MERCER COUNTY

REGULAR AUDIT

FOR THE YEARS ENDED
DECEMBER 31, 2021 AND DECEMBER 31, 2020





88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Board of Trustees Midwest Employee Benefit Consortium 220 W. Livingston Street Room A201 Celina, Ohio 45822

We have reviewed the *Independent Auditor's Report* of the Midwest Employee Benefit Consortium, Mercer County, prepared by Plattenburg & Associates, Inc., for the audit period January 1, 2021 through December 31, 2021. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Midwest Employee Benefit Consortium is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

June 01, 2022



MIDWEST EMPLOYEE BENEFIT CONSORTIUM MERCER COUNTY FOR THE YEARS ENDED DECEMBER 31, 2021 AND DECEMBER 31, 2020

TABLE OF CONTENTS

	<u>Page</u>
Independent Auditor's Report	1
Management's Discussion and Analysis	4
Basic Financial Statements: Statement of Net Position	9
Statement of Revenues, Expenses, and Changes in Net Position	10
Statement of Cash Flows	11
Notes to the Basic Financial Statements	12
Required Supplementary Information: Ten Year Loss Development	17
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards	19





INDEPENDENT AUDITOR'S REPORT

To the Board of Trustees
Midwest Employee Benefit Consortium

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the Midwest Employee Benefit Consortium (the Consortium) as of and for the years ended December 31, 2021 and December 31, 2020, and the related notes to the financial statements, which collectively comprise the Consortium's basic financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Consortium, as of December 31, 2021 and December 31 2020, and the changes in financial position and cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Consortium and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Consortium's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are
 appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of
 the Consortium's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Consortium's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and ten-year loss development information to be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 13, 2022, on our consideration of the Consortium's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Consortium's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Consortium's internal control over financial reporting and compliance.

Plattenburg & Associates, Inc.

Plattenburg & Associates, Inc. Cincinnati, Ohio May 13, 2022

Management's Discussion and Analysis (Unaudited)

Using this Annual Report

The Management of Midwest Employee Benefit Consortium, Inc. (MEBC) offers this overview of the organization and analysis of the financial activities of MEBC for the fiscal year ended December 31, 2021 and 2020. Readers are encouraged to consider the information presented here in conjunction with MEBC's financial statements and notes to the financial statements to enhance their understanding of MEBC's financial performance.

Financial Overview

This annual report consists of three parts - management's discussion and analysis (this section), the basic financial statements, and required supplemental information.

The basic financial statements, which follow this section, provide both long-term and short-term information about MEBC's financial status. MEBC uses the accrual method of accounting in accordance with accounting principles generally accepted in the United States of America.

The three basic financial statements presented are as follows:

- Statement of Net Position This statement presents information reflecting MEBC's
 assets, liabilities, and net position and is categorized into current and noncurrent assets and
 liabilities.
- Statement of Revenue, Expenses, and Changes in Net Position This statement reflects operating and non-operating revenue and expenses. Operating revenue consists primarily of premiums net of reinsurance premiums, with the major sources of operating expenses being claims and claims adjustment expense, and general and administrative expenses. Non-operating revenue and expenses consist primarily of investment activity.
- **Statement of Cash Flows** This statement is presented on the direct method of reporting and reflects cash flows from operating, financing and investing activities. Cash collections and payments are reflected in this statement to arrive at the net increase or decrease in cash and cash equivalents for the fiscal year.

In 1993, the County Commissioners of three counties set out to establish a health benefits program for Ohio counties. The goal was to provide the highest quality yet most cost-effective medical and related benefits for county employees. MEBC was incorporated as a non-profit, governmental health insurance pool in September, 1993. Operations and plan coverage officially began on January 1, 1994. On that date, MEBC had three member counties. Since then, two counties have joined and two have withdrawn the benefit consortium. The total counties in MEBC is three counties: Auglaize, Mercer, and Hancock Counties. These counties have joined

Management's Discussion and Analysis (Continued)

Financial Overview (Continued)

MEBC for medical and prescription drug coverage. Two of the counties provide dental coverage through MEBC.

MEBC is a non-profit, joint self-insurance consortium authorized pursuant to Sections 305.171 and 9.833 of the Ohio Revised Code to offer medical, dental, vision, and prescription drug coverage. Two counties offer a single High Deductible Health Plan with HSA and one county offers 2 plans: a PPO and a High Deductible Health Plan with HSA. Each county is assessed a fully-insured equivalent rate on an annual basis. These premiums are paid into MEBC monthly. Initially, members sign a three-year commitment to the MEBC program.

In analyzing MEBC's financial position, it is important to recognize the mission of MEBC. From a financial perspective, MEBC's core objective is to provide cost-effective and high-quality group medical and dental coverage for Ohio counties, including employee medical, prescription drug, vision, and dental benefits. MEBC strives for stability in its premiums, so that counties can predict and maintain their budgets.

Total estimated claims incurred for the policy year consist of claim payments and an estimate of claims incurred but not reported determined by an independent actuary. The methods of making such estimates are reviewed by management and are made according to industry practice. Any changes to these estimates will have an impact on reported results of future periods.

MEBC has purchased excess insurance coverage from a reinsurer to reduce its exposure to large specific losses. The excess insurance contract permits recovery of a portion of losses from the excess insurance carrier, although it does not discharge the primary liability of MEBC as direct insured. For the year ended December 31, 2020, the excess insurance contract provided coverage for medical and prescription drug benefits in excess of \$125,000 per subscriber. For the year ended December 31, 2021, the excess insurance contract provided coverage for medical and prescription drug benefits in excess of \$125,000 per subscriber. Management reviews the stop loss coverage every year to analyze the cost benefit of the coverage versus the premiums.

Management's Discussion and Analysis (Continued)

Financial Overview (Continued)

Approximately 94 and 93 percent of total assets consist of cash, cash equivalents, and investments at December 31, 2020 and 2021 respectively. Approximately 100% percent of total liabilities consist of the reserve for unpaid claims at December 31, 2020 and 2021. MEBC participates in a joint venture for shared facility costs and has no significant investments in capital assets. MEBC carries no long-term debt. MEBC's financial position is presented below:

	December 31		
	2020	2021	
Current Assets			
Cash and cash equivalents	\$5,009,963	\$ 3,731,155	
Securities	100,000	100,000	
Other assets	222,112	<u> 167,283</u>	
Total current assets	\$5,332,075	\$ 3,998,438	
Current Liabilities			
Reserve for unpaid claims	<u>1,204,000</u>	<u>1,134,000</u>	
Total liabilities	\$1,204,000	\$1,134,000	
Net Position - Unrestricted			
Net investment in capital assets			
Unrestricted	<u>4,128,075</u>	<u>2,864,438</u>	
Total net position	\$4,128,075	\$2,864,438	

Management's Discussion and Analysis (Continued)

Financial Overview (Continued)

The following table shows the major components of income from operations:

_	Year Ended D	ecember 31
	2020	2021
Operating Revenue	\$14,093,491	\$13,633,175
Provision for claims	11,493,691	12,193,179
Claims administration	554,087	552,678
Insurance premiums	1,802,059	2,142,898
Other general and administrative expenses	<u>16,074</u>	<u> 14,011</u>
Total operating expenses	\$13,865,911	\$14,902,766
Operating (Loss)/Revenue	227,580	(1,269,591)
Non-operating Revenue (Expenses)		
Interest and dividend income	<u>32,476</u>	<u>5,954</u>
Total non-operating income	<u>32,476</u>	<u>5,954</u>
Change in Net Position	<u>\$260,056</u>	<u>(\$ 1,263,637)</u>

Condensed Comparative Financial Highlights

- Reserve for unpaid claims (reported net of estimated reinsurance recoveries), both reported and incurred but not reported, decreased by approximately 6% for the year ended December 31, 2021. This is a result of lower claims per member.
- Overall, MEBC's net position increased by \$260,056 in 2020 and decrease by \$1,263,637 in 2021. As noted above, the decrease in 2021 can be attributed to the Board of Director's management decision to utilize excess reserves in 2021. MEBC and its administrative partners continue to evaluate procedures in an effort to control medical and prescription costs operating in a proactive manner to adjust to the ever-changing market trends.
- Claim expenses were \$11,490,484 and \$12,193,179 for the years ended December 31, 2020 and 2021 respectively. The increase in 2021 can be in part contributed to: 1) the rebounding of medical services delayed in 2020, and 2) inflationary increase in the health-care industry. Non-operating revenue decreased by \$26,522 from 2020 to 2021. The change is attributable to the stagnant low interest rate environment in respect to cash and investments.

Management's Discussion and Analysis (Continued)

Condensed Comparative Financial Highlights (Continued)

Economic Factors and Next Year's Rates

MEBC remains committed to finding ways to enhance its benefits and programs provided for the membership and to control claims costs. Through partnerships with UMR, Elixir (formerly Medtrak Rx), and various voluntary benefit carriers, MEBC continually strives to provide the most comprehensive program available so that members and their employees can achieve and maintain personal physical, mental, and social wellness.

MEBC remains committed to providing a stable health insurance program to its members and is continually looking for ways to control program costs. For example, effective with the 2022 plan year, MEBC has joined the Central Ohio Schools Stop Loss Organization (COSSO). Participation in this non-profit organization is anticipated to generate saving in the procurement of excess insurance coverage.

The provision for claim payments is expected to be consistent with historical trends. All other operating expenses are expected to remain consistent with prior periods. MEBC is unaware of any economic events or legislative actions that would have a significant impact on the operations of MEBC.

Contacting MEBC's Management

This financial report is designed to provide the users of MEBC's services, governments, taxpayers and creditors with a general overview of the organization's finances. If you have questions about this report or need additional information, we welcome you to contact the

President of the MEBC Board of Directors, John Bergman c/o Auglaize County Commissioners 209 South Blackhoof Street, Room 201 Wapakoneta, OH 45895; or

Treasurer of the MEBC Board of Directors, Jerry Laffin c/o Mercer County Commissioners 220 W. Livingston Street, Room A201 Celina, OH 45822

Statement of Net Position

	December 31, 2020	December 31, 2021
Assets Current assets:		
Cash and cash equivalents (Note 2) Security Deposit (Note 2) Other receivable Prepaid expenses	\$ 5,009,963 100,000 218,905 3,207	\$3,731,155 100,000 167,283 0
Total current assets	\$ 5,332,075	\$ 3,998,438
Liabilities- Current Reserve for unpaid claims (Note 3)		1,134,000
Total liabilities	1,204,000	1,134,000
Equity - Net position		
Unrestricted	4,128,075	2,864,438
Total net position	\$ 4,128,075	\$2,864,438

Statement of Revenue, Expenses, and Changes in Net Position

Deperating Revenue Premiums and other \$14,093,491 \$13,633,175 Total operating revenue \$14,093,491 \$13,633,175 Operating Expenses Provision for claims \$11,715,691 \$12,263,179 Change in reserve for unpaid claims \$(225,000) \$(70,000) Total provisions for claims \$11,490,691 \$12,193,179 Claims administration \$54,087 \$52,678 Insurance premiums \$1,802,059 \$2,142,898 General and administrative \$7,739 \$7,796 Legal \$8,335 \$6,215 Total operating expenses \$13,865,911 \$14,902,766 Operating Gain (Loss) \$27,580 \$(1,269,591) Nonoperating Revenue \$27,580 \$(1,269,591) Interest and dividend income \$32,476 \$,954 Total nonoperating revenue \$32,476 \$,954 Change in Net Position \$260,056 \$(1,263,637) Net Position - Beginning of year \$4,128,075 \$2,864,438		December 31 Y	ear Ended
Premiums and other \$14,093,491 \$13,633,175 Total operating revenue \$14,093,491 \$13,633,175 Operating Expenses Provision for claims 11,715,691 12,263,179 Change in reserve for unpaid claims (225,000) (70,000) Total provisions for claims 11,490,691 12,193,179 Claims administration 554,087 552,678 Insurance premiums 1,802,059 2,142,898 General and administrative 7,739 7,796 Legal 8,335 6,215 Total operating expenses 13,865,911 14,902,766 Operating Gain (Loss) 227,580 (1,269,591) Nonoperating Revenue 32,476 5,954 Total nonoperating revenue 32,476 5,954 Change in Net Position 260,056 (1,263,637) Net Position - Beginning of year 3,868,019 4,128,075		2020	2021
Total operating revenue	Operating Revenue		
Operating Expenses Provision for claims 11,715,691 12,263,179 Change in reserve for unpaid claims (225,000) (70,000) Total provisions for claims 11,490,691 12,193,179 Claims administration 554,087 552,678 Insurance premiums 1,802,059 2,142,898 General and administrative 7,739 7,796 Legal 8,335 6,215 Total operating expenses 13,865,911 14,902,766 Operating Gain (Loss) 227,580 (1,269,591) Nonoperating Revenue 32,476 5,954 Total nonoperating revenue 32,476 5,954 Change in Net Position 260,056 (1,263,637) Net Position - Beginning of year 3,868,019 4,128,075	Premiums and other	\$14,093,491	\$13,633,175
Provision for claims Paid 11,715,691 12,263,179 Change in reserve for unpaid claims (225,000) (70,000) Total provisions for claims 11,490,691 12,193,179 Claims administration 554,087 552,678 Insurance premiums 1,802,059 2,142,898 General and administrative 7,739 7,796 Legal 8,335 6,215 Total operating expenses 13,865,911 14,902,766 Operating Gain (Loss) 227,580 (1,269,591) Nonoperating Revenue 32,476 5,954 Total nonoperating revenue 32,476 5,954 Change in Net Position 260,056 (1,263,637) Net Position - Beginning of year 3,868,019 4,128,075	Total operating revenue	\$14,093,491	\$13,633,175
Change in reserve for unpaid claims (225,000) (70,000) Total provisions for claims 11,490,691 12,193,179 Claims administration 554,087 552,678 Insurance premiums 1,802,059 2,142,898 General and administrative 7,739 7,796 Legal 8,335 6,215 Total operating expenses 13,865,911 14,902,766 Operating Gain (Loss) 227,580 (1,269,591) Nonoperating Revenue 32,476 5,954 Total nonoperating revenue 32,476 5,954 Change in Net Position 260,056 (1,263,637) Net Position - Beginning of year 3,868,019 4,128,075	• • •		
Total provisions for claims	Paid	11,715,691	12,263,179
Claims administration 554,087 552,678 Insurance premiums 1,802,059 2,142,898 General and administrative 7,739 7,796 Legal 8,335 6,215 Total operating expenses 13,865,911 14,902,766 Operating Gain (Loss) 227,580 (1,269,591) Nonoperating Revenue 32,476 5,954 Total nonoperating revenue 32,476 5,954 Change in Net Position 260,056 (1,263,637) Net Position - Beginning of year 3,868,019 4,128,075	Change in reserve for unpaid claims	(225,000)	(70,000)
Insurance premiums 1,802,059 2,142,898 General and administrative 7,739 7,796 Legal 8,335 6,215 Total operating expenses 13,865,911 14,902,766 Operating Gain (Loss) 227,580 (1,269,591) Nonoperating Revenue 32,476 5,954 Total nonoperating revenue 32,476 5,954 Change in Net Position 260,056 (1,263,637) Net Position - Beginning of year 3,868,019 4,128,075	Total provisions for claims	11,490,691	12,193,179
General and administrative Legal 7,739 7,796 8,335 6,215 Total operating expenses 13,865,911 14,902,766 Operating Gain (Loss) 227,580 (1,269,591) Nonoperating Revenue Interest and dividend income 32,476 5,954 Total nonoperating revenue 32,476 5,954 Change in Net Position 260,056 (1,263,637) Net Position - Beginning of year 3,868,019 4,128,075	Claims administration	554,087	552,678
Legal 8,335 6,215 Total operating expenses 13,865,911 14,902,766 Operating Gain (Loss) 227,580 (1,269,591) Nonoperating Revenue Interest and dividend income 32,476 5,954 Total nonoperating revenue 32,476 5,954 Change in Net Position 260,056 (1,263,637) Net Position - Beginning of year 3,868,019 4,128,075	Insurance premiums	1,802,059	2,142,898
Total operating expenses 13,865,911 14,902,766 Operating Gain (Loss) 227,580 (1,269,591) Nonoperating Revenue Interest and dividend income 32,476 5,954 Total nonoperating revenue 32,476 5,954 Change in Net Position 260,056 (1,263,637) Net Position - Beginning of year 3,868,019 4,128,075	General and administrative	•	
Operating Gain (Loss) 227,580 (1,269,591) Nonoperating Revenue Interest and dividend income 32,476 5,954 Total nonoperating revenue 32,476 5,954 Change in Net Position 260,056 (1,263,637) Net Position - Beginning of year 3,868,019 4,128,075	Legal	8,335	6,215
Nonoperating Revenue 32,476 5,954 Interest and dividend income 32,476 5,954 Total nonoperating revenue 32,476 5,954 Change in Net Position 260,056 (1,263,637) Net Position - Beginning of year 3,868,019 4,128,075	Total operating expenses	13,865,911	14,902,766
Interest and dividend income 32,476 5,954 Total nonoperating revenue 32,476 5,954 Change in Net Position 260,056 (1,263,637) Net Position - Beginning of year 3,868,019 4,128,075	Operating Gain (Loss)	227,580	(1,269,591)
Total nonoperating revenue 32,476 5,954 Change in Net Position 260,056 (1,263,637) Net Position - Beginning of year 3,868,019 4,128,075	Nonoperating Revenue		
Change in Net Position 260,056 (1,263,637) Net Position - Beginning of year 3,868,019 4,128,075	Interest and dividend income	32,476	5,954
Net Position - Beginning of year 3,868,019 4,128,075	Total nonoperating revenue	32,476	5,954
	Change in Net Position	260,056	(1,263,637)
Net Position - End of year \$4,128,075 \$2,864,438	Net Position - Beginning of year	3,868,019	4,128,075
	Net Position - End of year	\$4,128,075	\$2,864,438

Statement of Cash Flows

	December 31	Year Ended
	2020	2021
Cash Flows from Operating Activities		
Cash received for premiums and other	\$ 14,084,745	\$ 13,684,798
Cash paid for claims	(11,718,690)	(12,263,179)
Cash paid for insurance premiums	(1,802,059)	(2,142,898)
Cash paid for claims administration	(554,087)	(552,678
Cash payments to vendors for services and goods	<u>(19,281)</u>	(10,805)
Net cash provided (used) by operating activities	(9,374)	(1,284,762)
Cash Flows from Investment Activities		
Interest and dividends received on investments	32,476	5,954
Net cash provided by investing activities	32,476	5,954
Net Increase (Decrease) in Cash and Cash Equivalents	23,102	(1,278,808)
Cash and Cash Equivalents - Beginning of year	4,986,861	5,009,963
Cash and Cash Equivalents - End of year	\$ 5,009,963	\$ 3,731,155
A reconciliation of operating gain (loss) to net cash provided (used) in	operating activities	is as follows:
Operating (Loss)/Revenue Adjustments to reconcile operating loss to net cash from operating	\$ 227,580	\$ (1,269,591)

Operating (Loss)/Revenue	\$ 227,580	\$ (1,269,591)
Adjustments to reconcile operating loss to net cash from operating		
activities:		
Changes in assets and liabilities:		
Reserve for unpaid claims (Decrease)	(225,000)	(70,000)
Other receivable (Increase)	(8,747)	51,622
Prepaid expenses	(3,207)	3,207
Net cash used in operating activities	\$ (9,374)	<u>\$(1,284,762)</u>

There were no noncash transactions in 2020 and 2021.

Note I - Nature of Business and Significant Accounting Policies

The Midwest Employee Benefit Consortium of Ohio, Inc. (MEBC) is an Ohio non-profit organization formed by the County Commissioners of Mercer, Auglaize and Hancock Counties to provide cost effective employee benefit programs for Ohio county governments. MEBC is a self-funded, group purchasing consortium established pursuant to the rights and privileges conveyed to it by the constitution and the laws of the State of Ohio as defined by Ohio Revised Code Chapter 1702. The consortium offers medical, dental, and prescription drug coverage. Various plan options are available to members. Each county chooses its own plan design. These plans vary primarily by deductibles, coinsurance levels, office visit copays, and out-of-pocket maximums. MEBC is governed by a Board of Directors comprised mainly of representatives of counties that participate in the program. MEBC was incorporated as a governmental health insurance pool on September 17, 1993. Operations and plan coverage officially began on January 1, 1994.

Pursuant to participation agreements with MEBC, each member agrees to pay all funding rates associated with the coverage it elects; as such funding rates are set and billed to the members by MEBC. The assigned funding rates consist of the following components: administrative fees, stop loss fees, expected claim costs, and reserves. Reserves are actuarially determined and allocated based on expected claim activity. Rates are calculated to cover the administrative expenses and expected claims costs of the program.

As of December 31, 2021, three Ohio counties were members of MEBC as medical coverage participants.

MEBC follows all applicable GASB pronouncements. The accompanying financial statements are presented using the accrual method of accounting.

MEBC distinguishes operating revenue and expenses from non-operating items. Operating revenue and expenses generally result from providing services in connection with MEBC's principal ongoing operations. The principal operating revenue relates to premiums. Operating expenses include the provision for claims, cost of services, and administrative expenses. All revenue and expenses not meeting this definition are reported as non-operating revenue and expenses.

Cash and Cash Equivalents - MEBC considers all investments with an original maturity of three months or less when purchased to be cash equivalents. Cash and cash equivalents consist of funds in interest-bearing checking accounts and short-term money market securities and STAR Ohio.

Note I - Nature of Business and Significant Accounting Policies (Continued)

Investments - Investments consist of certificates of deposit and interest-bearing checking/money market accounts, which are stated at fair value. In 2020 and 2021, participation in the State Treasury Asset Reserve of Ohio (STAR Ohio) was authorized for deposit of funds.

STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The MEBC measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2020 and 2021, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Investment income, including changes in the fair value of investments, is recognized as non-operating revenue in the statement of revenue, expenses, and changes in net position.

Premium Revenue and Unearned Premiums - Premiums are paid monthly by participating entities and are recognized as revenue over the policy period. Receivables are recorded when earned. Management has determined amounts are collectible, and no allowance for doubtful accounts is required. Premiums collected in advance of applicable coverage periods are classified as unearned premiums. MEBC had no unearned premiums as of December 31, 2020 and 2021.

Reserve for Unpaid Claims - MEBC's reserve for unpaid claims is determined using actuarial analysis and is computed in accordance with accepted loss reserving standards. The reserve represents an estimate of the ultimate net cost of all claims incurred which were unpaid at December 31, 2020 and 2021. This includes an estimate of claims incurred but not yet reported (IBNR) as of December 31, 2020 and 2021. A 10% margin has been added to the IBNR to reflect expected variability.

Note I - Nature of Business and Significant Accounting Policies (Continued)

Although MEBC considers its experience and industry data in determining such reserves, assumptions and projections as to future events are necessary and ultimate losses may differ significantly from amounts projected. The effects of changes in reserve estimates are included in the statements of revenue, expenses, and changes in net position in the period in which estimates are changed. Reserves are not discounted.

Capital Assets – MEBC has no capital assets.

Risk Management - MEBC is exposed to various risks of loss from torts; theft; business interruption; errors and omissions; employee injuries and illnesses; natural disasters; and employee health, dental, and accident benefits. The MEBC provides crime and management liability protection through its joint five-county liability insurance program, Midwest Pool Risk Management Agency. There have been no claims in excess of coverage in the past 3 years.

Net Position - Net position represents the difference between assets and liabilities in the statement of net position. Net position is reported as unrestricted, net investment in capital assets, or restricted when there are legal limitations imposed on their use by external restrictions by creditors, grantors, laws, or regulations of other governments. After the IBNR required valuation and at the discretion of the board of directors, net position may be designated for MEBC's reserve fund. The reserve fund is to be used only in cases of unexpected and unusually high claims payments, or when claims are such that a deficit is created in the claims fund.

Use of Estimates - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates. Significant estimates exist relating to the valuation of investments and reserve for unpaid claims as described in Notes 2 and 3, respectively.

Tax Status - MEBC's income is exempt from taxation under Internal Revenue Code Section 115. Accordingly, no provision for income taxes is reflected in the financial statements.

Premium Deficiency - Anticipated investment income is considered in determining if a premium deficiency exists. No premium deficiency reserve was required for plan years ending December 31, 2020 and 2021.

Subsequent Events - MEBC has evaluated events or transactions occurring subsequent to the statement of net position date for recognition and disclosure in the accompanying financial statements through the date the financial statements are available to be issued, which is May 13, 2022.

Note 2 - Deposits and Investments

MEBC's funds are maintained in interest bearing-depository accounts, which are presented in the statement of net position as "Cash and Cash Equivalents". Cash and cash equivalents totaled \$5,009,963 and \$3,731,155 for 2020 and 2021 respectively. MEBC has designated The Peoples Bank Co., STAR Ohio, and First Financial Bank to serve as public depositories.

	<u>2020</u>	<u>2021</u>
Cash: Demand Deposits	\$2,918,209	\$1,637,690
Investments:		
STAR Ohio	\$2,091,754	\$2,093,46 <u>5</u>
Total Deposits and Investments	\$5,009,963	\$3,731,155

Deposits - The checking account and money market funds are either insured by the Federal Depository Insurance Corporation, or protected by (1) eligible securities pledged to MEBC and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

Security Deposit - A security deposit in the amount of \$100,000 is held by United Medical Resources in accordance with their regulations based on the methodology of claim payment selected by MEBC.

Investments - During fiscal years 2020 and 2021, investments were limited to STAR Ohio. The State Treasury Asset Reserve of Ohio ("STAR Ohio") is a statewide investment pool managed and administered by the State Treasurer of Ohio. Participation is offered to Ohio's political subdivisions as a means to invest in a portfolio of short-term investment securities. STAR Ohio funds are invested in: U.S. Treasuries, U.S. government agency securities, eligible commercial paper, corporate bonds, repurchase agreements, money market funds, and collateralized bank deposits.

Custodial Credit Risk of Bank Deposits - Custodial credit risk is the risk that in the event of a bank failure, MEBC's deposits may not be returned to it. MEBC does not have a deposit policy for custodial credit risk. At year ended 2020 and 2021, MEBC had bank deposits of \$2,918,209 and \$1,637,505 respectively. Of this amount, \$500,000 for each year was insured by the Federal Depository Insurance Corporation (FDIC). Pursuant to the agreement with the financial institutions, the bank will secure all public deposits at the bank's option under either Section 135.18, Section 135.181, or Section 135.182 in an amount sufficient to meet the requirements of Chapter 135.

Note 2 - Deposits and Investments Continued

STAR Ohio has maintained Standard & Poor's highest rating of AAAm since 1995.

Note 3 – Reserve for Unpaid Claim

MEBC established a reserve liability that includes a provision for reported and unreported insured events and an estimate of future payments of losses and related loss adjustment expenses. The claims liability as required by GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", was provided by MEBC's independent actuary, Arthur J. Gallagher's Healthcare Analytics Consulting. The following represents changes in those liabilities for MEBC:

Fiscal Year	Beginning Balance	Claims	Payments	Ending Balance
2021	\$ 1,204,000	\$ 12,193,179	\$ 12,263,179	\$ 1,134,000
2020	\$ 1,429,000	\$ 11,493,691	\$ 11,718,691	\$ 1,204,000
2019	\$ 1,126,000	\$ 12,371,758	\$ 12,068,758	\$ 1,429,000

Note 4 – Excess Insurance Coverage

MEBC has purchased specific excess insurance coverage from a reinsurer to reduce its exposure to large specific losses. The excess insurance contract permits recovery of a portion of losses in excess of \$125,000 per subscriber. This cost is included in the claims administration expense.

Note 5 – Litigation

MEBC is not party to any litigation.

Ten-Year Schedule of Claims Development

Note: Only six policy years available

		<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
1	Required contributions and investment income						
	Earned	12,626,101	12,911,525	13,007,310	12,675,870	12,672,368	12,940,750
	Ceded	1,118,941	1,159,662	1,339,284	1,514,432	1,805,266	2,142,898
	Net	11,507,160	11,751,863	11,668,026	11,161,438	10,867,102	10,797,852
2	Unallocated Expenses (not allocable to claims)	544,423	504,330	504,252	493,247	570,161	566,689
3	Estimated claims and allocated claim adjustment expenses - End of policy year:						
	Incurred	13,675,137	10,363,488	11,179,092	12,156,105	11,042,916	10,754,355
	Ceded	3,031,467	539,280	1,172,350	1,289,074	1,035,085	485,424
	Net	10,643,670	9,824,208	10,006,742	10,867,031	10,007,831	10,268,931
4	Cumulative paid claims and allocated claim						
	adjustment expenses						
	End of policy year	12,150,137	8,996,488	10,053,092	10,727,105	9,838,916	9,620,355
	One year later	13,697,500	9,893,066	10,974,355	12,085,528	10,610,300	
	Two years later	13,697,500	9,893,066	10,974,355	12,085,528		
	Three years later	13,697,500	9,893,066	10,974,355			
	Four years later	13,697,500	9,893,066				
	Five years later	13,697,500					
5	Re-estimated ceded claims and expenses	3,035,561	539,280	1,296,491	1,289,723	1,044,633	485,424
6	Re-estimated incurred claims and allocated claim adjustment expenses						
	End of policy year	10,643,670	9,824,208	10,006,742	10,867,031	10,007,831	10,268,931
	One year later	10,661,939	9,353,785	9,677,864	10,795,805	9,565,667	
	Two years later	10,661,939	9,353,785	9,677,864	10,795,805		
	Three years later	10,661,939	9,353,785	9,677,864			
	Four years later	10,661,939	9,353,785	, ,			
	•	, ,	, ,				

Ten-Year Schedule of Claims Development

Note: Only six policy years available

	Five years later	2016 10,661,939	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
7	(Decrease) increase in estimated incurred claims and allocated claim adjustment expenses subsequent to initial policy year end	18,269	(470,422)	(328,878)	(71,226)	(442,164)	-

^{*} The effect and cost to recreate financial information for the previous years was not practical Additional years will be displayed as they become available.



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

To the Board of Trustees
Midwest Employee Benefit Consortium

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Midwest Employee Insurance Consortium (the Consortium), as of and for the years ended December 31, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the Consortium's basic financial statements, and have issued our report thereon dated May 13, 2022.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Consortium's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Consortium's internal control. Accordingly, we do not express an opinion on the effectiveness of the Consortium's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Consortium's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Plattenburg & Associates, Inc.
Plattenburg & Associates, Inc.

Cincinnati, Ohio

May 13, 2022



MERCER COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 6/14/2022

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370