

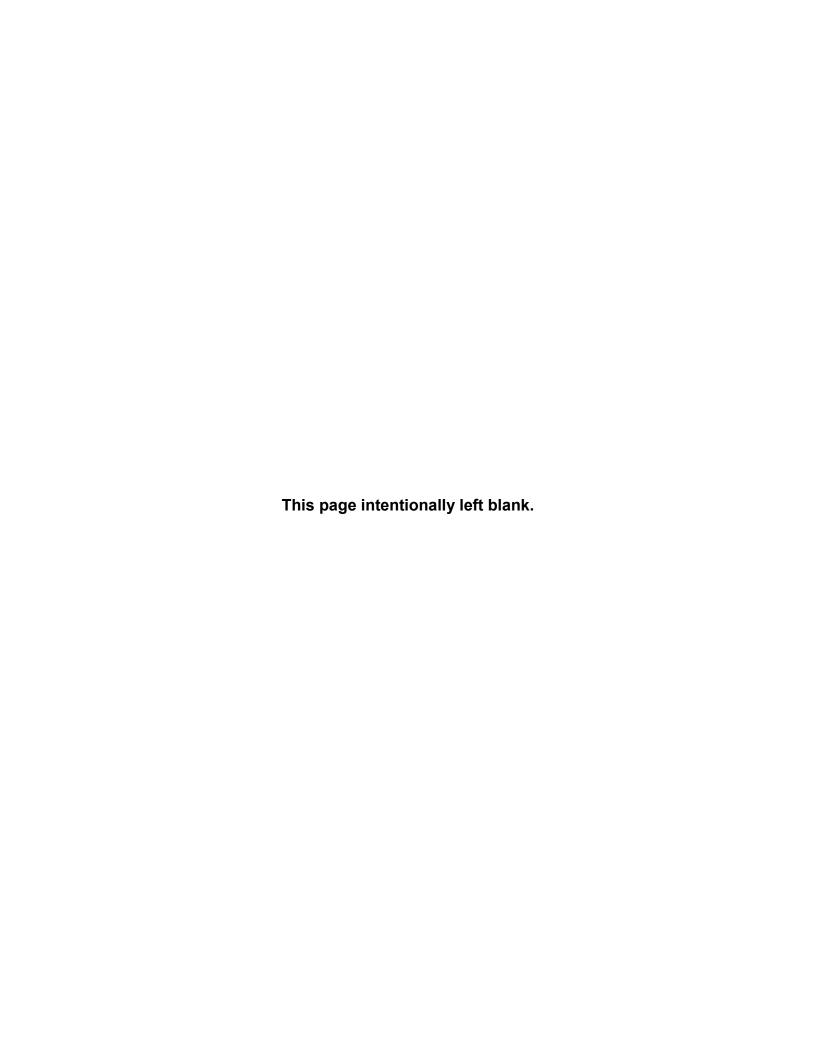


### STARK COUNTY DECEMBER 31, 2021

### TABLE OF CONTENTS

PAGE
1
6
9
11
15

Attachment: Annual Comprehensive Financial Report



Federal Grantor/SubGrantor/Program Title	Federal AL Number	Pass Through Grantor's Number	Passed Through to Subrecipients	Expenditures
	<u>Number</u>	Granior's Number	Oubrecipients	Lxperialitares
U.S. DEPARTMENT OF TREASURY  Direct				
COVID-19 Coronavirus State and Local Fiscal Recovery Fund ( C )	21.027	N/A	\$ -	\$ 6,100
COVID-19 Emergency Rental Assistance Program ( C )	21.023	N/A	<u> </u>	1,380,291
<u>Passed Through the Ohio Office of Budget and Management</u> COVID-19 Coronavirus Relief Fund ( C )	21.019	N/A	177,346	4,928,144
Passed Through Ohio Department of Mental Health and Addiction S	Services			
COVID-19 Coronavirus Relief Fund ( D )	21.019	FY2021	-	284,374
COVID-19 Coronavirus Relief Fund ( D )	21.019	FY2022		182,126 466,500
			<del>-</del>	400,500
Passed Through the City of Canton	0.4.0.4.0	<b>5</b> \\0000		00.000
COVID-19 Coronavirus Relief Fund ( D )	21.019	FY2022	<del>-</del>	20,000
Passed Through the Ohio Department of Education COVID-19 Coronavirus Relief Fund (A)	21.019	FY2021	_	708
Total COVID-19 Coronavirus Relief Fund	21.015	1 12021	477.040	
Total COVID-19 Coronavirus Relief Fund			177,346	5,415,352
TOTAL U.S. DEPARTMENT OF TREASURY			177,346	6,801,743
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES <u>Direct</u>				
Comprehensive Community Mental Health Services for Children	93.104	1H79SM063425	-	134,220
with Serious Emotional Disturbances (D) Comprehensive Community Mental Health Services for Children	93.104	FY2021	462,738	940,630
with Serious Emotional Disturbances (D)  Total for Comprehensive Community Mental Health Services for Ch	ildren		462,738	1,074,850
Direct				
Elder Abuse Prevention Interventions Program (N)	93.747	90EJIG000102		30,521
Medicaid Cluster				
Passed Through Ohio Department of Job and Family Services				
Medical Assistance Program - MAC (A)	93.778	N/A	-	1,046,085
Medical Assistance Program (M)	93.778	G-2021-11-5993	⋾	4,100,120
Medical Assistance Program (M) Medical Assistance Program (M)	93.778 93.778	G-2223-11-6991 G-2021-06-0415	-	1,319,737 16.627
Medical Assistance Program (M)	93.778	G-2223-06-0069	_	58,772
Total Medical Assistance Program/Medicaid Cluster	30.110	G 2220 00 0000	-	6,541,341
Passed Through Ohio Department of Mental Health and Addiction S	Sonioos			
Opioid STR Grant (D)	93.788	FY2021	220,319	271,222
Opioid STR Grant (D)	93.788	FY2022	45,512	50,063
Total Opioid STR Grant			265,831	321,285
Title XXI - State Children's Insurance Program				
Passed Through Ohio Department of Job and Family Services				
Children's Health Insurance Program (M)	93.767	G-2021-11-5993	-	58,536
Children's Health Insurance Program (M)	93.767	G-2223-11-6991		14,267
Total Title XXI - State Children's Insurance Program				72,803
Title XX - Social Services Block Grant				
Passed Through Ohio Department of Job and Family Services	00.007	EV0004		000 070
Social Services Block Grant (A) Social Services Block Grant (M)	93.667 93.667	FY2021 G-2021-11-5993	334,637	266,373 6,693,152
Social Services Block Grant (M)	93.667	G-2021-11-3993 G-2223-11-6991	111,964	2,016,241
,			•	
<u>Passed Through Ohio Department of Mental Health and Addiction S</u> Social Services Block Grant (D)	<u>Services</u> 93.667	FY2021	141,078	141,078
Social Services Block Grant (D)	93.667	FY2022	74,400	74,400
Total Social Services Block Grant			662,079	9,191,244
Passed Through Ohio Department of Mental Health and Addiction S	Services			
COVID-19 Emergency Grants to Address Mental and				
Substance Use Disorder During COVID-19 (D)	93.665	H79FG000202	94,047	181,175

Federal Grantor/SubGrantor/Program Title	Federal AL Number	Pass Through Grantor's Number	Passed Through to Subrecipients	Expenditures
S. DEPARTMENT OF HEALTH AND HUMAN SERVICES (conti	nued)			
Passed Through Ohio Department of Mental Health and Addiction				
Block Grant for Community Mental Health Services (D)	93.958	FY2021	176,384	176,384
Block Grant for Community Mental Health Services (D)	93.958	FY2022	135,638	137,838
Total Block Grants for Community Mental Health Services			312,022	314,222
Passed Through Ohio Department of Job and Family Services				
Promoting Safe and Stable Families (M)	93.556	G-2021-11-5993	-	256,889
Promoting Safe and Stable Families (M)	93.556	G-2223-11-6991		55,280
Total Promoting Safe and Stable Families				312,169
Passed Through Ohio Department of Mental Health and Addiction				
Projects for Assistance in Transition from Homeless (D)	93.150	FY2021	82,595	82,595
Projects for Assistance in Transition from Homeless (D)	93.150	FY2022	21,512	21,512
Total Projects for Assistance in Transition from Homeless			104,107	104,107
Passed Through Ohio Department of Mental Health and Addiction	n Services			
Block Grants for Prevention and Treatment of				
Substance Abuse (D)	93.959	FY2021	1,140,874	1,164,778
Block Grants for Prevention and Treatment of	93.959	FY2022	861,329	040 395
Substance Abuse (D) Total Block Grants for Prevention and Treatment of Substance Ab		F Y 2022	2,002,203	910,285 <b>2,075,063</b>
otal block Grants for Prevention and Treatment of Substance AL	Juse		2,002,203	2,013,003
Passed Through Ohio Department of Mental Health and Addiction	<u>n Services</u>			
Substance Abuse and Mental Health Services -	00.040	EV 0000		07.747
Projects of Regional and National Significance (D)	93.243	FY 2020	<del>-</del>	27,747
Substance Abuse and Mental Health Services - Projects of Regional and National Significance (D)	93.243	FY 2021		23,532
Frojects of Regional and National Significance (D)  Fotal Substance Abuse and Mental Health Services -	93.243	F1 2021		25,552
Projects of Regional and National Significance			<u> </u>	51,279
TANF Cluster				
Passed Through Ohio Department of Job and Family Services				
Temporary Assistance for Needy Families				
Temporary Assistance for Needy Families (M)	93.558	G-2021-11-5993	180,143	6,817,895
remporary Assistance for Needy Families (M)	93.558	G-2223-11-6991	33,262	170,156
Total Temporary Assistance for Needy Families/TANF Cluster			213,405	6,988,051
CCDF Cluster				
Passed Through Ohio Department of Job and Family Services				
Child Care Development Block Grant (M)	93.575	G-2021-11-5993	-	375,935
Child Care Development Block Grant (M)	93.575	G-2223-11-6991	-	212,211
Total Child Care Development Block Grant			<u> </u>	588,146
Passed Through Ohio Department of Job and Family Services				
Child Welfare Services (M)	93.645	G-2021-11-5993	-	119,982
Child Welfare Services (M)	93.645	G-2223-11-6991	<u></u> _	40,328
Total Child Welfare Services			<u>-</u>	160,310
Passed Through Ohio Department of Job and Family Services				
Foster Care - Title IV-E (M)	93.658	G-2021-11-5993	-	2,565,344
Foster Care - Title IV-E (M)	93.658	G-2223-11-6991	-	98,903
Foster Care - Title IV-E (G)	93.658	G-1819-06-0140		505,266
Total Foster Care - Title IV-E				3,169,513
Passed Through Ohio Department of Job and Family Services				
Chaffee Foster Care Program for				
Successful Transition to Adulthood (M)	93.674	G-2021-11-5993	-	203,659
Passed Through Ohio Department of Job and Family Services				
Child Support Enforcement Research (M)	93.564	G-2021-11-5993		166,637
Passed Through Ohio Department of Joh and Family Saniaca				
Passed Through Ohio Department of Job and Family Services Child Support Enforcement (M)	93.563	G-2021-11-5993	-	2,818,195
Child Support Enforcement (M)	93.563	G-2021-11-3993 G-2223-11-6991	- -	725,665
Total Child Support Enforcement				3,543,860
- Professional Control of the Contro				, ,,,,,,,,,

	Federal			
	AL	Pass Through	Passed Through to	
Federal Grantor/SubGrantor/Program Title	Number	Grantor's Number	Subrecipients	Expenditures
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES (contin	nued)			
Passed Through Ohio Department of Job and Family Services Adoption Assistance (M)	93.659	G-2021-11-5993	_	1,454,343
Adoption Assistance (M)	93.659	G-2223-11-6991	-	464,737
Total Adoption Assistance			-	1,919,080
Passed Through Ohio Department of Health				
Preventive Health and Health Services Block Grant (D)	93.991	FY2021	- <u>-</u>	17,328
Passed Through Ohio Department of Mental Health and Addiction	n Services			
Mental Health Disaster Assistance and	93.982	FY2021	400 400	400 400
Emergency Mental Health (D)			162,483	162,483
Passed Through the Supreme Court of Ohio	02 500	24040110010		20 111
State Court Improvement Grant (G)	93.586	2101OHSCIC		20,111
TOTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES	S		4,278,915	37,209,237
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT				
CDBG - Entitlement Grants Cluster				
<u>Direct</u> Community Development Block Grants/Entitlement Grants (C)	14.218	B-17-UC-39-0005	-	59,834
Community Development Block Grants/Entitlement Grants (C)	14.218	B-18-UC-39-0005	-	9,543
Community Development Block Grants/Entitlement Grants (C)	14.218	B-19-UC-39-0005	<del>.</del>	383,221
Community Development Block Grants/Entitlement Grants (C)	14.218	B-20-UW-39-0005	44,151	68,631
Community Development Block Grants/Entitlement Grants (C)	14.218	B-20-UC-39-0005	58,315	1,055,487
Community Development Block Grants/Entitlement Grants (C) Community Development Block Grants/Entitlement Grants (D)	14.218 14.218	B-21-UC-39-0005 SFY 2022	51,608	66,341 8,785
Community Development block Grants/Entitlement Grants (D)	14.210	SF1 2022	154,074	1,651,842
December of Theorems the Oite of Occupant				
Passed Through the City of Canton Community Development Block Grants/Entitlement Grants (D)	14.218	FY2021	-	45,847
Community Development Block Grants/Entitlement Grants (D)	14.218	FY2022	-	23,195
, , ,			-	69,042
Passed Through the City of Alliance				
Community Development Block Grants/Entitlement Grants (D)	14.218	SFY 2021	-	3,968
Community Development Block Grants/Entitlement Grants (D)	14.218	SFY 2022		2,528
			<u>-</u>	6,496
Passed Through the City of Massillon	44040	051/000/		0.007
Community Development Block Grants/Entitlement Grants (D) Community Development Block Grants/Entitlement Grants (D)	14.218	SFY 2021	-	3,327
Community Development Block Grants/Entitlement Grants (D)	14.218	SFY 2022	<del></del>	2,860 <b>6,187</b>
Total CDBG Entitlement Grants Cluster			154,074	1,733,567
			154,074	1,733,367
Passed Through the City of Canton Emergency Solutions Grant Program (D)	14.231	FY2021	_	4,003
Emergency Solutions Grant Program (D)	14.231	FY2022	_	22,700
Emergency Colditoris Charlet Togram (b)	14.201	1 12022		26,703
Passed Through the Ohio Developmental Services Agency				
Emergency Solutions Grant Program (C)	14.231	S-L-20-1DI-2	126,551	126,551
Emergency Solutions Grant Program (C)	14.231	B-L-20-1DI-5	35,686	35,686
			162,237	162,237
Total Emergency Solutions Grant Program			162,237	188,940
<u>Direct</u>				
Supportive Housing Program (D)	14.235	FY2021	<del>-</del>	92,026
<u>Direct</u>				
Continuum of Care Program (D)	14.267	FY2021	-	73,276
Continuum of Care Program (D)  Total Continuum of Care Program	14.267	FY2022	<del>-</del>	37,213 110,489
rotal Continuum of Cale Flogram			<u>-</u>	110,409

Federal Grantor/SubGrantor/Program Title	Federal AL Number	Pass Through Grantor's Number	Passed Through to Subrecipients	Expenditures
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT	(continued)		<u> </u>	
<u>Direct</u>				
HOME Investment Partnerships Program (C)	14.239	M-18-DC-39-0204	-	145,408
HOME Investment Partnerships Program (C)	14.239	M-19-DC-39-0204	19,673	164,979
HOME Investment Partnerships Program (C)	14.239	M-20-DC-39-0204	-	78,428
HOME Investment Partnerships Program (C) HOME Investment Partnerships Program (C)	14.239 14.239	M-21-DC-39-0204 M-21-DC-39-0204	76,203	3,531 76,203
Total HOME Investment Partnerships Program  Total HOME Investment Partnerships Program	14.239	M-21-DC-39-0204	95,876	468,549
TOTAL U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOP	PMENT		412,187	2,593,571
U.S. DEPARTMENT OF AGRICULTURE				
Child Nutrition Cluster				
Passed Through Ohio Department of Education				
National School Lunch Program (A)	10.555	FY2021	-	21,347
National School Lunch Program (A)	10.555	FY2022		21,154
Total National School Lunch Program/Child Nutrition Cluster				42,501
SNAP Cluster				
Passed Through Ohio Department of Job and Family Services				
Supplemental Nutrition Assistance Program (M)	10.561	G-2021-11-5993	-	1,253,361
Supplemental Nutrition Assistance Program (M)	10.561	G-2223-11-6991		401,555
Total Supplemental Nutrition Assistance Program/SNAP Cluster				1,654,916
TOTAL U.S. DEPARTMENT OF AGRICULTURE			<u>-</u> _	1,697,417
U.S. DEPARTMENT OF HOMELAND SECURITY				
Passed Through Ohio Department of Emergency Management Ag				
Emergency Management Performance Grant (L)	97.042	EMW-2019-EP-00003-S01		6,478
Emergency Management Performance Grant (L)	97.042	EMW-2020-EP-00003-S01		82,386
Emergency Management Performance Grant (L)	97.042	EMW-2021-EP-00003-S01		93,187 <b>182,051</b>
Total Emergency Management Performance Grant Program				
TOTAL U.S. DEPARTMENT OF HOMELAND SECURITY				182,051
U.S. DEPARTMENT OF EDUCATION				
Special Education Cluster				
Passed Through Ohio Department of Education				
Special Education - Grants to States (A)	84.027	066324-6BSF-2021	-	92,844
Special Education - Preschool Grants (A)	84.173	066324-PGS1-2021	_	18,053
Total Special Education Cluster			-	110,897
TOTAL U.S. DEPARTMENT OF EDUCATION				110,897
			<del></del>	110,001
U.S. DEPARTMENT OF JUSTICE  Passed Through Ohio Governor's Office of Criminal Justice Service	nos (Justico Ass	istance Act)		
Violence Against Women Formula Grants (H)	16.588	2019WFVA28217	_	29,999
Violence Against Women Formula Grants (F)	16.588	2019WFVA28212A	_	2,731
Violence Against Women Formula Grants (H)	16.588	2020WFVA28217	_	57,117
Violence Against Women Formula Grants (E)	16.588	2020WFVA28212	-	45,793
Total Violence Against Women Formula Grants				135,640
COVID-19 Coronavirus Emergency				
Supplemental Funding Program (H)	16.034	2020DJBX0692		48,763
Byrne Memorial Justice Assistance Grant Program (H)	16.738	2018DJBX0177	-	37,848
Byrne Memorial Justice Assistance Grant Program (H)	16.738	2020DJBX0664	-	41,913
Byrne Memorial Justice Assistance Grant Program (H)	16.738	2020JGA016448	-	26,692
Byrne Memorial Justice Assistance Grant Program (H)	16.738	2019DJBX0438	<u> </u>	32,737
Total Byrne Memorial Justice Assistance Grant Program				139,190

Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2021

Federal Grantor/SubGrantor/Program Title	Federal AL Number	Pass Through Grantor's Number	Passed Through to Subrecipients	Expenditures
	Number	Grantor 3 Number	<u> </u>	Experialtares
U.S. DEPARTMENT OF JUSTICE (continued)  Passed Through Ohio State Attorney General (Victim of Crime Act)	1			
Crime Victim Assistance (E)	<u>.</u> 16.575	2022VOCA134718192		76,540
	16.575	2021VOCA134716192 2021VOCA134152266	-	118.667
Crime Victim Assistance (E) Crime Victim Assistance (M)	16.575	2021VOCA134132200 2022-VOCA-134718188	-	2,849
Crime Victim Assistance (M)	16.575	2021VOCA134716166 2021VOCA134152258	-	12,120
• •	16.575	2021VOCA134152236 2021VOCA134018526	-	57,326
Crime Victim Assistance (G) Total Crime Victim Assistance	16.575	2021VOCA134018526	<del></del>	267,502
Total Crime Victim Assistance			<u>-</u>	267,502
TOTAL U.S. DEPARTMENT OF JUSTICE				591,095
U.S. DEPARTMENT OF TRANSPORTATION				
Highway Planning and Construction Cluster				
Passed Through Office of the Governor's Highway Safety Represer	<u>ntative</u>			
Highway Planning and Construction (I)	20.205	103288	-	302,233
Highway Planning and Construction (I)	20.205	104739	-	707,051
Highway Planning and Construction (I)	20.205	104823	-	9,146
Highway Planning and Construction (I)	20.205	99948	-	119,726
Highway Planning and Construction (I)	20.205	104822	=	30,167
Highway Planning and Construction (I)	20.205	107649	=	134,009
Highway Planning and Construction (I)	20.205	104663	-	250,183
Highway Planning and Construction (I)	20.205	112040	_	56,224
Highway Planning and Construction (I)	20.205	113516	-	12,600
Total Highway Planning and Construction/Highway Planning and Construction			-	1,621,339
Highway Safety Cluster				
State and Community Highway Safety (H)	20.600	SC-2021-76-00-00-00452-00	-	47,727
State and Community Highway Safety (H)	20.600	SC-2022-76-00-00-00452-00	-	14,094
State and Community Highway Safety (H)	20.600	ISE-2021-76-00-00-00381-00	-	16,865
State and Community Highway Safety (H)	20.600	ISE-2022-76-00-00-00381-00	-	5,881
State and Community Highway Safety (H)	20.600	GG-2022-76-00-00-00617-00	-	34,020
State and Community Highway Safety (H)	20.600	GG-2021-76-00-00-00617-00	-	110,450
Total State and Community Highway Safety				229,037
National Priority Safety Programs (H)	20.616	OVIT-2021-76-00-00-00488-00	_	1,779
National Priority Safety Programs (H)	20.616	OVIT-2021-76-00-00-00655-00	-	64,898
National Priority Safety Programs (H)	20.616	OVIT-2022-76-00-00-00655-00	_	18.035
National Priority Safety Programs (H)	20.616	DDEP-2020-76-00-00-00381-00	_	22,998
National Priority Safety Programs (H)	20.616	DDEP-2022-76-00-00-00381-00	_	4,070
Total National Priority Safety Programs	20.0.0	222. 2022. 0 00 00 0000. 00		111,780
Total Highway Safety Cluster				340,817
TOTAL U.S. DEPARTMENT OF TRANSPORTATION			_	1,962,156
U.S. DEPARTMENT OF INTERIOR  Page of Through Office of Ohio Department of Natural Resources				
<u>Passed Through Office of Ohio Department of Natural Resources</u> Flood Control Act Lands (B)	15.433	FY2021	_	3,284
TOTAL U.S. DEPARTMENT OF INTERIOR				3,284
			A 1000 111	
TOTAL FEDERAL ASSISTANCE			\$ 4,868,448	\$51,151,451

The accompanying notes to the Schedule are an integral part of this Schedule.

The following represent the recipient departments:

- (A) Board of Developmental Disabilities
- (B) Auditor
- (C) County Commissioners
- (D) Mental Health and Addiction Recovery
- (E) Prosecuting Attorney
- (F) Sanitary Engineer (G) Family Court

- (H) Sheriff's Office
- (I) County Engineer
- (J) Court of Common Pleas
- (K) Board Of Elections
- (L) Emergency Preparedness Agency
- (M) Job and Family Services
- (N) Probate Court

### **STARK COUNTY**

# NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED DECEMBER 31, 2021

### **NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Federal Awards Expenditures (the Schedule) includes the federal award activity of Stark County (the County) under programs of the federal government for the year ended December 31, 2021. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net assets, or cash flows of the County.

### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

### NOTE C - INDIRECT COST RATE

The County has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

### **NOTE D - SUBRECIPIENTS**

The County passes certain federal awards received from the U.S. Department of Health and Human Services, the Ohio Department of Job and Family Services, the U.S. Department of Housing and Urban Development, the Ohio Office of Budget and Management, the Ohio Development Services Agency and the Ohio Department of Mental Health and Addiction Services to other governments or not-for-profit agencies (subrecipients). As Note B describes, the County reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the County has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

### **NOTE E - CHILD NUTRITION CLUSTER**

The County commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the County assumes it expends federal monies first.

### **NOTE F - MATCHING REQUIREMENTS**

Certain Federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

### **NOTE G - TRANSFERS BETWEEN PROGRAM YEARS**

Federal regulations require entities to obligate certain federal awards by June 30. However, with Ohio Department of Education's consent, entities can transfer unobligated amounts to the subsequent fiscal year's program. The Stark Board of Developmental Disabilities transferred the following amounts from 2021 to 2022 programs:

	<u>CFDA</u>	<u>Amt.                                    </u>	
Program Title	<u>Number</u>	Tran	sferred
Special Education - IDEA	84.027	\$	266

### NOTE H - TRANSFERS BETWEEN FEDERAL PROGRAMS

During fiscal year 2021, the County made allowable transfers of \$7,713,531 from the Temporary Assistance for Needy Families (TANF) (93.558) program to the Social Services Block Grant (SSBG) (93.667) program. The Schedule shows the County spent approximately \$6,988,051 on the TANF program. The amount reported for the TANF program on the Schedule excludes the amount transferred to the SSBG program. The amount transferred to the SSBG program is included as SSBG expenditures when disbursed. The following table shows the gross amount drawn for the TANF program during fiscal year 2021 and the amount transferred to the Social Services Block Grant program.

Temporary Assistance for Needy Families \$ 14,701,582
Transfer to Social Services Block Grant (7,713,531)

Total Temporary Assistance for Needy Families \$ 6,988,051

### NOTE I - PRIOR YEAR PROGRAM SETTLEMENT

During the calendar year, the County Board of Developmental Disabilities received a settlement payment for the 2017 and 2018 Cost Reports from the Ohio Department of Developmental Disabilities for the Medicaid Program (AL #93.778) in the amount of \$6,810 and \$23,981, respectively. The Cost Report Settlement payment was for settlement of the difference between the statewide payment rate and the rate calculated based upon actual expenditures for Medicaid services. This revenue is not listed on the County's Schedule of Expenditures of Federal Awards since the underlying expenses occurred in the prior reporting periods.

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Stark County 110 Central Plaza South Canton, Ohio 44702

### To the County Commissioners:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component units and remaining fund information of Stark County, Ohio, (the County) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated June 30, 2022. We noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the County. Our report includes a reference to other auditors who audited the financial statements of the Stark County Port Authority, a component unit of the County, as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

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Stark County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

June 30, 2022



88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE AND ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

Stark County 110 Central Plaza South Canton, Ohio 44702

To the County Commissioners:

### Report on Compliance for Each Major Federal Program

### Opinion on Each Major Federal Program

We have audited Stark County's (the County) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) Compliance Supplement that could have a direct and material effect on each of Stark County's major federal programs for the year ended December 31, 2021. Stark County's major federal programs are identified in the Summary of Auditor's Results section of the accompanying schedule of findings.

In our opinion, Stark County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2021.

### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

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Stark County
Independent Auditor's Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance and on the Schedule of Expenditures of Federal Awards Required
by the Uniform Guidance
Page 2

### Responsibilities of Management for Compliance

The County's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's federal programs.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding the County's compliance with the compliance requirements referred
  to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the County's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the County's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Stark County
Independent Auditor's Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance and on the Schedule of Expenditures of Federal Awards Required
by the Uniform Guidance
Page 3

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component units and remaining fund information of Stark County (the County) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our unmodified report thereon dated June 30, 2022, wherein we noted the financial statements of the Stark County Port Authority, a component unit of the County, were audited by other auditors. Our opinion also explained that the County included a disclosure regarding the financial impact of COVID-19 and the continuing emergency measures. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. The schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records management used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Keith Faber Auditor of State Columbus, Ohio

June 30, 2022

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### **STARK COUNTY**

### SCHEDULE OF FINDINGS 2 CFR § 200.515 DECEMBER 31, 2021

### 1. SUMMARY OF AUDITOR'S RESULT

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	AL # 21.019 COVID-19 Coronavirus Relief Fund, AL # 93.667 Social Services Block Grant; AL # 93.959 Block Grants for Prevention and Treatment of Substance Abuse; AL # 14.218 CDBG — Entitlement Grants Cluster; AL # 20.205 Highway Planning and Construction Cluster
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$1,534,544 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	Yes

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

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# Stark County, Ohio

## **Annual Comprehensive Financial Report**

For the Year Ended December 31, 2021



**Alan Harold**Stark County Auditor

Prepared by The Stark County Auditor's Office



STARK COUNTY, OHIO
Annual Comprehensive Financial Report
For the Year Ended December 31, 2021 Table of Contents

I. INTRODUCTORY SECTION	<b>Page</b>
Title Page	
Table of Contents	
Transmittal Letter	
List of Elected Officials	
Organizational Chart	
II. FINANCIAL SECTION	
Independent Auditor's Report	1
Management's Discussion and Analysis	
Basic Financial Statements: Government-wide Financial Statements:	
Statement of Net Position	15
Statement of Activities	16
Fund Financial Statements:	
Balance Sheet – Governmental Funds	18
Statement of Revenues, Expenditures and Changes in	
Fund Balances – Governmental Funds	22
Statement of Revenues, Expenditures and Changes in Fund Balances -	
Budget and Actual (Non-GAAP Basis)	
General Fund	
Board of Developmental Disabilities Fund	
Mental Health Fund	
Public Assistance Fund.	
Justice System Sales Tax Fund	_
ARP State and Local LRF Fund.	
Statement of Fund Net Position – Proprietary Funds	32
Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds	33
Statement of Cash Flows – Proprietary Funds	34
Statement of Fiduciary Net Position – Fiduciary Funds	35
Statement of Changes in Fiduciary Net Position – Fiduciary Funds	36

STARK COUNTY, OHIO
Annual Comprehensive Financial Report
For the Year Ended December 31, 2021 Table of Contents

Notes to the Basic Financial Statements	37
Required Supplementary Information	
Schedule of the County's Proportionate Share of the Net Pension Liability	100
Schedule of the County's Contributions - Pension	102
Schedule of the County's Proportionate Share of the Net OPEB Liability (Asset)	105
Schedule of the County's Contributions – OPEB  Notes to the Required Supplementary Information	
Notes to the Required Supplementary Information	106
Combining Statements and Individual Fund Schedules:	
Combining Statements – Nonmajor Governmental Funds:	
Fund Descriptions	111
Combining Balance Sheet – Nonmajor Governmental Funds	115
Combining Statement of Revenues, Expenditures and Changes in	
Fund Balances – Nonmajor Governmental Funds	124
Combining Statements – Nonmajor Enterprise Funds:	
Fund Descriptions	134
Combining Statement of Net Position – Nonmajor Enterprise Funds	
Combining Statement of Revenues, Expenses and Changes in	
Fund Net Position – Nonmajor Enterprise Funds	136
Combining Statement of Cash Flows – Nonmajor Enterprise Funds	
Combining Statements – Internal Service Funds:	
Fund Descriptions	138
Combining Statement of Net Position – Internal Service Funds	
Combining Statement of Revenues, Expenses and Changes in	
Fund Net Position – Internal Service Funds	140
Combining Statement of Cash Flows – Internal Service Funds	
Combining Statements – Fiduciary Funds:	
Fund Descriptions	142
Combining Statement of Net Position – Private Purpose Trust Funds	143
Combining Statement of Net Position – Custodial Funds	
Combining Statement of Changes in Net Position – Private Purpose Trust Funds	
Combining Statement of Changes in Net Position – Custodial Funds	146
Individual Fund Schedules of Revenues, Expenditures/Expenses and Changes in	
Fund Balance/Fund Equity - Budget and Actual (Non-GAAP Basis):	
Major Funds	
Nonmajor Funds	157/

STARK COUNTY, OHIO
Annual Comprehensive Financial Report
For the Year Ended December 31, 2021 Table of Contents

### III. STATISTICAL SECTION

Table of Contents	.198
Net Position by Component – Last Ten Years	<b>S</b> 1
Changes in Net Position – Primary Government – Last Ten Years	. S2
Fund Balances – Governmental Funds – Last Ten Years	S4
Change in Fund Balances – Governmental Funds – Last Ten Years	S6
Assessed and Estimated Actual Value of Taxable Property – Last Ten Years	. S8
Property Tax Rates – Direct and Overlapping Governments – Last Ten Years	<b>S</b> 9
Property Tax Levies and Collections – Real and Public Utility – Last Ten Years	S11
Property Tax Levies and Collections – Tangible Personal – Last Ten Years	S12
Principal Taxpayers – Real Estate Tax – Current and Nine Years Ago	S13
Principal Taxpayers – Public Utility Tangible Personal Property Tax – Current and Nine Years Ago	S14
Sales Tax Revenue by Industry – Current and Previous Year	S15
Special Assessments Billed and Collected – Last Ten Years	S16
Ratios of Outstanding Debt by Type – Last Ten Years	S17
Computation of Legal Debt Margin – Current Year	S18
Demographic and Economic Statistics – Last Ten Years	S19
Principal Employers – Current and Nine Years Ago	S20
Government Employees by Function – Last Ten Years	. S21
Operating Indicators by Function – Last Ten Years	S22
Capital Asset Indicators by Function – Last Ten Years	. S23







Stark County Office Building 110 Central Plaza South, Suite 220 Canton, OH 44702-1410 Phone (330)-451-7357 Fax (330)-451-7630

June 30, 2022

To the Citizens of Stark County and to the Board of Stark County Commissioners

Honorable William Smith, President Honorable Richard Regula, Vice President Honorable Janet Weir-Creighton

### Dear Citizens and Commissioners:

I am pleased to present the Stark County Annual Comprehensive Financial Report for the year ended December 31, 2021. It is required by State Law that the County publish, within five months of the close of each fiscal year, a complete set of financial statements, which are then required to be audited. This report is the result of those requirements and conforms to generally accepted accounting principles (GAAP).

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that has been established for this purpose. The objective is to provide reasonable assurance that the financial statements are free of any material misstatements, as the cost of internal control should not exceed anticipated benefits.

The Auditor of State of Ohio's office has issued an unmodified ("clean") opinion on Stark County's financial statements for the year ended December 31, 2021. The Independent Auditor's Report is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the Independent Auditor's Report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complement this letter of transmittal and should be read in conjunction with it.

### FORM OF GOVERNMENT AND REPORTING ENTITY

Stark County, established in 1808, is located in Northeastern Ohio and covers an area of 567 square miles and includes 17 townships, 12 villages and 6 cities, the largest of which is the City of Canton, the County Seat, and the ninth largest city in the State.

The County has only those powers conferred upon it by Ohio Statutes. To govern the County, a three-member board of County Commissioners is elected at large in even-numbered years for overlapping four-year terms. The Board of Commissioners serves as the taxing authority, the contracting body, and the chief administrator of public services for the County. The Commissioners create and adopt the annual operating budget and prepare the annual appropriation measure for expenditures of all County funds. In addition to the Board of Commissioners, the offices of County Auditor and County Treasurer, grouped under the category of general government, are of particular importance to the financial affairs of the County.

The County Auditor is elected to a four-year term. One of the Auditor's most important functions is the task of assessing real property for tax purposes. Under State law, a complete reappraisal must be conducted every six years as well as a triennial update between appraisals. The office completed its most recent reappraisal in tax year 2018, and completed its triennial update in 2021. This update will reflect a strong real estate market locally, reflective over overall state trends. The Auditor serves as Chief Financial Officer of the County, which includes statutory accounting responsibilities for both Finance and Payroll.

State law requires the Treasurer to collect certain locally assessed taxes. The Treasurer is the distributing agent for expenditures authorized by the Board upon the Auditor's warrant. Other Stark County elected officials are the Prosecuting Attorney, the Clerk of Courts, the Recorder, the Sheriff, the Engineer, nine Common Pleas Judges (five General Division Judges, three Domestic Relations/Juvenile Division Judges, and one Probate Court Judge) and the County Coroner.

The County provides its citizens with a wide range of services including general government (legislative, executive, judicial), public safety, public works, human services, health, conservation and recreation, economic development and water and sewer services. The Ohio Court of Appeals Fifth Appellate District, which resides in Stark County, serves fifteen counties.

All funds, agencies, boards, and commissions making up Stark County (the Primary Government) and its Component Units, in accordance with the Governmental Accounting Standards Board (GASB) Statement No. 14 "The Financial Reporting Entity" as amended by GASB statement No. 39 "Determining Whether Certain Organizations are Component Units" and GASB statement No. 61 "The Financial Reporting Entity: Omnibus an Amendment of GASB Statements No. 14 and No. 34" are included for financial reporting purposes. The County's primary government includes the financial activities of the Department of Job and Family Services, the Children's Services Advisory and Advocacy Council, the Board of Mental Health and Recovery Services, and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations which are fiscally dependent on the County or for which the County is financially accountable. The Stark County Transportation Improvement District, a discrete component unit, was not considered material. The Stark County Land Reutilization Corporation and the Stark County Port Authority have been included as discretely presented component units.

The County serves as fiscal officer and custodian of funds but is not financially accountable for the Stark Council of Governments, the Stark County District Board of Health, the Stark County Regional Planning Commission, the Multi-County Juvenile Attention System, the Stark County Park District, the Stark Soil and Water Conservation District, and the Stark Regional Community Corrections Center, whose activities are included in this report as custodial funds.

### ECONOMIC CONDITION AND OUTLOOK

### Local Economy

Over the past 20 years, Stark County has had the same shift in its employment base as many other parts of the country have. Service and education have taken the place of manufacturing, and that is evident from the list of top 10 employers. Aultman Health Foundation tops the list again this year, with Mercy Medical Center (now part of Cleveland Clinic Foundation) in the top 10. Canton City Board of Education and Stark State College remain dominant service side employers as well. In a community with a long and rich history in manufacturing, only Timken Company and TimkenSteel Corporation remain at the top within this sector. Retail employers, such as WalMart and Giant Eagle, are also a key sector in our diverse local economy.

The most recent fiscal year showed gains in revenue as the economy returned to some normalcy post-pandemic. Stark County received in 2020 \$19.3 million in federal CARES Act dollars and \$35 million in 2021 in federal ARPA dollars, an amount that will be matched in 2022. The County Commissioners are planning several worthwhile projects with these federal grants. Unemployment, at 12.6% in May 2020, returned to a more normalized 5.3% in May 2021, and is estimated at 3.5% in April 2022.

The County is home to the National Professional Football Hall of Fame, which is located in the City of Canton and attracts more than 225,000 visitors annually and is undergoing an ambitious redevelopment. We are blessed to have this national treasure as the driving force behind our County's vibrant tourism industry. Higher education is an important part of Stark County's economic landscape. Malone University, Walsh University, University of Mount Union, Kent State – Stark, and Stark State College of Technology are important partners in workforce training as they prepare students for meaningful work and fulfilling lives.

Stark County government has a ½% criminal justice sales tax, which was renewed in May 2017 to run through March 31, 2028. Stark County government has the lowest tax rate of all 88 counties, and we are able to balance our frugality with delivering effective and efficient services to our citizens. We are grateful to the citizens for their investment in its county government. The Commissioners continue to prioritize services to the public as well as making substantial commitments to maintain county owned property. The Commissioners continually stress the need for good stewardship of the County's resources. The budget was crafted in a way to keep services sustainable over the next five years. Stark County residents and visitors enjoy the lowest sales tax in the State of Ohio, and together we continue to make Stark County a great place to live and work.

### Long Range Planning

Economic development is critical to both the short and long term success of the region. The County is engaged with Carroll and Columbiana counties to study and plan the expansion of Route 30. The County realizes the seriousness of drainage problems across the region and continues in its planning to address these needs. The Stark County Engineer's Office is responsible for maintaining the County roads, bridges, and storm sewers, and its investments in this infrastructure helps prepare our County for future growth and a safer community. The Stark County Land Reutilization Corporation ("land bank") works with each political subdivision to address blight that has been both decades in the making and as a result of the national mortgage crisis.

### Improving Accountability

The Stark County Auditor's Office is committed to transparency, accountability, and efficiency not only in the Auditor's Office but across County government. The Auditor and Treasurer continue to hold monthly meetings with the Commissioners in an effort to keep both the board and the public aware of the County's financial condition. The Auditor's Office continues to find ways to streamline its processes and hopes to make significant improvements to its financial and payroll systems within the coming year.

### CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Stark County for its Annual Comprehensive Financial Report for the year ended December 31, 2020.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we will submit it to the GFOA this year, as in each year past.

Additionally, the Auditor of State of Ohio presented an audit we are rightly proud of for the tenth consecutive year, inclusive of each year I have had the privilege of serving in this role. It is truly my honor to receive this acknowledgment on behalf of the staff and the fiscal managers around the County for their job well-done.

### **ACKNOWLEDGEMENTS**

I appreciate the cooperation between the various elected officials, County departments, Rea & Associates, and my fiscal and technical staffs in assembling this report. As elected officials, we are honored to accept responsibility as stewards of the public's finances and trust. Every day we must do all we can to earn and to keep the trust of the people of our community, and we are grateful for the opportunity.

Sincerely,

Alan Harold

Stark County Auditor

Elected Officials
December 31, 2021

COUNTY COMMISSIONERS

Janet Weir Creighton

Richard R. Regula Bill C. Smith

COUNTY AUDITOR Alan C. Harold

COUNTY CORONER Ronald R. Rusnak

COUNTY ENGINEER Keith A. Bennett

COUNTY PROSECUTOR Kyle L. Stone

COUNTY RECORDER Jamie Walters

COUNTY SHERIFF George T. Maier

COUNTY TREASURER Alex A. Zumbar

CLERK OF COURTS Lynn Miller Todaro

COMMON PLEAS JUDGES Kristin G. Farmer

Frank G. Forchione Chryssa N. Hartnett Natalie R. Haupt Taryn L. Heath

FAMILY COURT JUDGES Rosemarie A. Hall

Jim D. James David R. Nist

PROBATE COURT JUDGE Dixlene N. Park

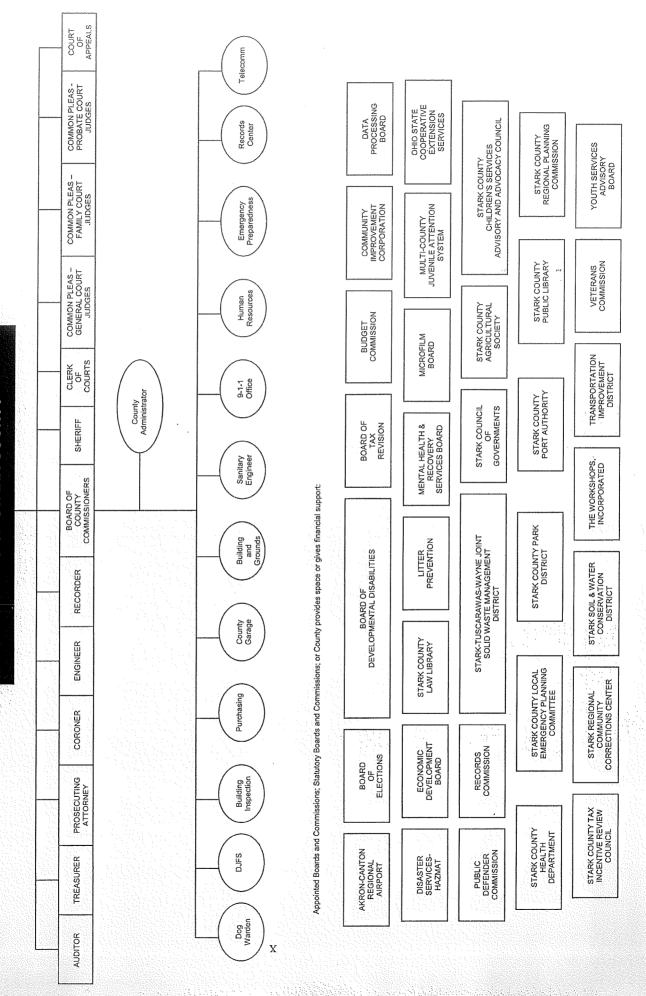
OHIO COURT OF APPEALS FIFTH APPELLATE DISTRICT

Craig R. Baldwin

Patricia A. Delaney W. Scott Gwin William B. Hoffman Earle E. Wise, Jr. John W. Wise

# STARK COUNTY GOVERNMENT ORGANIZATIONAL CHART

# **VOTERS OF STARK COUNTY**





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Stark County Ohio

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

December 31, 2020

Christopher P. Morrill

Executive Director/CEO



# Financial Section





88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

#### INDEPENDENT AUDITOR'S REPORT

Stark County 110 Central Plaza South Canton, Ohio 44702

To the County Commissioners:

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component units and remaining fund information of Stark County, Ohio (the County), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component units and the remaining fund information of the County, as of December 31, 2021, and the respective changes in financial position and where applicable, cash flows, thereof and the respective budgetary comparisons for the General, Board of Development Disabilities, Mental Health, Children's Services, Public Assistance, Justice System Sales Tax, and American Rescue Plan (ARP) State and Local LFR funds for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Stark County Port Authority, which represent 14.89 percent, 0.93 percent, and 0.36 percent, respectively, of the assets and deferred outflows, fund balance/net position, and revenues/additions of the aggregate discretely presented component units and remaining fund information as of December 31, 2021, and the respective changes in financial position thereof for the year then ended. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Stark County Port Authority, is based solely on the report of other auditors.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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Stark County Independent Auditor's Report Page 2

#### Emphasis of Matter

As discussed in Note 21 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the County. We did not modify our opinion regarding this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the County's ability to continue as a going concern for a reasonable
  period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Stark County Independent Auditor's Report Page 3

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *management's discussion and analysis* and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

### Supplementary information

Our audit was conducted for the purpose of forming opinions on the financial statements as a whole. The financial section's combining statements and individual fund statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the financial section's combining statements and individual fund statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Stark County Independent Auditor's Report Page 4

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2022, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

June 30, 2022

Management's Discussion and Analysis For the Year Ended December 31, 2021

Our discussion and analysis of Stark County's financial performance provides an overview of the County's financial activities for the fiscal year ended December 31, 2021. Please read it in conjunction with the County's basic financial statements.

### FINANCIAL HIGHLIGHTS

- The County's net position increased by \$123 million as a result of this year's operations. Net position of business-type activities increased by \$8 million, or 5 percent, and net position of governmental activities increased by \$115 million, or 48 percent.
- All revenues related to governmental activities totaled \$299 million. General revenues accounted for \$132 million or 44 percent of the total. Program revenues in the form of charges for services and grants and contributions accounted for \$167 million or 56 percent of the total.
- The County had \$184 million in expenses related to governmental activities; only \$167 million of these expenses were offset by program specific charges for services, grants and contributions. General revenues were \$132 million, of which \$113 million was tax revenue with the remaining \$19 million from interest, grants, entitlements, and miscellaneous revenues.
- Ohio Public Employees Retirement System (OPERS) approved several changes to the health care plan offered to retirees in an effort to decrease costs and increase the solvency of the health care plan. These changes significantly decreased the total OPEB liability for OPERS and resulted in the County reporting a net OPEB asset in 2021 (compared to reporting a net OPEB liability in prior years) causing a significant decrease in expenses.

### USING THIS ANNUAL FINANCIAL REPORT

This annual financial report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the County as a whole and present a longer-term view of the County's finances. For governmental activities, these statements tell how these services were financed in the short-term as well as what remains for future spending. Fund financial statements also report the County's operations in more detail than the government-wide statements by providing information about the County's most financially significant funds.

### REPORTING THE COUNTY AS A WHOLE

#### The Statement of Net Position and the Statement of Activities

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the County as a whole and about its activities in a way that helps answer this question. These statements include all assets, deferred outflows, liabilities and deferred inflows using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. Accrual of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

Management's Discussion and Analysis For the Year Ended December 31, 2021

These two statements report the County's *net position* and changes in them. You can think of the County's net position, the difference between assets, what the citizens own, and liabilities, what the citizens owe, as one way to measure the County's financial health, or *financial position*. Over time, *increases or decreases* in the County's net position are one indicator of whether its *financial health* is improving or deteriorating. You will need to consider other non-financial factors such as changes in the County's property tax base, current property tax laws in Ohio restricting revenue growth, and the condition of the County's capital assets (land, roads, building, water and sewer lines etc.) to assess the *overall health* of the County.

In the Statement of Net Position and the Statement of Activities, we divide the County into two types of activities:

Governmental Activities: Most of the County's basic services are reported here, including human services, health, public safety, public works and general government. These services are funded primarily by taxes and intergovernmental revenues including federal and state grants and other shared revenues.

**Business-Type Activities**: The County charges a fee to customers to help cover all or most of the cost of certain services it provides. The County's water, sewer and Sheriff's webcheck operations are reported here.

### REPORTING THE COUNTY'S MOST SIGNIFICANT FUNDS

#### Fund Financial Statement

The fund financial statements provide detailed information about the most significant funds, not the County as a whole. Some funds are required to be established by State law. However, the Board of Commissioners establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money. The County's three kinds of funds, governmental, proprietary and fiduciary use different accounting approaches.

Governmental funds: Most of the County's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services it provides. Governmental fund information helps one determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in reconciliation alongside the fund financial statements.

**Proprietary funds:** When the County charges customers for the full cost of the services it provides whether to outside customers or to other units of the County, these services are reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. In fact, the County's enterprise funds (a component of proprietary funds) are the same as the business-type activities we report in the government-wide statements but provide more detail and additional information, such as cash flows, for proprietary funds. We use internal service funds, such as the County's Health Insurance and Workers' Compensation Insurance funds, (the other component of proprietary funds) to report activities that provide insurance to the County's other programs and activities.

**Fiduciary funds:** Fiduciary funds are used to account for resources held for the benefit of parties outside the County. They are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The County's fiduciary funds are private purpose trust and custodial.

Management's Discussion and Analysis For the Year Ended December 31, 2021

#### THE COUNTY AS A WHOLE

The *Statement of Net Position* provides the perspective of the County as a whole. Table 1 provides a summary of the County's net position for 2021 compared to 2020:

			Table 1 Position			
	Governmental Activities Business-Type Activities					
	2021	2020	Change	2021	2020	Change
Assets						
Current & Other Assets	\$ 437,749,141	\$ 355,099,803	\$ 82,649,338	\$ 44,556,163	\$ 42,442,086	\$ 2,114,077
Net Pension/OPEB Asset	10,884,414	449,503	10,434,911	571,026	-	571,026
Capital Assets, Net	214,258,690	212,853,788	1,404,902	191,046,552	192,032,472	(985,920)
Total Assets	662,892,245	568,403,094	94,489,151	236,173,741	234,474,558	1,699,183
Deferred Outflows of Resources						
Pension & OPEB	26,431,110	30,067,098	(3,635,988)	1,386,656	1,666,662	(280,006)
Total Deferred Outflows of Resource	26,431,110	30,067,098	(3,635,988)	1,386,656	1,666,662	(280,006)
Liabilities						
Other Liabilities	60,857,318	19,331,792	41,525,526	3,311,879	2,152,369	1,159,510
Long-Term Liabilities:	00,007,010	12,001,72	71,020,020	2,211,072	2,102,000	1,10>,010
Due Within One Year	9,331,685	10,604,020	(1,272,335)	4,696,128	4,712,382	(16,254)
Due In More Than One Year:	7,551,005	10,004,020	(1,2/2,333)	4,070,120	4,712,302	(10,234)
Net Pension Liability	90,907,196	115,917,485	(25,010,289)	4,828,743	6,018,887	(1,190,144)
Net OPEB Liability	-	75,471,340	(75,471,340)	-	4,139,778	(4,139,778)
Other Amounts	23,151,100	24,198,104	(1,047,004)	48,818,581	53,229,334	(4,410,753)
Total Liabilities	184,247,299	245,522,741	(61,275,442)	61,655,331	70,252,750	(8,597,419)
Deferred Inflows of Resources						
Property Taxes and Other	73,483,870	70,472,515	3,011,355			
Pension & OPEB	75,798,320	41,403,122	34,395,198	3,927,425	2,182,854	1,744,571
Total Deferred Inflows of Resources	149,282,190	111,875,637	37,406,553	3,927,425	2,182,854	1,744,571
<b></b>	177,202,170	111,070,007	27,700,000	5,27,720	2,102,007	1,7,7,071
Net Position						
Net Investment in Capital Assets	196,417,492	194,406,763	2,010,729	136,819,331	134,661,699	2,157,632
Restricted for:		000.5				
Capital Projects	1,510,261	933,536	576,725	-		-
Debt Service	477,711	557,978	(80,267)	-		-
Special Programs	226,121,898	189,392,245	36,729,653	25 150 210	20.042.017	- 6 114 202
Unrestricted  Total Net Position	(68,733,496) \$ 355,793,866	(144,218,708)	75,485,212	35,158,310	29,043,917	\$ 8,272,025
Total Ivel Fusition	φ 333,/93,600	\$ 241,071,814	\$ 114,722,052	\$ 171,977,641	\$ 163,705,616	φ 0,2/2,023

The net pension liability (NPL) is the largest single liability reported by the County at December 31, 2021 and is reported pursuant to GASB Statement 68, Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27. The County adopted GASB Statement 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the County's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting net OPEB asset and deferred outflows related to pension and OPEB.

Management's Discussion and Analysis For the Year Ended December 31, 2021

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability/asset to equal the County's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the County is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the County's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability/asset, respectively, not accounted for as deferred inflows/outflows.

Management's Discussion and Analysis For the Year Ended December 31, 2021

The County's net position is reflected in three categories, Net Investment in Capital Assets, Restricted, and Unrestricted.

The largest portion of the County's net position reflects its net investment in capital assets, (e.g., land, building, machinery, equipment, infrastructure and construction in progress). The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to pay these liabilities.

An additional portion of the County's net position represents resources that are subject to external restrictions on how they may be used. The balance of unrestricted net position is a deficit balance.

The County received grant money for the American Rescue Act during 2021. These funds had not been spent by the end of the year, which caused a large increase in current and other assets for cash and investments. This unspent money also increased current liabilities for unearned revenue.

The increase in net OPEB asset, elimination of the net OPEB liability and increase in deferred inflows for OPEB is related to OPERS changes previously discussed in the financial highlights.

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Management's Discussion and Analysis For the Year Ended December 31, 2021

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2021 and 2020.

Table 2Changes in Net Position

	Governmental Activities			Business-Type Activities				
	2021	2020	Change	2021	2020	Change		
	2021	2020			2020	Change		
Revenues								
Program Revenues:								
Charges for Services	\$ 37,634,883	\$ 33,840,917	\$ 3,793,966	\$ 30,738,321	\$ 29,966,124	\$ 772,197		
Operating Grants	124,987,545	117,889,245	7,098,300	8,400	8,000	400		
Capital Grants	4,221,364	5,547,883	(1,326,519)	1,075,661	1,398,121	(322,460)		
Total Program Revenues	166,843,792	157,278,045	9,565,747	31,822,382	31,372,245	450,137		
General Revenues								
Property Taxes	70,509,425	66,948,798	3,560,627	_	_	_		
Sales Taxes	39,517,492	34,112,712	5,404,780	_	_	_		
Other Local Taxes	3,107,660	1.897.020	1,210,640	_	_	_		
Grants & Entitlements	13,108,297	11,001,001	2,107,296	_	=	=		
Revenue in Lieu of Taxes	224,346	213,357	10,989	_	-	-		
Gain on Sale of Assets	· -	· -	_ ·	_	14,370	(14,370)		
Investment Earnings	286,217	2,623,307	(2,337,090)	_	.,	-		
Miscellaneous	4,906,836	6,231,204	(1,324,368)	188.942	190,190	(1,248)		
Total General Revenues	131,660,273	123,027,399	8,632,874	188.942	204,560	(15,618)		
Total Revenues	298,504,065	280,305,444	18,198,621	32,011,324	31,576,805	434,519		
Program Expenses								
General Government								
Legislative and Executive	25,214,023	33,828,974	(8,614,951)	_	=	_		
Judicial Systems	9,868,294	18,005,134	(8,136,840)	_	_	_		
Public Safety	23,863,417	46,465,310	(22,601,893)	_	=	_		
Public Works	21,421,269	30,183,951	(8,762,682)	_	=	_		
Health	66,330,635	75,636,987	(9,306,352)	-	-	-		
Human Services	36,404,981	55,577,840	(19,172,859)	-	-	-		
Interest and Fiscal Charges	466,893	518,116	(51,223)	-	-	-		
Enterprise Operations			, , , , ,					
Sewer	-	-	-	22,695,660	26,307,182	(3,611,522)		
Water	-	-	-	1,234,981	992,859	242,122		
Sheriff's Webcheck				21,159	13,584	7,575		
Total Expenses	183,569,512	260,216,312	(76,646,800)	23,951,800	27,313,625	(3,361,825)		
Transfers	(212,501)		(212,501)	212,501		212,501		
Change in Net Position	114,722,052	20,089,132	94,632,920	8,272,025	4,263,180	4,008,845		
Net Position Beginning of Year	241,071,814	220,982,682	20,089,132	163,705,616	159,442,436	4,263,180		
Net Position End of Year	\$ 355,793,866	\$ 241,071,814	\$ 114,722,052	\$ 171,977,641	\$ 163,705,616	\$ 8,272,025		

#### **Governmental Activities**

Governmental activities increased the County's net position. Key elements of this change are as follows:

Governmental expenses decreased by \$77 million while revenues increased by \$18 million.

The largest program function of the governmental activities for the County is the health program. The next largest program was human services.

Management's Discussion and Analysis For the Year Ended December 31, 2021

See financial highlights for explanation of significant decrease in expenses. The negative expense reported by legislative and executive was also caused by the switch from reporting a net OPEB liability to a net OPEB asset.

Operating grants were the largest type of program revenue for the County. The large increase in operating grants was primarily the result of the CARES Act grant. The major recipients of intergovernmental program revenues were the Board of DD - \$24 million, Public Assistance - \$27 million, the Children Services Board - \$18 million and the Mental Health and Addiction Recovery Board - \$22 million. Direct charges to users of governmental services, another type of program revenue, made up \$38 million of total governmental program revenues. These charges include fees for real estate transfers, fees associated with the collection of property taxes, fines and forfeitures related to judicial activity, and licenses and permits.

Property tax revenues account for \$71 million total revenues for governmental activities. The major recipients of property tax revenues are the Board of DD - \$34 million, the Children Services Board - \$12 million, the Mental Health and Addiction Recovery Board - \$7 million, Emergency Services - \$1 million and the General Fund - \$17 million.

Charges for services remained the main source of revenue, for Business-type activities, at 96 percent.

#### FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

#### Governmental Funds

The focus of the County's governmental funds is to provide information on near-term receipts, disbursements, and balances of resources that are available to be spent. Such information is useful in assessing the County's financial requirements. In particular, unassigned fund balance may serve as a useful measure of a County's net resources available for spending at the end of the calendar year.

Approximately \$26 million of the County's total fund balance constitutes unassigned fund balance, which is available for appropriation at the government's discretion within certain legal constraints and purpose restrictions. The remainder of the fund balance is nonspendable, restricted, committed or assigned to indicate that it is not available for new spending. The following are the County's major funds:

	Fund Balance	Fund Balance	Increase
	12/31/2021	12/31/2020	(Decrease)
General Fund	\$ 38,045,495	\$ 31,071,156	\$ 6,974,339
Developmental Disabilities	61,250,617	54,424,602	6,826,015
Mental Health	16,643,130	15,351,236	1,291,894
Children's Services	28,234,282	20,830,157	7,404,125
Public Assistance	5,571,245	4,827,172	744,073
Justice System Sales Tax	31,929,596	24,320,031	7,609,565
ARP State and Local LFR			
Total	\$ 181,674,365	\$ 150,824,354	\$ 30,850,011

Management's Discussion and Analysis For the Year Ended December 31, 2021

The General fund saw an increase in revenue from charges for services and intergovernmental revenue. Conveyance and recording fees were up \$1.7 million thanks to rising home prices and an increased demand for available homes. Local government and casino tax revenue both came in higher than expected due to higher State revenues and a renewed interest at the casinos as pandemic restrictions relaxed. It is worth noting that 2021 was the highest year of Ohio casino revenues ever. Expenditures fell as more certainty in sales tax revenue allowed for the General fund to reduce spending on mandated justice system expenditures during 2021.

The Stark Board of Developmental Disabilities (DD) fund saw an increase in revenue due to the intergovernmental line item. The main cause of the increase was a cost report settlement of \$3.4 million that was received in 2021 that was not available in 2020. Expenditures slightly rose due to waiver-match spending as associated rates returned to normal as pandemic restrictions fade.

The Mental Health and Addiction Recovery Board had an increase in expenditures of \$1.9 million. This increase in spending is directly related to the ease of pandemic restrictions that hindered client-based programs during 2020.

The Children Services fund saw an increase in revenue due to a one-time \$5.7 million match for being part of the Protect Ohio waiver program. Expenditures fell slightly when compared to 2020.

The Justice System Sales Tax (JSST) revenues rose by \$5 million as consumer spending returned to normal during 2021. Non-auto sales were up by 14 percent while auto sales were up by 18 percent when compared to 2020. Expenditures increased in correlation with the revenue increase, which allowed the JSST fund to bear past mandated expenditures, reallocated to the General fund in 2020, once again.

The ARP State and Local LFR is a new grant award in 2021. The County received \$35,992,936 to help promote equitable outcomes and community engagement by funding public health and infrastructure projects. The County expects to fund various water and sewer projects that will directly help various municipalities and townships within the County.

#### **Enterprise Funds**

The County's enterprise funds provide the same type of information found in the government-wide financial statements for the business-type activities, but in more detail.

Unrestricted net position of the sewer fund at the end of the year amounted to \$34 million, which is a \$6.1 million increase from 2020. There was a significant change in net pension which caused a decrease in long-term liabilities on both governmental and enterprise statements of net position. In this case, long-term liabilities decreased due to the retirement of debt coupled with decreases in net pension and OPEB liabilities.

#### GENERAL FUND BUDGETING HIGHLIGHTS

Actual revenues and other financing sources were \$7 million more than final budgeted revenues and other financing sources. With the pandemic uncertainty still looming into 2021, management maintained a conservative revenue forecast. Charges for services continue to be the most noteworthy with a positive variance when comparing the actual to the final budgeted amount. Conveyance and recording fees were the main drivers for the increase during this historic housing market boom.

Actual expenditures were less than final budgeted expenditures. Personal services expenditures were under budget by \$1.3 million while purchased services and capital purchases were under budget by \$2.2 million. The changing job market and supply chain shortages caused by the pandemic can be looked upon as the main culprits for these variances.

Management's Discussion and Analysis For the Year Ended December 31, 2021

### CAPITAL ASSET AND DEBT ADMINISTRATION

#### Capital Assets

Major changes in capital assets during the current fiscal year included the following:

- The Engineer's 2021 paving projects included asphalt resurfacing for Belden Village Street, Fohl Street, Middlebranch Avenue, Rockhill Avenue, Perry Drive, Woodlawn Avenue and Dueber Avenue. 53.34 miles of roadway received resurfacing or chip and seal as part of the Engineer's annual maintenance of County roads during 2021. Spangler Street bridge was replaced, and the Perry Drive and Jackson Avenue Intersection project was completed.
- The County purchased a First Street property that will serve as a gun range and training facility for the Stark County Sheriff's Office. There was also a renovation completed within the building to serve as a training room for the Sheriff deputies.
- The County Office Building's skylight was completed as part of the ongoing roof renovation.
- The Sanitary Engineer's department completed the Maplewood and Skyland Hills projects. There was 1.26 miles of allotment sewer line and 0.95 miles of private extension sewer line installed across the County.

Additional information on the County's capital assets can be found in Note 10.

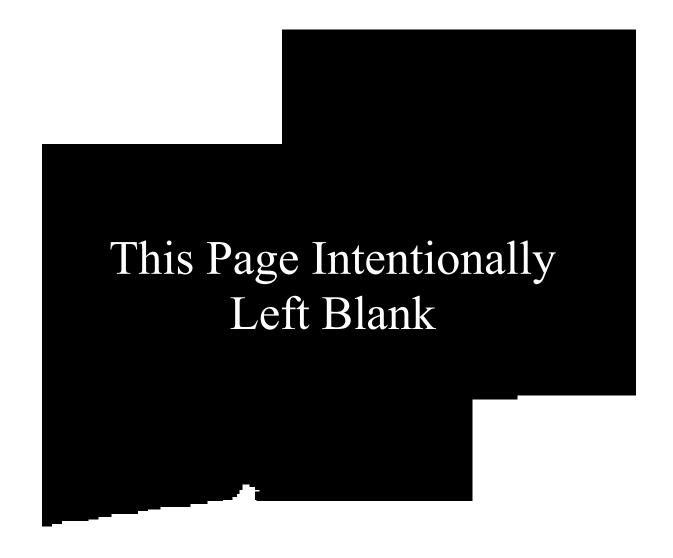
#### Debt

Outstanding debt for the governmental activities decreased from \$19,710,893 to \$17,996,236 due to principal payments made in the current year. Business type activities outstanding debt decreased from \$57,229,320 to \$52,843,979. This decrease was also due to principal payments made in the current year. Detailed information about the County's long-term liabilities is presented in Notes 16 and 17 to the basic financial statements.

### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Alan C. Harold, County Auditor, Stark County, 110 Central Plaza South, Suite 220, Canton, Ohio 44702, or visit our website at www.starkcountyohio.gov/auditor.

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		Primary Gover	nment		Component Units			its
	Governmental Activities	Business-T Activitie		Total	Lanc	tark County I Reutilization Corporation		tark County ort Authority
A	·							-
Assets Equity in Pooled Cash and Investments	\$ 276,810,47	3 \$ 37,422	.930 \$	\$ 314,233,403	\$	3,765,284	\$	1,498,701
Cash and Cash Equivalents in Segregated Accounts	693,36		,465	1,114,829	Ψ	5,705,204	Ψ	1,470,701
Cash and Cash Equivalents with Fiscal Agents	865,62		-	865,628		_		_
Cash and Cash Equivalents with Escrow Agents	508,68		,312	714,001		_		_
Accounts Receivable	1,296,66		*	7,659,062		_		-
ntergovernmental Receivable	56,827,22	,	-	56,827,223		_		_
Taxes Receivable	82,924,39		_	82,924,391		_		
Sales Taxes Receivable	9,272,34		_	9,272,343		_		
Revenue in Lieu of Taxes Receivable	245,63		_	245,630		_		
Special Assessments Receivable	1,758,66		,870	1,796,534		_		_
Loans Receivable	2,837,92		,070	2,837,924		_		117,667,401
internal Balances	9,32		,321)	2,037,724		_		117,007,401
Prepaid Items	1,448,99	,	,553	1,560,547		18,006		
Materials and Supplies Inventory	1,971,54		,953	1,975,493		10,000		
Accrued Interest Receivable			,933			-		•
	278,29	o	-	278,296		70.600		•
Assets Held for Resale	20 221 92	- - 4.000	227	25 254 152		70,600		•
Land and Construction in Progress	30,331,82	,		35,254,152		-		
Depreciable Capital Assets, Net	183,926,86			370,051,090		-		-
Net OPEB Asset	10,884,41	4 5/1	,026	11,455,440				
Total Assets	662,892,24	236,173	,741	899,065,986		3,853,890		119,166,102
Deferred Outflows of Resources								
Pension	18,065,52		,799	18,995,322		-		-
OPEB	8,365,58	7 456	,857	8,822,444		-		
Total Deferred Outflows of Resources	26,431,11	1,386	,656	27,817,766				
Liabilities								
Accounts Payable	3,468,75	3 352	,254	3,821,007		12,675		-
Accrued Wages	5,911,09		,789	6,194,882		, -		-
Contracts Payable	2,583,08		,239	3,966,320		-		
Retainage Payable	508,68		,312	714,001		_		
ntergovernmental Payable	6,051,71	5 1,025	,897	7,077,612		128,141		
Accrued Interest Payable	, ,		,388	61,388		, -		
Matured Compensated Absences Payable	97,21		_	97,218		_		
Loans Payable		-	-	, -		-		117,667,401
Jnearned Revenue	42,236,76	9	_	42,236,769		_		
Long-Term Liabilities:	,, -			,,				
Due Within One Year	9,331,68	5 4,696	.128	14,027,813		_		-
Due In More Than One Year:	-,,	,	,	- 1,0-1,0-0				
Net Pension Liability	90,907,19	6 4,828	.743	95,735,939		_		-
Other Amounts Due in More Than One Year	23,151,10		*	71,969,681		_		-
Total Liabilities	184,247,29			245,902,630		140,816		117,667,401
Deferred Inflows of Resources								
Property Taxes Levied for the Next Year	73,238,24		-	73,238,240		-		-
Pension	42,736,11		*	44,878,143		-		-
OPEB	33,062,20		,395	34,847,602		-		-
Revenue in Lieu of Taxes	245,63	0		245,630				
Total Deferred Inflows of Resources	149,282,19	3,927	,425	153,209,615				
Net Position								
Net Investment in Capital Assets	196,417,49	2 136,819	,331	333,236,823		-		
Restricted for:								
Debt Service	477,71	1	-	477,711		-		
Capital Projects	1,510,26	1	-	1,510,261		-		
Road and Bridge Repair and Maintenance	18,771,69	2	-	18,771,692		-		
Real Estate Assessment	2,939,51	2	-	2,939,512		-		
Community Development	7,625,19	6	-	7,625,196		-		
Public Safety	46,252,29		-	46,252,292		-		
1 ubile Salety				141,311,230		_		
Health and Human Services	141,311,23	J	-	171,511,250				
•	141,311,23 8,460,35		-	8,460,358		-		
Health and Human Services		8	-			-		
Health and Human Services Special Programs	8,460,35	8 8	-	8,460,358		3,713,074		1,498,701

			Program Revenues				
	Expenses			Charges for Services and Sales	Operating Grants, Contributions and Interest		Capital Grants and ontributions
Primary Government							
Governmental Activities							
General Government							
Legislative and Executive	\$	25,214,023	\$	20,449,294	\$ 604,901	\$	-
Judicial Systems		9,868,294		5,740,003	398,315		-
Public Safety		23,863,417		7,552,866	11,233,560		4 221 264
Public Works		21,421,269		285,424	19,883,252		4,221,364
Health Human Services		66,330,635 36,404,981		2,178,931 1,428,365	45,226,758		-
Interest and Fiscal Charges		466,893		1,428,303	47,640,759		-
· ·							
Total Governmental Activities		183,569,512		37,634,883	124,987,545		4,221,364
<b>Business-Type Activities</b>							
Sewer		22,695,660		29,873,093	-		1,075,661
Water		1,234,981		838,483	-		-
Sheriff's Webcheck		21,159		26,745	8,400		-
Total Business-Type Activities		23,951,800		30,738,321	8,400		1,075,661
Component Unit							
Stark County Land Reutilization Corporation		1,130,321		-	53,546		-
Stark County Port Authority		3,007,598		252,903	2,915,595		-
Total Component Units		4,137,919		252,903	2,969,141		-
Total	\$	211,659,231	\$	68,626,107	\$ 127,965,086	\$	5,297,025

#### **General Revenues**

Property Taxes Levied for:

General Purposes

Developmental Disabilities

**Emergency Services** 

Mental Health

Children's Services

Sales Taxes

Other Local Taxes

Grants and Entitlements not Restricted to Specific Programs

Revenue in Lieu of Taxes

Investment Earnings

Miscellaneous

Total General Revenues

Transfers

Total General Revenues and Transfers

Change in Net Position

Net Position Beginning of Year

Net Position End of Year

#### Net (Expense) Revenue and Changes in Net Position

	Primary Government	in Net Position	Compon	ent Units
	Timary Government		Сотроп	ent ents
Governmental Activities	Business-Type Activities	Total	Stark County Land Reutilization Corporation	Stark County Port Authority
\$ (4,159,828) (3,729,976) (5,076,991) 2,968,771 (18,924,946) 12,664,143 (466,893) (16,725,720)	\$ - - - - - - -	\$ (4,159,828) (3,729,976) (5,076,991) 2,968,771 (18,924,946) 12,664,143 (466,893) (16,725,720)	\$ - - - - - - -	\$ - - - - - -
	8,253,094 (396,498) 13,986 7,870,582	8,253,094 (396,498) 13,986 7,870,582		- - - -
(16,725,720)	7,870,582	(8,855,138)	(1,076,775) - (1,076,775) (1,076,775)	160,900 160,900
17,494,956 33,515,235 715,174 6,657,783 12,126,277 39,517,492 3,107,660 13,108,297 224,346 286,217 4,906,836	- - - - - - - - 188,942	17,494,956 33,515,235 715,174 6,657,783 12,126,277 39,517,492 3,107,660 13,108,297 224,346 286,217 5,095,778	786,965 - 2,011 70,232	- - - - - - - - - 852 11,729
131,660,273	188,942	131,849,215	859,208	12,581
(212,501)	212,501	-	-	-
131,447,772	401,443	131,849,215	859,208	12,581
114,722,052	8,272,025	122,994,077	(217,567)	173,481
241,071,814	163,705,616	404,777,430	3,930,641	1,325,220
\$ 355,793,866	\$ 171,977,641	\$ 527,771,507	\$ 3,713,074	\$ 1,498,701

Balance Sheet Governmental Funds December 31, 2021

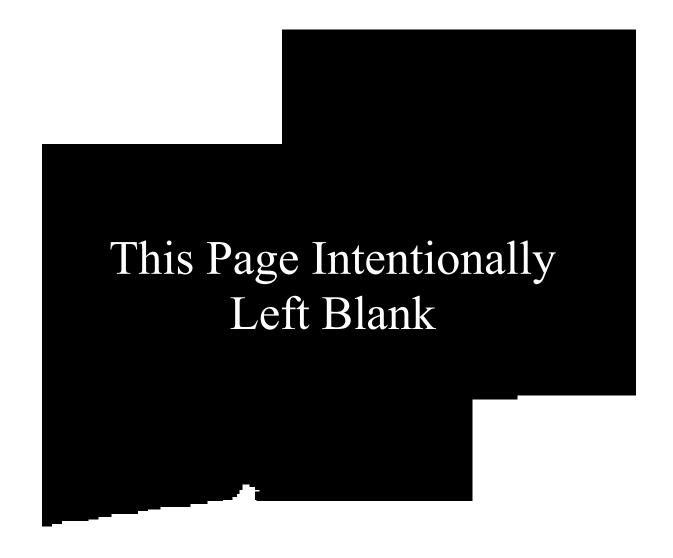
	General	Board of Developmental Disabilities	Mental Health	Children's Services
Assets				
Equity in Pooled Cash and Investments	\$ 37,301,583	\$ 62,001,027	\$ 14,456,956	\$ 28,863,346
Cash and Investments in Segregated Accounts	-	-	-	38,294
Cash and Investments with Fiscal Agents	-	865,628	-	-
Cash and Investments with Escrow Agents	7,360	-	-	-
Accounts Receivable	397,476	47,836	465,230	169,708
Intergovernmental Receivable	6,003,627	7,784,699	7,487,348	2,414,446
Taxes Receivable	22,487,160	38,583,103	7,701,456	12,631,054
Sales Taxes Receivable	-	-	-	-
Special Assessments Receivable	-	-	-	-
Loans Receivable	-	-	-	-
Interfund Receivable	-	-	-	-
Accrued Interest Receivable	278,296	-	-	-
Prepaid Items	436,428	223,759	40,479	81,287
Materials and Supplies Inventory	364,214	49,236	3,616	-
Revenue in Lieu of Taxes Receivable	-	-	-	-
Total Assets	\$ 67,276,144	\$ 109,555,288	\$ 30,155,085	\$ 44,198,135
Liabilities				
Accounts Payable	\$ 627,554	\$ 167,578	\$ 433,388	\$ 467,536
Accrued Wages	1,373,424	959,270	191,614	231,065
Contracts Payable	83,925	91,845	1,816	-
Retainage Payable	7,360	-	-	-
ntergovernmental Payable	441,781	569,965	845,275	39,961
nterfund Payable	-	-	-	-
Matured Compensated Absences Payable	32,006	1,660	-	-
Jnearned Revenue	2.566.050	1 700 210	1 472 003	
Total Liabilities	2,566,050	1,790,318	1,472,093	738,562
Deferred Inflows of Resources Property Taxes Levied for the Next Year	20,243,799	34,259,610	6,810,743	11,267,373
Revenue in Lieu of Taxes	20,243,799	54,259,010	0,810,743	11,207,373
Jnavailable Revenue	6,420,800	12,254,743	5,229,119	3,957,918
otal Deferred Inflows of Resources	26,664,599	46,514,353	12,039,862	15,225,291
und Balances				
Nonspendable	2,706,940	272,995	44,095	81,287
Restricted	-	60,977,622	16,599,035	28,152,995
Committed	5,884,098	-	-	-
Assigned	2,996,639	-	-	-
Jnassigned	26,457,818			
Total Fund Balance	38,045,495	61,250,617	16,643,130	28,234,282
otal Liabilities, Deferred Inflows of				
Resources and Fund Balances	\$ 67,276,144	\$ 109,555,288	\$ 30,155,085	\$ 44,198,135

Public Assistance	Justice System Sales Tax	ARP State and Local LFR	Other Governmental Funds	Total Governmental Funds
\$ 2,989,787	\$ 26,953,439	\$ 35,992,973	\$ 58,222,694	\$ 266,781,805
-	655,070	· · ·		693,364
-	-	-	_	865,628
-	-	-	501,329	508,689
19,615	-	-	121,739	1,221,604
17,224,452	-	-	15,903,389	56,817,961
-	-	-	1,521,618	82,924,391
-	9,272,343	-	-	9,272,343
-	-	-	1,758,664	1,758,664
-	-	-	2,837,924	2,837,924
-	-	-	137,177	137,177
-	-	-	-	278,296
-	45,240	-	158,724	985,917
101,974	279,518	-	1,172,982	1,971,540
			245,630	245,630
\$ 20,335,828	\$ 37,205,610	\$ 35,992,973	\$ 82,581,870	\$ 427,300,933
\$ 603,946	\$ 292,184	\$ -	\$ 681,190	\$ 3,273,376
1,222,120	1,157,582	-	762,716	5,897,791
-	123,807	-	2,281,688	2,583,081
205.051	-	-	501,329	508,689
205,051	231,052	-	3,705,825 127,856	6,038,910
33,219	28,056	-	2,277	127,856 97,218
55,217	20,030	35,992,973	6,243,796	42,236,769
2,064,336	1,832,681	35,992,973	14,306,677	60,763,690
2,004,330	1,032,001	33,772,713	14,300,077	00,703,070
_	_	_	656,715	73,238,240
-	-	-	245,630	245,630
12,700,247	3,443,333		13,939,613	57,945,773
12,700,247	3,443,333	<u> </u>	14,841,958	131,429,643
101.051	224 770		4 224 506	4062 777
101,974	324,758	-	1,331,706	4,863,755
5,469,271	31,604,838	-	39,132,313 13,011,444	181,936,074 18,895,542
-	-	-	6,775	3,003,414
-	-	-	(49,003)	26,408,815
5 571 245	31,929,596		53,433,235	
5,571,245	31,727,390		33,433,433	235,107,600
\$ 20,335,828	\$ 37,205,610	\$ 35,992,973	\$ 82,581,870	\$ 427,300,933

**Stark County, Ohio**Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities December 31, 2021

Total Governmental Fund Balances		\$ 235,107,600
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		214,258,690
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds:		
Special Assessments Receivable	\$ 1,758,664	
Property Taxes Receivable	11,493,647	
Sales Tax Receivable	3,443,333	
Accounts Receivable	3,827	
Intergovernmental Receivable	41,246,302	57,945,773
An internal service fund is used by management to charge the costs of insurance to individual funds.  The assets, liabilities, deferred outflows/inflows of resources of the internal service fund are included in governmental activities in the statement of net position.		7,575,788
The net pension liability and net OPEB liability are not due and payable in the current period, therefore, the liability and related deferred inflows/outflows are not reported in governmental funds.		
Net OPEB Asset *	10,862,452	
Deferred Outflows - Pension *	18,029,787	
Deferred Outflows - OPEB *	8,348,109	
Net Pension Liability *	(90,721,476)	
Deferred Inflows - Pension *	(42,625,058)	
Deferred Inflows - OPEB *	(32,974,974)	(129,081,160)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
Compensated Absences *	(12,016,589)	
Special Assessment Bonds	(1,417,540)	
General Obligation Bonds	(11,775,000)	
OPWC Loans	(4,803,696)	 (30,012,825)
Net Position of Governmental Activities		\$ 355,793,866

<sup>\*</sup>Net of Internal Service



**Stark County, Ohio**Statement of Revenues, Expenditures and Changes in Fund Balance Governmental Funds For the Year Ended December 31, 2021

	 General	Board of Developmental Disabilities	 Mental Health		Children's Services
Revenues					
Property Taxes	\$ 16,952,024	\$ 32,665,731	\$ 6,485,535	\$	11,723,985
Sales and Use Taxes	-	-	-		-
Other Local Taxes	-	-	-		-
Revenue in Lieu of Taxes	-	-	-		-
Special Assessments	-	-	-		-
Charges for Services	24,569,120	1,458,641	-		1,303,220
Licenses and Permits	46,750	-	-		-
Fines and Forfeitures	371,022	-	-		-
Intergovernmental	12,339,415	19,354,076	22,637,678		19,712,065
Interest	285,916	-	-		-
Rent	721,813	-	-		-
Other	 947,780	1,447,800	 704,895		377,443
Total Revenues	 56,233,840	54,926,248	 29,828,108		33,116,713
Expenditures					
Current:					
General Government					
Legislative and Executive	19,502,845	-	_		-
Judicial Systems	15,192,430	-	_		-
Public Safety	7,308,037	-	_		-
Public Works	-	-	_		-
Health	-	48,877,006	28,670,879		-
Human Services	1,705,155	-	-		25,881,017
Capital Outlay	-	-	_		=
Debt Service:					
Principal Retirement	-	-	_		-
Interest and Fiscal Charges	-	-	-		-
Total Expenditures	43,708,467	48,877,006	28,670,879		25,881,017
Excess of Revenues Over (Under) Expenditures	 12,525,373	6,049,242	 1,157,229		7,235,696
Other Financing Sources (Uses)					
Proceeds from Sale of Capital Assets	67,712				
Transfers In	922,585	776,773	134,665		168,429
Transfers Out		770,773	134,003		100,429
	 (6,541,331)		 		<del>-</del>
Total Other Financing Sources (Uses)	 (5,551,034)	776,773	 134,665		168,429
Net Change in Fund Balances	6,974,339	6,826,015	1,291,894		7,404,125
Fund Balances Beginning of Year	 31,071,156	54,424,602	 15,351,236	_	20,830,157
Fund Balances End of Year	\$ 38,045,495	\$ 61,250,617	\$ 16,643,130	\$	28,234,282

Public Assistance	Justice System Sales Tax	ARP State and Local LFR	Other Governmental Funds	Total Governmental Funds
\$ -	\$ -	\$ -	\$ 663,536	\$ 68,490,811
-	34,887,470	-	4,218,966	39,106,436
-	-	-	3,107,660	3,107,660
-	-	-	224,346	224,346
-	-	-	339,136	339,136
125,145	173,707	-	7,825,605	35,455,438
-	-	-	546,517	593,267
-	61,520	-	431,823	864,365
24,308,898	6,903	-	36,041,318	134,400,353
-	-	6,100	830	292,846
-	272.120	-	207.712	721,813
650,734	373,130		397,712	4,899,494
25,084,777	35,502,730	6,100	53,797,449	288,495,965
- - - - 25,269,477 -	3,597,830 110,248 25,011,625	6,100 - - - - - -	8,420,297 2,746,606 13,503,987 19,347,609 690,462 1,797,518 8,935,784 1,714,657 466,895	31,527,072 18,049,284 45,823,649 19,347,609 78,238,347 54,653,167 8,935,784 1,714,657 466,895
25,269,477	28,719,703	6,100	57,623,815	258,756,464
(184,700)	6,783,027		(3,826,366)	29,739,501
928,773	826,538	- - -	8,000 7,033,941	75,712 10,791,704 (6,541,331)
928,773	826,538	-	7,041,941	4,326,085
744,073	7,609,565	-	3,215,575	34,065,586
4,827,172	24,320,031		50,217,660	201,042,014
\$ 5,571,245	\$ 31,929,596	\$ -	\$ 53,433,235	\$ 235,107,600

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2021

Net Change in Fund Balances - Total Governmental Funds		\$ 34,065,586
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activites, the cost of those assets is allocated over their estimated useful lives as depreciation expense.  Capital Asset Additions  Current Year Depreciation	\$ 18,165,208 (16,643,356)	1,521,852
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		(116,950)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Special Assessments Receivable Property Taxes Receivable Sales Tax Receivable Accounts Receivable Intergovernmental Receivable	(339,136) 2,018,614 411,056 (740,270) 8,657,836	10,008,100
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.  General Obligation Bonds  Special Assessment Bonds  OPWC Loans	1,150,000 313,405 251,252	1,714,657
Contractually required pension/OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.  Pension		11,699,467
Except for amount reported as deferred inflows/outflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense in the statement of activities.  Pension OPEB	(1,656,673) 62,610,998	60,954,325
The internal service fund used by management to charge the costs of insurance to invididual funds is not reported in the statement of activities. Governmental expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.		(5,473,154)
Some expenses reported in the statement of activities, do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Compensated Absences *		 348,169
Change in Net Position of Governmental Activities		\$ 114,722,052

<sup>\*</sup>Net of Internal Service Fund portion of \$8,891.

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) - General Fund For the Year Ended December 31, 2021

	Budgeted Amounts								
		Original		Final		Actual		Variance with Final Budget	
Revenues Property Taxes Charges for Services Licenses and Permits Fines and Forfeitures Intergovernmental Investment Income Rent Miscellaneous	\$	16,500,000 10,815,000 38,000 400,000 10,260,000 1,500,000 400,000 500,000	\$	16,500,000 10,815,000 38,000 400,000 10,260,000 1,500,000 400,000 500,000	\$	16,952,024 15,117,915 42,505 392,423 11,700,163 1,606,015 722,813 612,393	\$	452,024 4,302,915 4,505 (7,577) 1,440,163 106,015 322,813 112,393	
Total Revenues		40,413,000		40,413,000		47,146,251		6,733,251	
Expenditures Current: General Government Legislative and Executive Judicial Systems Public Safety		23,977,214 13,905,722 1,651,510		24,938,881 14,267,017 1,651,510		22,179,349 13,405,248 1,349,243		2,759,532 861,769 302,267	
Human Services Debt Service: Principal Retirement		2,624,259 1,541,832		2,628,459		1,808,104		820,355 501	
Total Expenditures		43,700,537		43,486,368		38,741,944		4,744,424	
Excess (Deficiency) of Revenues Over (Under) Expenditures	_	(3,287,537)		(3,073,368)	-	8,404,307		11,477,675	
Other Financing Sources (Uses) Proceeds from Sale of Capital Assets Transfers In Transfers Out		500,000		500,000 (6,541,331)		66,712 674,357 (6,541,331)		66,712 174,357	
Total Other Financing Sources (Uses)		500,000		(6,041,331)		(5,800,262)		241,069	
Net Change in Fund Balance		(2,787,537)		(9,114,699)		2,604,045		11,718,744	
Fund Balance Beginning of Year		16,467,860		16,467,860		16,467,860		-	
Prior Year Encumbrances Appropriated		4,072,233		4,072,233		4,072,233			
Fund Balance End of Year	\$	17,752,556	\$	11,425,394	\$	23,144,138	\$	11,718,744	

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) - Board of Developmental Disabilities Fund For the Year Ended December 31, 2021

	Budgeted Amounts							
	Original		Final		Actual		Variance with Final Budget	
Revenues								
Property Taxes	\$	32,695,172	\$	32,695,172	\$	32,665,731	\$	(29,441)
Charges for Services		1,035,300		1,035,300		1,718,335		683,035
Intergovernmental		15,585,922		15,585,922		19,836,824		4,250,902
Miscellaneous		1,715,264		1,715,264		1,735,487		20,223
Total Revenues		51,031,658		51,031,658		55,956,377		4,924,719
Expenditures Current: Health		54,032,372		54,032,372		50 266 212		2 666 050
Total Expenditures		54,032,372		54,032,372		50,366,313		3,666,059
Total Expenditures		34,032,372		34,032,372		30,300,313		3,000,039
Excess (Deficiency) of Revenues Over (Under) Expenditures		(3,000,714)		(3,000,714)		5,590,064		8,590,778
Other Financing Sources (Uses)								
Transfers In						776,773		776,773
Total Other Financing Sources (Uses)						776,773		776,773
Net Change in Fund Balance		(3,000,714)		(3,000,714)		6,366,837		9,367,551
Fund Balance Beginning of Year		52,501,722		52,501,722		52,501,722		-
Prior Year Encumbrances Appropriated		1,141,798		1,141,798		1,141,798		
Fund Balance End of Year	\$	50,642,806	\$	50,642,806	\$	60,010,357	\$	9,367,551

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) - Mental Health For the Year Ended December 31, 2021

	Budgeted Amounts						
	Original Final		Actual		nriance with nal Budget		
Revenues							
Property Taxes	\$	6,377,811	\$	6,377,811	\$ 6,485,535	\$	107,724
Intergovernmental		21,484,001		21,484,001	25,006,949		3,522,948
Miscellaneous		1,223,701		1,221,035	 703,395		(517,640)
Total Revenues		29,085,513		29,082,847	 32,195,879		3,113,032
Expenditures Current:							
Health		36,339,328		35,089,328	34,426,460		662,868
Total Expenditures		36,339,328		35,089,328	34,426,460		662,868
Excess (Deficiency) of Revenues Over (Under) Expenditures		(7,253,815)		(6,006,481)	 (2,230,581)		3,775,900
Other Financing Sources (Uses)							
Transfers In		-		-	134,665		134,665
Total Other Financing Sources (Uses)		=		-	 134,665		134,665
Net Change in Fund Balance		(7,253,815)		(6,006,481)	(2,095,916)		3,910,565
Fund Balance Beginning of Year		4,719,427		4,719,427	4,719,427		-
Prior Year Encumbrances Appropriated		5,732,345		5,732,345	 5,732,345		
Fund Balance End of Year	\$	3,197,957	\$	4,445,291	\$ 8,355,856	\$	3,910,565

**Stark County, Ohio**Statement of Revenues, Expenditures and Changes in
Fund Balance - Budget and Actual (Budget Basis) - Children's Services For the Year Ended December 31, 2021

	Budgete			
	Original	Final	Actual	Variance with Final Budget
Revenues				
Property Taxes	\$ 12,135,000	\$ 12,135,000	\$ 11,723,985	\$ (411,015)
Charges for Services	15.015.000	-	1,313,748	1,313,748
Intergovernmental Miscellaneous	15,217,000 141,000	15,217,000 141,000	20,225,746 326,427	5,008,746 185,427
Total Revenues	27,493,000	27,493,000	33,589,906	6,096,906
Total Revenues	27,473,000	27,473,000	33,367,700	0,070,700
Expenditures Current:				
Human Services	28,441,664	28,991,664	28,101,727	889,937
Total Expenditures	28,441,664	28,991,664	28,101,727	889,937
Excess (Deficiency) of Revenues Over (Under) Expenditures	(948,664)	(1,498,664)	5,488,179	6,986,843
Other Financing Sources (Uses)				
Transfers In	-	-	168,429	168,429
Total Other Financing Sources (Uses)	-	-	168,429	168,429
Net Change in Fund Balance	(948,664)	(1,498,664)	5,656,608	7,155,272
Fund Balance Beginning of Year	17,656,476	17,656,476	17,656,476	-
Prior Year Encumbrances Appropriated	2,493,756	2,493,756	2,493,756	. <u> </u>
Fund Balance End of Year	\$ 19,201,568	\$ 18,651,568	\$ 25,806,840	\$ 7,155,272

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) - Public Assistance For the Year Ended December 31, 2021

	Budgete	d Amounts			
	Original	Final	Actual	Variance with Final Budget	
Revenues Charges for Services Intergovernmental Miscellaneous Total Revenues	\$ - 37,600,000 500,000 38,100,000	\$ - 37,600,000 500,000 38,100,000	\$ 125,145 35,594,668 639,683 36,359,496	\$ 125,145 (2,005,332) 139,683 (1,740,504)	
Expenditures Current: Human Services Total Expenditures	39,612,032 39,612,032	39,907,242 39,907,242	38,082,358 38,082,358	1,824,884 1,824,884	
Excess (Deficiency) of Revenues Over (Under) Expenditures	(1,512,032)	(1,807,242)	(1,722,862)	84,380	
Other Financing Sources (Uses) Transfers In Total Other Financing Sources (Uses)		<u>-</u>	928,773 928,773	928,773 928,773	
Net Change in Fund Balance	(1,512,032)	(1,807,242)	(794,089)	1,013,153	
Fund Balance Beginning of Year	451,021	451,021	451,021	-	
Prior Year Encumbrances Appropriated	1,512,032	1,512,032	1,512,032		
Fund Balance End of Year	\$ 451,021	\$ 155,811	\$ 1,168,964	\$ 1,013,153	

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) - Justice System Sales Tax For the Year Ended December 31, 2021

	Budgeted Amounts							
	Original		Final		Actual		Variance with Final Budget	
Revenues								
Sales Taxes	\$	29,000,000	\$	29,000,000	\$	34,310,327	\$	5,310,327
Charges for Services		-		-		113,720		113,720
Intergovernmental		-		-	6,903			6,903
Miscellaneous		-		-		373,130		373,130
Total Revenues		29,000,000	29,000,000 34,804,080		34,804,080		5,804,080	
Expenditures								
Current:								
General Government								
Legislative and Executive		4,683,465		5,905,465		4,185,620		1,719,845
Judicial Systems		-		247,014		232,828		14,186
Public Safety		31,410,493		32,300,583		26,903,685		5,396,898
Total Expenditures		36,093,958		38,453,062		31,322,133		7,130,929
Excess (Deficiency) of Revenues Over (Under) Expenditures		(7,093,958)		(9,453,062)		3,481,947		12,935,009
Other Financing Sources (Uses)								
Transfers In		-		826,538		826,538		
Net Change in Fund Balance		(7,093,958)		(8,626,524)		4,308,485		12,935,009
Fund Balance Beginning of Year		17,715,104		17,715,104		17,715,104		-
Prior Year Encumbrances Appropriated		1,959,657		1,959,657		1,959,657		
Fund Balance End of Year	\$	12,580,803	\$	11,048,237	\$	23,983,246	\$	12,935,009

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budget Basis) - ARP State and Local LFR For the Year Ended December 31, 2021

		Budgeted Amounts					
	Orig	ginal	Final		Actual		ance with l Budget
Revenues							
Intergovernmental	\$	-	\$	35,992,936	\$	35,992,936	\$ -
Investment Income		-				6,137	6,137
Total Revenues		-		35,992,936		35,999,073	 6,137
Expenditures							
Current:							
General Government							
Legislative and Executive		-		20,000		20,000	-
Total Expenditures		-		20,000		20,000	 -
Net Change in Fund Balance		-		35,972,936		35,979,073	6,137
Fund Balance Beginning of Year							 
Fund Balance End of Year	\$		\$	35,972,936	\$	35,979,073	\$ 6,137

**Stark County, Ohio**Statement of Fund Net Position Proprietary Funds December 31, 2021

		Governmental Activities		
	Sewer	Other Enterprise Funds	Total	Internal Service Fund
Assets Current Assets:				
Equity in Pooled Cash and Investments Cash and Investments in Segregated Accounts Cash and Investments with Escrow Agents	\$ 36,273,748 421,465 205,312	\$ 1,149,182 -	\$ 37,422,930 421,465 205,312	\$ 10,028,668
Accounts Receivable Intergovernmental Receivable	6,288,142	74,259	6,362,401	75,057 9,262
Special Assessments Receivable Prepaid Items	37,870 111,553	-	37,870 111,553	463,077
Materials and Supplies Inventory  Total Current Assets	3,953 43,342,043	1,223,441	3,953 44,565,484	10,576,064
Non-Current Assets: Net OPEB Asset	549,063	21,963	571,026	21,962
Non-Depreciable Capital Assets Depreciable Capital Assets, Net	4,429,329 181,050,924	492,998 5,073,301	4,922,327 186,124,225	
Total Non-Current Assets	186,029,316	5,588,262	191,617,578	21,962
Total Assets	229,371,359	6,811,703	236,183,062	10,598,026
Deferred Outflows of Resources Pension	894,064	35,735	929,799	35,736
OPEB	438,646	18,211	456,857	17,478
Total Deferred Outflows of Resources	1,332,710	53,946	1,386,656	53,214
Liabilities				
Current Liabilities: Accounts Payable	279,440	72,814	352,254	195,377
Accrued Wages	274,457	9,332	283,789	13,302
Contracts Payable Retainage Payable	1,091,905 205,312	291,334	1,383,239 205,312	-
Intergovernmental Payable	1,024,187	1,710	1,025,897	12,805
Accrued Interest Payable	61,388	-	61,388 9,321	-
Interfund Payable Claims Payable	9,321	-	9,321	2,067,025
Compensated Absences Payable	223,543	7,061	230,604	-
Intergovernmental Loans Payable OPWC Loans Payable	3,734,360 86,204	-	3,734,360 86,204	-
OWDA Loans Payable	286,978	-	286,978	-
General Obligation Bonds Payable	357,982		357,982	
Total Current Liabilities	7,635,077	382,251	8,017,328	2,288,509
Long-Term Liabilities: Compensated Absences Payable - Net of Current Portion	423,402	16,724	440,126	30,582
Intergovernmental Loans Payable - Net of Current Portion Claims Payable - Net of Current Portion	44,731,447	-	44,731,447	372,353
OPWC Loans Payable - Net of Current Portion OWDA Loans Payable - Net of Current Portion	196,247 786,284	-	196,247 786,284	-
General Obligation Bonds Payable - Net of Current Portion	2,664,477	-	2,664,477	-
Net Pension Liability	4,643,022	185,721	4,828,743	185,720
Total Long-Term Liabilities	53,444,879	202,445	53,647,324	588,655
Total Liabilities	61,079,956	584,696	61,664,652	2,877,164
Deferred Inflows of Resources	2.050.642	00.007	2 142 020	111.055
Pension OPEB	2,059,643 1,716,752	82,387 68,643	2,142,030 1,785,395	111,055 87,233
Total Deferred Inflows of Resources	3,776,395	151,030	3,927,425	198,288
Net Position Net Investment in Capital Assets	131,544,366	5,274,965	136,819,331	-
Unrestricted	34,303,352	854,958	35,158,310	7,575,788
Total Net Position	\$ 165,847,718	\$ 6,129,923	\$ 171,977,641	\$ 7,575,788

**Stark County, Ohio**Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Year Ended December 31, 2021

			Governmental Activities	
	Sewer	Enterprise Funds	Total	Internal Service Fund
Operating Revenues				
Charges for Services Other	\$ 29,873,093 187,104	\$ 865,228 1,838	\$ 30,738,321 188,942	\$ 25,566,333 1,003,927
Total Operating Revenues	30,060,197	867,066	30,927,263	26,570,260
Operating Expenses	2 415 700	126 971	2 5 42 570	64.007
Personal Services Contractual Services	2,415,708 11,244,857	126,871 459,994	2,542,579 11,704,851	64,987 2,694,561
Materials and Supplies	1,210,253	19,707	1,229,960	2,094,301
Claims	- 1,210,233	-	-	24,704,105
Depreciation	6,955,039	183,674	7,138,713	-
Change in Workers Compensation Estimate	-	-	-	(74,910)
Other	119,056	33,315	152,371	191,797
Total Operating Expenses	21,944,913	823,561	22,768,474	27,580,540
Operating Income (Loss)	8,115,284	43,505	8,158,789	(1,010,280)
Non-Operating Revenues (Expenses)				
Intergovernmental	-	8,400	8,400	-
Loss on Sale of Capital Assets	-	(432,579)	(432,579)	-
Interest	(750,747)		(750,747)	
Total Non-Operating Revenues (Expenses)	(750,747)	(424,179)	(1,174,926)	
Income (Loss) Before Capital Contributions and Transfers	7,364,537	(380,674)	6,983,863	(1,010,280)
Capital Contributions	1,075,661	-	1,075,661	-
Transfers In	204,793	7,708	212,501	7,523
Transfers Out				(4,470,397)
Change in Net Position	8,644,991	(372,966)	8,272,025	(5,473,154)
Net Position Beginning of Year	157,202,727	6,502,889	163,705,616	13,048,942
Net Position End of Year	\$ 165,847,718	\$ 6,129,923	\$ 171,977,641	\$ 7,575,788

Statement of Cash Flows Proprietary Funds

For the Year Ended December 31, 2021

			Ente	erprise Funds			G	overnmental Activities
		Sewer	1	Other Enterprise Funds		Total	Int	ernal Service Fund
Cash Flows from Operating Activities Cash Received from Customers	\$	29,114,165	\$	863,660	\$	29,977,825	\$	
Cash Received from Interfund Services Provided	3	29,114,105	Ф	803,000	Þ	29,911,623	Ф	25,566,333
Cash Received from Other Operating Receipts		164,568		1,838		166,406		1,070,818
Cash Received for Special Assessments		328,731		-,		328,731		-,-,-,
Cash Payments to Suppliers for Goods and Services		(1,175,371)		(19,707)		(1,195,078)		-
Cash Payments to Employees for Services and Benefits		(6,217,324)		(223,755)		(6,441,079)		(307,149)
Cash Payments for Contractual Services		(10,911,232)		(457,334)		(11,368,566)		(2,382,848)
Cash Payments for Claims		-		-		-		(24,876,817)
Other Cash Payments		(110,806)		(32,851)		(143,657)		(191,797)
Net Cash Provided by (Used for) Operating Activities		11,192,731		131,851		11,324,582		(1,121,460)
Cash Flows from Noncapital Financing Activities								
Operating Grants Received		_		8,400		8,400		_
Advances Out		(708)				(708)		_
Transfers In		204,793		7,708		212,501		7,523
Transfers Out		-						(4,470,397)
Net Cash Provided by (Used for)								
Noncapital Financing Activities	_	204,085		16,108		220,193		(4,462,874)
Code Flores from Conital and Baland Financian Assisting								
Cash Flows from Capital and Related Financing Activities Capital Grants		269,891				269,891		
Payment for Capital Acquisitions		(4,086,160)		(201,664)		(4,287,824)		-
Principal Payments on Debt		(4,385,341)		(201,004)		(4,385,341)		
Interest Payments on Debt		(1,287,156)		_		(1,287,156)		_
Net Cash (Used for) Capital and		(1,207,130)				(1,207,100)		
Related Financing Activities		(9,488,766)		(201,664)		(9,690,430)		-
Net Increase (Decrease) in Cash and Investments		1,908,050		(53,705)		1,854,345		(5,584,334)
Cash and Investments Beginning of Year		34,787,163		1,202,887		35,990,050		15,613,002
Cash and Investments End of Year	\$	36,695,213	\$	1,149,182	\$	37,844,395	\$	10,028,668
Note: Cash and Investments does not include Cash and Investments with	Escrow Agents	s.						
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities								
Operating Income (Loss)	\$	8,115,284	\$	43,505	\$	8,158,789	\$	(1,010,280)
Adjustments:								
Depreciation		6,955,039		183,674		7,138,713		-
(Increase) Decrease in Assets and Deferred Outflows:								
Accounts Receivable		(437,482)		(1,568)		(439,050)		64,431
Intergovernmental Receivable		-		-		-		2,460
Prepaid Items		(75,276)		-		(75,276)		123,047
Materials and Supplies Inventory		2,095		-		2,095		-
Special Assessments Receivable Net OPEB Asset		(15,251)		(21.0(2)		(15,251)		(21.0(2)
Deferred Outflows - Pension/OPEB		(549,063) 218,593		(21,963) 61,413		(571,026) 280,006		(21,962) 8,154
Increase (Decrease) in Liabilities and Deferred Inflows:		210,393		01,413		280,000		0,134
Accounts Payable		185,441		5,536		190,977		178,127
Accrued Wages		17,014		201		17,215		(1,484)
Intergovernmental Payable		276,733		(2,375)		274,358		10,314
Contracts Payable		(9,950)		-		(9,950)		· -
Claims Payable		-		-		-		(247,622)
Compensated Absences Payable		(40,889)		(778)		(41,667)		(8,891)
Deferred Inflows - Pension/OPEB		1,675,368		69,203		1,744,571		(12,756)
Net Pension Liability Net OPEB Liability		(1,144,369) (3,980,556)		(45,775) (159,222)		(1,190,144) (4,139,778)		(45,776) (159,222)
Net Cash Provided by (Used For) Operating Activities	\$	11,192,731	\$	131,851	\$	11,324,582	\$	(1,121,460)
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Noncash Capital Financing Activities:
The County purchased \$1,091,905 and \$141,461 of capital assets on account in the Sewer fund in 2021 and 2020 respectively.
The County purchased \$291,334 of capital assets on account in the Water fund in 2021.
Developers donated capital assets in the amount of \$1,055,770 and \$1,147,567 to the Sewer fund in 2021 and 2020, respectively.

Statement of Fiduciary Net Position Fiduciary Funds December 31, 2021

	Private PurposeTrust			Custodial	
Assets Equity in Pooled Cash and Investments Cash and Investments in Segregated Accounts	\$	127,640	\$	34,947,682 3,606,602	
Intergovernmental Receivable Taxes Receivable		-		13,544,993 509,685,150	
Special Assessments Receivable  Total Assets		127,640		15,146,779 576,931,206	
Liabilities Intergovernmental Payable		<u> </u>		35,884,244	
Total Liabilities  Deferred Inflows of Resources		<del>-</del>		35,884,244	
Property Taxes Levied for the Next Year  Total Deferred Inflows of Resources		<u>-</u>		452,550,103 452,550,103	
Net Position Held in Trust for Private Purposes Restricted Net Position for Individuals, Organizations & Other Governments		127,640		- 88,496,859	
Total Net Position	\$	127,640	\$	88,496,859	

Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Year Ended December 31, 2021

	Private	Custodial		
Additions				
Intergovernmental	\$	-	\$	74,173,683
Amounts Received as Fiscal Agent		-		37,370,197
Licenses, Permits & Fees for Other Governments		-		80,699,166
Fines & Forfeitures for Other Governments		-		13,057,864
Property Tax Collections for Other Governments		-		571,421,667
Special Assessment Collections for Other Governments		-		2,720,544
Sheriff Sale Collections for Other Governments		-		6,085,014
Amounts Received for Others		-		3,013,042
Other				1,658,080
Total Additions		<u>-</u>		790,199,257
Deductions				
Distributions as Fiscal Agent		-		35,936,137
Distributions of State Funds to Other Governments		-		76,772,778
Licenses, Permits & Fees Distributions to Other Governments		-		80,663,588
Fines & Forfeitures Distributions to Other Governments		-		13,200,378
Property Tax Distributions to Other Governments		-		559,339,054
Special Assessment Distributions to Other Governments		-		4,573,534
Sheriff Sale Distributions to Other Governments		-		5,599,724
Other Distributions				4,143,215
Total Deductions		-		780,228,408
Change in Net Position		-		9,970,849
Net Position Beginning of Year		127,640		78,526,010
Net Position End of Year	\$	127,640	\$	88,496,859

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

#### NOTE 1. THE COUNTY AND REPORTING ENTITY

Stark County (County) is a political subdivision of the State of Ohio. The County was formed by an act of the Ohio General Assembly in 1808. The three-member Board of County Commissioners is the legislative and executive body of the County. The County Auditor is the chief fiscal officer. In addition, there are seven other elected administrative officials, each of whom is independent as set forth in Ohio law. These officials are the Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Recorder, Sheriff, and Treasurer. Also elected, to oversee the district's justice system, are five Common Pleas Court Judges, three Domestic Relations Court Judges, and one Probate Court Judge.

#### Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure the financial statements are not misleading. The primary government of the County consists of all funds, departments, boards and agencies that are not legally separate from the County. For the County, this includes the Department of Job and Family Services, the Children's Services Board, the Board of Developmental Disabilities, the Board of Mental Health and Addiction Recovery Services, and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations for which the County approves the budget, the issuance of debt, or the levying of taxes.

The following potential component units are not part of the County's reporting entity and are excluded from the accompanying financial statements. All are legally separate from the County. None are fiscally dependent on the County. The County is not financially responsible for any of these entities:

Stark Metropolitan Housing Authority Stark County Educational Service Center Stark Development Board

Discretely Presented Component Units The component unit column in the basic financial statements identifies the financial data of the County's component units: the Stark County Port Authority and the Stark County Land Reutilization Corporation. These organizations are presented in Notes 22 and 23 to the basic financial statements. They are reported separately to emphasize that they are legally separate from the County. The Stark County Transportation Improvement District ("District") was developed in 1997. The District also qualifies as a discretely presented component unit, however has not been presented in the financial statements or note disclosures as it is considered immaterial.

*The Stark County Port Authority (Authority)* - The Authority promotes economic development within the County. Its board is appointed by the County Commissioners, whom also can remove appointed members at will. The Authority is fiscally dependent on the County. Based on this relationship, the Authority is a component unit of the County. Separately issued financial statements can be obtained from the Stark County Port Authority, 116 Cleveland Ave. NW, Suite 600, Canton, Ohio 44702.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

The Stark County Land Reutilization Corporation (Land Bank) - The Land Bank is a county land reutilization corporation that was formed on March 21, 2012 when the Stark County Board of Commissioners authorized the incorporation of the Land Bank under Chapter 1724 of the Ohio Revised Code through resolution as a not-for-profit corporation under the laws of the State of Ohio. The purpose of the Land Bank is for reclaiming, rehabilitating or reutilizing economically non-productive land throughout the County. The Corporation can potentially address parcels where the fair market value of the property has been greatly exceeded by the delinquent taxes and assessed liens and are therefore not economically feasible to initiate foreclosure actions upon. By establishing the Land Bank, the County can begin to address dilapidated housing issues in communities located in the County and also return properties to productive use. The Land Bank has been designated as the County's agent to further its mission to reclaim, rehabilitate, and reutilize vacant, abandoned, tax foreclosed and other real property in the County by exercising the powers of the County under Chapter 5722 of the Ohio Revised Code. The Board of Directors is primarily made up of elected officials of the County. Separately issued financial statements can be obtained from the Land Bank by contacting Alexander Zumbar, Stark County Treasurer, 110 Central Plaza South, Canton, Ohio 44702.

<u>Joint Ventures</u> The County is associated with certain organizations which are defined as joint ventures, jointly governed organizations, or related organizations.

<u>Multi-County Juvenile Attention System (System)</u> The System is a statutorily created political subdivision of the State. It is a joint venture operated by Carroll, Columbiana, Holmes, Stark, Tuscarawas, and Wayne Counties for the purpose of providing training, treatment, and rehabilitation to delinquent, dependent, abused, or neglected children. The operation of the System is controlled by a joint board of commissioners consisting of three commissioners from each participating county. The board exercises total control over the operation of the System including budgeting, appropriation, contracting, and designating management. The System is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to, or burden on, the County. The System's continued existence is dependent upon the County's participation; however, the County does not have an equity interest in it. Complete financial statements can be obtained from the Multi-County Juvenile Attention System, Canton, Ohio.

<u>Stark Council of Governments (Council)</u> The County participates in the Council which is a statutorily created political subdivision of the State for the purpose of providing a permanent forum for discussion and study of concerns of the county, cities, villages and townships for development of policies and programs for implementation by one or more of the local governing bodies. The Council is jointly governed among Stark County, municipalities, and townships. Of the 27 members, the County appoints three. Each member's control over the operation of the Council is limited to its representation on the Board. The Board exercises total authority over the operation of the council including budgeting, appropriation, contracting, and designating management. Continued existence of the Council is dependent on the County's continued participation; however, the County does not have an equity interest in the Council. The Council is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to or burden on the County. Complete financial statements may be obtained from the Stark Council of Governments, Canton, Ohio.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

<u>Stark County Regional Planning Commission (Commission)</u> The County participates in the Commission which is a statutorily created political subdivision of the State. The Commission is jointly governed among the County, municipalities, and townships. Of 48 members, the County appoints 12. Each member's control over the operation of the Commission is limited to its representation on the Board. The principal aim of the Commission is to provide comprehensive planning, both long and short range, dealing with the economic and physical environment of Stark County. Continued existence of the Commission is dependent on the County's continued participation; however, the County does not have an equity interest in the Commission. They are not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to, or burden on, the County. Complete financial statements may be obtained from the Regional Planning Commission, Stark County, Ohio.

<u>Jointly Governed Organizations</u> As the custodian of public funds, the County Treasurer invests all public monies held on deposit in the County Treasury. In the case of the legally separate agencies, boards and commissions listed below, the County serves as fiscal agent, but is not financially accountable for their operations. Accordingly, the activity of the following districts and entities are presented as custodial funds within the basic financial statements.

**Stark-Tuscarawas-Wayne Joint Solid Waste Management District (District)** The District is a separate political subdivision governed by a nine-member Board of Directors comprised of the three County Commissioners from each of the three member Counties. The Board exercises total control over the operation of the District including budgeting, appropriating, contracting, and designating management. Each County's degree of control is limited to its representation on the Board. In 2021, the District's revenues were received from tier fees levied on the disposal of solid wastes at landfills located in the District.

<u>Community Improvement Corporation of Stark County (Corporation)</u> The Corporation is designated (by the County Board of Commissioners) for the creation and retainage of jobs and employment in the Stark County area. It is controlled by an eight member Board of Trustees. Of the eight trustees, three are the County Commissioners and one is the County Administrator. The Board employs total control over the operation of the Corporation including budgeting, appropriating, contracting, and designating management.

Akron-Canton Regional Airport (Regional Airport) The Regional Airport is jointly governed by Stark and Summit counties. An eight member board of trustees oversees the operation of the Regional Airport. Each county appoints four board members. The Board exercises total authority for the day-to-day operations of the Regional Airport. These include budgeting, appropriating, contracting, and designating management. The County has no financial responsibility for any of the Airport's liabilities. Complete financial statements may be obtained from the Akron-Canton Regional Airport, North Canton, Ohio.

<u>Stark County Tax Incentive Review Council (Council)</u> The Council is a jointly governed organization created as an advisory council by State statute for review of and advising on tax incentives considered within the County. It is controlled by a twenty-four member regional council. Of the twenty-four council members, three are appointed by the County Commissioners and one is appointed by the County Auditor. The Council employs total control over the operation of the Corporation including budgeting, appropriating, contracting, and designating management. There is no cost associated with being a member of this Council.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Northeast Ohio Four County Regional Planning and Development Organization (Organization) The Organization is a jointly governed organization by the Counties of Stark, Portage, Wayne and Summit, and the cities of Canton, Akron, Wooster and Kent. A thirty-six member general policy board oversees the operation of the Organization. Each member appoints board representatives based on population. The County has twelve representatives on the Board at the present time. The Board exercises total authority for the day-to-day operations of the Organization. These include budgeting, appropriating, contracting, and designating management. The County has no financial responsibility for any of the Organization's liabilities. Complete financial statements may be obtained from the Northeast Ohio Four County Regional Planning and Development Organization, Akron, Ohio.

<u>Stark Area Regional Transit Authority (SARTA)</u> SARTA is a jointly governed organization between the County and the cities of Canton, Massillon, and Alliance. A nine member board of trustees oversees the operation of SARTA. Of the nine members, the County appoints three. Each member's control over the operation of SARTA is limited to its representation on the Board. The Board exercises total authority for the day-to-day operations of SARTA, which provides for public transportation in Stark County. These include budgeting, appropriating, contracting, and designating management. The County has no financial responsibility for any of SARTA's liabilities. Complete financial statements may be obtained from the Stark Area Regional Transit Authority, 1600 Gateway Boulevard, SE, Canton, Ohio.

Carroll Columbiana Stark Regional Transportation Improvement Project, Stark County, (RTIP) RTIP is a jointly governed organization between the County and Carroll and Columbiana Counties. Of the six members, the County appoints two. A board-elected chairman directs the RTIP. The Board exercises total authority for the day-to-day operations of RTIP, which seeks to increase opportunities for economic activity and population retention throughout Ohio, stretching from the borders of West Virginia to Indiana. These include budgeting, appropriating, contracting, and designating management. The County has no financial responsibility for any of RTIP's liabilities. Complete financial statements may be obtained from the Carroll Columbiana Stark Regional Transportation Improvement Project, 110 Central Plaza South, Suite 230, Canton, Ohio 44702.

<u>Northeast Ohio Network (Network)</u> The Network is a jointly governed organization formed to provide a regional effort in administrating, managing and operating programs for certain individuals with developmental disabilities. Participating counties include Stark, Ashtabula, Columbiana, Geauga, Lake, Lorain, Mahoning, Medina, Portage, Summit, Trumbull and Wayne. A twelve member regional council oversees the operation of the Network. Of the twelve members, the County appoints one. Each member's control over the operation of the Network is limited to its representation on the Council. The Council exercises total authority for the day-to-day operations of the Network. These include budgeting, appropriating, contracting and designating management. The County has no financial responsibility for any of the Network's liabilities.

<u>Stark Regional Community Corrections Center (SRCCC)</u> SRCCC is a community based corrections facility that provides residents of the facility educational, vocational, substance abuse and support counseling services. The facility is administered by a Facility Governing Board consisting of eleven individuals. The members consist of two judges from Holmes County, three individuals each from Wayne, Tuscarawas and Stark Counties. The Board adopts its own budget, authorizes expenditures and hires its own staff. Funding comes from the State. Complete financial statements may be obtained from the Stark Regional Community Corrections Center, 4433 Lesh Street NE, Louisville, Ohio, 44641.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

### **Related Organizations**

<u>Stark County Public Library (Library)</u> The County appoints the governing board of the Library; however, the County cannot influence the Library's operation nor does the Library represent a potential financial benefit for or burden on the County. The County serves in a ministerial capacity as a taxing authority for the Library. Once the Library Board determines to present a levy to the voters, including the determination of its rate and duration, the County must place the levy on the ballot. The Library may issue its own debt and determines its own budget.

<u>Stark County Park District (Park District)</u> The County appoints the governing Board of the Park District; however, the County's accountability does not extend beyond making appointments.

Information in the following notes to the basic financial statements relates in general to the primary government. Information related to the operation of the component units is specifically identified.

#### NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

### A. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

<u>Government-wide Financial Statements</u> The Statement of Net Position and the Statement of Activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activities of the internal service funds and other internal activities within "activity" types, are eliminated to avoid "doubling up" revenues and expenses. Interfund services provided and used are not eliminated in the process of consolidation of the government-wide financial statements. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

The Statement of Net Position presents the financial condition of the governmental and business-type activities of the County at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities and for the business-type activities of the County. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. The policy of the County is to not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the County.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Net position should be reported as restricted when constraints placed on its net position use is either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The net position restricted for special programs result from special revenue funds and the restrictions on their use, along with a restriction in the general fund on unclaimed monies.

<u>Fund Financial Statements</u> During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The Internal Service Fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

### B. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

<u>Governmental Funds</u> Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the County's major governmental funds:

**General** - The General Fund accounts for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Board of Developmental Disabilities** - The Board of Developmental Disabilities Fund accounts for the operations of a school and the costs of administering a workshop for the developmentally disabled. Revenue sources are a County-wide property tax levy and Federal and State grants.

*Mental Health* - The Mental Health Fund accounts for a County-wide property tax levy and Federal and State grants that are expended primarily to pay the cost of contracts with local mental health agencies that provide services to the public.

*Children's Services* - The Children's Services Fund accounts for a County-wide property tax levy, Federal and State grants, support collections, Veteran's Administration and Social Security. Major expenditures are for foster homes, emergency shelters, medical care, school supplies, counseling and parental training.

**Public Assistance** - The Public Assistance Fund accounts for various Federal and State grants used to provide public assistance to general relief recipients and to pay their providers of medical assistance and certain public social services.

*Justice System Sales Tax* - The Justice System Sales Tax Fund accounts for revenue from the sales and use tax to be used strictly for criminal justice expenditures.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

American Rescue Plan (ARP) State and Local LFR - The American Rescue Plan State and Local LFR Fund accounts for grant revenue to aid COVID-19 relief and any negative economic impact.

The other governmental funds of the County account for grants and other resources to which the County is bound to observe constraints imposed upon the use of the resources.

<u>Proprietary Funds</u> Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

**Enterprise Funds** - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. Other enterprise funds of the County account for operations that are financed and operated in a manner similar to private business enterprises. The County has presented the following major proprietary fund:

**Sewer** - The sewer fund accounts for sanitary sewer services provided to individuals and commercial users in the County. The costs of providing these services are financed primarily through user charges.

The other enterprise funds of the County account for the water services provided to users within the County, along with charges to other entities, and the associated costs, for performing criminal background checks on individuals.

*Internal Service Funds* - Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The County's internal service funds report on self-insurance programs which provide medical, dental, and vision benefits and worker's compensation to the employees of the County.

<u>Fiduciary Funds</u> Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are, therefore, not available to support the County's own programs. The County's fiduciary funds are private-purpose trust funds and custodial funds. The private-purpose trust funds are for monies received in trust by the Board of Developmental Disabilities and George C. Brissel Trust. The County's custodial funds are mainly used for the collection and distribution of taxes, along with the County Park District, Health District, Multi-County Juvenile Attention System, and several other related entities described in Note 1.

#### C. Measurement Focus

<u>Government-wide Financial Statements</u> The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of the County are included on the Statement of Net Position.

<u>Fund Financial Statements</u> All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Governmental fund financial statements, therefore, include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary and fiduciary fund types are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues/additions) and decreases (i.e., expenses/disbursements) in net position. The statement of cash flows for proprietary funds provides information about how the County finances and meets the cash flow needs of its proprietary activities.

### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting, while governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter, to be used to pay liabilities of the current year. For the County, available means expected to be received within sixty days of year-end.

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the sale occurs. Revenue from property taxes is recognized in the year for which the taxes are levied (see Note 6). Revenue from grants, entitlements and donations are recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: sales tax (see Note 7), interest, federal and state grants and subsidies, state-levied, locally-shared taxes (including motor vehicle license fees and gasoline taxes), fees and rentals.

<u>Deferred Outflows of Resources and Deferred Inflows of Resources</u> In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the County, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB. The deferred outflows of resources related to pension and OPEB are explained in Notes 11 and 12.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the County, deferred inflows of resources include property taxes, payments in lieu of taxes, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2021, but which were levied to finance 2022 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the County, unavailable revenue may include delinquent property taxes, special assessments, intergovernmental grants, and miscellaneous revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the reconciliation of total governmental fund balances to net position of governmental activities. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 11 and 12).

<u>Expenses/Expenditures</u> On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### E. Budgetary Process

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County may appropriate. The appropriations resolution is the Commissioner's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Commissioners. The legal level of control has been established by the Commissioners at the object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the County Commissioners. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during the year.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Commissioners during the year.

#### F. Cash and Investments

To improve cash management, cash received by the County is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the County's records. Interest in the pool is presented as "Equity and Pooled Cash and Investments" on the financial statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts are reported at cost.

During 2021, the County invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The County measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2021, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the County has by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during 2021 amounted to \$285,916, which includes \$262,305 assigned from other County funds.

The County utilizes a financial institution to service bonded debt as principal and interest payments come due and to hold retainage. The balance in these accounts is presented on the financial statements as "Cash and Investments with Fiscal and Escrow Agents." The County has segregated bank accounts for monies held separate from the County treasury. These depository accounts are presented as "Cash and Investments in Segregated Accounts."

For presentation on financial statements, funds included within the Treasurer's cash management pool and investments with an original maturity of three months or less are presented on the financial statements as "Equity in Pooled Cash and Investments." Investments with an original maturity of more than three months that are not made from the pool are reported as "investments."

#### G. Inventory

Inventory is valued at cost using the first-in, first-out method. Inventory is recorded as an expenditure/expense when consumed. Inventory consists of expendable supplies.

### H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2021, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of purchase and reflecting the expenditure/expense in the year in which services are consumed.

### I. Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental Activities	Business-Type Activities
	Estimated Lives	Estimated Lives
Improvements Other than Buildings	15 years	15 years
Buildings and Improvements	30 - 50 years	30 - 50 years
Furniture, Fixtures and Equipment	5 - 15 years	5 - 15 years
Sewer Rights	-	40 years
Infrastructure	30 - 50 years	30 - 50 years

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their aquisition values as of the date received. The County maintains a capitalization threshold of five thousand dollars with the exception of land, as land is listed regardless of cost, and a capitalization threshold of one hundred thousand dollars for infrastructure. The County's governmental infrastructure assets consist of roads and bridges. The County's business-type infrastructure assets consist of sanitary sewers and water lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of proprietary fund capital assets is also capitalized.

### J. Interfund Balances

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivables/payables." Repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them are reported as "due to/due from other funds." Interfund balance amounts are eliminated in the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

#### K. Compensated Absences

The County reports compensated absences in accordance with the provisions of GASB Statement No. 16, Accounting for Compensated Absences as explained by Interpretation No. 6 of the GASB, Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements. Vacation benefits are accrued as a liability, as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered, and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the County's past experience of making termination payments.

The entire compensated absences liability is reported on the government-wide financial statements.

On the governmental fund statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the funds from which the employee will be paid.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

### L. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements; and all payables, accrued liabilities, and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability/asset should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

Bonds, loans and lease purchases are recognized as a liability when due, in the fund financial statements.

#### M. Pensions//Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability/asset, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

#### N. Fund Balances

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints placed on the resources in the governmental funds. The classifications are as follows:

**Nonspendable** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the County Commissioners. Those committed amounts cannot be used for any other purpose unless the County Commissioners remove or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Assigned Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the County Commissioners. The County Commissioners have by resolution authorized the Auditor to assign fund balance. The County Commissioners may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### O. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

### P. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues represent service charges for County sewer, County water, Sheriff webcheck, workers' compensation and self-insurance programs. Operating expenses are necessary costs that have been incurred in order to provide the good or service that is the primary activity of the fund. Any revenues and expenses not meeting the definitions of operating are reported as nonoperating.

### Q. Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction, or capital asset transfers from governmental activities.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

### R. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

### S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the County Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2021.

#### T. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### U. Unearned Revenue

Unearned revenue arises when monies are received before revenue recognition criteria have been satisfied. The unearned revenue reported represents grants received from the American Rescue Plan Act funding.

#### V. Board of Development Disabilities Fund Reserve

The County established a budget stabilization reserve in the Board of Developmental Disabilities fund in the amount of \$10,000,000 on May 25, 2021. These reserve funds are set aside to stabilize the County's Board of Developmental Disabilities budget against cyclical changes in revenues and expenditures.

### W. Implementation of New Accounting Principles

For the year ended December 31, 2021, the County has implemented Governmental Accounting Standards Board (GASB) Statement No. 93, Replacement of Interbank Offered Rates and GASB Statement No. 98, The Annual Comprehensive Financial Report.

GASB Statement No. 93 addresses accounting and financial reporting effects that result from the replacement of interbank offered rates (IBORs) with other reference rates in order to preserve the reliability, relevance, consistency, and comparability of reported information. The implementation of certain provisions (all except for paragraphs 13 and 14, which are effective for fiscal years beginning after June 15, 2021), of GASB Statement No. 93 did not have an effect on the financial statements of the County.

GASB Statement No. 98 establishes the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. These changes were incorporated in the County's 2021 financial statements; however, there was no effect on beginning net position/fund balance.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

#### NOTE 3. BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Non-GAAP Basis) are presented in the basic financial statements for the General Fund and the Major Special Revenue Funds.

The major differences between the budget basis and the GAAP basis are:

- a) Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- b) Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- c) Encumbrances are treated as expenditures for all funds (budget) rather than as a restricted, assigned or committed fund balance for governmental fund types (GAAP).
- d) Some funds are included in the general fund (GAAP), but have separate legally adopted budgets.

Adjustments necessary to convert the results of operations at the end of the year 2021 on the Budget basis to the GAAP basis are as follows:

	General	Board of Developmental Disabilities	Mental Health	Children's Services	Public Assistance	Justice System Sales Tax	ARP State and Local LFR
GAAP Basis	\$ 6,974,339	\$ 6,826,015	\$ 1,291,894	\$ 7,404,125	\$ 744,073	\$ 7,609,565	\$ -
Net Adjustment for:							
Revenue Accruals	1,126,934	1,030,129	2,367,771	473,193	11,274,719	(698,650)	35,992,973
Expenditure Accruals	(693,892)	(722, 780)	96,183	(2,220,710)	(10,992,063)	367,755	-
Funds Budgeted Elsewhere *	(1,370,884)	-	-	-	-	-	-
Adjustment for Encumbrances	(3,432,452)	(766,527)	(5,851,764)		(1,820,818)	(2,970,185)	(13,900)
Budget Basis	\$ 2,604,045	\$ 6,366,837	\$ (2,095,916)	\$ 5,656,608	\$ (794,089)	\$ 4,308,485	\$ 35,979,073

<sup>\*</sup>As part of Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting*, certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes Unclaimed Money, Building Inspection, Sheriffs Policing Rotary, Certificate of Title Administration and Recorder's Equipment funds.

#### NOTE 4. FUND DEFICIT

At December 31, 2021, the Engineer's Construction capital projects fund had a deficit fund balance of \$49,003 as a result of adjustments for accrued liabilities. The general fund is liable for any deficit in this fund and will provide transfers when cash is required, not when accruals occur.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

#### NOTE 5. DEPOSITS AND INVESTMENTS

Monies held by the County are classified by State Statute into three categories. Active monies are public monies determined to be necessary to meet current demand upon the County treasury. Such monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the County has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies can be deposited or invested in the following securities:

- 1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal and interest by the United States; Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities.
- 2. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent, be marked to market daily, and that the term of the agreement must not exceed 30 days.
- 3. Bonds and other obligations of the State of Ohio or its political subdivisions, provided that such political subdivisions are located wholly or partly within the County.
- 4. Time certificates of deposit, savings or deposit accounts, including but not limited to passbook accounts.
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institution.
- 6. The State Treasurer's investment pool (STAR Ohio).
- 7. Securities lending agreements in which the County lends securities and the eligible institution agrees to exchange either securities described in section (1) or (2) or cash or both securities and cash, equal value

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

for equal value.

- 8. High grade commercial paper in an amount not to exceed 5 percent of the County total average portfolio.
- 9. Banker's acceptances for a period not to exceed 270 days and in an amount not to exceed 10 percent of the County's total average portfolio.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by certificate, upon receipt of confirmation of transfer from the custodian.

**Deposits** - At year-end, \$79,341,860 of the County's bank balance of \$82,431,161 was exposed to custodial credit risk. Although the securities were held by the pledging financial institutions' trust department in the County's name and all statutory requirements for the investment of money had been followed, noncompliance with Federal requirements could potentially subject the County to a successful claim by the FDIC.

Custodial Credit Risk Custodial credit risk for deposits is the risk that in the event of a bank failure, the County will not be able to recover deposits or collateral securities that are in possession of an outside party.

The County has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by:

- Eligible securities pledged to the County and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or
- Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities
  deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all
  public monies deposited in the financial institution. OPCS required the total market value of the
  securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of
  State.

**Segregated Cash** - Various public safety and municipal court accounts are recorded in fiduciary and governmental funds of the County. The customer deposit accounts of the business-type activities are maintained separately from the County's deposits. The carrying amount of these deposits are reported as "Cash and Investments in Segregated Accounts."

Cash and Investments with Fiscal Agents - At December 31, 2021, the County's Board of Development Disabilities special revenue fund had a cash balance of \$865,628 with the Northeast Ohio Network (Network), a jointly governed organization (See Note 2) and is recorded as "Cash and Investments with Fiscal Agents." The money is held by the Network in a pooled account which is representative of numerous entities and therefore cannot be classified by risk under GASB Statement 40. The classification of cash and cash equivalents and investments for the Network as a whole may be obtained from their audit report, which can be obtained by writing to the Northeast Ohio Network, 45 North Road, Niles, Ohio 44446.

*Cash and Investments with Escrow Agents* – The County's retainage accounts, which are recorded in the General, Permanent Improvement, Motor Vehicle and Gas Tax funds of the governmental activities and the Sewer business-

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

type fund, are maintained separately as from the County's deposits. The carrying amount of these deposits are reported as "Cash and Investments with Escrow Agents."

Safety of principal shall be the most important objective of the County's investment program. The investment of County money shall be conducted in a manner that seeks to ensure preservation of capital in the portfolio within the context of the following criteria:

<u>Credit Risk (default risk)</u> – Credit risk is the risk of loss due to the failure of a security issuer to pay principal or interest, or the failure of the issuer to make timely payments of principal or interest. Credit risk shall be minimized by (1) diversifying investments by the obligor, (2) ensuring that minimum quality ratings required by the County Depository Law exist prior to the purchase of commercial paper notes, bankers acceptances, no-load money market mutual funds and debt interests issued by foreign nations, (3) ensuring that certificates of deposit and savings or deposit accounts are collateralized as required by law, and (4) obtaining delivery to the Investing Authority or an appropriate custodian of securities purchased subject to a repurchase agreement.

<u>Market risk (interest rate risk)</u> – The fair value of securities in the portfolio will fluctuate as the general level of interest rates changes. The effect of changes in general interest rate levels shall be minimized by (1) maintaining adequate liquidity so that current obligations of the County may be met without selling securities prior to their maturity, and (2) diversification of investments as to maturity, obligor and type.

With the exception of direct obligations of the U.S. Treasury, direct obligations of U.S. federal agencies and instrumentalities, and interests in STAR Ohio, no more than 40 percent of the total portfolio shall be invested in a single type of security, and with the exception of U.S. Treasury obligations, and STAR Ohio, no more than 40 percent of the total portfolio shall be invested in securities of a single issuer; provided that the foregoing limits shall not apply to temporary balances maintained by the County in depository accounts with a financial institution that serves as a depository for public monies of the County to the extent that the deposits are insured or fully collateralized in accordance with the County Depository Law.

#### Investments

As of December 31, 2021, the primary government had the following investments (based on quoted market prices) and maturities:

&P Global		Measurement		Time In Years		
Ratings	Investment Type	Amount	Less Than 1	1-2	Over 2	Portfolio %
	Fair Value:					
AA+	FHLB Notes	\$ 16,674,039	\$ 506,100	\$ 1,022,100	\$ 15,145,839	7.74%
AA+	FFCB Notes	39,885,097	1,015,250	7,713,409	31,156,438	18.52%
AA+	FMCC Notes	32,881,813	-	10,453,915	22,427,898	15.27%
AA+	FNMA Notes	21,724,839	1,886,325	3,485,105	16,353,409	10.09%
N/A	AGMI Bonds	3,441,296	-	1,492,110	1,949,186	1.60%
A-1	Commercial Paper	18,851,582	18,851,582	-	-	8.75%
AA+	Treasury Note	21,432,620	-	9,523,135	11,909,485	9.95%
A+	Corporate Notes	1,969,860	-	-	1,969,860	0.91%
A+	Corporate Bonds	9,888,340	1,997,080	4,480,965	3,410,295	4.59%
AA	Municipal Bonds	15,685,096	7,853,981	2,281,335	5,549,780	7.28%
AA-	Foreign Government Bonds	3,291,654	199,918	998,170	2,093,566	1.53%
N/A	Negotiable Certificates of Deposit	4,012,138	-	1,505,253	2,506,886	1.86%
	Net Asset Value (NAV):					
AAAm	STAR Ohio	25,641,998	25,641,998			11.91%
	Total Investments	\$ 215,380,372	\$ 57,952,234	\$ 42,955,497	\$ 114,472,642	100.00%

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the County's recurring fair value measurements as of December 31, 2021. The County's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data including market research publications. Market indicators and industry and economic events are also monitored which could require the need to acquire further market data (Level 2 inputs).

<u>Interest Rate Risk</u> - The Ohio Revised Code and the Investment and Depository Policy of the County limit purchase of securities to those with a maturity of no more than five years from the date of purchase unless matched to specific obligations or debt of the County.

<u>Credit Risk</u> – The credit risk of the County's investments is in the table above.

STAR Ohio is an investment pool operated by the Ohio State Treasurer. It is unclassified since it is not evidenced by securities that exist in physical or book entry form. Ohio law requires STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The weighted average of maturity of the portfolio held by STAR Ohio as of December 31, 2021, is 51 days.

<u>Concentration of Credit Risk</u> – The County's investment policy provides for diversification to avoid undue concentration in securities of one type or securities of one financial institution. This restriction does not apply to obligations guaranteed by the U.S. Government. Refer to the previous table for diversification.

#### NOTE 6. PROPERTY TAXES

Property taxes include amounts levied against all real and public utility property located in the County. Property tax revenue received during 2021 for real and public utility property taxes represents collections of the 2020 taxes.

2021 real property taxes were levied after October 1, 2021 on the assessed value as of January 1, 2021, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2021 real property taxes are collected in and intended to finance 2022.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statue permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2021 public utility property taxes which became a lien December 31, 2020, are levied after October 1, 2021, and are collected in 2022 with real property taxes.

The full tax rate for all County operations for the year ended December 31, 2021, was \$11.50 per \$1,000 of assessed valuation. The assessed values of real property and public utility tangible property upon which 2021 property tax receipts were based are as follows:

Real Property	\$ 7,904,176,270
Public Utility Personal Property	892,668,820
Total Assessed Value	\$ 8,796,845,090

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

The County Treasurer collects property taxes on behalf of all taxing districts within the County, including the County. The County Auditor periodically remits to the County its portion of the taxes collected. Property taxes receivable represents real and public utility property taxes and outstanding delinquencies which were measurable as of December 31, 2021, and for which there was an enforceable legal claim. In governmental funds, the portion of the receivable not levied to finance 2021 operations is offset to deferred inflows of resources – property taxes levied for the next year. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

#### NOTE 7. SALES AND USE TAX

A .5 percent sales tax was passed in the November 2011 general election and renewed through March 2028. The proceeds of the tax were credited to the Justice System Sales Tax Fund. Sales and use taxes revenue recognized in 2021 on the modified accrual basis totaled \$39,106,436 including monies attributable to state motor vehicle licensing sales that have been recorded in the motor vehicle and gas tax fund. \$34,887,470 of this total was attributable to the County sales and use tax.

#### NOTE 8. RECEIVABLES

Receivables at December 31, 2021 consisted of taxes, revenue in lieu of taxes, accounts (billings for user charged services including unbilled utility services), special assessments, interfund, loans and intergovernmental receivables arising from grants, entitlements, and shared revenues. Receivables are considered collectible in full. Utility accounts receivable may be certified and collected as a special assessment, subject to foreclosure for nonpayment. Loans receivable in the amount of \$2,837,924 represent loans granted to citizens of the County for community development.

### NOTE 9. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. These risks are covered by commercial insurance policies purchased from independent third parties. There has not been a significant reduction of coverage from the prior year and settled claims have not exceeded commercial coverage in any of the last three years.

The County has elected to provide medical benefits through a self-insured program. Maintenance of these benefits is accounted for in the Self Insurance internal service fund. Incurred but unreported claims of \$2,002,177 as of December 31, 2021 were accrued as a liability.

The County participated in the State Workers' Compensation prospective rating plan during 2021. This plan involves the payment of a minimum premium for administrative services and stop-loss coverage plus the actual claim costs for employees injured. Incurred but not reported claims of \$437,201 have been accrued as a liability at December 31, 2021.

The total claims liability of \$2,439,378 reported in the internal service funds at December 31, 2021, is based on the requirements of GASB Statement No. 10 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimates were not affected by incremental claims adjustment expenses and do not include other allocated or unallocated claims adjustment expenses.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Changes in the funds' claims liability amounts for 2020 and 2021 were:

	Balance at	Comment Vann	CI.::	D I
	Beginning	Current Year	Claim	Balance at
	of Year	Claims	Payments	End of Year
2020	\$ 2,471,085	\$ 26,501,309	\$ 26,285,394	\$ 2,687,000
2021	2,687,000	24,629,195	24,876,817	2,439,378

### NOTE 10. CAPITAL ASSETS

Capital Asset activity for the year ending December 31, 2021 was as follows:

	Balance 1/1/2021		Additions		Deletions		Balance 12/31/2021
Governmental activities:							
Capital assets not being depreciated:							
Land	\$	17,258,090	\$	-	\$	-	\$ 17,258,090
Construction in progress		6,745,828		9,495,224		(3,167,317)	 13,073,735
Total capital assets not being depreciated		24,003,918		9,495,224		(3,167,317)	 30,331,825
Other capital assets:							
Buildings and improvements		106,080,403		1,454,589		-	107,534,992
Improvements other than buildings		3,381,546		183,152		-	3,564,698
Furniture, fixtures and equipment		65,276,907		3,319,437		(1,987,339)	66,609,005
Infrastructure		249,570,789		6,880,123		(1,581,822)	 254,869,090
Total other capital assets		424,309,645		11,837,301		(3,569,161)	432,577,785
Accumulated depreciation:							
Buildings and improvements		(62,349,779)		(2,403,835)		-	(64,753,614)
Improvements other than buildings		(2,213,547)		(157,761)		-	(2,371,308)
Furniture, fixtures and equipment		(42,136,109)		(4,935,192)		1,987,339	(45,083,962)
Infrastructure		(128,760,340)		(9,146,568)		1,464,872	 (136,442,036)
Total accumulated depreciation		(235,459,775)		(16,643,356)		3,452,211	 (248,650,920)
Other capital assets, net		188,849,870		(4,806,055)		(116,950)	183,926,865
Governmental activities capital assets, net	\$	212,853,788	\$	4,689,169	\$	(3,284,267)	\$ 214,258,690

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Depreciation expense was charged to functions as follows:

Governmental Activities:		Business-Type Activities	
Legislative and Executive	\$ 1,884,663	Sewer	\$ 6,955,039
Judicial	288,537	Other	 183,674
Public Safety	2,041,500	Total Depreciation Expense	\$ 7,138,713
Public Works	11,582,320		
Health	520,110		
Human Services	326,226		
Total Depreciation Expense	\$ 16,643,356		

# Capital Asset activity for the year ending December 31, 2021 continued:

	Balance 1/1/2021	Additions	Deletions	Balance 12/31/2021
Business-type activities:				
Capital assets not being depreciated:				
Land	\$ 593,566	\$ -	\$ -	\$ 593,566
Construction in progress	1,544,828	4,561,322	(1,777,389)	4,328,761
Total capital assets not being depreciated	2,138,394	4,561,322	(1,777,389)	4,922,327
Other capital assets:				
Buildings and improvements	14,326,908	-	-	14,326,908
Improvements other than buildings	1,287,808	52,830	-	1,340,638
Furniture, fixtures and equipment	7,999,984	631,572	(367,418)	8,264,138
Sewer Rights	83,666,474	248,208	-	83,914,682
Infrastructure	214,628,594	2,868,829	(1,025,357)	216,472,066
Total other capital assets	321,909,768	3,801,439	(1,392,775)	324,318,432
Accumulated depreciation:				
Buildings and improvements	(5,702,331)	(329,139)	-	(6,031,470)
Improvements other than buildings	(1,235,102)	(14,145)	-	(1,249,247)
Furniture, fixtures and equipment	(6,441,113)	(514,260)	367,418	(6,587,955)
Sewer Rights	(16,493,044)	(2,108,058)	-	(18,601,102)
Infrastructure	(102,144,100)	(4,173,111)	592,778	(105,724,433)
Total accumulated depreciation	(132,015,690)	(7,138,713)	960,196	(138,194,207)
Other capital assets, net	189,894,078	(3,337,274)	(432,579)	186,124,225
Business-type activities capital assets, net	\$ 192,032,472	\$ 1,224,048	\$ (2,209,968)	\$ 191,046,552

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

#### NOTE 11. DEFINED BENEFIT PENSION PLANS

The statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

### Net Pension Liability/Net OPEB Liability (Asset)

Pensions and OPEB are components of exchange transactions - between an employer and its employees - of salaries and benefits for employee services. Pensions and OPEB are provided to an employee - on a deferred-payment basis - as part of the total compensation package offered by an employer for employee services each financial period.

The net pension liability and the net OPEB liability (asset) represent the County's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the County's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the County does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide health care to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* and *net OPEB liability (asset)* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contributions outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the pension disclosures. See Note 12 for the OPEB disclosures.

### Plan Description – Ohio Public Employees Retirement System (OPERS)

County employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan, and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. While members (e.g. County employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

OPERS provides retirement, disability, survivor and death benefits, and annual cost-of-living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information, including requirements for reduced and unreduced benefits):

#### Group A

Eligible to retire prior to January 7, 2013 or five years after January 7, 2013

#### Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

#### Group C

Members not in other Groups and members hired on or after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### State and Local

#### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### State and Local

#### Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

#### Public Safety

#### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

#### Public Safety

### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

#### Public Safety

#### Age and Service Requirements:

Age 52 with 25 years of service credit or Age 56 with 15 years of service credit

#### Law Enforcement

#### Age and Service Requirements:

Age 52 with 15 years of service credit

#### Law Enforcement

#### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

#### Law Enforcement

#### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 56 with 15 years of service credit

### Public Safety and Law Enforcement

#### Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

### Public S afety and Law Enforcement

### Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

#### Public Safety and Law Enforcement

#### Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The initial amount of a member's pension benefit is vested upon receipt of the initial benefit payment for calculation of an annual cost-of-living adjustment.

When a benefit recipient has received benefits for 12 months, current law provides for an annual cost-of-living adjustment (COLA). This COLA is calculated on the original base retirement benefit at the date of retirement and is not compounded. For those who retired prior to January 7, 2013, the COLA is 3 percent. For those retiring on or after January 7, 2013, beginning in calendar year 2019, current law provides that the COLA will be based on the average percentage increase in the Consumer Price Index (CPI), capped at 3 percent.

Beginning in 2022, the Combined Plan will be consolidated under the Traditional Pension Plan (defined benefit plan) and the Combined Plan option will no longer be available for new hires beginning in 2022.

Funding Policy - Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local			Public Safety		ent
2021 Statutory Maximum Contribution Rates						
Employer	14.0	%	18.1	%	18.1	%
Employee	10.0	%	*		**	
2021 Actual Contribution Rates						
Employer:						
Pension	14.0	%	18.1	%	18.1	%
Post-employment Health Care Benefits	0.0		0.0		0.0	
Total Employer	14.0	%	18.1	%	18.1	%
Employee	10.0	%	12.0	%	13.0	%

- \* This rate is determined by OPERS' Board and has no maximum rate established by ORC.
- \*\* This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The County's contractually required contribution was \$12,166,993 for 2021. Of this amount, \$992,941 is reported as an intergovernmental payable.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description – The County participates in STRS, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective August 1, 2017 – July 1, 2019, any member could retire with reduced benefits who had (1) five years of service credit and age 60; (2) 27 years of service credit and age 55; or (3) 30 years of service credit regardless of age. Effective August 1, 2019 – July 1, 2021, any member may retire with reduced benefits who has (1) five years of service credit and age 60; (2) 28 years of service credit and age 55; or (3) 30 years of service credit regardless of age. Eligibility changes will continue to be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60. Eligibility changes for actuarially reduced benefits will be phased in until August 1, 2026, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit plan unfunded liability. A member is eligible to receive a monthly retirement benefit at age 50 and termination of employment. The member may elect to receive a lump-sum withdrawal.

The Combined plan offers features of both the DB Plan and the DC Plan. In the Combined plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 and after termination of employment.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The statutory employer rate is 14 percent and the statutory member rate is 14 percent of covered payroll. The County was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The 2021 contribution rates were equal to the statutory maximum rates.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

The County's contractually required contribution to STRS was \$387,088 for fiscal year 2021. Of this amount, \$24,421 is reported as an intergovernmental payable.

### Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. STRS net pension liability was measured as of June 30, 2021, and total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	 OPERS		STRS	 Total
Proportion of the Net Pension Liability:	 _	'	_	_
Current Measurement Period	0.627104%		0.022490%	
Prior Measurement Period	 0.585600%		0.025576%	
Change in Proportion	 0.041504%		-0.003087%	
Proportionate Share of the Net				
Pension Liability	\$ 92,860,449	\$	2,875,490	\$ 95,735,939
Pension Expense	\$ 2,326,229	\$	(562,587)	\$ 1,763,642

Other than contributions made subsequent to the measurement date and differences between projected and actual earnings on investments; deferred inflows/outflows of resources are recognized in pension expense beginning in the current period, using a straight line method over a closed period equal to the average of the expected remaining services lives of all employees that are provided with pensions, determined as of the beginning of the measurement period. Net deferred inflows/outflows of resources pertaining to the differences between projected and actual investment earnings are similarly recognized over a closed five year period. At December 31, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS		STRS		Total
<b>Deferred Outflows of Resources</b>		_			_
Differences between Expected and					
Actual Experience	\$	-	\$	88,840	\$ 88,840
Changes of Assumptions		-		797,713	797,713
Changes in Proportionate Share and					
Differences in Contributions		5,714,702		37,582	5,752,284
County Contributions Subsequent					
to the Measurement Date		12,166,993		189,492	 12,356,485
Total Deferred Outflows of Resources	\$	17,881,695	\$	1,113,627	\$ 18,995,322
<b>Deferred Inflows of Resources</b>					
Differences between Expected and					
Actual Experience	\$	3,884,431	\$	18,023	\$ 3,902,454
Net Difference between Projected and Actual					
Earnings on Pension Plan Investments		36,194,294		2,478,119	38,672,413
Changes in Proportionate Share and					
Differences in Contributions		1,114,153		1,189,123	 2,303,276
Total Deferred Inflows of Resources	\$	41,192,878	\$	3,685,265	\$ 44,878,143

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

\$12,356,485 reported as deferred outflows of resources related to pension resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending December 31:	 OPERS	STRS			Total
2022	\$ (12,602,753)	\$	(742,483)	\$	(13,345,236)
2023	(3,185,035)		(672,214)		(3,857,249)
2024	(14,754,022)		(720,488)		(15,474,510)
2025	 (4,936,366)		(625,945)		(5,562,311)
Total	\$ (35,478,176)	\$	(2,761,130)	\$	(38,239,306)

### Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2020, using the following key actuarial assumptions and methods applied to all prior periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2020 are presented below.

Actuarial Information	Traditional Pension Plan
Wage Inflation	3.25 percent
Future Salary Increases,	3.25 percent to 10.75 percent
including wage inflation	(including wage inflation)
Investment Rate of Return	
Current Measurement Date	7.20 percent
Prior Measurement Date	7.20 percent
Actuarial Cost Method	Individual Entry Age
Cost-of-Living	Pre-1/7/2013 Retirees: 3.00 percent Simple
Adjustments	Post-1/7/2013 Retirees: 0.50 percent Simple
	through 2021, then 2.15 percent Simple

In October 2020, the OPERS Board adopted a change in COLA for post-January 7, 2013 retirees, changing it from 1.4 percent simple through 2020 then 2.15 simple to 0.5 percent simple through 2021 then 2.15 percent simple.

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of arithmetic real rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2020, these best estimates are summarized in the following table:

		Weighted Average Long-Term
	Target	Expected Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	25.00 %	1.32 %
Domestic Equities	21.00	5.64
Real Estate	10.00	5.39
Private Equity	12.00	10.42
International Equities	23.00	7.36
Other Investments	9.00	4.75
Total	100.00 %	5.43 %

**Discount Rate** The discount rate used to measure the total pension liability was 7.20 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following table presents the County's proportionate share of the net pension liability calculated using the discount rate of 7.20 percent and the County's proportionate share of the net pension liability if it were calculated using a discount rate that is one percent lower (6.20 percent) or one percent higher (8.20 percent) than the current rate:

		Current						
	1	% Decrease	Discount Rate		1% Increase			
County's Proportionate Share of the								
Net Pension Liability	\$	177,131,796	\$	92,860,449	\$	22,788,959		

Changes between Measurement Date and Report Date During 2021, the OPERS Board lowered the investment rate of return from 7.2 percent to 6.9 percent along with certain other changes to assumptions for the actuarial valuation as of December 31, 2021. The effects of these changes are unknown.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

### Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2021, actuarial valuation, are presented below:

Inflation 2.50 percent

Acturial Cost Method Entry Age Normal (Level Percent of Payroll)

Projected Salary Increases 12.50 percent at age 20 to 2.50 percent at age 65

Investment Rate of Return 7.00 percent, net of investment expenses, including inflation

Payroll Increases 3.00 percent Cost-of-Living Adjustments 0.00 percent

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Tables, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

The actuarial assumptions used in the June 30, 2021 valuation, were based on the results of the latest available actuarial experience study, which is for the period July 1, 2011, through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation	Rate of Return*
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*</sup>Ten year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate. The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2021. The projection of cash flows used to determine the discount rate assumes that employer and member contributions will be made at statutory contribution rates of 14 percent each. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on investments of 7.00 percent was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2021.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following table represents the County's proportionate share of the net pension liability as of June 30, 2021, calculated using the current period discount rate assumption of 7.00 percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption:

	Current						
	19	6 Decrease	Discount Rate		1% Increase		
County's Proportionate Share of the							
Net Pension Liability	\$	5,384,716	\$	2,875,490	\$	755,199	

Assumption and Benefit Changes Since the Prior Measurement Date The discount rate was adjusted to 7.00 percent from 7.45 percent for the June 30, 2021 valuation.

#### NOTE 12 - DEFINED BENEFIT OPEB PLANS

See Note 11 for a description of the net OPEB liability (asset).

#### Plan Description – Ohio Public Employees Retirement System (OPERS)

OPERS administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement (HRA) to qualifying benefit recipients of both the traditional pension and the combined plans. Currently, Medicare-eligible retirees are able to select medical and prescription drug plans from a range of options and may elect optional vision and dental plans. Retirees and eligible dependents enrolled in Medicare Parts A and B have the option to enroll in a Medicare supplemental plan with the assistance of the OPERS Medicare Connector. The OPERS Medicare Connector is a relationship with a vendor selected by OPERS to assist retirees, spouses and dependents with selecting a medical and pharmacy plan. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are deposited into an HRA. For non-Medicare retirees and eligible dependents, OPERS sponsors medical and prescription coverage through a professionally managed self-insured plan. An allowance to offset a portion of the monthly premium is offered to retirees and eligible dependents. The allowance is based on the retiree's years of service and age when they first enrolled in OPERS coverage.

Medicare-eligible retirees who choose to become re-employed or survivors who become employed in an OPERS-covered position are prohibited from participating in an HRA. For this group of retirees, OPERS sponsors secondary coverage through a professionally managed self-insured program. Retirees who enroll in this plan are provided with a monthly allowance to offset a portion of the monthly premium. Medicare-eligible spouses and dependents can also enroll in this plan as long as the retiree is enrolled.

OPERS provides a monthly allowance for health care coverage for eligible retirees and their eligible dependents. The base allowance is determined by OPERS.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

The heath care trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or separation, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Effective January 1, 2022, OPERS will discontinue the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses. These changes are reflected in the December 31, 2020, measurement date health care valuation.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit with a minimum age of 60, or generally 30 years of qualifying service at any age. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. Current retirees eligible (or who become eligible prior to January 1, 2022) to participate in the OPERS health care program will continue to be eligible after January 1, 2022. Eligibility requirements will change for those retiring after January 1, 2022, with differing eligibility requirements for Medicare retirees and non-Medicare retirees. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' Annual Comprehensive Financial Report referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan and the combined plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2021, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2021, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan and Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2021 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The County's contractually required contribution was \$0 for 2021.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

### Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B partial premium reimbursements will be discontinued January 1, 2021. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2021, STRS did not allocate any employer contributions to post-employment health care.

# OPEB Liability (Asset), OPEB Expense, and Deferred Outflows/Inflows of Resources Related to OPEB

The net OPEB liability (asset) and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2019, rolled forward to the measurement date of December 31, 2020, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. The net OPEB liability (asset) was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The County's proportion of the net OPEB liability (asset) was based on the County's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	 OPERS	 STRS	 Total
Proportion of the Net OPEB Liability (Asset):	_	_	
Current Measurement Period	0.616378%	0.0224895%	
Prior Measurement Period	0.576366%	 0.0255763%	
Change in Proportion	0.040012%	-0.0030868%	
	_	_	
Proportionate Share of the Net			
OPEB Liability (Asset)	\$ (10,981,266)	\$ (474,174)	\$ (11,455,440)
OPEB Expense	\$ (66, 133, 511)	\$ (35,371)	\$ (66, 168, 882)

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Notes to the Basic Financial Statements For the Year Ended December 31, 2021

At December 31, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	 OPERS	 STRS	 Total
<b>Deferred Outflows of Resources</b>			
Differences between Expected and			
Actual Experience	\$ -	\$ 16,884	\$ 16,884
Changes of Assumptions	5,398,516	30,288	5,428,804
Changes in Proportionate Share and			
Differences in Contributions	 3,374,862	 1,894	 3,376,756
Total Deferred Outflows of Resources	\$ 8,773,378	\$ 49,066	\$ 8,822,444
<b>Deferred Inflows of Resources</b>			
Differences between Expected and			
Actual Experience	\$ 9,910,529	\$ 86,879	\$ 9,997,408
Net Difference between Projected and Actual			
Earnings on OPEB Plan Investments	5,848,774	131,432	5,980,206
Changes of Assumptions	17,792,943	282,882	18,075,825
Changes in Proportionate Share and			
Differences in Contributions	 783,384	 10,779	 794,163
Total Deferred Inflows of Resources	\$ 34,335,630	\$ 511,972	\$ 34,847,602

\$3,376,756 reported as deferred outflows of resources related to OPEB resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending December 31:	1: <u>OPERS</u> <u>STRS</u>		Total		
2022	\$	(13,417,432)	\$ (131,771)	\$	(13,549,203)
2023		(8,914,014)	(128,482)		(9,042,496)
2024		(2,541,638)	(126,455)		(2,668,093)
2025		(689,168)	(56,184)		(745,352)
2026		-	(20,185)		(20,185)
Thereafter		<u>-</u>	 171		171
	\$	(25,562,252)	\$ (462,906)	\$	(26,025,158)

### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2019, rolled forward to the measurement date of December 31, 2020. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation 3.25 percent

Projected Salary Increases, 3.25 to 10.75 percent, Including Inflation including wage inflation

Single Discount Rate:

Current Measurement Date 6.00 percent Prior Measurement Date 3.16 percent

Investment Rate of Return:

Current Measurement Date 6.00 percent Prior Measurement Date 6.00 percent

Municipal Bond Rate:

Current Measurement Date 2.00 percent Prior Measurement Date 2.75 percent

Health Care Cost Trend Rate:

Current Measurement Date 8.5 percent, initial, 3.50 percent, ultimate in 2035
Prior Measurement Date 10.5 percent, initial, 3.50 percent, ultimate in 2030

Actuarial Cost Method Individual Entry Age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Postretirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Postretirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The allocation of investment assets within the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of arithmetic rates of return were provided by OPERS investment consultant.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2020, these best estimates are summarized in the following table:

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	34.00 %	1.07 %
Domestic Equities	25.00	5.64
Real Estate Investment Trust	7.00	6.48
International Equities	25.00	7.36
Other Investments	9.00	4.02
Total	100.00 %	4.43 %

Discount Rate A single discount rate of 6.00 percent was used to measure the total OPEB liability on the measurement date of December 31, 2020. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 2.00 percent (Fidelity Index's "20-Year Municipal GO AA Index"). The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2120. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2120, the duration of the projection period through which projected health care payments are fully funded.

Sensitivity of the County's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate The following table presents the County's proportionate share of the net OPEB liability (asset) calculated using the single discount rate of 6.00 percent and the County's proportionate share of the net OPEB liability (asset) if it were calculated using a discount rate that is one percent lower (5.00 percent) or one percent higher (7.00 percent) than the current rate:

		Current					
	1	% Decrease	Discount Rate		1% Increase		
County's Proportionate Share of the							
Net OPEB (Asset)	\$	(2,730,555)	\$	(10,981,266)	\$	(17,764,014)	

Sensitivity of the County's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability (asset). The following table presents the net OPEB liability (asset) calculated using the assumed trend rates, and the expected net OPEB liability (asset) if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2021 is 8.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.

			Current			
	1% Decrease		Trend Rate	1% Increase		
County's Proportionate Share of the						
Net OPEB (Asset)	\$	(11,248,899)	\$ (10,981,266)	\$	(10,681,831)	

*Changes between Measurement Date and Report Date* During 2021, the OPERS Board made various changes to assumptions for the actuarial valuation as of December 31, 2021. The effects of these changes are unknown.

#### Actuarial Assumptions – STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2021, actuarial valuation are presented below:

Inflation	2.50 percent						
Projected Salary Increases	12.50 percent at age 20 to 2.50 percent at age 65						
Payroll Increases	3.00 percent						
Investment Rate of Return	7.00 percent, net of inv	estment expenses, including inflation					
Discount Rate of Return	7.00 percent						
Health Care Cost Trend Rates							
Medical	<u>Initial</u>	<u>Ultimate</u>					
Pre-Medicare	5.00 percent	4.00 percent					
Medicare	-16.18 percent	4.00 percent					
Prescription Drug							
Pre-Medicare	6.50 percent	4.00 percent					
Medicare	29.98 percent	4.00 percent					

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

The actuarial assumptions used in the June 30, 2021 valuation were adopted by the board from the results of an actuarial experience study for July 1, 2011, through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

	Target	Long-Term Expected
Asset Class	Allocation	Rate of Return*
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*</sup>Ten year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2021. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was applied to all periods of projected benefit payments to determine the total OPEB liability as of June 30, 2021.

Sensitivity of the County's Proportionate Share of the Net OPEB Asset to Changes in the Discount Rate and Health Care Cost Trend Rate The following table represents the net OPEB asset as of June 30, 2021, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as of June 30, 2021, calculated using health care cost trend rates that are one percentage point lower and one percentage point higher than the current health care cost trend rates.

				Current		
	19	% Decrease	Di	scount Rate	1% Increase	
County's Proportionate Share of the				_		_
Net OPEB (Asset)	\$	(400, 129)	\$	(474,174)	\$	(536,026)
				Current		
	1%	Decrease	T1	rend Rate	19	6 Increase
County's Proportionate Share of the						
Net OPEB Asset	\$	(533,520)	\$	(474,174)	\$	(400,786)

Assumption Changes Since the Prior Measurement Date The discount rate was adjusted to 7.00 percent from 7.45 percent for the June 30, 2021 valuation.

**Benefit Term Changes Since the Prior Measurement Date** The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.100 percent. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D subsidy was updated to reflect it is expected to be negative in current year 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

#### NOTE 13. COMPENSATED ABSENCES

County employees earn vacation and sick leave at varying rates depending on length of service and department policy. The Ohio Revised Code states up to three years of vacation leave may be accumulated. All accumulated, unused vacation time is paid upon separation if the employee has at least one year of service with the County. The Revised Code also states, the County employees become eligible to receive one-fourth of their accumulated unpaid sick leave time upon retirement after a minimum of ten years of service. However, the Revised Code authorizes the board of commissioners to set modification to these rights for any agencies or departments under their control. By order of any appointing authority of a county office, department, commission or board that is not under the Board of Commissioners control may set modification of said rights. As of December 31, 2021, the liability for unpaid compensated absences was \$12,717,901 for the entire County.

#### NOTE 14. COMMITMENTS

#### A. Contractual Commitments

The County had various contractual commitments outstanding at December 31, 2021. The majority of these contracts were for building renovations and road and bridge repair. Significant commitments amounted to \$614,395 for the general fund, \$1,628,094 for special revenue funds, \$3,486,187 for the capital projects funds and \$1,760,951 for the enterprise funds.

Based on timing of when contracts are encumbered, contractual commitments identified above may or may not be included in the following outstanding encumbrance commitments disclosed in this note. For the enterprise funds, reasons for this may include timing of when contracts are encumbered and contracts paid from these funds, which are not required to disclose encumbrance commitments.

#### B. Other Commitments

The County utilized encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed or assigned classifications of fund balance. At year end, the County's commitments for encumbrances in the governmental funds were as follows:

Fund	Amount				
General	\$	2,896,177			
Board of Developmental Disabilities		476,790			
Mental Health		5,410,817			
Children's Services		2,220,182			
Public Assistance		1,244,220			
Justice System Sales Tax		2,545,502			
ARP State and Local LFR		13,900			
Other Governmental		17,057,388			
	\$	31,864,976			

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

#### NOTE 15. INTERFUND TRANSACTIONS

## A. Interfund Transfers

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them. During 2021, the general fund transferred \$5,000,000 to the permanent improvement fund and \$1,541,331 to the general obligation bond retirement fund. The workers compensation internal service fund transferred \$4,470,397 to various funds to reduce a surplus in the fund.

		Transfe	ers O	ut
			Inte	rnal Service- Workers
Transfers In	Ge	neral Fund	Co	mpensation
General Fund	\$	-	\$	922,585
Board of Developmental Disabilities		-		776,773
Mental Health		-		134,665
Children's Services		-		168,429
Public Assistance		-		928,773
Justice System Sales Tax		-		826,538
Nonmajor Governmental Funds		6,541,331		492,610
Sewer Fund		-		204,793
Nonmajor Enterprise Fund		-		7,708
Internal Services Fund - Self Insurance		-		7,523
Total	\$	6,541,331	\$	4,470,397

#### B. Interfund Balances

Interfund balances for the year ended December 31, 2021, consisted of the following amounts and represent charges for services or reimbursable expenses/expenditures. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting records, and (3) payments between funds are made. All are expected to be paid within one year.

Interfund Payable	 nd Receivable Governmental
Sewer Fund	\$ 9,321
Other Governmental Funds	127,856
Total	\$ 137,177

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

## NOTE 16. LONG-TERM DEBT

Changes in the County's long-term obligations during 2021 were as follows:

	Outstanding 1/1/2021	Additions	Reductions	Outstanding 12/31/2021	Due Within One Year	
GOVERNMENTAL ACTIVITIES:						
SPECIAL ASSESSMENT BONDS: 2004 - \$3,488,264 - 2.00-5.25% Various Sewer & Water Projects	\$ 762,537	\$ -	\$ (213,078)	\$ 549,459	\$ 202,930	
2010 - \$1,931,533 - 2.00-4.75% Various Sewer Projects	899,251		(91,575)	807,676	95,009	
2010 - \$646,539 - 2.00-4.75%		_	, , ,			
Various Water Projects TOTAL SPECIAL ASSESSMENT BONDS	69,157 1,730,945		(8,752)	60,405 1,417,540	<u>9,079</u> 307,018	
GENERAL OBLIGATION BONDS: 2018 DJFS Acquisition and Improvement Bonds Serial Bonds - \$1,310,000 - 3.00-4.00%	1,065,000	-	(120,000)	945,000	125,000	
Term Bonds - \$4,015,000 - 3.25-5.00% 2018 - \$9,845,000 - 2.00-3.00%	4,015,000	-	-	4,015,000	-	
Communication System Bonds	7,845,000		(1,030,000)	6,815,000	1,065,000	
TOTAL GENERAL OBLIGATION BONDS	12,925,000		(1,150,000)	11,775,000	1,190,000	
DIRECT BORROWINGS:  OPWC LOANS:  2007 - \$250,200 - 0%			(12.710)	00.005		
Atwater Avenue Bridge 2008 - \$798,630 - 0%	106,335	-	(12,510)	93,825	12,510	
Portage Street & Lutz Avenue 2009 - \$733,800 - 0%	319,450	-	(39,932)	279,518	39,932	
Project #CS03K 2009 - \$881,249 - 0%	476,970	-	(24,460)	452,510	24,460	
Walnut Avenue Bridge 2009 - \$433.262 - 0%	587,499	-	(29,375)	558,124	29,375	
Third Street NW, Bridge 2009 - \$291,190 - 0%	288,842	-	(14,442)	274,400	14,442	
Various Road Resurfacing 2012 - \$431,709 - 0%	76,802	-	(13,964)	62,838	13,964	
Battlesburg St. Bridge 2014 - \$600,000 - 0%	338,172	-	(14,390)	323,782	14,390	
Baum St. Bridge 2017 - \$724,500 - 0%	500,000	-	(20,000)	480,000	20,000	
Beck Avenue Bridge 2017 - \$350,000 - 0%	487,453	-	(18,054)	469,399	18,054	
Fulton Avenue Storm Sewer 2017 - \$655,000 - 0%	320,832	-	(11,667)	309,165	11,667	
Liberty Church St. Bridge 2019 - \$618,320 - 0%	613,853	-	(21,167)	592,686	21,167	
Gambrinus Ave. Bridge 2020 - \$320,420 - 0%	618,320	-	(20,611)	597,709	20,611	
Grovedell Stree SE Bridge	320,420		(10,680)	309,740	10,680	
TOTAL OPWC LOANS	5,054,948		(251,252)	4,803,696	251,252	
TOTAL DIRECT BORROWINGS	5,054,948		(251, 252)	4,803,696	251,252	
NET PENSION/OPEB LIABILITY - OPERS and STRS CLAIMS	191,388,825 2,687,000	- 24,629,195	(100,481,629) (24,876,817)	90,907,196 2,439,378	2,067,025	
COMPENSATED ABSENCES	12,404,231	5,586,962	(5,944,022)	12,047,171	5,516,390	
TOTAL GOVERNMENTAL ACTIVITIES	\$ 226,190,949	\$ 30,216,157	\$ (133,017,125)	\$ 123,389,981	\$ 9,331,685	

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

		standing [1/2021	Addi	tions	s Reductions			Outstanding 12/31/2021		ue Within One Year
BUSINESS TYPE ACTIVITIES										
GENERAL OBLIGATION BONDS:										
2004 - \$1,586,736 - 2.00 - 5.25%										
Sewer Project 517	\$	437,461	\$	-	\$ (101	,920)	\$	335,541	\$	107,070
2010 - \$6,356,928 - 2.00-4.75%										
Sewer Refunding		2,926,591			(239	,673)		2,686,918		250,912
TOTAL GENERAL OBLIGATION BONDS		3,364,052			(341	,593)		3,022,459		357,982
DIRECT BORROWINGS:										
OPWC LOANS:										
2013 - \$404,250 - 0%										
Sewer Project #566		101,712		-	(33	,901)		67,811		33,902
2014 - \$82,881 - 0%										
Sewer Project #549		24,867		-	(8	,288)		16,579		8,288
2015 - \$440,135 - 0%										
Sewer Project #567		242,076				,015)		198,061		44,014
TOTAL OPWC LOANS		368,655			(86	,204)		282,451		86,204
<u>OWDA LOANS:</u>										
2001- \$4,691,450										
Nimishillen 5.27%		1,345,693			(272	,431)		1,073,262		286,978
TOTAL DIRECT BORROWINGS:		1,714,348			(358	,635)		1,355,713		373,182
INTERGOVERNMENTAL LOANS:										
2005 - \$21,250,000										
Sewer Rights - Massillon City - 1.26%		4,670,372		-	(1,145	,068)		3,525,304		1,159,950
2012 - \$1,380,759										
Sewer Rights - Summit #Q908 - 3.20%		203,877		-	(46	,967)		156,910		49,546
2015 - \$32,125										
Sewer Rights - Tuscarwas #6429 2017 - \$11,993,558		26,024		-	(26	,024)		-		-
Sewer Rights - Canton City - 6556 - 3.39% 2017 - \$25,326,094	1	0,697,034		-	(591	,334)		10,105,700		611,550
Sewer Rights - Canton City - 6699 - 3.38%	2	21,687,555		-	(1,043	,257)		20,644,298		1,078,817
2018 - \$2,130,812										
Sewer Rights - Massillon City - 6922		1,864,460		-	(106	,541)		1,757,919		106,541
2018 - \$14,807,540					<i>(</i> -2.					
Sewer Rights - Massillon City - 7206	_	3,001,598				,922)		12,275,676		727,956
TOTAL INTERGOVERNMENTAL LOANS		2,150,920			(3,685	,113)		48,465,807		3,734,360
NET PENSION/OPEB LIABILITY - OPERS	1	0,158,665		-	(5,329			4,828,743		-
COMPENSATED ABSENCES		712,396		320,268		,934)		670,730		230,604
TOTAL BUSINESS-TYPE ACTIVITIES	\$ 6	58,100,381	\$ .	320,268	\$ (10,077	,197 <u>)</u>	\$	58,343,452	\$	4,696,128

Enterprise general obligation bonds will be paid from user charges. The Ohio Water Development Authority (OWDA) and Ohio Public Works Commission (OPWC) loans will be paid from revenues derived by the County from the operation of the water and sewer system, with the exception of the OWDA loan related to the Nimishillen project, which will be paid from special assessments from property owners. Claims are paid from the self-insurance and workers' compensation internal service funds. For more information on claims, see Note 9. Compensated absences will be paid from the fund from which the employees' salaries are paid, primarily the general, board of developmental disabilities and the public assistance funds, which is the same as in prior years. There are no repayment schedules for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are paid from the fund from which the employees' salaries are paid. For additional information related to the net pension liability and net OPEB liability see Notes 11 and 12.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

The County's voted legal debt margin was \$218,421,127 with an unvoted debt margin of \$87,968,451 at December 31, 2021.

The following is a summary of the County's future annual principal and interest requirements to retire special assessment bonds and OPWC loans.

Fiscal	Special Asses	ssment Bonds		overnmental Activities General Obligation Bonds				
Year	Principal Interest		Principal	Interest	Principal			
2022	\$ 307,018	\$ 62,480	\$ 1,190,000	\$ 365,931	\$ 251,252			
2023	286,071	49,543	1,225,000	334,307	251,251			
2024	281,186	37,323	1,255,000	301,731	251,252			
2025	117,309	25,218	1,290,000	268,407	258,234			
2026	122,295	20,232	1,315,000	234,131	237,288			
2027-2031	303,661	30,288	1,950,000	781,356	1,035,369			
2032-2036	-	-	890,000	582,138	924,23.			
2037-2041	-	-	1,070,000	415,975	843,722			
2042-2046	-	-	1,300,000	204,375	526,870			
2047-2050	-	-	290,000	10,875	224,22.			
Totals	\$ 1,417,540	\$ 225,084	\$ 11,775,000	\$ 3,499,226	\$ 4,803,690			

During 2010, the County issued bonds of \$9,385,000 for the purpose of refunding three previous bond issuances and paying off bond anticipation notes of \$6,710,000. At the time of the refunding, the three bonds had outstanding balances of \$855,000, \$1,475,000 and \$445,000, net of \$100,000 that the County paid as part of the issuance agreement. At the date of refunding, \$2,798,602 (including premium and after underwriting fees) was deposited in a refunding escrow fund to provide all future payments on the refunded bonds. As of December 31, 2016, the final defeased bonds have been called. The refunding bonds were issued with a premium of \$70,743 and had issuance costs of \$143,350. Due to the immaterial nature of the net effect of the premium and costs in relation to the issuance, both items will not be amortized over the life of the bond. The issuance resulted in a difference between the cash flow required to service the old debt and the cash flows required to service the new debt of \$536,329. The issuance resulted in an economic gain of \$477,505.

In 2018, Stark County issued general obligation bonds to provide resources for acquisition and permanent improvements related to the Job and Family Services Midtown building. The general obligation bonds included \$1,310,000 of serial bonds that will mature on December 1, 2028 and \$4,015,000 of term bonds that will mature on December 1, 2047.

In 2018, Stark County issued \$9,845,000 of Series 2018 General Obligation Communications System Improvement Bonds. The bonds were issued for the purpose of paying costs of improving the Countywide public safety communications system, by acquiring, constructing, equipping, installing and otherwise improving real and personal property and interests therein, including equipment and structures therefor, together with all related appurtenances and site improvements, and to retire, together with other funds available to the County, the County's outstanding Countywide Public Safety Communications System Improvements Notes, Series 2017. The bonds mature on December 1, 2027.

All of the County's general obligation bonds are backed by the full faith and credit of the County.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

The County has entered into contractual agreements for construction loans from the Ohio Water Development Authority (OWDA) and the Ohio Public Works Commission (OPWC). Under the terms of these agreements, the OWDA and OPWC will reimburse, advance or directly pay the construction costs of approved projects. The OWDA will capitalize administrative costs and construction interest and then add them to the total amount of the final loan.

In the event of default, as defined by each OPWC loan agreement, the amount of default will be subject to 8 percent interest on all amounts due from date of default. Additionally, the Lender may declare all amounts immediately due and payable or require the County Treasurer to pay the amounts due from funds appropriated to the county's undivided local government fund. The lender will also be entitled to collect any cost incurred in the event of default.

In the event of default, as defined by each OWDA loan agreement, the lender may declare the full amount of the unpaid Project Participation Principal amount immediately due and payable and require the County to pay any fines or penalties incurred with interest.

#### Intergovernmental Loans

In 2001 and 2016, Stark County entered into contractual agreements with the City of Massillon for the expansion and improvement of existing facilities and processes of a wastewater treatment plant that is in Stark County and that Stark County residents are able to tap into. The projects were financed mainly by OWDA debt issued in 2005 and 2016 by the City of Massillon. All proceeds were received by the City of Massillon and the City of Massillon is responsible for the debt retirement and maintenance. The plant is a capital asset of the City of Massillon.

In 1996 and 2004, Stark County entered into contractual agreements with Summit County for the improvement of the Upper Tuscarawas Wastewater Treatment Plant through upgrades and equipment additions. Stark County residents are able to tap into this facility. The improvements will be financed through General Obligation bonds, OWDA debt and OPWC debt issued in 1996 and 2005 by Summit County. All proceeds were received by Summit County and Summit County is responsible for the debt retirement and maintenance. The plant is a capital asset of Summit County. The annual interest rates of the obligations vary.

In 2010, Stark County entered into an agreement with the City of Canton for the engineering constructability review of the Water Reclamation Facility. The project was financed by an OWDA design loan issued by the City of Canton in 2012. All proceeds were received by the City of Canton and the City of Canton is responsible for the debt retirement and maintenance. The facility will be a capital asset of the City of Canton. The amount has been recorded on Stark County's books as a long-term liability in the sewer enterprise fund. In 2014, this long-term liability became part of the \$41.7 million obligation to the City of Canton discussed in the following paragraph. This loan has been rolled into the 2013 construction loan for the Water Reclamation Facility.

In 2013, Stark County entered into a contractual agreement with the City of Canton for the construction of the Water Reclamation Facility that is in Stark County and that Stark County residents will be able to tap into. The total project is estimated to cost \$88.6 million, with Stark County's portion estimated to be \$41.7 million. The project was financed by two OWDA loans issued by the City of Canton. The first loan was issued in August 2013 for the acquisition of membrane separators and associated components. In early 2014, the City issued another OWDA loan for the construction, engineering assistance during construction, and the unpaid balance of the design loan (see preceding paragraph). All proceeds will be received by the City of Canton and the City of Canton will be responsible for the debt retirement and maintenance. The plant will be a capital asset of the City of Canton.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

In 2015, Stark County entered into an agreement with Tuscarawas County for the engineering planning for the Tuscarawas County Sandyville wastewater treatment plant improvement project. The project was financed by an OWDA design loan issued by Tuscarawas County. All proceeds were received by Tuscarawas County and Tuscarawas County is responsible for the debt retirement and maintenance. The facility will be a capital asset of Tuscarawas County.

The total amount owed for these loans has been recorded on Stark County's books as a long-term liability in the sewer enterprise fund. Amounts have been recorded as sewer rights in the Stark County sewer enterprise fund capital assets. These amounts will be amortized over the useful life of the asset to each respective City and County.

The following is a summary of the County's future annual principal and interest requirements to retire general obligation bonds, OWDA Loans, OPWC Loans and Intergovernmental Loans.

Fiscal	- 0	General Oblig	gatio	n Bonds		OWDA .	Loan	S	OP	WC Loans	Intergovernn	nental Loans
Year	- 1	Principal		Interest	1	Principal	1	nterest	$\overline{P}$	rincipal	Principal	Interest
2022	\$	357,982	\$	135,562	\$	286,978	\$	40,098	\$	86,204	\$ 3,734,360	\$ 1,043,95
2023		373,929		121,092		302,301		28,468		86,205	3,811,894	973,09
2024		388,814		105,452		318,442		16,216		44,014	3,891,683	899,99
2025		282,690		88,919		165,541		3,311		44,014	2,710,010	828,63
2026		292,705		76,905		-		-		22,014	2,775,855	770,01
2027-2031		1,326,339		161,375		-		-		-	14,945,977	2,900,79
2032-2036		-		-		-		-		-	15,296,680	1,093,30
2037-2039		-		-				_		_	1,299,348	3,19.
Totals	\$	3,022,459	\$	689,305	\$	1,073,262	\$	88,093	\$	282,451	\$ 48,465,807	\$ 8,512,99.

#### NOTE 17. TRANSACTIONS INVOLVING FUTURE REVENUES

GASB 48 requires certain disclosures regarding transactions involving future revenues. Stark County has pledged the proceeds from special assessments to repay \$1.4 million in bonds outstanding issued during the years 1997 through 2010 to finance various sewer and water projects. These special assessments are levied against benefiting property owners and are projected to produce 100 percent of the debt service requirements. In the event that a property owner would fail to pay the assessment, payment would be made by the County. For 2021, principal and interest paid totaled \$388,969. At December 31, 2021, the outstanding balance for the special assessment bonds was \$1,417,540 and payments were scheduled to be made through the year 2030.

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Notes to the Basic Financial Statements For the Year Ended December 31, 2021

#### NOTE 18. FUND BALANCES

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in governmental funds. The constraints placed on fund balance for the major governmental funds and all other funds are presented as follows:

	General	Board of Developmental Disabilities	Mental Health	Children's Services	Public Assistance	Justice System Sales Tax	Other Governmental Funds	Total
Nonspendable for:								
Materials & Supplies								
Inventory	\$ 364,214	\$ 49,236	\$ 3,616	\$ -	\$ 101,974	\$ 279,518	\$ 1,172,982	\$ 1,971,540
Prepaid Items	436,428	223,759	40,479	81,287	-	45,240	158,724	985,917
Unclaimed Monies	1,906,298							1,906,298
Total Nonspendable	2,706,940	272,995	44,095	81,287	101,974	324,758	1,331,706	4,863,755
Restricted for:								
Debt Service	-	-	-	-	-	-	136,587	136,587
Capital Outlay	-	-	-	-	-	-	1,135,977	1,135,977
Road & Bridge Repair	-	-	-	-	-	-	9,949,093	9,949,093
Real Estate Assessment	-	-	-	-	-	-	4,863,601	4,863,601
Community Development	-	-	-	-	-	-	3,436,624	3,436,624
Public Safety*	-	-	-	-	-	31,604,838	12,962,383	44,567,221
Health and Human Services	-	60,977,622	16,599,035	28,152,995	5,469,271	-	895,770	112,094,693
Court Operations	-	-	-	-	-	-	4,305,686	4,305,686
Other Purposes							1,446,592	1,446,592
Total Restricted		60,977,622	16,599,035	28,152,995	5,469,271	31,604,838	39,132,313	181,936,074
Committed for:								
Capital Outlay **	-	-	-	-	-	-	13,011,444	13,011,444
Building Inspections	1,889,753	-	-	-	-	-	-	1,889,753
Other Purposes	3,994,345							3,994,345
Total Committed	5,884,098						13,011,444	18,895,542
Assigned for:								
Legislative and Executive	1,963,157	-	-	-	-	-	-	1,963,157
Judicial - Court Operations	497,775	-	-	-	-	-	-	497,775
Public Safety - Coroner	162,968	-	-	-	-	-	-	162,968
Human Services - Veterans	113,128	-	-	-	-	-	-	113,128
Capital Outlay							6,775	6,775
Total Assigned	2,996,639	-					6,775	3,003,414
Unassigned	26,457,818						(49,003)	26,408,815
Total Fund Balance	\$ 38,045,495	\$ 61,250,617	\$ 16,643,130	\$ 28,234,282	\$ 5,571,245	\$ 31,929,596	\$ 53,433,235	\$ 235,107,600

<sup>\*</sup> This amount includes, most significantly, amounts restricted for the 911 system and various Sheriff programs including probation, house arrest and juvenile justice programs.

#### NOTE 19. CONTINGENT LIABILITIES

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

<sup>\*\*</sup> This amount includes, most significantly, amounts committed for various Commissioners programs.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Several claims and lawsuits are pending against the County. In the opinion of the County Prosecuting Attorney, the outcome of several of these claims and lawsuits is unable to be determined. County management believes that these claims and lawsuits will not have a material effect on the County's financial statements.

#### NOTE 20. GASB 83, CERTAIN ASSET RETIREMENT OBLIGATIONS

The Bureau of Underground Storage Tank Regulations (BUSTR) regulates petroleum and hazardous substances stored in underground storage tanks. These regulations are included in Ohio Administrative Code (OAC) Section 1301-7-9 and require a County classified as an "owner" or "operator," to remove from the ground any underground storage tank (UST) that is not in use for a year or more. A permit must first be obtained for that year it is not being used. Once the UST is removed, the soil in the UST cavity and excavated material must be tested for contamination.

The County has four USTs actively in use. In accordance with OAC Section 1301-7-9, and applicable accounting standards, the County believes an asset retirement obligation (ARO) to be present, however, while the County is familiar with the requirements, the cost to satisfy these requirements is not reasonably estimable at this time and therefore an ARO is not recognized in the County's financial statements.

#### NOTE 21. COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency continues. During 2021, the County received COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the County. The impact on the County's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated

The County's investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined.

The 2021 activity includes \$3,505,280 which was returned to the granting agency. The amounts returned to the granting agency are reflected as a reduction of intergovernmental revenue in the applicable Special Revenue Fund.

#### NOTE 22. STARK COUNTY PORT AUTHORITY

#### A. Description of the Entity

The Stark County Port Authority (SCPA) is a body politic and corporate established to promote, develop and advance the general welfare, commerce, and economic development of Stark County and its citizens, and to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The SCPA is directed by a five-member Board appointed by the Stark County Commissioners.

The SCPA is a component unit of Stark County due to the members of the SCPA's Board being appointed by the Stark County Board of Commissioners and being economically dependent on the County for operating subsidies.

The SCPA's management believes these financial statements present all activities for which the SCPA is financially accountable. The SCPA was formed in June 1995 and became independent from Stark County as their fiscal agent in May 1998.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

#### B. Summary of Significant Accounting Policies

The basic financial statements of the SCPA have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The SCPA's significant accounting policies are described below.

### Basis of Presentation

Enterprise fund accounting is used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that the costs (expenses) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

#### Measurement Focus and Basis of Accounting

Enterprise fund accounting uses a flow of economic resources measurement focus. With this measurement focus, all assets, deferred outflows of resources, liabilities, and deferred inflows of resources are included on the statement of net position. The statement of revenues, expenses and changes in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made. The accrual basis of accounting is used for reporting purposes. Revenues are recognized when they are earned, and expenses are recognized when they are incurred.

#### **Budgetary Process**

The Ohio Revised Code Section 4582.13 required that each fund be budgeted annually. This budget includes estimated receipts and appropriations. According to the bylaws of the SCPA, the Board shall adopt an appropriation resolution. The SCPA reserves (encumbers) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and are not re-appropriated. GAAP does not require enterprise funds to present budgetary statements; therefore, budgetary statements have not been included.

#### Cash and Cash Equivalents

To improve cash management, cash received by the SCPA is pooled. Individual fund integrity is maintained through the SCPA's records.

During 2021, investments were limited to Star Ohio. Investments are reported at fair value, which is based on quoted market prices.

STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, Certain External Investment Pools and Pool Participants. The SCPA measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

For 2021, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the SCPA are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the SCPA's investment account at year end is provided in Note 22C.

Capital Assets and Depreciation

Capital assets are capitalized at cost and updated for additions and deletions during the year. At fiscal year end, the SCPA had no capital assets.

Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the SCPA. For the SCPA these revenues are charges for services for leases, operating grants and loan receipts. Operating expenses are necessary costs incurred to provide the service that is the primary activity of the SCPA. All revenues and expenses not meeting this definition are reported as nonoperating.

Net Position

Net position represents the difference between assets and liabilities. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the SCPA or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The SCPA had no restricted net position as of December 31, 2021.

The SCPA applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### C. Deposits and Investments

State statutes classify monies held by the SCPA into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the SCPA treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Directors has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio);
- 8. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days and two hundred seventy days from the purchased date in an amount not to exceed forty percent of the interim monies available for investment at any one time if training requirements have been met.

Protection of the SCPA's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the SCPA and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

<u>Deposits</u> The carrying amount of the SCPA's deposits was \$456,275 at December 31, 2021 and the bank balance of the SCPA's deposits was \$496,275. Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, as of December 31, 2021, \$250,000 was covered by the FDIC, \$147,765 was covered by the Ohio Pooled Collateral System (OPCS) and \$98,510 was exposed to custodial credit risk because the amount was uninsured and uncollateralized.

Custodial credit risk is the risk that, in the event of bank failure, the SCPA will not be able to recover deposits or collateral securities that are in the possession of an outside party. The SCPA has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by: (a) eligible securities pledged to the SCPA and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or (b) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2021, the SCPA's depository institution was approved for a reduced collateral rate of 60 percent through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the SCPA to a successful claim by the FDIC.

**Investments** As of December 31, 2021, the SCPA had the following investments and maturities:

		Investment			
		Maturities			
Investment Type	Measurement Amount	6 months or less			
Net Asset Value (NAV):	Amount	Or tess			
STAR Ohio	\$ 1,042,426	\$ 1,042,426			

Fair Value Measurements: The SCPA categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The SCPA had no qualifying investments at December 31, 2021.

Interest Rate Risk: Interest rate risk arises as potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the SCPA's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: STAR Ohio carries a rating of AAA by Standard & Poor's. The SCPA has no investment policy dealing with investment credit risk beyond the requirements in State statutes. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The SCPA's investment policy does not specifically address credit risk beyond requiring the SCPA to only invest in securities authorized by State statute. The weighted average of maturity of the portfolio held by STAR Ohio as of December 31, 2021, is 51 days.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the SCPA will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The SCPA had no investment in repurchase agreements as of December 31, 2020. The entire balance of a repurchase agreement is collateralized by underlying securities that are held by the investment's counterparty, not in the name of the SCPA. Ohio law requires the market value of the securities subject to repurchase agreements must exceed the principal value of securities subject to a repurchase agreement by 2 percent. The federal agency securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agency, but not in the SCPA's name. The SCPA has no investment policy dealing with investment custodial risk beyond the requirement of the State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

Concentration of Credit Risk: The SCPA places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the SCPA at December 31, 2021:

Investment Type	Fair Value	% of Total
Net Asset Value (NAV):		
STAR Ohio	\$ 1,042,426	100.00%

#### D. Risk Management

The SCPA has obtained commercial crime and public officials' liability insurance from the Westfield Insurance Company. There has not been a significant reduction of coverage from the prior year and settled claims have not exceeded commercial coverage in any of the last three years.

#### E. Related Party Transactions

The SCPA contracts with the Stark Economic Development Board (SEDB) to maintain the SCPA's files and records in addition to providing facilities and related administrative functions. The SCPA paid the SEDB \$79,800 in 2021 which included a \$40,000 negotiated fee reconciliation as approved by Port Authority Board resulting from project billing fees.

#### F. Debt/Loans Payable

At December 31, 2021, debt outstanding totaled \$117,667,401 up from the \$86,322,366 debt outstanding at December 31, 2020. In 2021, SCPA additions increasing debt including: \$8.1 million and \$1.0 million for ABC Gardens Projects I & II, \$8.7 million for HOFV 2021 Center for Excellence Project, and \$16.9 million for the TSC Tractor project.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

	Balance			Balance		
	12/31/2020	Additions	Reductions	12/31/2021		
Ohio Water Development Authority	\$ 3,287,565	\$ -	\$ (505,981)	\$ 2,781,584		
Timken Steel Project	12,118,575	-	-	12,118,575		
Snackhouse/Geis Refinance 2019	27,400,000	-	-	27,400,000		
Omni	9,886,768	-	(350,680)	9,536,088		
Hendrickson	21,744,594	-	(1,974,825)	19,769,769		
Schroer	11,500,000	-	(479,167)	11,020,833		
ABC Gardens Project I	384,864	8,099,860	-	8,484,724		
HOFV 2021 - Center for Excellence	-	8,662,032	-	8,662,032		
Tractor Supply Company	-	16,874,210	-	16,874,210		
ABC Gardens Project II		1,019,586		1,019,586		
Total	\$ 86,322,366	\$ 34,655,688	\$ (3,310,653)	\$ 117,667,401		

*OWDA* In 2010, the SCPA, in conjunction with Shearers Food Inc., entered into an agreement to assist in construction and expansion of its production facilities. In order to obtain funds for the construction of the project, the SCPA entered into a loan agreement with the Ohio Water Development Authority (OWDA). The loan agreement authorized the SCPA to obtain loan funds of \$3,400,000 at a rate of 3.2 percent for 15 years.

In 2013, the SCPA, in conjunction with Shearers Food Inc., entered into an agreement to assist in construction and expansion of its wastewater treatment facilities. In order to obtain funds for the construction of the project, the SCPA entered into a loan agreement with the Ohio Water Development Authority (OWDA). The loan agreement authorized the SCPA to obtain loan funds of \$3,819,522 at a rate of 3 percent for 15 years.

*Timken Steel* In 2015 the SCPA authorized up to \$17,500,000 through The Bank of New York Mellon Trust Company for improving the Gambranus Steel Plant. The loan terms include a 5 percent interest rate with an indefinite length term. Construction was completed in 2017 and no amortization of principal has occurred nor has the length term been adjusted.

Geis In 2018, the SCPA authorized up to \$41,000,000 through The Huntington Bank for the expansion at Shearer facilities in Massillon. In 2019, Geis repaid a portion of the loan and then refinanced the remaining portion. The refinancing included new issuance of \$27,400,000 at a rate of 4.77 percent for 7 years. The amortization schedule is provided below.

*Omni* In 2019, the SCPA authorized up to \$10,000,000 through The Huntington Bank for the OMNI Orthopedics facilities project. The loan term includes a variable interest rate for 10 years, currently it is 3.93%. The project was completed in 2020 and an amortization schedule is provided below.

*Hendrickson* In 2019 the SCPA authorized up to \$25,000,000 through The Huntington Bank for improving manufacturing facilities. Construction was completed in 2020 for \$22,384,430. The loan terms include a 4 percent interest rate for 11 years. The amortization schedule is provided below.

*Schroer* In 2019, the SCPA authorized up to \$11,500,000 through PNC Bank for construction of a new corporate headquarters and pharmacy building. The loan term includes a 4% interest rate for 10 years. The project was completed in 2020 and an amortization schedule is provided below.

ABC Garden Project I In 2020 the SCPA authorized up to \$4,200,000 until amended to \$17,014,000 in 2021 through Civista Bank. The purpose of the project is to acquire land on the site of the former Tam O' Shanter Golf Course and to develop housing units. The project has drawn and expended \$8,099,860 in 2021 and is expected to be completed in 2022. The SCPA has not received an amortization schedule for the ABC Gardens.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

HOFV 2021 – Center for Excellence In 2021, the SCPA authorized up to \$39,000,000 through The Huntington Bank for the HOFV 2021 Center for Excellence Project. The loan term includes a 5% interest rate for 30 years. The project has drawn and expended \$8,662,032 in 2021. No amortization schedule is available.

TSC Tractor In 2021 the SCPA authorized up to \$90,000,000 through The Huntington Bank for the TSC Tractor Facility project in Navarre, Ohio. The loan term includes a 3% interest rate for 30 years. The project has drawn and expended \$16,874,210 in 2021. No amortization schedule is available.

ABC Garden Project II In 2021, the SCPA authorized unused funds from ABC Phase I for the development of 41 single-story independent units. The project has drawn down \$1,019,586 in 2021. No amortization schedule is available.

Amortization of the debt, including interest, is scheduled as follows:

						U.S. Realty	Advisors		PN	C		
Year Ending		ОИ	'DA			Geis 2019 .	Refinance		Schroer			
December 31	F	Principal		Interest	$P_{i}$	rincipal	Interest	Principal		Interest		
2022	\$	513,570	\$	87,660	\$	-	\$ 1,306,980	\$	575,000	\$	275,052	
2023		529,093		72,137		-	1,306,980		575,000		260,284	
2024		545,085		56,145		34,347	1,306,980		575,000		245,516	
2025		561,560		39,670		422,968	1,296,174		575,000		230,748	
2026		436,960		22,697	20	6,942,685	1,170,067		575,000		215,980	
2027-2031		195,316		16,664		_			8,145,833		586,613	
	\$	2,781,584	\$	294,973	\$ 2	7,400,000	\$ 6,387,181	\$ 1	1,020,833	\$	1,814,193	

	Huntington											
Year Ending	O	nni	Hendrickson									
December 31	Principal	Interest	Principal	Interest								
2022	\$ 367,778	\$ 180,524	\$ 2,056,420	\$ 763,580								
2023	385,709	173,228	2,141,387	678,613								
2024	404,515	165,576	2,228,096	591,904								
2025	424,238	157,551	2,321,925	498,075								
2026	444,923	149,135	2,417,862	402,138								
2027-2031	7,508,925	292,270	8,604,079	596,169								
	\$ 9,536,088	\$ 1,118,284	\$ 19,769,769	\$ 3,530,479								

#### G. Loans Receivable

As of December 31, 2021, the loan receivable amount totaled \$117,667,401 up from the \$85,937,502 loan receivable at, December 31, 2020. The increase is the net effect of financing and related expenditures of \$8.1 million and \$1.0 million for ABC Gardens Projects I & II, \$8.7 million for HOFV 2021, and \$16.9 million for the TSC project. These increases were offset slightly by small declines in OWDA project receivables and other project loans receivable consistent with the corresponding debt repayment schedules. The facilities in all other projects with remaining debt will immediately convey upon repayment, consistent with the terms of their respective project and financing agreement; therefore, the expenses are included as loans receivable as incurred. The revenue will be utilized to retire the corresponding debt related to the projects.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

#### H. Conduit Debt

The SCPA authorized conduit financing of the Pro Football Hall of Fame expansion had \$6,710,000 outstanding as of December 31, 2021, related to conduit financing provided by the SCPA in 2011. The SCPA has no liability attached to any of the outstanding balances related to conduit financing, as such, the SCPA carries no liability impacting its Statement of Net Position.

#### I. Subsequent Events

The SCPA authorized \$49.5 million to Tompaul Industries Ohio, LLC for the development of a solid waste processing facility. Tompaul has not requested any draws. Geis has made \$544,575 in interest payments, Hendrickson made \$1,175,000 in principal/interest payments, Omni made \$186,196 in principal/interest payments, Schroer made \$320,481 in principal/interest payments, Shearers (OWDA) made \$2,799,033 in principal/interest payments, and Timken Steel made \$11,964,004 in principal and interest payments. Furthermore, ABC Gardens phase I added approximately \$5.4 million in debt for their project and the HOFV Center for Excellence has added \$5.4 million.

#### NOTE 23. STARK COUNTY LAND REUTILIZATION CORPORATION

#### A. Description of the Entity

The Stark County Land Reutilization Corporation (the "Corporation") is a county land reutilization corporation that was formed on March 21, 2012 when the Stark County Board of Commissioners authorized the incorporation of the Corporation under Chapter 1724 of the Ohio Revised Code through resolution as a not-for-profit corporation under the laws of the State of Ohio. The purpose of the Corporation is for reclaiming, rehabilitating or reutilizing economically non-productive land throughout Stark County (the "County"). The Corporation can potentially address parcels where the fair market value of the property has been greatly exceeded by the delinquent taxes and assessed liens and are therefore not economically feasible to initiate foreclosure actions upon. By establishing the Corporation, the County can begin to address dilapidated housing issues in communities located in the County and also return properties to productive use. The Corporation has been designated as the County's agent to further its mission to reclaim, rehabilitate, and reutilize vacant, abandoned, tax foreclosed and other real property in the County by exercising the powers of the County under Chapter 5722 of the Ohio Revised Code.

Pursuant to Section 1724.03 (B) of the Ohio Revised Code, the Board of Directors of the Corporation shall be composed of five members including, (1) the County Treasurer, (2) at least two members of the County Board of Commissioners, (3) one member who is a representative of the largest municipal corporation, based on the population according to the most recent federal decennial census, that is located in the County, (4) one member who is a representative of a township with a population of at least ten thousand in the unincorporated area of the township according to the most recent federal decennial census, and (5) any remaining members selected by the County Treasurer and the County Commissioners who are members of the Corporation board. The term of office of each ex officio director runs concurrently with the term of office of that elected official. The term of office of each appointed director is two years.

The Corporation is a political subdivision of the State of Ohio. In accordance with the Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity* as amended by GASB Statement No. 39, *Determining Whether Certain Organization Are Component Units* and GASB Statement No. 61, *The Financial Reporting Entity: Omnibus*, the Corporation's primary government and basic financial statements include components units which are defined as legally separate organizations for which the Corporation is financially accountable. The Corporation is financially accountable for an organization if the Corporation appoints a voting majority of the organization's governing board and (1) the Corporation is able to significantly influence the

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

programs or services performed or provided by the organization; or impose its will over the organization; or (2) the Corporation is legally entitled to or can otherwise access the organization's resources; or (3) the Corporation is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the Corporation is obligated for the debt of organization. The Corporation does not have any component units and does not include any organizations in its presentation. The Corporation's management believes these basic financial statements present all activities for which the Corporation is financially accountable. The Corporation is a component unit of Stark County, Ohio.

#### B. Summary of Significant Accounting Policies

The basic financial statements of the Corporation have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

#### Basis of Presentation

The Corporation's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities.

## **Government-Wide Financial Statements**

The statement of net position and the statement of activities display information about the Corporation as a whole. These statements include the financial activities of the primary government. These statements usually distinguish between those activities of the Corporation that are governmental and those that are business-type. The Corporation, however, does not have any business-type activities or fiduciary funds.

The statement of net position presents the financial condition of the governmental activities of the Corporation at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Corporation's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Corporation, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the Corporation.

#### Measurement Focus

#### Government-Wide Financial Statements

The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets, all deferred outflows of resources, all liabilities and all deferred inflows of resources associated with the operation of the Corporation are included on the statement of net position. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

#### Basis of Accounting

Basis of accounting determines when transactions are recorded on the financial records and reported on the financial statements. The financial statements are prepared using the accrual basis of accounting.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

#### Revenues - Exchange and Nonexchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place.

Nonexchange transactions, in which the Corporation receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the Corporation must provide local resources to be used for a specified purpose, and expense requirements, in which the resources are provided to the Corporation on a reimbursement basis. Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

#### **Budgetary Process**

The Corporation is not bound by the budgetary laws prescribed by the Ohio Revised Code for purely governmental entities. The Board of Directors of the Corporation adopts an annual budget prior to the beginning of the fiscal year. Appropriations and subsequent amendments are approved by the Board of Directors during the year as required.

#### Federal Income Tax

The Corporation is exempt from federal income tax under Section 115(1) of the Internal Revenue Code.

#### Cash and Cash Equivalents

All monies received by the Corporation are deposited in demand deposit accounts. During 2021, the Corporation invested in STAR Plus, a cash management program set up by the State Treasurer's Office that provides the Corporation with access to multiple Federal Deposit Insurance Corporation (FDIC) insured banks via one convenient depository account. This account was closed in May 2021.

During 2021, the Corporation invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The Corporation measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2021, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents.

#### Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items. These items are reported as assets using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expense is reported in the year in which services are consumed.

#### Assets Held for Resale

Assets held for resale represent properties purchased by or donated to the Corporation. All properties are recorded at the estimated net realizable value. The Corporation holds the properties until the home is either sold to a new homeowner, sold to an individual who will rehabilitate the home, or the home on the property is demolished. Properties with demolished homes could be transferred to the city or township they are in after demolition; parcels may be merged with adjacent parcels for development or green space projects; or the Corporation may sell other lots to the owners of adjacent parcels for a nominal cost.

#### Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

#### Net Position

Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The Corporation had no restricted net position at December 31, 2021.

#### Intergovernmental Revenue

The Corporation receives operating income through Stark County. This money represents 5 percent of all collections on current unpaid and delinquent property taxes once these taxes are paid. Pursuant to ORC 321.263, these penalty and interest monies are collected by the County when taxes are paid and then are paid to the Corporation upon the Corporation's written request. In addition, the Corporation receives State grant funding.

#### Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

#### Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Corporation Administration and that are either unusual in nature or infrequent in occurrence. The Corporation had no extraordinary or special items during 2021.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

#### C. Accountability and Compliance

Change in Accounting Principles

For 2021, the Corporation has implemented GASB Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*.

GASB Statement No. 89 establishes accounting requirements for interest cost incurred before the end of a construction period. GASB Statement No. 89 requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. GASB Statement No. 89 also reiterates that financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles. The implementation of GASB Statement No. 89 did not have an effect on the financial statements of the Corporation.

For 2021, the Corporation has applied GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance* to GASB Statement Nos. 91, 92 and 93, which were originally due to be implemented in 2021 and to GASB Statement No. 87, which was originally due to be implemented in 2020. GASB Statement No. 95 provides temporary relief to governments and other stakeholders in light of the COVID-19 pandemic. This objective is accomplished by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for periods beginning after June 15, 2018, and later.

The following pronouncements are postponed by one year and the Corporation has elected delaying implementation until the fiscal year ended December 31, 2022:

- Statement No. 91, Conduit Debt Obligations
- Statement No. 92, Omnibus 2020
- Statement No. 93, Replacement of Interbank Offered Rates

The following pronouncements are postponed by eighteen months and the Corporation has elected delaying implementation until the fiscal year ended December 31, 2022:

- Statement No. 87, *Leases*
- Implementation Guide No. 2019-3, *Leases*

#### D. Deposits and Investments

State statutes classify monies held by the Corporation into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the Corporation treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Directors has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio);
- 8. Certain bankers' acceptances for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Protection of the deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Corporation, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Deposits with Financial Institutions

At December 31, 2021, the carrying amount of all Corporation deposits was \$1,304,154 and the bank balance of all deposits was \$1,304,954. Of the bank balance \$250,000 was covered by FDIC and the remaining was covered by the Ohio Pooled Collateral System.

Custodial credit risk is the risk that, in the event of bank failure, the Corporation will not be able to recover deposits or collateral securities that are in the possession of an outside party. The Corporation has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the Corporation's and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the Corporation to a successful claim by the FDIC.

#### E. Investments

As of December 31, 2021, the Corporation had the following investments and maturities:

		Investment  Maturities
Measurement/	Measurement	6 months or
investment type	Amount	less
Amortized cost: STAR Ohio	\$ 2,461,130	\$ 2,461,130

The Corporation's investments are valued using quoted market prices (Level 1 inputs).

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the Corporation's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: Standard & Poor's has assigned STAR Ohio an AAAm money market rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized rating agency. The Corporation has no policy dealing with credit risk beyond the requirements of State statute.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Corporation will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Corporation has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

Concentration of Credit Risk: The Corporation places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the Corporation at December 31, 2021:

Measurement/	Measurement	
investment type	Amount	% of Total
Amortized cost: STAR Ohio	\$ 2,461,130	100.00

### F. Risk Management

General, Employee, Employers, Public Officials and Employment Practices Liability and Automobile

The Corporation is exposed to various risks of loss related to torts; theft or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2021, the Corporation contracted with Ohio Plan Risk Management, Inc. for various coverages.

The limitations of coverages are as follows:

Crime Coverage	\$	5,000
General Liability:		
Bodily Injury and Property Damage - Each Occurrence		2,000,000
Personal and Advertising Injury - Each Offense		2,000,000
General Aggregate		4,000,000
Products - Completed Operations Limit		4,000,000
Medical Expense - One Person/One Accident	10,	000/50,000
Employee benefits liability:		
Employee Benefits Liablity/Aggregate	2,000,000	0/4,000,000
Employers Liability:		
Bodily Injury		2,000,000
Malicious Act		1,000,000
Public Officials and Employment Practices Liability:		
Public Officials Errors and Omission Injury/Aggregate	2,000,000	0/4,000,000
Deductible		2,500
Employment Practices Injury/Aggregate	2,000,000	0/4,000,000
Deductible		1,000
Non-monetary Coverage Defense and Back Wages Aggregate		25,000
Deductible		1,000
Back Wages		25,000
Automobile Liability:		
Bodily Injury and Property Damage - Each Occurrence		2,000,000

There has been no reduction in coverage from the prior year and settled claims have not exceeded the Corporation's coverage in any of the past three years and there was no significant change in insurance coverage from the prior year.

Notes to the Basic Financial Statements For the Year Ended December 31, 2021

#### G. Transactions with Stark County

Pursuant to and in accordance with Section 321.261 (B) of the Ohio Revised Code, the Corporation has been authorized by the Stark County Board of Commissioners to receive 5% of all collections of delinquent real property and manufactured and mobile home taxes that are deposited into the County's Delinquent Tax Assessment and Collection Tax (DTACT) fund and will be available for appropriation by the Corporation to fund operations. At December 31, 2021, the Corporation recognized revenues of \$786,965 for these fees that were collected by the County in 2021.

During 2021, the Corporation also entered into an agreement with the Stark County Regional Planning Commission to provide the necessary services for the overall administration and coordination of the Corporation's Land Reutilization program as well as other County departments for various services. During 2021, the Corporation paid \$310,985 in administration fees to the Stark County Regional Planning Commission and other County departments.

#### H. Contingencies

The Corporation received financial assistance from State agencies in the form of grants. The disbursements of funds received under these programs generally require compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Corporation.

#### I. COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency continues. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the Corporation. The impact on the County's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

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Stark County, Ohio
Required Supplementary Information
Schedule of the County's Proportionate Share of the Net Pension Liability Last Eight Years (1)

	 2021	2020	 2019	 2018
Ohio Public Employees' Retirement System (OPERS)				
County's Proportion of the Net Pension Liability	0.627104%	0.585600%	0.609280%	0.621738%
County's Proportionate Share of the Net Pension Liability	\$ 92,860,449	\$ 115,747,813	\$ 166,869,439	\$ 97,538,639
County's Covered Payroll	\$ 82,877,642	\$ 80,820,734	\$ 80,292,820	\$ 80,542,246
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	112.05%	143.22%	207.83%	121.10%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	86.88%	82.17%	74.70%	84.66%
State Teachers Retirement System (STRS)				
County's Proportion of the Net Pension Liability	0.022490%	0.025576%	0.030810%	0.030317%
County's Proportionate Share of the Net Pension Liability	\$ 2,875,490	\$ 6,188,559	\$ 6,813,426	\$ 6,666,010
County's Covered Payroll	\$ 2,762,200	\$ 3,553,029	\$ 3,454,271	\$ 3,463,686
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	104.10%	174.18%	197.25%	192.45%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	87.80%	75.50%	77.40%	77.30%

<sup>(1)</sup> Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available.

Note: The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

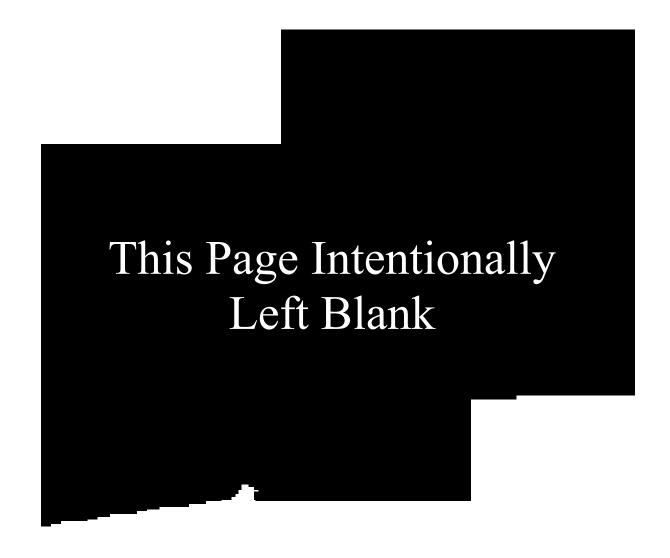
 2017	 2016	2015		 2014
0.633750%	0.653655%		0.680859%	0.680859%
\$ 143,913,821	\$ 113,221,249	\$	82,119,169	\$ 80,264,370
\$ 93,828,971	\$ 79,622,309	\$	81,499,839	\$ 70,095,959
153.38%	142.20%		100.76%	114.51%
77.25%	81.08%		86.45%	86.36%
0.030481%	0.030893%		0.028587%	0.028587%
\$ 7,240,882	\$ 10,340,895	\$	7,900,666	\$ 6,953,396
\$ 3,265,186	\$ 3,067,543	\$	2,932,756	\$ 2,975,908
221.76%	337.11%		269.39%	233.66%
75.30%	66.80%		72.10%	74.70%

Stark County, Ohio
Required Supplementary Information
Schedule of the County's Contributions - Pension
Last Ten Years

	 2021	 2020	_	2019	 2018
Ohio Public Employees' Retirement System (OPERS)					
Contractually Required Contribution	\$ 12,166,993	\$ 11,898,117	\$	11,599,124	\$ 11,508,139
Contributions in Relation to the Contractually Required Contribution	 (12,166,993)	 (11,898,117)		(11,599,124)	 (11,508,139)
Contribution Deficiency (Excess)	\$ 	\$ _	\$	_	\$ _
County's Covered Payroll	\$ 84,657,525	\$ 82,877,642	\$	80,820,734	\$ 80,292,820
Contributions as a Percentage of Covered Payroll	14.37%	14.36%		14.35%	14.33%
State Teachers Retirement System (STRS)					
Contractually Required Contribution	\$ 387,088	\$ 386,708	\$	497,424	\$ 483,598
Contributions in Relation to the Contractually Required Contribution	 (387,088)	(386,708)	_	(497,424)	 (483,598)
Contribution Deficiency (Excess)	\$ 	\$ 	\$		\$ 
County's Covered Payroll	\$ 2,764,914	\$ 2,762,200	\$	3,553,029	\$ 3,454,271
Contributions as a Percentage of Covered Payroll	14.00%	14.00%		14.00%	14.00%

(n/a) Information prior to 2013 is not available.

 2017	 2016	 2015	 2014	 2013		2012
\$ 10,725,645	\$ 11,551,941	\$ 9,794,726	\$ 10,032,712	\$ 10,025,036		n/a
 (10,725,645)	 (11,551,941)	 (9,794,726)	 (10,032,712)	 (10,025,036)		n/a
\$ 	\$ 	\$ 	\$ 	\$ 		n/a
\$ 80,542,246	\$ 93,828,971	\$ 79,622,309	\$ 81,499,839	\$ 70,095,959		n/a
13.32%	12.31%	12.30%	12.31%	14.30%		n/a
\$ 484,916	\$ 457,126	\$ 429,456	\$ 395,922	\$ 386,868	\$	380,368
 (484,916)	 (457,126)	 (429,456)	 (395,922)	 (386,868)		(380,368)
\$ 	\$ 	\$ 	\$ 	\$ 	\$	
\$ 3,463,686	\$ 3,265,186	\$ 3,067,543	\$ 2,932,756	\$ 2,975,908	\$	2,925,908
14.00%	14.00%	14.00%	13.50%	13.00%		13.00%



Stark County, Ohio
Required Supplementary Information
Schedule of the County's Proportionate Share of the Net OPEB Liability (Asset)
Last Five Years (1)

	 2021	 2020	2019	 2018	 2017
Ohio Public Employees' Retirement System (OPERS)					
County's Proportion of the Net OPEB Liability (Asset)	0.616378%	0.576366%	0.601297%	0.613583%	0.624151%
County's Proportionate Share of the Net OPEB Liability (Asset)	\$ (10,981,266)	\$ 79,611,118	\$ 78,394,935	\$ 66,630,594	\$ 63,041,371
County's Covered Payroll	\$ 82,877,642	\$ 80,820,734	\$ 80,292,820	\$ 80,542,246	\$ 93,828,971
County's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	-13.25%	98.50%	97.64%	82.73%	67.19%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)	115.57%	47.80%	46.33%	54.14%	54.04%
State Teachers Retirement System (STRS)					
County's Proportion of the Net OPEB Liability (Asset)	0.022490%	0.025576%	0.030810%	0.030317%	0.030481%
County's Proportionate Share of the Net OPEB Liability (Asset)	\$ (474,174)	\$ (449,503)	\$ (510,000)	\$ (487,163)	\$ 1,189,265
County's Covered Payroll	\$ 2,762,200	\$ 3,553,029	\$ 3,454,271	\$ 3,463,686	\$ 3,265,186
County's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	-17.17%	-12.65%	-14.77%	-14.06%	36.42%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)	174.70%	182.10%	174.70%	176.00%	47.10%

<sup>(1)</sup> Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available.

Note: The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

#### Stark County, Ohio

Required Supplementary Information Schedule of the County's Contributions - OPEB Last Ten Years

	 2021	 2020	 2019	 2018
Ohio Public Employees' Retirement System (OPERS)				
Contractually Required Contribution	\$ -	\$ -	\$ -	\$ -
Contributions in Relation to the Contractually Required Contribution	 <u> </u>	 <u>-</u> _	<u>-</u> _	<u> </u>
Contribution Deficiency (Excess)	\$ 	\$ 	\$ 	\$ 
County's Covered Payroll (1)	\$ 84,657,525	\$ 82,877,642	\$ 80,820,734	\$ 80,292,820
Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%
State Teachers Retirement System (STRS)				
Contractually Required Contribution	\$ -	\$ -	\$ -	\$ -
Contributions in Relation to the Contractually Required Contribution	 <u> </u>	 <u>-</u> _	<u>-</u> _	<u> </u>
Contribution Deficiency (Excess)	\$ 	\$ 	\$ 	\$ 
County's Covered Payroll	\$ 2,764,914	\$ 2,762,200	\$ 3,553,029	\$ 3,454,271
Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%

<sup>(</sup>n/a) Beginning in 2016, OPERS used one trust fund as the funding vehicle for all health care plans; therefore, information prior to 2016 is not presented. (1) The OPEB plan includes the members from the traditional plan, the combined plan and the member directed plan.

 2017	 2016	 2015	 2014	 2013	 2012
\$ 805,422	\$ 1,876,579	n/a	n/a	n/a	n/a
(805,422)	 (1,876,579)	n/a	n/a	n/a	n/a
\$ _	\$ 	n/a	n/a	n/a	n/a
\$ 80,542,246	\$ 93,828,971	n/a	n/a	n/a	n/a
1.00%	2.00%	n/a	n/a	n/a	n/a
\$ -	\$ -	\$ -	\$ 14,664	\$ 29,759	\$ 29,259
 	 	 	 (14,664)	 (29,759)	 (29,259)
\$ 	\$ 	\$ _	\$ _	\$ 	\$ 
\$ 3,463,686	\$ 3,265,186	\$ 3,067,543	\$ 2,932,756	\$ 2,975,908	\$ 2,925,908
0.00%	0.00%	0.00%	0.50%	1.00%	1.00%

Notes to the Required Supplementary Information For the Year Ended December 31, 2021

#### NOTE 1 - NET PENSION LIABILITY

#### Changes in Assumptions – OPERS

#### Discount Rate:

Calendar year 2021	6.90 percent
Calendar year 2020	7.20 percent
Calendar year 2019	7.20 percent
Calendar year 2018	7.50 percent
Calendar year 2017	8.00 percent

Calendar year 2017 reflects an adjustment of the rates of withdrawal, disability, retirement and mortality to more closely reflect actual experience. The expectation of retired life mortality was based on RP-2014 Healthy Annuitant mortality table and RP-2014 Disabled mortality table. The following reductions were also made to the actuarial assumptions:

- Wage inflation rate from 3.75 percent to 3.25 percent
- Price inflation from 3.00 percent to 2.50 percent

## Changes in Benefit Terms - OPERS

In October 2019, the OPERS Board adopted a change in COLA for post-January 7, 2013 retirees, changing it from three percent simple through 2018 then 2.15 simple to 1.4 percent simple through 2020 then 2.15 percent simple.

## Changes in Assumptions – STRS

For calendar year 2021, the discount rate changed from 7.45 percent to 7.00 percent.

The Retirement Board approved several changes to the actuarial assumptions in 2017. The long term expected rate of return was reduced from 7.75 percent to 7.45 percent, the inflation assumption was lowered from 2.75 percent to 2.50 percent, the payroll growth assumption was lowered to 3.00 percent, and total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25 percent due to lower inflation. The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016. Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

#### Changes in Benefit Terms - STRS

Effective July 1, 2017, the cost-of-living adjustment (COLA) was reduced to zero.

## **NOTE 2 - NET OPEB LIABILITY (ASSET)**

#### Changes in Assumptions - OPERS

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented as follows:

Notes to the Required Supplementary Information For the Year Ended December 31, 2021

#### Discount Rate:

Calendar year 2021	6.00 percent
Calendar year 2020	3.16 percent
Calendar year 2019	3.96 percent
Calendar year 2018	3.85 percent
Calendar year 2017	4.23 percent

#### Municipal Bond Rate:

Calendar year 2021	2.00 percent
Calendar year 2020	2.75 percent
Calendar year 2019	3.71 percent
Calendar year 2018	3.31 percent

#### Health Care Cost Trend Rate:

Calendar year 2021	8.50 percent
Calendar year 2020	10.50 percent
Calendar year 2019	10.00 percent
Calendar year 2018	7.50 percent

For calendar year 2019, the investment rate of return decreased from 6.50 percent to 6.00 percent.

#### Changes in Benefit Terms – OPERS

For calendar year 2021, the cost of living adjustments decreased from 3.00 percent simple to 2.15 percent simple

#### Changes in Assumptions – STRS

For calendar year 2021, the following changes were made to the actuarial assumptions:

- Discount rate from 7.45 percent to 7.00 percent
- Medicare medical health care cost trends from -6.69 percent initial to -16.18 percent initial
- Medicare prescription drug health care cost trends from 11.87 percent initial to 29.98 percent

For 2018, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45 percent based on the methodology defined under GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)*. Valuation year per capita health care costs were updated.

For 2017, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Notes to the Required Supplementary Information For the Year Ended December 31, 2021

#### Changes in Benefit Terms - STRS

For 2020, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For 2019, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For 2018, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019.

Fund Descriptions – Nonmajor Governmental Funds For the Year Ended December 31, 2021

#### Nonmajor Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than amounts relating to major capital projects) that are legally restricted to expenditure for specified purposes.

<u>Victim Assistance</u> - To account for the grant received through the Attorney General's office that is expended to assist individuals who are the victims of crime.

<u>Youth Services</u> - To account for grant monies received from the State Department of Youth Services used for placement of children, a juvenile delinquency diversion program, juvenile delinquency prevention and other related activities.

<u>County CARES Act Grant</u> - To account for revenue from the U.S. Treasury to be disbursed to various local governments, agencies, and businesses in order to mitigate the spread of the Covid-19 virus.

<u>Pass Through Grants</u> - To account for revenue from various state and federal agencies to be disbursed to various County agencies.

<u>HOME Program</u> - To account for funds received from the U.S. Department of Housing and Urban Development used to provide housing rehabilitation service for the elderly and low-income residents.

<u>911 System</u> - To account for tax revenue used in establishing, equipping, furnishing, operating and maintaining a County-wide 911 system of safety answering points.

<u>Child Assault Prosecution</u> - To account for revenue received from the Children's Services levy fund to be used for the child sexual assault program.

<u>Community Development</u> - To account for revenue received from the Federal government to be expended for administrative costs of the community development block grant program.

<u>Coroner Laboratory</u> - To account for revenue received from the performance of autopsies for other counties to be used for the improvement of the County morgue.

<u>Computer Technology</u> - To account for monies received from County Recorder and Court fees to be used to computerize the Recorder's office and the Courts.

<u>Delinquent Tax Assessment and Collection</u> - To account for five percent of all collected delinquent real estate taxes, personal property taxes, manufactured home taxes and special assessments used for the purpose of collecting delinquent real estate taxes, personal property taxes, manufactured home taxes and special assessments.

<u>Dog and Kennel</u> - To account for the dog warden's operations, financed by sales of dog tags and kennel permits and by fine collections.

<u>Motel Tax</u> – To account for the collection of lodging taxes that are periodically apportioned to the subdivisions and to the County operating funds.

<u>Immobilization and Impoundment</u> - To account for immobilization fees and charges collected to be used to help defray the costs of the immobilization and impoundment of the vehicle.

In-Home Detention - To account for grant proceeds to be used for a pilot in-home detention program.

Fund Descriptions – Nonmajor Governmental Funds For the Year Ended December 31, 2021

<u>Motor Vehicle and Gas Tax</u> - To account for revenue derived from motor vehicle license and gasoline taxes and interest. Expenditures in this special revenue fund are restricted by State law to County road and bridge repair/improvement programs.

<u>Municipal Road</u> – To account for revenues received from the motor vehicle gas tax and expenditures made related to the repair and maintenance of municipal roads within County.

<u>Probate Court Conduct Business</u> - To account for court costs expended on specific supplies as stated within the Revised Code.

<u>Real Estate Assessment</u> - To account for State-mandated County-wide real estate reappraisals that are funded by charges to political subdivisions located within the County.

<u>Emergency Rental Assistance Grant</u> – To account for revenue from the U.S. Treasury to be disbursed to landlords whose tenants were adversely affected by the Covid-19 pandemic and need assistance paying rent.

<u>Law Library</u> – To account for revenue derived from fines and penalties collected by the various courts within the County as well as fees for charges for law library services and expenditures made related to the daily operations of the Law Library.

<u>BOE Special Election</u> – To account for special County election revenue and costs in accordance with O.R.C. 2501.17(D).

<u>Probate Court Elder Justice Innovation Grant</u> – To account for Federal revenue that is to be used for the development and advancement of knowledge and approaches about new and emerging issues related to elder abuse prevention and intervention.

Other Public Safety - These funds' monies, comprised of Federal, State and local monies as well as miscellaneous sources, are used for various public safety purposes. These funds are as follows:

Sheriff's Litter Patrol, Adult Probation, Bureau of Justice Assistance Block Grant, Disaster Services-HAZMAT, House Arrest, Enforcement and Education, Violence Prevention, Indigent Drivers, Program for Addiction Rehabilitation, Emergency Preparedness Grants, Juvenile Justice, Sheriff's Law Enforcement Trust, State Probation Supervision Fees, Community Prosecution Program, Day Reporting.

Other - Smaller Special Revenue Funds operated by the County and subsidized in part by Federal, State and local monies as well as miscellaneous sources. These funds are as follows:

Computer Justice Information System, Drug Court Planning Grant, Indigent Guardianship, Probate Court Security Grant, Board of Elections.

The following nonmajor special revenue funds are included with the general fund for GAAP Reporting purposes as they do not have a restricted or committed revenue source.

Certificate of Title Administration, Recorder's Equipment, Unclaimed Money, Building Inspection, Sheriff Rotary, Rotary Abstract Fee, Forfeiture of Subdivision Bond.

Fund Descriptions – Nonmajor Governmental Funds For the Year Ended December 31, 2021

## Nonmajor Debt Service Funds

The debt service funds are used to account for the accumulation of financial resources for and the payment of, principal and interest on general long-term debt and related costs.

<u>Special Assessment Bond Retirement</u> - To account for the collection of special assessments from property owners for the retirement of principal, interest, and related costs on special assessment debt.

<u>General Obligation Bond Retirement</u> - To account for the retirement of principal, interest, and related costs of general obligation debt through transfers from the General Fund.

## Nonmajor Capital Projects Funds

The Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds or trust funds).

<u>Jail Capital Improvements</u> - To account for note proceeds and other revenue for new construction and renovation to the County jail.

<u>Board of Developmental Disabilities Capital</u> - To account for transfers from the SCBDD Operating fund for all capital-related expenditures.

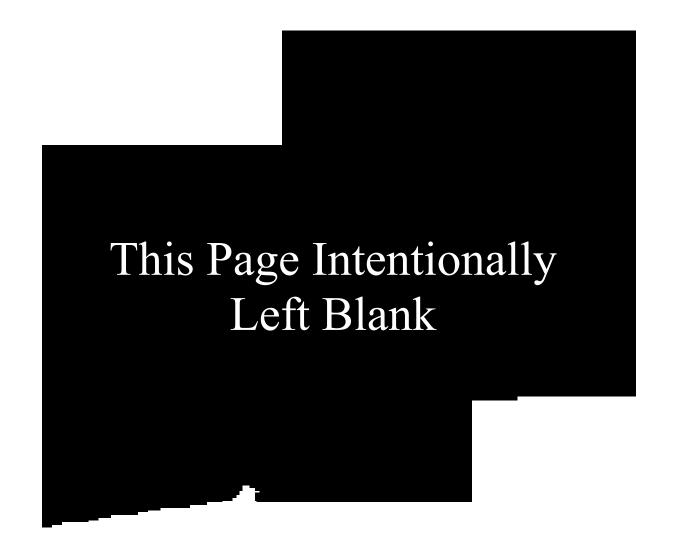
<u>Ditch Maintenance</u> - To account for the collection of special assessments to be expended for ditches and retention basins within the County.

<u>Engineer's Construction</u> - To account for Ohio Public Works Commission Issue II grants to be expended for infrastructure.

<u>Permanent Improvement</u> - To account for monies to be used on general County permanent improvements.

<u>JFS Capital Projects</u> – To account for bond proceeds for the purchase and renovation of JFS buildings.

<u>The Venue TIF Fund</u> – To account for payments in lieu of taxes to be expended on redeveloping areas where improvements are declared to be public purpose.



Combining Balance Sheet Nonmajor Governmental Funds December 31, 2021

	Nonmajor Special Revenue Funds			Nonmajor Debt Service Funds		Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds		
Assets Equity in Pooled Cash and Investments	\$	43,456,133	\$	127,266	\$	14,639,295	\$	58,222,694	
Cash and Investments with Escrow Agents	Ą	379,732	Ф	127,200	Þ	121,597	Ф	501,329	
Accounts Receivable		121,739				121,377		121,739	
Intergovernmental Receivable		15,237,041				666,348		15,903,389	
Taxes Receivable		1,521,618		_		-		1,521,618	
Special Assessments Receivable		1,521,010		1,758,664		_		1,758,664	
Loans Receivable		2,837,924		1,750,004		_		2,837,924	
Interfund Receivable		127,856		9,321		_		137,177	
Prepaid Items		158,724		,,521		_		158,724	
Materials and Supplies Inventory		1,172,982		_		_		1,172,982	
Revenue in Lieu of Taxes Receivable		1,172,702		_		245,630		245,630	
Total Assets	\$	65,013,749	\$	1.895,251	\$	15,672,870	\$	82,581,870	
Liabilities									
Accounts Payable	\$	681,190	\$	-	\$	-	\$	681,190	
Accrued Wages		762,716		-		-		762,716	
Matured Compensated Absences Payable		2,277		-		-		2,277	
Contracts Payable		1,130,241		-		1,151,447		2,281,688	
Retainage Payable		379,732		-		121,597		501,329	
Intergovernmental Payable		3,705,825		-		-		3,705,825	
Interfund Payable		127,856		-		-		127,856	
Unearned Revenue		6,243,796				-		6,243,796	
Total Liabilities		13,033,633		-		1,273,044		14,306,677	
Deferred Inflows of Resources									
Property Taxes Levied for the Next Year		656,715		-		-		656,715	
Revenue in Lieu of Taxes		-		-		245,630		245,630	
Unavailable Revenue		12,131,946		1,758,664		49,003		13,939,613	
Total Deferred Inflows of Resources		12,788,661		1,758,664		294,633		14,841,958	
Fund Balances									
Nonspendable		1,331,706		-		-		1,331,706	
Restricted		37,859,749		136,587		1,135,977		39,132,313	
Committed		-		_		13,011,444		13,011,444	
Assigned		_		-		6,775		6,775	
Unassigned		-		-		(49,003)		(49,003)	
Total Fund Balances		39,191,455		136,587		14,105,193		53,433,235	
Total Liabilities, Deferred Inflows of	•	CE 012 540	•	1.005.251	<i>c</i>	15 (52 050	6	02.501.050	
of Resources and Fund Balances	\$	65,013,749	\$	1,895,251	\$	15,672,870	\$	82,581,870	

Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2021

		Victim Assistance		Youth Services		ty CARES et Grant	Pass Through Grants		HOME Program	
Assets	\$	97,697	\$	1,317,126	\$	2,695	\$	39,199	\$	249,668
Equity and Pooled Cash and Investments Cash and Investments with Escrow Agents	Ф	97,097	Þ	1,317,120	Ф	2,093	Þ	39,199	Ф	249,008
Accounts Receivable		_		_		-		3,824		_
Intergovernmental Receivable		24,730		90,896		-		-		2,513,185
Taxes Receivable		-		-		-		-		-
Loans Receivable		-		-		-		-		1,510,968
Interfund Receivable		-		-		-		-		-
Prepaid Items Materials and Supplies Inventory		-		-		-		-		-
Total Assets	-\$	122,427	\$	1,408,022	\$	2,695	\$	43,023	\$	4,273,821
Total History	Ψ	122,127	Ψ_	1,100,022	Ψ	2,075	Ψ	13,023	Ψ	1,275,021
Liabilities	e		e	46.004	e		e		ď	10.040
Accounts Payable Accrued Wages	\$	-	\$	46,994 63,874	\$	-	\$	-	\$	10,949
Contracts Payable		_		-		2,695		_		_
Retainage Payable		_		_		-,0,0		_		-
Intergovernmental Payable		-		12,534		_		_		29,627
Interfund Payable		-		-		-		-		-
Matured Compensated Absences Payable		-		-		-		-		-
Unearned Revenue										
Total Liabilities			_	123,402		2,695	-			40,576
Deferred Inflows of Resources										
Property Taxes Levied for the Next Year		_		_		_		_		_
Unavailable Revenue		-		90,896		_		_		2,437,593
Total Deferred Inflows of Resources		-		90,896		-		-		2,437,593
Fund Balances										
Nonspendable										_
Restricted		122,427		1,193,724		-		43,023		1,795,652
Total Fund Balances	_	122,427		1,193,724				43,023		1,795,652
					_					
Total Liabilities, Deferred Inflows of of Resources and Fund Balances	¢	122,427	\$	1,408,022	¢	2,695	c	43,023	¢	4,273,821
of Resources and Fund Datances	φ	144,44/	Ф	1,400,022	\$	4,093	\$	43,023	φ	7,2/3,021

911 Syster	n	A	Child Assault secution	ommunity evelopment		Coroner aboratory			Tax	Delinquent Assessment d Collection	Dog and Kennel		Motel Tax
\$ 6,359	,232	\$	119,826	\$ 188,182	\$	400,535	\$	3,619,357	\$	1,652,714	\$ 686,331	\$	15,460
	- ,548 ,460		-	1,909,720		- - -		69,147 3,043		15,151 18,938	11,204		- - 746,158
773	-		-	1,326,956		-		-		-	-		740,136
41	,742		-	-		-		127,856 - 9,378		-	-		-
\$ 7,274	,982	\$	119,826	\$ 3,424,858	\$	400,535	\$	3,828,781	\$	1,686,803	\$ 697,535	\$	761,618
	,689 ,259	\$	- - -	\$ 30,104	\$	1,095 -	\$	13,317 29,584	\$	2,862 17,804	\$ 21,705 19,215	\$	- - -
1	,428		- - -	2,803		107 - -		4,794		3,003	3,098		- - -
49	,376		-	32,907	_	1,202		47,695	_	23,669	 44,018		<u>-</u>
180	,715 ,814 ,529		- - -	 1,750,979 1,750,979		- - -		- - -	_	- - -	 - - -		- - -
6,346 6,388			119,826 119,826	 1,640,972 1,640,972		399,333 399,333		9,378 3,771,708 3,781,086		1,663,134 1,663,134	 653,517 653,517		761,618 761,618
\$ 7,274	.982	\$	119,826	\$ 3,424,858	\$	400,535	\$	3,828,781	\$	1,686,803	\$ 697,535	\$ (c	761,618 ontinued)

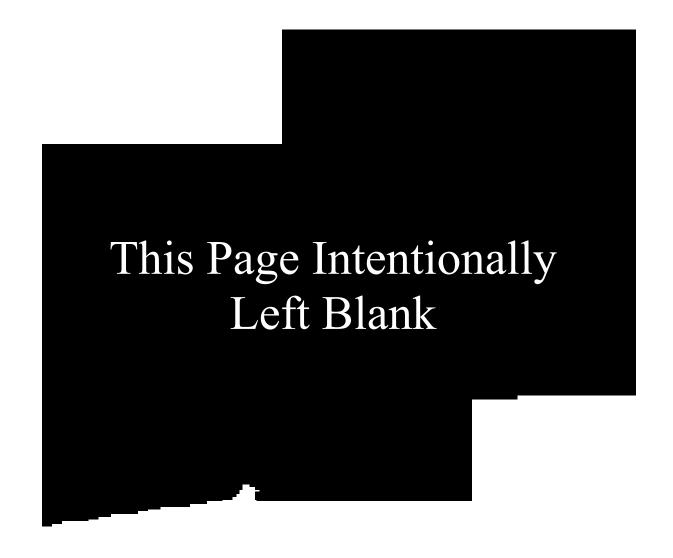
Combining Balance Sheet Nonmajor Special Revenue Funds (continued) December 31, 2021

		obilization and oundment		-Home tention		Motor Vehicle and Gas Tax		Municipal Road	C	Probate Court conduct usiness
Assets Equity and Pooled Cash and Investments	\$	51,526	\$	428	\$	6,386,954	\$	2,654,132	\$	4,235
Cash and Investments with Escrow Agents	Ψ	-	Ψ		Ψ	379,732	Ψ	2,034,132	Ψ	-,233
Accounts Receivable		-		-		-		-		-
Intergovernmental Receivable		-		-		9,975,548		401,195		-
Taxes Receivable		-		-		-		-		-
Loans Receivable		-		-		-		-		-
Interfund Receivable		-		-		-		-		-
Prepaid Items		-		-		-		-		-
Materials and Supplies Inventory		-		-	_	1,133,659	_		_	
Total Assets	\$	51,526	\$	428	\$	17,875,893	\$	3,055,327	\$	4,235
Liabilities										
Accounts Payable	\$	_	\$	_	\$	293,170	\$	-	\$	_
Accrued Wages		-		-		322,793		-		-
Contracts Payable		-		-		1,127,546		-		-
Retainage Payable		-		-		379,732		-		-
Intergovernmental Payable		-		-		57,078		-		-
Interfund Payable		-		-		-		-		-
Matured Compensated Absences Payable		-		-		-		-		-
Unearned Revenue				-						-
Total Liabilities						2,180,319				
D.C. II.A. CD										
Deferred Inflows of Resources										
Property Taxes Levied for the Next Year Unavailable Revenue		-		-		7,389,006		279,143		-
Total Deferred Inflows of Resources		<del></del>				7,389,000		279,143		<del>-</del>
Total Deferred Inflows of Resources			-			7,389,000		279,143		
Fund Balances										
Nonspendable		_		-		1,133,659		_		_
Restricted		51,526		428		7,172,909		2,776,184		4,235
Total Fund Balances		51,526		428		8,306,568		2,776,184		4,235
Total Liabilities, Deferred Inflows of										
of Resources and Fund Balances	\$	51,526	\$	428	\$	17,875,893	\$	3,055,327	\$	4,235

	Real Estate Assessment		Emergency Rental Assistance Grant		Law Library		OE Special Election Fund	Probate Court Other Elder Justice Public Innovation Grant Safety			Other		Total	
\$	3,412,354	\$	9,753,576	\$	486,140	\$	227,057	\$ -	\$	5,317,436	\$	414,273	\$	43,456,133
	-		-		-		-	-		-		-		379,732
	-		-		-		-	-		13,075		9,338		121,739
	-		-		15,501		-	-		182,177		3,560		15,237,041
	-		-		-		-	-		-		-		1,521,618
	-		-		-		-	-		-		-		2,837,924
	- 02 242		-		- 0.724		-	-		15.015		-		127,856
	93,243		-		8,724 2,081		-	-		15,015 27,864		-		158,724 1,172,982
\$	3,505,597	\$	9,753,576	\$	512,446	\$	227,057	\$ -	\$	5,555,567	\$	427,171	\$	65,013,749
φ	3,303,397	Φ	9,733,370	Φ	312,440	φ	227,037	φ -	φ	3,333,307	Φ	42/,1/1	φ	05,015,749
\$	19,927	\$	4,500	\$	14,508	\$	-	\$ -	\$	177,368	\$	5,097	\$	681,190
	162,936		-		8,135		-	-		127,272		2,749		762,716
	-		-		-		-	-		-		-		1,130,241
	-				-		-	-		-		-		379,732
	29,024		3,505,280		1,209		-	-		55,840		4 421		3,705,825
	-		-		-		-	-		123,425 2,277		4,431		127,856 2,277
	-		6,243,796		<u>-</u>		-	-		2,277		-		6,243,796
-	211,887		9,753,576		23,852					486,182		12,277		13,033,633
	211,007		7,133,310		23,032					400,102		12,277		
	-		-		-		-	-		-		-		656,715
										3,515				12,131,946
	-									3,515				12,788,661
	93,243		-		10,805		-	-		42,879		<del>-</del>		1,331,706
	3,200,467				477,789		227,057			5,022,991		414,894		37,859,749
	3,293,710				488,594		227,057			5,065,870		414,894		39,191,455
¢	3,505,597	\$	9,753,576	•	512,446	¢	227,057	¢	\$	5,555,567	•	427,171	\$	65,013,749
φ	3,303,391	φ	1,133,310	φ	314,770	φ	441,031	Ψ	φ	3,333,307	φ	74/,1/1	φ	03,013,749

Combining Balance Sheet Nonmajor Debt Service Funds December 31, 2021

	Special Assessment Bond Retirement			General bligation Bond etirement	Total
Assets					
Equity and Pooled Cash and Investments	\$	12,266	\$	115,000	\$ 127,266
Special Assessments Receivable		1,758,664		-	1,758,664
Interfund Receivable		9,321		_	 9,321
Total Assets	\$	1,780,251	\$	115,000	\$ 1,895,251
<b>Deferred Inflows of Resources</b> Unavailable Revenue	\$	1,758,664	\$		\$ 1,758,664
Fund Balances					
Restricted		21,587		115,000	 136,587
Total Deferred Inflows of of Resources and Fund Balances	\$	1,780,251	\$	115,000	\$ 1,895,251



Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2021

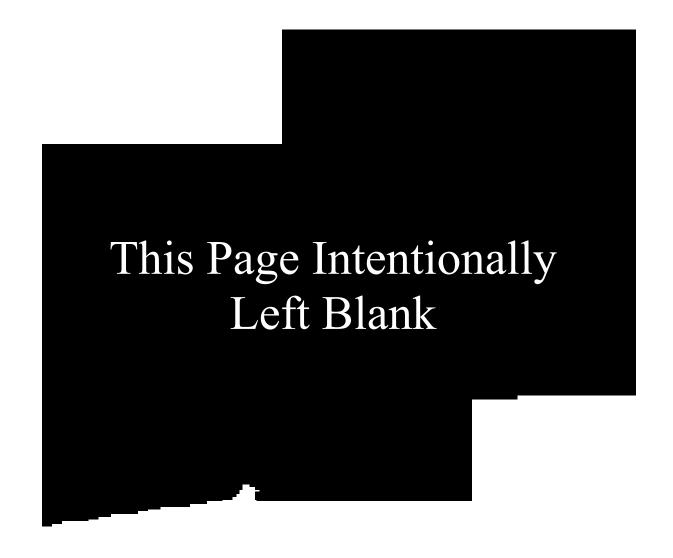
	Capital ovements	Deve Di	oard of elopmental sabilities Capital	Ditch intenance	Engineer's Construction	
Assets Equity and Pooled Cash and Investments	\$ 6,775	\$	14,382	\$ 18,370	\$	_
Cash and Investments with Escrow Agents Intergovernmental Receivable	, <u>-</u>		· -	, <u>-</u>		- 666,348
Revenue in Lieu of Taxes Receivable	_		_	_		-
Total Assets	\$ 6,775	\$	14,382	\$ 18,370	\$	666,348
Liabilities						
Contracts Payable	\$ -	\$	-	\$ -	\$	666,348
Retainage Payable	 -		-	 -		
Total Liabilities	 			 -		666,348
Deferred Inflows of Resources						
Unavailable Revenue	-		-	-		49,003
Revenue in Lieu of Taxes	 			 		40.002
Total Deferred Inflows of Resources	 <del>-</del>		<u> </u>	 		49,003
Fund Balances						
Restricted	-		14,382	18,370		-
Committed	-		-	-		-
Assigned Unassigned	6,775		-	-		(49,003)
Total Fund Balances (Deficits)	6,775		14,382	18,370		(49,003)
Total Liabilities, Deferred Inflows of of Resources and Fund Balances	\$ 6,775	\$	14,382	\$ 18,370	\$	666,348

Permanent		S Capital		he Venue		
Improvement	]	Projects		TIF Fund		Total
\$ 13,496,543	\$	292,060	\$	811,165	\$	14,639,295
121,597	*	,	-	-	*	121,597
-		_		-		666,348
_		_		245,630		245,630
\$ 13,618,140	\$	292,060	\$	1,056,795	\$	15,672,870
	-	<del></del>				
\$ 485,099	\$	-	\$	-	\$	1,151,447
121,597						121,597
606,696						1,273,044
						49,003
-		-		245,630		245,630
		<u> </u>		245,630		294,633
				243,030		274,033
_		292,060		811,165		1,135,977
13,011,444		-		-		13,011,444
· · · · -		-		-		6,775
-		-		-		(49,003)
13,011,444		292,060		811,165		14,105,193
\$ 13,618,140	\$	292,060	\$	1,056,795	\$	15,672,870

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

For the Year Ended December 31, 2021

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues	Φ ((2.5	22.6	Φ.	D ((2.52)
Property Taxes	\$ 663,5		\$ -	\$ 663,536
Sales and Use Taxes	4,218,9		-	4,218,966
Other Local Taxes	3,107,6	-	224.246	3,107,660
Revenue in Lieu of Taxes		- 339,136	224,346	224,346
Special Assessments Charges for Sorvices	7,825,5		87	339,136
Charges for Services Licenses and Permits	7,823,3 546,5		0/	7,825,605 546,517
Fines and Forfeitures	431,8		-	431,823
Intergovernmental	31,841,1		4,200,142	36,041,318
Intergovernmental		29 301	4,200,142	830
Other	397,7		-	397,712
Total Revenues	49,033,4		4,424,575	53,797,449
Expenditures		337,431	4,424,373	
Current:				
General Government:				
Legislative and Executive	8,415,2	93 5,004	_	8,420,297
Judicial	2,746,6		_	2,746,606
Public Safety	13,503,9		_	13,503,987
Public Works	19,347,6		_	19,347,609
Health	690,4		_	690,462
Human Services	1,797,5		_	1,797,518
Capital Outlay	2,6		8,933,089	8,935,784
Debt Service:	,-		- , ,	- / /
Principal Retirement	251,2	1,463,405	-	1,714,657
Interest and Fiscal Charges		- 466,895	-	466,895
Total Expenditures	46,755,4	22 1,935,304	8,933,089	57,623,815
Excess (Deficiency) of Revenues Over				
(Under) Expenditures	2,278,0	(1,595,867)	(4,508,514)	(3,826,366)
				·
Other Financing Sources				
Proceeds from Sale of Capital Assets			8,000	8,000
Transfers In	492,6	1,541,331	5,000,000	7,033,941
Total Other Financing Sources	492,6	1,541,331	5,008,000	7,041,941
Net Change in Fund Balances	2,770,6	25 (54,536)	499,486	3,215,575
Fund Balances Beginning of Year	36,420,8	30 191,123	13,605,707	50,217,660
Fund Balances End of Year	\$ 39,191,4	55 \$ 136,587	\$ 14,105,193	\$ 53,433,235



**STARK COUNTY, OHIO**Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds

For the Year Ended December 31, 2021

	Victim Assistance	Youth Services	County CARES Act Grant	Pass Through Grants	HOME Program
Revenues					
Property Taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Sales and Use Taxes	-	-	-	-	-
Other Local Taxes	-	-	-	71.600	-
Charges for Services	-	-	-	71,609	-
Licenses and Permits Fines and Forfeitures	-	-	-	-	-
	260.460	2.005.964	- - 100 (41	-	502 550
Intergovernmental Interest	269,469	2,095,864	5,199,641	-	503,559
Other	-	11	-	-	4,325
Total Revenues	269,469	2,095,875	5,199,641	71,609	507,884
Expenditures Current:					
General Government:					
Legislative and Executive	_	_	514,079	_	_
Judicial	_	3,655	261,634	_	_
Public Safety	_	2,025,530	4,355,374	32,911	_
Public Works	_	_,,,,	10,707	-	360,405
Health	_	_	55,152	_	-
Human Services	276,022	_		-	-
Capital Outlay	-	_	2,695	-	-
Debt Service:					
Principal Retirement	-	_	-	-	-
Total Expenditures	276,022	2,029,185	5,199,641	32,911	360,405
Excess (Deficiency) of Revenues Over	(( 550)			20.600	1.17.170
(Under) Expenditures	(6,553)	66,690		38,698	147,479
Other Financing Sources (Uses)					
Transfers In		46,839			
Net Change in Fund Balances	(6,553)	113,529	-	38,698	147,479
Fund Balances Beginning of Year	128,980	1,080,195	<u>-</u>	4,325	1,648,173
Fund Balances End of Year	\$ 122,427	\$ 1,193,724	\$ -	\$ 43,023	\$ 1,795,652

	911 System	l Assault	mmunity velopment	Coroner aboratory	omputer chnology	Tax As	nquent ssessment ollection	og and Kennel	Motel Tax
\$	663,536	\$ -	\$ -	\$ -	\$ -	\$	-	\$ -	\$ -
	- - -	- - -	925	7,281	1,320,922		- 991,703	714,331	3,107,660
	948,877	328,821	1,404,195 117	45,915	172,362		74,250	5,959	- - -
	750 1,613,163	 328,821	1,405,237	53,196	 48,307 1,541,591		156,380 222,333	 56,755 777,045	 3,107,660
	-	-	-	-	-	1,	000,048	-	2,796,863
	1,898,179	-	-	22,660	1,319,459		-	-	-
	-	-	1,629,900	-	-		-	635,310	-
	-	208,995	-	-	-		-	-	-
	-	-	-	-	-		-	-	-
	1,898,179	 208,995	 1,629,900	 22,660	 1,319,459		000,048	 635,310	 2,796,863
_	1,898,179	 208,995	 1,629,900	 22,000	 1,319,439	1,	000,048	 033,310	 2,790,803
	(285,016)	 119,826	 (224,663)	 30,536	 222,132		222,285	141,735	 310,797
	4,141		 	 1,576	 82,535		11,134	 12,746	 
	(280,875)	119,826	(224,663)	32,112	304,667		233,419	154,481	310,797
	6,668,952	 	 1,865,635	 367,221	 3,476,419	1,	429,715	 499,036	 450,821
\$	6,388,077	\$ 119,826	\$ 1,640,972	\$ 399,333	\$ 3,781,086	\$ 1.	663,134	\$ 653,517	\$ 761,618
									(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds (continued) For the Year Ended December 31, 2021

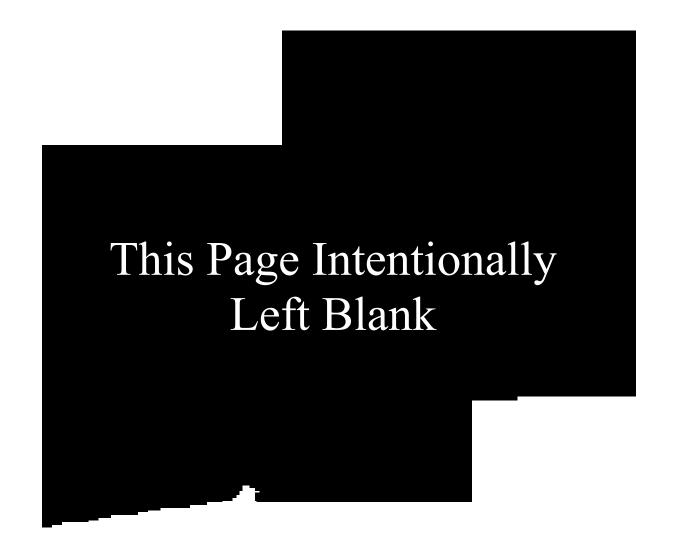
	obilization and oundment		Home ention	Motor Vehicle and Gas Tax	Municipal Road	C	robate Court onduct usiness
Revenues							
Property Taxes	\$ -	\$	-	\$ -	\$ -	\$	-
Sales and Use Taxes	-		-	4,218,966	-		-
Other Local Taxes	-		-	-	-		-
Charges for Services	200		-	5,650	-		3,624
Licenses and Permits	-		-	212,753	-		-
Fines and Forfeitures	-		-	66,009	700.752		-
Intergovernmental	-		-	14,402,302	799,752		-
Interest	-		-	196	-		-
Other	 - 200	-		29,905	700.752		2 (24
Total Revenues	 200			18,935,781	799,752		3,624
Expenditures							
Current:							
General Government:							
Legislative and Executive	-		-	-	-		-
Judicial	-		-	-	-		1,812
Public Safety	-		-	-	-		-
Public Works	-		-	16,835,172	511,425		-
Health	-		-	-	-		-
Human Services	-		-	-	-		-
Capital Outlay	-		-	-	-		-
Debt Service:							
Principal Retirement	 			251,252			-
Total Expenditures	 			17,086,424	511,425		1,812
Excess (Deficiency) of Revenues Over							
(Under) Expenditures	200		_	1,849,357	288,327		1,812
(Under) Expenditures	 200			1,049,337	200,321		1,012
Other Financing Sources (Uses)							
Transfers In	-		-	215,756	_		_
Net Change in Fund Balances	200		-	2,065,113	288,327		1,812
Fund Balances Beginning of Year	 51,326		428	6,241,455	2,487,857		2,423
Fund Balances End of Year	\$ 51,526	\$	428	\$ 8,306,568	\$ 2,776,184	\$	4,235

Real Es		As	nergency Rental ssistance Grant	1	Law Library	DE Special Election Fund	Elde	ate Court er Justice ation Grant	 Other Public Safety	 Other	Total
\$	-	\$	-	\$	-	\$ -	\$	-	\$ -	\$ -	\$ 663,536
	-		-		-	-		-	-	-	4,218,966
	-		0		-	-		-	-	-	3,107,660
4,510	5,808		-		9,832	-		-	83,911	98,722	7,825,518
	92		-		321,884	-		-	333,764 14,964	22.015	546,517
	92		1,309,424		188,769	10,472		30,521	4,056,983	22,915	431,823 31,841,176
	-		1,309,424		100,709	10,472		30,321	198	18	529
3(	),213		800		66,786	_		_	3,480	-	397,712
4,54			1,310,224		587,271	10,472		30,521	4,493,300	 121,655	49,033,437
3,99	1,904		- -		511,817	- -		30,521	518,366	112,399 99,342	8,415,293 2,746,606
	-		-		-	-		-	4,939,344	229,989	13,503,987 19,347,609
	-		-		-	-		_	-	-	690,462
	_		1,310,224		_	_		_	2,277	_	1,797,518
	_		-		_	_		_	_,_,,	_	2,695
											Ź
	-				-	-				 	251,252
3,991	1,904		1,310,224		511,817	-		30,521	 5,459,987	 441,730	46,755,422
555	5,209				75,454	10,472			 (966,687)	 (320,075)	2,278,015
90	5,564		-		5,841	_		-	13,683	1,795	492,610
653	1,773		-		81,295	 10,472		-	(953,004)	(318,280)	2,770,625
2,64	1,937				407,299	 216,585			 6,018,874	 733,174	36,420,830
\$ 3,293	3,710	\$		\$	488,594	\$ 227,057	\$		\$ 5,065,870	\$ 414,894	\$ 39,191,455

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Debt Service Funds

For the Year Ended December 31, 2021

	As	Special sessment Bond tirement	0	General bligation Bond etirement	Total
Revenues					 
Special Assessments	\$	339,136	\$	-	\$ 339,136
Interest		301		-	301
Total Revenues		339,437			339,437
Expenditures					
Current:					
General Government:					
Legislative and Executive		5,004		-	5,004
Debt Service:					
Principal Retirement		313,405		1,150,000	1,463,405
Interest and Fiscal Charges		75,564		391,331	466,895
Total Expenditures		393,973		1,541,331	1,935,304
Excess (Deficiency) of Revenues Over (Under) Expenditures		(54,536)		(1,541,331)	(1,595,867)
Other Financing Sources					
Transfers In				1,541,331	 1,541,331
					 _
Net Change in Fund Balances		(54,536)		-	(54,536)
Fund Balances Beginning of Year		76,123		115,000	 191,123
Fund Balances End of Year	\$	21,587	\$	115,000	\$ 136,587



Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds For the Year Ended December 31, 2021

	Capital ovements	Deve Dis	oard of lopmental abilities Capital	Ditch ntenance	ngineer's		ermanent provement
Revenues							
Revenue in Lieu of Taxes	\$ -	\$	-	\$ -	\$ -	\$	-
Charges for Services	-		-	87	-		-
Intergovernmental	-		-	_	4,200,142		-
Total Revenues	-		-	87	 4,200,142		-
Expenditures					4 105 247		4 725 150
Capital Outlay	 			 	 4,195,247	-	4,735,158
Excess (Deficiency) of Revenues Over (Under) Expenditures	 			 87	 4,895	(	4,735,158)
Other Financing Sources Proceeds from Sale of Capital Assets	-		-	-	-		8,000
Transfers In	-		-	-	-		5,000,000
Total Other Financing Sources	-		-	-	-		5,008,000
Net Change in Fund Balances	-		-	87	4,895		272,842
Fund Balances (Deficits) Beginning of Year	 6,775		14,382	 18,283	 (53,898)	1	2,738,602
Fund Balances (Deficits) End of Year	\$ 6,775	\$	14,382	\$ 18,370	\$ (49,003)	\$ 1	3,011,444

JF	S Capital	T	he Venue	
]	Projects		TIF	 Total
\$	-	\$	224,346	\$ 224,346
	-		-	87
	_		_	 4,200,142
			224,346	 4,424,575
	_		2,684	 8,933,089
			221,662	 (4,508,514)
				0.000
	-		-	8,000
				 5,000,000
				 5,008,000
			221 662	100 106
	-		221,662	499,486
	202.060		500 502	12 (05 707
	292,060	-	589,503	 13,605,707
\$	292,060	\$	811,165	\$ 14,105,193

Fund Descriptions – Nonmajor Enterprise Funds For the Year Ended December 31, 2021

## Nonmajor Enterprise Funds

The Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs (expenses, including depreciation) of providing services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

<u>Water</u> - To account for revenues generated from the charges for distribution of water to the residential and commercial users of the County.

<u>Sheriff's Webcheck</u> - To account for the charges to other entities, and the associated costs, for performing criminal background checks on individuals.

Combining Statement of Net Position Nonmajor Enterprise Funds December 31, 2021

	Enterprise Funds							
	Water	Sheriff's Webcheck	Total					
Assets								
Current Assets	Ф 056.212	Ф 202.070	Ф. 1.140.102					
Equity in Pooled Cash and Investments Accounts Receivable	\$ 856,312	\$ 292,870	\$ 1,149,182					
Total Current Assets	74,259 930,571	292,870	74,259 1,223,441					
Total Current Assets	750,571	272,670	1,223,441					
Noncurrent Assets								
Non-Depreciable Capital Assets	492,998	-	492,998					
Depreciable Capital Assets, Net	5,073,301	-	5,073,301					
Net OPEB Asset	21,963	-	21,963					
Total Noncurrent Assets	5,588,262		5,588,262					
Total Assets	6,518,833	292,870	6,811,703					
Deferred Outflows of Resources								
Pension	35,735	-	35,735					
OPEB	18,211	·	18,211					
Total Deferred Outflows of Resources	53,946	·	53,946					
Liabilities								
Current Liabilities								
Accounts Payable	69,938	2,876	72,814					
Contracts Payable	291,334	· -	291,334					
Accrued Wages	9,332	-	9,332					
Intergovernmental Payable	1,710	-	1,710					
Compensated Absences Payable	7,061	-	7,061					
Total Current Liabilities	379,375	2,876	382,251					
Long-Term Liabilities								
Compensated Absences Payable - Net of Current Portion	16,724	-	16,724					
Net Pension Liability	185,721	·	185,721					
Total Long-Term Liabilities	202,445	·	202,445					
Total Liabilities	581,820	2,876	584,696					
Deferred Inflows of Resources								
Pension	82,387	_	82,387					
OPEB	68,643	_	68,643					
Total Deferred Inflows of Resources	151,030		151,030					
Nat Pacition								
Net Position  Not Investment in Conital Assets	5 274 065		5 274 065					
Net Investment in Capital Assets	5,274,965	290.004	5,274,965					
Unrestricted  Total Nat Position	\$ 5830,020	289,994	\$ 6120.023					
Total Net Position	\$ 5,839,929	\$ 289,994	\$ 6,129,923					

Combining Statement of Revenues, Expenses, and Changes in Fund Net Position Nonmajor Enterprise Funds For the Year Ended December 31, 2021

		Ente	rprise Funds	
	Water		Sheriff's Vebcheck	Total
Operating Revenues				
Charges for Services	\$ 838,4	83 \$	26,745	\$ 865,228
Other	1,8	38	_	 1,838
Total Operating Revenues	840,3	21	26,745	 867,066
Operating Expenses				
Personal Services	126,8	71	-	126,871
Contractual Services	459,8	31	163	459,994
Materials and Supplies	14,9	60	4,747	19,707
Depreciation	183,6	74	-	183,674
Other	17,0	66	16,249	33,315
Total Operating Expenses	802,4	02	21,159	823,561
Operating Income (Loss)	37,9	19	5,586	 43,505
Non-Operating Revenues (Expenses)				
Loss on Sale of Fixed Assets	(432,5	79)	-	(432,579)
Intergovernmental	·	_	8,400	8,400
Total Non-Operating Revenues (Expenses)	(432,5	79)	8,400	(424,179)
Income (Loss) before Transfers	(394,6	60)	13,986	(380,674)
Transfers In	7,7	08		 7,708
Change in Net Position	(386,9	52)	13,986	(372,966)
Net Position Beginning of Year	6,226,8	81	276,008	 6,502,889
Net Position End of Year	\$ 5,839,9	29 \$	289,994	\$ 6,129,923

STARK COUNTY, OHIO Combining Statement of Cash Flows Nonmajor Enterprise Funds For the Year Ended December 31, 2021

	Water	Sheriff's /ebcheck	Total
Cash Flows from Operating Activities	_		
Cash Received from Customers	\$ 836,915	\$ 26,745	\$ 863,660
Cash Received from Other Operating Receipts	1,838	-	1,838
Cash Payments to Employees for Services and Benefits	(223,755)	-	(223,755)
Cash Payments to Suppliers for Goods and Services	(14,960)	(4,747)	(19,707)
Cash Payments for Contractual Services	(457,171)	(163)	(457,334)
Other Cash Payments	 (17,066)	(15,785)	(32,851)
Net Cash Provided by Operating Activities	 125,801	 6,050	131,851
Cash Flows from Noncapital Financing Activities			
Transfers In	7,708	-	7,708
Operating Grants	-	8,400	8,400
Net Cash Provided by Noncapital Financing Activities	 7,708	 8,400	16,108
Cash Flows from Capital and Related Financing Activities			
Payment for Capital Acquisitions	 (201,664)	 	 (201,664)
Net Increase (Decrease) in Cash and Investments	(68,155)	14,450	(53,705)
Cash and Investments Beginning of Year	 924,467	 278,420	 1,202,887
Cash and Investments End of Year	\$ 856,312	\$ 292,870	\$ 1,149,182
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities			
Operating Income (Loss)	\$ 37,919	\$ 5,586	\$ 43,505
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities			
Depreciation Expense	183,674	-	183,674
(Increase) Decrease in Assets:			
Accounts Receivable	(1,568)	-	(1,568)
Net OPEB Asset	(21,963)		(21,963)
Deferred Outflows - Pension/OPEB	61,413	-	61,413
Increase (Decrease) in Liabilities:			
Accounts Payable	2,660	2,876	5,536
Accrued Wages	201	-	201
Compensated Absences Payable	(778)	-	(778)
Intergovernmental Payable	37	(2,412)	(2,375)
Deferred Inflows - Pension/OPEB	69,203	-	69,203
Net Pension Liability	(45,775)	-	(45,775)
Net OPEB Liability	 (159,222)	 	 (159,222)
Net Cash Provided by Operating Activities	\$ 125,801	\$ 6,050	\$ 131,851

Fund Descriptions – Internal Service Funds For the Year Ended December 31, 2021

## Internal Service Funds

Internal Service Funds are used to account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis.

<u>Self Insurance</u> - To account for a medical benefits and liability self-insurance program for the County. The primary source of revenue is monthly fees, any balance on hand is held until used.

Workers' Compensation - To account for revenues used to provide workers' compensation benefits to employees.

Combining Statement of Net Position All Internal Service Funds December 31, 2021

Assets         Self Insurance         Workers' Compensation         Total           Current Assets           Equity in Pooled Cash and Investments         5 6,879,764         \$3,148,904         \$10,028,668           Accounts Receivable         75,057         -         75,057           Intergovermental Receivable         9,262         9,262         9,262           Prepaid Items         6,954,821         3,621,243         10,576,064           Concurrent Assets         10,981         10,981         21,962           Concurrent Assets         10,981         11,981         21,962           Concurrent Assets         10,981         10,981         21,962           Concurrent Assets         10,981         11,986         3,632,224         10,598,026           Concurrent Assets         11,786         17,868         35,736         28,736         28,736         28,736         28,736         28,736         28,736         28,736		Internal Service						
Current Assets           Equity in Pooled Cash and Investments         \$ 6,879,764         \$ 3,148,904         \$ 10,028,686           Accounts Receivable         75,057         - 75,057           Intergovernmental Receivable         - 9,262         9,262           Prepaid Items         - 463,077         463,077           Total Current Assets         6,954,821         3,621,243         10,576,064           Noncurrent Assets           Net OPEB Asset         10,981         10,981         21,962           Total Assets         6,965,802         3,632,224         10,598,026           Deferred Outflows of Resources           Pension         17,868         17,868         35,736           OPEB         8,739         8,739         17,478           Total Deferred Outflows of Resources         26,607         26,607         53,214           Liabilities           Current Liabilities           Accounts Payable         195,377         -         195,377           Accounts Payable         1,133         1,1672         12,805           Calims Payable         2,002,177         64,848         2,067,025				Total				
Equity in Pooled Cash and Investments         \$ 6,879,764         \$ 3,148,904         \$ 10,028,668           Accounts Receivable         75,057         - 75,057         - 9,262         9,262         Peg. 20,262         Peg. 20,262 <th>Assets</th> <th></th> <th></th> <th></th>	Assets							
Accounts Receivable         75,057         — 75,057         — 9,262         9,262         9,262         9,262         9,262         9,262         9,262         9,262         9,262         9,262         9,262         9,262         9,262         9,262         9,262         9,262         9,262         9,262         9,262         10,981         10,981         10,981         10,960         463,077         463,077         463,077         463,077         463,077         463,077         463,076         60,664         80,665,802         3,632,224         10,598,026         70,224         70,224         70,228								
Intergovernmental Receivable         -         9,262         9,262           Prepaid Items         -         463,077         463,077           Total Current Assets         6,954,821         3,621,243         10,576,064           Noncurrent Assets:         -         10,981         10,981         21,962           Total Assets         6,965,802         3,632,224         10,598,026           Deferred Outflows of Resources         -         17,868         17,868         35,736           OPEB         8,739         8,739         17,478         761         761         760			\$ 3,148,904					
Prepaid Items         -         463,077         463,077           Total Current Assets         6,954,821         3,621,243         10,576,064           Noncurrent Assets:         10,981         10,981         21,962           Total Assets         6,965,802         3,632,224         10,598,026           Deferred Outflows of Resources         17,868         17,868         35,736           OPEB         8,739         8,739         17,478           Total Deferred Outflows of Resources         26,607         26,607         53,214           Liabilities         2         46,51         16,51         13,302           Intergovernmental Payable         195,377         -         195,377           Accounts Payable         195,377         -         195,377           Account Wages         6,651         6,651         13,302           Intergovernmental Payable         1,133         11,672         12,805           Claims Payable         2,002,177         64,848         2,067,025           Total Current Liabilities         2,205,338         83,171         2,288,509           Long-Term Liabilities         2,286         92,860         185,720         372,353         372,353         372,353         372,353		75,057	-					
Total Current Assets         6,954,821         3,621,243         10,576,064           Noncurrent Assets:         10,981         10,981         21,962           Total Assets         6,965,802         3,632,224         10,598,026           Deferred Outflows of Resources         8,739         8,739         17,478           Pension         17,868         17,868         35,736           OPEB         8,739         8,739         17,478           Total Deferred Outflows of Resources         26,607         26,607         53,214           Liabilities         Current Liabilities         8         195,377         -         195,377           Accounts Payable         1,133         1,672         12,805         12,805           Accrued Wages         6,651         6,651         13,302           Intergovernmental Payable         1,133         11,672         12,805           Claims Payable         2,002,177         64,848         2,067,025           Total Current Liabilities         2,205,338         83,171         2,288,509           Long-Term Liabilities         2,286         29,286         28,286         185,720           Claims Payable - Net of Current Portion         15,291         15,291         30,582	<del>-</del>	-	,					
Noncurrent Assets:         10,981         10,981         21,962           Total Assets         6,965,802         3,632,224         10,598,026           Deferred Outflows of Resources         Pension         17,868         17,868         35,736           OPEB         8,739         8,739         17,478           Total Deferred Outflows of Resources         26,607         26,607         53,214           Liabilities         Current Liabilities         4         1,133         11,672         12,805           Accounts Payable         195,377         -         195,377         -         195,377           Account Wages         6,651         6,651         13,302           Intergovernmental Payable         1,133         11,672         12,805           Claims Payable         2,002,177         64,848         2,067,025           Total Current Liabilities         2,205,338         83,171         2,288,509           Long-Term Liabilities         2         15,291         15,291         30,582           Claims Payable - Net of Current Portion         15,291         15,291         372,353         372,353           Net Pension Liabilities         2,313,489         563,675         2,877,164           Deferred	Prepaid Items		463,077	463,077				
Net OPEB Asset         10,981         10,981         21,962           Total Assets         6,965,802         3,632,224         10,598,026           Deferred Outflows of Resources         17,868         17,868         35,736           OPEB         8,739         8,739         17,478           Total Deferred Outflows of Resources         26,607         26,607         53,214           Liabilities         Current Liabilities         3         17,868         17,868         17,868         35,736           Accounts Payable         26,607         26,607         53,214         26,607         53,214           Accounts Payable         195,377         -         195,377         -         195,377           Accrued Wages         6,651         6,651         13,302         11,672         12,805           Claims Payable         2,002,177         64,848         2,067,025         2002         17,648         2,076,025           Total Current Liabilities         2,205,338         83,171         2,288,509         2,286,00         2,860         185,720           Claims Payable - Net of Current Portion         15,291         15,291         372,353         372,353         372,353         372,353         372,353         372,353	Total Current Assets	6,954,821	3,621,243	10,576,064				
Net OPEB Asset         10,981         10,981         21,962           Total Assets         6,965,802         3,632,224         10,598,026           Deferred Outflows of Resources         17,868         17,868         35,736           OPEB         8,739         8,739         17,478           Total Deferred Outflows of Resources         26,607         26,607         53,214           Liabilities         Current Liabilities         3         17,868         17,868         17,868         35,736           Accounts Payable         26,607         26,607         53,214         26,607         53,214           Accounts Payable         195,377         -         195,377         -         195,377           Accrued Wages         6,651         6,651         13,302         11,672         12,805           Claims Payable         2,002,177         64,848         2,067,025         2002         17,648         2,076,025           Total Current Liabilities         2,205,338         83,171         2,288,509         2,286,00         2,860         185,720           Claims Payable - Net of Current Portion         15,291         15,291         372,353         372,353         372,353         372,353         372,353         372,353	Nonouveaut Assats							
Total Assets         6,965,802         3,632,224         10,598,026           Deferred Outflows of Resources         Pension         17,868         17,868         35,736           OPEB         8,739         8,739         17,478           Total Deferred Outflows of Resources         26,607         26,607         53,214           Liabilities         Current Liabilities           Accounts Payable         195,377         -         195,377           Accrued Wages         6,651         6,651         13,302           Intergovernmental Payable         1,133         11,672         12,805           Claims Payable         2,002,177         64,848         2,067,025           Total Current Liabilities         2,205,338         83,171         2,288,509           Long-Term Liabilities         2         372,353         372,353           Net Pension Liability         92,860         92,860         185,720           Total Long-Term Liabilities         2,313,489         563,675         2,877,164           Deferred Inflows of Resources         2,313,489         563,675         2,877,164           Deferred Inflows of Resources         122,763         75,525         198,288           Net Position         122		10.981	10.981	21.962				
Deferred Outflows of Resources           Pension         17,868         17,868         35,736           OPEB         8,739         8,739         17,478           Total Deferred Outflows of Resources         26,607         26,607         53,214           Liabilities         Current Liabilities           Accounts Payable         195,377         -         195,377           Accrued Wages         6,651         6,651         13,302           Intergovernmental Payable         1,133         11,672         12,805           Claims Payable         2,002,177         64,848         2,067,025           Total Current Liabilities         2,205,338         83,171         2,288,509           Long-Term Liabilities         2         372,353         372,353           Net Pension Liability         92,860         92,860         185,720           Total Long-Term Liabilities         108,151         480,504         588,655           Total Liabilities         2,313,489         563,675         2,877,164           Deferred Inflows of Resources         122,763         75,525         198,288           Net Position         122,763         75,525         198,288				,				
Pension OPEB         17,868         17,868         35,736           OPEB         8,739         8,739         17,478           Total Deferred Outflows of Resources         26,607         26,607         53,214           Liabilities         Current Liabilities           Current Liabilities         195,377         -         195,377           Accrued Wages         6,651         6,651         13,302           Intergovernmental Payable         1,133         11,672         12,808           Claims Payable         2,002,177         64,848         2,067,025           Total Current Liabilities         2,205,338         83,171         2,288,509           Long-Term Liabilities         2         372,353	Total Assets	6,965,802	3,632,224	10,598,026				
Pension OPEB         17,868         17,868         35,736           OPEB         8,739         8,739         17,478           Total Deferred Outflows of Resources         26,607         26,607         53,214           Liabilities         Current Liabilities           Current Liabilities         195,377         -         195,377           Accrued Wages         6,651         6,651         13,302           Intergovernmental Payable         1,133         11,672         12,808           Claims Payable         2,002,177         64,848         2,067,025           Total Current Liabilities         2,205,338         83,171         2,288,509           Long-Term Liabilities         2         372,353	Deferred Outflows of Resources							
OPEB         8,739         8,739         17,478           Total Deferred Outflows of Resources         26,607         26,607         53,214           Liabilities         Urrent Liabilities           Accounts Payable         195,377         -         195,377           Accound Wages         6,651         6,651         13,302           Intergovernmental Payable         1,133         11,672         12,805           Claims Payable         2,002,177         64,848         2,067,025           Total Current Liabilities         2,205,338         83,171         2,288,509           Long-Term Liabilities         15,291         15,291         30,582           Claims Payable - Net of Current Portion         15,291         15,291         30,582           Claims Payable - Net of Current Portion         92,860         92,860         185,720           Total Liabilities         92,860         92,860         185,720           Total Long-Term Liabilities         108,151         480,504         588,655           Total Liabilities         2,313,489         563,675         2,877,164           Deferred Inflows of Resources         2,202,333         41,194         111,055           OPEB         52,902         34,331		17 868	17 868	35 736				
Liabilities         26,607         26,607         53,214           Liabilities         Current Liabilities           Accounts Payable         195,377         -         195,377           Accorded Wages         6,651         6,651         13,302           Intergovernmental Payable         1,133         11,672         12,805           Claims Payable         2,002,177         64,848         2,067,025           Total Current Liabilities         2,205,338         83,171         2,288,509           Long-Term Liabilities         3         372,353         372,353           Claims Payable - Net of Current Portion         15,291         15,291         30,582           Claims Payable - Net of Current Portion         15,291         30,582         372,353           Net Pension Liability         92,860         92,860         185,720           Total Long-Term Liabilities         2,313,489         563,675         2,877,164           Deferred Inflows of Resources         2,313,489         563,675         2,877,164           Deferred Inflows of Resources         122,763         75,525         198,288           Net Position				, , , , , , , , , , , , , , , , , , ,				
Current Liabilities           Accounts Payable         195,377         -         195,377           Accrued Wages         6,651         6,651         13,302           Intergovernmental Payable         1,133         11,672         12,805           Claims Payable         2,002,177         64,848         2,067,025           Total Current Liabilities         2,205,338         83,171         2,288,509           Long-Term Liabilities:         2         15,291         30,582           Claims Payable - Net of Current Portion         15,291         15,291         30,582           Claims Payable - Net of Current Portion         -         372,353         372,353           Net Pension Liability         92,860         92,860         185,720           Total Long-Term Liabilities         108,151         480,504         588,655           Total Liabilities         2,313,489         563,675         2,877,164           Deferred Inflows of Resources         52,902         34,331         87,233           Total Deferred Inflows of Resources         122,763         75,525         198,288           Net Position         122,763         75,525         198,288	Total Deferred Outflows of Resources							
Current Liabilities           Accounts Payable         195,377         - 195,377           Accrued Wages         6,651         6,651         13,302           Intergovernmental Payable         1,133         11,672         12,805           Claims Payable         2,002,177         64,848         2,067,025           Total Current Liabilities         2,205,338         83,171         2,288,509           Long-Term Liabilities:         2         5         372,353         372,353           Claims Payable - Net of Current Portion         15,291         15,291         30,582           Claims Payable - Net of Current Portion         - 372,353         372,353           Net Pension Liability         92,860         92,860         185,720           Total Long-Term Liabilities         108,151         480,504         588,655           Total Liabilities         2,313,489         563,675         2,877,164           Deferred Inflows of Resources         52,902         34,331         87,233           Total Deferred Inflows of Resources         122,763         75,525         198,288           Net Position         100,000         122,763         75,525         198,288	Liabilities							
Accounts Payable         195,377         -         195,377           Accrued Wages         6,651         6,651         13,302           Intergovernmental Payable         1,133         11,672         12,805           Claims Payable         2,002,177         64,848         2,067,025           Total Current Liabilities         2,205,338         83,171         2,288,509           Long-Term Liabilities:         State of Current Portion         15,291         30,582           Claims Payable - Net of Current Portion         -         372,353         372,353           Net Pension Liability         92,860         92,860         185,720           Total Long-Term Liabilities         108,151         480,504         588,655           Total Liabilities         2,313,489         563,675         2,877,164           Deferred Inflows of Resources         2,313,489         563,675         2,877,164           Deferred Inflows of Resources         52,902         34,331         87,233           Total Deferred Inflows of Resources         122,763         75,525         198,288								
Accrued Wages         6,651         6,651         13,302           Intergovernmental Payable         1,133         11,672         12,805           Claims Payable         2,002,177         64,848         2,067,025           Total Current Liabilities         2,205,338         83,171         2,288,509           Long-Term Liabilities:         2         15,291         30,582           Claims Payable - Net of Current Portion         15,291         15,291         30,582           Claims Payable - Net of Current Portion         -         372,353         372,353           Net Pension Liability         92,860         92,860         185,720           Total Long-Term Liabilities         108,151         480,504         588,655           Total Liabilities         2,313,489         563,675         2,877,164           Deferred Inflows of Resources         2,313,489         563,675         2,877,164           Depension         69,861         41,194         111,055           OPEB         52,902         34,331         87,233           Total Deferred Inflows of Resources         122,763         75,525         198,288		195 377	_	195 377				
Intergovernmental Payable         1,133         11,672         12,805           Claims Payable         2,002,177         64,848         2,067,025           Total Current Liabilities         2,205,338         83,171         2,288,509           Long-Term Liabilities:         Standard Absences Payable - Net of Current Portion         15,291         15,291         30,582           Claims Payable - Net of Current Portion         -         372,353         372,353         372,353           Net Pension Liability         92,860         92,860         185,720           Total Long-Term Liabilities         108,151         480,504         588,655           Total Liabilities         2,313,489         563,675         2,877,164           Deferred Inflows of Resources         2         34,331         87,233           Total Deferred Inflows of Resources         122,763         75,525         198,288           Net Position		· · · · · · · · · · · · · · · · · · ·	6,651					
Claims Payable         2,002,177         64,848         2,067,025           Total Current Liabilities         2,205,338         83,171         2,288,509           Long-Term Liabilities:         Second Payable - Net of Current Portion         15,291         15,291         30,582           Claims Payable - Net of Current Portion         -         372,353         372,353           Net Pension Liability         92,860         92,860         185,720           Total Long-Term Liabilities         108,151         480,504         588,655           Total Liabilities         2,313,489         563,675         2,877,164           Deferred Inflows of Resources         2         34,331         87,233           Total Deferred Inflows of Resources         122,763         75,525         198,288           Net Position								
Long-Term Liabilities:         2,205,338         83,171         2,288,509           Long-Term Liabilities:         Standard Absences Payable - Net of Current Portion         15,291         15,291         30,582           Claims Payable - Net of Current Portion         -         372,353         372,353           Net Pension Liability         92,860         92,860         185,720           Total Long-Term Liabilities         108,151         480,504         588,655           Total Liabilities         2,313,489         563,675         2,877,164           Deferred Inflows of Resources         69,861         41,194         111,055           OPEB         52,902         34,331         87,233           Total Deferred Inflows of Resources         122,763         75,525         198,288           Net Position								
Compensated Absences Payable - Net of Current Portion         15,291         15,291         30,582           Claims Payable - Net of Current Portion         -         372,353         372,353           Net Pension Liability         92,860         92,860         185,720           Total Long-Term Liabilities         108,151         480,504         588,655           Total Liabilities         2,313,489         563,675         2,877,164           Deferred Inflows of Resources         69,861         41,194         111,055           OPEB         52,902         34,331         87,233           Total Deferred Inflows of Resources         122,763         75,525         198,288           Net Position	Total Current Liabilities	2,205,338	83,171	2,288,509				
Compensated Absences Payable - Net of Current Portion         15,291         15,291         30,582           Claims Payable - Net of Current Portion         -         372,353         372,353           Net Pension Liability         92,860         92,860         185,720           Total Long-Term Liabilities         108,151         480,504         588,655           Total Liabilities         2,313,489         563,675         2,877,164           Deferred Inflows of Resources         69,861         41,194         111,055           OPEB         52,902         34,331         87,233           Total Deferred Inflows of Resources         122,763         75,525         198,288           Net Position	Long Town Linkilities							
Claims Payable - Net of Current Portion       -       372,353       372,353         Net Pension Liability       92,860       92,860       185,720         Total Long-Term Liabilities       108,151       480,504       588,655         Total Liabilities       2,313,489       563,675       2,877,164         Deferred Inflows of Resources         Pension       69,861       41,194       111,055         OPEB       52,902       34,331       87,233         Total Deferred Inflows of Resources       122,763       75,525       198,288         Net Position		15 291	15 291	30 582				
Net Pension Liability         92,860         92,860         185,720           Total Long-Term Liabilities         108,151         480,504         588,655           Total Liabilities         2,313,489         563,675         2,877,164           Deferred Inflows of Resources         8         41,194         111,055           OPEB         52,902         34,331         87,233           Total Deferred Inflows of Resources         122,763         75,525         198,288           Net Position		13,271						
Total Long-Term Liabilities         108,151         480,504         588,655           Total Liabilities         2,313,489         563,675         2,877,164           Deferred Inflows of Resources         8         8         9		92.860						
Deferred Inflows of Resources         69,861         41,194         111,055           OPEB         52,902         34,331         87,233           Total Deferred Inflows of Resources         122,763         75,525         198,288           Net Position								
Deferred Inflows of Resources         69,861         41,194         111,055           OPEB         52,902         34,331         87,233           Total Deferred Inflows of Resources         122,763         75,525         198,288           Net Position	-							
Pension         69,861         41,194         111,055           OPEB         52,902         34,331         87,233           Total Deferred Inflows of Resources         122,763         75,525         198,288           Net Position	Total Liabilities	2,313,489	563,675	2,877,164				
Pension         69,861         41,194         111,055           OPEB         52,902         34,331         87,233           Total Deferred Inflows of Resources         122,763         75,525         198,288           Net Position	Deferred Inflows of Resources							
OPEB         52,902         34,331         87,233           Total Deferred Inflows of Resources         122,763         75,525         198,288           Net Position		69,861	41,194	111,055				
Net Position	OPEB	52,902						
	Total Deferred Inflows of Resources	122,763	75,525	198,288				
	Net Position							
		\$ 4,556,157	\$ 3,019,631	\$ 7,575,788				

Combining Statement of Revenues, Expenses, and Changes in Fund Net Position All Internal Service Funds For the Year Ended December 31, 2021

	Internal Service						
	Self Insurance	Total					
Operating Revenues							
Charges for Services	\$ 25,566,333	\$ -	\$ 25,566,333				
Other	939,621	64,306	1,003,927				
Total Operating Revenues	26,505,954	64,306	26,570,260				
Operating Expenses							
Personal Services	14,607	50,380	64,987				
Contractual Services	2,023,440	671,121	2,694,561				
Claims	24,704,105	-	24,704,105				
Change in Workers Compensation Estimate	-	(74,910)	(74,910)				
Other	10,380	181,417	191,797				
Total Operating Expenses	26,752,532	828,008	27,580,540				
Income (Loss) Before Transfers	(246,578)	(763,702)	(1,010,280)				
Transfers In	7,523	-	7,523				
Transfers Out	-	(4,470,397)	(4,470,397)				
Change in Net Position	(239,055)	(5,234,099)	(5,473,154)				
Net Position Beginning of Year	4,795,212	8,253,730	13,048,942				
Net Position End of Year	\$ 4,556,157	\$ 3,019,631	\$ 7,575,788				

**STARK COUNTY, OHIO**Combining Statement of Cash Flows
All Internal Service Funds For the Year Ended December 31, 2021

	Self Insurance		Workers' ompensation	Total		
Cash Flows from Operating Activities Cash Received from Interfund Services Provided Cash Received from Other Operating Receipts Cash Payments to Employees for Services and Benefits Cash Payments for Contractual Services Cash Payments for Claims Cash Payments for Other Operating Expenses Net Cash Provided by (Used for) Operating Activities	\$ 25,566,333 1,015,774 (177,690) (1,836,188) (24,876,817) (10,380) (318,968)	\$	55,044 (129,459) (546,660) - (181,417) (802,492)	\$	25,566,333 1,070,818 (307,149) (2,382,848) (24,876,817) (191,797) (1,121,460)	
Cash Flows from Noncapital Financing Activities Transfers In Transfers Out	7,523		- (4,470,397)		7,523 (4,470,397)	
Net Cash Provided by (Used for) Noncapital Financing Activities	 7,523		(4,470,397)		(4,462,874)	
Net Increase (Decrease) in Cash and Investments	(311,445)		(5,272,889)		(5,584,334)	
Cash and Investments Beginning of Year	 7,191,209		8,421,793		15,613,002	
Cash and Investments End of Year	\$ 6,879,764	\$	3,148,904	\$	10,028,668	
Reconciliation of Operating Income (loss) to Net Cash Provided by (Used for) Operating Activities						
Operating Income	\$ (246,578)	\$	(763,702)	\$	(1,010,280)	
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities Increase (Decrease) in Assets:						
Accounts Receivable	64,431		-		64,431	
Intergovernmental Receivable	11,722		(9,262)		2,460	
Prepaids Net OPEB Asset	(10,981)		123,047 (10,981)		123,047 (21,962)	
Deferred Outflows - Pension/OPEB	4,077		4,077		8,154	
Increase (Decrease) in Liabilities:	-,		.,		5,25	
Accounts Payable	187,252		(9,125)		178,127	
Accrued Wages	(890)		(594)		(1,484)	
Intergovernmental Payable	(78)		10,392		10,314	
Claims Payable	(172,712)		(74,910)		(247,622)	
Compensated Absences Payable Deferred Inflows - Pension/OPEB	(6,482) (46,230)		(2,409) 33,474		(8,891) (12,756)	
Net Pension Liability	(22,888)		(22,888)		(45,776)	
Net OPEB Liability	(79,611)		(79,611)		(159,222)	
Net Cash Provided by (Used for) Operating Activities	\$ (318,968)	\$	(802,492)	\$	(1,121,460)	

Fund Descriptions – Fiduciary Funds For the Year Ended December 31, 2021

## Private Purpose Trust Funds

Private Purpose Trust Funds are accounted for in essentially the same manner as proprietary funds.

George C. Brissel - To account for the money as set forth in the trust agreement.

<u>SCBDD Gifts & Donations</u> – To account for monies received in trust to be used by the SCBDD board.

#### Custodial Funds

Custodial funds are purely custodial (assets equal liabilities) and thus do not involve the measurement of results of operations. The following are the County's custodial funds:

<u>Undivided Taxes</u> - To account for the collection of real estate taxes and special assessments that are periodically apportioned to the subdivisions and to the County operating funds, which include Highway Escrow County, Highway Escrow State, Undivided Estate Tax, Undivided Personal Tax, Trailer Tax, Local Government, Subdivision Auto Registration, Cigarette Tax, Subdivision Tax, and Library and Local Government Support.

<u>Fiscal Agent</u> – To account for the receipts and expenditures of various agencies, which include Stark Council of Governments, Stark-Tuscarawas-Wayne Joint Solid Waste District, Special Emergency Planning, Stark County District Board of Health, Stark County Regional Planning Commission, Multi-County Juvenile Attention System, Stark County Park District, Stark Soil and Water Conservation District, and Stark Regional Community Corrections Center, and Regional Transportation Improvement District.

<u>Court and Miscellaneous Safety</u> - To account for auto title fees, County court, juvenile court and probate court related receipts, and other related fees associated with public safety, which include Child Support, Sexual Offender Registry, Sheriff Inmate Services, Indigent Application, and Jail Commissary.

<u>Other Custodial Funds</u> – To account for smaller custodial funds, which do not fall into one of the previous categories:

Real Estate Prepayment
Tax Lien Sale
Recorder Escrow
Ohio Elections Commission
Sumser Trust

Combining Statement of Net Position Private Purpose Trust Funds December 31, 2021

		eorge C. Brissel	SCBDD & Donations	Total		
Assets Equity in Pooled Cash and Investments	\$	2,190	\$ 125,450	\$	127,640	
Net Position Held in Trust for Private Purposes	_\$	2,190	\$ 125,450	\$	127,640	

Stark County, Ohio
Combining Statement of Net Position
Custodial Funds December 31, 2021

	Undivided Taxes	 Fiscal Agent	Court and Miscellaneous Safety		Other Custodial		Total
Assets							
Equity in Pooled Cash and Investments	\$ 16,705,140	\$ 15,306,392	\$	2,338,278	\$	597,872	\$ 34,947,682
Cash and Investments in Segregated Accounts	-	-		3,606,602		-	3,606,602
Intergovernmental Receivable	13,536,751	8,242		-		-	13,544,993
Taxes Receivable	501,993,840	7,691,310		-		-	509,685,150
Special Assessments Receivable	15,146,779	-		-		-	15,146,779
Total Assets	547,382,510	23,005,944		5,944,880		597,872	576,931,206
Liabilities							
Intergovernmental Payable	30,346,544	 		4,939,828		597,872	 35,884,244
Deferred Inflows of Resources							
Property Taxes Levied for the Next Year	445,557,528	 6,992,575					 452,550,103
Net Position							
Restricted for Individuals, Organizations and Other Governments	\$ 71,478,438	\$ 16,013,369	\$	1,005,052	\$		\$ 88,496,859

Combining Statement of Changes in Net Position Private Purpose Trust Funds For the Year Ended December 31, 2021

	orge C. rissel	SCBDD & Donations	Total		
Net Position Beginning of Year	\$ 2,190	\$ 125,450	\$	127,640	
Net Position End of Year	\$ 2,190	\$ 125,450	\$	127,640	

Stark County, Ohio
Combining Statement of Changes in Net Position
Custodial Funds December 31, 2021

	 Undivided Fiscal Taxes Agent		Court and Miscellaneous Safety		Other Custodial		Total	
Additions								
Intergovernmental	\$ 74,164,724	\$	-	\$	8,959	\$	-	\$ 74,173,683
Amounts Received as Fiscal Agent	-		37,370,197		-		-	37,370,197
Licenses, Permits & Fees for Other Governments	-		-		78,340,903		2,358,263	80,699,166
Fines & Forfeitures for Other Governments	-		-		13,057,864		-	13,057,864
Property Tax Collections for Other Governments	571,421,667		-		-		-	571,421,667
Special Assessment Collections For Other Governments	2,720,544		-		-		-	2,720,544
Sheriff Sale Collections for Other Governments	-		-		6,085,014		-	6,085,014
Amounts Received for Others	-		-		3,013,034		8	3,013,042
Other	 -		-		1,658,080		-	1,658,080
Total Additions	648,306,935		37,370,197		102,163,854		2,358,271	790,199,257
Deductions								
Distributions as Fiscal Agent	-		35,936,137		-		-	35,936,137
Distributions of State Funds to Other Governments	76,763,819		-		8,959		-	76,772,778
Licenses, Permits & Fee Distributions to Other Governments	· · · · -		-		78,318,600		2,344,988	80,663,588
Fines & Forfeitures Distributions to Other Governments	_		_		13,200,378			13,200,378
Property Tax Distributions to Other Governments	559,339,054		_		-		_	559,339,054
Special Assessments Distributions to Other Governments	4,573,534		_		_		_	4,573,534
Sheriff Sale Distributions to Other Governments	-		_		5,599,724		_	5,599,724
Other Distributions	_				4,129,932		13,283	 4,143,215
Total Deductions	 640,676,407		35,936,137		101,257,593		2,358,271	 780,228,408
Change in Net Position	7,630,528		1,434,060		906,261		-	9,970,849
Net Position Beginning of Year	 63,847,910		14,579,309		98,791		-	 78,526,010
Net Position End of Year	\$ 71,478,438	\$	16,013,369	\$	1,005,052	\$	-	\$ 88,496,859

		Budgeted Amounts						riance with
		Original		Final	Actual		Positive (Negative)	
Revenues								
Property and Other Local Taxes	\$	16,500,000	\$	16,500,000	\$	16,952,024	\$	452,024
Charges for Services		10,815,000		10,815,000		15,117,915		4,302,915
Licenses and Permits		38,000		38,000		42,505		4,505
Fines and Forfeitures		400,000		400,000		392,423		(7,577)
Intergovernmental		10,260,000		10,260,000		11,700,163		1,440,163
Interest		1,500,000		1,500,000		1,606,015		106,015
Rentals		400,000		400,000		722,813		322,813
Other		500,000		500,000		612,393		112,393
Total Revenues		40,413,000		40,413,000		47,146,251		6,733,251
Expenditures								
Current:								
General Government - Legislative and Executive								
Commissioners' Office		2 127 750		2 146 200		1 000 406		157.004
Personal Services		2,137,750		2,146,300		1,988,406		157,894
Materials and Supplies		46,049		46,049		32,264		13,785
Contractual Services		5,706,511		5,777,061		5,096,634		680,427
Capital Outlay		192,308		154,308		132,445		21,863
Other	-	3,150,486		3,289,042		3,127,393		161,649
Total Commissioners' Office		11,233,104		11,412,760		10,377,142		1,035,618
County Auditor								
Personal Services		1,068,100		995,100		976,269		18,831
Materials and Supplies		9,158		8,458		8,354		104
Contractual Services		451,593		529,293		485,993		43,300
Other		5,500		1,500		1,500		-
Total County Auditor		1,534,351		1,534,351		1,472,116		62,235
County Treasurer								
Personal Services		748,400		742,400		707,217		35,183
Materials and Supplies		13,349		8,349		6,859		1,490
Contractual Services		325,690		336,690		321,338		15,352
Capital Outlay		12,000		24,000		14,509		9,491
Other		8,095		8,095		6,710		1,385
Total County Treasurer		1,107,534		1,119,534		1,056,633		62,901
Recorder								
Personal Services		553,000		553,000		493,499		59,501
Materials and Supplies		3,004		3,004		466		2,538
Contractual Services		12,000		12,000		2,593		9,407
Capital Outlay				17,000		6,500		10,500
Total Recorder		568,004		585,004		503,058		81,946
Board of Elections								
Personal Services		1,600,800		1,644,110		1,412,918		231,192
Materials and Supplies		197,392		607,425		498,861		108,564
Contractual Services		1,338,779		1,091,617		1,044,777		46,840
Capital Outlay		159,770		165,710		165,710		· -
Other		26,080		26,193		14,478		11,715
Total Board of Elections		3,322,821		3,535,055		3,136,744		398,311
Data Processing								
Personal Services		1,889,400		1,889,400		1,826,669		62,731
Materials and Supplies		86,603		86,603		34,184		52,419
Contractual Services		1,472,553		1,513,330		1,233,235		280,095
Capital Outlay		153,461		393,461		194,498		198,963
Other		35,134		35,134	_	28,827	_	6,307
Total Data Processing		3,637,151		3,917,928		3,317,413		600,515
		_				_		(continued)

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Buildings and Grounds Maintenance Personal Services	\$ 690,000	\$ 690,000	\$ 612,705	\$ 77,295
Materials and Supplies	1,064,909	1,064,909	983,329	81,580
Contractual Services	813,888	813,888	723,189	90,699
Capital Outlay	5,252	265,252	(2,980)	268,232
Other	200	200		200
Total Buildings and Grounds Maintenance	2,574,249	2,834,249	2,316,243	518,006
Total General Government - Legislative and Executive	23,977,214	24,938,881	22,179,349	2,759,532
General Government - Judicial				
Court of Appeals	100.225	100.005	04.052	14.272
Materials and Supplies	109,225	109,225	94,852	14,373
Contractual Services	243,028	243,028	176,659	66,369
Capital Outlay Other	17,532	102,932	17,532	85,400
Total Court of Appeals	41,816 411,601	41,816 497,001	10,100	31,716 197,858
C N C 4				
Common Pleas Court Personal Services	4,292,399	4,422,379	4,254,346	168,033
Materials and Supplies	203,322	158,222	136,438	21,784
Contractual Services	811,962	812,297	803,268	9,029
Capital Outlay	44,806	117,530	114,885	2,645
Other	79,054	51,095	47,718	3,377
Total Common Pleas Court	5,431,543	5,561,523	5,356,655	204,868
Common Pleas Jury Commission				
Personal Services	153,001	153,021	151,724	1,297
r cisonal services	155,001	133,021	131,72+	1,277
Juvenile Court Personal Services	3,360,900	3,285,400	3,252,803	32,597
Materials and Supplies	48,290	36,421	32,640	3,781
Contractual Services	320,734	460,234	422,838	37,396
Capital Outlay	47,162	134,854	37,604	97,250
Other	24,430	14,407	12,500	1,907
Total Juvenile Court	3,801,516	3,931,316	3,758,385	172,931
Probate Court				
Personal Services	1,071,300	1,056,800	989,805	66,995
Materials and Supplies	25,073	27,573	27,566	7
Contractual Services	97,540	106,760	69,626	37,134
Capital Outlay	17,502	18,482	17,998	484
Other	9,072	10,872	4,197	6,675
Total Probate Court	1,220,487	1,220,487	1,109,192	111,295
Clerk of Courts				
Personal Services	2,030,605	2,030,605	1,958,277	72,328
Materials and Supplies	62,127	62,127	61,868	259
Contractual Services	267,683	267,683	266,703	980
Capital Outlay	29,858	45,953	45,953	-
Other	2 200 772	2.406.868	2 222 201	72.567
Total Clerk of Courts	2,390,773	2,406,868	2,333,301	73,567
Public Defender				
Other	500	500	315	185
Municipal Court				
Personal Services	377,974	377,974	303,243	74,731
Contractual Services	118,327	118,327	93,290	25,037
Total Municipal Court	496,301	496,301	396,533	99,768
Total General Government - Judicial	13,905,722	14,267,017	13,405,248	861,769 (continued)

	 Budgeted	Amou	ints				ariance with
	 Original		Final		Actual		Positive (Negative)
Public Safety	 		_				
Sheriff				_		_	
Materials and Supplies	\$ 61,478	\$	61,478	\$	44,663	\$	16,815
Contractual Services	478,693		478,693		341,974		136,719
Other	 12		12		12		
Total Sheriff	 540,183		540,183		386,649	-	153,534
Coroner							
Personal Services	854,699		764,123		627,824		136,299
Materials and Supplies	28,431		28,831		20,837		7,994
Contractual Services	223,197		279,697		278,447		1,250
Capital Outlay	-		33,676		31,930		1,746
Other	5,000		5,000		3,556		1,444
Total Coroner	 1,111,327		1,111,327		962,594		148,733
Total Public Safety	1,651,510		1,651,510		1,349,243		302,267
Human Services							
Veteran's Service Commission							
Personal Services	1 420 500		1.566.221		1 402 202		164,039
	1,428,500		1,566,321		1,402,282 61,447		
Materials and Supplies	65,859		65,859		,		4,412
Contractual Services	207,237		207,237		142,938		64,299
Capital Outlay	8,300		12,500		11,047		1,453
Other	 914,363		776,542		190,390		586,152
Total Veteran's Service Commission	 2,624,259		2,628,459		1,808,104		820,355
Total Human Services	 2,624,259		2,628,459		1,808,104		820,355
Debt Service:							
Principal Retirement	 1,541,832		501				501
Total Expenditures	 43,700,537		43,486,368		38,741,944		4,744,424
Excess (Deficiency) of Revenues Over (Under) Expenditures	 (3,287,537)		(3,073,368)		8,404,307		11,477,675
Other Financing Sources (Uses)							
Sale of Capital Assets					66,712		66,712
Transfers In	500,000		500,000		674,357		174,357
Transfers Out	300,000		(6,541,331)		(6,541,331)		174,337
Total Other Financing Sources (Uses)	 500,000		(6,041,331)		(5,800,262)		241,069
Total Other Pinancing Sources (Uses)	 300,000		(0,041,331)		(3,800,202)		241,009
Net Change in Fund Balance	(2,787,537)		(9,114,699)		2,604,045		11,718,744
Fund Balance at Beginning of Year	16,467,860		16,467,860		16,467,860		-
Prior Year Encumbrances Appropriated	 4,072,233		4,072,233		4,072,233		
Fund Balance at End of Year	\$ 17,752,556	\$	11,425,394	\$	23,144,138	\$	11,718,744

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Board of Developmental Disabilities For the Year Ended December 31, 2021

	Budgeted Amounts						ariance with
		Original Final A		Actual	Positive Negative)		
Revenues Property and Other Local Taxes Charges for Services Intergovernmental Other Total Revenues	\$	32,695,172 1,035,300 15,585,922 1,715,264 51,031,658	\$	32,695,172 1,035,300 15,585,922 1,715,264 51,031,658	\$	32,665,731 1,718,335 19,836,824 1,735,487 55,956,377	\$ (29,441) 683,035 4,250,902 20,223 4,924,719
Expenditures Current: Health Personal Services Materials and Supplies Contractual Services Capital Outlay Other		24,148,688 1,459,977 3,920,065 672,288 23,831,354		24,148,688 1,428,462 3,962,851 803,188 23,689,183		23,047,365 975,088 3,103,620 608,131 22,632,109	1,101,323 453,374 859,231 195,057 1,057,074
Total Expenditures		54,032,372		54,032,372		50,366,313	3,666,059
Excess (Deficiency) of Revenues Over (Under) Expenditures		(3,000,714)		(3,000,714)		5,590,064	 8,590,778
Other Financing Sources Transfers In						776,773	776,773
Net Change in Fund Balance		(3,000,714)		(3,000,714)		6,366,837	9,367,551
Fund Balance Beginning of Year		52,501,722		52,501,722		52,501,722	-
Prior Year Encumbrances Appropriated		1,141,798		1,141,798		1,141,798	 
Fund Balance End of Year	\$	50,642,806	\$	50,642,806	\$	60,010,357	\$ 9,367,551

	Budgeted Amounts						ariance with
		Original		Final		Actual	nal Budget Positive Negative)
Revenues							
Property and Other Local Taxes	\$	6,377,811	\$	6,377,811	\$	6,485,535	\$ 107,724
Intergovernmental		21,484,001		21,484,001		25,006,949	3,522,948
Other		1,223,701		1,221,035		703,395	 (517,640)
Total Revenues		29,085,513		29,082,847		32,195,879	3,113,032
Expenditures Current: Health							
Personal Services		4,003,209		4,171,209		4,156,401	14,808
Materials and Supplies		50,793		50,793		29,749	21,044
Contractual Services		29,096,121		28,096,121		27,689,579	406,542
Capital Outlay		56,993		56,993		55,886	1,107
Other		3,132,212		2,714,212		2,494,845	219,367
Total Expenditures		36,339,328		35,089,328		34,426,460	 662,868
Excess (Deficiency) of Revenues Over (Under) Expenditures		(7,253,815)		(6,006,481)		(2,230,581)	3,775,900
Other Financing Sources Transfers In				<u>-</u>		134,665	 134,665
Net Change in Fund Balance		(7,253,815)		(6,006,481)		(2,095,916)	3,910,565
Fund Balance Beginning of Year		4,719,428		4,719,428		4,719,428	-
Prior Year Encumbrances Appropriated		5,732,345		5,732,345		5,732,345	 
Fund Balance End of Year	\$	3,197,958	\$	4,445,292	\$	8,355,857	\$ 3,910,565

	Budgeted Amounts							riance with
		Original		Final		Actual		nal Budget Positive Negative)
Revenues								
Property and Other Local Taxes	\$	12,135,000	\$	12,135,000	\$	11,723,985	\$	(411,015)
Charges for Services		-		-		1,313,748		1,313,748
Intergovernmental		15,217,000		15,217,000		20,225,746		5,008,746
Other		141,000		141,000		326,427		185,427
Total Revenues		27,493,000		27,493,000		33,589,906		6,096,906
Expenditures								
Current:								
Human Services								
Personal Services		5,647,908		5,606,908		5,298,874		308,034
Materials and Supplies		50,438		50,438		44,523		5,915
Contractual Services		8,434,418		8,444,418		8,389,976		54,442
Capital Outlay		60,000		60,000		23,173		36,827
Other		14,248,900		14,829,900		14,345,181		484,719
Total Expenditures		28,441,664		28,991,664		28,101,727		889,937
Excess (Deficiency) of Revenues Over (Under) Expenditures		(948,664)		(1,498,664)		5,488,179		6,986,843
Other Financing Uses						4.50.400		4.50.420
Transfers In						168,429	-	168,429
Net Change in Fund Balance		(948,664)		(1,498,664)		5,656,608		7,155,272
Fund Balance Beginning of Year		17,656,476		17,656,476		17,656,476		-
Prior Year Encumbrances Appropriated		2,493,756		2,493,756		2,493,756		
Fund Balance End of Year	\$	19,201,568	\$	18,651,568	\$	25,806,840	\$	7,155,272

		Budgetee	l Am	ounts		Variance with	
	Original Final		 Actual		inal Budget Positive Negative)		
Revenues						•	
Charges for Services	\$	-	\$	-	\$ 125,145	\$	125,145
Intergovernmental		37,600,000		37,600,000	35,594,668		(2,005,332)
Other		500,000		500,000	 639,683		139,683
Total Revenues		38,100,000		38,100,000	 36,359,496		(1,740,504)
Expenditures							
Current:							
Human Services							
Personal Services		29,545,210		29,145,210	27,738,067		1,407,143
Materials and Supplies		306,014		326,014	312,739		13,275
Contractual Services		7,778,203		8,678,203	8,636,863		41,340
Capital Outlay		100,000		100,000	26,273		73,727
Other		1,882,605		1,657,815	1,368,416		289,399
Total Expenditures		39,612,032		39,907,242	38,082,358		1,824,884
Excess (Deficiency) of Revenues Over (Under) Expenditures		(1,512,032)		(1,807,242)	(1,722,862)		84,380
Other Financing Sources							
Transfers In					 928,773		928,773
Net Change in Fund Balance		(1,512,032)		(1,807,242)	(794,089)		1,013,153
Fund Balance Beginning of Year		451,021		451,021	451,021		-
Prior Year Encumbrances Appropriated		1,512,032		1,512,032	 1,512,032		
Fund Balance End of Year	\$	451,021	\$	155,811	\$ 1,168,964	\$	1,013,153

	Budgeted	d Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
<b>Revenues</b> Permissive Sales Tax	\$ 29,000,000	\$ 29,000,000	\$ 34,310,327	\$ 5,310,327
Charges for Services Intergovernmental	-	-	113,720 6,903	113,720 6,903
Other			373,130	373,130
Total Revenues	29,000,000	29,000,000	34,804,080	5,804,080
Expenditures Current:				
General Government - Legislative and Executive Contractual Services	2,825,000	2,825,000	2,377,856	447,144
Capital Outlay	1,858,465	3,080,465	1,807,764	1,272,701
Total General Government - Legislative and Executive	4,683,465	5,905,465	4,185,620	1,719,845
General Government - Judicial Capital Outlay		240,014	232,828	7,186
Probate Court				
Capital Outlay		7,000		7,000
Total General Government - Judicial		247,014	232,828	14,186
Public Safety Prosecuting Attorney				
Personal Services	4,372,200	4,469,781	4,352,147	117,634
Materials and Supplies Contractual Services	40,000 100,000	40,000 100,000	39,333 77,545	667 22,455
Capital Outlay	100,000	33,926	29,111	4,815
Other	218,500	120,919	120,919	
Total Prosecuting Attorney	4,730,700	4,764,626	4,619,055	145,571
Public Defender				
Personal Services	2,147,300	2,101,450	2,089,614	11,836
Materials and Supplies	10,287	52,787	49,272	3,515
Contractual Services Other	16,067 23,130	23,417 19,130	20,217 17,045	3,200 2,085
Total Public Defender	2,196,784	2,196,784	2,176,148	20,636
Sheriff				
Personal Services	18,363,100	17,993,100	12,931,282	5,061,818
Materials and Supplies	1,277,815	1,352,815	1,334,801	18,014
Contractual Services	4,108,892	4,033,892	3,957,830	76,062
Capital Outlay Other	538,865 194,337	1,765,029 194,337	1,722,209 162,360	42,820 31,977
Total Sheriff	24,483,009	25,339,173	20,108,482	5,230,691
Total Public Safety	31,410,493	32,300,583	26,903,685	5,396,898
Total Expenditures	36,093,958	38,453,062	31,322,133	7,130,929
Excess (Deficiency) of Revenues Over (Under) Expenditures	(7,093,958)	(9,453,062)	3,481,947	12,935,009
Other Financing Sources Transfers In		826,538	826,538	
Net Change in Fund Balance	(7,093,958)	(8,626,524)	4,308,485	12,935,009
Fund Balance Beginning of Year	17,715,104	17,715,104	17,715,104	-
Prior Year Encumbrances Appropriated	1,959,657	1,959,657	1,959,657	
Fund Balance End of Year	\$ 12,580,803	\$ 11,048,237	\$ 23,983,246	\$ 12,935,009

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - ARP State and Local LFR Fund For the Year Ended December 31, 2021

	O	Final Original Budget		Actual	Variance with Final Budget Positive (Negative)		
Revenues							
Intergovernmental	\$	-	\$	35,992,936	\$ 35,992,936	\$	-
Interest					 6,137		6,137
Total Revenues				35,992,936	35,999,073		6,137
Expenditures Current: General Government - Legislative and Executive Contractual Services				20,000	 20,000		
Net Change in Fund Balance		-		35,972,936	35,979,073		6,137
Fund Balance at Beginning of Year					 		-
Fund Balance at End of Year	\$	-	\$	35,972,936	\$ 35,979,073	\$	6,137

**STARK COUNTY, OHIO**Schedule of Revenues, Expenses and Changes in Fund Equity Budget and Actual (Non-GAAP Basis) - Sewer For the Year Ended December 31, 2021

						riance with Il Budget
		Final				Positive
		Budget		Actual		Negative)
Revenues	-	Dudget		Actual		(tegative)
Charges for Services	\$	29,000,000	\$	29,075,879	\$	75,879
Other Operating Revenues	Ψ.	-	Ψ	164,568	Ψ	164,568
Total Revenues	-	29,000,000		29,240,447		240,447
	-					· · · · · · · · · · · · · · · · · · ·
Expenses						
Personal Services		6,634,000		6,217,324		416,676
Contractual Services		17,271,059		13,875,318		3,395,741
Materials and Supplies		1,552,161		1,537,886		14,275
Other Operating Expenses		153,990		148,505		5,485
Capital Outlay		12,391,493		8,013,179		4,378,314
Total Expenses		38,002,703		29,792,212		8,210,491
Operating Income (Loss)		(9,002,703)		(551,765)		8,450,938
Non-Operating Revenues (Expenses)						
Principal Retirement		(4,801,778)		(4,500,939)		300,839
Interest and Fiscal Charges		(1,147,799)		(1,349,646)		(201,847)
Capital Contributions		-		269,891		269,891
Special Assessments		77,395		328,731		251,336
Advances Out		(708)		(708)		-
Transfers In				204,793		204,793
Total Non-Operating Revenues (Expenses)		(5,872,890)		(5,047,878)		825,012
Change in Fund Equity		(14,875,593)		(5,599,643)		9,275,950
Fund Equity Beginning of Year		27,857,393		27,857,393		-
Prior Year Encumbrances Appropriated		6,546,585		6,546,585		<u>-</u>
Fund Equity End of Year	\$	19,528,385	\$	28,804,335	\$	9,275,950

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Certificate of Title Administration For the Year Ended December 31, 2021

Final Budget			 Actual	Fi	riance with nal Budget Positive Negative)
Revenues					
Charges for Services	\$	2,400,000	\$ 2,641,803	\$	241,803
Expenditures					
Current:					
General Government - Judicial					
Personal Services		2,082,299	1,987,758		94,541
Materials and Supplies		79,707	54,829		24,878
Contractual Services		334,920	283,992		50,928
Capital Outlay		130,983	77,360		53,623
Other		12,322	10,313		2,009
Total Expenditures		2,640,231	 2,414,252		225,979
Excess (Deficiency) of Revenues Over (Under) Expenditures		(240,231)	227,551		467,782
Other Financing Sources					
Transfers In		-	 53,000		53,000
Net Change in Fund Balance		(240,231)	280,551		520,782
Fund Balance Beginning of Year		2,724,741	2,724,741		-
Prior Year Encumbrances Appropriated		21,933	 21,933		
Fund Balance End of Year	\$	2,506,443	\$ 3,027,225	\$	520,782

	Recorder's Equipment					
		Final Budget		Actual	Fin I	iance with al Budget Positive Jegative)
Revenues						
Charges for Services	\$	350,000	\$	463,831	\$	113,831
Other						-
Total Revenues		350,000		463,831		113,831
Expenditures Current: General Government - Legislative and Executive Personal Services Materials and Supplies Contractual Services Capital Outlay Other Total Expenditures  Excess (Deficiency) of Revenues Over (Under) Expenditures Other Financing Sources Proceeds from Sale of Capital Assets Transfers In Total Other Financing Sources		164,300 27,062 245,088 25,000 3,000 464,450 (114,450)		12,435 15,424 216,900 17,073 1,329 263,161 200,670 1,000 4,582 5,582		151,865 11,638 28,188 7,927 1,671 201,289 315,120 1,000 4,582 5,582
Net Change in Fund Balance		(114,450)		206,252		320,702
Fund Balance Beginning of Year		174,899		174,899		-
Prior Year Encumbrances Appropriated		14,450		14,450		
Fund Balance End of Year	\$	74,899	\$	395,601	\$	320,702
	Final Budget		Uncl	Actual	Fin I	iance with al Budget Positive Jegative)
Revenues Other	\$		\$	293,361	\$	293,361
Expenditures Current: General Government - Legislative and Executive Other		180,000		180,000		_
						293,361
Net Change in Fund Balance		(180,000)		113,361		293,361
Fund Balance Beginning of Year		1,724,990		1,724,990		
Fund Balance End of Year	\$	1,544,990	\$	1,838,351	\$	293,361

	Final Budget			Actual	Fi	riance with nal Budget Positive Negative)
Revenues Charges for Services Other Total Revenues	\$	940,000	\$ 1,192,622 19,536 1,212,158		\$	252,622 19,536 272,158
Expenditures Current: Public Safety						
Personal Services		735,000		698,245		36,755
Materials and Supplies		23,307		17,896		5,411
Contractual Services		175,155		153,785		21,370
Capital Outlay		30,281		28,966		1,315
Other		3,237		1,243		1,994
Total Expenditures		966,980		900,135		66,845
Excess (Deficiency) of Revenues Over (Under) Expenditures		(26,980)		312,023		339,003
Other Financing Source						
Transfers In				22,108		22,108
Net Change in Fund Balance		(26,980)		334,131		361,111
Fund Balance Beginning of Year		1,559,694		1,559,694		-
Prior Year Encumbrances Appropriated		26,980		26,980		
Fund Balance End of Year	\$	1,559,694	\$	1,920,805	\$	361,111

	Final Budget			Actual	Fin I	iance with al Budget Positive Jegative)
Revenues Charges for Services	\$	4,700,000	\$	4,722,764	\$	22,764
Intergovernmental		688,000		456,490		(231,510)
Other		6,000		21,520		15,520
Total Revenues		5,394,000		5,200,774		(193,226)
Expenditures Current: Public Safety						
Personal Services		5,372,700		5,103,600		269,100
Materials and Supplies		119,121		86,431		32,690
Contractual Services		515,375		365,092		150,283
Capital Outlay		83,100		53,100		30,000
Other		5,000		5,000		
Total Expenditures		6,095,296		5,613,223		482,073
Excess (Deficiency) of Revenues Over (Under) Expenditures		(701,296)		(412,449)		288,847
Other Financing Source Transfers In				168,538		168,538
Net Change in Fund Balance		(701,296)		(243,911)		457,385
Fund Balance Beginning of Year		3,482,079		3,482,079		-
Prior Year Encumbrances Appropriated		111,597		111,597		-
Fund Balance End of Year	\$	2,892,380	\$	3,349,765	\$	457,385

	Rotary Abstract Fee					
		Final Budget		Actual	Variance Final Bu Positi (Negat	udget ive
Fund Balance Beginning of Year	\$	2,493	\$	2,493	\$	
Fund Balance End of Year	\$	2,493	\$	2,493	\$	
		Forfe	riture of	Subdivision	Bond	
			······································		Variance	with
		Final Budget		Actual	Final Bu Positi (Negat	ive
Fund Balance Beginning of Year	\$	57,811	\$	57,811	\$	
Fund Balance End of Year	\$	57,811	\$	57,811	\$	

			Victi	m Assistance		
	Final Budget			Actual	Fir	riance with nal Budget Positive Negative)
Revenues Intergovernmental	\$	270,513	\$	271,491	\$	978
Expenditures Current: Human Services Prosecuting Attorney		257.045		257.045		
Personal Services		257,945		257,945		-
Sheriff Personal Services Materials and Supplies		28,430 161		18,077		10,353 161
Total Sheriff		28,591		18,077		10,514
Total Expenditures		286,536		276,022		10,514
Net Change in Fund Balance		(16,023)		(4,531)		11,492
Fund Balance Beginning of Year		102,230		102,230		
Fund Balance End of Year	\$	86,207	\$	97,699	\$	11,492
			You	uth Services	**	
		Final Budget		Actual	Fir	riance with nal Budget Positive Negative)
Revenues				Actual	Fir	nal Budget Positive
Intergovernmental	\$		\$	2,122,807	Fir	nal Budget Positive Negative) (43,694)
	\$	Budget	\$		Fir	nal Budget Positive Negative)
Intergovernmental Other Total Revenues  Expenditures Current:	\$	2,166,501	\$	2,122,807 11	Fir	nal Budget Positive Negative)  (43,694) 11
Intergovernmental Other Total Revenues  Expenditures Current: Public Safety Personal Services Materials and Supplies	\$	2,166,501 - 2,166,501 1,717,433 56,215	\$	2,122,807 11 2,122,818 1,379,633 22,119	Fir	11 (43,694) (43,694) (43,683) 337,800 34,096
Intergovernmental Other Total Revenues  Expenditures Current: Public Safety Personal Services Materials and Supplies Contractual Services Other	\$	2,166,501 - 2,166,501 1,717,433 56,215 1,057,637 109,673	\$	2,122,807 11 2,122,818 1,379,633 22,119 1,001,496 34,673	Fir	11 (43,694) (43,694) 11 (43,683) 337,800 34,096 56,141 75,000
Intergovernmental Other Total Revenues  Expenditures Current: Public Safety Personal Services Materials and Supplies Contractual Services	\$	2,166,501 - 2,166,501 1,717,433 56,215 1,057,637	\$	2,122,807 11 2,122,818 1,379,633 22,119 1,001,496	Fir	11 (43,694) (43,694) 11 (43,683) 337,800 34,096 56,141
Intergovernmental Other Total Revenues  Expenditures Current: Public Safety Personal Services Materials and Supplies Contractual Services Other	\$	2,166,501 - 2,166,501 1,717,433 56,215 1,057,637 109,673	\$	2,122,807 11 2,122,818 1,379,633 22,119 1,001,496 34,673	Fir	11 (43,694) (43,694) 11 (43,683) 337,800 34,096 56,141 75,000
Intergovernmental Other Total Revenues  Expenditures Current: Public Safety Personal Services Materials and Supplies Contractual Services Other Total Expenditures	\$	2,166,501  2,166,501  1,717,433 56,215 1,057,637 109,673 2,940,958	\$ 	2,122,807 11 2,122,818 1,379,633 22,119 1,001,496 34,673 2,437,921	Fir	137,800 34,096 56,141 75,000 503,037
Intergovernmental Other Total Revenues  Expenditures Current: Public Safety Personal Services Materials and Supplies Contractual Services Other Total Expenditures  Excess (Deficiency) of Revenues Over (Under) Expenditures  Other Financing Sources (Uses)	\$	2,166,501  2,166,501  1,717,433 56,215 1,057,637 109,673 2,940,958	\$ 	2,122,807 11 2,122,818 1,379,633 22,119 1,001,496 34,673 2,437,921 (315,103)	Fir	1337,800 34,096 56,141 75,000 503,037
Intergovernmental Other Total Revenues  Expenditures Current: Public Safety Personal Services Materials and Supplies Contractual Services Other Total Expenditures  Excess (Deficiency) of Revenues Over (Under) Expenditures  Other Financing Sources (Uses) Transfers In	\$	2,166,501 2,166,501 1,717,433 56,215 1,057,637 109,673 2,940,958 (774,457)	\$ 	2,122,807 11 2,122,818 1,379,633 22,119 1,001,496 34,673 2,437,921 (315,103)	Fir	11 (43,694) 11 (43,683) 337,800 34,096 56,141 75,000 503,037 459,354
Intergovernmental Other Total Revenues  Expenditures Current: Public Safety Personal Services Materials and Supplies Contractual Services Other Total Expenditures  Excess (Deficiency) of Revenues Over (Under) Expenditures  Other Financing Sources (Uses) Transfers In  Net Change in Fund Balance	\$	2,166,501 2,166,501 1,717,433 56,215 1,057,637 109,673 2,940,958 (774,457)	\$ 	2,122,807 11 2,122,818 1,379,633 22,119 1,001,496 34,673 2,437,921 (315,103) 46,839 (268,264)	Fir	11 (43,694) 11 (43,683) 337,800 34,096 56,141 75,000 503,037 459,354

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Expenditures			
Current:			
General Government - Legislative and Executive  Materials and Supplies	\$ 22,702	\$ 22,702	\$ -
Contractual Services	225,217	225,217	\$ -
Capital Outlay	96,494	96,494	_
Other	177,916	177,916	_
Total General Government - Legislative and Executive	522,329	522,329	
Total General Government Legislative and Executive	322,323	322,327	
General Government - Judicial			
Personal Services	1,792	1,792	-
Materials and Supplies	47,303	47,303	-
Contractual Services	212,539	212,539	-
Total General Government - Judicial	261,634	261,634	
Public Safety			
Personal Services	3,916,966	3,916,966	-
Materials and Supplies	106,103	106,103	-
Contractual Services	152,393	152,393	-
Capital Outlay	363,419	363,419	-
Total Public Safety	4,538,881	4,538,881	
Public Works			
Personal Services	10,707	10,707	
Health			
Personal Services	55,152	55,152	
Total Expenditures	5,388,703	5,388,703	
Net Change in Fund Balance	(5,388,703)	(5,388,703)	-
Fund Balance at Beginning of Year	-	-	-
Prior Year Encumbrances Appropriated	5,388,703	5,388,703	
Fund Balance at End of Year	\$ -	\$ -	\$ -

	Pass Through Grants				
	Final Budget	Actual	Variance with Final Budget Positive (Negative)		
Revenues Charges for Services	\$ 73,321	\$ 72,113	\$ (1,208)		
Expenditures Current Public Safety Other	73,321	73,321	_		
Net Change in Fund Balance		(1,208)	(1,208)		
	-		(1,200)		
Fund Balance Beginning of Year	40,408	40,408			
Fund Balance End of Year	\$ 40,408	\$ 39,200	\$ (1,208)		
	Final Budget	HOME Program  Actual	Variance with Final Budget Positive (Negative)		
Revenues Intergovernmental Other Total Revenues	\$ 2,537,161 2,537,161	\$ 463,823 140,384 604,207	\$ (2,073,338) 140,384 (1,932,954)		
Expenditures Current: Public Works Contractual Services	2,606,994	1,310,349	1,296,645		
Net Change in Fund Balance	(69,833)	(706,142)	(636,309)		
Fund Deficit Beginning of Year	(151,743)	(151,743)	-		
Detail Van Francisco I among tal	221 576	221 576			
Prior Year Encumbrances Appropriated	221,576	221,576			

	 Final Budget	Actual	Variance with Final Budget Positive (Negative)	
Revenues Property and Other Local Taxes Intergovernmental Other Total Revenues	\$ 575,000 825,000 - - 1,400,000	\$ 663,536 917,606 3,002 1,584,144	\$	88,536 92,606 3,002 184,144
Expenditures Current: Public Safety Personal Services Materials and Supplies Contractual Services Capital Outlay Other Total Expenditures	 820,000 49,907 695,019 1,840,142 26,761 3,431,829	542,856 27,087 652,474 1,820,785 18,682 3,061,884		277,144 22,820 42,545 19,357 8,079 369,945
Excess (Deficiency) of Revenues Over (Under) Expenditures	 (2,031,829)	(1,477,740)		554,089
Other Financing Sources Transfers In	 <u> </u>	 4,141		4,141_
Net Change in Fund Balance	(2,031,829)	(1,473,599)		558,230
Fund Balance Beginning of Year	5,627,887	5,627,887		-
Prior Year Encumbrances Appropriated	 1,031,457	1,031,457		
Fund Balance End of Year	\$ 4,627,515	\$ 5,185,745	\$	558,230

		ion	
	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues Intergovernmental	\$ 328,821	\$ 328,821	\$ -
Expenditures Current: Human Services Personal Services	328,821	208,995	119,826
Net Change in Fund Balance		119,826	119,826
Fund Balance Beginning of Year		119,020	119,020
		f 110.026	ф 110.92 <i>(</i>
Fund Balance End of Year	\$ -	\$ 119,826	\$ 119,826
	C	Community Developme	ent
			Variance with Final Budget
	Final Budget	Actual	Positive (Negative)
Revenues Charges for Services Intergovernmental Interest Other Total Revenues	\$ - 6,609,638 - - 6,609,638	\$ 925 1,815,360 117 135,430 1,951,832	\$ 925 (4,794,278) 117 135,430 (4,657,806)
Expenditures Current: Public Works			
Contractual Services Capital Outlay	6,532,405 35,000	3,766,071	2,766,334 35,000
Other	120,700	666	120,034
Total Expenditures	6,688,105	3,766,737	2,921,368
Net Change in Fund Balance	(78,467)	(1,814,905)	(1,736,438)
Fund Balance Beginning of Year	(881,123)	(881,123)	-
Prior Year Encumbrances Appropriated	1,021,682	1,021,682	
Fund Balance End of Year	\$ 62,092	\$ (1,674,346)	\$ (1,736,438)

**STARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Coroner Laboratory For the Year Ended December 31, 2021

	Final Budget		Actual		Variance with Final Budget Positive (Negative)	
Revenues						
Charges for Services	\$	37,500	\$	7,281	\$	(30,219)
Intergovernmental				45,915		45,915
Total Revenues		37,500		53,196		15,696
Expenditures						
Current:						
Public Safety Personal Services		102 000		22 (41		90.250
Materials and Supplies		103,000 12,899		22,641		80,359 12,899
Contractual Services		15,111		500		14,611
Other		12,500		300		12,500
Total Expenditures		143,510		23,141		120,369
Total Experiatures		143,310		23,141		120,307
Excess (Deficiency) of Revenues Over (Under) Expenditures		(106,010)		30,055		136,065
Other Financing Sources						
Transfers In		<u>-</u>		1,576		1,576
Net Change in Fund Balance		(106,010)		31,631		137,641
Fund Balance Beginning of Year		365,393		365,393		-
Prior Year Encumbrances Appropriated		3,010		3,010		-
Fund Balance End of Year	\$	262,393	\$	400,034	\$	137,641

	Final Budget			Actual	Variance with Final Budget Positive (Negative)	
Revenues					_	
Charges for Services	\$	1,756,000	\$	1,336,553	\$	(419,447)
Intergovernmental		57,326		173,729		116,403
Other		95,000		48,307		(46,693)
Total Revenues		1,908,326		1,558,589		(349,737)
Expenditures Current: General Government - Judicial						
Personal Services		1,153,427		824,059		329,368
Materials and Supplies		137,525		41,500		96,025
Contractual Services		862,234		448,359		413,875
Capital Outlay		228,059		166,555		61,504
Other		247,711		176,929		70,782
Total Expenditures		2,628,956		1,657,402		971,554
Excess (Deficiency) of Revenues Over (Under) Expenditures		(720,630)		(98,813)		621,817
Other Financing Sources (Uses)						
Advances Out		(50,000)		(50,000)		-
Transfers In				82,535		82,535
Total Financing Sources (Uses)		(50,000)		32,535		82,535
Net Change in Fund Balance		(770,630)		(66,278)		704,352
Fund Balance Beginning of Year		2,960,423		2,960,423		-
Prior Year Encumbrances Appropriated		304,960		304,960		
Fund Balance End of Year	\$	2,494,753	\$	3,199,105	\$	704,352

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Delinquent Tax Assessment and Collection For the Year Ended December 31, 2021

	Final					Variance with Final Budget Positive		
		Finai Budget	A . 1			Positive Negative)		
		Budget		Actual		(Negative)		
Revenues								
Charges for Services	\$	150,000	\$	991,703	\$	841,703		
Intergovernmental		492,250		75,750		(416,500)		
Other		50,000		157,721		107,721		
Total Revenues		692,250		1,225,174		532,924		
Expenditures								
Current:								
General Government - Legislative and Executive								
Personal Services		908,250		802,312		105,938		
Materials and Supplies		11,567		1,967		9,600		
Contractual Services		321,273		197,240		124,033		
Capital Outlay		6,000		2,327		3,673		
Other		484,636		18,275		466,361		
Total Expenditures		1,731,726		1,022,121		709,605		
Excess (Deficiency) of Revenues Over (Under) Expenditures		(1,039,476)		203,053		1,242,529		
Other Financing Sources								
Transfers In				11,134		11,134		
Net Change in Fund Balance		(1,039,476)		214,187		1,253,663		
Fund Balance Beginning of Year		1,371,586		1,371,586		-		
Prior Year Encumbrances Appropriated		42,132		42,132				
Fund Balance End of Year	\$	374,242	\$	1,627,905	\$	1,253,663		

	Dog and Kennel						
	Final Budget			Actual		riance with nal Budget Positive Negative)	
Revenues							
Charges for Services	\$	840,000	\$	728,427	\$	(111,573)	
Fines and Forfeitures		6,500		5,959		(541)	
Other		19,500		56,755		37,255	
Total Revenues		866,000		791,141		(74,859)	
Expenditures							
Current:							
Health							
Personal Services		364,000		354,556		9,444	
Materials and Supplies		134,698		118,370		16,328	
Contractual Services		248,581		246,617		1,964	
Capital Outlay		34,639		12,434		22,205	
Other		5,198		2,000		3,198	
Total Expenditures		787,116		733,977	-	53,139	
Excess (Deficiency) of Revenues Over (Under) Expenditures		78,884		57,164		(21,720)	
Other Financing Sources							
Transfers In		-		12,746		12,746	
Net Change in Fund Balance		78,884		69,910		(8,974)	
Fund Balance Beginning of Year		448,537		448,537		-	
Prior Year Encumbrances Appropriated		64,617		64,617			
Fund Balance End of Year	\$	592,038	\$	583,064	\$	(8,974)	
			-				
			Λ	Motel Tax	17		
						riance with	
		·				nal Budget	
		Final				Positive	
		Budget		Actual		Negative)	
Revenues Property Taxes	\$	4,000,000	\$	2,802,202	\$	(1,197,798)	
			-				
Expenditures Current:							
General Government - Legislative and Executive Other		4,000,000		2,796,863		1,203,137	
Net Change in Fund Balance		-		5,339		5,339	
Fund Balance Beginning of Year		10,121		10,121		-	
			Ф.	· · · · · · · · · · · · · · · · · · ·	Ф.	7.000	
Fund Balance End of Year	\$	10,121	\$	15,460	\$	5,339	

	Immobilization and Impoundment						
		Final Budget		Actual	Variance with Final Budget Positive (Negative)		
Revenues Charges for Services	\$	1,000	\$	200	\$	(800)	
Net Change in Fund Balance		1,000		200		(800)	
Fund Balance Beginning of Year		51,326		51,326			
Fund Balance End of Year	\$	52,326	\$	51,526	\$	(800)	
			In - Ho	ne Detention			
						nce with Budget	
		Final			Pos	sitive	
	E	Budget		Actual	(Neg	gative)	
Fund Balance Beginning of Year	\$	428	\$	428	\$		
Fund Balance End of Year	\$	428	\$	428	\$		

	Final Budget			Actual	Fi	riance with nal Budget Positive Negative)
Revenues						
Permissive Sales Tax	\$	4,000,000	\$	4,218,966	\$	218,966
Charges for Services		5,000		5,650		650
Licenses and Permits		100,000		216,553		116,553
Fines and Forfeitures		65,000		62,831		(2,169)
Intergovernmental		14,035,000		14,388,794		353,794
Interest		4,000		196		(3,804)
Other		33,630		34,733		1,103
Total Revenues		18,242,630		18,927,723		685,093
Expenditures Current: Public Works Personal Services Materials and Supplies Contractual Services Capital Outlay Other Total Public Works		6,430,000 2,482,195 2,170,586 10,782,712 93,653 21,959,146		6,032,826 2,415,846 2,034,041 10,712,983 76,239 21,271,935		397,174 66,349 136,545 69,729 17,414 687,211
Debt Service						
Principal Retirement		251,252		251,252		=_
Total Expenditures		22,210,398		21,523,187		687,211
Excess (Deficiency) of Revenues Over (Under) Expenditures		(3,967,768)		(2,595,464)		1,372,304
Other Financing Sources Transfers In		215,756		215,756		
Net Change in Fund Balance		(3,752,012)		(2,379,708)		1,372,304
Fund Balance Beginning of Year		718,715		718,715		-
Prior Year Encumbrances Appropriated		3,575,398		3,575,398		
Fund Balance End of Year	\$	542,101	\$	1,914,405	\$	1,372,304

			Mu	nicipal Road		
	Final Budget		al			iance with al Budget Positive (legative)
Revenues Intergovernmental	\$	700,000	\$	788,572	\$	88,572
Expenditures Current: Public Works Contractual Services		21,703		21,703		
Capital Outlay		2,342,911		2,337,934		4,977
Total Expenditures		2,364,614		2,359,637		4,977
Net Change in Fund Balance		(1,664,614)		(1,571,065)		93,549
Fund Balance Beginning of Year		1,234,225		1,234,225		-
Prior Year Encumbrances Appropriated		1,192,614		1,192,614		
Fund Balance End of Year	\$	762,225	\$	855,774	\$	93,549
		Probate Court Conduct of  Final Budget Actual			Variance with Final Budget Positive (Negative)	
		Final	Cour		Vari Fina P	al Budget Positive
Revenues Charges for Services	\$	Final	* Cour		Vari Fina P	al Budget Positive
Charges for Services  Expenditures Current: General Government - Judicial		Final Budget 5,500		Actual 3,624	Vari Fina P (N	al Budget Positive [legative] (1,876)
Charges for Services  Expenditures Current:		Final Budget		Actual	Vari Fina P (N	al Budget Positive Jegative)
Charges for Services  Expenditures Current: General Government - Judicial Materials and Supplies Contractual Services Capital Outlay		Final Budget 5,500		Actual 3,624	Vari Fina P (N	al Budget Positive (egative) (1,876)
Charges for Services  Expenditures Current: General Government - Judicial Materials and Supplies Contractual Services Capital Outlay Other		Final Budget 5,500 2,171 2,079 500 1,112		Actual 3,624  1,867 614	Vari Fina P (N	al Budget Positive (egative) (1,876) 304 1,465 500 1,112
Charges for Services  Expenditures Current: General Government - Judicial Materials and Supplies Contractual Services Capital Outlay		Final Budget 5,500 2,171 2,079 500		Actual 3,624	Vari Fina P (N	al Budget Positive (egative) (1,876) 304 1,465 500
Charges for Services  Expenditures Current: General Government - Judicial Materials and Supplies Contractual Services Capital Outlay Other		Final Budget 5,500 2,171 2,079 500 1,112		Actual 3,624  1,867 614	Vari Fina P (N	al Budget Positive (egative) (1,876) 304 1,465 500 1,112
Charges for Services  Expenditures Current: General Government - Judicial Materials and Supplies Contractual Services Capital Outlay Other  Total Expenditures  Net Change in Fund Balance  Fund Balance Beginning of Year		Final Budget  5,500  2,171 2,079 500 1,112 5,862 (362) 2,064		1,867 614 - 2,481 1,143 2,064	Vari Fina P (N	304 1,465 500 1,112 3,381
Charges for Services  Expenditures Current: General Government - Judicial Materials and Supplies Contractual Services Capital Outlay Other  Total Expenditures  Net Change in Fund Balance		Final Budget  5,500  2,171 2,079 500 1,112 5,862  (362)		1,867 614 	Vari Fina P (N	304 1,465 500 1,112 3,381

	Real Estate Assessm							
		Final			Fi	riance with nal Budget Positive		
		Budget		Actual	(]	Negative)		
Revenues	Ф	2.075.000	Ф	4.570.015	Ф	505.015		
Charges for Services Intergovernmental	\$	3,975,000	\$	4,570,815 92	\$	595,815 92		
Other		25,000		30,213		5,213		
Total Revenues		4,000,000		4,601,120		601,120		
Expenditures								
Current:								
General Government - Legislative and Executive								
Personal Services		3,305,270		3,288,645		16,625		
Materials and Supplies		44,772		17,382		27,390		
Contractual Services		892,517		680,949		211,568		
Capital Outlay		22,200		2,725		19,475		
Other		125,045		61,568		63,477		
Total Expenditures		4,389,804		4,051,269	-	338,535		
Excess (Deficiency) of Revenues Over (Under) Expenditures		(389,804)		549,851		939,655		
Other Financing Sources Transfers In				96,564		96,564		
Net Change in Fund Balance		(389,804)		646,415		1,036,219		
Fund Balance Beginning of Year		2,586,706		2,586,706		-		
Prior Year Encumbrances Appropriated		113,805		113,805		-		
Fund Balance End of Year	\$	2,310,707	\$	3,346,926	\$	1,036,219		
	Sheriff's Litter Patrol							
						riance with		
					Final Budget			
		Final				Positive		
	-	Budget		Actual	(]	Negative)		
Revenues	Φ.	05.000	Ф	05.000	Φ.			
Intergovernmental	\$	95,000	\$	95,000	\$	_		
Expenditures								
Current:								
Public Safety		0						
Personal Services		84,565		83,494		1,071		
Materials and Supplies		14,566		14,131		435		
Total Expenditures		99,131		97,625	-	1,506		
Net Change in Fund Balance		(4,131)		(2,625)		1,506		
Fund Balance Beginning of Year		15,941		15,941		-		
Prior Year Encumbrances Appropriated		8,131	-	8,131		-		
Fund Balance End of Year	\$	19,941	\$	21,447	\$	1,506		

	Adult Probation							
		Final Budget		Actual	Variance with Final Budget Positive (Negative)			
Revenues								
Charges for Services Intergovernmental Other	\$	40,000 2,753,021	\$	37,401 2,589,202 1,334	\$	(2,599) (163,819) 1,334		
Total Revenues		2,793,021		2,627,937		(165,084)		
Expenditures Current: Public Safety								
Personal Services		2,620,993		1,869,589		751,404		
Materials and Supplies		330,909		283,871		47,038		
Contractual Services		1,097,442		1,038,906		58,536		
Capital Outlay		120,089		120,089		-		
Other		65,008		48,029		16,979		
Total Expenditures		4,234,441		3,360,484		873,957		
Net Change in Fund Balance		(1,441,420)		(732,547)		708,873		
Fund Balance Beginning of Year		1,711,905		1,711,905		-		
Prior Year Encumbrances Appropriated		66,352		66,352				
Fund Balance End of Year	\$	336,837	\$	1,045,710	\$	708,873		
		Eme	rgenc	y Rental Assist	'ance			
		Final Budget		Actual	Var Fir	riance with nal Budget Positive Negative)		
D								
Revenues Intergovernmental Other	\$	11,063,000	\$	11,063,000 800	\$	800		
Total Revenues		11,063,000		11,063,800		800		
Expenditures Current: Human Services								
Personal Services		600,000		57,871		542,129		
Materials and Supplies		50,000		47,564		2,436		
Contractual Services		50,000		50,000		-		
Other  Total Expenditures		10,300,000		10,300,000		544,565		
Net Change in Fund Balance		63,000		608,365		545,365		
Fund Balance Beginning of Year		-		-				
	•	(2.000	•	(00.265	•	EAE 265		
Fund Balance End of Year	\$	63,000	\$	608,365	\$	545,365		

Fund Balance End of Year

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) For the Year Ended December 31, 2021

		Day Reporting					
	1	Final Budget		Actual	Variance w Final Budg Positive (Negative		
<b>Revenues</b> Charges for Services	\$	33,000	\$	35,162	\$	2,162	
Expenditures Current: Public Safety							
Contractual Services		33,000				33,000	
Net Change in Fund Balance		-		35,162		35,162	
Fund Balance Beginning of Year		29,502		29,502		-	
Fund Balance End of Year	\$	29,502	\$	64,664	\$	35,162	
	1	Final Budget		Actual	F	al Budget Positive (egative)	
Revenues Intergovernmental	\$	344,834	\$	411,128	\$	66,294	
Interest		32		34		2	
Total Revenues		344,866		411,162		66,296	
Expenditures Current: Public Safety							
Personal Services		122,414		27,345		95,069	
Materials and Supplies		65,838		50,838		15,000	
Contractual Services		211,245		72,816		138,429	
Capital Outlay Other		58,176 17,891		48,911 17,891		9,265	
Total Expenditures		475,564		217,801		257,763	
Net Change in Fund Balance		(130,698)		193,361		324,059	
Fund Balance Beginning of Year		643,782		643,782			

\$ 513,084 \$

324,059

837,143 \$

	Disaster Services - HAZMAT						
	Final Budget			Actual	Varia Fina Po	ance with l Budget ositive egative)	
Revenues		• • • •		• 0.50		(2.2)	
Fines and Forfeitures Intergovernmental	\$	3,000 80,000	\$	2,968 80,000	\$	(32)	
Total Revenues		83,000		82,968		(32)	
Expenditures Current: Public Safety							
Materials and Supplies		38,769		29,065		9,704	
Contractual Services		36,848		13,477		23,371	
Other		32,068		17,068		15,000	
Total Expenditures		107,685		59,610		48,075	
Net Change in Fund Balance		(24,685)		23,358		48,043	
Fund Balance Beginning of Year		132,983		132,983		-	
Prior Year Encumbrances Appropriated		24,685		24,685			
Fund Balance End of Year	\$	132,983	\$	181,026	\$	48,043	
			Но	use Arrest	Varia	ance with	
	Final Budget			Actual	Po	l Budget ositive egative)	
<b>Revenues</b> Fines and Forfeitures	\$		\$	2,697	\$	2,697	
Expenditures Current: Public Safety							
Contractual Services		30,142		24,000		6,142	
Net Change in Fund Balance		(30,142)		(21,303)		8,839	
Fund Balance Beginning of Year		251,932		251,932		-	
Prior Year Encumbrances Appropriated		6,142		6,142			
Fund Balance End of Year	\$	227,932	\$	236,771	\$	8,839	

	State Probation Supervison Fees					
				, , , , , , , , , , , , , , , , , , ,	Vari Fina	ance with al Budget
		Final Budget	Actual			ositive egative)
Revenues Charges for Services	\$	3,700	\$	4,954	\$	1,254
Expenditures Current:						
Public Safety						
Materials and Supplies		17,600		2,710		14,890
Contractual Services		78,000		72,750		5,250
Capital Outlay		28,798		9,798		19,000
Other		7,580		6,792		788
Total Expenditures		131,978		92,050		39,928
Excess (Deficiency) of Revenues Over (Under) Expenditures		(128,278)		(87,096)		41,182
Other Financing Sources						
Transfers In				460		460
Net Change in Fund Balance		(128,278)		(86,636)		41,642
Fund Balance Beginning of Year		128,637		128,637		-
Prior Year Encumbrances Appropriated		10,478		10,478		
Fund Balance End of Year	\$	10,837	\$	52,479	\$	41,642
			Indig	gent Drivers		
						ance with al Budget
		Final				ositive
		Budget		Actual	(N	egative)
<b>Revenues</b> Fines and Forfeitures	\$	2,500	\$	6,125	\$	3,625
Expenditures						
Current General Government - Judicial						
Contractual Services		1,500		500		1,000
Net Change in Fund Balance		1,000		5,625		4,625
Fund Balance Beginning of Year		15,038		15,038		
Fund Balance End of Year	\$	16,038	\$	20,663	\$	4,625

	Enforcement and Education							
	Final Budget	Actual	Variance with Final Budget Positive (Negative)					
<b>Revenues</b> Fines and Forfeitures	\$ 4,000	\$ 308	\$ (3,692)					
Expenditures Current: Public Safety								
Materials and Supplies	2,000		2,000					
Net Change in Fund Balance	2,000	308	(1,692)					
Fund Balance Beginning of Year	29,598	29,598						
Fund Balance End of Year	\$ 31,598	\$ 29,906	\$ (1,692)					
		Violence Prevention						
	Final Budget	Actual	Variance with Final Budget Positive (Negative)					
Revenues Intergovernmental	\$ 220,317	\$ 204,246	\$ (16,071)					
Expenditures Current: Public Safety								
Personal Services Materials and Supplies	281,563 1,857		45,481 1,857					
Total Expenditures	283,420	236,082	47,338					
Net Change in Fund Balance	(63,103	(31,836)	31,267					
Fund Balance Beginning of Year	68,958	68,958	<u> </u>					
Fund Balance End of Year	\$ 5,855	\$ 37,122	\$ 31,267					

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Program for Addiction Rehabilitation For the Year Ended December 31, 2021

		Final Budget		Actual		riance with nal Budget Positive Negative)
Revenues Charges for Services	\$	120,000	\$		\$	(120,000)
Charges for Scrivices	Φ	120,000	Ψ		Ψ	(120,000)
Expenditures						
Current:						
Public Safety						
Personal Services		17,500		-		17,500
Contractual Services		241,200		27,800		213,400
Total Expenditures		258,700		27,800		230,900
Net Change in Fund Balance		(138,700)		(27,800)		110,900
Fund Balance Beginning of Year		337,121		337,121		-
Prior Year Encumbrances Appropriated		83,700		83,700		<u>-</u>
Fund Balance End of Year	\$	282,121	\$	393,021	\$	110,900

	Emergency Preparedness Grant							
					Va	riance with		
					Final Budget			
			Final			1		Positive
	<u></u>	Budget		Actual	(]	Negative)		
Revenues								
Intergovernmental	\$	378,529	\$	253,531	\$	(124,998)		
Expenditures Current:								
Public Safety								
Personal Services		328,400		313,178		15,222		
Materials and Supplies		24,212		4,783		19,429		
Contractual Services		43,711		27,417		16,294		
Capital Outlay Other		18,000		15,936		2,064		
Total Expenditures		21,250 435,573	-	15,574 376,888	-	5,676 58,685		
-								
Excess (Deficiency) of Revenues Over (Under) Expenditures		(57,044)		(123,357)		(66,313)		
Other Financing Sources Transfers In				8,912		8,912		
Net Change in Fund Balance		(57,044)		(114,445)		(57,401)		
Fund Balance Beginning of Year		328,863		328,863		-		
Prior Year Encumbrances Appropriated		9,423	-	9,423				
Fund Balance End of Year	\$	281,242	\$	223,841	\$	(57,401)		
			Juv	enile Justice				
	-			chile busilee	Va	niamaa rriith		
				enne busice	Fir	riance with nal Budget		
		Final			Fir	nal Budget Positive		
Parameter 1		Final Budget		Actual	Fir	nal Budget		
Revenues Intergovernmental		Budget		Actual	Fir (1	nal Budget Positive Negative)		
Intergovernmental	\$	Budget 425,000	\$	Actual 414,320	Fir	nal Budget Positive Negative)		
		Budget		Actual	Fir (1	nal Budget Positive Negative)		
Intergovernmental Other Total Revenues		425,000 5,500		Actual 414,320 2,146	Fir (1	nal Budget Positive Negative) (10,680) (3,354)		
Intergovernmental Other Total Revenues Expenditures		425,000 5,500		Actual 414,320 2,146	Fir (1	nal Budget Positive Negative) (10,680) (3,354)		
Intergovernmental Other Total Revenues  Expenditures Current:		425,000 5,500		Actual 414,320 2,146	Fir (1	nal Budget Positive Negative) (10,680) (3,354)		
Intergovernmental Other Total Revenues Expenditures		425,000 5,500		Actual 414,320 2,146	Fir (1	nal Budget Positive Negative) (10,680) (3,354)		
Intergovernmental Other Total Revenues  Expenditures Current: General Government - Judicial		425,000 5,500		Actual 414,320 2,146	Fir (1	nal Budget Positive Negative) (10,680) (3,354)		
Intergovernmental Other Total Revenues  Expenditures Current: General Government - Judicial Juvenile Justice Grants		425,000 5,500 430,500		Actual 414,320 2,146 416,466	Fir (1	nal Budget Positive Negative) (10,680) (3,354) (14,034)		
Intergovernmental Other Total Revenues  Expenditures Current: General Government - Judicial Juvenile Justice Grants Personal Services		425,000 5,500 430,500		Actual 414,320 2,146 416,466	Fir (1	nal Budget Positive Negative) (10,680) (3,354) (14,034)		
Intergovernmental Other Total Revenues  Expenditures Current: General Government - Judicial Juvenile Justice Grants Personal Services Materials and Supplies		425,000 5,500 430,500 122,740 10,946		Actual 414,320 2,146 416,466  100,408 9,212 701,111	Fir (1	22,332 1,734 144,079 2,000		
Intergovernmental Other Total Revenues  Expenditures Current: General Government - Judicial Juvenile Justice Grants Personal Services Materials and Supplies Contractual Services Capital Outlay Other		425,000 5,500 430,500 122,740 10,946 845,190 2,000 13,019		Actual  414,320 2,146 416,466  100,408 9,212 701,111 - 10,466	Fir (1	22,332 1,734 144,079 2,000 2,553		
Intergovernmental Other Total Revenues  Expenditures Current: General Government - Judicial Juvenile Justice Grants Personal Services Materials and Supplies Contractual Services Capital Outlay		425,000 5,500 430,500 122,740 10,946 845,190 2,000		Actual 414,320 2,146 416,466  100,408 9,212 701,111	Fir (1	22,332 1,734 144,079 2,000		
Intergovernmental Other Total Revenues  Expenditures Current: General Government - Judicial Juvenile Justice Grants Personal Services Materials and Supplies Contractual Services Capital Outlay Other		425,000 5,500 430,500 122,740 10,946 845,190 2,000 13,019		Actual  414,320 2,146 416,466  100,408 9,212 701,111 - 10,466	Fir (1	22,332 1,734 144,079 2,000 2,553		
Intergovernmental Other Total Revenues  Expenditures Current: General Government - Judicial Juvenile Justice Grants Personal Services Materials and Supplies Contractual Services Capital Outlay Other Total Expenditures  Excess (Deficiency) of Revenues Over (Under) Expenditures  Other Financing Sources		122,740 10,946 845,190 2,000 13,019 993,895 (563,395)		Actual  414,320 2,146 416,466  100,408 9,212 701,111 10,466 821,197 (404,731)	Fir (1	22,332 1,734 144,079 2,000 2,553 172,698		
Intergovernmental Other Total Revenues  Expenditures Current: General Government - Judicial Juvenile Justice Grants Personal Services Materials and Supplies Contractual Services Capital Outlay Other Total Expenditures  Excess (Deficiency) of Revenues Over (Under) Expenditures  Other Financing Sources Advances In		122,740 10,946 845,190 2,000 13,019 993,895		Actual  414,320 2,146 416,466  100,408 9,212 701,111 10,466 821,197 (404,731) 50,000	Fir (1	22,332 1,734 144,079 2,000 2,553 172,698		
Intergovernmental Other Total Revenues  Expenditures Current: General Government - Judicial Juvenile Justice Grants Personal Services Materials and Supplies Contractual Services Capital Outlay Other Total Expenditures  Excess (Deficiency) of Revenues Over (Under) Expenditures  Other Financing Sources Advances In Transfers In		122,740 10,946 845,190 2,000 13,019 993,895 (563,395)		Actual  414,320 2,146 416,466  100,408 9,212 701,111 10,466 821,197  (404,731)  50,000 4,311	Fir (1	22,332 1,734 144,079 2,000 2,553 172,698		
Intergovernmental Other Total Revenues  Expenditures Current: General Government - Judicial Juvenile Justice Grants Personal Services Materials and Supplies Contractual Services Capital Outlay Other Total Expenditures  Excess (Deficiency) of Revenues Over (Under) Expenditures  Other Financing Sources Advances In Transfers In Total Other Financing Uses		122,740 10,946 845,190 2,000 13,019 993,895 (563,395) 50,000		Actual  414,320 2,146 416,466  100,408 9,212 701,111	Fir (1	22,332 1,734 144,079 2,000 2,553 172,698 158,664		
Intergovernmental Other Total Revenues  Expenditures Current: General Government - Judicial Juvenile Justice Grants Personal Services Materials and Supplies Contractual Services Capital Outlay Other Total Expenditures  Excess (Deficiency) of Revenues Over (Under) Expenditures  Other Financing Sources Advances In Transfers In Total Other Financing Uses  Net Change In Fund Balance		122,740 10,946 845,190 2,000 13,019 993,895 (563,395) 50,000 (513,395)		Actual  414,320 2,146 416,466  100,408 9,212 701,111 - 10,466 821,197  (404,731)  50,000 4,311 54,311 (350,420)	Fir (1	22,332 1,734 144,079 2,000 2,553 172,698		
Intergovernmental Other Total Revenues  Expenditures Current: General Government - Judicial Juvenile Justice Grants Personal Services Materials and Supplies Contractual Services Capital Outlay Other Total Expenditures  Excess (Deficiency) of Revenues Over (Under) Expenditures  Other Financing Sources Advances In Transfers In Total Other Financing Uses  Net Change In Fund Balance Fund Balance Beginning of Year		122,740 10,946 845,190 2,000 13,019 993,895 (563,395) 50,000 (513,395) 412,041		Actual  414,320 2,146 416,466  100,408 9,212 701,111 10,466 821,197 (404,731)  50,000 4,311 54,311 (350,420) 412,041	Fir (1	22,332 1,734 144,079 2,000 2,553 172,698 158,664		
Intergovernmental Other Total Revenues  Expenditures Current: General Government - Judicial Juvenile Justice Grants Personal Services Materials and Supplies Contractual Services Capital Outlay Other Total Expenditures  Excess (Deficiency) of Revenues Over (Under) Expenditures  Other Financing Sources Advances In Transfers In Total Other Financing Uses  Net Change In Fund Balance		122,740 10,946 845,190 2,000 13,019 993,895 (563,395) 50,000 (513,395)		Actual  414,320 2,146 416,466  100,408 9,212 701,111 - 10,466 821,197  (404,731)  50,000 4,311 54,311 (350,420)	Fir (1	22,332 1,734 144,079 2,000 2,553 172,698 158,664		

	Final Budget			Actual	Variance Favorable Positive (Negative)	
Revenues						
Charges for Services	\$	9,000	\$	10,857	\$	1,857
Fines and Forfeitures		290,000		321,550		31,550
Intergovernmental		188,000		188,769		769
Other		55,000		66,786		11,786
Total Revenues		542,000		587,962		45,962
Expenditures Current:						
General Government - Judicial						
Personal Services		194,000		151,578		42,422
Materials and Supplies		178,284		176,331		1,953
Contractual Services		283,964		283,218		746
Other		6,743		5,006		1,737
Total Expenditures		662,991		616,133		46,858
Excess (Deficiency) of Revenues Over (Under) Expenditures		(120,991)		(28,171)		92,820
Other Financing Sources						
Transfers In		-		5,841		5,841
Net Change in Fund Balance		(120,991)		(22,330)		98,661
Fund Balance Beginning of Year		293,954		293,954		-
Prior Year Encumbrances Appropriated		120,990		120,990		
Fund Balance End of Year	\$	293,953	\$	392,614	\$	98,661

		Final Budget Actual			Variance with Final Budget Positive (Negative)		
D							
Revenues Charges for Services	\$	14,500	\$	11,487	\$	(3,013)	
Intergovernmental	Ψ	28,590	Ψ	28,590	Φ	(3,013)	
Total Revenues		43,090		40,077		(3,013)	
Expenditures							
Current:							
General Government - Judicial							
Personal Services		37,206		37,206		_	
Materials and Supplies		5,000		-		5,000	
Contractual Services		8,662		6,238		2,424	
Other		8,086		6,501		1,585	
Total Expenditures		58,954		49,945		9,009	
Net Change in Fund Balance		(15,864)		(9,868)		5,996	
Fund Balance Beginning of Year		77,035		77,035		-	
Prior Year Encumbrances Appropriated		4,466		4,466			
Fund Balance End of Year	\$	65,637	\$	71,633	\$	5,996	

	Indigent Guardianship								
P		Final Budget		Actual		Actual		iance with al Budget ositive (egative)	
Revenues Charges for Services	\$	65,000	\$	58,040	\$	(6,960)			
Expenditures Current: General Government - Judicial									
Personal Services		56,000		42,087		13,913			
Materials and Supplies Contractual Services		1,000 8,850		625 4,703		375 4,147			
Capital Outlay		1,000		-		1,000			
Other		2,000		47.415		2,000			
Total Expenditures		68,850		47,415	-	21,435			
Excess (Deficiency) of Revenues Over (Under) Expenditures		(3,850)		10,625		14,475			
Other Financing Sources Transfers In				1,795		1,795			
Net Change in Fund Balance		(3,850)		12,420		16,270			
Fund Balance Beginning of Year		20,258		20,258		-			
Prior Year Encumbrances Appropriated		3,850		3,850		-			
Fund Balance End of Year	\$	20,258	\$	36,528	\$	16,270			
		Compute	r Justic	ce Informatio		m ance with			
	1	Final Budget		Actual	P	al Budget ositive egative)			
Revenues Fines and Forfeitures	\$	19,000	\$	21,502	_\$	2,502			
Expenditures Current:									
General Government - Judicial Materials and Supplies		16,702		15,000		1,702			
Net Change in Fund Balance		2,298		6,502		4,204			
Fund Balance Beginning of Year		65,787		65,787		-			
Prior Year Encumbrances Appropriated		1,702		1,702		-			
Fund Balance End of Year	\$	69,787	\$	73,991	\$	4,204			
		Commi	unity P	rosecution P		ance with			
	]	Final Budget		Actual	Fina P	al Budget ositive egative)			
Revenues Intergovernmental	\$	483	\$	-	\$	(483)			
Expenditures									
Current: General Government - Judicial Other		483				483			
Net Change in Fund Balance		_		_		_			
Fund Balance Beginning of Year		483		483		_			
Fund Balance End of Year	\$	483	\$	483	\$	_			
	Ψ	103		103	Ψ				

	Probate Court Security Grant					
<b>D</b>		Final Budget	Actual		Variance with Final Budget Positive (Negative)	
Revenues Charges for Services	\$	20,000	\$	22,470	\$	2,470
Expenditures Current: General Government - Judicial Contractual Services		24,775		-		24,775
Net Change in Fund Balance		(4,775)		22,470		27,245
Fund Balance Beginning of Year		170,705		170,705		-
Prior Year Encumbrances Appropriated		4,775		4,775		-
Fund Balance End of Year	\$	170,705	\$	197,950	\$	27,245
		Final	eriff L	aw Enforceme	Var Fin F	iance with al Budget
Revenues Charges for Services Licenses and Permits Fines and Forfeitures Intergovernmental Interest Total Revenues	\$	150,000 502,843	\$	3,225 337,885 5,076 502,843 164 849,193	\$ 	3,225 187,885 5,076 - 164 196,350
Expenditures Current: Public Safety Personal Services Materials and Supplies Contractual Services Capital Outlay Other Total Expenditures		261,218 232,237 544,038 36,847 263,093 1,337,433		141,259 128,855 336,692 11,825 257,896 876,527		119,959 103,382 207,346 25,022 5,197 460,906
Net Change in Fund Balance		(684,590)		(27,334)		657,256
Fund Balance Beginning of Year		891,142		891,142		-
Prior Year Encumbrances Appropriated		166,935		166,935		
Fund Balance End of Year	\$	373,487	\$	1,030,743	\$	657,256

	Board of Election Special Election						
	Final Budget	Actual	Variance with Final Budget Positive (Negative)				
Revenues Intergovernmental	\$ -	\$ 10,472	\$ 10,472				
Net Change in Fund Balance	-	10,472	10,472				
Fund Balance Beginning of Year	216,585	216,585					
Fund Balance End of Year	\$ 216,585	\$ 227,057	\$ 10,472				
	Final	<i>urt Elder Justice Inn</i> Actual	Variance with Final Budget Positive				
Revenues	Budget	Actual	(Negative)				
Intergovernmental	\$ 30,521	\$ 30,521	\$ -				
Expenditures Current: General Government - Judicial Contractual Services Other Total Expenditures	29,021 1,500 30,521	29,021 	- -				
Net Change in Fund Balance							
Fund Balance Beginning of Year		<u>-</u>	- - <u>-</u>				
Fund Balance End of Year	\$ -	\$ -	\$ -				

	Final Budget Actual			Fi	riance with nal Budget Positive Negative)
Revenues					
Intergovernmental	\$ 111,731	\$	-	\$	(111,731)
Interest	4		18		14
Total Revenues	 111,735		18		(111,717)
Expenditures					
Current:					
General Government - Legislative and Executive					
Personal Services	40,100		40,100		=
Contractual Services	72,297		72,297		-
Other	 2		2		
Total Expenditures	 112,399		112,399		
Net Change in Fund Balance	(664)		(112,381)		(111,717)
Fund Balance Beginning of Year	130,636		130,636		-
Prior Year Encumbrances Appropriated	 650		650		
Fund Balance End of Year	\$ 130,622	\$	18,905	\$	(111,717)

	Special 2	Assessment Bond	
	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Special Assessments	\$ 450,000	\$ 339,136	
Interest	450,000	301	
Total Revenues	450,000	339,437	(110,563)
Expenditures			
Current			
Contractual Services	5,566	5,004	562
Principal Retirement	444,434	313,405	131,029
Interest and Fiscal Charges	<u></u>	75,564	
Total Expenditures	450,000	393,973	56,027
Net Change in Fund Balance	-	(54,536	(54,536)
Fund Balance Beginning of Year	76,124	76,124	<u> </u>
Fund Balance End of Year	\$ 76,124	\$ 21,588	\$ (54,536)
	General	Obligation Bond	Retirement
			Variance with
	T		Final Budget
	Final		Positive
	Budget	Actual	(Negative)
Expenditures			
Debt Service			
Principal Retirement	\$ 1,150,000	\$ 1,150,000	- \$

	Jail Capital Improvements						
		Final Budget		Actual	Final P	ance with Budget ositive egative)	
Fund Balance Beginning of Year	\$	6,775	\$	6,775	\$		
Fund Balance End of Year		6,775	\$	6,775	\$		
		В		Development lities Capital	al		
		Final Budget		Actual	Final P	ance with Budget ositive egative)	
Fund Balance Beginning of Year	\$	14,382	\$	14,382	\$		
Fund Balance End of Year	\$	14,382	\$	14,382	\$	_	
		Final	Ditch A	Maintenance	Final	ance with Budget	
Revenues		Budget		Actual	(N	egative)	
Charges for Services	\$		\$	12,493	\$	12,493	
Expenditures Contractual Services		8,436		<u>-</u>		8,436	
Excess (Deficiency) of Revenues Over (Under) Expenditures		(8,436)		12,493		20,929	
Other Financing Sources Transfers In		7,973				(7,973)	
Net Change in Fund Balance		(463)		12,493		12,956	
Fund Deficit Beginning of Year		(2,559)		(2,559)			
Prior Year Encumbrances Appropriated		8,436		8,436			
Fund Balance End of Year	\$	5,414	\$	18,370	\$	12,956	

	Engineer's Construction						
	Final Budget		Actual		Fi	riance with nal Budget Positive Negative)	
Revenues Intergovernmental	\$ 7,763,313		\$	3,840,268	\$	(3,923,045)	
Expenditures Capital Outlay Capital Outlay		7,763,313		3,840,268		3,923,045	
Net Change in Fund Balance		-		-		-	
Fund Balance Beginning of Year				<u>-</u>			
Fund Balance End of Year	\$		\$		\$		
		Final Budget	erman	ent Improveme	Va Fi	uriance with nal Budget Positive Negative)	
Expenditures Capital Outlay Capital Outlay	_\$	7,160,266	\$	6,576,387	\$	583,879	
Excess (Deficiency) of Revenues Over (Under) Expenditures		(7,160,266)		(6,576,387)		583,879	
Other Financing Sources Proceeds from Sale of Capital Assets Transfers In Total Other Financing Sources (Uses)		- - -		8,000 5,000,000 5,008,000		8,000 5,000,000 5,008,000	
Net Change in Fund Balance		(7,160,266)		(1,568,387)		5,591,879	
Fund Balance Beginning of Year		11,268,124		11,268,124		-	
Prior Year Encumbrances Appropriated		1,910,266		1,910,266			
Fund Balance End of Year	\$	6,018,124	\$	11,610,003	\$	5,591,879	

		JFS Mia	ltown E	Building Proje	ect Fund	
		Final Budget		Actual	Variand Final E Posi (Nega	Budget tive
Fund Balance Beginning of Year		292,061	\$	292,061	\$	-
Fund Balance End of Year	\$	292,061	\$	292,061	\$	-
		Final Budget		ue - TIF Fun	Variand Final F Posi (Nega	Budget tive
<b>Revenues</b> Revenue in Lieu of Taxes	\$	224,346	\$	224,346	\$	<u>-</u>
Expenditures Capital Outlay		2,684		2,684	\$	-
Net Change in Fund Balance		221,662		221,662		-
Fund Balance Beginning of Year		589,503		589,503		-
Fund Balance End of Year	\$	811,165	\$	811,165	\$	-

Schedule of Revenues, Expenses and Changes in Fund Equity Budget and Actual (Non-GAAP Basis) - Water For the Year Ended December 31, 2021

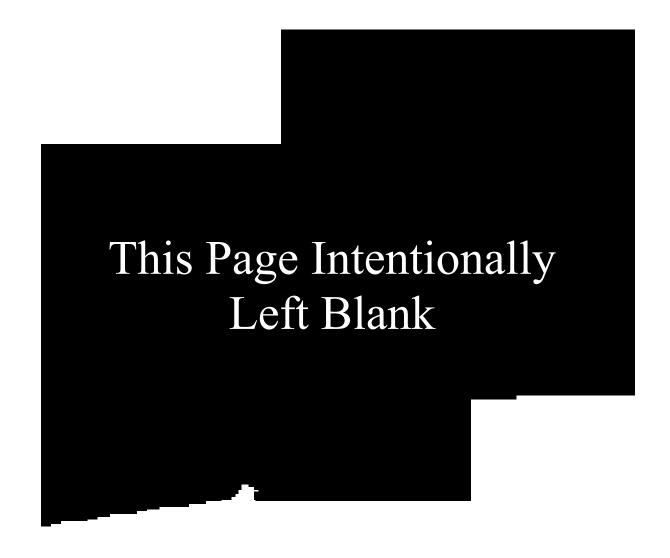
	Final Budget Actual		Actual		Fina I	iance with al Budget Positive Jegative)
Revenues						
Charges for Services	\$	770,000	\$	836,915	\$	66,915
Other Operating Revenues		-		1,838		1,838
Total Revenues		770,000		838,753		68,753
Expenses						
Personal Services		233,000		223,755		9,245
Contractual Services		505,139		502,298		2,841
Materials and Supplies		33,882		19,210		14,672
Other Operating Expenses		4,469		500		3,969
Capital Outlay		544,000		520,350		23,650
Total Expenses		1,320,490		1,266,113		54,377
Operating Income (Loss)		(550,490)		(427,360)		123,130
Non-Operating Expense						
Principal Retirement		(48,000)		-		48,000
Transfers In		-		7,708		7,708
Total Non-Operating Revenue (Expense)		(48,000)		7,708		55,708
Change in Fund Equity		(598,490)		(419,652)		178,838
Fund Equity Beginning of Year		849,971		849,971		-
Prior Year Encumbrances Appropriated		57,490		57,490		<u>-</u>
Fund Equity End of Year	\$	308,971	\$	487,809	\$	178,838

Schedule of Revenues, Expenses and Changes in Fund Equity Budget and Actual (Non-GAAP Basis) - Sheriff Webcheck For the Year Ended December 31, 2021

	1	Final Budget	Actual	Final Po	Budget ositive egative)
Revenues					
Charges for Services	\$	27,000	\$ 26,745	\$	(255)
Intergovernmental			 8,400		8,400
Total Revenues		27,000	 35,145		8,145
Expenses					
Contractual Services		51,000	31,341		19,659
Materials and Supplies		27,000	20,000		7,000
Other Operating Expenses		37,757	35,378		2,379
Total Expenses		115,757	86,719		29,038
Change in Fund Equity		(88,757)	(51,574)		37,183
Fund Equity Beginning of Year		258,664	258,664		-
Prior Year Encumbrances Appropriated		19,757	 19,757		
Fund Equity End of Year	\$	189,664	\$ 226,847	\$	37,183

		Self Insurance					
	Final Budget	Actual	Variance with Final Budget Positive (Negative)				
Revenues Charges for Services	\$ 25,185,000	\$ 25,566,333	\$ 381,333				
Other Operating Revenues	1,000,000	1,015,774	15,774				
Total Revenues	26,185,000	26,582,107	397,107				
Expenses							
Personal Services	212,750	177,690	35,060				
Contractual Services	2,573,870	2,050,599	523,271				
Claims	26,541,001	26,415,161	125,840				
Other Operating Expenses	13,375 29,340,996	11,257	2,118				
Total Expenses	29,340,996	28,654,707	686,289				
Operating Income (Loss)	(3,155,996)	(2,072,600)	1,083,396				
Non-Operating Revenues Transfers In		7,523	7,523				
Change in Fund Equity	(3,155,996)	(2,065,077)	1,090,919				
Fund Equity Beginning of Year	6,047,012	6,047,012	-				
Prior Year Encumbrances Appropriated	1,144,197	1,144,197	<u> </u>				
Fund Equity End of Year	\$ 4,035,213	\$ 5,126,132	\$ 1,090,919				
		Workers' Compensation					
		Workers' Compensati	Variance with				
	Final	Workers' Compensati Actual	Variance with Final Budget Positive				
Revenues			Variance with Final Budget				
Revenues Charges for Services	Final	Actual	Variance with Final Budget Positive				
Charges for Services Other Operating Revenues	Final Budget \$ 1,000,000 100,000	Actual \$ - 55,044	Variance with Final Budget Positive (Negative)  \$ (1,000,000) (44,956)				
Charges for Services	Final Budget \$ 1,000,000	Actual	Variance with Final Budget Positive (Negative)  \$ (1,000,000)				
Charges for Services Other Operating Revenues	Final Budget \$ 1,000,000 100,000	Actual \$ - 55,044	Variance with Final Budget Positive (Negative)  \$ (1,000,000) (44,956)				
Charges for Services Other Operating Revenues  Total Revenues	Final Budget \$ 1,000,000 100,000	Actual \$ - 55,044	Variance with Final Budget Positive (Negative)  \$ (1,000,000) (44,956)				
Charges for Services Other Operating Revenues Total Revenues  Expenses	Final Budget  \$ 1,000,000 100,000 1,100,000 1,100,000 1,465,260	Actual \$ - 55,044 55,044 129,459 817,015	Variance with Final Budget Positive (Negative)  \$ (1,000,000) (44,956) (1,044,956)  55,541 648,245				
Charges for Services Other Operating Revenues Total Revenues  Expenses Personal Services Contractual Services Other Operating Expenses	Final Budget  \$ 1,000,000 100,000 1,100,000 1,465,260 307,914	Actual \$ - 55,044 55,044 129,459 817,015 184,407	Variance with Final Budget Positive (Negative)  \$ (1,000,000) (44,956) (1,044,956)  55,541 648,245 123,507				
Charges for Services Other Operating Revenues Total Revenues  Expenses Personal Services Contractual Services	Final Budget  \$ 1,000,000 100,000 1,100,000 1,100,000 1,465,260	Actual \$ - 55,044 55,044 129,459 817,015	Variance with Final Budget Positive (Negative)  \$ (1,000,000) (44,956) (1,044,956)  55,541 648,245				
Charges for Services Other Operating Revenues Total Revenues  Expenses Personal Services Contractual Services Other Operating Expenses	Final Budget  \$ 1,000,000 100,000 1,100,000 1,465,260 307,914	Actual  \$ - 55,044  55,044  129,459  817,015  184,407  1,130,881	Variance with Final Budget Positive (Negative)  \$ (1,000,000) (44,956) (1,044,956)  55,541 648,245 123,507				
Charges for Services Other Operating Revenues Total Revenues  Expenses Personal Services Contractual Services Other Operating Expenses Total Expenses	Final Budget  \$ 1,000,000	Actual  \$ - 55,044  55,044  129,459  817,015  184,407  1,130,881  (1,075,837)	Variance with Final Budget Positive (Negative)  \$ (1,000,000) (44,956) (1,044,956)  55,541 648,245 123,507 827,293				
Charges for Services Other Operating Revenues Total Revenues  Expenses Personal Services Contractual Services Other Operating Expenses Total Expenses Operating Income (Loss) Non-Operating Expense	Final Budget  \$ 1,000,000 100,000 1,100,000  1,100,000  1,465,260 307,914 1,958,174	Actual  \$ - 55,044  55,044  129,459  817,015  184,407  1,130,881  (1,075,837)  (4,470,397)	Variance with Final Budget Positive (Negative)  \$ (1,000,000) (44,956) (1,044,956)  55,541 648,245 123,507 827,293				
Charges for Services Other Operating Revenues Total Revenues  Expenses Personal Services Contractual Services Other Operating Expenses Total Expenses Operating Income (Loss)  Non-Operating Expense Transfers Out	Final Budget  \$ 1,000,000	Actual  \$ - 55,044  55,044  129,459  817,015  184,407  1,130,881  (1,075,837)  (4,470,397)	Variance with Final Budget Positive (Negative)  \$ (1,000,000) (44,956) (1,044,956)   55,541 648,245 123,507 827,293 (217,663)				
Charges for Services Other Operating Revenues Total Revenues  Expenses Personal Services Contractual Services Other Operating Expenses Total Expenses  Operating Income (Loss)  Non-Operating Expense Transfers Out  Change in Fund Equity	Final Budget  \$ 1,000,000	Actual  \$ - 55,044  55,044  129,459  817,015  184,407  1,130,881  (1,075,837)  (4,470,397)  (5,546,234)	Variance with Final Budget Positive (Negative)  \$ (1,000,000) (44,956) (1,044,956)   55,541 648,245 123,507 827,293 (217,663)				

	Final Budget Actual				Varianc Final Bu Posit (Nega	idget ive	
Fund Equity Beginning of Year	\$	2,190	\$	2,190	\$		
Fund Equity End of Year	\$	2,190	\$	2,190	\$		
				Development Gifts & Dona	tions		
		Final			Varianc Final Bu Posit	ıdget	
	]		Actual	(Nega	tive)		
Fund Equity Beginning of Year	\$	125,450	\$	125,450	\$		
Fund Equity End of Year	\$	125,450	\$	125,450	\$		



# Statistical Section

Annual Comprehensive Financial Report For the Year Ended December 31, 2021 Table of Contents

## III. STATISTICAL SECTION

Financial Trends
These schedules contain trend information to help the reader understand how the
County's financial performance and well-being have changed over time.

Net Position by Component – Last Ten Years	<b>S</b> 1
Changes in Net Position – Primary Government- Last Ten Years	S2
Fund Balances – Governmental Funds – Last Ten Years	S4
Changes in Fund Balances – Governmental Funds – Last Ten Years	S6
Revenue Capacity These schedules contain information to help the reader assess the County's most significant local revenue source.	
Assessed and Estimated Actual Value of Taxable Property – Last Ten Years	S8
Property Tax Rates – Direct and Overlapping Governments – Last Ten Years	S9
Property Tax Levies and Collections – Real and Public Utility – Last Ten Years	S11
Property Tax Levies and Collections – Tangible Personal – Last Ten Years	S12
Principal Tax Payers – Real Estate Tax – Current and Nine Years Ago	S13
Principal Tax Payers – Public Utility Tangible Personal Property Tax – Current and	
Nine Years Ago	S14
Sales Tax Revenue by Industry – Current and Previous Year	S15
Special Assessments Billed and Collected – Last Ten Years	S16
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of County's current levels of outstanding debt and the County's ability to issue additionability to the future.	
Ratios of Outstanding Debt by Type – Last Ten Years	S17
Computation of Legal Debt Margin – Current Year	S18

Annual Comprehensive Financial Report For the Year Ended December 31, 2021 Table of Contents

Ratios of General Bonded Debt Outstanding - General bonded debt refers to debt that is supported by taxes. It excludes debt reported in proprietary funds, even if that debt is general obligation in character, as well as debt supported by special assessments. Total debt service for each year should be compared to total expenditures of the general government and expressed as a percentage of that amount. Per the definition, Stark County does not have any general bonded debt and, therefore, is not required to present this statement.

Pledge-Revenue Coverage - Revenue bond indentures often require that enterprise funds set rates sufficient to ensure adequate resources to repay on a timely basis, both principal and interest, on those obligations. Specifically, bond covenants typically mandate that the issuer maintain income at a predetermined multiple of debt service. The multiple is known as the revenue bonds coverage. In most cases, a separate calculation should be reported for each individual debt issue subject to coverage requirements. However, if the same resources may be used for debt service for more than one revenue bond issue, then the coverage for these related issues may be combined in a single presentation. Per the definition, Stark County does not have any revenue bond coverage and, therefore, is not required to present this statement.

## **Demographic and Economic Information**

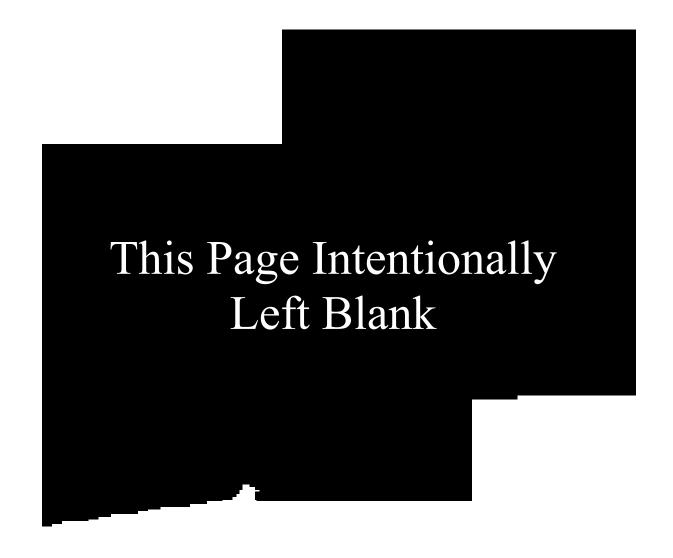
These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

Demographic and Economic Statistics – Last Ten Years	S19
Principal Employers – Current and Nine Years Ago	S20

## **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.

Government Employees by Function – Last Ten Years	S21
Operating Indicators by Function – Last Ten Years	S22
Capital Asset Indicators by Function – Last Ten Years	S23



Net Position By Component Last Ten Years (accrual basis of accounting)

	<u>2021</u>	<u>2020</u>	2019	2018 Restated	2017 Restated	2016	2015	<u>2014</u>	<u>2013</u>	2012
Governmental Activities										
Net Investment in Capital Assets	\$ 196,417,492	\$ 194,406,763	\$ 198,001,441	\$ 189,470,791	\$ 192,673,550	\$ 191,715,022	\$ 185,091,691	\$ 182,605,662	\$ 180,029,103	\$ 177,078,858
Restricted										
Capital Projects	1,510,261	933,536	1,310,306	1,239,571	676,768	7,471,923	6,025,095	4,151,556	2,154,475	1,421,349
Debt Service	477,711	557,978	652,970	1,193,120	1,721,154	1,939,829	2,164,426	2,016,418	1,872,150	2,516,891
Other Purposes	226,121,898	189,392,245	163,296,211	158,700,624	151,073,369	150,840,605	138,314,223	142,553,390	138,382,551	131,044,509
Unrestricted	(68,733,496)	(144,218,708)	(142,278,246)	(125,969,045)	(122,361,376)	(55,313,098)	(50,082,364)	(50,641,493)	26,976,357	22,870,631
Total Governmental Activity Net Position	355,793,866	241,071,814	220,982,682	224,635,061	223,783,465	296,654,281	281,513,071	280,685,533	349,414,636	334,932,238
Business-type activities										
Net Investment in Capital Assets	136,819,331	134,661,699	131,580,604	127,251,487	122,294,843	116,729,837	115,107,013	113,564,772	112,729,100	100,316,438
Unrestricted	35,158,310	29,043,917	27,861,832	28,759,618	29,228,099	33,562,456	27,427,800	24,279,638	23,282,172	23,795,764
Total Business-Type Activity Net Position	171,977,641	163,705,616	159,442,436	156,011,105	151,522,942	150,292,293	142,534,813	137,844,410	136,011,272	124,112,202
		<del></del>			<del></del>					
Total Primary Government										
Net Investment in Capital Assets	333,236,823	329,068,462	329,582,045	316,722,278	314,968,393	308,444,859	300,198,704	296,170,434	292,758,203	277,395,296
Restricted	228,109,870	190,883,759	165,259,487	161,133,315	153,471,291	160,252,357	146,503,744	148,721,364	142,409,176	134,982,749
Unrestricted	(33,575,186)	(115,174,791)	(114,416,414)	(97,209,427)	(93,133,277)	(21,750,642)	(22,654,564)	(26,361,855)	50,258,529	46,666,395
Total Primary Government	\$ 527,771,507	\$ 404,777,430	\$ 380,425,118	\$ 380,646,166	\$ 375,306,407	\$ 446,946,574	\$ 424,047,884	\$ 418,529,943	\$ 485,425,908	\$ 459,044,440
Total Trimary Government	Ψ 327,771,307	Ψ 10 1,7 7 7 , 13 0	<u>ψ 300, 123,110</u>	Ψ 200,010,100	<u>ψ 373,300,107</u>	Ψ 110,210,271	Ψ 12 1,0 17,00 1	ψ 110,525,515	<u>Ψ 103,123,700</u>	ψ 132,011,110

Source: Stark County Auditor

Note: Business-type activities were restated as of January 1, 2013 to include intergovernmental loans and sewer rights. 2012 does not reflect this restatement.

Note: GASB 68 was implemented in 2015 and caused a negative unresticted fund balance in governmental activites. 2013 and prior do not reflect the implementation of GASB 68.

Note: GASB 75 was implemented in 2018 and caused a restatement for 2017. 2016 and prior do not reflect the implementation of GASB 75.

Note: GASB 84 was implemented in 2019 and caused a restatement for 2018. 2017 and prior do not reflect the implemenation of GASB 84.

S2

Control Cont	Program Revenues Primary Government - Governmental Revenues:	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
Capating Convention											
Public Saffey											
Public Works		\$ 20,449,294 \$	18,211,488 \$	16,433,073 \$	16,014,178 \$	16,172,175	\$ 15,054,999 \$	3 13,998,456 \$	13,698,401 \$	13,876,703 \$	14,671,098
Public Norks	Judicial	5,740,003	5,208,750	5,984,769	6,048,329	6,138,189	6,362,009	6,620,890	6,676,677	6,682,698	7,130,497
Human Servies	Public Safety	7,552,866		7,788,563	8,786,280	7,669,355	5,589,413	5,462,101	5,361,434	5,460,231	5,029,504
Mathemate	Public Works	285,424	279,268	263,208	189,154	311,298	130,914	144,494	168,201	148,295	114,917
Product   Prod	Health	2,178,931	2,026,276	1,701,585	2,222,830		1,729,079			1,791,957	1,387,900
Poperating Grants, Contributions and Interest   Contributions of Interest   Contribu		1,428,365	1,385,418	1,435,291	1,366,950	1,423,884	1,301,167	1,225,577	1,454,155	1,217,553	
Commission of Contributions and Interest   Commission of Contributions and Interest   Commission of Contributions and Contributions and Contributions and Contribution of Contributions & Contribution of Co	2										
Capital Grants and Contribution   Capi	Total Charges for Services	37,634,883	33,840,917	33,606,489	34,627,721	34,368,456	30,167,581	29,353,922	29,115,425	29,177,437	29,753,460
Public Safety   1,23,50											
Public Sacley   Public Works   18,185,028   7,200,709   6,629,760   7,252,012   4,900,01   4,574,155   4,599,760   6,063,809   5,177,688   7,000,700	Legislative and Executive	604,901	2,242,092	137,181	351,093	247,960	145,065	83,735	111,659	3,980	132,733
Public Works   19.883.252   16.581.355   15.277.60   14.151.905   12.499,444   14.275.51   15.799.294   11.461.704   11.768,773   15.371.293   11.461.704   11.768,773   15.371.293   11.461.704   12.505.705   12.498.705   12.499.405   12.499.805   13.249.517   104.795.827   106.796.529   105.778.87   108.653.639   10.4948.885   10.628.298   13.249.517   104.795.827   106.796.529   105.778.87   108.653.639   10.4948.885   10.628.298   13.249.517   104.795.827   104.795.827   106.796.529   105.778.87   108.653.639   10.4948.885   10.628.298   13.249.517   104.795.827   104.795.827   106.796.529   106.796.829   10.5778.887   10.653.639   10.653.639   10.659.829   10.659.829   10.4948.885   10.628.298   10.495.829   10.495.829   10.495.829   10.495.829   10.6795.827   10.6795.829   1	Judicial	398,315			737,450	1,340,990	1,078,115	1,063,503	751,034		237,580
Heath Human Services 47,640,759 45,524,581 43,049,922 42,666,107 43,331,437 44,297,048 42,539,985 39,652,98 44,116,911 39,361,546 31612,525 1 1040 Operating Grants, Contributions & Interest 124,987,545 117,889,245 117,889,				7,200,709			4,900,031		4,599,760	6,063,809	5,177,658
Human Services											
Capital Grants and Contribution   Capi											
Capital Grants and Contribution   Capi											
Public Works	Total Operating Grants, Contributions & Interest	124,987,545	117,889,245	108,828,246	104,948,885	106,282,989	113,249,517	104,795,827	106,796,520	105,778,387	108,653,639
Public Works											
Health		-	-			-	-	=	-	-	-
Total Capital Grants and Contribution		4,221,364	5,547,883	9,425,331	5,329,461		9,125,096	5,213,633	5,746,369	9,878,738	9,941,541
Protect   Program Revenues   Program Revenues   Program Revenue			<del></del>	<del></del>	<del></del>		<del></del>	<del></del>	<del></del>	<del></del>	<del></del>
Business-Type Program Revenue:  Charges for Services  Sewer 29,873,093 29,061,771 28,276,379 28,520,971 28,191,617 27,395,569 25,445,985 24,698,405 21,870,301 21,687,158 Water 838,483 873,248 756,855 695,936 767,729 771,436 706,998 666,661 702,965 685,037 Sheriff's Webcheck 26,745 31,105 27,003 44,612 42,246 32,316 29,628 23,087 17,552 17,872 Auditor's License Bureau 5 2 2,264,598 30,738,321 29,966,124 29,060,237 29,261,519 29,001,592 28,199,321 26,182,611 25,409,388 23,055,871 22,822,120 Operating and Capital Grants and Contribution Sewer 1,075,661 1,398,121 2,674,201 1,597,820 2,397,309 951,967 510,000 626,545 4,215,837 611,142 Water 1,075,661 1,398,121 2,674,201 1,597,820 2,397,309 951,967 510,000 626,545 4,215,837 611,142 Water 1,075,661 1,398,121 2,674,201 1,597,820 2,397,309 951,967 510,000 626,545 4,215,837 611,142 Water 1,075,661 1,398,121 2,674,201 1,597,820 2,397,309 951,967 510,000 626,545 4,215,837 611,142 Water 1,075,671 1,075,67	*										
Charges for Services Sewer	Total Governmental Revenues	\$ 166,843,792 \$	157,278,045 \$	152,235,972 \$	145,593,601 \$	142,524,838	\$ 152,542,194	S 139,363,382 <u>\$</u>	141,658,314 \$	144,834,562 \$	148,348,640
Sewer         29,873,093         29,061,771         28,276,379         28,520,971         28,191,617         27,395,569         25,445,885         24,698,405         21,870,301         21,687,158           Water         838,483         873,248         756,855         695,936         767,729         771,436         706,998         666,661         702,965         685,037           Sheriff's Webcheck         26,745         31,105         27,003         44,612         42,246         32,316         29,628         23,087         17,552         17,872           Auditor's License Bureau         -         -         -         -         -         -         -         -         21,235         465,053         432,053           Total Charges for Services         30,738,321         29,966,124         29,060,237         29,261,519         29,001,592         28,199,321         26,182,611         25,409,388         23,055,871         22,822,120           Operating and Capital Grants and Contribution           Sewer         1,075,661         1,398,121         2,674,201         1,597,820         2,397,309         951,967         510,000         626,545         4,215,837         611,142           Water         8,400         8,000         - <t< td=""><td>Business-Type Program Revenue:</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></t<>	Business-Type Program Revenue:										
Water         838,483         873,248         756,855         695,936         767,729         771,436         706,998         666,661         702,965         685,037           Sheriff's Webcheck         26,745         31,105         27,003         44,612         42,246         32,316         29,628         23,087         17,552         17,872           Auditor's License Bureau         -         -         -         -         -         -         -         -         -         -         -         21,235         465,053         432,053           Total Charges for Services         30,738,321         29,966,124         29,060,237         29,261,519         29,001,592         28,199,321         26,182,611         25,409,388         23,055,871         22,822,120           Operating and Capital Grants and Contribution           Sewer         1,075,661         1,398,121         2,674,201         1,597,820         2,397,309         951,967         510,000         626,545         4,215,837         611,142           Water         8,400         8,000         -         59,272         39,380         -         29,880         13,778         4,055         -           Total Operating and Capital Grants and Contribution											
Sheriff's Webcheck   26,745   31,105   27,003   44,612   42,246   32,316   29,628   23,087   17,552   17,872											
Auditor's License Bureau         - <td></td>											
Total Charges for Services         30,738,321         29,966,124         29,060,237         29,261,519         29,001,592         28,199,321         26,182,611         25,409,388         23,055,871         22,822,120           Operating and Capital Grants and Contribution         Sewer         1,075,661         1,398,121         2,674,201         1,597,820         2,397,309         951,967         510,000         626,545         4,215,837         611,142           Water         8,400         8,000         -         59,272         39,380         -         29,880         13,778         4,055         -           Total Operating and Capital Grants and Contribution         1,084,061         1,406,121         2,674,201         1,657,092         2,436,689         951,967         539,880         654,643         4,219,892         611,142           Total Distincess-Type Revenues         31,822,382         31,732,245         31,734,438         30,918,611         31,438,281         29,151,288         26,722,491         26,064,031         27,275,763         23,433,262           Total Primary Government Program Revenue         \$ 198,666,174         \$ 188,650,290         \$ 183,970,410         \$ 176,512,212         \$ 173,963,119         \$ 181,693,482         \$ 166,085,873         \$ 167,722,345         \$ 172,110,325         \$ 171,781,902 </td <td></td> <td>26,745</td> <td>31,105</td> <td>27,003</td> <td>44,612</td> <td>42,246</td> <td>32,316</td> <td>29,628</td> <td></td> <td></td> <td>. ,</td>		26,745	31,105	27,003	44,612	42,246	32,316	29,628			. ,
Operating and Capital Grants and Contribution         Sewer         1,075,661         1,398,121         2,674,201         1,597,820         2,397,309         951,967         510,000         626,545         4,215,837         611,142           Water         Sheriff's Webcheck         8,400         8,000         -         59,272         39,380         -         29,880         13,778         4,055         -           Total Operating and Capital Grants and Contribution         1,084,061         1,406,121         2,674,201         1,657,092         2,436,689         951,967         539,880         654,643         4,219,892         611,142           Total Business-Type Revenues         31,822,382         31,372,245         31,734,438         30,918,611         31,438,281         29,151,288         26,722,491         26,064,031         27,275,763         23,433,262           Total Primary Government Program Revenue         \$ 198,666,174         \$ 188,650,290         \$ 183,970,410         \$ 176,512,212         \$ 173,963,119         \$ 181,693,482         \$ 166,085,873         \$ 167,722,345         \$ 172,110,325         \$ 171,781,902											
Sewer         1,075,661         1,398,121         2,674,201         1,597,820         2,397,309         951,967         510,000         626,545         4,215,837         611,142           Water         8,400         8,000         -         59,272         39,380         -         29,880         13,778         4,055         -           Total Operating and Capital Grants and Contribution         1,084,061         1,406,121         2,674,201         1,657,092         2,436,689         951,967         539,880         654,643         4,219,892         611,142           Total Business-Type Revenues         31,822,382         31,372,45         31,734,438         30,918,611         31,438,281         29,151,288         26,722,491         26,064,031         27,275,763         23,433,262           Total Primary Government Program Revenue         \$198,666,174         \$188,650,290         \$183,970,410         \$176,512,212         \$173,963,119         \$181,693,482         \$160,085,873         \$167,722,345         \$172,110,325         \$171,178,1902	Total Charges for Services	30,738,321	29,966,124	29,060,237	29,261,519	29,001,592	28,199,321	26,182,611	25,409,388	23,055,871	22,822,120
Sewer         1,075,661         1,398,121         2,674,201         1,597,820         2,397,309         951,967         510,000         626,545         4,215,837         611,142           Water         8,400         8,000         -         59,272         39,380         -         29,880         13,778         4,055         -           Total Operating and Capital Grants and Contribution         1,084,061         1,406,121         2,674,201         1,657,092         2,436,689         951,967         539,880         654,643         4,219,892         611,142           Total Business-Type Revenues         31,822,382         31,372,45         31,734,438         30,918,611         31,438,281         29,151,288         26,722,491         26,064,031         27,275,763         23,433,262           Total Primary Government Program Revenue         \$198,666,174         \$188,650,290         \$183,970,410         \$176,512,212         \$173,963,119         \$181,693,482         \$160,085,873         \$167,722,345         \$172,110,325         \$171,178,1902	Operating and Capital Grants and Contribution										
Water         Short of Sheriffs Webcheck         8,400         8,000         -         59,272         39,380         -         29,880         13,778         4,055         - <td></td> <td>1.075.661</td> <td>1,398,121</td> <td>2,674,201</td> <td>1.597.820</td> <td>2,397,309</td> <td>951,967</td> <td>510,000</td> <td>626,545</td> <td>4.215.837</td> <td>611,142</td>		1.075.661	1,398,121	2,674,201	1.597.820	2,397,309	951,967	510,000	626,545	4.215.837	611,142
Total Operating and Capital Grants and Contribution         1,084,061         1,406,121         2,674,201         1,657,092         2,436,689         951,967         539,880         654,643         4,219,892         611,142           Total Business-Type Revenues         31,822,382         31,372,245         31,734,438         30,918,611         31,438,281         29,151,288         26,722,491         26,064,031         27,275,763         23,433,262           Total Primary Government Program Revenue         \$ 198,666,174         \$ 188,650,290         \$ 183,970,410         \$ 176,512,212         \$ 173,963,119         \$ 181,693,482         \$ 167,722,345         \$ 172,110,325         \$ 171,781,902		-,-,-,	-	-,	-	-,,	-	-		-	-
Total Business-Type Revenues         31,822,382         31,372,245         31,734,438         30,918,611         31,438,281         29,151,288         26,722,491         26,064,031         27,275,763         23,433,262           Total Primary Government Program Revenue         \$ 198,666,174         \$ 188,650,290         \$ 183,970,410         \$ 176,512,212         \$ 173,963,119         \$ 181,693,482         \$ 166,085,873         \$ 167,722,345         \$ 172,110,325         \$ 171,781,902	Sheriff's Webcheck	8,400	8,000	<u> </u>	59,272	39,380		29,880	13,778	4,055	<u> </u>
Total Primary Government Program Revenue         \$ 198,666,174         \$ 188,650,290         \$ 183,970,410         \$ 176,512,212         \$ 173,963,119         \$ 181,693,482         \$ 166,085,873         \$ 167,722,345         \$ 172,110,325         \$ 171,781,902	Total Operating and Capital Grants and Contribution	1,084,061	1,406,121	2,674,201	1,657,092	2,436,689	951,967	539,880	654,643	4,219,892	611,142
	Total Business-Type Revenues	31,822,382	31,372,245	31,734,438	30,918,611	31,438,281	29,151,288	26,722,491	26,064,031	27,275,763	23,433,262
	Total Primary Government Program Revenue	\$ 198,666,174 \$	188,650,290 \$	183,970,410 \$	176,512,212 \$	173,963,119	\$ 181,693,482	166,085,873 \$	167,722,345 \$	172,110,325 \$	171,781,902
	(continued)	-		-							

Changes in Net Position - Primary Government Last Ten Years

Expenses	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
Primary Government - Governmental Expenses:										
General Government:										
Legislative and Executive	\$ 25,214,023	\$ 33,828,974 \$	36,511,382	\$ 30,503,830 \$	8 28,296,134 \$	30,036,781	\$ 28,211,176	\$ 29,878,817	\$ 27,412,703	\$ 23,511,403
Judicial	9,868,294	18,005,134	20,018,104	18,905,584	19,105,073	17,153,700	16,924,005	16,811,429	16,307,480	16,001,231
Public Safety	23,863,417	46,465,310	51,239,774	44,800,820	43,830,995	38,436,391	33,410,168	28,867,341	28,923,865	25,848,648
Public Works	21,421,269	30,183,951	24,679,858	26,123,487	28,611,333	23,137,045	24,495,192	24,734,079	24,306,962	21,617,023
Health	66,330,635	75,636,987	83,019,519	81,372,905	83,988,790	79,957,016	83,135,296	82,758,053	81,242,868	85,103,577
Human Services	36,404,981	55,577,840	60,829,998	57,787,013	58,793,151	56,939,955	60,254,313	53,343,216	49,962,740	47,451,793
Other	-	-	-	-	-	-	-	-	-	348,355
Intergovernmental	-	-	-	-	-	-	-	-	-	81,216
Interest and Fiscal Charges	466,893	518,116	1,635,757	743,493	150,296	166,944	191,168	211,834	237,871	390,438
Issuance Costs			<u>-</u> .							
Total Governmental Program Expenses	183,569,512	260,216,312	277,934,392	260,237,132	262,775,772	245,827,832	246,621,318	236,604,769	228,394,489	220,353,684
Business-Type Expenses:										
Sewer	22,695,660	26,307,182	27,090,947	25,927,515	26,780,716	20,659,280	21,168,737	20,264,731	21,435,575	19,833,857
Water	1,234,981	992,859	1,342,462	697,501	622,199	848,763	871,128	840,246	652,905	766,593
Molly	-	-	-	-		-	27,336	233	233	233
Sheriff's Webcheck	21,159	13,584	20,461	37,043	39,531	24,670	11,906	9,693	16,060	36,721
Auditor's License Bureau	-	= 7- 7-	-,			-	-	44,565	403,397	357,926
Total Business-Type Expenses	23,951,800	27,313,625	28,453,870	26,662,059	27,442,446	21,532,713	22,079,107	21,159,468	22,508,170	20,995,330
Total - Primary Government Expenses	\$ 207,521,312	\$ 287,529,937 \$	306,388,262	\$ 286,899,191 \$	\$ 290,218,218 \$	\$ 267,360,545	\$ 268,700,425	\$ 257,764,237	\$ 250,902,659	\$ 241,349,014
•										
Net (Expense)/Revenue										
Governmental Activites	(16,725,720)	(102,938,267)	(125,698,420)	(114,643,531)	(120,250,934)	(93,285,638)	(107,257,936)	(94,946,455)	(83,559,927)	(72,005,044)
Business-Type Activities	7,870,582	4,058,620	3,280,568	4.256,552	3,995,835	7,618,575	4,643,384	4,904,563	4,767,593	2,437,932
Total Primary government net expense	(8,855,138)	(98,879,647)	(122,417,852)	(110,386,979)	(116,255,099)	(85,667,063)	(102,614,552)	(90,041,892)	(78,792,334)	(69,567,112)
Total Trimary government net expense	(0,000,100)	(70,077,017)	(122,117,032)	(110,500,575)	(110,233,033)	(05,007,005)	(102,011,002)	(>0,0.11,0>2)	(10,172,331)	(0),507,112)
General Revenues										
Governmental Revenues										
Property Taxes										
General Purposes	17,494,956	17,238,773	16,259,050	14,453,018	14,353,549	13,977,904	12,657,423	12,428,299	12,485,950	13,727,907
Developmental Disabilities	33,515,235	33,215,530	31,064,641	30,109,778	29,865,904	29,338,193	28,309,379	27,770,824	27,722,491	28,808,507
Emergency Services	715,174	637,847	600,921	584,757	580,540	571,752	554,030	544,151	543,446	544,844
Mental Health	6,657,783	6,606,177	6,202,682	6,090,752	6,023,773	5,915,794	5,741,567	5,642,190	5,675,346	6,310,013
Children's Services	12,126,277	9,250,471	8,725,913	8,489,829	8,435,104	8,294,977	8,101,348	7,906,576	7,923,068	8,370,315
Sales and Use Taxes	39,517,492	34,112,712	34,157,188	33,685,014	33,471,814	33,503,984	32,906,197	32,091,842	29,876,377	22,986,301
Other Local Taxes	3,107,660	1,897,020	3,168,778	-	-	_	- ,, -	- / /-	-	_
Grants and Entitlements not Restricted to Specific Programs	13,108,297	11,001,001	11,139,550	10,813,208	9,796,959	9,593,479	8,875,245	8,776,193	7,735,363	7,839,052
Gain on Sale of Capital Asset	· · · · -	, , , , , , , , , , , , , , , , , , ,	· · · · · -	19,187		· · · · -		· · · · · · -	· · · · · -	3,136
Revenue in Lieu of Taxes	224,346	213,357	215,917	167,389	-	_	-	-	-	
Investment Earnings	286,217	2,623,307	5,961,449	2,754,745	1,594,463	1,638,767	1,042,676	931,681	541,889	1,037,341
Miscellaneous	4,906,836	6,231,204	4,549,952	4,935,078	3,867,357	5,591,998	9,897,609	4,515,939	5,538,395	5,775,906
Total Governmental Revenues	131,660,273	123,027,399	122,046,041	112,102,755	107,989,463	108,426,848	108,085,474	100,607,695	98,042,325	95,403,322
Business-Type Revenues										
Gain on Capital Assets	-	14,370	-	-	-	-	-	-	-	-
Miscellaneous	188,942	190,190	150,763	231,611	128,662	138,905	47,019	42,466	42,805	29,080
Total Business-Type Revenues	188,942	204,560	150,763	231,611	128,662	138,905	47,019	42,466	42,805	29,080
Transfers	212,501	201,000	150,705	231,011	(342,174)	150,505	,015	.2,100		(10)
Transfers	212,501	<del></del>			(342,174)				<u>_</u>	(10)
Total General Revenues	131,849,215	123,231,959	122,196,804	112,334,366	108,118,125	108,565,753	108,132,493	100,650,161	98,085,130	95,432,402
		123,231,939	122,190,804	112,334,300		108,303,733	108,132,493	100,030,101	98,083,130	
Transfers	(212,501)				342,174	<u>-</u>				10
Cl N D										
Change in Net Position	\$ 114 722 052	e 20.000.122 e	(2.652.250)	0 (2.540.770) 6	(11.010.202) 6	15 141 210	6 927 520	6 5 ((1 242	0 14 402 200	e 22.200.200
Governmental Activities	0 111,722,002		(3,652,379)							
Business-Type Activities	8,272,025	4,263,180	3,431,331	4,488,163	3,782,323	7,757,480	4,690,403	4,947,029	4,810,398	2,467,002
Total Primary Government	\$ 122,994,077	<u>\$ 24,352,312</u> <u>\$</u>	(221,048)	\$ 1,947,387 <b>\$</b>	(8,136,974) \$	22,898,690	\$ 5,517,941	\$ 10,608,269	\$ 19,292,796	\$ 25,865,290

Source: Stark County Auditor

**STARK COUNTY, OHIO**Fund Balances - Governmental Funds Last Ten Years

Fund Balances General Fund	<u>2021</u>	<u>2020</u>	<u>2019</u>	2	018-Restated	<u>2017</u>
Nonspendable	\$ 2,706,940	\$ 2,541,109	\$ 2,347,650	\$	2,006,979	\$ 1,880,719
Committed	5,884,098	5,273,023	5,503,586		4,908,358	3,786,832
Assigned	2,996,639	3,116,372	4,349,668		3,416,602	8,933,840
Unassigned	 26,457,818	 20,140,652	 18,986,219		14,031,137	 7,145,025
Total General Fund Balances	\$ 38,045,495	\$ 31,071,156	\$ 31,187,123	\$	24,363,076	\$ 21,746,416
Other Governmental Funds						
Nonspendable	\$ 2,156,815	\$ 2,107,067	\$ 2,117,431	\$	2,267,074	\$ 1,957,478
Restricted	181,936,074	155,172,312	129,601,290		123,469,317	119,238,169
Committed	13,011,444	12,738,602	11,767,991		9,184,182	6,508,123
Assigned	6,775	6,775	6,775		6,775	6,775
Unassigned	(49,003)	 (53,898)	 (17,935)		(77,775)	(3,141,066)
Total Other Governmental Fund Balances	\$ 197,062,105	\$ 169,970,858	\$ 143,475,552	\$	134,849,573	\$ 124,569,479

(continued)

Source: Stark County Auditor
Note: Due to the implementation of GASB Statement No. 54, in 2012 - 2021, the Certificate of Title,

Real Estate Prepayment and Recorder's Equipment funds are included with the General fund on a GAAP basis.

<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
\$ 1,449,912	\$ 1,254,896	\$ 1,317,935	\$ 1,398,036	\$ 2,027,444
3,024,704	2,502,206	1,703,979	1,100,153	772,835
3,573,713	4,905,509	2,681,124	4,404,094	6,369,772
8,631,302	8,463,295	11,289,505	11,308,056	8,209,521
\$ 16,679,631	\$ 17,125,906	\$ 16,992,543	\$ 18,210,339	\$ 17,379,572
\$ 2,260,794	\$ 2,163,546	\$ 2,676,051	\$ 1,981,377	\$ 2,048,857
111,194,025	104,521,652	107,138,021	101,514,442	95,632,821
6,747,674	5,126,179	3,311,145	2,579,427	1,572,818
6,775	6,775	-	6,775	6,775
(185,446)	(493,465)	(456,223)	(193,581)	(162,244)
\$ 120,023,822	\$ 111,324,687	\$ 112,668,994	\$ 105,888,440	\$ 99,099,027

**STARK COUNTY, OHIO** *Change in Fund Balances - Governmental Funds* Last Ten Years

Revenues	<u>2021</u>	2020	2019	2018-Restated	<u>2017</u>
Property and Other Local Taxes	\$ 68,490,811	\$ 64,808,582	\$ 62,957,283	\$ 60,171,117	
Permissive Sales Tax	39,106,436	34,165,349	34,030,056	33,501,421	33,596,246
Other Local Taxes	3,107,660	1,897,020	3,168,778	-	-
Revenue in Lieu of Taxes	224,346	213,357	215,917	167,389	_
Charges for Services	35,455,438	31,751,958	31,911,767	32,669,438	32,656,691
Licenses and Permits	593,267	477,497	392,782	377,027	457,098
Fines and Forfeitures	864,365	861,640	868,179	1,129,705	882,709
Intergovernmental	134,400,353	134,310,407	134,345,652	120,737,449	119,630,628
Special Assessments	339,136	359,636	376,573	399,171	454,108
Interest	292,846	2,628,930	5,974,492	2,764,180	1,599,591
Rent	721,813	749,822	433,761	451,551	371,971
Other	4,899,494	5,862,304	4,830,587	4,458,331	3,949,886
Total Revenues	288,495,965	278,086,502	279,505,827	256,826,779	253,109,381
Expenditures Current: General Government: Legislative and Executive	31,527,072	32,755,963	33,895,467	29,461,132	30,317,103
Judicial	18,049,284	17,974,652	17,525,270	17,256,118	17,510,744
Public Safety	45,823,649	42,530,572	42,048,835	39,493,419	37,358,004
Public Works	19,347,609	18,694,724	19,539,639	17,400,704	18,407,971
Health	78,238,347	74,200,663	79,110,411	80,353,536	82,787,301
Human Services	54,653,167	53,519,725	53,641,926	53,915,273	53,792,337
Other		-	-	-	-
Capital Outlay	8,935,784	10,554,360	15,305,051	11,972,160	16,099,052
Intergovernmental	-	-	-		-
Debt Service:					
Principal Retirement	1,714,657	1,566,935	1,737,495	12,596,006	569,764
Interest and Fiscal Charges	466,895	518,116	1,635,756	743,493	150,294
Total Expenditures	258,756,464	252,315,710	264,439,850	263,191,841	256,992,570
<b></b>					
Excess (Deficiency) of Revenues Over					
(Under) Expenditures	29,739,501	25,770,792	15,065,977	(6,365,062)	(3,883,189)
Other Financing Sources (Uses)					
Transfers In	10,791,704	6,646,431	6,831,868	6,886,362	2,734,574
Proceeds from Loans	-	608,547	347,273	466,066	1,043,489
Proceeds from Sale of Capital Assets	75,712	-	36,776	37,266	109,968
Inception of Capital Lease	-	-	-	-	-
General Obligation Bonds Issued	-	-	-	15,170,000	-
Transfers Out	(6,541,331)	(6,646,431)	(6,831,868)	(6,886,362)	(2,392,400)
Proceeds of Bond Anticipation Notes Premium on Debt Issued	-	-	-	196,112	12,000,000
	4 22 6 00 5		204.040		12.405.621
Total Other Financing Sources (Uses)	4,326,085	608,547	384,049	15,869,444	13,495,631
Net Change in Fund Balances	\$ 34,065,586	\$ 26,379,339	<u>\$ 15,450,026</u>	\$ 9,504,382	\$ 9,612,442
Debt Service as a Percentage of Noncapital Expenditures	0.91%	0.86%	1.41%	5.39%	0.30% (continued)
Source: Stark County Auditor					(continued)

\$	2016 58,244,262	\$\frac{2015}{55,217,131}	\$	2014 54,129,365	\$	2013 53,625,012	\$	2012 57,106,797
Ψ	33,528,718	32,751,360	Ψ	31,979,828	Ψ	29,680,931	Ψ	20,403,559
	-	52,751,500		-		-		20,103,333
	_	-		_		_		_
	28,639,427	27,730,525		27,182,526		27,278,072		28,446,911
	299,185	251,894		233,296		314,850		162,924
	927,782	1,055,664		1,148,721		1,135,947		1,168,340
	126,895,115	119,429,871		122,703,405		121,185,821		123,575,939
	510,596	620,236		600,451		618,987		622,740
	1,641,268	1,043,176		931,834		542,138		1,037,657
	320,208	315,833		550,887		467,689		316,080
	5,573,051	9,902,979		4,300,640		5,771,905		5,556,547
	256,579,612	248,318,669		243,760,953		240,621,352		238,397,494
	31,373,763	30,944,118		30,002,334		27,254,771		23,405,244
	16,550,976	16,978,858		17,034,234		16,310,522		15,726,755
	36,145,293	31,904,263		28,706,948		27,442,927		26,725,577
	16,712,943	18,567,706		17,767,151		19,500,169		18,091,609
	78,843,112	83,414,868		82,613,279		80,428,676		84,797,155
	56,989,106	59,566,352		54,167,000		49,892,891		46,868,998
	-	-		238,734		=		348,355
	10,979,920	7,474,888		7,296,981		10,883,976		12,349,956
	-	-		-		-		81,216
	604,615	1,220,281		1,046,191		1,298,678		1,328,698
	166,944	191,168		211,834	_	237,871		406,893
	248,366,672	250,262,502		239,084,686	_	233,250,481		230,130,456
	8,212,940	(1,943,833)		4,676,267		7,370,871		8,267,038
	3,500,000	4,070,000		2,350,000		1,880,000		608,954
	-			600,000		172,408		259,301
	39,920	136,345		286,491		76,901		46,052
	-	523,846		-		-		-
	-	-		-		-		-
	(3,500,000)	(4,070,000)		(2,350,000)		(1,880,000)		(608,944)
	-	-		-		-		-
	<u>-</u>			<u>-</u>		<u>-</u>		<u>-</u>
	39,920	660,191		886,491		249,309		305,363
<u>\$</u>	8,252,860	\$ (1,283,642)	<u>\$</u>	5,562,758	<u>\$</u>	7,620,180	\$	8,572,401
	0.34%	0.60%		0.56%		0.69%		0.80%

Assessed and Estimated Actual Value of Taxable Property Last Ten Years

		Rea	Property	Public Util	ity Property	Tangible Per	sonal Property	To	otals		
			Estimated		Estimated		Estimated		Estimated		Direct Tax Rate
	Year	Assessed Value	Actual Value (1)	Assessed Value	Actual Value (1)	Assessed Value	Actual Value (1)	Assessed Value	Actual Value	Ratio	(2)
•	2021	\$ 7,904,176,276	\$ 22,583,360,771	\$ 892,668,820	\$ 3,570,675,280	\$ -	\$ -	\$ 8,796,845,090	\$ 26,154,036,051	33.6	11.50
	2020	7,829,168,51	22,369,052,886	859,605,980	3,438,423,920	-	-	8,688,774,490	25,807,476,806	33.7	11.50
	2019	7,763,422,250	22,181,206,429	569,538,660	2,278,154,640	-	-	8,332,960,910	24,459,361,069	34.1	11.50
	2018	6,951,967,97	19,862,765,629	504,844,520	2,019,378,080	-	-	7,456,812,490	21,882,143,709	34.1	11.50
	2017	6,847,653,24	19,564,723,543	471,435,540	1,885,742,160	-	-	7,319,088,780	21,450,465,703	34.1	11.50
S8	2016	6,765,180,76	19,329,087,886	422,157,620	1,688,630,480	-	-	7,187,338,380	21,017,718,366	34.2	11.50
∞	2015	6,211,234,220	17,746,383,486	353,274,020	1,413,096,080	-	-	6,564,508,240	19,159,479,566	34.3	11.50
	2014	6,161,391,46	17,603,975,600	322,739,610	1,290,958,440	-	-	6,484,131,070	18,894,934,040	34.3	11.50
	2013	6,102,068,95	17,434,482,714	326,437,220	1,169,600,560	-	-	6,428,506,170	18,604,083,274	34.6	11.50
	2012	6,835,116,050	19,528,903,000	272,777,130	1,091,108,520	-	-	7,107,893,180	20,620,011,520	34.5	11.50

Note: The percentage for all real property was 35%, for public utility property was 25%, and for tangible personal property inventory, machinery and equipment, 0%; local telephone company property placed into use after 1995 and all long distance and cellular property, 10%; telephone company legacy property, 10%

Source: Stark County Auditor

<sup>(1)</sup> This amount is calculated by dividing the assessed value by the assessment percentage.

<sup>(2)</sup> The total direct tax rate is per \$1,000 of assessed value.

Property Tax Rates
Direct and Overlapping Governments
(Per \$1,000 of Assessed Value)
Last Ten Years

	2021	2020	2019	2018	2017	<u>2016</u>	<u>2015</u>	2014	2013	2012
County Units										
General Fund	2.20	2.20	2.20	2.20	2.20	2.20	2.20	2.20	2.20	2.20
Board of Developmental Disabilities	6.80	6.80	6.80	6.80	6.80	6.80	6.80	6.80	6.80	6.80
Mental Health (648 Board)	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
9-1-1 System	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10
Children's Services	1.40	1.40	1.40	1.40	1.40	1.40	1.40	1.40	1.40	1.40
Total County Rate	11.50	11.50	11.50	11.50	11.50	11.50	11.50	11.50	11.50	11.50
Townships										
Bethlehem	4.00	4.00	4.00	4.00	4.00	7.00	7.00	7.00	7.00	7.00
Bethlehem - Navarre Village	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50
Canton	14.00	14.00	14.00	14.00	14.00	14.00	11.10	11.10	8.10	8.10
Canton - Canton City	9.10	9.10	9.10	9.10	9.10	9.10	9.10	9.10	6.10	6.10
Canton - Meyers Lake Village	9.10	9.10	9.10	9.10	9.10	9.10	9.10	9.10	6.10	6.10
Jackson	20.25	20.25	20.25	19.25	19.25	19.25	17.75	16.50	15.50	15.50
Jackson - Hills & Dales Village	12.80	12.80	12.80	11.80	11.80	11.80	10.30	10.30	9.30	9.30
Lake	10.50	10.50	10.50	10.00	10.00	10.00	10.00	10.00	10.00	10.00
Lake - Uniontown Police District	21.30	21.30	21.30	20.80	20.80	20.80	20.80	20.80	20.80	20.80
Lake - Hartville Village	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20
Lawrence	17.55	17.55	16.05	16.05	16.05	16.05	16.05	15.05	13.80	13.80
Lawrence - Canal Fulton City	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60
Lexington Canal Tulton City	11.85	11.85	11.85	11.10	11.10	10.10	10.10	10.10	10.10	10.10
Lexington - Limaville Village	-	-	6.95	6.20	6.20	5.20	5.20	5.20	5.20	5.20
Marlboro	12.30	12.30	11.00	11.00	11.00	11.00	10.25	9.25	9.25	9.25
Nimishillen	12.00	12.00	12.00	12.00	10.00	10.00	10.23	10.00	10.00	10.00
Nimishillen - Louisville City	11.00	11.00	11.00	11.00	9.00	9.00	9.00	9.00	9.00	9.00
Osnaburg	8.40	8.40	8.40	8.40	8.40	8.40	8.40	8.40	8.40	8.40
Osnaburg - Canton City	6.40	6.40	6.40	6.40	6.40	6.40	6.40	6.40	6.40	6.40
Osnaburg - East Canton Village	6.40	6.40	6.40	6.40	6.40	6.40	6.40	6.40	6.40	6.40
Paris	4.60	2.60	4.60	4.60	4.60	4.60	4.60	4.60	5.00	6.50
Paris - Minerva Village	0.80	0.80	0.80	0.80	0.80	0.80	0.80	0.80	1.20	2.70
Perry	16.89	16.89	16.89	16.89	16.89	16.89	14.89	12.15	12.15	12.15
Perry - Canton City	8.00	8.00	8.00	8.00	8.00	8.00	6.00	5.00	5.00	5.00
Perry - Massillon City	8.00	8.00	8.00	8.00	8.00	8.00	6.00	5.00	5.00	5.00
Perry - Navarre Village	8.00	8.00	8.00	8.00	8.00	8.00	6.00	5.00	5.00	5.00
Pike	5.60	5.60	5.60	5.60	5.60	5.60	5.60	5.60	5.60	5.60
Pike - East Sparta Village	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60
Plain	17.95	17.95	17.95	17.95	17.95	15.95	13.95	12.45	12.45	12.45
Plain - Canton City	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10
Plain - North Canton City	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10
Plain - Meyers Lake Village	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10
Sandy	2.60	2.60	2.60	2.60	2.60	2.60	2.60	2.60	2.60	2.60
Sandy - Magnolia Village	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60
Sandy - Waynesburg Village	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60
Sugarcreek	7.20	7.20	7.20	7.20	7.20	7.20	7.20	7.20	7.20	7.20
Sugarcreek - Beach City Village	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40
Sugarcreek - Beach City vinage Sugarcreek - Brewster Village	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40
Sugarcreek - Brewster Village Sugarcreek - Wilmot Village	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40
Tuscarawas	5.70	5.70	5.70	5.70	5.70	5.70	5.70	5.70	5.70	5.70
Washington	5.75	5.75	5.75	5.75	5.00	5.00	5.00	5.00	5.00	4.50
Washington - Alliance City	3.73	3.75	3.75	3.73	3.10	3.10	3.10	3.10	3.10	2.60
washington - Amanee City	5.05	5.65	5.65	5.65	5.10	5.10	5.10	3.10		ntinued)
									(60	minucuj

Property Tax Rates Direct and Overlapping Governments (Per \$1,000 of Assessed Value) Last Ten Years

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
School Districts										
Alliance CSD	60.10	59.80	60.00	61.10	61.20	61.60	62.20	62.10	62.10	60.60
Brown LSD	49.15	51.50	51.50	51.50	50.80	50.80	50.70	50.70	43.50	43.50
Canton CSD	80.00	72.00	73.20	75.80	75.80	76.40	80.90	77.90	77.90	75.20
Canton LSD Fairless LSD	54.60 45.80	55.60 45.10	55.80 46.60	56.10 48.60	55.90 48.70	55.80 49.00	57.90 50.70	58.10	50.10 50.30	50.10 49.90
Jackson LSD	47.80	48.10	49.20	51.40	51.50	52.00	53.10	50.60 53.20	53.40	53.10
Lake LSD	76.10	75.90	76.50	77.10	76.90	76.70	71.70	71.70	71.70	71.50
Louisville CSD	57.80	58.40	58.20	58.70	59.50	59.60	60.70	60.70	55.40	53.40
Marlington LSD	56.90	56.90	56.90	56.90	56.90	56.90	56.90	56.90	56.90	56.90
Massillon CSD	54.00	53.50	53.10	55.30	55.80	56.00	57.00	57.10	56.70	45.70
Minerva LSD	43.50	40.00	42.60	43.60	43.70	44.00	44.90	45.20	45.20	45.20
North Canton CSD	86.60	83.10	85.10	78.70	78.70	78.70	78.80	78.80	76.40	76.00
Northwest LSD	52.40	53.30	54.40	55.00	55.10	55.20	56.00	56.00	56.10	55.00
Osnaburg LSD	62.40	61.90	62.20	63.40	63.40	63.80	64.20	64.20	64.20	63.70
Perry LSD	52.20	47.00	47.00	47.80	47.90	48.30	49.10	49.20	49.20	48.40
Plain LSD	63.00	62.80	62.80	63.50	63.50	63.50	63.60	63.60	63.40	63.60
Sandy Valley LSD	46.40	46.00	46.80	48.40	48.60	48.90	50.40	50.50	50.80	50.50
Southeast LSD	46.50	46.50	48.25	49.20	49.55	49.95	50.25	51.35	51.35	51.35
Tuscarawas Valley LSD	35.30	35.60	40.30	42.60	42.60	44.00	44.60	35.80	35.90	36.00
Tuslaw LSD	62.40	62.60	62.70	64.30	64.70	65.10	65.80	66.00	66.00	65.50
Joint Vocational Schools	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Buckeye JVSD	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80
Stark County Area JVSD Wayne County JVSD	2.00 4.60	2.00 4.60	2.00	2.00 4.60	2.00 4.85	2.00 4.85	2.00 4.85	2.00 4.85	2.00 4.85	2.00 4.85
wayne County JVSD	4.00	4.00	4.60	4.00	4.03	4.63	4.63	4.63	4.63	4.63
<u>Cities</u> Alliance	7.00	7.00	7.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00
Canal Fulton	4.60	4.60	4.60	4.70	4.60	3.60	3.80	4.10	3.80	3.70
Canton	8.40	8.40	8.40	8.40	8.40	7.40	7.40	7.40	3.40	3.40
Louisville	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80
Massillon	5.20	5.20	5.20	4.70	4.70	4.70	4.70	4.70	4.70	4.70
North Canton	7.40	7.40	7.40	7.40	7.40	7.40	7.40	7.40	7.40	7.40
Villages										
Beach City	14.80	14.80	11.80	11.80	11.80	11.80	11.80	11.80	11.80	11.80
Brewster	6.80	6.80	6.80	6.80	6.80	6.80	6.80	6.80	6.80	6.80
East Canton	8.90	8.90	8.90	2.30	2.30	2.30	2.30	2.30	2.30	2.30
East Sparta	18.90	21.90	21.90	21.90	21.90	18.90	18.90	18.90	18.90	18.90
Hartville	8.05	8.05	7.05	7.05	7.05	7.05	7.05	7.05	7.05	7.05
Hills & Dales	25.50	25.50	25.50	25.50	25.50	25.50	25.50	20.50	20.50	15.50
Limaville	20.00	- 25.00	9.90	9.90	9.90	9.90	9.90	9.90	9.90	1.90
Magnolia	20.90	25.90 7.80	25.90	25.90	25.90	25.90	20.90 7.80	20.90 2.80	20.90 2.80	20.90 2.80
Meyers Lake Minerva	7.80 5.50	5.50	7.80 5.50	7.80 5.50	7.80 7.30	7.80 7.30	6.30	6.30	6.30	6.30
Navarre	2.70	2.70	2.70	2.70	2.70	2.70	2.70	2.70	2.70	2.70
Waynesburg	15.40	15.40	15.40	15.40	15.40	20.40	20.40	20.40	20.40	20.40
Wilmot	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80
Special Districts										
Canton Joint Recreational District	-	-	-	-	-	1.00	1.00	1.00	1.00	1.00
County Parks	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	0.50
Canal Fulton Public Library	2.00	2.00	2.00	2.00	2.00	2.00	2.00	1.00	1.00	1.00
Louisville Public Library	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Massillon Public Library	2.90	2.90	2.90	2.90	2.90	1.90	1.90	1.90	1.90	1.90
Mohawk Valley Joint Fire District	3.50	3.50	3.50	3.50	3.50	3.50	-	-	-	-
Navarre Bethlehem Joint Fire District	3.50	3.50	3.50	3.50	3.50	-	-	-	-	-
North Canton Public Library	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50
Rodman Public Library	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50
Stark County District Library	2.00	2.00	1.70	1.70	1.70	1.70	1.70	1.70	1.70	1.00
Quad Ambulance District Tri-Division Ambulance District	7.00 5.50	7.00 5.50	7.00 5.50	7.00 5.50	7.00 4.00	7.00 4.00	7.00 4.00	7.00 4.00	7.00 4.00	7.00 4.00
Sandy Creek Joint Fire District	7.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00 -
Sandy Creek Joint I he District	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	-

Source: Stark County Auditor

Property Tax Levies and Collections Real and Public Utility Taxes Last Ten Years

	Year	Current Tax Levy	Total Adjusted	Current Tax Collections (1)	Percent Collected	Delinquent Tax Collections (2)	Total Tax Collections	Percent of Collections to Adjusted Tax Levy	Outstanding Delinquent Taxes (2)	Percent of Delinquent Taxes to Current Tax Levy
	2021	\$ 76,977,509	·		95.38 %		\$ 75,563,957	95.51 %		9.21 %
	2020	74,363,172	76,438,63	6 70,617,442	94.96	2,075,464	72,692,906	95.10	8,756,938	11.78
	2019	70,490,177	72,657,78	6 68,693,313	97.45	2,167,609	70,860,923	97.53	7,484,362	10.62
811	2018	67,549,436	69,521,41	9 66,125,499	97.89	1,971,983	68,097,481	97.95	6,268,843	9.28
	2017	66,500,652	68,928,91	7 65,030,666	97.79	2,428,265	67,458,931	97.87	6,654,717	10.01
	2016	65,268,507	67,496,25	2 63,830,082	97.80	2,227,745	66,057,827	97.87	6,956,177	10.66
	2015	62,795,838	65,015,65	7 61,105,609	97.31	2,219,819	63,325,428	97.40	6,980,108	11.12
	2014	62,011,496	64,231,78	4 59,750,739	96.35	2,220,288	61,971,027	96.48	6,675,713	10.77
	2013	61,145,678	63,431,22	0 59,399,047	97.14	2,285,542	61,684,589	97.25	6,710,250	10.97
	2012	64,817,286	67,335,08	2 62,829,528	96.93	2,517,796	65,347,323	97.05	5,975,907	9.22

<sup>(1)</sup> State Reimbursement of Rollback and Homestead Exemptions are included.

Source: Stark County Auditor

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<sup>(2)</sup> Penalties and interest are included, since by Ohio Law they become part of the tax obligation as assessment occurs.

Property Tax Levies and Collections Tangible Personal Property Taxes Last Ten Years

	Year	Current Tax Levy	Current Tax Collections	Percent Collected	Delinquent Tax Collections	Percent of Collections to Current Tax Levy	Outstanding Delinquent Taxes	Percent of Delinquent Taxes to Current Tax Levy	
	2021	\$ -	\$ -	0.00 %	\$ -	\$ -	0.00 %	\$ 295,597	0.00 %
	2020	-	-	0.00	-	-	0.00	295,597	0.00
	2019	-	-	0.00	-	-	0.00	295,597	0.00
	2018	-	-	0.00	-	-	0.00	295,597	0.00
S12	2017	-	-	0.00	-	-	0.00	295,597	0.00
Ν	2016	-	-	0.00	-	-	0.00	295,597	0.00
	2015	-	-	0.00	540	540	0.00	295,597	0.00
	2014	-	-	0.00	25,437	25,437	0.00	295,857	0.00
	2013	-	-	0.00	1,005	1,005	0.00	314,391	0.00
	2012	-	-	0.00	15,769	15,769	0.00	318,139	0.00

Source: Stark County Auditor

Source: Stark County Auditor

PRINCIPAL TAXPAYERS
REAL ESTATE TAX
CURRENT YEAR AND NINE YEARS AGO

	2	021
Taxpayer	Taxable Assessed Value	Percentage of Total County Taxable Assessed Value
Deville Developments LLC	\$ 21,889,690	0.25%
Belden Park Delaware LLC	21,450,270	0.24%
Strip Delaware LLC	21,362,090	0.24%
Fresh Mark Inc	16,118,690	0.18%
HRM Enterprises Inc	13,250,570	0.15%
Belden Mall LLC	12,425,780	0.14%
Sterilite Corporation of Ohio	12,344,790	0.14%
TimkenSteel Corporation	11,858,920	0.13%
Timken Company	10,323,900	0.12%
Alliance Ventures Inc	10,316,390	0.12%
Total	\$ 151,341,090	1.72%
Total County Assessed Valuation	\$ 8,796,845,090	
	Taxable Assessed	Percentage of Total County Taxable
Taxpayer	Value	Assessed Value
Strip Delaware LLC	\$ 19,716,560	0.28%
Timken Company	16,416,650	0.23%
Sterilite Corporation of Ohio	10,814,370	0.15%
R L Deville Enterprises LTD	10,723,180	0.15%
DHSC LLC	9,224,900	0.13%
Belden Mall LLC Alliance Ventures Inc.	8,599,130	0.12%
American Landfill Inc.	7,648,750	0.11%
DDR MDT Belden ParkII LLC	7,414,550 5,507,040	0.10%
DDR MDT Beiden Parkii LLC DDR Belden Park LLC	5,322,720	0.08% 0.07%
DDR Beiden i aik ELC	5,322,720	0.0770
Total	\$ 101,387,850	1.43%
Total County Assessed Valuation	\$ 7,107,893,180	
Total County Assessed Valuation	\$ 7,107,893,180	

Source: Stark County Auditor

PRINCIPAL TAXPAYERS

PUBLIC UTILITY TANGIBLE PERSONAL PROPERTY TAX

CURRENT YEAR AND NINE YEARS AGO

	2021										
Taxpayer	Taxable Assessed Value	Percentage of Total County Taxable Assessed Value									
Ohio Power Company	\$ 252,183,880	2.87%									
Rover Pipeline LLC	155,119,730	1.76%									
AEP Ohio Transmission Company Inc	120,868,060	1.37%									
Nexus Gas Transmission, LLC	115,668,030	1.31%									
East Ohio Gas	70,060,890	0.80%									
American Transmission System Inc	63,362,650	0.72%									
Ohio Edison	56,701,580	0.64%									
Aqua Ohio Inc	36,502,080	0.41%									
Columbia Gas of Ohio Inc	10,951,270	0.12%									
Columbia Gas Transmission	6,256,530	0.07%									
Total	\$ 887,674,700	10.09%									
Total County Assessed Valuation	\$ 8,796,845,090										
	Taxable	Percentage of Total County									
	Assessed	Taxable									
Taxpayer	Value	Assessed Value									
Ohio Power Company	\$ 154,201,850	2.17%									
Ohio Edison	43,277,850	0.61%									
Aqua Ohio Inc	32,307,380	0.45%									
East Ohio Gas	27,465,700	0.39%									
American Transmission Systems Inc.	9,472,280	0.13%									
Columbia Gas of Ohio Inc.	2,907,340	0.04%									
Columbia Gas Transmission	2,121,640	0.03%									
Cleveland Electric Illuminating	1,846,430	0.03%									
General Electric Capital Commercial Inc.	625,190										
	625,190 438,720										
General Electric Capital Commercial Inc.		0.01% 0.01% 3.86%									

## SALES TAX REVENUE BY INDUSTRY CURRENT AND PREVIOUS YEAR

	_						
Industry		Tax Liability	Rank	Percentage of Total	 Tax Liability	Rank	Percentage of Total
Motor Vehicles	\$	6,493,676	1	18.61%	\$ 5,568,010	1	18.41%
General Merchandise Retailers		3,740,144	2	10.72%	3,542,431	2	11.71%
Building Material and Garden		3,474,295	3	9.96%	3,011,954	3	9.96%
Nonstore Retailers		3,313,312	4	9.50%	2,586,739	4	8.55%
Accommodation and Food Services		1,863,770	5	5.34%	1,408,650	7	4.66%
Information		1,684,806	6	4.83%	1,685,506	5	5.57%
Miscellaneous Store Retailers		1,565,925	7	4.49%	1,561,935	6	5.17%
Real Estate, Rental and Leasing Property		1,251,045	8	3.59%	1,214,934	8	4.02%
Clothing and Clothing Accessories Stores		1,192,950	9	3.42%	-	-	0.00%
Wholesale Trade	_	1,110,581	10	3.18%	 		0.00%
Total	_	25,690,504			 20,580,159		
Total County Sales Tax	\$	34,887,471	:	73.64%	\$ 30,239,725	= =	68.06%

2021

2020

Source: State Department of Taxation

Special Assessments Billed and Collected Last Ten Years

Year	Special Assessments Billed		As	Special ssessments Collected	Percent Collected	Outstandin Delinquent (		
2021	\$	1,094,531	\$	1,138,591	104.0%	\$	159,620	
2020		1,100,188		1,215,185	110.5%		155,832	
2019		1,349,730		1,393,879	103.3%		136,823	
2018		1,499,084		1,507,484	100.6%		146,640	
2017		1,489,639		1,547,226	103.9%		162,779	
2016		1,461,689		1,553,303	106.3%		174,818	
2015		1,634,604		1,678,964	102.7%		168,718	
2014		1,535,445		1,531,536	99.7%		160,794	
2013		1,638,722		1,646,672	100.5%		170,601	
2012		1,616,311		1,629,978	100.8%		170,491	

<sup>(1)</sup> Outstanding delinquent assessments include accrued interest

Source: Stark County Auditor

Ratios of Outstanding Debt by Type Last Ten Years

Fiscal Year	<u>2021</u>		2020	2019	2018		2017		<u>2016</u>		<u>2015</u>		2014		<u>2013</u>	2012
Governmental Activities Special Assessment Bonds SIB Loan	\$ 1,417,540	\$	1,730,945	\$ 2,057,899	\$ 2,369,646	\$	2,668,777	\$	2,965,544	\$	3,309,267	\$	3,728,519 504,274	\$	4,136,158 993,753	\$ 4,533,589 1,760,317
General Obligation Bonds	11,775,000		12,925,000	14,055,000	15,170,000		-		-		_		_		´ -	· · · ·
OPWC Loan	4,803,696		5,054,948	4,556,382	4,418,487		4,151,215		3,285,825		3,454,899		3,613,973		3,163,046	3,125,322
Notes	-		-	-	-		12,000,000		-		-		-		-	-
Capital Leases	-		-	-	101,370		199,450		294,347		386,185		-		-	-
Business Type Activities																
General Obligation Bonds	3,022,459		3,364,052	3,697,098	4,010,353		4,307,667		5,797,969		7,571,313		9,269,130		10,888,560	12,463,197
OPWC Loan	282,451		368,655	474,820	580,995		687,170		832,198		661,980		616,095		482,717	373,417
OWDA Loans	1,073,262		1,345,693	1,505,737	2,242,084		3,105,991		4,036,547		5,154,544		6,326,953		7,549,027	8,721,358
Intergovernmental Loans	 48,465,807	_	52,150,920	 56,603,265	 57,981,655	_	41,405,404	_	10,921,058	_	12,388,433	_	13,893,672	_	15,417,236	 -
Total Primary Government	\$ 70,840,215	\$	76,940,213	\$ 82,950,201	\$ 86,874,590	\$	68,525,674	\$	28,133,488	\$	32,926,621	\$	37,952,616	\$	42,630,497	\$ 30,977,200
Percentage of Personal Income (1)	0.39%		0.42%	0.50%	0.51%		0.42%		0.17%		0.21%		0.25%		0.29%	0.24%
Per Capita (2)	\$ 191.50	\$	207.97	\$ 223.82	\$ 233.80	\$	183.94	\$	74.91	\$	87.77	\$	101.01	\$	113.55	\$ 82.63
Percentage of actual value of taxable property (3)	0.27%		0.30%	0.34%	0.40%		0.32%		0.13%		0.17%		0.20%		0.23%	0.15%

Note: Business-type activities were restated as of January 1, 2013 to include intergovernmental loans. 2012 does not reflect this restatement.

 $<sup>\</sup>frac{\sigma}{3} \; \frac{\text{Sources:}}{\text{(1) Personal income is from the Demographic Statistics - Bureau of Economic Analysis} }$ 

<sup>(2)</sup> Population is from the Demographic Statistics - U.S. Bureau of the Census and

Ohio Department of Development, Office of Strategic Research

<sup>(3)</sup> Actual value from - Assessed and estimated actual value of taxable property - Stark County Auditor

Computation of Legal Debt Margin - Current Year December 31, 2021

	Total Debt Limit (1)	Total Unvoted Debt Limit (2)
Assessed Value of County, Tax Year '20 Collection Year 2021	\$ 8,796,845,090	\$ 8,796,845,090
Debt Limitation	218,421,127	87,968,451
Total Outstanding Debt:		
General Obligation Bonds	14,797,459	14,797,459
Special Assessment Bonds	1,417,540	1,417,540
OWDA Loans	1,073,262	1,073,262
OPWC Loans	5,086,147	5,086,147
Intergovernmental Loans	48,465,807	48,465,807
Total	70,840,215	70,840,215
Exemptions:		
General Obligation Bonds - Enterprise	14,797,459	14,797,459
Special Assessment Bonds	1,417,540	1,417,540
OWDA Loans	1,073,262	1,073,262
OPWC Loans	5,086,147	5,086,147
Intergovernmental Loans	48,465,807	48,465,807
Total	70,840,215	70,840,215
Net Debt		
Total Legal Debt Margin	\$ 218,421,127	\$ 87,968,451
(Debt Limitation Minus Net Debt)		
(1) The Debt Limitation is calculated as follows:		Φ 2000000
Three percent of first \$100,000,000 of assessed value		\$ 3,000,000
1 1/2 percent of next \$200,000,000 of assessed value	, ,,,,,	3,000,000
2 1/2 percent of amount of assessed value in excess of \$300	,,000,000	212,421,127
		<u>\$ 218,421,127</u>

- (2) The Debt Limitation equals one percent of the assessed value.
- (3) The Amount Available in the Debt Service Fund is not listed as an exemption since all debt is exempt and including it would result in negative net debt.

Source: Stark County Auditor

Demographic and Economic Statistics Last Ten Years

				Average								
		Unemployment										
		Median	School	Rate for		Personal	P	ersonal				
Year	Population (1)	Age (1)	Enrollment (2)	Stark County (3)		Income (4)	Income (4)					
2021	369,922	42.1	52,690	5.2	\$	18,345,171,824	\$	49,592				
2020	369,964	42.1	55,752	8.1		18,347,254,688		49,592				
2019	370,606	41.0	59,181	4.6		16,727,672,416		45,136				
2018	371,574	41.8	54,817	4.9		17,015,488,182		45,793				
2017	372,542	41.0	56,152	5.2		16,467,269,128		44,202				
2016	375,586	41.0	56,739	5.5		16,118,409,504		42,915				
2015	375,165	41.0	57,558	5.3		15,631,400,132		41,665				
2014	375,736	41.0	58,501	4.8		15,184,472,431		40,413				
2013	375,432	40.5	59,098	6.8		14,659,117,872		39,046				
2012	374,868	41.0	59,273	7.3		13,244,086,440		35,330				

Sources:

- (1) U.S. Bureau of the Census and Ohio Department of Development, Office of Strategic Research
- (2) Stark County Educational Service Center
- (3) Ohio Bureau of Employment Services
- (4) 2012 -2021 personal income was calculated by multiplying population and per capita personal income.
  - 2014 per capita personal income was increased by 3.50 percent, 2015 per capita personal income was increased by 3.10, 2016 per capita income was increased by 3.0 percent, and 2017 per capita income was increased by 2.7 percent consistent with the Bureau of Economic Analysis for 2013 to 2014 and 2014 to 2015 and 2016 to 2017.
  - 3.6 percent increase for 2018.

Ohio percent change due to the unavailability of the local area data.

2019-2020 per capita personal income found on bea.gov (Bureau of Economic Analysis)

2021 per capita personal income not available until November 21, 2022 according to Bureau of Economic Analysis so the 2020 figure was used for 2021.

Principal Employers Current Year and Nine Years Ago

		2021			2012	
			Percentage			Percentage
			of Total			of Total
Employer	Employees	Rank	Employment	Employees	Rank	Employment
Aultman Health Foundations	6,800	1	4.02%	5,000	1	2.92%
TimkenSteel Corporation	2,659	2	1.57%	4,120	2	2.41%
Mercy Medical Center	2,655	3	1.57%	2,500	3	1.46%
County of Stark	2,172	4	1.28%	2,499	4	1.46%
Freshmark, Inc.	1,846	5	1.09%	1,700	7	0.99%
Canton City Board of Education	1,599	6	0.94%	1,823	6	1.07%
Walmart	1,209	7	0.71%	-	-	-
The Timken Company	1,049	8	0.62%	-	-	-
Stark State College	987	9	0.58%	1,123	8	0.66%
Workshops, Inc.	624	10	0.37%	-	-	-
Diebold	-	-	-	1,900	-	1.11%
Alliance Community Hospital	-	-	-	953	9	0.56%
Republic Engineered Steels, Inc.	-	-	-	910	10	0.53%
Total	21,600		12.76%	22,528		13.17%
Total Employment within the County	169,300			171,000		

Source: Human Resources of Listed Companies as of 12/31/2018 due to Covid-19 Pandemic

Note: The Timken Company split into TimkenSteel Corporation and The Timken Company in 2015.

Government Employees by Function Last Ten Years

Primary Government:	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	2012
General Government:										
Legislative and Executive	156	153	176	176	178	177	175	267	243	216
Judicial	337	320	366	366	369	322	313	277	260	276
Public Safety	320	303	316	318	309	422	403	321	333	279
Public Works	78	76	81	81	85	93	92	96	103	102
Health	425	409	459	457	544	562	621	648	679	668
Human Services	497	497	520	519	519	518	551	535	513	504
Proprietary:										
Sewer	81	79	82	84	79	81	80	75	78	73
Water	3	4	3	3	3	3	4	4	4	4
Fiduciary:										
Agency Funds	344	331	408	408	411	354	338	383	393	377
Total - Government Employees	2,241	2,172	2,411	2,412	2,497	2,532	2,577	2,606	2,606	2,499

Note: Poll workers were no longer paid from the payroll system as of 2020. The employee count was derived from the last pay of the fiscal year. Source: Stark County Auditor

STARK COUNTY, OHIO Operating Indicators by Function Last Ten Years

Governmental Activities	<u>2021</u>	<u>2020</u>	<u>2019</u>	2018	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	2012
Legislative & Executive  Commissioners - Number Official Meetings	111	100	118	127	139	152	143	159	160	170
Recorder - number of deeds recorded	16,564	15,975	15,324	15,465	13,697	13,005	15,123	12,499	12,979	14,351
Auditor - number of parcels billed	199,301	197,185	197,189	197,170	195,088	194,859	194,573	194,526	196,893	197,148
Auditor - number of warrants issued	43,567	41,207	46,143	43,963	44,988	45,788	45,738	42,961	44,193	45,467
Judicial										
Probate Court Cases	1,464	1,657	1,752	1,658	1,441	1,405	1,545	1,376	1,371	1,926
Public Safety (Sheriff)										
Number of Traffic Stops	5,429	3,353	7,061	6,503	5,952	5,156	6,087	8,254	5,471	6,456
Number of inmates	369	304	469	484	419	414	492	422	397	290
Public Works (Engineer)										
Roads Resurfaced (miles)	53	43	56	61	59	44	40	34	40	43
Bridges Repaired	3	4	5	5	6	7	5	3	5	7
Health										
Mental Health - People Served	21,591	22,323	22,536	20,949	20,552	19,316	18,580	16,732	16,294	13,724
SCBDD - People Served in Clinic	5,337	6,753	10,862	16,994	25,387	27,862	16,726	23,599	32,608	33,064
EMA, HAZMAT AND 911-People Served	369,922	369,964	375,586	371,574	375,586	375,586	375,165	375,736	375,432	374,868
Human Services (SCDJFS)										
Children in programs	349	350	336	345	391	361	400	513	438	410
FF	\$ 59,059,545	\$ 59,062,636	\$ 57,776,997	\$ 59,003,972	\$ 59,960,791	\$ 61,467,540	\$ 62,453,856	\$ 63,045,023	\$ 62,856,349	\$ 62,895,175
Number of Cases from Reports	2,892	2,762	3,129	3,063	3,506	2,892	2,572	2,778	3,135	2,829
Business Activities										
Sewer										
Connections	49,064	48,131	47,916	47,689	47,541	47,504	47,248	46,871	46,487	46,195
Miles	746	743	739	735	731	730	728	728	728	723

Source: Stark County Departments

Capital Asset Indicators by Function Last Ten Years

Governmental Activities	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
Legislative and Executive										
Commissioners Buildings	22	21	21	21	21	20	19	19	19	19
Public Safety Marked Vehicles Public Works	74	68	68	62	75	74	71	65	67	70
State Roads (in miles)	251	251	251	251	251	251	251	251	251	251
County Roads (in miles) Township Roads (in miles)	406 1,320	406 1,320	406 1,317	406 1,317	407 1,315	407 1,314	407 1,313	408 1,314	408 1,314	408 1,311
Bridges  Health	329	329	329	329	333	329	329	333	333	333
SCBDD Buildings	12	12	12	12	12	12	12	12	13	13
SCBDD Buses and Vans	71	72	71	78	87	98	104	107	107	107
Business Activities										
Sewer										
Number of Lift Stations Total Lines (in miles)	80 746	80 743	79 739	81 734	85 731	84 730	82 728	82 728	82 728	80 723
Water										
Total Lines (in miles)	46	46	46	46	46	45	45	45	45	45

Source: Stark County Departments



## **STARK COUNTY**

### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 8/9/2022

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370