# **TRI-VILLAGE LOCAL SCHOOL DISTRICT**

DARKE COUNTY, OHIO

**REGULAR AUDIT** 

FOR THE FISCAL YEAR ENDED JUNE 30, 2021





88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Board of Education Tri-Village Local School District P.O. Box 31 New Madison, Ohio 45346

We have reviewed the *Independent Auditor's Report* of Tri-Village Local School District, Darke County, prepared by Julian & Grube, Inc., for the audit period July 1, 2020 through June 30, 2021. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Tri-Village Local School District is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

March 24, 2022

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#### TRI-VILLAGE LOCAL SCHOOL DISTRICT DARKE COUNTY, OHIO

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#### **Independent Auditor's Report**

Tri-Village Local School District Darke County P.O. Box 31 New Madison, Ohio 45346

To the Board of Education:

#### **Report on the Financial Statements**

We have audited the accompanying cash basis financial statements of the governmental activities, its major fund, and the aggregate remaining fund information of the Tri-Village Local School District, Darke County, Ohio, as of and for the fiscal year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Tri-Village Local School District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 2; this includes determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Tri-Village Local School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Tri-Village Local School District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, its major fund, and the aggregate remaining fund information of the Tri-Village Local School District, Darke County, Ohio, as of June 30, 2021, and the respective changes in cash basis financial position thereof and the budgetary comparison for the general fund, for the fiscal year then ended in accordance with the cash basis of accounting described in Note 2.

Tri-Village Local School District Darke County Independent Auditor's Report Page 2

#### **Basis of Accounting**

Ohio Administrative Code § 117-2-03(B) requires the Tri-Village Local School District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements. The financial statements are prepared on the cash basis of accounting, which is a basis other than generally accepted accounting principles. Our opinions are not modified with respect to this matter.

#### **Emphasis of Matters**

As described in Note 18 to the financial statements, in 2021, the Tri-Village Local School District adopted new accounting guidance, in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. As described in Note 19 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the Tri-Village Local School District. Our opinions are not modified with respect to these matters.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 18, 2022, on our consideration of the Tri-Village Local School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Tri-Village Local School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Tri-Village Local School District's internal control over financial reporting and compliance.

Julian & Sube, the.

Julian & Grube, Inc. February 18, 2022

### Tri-Village Local School District Darke County

Statement of Net Position - Cash Basis June 30, 2021

| Assets                                     | Governmental<br>Activities |
|--|----------------------------|
| Equity in Pooled Cash and Cash Equivalents | \$12,573,781               |
|  |                            |
| Net Position                               |                            |
| Restricted for:                            |                            |
| Debt Service                               | \$494,615                  |
| Capital Outlay                             | 578,432                    |
| Other Purposes                             | 746,138                    |
| Unrestricted                               | 10,754,596                 |
| Total Net Position                         | \$12,573,781               |

## **Tri-Village Local School District** Darke County Statement of Activities - Cash Basis For the Fiscal Year Ended June 30, 2021

|   | -                     | Pro                                  | gram Cash Receipts                       |                                     | Net (Disbursements)<br>Receipts and Changes<br>in Net Position |
|---|-----------------------|--------------------------------------|--|-------------------------------------|--|
| -                                       | Cash<br>Disbursements | Charges<br>for Services<br>and Sales | Operating<br>Grants and<br>Contributions | Capital Grants<br>and Contributions | Total<br>Governmental<br>Activities                            |
| Governmental Activities                 |                       |                                      |  |                                     |  |
| Instruction:                            |                       |                                      |  |                                     |  |
| Regular                                 | \$4,696,769           | \$1,397,199                          | \$180,651                                | \$0                                 | (\$3,118,919)  |
| Special                                 | 1,138,317             | 93,825                               | 570,801                                  | -                                   | (473,691)  |
| Other                                   | 8,729                 | -                                    | 8,729                                    | -                                   | -  |
| Support Services:                       |                       |                                      |  |                                     |  |
| Pupil                                   | 740,489               | -                                    | 235,843                                  | -                                   | (504,646)  |
| Instructional Staff                     | 290,408               | -                                    | 5,122                                    | -                                   | (285,286)  |
| Board of Education                      | 28,265                | -                                    | -  | -                                   | (28,265)   |
| Administration                          | 701,864               | -                                    | 14,513                                   | -                                   | (687,351)  |
| Fiscal                                  | 353,562               | -                                    | -  | -                                   | (353,562)  |
| Operation and Maintenance of Plant      | 786,641               | 4,863                                | 42,214                                   | -                                   | (739,564)  |
| Pupil Transportation                    | 659,100               | 3,398                                | 16,994                                   | 36,902                              | (601,806)  |
| Central                                 | 17,742                | -                                    | 3,600                                    | -                                   | (14,142)   |
| Operation of Non-Instructional Services | 634,027               | 159,999                              | 298,302                                  | -                                   | (175,726)  |
| Extracurricular Activities              | 462,741               | 58,272                               | 5,543                                    |                                     | (398,926)  |
| Capital Outlay                          | 446,583               | -                                    | -  | -                                   | (446,583)  |
| Principal Retirement                    | 461,000               | -                                    | -  | -                                   | (461,000)  |
| Interest and Fiscal Charges             | 96,867                | -                                    | -  |                                     | (96,867)   |
| Total Governmental Activities           | \$11,523,104          | \$1,717,556                          | \$1,382,312                              | \$36,902                            | (8,386,334)  |

#### Property Taxes Levied for: General Purposes 2,655,313 42,173 303,548 Capital Maintenance Debt Service Income Taxes Levied for General Purposes 1,494,219 Grants and Entitlements not Restricted to Specific Programs Gifts and Donations not Restricted to Specific Programs 4,434,303 1,284 Sale of Assets 20,500 Interest 137,630 Miscellaneous 71,143 Total General Receipts 9,160,113 Change in Net Position 773,779 Net Position Beginning of Year - Restated 11,800,002

\$12,573,781

Net Position End of Year

#### **Tri-Village Local School District Darke County** Statement of Assets and Fund Balances - Cash Basis Governmental Funds June 30, 2021

|  | General      | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|--|--------------|--------------------------------|--------------------------------|
| Assets                                     |              |                                |                                |
| Equity in Pooled Cash and Cash Equivalents | \$10,754,596 | \$1,819,185                    | \$12,573,781                   |
| Total Assets                               | \$10,754,596 | \$1,819,185                    | \$12,573,781                   |
|  |              |                                |                                |
| Fund Balances                              |              |                                |                                |
| Restricted                                 | \$17         | \$1,711,734                    | \$1,711,751                    |
| Committed                                  | -            | 107,451                        | 107,451                        |
| Assigned                                   | 3,787,835    | -                              | 3,787,835                      |
| Unassigned                                 | 6,966,744    | -                              | 6,966,744                      |
| Total Fund Balances                        | \$10,754,596 | \$1,819,185                    | \$12,573,781                   |

### **Tri-Village Local School District**

#### Darke County

Statement of Cash Receipts, Disbursements and Changes in Fund Balances - Cash Basis Governmental Funds For the Fiscal Year Ended June 30, 2021

|   | General      | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|---|--------------|--------------------------------|--------------------------------|
| Receipts                                      |              |                                |                                |
| Property Taxes                                | \$2,655,313  | \$345,721                      | \$3,001,034                    |
| Income Taxes                                  | 1,494,219    | -                              | 1,494,219                      |
| Intergovernmental                             | 4,595,384    | 1,236,637                      | 5,832,021                      |
| Interest                                      | 132,488      | 5,756                          | 138,244                        |
| Tuition and Fees                              | 1,315,595    | 75,566                         | 1,391,161                      |
| Rent  | 3,000        | -                              | 3,000                          |
| Extracurricular Activities                    | 21,150       | 167,820                        | 188,970                        |
| Contributions and Donations                   | 3,408        | 18,758                         | 22,166                         |
| Charges for Services                          | -            | 32,034                         | 32,034                         |
| Miscellaneous                                 | 170,905      | 2,629                          | 173,534                        |
| Total Receipts                                | 10,391,462   | 1,884,921                      | 12,276,383                     |
| Disbursements                                 |              |                                |                                |
| Current:                                      |              |                                |                                |
| Instruction:                                  |              |                                |                                |
| Regular                                       | 4,362,079    | 334,690                        | 4,696,769                      |
| Special                                       | 868,303      | 270,014                        | 1,138,317                      |
| Other   | -            | 8,729                          | 8,729                          |
| Support Services:                             | 500 0 4 4    | 000.045                        | <b>-</b> 40, 400               |
| Pupil   | 508,244      | 232,245                        | 740,489                        |
| Instructional Staff                           | 285,326      | 5,082                          | 290,408                        |
| Board of Education                            | 19,087       | 9,178                          | 28,265                         |
| Administration                                | 696,992      | 4,872                          | 701,864                        |
| Fiscal  | 346,087      | 7,475                          | 353,562                        |
| Operation and Maintenance of Plant            | 653,693      | 132,948                        | 786,641                        |
| Pupil Transportation                          | 603,442      | 55,658                         | 659,100                        |
| Central                                       | 10,542       | 7,200                          | 17,742                         |
| Operation of Non-Instructional Services       | 338,406      | 295,621                        | 634,027                        |
| Extracurricular Activities                    | 263,741      | 199,000                        | 462,741                        |
| Capital Outlay                                | 446,583      | -                              | 446,583                        |
| Debt Service:                                 | 100 000      | 255 000                        | 461.000                        |
| Principal Retirement                          | 106,000      | 355,000                        | 461,000                        |
| Interest and Fiscal Charges                   | 70,317       | 26,550                         | 96,867                         |
| Total Disbursements                           | 9,578,842    | 1,944,262                      | 11,523,104                     |
| Excess of Revenues Under Expenditures         |              |                                |                                |
| Excess of Receipts Over (Under) Disbursements | 812,620      | (59,341)                       | 753,279                        |
| Other Financing Sources (Uses)                |              |                                |                                |
| Proceeds from Sale of Assets                  | -            | 20,500                         | 20,500                         |
| Transfers In                                  | -            | 520,000                        | 520,000                        |
| Transfers Out                                 | (520,000)    |                                | (520,000)                      |
| Total Other Financing Sources (Uses)          | (520,000)    | 540,500                        | 20,500                         |
| Net Change in Fund Balances                   | 292,620      | 481,159                        | 773,779                        |
| -   |              |                                |                                |
| Fund Balances Beginning of Year - Restated    | 10,461,976   | 1,338,026                      | 11,800,002                     |
| Fund Balances End of Year                     | \$10,754,596 | \$1,819,185                    | \$12,573,781                   |

#### Tri-Village Local School District Darke County

#### Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual - Budget Basis General Fund For the Fiscal Year Ended June 30, 2021

|  | Budgeted           | Amounts           |                    | Variance with<br>Final Budget |
|--|--------------------|-------------------|--------------------|-------------------------------|
|  | Original           | Final             | Actual             | Positive<br>(Negative)        |
| Receipts                                       |                    |                   |                    |                               |
| Property Taxes                                 | \$2,462,764        | \$2,462,764       | \$2,655,313        | \$192,549                     |
| Income Taxes                                   | 1,294,554          | 1,294,554         | 1,494,219          | 199,665                       |
| Intergovernmental                              | 4,219,307          | 4,219,307         | 4,595,384          | 376,077                       |
| Interest                                       | 100,000            | 100,000           | 132,488            | 32,488                        |
| Tuition and Fees<br>Extracurricular Activities | 1,183,870          | 1,183,870         | 1,280,201          | 96,331                        |
| Rent   | 3,000              | 190<br>3,000      | 190<br>3,000       | -                             |
| Contributions and Donations                    | 5,000              | 5,000             | 1,284              | (3,716)                       |
| Miscellaneous                                  | 9,000              | 9,000             | 58,504             | 49,504                        |
| Total Receipts                                 | 9,277,495          | 9,277,685         | 10,220,583         | 942,898                       |
|  |                    |                   |                    |                               |
| Disbursements<br>Current:                      |                    |                   |                    |                               |
| Instruction:                                   |                    |                   |                    |                               |
| Regular  | 4,400,179          | 4,480,369         | 4,324,033          | 156,336                       |
| Special  | 1,064,735          | 926,497           | 868,303            | 58,194                        |
| Support Services:                              |                    |                   |                    |                               |
| Pupil  | 555,880            | 574,580           | 533,253            | 41,327                        |
| Instructional Staff                            | 340,207            | 344,907           | 287,004            | 57,903                        |
| Board of Education                             | 31,275             | 31,275<br>733,676 | 19,087             | 12,188                        |
| Administration<br>Fiscal                       | 731,676<br>349,262 | 359,762           | 698,923<br>347,792 | 34,753<br>11,970              |
| Operation and Maintenance of Plant             | 813,103            | 816,104           | 661,721            | 154,383                       |
| Pupil Transportation                           | 658,141            | 700,141           | 611,156            | 88,985                        |
| Central  | 18,000             | 18,000            | 11,880             | 6,120                         |
| Operation of Non-Instructional Services        | 374,777            | 374,777           | 337,201            | 37,576                        |
| Extracurricular Activities                     | 248,622            | 248,632           | 234,884            | 13,748                        |
| Capital Outlay                                 | 276,500            | 669,550           | 638,126            | 31,424                        |
| Debt Service:                                  |                    |                   |                    |                               |
| Principal Retirement                           | 106,000            | 106,000           | 106,000            | -                             |
| Interest and Fiscal Charges                    | 70,318             | 70,318            | 70,317             | 1                             |
| Total Disbursements                            | 10,038,675         | 10,454,588        | 9,749,680          | 704,908                       |
| Excess of Receipts Over (Under) Disbursements  | (761,180)          | (1,176,903)       | 470,903            | 1,647,806                     |
| Other Financing Sources (Uses)                 |                    |                   |                    |                               |
| Refund of Prior Year Expenditures              | 65,000             | 65,000            | 111,725            | 46,725                        |
| Transfers Out                                  | -                  | (520,000)         | (520,000)          |                               |
| Refund of Prior Year Receipts                  | (15,000)           | (15,000)          | -                  | 15,000                        |
| Total Other Financing Sources (Uses)           | 50,000             | (470,000)         | (408,275)          | 61,725                        |
| Net Change in Fund Balance                     | (711,180)          | (1,646,903)       | 62,628             | 1,709,531                     |
| Fund Balance Beginning of Year                 | 10,059,541         | 10,059,541        | 10,059,541         | -                             |
| Prior Year Encumbrances Appropriated           | 329,251            | 329,251           | 329,251            |                               |
| Fund Balance End of Year                       | \$9,677,612        | \$8,741,889       | \$10,451,420       | \$1,709,531                   |

#### Note 1 - Description of the School District and Reporting Entity

The Tri-Village Local School District (The School District) is a body politic and corporate established to exercise the rights and privileges the constitution and laws of the State of Ohio convey to it. A locallyelected five-member Board governs the School District, which provides educational services mandated by the State and federal agencies.

The School District was established in 1972 through the consolidation of existing land areas and school districts. The School District serves an area of approximately 82 square miles. It is located in Darke County, and includes the Village of New Madison and portions of Butler, Harrison, Liberty, Neave and Washington Townships. The Board of Education controls the School District's instructional building and administrative building that are staffed by 31 classified employees and 58 certificated full-time personnel. The School District's average daily membership (ADM) for fiscal year 2021 was 680.76.

#### A. Primary Government

The primary government of the School District consists of all funds, departments, boards and agencies that are not legally separate from the School District. For Tri-Village Local School District, this includes general operations, food service, preschool, and student related activities of the School District.

#### B. Jointly Governed Organizations, Related Organization, and Insurance Purchasing Pools

The School District participates in three jointly governed organizations, one related organization and three insurance purchasing pools. Note 13 to the basic financial statements provides additional information for these entities. These organizations are:

Jointly Governed Organizations: META Solutions Southwestern Ohio Educational Purchasing Council (SOEPC) Southwestern Ohio Instructional Technology Association Related Organization: New Madison Public Library Insurance Purchasing Pools: SOEPC Workers' Compensation Group Rating Plan SOEPC Medical Benefits Plan SOEPC Property, Fleet and Liability Insurance Program

#### Note 2 - Summary of Significant Accounting Policies

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the School District's accounting policies.

#### A. Basis of Presentation

The School District's basic financial statements consist of a government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-wide Financial Statements:

The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for the fiduciary funds. The statements distinguish between those activities that are governmental in nature and those that are considered business-type. Governmental activities generally are financed through taxes, intergovernmental receipts or other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The School District does not have any business-type activities.

The statement of net position presents the cash balance of the governmental activities of the School District at fiscal year-end. The statement of activities compares disbursements with program receipts for each function or program of the School District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the government is responsible. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on the cash basis or draws from the School District's general receipts.

#### Fund Financial Statements:

During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by type. The School District does not have any fiduciary funds.

#### **B.** Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The School District funds are classified as governmental.

*Governmental:* The School District classifies funds financed primarily from taxes, intergovernmental receipts (e.g., grants) and other nonexchange transactions as governmental funds. The following is the School District's major governmental fund:

*General Fund* The general fund accounts for all financial resources except for restricted resources requiring a separate accounting. The general fund balance is available for any purpose provided it is expended or transferred according to Ohio law.

The other governmental funds of the School District account for grants and other resources whose use is restricted or committed to a particular purpose.

#### C. Basis of Accounting

The School District's financial statements are prepared using the basis of cash accounting. Except for modifications having substantial support, receipts are recorded in the School District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when paid rather than when a liability is incurred. Any such modifications made by the School District are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. If the School District utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting. All government-wide financials would be presented on the accrual basis of accounting.

#### D. Cash, Cash Equivalents and Investments

To improve cash management, cash received by the School District is pooled and invested. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records.

Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

Investments of the cash management pool and investments with an original maturity of three months or less when purchased are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investment are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of the sale are recorded as receipts or negative receipts (contra revenue), respectively.

The School District invested funds in negotiable and nonnegotiable certificates of deposit, Federal Home Loan Mortgage Corporation MTN, Federal National Mortgage Association Bonds, Federal Farm Credit Bank Bonds, First American Government Money Market Fund and STAR Ohio during fiscal year 2021.

During fiscal year 2021, the School District invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The School District measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized costs basis that provides an NAV per share that approximates fair value. For fiscal year 2021, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transactions to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the Board of Education specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2021 was \$132,488, including \$13,848 assigned from other School District funds.

#### E. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation.

#### F. Inventory and Prepaid Items

On the cash-basis of accounting, inventories of supplies and prepaid items are reported as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### G. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. The financial statements do not report these assets.

#### H. Interfund Receivables/Payables

The School District reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

#### I. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the School District's cash basis of accounting.

#### J. Employer Contributions to Cost-Sharing Pension/OPEB Plans

The School District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 7 and 8, the employer contributions include portions for pension benefits and for postretirement health care benefits.

For purposes of measuring the net pension/OPEB liability, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB systems report investments at fair value.

#### K. Long-term Obligations

Bonds and other long-term obligations are not recognized as a liability in the financial statements under the cash-basis of accounting. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor capital outlay expenditure are recorded at inception. Lease payments are reported when paid.

#### L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

Non-spendable – The non-spendable classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The 'not in spendable form' includes items that are not expected to be converted to cash.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed – The committed classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of the Board of Education. The committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Board of Education.

Unassigned – Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The School District first applies restricted resources when an expenditure is incurred for purposes for which either restricted or unrestricted (committed, assigned, unassigned) amounts are available. Similarly, within restricted fund balance, committed amounts are reduced first followed by assigned and unassigned amounts when expenditures are incurred for purposes for which amount in any of the unrestricted fund balance classifications can be used.

#### M. Net Position

Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include resources for food service operations, Classroom Facilities Maintenance, music and athletic programs, and federal and state grants restricted to cash disbursement for specified purposes. The School District first applies restricted resources when a cash disbursement is incurred for purposes for which both restricted and unrestricted net position is available. The School District did not have any assets restricted by enabling legislation at June 30, 2021.

#### N. Interfund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchasing funds. Nonexchange flows of cash from one fund to another are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds.

Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented on the financial statements.

#### **O.** Budgetary Data

Ohio law requires all funds, other than agency funds, to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which use the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The Board of Education uses the first digit of object level within each fund and function as its legal level of control. Budgetary allocations at the object level within all funds are made by the Treasurer.

The certificate of estimated resources may be amended during the fiscal year if the School District Treasurer projects increases or decreases in receipts. The amounts reported as the original budget in the budgetary statements reflect the amounts in the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budget in the budgetary statements reflect the amounts in the amended certificate of estimated resources in effect at the time the final appropriations were passed by the Board.

The Board may amend appropriations throughout the fiscal year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budget reflect the first appropriation for that fund covering the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budget represent the final appropriation the Board passed during the fiscal year.

#### Note 3 - Deposits and Investments

#### **Investment Policies**

State statues require the classification of the monies held by the School District into three categories:

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

#### Note 3 - Deposits and Investments (Continued)

Inactive monies are public deposits that the Board of Education has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including but not limited to passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies that are not needed for immediate use but which will be needed before the end of the current period of designation of depositories.

Interim monies must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts including but not limited to passbook accounts. Interim monies are to be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).
- 8. Certain bankers' acceptances for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

#### Note 3 - Deposits and Investments (Continued)

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. At fiscal year end, the School District had \$5,205 in undeposited cash on hand which is included as part of "Equity in Pooled Cash and Cash Equivalents".

Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in possession of an outside party. The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by (1) eligible securities pledged to and deposited with either the School District or a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of deposits being secured (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of the State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of the State. For 2021, certain School District financial institutions did not participate in the OPCS while certain other financial institutions did participate in the OPCS.

At fiscal year-end, the carrying amount of the School District's deposits was \$8,152,872 and the bank balance was \$8,362,335. \$1,492,549 of the School District's deposits was insured by federal depository insurance. The bank balance is insured by the FDIC or collateralized through OPCS or through securities pledged by the financial institution to the School District.

#### Investments

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The School District had the following investments at fiscal year-end:

### Tri-Village Local School District Darke County

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### Note 3 - Deposits and Investments (Continued)

| Investments:                                     | Maturities           | Amount               |
|--|----------------------|----------------------|
| Federal Home Loan Mortgage Corporation MTN       | 2023, 2026           | \$ 309,985           |
| Federal National Mortgage Association Bonds      | 2023, 2025           | 314,486              |
| Federal Farm Credit Bank Bonds<br>Negotiable CDs | 2023<br>2021-2025    | 144,891<br>1,983,658 |
| First American Government Money Market Fund      | 2021-2023<br>28 days | 74,597               |
| STAR Ohio  | 54.4 days            | 1,588,094            |
|  |                      | \$ 4,415,711         |

*Interest Rate Risk* – Interest rate risk arises because the potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. The School District's investment policy does not further limit its investment choices.

*Credit Risk* – State law limits investments in commercial paper and corporate bonds to the top two ratings issued by nationally recognized statistical rating organizations. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service and that the money market fund be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service. The School District's investment policy does not further limit its investment choices. Standard & Poor's rates the School District's investment in STAR Ohio and the First American Government money market fund AAAm. Moody's rates the Federal Home Loan Mortgage Corporation MTN, Federal Farm Credit Bank bonds, and Federal National Mortgage Association bonds Aaa.

*Custodial Credit Risk* - Custodial credit risk is the risk that, in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The School District has no investment policy dealing with investment custodial risk beyond the requirements of ORC 135.14(M)(2) which states, "Payment for investments shall be made only upon the delivery of securities representing such investments to the treasurer, investing authority, or qualified trustee.

If the securities transferred are not represented by a certificate, payment shall be made only upon receipt of confirmation of transfer from the custodian by the treasurer, governing board, or qualified trustee."

*Concentration of Credit Risk* - The School District places no limits on the amount the School District may invest in any one issuer. The School District had the following credit risk allocation:

| Federal Home Loan Mortgage Corporation MTN  | 7%   |
|---|------|
| Federal National Mortgage Association bonds | 7%   |
| Federal Farm Credit Bank Bonds              | 3%   |
| Negotiable CDs                              | 45%  |
| First American Government Money Market Fund | 2%   |
| STAR Ohio                                   | 36%  |
|   | 100% |

#### Note 4 - Property Taxes

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar 2021 represents collections of calendar year 2020 taxes. Real property taxes received in calendar year 2021 were levied after April 1, 2020, on the assessed value listed as of January 1, 2020, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2021 represents collections of calendar year 2020 taxes. Public utility real and tangible personal property taxes received in calendar year 2021 became a lien December 31, 2019, were levied after April 1, 2020 and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Darke County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2021, are available to finance fiscal year 2022 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

|   | 2020 Second-<br>Half Collections |         | 2021 First-<br>Half Collections |         |
|---|----------------------------------|---------|---------------------------------|---------|
|   | Amount                           | Percent | Amount                          | Percent |
| Agricultural/ Residential and Other Real Estate | \$103,577,540                    | 78.4 %  | \$97,688,070                    | 76.9 %  |
| Public Utility Personal                         | 28,544,490                       | 21.6 %  | 29,351,630                      | 23.1 %  |
| Total   | \$132,122,030                    | 100.0 % | \$127,039,700                   | 100.0 % |
| Tax rate per \$1,000 of assessed valuation      | \$32.02                          |         | \$32.26                         |         |

The assessed values upon which the fiscal year 2021 taxes were collected are:

#### Note 5 - Income Tax

The School District levies a voted tax of one and one-half percent for general operations on the income of residents and of estates. The original one percent tax was effective on January 1, 1991, and is a continuing tax. In May 1999, the voters of the School District approved an increase of one-half percent for a total continuing income tax of one and one-half percent, effective January 1, 2000. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the School District after withholding amounts for administrative fees and estimated refunds. Income tax revenue is credited to the General Fund.

#### Note 6 - Risk Management

#### A. Property and Liability

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2021, the School District participated in the Southwestern Ohio EPC Liability, Fleet and Property Insurance program administered by Arthur J. Gallagher Risk Management Services, Inc.

Coverage provided is as follows:

| Building and Contents – replacement cost (\$5,000 deductible)<br>Boiler & Machinery (\$3,500 deductible)<br>Crime (\$5,000 deductible)<br>Automobile Liability (per occurrence, \$1,000 deductible)<br>Medical Payments Occurrence/Aggregate<br>Education General Liability: | \$44,712,615<br>250,000,000<br>1,000,000<br>1,000,000<br>5,000 |
|--|--|
| Occurrence   | 1,000,000  |
| Aggregate  | 3,000,000  |
| Employee Benefit Liability   |  |
| Occurrence   | 1,000,000  |
| Aggregate  | 3,000,000  |
| School Board Legal Liability (\$10,000 deductible)   | 1,000,000  |
| Umbrella Policy/Excess Liability   | 5,000,000  |
| Excess Property  |  |
| Occurrence   | 350,000,000  |
| Flood/Earthquake   |  |
| Annual Aggregate   | 25,000,000   |
| Violent Event Extra Expense Coverage   |  |
| Occurrence (\$5,000 deductible)  | 1,000,000  |
| Aggregate  | 20,000,000   |
| Site Pollution Incident (\$25,000 deductible)  | 1,000,000  |
| Cyber/Identity Theft (\$15,000 deductible)   | 1,000,000  |

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in insurance coverage from the prior year.

#### Note 6 - Risk Management (Continued)

#### **B.** Workers' Compensation

For fiscal year 2021, the School District participated in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool (Note 13). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "equity pooling fund." This "equity pooling" arrangement ensures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Hunter Consulting provides administrative, cost control and actuarial services to the GRP.

#### C. Employee Medical Benefits

For fiscal year 2021, the School District participated in the Southwestern Ohio Educational Purchasing Council Medical Benefits Plan (MBP), an insurance purchasing pool (Note 13). The intent of the MBP is to achieve the benefit of reduced health insurance premiums for the School District by virtue of its grouping and representation with other participants in the MBP. The health insurance experience of the participating school districts is calculated and a premium rate is applied to all school districts in the MBP. Each participant pays its health insurance premiums to Southwestern Ohio Educational Purchasing Council Medical Benefits Plan. Participation in the MBP is limited to school districts that can meet the MBP's selection criteria.

#### Note 7 - Defined Benefit Pension Plans

The net pension liability is disclosed as a commitment and not reported on the face of the financial statements as a liability because of the use of the cash basis framework.

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### Net Pension Liability/Net OPEB Liability/Asset

Pensions and OPEB are a component of exchange transactions-between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

#### Note 7 - Defined Benefit Pension Plans (continued)

The net pension/OPEB liability (asset) represent the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The remainder of this note includes the required pension disclosures. See Note 8 for the required OPEB disclosures.

#### Plan Description - School Employees Retirement System (SERS)

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multipleemployer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <u>www.ohsers.org</u> under Employers/Audit Resources.

### **Tri-Village Local School District Darke County** Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2021

#### Note 7 - Defined Benefit Pension Plans (continued)

Age and service requirements for retirement are as follows:

|                              | Eligible to<br>Retire on or before<br>August 1, 2017 *                                | Eligible to<br>Retire on or after<br>August 1, 2017                                  |
|------------------------------|---|--|
| Full Benefits                | Age 65 with 5 years of services credit: or<br>Any age with 30 years of service credit | Age 67 with 10 years of service credit; or<br>Age 57 with 30 years of service credit |
| Actuarially Reduced Benefits | Age 60 with 5 years of service credit<br>Age 55 with 25 years of service credit       | Age 62 with 10 years of service credit; or<br>Age 60 with 25 years of service credit |

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

Effective January 1, 2018, SERS cost-of-living adjustment (COLA) changed from a fixed 3% annual increase to one based on the Consumer Price Index (CPI-W) with a cap of 2.5% and a floor of 0%. SERS also has the authority to award or suspend the COLA, or to adjust the COLA above or below CPI-W. SERS suspended the COLA increases for 2018, 2019, and 2020 for current retirees, and conformed their intent to implement a four-year waiting period for the start of a COLA for future retirees. For 2021, the COLA was 0.5%.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund).

For the fiscal year ended June 30, 2021, the allocation to pension, death benefits, and Medicare B was 14 percent; 0 percent was allocated to the Health Care Fund.

The School District's contractually required contribution to SERS was \$169,776 for fiscal year 2021.

#### Note 7 - Defined Benefit Pension Plans (continued)

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 27 years of service, or 30 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent goes to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

#### Note 7 - Defined Benefit Pension Plans (continued)

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2021, the employer rate was 14 percent and the member rate was 14 percent of covered payroll. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2021 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$598,291 fiscal year 2021.

#### Net Pension Liability

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share and pension expense:

|  | SERS        | STRS        | Total       |
|--|-------------|-------------|-------------|
| Proportion of the Net Penson Liability |             |             |             |
| Prior Measurement Date                 | 0.0322054%  | 0.0306233%  |             |
| Current Measurement Date               | 0.0326176%  | 0.0314302%  |             |
| Change in Proportionate Share          | 0.0004122%  | 0.000807%   |             |
| Proportionate Share of the Net Pension |             |             |             |
| Liability                              | \$2,157,397 | \$7,604,990 | \$9,762,387 |

#### Note 7 - Defined Benefit Pension Plans (continued)

#### Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2020, are presented below:

| Inflation                                       | 3.00%                                       |
|---|---|
| Projected salary increases, including Inflation | 3.50% to 18.20%                             |
| Investment Rate of Return                       | 7.50%, net of investment                    |
|   | expenses, including inflation               |
| Cost-of-Living Adjustments                      | 2.50%                                       |
| (COLA)  |   |
| Acturial Cost Method                            | Entry Age Normal (Level Percent of Payroll) |

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB 120% of male rates, and 100% of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

#### Note 7 - Defined Benefit Pension Plans (continued)

The long-term return expectation for the Pension Plan Investments has been determined using a buildingblock approach and assumes a time horizon, as defined in SERS' Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

| Asset Class            | Target<br>Allocation | Long-Term Expected<br>Real Rate of Return |
|------------------------|----------------------|---|
|                        |                      |   |
| Cash                   | 2.00 %               | 1.85 %                                    |
| US Equity              | 22.50                | 5.75                                      |
| Non-US Stocks          | 22.50                | 6.50                                      |
| Fixed Income           | 19.00                | 2.85                                      |
| Private Equity         | 12.00                | 7.60                                      |
| Real Assets            | 17.00                | 6.60                                      |
| Multi-Asset Strategies | 5.00                 | 6.65                                      |
|                        |                      |   |
| Total                  | 100.00 %             |   |

**Discount Rate** The total pension liability was calculated using the discount rate of 7.5 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.5 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.5 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.5 percent), or one percentage point higher (8.5 percent) than the current rate.

|                                       | Current     |               |             |
|---------------------------------------|-------------|---------------|-------------|
|                                       | 1% Decrease | Discount Rate | 1% Increase |
|                                       | (6.5%)      | (7.5%)        | (8.5%)      |
| School District's proportionate share |             |               |             |
| of the net pension liability          | \$2,955,370 | \$2,157,397   | \$1,487,882 |

### Tri-Village Local School District Darke County

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### Note 7 - Defined Benefit Pension Plans (continued)

#### **Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2020, actuarial valuation.

| Inflation                            | 2.50 percent                        |
|--------------------------------------|-------------------------------------|
| Projected salary increases           | 12.50 percent at age 20 to          |
|                                      | 2.50 percent at age 65              |
| Investment Rate of Return            | 7.45 percent, net of investment     |
|                                      | expenses, including inflation       |
| Discount Rate of Return              | 7.45 percent                        |
| Payroll Increases                    | 3 percent                           |
| Cost-of-Living Adjustments<br>(COLA) | 0.0 percent, effective July 1, 2017 |

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79 and 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on the RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

| Asset Class          | Target<br>Allocation | Long-Term Expected<br>Real Rate of Return* |
|----------------------|----------------------|--|
| Domestic Equity      | 28.00 %              | 7.35 %                                     |
| International Equity | 23.00                | 7.55                                       |
| Alternatives         | 17.00                | 7.09                                       |
| Fixed Income         | 21.00                | 3.00                                       |
| Real Estate          | 10.00                | 6.00                                       |
| Liquidity Reserves   | 1.00                 | 2.25                                       |
| Total                | 100.00 %             |  |

\* 10- Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25%, but does not include investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

#### Note 7 - Defined Benefit Pension Plans (continued)

**Discount Rate** The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2020. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2020.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

|   | Current                |                          |                        |
|---|------------------------|--------------------------|------------------------|
|   | 1% Decrease<br>(6.45%) | Discount Rate<br>(7.45%) | 1% Increase<br>(8.45%) |
| School District's proportionate share                                 | (0.4370)               | (7.4370)                 | (0.+370)               |
| School District's proportionate share<br>of the net pension liability | \$10,828,182           | \$7,604,990              | \$4,873,603            |
| · · ·   |                        |                          |                        |

#### Note 8 – Defined Benefit OPEB Plans

The net OPEB liability is disclosed as a commitment and not reported on the face of the financial statements as a liability because of the use of the cash basis framework.

#### A. School Employees Retirement System

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at <u>www.ohsers.org</u> under Employers/Audit Resources.

#### Note 8 - Defined Benefit OPEB Plans (continued)

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2021, 0 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2021, this amount was \$23,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2021, the School District's surcharge obligation was \$21,993.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$21,993 for fiscal year 2021.

#### B. State Teachers Retirement System (STRS)

*Plan Description* The School District participates in the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and a portion of the monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

*Funding Policy* Ohio Revised Code Chapter 3307 authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. The statutory employer rate is 14% and the statutory member rate is 14% of covered payroll effective July 1, 2016. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For the year ended June 30, 2021, no employer allocation was made to the health care fund.

#### Note 8 - Defined Benefit OPEB Plans (continued)

#### Net OPEB Liability (Asset)

The net OPEB liability (asset) was measured as of June 30, 2020, and the total OPEB asset/liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share:

|  | SERS       | STRS        | Total     |
|--|------------|-------------|-----------|
| Proportion of the Net OPEB (Asset) Liability |            |             |           |
| Prior Measurement Date                       | 0.0327687% | 0.03062334% |           |
| Current Measurement Date                     | 0.0338490% | 0.03143020% |           |
| Change in Proportionate Share                | 0.0010803% | 0.000807%   |           |
| Proportionate Share of the Net OPEB          |            |             |           |
| (Asset) Liability                            | \$735,650  | (\$552,385) | \$183,265 |

#### **Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2020, are presented below:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

## Note 8 - Defined Benefit OPEB Plans (continued)

| Inflation   | 3.00 percent  |
|---|---|
| Wage Increases  | 3.5 percent to 18.20 percent                                |
| Investment Rate of Return                                   | 7.50 percent net of investment expense, including inflation |
| Municipal Bond Index Rate:                                  |   |
| Measurement Date  | 2.45 percent  |
| Prior Measurement Date                                      | 3.13 percent  |
| Single Equivalent Interest Rate, net of investment expense, |   |
| including prince inflation                                  |   |
| Measurement Date  | 2.63 percent  |
| Prior Measurement Date                                      | 3.22 percent  |
| Medical Trend Assumption                                    |   |
| Medicare  | 5.25-4.75 percent   |
| Pre-Medicare  | 7.0-4.75 percent  |

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five-year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

## Note 8 - Defined Benefit OPEB Plans (continued)

| Asset Class            | Target<br>Allocation | Long-Term Expected<br>Real Rate of Return |
|------------------------|----------------------|---|
| Cash                   | 2.00 %               | 1.85 %                                    |
| US Stocks              | 22.50                | 5.75                                      |
| Non-US Stocks          | 22.50                | 6.50                                      |
| Fixed Income           | 19.00                | 2.85                                      |
| Private Equity         | 12.00                | 7.60                                      |
| Real Assets            | 17.00                | 6.60                                      |
| Multi-Asset Strategies | 5.00                 | 6.65                                      |
| Total                  | 100.00 %             |   |

**Discount Rate** The total pension liability was calculated using the discount rate of 3.63%. The discount rate used to measure total OPEB liability prior to June 30, 2020 was 3.22%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and 0.50% of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2020 (i.e., municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.63%) and higher (3.63%) than the current discount rate (2.63%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.75%) and higher (8.00% decreasing to 5.75%) than the current rate.

|                                       |             | Current       |             |
|---------------------------------------|-------------|---------------|-------------|
|                                       | 1% Decrease | Discount Rate | 1% Increase |
|                                       | (1.63%)     | (2.63%)       | (3.63%)     |
| School District's proportionate share |             |               |             |
| of the net OPEB liability             | \$900,417   | \$735,650     | \$604,660   |

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

## Note 8 - Defined Benefit OPEB Plans (continued)

|                                       | Current          |                  |                  |  |
|---------------------------------------|------------------|------------------|------------------|--|
|                                       | 1% Decrease      | Discount Rate    | 1% Increase      |  |
|                                       | 6.00% decreasing | 7.00% decreasing | 8.00% decreasing |  |
|                                       | to 3.75%         | to 4.75%         | to 5.75%         |  |
| School District's proportionate share |                  |                  |                  |  |
| of the net OPEB liability             | \$579,268        | \$735,650        | \$944,772        |  |

### Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2020, actuarial valuation.

| Projected salary increases | 12.50% at age 20 to           |
|----------------------------|-------------------------------|
|                            | 2.50% at age 65               |
| Investment Rate of Return  | 7.45%, net of investment      |
|                            | expenses, including inflation |
| Payroll Increases          | 3%                            |
| Discount Rate of Return    | 7.45%                         |
| Health Care Cost Trends    |                               |
| Medical                    |                               |
| Pre-Medicare               | 5.00% initial, 4% ultimate    |
| Medicare                   | -6.69% initial, 4% ultimate   |
| Prescription Drug          |                               |
| Pre-Medicare               | 6.50% initial, 4% ultimate    |
| Medicare                   | 11.87% initial, 4% ultimate   |

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2020, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

### Note 8 - Defined Benefit OPEB Plans (continued)

Since the prior measurement date, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

| Asset Class          | Target<br>Allocation | Long-Term Expected<br>Real Rate of Return* |
|----------------------|----------------------|--|
| Domestic Equity      | 28.00 %              | 7.35 %                                     |
| International Equity | 23.00                | 7.55                                       |
| Alternatives         | 17.00                | 7.09                                       |
| Fixed Income         | 21.00                | 3.00                                       |
| Real Estate          | 10.00                | 6.00                                       |
| Liquidity Reserves   | 1.00                 | 2.25                                       |
|                      |                      |  |
| Total                | 100.00 %             |  |

\* 10- Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25%, but does not include investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2020.

## Note 8 - Defined Benefit OPEB Plans (continued)

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate The following tables represents the net OPEB liability as of June 30, 2020, calculated using the current period discount rate assumption of 7.45%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45%) or one-percentage-point higher (8.45%) than the current rate. Also shown is the net OPEB liability as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

|                                       |               | Current       |               |
|---------------------------------------|---------------|---------------|---------------|
|                                       | 1% Decrease   | Discount Rate | 1% Increase   |
|                                       | (6.45%)       | (7.45%)       | (8.45%)       |
| School District's proportionate share |               |               |               |
| of the net OPEB asset                 | (\$480,611)   | (\$552,385)   | (\$613,283)   |
|                                       |               |               |               |
|                                       | 1% Decrease   | Current       | 1% Increase   |
|                                       | In Trend Rate | Trend Rate    | in Trend Rate |
| School District's proportionate share |               |               |               |
| of the net OPEB asset                 | (\$609,503)   | (\$552,385)   | (\$482,807)   |

#### Note 9 - Leases

During fiscal year 2003, the School District entered into a lease-purchase agreement for the renovation and construction of additions to the high school that began in fiscal year 2004. The School District is leasing the project additions from the Columbus Regional Airport Authority. The Columbus Regional Airport Authority assigned U.S. Bank as trustee, transferring rights, title, and interest in the project to the trustee.

During fiscal year 2002, the School District entered into a lease-purchase agreement for the renovation and construction of the additions to the high school. The School District is leasing the project site from Rickenbacker Port Authority. Rickenbacker Port Authority assigned U.S. Bank as trustee, transferring rights, title, and interest in the project to the trustee. The School District is acting as an agent for the lessor and is constructing the facilities and improvements from the proceeds provided by the lessor for both of the above leases.

As part of the agreements, U.S. Bank deposited \$1,221,000 and \$630,000, respectively, with a fiscal agent for the building lease. The School District will make semi-annual lease payments to U.S. Bank for both of the above leases. The lease payments have been classified as debt service expenditures in the financial statements in the General Fund. These expenditures amounted to \$123,944.

The following is a schedule of the future minimum lease payments required under the lease and the present value of the minimum lease payments as of June 30, 2021:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

## Note 9 - Leases (continued)

| Year ending June 30:                        | Amount    |
|---|-----------|
| 2022  | \$123,251 |
| 2023  | 124,283   |
| 2024  | 123,136   |
| 2025  | 122,668   |
| 2026  | 122,110   |
| 2027-2031                                   | 601,889   |
| 2032  | 119,193   |
| Total                                       | 1,336,530 |
| Less: Amount Representing Interest and Fees | (330,530) |
| Present Value of Minimum Lease Payments     | 1,006,000 |

### Note 10 - Long-Term Liabilities

The changes in the School District's long-term obligations during the fiscal year consist of the following:

|                                | Amount<br>Outstanding<br>6/30/2020 | Additions   | Deletions    | Amount<br>Outstanding<br>6/30/2021 | Amount<br>Due in<br>One Year |
|--------------------------------|------------------------------------|-------------|--------------|------------------------------------|------------------------------|
| <b>Governmental Activities</b> |                                    |             |              |                                    |                              |
| 2016 School Improvement        |                                    |             |              |                                    |                              |
| Refunding Bonds                | \$1,505,000                        | \$0         | (\$355,000)  | \$1,150,000                        | \$370,000                    |
| Capital Leases                 | 1,073,000                          | -           | (67,000)     | 1,006,000                          | 70,000                       |
| 2015 Energy Conservation Bonds | 424,740                            |             | (39,000)     | 385,740                            | 40,000                       |
| Total Long Term Liabilities    | \$3,002,740                        | <u>\$ -</u> | \$ (461,000) | \$ 2,541,740                       | \$480,000                    |

On July 20, 2015, the School District issued \$571,740 in energy conservation bonds. The interest rate on the bonds is 3.30% with a final maturity December 1, 2029. The debt will be retired from the General Fund with savings obtained on energy costs. These bonds are a direct borrowing that have terms negotiated directly between the School District and Huntington Bank and are not offered for public sale.

On September 22, 2016, the School District issued \$2,510,000 in school improvement refunding bonds. The interest rate on the bonds is 2% with a final maturity date of December 1, 2023. The bonds were used to refund \$2,510,000 of the 2009 school facilities construction and improvement refunding bonds, and are retired from the Debt Service Fund (an other governmental nonmajor fund).

At June 30, 2021, the School District's overall legal debt margin was \$10,778,188, an energy conservation debt margin of \$757,617, and an un-voted debt margin of \$127,040. Principal and interest requirements to retire long-term liabilities outstanding at June 30, 2021, are as follows:

# **Tri-Village Local School District Darke County** *Notes to the Basic Financial Statements*

For the Fiscal Year Ended June 30, 2021

# Note 10 – Long-Term Liabilities (continued)

| Fiscal Year Ending | Gene        | ral Obligation | Bonds        | Ene        | rgy Conservation 1 | Bonds      |
|--------------------|-------------|----------------|--------------|------------|--------------------|------------|
| June 30,           | Principal   | Interest       | Total        | Principal  | Interest           | Total      |
| 2022               | \$ 370,000  | \$ 19,300      | \$ 389,300   | \$ 40,000  | \$ 12,069          | \$ 52,069  |
| 2023               | 385,000     | 11,750         | 396,750      | 41,000     | 10,733             | 51,733     |
| 2024               | 395,000     | 3,950          | 398,950      | 41,000     | 9,380              | 50,380     |
| 2025               | -           | -              | -            | 42,000     | 8,010              | 50,010     |
| 2026               | -           | -              | -            | 42,000     | 6,624              | 48,624     |
| 2027-2030          |             |                |              | 179,740    | 11,949             | 191,689    |
| Total              | \$1,150,000 | \$ 35,000      | \$ 1,185,000 | \$ 385,740 | \$ 58,765          | \$ 444,505 |

#### Note 11 – Fund Balance

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

|                              |               | Other        | Total         |
|------------------------------|---------------|--------------|---------------|
|                              |               | Governmental | Governmental  |
| Fund Balance                 | General       | Funds        | Funds         |
| Restricted for:              |               |              |               |
| Food Service Operations      | \$ -          | \$ 106,096   | \$ 106,096    |
| Title I                      | -             | 1,200        | 1,200         |
| Classroom Maintenance        | -             | 278,925      | 278,925       |
| Athletics                    | -             | 79,655       | 79,655        |
| Student Activities           | -             | 42,762       | 42,762        |
| Debt Service                 | -             | 494,615      | 494,615       |
| Student Wellness and Success | -             | 117,078      | 117,078       |
| Natural Resource Grant       | 17            | -            | 17            |
| Capital Projects             | -             | 578,432      | 578,432       |
| Other Grants                 |               | 12,971       | 12,971        |
| Total Restricted             | 17            | 1,711,734    | 1,711,751     |
| Committed to:                |               |              |               |
| College Scholarships         | -             | 1,962        | 1,962         |
| Wee Patriots Preschool       | -             | 105,489      | 105,489       |
| Total Committed              | -             | 107,451      | 107,451       |
| Assigned for:                |               |              |               |
| Unpaid Obligations           | 239,114       | -            | 239,114       |
| FY 22 Appropriations         | 3,491,114     | -            | 3,491,114     |
| Public School Support        | 44,642        | -            | 44,642        |
| School Supplies              | 12,965        |              | 12,965        |
| Total Assigned               | 3,787,835     | -            | 3,787,835     |
| Unassigned                   | 6,966,744     |              | 6,966,744     |
| Total Fund Balance           | \$ 10,754,596 | \$ 1,819,185 | \$ 12,573,781 |

# **Tri-Village Local School District Darke County** Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### Note 12 - Set-Aside Calculations

State statute annually requires the School District set aside in the general fund an amount based on a statutory formula to acquire and construct capital improvements. Amounts not spent by fiscal year-end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year-end and carried forward to be used for the same purposes in future fiscal years.

The following cash basis information describes the change in the fiscal year-end set-aside amounts for capital acquisition. State statute requires disclosing this information.

|   | Capital      |
|---|--------------|
|   | Acquisitions |
| Set-aside Reserve Balance as of June 30, 2020             | \$0          |
| Current Year Set-aside Requirement                        | 143,060      |
| Qualifying Disbursements                                  | (84,412)     |
| Current Year Offsets                                      | (58,648)     |
| Totals  | \$0          |
| Set-aside Balances Carried Forward to Future Fiscal Years | \$0          |

The School District had qualifying disbursements and current year offsets during the fiscal year that reduced the set-aside amount to zero for the capital improvement set-aside.

The School District had current year offsets that reduced the capital improvements set-aside amount to zero. During fiscal years 2001 and 2010, the School District issued \$5,701,000 and \$2,980,000 respectively, in capital related school improvement bonds. These proceeds may be used to reduce capital acquisition below zero for future years. The School District is responsible for tracking the amount of the bond proceeds that may be used as an offset in future periods, which was \$7,862,961 June 30, 2021.

### Note 13 - Jointly Governed Organizations, Related Organization and Insurance Purchasing Pools

#### A. Jointly Governed Organizations

*META Solutions* – The School District is a participant in the META Solutions, which is a computer consortium. META is an association of public-school districts within the boundaries of Montgomery, Miami, and Darke Counties and the Cities of Dayton, Troy and Greenville. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of META consists of seven Superintendents of member school districts, with six of the Superintendents elected by majority vote of all member school districts except Montgomery County Educational Service Center. The seventh Superintendent is from the Montgomery County Educational Service Center. The School District paid META \$22,833 for services provided during the fiscal year. Financial information can be obtained from Ashley Widby, who serves as Chief Financial Officer, 100 Executive Drive, Marion, OH 43302.

*Southwestern Ohio Education Purchasing Council* - The Southwestern Ohio Educational Purchasing Council (SOEPC) is a purchasing cooperative made up of 240 school districts/organizations in 37 counties in Ohio and 2 in Kentucky. The purpose of the cooperative is to obtain prices for quality merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC. Each member district has one voting representative. Title to any and all equipment, furniture and supplies purchased by the SOEPC is held in trust for the member districts. Any district withdrawing from the SOEPC shall forfeit its claim to any and all SOEPC assets. One-year prior notice is necessary for withdrawal from the group.

During this time, the withdrawing member is liable for all member obligations. Payments to SOEPC are made from the general fund. During fiscal year 2021, the School District paid \$39,927 to SOEPC. To obtain financial information, write to the Southwestern Ohio Educational Purchasing Council, Ken Swink, who serves as Director, at 303 Corporate Center Drive, Suite 208, Vandalia, OH 45377.

*Southwestern Ohio Instructional Technology Association* - The Southwestern Ohio Instructional Technology Association (SOITA) is a not-for-profit corporation. The purpose of the corporation is to serve the educational needs of the area through television programming for the advancement of educational programs. The Board of Trustees is comprised of twenty-three representatives of SOITA member schools or institutions. Twenty-one representatives are elected from within the counties by the qualified members within the counties, i.e., Auglaize, Brown, Butler, Champaign, Clark, Clermont, Clinton, Darke, Fayette, Greene, Hamilton, Logan, Mercer, Miami, Montgomery, Preble, Shelby, and Warren. Montgomery, Greene and Butler Counties elect two representatives per area. All others elect one representative per area.

One at-large non-public representative is elected by the non-public school SOITA members in the Stateassigned SOITA service area representative. One at-large higher education representative is elected by higher education SOITA members from within the State-assigned SOITA service area.

### **Note 13 - Jointly Governed Organizations, Related Organization and Insurance Purchasing Pools** (Continued)

All member districts are obligated to pay all fees, charges, or other assessments as established by the SOITA. Upon dissolution, the net assets shall be distributed to the federal government, or to a state or local government, for a public purpose. Payments to SOITA are made from the general fund. During fiscal year 2021, the School District contributed \$675 to SOITA. To obtain financial information, write to the Southwestern Ohio Instructional Technology Association, Deb Tschirhart, who serves as Director, at 1205 E. Fifth Street, Dayton, OH 45402.

# B. Related Organization

*New Madison Public Library* – The New Madison Public Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by the Tri-Village Local School District Board of Education. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the School District for operational subsidies. Although the School District does serve as the taxing authority and may issue tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax, the rate, and the purpose are discretionary decisions made solely by the Board of Trustees.

The School District did not make any contributions to the New Madison Public Library during fiscal year 2021. Financial information can be obtained from the New Madison Public Library, Christine Cela, Clerk/Treasurer, at 142 South Main, New Madison, Ohio 45346.

### C. Insurance Purchasing Pools

Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan - The School District participates in the Southwestern Ohio Education Purchasing Council Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by an eleven-member Executive Committee consisting of the Chairperson, the Vice-Chairperson, a representative from the Montgomery County Educational Service Center and eight other members elected by majority vote of all member school districts. The Chief Administrator of GRP serves as the coordinator of the program. Each fiscal year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

Southwestern Ohio Educational Purchasing Council Medical Benefits Plan – The School District participates in the Southwestern Ohio Educational Purchasing Council Medical Benefits Plan (MBP). The MBP's business and affairs are conducted by a six-member committee consisting of various MBP representatives that are elected by the general assembly. Either the superintendent or treasurer from each participating school district serves on the general assembly. Each fiscal year, the participating school districts pay an enrollment fee to the MBP to cover the costs of administering the program. During fiscal year 2021, the School District paid \$1,164,433 for medical benefits.

## **Note 13 - Jointly Governed Organizations, Related Organization and Insurance Purchasing Pools** (Continued)

Southwestern Ohio Educational Council Property, Fleet and Liability Insurance Program – The School District participates in the Southwestern Ohio Educational Council Property, Fleet and Liability Insurance Program (PFL). The PFL's business affairs are conducted by a six-member committee consisting of various PFL representatives that are elected by the general assembly. The purpose of the program is to jointly provide or obtain casualty, property, employer liability, general liability, risk management, professional liability, group coverage and other protections for participating school districts. During fiscal year 2021, the School District paid \$39,927 for insurance coverage. Financial information can be obtained from Ken Swink, Director, at 303 Corporate Center Drive, Suite 208, Vandalia, OH 45377.

### Note 14 - Contingencies

#### A. Grants

The School District receives financial assistance from federal and State agencies in the form of grants. Disbursing grant funds generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2021.

### **B.** Litigation

There are currently no matters in litigation with the School District as defendant.

### Note 15 – Budgetary Basis of Accounting

While the School District is reporting financial position, results of operations and changes in fund balance on the cash basis, the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balances - Budget and Actual – Budget Basis presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and cash basis is

1.) Outstanding year-end encumbrances are treated as cash disbursements (budgetary) rather than as a reservation of fund balance (cash basis) and

2.) Perspective differences resulting from differences in fund structure.

| Cash Basis              | \$<br>292,620 |
|-------------------------|---------------|
| Encumbrances            | (239,114)     |
| Perspective Differences | <br>9,122     |
| Budgetary Basis         | \$<br>62,628  |

# **Tri-Village Local School District Darke County** Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### Note 16 – Compliance

Ohio Administrative Code, Section 117-2-03 (B), requires the School District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the School District prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net position/fund balances, and disclosures that, while material, cannot be determined at this time. The School District can be fined and various other administrative remedies may be taken against the School District.

#### <u>Note 17 – Contractual Commitments</u>

At June 30, 2021, the School District had the following outstanding commitments.

| Vendor                         | Total Amount |        | Amount Paid |        | Amount Due |        |
|--------------------------------|--------------|--------|-------------|--------|------------|--------|
| Seam-Less Asphalt, LLC         | \$           | 58,000 | \$          | 29,000 | \$         | 29,000 |
| Outdoor Aluminum               |              | 93,050 |             | 55,830 |            | 37,220 |
| Hollinger Excavating Inc       |              | 62,000 |             | 41,008 |            | 20,992 |
| Eagle Fence & Construction Inc |              | 27,900 |             | -      |            | 27,900 |

#### Note 18 – Implementation of New Accounting Policies

For fiscal year 2021, the School District implemented GASB Statement No. 90, *Majority Equity Interests* and (GASB) Implementation Guide No. 2019-1, *Implementation Guidance Update*. The implementation of these statements had no effect on School District's financial statements.

GASB Statement No. 84 established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the School District will no longer be reporting agency funds or private purpose trust funds. The School District reviewed its fiduciary funds and certain funds will be reported as either special revenue funds or have been combined with the General Fund. These fund reclassifications resulted in the restatement of the School District's financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

|   | Other        |            |    |           |       |            |
|---|--------------|------------|----|-----------|-------|------------|
|   | Governmental |            |    |           |       |            |
|   | General      |            |    | Funds     | Total |            |
| Fund Balance at June 30, 2020             | \$           | 10,456,393 | \$ | 1,285,986 | \$    | 11,742,379 |
| Student Activity Fund                     |              | -          |    | 49,472    |       | 49,472     |
| Parents Assisting Teacher & Students Fund |              | 5,583      |    | -         |       | 5,583      |
| Scholarship Funds                         |              | -          |    | 2,568     |       | 2,568      |
| Fund Balance at July 1, 2020              | \$           | 10,461,976 | \$ | 1,338,026 | \$    | 11,800,002 |

# Note 18 – Implementation of New Accounting Policies (continued)

In addition, net position for governmental activities at June 30, 2020, was restated \$57,623, from \$11,742,379 to \$11,800,002. The School District no longer has any fiduciary funds.

# <u>Note 19 – COVID-19 Pandemic</u>

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June of 2021 while the national state of emergency continues. During fiscal year 2021, the school district received Coronavirus Aid, Relief, and Economic Security (CARES) Act funding. Additional funding has been made available through the Consolidated Appropriations Act, 2021, passed by Congress on December 21, 2020 and/or the American Rescue Plan Act, passed by Congress on March 11, 2021. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the School District. The School District's investment portfolio and the investments of the pension and other employee benefit plans in which the School District participates fluctuate with market conditions, and due to market volatility, the amount of gains or losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the School District's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

During 2021, the School District received \$173,606 for Coronavirus Aid, Relief, and Economic Security (CARES) Act funding.

### Note 20 – Subsequent Event

For fiscal year 2022, School District foundation funding received from the state of Ohio will be funded using a direct funding model. Under this new model, community school, STEM school, scholarship, and open enrollment funding will be directly funded by the State of Ohio to the respective educating schools. For fiscal year 2021 and prior, the amounts related to students who were residents of the School District were funded to the School District who, in turn, made the payment to the educating school. For fiscal year 2021, the School District reported \$532,550 in revenues and expenditures/expenses related to these programs. Also, during fiscal year 2021, the School District reported \$1,017,971 in tuition and fees from the resident school districts which will be direct funded to the School District as the educating entity in fiscal year 2022. This new funding system calculates a unique base cost and a unique "per-pupil local capacity amount" for each School District. The School District's state core foundation funding is then calculated. Any change in funding will be subject to a phase in percentage of 16.67 percent for fiscal year 2022 and 33.33 percent for fiscal year 2023.



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#### Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Tri-Village Local School District Darke County P.O. Box 31 New Madison, Ohio 45346

To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the cash basis financial statements of the governmental activities, its major fund, and the aggregate remaining fund information of the Tri-Village Local School District, Darke County, Ohio, as of and for the fiscal year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Tri-Village Local School District's basic financial statements, and have issued our report thereon dated February 18, 2022, wherein we noted the Tri-Village Local School District uses a special purpose framework other than accounting principles generally accepted in the United States of America. We also noted as described Note 18 to the financial statements, the Tri-Village Local School District adopted Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. Further we noted as discussed in Note 19 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Tri-Village Local School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Tri-Village Local School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Tri-Village Local School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Tri-Village Local School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Tri-Village Local School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and responses as item 2021-001.

#### Tri-Village Local School District's Response to Finding

The Tri-Village Local School District's response to the finding identified in our audit is described in the accompanying schedule of findings and responses. The Tri-Village Local School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Tri-Village Local School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Tri-Village Local School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Julian & Sube, the.

Julian & Grube, Inc. February 18, 2022

#### TRI-VILLAGE LOCAL SCHOOL DISTRICT DARKE COUNTY, OHIO

#### SCHEDULE OF FINDINGS AND RESPONSES JUNE 30, 2021

#### FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

| Finding Number | 2021-001 |
|----------------|----------|
|----------------|----------|

Ohio Rev. Code Section 117.38 provides each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Admin. Code Section 117-2-03 further clarifies the requirements of Ohio Rev. Code Section 117.38. Ohio Admin. Code Section 117-2-03(B) requires the School District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America (GAAP).

The School District prepares its financial statements in accordance with the cash basis of accounting in a report format similar to the requirements of Governmental Accounting Standards Board Statement 34, *Basic Financial Statements – and Management's Discussion and Analysis - for State and Local Governments*. This presentation differs from (GAAP). There would be variances on the financial statements between this accounting practice and GAAP that, while presumably material, cannot be reasonably determined at this time.

Failure to prepare proper GAAP financial statements may result in the School District being fined or other administrative remedies.

The School District should prepare its financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP).

<u>Client Response</u>: The School District is aware of the requirements to file financial statements in accordance with GAAP; however, after performing a cost-benefit analysis, the School District has elected to prepare its financial statements utilizing the cash basis of accounting.

### TRI-VILLAGE LOCAL SCHOOL DISTRICT DARKE COUNTY, OHIO

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2021

| Finding<br>Number | Year<br>Initially<br>Occurred | Finding<br>Summary   | Status           | Additional Information  |
|-------------------|-------------------------------|--|------------------|---|
| 2020-001          | 2010                          | Ohio Revised Code Section 117.38 provides<br>that each public office shall file a financial<br>report for each fiscal year. Ohio<br>Administrative Code Section 117-2-03(B)<br>requires the School District to prepare its<br>annual financial report in accordance with<br>accounting principles generally accepted in the<br>United States of America (GAAP). The<br>School District prepared its annual financial<br>report in accordance with the cash basis of<br>accounting. | Not<br>Corrected | Finding repeated as 2021-001 as the<br>School District did not prepare its<br>annual report in accordance with<br>GAAP. |

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# TRI VILLAGE LOCAL SCHOOL DISTRICT

# DARKE COUNTY

## AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 4/5/2022

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370