Total other financing sources (uses)		320,150		320,150		10,201		(309,949)
	Net change in fund balance		299,062		363,773		880,698		516,925
	Fund balance at beginning of year	_		_	9,484,054	_	9,484,054		_
	Fund balance at end of year	\$	9,783,116	\$	9,847,827	\$	10,364,752	\$	516,925

SEE ACCOMPANYING NOTES TO THE SUPPLEMENTARY INFORMATION

NOTES TO THE SUPPLEMENTAL INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE A - SIGNIFICANT ACCOUNTING POLICY

The ESC has chosen to prepare its financial statements and notes on the cash basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred.

The ESC also prepares its budget on the cash basis of accounting. The differences between the schedule of receipts, disbursements and changes in fund balances - budget and actual (budgetary basis) (the "schedule") and the statement of receipts, disbursements and changes in fund balances (the "statement") are the reclassification of various receipts and disbursements made on the statement and not made on the schedule. In addition, certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on the statement of receipts, disbursements and changes in fund balances. This includes a portion of the special rotary fund.

The following table summarizes the adjustments necessary to reconcile the cash basis statement to the budgetary basis schedule.

## **Net Change in Fund Cash Balance**

	<u>Ger</u>	neral Fund
Budget basis	\$	880,698
Net adjustment for disbursement reclassifications		10,201
Net adjustment for other financing sources/(uses) reclassifications Funds budgeted elsewhere		(10,201) 494
Cash basis	\$	881,192

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2021

U.S. DEPARTMENT OF AGRICULTURE           Passed through the Ohio Department of Education           Child Nutrition Cluster:         10.553         \$66,451           School Breakfast Program         10.553         31,769           Total School Breakfast Program         10.553         31,769           Total School Lunch Program         10.555         124,996           COVID-19 National School Lunch Program         10.555         49,682           Total National School Lunch Program         10.555         49,682           Total Child Nutrition Cluster         272,898           Total U.S. Department of Agriculture         272,898           U.S. DEPARTMENT OF EDUCATION         272,898           Passed through the Ohio Department of Education         84.010A         101,402           Special Education - Grants to States (Special Education Cluster)         84.027A         3,480           Twenty-First Century Community Learning Centers         84.287C         324,292           Supporting Effective Instruction State Grants         84.367A         18,866           Striving Readers         84.371C         574,868           COVID-19 Education Stabilization Fund:         20,229           COVID-19 Education Stabilization Fund (GEER II)         84.425C         9,734           COVID-19 E	FEDERAL GRANTOR  Passed Through Grantor  Program / Cluster Title	Federal AL Number	Total Federal Expenditures
Passed through the Ohio Department of Education           Child Nutrition Cluster:         10.553         \$ 66,451           School Breakfast Program         10.553         31,769           Total School Breakfast Program         10.553         31,769           Total School Breakfast Program         10.555         124,996           COVID-19 National School Lunch Program         10.555         49,682           COVID-19 National School Lunch Program         10.555         49,682           Total National School Lunch Program         10.555         49,682           Total U.S. Department of Agriculture         272,898           U.S. DEPARTMENT OF EDUCATION           Passed through the Ohio Department of Education           Title I Grants to Local Educational Agencies         84.010A         101,402           Special Education - Grants to States (Special Education Cluster)         84.027A         3,480           Twenty-First Century Community Learning Centers         84.287C         324,292           Supporting Effective Instruction State Grants         84.367A         18,866           Striving Readers         84.371C         574,868           COVID-19 Education Stabilization Fund (GEER I)         84.425C         91,534           COVID-19 Ed	U.S. DEPARTMENT OF AGRICULTURE		
School Breakfast Program         10.553         \$ 66,451           COVID-19 School Breakfast Program         10.553         31,769           Total School Breakfast Program         98,220           National School Lunch Program         10.555         124,996           COVID-19 National School Lunch Program         10.555         49,682           Total National School Lunch Program         10.555         49,682           Total Child Nutrition Cluster         272,898           Total U.S. Department of Agriculture         272,898           U.S. DEPARTMENT OF EDUCATION           Passed through the Ohio Department of Education         84.010A         101,402           Special Education - Grants to States (Special Education Cluster)         84.027A         3,480           Twenty-First Century Community Learning Centers         84.287C         324,292           Supporting Effective Instruction State Grants         84.367A         18,866           Striving Readers         84.371C         574,868           COVID-19 Education Stabilization Fund (GEER I)         84.425C         91,534           COVID-19 Education Stabilization Fund (GEER II)         84.425C         2,729           COVID-19 Education Stabilization Fund (GEER II)         84.425C         2,729           COVID-19 Education S	Passed through the Ohio Department of Education		
COVID-19 School Breakfast Program         10.553         31,769           Total School Breakfast Program         98,220           National School Lunch Program         10.555         124,996           COVID-19 National School Lunch Program         10.555         49,682           Total National School Lunch Program         10.555         49,682           Total Child Nutrition Cluster         272,898           Total U.S. Department of Agriculture         272,898           U.S. DEPARTMENT OF EDUCATION           Passed through the Ohio Department of Education           Title I Grants to Local Educational Agencies         84.010A         101,402           Special Education - Grants to States (Special Education Cluster)         84.027A         3,480           Twenty-First Century Community Learning Centers         84.287C         324,292           Supporting Effective Instruction State Grants         84.367A         18,866           Striving Readers         84.371C         574,868           COVID-19 Education Stabilization Fund (GEER I)         84.425C         91,534           COVID-19 Education Stabilization Fund (GEER II)         84.425C         91,534           COVID-19 Education Stabilization Fund (GESER I)         84.425D         34,300			
Total School Breakfast Program         98,220           National School Lunch Program COVID-19 National School Lunch Program 10.555         124,996 49,682 10.555           Total National School Lunch Program 174,678         10.555 49,682 174,678           Total Child Nutrition Cluster 272,898         272,898           Total U.S. Department of Agriculture 272,898         272,898           U.S. DEPARTMENT OF EDUCATION Passed through the Ohio Department of Education Title I Grants to Local Educational Agencies 84.010A 101,402         101,402           Special Education - Grants to States (Special Education Cluster) 84.027A 3,480         34,800           Twenty-First Century Community Learning Centers 84.287C 324,292         84,287C 324,292           Supporting Effective Instruction State Grants 84.367A 18,866         84,367A 18,866           Striving Readers 84.371C 574,868         574,868           COVID-19 Education Stabilization Fund (EEER I) 84,425C 91,534         2,729           COVID-19 Education Stabilization Fund (GEER II) 84,425C 2,729         2,729           COVID-19 Education Stabilization Fund (ESSER I) 34,300         34,300           Total COVID-19 Education Stabilization Fund (ESSER I) 128,563         128,563           Total U.S. Department of Education         1,151,471	· · · · · · · · · · · · · · · · · · ·		
National School Lunch Program         10.555         124,996           COVID-19 National School Lunch Program         10.555         49,682           Total National School Lunch Program         10.555         49,682           Total Child Nutrition Cluster         272,898           Total U.S. Department of Agriculture         272,898           U.S. DEPARTMENT OF EDUCATION           Passed through the Ohio Department of Education         84.010A         101,402           Special Education - Grants to States (Special Education Cluster)         84.027A         3,480           Twenty-First Century Community Learning Centers         84.287C         324,292           Supporting Effective Instruction State Grants         84.367A         18,866           Striving Readers         84.371C         574,868           COVID-19 Education Stabilization Fund (GEER I)         84.425C         91,534           COVID-19 Education Stabilization Fund (GEER II)         84.425C         2,729           COVID-19 Education Stabilization Fund (GESER I)         84.425D         34,300           Total COVID-19 Education Stabilization Fund (ESSER I)         128,563           Total U.S. Department of Education         1,151,471	<u> </u>	10.553	
COVID-19 National School Lunch Program         10.555         49,682           Total National School Lunch Program         174,678           Total Child Nutrition Cluster         272,898           Total U.S. Department of Agriculture         272,898           U.S. DEPARTMENT OF EDUCATION         84.010A           Passed through the Ohio Department of Education         84.010A           Title I Grants to Local Educational Agencies         84.010A         101,402           Special Education - Grants to States (Special Education Cluster)         84.027A         3,480           Twenty-First Century Community Learning Centers         84.287C         324,292           Supporting Effective Instruction State Grants         84.367A         18,866           Striving Readers         84.371C         574,868           COVID-19 Education Stabilization Fund:         2,729           COVID-19 Education Stabilization Fund (GEER I)         84.425C         91,534           COVID-19 Education Stabilization Fund (GEER II)         84.425C         2,729           COVID-19 Education Stabilization Fund (ESSER I)         84.425D         34,300           Total COVID-19 Education Stabilization Fund (ESSER I)         128,563           Total U.S. Department of Education         1,151,471	Total School Breaklast Program		90,220
COVID-19 National School Lunch Program         10.555         49,682           Total National School Lunch Program         174,678           Total Child Nutrition Cluster         272,898           Total U.S. Department of Agriculture         272,898           U.S. DEPARTMENT OF EDUCATION         84.010A           Passed through the Ohio Department of Education         84.010A           Title I Grants to Local Educational Agencies         84.010A         101,402           Special Education - Grants to States (Special Education Cluster)         84.027A         3,480           Twenty-First Century Community Learning Centers         84.287C         324,292           Supporting Effective Instruction State Grants         84.367A         18,866           Striving Readers         84.371C         574,868           COVID-19 Education Stabilization Fund:         2,729           COVID-19 Education Stabilization Fund (GEER I)         84.425C         91,534           COVID-19 Education Stabilization Fund (GEER II)         84.425C         2,729           COVID-19 Education Stabilization Fund (ESSER I)         84.425D         34,300           Total COVID-19 Education Stabilization Fund (ESSER I)         128,563           Total U.S. Department of Education         1,151,471	National School Lunch Program	10.555	124,996
Total Child Nutrition Cluster         272,898           Total U.S. Department of Agriculture         272,898           U.S. DEPARTMENT OF EDUCATION           Passed through the Ohio Department of Education         84.010A         101,402           Special Education - Grants to States (Special Education Cluster)         84.027A         3,480           Twenty-First Century Community Learning Centers         84.287C         324,292           Supporting Effective Instruction State Grants         84.367A         18,866           Striving Readers         84.371C         574,868           COVID-19 Education Stabilization Fund:         2,729           COVID-19 Education Stabilization Fund (GEER I)         84.425C         91,534           COVID-19 Education Stabilization Fund (GEER II)         84.425C         2,729           COVID-19 Education Stabilization Fund (ESSER I)         84.425D         34,300           Total COVID-19 Education Stabilization Fund         128,563		10.555	49,682
Total U.S. Department of Agriculture         272,898           U.S. DEPARTMENT OF EDUCATION           Passed through the Ohio Department of Education         Title I Grants to Local Educational Agencies         84.010A         101,402           Special Education - Grants to States (Special Education Cluster)         84.027A         3,480           Twenty-First Century Community Learning Centers         84.287C         324,292           Supporting Effective Instruction State Grants         84.367A         18,866           Striving Readers         84.371C         574,868           COVID-19 Education Stabilization Fund:         200/ID-19 Education Stabilization Fund (GEER I)         84.425C         91,534           COVID-19 Education Stabilization Fund (GEER II)         84.425C         2,729           COVID-19 Education Stabilization Fund (ESSER I)         84.425D         34,300           Total COVID-19 Education Stabilization Fund         1,151,471	Total National School Lunch Program		174,678
Total U.S. Department of Agriculture         272,898           U.S. DEPARTMENT OF EDUCATION           Passed through the Ohio Department of Education         Title I Grants to Local Educational Agencies         84.010A         101,402           Special Education - Grants to States (Special Education Cluster)         84.027A         3,480           Twenty-First Century Community Learning Centers         84.287C         324,292           Supporting Effective Instruction State Grants         84.367A         18,866           Striving Readers         84.371C         574,868           COVID-19 Education Stabilization Fund:         200/ID-19 Education Stabilization Fund (GEER I)         84.425C         91,534           COVID-19 Education Stabilization Fund (GEER II)         84.425C         2,729           COVID-19 Education Stabilization Fund (ESSER I)         84.425D         34,300           Total COVID-19 Education Stabilization Fund         1,151,471	Total Child Nutrition Cluster		272 000
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Passed through the Ohio Department of EducationTitle I Grants to Local Educational Agencies84.010A101,402Special Education - Grants to States (Special Education Cluster)84.027A3,480Twenty-First Century Community Learning Centers84.287C324,292Supporting Effective Instruction State Grants84.367A18,866Striving Readers84.371C574,868COVID-19 Education Stabilization Fund: COVID-19 Education Stabilization Fund (GEER I) COVID-19 Education Stabilization Fund (GEER II) COVID-19 Education Stabilization Fund (ESSER I) Total COVID-19 Education Stabilization Fund84.425C 2,729 34,300 128,563Total U.S. Department of Education1,151,471	U.S. DEPARTMENT OF EDUCATION		
Special Education - Grants to States (Special Education Cluster)  Twenty-First Century Community Learning Centers  84.287C  324,292  Supporting Effective Instruction State Grants  84.367A  18,866  Striving Readers  84.371C  574,868  COVID-19 Education Stabilization Fund:  COVID-19 Education Stabilization Fund (GEER I)  COVID-19 Education Stabilization Fund (GEER II)  COVID-19 Education Stabilization Fund (GEER II)  COVID-19 Education Stabilization Fund (GEER II)  S4.425C  2,729  COVID-19 Education Stabilization Fund (ESSER I)  Total COVID-19 Education Stabilization Fund (ESSER I)  Total COVID-19 Education Stabilization Fund  128,563			
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Twenty-First Century Community Learning Centers 84.287C 324,292  Supporting Effective Instruction State Grants 84.367A 18,866  Striving Readers 84.371C 574,868  COVID-19 Education Stabilization Fund: COVID-19 Education Stabilization Fund (GEER I) 84.425C 91,534 COVID-19 Education Stabilization Fund (GEER II) 84.425C 2,729 COVID-19 Education Stabilization Fund (ESSER I) 84.425D 34,300 Total COVID-19 Education Stabilization Fund Total U.S. Department of Education  1,151,471	Special Education - Grants to States (Special Education Cluster)	84 0274	3 480
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Striving Readers 84.371C 574,868  COVID-19 Education Stabilization Fund: COVID-19 Education Stabilization Fund (GEER I) 84.425C 91,534 COVID-19 Education Stabilization Fund (GEER II) 84.425C 2,729 COVID-19 Education Stabilization Fund (ESSER I) 84.425D 34,300 Total COVID-19 Education Stabilization Fund Total U.S. Department of Education  1,151,471			
COVID-19 Education Stabilization Fund:  COVID-19 Education Stabilization Fund (GEER I)  COVID-19 Education Stabilization Fund (GEER II)  COVID-19 Education Stabilization Fund (GEER II)  COVID-19 Education Stabilization Fund (ESSER I)  Total COVID-19 Education Stabilization Fund  Total U.S. Department of Education  1,151,471	Supporting Effective Instruction State Grants	84.367A	18,866
COVID-19 Education Stabilization Fund (GEER I)  COVID-19 Education Stabilization Fund (GEER II)  COVID-19 Education Stabilization Fund (ESSER I)  Total COVID-19 Education Stabilization Fund  Total U.S. Department of Education  84.425C 2,729 84.425D 34,300 128,563	Striving Readers	84.371C	574,868
COVID-19 Education Stabilization Fund (GEER I)  COVID-19 Education Stabilization Fund (GEER II)  COVID-19 Education Stabilization Fund (ESSER I)  Total COVID-19 Education Stabilization Fund  Total U.S. Department of Education  84.425C 2,729 84.425D 34,300 128,563	00)//0.40.51(*0)(*51		
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Total COVID-19 Education Stabilization Fund  128,563  Total U.S. Department of Education  1,151,471	,		•
Total U.S. Department of Education 1,151,471	· · · · · · · · · · · · · · · · · · ·	04.4230	
TOTAL EXPENDITURES OF FEDERAL AWARDS \$ 1,424,369	Total U.S. Department of Education		1,151,471
	TOTAL EXPENDITURES OF FEDERAL AWARDS		\$ 1,424,369

The accompanying notes are an integral part of this schedule.

# NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED JUNE 30, 2021

#### **NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Mid-Ohio Educational Service Center, Richland County, Ohio, (the ESC) under programs of the federal government for the year ended June 30, 2021. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the ESC, it is not intended to and does not present the financial position or changes in net position of the ESC.

#### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

## **NOTE C - INDIRECT COST RATE**

The ESC has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE D - CHILD NUTRITION CLUSTER**

The ESC commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the ESC assumes it expends federal monies first.



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Mid-Ohio Educational Service Center Richland County 890 West 4th Street, Suite 100 Mansfield, Ohio 44906

#### To the Board of Governors:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the cash-basis financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Mid-Ohio Educational Service Center, Richland County, Ohio (the ESC) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the ESC's basic financial statements and have issued our report thereon dated June 8, 2022, wherein we noted the ESC uses a special purpose framework other than generally accepted accounting principles. We also noted the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the ESC.

## Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the ESC's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the ESC's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the ESC's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

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Mid-Ohio Educational Service Center Richland County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

## **Compliance and Other Matters**

As part of reasonably assuring whether the ESC's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statement. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matter we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2021-001.

# ESC's Response to Finding

The ESC's response to the finding identified in our audit is described in the accompanying corrective action plan. We did not subject the ESC's response to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

## Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the ESC's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the ESC's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

June 8, 2022



88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Mid-Ohio Educational Service Center Richland County 890 West 4th Street, Suite 100 Mansfield, Ohio 44906

To the Board of Governors:

#### Report on Compliance for the Major Federal Program

We have audited the Mid-Ohio Educational Service Center, Richland County, Ohio (the ESC's), compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) Compliance Supplement that could directly and materially affect the ESC's major federal program for the year ended June 30, 2021. The Summary of Auditor's Results in the accompanying schedule of findings identifies the ESC's major federal program.

### Management's Responsibility

The ESC's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

## Auditor's Responsibility

Our responsibility is to opine on the ESC's compliance for the ESC's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the ESC's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the ESC's major program. However, our audit does not provide a legal determination of the ESC's compliance.

#### Opinion on the Major Federal Program

In our opinion, the Mid-Ohio Educational Service Center, Richland County, Ohio complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended June 30, 2021.

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Mid-Ohio Educational Service Center
Richland County
Independent Auditor's Report on Compliance with Requirements
Applicable to the Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance
Page 2

## Report on Internal Control Over Compliance

The ESC's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the ESC's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the ESC's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

June 8, 2022

## SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2021

# 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	AL #84.371C – Striving Readers
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR §200.520?	No

SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2021 (Continued)

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2021-001**

# Material Noncompliance GAAP Reporting

**Ohio Rev. Code §117.38** provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office.

**Ohio Admin. Code 117-2-03(B)**, which further clarifies the requirements of Ohio Rev. Code § 117.38, requires the ESC to file annual financial reports which are prepared using generally accepted accounting principles (GAAP).

The ESC prepared financial statements that, although formatted similar to financial statements prescribed by the Governmental Accounting Standards Board, report on the cash basis of accounting rather than GAAP. The accompanying financial statements and notes omit certain assets, liabilities, deferred inflows/outflows of resources, fund equities/net position, and disclosures that, while presumed material, cannot be determined at this time.

Pursuant to Ohio Rev. Code § 117.38 the ESC may be fined and subject to various other administrative remedies for its failure to file the required financial report. Failure to report on a GAAP basis compromises the ESC's ability to evaluate and monitor the overall financial condition of the ESC. To help provide the users with more meaningful financial statements, the ESC should prepare its annual financial statements according to generally accepted accounting principles.

## Officials' Response:

Refer to Corrective Action Plan.

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None





# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS 2 CFR 200.511(b) JUNE 30, 2021

Finding Number	Finding Summary	Status	Additional Information
2020-001 2019-001	Material Noncompliance: Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(B) required the ESC to prepare its annual financial report in accordance with GAAP, however, the ESC prepared its annual financial report in accordance with the cash basis of accounting in a report format similar to the requirements in GASB Statement No. 34.  This finding first occurred in fiscal year 2007.	Not Corrected	Repeated as finding 2021- 001 as the ESC prepared its annual financial report in accordance with the cash basis of accounting.



# CORRECTIVE ACTION PLAN 2 CFR § 200.511(c) JUNE 30, 2021

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2021-001	It has been determined by the ESC that the benefits received, from preparing GAAP reports, do not exceed the increased cost to prepare them, including also the corresponding increased audit costs. The priority of the ESC continues to be focused on containing costs whenever possible; thereby, minimizing costs that are passed on to client and non-client districts/agencies. It is not anticipated that GAAP statements will be filed in the future.	N/A	Lorraine Earnest, Treasurer



## MID-OHIO EDUCATIONAL SERVICE CENTER

## **RICHLAND COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 6/28/2022

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370