



## **TABLE OF CONTENTS**

TITLE	PAGE
Independent Auditor's Report	1
Prepared by Management:	
Management's Discussion and Analysis	5
Basic Financial Statements:	
Government-wide Financial Statements: Statement of Net Position – Cash Basis	16
Statement of Activities – Cash Basis	17
Fund Financial Statements: Statement of Assets and Fund Balances – Cash Basis – Governmental Funds	18
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities – Cash Basis	19
Statement of Receipts, Disbursements and Changes in Fund Balances – Cash Basis - Governmental Funds	20
Reconciliation of the Statement of Receipts, Disbursements and Changes in Fund Balances - Governmental Funds to the Statement of Activities – Cash Basis	21
Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual – Budget Basis General Fund	22
Statement of Fund Net Position – Cash Basis Proprietary Fund	23
Statement of Receipts, Disbursements and Changes in Fund Net Position – Cash Basis Proprietary Fund	24
Notes to the Basic Financial Statements	25
Other Information:	
Schedule of the School District's Proportionate Share of Net Pension Liability: School Employees Retirement System of Ohio – Last Eight Fiscal Years State Teachers Retirement System of Ohio – Last Eight Fiscal Years	
Schedule of School District's Pension Contributions School Employees Retirement System of Ohio – Last Ten Fiscal Years State Teachers Retirement System of Ohio – Last Ten Fiscal Years	

# TABLE OF CONTENTS (Continued)

TITLE	PAGE
Prepared by Management (Continued):	
Other Information (Continued):	
Schedule of the School District's Proportionate Share of Net OPEB Liability/(Asset): School Employees Retirement System of Ohio – Last Five Fiscal Years	
Schedule of School District's OPEB Contributions School Employees Retirement System of Ohio – Last Seven Fiscal Years State Teachers Retirement System of Ohio – Last Seven Fiscal Years	
Notes to the Other Information	76
Schedule of Receipts and Expenditures of Federal Awards	77
Notes to the Schedule of Receipts and Expenditures of Federal Awards	79
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards	81
Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance	83
Schedule of Findings	85
Prepared by Management:	
Summary Schedule of Prior Audit Findings	87
Corrective Action Plan	88



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#### INDEPENDENT AUDITOR'S REPORT

New Lexington Local School District Perry County 2549 Panther Drive New Lexington, Ohio 43764

To the Board of Education:

#### Report on the Financial Statements

We have audited the accompanying cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the New Lexington Local School District, Perry County, Ohio (the School District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the Table of Contents.

### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the cash accounting basis Note 2 describes. This responsibility includes determining that the cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the School District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

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New Lexington Local School District Perry County Independent Auditor's Report Page 2

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School District, as of June 30, 2021, and the respective changes in cash financial position and where applicable cash flows and the budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting basis described in Note 2.

### **Accounting Basis**

Ohio Administrative Code 117-2-03(B) requires the School District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements. The financial statements are prepared on the cash basis of accounting, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

### Emphasis of Matter

As discussed in Note 3 to the financial statements, during 2021, the School District has adopted new accounting guidance in Governmental Accounting Standards Board Statement No. 84, *Fiduciary Activities*. We did not modify our opinion regarding this matter.

As discussed in Note 20 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. We did not modify our opinion regarding this matter.

#### Other Matters

### Supplementary Information

Our audit was conducted to opine on the financial statements taken as a whole.

The Schedule of Receipts and Expenditures of Federal Awards (the Schedule) presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The Schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

### Other Information

We applied no procedures to Management's Discussion and Analysis and the Schedules of Net Pension and Other Post-employment Benefit Assets/Liabilities and Pension and Other Post-employment Benefit Contributions as listed in the Table of Contents. Accordingly, we express no opinion or any other assurance on them.

New Lexington Local School District Perry County Independent Auditor's Report Page 3

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 13, 2022, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

June 13, 2022

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### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

The management's discussion and analysis of the New Lexington Local School District, Perry County (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2021. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

### **Financial Highlights**

Key financial highlights for 2021 are as follows:

- ➤ The total net position of the School District increased \$1,756,142 or 59% from 2020.
- ➤ General receipts accounted for \$23,784,488 or 77% of total governmental activities receipts. Program specific receipts accounted for \$7,162,977 or 23% of total governmental activities receipts.
- ➤ The School District had \$29,191,323 in expenses related to governmental activities; \$7,162,977 of these expenses was offset by program specific charges for services and sales, operating grants and contributions and capital grants and contributions.
- The general fund had receipts and other financing sources of \$24,901,542 in 2021. This represents an increase of \$252,147 from 2020. The disbursements and other financing uses of the general fund, which totaled \$22,403,036 in 2021 decreased \$1,156,265 from 2020. The net increase in fund balance for the general fund was \$2,498,506 or 155%.
- The debt service fund had receipts of \$382,824 in 2021, which is an increase of \$77,042 from 2020 receipts. The disbursements and other financing uses in the debt service fund totaled \$606,426 in 2021, which increased \$313,321 from 2020. The net decrease in fund balance was \$223,602 or 45%.
- ➤ General fund actual receipts and other financing sources were \$2,710 less than final budget estimates at June 30, 2021. Actual disbursements and other financing uses were equal to the final budget. These variances are the result of the School District's conservative budgeting.

#### **The Basic Financial Statements**

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the School District as a whole, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

### Reporting the School District as a Whole

### Statement of Net Position and the Statement of Activities

While this document contains a large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2021?"

These statements will provide information about the activities of the School District as a whole in accordance with the cash basis of accounting. These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, variations of economic conditions, required community programs and other factors.

In the statement of net position and the statement of activities, the School District presents one distinct kind of activity:

Governmental activities - Most of the School District's programs and services are reported here including instruction (regular, special, vocational, and other) and support services (operating and maintenance of buildings, administration, pupil transportation, etc). These services are funded primarily by property taxes and intergovernmental receipts including Federal and State grants and other shared receipts.

### Reporting the School District's Most Significant Funds

### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the School District can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focuses on the School District's most significant funds.

### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements as limited to the cash basis of accounting.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of receipts, disbursements, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

The School District maintains a multitude of individual governmental funds. The School District has segregated these funds into major funds and nonmajor funds. The School District's major governmental funds are the general fund and the debt service fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of receipts, disbursements, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation.

### Proprietary Funds

The School District maintains one type of proprietary fund. Internal service funds are an accounting mechanism used to accumulate and allocate costs internally among the School District's various functions. The School District uses an internal service fund to predominantly account for its health insurance benefits. Because this service predominantly benefits governmental functions, it has been included within the governmental activities within the government-wide financial statements.

## **Government-Wide Financial Analysis**

The table below provides a summary of the School District's assets and net position at June 30, 2021 and 2020:

Net Position

	Governmental Activities			
	 2021		0 (Restated)	
Assets				
Cash and Cash Equivalents	\$ 4,711,169	\$	2,955,027	
Total Assets	\$ 4,711,169	\$	2,955,027	
Net Position				
Restricted for:				
Debt Service	\$ 275,400	\$	499,002	
Capital Projects	270,771		3,585	
Building Maintenance	176,387		159,983	
State and Federal Grants	43,970		157,106	
Student Activities	113,567		88,404	
Food Service	4,825		0	
Other Purposes	16,642		4,724	
Unrestricted	 3,809,607		2,042,223	
Total Net Position	\$ 4,711,169	\$	2,955,027	

Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2021, net position was \$4,711,169 an increase of \$1,756,142 from 2020 restated net position and the School District was able to report positive balances in its categories of net position noting a portion of the School District's net position, or \$901,562, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position of \$3,809,607 may be used to meet the School District's ongoing obligations to citizens and creditors.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

The table below shows the changes in net position for fiscal years 2021 and 2020:

	Change in Net Position		
	Government	tal Activities	
	 2021	2020 (Restated)	
Receipts:			
Program Receipts:			
Charges for Services and Sales	\$ 1,465,047	\$ 1,296,955	
Operating Grants and Contributions	5,593,872	4,736,614	
Capital Grants and Contributions	104,058	410,905	
General Receipts:			
Property Taxes	6,527,269	4,956,967	
Unrestricted Grants and Entitlements	16,627,725	16,510,685	
Lease Purchase Refunding Proceeds	0	2,234,000	
Earnings on Investments	37,393	42,640	
Other	 592,101	499,864	
Total Receipts	30,947,465	30,688,630	
Disbursements:			
Instruction:			
Regular	12,180,623	10,578,852	
Special	4,458,238	4,234,106	
Vocational	715,796	752,001	
Other	8,487	3,410	
Support Services:			
Pupils	1,783,345	1,709,064	
Instructional Staff	698,261	688,121	
Board of Education	32,158	86,996	
Administration	1,946,919	1,795,502	
Fiscal Services	513,877	464,914	
Business	81,756	101,430	
Operation and Maintenance of Plant	2,325,411	2,077,386	
Pupil Transportation	1,445,386	1,264,089	
Central	209,850	356,103	
Food Service Operations	1,180,496	1,085,878	
Community Services	114,914	89,388	
Academic & Subject Oriented Activities Extracurricular Activities	288,133	293,497	
Capital Outlay	413,026 154,722	234,920 433,700	
Debt Service:	134,722	433,700	
Principal Retirement	396,223	2,608,773	
Interest and Fiscal Charges	243,702	281,816	
Issuance Costs	 -	39,972	
Total Disbursements	 29,191,323	29,179,918	
Change in Net Position	1,756,142	1,508,712	
Net Position at Beginning of Year	 2,955,027	1,446,315	
Net Position at End of Year	\$ 4,711,169	\$ 2,955,027	

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

#### **Governmental Activities**

Governmental activities net position was \$4,711,169 an increase of \$1,756,142 from 2020.

The significant major program disbursements for the School District include Instruction (Regular, Special, Vocational, and Other) and Support Services, which primarily supports Pupils, Administration, Operation and Maintenance of Plant, and Pupil Transportation disbursements. Instruction and Support Services had disbursements of \$17,363,144 and \$9,036,963, respectively, and accounted for 59% and 31% of the governmental disbursements of the School District, respectively. These disbursements were partially funded by \$1,118,854 in direct charges for services and sales and \$4,520,882 in operating grants and contributions.

The State and Federal government contributed to the School District a total of \$5,697,930 in operating and capital grants and contributions and are restricted to a particular program or purpose.

General receipts accounted for \$23,784,488 or 77% of total governmental activities receipts. These receipts primarily consist of property taxes and unrestricted grants and entitlements. These receipt line items total \$23,154,994 which is 97% of general receipts or 75% of all receipts.

The statement of activities shows the cost of program services and the charges for services and sales and grants and contributions offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax receipts and unrestricted State grants and entitlements. As can be seen in the table below, the School District is highly dependent upon property taxes as well as unrestricted grants and entitlements to support its governmental activities.

#### **Governmental Activities**

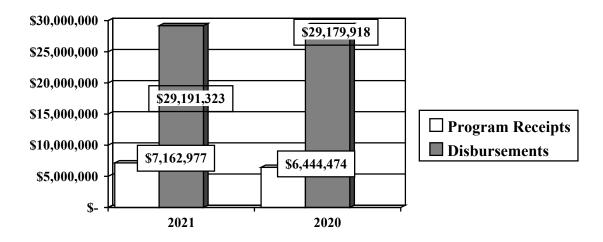
	Т	otal Cost of Services	Net Cost of Services	Т	otal Cost of Services	]	Net Cost of Services
		2021	2021		2020		2020
Program Disbursements:							
Instruction	\$	17,363,144	\$ 13,110,336	\$	15,568,369	\$	12,186,656
Support Services		9,036,963	7,650,035		8,543,605		7,044,371
Food Service Operations		1,180,496	46,914		1,085,878		144,492
Community Services		114,914	54,802		89,388		(32,743)
Academic & Subject Oriented Activities		288,133	288,133		293,497		293,497
Extracurricular Activities		413,026	187,537		234,920		145,815
Capital Outlay		154,722	50,664		433,700		22,795
Debt Service		639,925	 639,925		2,930,561		2,930,561
Total Disbursements	\$	29,191,323	\$ 22,028,346	\$	29,179,918	\$	22,735,444

The increase in Instruction disbursements is attributed to an increase in federal funds which was used for the additional of new personnel. Debt service expenditures decreased based on the School District refunding outstanding debt during the prior fiscal year. The increase in extracurricular activities is attributed to the implementation of GASB No. 84 which reclassified student activity related expenditures previously reported in custodial funds.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

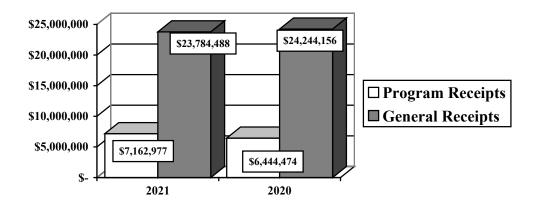
The graph below shows governmental-activities program receipts and total disbursements for fiscal years 2021 and 2020.

### **Governmental Activities - Program Receipts vs. Total Disbursements**



The graph below shows governmental-activities general and program receipts for fiscal years 2021 and 2020.

### **Governmental Activities - General and Program Receipts**



General receipts decreased \$459,668 which is primarily attributed to higher property tax and unrestricted grants and entitlement receipts, off-set with a decrease of \$2,234,000 in debt proceeds received in the prior year. Program receipts increased \$718,503 based on an increase in new federal funds received by the School District.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

### Financial Analysis of the Government's Funds

As noted earlier, the School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### **Governmental Funds**

The focus of the School District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the School District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the School District's net resources available for spending at fiscal year end.

The School District's governmental funds reported a combined fund balance of \$4,222,948 which is \$1,742,431 higher than last fiscal year's restated total of \$2,480,517. The schedule below indicates the fund balances and the total change in fund balances for all major and nonmajor governmental funds.

	(Restated)						
	Fund Balance June 30, 2021		Fund Balance June 30, 2020		Increase (Decrease)		
Funds							
General Fund	\$	4,108,111	\$	1,609,605	\$	2,498,506	
Debt Service		275,400		499,002		(223,602)	
Other Governmental Funds		(160,563)		371,910	_	(532,473)	
Total	\$	4,222,948	\$	2,480,517	\$	1,742,431	

Total fund balances for governmental funds increased 70% and is primarily attributed to the higher property tax and intergovernmental receipts.

### General Fund

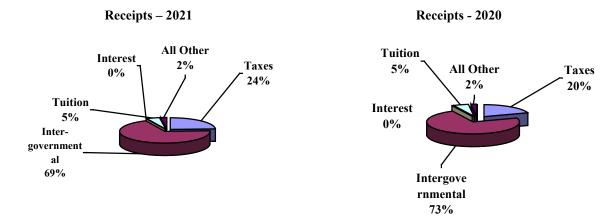
The table that follows assists in illustrating the receipts of the general fund.

	2021 Amount	2020 Amount	Percentage Change
Revenues			
Property Taxes	\$ 5,956,005	\$ 4,511,740	32 %
Intergovernmental	17,017,867	16,738,017	2 %
Earnings on Investments	36,695	42,640	(14) %
Tuition and Fees	1,118,854	1,169,507	(4) %
Other	570,687	476,297	20 %
Total	\$ 24,700,108	\$ 22,938,201	8 %

Intergovernmental receipts represent 69% of all general fund receipts noting total general fund receipts increased 8% from 2020 and are attributed to increase in property tax receipts.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

The graphs below show a breakdown of the general fund's receipts for June 30, 2021 and 2020:



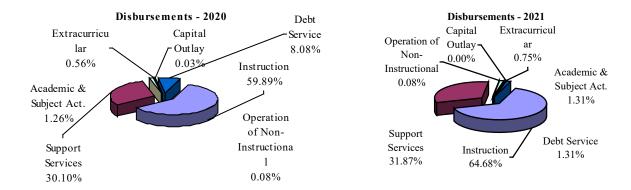
The table that follows assists in illustrating the disbursements of the general fund.

	2021 Amount	2020 Amount	Percentage Change
<u>Disbursements</u>			
Instruction	\$ 14,256,010	\$ 13,968,137	2 %
Support Services	7,024,156	7,019,180	0 %
Operation of Non-Instructional Services	18,064	17,857	1 %
Academic & Subject Oriented Activities	288,133	293,497	(2) %
Extracurricular Activities	164,919	131,447	25 %
Capital Outlay	-	7,835	(100) %
Debt Service	288,083	1,884,825	(85) %
Total	\$ 22,039,365	\$ 23,322,778	(6) %

Disbursements decreased during 2021 by 6% which was driven primarily by federal funds received which were used to off-set costs previously recorded in the General Fund. In addition, debt service expenditures decreased based on the School District not refunding outstanding debt when compared to the prior fiscal year.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

The graphs below show the general fund's disbursements for June 30, 2020 and 2021:



#### Debt Service Fund

The debt service fund had receipts of \$382,824 in 2021, which is an increase of \$77,042 from 2020 receipts. The disbursements and other financing uses in the debt service fund totaled \$606,426 in 2021, which increased \$313,321 from 2020. The net decrease in fund balance was \$223,602 or 45%.

#### **Budgeting Highlights**

The School District's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the School District's appropriations which are restricted by the amounts of anticipated receipts certified by the Budget Commission in accordance with the ORC. Therefore, the School District's plans or desires cannot be totally reflected in the original budget. If budgeted receipts are adjusted due to actual activity then the appropriations can be adjusted accordingly.

General fund actual receipts and other financing sources were \$2,710 lower than final budget estimates at June 30, 2021. Actual disbursements and other financing uses were equal to the final budget. These variances are the result of the School District's conservative budgeting.

### **Capital Assets and Debt Administration**

### Capital Assets

The School District does not report capital assets based on the cash basis of accounting.

### **Debt Administration**

The School District had the following long-term obligations outstanding at June 30, 2021 and 2020:

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

#### Governmental Activities

	2021	2020 (Restated)		
General Obligation Bonds	\$ 270,000	\$ 355,223		
Certificate of Participation Obligations	-	55,000		
Lease Purchase Refunding	1,939,000	2,195,000		
Total	\$ 2,209,000	\$ 2,605,223		

Additional information regarding the School District's outstanding debt can be found in Note 12.

#### Net Pension Liability

GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27," which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition.

The School District has elected to prepare its financial statements in accordance with the cash basis of accounting and the School District's proportionate share of the net pension liability and proportion of the net pension liability is disclosed in Note 10 to the basic financial statements.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension liability equals the School District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service.
- 2 Minus plan assets available to pay these benefits.

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law.

The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system as against the public employer.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion.

### Net Other Postemployment Benefits Liability

GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions" which significantly revises accounting for healthcare costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition.

The School District has elected to prepare its financial statements in accordance with the cash basis of accounting and the School District's proportionate share of the net other postemployment benefits liability and proportion of the net other postemployment benefits liability is disclosed in Note 11 to the basic financial statements.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for healthcare costs, GASB 45 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net other postemployment benefits liability*. GASB 75 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

### Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Mr. Richard White, Interim Treasurer, 2549 Panther Drive, New Lexington, Ohio 43764.

Statement of Net Position - Cash Basis June 30, 2021

	Governmental Activities
Assets	
Equity in Pooled Cash and	
Cash Equivalents	\$4,711,169
Total Assets	\$4,711,169
Net Position Restricted for:	
Debt Service	\$275,400
Capital Projects	270,771
Building Maintenance	176,387
State and Federal Grants	43,970
Food Service	4,825
Student Activities	113,567
Other Purposes	16,642
Unrestricted	3,809,607
Total Net Position	\$4,711,169

Statement of Activities - Cash Basis For the Fiscal Year Ended June 30, 2021

		P1	ogram Cash Receipts		Net (Disbursements) Receipts and Changes in Net Position
	Cash Disbursements	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants	Governmental Activities
Governmental Activities	D 100 all 5 ellies	una bures	Commound	una commonis	Tienvines
Current:					
Instruction:					
Regular	\$12,180,623	\$803,557	\$1,420,293	\$0	(\$9,956,773)
Special	4,458,238	258,418	1,373,466	0	(2,826,354)
Vocational	715,796	56,213	340,195	0	(319,388)
Other	8,487	666	0	0	(7,821)
Support Services:					
Pupil	1,783,345	0	1,083,987	0	(699,358)
Instructional Staff	698,261	0	87,457	0	(610,804)
Board of Education	32,158	0	0	0	(32,158)
Administration	1,946,919	0	138,487	0	(1,808,432)
Fiscal	513,877	0	2,951	0	(510,926)
Business	81,756	0	0	0	(81,756)
Operation and Maintenance of Plant	2,325,411 1,445,386	0	66,846	0	(2,325,411)
Pupil Transportation Central	209,850	0	7,200	0	(1,378,540)
Operation of Non-Instructional Services:	209,830	U	7,200	U	(202,650)
Food Service Operation	1,180,496	120,704	1,012,878	0	(46,914)
Community Services	114,914	0	60,112	0	(54,802)
Academic & Subject Oriented Activities	288,133	0	00,112	0	(288,133)
Extracurricular Activities	413,026	225,489	0	0	(187,537)
Capital Outlay	154,722	0	0	104,058	(50,664)
Debt Service:	154,722	Ü	· ·	104,030	(50,004)
Principal Retirement	396,223	0	0	0	(396,223)
Interest and Fiscal Charges	243,702	0	0	0	(243,702)
Total	\$29,191,323	\$1,465,047	\$5,593,872	\$104,058	(22,028,346)
		General Receipts: Property Taxes Levied for: General Purposes Debt Service Permanent Improvements Classroom Facilities Unrestricted Grants and Ent Earnings on Investments Other Total General Receipts Change in Net Position Net Position Beginning of Y	itlements		5,956,005 349,945 124,981 96,338 16,627,725 37,393 592,101 23,784,488 1,756,142 2,955,027
		Net Position End of Year		-	\$4,711,169
		ivei Fosition Ena of Tear		=	\$4,/11,169

Statement of Assets and Fund Balances - Cash Basis Governmental Funds June 30, 2021

	General Fund	Debt Service Fund	Other Governmental Funds	Total Governmental Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$4,108,111	\$275,400	(\$160,563)	\$4,222,948
Total Assets	\$4,108,111	\$275,400	(\$160,563)	\$4,222,948
Fund Balances				
Restricted:				
Debt Service	\$0	\$275,400	\$0	\$275,400
State and Federal Grants	0	0	43,970	43,970
Building Maintenance	0	0	176,387	176,387
Capital Outlay	0	0	270,771	270,771
Student Activities	0	0	113,567	113,567
Food Service	0	0	4,825	4,825
Other Purposes	0	0	16,642	16,642
Assigned:				
Public School Support	37,545	0	0	37,545
Future Obligations	146,519	0	0	146,519
Unassigned (Deficit)	3,924,047	0	(786,725)	3,137,322
Total Fund Balances	\$4,108,111	\$275,400	(\$160,563)	\$4,222,948

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities - Cash Basis June 30, 2021

Total Governmental Fund Balances	\$4,222,948
Amounts reported for governmental activities in the statement of net position are different because	
Governmental activities' net position includes the internal service fund cash and cash equivalents. The proprietary fund	
statements include these assets.	488,221
Net Position of Governmental Activities	\$4,711,169

Statement of Receipts, Disbursements and Changes in Fund Balances - Cash Basis Governmental Funds For the Fiscal Year Ended June 30, 2021

	General	Debt Service	Other Governmental	Total Governmental
Daninta	Fund	Fund	Funds	Funds
Receipts Property Toyon	\$5,956,005	\$349,945	\$221,319	\$6,527,269
Property Taxes	17,017,867		,	
Intergovernmental	, ,	30,000	5,277,788 698	22,325,655
Earnings on Investments Tuition and Fees	36,695	0	098	37,393
Extracurricular Activities	1,118,854 0	0	163,815	1,118,854
	0	0		163,815
Charges for Services Other Receipts	570,687	2,879	182,378 18,535	182,378 592,101
Total Receipts	24,700,108	382,824	5,864,533	30,947,465
Disbursements				
Current:				
Instruction:				
Regular	10,238,610	0	1,948,423	12,187,033
Special	3,292,669	0	1,167,647	4,460,316
Vocational	716,244	0	0	716,244
Other	8,487	0	0	8,487
Support Services:	0,707	U	V	0,707
Pupil	656,754	0	1,127,077	1,783,831
Instructional Staff	470,705	0	227,886	
Board of Education	· ·	0	0	698,591
Administration	32,158 1,717,218	0	230,551	32,158
		*	,	1,947,769
Fiscal	497,314	8,516	8,247	514,077
Business	80,327	0	1,429	81,756
Operation and Maintenance of Plant	2,132,515	0	193,802	2,326,317
Pupil Transportation	1,264,453	0	182,023	1,446,476
Central	172,712	0	37,138	209,850
Operation of Non-Instructional Services:	10.064		1.160.060	1 101 225
Food Service Operation	18,064	0	1,163,263	1,181,327
Community Services	0	0	114,914	114,914
Academic & Subject Oriented Activities	288,133	0	0	288,133
Extracurricular Activities	164,919	0	248,189	413,108
Capital Outlay	0	0	154,722	154,722
Debt Service:	• • • • • • • • • • • • • • • • • • • •	0.7.000	<b>*</b> 6 000	
Principal Retirement	255,000	85,223	56,000	396,223
Interest and Fiscal Charges	33,083	195,577	15,042	243,702
Total Disbursements	22,039,365	289,316	6,876,353	29,205,034
Excess of Receipts Over (Under) Disbursements	2,660,743	93,508	(1,011,820)	1,742,431
Other Financing Sources (Uses)				
Transfers In	0	0	348,707	348,707
Transfers Out	(31,597)	(317,110)	0	(348,707)
Advances In	201,434	0	332,074	533,508
Advances Out	(332,074)	0	(201,434)	(533,508)
Total Other Financing Sources (Uses)	(162,237)	(317,110)	479,347	0
Net Change in Fund Balances	2,498,506	(223,602)	(532,473)	1,742,431
Fund Balances Beginning of Year - Restated	1,609,605	499,002	371,910	2,480,517
Fund Balances End of Year	\$4,108,111	\$275,400	(\$160,563)	\$4,222,948

Reconciliation of the Statement of Receipts, Disbursements and Changes in Fund Balances - Governmental Funds to the Statement of Activities - Cash Basis For the Fiscal Year Ended June 30, 2021

Net Change in Fund Balances - Total Governmental Funds	\$1,742,431
Amounts reported for governmental activities in the statement of activities are different because	
The internal service fund charges insurance costs to other funds. The entity-wide statements eliminate governmental fund disbursements and related internal service fund charges. Governmental activities report allocated net	
internal service fund receipts (disbursements).	13,711
Change in Net Position of Governmental Activities	\$1,756,142

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual - Budget Basis General Fund For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts				
Property Taxes	\$5,519,889	\$5,956,005	\$5,956,005	\$0
Intergovernmental	15,771,769	17,017,867	17,017,867	0
Earnings on Investments	34,008	39,405	36,695	(2,710)
Tuition and Fees	1,036,928	1,118,854	1,118,854	0
Other	470,663	507,849	507,849	0
Total Receipts	22,833,257	24,639,980	24,637,270	(2,710)
Disbursements				
Current:				
Instruction:	0.006.000	10.241.020	10.241.020	Ď.
Regular	9,986,908	10,241,030	10,241,030	0
Special	3,217,690	3,296,616	3,296,616	0
Vocational Other	767,941	718,790	718,790	0
	3,409	8,487	8,487	U
Support Services: Pupil	751,508	657,904	657,904	0
Instructional Staff	400,150	478,494	478,494	0
Board of Education	86,997	32,158	32,158	0
Administration	1,689,615	1,729,811	1,729,811	0
Fiscal	460,723	497,814	497,814	0
Business	44,336	47,501	47,501	0
Operation and Maintenance of Plant	2,048,413	2,188,043	2,188,043	0
Pupil Transportation	1,274,119	1,277,603	1,277,603	0
Central	357,864	204,236	204,236	0
Operation of Non-Instructional Services:	,	,	,	
Food Service Operation	7	0	0	0
Academic & Subject Oriented Activities	131,629	288,133	288,133	0
Extracurricular Activities	293,610	164,951	164,951	0
Capital Outlay	7,835	0	0	0
Debt Service:				
Principal Retirement	322,000	255,000	255,000	0
Interest and Fiscal Charges	22,825	33,083	33,083	0
Total Disbursements	21,867,579	22,119,654	22,119,654	0
Excess of Receipts Over (Under) Disbursements	965,678	2,520,326	2,517,616	(2,710)
Other Financing Sources (Uses)				
Transfers Out	0	(31,597)	(31,597)	0
Advances In	201,434	201,434	201,434	0
Advances Out	0	(332,074)	(332,074)	0
Total Other Financing Sources (Uses)	201,434	(162,237)	(162,237)	0
Net Change in Fund Balance	1,167,112	2,358,089	2,355,379	(2,710)
Unencumbered Fund Balance Beginning of Year	1,449,369	1,449,369	1,449,369	0
Prior Year Encumbrances Appropriated	119,299	119,299	119,299	0
Unencumbered Fund Balance End of Year	\$2,735,780	\$3,926,757	\$3,924,047	(\$2,710)

Statement of Fund Net Position - Cash Basis Proprietary Fund June 30, 2021

	Governmental Activity
	Internal Service
Assets Equity in Pooled Cash	
and Cash Equivalents	\$488,221
Total Assets	\$488,221
Net Position	
Unrestricted	\$488,221
Total Net Position	\$488,221

Statement of Receipts, Disbursements and Changes in Fund Net Position - Cash Basis
Proprietary Fund
For the Fiscal Year Ended June 30, 2021

	Governmental Activity
	Internal Service
Operating Receipts Charges for Services	\$5,511,971
Total Operating Receipts	5,511,971
Operating Disbursements Claims Purchased Services Administration Fees	4,259,347 970,587 268,326
Total Operating Disbursements	5,498,260
Change in Net Position	13,711
Net Position Beginning of Year	474,510
Net Position End of Year	\$488,221

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## **Note 1 - Reporting Entity**

New Lexington Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by state statute and federal guidelines.

A reporting entity is comprised of the primary government, component units, and other organizations that are included to insure the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For the New Lexington Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board; and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organization for which the School District authorizes the issuance of debt or the levying of taxes or determines the budget if there is also the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the School District. The School District has no component units.

The School District participates in three jointly governed organizations and one insurance purchasing pool. These organizations are the Metropolitan Educational Technology Association (META) Solutions, the Tri-County Joint Vocational School District, the Coalition of Rural and Appalachian Schools, and the Ohio School Boards Association Workers' Compensation Group Rating Program. These organizations are presented in Notes 17 and 18 to the basic financial statements.

The School District's management believes these financial statements present all activities for which the School District is financially accountable.

## **Note 2 - Summary of Significant Accounting Policies**

As discussed further in the Basis of Accounting section of this note, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the School District's accounting policies.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## **Note 2 - Summary of Significant Accounting Policies (Continued)**

## **Basis of Presentation**

The School District's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" receipts and disbursements. The statements distinguish between those activities of the School District that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. The District does not have or report business-type activities.

The statement of net position presents the cash balance of the governmental activities of the School District at fiscal year end. The statement of activities compares disbursements with program receipts for each function or program of the School District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the government is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the School District's general receipts.

**Fund Financial Statements** During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund financial statements. Fiduciary funds are reported by type.

Proprietary fund statements distinguish operating transactions from nonoperating transactions. Operating receipts generally result from exchange transactions such as charges for services directly relating to the fund's principal services. Operating disbursements include claims and administrative costs. The fund statements report all other receipts and disbursements as nonoperating.

### Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the School District are divided into three categories, governmental, proprietary and fiduciary.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## **Note 2 - Summary of Significant Accounting Policies (Continued)**

Governmental Funds The School District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The School District's major funds are as follows:

**General Fund** The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Debt Service Fund** The debt service fund accounts for and reports property taxes restricted for the payment of outstanding long-term debt.

The other governmental funds of the School District account for and report grants and other resources whose use is restricted, committed or assigned to a particular purpose.

**Proprietary Funds** The School District classifies funds financed primarily from user charges for goods or services as proprietary. Proprietary funds are classified as an internal service fund.

Internal Service Fund Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District maintains an internal service fund to account for its health insurance benefits and based on the internal service fund predominantly accounting for governmental functions, it has been combined with governmental activities within the government-wide financial statements.

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are not available to support the School District's own programs. The School District does not report trust fund or custodial accounts.

## Basis of Accounting

The School District's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the School District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## **Note 2 - Summary of Significant Accounting Policies (Continued)**

## **Budgetary Process**

All funds are legally required to be budgeted and appropriated. The major documents prepared are the certificate of estimated resources and the appropriations resolution all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the Board. The legal level of control has been established by the Board at the fund level for all funds. Budgetary allocations at the function and object level within all funds are made by the Treasurer.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in receipts are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

### Cash and Investments

To improve cash management, cash received by the School District is pooled and invested. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

The School District is self-insured through a fiscal agent. The money held by the fiscal agent cannot be identified as an investment or deposit, since it is held in a pool made up of numerous participants. The amount held by the fiscal agent at June 30, 2021 was \$1,880,710 which is not reported based on the School District reporting on the cash basis of accounting.

Investments of the School District's cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively. At June 30, 2021 the School District did not report investments.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## **Note 2 - Summary of Significant Accounting Policies (Continued)**

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest receipts credited to the General Fund during fiscal year 2021 was \$36,695.

### Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. The School District did not report restricted assets at June 30, 2021.

### **Inventory and Prepaid Items**

The School District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

## Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

## Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the School District's cash basis of accounting.

### Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## **Note 2 - Summary of Significant Accounting Policies (Continued)**

## Long-Term Obligations

The School District's cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid.

Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor capital outlay disbursement is reported at inception. Lease payments are reported when paid.

### Net Position

Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. None of the School District's net position was restricted by enabling legislation.

The School District's policy is to first apply restricted resources when a cash disbursement is incurred for purposes for which both restricted and unrestricted net position is available.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## **Note 2 - Summary of Significant Accounting Policies (Continued)**

Assigned Amounts in the assigned fund balance classification are intended to be used by the Center for specific purposes, but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The School District applies restricted resources first when disbursements are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when disbursements are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

## **Interfund Transactions**

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general receipts. The School District does not have business-type activities.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating receipts/cash disbursements in proprietary funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented in the financial statements.

### Fair Value

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

## Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of management and are either unusual in nature or infrequent in occurrence. The School District did not incur extraordinary or special items during the fiscal year.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## Note 3 – Accountability and Compliance

### A. Deficit Fund Balances

The Miscellaneous State Grants, Elementary and Secondary School Emergency Relief (ESSER 2), Title IV Part B 21<sup>st</sup> Century, Special Education, Reducing Class Size and Miscellaneous Federal Grants Other Governmental Funds reported negative cash balances of \$303, \$731,088, \$9,341, \$19,085, \$31,603 and \$11,053, respectively, at June 30, 2021.

## **B.** Change in Accounting Principles

For 2021, the School District has implemented GASB Statement No. 84, "Fiduciary Activities". GASB Statement No. 84 establishes specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business-type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the School District will no longer be reporting agency funds and will now be reclassified as governmental. The implementation of GASB Statement No. 84 resulted in reclassifying the previously reported agency fund cash fund balance at June 30, 2020 of \$88,404 thus restating beginning net position to \$2,955,027 and other governmental funds beginning balance to \$371,910.

## C. Compliance

Ohio Administrative Code Section 117-2-03(B) requires the School District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, the School District has prepared its financial statements on the cash basis which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net position/fund balances, and disclosures that, while material, cannot be determined at this time. The School District can be fined and various other administrative remedies may be taken against the School District.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 4 - Budgetary Basis of Accounting**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the general fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances are treated as cash disbursements (budgetary basis) rather than as restricted, committed or assigned fund balance cash basis).

In addition, differences may exist based on fund type reporting criteria between the cash basis financial statements and budgetary basis financial statements.

The budgetary comparison information presented at June 30, 2021 for the General Fund represents the legally adopted budget for the these funds without modification for the funds no longer meeting certain fund criteria. In prior fiscal years, the School District implemented GASB Statement No. 54, *Fund Balance Reporting and Government Fund Type Definitions*, which changed the reporting requirements of the School District's Public School Support Fund and Uniform School Supply Fund as these funds no longer meet the Special Revenue Fund type criteria for reporting in the fiscal year-end external financial statements. As such, these funds are presented as part of the School District's General Fund in the fiscal year-end financial statements.

	General Fund
Change in Fund Balance	\$2,498,506
Public School Support Fund	3,392
Encumbrances	(146,519)
Change in Fund Balance - Budgetary Basis	\$2,355,379

#### Note 5 – Deposits and Investments

Monies held by the School District are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### Note 5 – Deposits and Investments (Continued)

Interim monies held by the School District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or institutions.
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts:
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).
- 8. Certain bankers' acceptances for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

#### **Deposits**

Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### Note 5 – Deposits and Investments (Continued)

At fiscal year end, the carrying amount of all School District deposits was \$4,711,169 and \$4,630,205 of the School District's bank balance of \$4,880,205 was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent.

#### **Investments**

The School District did not hold investments during the fiscal year.

#### **Note 6 - Property Taxes**

of assessed valuation

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar 2021 represents collections of calendar year 2020 taxes. Real property taxes received in calendar year 2021 were levied after April 1, 2020, on the assessed value listed as of January 1, 2020, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2021 represents collections of calendar year 2020 taxes. Public utility real and tangible personal property taxes received in calendar year 2021 became a lien December 31, 2019, were levied after April 1, 2020 and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Perry County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2021, are available to finance fiscal year 2022 operations. The amount available to be advanced can vary based on the date the tax bills are sent. The assessed values upon which the fiscal year 2021 taxes were collected are:

2020 Second Half Collections		2021 First Half Collections	
Amount	Percent	Amount	Percent
\$153,656,690 104,021,210	59.63% 40.37%	\$166,741,190 113,918,870	59.41% 40.59%
\$257,677,900	100.00%	\$280,660,060	100.00%
	Amount \$153,656,690 104,021,210	Amount         Percent           \$153,656,690         59.63%           104,021,210         40.37%	Amount         Percent         Amount           \$153,656,690         59.63%         \$166,741,190           104,021,210         40.37%         113,918,870

\$31.60

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 7 – Sponsorship Receivables**

The School District entered into agreements with local vendors for the purpose of placing advertisements on the scoreboard in the Jim Rockwell Stadium. Sponsorships committed to the School District totaled 150,000 and are payable over a period of 2-10 years and are recorded in the General Fund. The receivable balance at June 30, 2021 totaled 1,000.

#### **Note 8 - Interfund Transactions**

**A.** Interfund balances at June 30, 2021, as reported on the fund financial statements consist of the following individual interfund loans receivable and payable:

Advances In	Advances Out	Amount
General Other Governmental Funds	Other Governmental Funds General Fund	\$ 201,434 332,074
	Total	\$ 533,508

The primary purpose of the interfund balances is to cover costs in specific funds where receipts were not received by June 30. These interfund balances will be repaid once the anticipated receipts are received. All interfund balances are expected to be repaid within one year. Interfund balances between governmental funds are eliminated on the government-wide financial statements.

**B.** An interfund transfer for the fiscal year 2021 consisted of the following, as reported on the fund financial statements:

<u>Transfers In</u>	Transfers Out	Amount
Other Governmental Funds	General Fund	\$ 31,597
Other Governmental Funds	Debt Service Fund	317,110
	Total	\$ 348,707

The primary purpose of the interfund transfer from the General Fund was to supplement the operations of the School District's Athletic Other Governmental Fund. The interfund transfer from the Debt Service Fund to the Permanent Improvement Fund was based on excess fund balance associated with the retirement of the District 1998 General Obligation Bond issue.

#### **Note 9 - Risk Management**

#### A. Workers' Compensation

For fiscal year 2021, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (Plan), an insurance purchasing pool. The Plan is intended to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the Plan.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 9 - Risk Management (Continued)**

The workers' compensation experience of the participating members is calculated as one experience and a common premium rate is applied to all members in the Plan. Each member pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the Plan. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the Plan. Participation in the Plan is limited to participants that can meet the Plan's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the Plan.

#### **B.** Property and Liability Insurance

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2021, the School District contracted with the Ohio School Plan for the following insurance coverage:

Type of Coverage	Deductible	Coverage
Property	\$1,000	\$80,721,909
General Liability, in aggregate		3,000,000
General Liability, per occurrence		1,000,000
Bodily Injury, per person		1,000,000
Bodily Injury, per accident		1,000,000
Property Damage		1,000,000
Uninsured Motorist, per person		1,000,000
Uninsured Motorist, per accident		1,000,000
Cyber Liability, in aggregate		1,000,000
Umbrella Liability, per occurrence		3,000,000

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years, and there has been no significant reduction in insurance coverage from the prior fiscal year.

#### C. Employee Medical Benefits

Medical/surgical, prescription drug, vision and dental insurance are offered to employees through a self-insurance Internal Service Fund. Aggregate stop-loss claims are covered based on 125 percent of expected claims per year. After that, stop-loss covers up to a lifetime maximum of \$1,000,000 per individual. Settled claims have not exceeded this coverage in any of the past three fiscal years.

The School District is a member of the South-Central Ohio Insurance Consortium (SCOIC), an insurance purchasing pool. The SCOIC's primary purpose and objective is establishing and carrying out a cost-effective cooperative health program for its member organizations. The governing board consists of the superintendent or other designee appointed by each of the members of the SCOIC. Members include 21 public entities with approximately 3,500 employee lives covered for medical and prescription benefits with many different plan designs in place, as well as dental, vision, life, and accidental death and dismemberment insurances. The Bloom-Carroll Local School District serves as the fiscal agent for the SCOIC.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 9 - Risk Management (Continued)**

SCOIC contracts with the Jefferson Health Plan (formerly, the Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA)), for internal pool and stop loss coverage. The SCOIC members are considered self-insured and pay a monthly premium to SCOIC that is actuarially calculated based on the participants' actual claims experience which are utilized for the payments of claims within the claims servicing pool up to the self-insurance deductible limit; and for this portion of the plan, all plan participants retain their own risk. An additional fee is paid for participation in the internal pool that is based on the claims of the internal pool in aggregate and is not based on individual claims experience. In the event of a deficiency in the internal pool, participants would be charged a higher rate for participation, and in the event of a surplus, the internal pool pays dividends to the participants. SCOIC members participate in a shared-risk pool through SCOIC for individual claims from \$100,000-\$500,000. SCOIC members also participate in a JHP shared risk pool for individual claims from \$500,000-\$1,500,000. Sun Life provides stop loss coverage for individual claims over \$1,500,000. In the event that the School District would withdraw from SCOIC, the School District would be required to give a 180-day notice prior to the end of their three-year contract, be responsible for all run-out claims, and would have no rights to share in any surplus funds of SCOIC. To obtain financial information for the SCOIC, write to the fiscal agent, Bloom-Carroll Local School District, 5240 Plum Road NW, Carroll, Ohio 43112.

During the fiscal year, employees of the School District were covered by the School District's medical/surgical and dental self-insurance plan (the Plan). A summary of cash and cash equivalents and claim liabilities that existed at June 30, 2021 and 2020 are as follows:

	Balance at June 30, 2021	Balance at June 30, 2020
Cash and Cash Equivalents:	\$488,221	\$474,510
Claims Liability at June 30:	403,000	362,200
Cash with Fiscal Agent at June 30:	1,880,710	847,871

#### Note 10 - Defined Benefit Pension Plans

#### Net Pension Liability

Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension liability represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### Note 10 - Defined Benefit Pension Plans (Continued)

The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

#### Plan Description - School Employees Retirement System (SERS)

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to	Eligible to
	Retire on or before	Retire after
	August 1, 2017 *	August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 10 - Defined Benefit Pension Plans (Continued)**

The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2021, the allocation to pension, death benefits, and Medicare B was 13.5 percent. The remaining 0.5 percent was allocated to the Health Care Fund.

The School District's contractually required contribution to SERS was \$336,573 for fiscal year 2021.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 26 years of service, or 31 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 10 - Defined Benefit Pension Plans (Continued)**

The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2020, the employer rate was 14 percent and the plan members were also required to contribute 14 percent of covered salary. The fiscal year 2020 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contributions to STRS were \$1,244,415 for fiscal year 2021.

#### Net Pension Liability

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share:

	SERS	STRS	Total
Proportion of the Net Pension Liability Prior Measurement Date Proportion of the Net Pension Liability	0.07139410%	0.07331053%	
Current Measurement Date	0.07111380%	0.07365225%	
Change in Proportionate Share	-0.00028030%	0.00034172%	
Proportionate Share of the Net Pension Liability	\$4,703,617	\$17,821,224	\$22,524,841

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 10 - Defined Benefit Pension Plans (Continued)**

#### Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2020, are presented below:

Wage Inflation
Future Salary Increases, including inflation
COLA or Ad Hoc COLA
Investment Rate of Return

Actuarial Cost Method

3.00 percent
3.50 percent to 18.20 percent
2.50 percent
7.50 percent net of investments expense, including inflation
Entry Age Normal

An assumption of 3 percent was used for COLA or Ad Hoc COLA.

For 2019, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disable members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 10 - Defined Benefit Pension Plans (Continued)**

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Cash	2.00 %	1.85 %
US Stocks	22.50	5.75
Non-US Stocks	22.50	6.50
Fixed Income	19.00	2.85
Private Equity	12.00	7.60
Real Assets	17.00	6.60
Multi-Asset Strategies	5.00	6.65
Total	100.00 %	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.50 percent).

Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	Current		
	1% Decrease Discount Rate 1% Increase		
	(6.5%)	(7.5%)	(8.5%)
School District's proportionate share			
of the net pension liability	\$6,443,380	\$4,703,617	\$3,243,922

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 10 - Defined Benefit Pension Plans (Continued)**

#### Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2020, actuarial valuation, compared with July 1, 2019 are presented below:

	July 1, 2020	July 1, 2019
Inflation	2.50 percent	2.50 percent
Projected salary increases	12.50 percent at age 20 to	12.50 percent at age 20 to
	2.50 percent at age 65	2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.50 percent, net of investment expenses, including inflation
Payroll Increases	3.00 percent	3.00 percent
Cost-of-Living Adjustments (COLA)	0.0 percent	0.0 percent

Post-retirement mortality rates are based on the RP-2014 Annuitant Mortality Tables with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Preretirement mortality rates are based on RP-2014 Employee Mortality Tables, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Tables with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016. Actuarial assumptions used in the June 30, 2020 valuation are based on the results of the latest available actuarial experience study which is for the period July 1, 2011 through June 30, 2016. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\* 10</sup> year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 10 - Defined Benefit Pension Plans (Continued)**

**Discount Rate** The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2020. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2020.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

		Current		
	1% Decrease	Discount Rate	1% Increase	
	(6.45%)	(7.45%)	(8.45%)	
School District's proportionate share		_		
of the net pension liability	\$25,374,320	\$17,821,224	\$11,420,604	

#### **Note 11 - Defined Benefit OPEB Plans**

#### Net OPEB Liability/(Asset)

Governmental Accounting Standards Board (GASB) Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions" was effective beginning fiscal year 2018.

OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net OPEB liability/(asset) represents the School District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability/(asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including OPEB.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 11 - Defined Benefit OPEB Plans (Continued)**

GASB 75 assumes the liability/(asset) is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability/(asset). Resulting adjustments to the net OPEB liability/(asset) would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

#### Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population.

For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2020, .5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2021, this amount was \$19,600.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 11 - Defined Benefit OPEB Plans (Continued)**

Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2021, the School District's surcharge obligation was \$29,233.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$43,194 for fiscal year 2021.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2021, STRS did not allocate any employer contributions to post-employment health care.

#### Net OPEB Liability/(Asset)

The net OPEB liability/(asset) was measured as of June 30, 2020, and the total OPEB liability/(asset) used to calculate the net OPEB liability/(asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability/(asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 11 - Defined Benefit OPEB Plans (Continued)**

	SERS	STRS	Total
Proportion of the Net OPEB Liability Prior Measurement Date Proportion of the Net OPEB Liability/(Asset)	0.07029460%	0.07331053%	
Current Measurement Date	0.07041160%	0.07365223%	
Change in Proportionate Share	0.00011700%	0.00034170%	
Proportionate Share of the Net OPEB Liability	\$1,530,275	\$0	\$1,530,275
Proportionate Share of the Net OPEB (Asset)	\$0	(\$1,294,000)	(\$1,294,000)

#### Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2020, are presented below:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 11 - Defined Benefit OPEB Plans (Continued)**

Wage Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
Investment Rate of Return	7.50 percent net of investments expense, including inflation
Municipal Bond Index Rate:	
Measurement Date	2.45 percent
Prior Measurement Date	3.13 percent
Single Equivalent Interest Rate, net of plan investment expense,	
including price inflation	
Measurement Date	2.63 percent
Prior Measurement Date	3.22 percent
Medical Trend Assumption	
Medicare	7.00 to 4.75 percent
Pre-Medicare	5.25 to 4.75 percent
Discount Rate:	-
Measurement Date	2.63 percent
Prior Measurement Date	3.22 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

**Note 11 - Defined Benefit OPEB Plans (Continued)** 

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	1.85 %
US Stocks	22.50	5.75
Non-US Stocks	22.50	6.50
Fixed Income	19.00	2.85
Private Equity	12.00	7.60
Real Assets	17.00	6.60
Multi-Asset Strategies	5.00	6.60
Total	100.00 %	

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2020 was 2.63%. The discount rate used to measure the total OPEB liability at June 30, 2019 was 3.22%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and 0.50% of contributions from the basic pension benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 2.45%, as of June 30, 2020 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.63%) and higher (3.63%) than the current discount rate (2.63%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.75%) and higher (8.00% decreasing to 5.75%) than the current rate.

	Current			
	1% Decrease	Discount Rate	1% Increase	
	(1.63%)	(2.63%)	(3.63%)	
School District's proportionate share				
of the net OPEB liability	\$1,873,018	\$1,530,275	\$1,257,794	

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 11 - Defined Benefit OPEB Plans (Continued)**

		Current	
	1% Decrease	Trend Rate	1% Increase
	(6.00 % decreasing	(7.00 % decreasing	(8.00 % decreasing
to 3.75 %)		to 4.75 %)	to 5.75 %)
School District's proportionate share			
of the net OPEB liability	\$1,204,975	\$1,530,275	\$1,965,284

#### Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2020, actuarial valuation are presented below:

Projected salary increases	12.50 percent at age 20 to
	2.50 percent at age 65
Payroll Increases	3.00 percent
Investment Rate of Return	7.45 percent, net of investment
	expenses, including inflation
Discount Rate of Return	7.45 percent
Health Care Cost Trends:	
Medical - Pre-Medicare	Initial: 5.00 percent, Ultimate 4.00 percent
Medical - Medicare	Initial: -6.69 percent, Ultimate 4.00 percent
Prescription - Pre-Medicare	Initial: 6.50 percent, Ultimate 4.00 percent
Prescription - Medicare	Initial: 11.87 percent, Ultimate 4.00 percent

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2020, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

**Note 11 - Defined Benefit OPEB Plans (Continued)** 

Asset Class	Target Allocation	Long-Term Expected Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	
Total	100.00 70	

<sup>\* 10</sup> year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total OPEB liability/(asset) was 7.45 percent as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was not projected to be sufficient to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability/(asset) as of June 30, 2020.

Sensitivity of the School District's Proportionate Share of the Net OPEB (Asset) to Changes in the Discount and Health Care Cost Trend Rate The following table represents the net OPEB (asset) as of June 30, 2020, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB (asset) would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB (asset) as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	Current			
	1% Decrease	Discount Rate	1% Increase	
	(6.45%)	(7.45%)	(8.45%)	
School District's proportionate share				
of the net OPEB (asset)	(\$1,126,244)	(\$1,294,000)	(\$1,437,142)	

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 11 - Defined Benefit OPEB Plans (Continued)**

	Current				
	_1% Decrease Trend Rate				
School District's proportionate share		_			
of the net OPEB (asset)	(\$1,428,284)	(\$1,294,000)	(\$1,131,391)		

#### **Assumption Changes Since the Prior Measurement Date**

There were no changes in assumptions since the prior measurement date of June 30, 2019.

#### **Benefit Term Changes Since the Prior Measurement Date**

There was no change to the claims costs process. Claim curves were updated to reflect the projected FYE 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

#### Note 12 - Debt

The changes in the School District's long-term debt during fiscal year 2021 were as follows:

	(Restated) Outstanding			Outstanding	Due Within
	June 30, 2020	Additions	Deletions	June 30, 2021	One Year
Governmental Activities					
2007 General Obligation					
Refunding Bonds - 4% - 4.4%	\$355,223	\$0	(\$85,223)	\$270,000	\$270,000
Direct Placement:					
2014 Certificate of Participation					
Lease - 1% - 3.5%	55,000	0	(55,000)	0	0
2019 Lease Purchase Agreement					
Refunding 2.3%	2,195,000	0	(256,000)	1,939,000	265,000
Total Direct Placement Debt	2,250,000	0	(311,000)	1,939,000	265,000
Total Governmental Activities	\$2,605,223	\$0	(\$396,223)	\$2,209,000	\$535,000

**2007 School Improvement General Obligation Refunding Bonds:** On October 16, 2007, the School District issued \$2,514,996 of general obligation refunding bonds with interest rates ranging from 4.0%-4.4% to refund a portion of the Classroom Facilities General Obligation Bonds.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 12 – Debt (Continued)**

The bonds are being retired from the Bond Retirement Debt Service Fund from a voted tax levy.

2014 Certificates of Participation Lease Purchase Financing Agreement: On November 4, 2014, the School District entered into a lease financing purchase agreement totaling \$1,385,000 for the purpose of financing certain building improvements consisting of improvements to the School District's facilities. In 2016, the School District partially refunded \$795,000 of 2014 Certificate of Participation Lease Proceeds, which have an outstanding balance of \$735,000 at June 30, 2021. This outstanding balance is not included in the School District's outstanding debt service since the school District has in-substance satisfied its obligations through the advance refunding. The School District has restated its beginning outstanding debt service balance based on this advance refunding. The lease purchase agreement is being retired from the General Fund from an unvoted tax levy.

**2019 Lease Purchase Refunding Agreement, Series 2019:** The District entered into a \$2,234,000 lease purchase agreement to refund the previously outstanding 2012 Certificates of Participation and 2016 Stadium Lease Financing Agreement. The net present value of savings related to this refunding totaled \$80,855.

The following amortization schedule sets forth the following principal and interest requirements of the School District's outstanding debt.

Fiscal Year	General Obligation Refunding Bonds		2019 - Lea	se Purchase	Refunding	
<b>Ended June 30:</b>	Principal	Interest	Total	Principal	Interest	Total
2022	\$270,000	\$5,400	\$275,400	\$265,000	\$41,550	\$306,550
2023	0	0	0	268,000	35,420	303,420
2024	0	0	0	275,000	29,176	304,176
2025	0	0	0	281,000	22,782	303,782
2026	0	0	0	287,000	16,250	303,250
2027-2031	0	0	0	563,000	22,135	585,135
Total	\$270,000	\$5,400	\$275,400	\$1,939,000	\$167,313	\$2,106,313

#### Note 13 – Leases

The School District entered into a lease purchase agreement for the purchase of four 77 passenger school buses at an interest rate of 2.8% with the first payment due August 15, 2016 from the General Fund. The School District also entered into a seven-year lease-purchase financing agreement with Siemens Financial Services to finance the acquisition of a new building automation system. The lease requires the School District to make payments of principal and interest beginning September 2018.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### Note 13 – Leases (Continued)

The School District's General and Classroom Facilities funds will pay the respective principal and interest payments. Finally, the School District entered into a sixty-three month lease purchase financing agreement with GFC Leasing for the purchase of new copiers paid from the General Fund with the first payment due February 2019.

The School District entered into a lease purchase agreement for three (3) 2021 78 passenger school buses with the first payment made in April 2020.

During fiscal year 2021, the School District entered into an eighteen month lease term for certain real property to expand the School District's programs. A lease payment of \$100,000 was made for the entire lease term.

Lease payments will be paid from the Permanent Improvement Other Governmental Fund. All leases provide the option of purchase at the end of the lease term. The following is a schedule of the future long-term minimum lease payments required under the lease-purchase financing agreement:

Fiscal Year	(3) 2021	- 78 Passenger	Buses	School Buses				
Ended June 30:	ed June 30: Principal		Total	Principal	Interest	Total		
2022	\$38,265	\$5,879	\$44,144	\$53,535	\$3,040	\$56,575		
2023	39,374	4,770	44,144	55,029	1,546	56,575		
2024	40,516	3,628	44,144	0	0	0		
2025	41,691	2,453	44,144	0	0	0		
2026	42,895	1,249	44,144	0	0	0		
Total	\$202,741	\$17,979	\$220,720	\$108,564	\$4,586	\$113,150		

Fiscal Year	Building	g Automation Sy	ystem	Copiers				
<b>Ended June 30:</b>	Principal	Interest	Total	Principal	Interest	Total		
2022	\$55,913	\$13,643	\$69,556	\$2,486	\$580	\$3,066		
2023	59,306	10,250	69,556	2,781	285	3,066		
2024	62,905	6,651	69,556	999	24	1,023		
2025	66,722	2,833	69,555	0	0	0		
2026	11,508	85	11,593	0	0	0		
Total	\$256,354	\$33,462	\$289,816	\$6,266	\$889	\$7,155		

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 14 – Set-Aside Requirements**

The School District is required by State statute to annually set aside, in the General Fund, an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end. These amounts must be carried forward and used for the same purposes in future years.

Effective July 1, 2011, the textbook set aside is no longer required and has been removed from existing law. This balance is therefore not presented as being carried forward to future fiscal years. Although the School District had qualifying offsets and disbursements during the fiscal year that reduced the set-aside amount below zero for the capital improvements set aside, this amount may not be used to reduce the set aside requirements of future years. This negative balance is therefore not presented as being carried forward to future fiscal years.

The following cash basis information describes the change in the fiscal year-end set-aside amounts for the capital improvements set aside. Disclosure of this information is required by State statute.

	Capital
	Improvements
Set-Aside Balance as of June 30, 2020	\$0
Current Year Set-aside Requirement	299,272
Offsets	(173,305)
Qualifying Disbursements	(247,049)
Total	(\$121,082)
Set-aside Balance Carried	
Forward to Future Fiscal Years	\$0

#### Note 15 – Significant Commitments – Encumbrances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At fiscal year-end the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

Governmental Funds	
General	\$ 146,519
Other Governmental Funds	 432,137
Total	\$ 578,656

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 16 – Contingent Liabilities**

#### A. Litigation

The School District is currently not a party to any legal proceedings.

#### B. Grants

Amounts grantor agencies pay to the School District are subject to audit and adjustment by the grantor, principally the federal government. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### **Note 17 - Jointly Governed Organizations**

#### A. Coalition of Rural and Appalachian Schools

The Coalition of Rural and Appalachian Schools (the Coalition) consists of over one hundred school districts in southeastern Ohio. The Coalition is operated by a fourteen member Board which consists of one superintendent from each county elected by the school districts within that county.

The Coalition provides various services for school district administrative personnel; gathers data regarding conditions of education in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Coalition is not dependent upon the continued participation of the School District and the School District does not maintain an equity interest in or a financial responsibility for the Coalition.

#### B. Metropolitan Educational Technology Association (META) Solutions

The School District is a participant in META Solutions which is a computer consortium that resulted from the mergers between Tri-Rivers Educational Computer Association (TRECA), Metropolitan Educational Council (MEC), Metropolitan Dayton Educational Cooperative Association (MDECA), Southeastern Ohio Valley Voluntary Education Cooperative (SEOVEC), and South Central Ohio Computer Association (SCOCA). META Solutions develops, implements and supports the technology and instructional needs of schools in a cost-effective manner. META Solutions provides instructional, core, technology and purchasing services for its member districts. The Board of Directors consists of the Superintendents from eleven of the member districts. Financial information can be obtained from Dave Varda, who serves as Chief Financial Officer, 100 Executive Drive, Marion, Ohio 43302.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 17 - Jointly Governed Organizations (Continued)**

#### C. Tri-County Joint Vocational School District

The Tri-County Joint Vocational School District is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of eleven appointed representatives from the eight participating school districts. The Board possesses its own budgeting and taxing authority. Financial information may be obtained by writing to the Treasurer at 15676 State Route 691, Nelsonville, Ohio 45764.

#### **Note 18 – Public Entity Risk Pools**

#### Ohio School Boards Association Workers' Compensation Group Rating Plan

The School District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (Plan) was established through the Ohio School Boards Association (OSBA) as an insurance purchasing pool.

The Plan's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the Plan. Each fiscal year, the participants pay an enrollment fee to the Plan to cover the costs of administering the program.

#### **Note 19 – Subsequent Events**

School District Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. Effective for the 2016-2017 school year, traditional school districts must comply with minimum hours of instruction, instead of a minimum number of school days each year. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the school district, which can extend past the fiscal year end. As of the date of this report, ODE adjustments for fiscal year 2021 have been finalized. Management believes these adjustments do not materially impact the financial statements.

#### **Note 20 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the School District. The investments of the pension and other employee benefit plan in which the School District participates fluctuate with market conditions, and due to the market volatility, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the School District's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

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#### OTHER INFORMATION

## SCHEDULE OF THE SCHOOL DISTRICT'S PROPORTIONATE SHARE OF NET PENSION LIABILITY SCHOOL EMPLOYEES RETIREMENT SYSTEM OF OHIO LAST EIGHT FISCAL YEARS (1)(2)

	2020			2019		2018		2017
School District's Proportion of the Net Pension Liability	(	0.07111380%	(	0.07139410%		0.07733270%		0.07064500%
School District's Proportionate Share of the Net Pension Liability	\$	4,703,617	\$	4,271,634	\$	4,428,987	\$	4,220,883
School District's Covered-Employee Payroll	\$	2,530,104	\$	2,436,111	\$	2,381,630	\$	2,407,014
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll		185.91%		175.35%		185.96%		175.36%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		68.55%		70.85%		71.36%		69.50%

<sup>(1)</sup> Information prior to 2013 is not available.

<sup>(2)</sup> Amounts presented as of the School District's measurement date which is the prior fiscal year.

	2016	2015		 2014	2013		
(	0.07337230%	(	0.07194390%	0.069628%		0.069628%	
\$	5,370,175	\$	4,105,189	\$ 3,523,833	\$	4,140,554	
\$	2,275,679	\$	2,174,629	\$ 2,022,260	\$	2,635,168	
	235.98%		188.78%	174.25%		157.13%	
	62.98%		69.16%	71.70%		65.52%	

#### OTHER INFORMATION

## SCHEDULE OF THE SCHOOL DISTRICT'S PROPORTIONATE SHARE OF NET PENSION LIABILITY STATE TEACHERS RETIREMENT SYSTEM OF OHIO LAST EIGHT FISCAL YEARS (1)(2)

	2020			2019		2018	 2017
School District's Proportion of the Net Pension Liability		0.07365225%		0.07331053%		0.07233426%	0.07312404%
School District's Proportionate Share of the Net Pension Liability	\$	17,821,224	\$	16,212,183	\$	15,904,680	\$ 17,370,772
School District's Covered-Employee Payroll	\$	8,938,164	\$	8,686,786	\$	8,290,021	\$ 8,148,793
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll		199.38%		186.63%		191.85%	213.17%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		75.50%		77.40%		77.30%	75.30%

<sup>(1)</sup> Information prior to 2013 is not available.

<sup>(2)</sup> Amounts presented as of the School District's measurement date which is the prior fiscal year.

2016	2015	2014	2013
0.06900546%	0.06871821%	0.07209645%	0.07209645%
\$ 23,098,207	\$ 18,991,703	\$ 17,536,352	\$ 20,889,187
\$ 7,477,564	\$ 7,353,515	\$ 7,623,498	\$ 7,071,536
308.90%	258.27%	230.03%	295.40%
66.80%	72.10%	74.70%	69.30%

# OTHER INFORMATION SCHEDULE OF SCHOOL DISTRICT PENSION CONTRIBUTIONS SCHOOL EMPLOYEES RETIREMENT SYSTEM OF OHIO LAST TEN FISCAL YEARS

	 2021	 2020	 2019	 2018
Contractually Required Contribution	\$ 336,573	\$ 339,540	\$ 328,875	\$ 321,520
Contributions in Relation to the Contractually Required Contribution	 (336,573)	 (339,540)	 (328,875)	 (321,520)
Contribution Deficiency (Excess)	 \$0	 \$0	 \$0	 \$0
School District Covered-Employee Payroll	\$ 2,380,290	\$ 2,530,104	\$ 2,436,111	\$ 2,381,630
Contributions as a Percentage of Covered-Employee Payroll	14.14%	13.42%	13.50%	13.50%

2017	2016	2015		2014		2013		2012
\$ 336,982	\$ 318,595	\$	286,616	\$ 283,116	\$	345,207	\$	372,374
(336,982)	(318,595)		(286,616)	(283,116)		(345,207)		(372,374)
 \$0	 \$0		\$0	 \$0		\$0		\$0
\$ 2,407,014	\$ 2,275,679	\$	2,174,629	\$ 2,022,260	\$	2,635,168		\$2,768,580
14.00%	14.00%		13.18%	14.00%		13.10%		13.45%

# OTHER INFORMATION SCHEDULE OF SCHOOL DISTRICT PENSION CONTRIBUTIONS STATE TEACHERS RETIREMENT SYSTEM OF OHIO LAST TEN FISCAL YEARS

	2021	2020	2019	2018	
Contractually Required Contribution	\$ 1,244,415	\$ 1,251,343	\$ 1,216,150	\$	1,160,603
Contributions in Relation to the Contractually Required Contribution	(1,244,415)	(1,251,343)	(1,216,150)		(1,160,603)
Contribution Deficiency (Excess)	 \$0	\$0	\$0		\$0
School District Covered-Employee Payroll	\$ 8,888,679	\$ 8,938,164	\$ 8,686,786	\$	8,290,021
Contributions as a Percentage of Covered-Employee Payroll	14.00%	14.00%	14.00%		14.00%

 2017	 2016	 2015		2014		2013	 2012	
\$ 1,140,831	\$ 1,046,859	\$ 1,029,492	\$	991,055	\$	919,300	\$ 857,771	
 (1,140,831)	(1,046,859)	(1,029,492)		(991,055)		(919,300)	 (857,771)	
 \$0	\$0	\$0		\$0		\$0	\$0	
\$ 8,148,793	\$ 7,477,564	\$ 7,353,515	\$	7,623,498	\$	7,071,536	\$ 6,598,238	
14.00%	14.00%	14.00%		13.00%		13.00%	13.00%	

#### OTHER INFORMATION

## SCHEDULE OF THE SCHOOL DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY SCHOOL EMPLOYEES RETIREMENT SYSTEM OF OHIO LAST FIVE FISCAL YEARS (1)(2)

		2020	2019	 2018
School District's Proportion of the Net Other Postemployment Benefit Li	ab	0.07041160%	0.07029460%	0.07726380%
School District's Proportionate Share of the Net Other Postemployment Benefit Liability	\$	1,530,275	\$ 1,767,761	\$ 2,143,507
School District's Covered-Employee Payroll	\$	2,530,104	\$ 2,436,111	\$ 2,381,630
School District's Proportionate Share of the Net Other Postemployment Benefit Liability as a Percentage of its Covered-Employee Payroll		60.48%	72.56%	90.00%
Plan Fiduciary Net Position as a Percentage of the Total Other Postemployment Benefit Liability		68.55%	72.63%	83.25%

<sup>(1)</sup> Information will be for 10 years, as they become available.

<sup>(2)</sup> Amounts presented as of the School District's measurement date which is the prior fiscal year.

2017	2016
0.07121680%	0.05327586%
\$ 1,911,272	\$ 1,518,559
\$ 2,407,014	\$ 2,275,679
79.40%	66.73%
81.25%	97.20%

## OTHER INFORMATION

# SCHEDULE OF THE SCHOOL DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY/(ASSET) STATE TEACHERS RETIREMENT SYSTEM OF OHIO LAST FIVE FISCAL YEARS (1)(2)

	 2020	2019	 2018
School District's Proportion of the Net Other Postemployment Benefit Liability/(Asset)	0.07365223%	0.07331053%	0.07233426%
School District's Proportionate Share of the Net Other Postemployment Benefit Liability/(Asset)	\$ (1,294,000)	\$ (1,214,000)	\$ (1,612,000)
School District's Covered-Employee Payroll	\$ 8,938,164	\$ 8,686,786	\$ 8,290,021
School District's Proportionate Share of the Net Other Postemployment Benefit Liability/(Asset) as a Percentage of its Covered-Employee Payroll	14.48%	13.98%	19.45%
Plan Fiduciary Net Position as a Percentage of the Total Other Postemployment Benefit Liability/(Asset)	182.10%	174.70%	176.00%

<sup>(1)</sup> Information will be for 10 years, as they become available.

<sup>(2)</sup> Amounts presented as of the School District's measurement date which is the prior fiscal year.

2017	2016
 0.07312404%	0.06900546%
\$ 2,853,030	\$ 3,690,430
\$ 8,148,793	\$ 7,477,564
35.01%	49.35%
47.10%	37.30%

# OTHER INFORMATION SCHEDULE OF SCHOOL DISTRICT OPEB CONTRIBUTIONS SCHOOL EMPLOYEES RETIREMENT SYSTEM OF OHIO LAST SEVEN FISCAL YEARS (1)

	 2021	 2020	2019	 2018
Contractually Required Contribution	\$ 43,194	\$ 32,364	\$ 45,008	\$ 49,971
Contributions in Relation to the Contractually Required Contribution	 (43,194)	(32,364)	(45,008)	(49,971)
Contribution Deficiency (Excess)	 \$0	 \$0	 \$0	 \$0
School District Covered-Employee Payroll	\$ 2,380,290	\$ 2,530,104	\$ 2,436,111	\$ 2,381,630
Contributions as a Percentage of Covered-Employee Payroll	1.81%	1.28%	1.85%	2.10%

<sup>(1)</sup> Information will be for 10 years, as they become available.

2017	2016	2015
\$ 36,149	\$ 49,397	\$ 52,441
 (36,149)	 (49,397)	(52,441)
 \$0	\$0	 \$0
\$ 2,407,014	\$ 2,275,679	\$ 2,174,629
1.50%	2.17%	2.41%

# OTHER INFORMATION SCHEDULE OF SCHOOL DISTRICT OPEB CONTRIBUTIONS STATE TEACHERS RETIREMENT SYSTEM OF OHIO LAST SEVEN FISCAL YEARS (1)

	 2021	2020	 2019	2018
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	0	0	0	0_
Contribution Deficiency (Excess)	\$0	 \$0	\$0	 \$0
School District Covered-Employee Payroll	\$ 8,888,679	\$ 8,938,164	\$ 8,686,786	\$ 8,290,021
Contributions as a Percentage of Covered-Employee Payroll	0.00%	0.00%	0.00%	0.00%

<sup>(1)</sup> Information will be for 10 years, as they become available.

 2017	 2016	 2015
\$0	\$0	\$0
0	 0	 0
 \$0	 \$0	 \$0
\$ 8,148,793	\$ 7,477,564	\$ 7,353,515
0.00%	0.00%	0.00%

NOTES TO THE OTHER INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO - NET PENSION LIABILITY

Changes of Benefit Terms: No changes of benefit terms were implemented.

Changes of Benefit Terms from 2018: With the authority granted to the Board under Senate Bill 8, the Board enacted a three-year COLA delay for future benefit recipients commencing on or after April 1, 2018.

Changes of Benefit Terms from 2017: The COLA was changed from a fixed 3.00% to a COLA that is indexed to CPI-W not greater than 2.50% with a floor of 0.0% beginning January 1, 2018. In addition, with the authority granted the Board under House Bill 49, the Board enacted a three-year COLA delay for benefit recipients in calendar years 2018, 2019, and 2020.

Changes of Assumptions from 2016: Assumed rate of inflation was reduced from 3.25% to 3.00%, payroll growth assumption was reduced from 4.00% to 3.50%, assumed real wage growth was reduced from 0.75% to 0.50%, rates of withdrawal, retirement, and disability were updated to reflect recent experience, and mortality among active members, service retirees and beneficiaries, and disabled members were updated.

### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO- NET PENSION LIABILITY

Changes in Benefit Terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014 - 2019.

Changes in Assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014 - 2020. See the notes to the basic financials for the methods and assumptions in this calculation.

Method and assumptions used in calculation of actuarial determined contributions: The following actuarial methods and assumptions were used to determine contribution rates reported in that schedule:

Valuation Date	June 30, 2020	June 30, 2019
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Investment Rate of Return Net of Investment	7.45%	7.45%

Expense, Including Inflation

Projected Salary Increases 12.50% at Age 20 to 2.50% at Age 65 12.50% at Age 20 to 2.50% at Age 65

Projected Payroll Growth3.00%3.00%Inflation Assumption2.50%2.50%Cost-of-living adjustmentsNoneNone

### SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO - NET OPEB LIABILITY

 $Changes\ of\ Benefit\ and\ Funding\ Terms:\ No\ changes\ of\ benefit\ or\ funding\ terms\ were\ implemented\ in\ fiscal\ year\ 2020.$ 

Changes of Assumptions from 2016: Assumed rate of inflation was reduced from 3.25% to 3.00%, payroll growth assumption was reduced from 4.00% to 3.50%, assumed real wage growth was reduced from 0.75% to 0.50%, rates of withdrawal, retirement, and disability were updated to reflect recent experience, and mortality among active members, service retirees and beneficiaries, and disabled members were updated.

### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO- NET OPEB (ASSET)

Method and Assumptions Used in Calculation of Actuarial Determined Contributions: The following actuarial methods and assumptions were used to determine contribution rates reported in that schedule:

Valuation Date	June 30, 2020	June 30, 2019
Measurement Date	June 30, 2020	June 30, 2019

Amortization Method Level percentage of payroll Level percentage of payroll

Acturial Cost Method Entry age normal Entry age normal

Discount Rate 7.45% 7.45%

Projected Salary Increases 12.50% at Age 20 to 2.50% at Age 65 12.50% at Age 20 to 2.50% at Age 65

Payroll Increases 3.00% 3.00%

Trend Rates -6.69%-11.87% initial; 4.00% ultimate 4.00%-9.62% initial; 4.00% ultimate

# SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

FEDERAL GRANTOR  Pass-Through Grantor  Program/Cluster Title	Assistance Listing Number	Pass-Through Entity Identifying Number	Total Federal Receipts	Total Federal Expenditures
U.S. DEPARTMENT OF AGRICULTURE				
Passed Through Ohio Department of Education: Child Nutrition Cluster:				
Non-Cash Assistance (Food Distribution):				
School Breakfast Program	10.553	2020/2021	\$23,162	\$23,162
National School Lunch Program	10.555		37,791	37,791
Non-Cash Assistance (Food Distribution) Subtotal			60,953	60,953
Cash Assistance:	40.550	0000/0004	005.005	005.005
School Breakfast Program	10.553	2020/2021	335,205	335,205
COVID-19 School Breakfast Program National School Lunch Program	10.553 10.555	2020/2021 2020/2021	57,590 500,820	57,590 500,820
COVID-19 School Lunch Program	10.555		65,499	65,499
Summer Food Service Program for Children	10.559		34,877	34,877
COVID-19 Summer Food Service Program for Children	10.559	2020	63,728	63,728
Cash Assistance Subtotal			1,057,719	1,057,719
Total Child Nutrition Cluster			1,118,672	1,118,672
Total U.S. Department of Agriculture			1,118,672	1,118,672
U.S. DEPARTMENT OF TREASURY				
Passed Through Ohio Department of Education:				
COVID-19 Coronavirus Relief Fund - Rural and Small Town SD	21.019	2021	119,361	119,361
COVID-19 Coronavirus Relief Fund - Broadband Ohio Connectivity		2021	67,145	67,145
Total Coronavirus Relief Fund			186,506	186,506
Total U.S. Department of Treasury			186,506	186,506
U.S. DEPARTMENT OF EDUCATION  Passed Through Ohio Department of Education:				
Title I Grants to Local Educational Agencies:				
Title I	84.010	2020	81,998	79,553
Title I		2021	528,624	563,845
Title I-D		2020	35,837	35,812
Title I-D		2021	9,924	11,084
School Quality Improvement		2020	23,107	47
School Quality Improvement		2021	112,980	128,103
Expanding Opportunities		2020	110,546	109,760
Expanding Opportunities Title I Disadvantage		2021 2021	95,547	128,047
Total I Grants to Local Educational Agencies		2021	14,144	14,144
Special Education Cluster:				
Special Education Grants to States	84.027	2020	56,165	53,100
		2021	345,724	366,062
Total Special Education Grants to States			401,889	419,162
Special Education Preschool Grants	84.173	2021	16,457	12,362
Total Special Education Cluster			418,346	431,524
Twenty-First Century Community Learning Centers	84.287	2020	84,831	63,365
Total Twenty-First Century Community Learning Centers		2021	200,772 285,603	230,287 293,652
Rural Education	84.358	2021	31,936	31,936

## SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (Continued)

FEDERAL GRANTOR Pass-Through Grantor Program/Cluster Title	Assistance Listing Number	Pass-Through Entity Identifying Number	Total Federal Receipts	Total Federal Expenditures
U.S. DEPARTMENT OF EDUCATION (Continued)  Passed Through Ohio Department of Education (Continued):  Supporting Effective Instruction State Grant	84.367	2020	7,807	7,796
Total Supporting Effective Instruction State Grant		2021	19,241 27,048	50,969 58,765
Striving Readers Grant Comprehensive Literacy Total Striving Readers Grant	84.371	2020 2021	107,313 124,998 232,311	99,600 161,624 261,224
Student Support Academic Enrichment	84.424	2020 2021	1,980 48,587	0 49,713
Total Student Support Academic Enrichment		2021	50,567	49,713
COVID-19 Elementary and Secondary School Relief Fund - ESSER COVID-19 Elementary and Secondary School Relief Fund - ESSER II Total Elementary and Secondary Relief Fund	84.425D 84.425D		569,647 0 569,647	569,647 774,275 1,343,922
Total U.S. Department of Education			2,628,165	3,541,131
Total Receipts and Expenditures of Federal Awards			\$3,933,343	\$4,846,309

The accompanying notes are an integral part of this Schedule.

# NOTES TO THE SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS 2 CFR § 200.510(b)(6) FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### **NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Receipts and Expenditures of Federal Awards (the Schedule) includes the federal award activity of the School District under programs of the federal government for the year ended June 30, 2021. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School District.

### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Receipts and expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

### **NOTE C - INDIRECT COST RATE**

The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

## **NOTE D - CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

### NOTE E - FOOD DONATION PROGRAM

The School District reports commodities consumed on the Schedule at the fair value. The School District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

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88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

New Lexington Local School District Perry County 2549 Panther Drive New Lexington, Ohio 43764

#### To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the New Lexington Local School District, Perry County, Ohio (the School District), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated June 13, 2022, wherein we noted the School District uses a special purpose framework other than generally accepted accounting principles. We also noted the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. In addition, we noted the School District.

## Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the School District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the School District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Efficient • Effective • Transparent

New Lexington Local School District
Perry County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

## **Compliance and Other Matters**

As part of reasonably assuring whether the School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statement. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matter we must report under *Government Auditing Standards* which is described in the accompanying Schedule of Findings as item 2021-001.

## School District's Response to Findings

The School District's response to the finding identified in our audit is described in the accompanying Corrective Action Plan. We did not subject the School District's response to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

## Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

June 13, 2022



88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

New Lexington Local School District Perry County 2549 Panther Drive New Lexington, Ohio 43764

To the Board of Education:

### Report on Compliance for Each Major Federal Program

We have audited New Lexington Local School District's, Perry County, Ohio (the School District), compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect New Lexington Local School District's major federal programs for the year ended June 30, 2021. The *Summary of Auditor's Results* in the accompanying Schedule of Findings identifies the School District's major federal programs.

### Management's Responsibility

The School District's management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

## Auditor's Responsibility

Our responsibility is to opine on the School District's compliance for the School District's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the School District's major programs. However, our audit does not provide a legal determination of the School District's compliance.

## Opinion on Each Major Federal Program

In our opinion, New Lexington Local School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2021.

Efficient • Effective • Transparent

New Lexington Local School District
Perry County
Independent Auditor's Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance
Page 2

## Report on Internal Control Over Compliance

The School District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the School District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

June 13, 2022

## SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2021

## 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Child Nutrition Cluster - #10.553, #10.555 and #10.559 Elementary and Secondary School Emergency Relief Fund - #84.425D
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No
	1	

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

## FINDING NUMBER 2021-001

## **Noncompliance**

**Ohio Rev. Code §117.38** provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office.

SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2021 (Continued)

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

### **FINDING NUMBER 2021-001 (Continued)**

## **Noncompliance (Continued)**

Ohio Admin. Code § 117-2-03(B), which further clarifies the requirements of Ohio Rev. Code § 117.38, requires the School District to file annual financial reports which are prepared using generally accepted accounting principles (GAAP).

The School District prepared financial statements that, although formatted similar to financial statements prescribed by the Governmental Accounting Standards Board, report on the cash basis of accounting, rather than GAAP. The accompanying financial statements and notes omit certain assets, liabilities, deferred inflows/outflows of resources, fund equities/net position, and disclosures that, while presumed material, cannot be determined at this time.

Pursuant to Ohio Rev. Code § 117.38 the School District may be fined and subject to various other administrative remedies for its failure to file the required financial report. Failure to report on a GAAP basis compromises the School District's ability to evaluate and monitor the overall financial condition of the School District. To help provide the users with more meaningful financial statements, the School District should prepare its annual financial statements according to generally accepted accounting principles.

Officials' Response: See Corrective Action Plan.

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWA
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None

# **NEW LEXINGTON SCHOOLS**

2549 Panther Drive New Lexington, Ohio 43764 740-342-4133 Fax: 740-342-6051



Casey Coffey, Superintendent

Richard White, Interim Treasurer

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS 2 CFR 200.511(b) June 30, 2021

Finding Number	Finding Summary	Status	Additional Information
2020-001	A noncompliance citation was issued under Ohio Rev. Code 117.38 and Ohio Admin. Code 117-2-03(B) for not preparing the annual financial report pursuant to generally accepted accounting principles. No information is available regarding the initial fiscal year of this finding as the District has no past record of preparing its annual financial report pursuant to generally accepted accounting procedures.	Not Corrected	The School District will continue to prepare financial statements in accordance with the GASB 34 format on the cash basis of accounting and not in accordance with GAAP.

## MISSION STATEMENT

The mission of the New Lexington School District is to promote the highest level of educational achievement, maximizing all students' potential, while challenging them to become life-long learners and socially responsible citizens.

## **NEW LEXINGTON SCHOOLS**

2549 Panther Drive New Lexington, Ohio 43764 740-342-4133 Fax: 740-342-6051



Casey Coffey, Superintendent

Richard White, Interim Treasurer

## CORRECTIVE ACTION PLAN 2 CFR § 200.511(c) June 30, 2021

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2021-001	The School District will continue to prepare financial statements in accordance with GASB 34 format on the cash basis of accounting and not in accordance with GAAP		Richard White, Interim Treasurer

## **MISSION STATEMENT**



## **NEW LEXINGTON LOCAL SCHOOL DISTRICT**

### **PERRY COUNTY**

### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 7/5/2022

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370