

ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE YEAR ENDED December 31, 2022

> John S. Federer Clark County Auditor

Prepared by: Department of Fiscal Services Clark County Auditor's Office





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Board of County Commissioners Clark County 31 North Limestone Street P. O. Box 1325 Springfield, Ohio 45501

We have reviewed the *Independent Auditor's Report* of Clark County, prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2022 through December 31, 2022. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Clark County is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

September 22, 2023



# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended December 31, 2022

Prepared by:
Department of Fiscal Services
Clark County Auditor's Office
John S. Federer
Clark County Auditor



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## INTRODUCTORY



SECTION





August 31, 2023

To: The Citizens of Clark County and the Board of Clark County Commissioners

I am pleased to present the Annual Comprehensive Financial Report (ACFR) for Clark County, Ohio (County) for the fiscal year ending December 31, 2022.

The County management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. We believe that the data, as presented, is accurate in all material respects; that it is presented in a manner designed to fairly present the County's financial position and results of operations. All disclosures necessary to enable the reader to gain an understanding of the County's financial affairs have been included.

This report consists of management's representations concerning the finances of the County. The financial statements have been prepared to conform to accounting principles generally accepted in the United States of America (GAAP) using the reporting model required by the Governmental Accounting Standards Board Statement No. 34 (GASB 34), Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments.

The County's financial statements have been audited by Clark, Schaefer, Hackett & Co., an independent licensed certified public accounting firm. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County for the fiscal year that ended December 31, 2022, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified ("clean") opinion that the County's financial statements for the fiscal year ended December 31, 2022, are fairly presented in conformity with GAAP. The independent auditor's report is located at the front of the financial section of this report.

The independent audit of the financial statements of the County was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing "Single Audit" engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal control and legal requirements involving the administration of federal awards. These reports are available in the County's separately issued Single Audit report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

### PROFILE OF THE COUNTY

Clark County was established by an act of the State Legislature on March 1, 1818, and Springfield was selected as the County seat. The original seat of Clark County, Springfield became a City in 1850. Our name comes from George Rogers Clark, an American frontiersman who opened passage to the Northwest Territory. Originally consisting of 358 square miles or 229,624 acres valued at \$200 per acre, today there are 400 square miles of county land consisting of over 68,000 parcels valued at over \$6.9 billion and ranks as the 23<sup>rd</sup> largest county in Ohio. The County is located in the west-central part of Ohio. Interstate Highway 70, U.S. Route 40 and State Route 41 cross the county east and west. U.S. Routes 42 and 68, and State Routes 4, 54, and 72 run North and South. The Little Miami and Mad Rivers flow through the County.

Clark County is made up of seven public school districts and one joint vocational district. There are ten townships, two cities, and seven villages. Also within a 25 mile area, the County has 7 4-year and 3 2-year institutions of higher education. Major attractions to Clark County include the Heritage Center, Clifton Gristmill, George Rogers Clark Monument, Clark Lake Wildlife Area, David Crabill House, Westcott House, Springfield Museum of Art, Wittenberg University, Enon Mound, Buck Creek State Park, Veterans Park Amphitheatre, Eco Sports Corridor and the Chiller Ice Rink.

The County provides for its citizens with the powers conferred upon it by Ohio statutes. Sixteen officials are elected by the voters of the County to manage various segments of the County's operations. They are the three Commissioners, Auditor, Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, three Common Pleas Court Judges, the Probate Court Judge and the Juvenile/Domestic Court Judge. All elected officials are authorized to perform his or her duties under various sections of the Ohio Revised Code.

A three-member Board of County Commissioners (the Board) is elected at large. The Board's three members are elected to four-year terms. The Board serves as the taxing authority, the contracting body, and the chief administrator of public services for the County. The Board adopts the annual operating budget and makes the annual appropriation measure for expenditure of all county monies. The Board appoints a County Administrator, who directs and supervises activities of those departments directly under the oversight of the Board. The administrator acts for the Commissioners' as the principal liaison to other county officials, boards and other political subdivisions. In addition to the Board, the offices of the County Auditor and County Treasurer are of particular importance to the financial affairs of the County.

The County Auditor serves as the fiscal officer for the County, as well as the property tax assessor for all political subdivisions within the County. As chief fiscal officer, the Auditor is responsible for maintaining the County's centralized accounting, payroll and benefits system; for preparing the ACFR; and for auditing payments made on behalf of county agencies and issuing the warrants therefore. The Auditor also prepares the general tax list of the County, calculates the voted and unvoted tax rates for real estate property and, once collected, distributes the receipts to the appropriate political subdivisions and agencies within the County.

As real property assessor, the Auditor is responsible for a full reappraisal of the approximately 68,000 parcels of real property in the County every six years, with an interim update every third year. As required by Ohio law, 2019 was the latest statutory year for a full reappraisal of Clark County real property values. This successful reappraisal updated values and became effective for the collection year beginning January 1, 2020. In 2022, the State required 3 year update was performed and those values will be effective January 1, 2023. The Auditor also prepares and maintains a comprehensive set of the County's real estate records that includes ownership, appraised value, property description and dimensions and sketches for each parcel. Along with the Treasurer and the President of the Board of County Commissioners, the Auditor serves on the County Board of Revision. The County Board of Revision hears all complaints on real property and may revise real estate assessment, except those for public utilities.

The County Treasurer is the custodian of all County funds and is responsible for the collection of all property tax monies. The Treasurer is also responsible for the investment of County funds as specified by Ohio law. The Treasurer must make daily reports to the County Auditor showing the County's receipts, expenditures, and cash balances. These records are balanced with those of the County Auditor.

Other elected officials of the County include the Clerk of Courts, Coroner, three General Division Court of Common Pleas Judges, one Juvenile/Domestic Judge, and one Probate Division Judge, Engineer, Prosecutor, Recorder, and Sheriff.

### LOCAL ECONOMY

In evaluating the County's current economic condition, it appears the County made through the past couple of years despite the effects of COVID-19. Sales tax collections for 2022 topped the 2021 collections by \$1 and were the most in the history of the County, exceeding the \$31 million mark for the first time. Property taxes remain consistent along with the operating grants that are funding the County's welfare and human services programs.

The most current data released from the U.S. Census Bureau has Clark County ranked as the 21<sup>st</sup> most populated County in the State of Ohio. The County's economic climate continued its upward trend into 2022 from 2021 as indicated by the growth in sales tax and external forces, such as economic development. The population of the County experienced a small decline in 2022, dropping to 134,831 from 135,633 in 2021. The County's average civilian labor force increased to 62,700 in 2022 from 62,600 in 2021. Along the same lines, the average employed increased to 60,100 in 2022 from 59,100 in 2021. The increase in the number employed had a positive impact on unemployment as the rate dropped to 4.1% in 2022 from 5.3% in 2021, which corresponded to the State of Ohio's average unemployment rate also dropping to 4.0% in 2022 from 5.1% in 2021. The U.S. average unemployment rate was 3.5% for 2022.

On a positive note, there are several indicators that demonstrate the local economy is improving. First, our public school systems continue to improve on previous years benchmarks. Secondly there are several geographic areas within the County, whereby both commercial and residential development is taking place. With the new real estate development, property values continue to trend upwards.

### **MAJOR INITIATIVES**

### **Current Year Projects**

Emergency Management Agency: The Clark County Emergency Management Agency worked on several projects in 2022, including the COVID 2019 After Action Report. They also began updating the County Wide Emergency Operations Plan (EOP), changing the setup of the Emergency Operations Center, updating forms, and continuing to build relationships with community stakeholders. The EMA responded to more than 25 incidents in 2022, including a deputy fatality, train derailment in Mad River Twp. and civil unrest in the City of Springfield. The department also provided support to more than a dozen events, including the Clark County Fair, the Fair at New Boston and the Wake the Lake boat racing event.

**ReEntry:** The Clark County Reentry Department was established in 2022 to reduce recidivism, lower costs toward local law enforcement and increase public safety. The department's mission is to provide support, coordination of care and resources for citizens while they transition back into the community following incarceration. In October 2022, the department began providing holistic reentry services to community members. After the first meeting, clients are placed into our general services or PATH services. This process ensures that clients are eligible for support and resources while creating a specific track for those in need of additional support (PATH).

**Solid Waste District:** The Clark County Solid Waste District held several programs to further its mission to ensure Clark County residents and businesses have access to comprehensive solid waste services and provide environmental education and assistance to support community waste reduction. The district continued several other popular programs, including the Great American Cleanup, 13th annual Springfield Downtown Cleanup, the KCCB Sunflower Field, Yard Waste Recycling and classroom educational programs.

### **Future Projects**

In early 2020, the County broke ground for a new state of the art 9-1-1 Dispatching Center. This Center will allow residents to text, send pictures and videos to dispatchers. Also, new dispatch center will put the county in accordance with Ohio's Next Generation 9-1-1 requirement that calls for dispatch services to become more advanced. The Center went into full operation in February 2023. The County has numerous road and bridge projects on the horizon to continue to improve the infrastructure of the County. These projects will be funded by federal, state and local dollars. Also, the County has many projects being funded by American Rescue Plan Act funds. These include, but not limited to a residential broadband infrastructure project to expand broadband access and provide reliable connectivity to the internet for the residents of Clark County, a waterline extension project along State Route 235, the Clark County Courthouse Improvement Project, and the building and upgrading of the administrative facilities of the Clark County Fair Board Office.

The positive economic impact of the completed projects and those listed above are evidenced with a declining unemployment rate and increased sales tax revenue. As the current economic condition continues to improve, the County will look for additional projects that may be put into place.

### LONG-TERM FINANCIAL PLANNING

In August 2021, the Clark County Commission made the current one and one-half percent permissive sales tax permanent effective January 1, 2022, which will allow the County to maintain its current level of services to its citizens. The County's current bond rating of Aa2 is the highest possible rating a local governmental entity our size may receive. As of December 31, 2022, the County's general obligation debt was at \$16,249,000 and has decreased \$3,334,500 since December 31, 2010. The debt decrease is due in part to refinancing to take advantage of favorable interest rates and the rehabilitation of County buildings and infrastructure that has begun to deteriorate.

#### RELEVANT FINANCIAL POLICIES

It is the County's policy to ensure that current year resources are sufficient to fund current year expenditures. Expenditures are set based upon available resources with the County Commissioners determining the level of funding for each department or office within the primary government.

The County has an investment policy that is used to manage the investment of County funds. Any financial institution that holds County funds must agree to the requirements of this policy. This policy details the objective and allowable rules for the safekeeping of County funds.

The County's capital asset policy is designed to provide accountability and control over the County's capital assets and to assist departments in gathering and maintaining information needed for the preparation of the financial statements.

The County also has a Board of Commissioners Personnel Policy and Procedures Manual and an Internal Control Guide that are used to assist all County departments in the day to day procedures and practices of the County.

### **INTERNAL CONTOLS**

In implementing the County's integrated, automated accounting system, consideration was given to incorporating sound internal controls. Internal controls are designed to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against loss from unauthorized use or disposition, and the reliability and accuracy of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance is based on the assumption that the cost of the controls should not outweigh their benefits. The accounting system encompasses appropriations, encumbrances, expenditures, revenues, payroll and capital assets and ensures the financial information generated is both accurate and reliable.

In County government, internal controls are enhanced through the separation of powers. The Commissioners, the Auditor and the Treasurer share the management and administration of the County's financial resources, providing an inherent system of checks and balances. Each of the County's elected officials and agency directors is responsible for internal controls over the cash collection function within their office. Some County offices and agencies hold money in bank accounts outside the County treasury. The individual offices and agencies are responsible for the transaction activity through and reconciliation of those accounts.

## INDEPENDENT AUDIT

Included in this report is the unmodified opinion rendered on the County's operations and financial position as well as its existing assets and liabilities as reported in the combined financial statements for the year ended December 31, 2022, by Clark, Schaefer, Hackett & Company. In addition to meeting the requirements set forth in state statutes, the audit was also designed to meet the requirements of the Federal Single Audit Act of 1996 and related Uniform Guidance.

## **AWARDS**

Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Clark County, Ohio for its annual comprehensive financial report for the fiscal year ended December 31, 2021. This was the nineteenth year (fiscal years ended 2000 - 2005 and 2007 - 2021) that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### **ACKNOWLEDGEMENTS**

Special recognition is conferred upon the following for their support in developing this Annual Comprehensive Financial Report of Clark County:

### Auditor's Office:

David Crew, CPA, Director of Fiscal Services, Accounting and Auditing Tina Cowan, Director of Real and Personal Property Administration Hillary Hamilton, Director of Appraisal Services

## Commission Office:

Melanie M. Wilt, President of County Commission Lowell R. McGlothin, County Commissioner Sasha L Rittenhouse, County Commissioner Jennifer Hutchinson, County Administrator

## Treasurer's Office:

Pamela Littlejohn, Clark County Treasurer

It is my pleasure to submit herewith the Annual Comprehensive Financial Report for the fiscal year ended December 31, 2022.

Sincerely,

John S. Federer

Clark County Auditor

# CLARK COUNTY, OHIO Elected Officials

Elected Officials
December 31, 2022

Board of County Commissioners	Melanie M. Wilt Lowell R. McGlothin Sasha L. Rittenhouse	President Commissioner Commissioner
Other Elected Officials	John S. Federer Melissa M. Tuttle Dr. Susan L. Brown Johnathan A. Burr, P.E., P.S. Daniel P. Driscoll Nancy C. Pence Deborah K. Burchett Pamela S. Littlejohn	Auditor Clerk of Courts Coroner Engineer Prosecutor Recorder Sheriff Treasurer
Second District Court of Appeals	Honorable Mary E. Donovan Honorable Christopher B. Epley Honorable Ronal C. Lewis Honorable Michael L. Tucker Honorable Jeffrey M. Welbaum	Judge Judge Judge Judge Judge
Common Pleas Court	General Division Honorable Douglas M. Rastatter Honorable Richard J. O'Neill Honorable Thomas J. Capper  Domestic Division Honorable Katrine M. Lancaster  Juvenile Division Honorable Katrine M. Lancaster  Probate Division Honorable Richard P. Carey	Judge Judge Judge Judge Judge
Municipal Court	Honorable Stephen A. Schumaker Honorable Valerie Wilt Honorable Daniel D. Carey	Presiding Judge Judge Judge

## MUNICIPAL COURT CLERK Sheila Rice DOG AND KENNEL DOMESTIC RELATIONS JUDGE/JUVENILE Sandi Click Katrine Lancaster JOB AND FAMILY SERVICES Ginny Martycz PROBATE COURT JUDGE Richard Carey PARK DISTRICT BOARD Judge appoints 3 people Table of Organization Clark County Government Angela Wheeler COUNTY CLERK 3 MUNICIPAL COURT JUDGES Valeria Wilt Danel Carey Stephen A. Schumaker RECORDER Nancy Pence MICRO-FILM BOARD Recorder, Auditor, Treasurer, Commissioner, and Oerk of Courts DIRECTOR SOLID WASTE Chuck Bauer ENGINEER Johnathan Burr EMERGENCY MANAGEMENT AGENCY Michelle Clements-Pitstick SHERIFF Deborah Burchett ASST. CO. ADMINISTRATOR/ DIRECTOR COUNTY ADMINISTRATOR Jennifer Hutchinson PERSONNEL Michelle Noble BOARD OF COUNTY COMMISSIONERS Lowell R. McGlothin Sasha L. Rittenhouse Melanie M. Wilt RECORDS COMMISSION Commissioner, Prosecutor, Auditor, Recorder, and Gerk no of Courts Melissa Tuttle CLERK OF COMMON PLEAS Chuck Bauer DIRECTOR UTILITIES Tertiary Acting County Administrator John Federer BOARD OF REMSIONS Auditor, Treasurer, and Commissioner AUDITOR DIRECTOR INFORMATION SYSTEMS Jason Graver Pamela Littlejohn BUDGET COMMISSION Auditor, Tressurer, and Prosecutor TREASURER BUILDING AND GROUNDS Mike Swank DIRECTOR ACTING PROSECUTING ATTORNEY Daniel P. Driscoll COMMUNITY AND ECONOMIC DEVELOPMENT 3 COMMON PLEAS Douglas Rastatter Ethan Harris Thomas Capper Richard O'Neil VETERANS SERVICE COMMISSION Judge appoints 5 people County Planning Commission Susan Brown CORONER



## Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Clark County Ohio

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

December 31, 2021

Christopher P. Morrill

Executive Director/CEO



## FINANCIAL



SECTION





#### INDEPENDENT AUDITORS' REPORT

Clark County
Honorable Board of County Commissioners
31 N Limestone Street
Springfield, OH 45501

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Clark County, Ohio (the "County"), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Clark County, Ohio, as of December 31, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of Clark County Reutilization Land Bank, which represent 1.0 percent, 3.6 percent, and 0.6 percent, respectively, of the assets, fund equity, and revenues of the aggregate remaining fund information as of December 31, 2022. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for aggregate remaining fund information is based solely on the report of the other auditors.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is
  expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison schedules with related disclosures, and the required pension and OPEB schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The nonmajor combining fund financial statements and individual fund budgetary comparison schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS by us and other auditors. In our opinion, based on our audit and the report of the other auditors, the nonmajor combining fund financial statements and individual fund budgetary comparison schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory section and statistical section but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 31, 2023 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering County's internal control over financial reporting and compliance.

Clark, Schaefer, Hackett & Co.

Springfield, Ohio August 31, 2023



Management's Discussion and Analysis For the Year Ended December 31, 2022 (Unaudited)

As management of Clark County (the County), we offer readers this narrative overview and analysis of the financial activities of the County as a whole for the fiscal year ended December 31, 2022. We encourage readers to consider the information presented here in conjunction with the financial statements, which follow this section and provide more specific detail.

## **Financial Highlights**

Key financial highlights for the year ended December 31, 2022 are as follows:

- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows of resources at December 31, 2022 by \$221,092,189. Of this amount, (\$15,215,628) is considered unrestricted. The unrestricted net deficit of the County's governmental activities is (\$25,828,458) as a result of the County recognizing its proportionate share of the net pension and other post employment benefit (OPEB) amounts. The unrestricted net position of the County's business-type activities is \$10,612,830 and may be used to meet the ongoing obligations of the County's business-type activities.
- The County's total net position increased \$21,657,970 in 2022. Net position of the governmental activities increased \$19,860,319, which represents a 11.40% increase from 2021. Net position of the business-type activities increased \$1,797,651 or 7.15% from 2021.
- At the end of the current fiscal year, the County's governmental funds reported a combined ending fund balance of \$132,673,565, an increase of \$4,244,833, a change of 3.31% from 2021.
- At the end of the current year, the General Fund, the County's operating fund, reported an decrease in fund balance of \$3,085,456 or (10.67%) from the previous year. The fund balance represents 47.75% of general fund expenditures, including transfers out.
- ➤ The County's outstanding debt decreased by \$1,927,000, or 11.31%, in governmental activities and decreased by \$558,742, or 7.68% in the business-type activities. The decrease in both the governmental activities and business-type activities were due to the regularly scheduled debt payments.

## **Using This Annual Comprehensive Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Clark County as a financial whole or as an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The County's basic financial statements are comprised of three components: 1) county-wide financial statements, 2) fund financial statements, and 3) notes to financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

The Statement of Net Position and Statement of Activities provide information about the activities of the County as a whole and present a long-term view of the County's finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell the reader how services were financed

Management's Discussion and Analysis For the Year Ended December 31, 2022 (Unaudited)

in the short term, as well as, what remains for future spending. The fund financial statements also look at the County's most significant funds with all other nonmajor funds presented in total in one column. In the case of the County, the General Fund is the most significant fund.

## Reporting the County as a Whole

Statement of Net Position and the Statement of Activities

While this document contains information about the funds used by the County to provide services to our citizens, the view of the County as a whole looks at all financial transactions and asks the question, "How did we do financially during 2022?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by the private sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when the cash is received or paid.

These two statements report the County's net position and changes in net position. This change in net position is important because it tells the reader that, for the County as a whole, the financial position of the County has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's tax base, current property tax laws in Ohio restricting revenue growth, and other factors.

In the Statement of Net Position and the Statement of Activities, the County is divided into two distinct kinds of activities:

- ➤ Governmental Activities Most of the County's programs and services are reported here including general government, public safety, public works, and health and human services. These services are funded primarily by taxes and intergovernmental revenues including federal and state grants and other shared revenues.
- ➤ Business-Type Activities These services are provided on a charge for goods or services basis to recover all of the expenses of the goods or services provided.

The government-wide financial statements can be found on pages 17 - 19 of this report.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on the near-term inflows and

Management's Discussion and Analysis For the Year Ended December 31, 2022 (Unaudited)

outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains several governmental funds for financial reporting purposes. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Job & Family Services Fund, the Department of Developmental Disabilities Fund, the Children's Services Fund, the Commissioners Fund and the Engineers Fund, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining and individual fund statements and schedules of this report. Included in this report is the Clark County Land Reutilization Corporation, which is presented as a blended component unit.

Governmental funds for which the County adopts an annual appropriation budget include the General Fund and all other governmental funds for which activity is anticipated during the year. A budgetary comparison statement has been included as required supplementary information for the General Fund and each annually-budgeted major special revenue fund to demonstrate compliance with its annual appropriation budget. The basic governmental fund financial statements can be found on pages 20-23 of this report.

**Proprietary funds:** The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its water and sewer operations and the 9-1-1 dispatching center. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to report activities that provide services for other County programs and activities.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the all three enterprise fund although only the Sewer fund meets the definition of a major fund of the County. The County has three internal service funds to account for its document imaging, the County's self-insurance health plan and the IS internal service fund, which accounts for the County's telecommunications. Because these services benefit both governmental and business-type activities, the activity has been allocated to both activities in the government-wide financial statements. All internal service funds are combined into a single aggregated presentation on the proprietary find statements. Individual fund activity for the internal service funds is provided in the form of combining statements elsewhere in this report. The proprietary fund financial statements can be found on pages 24-27 of this report.

**Fiduciary funds:** Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are not reflected in the government-wide financial statements because

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the resources of those funds are not available to support the County's own programs. The County's fiduciary funds are custodial funds. The fiduciary fund financial statement can be found on page 28 - 29 of this report.

Notes to the basic financial statements: The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 31 - 77 of this report.

**Other information:** In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the budgetary information of the County's major funds as well as pension and OPEB information.

## **Government-wide Financial Analysis**

Table 1 provides a summary of the County's net position for 2022 as compared to 2021:

**TABLE 1 Net Position** 

	Governmental Activities		Business-Ty	pe Activities	Total	
	2022	2021	2022	2021	2022	2021
Assets:				,		
Current and Other						
Assets	\$ 209,669,567	\$ 192,427,958	\$ 15,301,653	\$ 13,993,764	\$ 224,971,220	\$ 206,421,722
Capital Assets	119,205,317	116,621,923	23,185,400	23,717,549	142,390,717	140,339,472
Total Assets	328,874,884	309,049,881	38,487,053	37,711,313	367,361,937	346,761,194
Deferred Outflows of Resources	14,316,044	19,083,367	939,601	1,190,310	15,255,645	20,273,677
Liabilities:						
Current and Other						
Liabilities	27,805,642	17,439,265	704,957	451,737	28,510,599	17,891,002
Long-term Liabilities	47,093,252	70,551,639	8,478,764	10,691,483	55,572,016	81,243,122
Total Liabilities	74,898,894	87,990,904	9,183,721	11,143,220	84,082,615	99,134,124
Deferred Inflows of Resources	74,151,047	65,861,676	3,291,731	2,604,852	77,442,778	68,466,528
Net Position:						
Net Investment in						
Capital Assets	103,399,408	100,121,352	16,338,372	16,295,878	119,737,780	116,417,230
Restricted	116,570,037	106,091,597	-	-	116,570,037	106,091,597
Unrestricted	(25,828,458)	(31,932,281)	10,612,830	8,857,673	(15,215,628)	(23,074,608)
Total Net Position	\$ 194,140,987	\$ 174,280,668	\$ 26,951,202	\$ 25,153,551	\$ 221,092,189	\$ 199,434,219

The largest impacts on the County's financial statement in 2022 had no direct effect on the County's overall financial condition; GASB Statement 68, "Accounting and Financial Reporting for Pensions – an Amendment of GASB Statement 27" and GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." GASB 68 and GASB 75 require the County to recognize a pension/OPEB net asset/liability which have a \$50.4 million negative effect on the net position of the County. For reasons discussed below, these amounts serve only to distort the true financial position of the

Management's Discussion and Analysis For the Year Ended December 31, 2022 (Unaudited)

County. Users of this financial statement will gain a clearer understanding of the County's financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB asset to the reported net position and subtracting deferred outflows related to pension and OPEB. The resulting net position would be \$271.5 million, this would be a \$50.43 million increase in net position.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability/(asset) to equal the County's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the County is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are

Management's Discussion and Analysis For the Year Ended December 31, 2022 (Unaudited)

insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how any net pension liability and net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the Statement of Net Position.

In accordance with GASB 68 and GASB 75, the County's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability and net OPEB liability (asset), respectively, not accounted for as deferred inflows/outflows.

Deferred inflows related to pension increased primarily due to an increase in net difference between projected and actual earnings on pension plan investments reported by OPERS. Deferred inflows related to OPEB also increase primarily due to an increase in differences between expected and actual experience on OPEB plan investments and in the net difference between projected and actual earnings on OPEB plan investments reported by OPERS.

The increase in current assets for governmental activities is primarily the result of an increase in pooled cash and investments, which resulted from an increase in revenues and the level of expenditures increasing slightly less than the level of the increase of revenues.

The increase in governmental capital assets is due primarily to ongoing capital projects and other capital asset additions exceeding current year depreciation.

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets and deferred outflows exceeded liabilities and deferred inflows by \$221,092,189 at the close of the most recent year.

The County's net position is divided into three parts: net investment in capital assets, restricted and unrestricted. The largest portion of the County's net position \$119,737,780 reflects its investment in capital assets (i.e. land, buildings, improvements other than buildings, machinery and equipment, and infrastructure); less any related debt used to acquire those assets that is still outstanding plus; if applicable any significant unspent bond proceeds. The County uses these capital assets to provide services to citizens; therefore, these assets are not available for future spending. Although the County's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities. Any debt not related to acquiring those assets and that is still outstanding is reflected with unrestricted net position.

An additional portion of the County's net position, \$116,570,037 represents resources that are subject to external restrictions on how they may be used. The remaining negative balance of \$15,215,628 represents the unrestricted net position. The governmental unrestricted net position balance is a negative \$25,828,458, directly affected by the aforementioned GASB Statements 68 and 75. Overall, net position of the County increased \$21,657,970 in 2022. Net position for governmental activities increased \$19,860,319 and the net position of business-type activities increased \$1,797,651.

Management's Discussion and Analysis For the Year Ended December 31, 2022 (Unaudited)

The County's governmental activities net investment in capital assets increased \$3,278,056 in 2022. This was due primarily to the placement of new assets into service along with the reduction in debt due to regularly scheduled payments.

Table 2 below provides a summary of the changes in net position for 2022 compared to 2021.

TABLE 2
Changes in Net Position

Program Revenues: Charges for Services \$15,289,283 \$9,363,040 \$24,652,323 \$15,092,967 \$9,625,582 \$24,718,549 Operating Grants and Contributions 46,907,962 682,296 47,590,258 42,590,739 - 42,590,739 Capital Grants and Contributions 3,767,271 - 3,767,271 1,786,721 698 1,787,419 General Revenues: Property Taxes 25,470,878 - 25,470,878 25,262,274 - 25,262,274 Permissive Sales Tax 31,079,691 - 31,079,691 30,852,914 - 30,852,914 Grants and Contributions not Restricted 6,880,586 - 6,880,586 8,942,755 - 8,942,755 Investment Income (3,650,197) - 6,880,586 8,942,755 - 6,8942,755 Investment Income (3,650,197) - 51,246 51,246		2022		2021			
REVENUES:   State			Business-	<u> </u>		Business-	
Program Revenues:		Governme ntal	Type		Governmental	Type	
Program Revenues: Charges for Services \$15,289,283 \$9,363,040 \$24,652,323 \$15,092,967 \$9,625,582 \$24,718,549 Operating Grants and Contributions 46,907,962 682,296 47,590,258 42,590,739 - 42,590,739 Capital Grants and Contributions 3,767,271 - 3,767,271 1,786,721 698 1,787,419 General Revenues: Property Taxes 25,470,878 - 25,470,878 25,262,274 - 25,262,274 Permissive Sales Tax 31,079,691 - 31,079,691 30,852,914 - 30,852,914 Grants and Contributions not Restricted 6,880,586 - 6,880,586 8,942,755 - 8,942,755 Investment Income (3,650,197) - 6,880,586 8,942,755 - 8,942,755 Investment Income (3,650,197) - 5,1246 51,246		Activities	Activities	Total	Activities	Activities	Total
Charges for Services         \$ 15,289,283         \$ 9,363,040         \$ 24,652,323         \$ 15,092,967         \$ 9,625,582         \$ 24,718,549           Operating Grants         and Contributions         46,907,962         682,296         47,590,258         42,590,739         -         42,590,739           Capital Grants         and Contributions         3,767,271         -         3,767,271         1,786,721         698         1,787,419           General Revenues:         Property Taxes         25,470,878         -         25,470,878         25,262,274         -         25,262,274           Permissive Sales Tax         31,079,691         -         31,079,691         30,852,914         -         30,852,914           Grants and Contributions         -         6,880,586         -         6,880,586         8,942,755         -         8,942,755           Investment Income         (3,650,197)         -         (3,650,197)         (1,666,824)         -         -         -         -         8,942,755         -         8,942,755         -         8,942,755         Investment Income         (3,650,197)         -         (3,650,197)         (1,666,824)         -         -         -         -         -         -         -         -	REVENUES:						
Operating Grants and Contributions 46,907,962 682,296 47,590,258 42,590,739 - 42,590,739 Capital Grants and Contributions 3,767,271 - 3,767,271 1,786,721 698 1,787,419 General Revenues: Property Taxes 25,470,878 - 25,470,878 25,262,274 - 25,262,274 Permissive Sales Tax 31,079,691 - 31,079,691 30,852,914 - 30,852,914 Grants and Contributions not Restricted 6,880,586 - 6,880,586 8,942,755 Investment Income (3,650,197) - (3,650,197) Gain on Sale of Capital Assets - 51,246 Other Revenue 4,418,632 427,735 4,846,367 4,039,064 270,999 4,310,063 Total Revenue 130,164,106 10,524,317 140,688,423 126,900,610 9,897,279 136,797,889  EXPENSES: General Government: Legislative and Executive 20,799,907 - 20,799,907 11,267,339 11,267,339 11,267,339 11,267,339 11,267,339 11,267,339 11,267,339 11,267,339 11,267,330 11,267,330 11,267,331 11,267,331 11,267,331 11,267,332 11,267,335 11,267,	Program Revenues:						
and Contributions 46,907,962 682,296 47,590,258 42,590,739 - 42,590,739  Capital Grants and Contributions 3,767,271 - 3,767,271 1,786,721 698 1,787,419  General Revenues:  Property Taxes 25,470,878 - 25,470,878 25,262,274 - 25,262,274  Permissive Sales Tax 31,079,691 - 31,079,691 30,852,914 - 30,852,914  Grants and Contributions not Restricted 6,880,586 - 6,880,586 8,942,755 - 8,942,755  Investment Income (3,650,197) - (3,650,197) (1,666,824) - (1,666,824)  Gain on Sale of Capital Assets - 51,246 51,246  Other Revenue 4,418,632 427,735 4,846,367 4,039,064 270,999 4,310,063  Total Revenue 130,164,106 10,524,317 140,688,423 126,900,610 9,897,279 136,797,889  EXPENSES:  General Government:  Legislative and Executive 20,799,907 - 20,799,907 11,267,339 - 11,267,339  Judicial 13,852,438 - 13,852,438 8,528,689 - 8,528,689  Public Safety 17,332,831 - 17,332,831 9,829,680 - 9,829,680  Public Works 11,426,745 - 11,426,745 14,721,053 - 14,721,053	Charges for Services	\$ 15,289,283	\$ 9,363,040	\$ 24,652,323	\$ 15,092,967	\$ 9,625,582	\$ 24,718,549
Capital Grants and Contributions 3,767,271 - 3,767,271 1,786,721 698 1,787,419  General Revenues: Property Taxes 25,470,878 - 25,470,878 25,262,274 - 25,262,274 Permissive Sales Tax 31,079,691 - 31,079,691 30,852,914 - 30,852,914  Grants and Contributions not Restricted 6,880,586 - 6,880,586 8,942,755 - 8,942,755  Investment Income (3,650,197) - (3,650,197) (1,666,824) - (1,666,824)  Gain on Sale of Capital Assets - 51,246 51,246  Other Revenue 4,418,632 427,735 4,846,367 4,039,064 270,999 4,310,063  Total Revenue 130,164,106 10,524,317 140,688,423 126,900,610 9,897,279 136,797,889  EXPENSES: General Government: Legislative and Executive 20,799,907 - 20,799,907 11,267,339 - 11,267,339 Judicial 13,852,438 - 13,852,438 8,528,689 - 8,528,689 Public Safety 17,332,831 - 17,332,831 9,829,680 - 9,829,680 Public Works 11,426,745 - 11,426,745 14,721,053 - 14,721,053	Operating Grants						
and Contributions         3,767,271         -         3,767,271         1,786,721         698         1,787,419           General Revenues:         Property Taxes         25,470,878         -         25,470,878         25,262,274         -         25,262,274           Permissive Sales Tax         31,079,691         -         31,079,691         30,852,914         -         30,852,914           Grants and Contributions         06,880,586         -         6,880,586         8,942,755         -         8,942,755           Investment Income         (3,650,197)         -         (3,650,197)         (1,666,824)         -         -         6,880,586         -         -         8,942,755         -         8,942,755           Investment Income         (3,650,197)         -         (3,650,197)         (1,666,824)         -         <	and Contributions	46,907,962	682,296	47,590,258	42,590,739	-	42,590,739
General Revenues:  Property Taxes 25,470,878 - 25,470,878 25,262,274 - 25,262,274  Permissive Sales Tax 31,079,691 - 31,079,691 30,852,914 - 30,852,914  Grants and Contributions not Restricted 6,880,586 - 6,880,586 8,942,755 - 8,942,755  Investment Income (3,650,197) - (3,650,197) (1,666,824) - (1,666,824)  Gain on Sale of Capital Assets - 51,246 51,246  Other Revenue 4,418,632 427,735 4,846,367 4,039,064 270,999 4,310,063  Total Revenue 130,164,106 10,524,317 140,688,423 126,900,610 9,897,279 136,797,889  EXPENSES:  General Government:  Legislative and Executive 20,799,907 - 20,799,907 11,267,339 - 11,267,339  Judicial 13,852,438 - 13,852,438 8,528,689 - 8,528,689  Public Safety 17,332,831 - 17,332,831 9,829,680 - 9,829,680  Public Works 11,426,745 - 11,426,745 14,721,053 - 14,721,053	Capital Grants						
Property Taxes 25,470,878 - 25,470,878 25,262,274 - 25,262,274  Permissive Sales Tax 31,079,691 - 31,079,691 30,852,914 - 30,852,914  Grants and Contributions  not Restricted 6,880,586 - 6,880,586 8,942,755 - 8,942,755  Investment Income (3,650,197) - (3,650,197) (1,666,824) - (1,666,824)  Gain on Sale of Capital Assets - 51,246 51,246  Other Revenue 4,418,632 427,735 4,846,367 4,039,064 270,999 4,310,063  Total Revenue 130,164,106 10,524,317 140,688,423 126,900,610 9,897,279 136,797,889  EXPENSES:  General Government:  Legislative and Executive 20,799,907 - 20,799,907 11,267,339 - 11,267,339  Judicial 13,852,438 - 13,852,438 8,528,689 - 8,528,689  Public Safety 17,332,831 - 17,332,831 9,829,680 - 9,829,680  Public Works 11,426,745 - 11,426,745 14,721,053 - 14,721,053	and Contributions	3,767,271	-	3,767,271	1,786,721	698	1,787,419
Permissive Sales Tax 31,079,691 - 31,079,691 30,852,914 - 30,852,914  Grants and Contributions not Restricted 6,880,586 - 6,880,586 8,942,755 - 8,942,755  Investment Income (3,650,197) - (3,650,197) (1,666,824) - (1,666,824)  Gain on Sale of Capital Assets - 51,246 51,246  Other Revenue 4,418,632 427,735 4,846,367 4,039,064 270,999 4,310,063  Total Revenue 130,164,106 10,524,317 140,688,423 126,900,610 9,897,279 136,797,889  EXPENSES:  General Government:  Legislative and Executive 20,799,907 - 20,799,907 11,267,339 - 11,267,339  Judicial 13,852,438 - 13,852,438 8,528,689 - 8,528,689  Public Safety 17,332,831 - 17,332,831 9,829,680 - 9,829,680  Public Works 11,426,745 - 11,426,745 14,721,053 - 14,721,053	General Revenues:						
Grants and Contributions not Restricted 6,880,586 - 6,880,586 8,942,755 - 8,942,755 Investment Income (3,650,197) - (3,650,197) (1,666,824) - (1,666,824) Gain on Sale of Capital Assets - 51,246 51,246 Other Revenue 4,418,632 427,735 4,846,367 4,039,064 270,999 4,310,063 Total Revenue 130,164,106 10,524,317 140,688,423 126,900,610 9,897,279 136,797,889  EXPENSES:  General Government: Legislative and Executive 20,799,907 - 20,799,907 11,267,339 - 11,267,339 Judicial 13,852,438 - 13,852,438 8,528,689 - 8,528,689 Public Safety 17,332,831 - 17,332,831 9,829,680 - 9,829,680 Public Works 11,426,745 - 11,426,745 14,721,053 - 14,721,053	Property Taxes	25,470,878	-	25,470,878	25,262,274	-	25,262,274
not Restricted         6,880,586         -         6,880,586         8,942,755         -         8,942,755           Investment Income         (3,650,197)         -         (3,650,197)         (1,666,824)         -         (1,666,824)           Gain on Sale of Capital Assets         -         51,246         51,246         -         -         -         -           Other Revenue         4,418,632         427,735         4,846,367         4,039,064         270,999         4,310,063           Total Revenue         130,164,106         10,524,317         140,688,423         126,900,610         9,897,279         136,797,889           EXPENSES:           General Government:           Legislative and Executive         20,799,907         -         20,799,907         11,267,339         -         11,267,339           Judicial         13,852,438         -         13,852,438         8,528,689         -         8,528,689           Public Safety         17,332,831         -         17,332,831         9,829,680         -         9,829,680           Public Works         11,426,745         -         11,426,745         14,721,053         -         14,721,053	Permissive Sales Tax	31,079,691	-	31,079,691	30,852,914	-	30,852,914
Investment Income	Grants and Contributions						
Gain on Sale of Capital Assets Other Revenue 4,418,632 427,735 4,846,367 4,039,064 270,999 4,310,063 Total Revenue 130,164,106 10,524,317 140,688,423 126,900,610 9,897,279 136,797,889  EXPENSES: General Government: Legislative and Executive 20,799,907 - 20,799,907 11,267,339 Judicial 13,852,438 - 13,852,438 8,528,689 Public Safety 17,332,831 - 17,332,831 9,829,680 Public Works 11,426,745 - 11,426,745 14,721,053	not Restricted	6,880,586	-	6,880,586	8,942,755	-	8,942,755
Other Revenue         4,418,632         427,735         4,846,367         4,039,064         270,999         4,310,063           Total Revenue         130,164,106         10,524,317         140,688,423         126,900,610         9,897,279         136,797,889           EXPENSES:           General Government:           Legislative and Executive         20,799,907         -         20,799,907         11,267,339         -         11,267,339           Judicial         13,852,438         -         13,852,438         8,528,689         -         8,528,689           Public Safety         17,332,831         -         17,332,831         9,829,680         -         9,829,680           Public Works         11,426,745         -         11,426,745         14,721,053         -         14,721,053	Investment Income	(3,650,197)	-	(3,650,197)	(1,666,824)	-	(1,666,824)
Total Revenue 130,164,106 10,524,317 140,688,423 126,900,610 9,897,279 136,797,889  EXPENSES:  General Government:  Legislative and Executive 20,799,907 - 20,799,907 11,267,339 - 11,267,339  Judicial 13,852,438 - 13,852,438 8,528,689 - 8,528,689  Public Safety 17,332,831 - 17,332,831 9,829,680 - 9,829,680  Public Works 11,426,745 - 11,426,745 14,721,053 - 14,721,053	Gain on Sale of Capital Assets	-	51,246	51,246	-	-	-
EXPENSES:  General Government:  Legislative and Executive 20,799,907 - 20,799,907 11,267,339 - 11,267,339  Judicial 13,852,438 - 13,852,438 8,528,689 - 8,528,689  Public Safety 17,332,831 - 17,332,831 9,829,680 - 9,829,680  Public Works 11,426,745 - 11,426,745 14,721,053 - 14,721,053	Other Revenue	4,418,632	427,735	4,846,367	4,039,064	270,999	4,310,063
General Government:           Legislative and Executive         20,799,907         -         20,799,907         11,267,339         -         11,267,339           Judicial         13,852,438         -         13,852,438         8,528,689         -         8,528,689           Public Safety         17,332,831         -         17,332,831         9,829,680         -         9,829,680           Public Works         11,426,745         -         11,426,745         14,721,053         -         14,721,053	Total Revenue	130,164,106	10,524,317	140,688,423	126,900,610	9,897,279	136,797,889
Legislative and Executive     20,799,907     -     20,799,907     11,267,339     -     11,267,339       Judicial     13,852,438     -     13,852,438     8,528,689     -     8,528,689       Public Safety     17,332,831     -     17,332,831     9,829,680     -     9,829,680       Public Works     11,426,745     -     11,426,745     14,721,053     -     14,721,053	EXPENSES:						
Judicial         13,852,438         -         13,852,438         8,528,689         -         8,528,689           Public Safety         17,332,831         -         17,332,831         9,829,680         -         9,829,680           Public Works         11,426,745         -         11,426,745         14,721,053         -         14,721,053	General Government:						
Public Safety         17,332,831         -         17,332,831         9,829,680         -         9,829,680           Public Works         11,426,745         -         11,426,745         14,721,053         -         14,721,053	Legislative and Executive	20,799,907	_	20,799,907	11,267,339	-	11,267,339
Public Works 11,426,745 - 11,426,745 14,721,053 - 14,721,053	Judicial	13,852,438	_	13,852,438	8,528,689	-	8,528,689
	Public Safety	17,332,831	-	17,332,831	9,829,680	-	9,829,680
14 507 040 14 507 040 10 450 201 10 450 201	Public Works	11,426,745	-	11,426,745	14,721,053	-	14,721,053
Health 14,587,042 - 14,587,042 10,458,381 - 10,458,381	Health	14,587,042	-	14,587,042	10,458,381	-	10,458,381
Human Services 27,416,918 - 27,416,918 21,508,377 - 21,508,377	Human Services	27,416,918	-	27,416,918	21,508,377	-	21,508,377
Conservation/Recreation 2,031,554 - 2,031,554 1,834,887 - 1,834,887	Conservation/Recreation	2,031,554	-	2,031,554	1,834,887	-	1,834,887
Sewer - 5,325,759 5,325,759 - 4,324,853 4,324,853	Sewer	-	5,325,759	5,325,759	-	4,324,853	4,324,853
Water - 2,390,804 2,390,804 - 2,080,394 2,080,394	Water	-	2,390,804	2,390,804	-	2,080,394	2,080,394
9-1-1 Dispatching - 3,314,003 3,314,003 - 1,821,602 1,821,602	9-1-1 Dispatching	-	3,314,003	3,314,003	-	1,821,602	1,821,602
Interest Expense 552,452 - 552,452 600,088 - 600,088	Interest Expense	552,452	-	552,452	600,088	-	600,088
Total Expenses 107,999,887 11,030,566 119,030,453 78,748,494 8,226,849 86,975,343	Total Expenses	107,999,887	11,030,566	119,030,453	78,748,494	8,226,849	86,975,343
Excess (Deficiency) before Transfers 22,164,219 (506,249) 21,657,970 48,152,116 1,670,430 49,822,546	Excess (Deficiency) before Transfers	22,164,219	(506,249)	21,657,970	48,152,116	1,670,430	49,822,546
Transfers In (Out) (2,303,900) 2,303,900 - (2,884,000) -	3,		. , ,	, ,			1 1
	Change in Net Position			21 657 970			49 822 546
	Net Position, Beginning of Year						
Net Position, End of Year \$ 194,140,987 \$ 26,951,202 \$ 221,092,189 \$ 174,280,668 \$ 25,153,551 \$ 199,434,219							

Management's Discussion and Analysis For the Year Ended December 31, 2022 (Unaudited)

### **Governmental Activities**

**Net Position** – For the year ended December 31, 2022, net position for governmental activities increased \$19,860,319 from 2021 for an ending balance of \$194,140,987. The net position of the governmental activities has become stronger the past couple years with an increase in the amount of sales tax collections, attrition in employment, along with employees now paying a portion of healthcare costs and flat budgets for departments have controlled expenses. Also contributing has been additional revenue from services provided where a fee is charged, the additional casino tax, an increase property tax collections and the controlling of expenses and the receipt of funding from the Federal Government in the American Rescue Plan (ARPA). In 2022, in addition, a negative adjustment for the OPEB expenses has resulted in a positive effect on the County's overall financial statements.

**Revenues** – Total revenues of the governmental activities increased \$3,263,496 in 2022 from 2021 amounts. The largest piece of this increase relates to operating grants which increased \$4.3 million, coupled with an additional \$226,777 in permissive sales tax, which a result of consumer is spending. Capital grants also increased over \$1.9 million from 2021 to improve and maintain the infrastructure of the County. Investment earnings decreased from 2021 amount by \$2.0 million as a result of market changes in bonds. This is expected to be short-term as bonds begin to mature.

**Expenses** – Overall, the expenses of the governmental activities increased from 2021 by \$29.25 million or 37.15%. The increase relates to programs and qualifying expenditures of ARPA funds received and the recognition of current year pension and OPEB expense adjustments compared to those required in 2021.

## **Business-Type Activities**

**Net Position** – For the year ended December 31, 2022, net position for the business-type activities increased \$1,797,651 from 2021 for an ending balance of \$26,951,202. The increase is attributed mainly to the stability of the funds and County creating the 9-1-1 Dispatch Enterprise Fund in 2019 for which charges for dispatching are being accounted as well as the decrease in expense related directly to pension and OPEB.

**Revenues** – Total revenues of the County's business-type activities increased \$627,038 in 2022 over 2021 amounts. This increase is due to additional funding provided by ARPA funds for revenue loss during the COVID-19 as permitted by program regulations.

**Expenses** – Expenses associated with the business-type activities of the County increased \$2,803,717 as a result of the effect of reporting the expenses related to pensions and OPEB from 2021 to 2022.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted federal and state entitlement grants.

Management's Discussion and Analysis For the Year Ended December 31, 2022 (Unaudited)

TABLE 3
Total and Net Cost of Program Services

	20	22	20	21
	<b>Total Cost</b>	Net Cost	<b>Total Cost</b>	Net Cost
	of Service	of Service	of Service	of Service
GOVERNMENTAL ACTIV	TITIES:			
General Government				
Legislative & Executive	\$ 20,799,907	\$ (12,527,866)	\$ 11,267,339	\$ (5,250,471)
Judicial	13,852,438	(8,898,440)	8,528,689	(3,774,146)
Public Safety	17,332,831	(13,479,523)	9,829,680	(8,726,145)
Public Works	11,426,745	19,758,259	14,721,053	(60,409)
Health	14,587,042	(5,763,931)	10,458,381	(1,636,588)
Human Services	27,416,918	(19,418,786)	21,508,377	1,685,864
Conservation/Recreation	2,031,554	(1,152,632)	1,834,887	(916,084)
Interest Expense	552,452	(552,452)	600,088	(600,088)
Total Expenses	\$ 107,999,887	\$ (42,035,371)	\$ 78,748,494	\$ (19,278,067)
BUSINESS-TYPE ACTIVIT	TIES:			
Sewer	\$ 5,325,759	\$ (232,808)	\$ 4,324,853	\$ 1,070,636
Water	2,390,804	576,924	2,080,394	725,458
9-1-1 Dispatching	3,314,003	(1,329,346)	1,821,602	(396,663)
Total Expenses	\$ 11,030,566	\$ (985,230)	\$ 8,226,849	\$ 1,399,431

# Financial Analysis of the Government's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

Governmental funds – The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the County's net resources available discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the County itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the County Commissioners.

At December 31, 2022, the County's governmental funds reported combined fund balances of \$132,673,565, an increase of \$4,244,833 in comparison with the prior year. Approximately 1.85% or \$2,454,846 of this amount constitutes unassigned fund balance, which is available for spending at the County's discretion. The remainder is nonspendable due to legal or contractual requirements to maintain

Management's Discussion and Analysis For the Year Ended December 31, 2022 (Unaudited)

intact, restricted due to externally imposed restrictions by grantors, laws and regulations, or committed or assigned due to the County's intention of using the fund balance for a specific purpose.

The General Fund is the chief operating fund of the County. At December 31, 2022, unassigned fund balance of the General Fund was \$2,474,326, while total fund balance decreased to \$25,834,848. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures (including transfers). Unassigned fund balance represents approximately 4.57% of total general fund expenditures (including transfers), while total fund balance represents approximately 47.75% of that same amount.

The fund balance of the General Fund decreased \$3,085,456 or (10.67%) from 2021. The largest contributor to this decrease was expenditures related to employee retention during the recent pandemic.

The Department of Jobs & Family Services (DJFS) fund, a major fund, reported an increase in fund balance for the year ended December 31, 2022 of \$564,933 resulting in a fund balance of \$4,542,000. The increase was due to additional governmental funding for assistance programs.

The Department of Developmental Disabilities Fund (DoDD), another major fund of the County, saw its fund balance increase during 2022 in the amount of \$3,016,011. The majority of this increase was due to the continued decrease in personnel and related benefits costs that associated with attrition in the workforce and continuation of collecting real estate taxes to support programs.

The Children's Services Fund, the fourth major governmental fund, had a decrease in fund balance during the current year of \$140,455 to bring the year-end balance to \$24,456,071. An effort to control third party provider contracted services to be in line with projected revenues continues to aid in holding fund balance steady.

The Commissioners Fund saw its fund balance increase during the current year to \$3,000,727. This was a result of funding programs related to the pandemic with funds provided in the prior year through the federal ARPA program.

The Engineers Fund; a new major fund for 2022 is the last of the major governmental funds, saw its fund balance increase during the current year to \$1,484,995. This was a result of the receipt of gas tax and motor vehicle licenses as well of funding for infrastructure projects.

**Enterprise funds**: The County's enterprise funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the Sewer fund at the end of the year was \$5,701,886, the Water fund reported \$4,568,660 and the 9-1-1 Dispatch fund was \$367,373. As noted earlier in the discussion of business-type activities, the overall net position increased due to a reduction in the expenses related to pensions and OPEB.

#### **General Fund Budgetary Highlights**

The County's budgeting process is prescribed by the Ohio Revised Code. Essentially, the budget is the County's appropriations, which are restricted by the amounts of anticipated revenues certified by the Budget

Management's Discussion and Analysis For the Year Ended December 31, 2022 (Unaudited)

Commission in accordance with the Ohio Revised Code. Therefore, the County's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted, accordingly. All elected officials worked closely with the County Commission to reduce, maintain, or hold down increases in departmental expenditures.

The total original appropriations for the General Fund, including those for transfers and advances, were \$61.29 million, while the final appropriations were \$70.89 million, resulting in a net increase of \$9.6 million. During 2022, the County amended its General Fund budget numerous times. The amendments to expenditures occurred in all functions. The largest change was the in legislative and executive in the amount of \$9,392,280, largely due to the County's increased expenditures relating to the COVID-19 pandemic and expenditures relating to spending ARPA funds. On the revenue side, the budget was increased slightly through various amended certificates throughout the year. The net effect of those amendments resulted in total revenue budget of \$59.11 million, up from the original estimate of \$49.48 million. During 2022, the County spent or encumbered 84.72% of the amount appropriated in the General Fund, which resulted in an increase in the budgetary fund balance at year-end of \$6,082,383.

## **Capital Assets and Long-term Debt**

Capital assets: The County's capital assets for governmental and business-type activities as of December 31, 2022, amounts to \$142.3 million (net of accumulated depreciation). This investment in capital assets includes: land; buildings; improvements; machinery and equipment; infrastructure and construction in progress. During the year, total capital assets, net of accumulated depreciation, increased by \$2,051,245 or approximately 1.46%.

Table 4
Capital Assets, at December 31
Net of Accumulated Depreciation

		2022			2021	
	•	Business-			Business-	
	Governmental	Type		Governmental	Type	
	Activities	Activities	Total	Activities	Activities	Total
Land	\$ 7,204,888	\$ 2,093,145	\$ 9,298,033	\$ 7,204,888	\$ 2,093,145	\$ 9,298,033
Construction in Progress	15,156,524	150,774	15,307,298	9,975,074	85,555	10,060,629
Infrastructure	150,589,567	20,956,081	171,545,648	149,828,273	20,956,081	170,784,354
Buildings	28,964,898	16,539,790	45,504,688	28,878,856	16,539,790	45,418,646
Improvements	73,136,090	2,128,376	75,264,466	72,392,053	2,108,276	74,500,329
Machinery & Equipment	20,352,453	3,011,120	23,363,573	19,596,738	2,800,530	22,397,268
Less: Accumulated						
Depreciation	(176,199,103)	(21,693,886)	(197,892,989)	(171,253,959)	(20,865,828)	(192,119,787)
Totals	\$ 119,205,317	\$ 23,185,400	\$ 142,390,717	\$ 116,621,923	\$ 23,717,549	\$ 140,339,472

Major capital asset events for the year ended December 31, 2022 included:

- ➤ Construction in progress related to the renovation of the Public Safety Building and the Springview Government Center.
- Road resurfacing and the completion of infrastructure projects.
- > On-going road and bridge construction projects.

Additional information concerning the County's capital assets is provided in Note 11 of this report.

Management's Discussion and Analysis For the Year Ended December 31, 2022 (Unaudited)

**Debt:** At December 31, 2022, the County had total bonded debt outstanding of \$16,249,000. Of this amount, \$15,104,000 represents general obligation bonds applicable to governmental activities. The remaining portion consists of general obligation debt of \$1,145,000 relates to business-type activities. The County also had outstanding debt balances of \$1,192,496 in Ohio Public Works Commission (OPWC) loans and \$4,380,863 in Ohio Water Development Authority (OWDA) loans, payable from business-type activities.

The County's debt, excluding compensated absences and the net pension liability, decreased by \$2,485,742 in 2022. State statutes limit the amount of unvoted general obligation debt the County may issue to one percent of its total assessed valuation. The current total direct legal debt limitation for the County is \$64,299,277, which exceeds the County's unvoted general obligation debt currently outstanding.

The County's general obligation bonds are presently rated Aa2 by Moody's.

Additional information concerning the County's debt obligations is provided in Note 12 of this report.

## **Economic Factors and Next Year's Budgets and Rates**

The County has seen an increase in key economic development factors in 2022. The County maintains a conservative approach to spending while maximizing its local revenues. Given the current economy, we anticipate sales tax revenue to remain steady in 2023 as compared to 2022 with the rise in inflation. In 2022, the County received \$1.94 million in Casino Revenue. The State of Ohio collects a 33% tax on gross casino revenue; each county receives a portion of this tax revenue. With online gambling now available in Ohio, the County expects to see an increase in 2023.

The County will continue to review alternative methods of intergovernmental funding, since the State of Ohio's fiscal condition continues to remain uncertain and the County's portion of state-based program revenue may be affected by the next State fiscal year budget.

The \$10.90 million of unassigned General Fund balance on the governmental balance sheet at December 31, 2022 represents 20.15% of 2022 General Fund expenditures and other financing uses.

All of these factors were considered in the preparation of the County's 2023 budget. In conjunction with current economic factors, the County expects to maintain a conservative 2023 budget while continuing to provide all mandated services. The 2023 budget also includes payments for permanent improvements and capital items.

# **Request for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to the Clark County Auditor's Office, P.O. Box 1325, 31 N. Limestone St., Springfield, Ohio, 45501-1325.

CLARK COUNTY, OHIO Statement of Net Position December 31, 2022

LODES	Governmental Activities	Business-Type Activities	Total
ASSETS:	\$ 144.670.626	\$ 10.925.925	\$ 155,596,551
Pooled Cash and Investments Pooled Cash and Investments in Segregated Accounts	\$ 144,670,626 731,968	\$ 10,925,925 684,829	\$ 155,596,551 1,416,797
Pooled Cash and Investments with Fiscal and Escrow Agents	366	-	366
Taxes	29,635,053	-	29,635,053
Permissive Sales Tax	5,023,641	-	5,023,641
Accounts	2,201,891	2,095,198	4,297,089
Special Assessments	81,077	-	81,077
Accrued Interest	512,432	-	512,432
Due from Other Governments	17,173,267	- 1.160	17,173,267
Materials and Supplies Inventory Prepaid Items	205,389 282,527	1,160 13,105	206,549 295,632
Assets Held for Resale	1,180,858	13,103	1,180,858
Internal Balances	25,089	(25,089)	1,100,030
Net OPEB Asset	7,945,383	1,606,525	9,551,908
Capital Assets:			
Capital Assets, not subject to depreciation:			
Land	7,204,888	2,093,145	9,298,033
Construction In Progress	15,156,524	150,774	15,307,298
Capital Assets, net of			
accumulated depreciation	96,843,905	20,941,481	117,785,386
Total Assets	328,874,884	38,487,053	367,361,937
DEFERRED OUTFLOWS OF RESOURCES:			
Deferred Amount on Refunding	103,013	_	103,013
Pension	12,783,791	914,315	13,698,106
OPEB	1,429,240	25,286	1,454,526
Total Deferred Outflows of Resources	14,316,044	939,601	15,255,645
LIABILITIES:	2012110	405.400	2 200 226
Accounts Payable	2,812,118	486,108	3,298,226
Contracts Payable	949,975	-	949,975
Deposits	361 2,667,884	198,630	361 2,866,514
Accrued Wages and Benefits Claims Payable	1,723,989	190,030	1,723,989
Matured Compensated Absences Payable	39,026	_	39,026
Unearned Revenue	19,541,129	_	19,541,129
Matured Interest Payable	366	-	366
Accrued Interest Payable	70,794	20,219	91,013
Long-Term Liabilities:			
Due Within One Year	2,453,666	624,681	3,078,347
Due in More Than One Year:			
Other Amounts Due in More Than One Year	18,570,641	6,556,231	25,126,872
Net Pension Liability	26,068,945	1,297,852	27,366,797
Total Liabilities	74,898,894	9,183,721	84,082,615
DEFERRED INFLOWS OF RESOURCES:			
Property Taxes Levies for Next Year	29,635,053	-	29,635,053
Deferred Amount on Refunding	24 721 210	44,449	44,449
Pension OPEB	34,731,319 9,784,675	2,452,389 794,893	37,183,708 10,579,568
Total Deferred Inflows of Resources	74,151,047	3,291,731	77,442,778
Total Beleffed Intows of Resources	74,131,047	3,271,731	77,112,770
NET POSITION:			
Net Investment in Capital Assets	103,399,408	16,338,372	119,737,780
Restricted for:			
Job & Family Services	4,345,736	-	4,345,736
Department of Developmental Disabilities	40,219,835	-	40,219,835
Children's Services Commissioners	25,625,030	-	25,625,030
Engineers	3,002,404	-	3,002,404 20,800,069
Capital Projects	20,800,069 2,699,828	-	2,699,828
Debt Service	56,358	-	56,358
Legislative/Executive Purposes	4,582,864	-	4,582,864
Judicial Purposes	6,129,810	-	6,129,810
Public Safety Purposes	2,609,797	-	2,609,797
Public Works Purposes	2,450,712	-	2,450,712
Human Services Purposes	2,507,481	-	2,507,481
Conservation/Recreation Purposes	1,424,592	-	1,424,592
Permanent Fund:			
Nonexpendable	74,787	-	74,787
Expendable	40,734	10.612.026	40,734
Unrestricted	(25,828,458)	10,612,830	(15,215,628)
Total Net Position	\$ 194,140,987	\$ 26,951,202	\$ 221,092,189

Statement of Activities
For the Year Ended December 31, 2022

					Prog	ram Revenues	
Functions/Programs:		Expenses	(	Charges for Services	(	Operating Grants and contributions	Capital Grants and ontributions
Governmental Activities:							 
General Government:							
Legislative & Executive	\$	20,799,907	\$	7,635,900	\$	636,141	\$ -
Judicial		13,852,438		3,413,287		1,540,711	-
Public Safety		17,332,831		666,799		3,186,509	-
Public Works		11,426,745		812,952		26,604,781	3,767,271
Health		14,587,042		896,531		7,926,580	-
Human Services		27,416,918		1,005,001		6,993,131	-
Conservation/Recreation		2,031,554		858,813		20,109	-
Interest Expense		552,452		-		-	-
Total Governmental Activities	_	107,999,887		15,289,283		46,907,962	 3,767,271
Business-Type Activities:							
Sewer		5,325,759		5,092,951		-	-
Water		2,390,804		2,967,728		-	-
9-1-1 Dispatching		3,314,003		1,302,361		682,296	-
Total Business-Type Activities	_	11,030,566		9,363,040		682,296	
Total Primary Government	\$	119,030,453	\$	24,652,323	\$	47,590,258	\$ 3,767,271

General Revenues:

Taxes:

Property Taxes Levied for:

General Purposes

Department of Developmental Disabilities

Children's Services

Senior Citizen's

Historical Society

Permissive Sales

Grants and Contributions not Restricted to Specific Programs

Investment Income

Gain on Sale of Capital Assets

Other Revenue

Transfers

Total General Revenues and Transfers

Change in Net Position

Net Position, Beginning of Year

Net Position, End of Year

# Net (Expense) Revenue and Changes in Net Position

Governmental	Business-Type	T I
Activities	Activities	Total
\$ (12,527,866)		\$ (12,527,866)
(8,898,440)		(8,898,440)
(13,479,523)		(13,479,523)
19,758,259		19,758,259
(5,763,931)		(5,763,931)
(19,418,786)		(19,418,786)
(1,152,632)		(1,152,632)
(552,452)		(552,452)
(42,035,371)		(42,035,371)
(.2,000,011)		(.2,000,071)
	\$ (232,808)	(232,808)
	576,924	576,924
	(1,329,346)	(1,329,346)
	(985,230)	(985,230)
	(903,230)	(505,250)
(42,035,371)	(985,230)	(43,020,601)
(.2,000,071)	(300,200)	(15,020,001)
4,379,922	-	4,379,922
10,832,872	-	10,832,872
6,257,784	-	6,257,784
3,295,518	-	3,295,518
704,782	-	704,782
31,079,691	-	31,079,691
6,880,586	-	6,880,586
(3,650,197)	-	(3,650,197)
-	51,246	51,246
4,418,632	427,735	4,846,367
(2,303,900)	2,303,900	
61,895,690	2,782,881	64,678,571
19,860,319	1,797,651	21,657,970
174,280,668	25,153,551	199,434,219
\$ 194,140,987	\$ 26,951,202	\$ 221,092,189

Balance Sheet Governmental Funds December 31, 2022

	General Fund		bb & Family ervices Fund	De	epartment of evelopmental Disabilities Fund		Children's Services Fund	Co	ommissioners Fund
ASSETS:	e 27.024.217	6	2 (52 227	e.	20.760.577	e	25 162 670	6	11 120 771
Pooled Cash and Investments Pooled Cash and Investments	\$ 27,934,217	\$	3,652,327	\$	38,760,577	\$	25,163,670	\$	11,129,771
in Segregated Accounts					68,684				
Pooled Cash and Investments	_		-		00,004		_		_
with Fiscal and Escrow Agents	_		_		_		_		_
Net Receivables:									
Taxes	5,309,986		-		12,497,113		7,215,511		4,612,443
Permissive Sales Tax	5,023,641		-		-		-		-
Accounts	352,661		435		28,219		10,055		902
Special Assessments	-		-				-		-
Accrued Interest	512,432		-		-		-		-
Due from Other Governments	3,839,118		2,478,370		2,332,517		1,325,084		48,540
Due from Other Funds	101,957		-		300,000		-		-
Materials and Supplies Inventory	129,711		52,199		2,569		-		-
Prepaid Items	161,536		19,932		43,840		27,900		-
Assets Held for Resale				_		_		_	-
Total Assets	\$ 43,365,259	\$	6,203,263	\$	54,033,519	\$	33,742,220	\$	15,791,656
LIABILITIES:									
Accounts Payable	\$ 691,264	\$	326,405	\$	203,528	\$	901,679	\$	2,813
Contracts Payable	-		-		-		-		-
Deposits	-		-		-		-		-
Accrued Wages and Benefits	646,067		335,896		315,327		-		15,247
Matured Compensated Absences Payable	32,075		-		-		-		-
Due to Other Funds	13,830		-		-		-		-
Unearned Revenue	8,426,728		-		-		-		8,111,886
Matured Interest Payable		_				_		_	
Total Liabilities	9,809,964		662,301	_	518,855	_	901,679	_	8,129,946
DEFERRED INFLOWS OF RESOURCES:									
Property Taxes Levied for Next Year	5,309,986		-		12,497,113		7,215,511		4,612,443
Unavailable Revenue - Intergovernmental Revenue	2,357,967		998,962		2,143,687		1,168,459		48,540
Unavailable Revenue - Charges for Services	15,359		-		-		500		-
Unavailable Revenue - Special Assessments	-		-		-		-		-
Unavailable Revenue - Investment Income	37,135							_	
Total Deferred Inflows of Resources	7,720,447	_	998,962		14,640,800	_	8,384,470		4,660,983
FUND BALANCES:									
Nonspendable	1,347,933		72,131		46,409		27,900		-
Restricted	-		4,469,869		38,827,455		24,428,171		3,000,727
Committed	-		-		-		-		-
Assigned	22,012,589		-		-		-		-
Unassigned	2,474,326	_				_			
Total Fund Balances	25,834,848		4,542,000	_	38,873,864	_	24,456,071	_	3,000,727
Total Liabilities, Deferred Inflows of									
Resources, and Fund Balance	\$ 43,365,259	\$	6,203,263	\$	54,033,519	\$	33,742,220	\$	15,791,656

#### Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities December 31, 2022

					Total Governmental Fund Balances	\$	132,673,565
	Engineers		Nonmajor overnmental	Total Governmental	Amounts reported for governmental activities in the Statement of Net Position are different because:		
	Fund		Funds	Funds			
Ф	17 174 (20	6	10.705.007	e 142 (10 107	Capital assets used in governmental activities are not financial resources		
\$	17,174,628	\$	19,795,007	\$ 143,610,197	and therefore are not reported in the funds. These assets consist of:  Land 7,204,888		
	_		663,284	731,968	Construction in Progress 15,156,524		
			,	,,,	Infrastructure 150,589,567		
	-		366	366	Buildings 28,144,755		
					Improvements 73,956,233		
	-		-	29,635,053	Machinery and Equipment 20,352,453		
	-		-	5,023,641	Accumulated Depreciation (176,199,103)		
	-		332,730	725,002	Total Capital Assets		119,205,317
	-		81,077	81,077			
	4,534,353		2,615,285	512,432 17,173,267	Other long-term assets are not available to pay for current period expenditures and therefore are unavailable in the funds.		
	4,334,333		92,474	494,431	Intergovernmental Revenue 11,847,706		
	2,186		18,724	205,389	Charges for Services 47,290		
	6,754		22,565	282,527	Special Assessments 81,077		
	-		1,180,858	1,180,858	Investment Income 37,135		
					Other Income 500		12,013,708
\$	21,717,921	\$	24,802,370	\$ 199,656,208			
					The internal service funds are used for the acquisition of document imaging equipment,		
					self insured health care and telecommunications for the County.		
\$	508,419	\$	166,804	\$ 2,800,912	The assets and liabilities of the internal service funds are included		
	-		949,975	949,975	in the governmental activities in the Statement of Net Position.		775,123
	-		361	361			
	63,281 6,951		158,864	1,534,682 39,026	The internal balance represents the portion of the internal service funds assets and liabilities that are allocated to the enterprise funds.		25,089
	0,931		453,601	467,431	assets and natifices that are anocated to the enterprise funds.		23,069
	3,000,000		2,515	19,541,129	The net pension and OPEB liabilites are not due and receivable/payable in the current period	d:	
	-		366	366	therefore, the assets and liabilities and related deferred inflows/outflows are not recognize		
					in the governmental funds.		
	3,578,651		1,732,486	25,333,882	Deferred Outflows Related to Pensions and OPEB 14,213,031		
					Deferred Inflows Related to Pensions and OPEB (44,515,994)		
					Net Pension Liability (26,068,945)		
	-		-	29,635,053	Net OPEB Asset		
	4,185,620		944,471	11,847,706	Total		(48,426,525)
	-		31,931	47,790			
	-		81,077	81,077 37,135	Deferred amounts on refunding are not recognized as assets in the funds, whereas they are amortized in governmental activities.		103,013
_		_		37,133	they are amortized in governmental activities.		103,013
	4,185,620		1,057,479	41,648,761	Long-term liabilities are not due and payable in the current period and therefore		
_	.,,		2,007,112		are not reported in the funds. Those liabilities consist of:		
					Workman Compensation Claims (1,133,202)		
	8,940		116,076	1,619,389	Accrued Compensated Absences (5,145,385)		
	13,944,710		21,908,632	106,579,564	Accrued Interest on Long-Term Debt (70,794)		
	-		7,177	7,177	General Obligation Bonds & Loans Payable (15,104,000)		
	-		-	22,012,589	Accrued Bond Premium (774,922)		
_		_	(19,480)	2,454,846	Total	-	(22,228,303)
	13,953,650		22,012,405	132,673,565	Net Position of Governmental Activities	\$	194,140,987
-	13,733,030		22,012,703	152,015,505	1.67 Conton of Governmental Fourthees	. پ	171,170,707
					See accompanying notes to the basic financial statements.		
\$	21,717,921	\$	24,802,370	\$ 199,656,208			

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2022

	General Fund	Job & Family Services Fund	Department of Developmental Disabilities Fund	Children's Services Fund	Commissioners Fund
REVENUES:	¢ 2.050.454		# 10.022.0 <b>72</b>	A 6057.704	£ 4.000.200
Taxes	\$ 3,879,454	\$ -	\$ 10,832,872	\$ 6,257,784	\$ 4,000,300
Permissive Sales Tax Intergovernmental	31,079,691 9,804,166	11,423,523	8,016,244	5,730,597	3,896,332
Operating Grants	9,804,100	11,423,323	5,010,244	3,730,397	3,090,332
* -	7.520.216	1 420	247.215	517.216	16 206
Charges for Services	7,529,216	1,430	347,315	517,216	16,396
Licenses and Permits Fees. Fines and Forfeitures	454,878	-	-	-	-
,	446,340	-	-	-	-
Special Assessments Investment Income	(2.720.402)	-	1,646	-	61 077
Property Sales	(3,720,492)	-	1,040	-	61,977
Other Revenue	1,181,446	40,410	48,731	65,560	96,957
Total Revenues	50,654,699	11,465,363	19,246,808	12,571,157	8,071,962
EXPENDITURES:					
Current:					
General Government:					
Legislative and Executive	9,169,005	-	-	-	3,796,825
Judicial	12,126,862	-	-	-	22,747
Public Safety	18,508,570	-	-	-	-
Public Works	5,317,352	-	-	-	59,700
Health	303,295	-	15,776,297	-	-
Human Services	1,067,556	11,591,678	-	11,902,658	3,349,388
Conservation/Recreation	357,202	-	-	-	716,325
Capital Outlay	-	-	-	-	-
Debt Service:					
Principal	-	-	-	-	-
Interest					
Total Expenditures	46,849,842	11,591,678	15,776,297	11,902,658	7,944,985
Excess (Deficit) of Revenues Over/					
(Under) Expenditures	3,804,857	(126,315)	3,470,511	668,499	126,977
OTHER FINANCING SOURCES (USES):					
Proceeds from the Sale of Capital Assets	-	-	-	-	-
Transfers In	365,833	999,223	-	117,533	200,000
Transfers Out	(7,256,146)	(307,975)	(454,500)	(926,487)	(320,000)
Total Other Financing Sources (Uses)	(6,890,313)	691,248	(454,500)	(808,954)	(120,000)
Net Change in Fund Balances	(3,085,456)	564,933	3,016,011	(140,455)	6,977
Fund Balance, Beginning of Year	28,920,304	3,977,067	35,857,853	24,596,526	2,993,750
Fund Balance, End of Year	\$ 25,834,848	\$ 4,542,000	\$ 38,873,864	\$ 24,456,071	\$ 3,000,727

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2022

			Total Net Change in Fund Balances - Governmental Funds	\$ 4,244,833
Engineers Fund	Nonmajor Governmental Funds	Total Governmental Funds	Amounts reported for governmental activities in the Statement of Activities are different because:	
\$ - -	\$ 500,468	\$ 25,470,878 31,079,691	Capital outlays are reported as expenditures in governmental funds. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:	
9,011,939	9,774,705	57,657,506	Capital Asset Additions 9,368,847	2 020 027
102.415	282,291 4,219,397	282,291 12,733,385	Depreciation (6,547,910)	2,820,937
102,415	4,219,397 887,983	1,342,861	Governmental funds report only the disposal of capital assets to the extent proceeds are	
39,406	844,047	1,329,793	received from the sale. In the statement of activities, a gain or loss is reported.	(237,543)
-	75,675	75,675	received from the state. In the statement of activities, a gain of 1055 is reported.	(237,343)
96,638	20,385	(3,539,846)	Revenues in the statement of activities that do not provide current	
-	956,440	956,440	financial resources are not reported as revenues in the funds.	
399,663	1,649,896	3,482,663	Intergovernmental (643,300)	
			Charges for Services (198,762)	
9,650,061	19,211,287	130,871,337	Special Assessments 6,331	
			Investment Income (110,351)	
			Other Revenue (20,471)	(966,553)
			The amortization of a loss on the refunding of debt or the premium/discount on the issuance	
-	2,364,429	15,330,259	of debt do not require the use of current financial resources, and therefore, is not	
-	3,674,301	15,823,910	reported as an expenditure in governmental funds.	63,620
-	1,269,076	19,777,646		
8,165,066	1,931,691	15,473,809	The repayment of the principal of long-term debt consumes the current financial resources	
-	-	16,079,592	of governmental funds, but has no effect on net position.	1,927,000
-	3,496,339	31,407,619		
-	951,626	2,025,153	Some expenses reported in the statement of activities do not require the use of current financi	al
-	6,029,429	6,029,429	resources and are therefore not reported as expenditures in governmental funds:	
	1 027 000	1 027 000	Compensated Absences 74,227	
-	1,927,000	1,927,000	Workman Compensation Claims (790,565)	(712 167)
	619,243	619,243	Accrued Interest Payable 3,171	(713,167)
0 165 066	22 262 124	124 402 660	The shares in not negition of contain activities within the internal comics funds and	
8,165,066	22,263,134	124,493,660	The change in net position of certain activities within the internal service funds are	(22.5(0)
			reported with governmental activities.	(22,569)
1,484,995	(3,051,847)	6,377,677	Contractually required contributions are reported as expenditures in governmental funds;	
1,404,773	(5,051,047)	0,377,077	however, the statement of net position reports these amounts as deferred outflows.	
			Pensions	6,528,859
_	171,056	171,056	1 Clisions	0,320,639
_	5,352,392	7,034,981	Except for amounts reported as deferred inflows/outflows, changes in the net pension	
_	(73,773)	(9,338,881)	and OPEB assets and liabilities are reported as expenses in the statement of activities.	
			Pensions	1,113,595
_	5,449,675	(2,132,844)	OPEB	5,101,307
		(=,=,)		
1,484,995	2,397,828	4,244,833	Change in Net Position of Governmental Activities	\$ 19,860,319
12,468,655	19,614,577	128,428,732	See accompanying notes to the basic financial statements.	
\$ 13,953,650	\$ 22,012,405	\$ 132,673,565		

Statement of Fund Net Position Proprietary Funds December 31, 2022

ASSETS:  Current Assets: Pooled Cash and Investments   \$ 5,086,3   Pooled Cash and Investments in Segregated Accounts   448,0   Receivables: Accounts   1,469,7   Materials and Supplies Inventory   6   Prepaid Items   6,9   Total Current Assets   7,011,7   Noncurrent Assets: Net OPEB Asset   155,3   Capital Assets, not subject to depreciation: Land   1,540,8   Construction in Progress   65,2   Capital Assets, not of accumulated depreciation   14,866,6   Total Noncurrent Assets   16,628,1   Total Noncurrent Assets   23,639,9    DEFERRED OUTFLOWS OF RESOURCES: Pension   221,7   OPEB   15,1   Total Deferred Outflows of Resources   236,9    LIABILITIES: Current Liabilities: Accounts Payable   342,6   Accrued Wages and Benefits   39,0   Claims Payable	8 9 6 6 3 - 9 - 5 5 7 9 2 2 3 3 - 2 2 2 2 9 6 6 6 6 1 1	Water  4,473,303 236,741  625,419 464 2,718  5,338,645  103,596  552,288 - 6,074,789  6,730,673  12,069,318  147,861 10,115 157,976  138,921 26,039 633 11,411 11,015 25,651	9-1-1 Dispatching  \$ 1,366,289	Total  \$ 10,925,925 684,829 2,095,198 1,160 13,105 13,720,217 1,606,525 2,093,145 150,774 20,941,481 24,791,925 38,512,142 914,315 25,286 939,601  486,108 198,630 - 20,219 62,158 133,926	\$ 1,060  \$ 1,476  2,537
Current Assets:   Pooled Cash and Investments   \$ 5,086,3     Pooled Cash and Investments in Segregated Accounts   Receivables:   Accounts   1,469,7     Materials and Supplies Inventory   6   6,9     Total Current Assets   7,011,7     Noncurrent Assets:   Net OPEB Asset   155,3     Capital Assets, not subject to depreciation:   Land   1,540,8     Construction in Progress   65,2     Capital Assets, net of accumulated depreciation   14,866,6     Total Noncurrent Assets   23,639,9     DEFERRED OUTFLOWS OF RESOURCES:   Pension   221,7     OPEB   15,1     Total Deferred Outflows of Resources   236,9     LIABILITIES:   Current Liabilities:   Accounts Payable   342,6     Accrued Wages and Benefits   39,0     Claims Payable   26,6     Accrued Interest Payable   29,6     General Obligation Bonds Payable   122,9     OWDA Loans Payable   269,6     General Obligation Bonds Payable   3,572,5     OPWC Loan Payable   3,572,5     OPWC Loan Payable   3,572,5     General Obligation Bonds Payable   999,2     Net Pension Liabilities   5,12,5     Total Noncurrent Liabilities   7,119,9	8 9 6 6 3 - 9 - 5 5 7 9 2 2 3 3 - 2 2 2 2 9 6 6 6 6 1 1	236,741 625,419 464 2,718 5,338,645  103,596 552,288 6,074,789 6,730,673 12,069,318  147,861 10,115 157,976  138,921 26,039 - 633 11,411 11,015	\$ 1,366,289	684,829 2,095,198 1,160 13,105 13,720,217 1,606,525 2,093,145 150,774 20,941,481 24,791,925 38,512,142 914,315 25,286 939,601 486,108 198,630 - 20,219 62,158	2,537. 2,537.
Pooled Cash and Investments   \$ 5,086,3     Pooled Cash and Investments in Segregated Accounts   448,0     Receivables:	8 9 6 6 3 - 9 - 5 5 7 9 2 2 3 3 - 2 2 2 2 9 6 6 6 6 1 1	236,741 625,419 464 2,718 5,338,645  103,596 552,288 6,074,789 6,730,673 12,069,318  147,861 10,115 157,976  138,921 26,039 - 633 11,411 11,015	3,484 1,369,773 1,347,534 - 85,555 - 1,433,089 2,802,862 544,663 - 544,663 - 33,631	684,829 2,095,198 1,160 13,105 13,720,217 1,606,525 2,093,145 150,774 20,941,481 24,791,925 38,512,142 914,315 25,286 939,601 486,108 198,630 - 20,219 62,158	2,537. 2,537.
Pooled Cash and Investments in Segregated Accounts   Receivables:   Accounts   1,469,7	8 9 6 6 3 - 9 - 5 5 7 9 2 2 3 3 - 2 2 2 2 9 6 6 6 6 1 1	236,741 625,419 464 2,718 5,338,645  103,596 552,288 6,074,789 6,730,673 12,069,318  147,861 10,115 157,976  138,921 26,039 - 633 11,411 11,015	3,484 1,369,773 1,347,534 - 85,555 - 1,433,089 2,802,862 544,663 - 544,663 - 33,631	684,829 2,095,198 1,160 13,105 13,720,217 1,606,525 2,093,145 150,774 20,941,481 24,791,925 38,512,142 914,315 25,286 939,601 486,108 198,630 - 20,219 62,158	2,537. 2,537.
Accounts	6	103,596 552,288 - 6,074,789 6,730,673 12,069,318 147,861 10,115 157,976  138,921 26,039 - 633 11,411 11,015	3,484 1,369,773 1,347,534 - 85,555 - 1,433,089 2,802,862 544,663 - 544,663	1,160 13,105 13,720,217 1,606,525 2,093,145 150,774 20,941,481 24,791,925 38,512,142 914,315 25,286 939,601 486,108 198,630	2,537 2,537
Prepaid Items	33 9 5 5 7 9 9 2 3 3 2 11 1 2 _ 2 9 6 6 6 6 1 1	2,718 5,338,645  103,596 552,288 - 6,074,789 6,730,673 12,069,318  147,861 10,115 157,976  138,921 26,039 633 11,411 11,015	1,369,773  1,347,534  - 85,555 - 1,433,089  2,802,862  544,663  - 544,663  4,505  133,532 33,631	13,105 13,720,217 1,606,525 2,093,145 150,774 20,941,481 24,791,925 38,512,142 914,315 25,286 939,601 486,108 198,630 20,219 62,158	2,537
Total Current Assets   7,011,7	9	5,338,645  103,596  552,288  - 6,074,789  6,730,673  12,069,318  147,861 10,115  157,976  138,921 26,039 633 11,411 11,015	1,369,773  1,347,534  - 85,555 - 1,433,089  2,802,862  544,663  - 544,663  4,505  133,532 33,631	13,720,217  1,606,525  2,093,145 150,774 20,941,481  24,791,925 38,512,142  914,315 25,286  939,601  486,108 198,630 20,219 62,158	2,537
Noncurrent Assets:   Net OPEB Asset   155,3     Capital Assets, not subject to depreciation:   Land   1,540,8     Construction in Progress   65,2     Capital Assets, net of accumulated depreciation   14,866,6     Total Noncurrent Assets   16,628,1     Total Assets   23,639,9     DEFERRED OUTFLOWS OF RESOURCES:     Pension   221,7     OPEB   15,1     Total Deferred Outflows of Resources   236,9     IABILITIES:   Current Liabilities:     Accounts Payable   342,6     Accrued Wages and Benefits   39,0     Claims Payable   19,5     Compensated Absences Due within One Year   17,1     OPWC Loan Payable   122,9     OWDA Loans Payable   269,6     General Obligation Bonds Payable   102,0     Total Current Liabilities:   912,9     Noncurrent Liabilities:   2912,9     Noncurrent Liabilities:   292,6     OWDA Loans Payable   3,572,5     General Obligation Bonds Payable   999,2     Not Pension Liability   512,5     Total Noncurrent Liabilities   6,207,0     Total Liabilities   7,119,9	7 7 9 2 2 3 3 2 2 2 2 9 6 6 6 6 1 1	103,596 552,288 - 6,074,789 6,730,673 12,069,318 147,861 10,115 157,976  138,921 26,039 633 11,411 11,015	1,347,534  - 85,555 - 1,433,089 2,802,862 544,663 - 544,663 4,505 133,532 33,631	1,606,525  2,093,145 150,774 20,941,481 24,791,925 38,512,142  914,315 25,286 939,601  486,108 198,630 20,219 62,158	2,537
Net OPEB Asset         155,3           Capital Assets, not subject to depreciation:         1,540,8           Construction in Progress         65,2           Capital Assets, net of accumulated depreciation         14,866,6           Total Noncurrent Assets         16,628,1           Total Assets         23,639,9           DEFERRED OUTFLOWS OF RESOURCES:         221,7           Pension         221,7           OPEB         15,1           Total Deferred Outflows of Resources         236,9           JABILITIES:         200           Current Liabilities:         342,6           Accounts Payable         342,6           Accrued Wages and Benefits         39,0           Claims Payable         -           Due to Other Funds         -           Accrued Interest Payable         19,5           Compensated Absences Due within One Year         17,1           OPWC Loan Payable         122,9           OWDA Loans Payable         269,6           General Obligation Bonds Payable         102,0           Total Current Liabilities:         20,2           Compensated Absences Due in More than One Year         92,2           OPWC Loan Payable         1,030,4           OWDA Loans Payable </td <td>7 9 2</td> <td>552,288 6,074,789 6,730,673 12,069,318 147,861 10,115 157,976 138,921 26,039 - - 633 11,411 11,015</td> <td>85,555 </td> <td>2,093,145 150,774 20,941,481 24,791,925 38,512,142 914,315 25,286 939,601 486,108 198,630</td> <td>11,723</td>	7 9 2	552,288 6,074,789 6,730,673 12,069,318 147,861 10,115 157,976 138,921 26,039 - - 633 11,411 11,015	85,555 	2,093,145 150,774 20,941,481 24,791,925 38,512,142 914,315 25,286 939,601 486,108 198,630	11,723
Capital Assets, not subject to depreciation:         1,540,8           Construction in Progress         65,2           Capital Assets, net of accumulated depreciation         14,866,6           Total Noncurrent Assets         16,628,1           Total Assets         23,639,9           DEFERRED OUTFLOWS OF RESOURCES:         221,7           Pension         221,7           OPEB         15,1           Total Deferred Outflows of Resources         236,9           JABILITIES:         236,9           Current Liabilities:         342,6           Accounts Payable         342,6           Accrued Wages and Benefits         39,0           Claims Payable         -           Out to Other Funds         -           Accrued Interest Payable         19,5           Compensated Absences Due within One Year         17,1           OPWC Loan Payable         269,6           General Obligation Bonds Payable         912,9           Noncurrent Liabilities:         912,9           Noncurrent Liabilities:         912,9           Noncurrent Liabilities         99,2           OWDA Loans Payable         99,2           OWDA Loans Payable         99,2           OWDA Loans Payable         99	7 9 2	552,288 6,074,789 6,730,673 12,069,318 147,861 10,115 157,976 138,921 26,039 - - 633 11,411 11,015	85,555 	2,093,145 150,774 20,941,481 24,791,925 38,512,142 914,315 25,286 939,601 486,108 198,630	11,723
Land         1,540,8           Construction in Progress         65,2           Capital Assets, net of accumulated depreciation         14,866,6           Total Noncurrent Assets         16,628,1           Total Assets         23,639,9           DEFERRED OUTFLOWS OF RESOURCES:         Pension           Pension         221,7           OPEB         15,1           Total Deferred Outflows of Resources         236,9           IABILITIES:         Current Liabilities:           Accounts Payable         342,6           Accrued Wages and Benefits         39,0           Claims Payable         -           Out to Other Funds         -           Accrued Interest Payable         19,5           Compensated Absences Due within One Year         17,1           OPWC Loan Payable         269,6           General Obligation Bonds Payable         102,0           Total Current Liabilities         912,9           Noncurrent Liabilities:         912,9           Nompensated Absences Due in More than One Year         92,2           OPWC Loan Payable         91,030,4           OWDA Loans Payable         99,2           OPWC Loan Payable         99,2           OPWC Loan Payable         9	9 2 3 2 1 1 1 2 2 9 6 6 6 1 1	138,921 26,039 	1,433,089 2,802,862 544,663 	150,774 20,941,481 24,791,925 38,512,142 914,315 25,286 939,601 486,108 198,630 - - 20,219 62,158	11,723
Capital Assets, net of accumulated depreciation         14,866,6           Total Noncurrent Assets         16,628,1           Total Assets         23,639,9           DEFERRED OUTFLOWS OF RESOURCES:         221,7           Pension         221,7           OPEB         15,1           Total Deferred Outflows of Resources         236,9           JAABILITIES:         342,6           Current Liabilities:         342,6           Accrued Wages and Benefits         39,0           Claims Payable         -           Due to Other Funds         -           Accrued Interest Payable         19,5           Compensated Absences Due within One Year         17,1           OPWC Loan Payable         269,6           General Obligation Bonds Payable         102,0           Total Current Liabilities:         912,9           Noncurrent Liabilities:         912,9           Nomeurant Liabilities:         912,9           Noncurrent Liabilities:         99,2           Compensated Absences Due in More than One Year         92,2           OPWC Loan Payable         3,572,5           General Obligation Bonds Payable         99,2           Net Pension Liability         512,5           Total Noncurre	2	12,069,318 147,861 10,115 157,976 138,921 26,039 - - 633 11,411 11,015	1,433,089 2,802,862 544,663 	20,941,481 24,791,925 38,512,142 914,315 25,286 939,601 486,108 198,630 - 20,219 62,158	11,723
Total Noncurrent Assets   23,639,9	3	12,069,318 147,861 10,115 157,976 138,921 26,039 - - 633 11,411 11,015	1,433,089 2,802,862 544,663	24,791,925 38,512,142 914,315 25,286 939,601 486,108 198,630 - 20,219 62,158	11,723
Total Assets   23,639,9     DEFERRED OUTFLOWS OF RESOURCES:     Pension   221,7     OPEB   15,1     Total Deferred Outflows of Resources   236,9     IABILITIES:     Current Liabilities:   342,6     Accrued Wages and Benefits   349,0     Claims Payable   -	2	12,069,318 147,861 10,115 157,976 138,921 26,039 - - 633 11,411 11,015	2,802,862 544,663 	38,512,142 914,315 25,286 939,601 486,108 198,630 - 20,219 62,158	11,723
DEFERRED OUTFLOWS OF RESOURCES:           Pension         221,7           OPEB         15,1           Total Deferred Outflows of Resources         236,9           JABILITIES:            Current Liabilities:            Accrued Wages and Benefits         39,0           Claims Payable            Due to Other Funds            Accrued Interest Payable         19,5           Compensated Absences Due within One Year         17,1           OPWC Loan Payable         122,9           OWDA Loans Payable         269,6           General Obligation Bonds Payable         102,0           Total Current Liabilities         912,9           Noncurrent Liabilities:         912,9           Nomeursent Liabilities:         92,2           OPWC Loan Payable         1,030,4           OWDA Loans Payable         3,572,5           General Obligation Bonds Payable         999,2           Net Pension Liability         512,5           Total Noncurrent Liabilities         6,207,0           Total Liabilities         7,119,9	1 1 2 2 9	147,861 10,115 157,976 138,921 26,039 - - 633 11,411 11,015	544,663 544,663 4,505 133,532 - - - 33,631	914,315 25,286 939,601 486,108 198,630 - - 20,219 62,158	11,723
Pension         221,7           OPEB         15,1           Total Deferred Outflows of Resources         236,9           LABILITIES:           Current Liabilities:         342,6           Accounts Payable         342,6           Accrued Wages and Benefits         39,0           Claims Payable         -           Due to Other Funds         -           Accrued Interest Payable         19,5           Compensated Absences Due within One Year         17,1           OPWC Loan Payable         122,9           OWDA Loans Payable         269,6           General Obligation Bonds Payable         102,0           Total Current Liabilities         912,9           Noncurrent Liabilities:         20,20           Compensated Absences Due in More than One Year         92,2           OPWC Loan Payable         1,030,4           OWDA Loans Payable         3,572,5           General Obligation Bonds Payable         999,2           Net Pension Liability         512,5           Total Noncurrent Liabilities         6,207,0           Total Liabilities         7,119,9	1	10,115 157,976 138,921 26,039 - - 633 11,411 11,015	4,505 133,532 - - - 33,631	25,286 939,601 486,108 198,630 - - 20,219 62,158	1,723
OPEB         15,1           Total Deferred Outflows of Resources         236,9           JABILITIES:	1	10,115 157,976 138,921 26,039 - - 633 11,411 11,015	4,505 133,532 - - - 33,631	25,286 939,601 486,108 198,630 - - 20,219 62,158	1,723
Total Deferred Outflows of Resources   236,9	2 2 9 6 6 1	138,921 26,039 - - 633 11,411 11,015	4,505 133,532 - - - 33,631	939,601 486,108 198,630 - - 20,219 62,158	1,723
LIABILITIES:         Current Liabilities:           Accounts Payable         342,6           Accrued Wages and Benefits         39,0           Claims Payable         -           Due to Other Funds         -           Accrued Interest Payable         19,5           Compensated Absences Due within One Year         17,1           OPWC Loan Payable         122,9           OWDA Loans Payable         269,6           General Obligation Bonds Payable         102,0           Total Current Liabilities         912,9           Noncurrent Liabilities:         912,9           Noncurrent Liabilities:         20,00           Compensated Absences Due in More than One Year         92,2           OPWC Loan Payable         3,572,5           General Obligation Bonds Payable         999,2           Net Pension Liability         512,5           Total Noncurrent Liabilities         6,207,0           Total Liabilities         7,119,9	2 9 6 6 1	138,921 26,039 - - 633 11,411 11,015	4,505 133,532 - - - - 33,631	486,108 198,630 - - 20,219 62,158	1,723
Current Liabilities:         342,6           Accounts Payable         349,0           Claims Payable         -           Due to Other Funds         -           Accrued Interest Payable         19,5           Compensated Absences Due within One Year         17,1           OPWC Loan Payable         122,9           OWDA Loans Payable         269,6           General Obligation Bonds Payable         102,0           Total Current Liabilities         912,9           Noncurrent Liabilities:         -           Compensated Absences Due in More than One Year         92,2           OPWC Loan Payable         1,030,4           OWDA Loans Payable         3,572,5           General Obligation Bonds Payable         999,2           Net Pension Liability         512,5           Total Noncurrent Liabilities         6,207,0           Total Liabilities         7,119,9	9 6 6 1	26,039 - - 633 11,411 11,015	133,532 - - - - 33,631	198,630 - - 20,219 62,158	1,723
Accounts Payable         342,6           Accrued Wages and Benefits         39,0           Claims Payable         -           Due to Other Funds         -           Accrued Interest Payable         19,5           Compensated Absences Due within One Year         17,1           OPWC Loan Payable         122,9           OWDA Loans Payable         269,6           General Obligation Bonds Payable         102,0           Total Current Liabilities         912,9           Noncurrent Liabilities:         -           Compensated Absences Due in More than One Year         92,2           OPWC Loan Payable         1,030,4           OWDA Loans Payable         3,572,5           General Obligation Bonds Payable         999,2           Net Pension Liability         512,5           Total Noncurrent Liabilities         6,207,0           Total Liabilities         7,119,9	9 6 6 1	26,039 - - 633 11,411 11,015	133,532 - - - - 33,631	198,630 - - 20,219 62,158	1,723
Accrued Wages and Benefits         39,0           Claims Payable         -           Due to Other Funds         -           Accrued Interest Payable         19,5           Compensated Absences Due within One Year         17,1           OPWC Loan Payable         122,9           OWDA Loans Payable         269,6           General Obligation Bonds Payable         102,0           Total Current Liabilities         912,9           Noncurrent Liabilities:         2           Compensated Absences Due in More than One Year         92,2           OPWC Loan Payable         1,030,4           OWDA Loans Payable         3,572,5           General Obligation Bonds Payable         999,2           Net Pension Liability         512,5           Total Noncurrent Liabilities         6,207,0           Total Liabilities         7,119,9	9 6 6 1	26,039 - - 633 11,411 11,015	133,532 - - - - 33,631	198,630 - - 20,219 62,158	1,723
Claims Payable         -           Due to Other Funds         -           Accrued Interest Payable         19,5           Compensated Absences Due within One Year         17,1           OPWC Loan Payable         122,9           OWDA Loans Payable         269,6           General Obligation Bonds Payable         102,0           Total Current Liabilities         912,9           Noncurrent Liabilities:         -           Compensated Absences Due in More than One Year         92,2           OPWC Loan Payable         1,030,4           OWDA Loans Payable         3,572,5           General Obligation Bonds Payable         999,2           Net Pension Liability         512,5           Total Noncurrent Liabilities         6,207,0           Total Liabilities         7,119,9	6 6 1	633 11,411 11,015	33,631	20,219 62,158	
Due to Other Funds         -           Accrued Interest Payable         19,5           Compensated Absences Due within One Year         17,1           OPWC Loan Payable         122,9           OWDA Loans Payable         269,6           General Obligation Bonds Payable         102,0           Total Current Liabilities         912,9           Noncurrent Liabilities:         991,9           Compensated Absences Due in More than One Year         92,2           OPWC Loan Payable         1,030,4           OWDA Loans Payable         3,572,5           General Obligation Bonds Payable         999,2           Net Pension Liability         512,5           Total Noncurrent Liabilities         6,207,0           Total Liabilities         7,119,9	6 1	633 11,411 11,015	33,631	20,219 62,158	
Accrued Interest Payable         19,5           Compensated Absences Due within One Year         17,1           OPWC Loan Payable         122,9           OWDA Loans Payable         269,6           General Obligation Bonds Payable         102,0           Total Current Liabilities         912,9           Noncurrent Liabilities:         20           Compensated Absences Due in More than One Year         92,2           OPWC Loan Payable         1,030,4           OWDA Loans Payable         3,572,5           General Obligation Bonds Payable         999,2           Net Pension Liability         512,5           Total Noncurrent Liabilities         6,207,0           Total Liabilities         7,119,9	6 1	633 11,411 11,015	33,631	62,158	27:
Compensated Absences Due within One Year         17,1           OPWC Loan Payable         122,9           OWDA Loans Payable         269,6           General Obligation Bonds Payable         102,0           Total Current Liabilities         912,9           Noncurrent Liabilities:         200,0           Compensated Absences Due in More than One Year         92,2           OPWC Loan Payable         1,030,4           OWDA Loans Payable         3,572,5           General Obligation Bonds Payable         999,2           Net Pension Liability         512,5           Total Noncurrent Liabilities         6,207,0           Total Liabilities         7,119,9	6 1	11,411 11,015		62,158	
OWDA Loans Payable         269,6           General Obligation Bonds Payable         102,0           Total Current Liabilities         912,9           Noncurrent Liabilities:         92,2           Compensated Absences Due in More than One Year         92,2           OPWC Loan Payable         1,030,4           OWDA Loans Payable         3,572,5           General Obligation Bonds Payable         999,2           Net Pension Liability         512,5           Total Noncurrent Liabilities         6,207,0           Total Liabilities         7,119,9				133 926	
General Obligation Bonds Payable         102,0           Total Current Liabilities         912,9           Noncurrent Liabilities:         200           Compensated Absences Due in More than One Year         92,2           OPWC Loan Payable         1,030,4           OWDA Loans Payable         3,572,5           General Obligation Bonds Payable         999,2           Net Pension Liability         512,5           Total Noncurrent Liabilities         6,207,0           Total Liabilities         7,119,9	4	25 651	-	155,720	
Total Current Liabilities         912,9           Noncurrent Liabilities:         29,2           Compensated Absences Due in More than One Year         92,2           OPWC Loan Payable         1,030,4           OWDA Loans Payable         3,572,5           General Obligation Bonds Payable         999,2           Net Pension Liability         512,5           Total Noncurrent Liabilities         6,207,0           Total Liabilities         7,119,9	•	23,031	-	295,255	
Noncurrent Liabilities:  Compensated Absences Due in More than One Year  OPWC Loan Payable  OWDA Loans Payable  General Obligation Bonds Payable  Net Pension Liability  Total Noncurrent Liabilities  7,119,9	0 _	31,332		133,342	
Compensated Absences Due in More than One Year         92,2           OPWC Loan Payable         1,030,4           OWDA Loans Payable         3,572,5           General Obligation Bonds Payable         999,2           Net Pension Liability         512,5           Total Noncurrent Liabilities         6,207,0           Total Liabilities         7,119,9	8 _	245,002	171,668	1,329,638	1,762
OPWC Loan Payable         1,030,4           OWDA Loans Payable         3,572,5           General Obligation Bonds Payable         999,2           Net Pension Liability         512,5           Total Noncurrent Liabilities         6,207,0           Total Liabilities         7,119,9					
OWDA Loans Payable 3,572,5 General Obligation Bonds Payable 999,2 Net Pension Liability 512,5  Total Noncurrent Liabilities 6,207,0  Total Liabilities 7,119,9		61,481	163,804	317,507	
General Obligation Bonds Payable     999,2       Net Pension Liability     512,5       Total Noncurrent Liabilities     6,207,0       Total Liabilities     7,119,9		28,119	-	1,058,570	
Net Pension Liability         512,5           Total Noncurrent Liabilities         6,207,0           Total Liabilities         7,119,9		513,025	-	4,085,608	
Total Noncurrent Liabilities 6,207,0  Total Liabilities 7,119,9		95,330 341,697	443,607	1,094,546 1,297,852	
		1,039,652	607,411	7,854,083	
PEFERRED INFLOWS OF RESOURCES:	8	1,284,654	779,079	9,183,721	1,762
Deferred Charges on Refundings 28,9		15,456	-	44,449	
Pension 516,9		344,658	1,590,745	2,452,389	
OPEB <u>162,0</u>	<u>l</u> _	108,049	524,773	794,893	-
Total Deferred Inflows of Resources 708,0	0 _	468,163	2,115,518	3,291,731	
ET POSITION:		5 005 015	05.555	17,000,000	
Net Investment in Capital Assets 10,347,0 Unrestricted 5,701,8	0	5,905,817 4,568,660	85,555 367,373	16,338,372 10,637,919	775
Total Net Position \$ 16,048,8		1,500,000	\$ 452,928	\$ 26,976,291	\$ 775
let position reported for business-type activities in the statement of net position is	6	10,474,477		φ 20,970,291	ф //3·

Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Year Ended December 31, 2022

		Business-Type Activ	vities - Enterprise Fun	ds	
	Sewer	Water	9-1-1 Dispatching	Total	Governmental Activities - Internal Service Funds
OPERATING REVENUES:	r 5 002 051	A 2007 720	0 1 202 261	d 0.262.040	\$ 12.974.798
Charges for Services Other Operating Revenue	\$ 5,092,951 350,080	\$ 2,967,728 73,496	\$ 1,302,361 4,159	\$ 9,363,040 427,735	\$ 12,974,798 2,897,693
Total Operating Revenues	5,443,031	3,041,224	1,306,520	9,790,775	15,872,491
OPERATING EXPENSES:					
Personnel Services	846,040	564,026	3,011,247	4,421,313	-
Contractual Services	3,180,815	1,259,789	-	4,440,604	869,911
Claims	-	-	-	-	15,306,687
Materials and Supplies	104,924	94,847	900	200,671	-
Other Expenses	376,607	249,952	286,280	912,839	-
Depreciation	609,818	218,240		828,058	
Total Operating Expenses	5,118,204	2,386,854	3,298,427	10,803,485	16,176,598
Operating Income (Loss)	324,827	654,370	(1,991,907)	(1,012,710)	(304,107)
NONOPERATING REVENUES (EXPENSES):					
Grants	-	-	682,296	682,296	259,322
Interest Expense	(152,325)	(1,294)		(153,619)	
Total Nonoperating Revenues (Expenses)	(152,325)	(1,294)	682,296	528,677	259,322
Income (Loss) Before Transfers	172,502	653,076	(1,309,611)	(484,033)	(44,785)
Transfers In			2,303,900	2,303,900	
Change in Net Position	172,502	653,076	994,289	1,819,867	(44,785)
Net Position, Beginning of Year	15,876,384	9,821,401	(541,361)		819,908
Net Position, End of Year	\$ 16,048,886	\$ 10,474,477	\$ 452,928		\$ 775,123
Some amounts reported for business-type activities in the sta different because a proportionate share of the net expense funds are reported with business-type activities.				\$ (22,216)	
Cha	nge in Net Position of bus	siness-type activities		\$ 1,797,651	

Statement of Cash Flows
Proprietary Funds
For the Year Ended December 31, 2022

		Busin	ness-Type Activi	ties -	Enterprise Fun	ds			
	Sewer		Water	ī	9-1-1 Dispatching		Total	Activ	vities - Internal
CASH FLOWS FROM OPERATING ACTIVITIES:	Bewei		water		Dispatching		Total		I vice I unus
Cash Received from Customers	\$ 5,201,144	\$	2,831,325	\$	1,302,361	\$	9,334,830	\$	11,997,241
Cash Paid for Employees Salaries and Benefits	(989,912)		(659,940)		(3,669,477)		(5,319,329)		-
Cash Paid to Suppliers	(3,126,521)		(1,322,331)		(900)		(4,449,752)		(896,199)
Cash Paid for Claims and Charges	-		-		-		-		(14,532,327)
Other Operating Revenues	332,038		72,067		4,159		408,264		2,897,693
Other Operating Expenses	(367,296)		(246,608)	_	(239,956)	_	(853,860)		-
Net Cash Provided (Used) by Operating Activities	1,049,453		674,513		(2,603,813)	_	(879,847)		(533,592)
CASH FLOWS FROM NONCAPITAL ACTIVITIES:									
Grants	-		-		682,296		682,296		259,322
Transfers In				_	2,303,900	_	2,303,900		-
Net Cash Provided by Noncapital Activities				_	2,986,196	_	2,986,196		259,322
CASH FLOWS FROM CAPITAL AND									
RELATED FINANCING ACTIVITIES:									
Acquisition and Construction of Capital Assets	(191,573)		(104,336)		-		(295,909)		-
Interest Paid on OWDA Loans	(121,165)		-		-		(121,165)		-
Interest Paid on G.O. Bonds	(45,063)		(5,775)		-		(50,838)		-
Principal Paid on OWDA Loans	(261,565)		(25,651)		-		(287,216)		-
Principal Paid on OPWC Loans	(122,911)		(18,615)		-		(141,526)		-
Principal Paid on G.O. Bonds	(100,000)	_	(30,000)			_	(130,000)		
Net Cash (Used) by Capital	(0.42.255)		(104.255)				(1.026.654)		
and Related Financing Activities	(842,277)		(184,377)			_	(1,026,654)		
Change in Cash and Cash Equivalents	207,176		490,136		382,383		1,079,695		(274,270)
Pooled Cash and Investments, Beginning of Year	5,327,245		4,219,908	_	983,906	_	10,531,059		1,334,699
Pooled Cash and Investments, End of Year	\$ 5,534,421	\$	4,710,044	\$	1,366,289	\$	11,610,754	\$	1,060,429
Reconciliation of Pooled Cash and Investments per Statement of Fund Net Position to Pooled Cash and Investment Find of Vent per Statement of Cash Flower									
Investments, End of Year, per Statement of Cash Flows: Pooled Cash and Investments	\$ 5,086,333		4,473,303	s	1,366,289	\$	10,925,925	\$	1,060,429
Pooled Cash and Investments Pooled Cash and Investments in Segregated Accounts	\$ 5,086,333 448,088		236,741	Ф	1,300,289	Ф	684,829	Ф	1,000,429
	770,000	_	230,771	-		_	007,027		
Pooled Cash and Investments, End of Year, per Statement of Cash Flows	\$ 5,534,421	\$	4,710,044	\$	1,366,289	\$	11,610,754	\$	1,060,429
			<del></del>		_	_	_		(Continued)

Statement of Cash Flows
Proprietary Funds
For the Year Ended December 31, 2022
(Continued)

	Business-Type Activities - Enterprise Funds					
	Sewer Water		9-1-1 Dispatching	Governmental Activities - Internal Service Funds		
Reconciliation of Operating Income (Loss) to	-					
Net Cash Provided (Used) by Operating Activities:						
Operating Income (Loss)	\$ 324,827	\$ 654,370	\$ (1,991,907)	\$ (1,012,710)	\$ (304,107)	
Adjustment to Reconcile Operating Income (Loss) to						
Net Cash Provided (Used) by Operating Activities:						
Depreciation	609,818	218,240	-	828,058	-	
Changes in Assets, Liabilities and Deferred						
Inflows/Outflows of Resources:						
Accounts Receivable	90,151	(137,832)	-	(47,681)	(977,556)	
Materials and Supplies Inventory	(16)	(10)	-	(26)	-	
Prepaid Items	20,231	2,975	41,819	65,025	-	
Net OPEB Asset	(48,013)	(32,009)	(187,706)	(267,728)	-	
Deferred Outflows Related to Pension	(8,301)	(5,534)	(32,451)	(46,286)	-	
Deferred Outflows Related to OPEB	75,153	50,102	171,740	296,995	-	
Accounts Payable	148,314	32,684	4,505	185,503	(26,289)	
Accrued Wages & Benefits	13,854	9,236	45,778	68,868	-	
Compensated Absences Payable	22,385	14,923	131	37,439	-	
Claims Payable	-	-	-	-	774,360	
Net Pension Liability	(301,835)	(201,222)	(1,180,017)	(1,683,074)	-	
Deferred Inflows Related to Pension	202,123	134,748	790,195	1,127,066	-	
Deferred Inflows Related to OPEB	(99,238)	(66,158)	(265,900)	(431,296)	<del>-</del>	
Net Cash Provided (Used) by Operating Activities	\$ 1,049,453	\$ 674,513	\$ (2,603,813)	\$ (879,847)	\$ (533,592)	

# Statement of Fiduciary Net Position Custodial Funds December 31, 2022

ASSETS:	
Pooled Cash and Investments	\$ 31,853,058
Pooled Cash and Investments	
in Segregated Accounts	3,253,506
Receivables:	
Taxes Receivable	151,622,056
Special Assessments	6,486,186
Total Assets	193,214,806
DEFERRED INFLOWS OF RESOURCES:	
Property Taxes	151,622,056
Special Assessments	6,486,186
Total Deferred Inflows of Resources	158,108,242
NET POSITION:	
Restricted for Individuals, Organizations and Other Governments	\$ 35,106,564
, 2	

# Statement of Changes in Fiduciary Net Position Custodial Funds

For the Year Ended December 31, 2022

ADDITIONS	
ADDITIONS:	¢ 20.420.000
Amounts Received as Fiscal Agent	\$ 39,429,809
Property Tax Collections for Other Governments	119,460,125
Special Assessment Collections for Other Governments	894,198
Intergovernmental	11,492,614
License, Permits & Fees for Other Governments	10,483,326
Fees, Fines and Forfeitures for Other Governments	2,952,779
Sheriff Sale Collections for Others	3,513,650
Other	908,884
	400 40 40 40 40 40
Total Additions	189,135,385
DEDUCTIONS:	
Distributions as Fiscal Agent	26 502 700
	36,593,790
Property Tax Distributions to Other Governments	118,528,953
Special Assessment Distributions to Other Governments	894,198
Distributions of State Funds to Other Governments	11,492,420
Licenses, Permits & Fees of Distributions to Other Governments	12,485,501
Fees, Fines & Forfeitures of Distributions to Other Governments	46,561
Sheriff Sale Disribution to Other Governments	3,434,169
Distributions to Individuals	926,542
Other	65
Total Deductions	184 402 100
Total Deductions	184,402,199
Change in Net Position	4,733,186
Net Position, Beginning of Year	30,373,378
Net Position, End of Year	\$ 35,106,564



Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# **NOTE 1 – REPORTING ENTITY**

Clark County, Ohio (The County) was established in 1818. The County is governed by a Board of three commissioners elected by the voters of the County. Other officials elected by the voters of the County that manage various segments of the County's operations are the Auditor, Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, three Common Pleas Court Judges, a Probate Court Judge, a Court of Appeals Judge, and a Juvenile Court Judge. Although these elected officials manage the internal operations of their respective departments, the County Commissioners authorize expenditures as well as serve as the budgeting and taxing authority, contracting body and the chief administrators of public services for the entire County.

A reporting entity is comprised of the primary government, component units and other Organizations that are included to ensure that the financial statements of the County are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the County. For Clark County, this includes the Children's Services Board, the Clark County Department of Developmental Disabilities (DoDD), the Department of Jobs & Family Services, the Clark County Solid Waste Management Board, the Clark County Emergency Management Agency and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the County in that the County approves the budget, the levying of taxes, the issuance of debt, and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burden on, the primary government.

Blended Component Unit: The Clark County Land Reutilization Corporation (the Corporation) is a body corporate and politic authorized by the Board of County Commissioners of Clark County on April 23, 2014 and incorporated on May 13, 2014 under Chapter 1724 of the Ohio Revised Code. The Corporation's governing body is a five member Board of Directors, consisting of the County Treasurer, two County Commissioners, one representative of the City of Springfield, and one member representing the townships with populations in excess of 10,000. The Corporation has been designated as the County's agent to further its mission to reclaim, rehabilitate, and reutilize vacant, abandoned, tax foreclosed and other real property in the County by exercising the powers of the County under Chapter 5722 of the Ohio Revised Code. As the Corporation's governing body is substantively the same as the governing body of the County and (1) there is a financial benefit or burden relationship between the County and the Corporation and (2) management of the County has operational responsibility for the Corporation. Based on these criteria the Corporation meets the requirements and qualifies as a blended component unit and is presented in the financial statements as a special revenue fund. Financial information can be obtained by writing to Clark County Land Reutilization Corporation, 3130 East Main Street, Suite 1A, Springfield, Ohio 45505.

**Discretely Presented Component Unit:** At December 31, 2022, there are no organizations that meet the requirements to be presented as a discretely presented component unit to be included as part of Clark County's reporting entity.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the County have been prepared in conformity with Generally Accepted Accounting Principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the County's accounting policies are described below.

#### A. Basis of Presentation:

The County's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements: The government-wide financial statements, the Statement of Net Position and the Statement of Activities, report information on all of the non-fiduciary activities of the primary government. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) operating or capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported instead as general revenues.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. The exceptions to this general rule are charges between the government's water and sewer functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions.

**Fund Financial Statements:** During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in single column on the face of the proprietary fund financial statements. Fiduciary funds are reported by type.

## **B.** Fund Accounting:

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. The County presents three categories of funds: governmental, proprietary and fiduciary.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Governmental Funds: Governmental funds are those through which most governmental functions of the County are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows of resources is reported as fund balance. The following are the County's major governmental funds:

**General Fund:** The General Fund is the primary operating fund. It accounts for all financial resources of the primary government not recorded elsewhere. The General Fund balance is available to the County for any purpose, provided it is expended or transferred in accordance with state law.

**Job & Family Services Fund:** The Job & Family Services Fund is used to maintain and account for a number of federal and state grants along with local County funds to support the public assistance programs administered by the Clark County Department of Jobs and Family Services.

**Department of Developmental Disabilities (DoDD) Fund:** The DoDD Fund is used to maintain and account for revenue received from Tax Levies, State Grants, Federal Grants, SSI, Donations and other various sources used to support the programs carried out within Clark County to assist developmentally disabled residents.

**Children's Services Fund:** The Children's Services Fund is used to maintain and account for the proceeds of levy funds assessed to taxpayers in Clark County and expenditures for the support of Children's Home of Clark County.

**Commissioners Fund:** The Commissioners Fund is used to maintain and account for the distribution of the COVID-19 funds and proceeds from certain levy funds assessed to taxpayers in Clark County and expenditures for the support of the United Senior Services Center, the Clark County Historical Society.

**Engineers Fund:** The Engineers Fund is used to maintain and account for intergovernmental revenue received from the State of Ohio and other sources and account for expenditures made to maintain roads and bridges within the County by the Clark County Engineer.

The County's nonmajor governmental funds are used to account for (1) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (2) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (3) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

**Proprietary Funds:** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Enterprise funds may be used to account for any activity for which a fee is charged to external uses for goods or services. The following are the County's major enterprise funds:

**Sewer Fund:** The Sewer Fund is used to maintain and account for the operation of the County's sewage treatment and collection systems.

**Water Fund:** The Water Fund is used to maintain and account for the operation of the County's water treatment and distribution systems.

**9-1-1 Dispatching Fund:** The 9-1-1 Dispatching Fund is used to maintain and account for the operation of the County's 9-1-1 Dispatch Center.

Internal service funds account for and report the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The IS Internal Service fund is the Information Services department fund to bill the County department for telecommunications while the Document Imaging internal service fund accounts for the acquisition of document imaging equipment for the County and the Self Insurance fund accounts the County's self-insurance health care program.

**Fiduciary Funds**: Fiduciary Fund reporting focuses on net position and changed in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The County's fiduciary funds are custodial. Custodial funds are used to account for assets held by the County as fiscal agent for other districts and entities; for various taxes, assessments, fines and fees collected for the benefit of and distributed to other governments and individuals.

#### C. Measurement Focus:

Government-wide Financial Statements: The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the County are included on the statement of net position. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

Fund Financial Statements: All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, current liabilities and deferred inflows of resources are generally included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Like the government-wide statements, the proprietary fund type is accounted for using a flow of economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of these funds are included on the Statement of Fund Net Position. The Statement of Revenues, Expenses, and Changes in Fund Net Position presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position. The Statement of Cash Flows provides information about how the County finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from custodial funds.

# D. Basis of Accounting:

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting; proprietary and fiduciary funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflow and deferred inflows of resources, and in the presentation of expenses versus expenditures.

Revenues – Exchange and Non-Exchange Transactions: Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded in the year in which the resources are measureable and become available. Available means the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the County, available means expected to be received within sixty days after year end.

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include property taxes, sales taxes, grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the year for which the taxes are levied. Revenue from sales taxes is recognized in which the sales are made. Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the County must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: delinquent taxes, sales tax, charges for services, interest on investments, intergovernmental revenues (including motor vehicle license tax, gasoline tax, and local government assistance), and grants.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Deferred Outflows/Inflows of Resources:** In addition to assets, the statement of financial position may report deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to future periods and will not be recognized as an outflow of resources (expense/expenditure) until that time. For the County, deferred outflows of resources include deferred charges on debt refunding and amounts payable associated with the pension and OPEB plans. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of financial position may report deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to future periods and will not be recognized until that time. For the County, deferred inflows of resources consist of property taxes, unavailable revenue, pension and OPEB. Property taxes represent amounts for which there was an enforceable legal claim as of December 31, 2022, but which were levied to finance 2023 operations. This amount has been recorded as deferred inflows of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental fund balance sheet and represents receivable which will not be collected within the available period. For the County unavailable revenue includes accrued interest, permissive sales taxes, intergovernmental receivables including grants, delinquent property taxes, special assessments, and other sources. These amounts are deferred and recognized as inflows of resources in the period when the amounts become available. Deferred outflows of resources related to pension and OPEB are reported on the government-wide and proprietary funds statement of net position and explained in Notes 13 and 14 to the basic financial statements.

**Expenses/Expenditures:** On the accrual basis, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. On the modified accrual basis, expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable, provided current financial resources are to be used. As a result, compensated absences and most claims and judgment are not recorded as expenditures or liabilities until current financial resources are required. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

## **E. Pooled Cash and Investments:**

To improve cash management, cash received by the County is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the County's records. Each fund's interest in the pool is presented as "Pooled Cash and Investments" on the financial statements.

During 2022, investments were limited to money market funds, certificates of deposits, municipal bonds & notes, corporate bonds, U.S. government agency obligations, U.S. Treasury bonds & notes and the State Treasury Asset Reserve of Ohio (STAR Ohio). Except for investments in STAR Ohio and nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts, such as nonnegotiable certificates of deposit, are reported at cost.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

During 2022, the County invested in STAR Ohio. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The County measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2022, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Under existing Ohio statutes, all investment earnings are assigned to the General Fund unless statutorily required to be credited to a specific fund. Cash received from interest payments to the General Fund during 2022 amounted to \$1,853,418 which includes \$1,834,870 assigned from other County funds, as not all funds of the County receive interest earnings.

For purposes of the statement of cash flows, investments with an original maturity of three months or less and investments of the cash management pool are considered to be cash equivalents.

# F. Materials and Supplies Inventory:

Inventory consists of expendable supplies held for consumption. All inventories are valued at cost using the first in/first out (FIFO) method. The costs of inventory items are recorded as expenses in the enterprise funds when used.

On fund financial statements, inventories of governmental funds are stated at cost. For all funds, cost is determined on a first-in, first-out basis. The cost of inventory items is recorded as an expenditure in the governmental funds when used.

## G. Prepaid Items:

Payments made to vendors for services that will benefit periods beyond December 31, 2022, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and expenditure is reported in the year in which services are consumed.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The costs of improvements and major renovations that extend the asset's useful life are capitalized. Normal maintenance and repair costs that do not add to the value of the asset nor materially extend an asset's life are not capitalized.

Capital assets are depreciated except for land and construction in progress. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement.

Capital assets are shown net of accumulated depreciation. Depreciation and amortization of capitalized interest are computed using the straight-line method over the following estimated useful lives:

Buildings	20 - 40 years
Improvements	20 years
Infrastructure/Water & Sewer Lines	10 - 65 years
Machinery and Equipment	5 - 20 years

# I. Pensions and Other Postemployment Benefits:

For purposes of measuring the net pension/OPEB asset/liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

# J. Accrued and Long-Term Liabilities:

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported in the proprietary fund financial statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and loans are recognized as a liability in the fund financial statements when due. Net pension and OPEB liabilities should be recognized in the governmental funds to the extent that benefit payments are due and payable and the retirement systems' fiduciary net position is not sufficient for payment of those benefits.

# **K.** Capital Contributions:

Contributions of capital in proprietary fund financial statements and for the business-type activities arise from contributions of capital assets or from grants or outside contributions of resources restricted to capital acquisition and construction. Capital contributions are reported as capital contributions revenue in the proprietary fund financial statements and as capital grants and contributions on the statement of activities.

## L. Compensated Absences:

The County follows the provision of GASB Statement No. 16, "Accounting for Compensated Absences". Vacation benefits are accrued as a liability as the benefits are earned if the employee's rights to receive compensation are attributable to services already rendered and it is probable that the County will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued using the vesting method. An accrual for earned sick leave is made to the extent it is probable that benefits will result in termination payments.

County employees earn vacation and sick leave at varying rates depending on length of service and departmental policy. All accumulated, unused vacation time is paid upon separation if the employee has at least one year of service with the County. Upon retirement, employees are paid 25% of their accrued sick leave balance up to a maximum of 225 to 400 hours depending on the individual department policy. All payments are made at the employee's current wage rate.

Compensated absences and employee related compensation liabilities are accrued when incurred in the government-wide financial statements and in proprietary funds. A liability for these amounts is recorded in governmental funds only if they have matured, for example as a result of employee resignations and retirements. Compensated absences liability and net pension liabilities will be paid from the General Fund, Job & Family Services, Department of Developmental Disabilities, Commissioners, Child Support Enforcement Agency, Real Estate Assessment, Engineer, Waste Management, Dog & Kennel, GIS Mapping, Treasurer's Prosecuting Attorney, Sheriff, Common Pleas Court, Domestic Relations, Juvenile Court, Clerk of Courts, and Law Library special revenue funds and the Sewer, Water and 9-1-1 Dispatching enterprise funds.

## M. Bond Premium, Deferred Charges on Refunding, and Debt Issuance Costs:

On the government-wide financial statements (and in the enterprise funds), bond premiums and discounts are amortized over the term of the bonds using the straight-line (bonds outstanding) method, which approximates the effective interest method. Bond premiums/discounts are presented as additions/reductions to the face amount of bonds payable.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

On the governmental fund financial statements, bond premiums and discounts are recognized in the period when the debt is issued. Debt issuance costs are expensed when incurred.

## N. Net Position:

Net position represents the difference between assets and deferred outflow of resources and liabilities and deferred inflow of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The County applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### O. Fund Balances:

Fund balance is divided into five classifications based primarily on the extent of which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable – The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example, materials and supplies inventory, prepaid amounts and unclaimed funds and warrants.

<u>Restricted</u> – The restricted fund balance classification is used when constraints placed on the use of resources are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments (i.e., State Statutes); or (b) imposed by law through constitutional provisions or enabling legislation (County resolutions).

Enabling legislation authorizes the County to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stated in the legislation. Legal enforceability means that a government can be compelled by an external party-such as citizens, public interest groups, or the judiciary-to use resources created by enabling legislation only for the purposes specified by the legislation.

<u>Committed</u> – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of County Commissioners. Those committed amounts cannot be used for any other purpose unless the Board of County Commissioners removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assigned – Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but that do not meet the criteria to be classified as restricted or committed. In the General Fund, assigned amounts are reported, pursuant to Auditor-of-State specifications, to represent outstanding encumbrances for specific purposes as of year-end. Purchase order assignments occur in the normal course of operations and are authorized by the County's purchasing director for departments under the Board of County Commissioners or designated purchasing authority for other elected officials or appointing authorities. Unlike commitments, assignments generally only exist temporarily and are removed when the underlying purpose has been fulfilled. Other than assignments for purchase orders, as discussed above, the County has no policy to authorize further assignments of fund balance

<u>Unassigned</u> – Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

## P. Operating Revenues and Expenses:

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for sewer and water services and 9-1-1 services. Operating expenses are necessary costs incurred to provide the good or service that is the primary activities of the fund. Revenues and expenses not meeting this definition are reported as non-operating.

## Q. Self-Insurance:

The County is self-insured for employee health care benefits. The program is administered by UMR, which provides claims review and processing services. Each County department is charged for its proportionate share of covered employees. The County has recorded a liability for incurred but not paid and for incurred but unreported claims at year end based on an actuarial estimate by UMR. See Note 16 for additional information.

# R. Interfund Balances/Activity:

Activity between funds that represent lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All unpaid reimbursements between funds are reported as "due to/from other funds." Interfund receivables and payables within governmental activities and within business-type activities have been eliminated in the government-wide statement of net position; any residual balances outstanding between the governmental activities and business-type activities are reported as "internal balances."

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in the proprietary fund. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

# S. Estimates:

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# T. Assets Held for Resale:

Assets held for resale represent properties purchased by or donated to the Clark County Land Reutilization Corporation (Corporation). These properties are valued based upon the purchase price plus any costs of maintenance, rehabilitation, or demolition of structures on the properties. The Corporation holds the properties until they are either sold or transferred to a private purchaser, non-profit, or public end-user. Properties may be merged with adjacent parcels for development or green space projects, or the Corporation may sell other lots to the owners of adjacent parcels for a nominal cost. Once the properties are sold or titled back to the community, the Corporation recognizes the accumulated expenses on the operating statement.

# **NOTE 3 – FUND DEFICITS**

At December 31, 2022, the Dog and Kennel Special Revenue Fund and the IS Internal Service Fund had deficit fund equity in the amount of \$17,905 and \$38,206, respectively. These deficits were a result of the application of GAAP. The general fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

# NOTE 4 – ENCUMBRANCES

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

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Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# NOTE 4 – ENCUMBRANCES

Governmental Funds:	
General Fund	\$ 5,903,224
Job & Family Services	1,923,761
Department of Developmental Disabilities	478,795
Children's Services	6,053,925
Commissioners	2,138,246
Engineers	6,218,361
Other Nonmajor Governmental	4,089,846
Total Governmental Funds	26,806,158
Business-Type Funds:	
Sewer Fund	802,712
Water Fund	384,029
9-1-1 Dispatching Fund	 139,504
Total Business-Type Funds	1,326,245
	_
Total	\$ 28,132,403

# NOTE 5 – FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

		Job &	Department of					
		Family	Developmental	Children's			Nonmajor	Total
	General	Services	Disabilities	Services	Commissioners	Engineers	Governmental	Governmental
Fund Balance	Fund	Fund	Fund	Fund	Fund	Fund	Funds	Funds
Nonspendable:								
Materials and Supplies Inventory	\$ 129,711	\$ 52,199	\$ 2,569	\$ -	\$ -	\$ 2,186	\$ 18,724	\$ 205,389
Prepaid Items	161,536	19,932	43,840	27,900	-	6,754	22,565	282,527
Permanent Funds	-	-	-	-	-	-	74,787	74,787
Unclaimed Funds and/or Warrants	1,056,686							1,056,686
Total Nonspendable	1,347,933	72,131	46,409	27,900		8,940	116,076	1,619,389
Restricted for:								
Job & Family Services	-	4,469,869	-	-	-	-	-	4,469,869
Department of Developmental Disabilities	-	-	38,827,455	-	-	-	-	38,827,455
Children's Services	-	-	-	24,428,171	-	-	-	24,428,171
Commissioners	-	-	-	-	3,000,727	-	-	3,000,727
Engineers	-	-	-	-	-	13,944,710	-	13,944,710
Capital Projects	-	-	-	-	-	-	2,630,048	2,630,048
Debt Service	-	-	-	-	-	-	49,181	49,181
Legislative/Executive	-	-	-	-	-	-	4,681,867	4,681,867
Judicial	-	_	-	-	-	-	5,673,185	5,673,185
Public Safety	-	_	-	-	-	-	2,494,137	2,494,137
Public Works	-	_	-	-	-	-	2,406,684	2,406,684
Human Services	-	-	-	-	-	-	2,504,441	2,504,441
Conservation/Recreation	-	_	-	-	-	-	1,428,355	1,428,355
Permanent Fund	-	_	-	-	-	-	40,734	40,734
Total Restricted		4,469,869	38,827,455	24,428,171	3,000,727	13,944,710	21,908,632	106,579,564
Committed:								
Debt Service	_	-	_	_	_	_	7,177	7,177
Total Committed							7,177	7,177
Assigned:								
Subsequent Appropriations	16,746,028	_	_	_	_	_	_	16,746,028
Purchases on Order - Legislative/Executive	929,786	_	_	_	_	_	_	929,786
Purchases on Order - Judicial	901,003	_	_	_	_	_	_	901,003
Purchases on Order - Public Safety	1,416,743	_	_	_	_	_	_	1,416,743
Purchases on Order - Public Works	1,788,033	-	_	_	_	_	_	1,788,033
Purchases on Order - Human Services	109,619	_	_	_	_	_	_	109,619
Purchases on Order - Health	121,377	_	-	_	_	-	-	121,377
Total Assigned	22,012,589							22,012,589
Unassigned (deficit)	2,474,326						(19,480)	2,454,846
Total Fund Balances	\$ 25,834,848	\$ 4,542,000	\$ 38,873,864	\$ 24,456,071	\$ 3,000,727	\$ 13,953,650	\$ 22,012,405	\$132,673,565
Damie vo	\$ 25,05 1,040	- 1,5 12,000	± 50,075,004	- 21,100,071	\$ 5,000,727	- 15,755,650	- 22,012,103	- 102,010,000

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

## NOTE 6 – DEPOSITS AND INVESTMENTS

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demands upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County which are not considered active are classified as inactive. Inactive monies may be deposited or invested with certain limitations in the following securities provided the County has filed a written investment policy with the Ohio Auditor of State:

- 1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or security issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association and the federal agricultural mortgage corporation. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market-value of the securities subject to the repurchase agreement must exceed the principal value-of-the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or its political subdivisions, provided that such political subdivisions are located wholly or partly within the County;
- 5. Time certificates of deposit or savings or deposit accounts, including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio);
- 8. Securities lending agreements in which the County lends securities and the eligible institution agrees to exchange either securities described in division (1) or (2) or cash or both securities and cash, equal value for equal value;
- 9. High grade commercial paper in an amount not to exceed 40% of the County's total average portfolio; and;
- 10. Bankers acceptances for a period not to exceed 180 days and in amount not to exceed twenty five percent of the County's total average portfolio at the date of purchase of the investment.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# NOTE 6 – DEPOSITS AND INVESTMENTS (Continued)

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the County Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Reverse repurchase agreements, investments in derivatives, and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Bankers' acceptances must mature within 180 days. Commercial paper and corporate notes must mature within 270 days. All other investments must mature within five years from the date of settlement unless matched to a specific obligation or debt of the County. Investments must be purchased with the expectation that they will be held to maturity. Investments may only be made through specified dealers and institutions.

# **Deposits:**

Custodial credit risk for deposits is the risk that in the event of a bank failure, the County will not be able to recover or collateral securities that are in the possession of an outside party. At December 31, 2022, the County was not exposed to custodial credit risk.

The County has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to the County and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

At year end, the County's bank balance was \$6,612,835. Of the bank balance, \$3,925,219 was covered by Federal Depository insurance and \$2,687,616 was collateralized with securities held by the pledging financial institution. Although all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the County to a successful claim by the FDIC.

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Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# NOTE 6 – DEPOSITS AND INVESTMENTS (Continued)

#### **Investments:**

At year-end, the County had the following investments:

			In			
Measurement/	Credit	Measurement	Less than	1 to 3	Greater	% of
Investment Type	Rating	Value	1 Year	Years	than 3	Portfolio
Fair Value:						
AGM	AA+/Aaa	\$ 1,639,058	\$ -	\$ -	\$ 1,639,058	0.87%
FFCB	AA+/Aaa	46,052,245	5,513,233	24,700,758	15,838,254	24.47%
FHLB	AA+/Aaa	22,875,491	5,729,554	12,223,988	4,921,949	12.15%
FMCC	AA+/Aaa	4,015,710	-	4,015,710	-	2.13%
FNMA	AA+/Aaa	8,609,057	-	6,511,388	2,097,669	4.58%
U.S. Treasury Notes	N/A	44,237,999	7,590,256	15,511,026	21,136,717	23.51%
Municipal Bonds	AA/Aa	2,062,478	1,074,048	988,430	-	1.10%
Corporate Bond	AA/A1	9,310,705	2,963,430	6,347,275	-	4.95%
Negotiable CD's	(1)	7,590,692	3,539,918	3,581,795	468,979	4.03%
Net Asset Value/Amortized Cost:						
STAR Ohio	AAAm	16,365,251	16,365,251	-	-	8.70%
Money Markets/ICS	(1)	25,418,619	25,418,619			13.51%
Total Investments		\$ 188,177,305	\$ 68,194,309	\$ 73,880,370	\$ 46,102,626	100.00%

Credit Rating per S&P/Moody's

N/A - U.S. Treasury Bonds and CD's are not rated.

(1) - fully insured by FDIC

The County categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The County's investments in federal agency securities (FFCB, FHLB, FMCC, FNMA, AGM), United States Treasury Notes, and commercial bonds are valued using quoted prices in markets prices in active markets (Level 2 inputs).

Interest Rate Risk – The County's investment policy and the Ohio Revised Code state that the maximum maturity for any investment is limited to five years from the date of settlement unless the investment matches a specific obligation or debt. State statute limits investment in commercial paper to a maximum maturity of 270 days and banker acceptances to a maximum of 180 days from the date of purchase. Repurchase agreements are limited to 30 days and the market value of the securities must exceed the principal value of the agreement by at least 2% and be marked to market daily.

Credit Risk – The County's investments policy requires that they follow the investment guidelines in Section 135 of the Ohio Revised Code. Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service and that commercial paper and corporate notes are limited to notes rated at the time of purchase to the highest classification established by two nationally recognized standard rating services.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# NOTE 6 – DEPOSITS AND INVESTMENTS (Continued)

Concentration of Credit Risk – The County's investment policy does not place any limit on investments in any single issuer, however state statute limits investments in commercial paper and bankers acceptances to 25% of the interim monies available for investment at any one time at the date of purchase of the investment.

# NOTE 7 – PROPERTY TAXES

Property taxes include amounts levied against all real and public utility property located in the County. Property tax revenue received during 2022 for real and public utility property taxes represents collections of 2021 taxes.

The 2022 real property taxes are levied after October 1, 2022, on the assessed value as of January 1, 2022, the lien date. Assessed values are established by state law at 35% of appraised market value. The 2022 real property taxes are collected in and intended to finance 2023 operations.

Public utility personal property currently is assessed at varying percentages of true value ranging from 25% for railroad property to 88% for electric transmission and distribution property; public utility real property is assessed at 35% of true value. The 2022 public utility property taxes which became a lien December 31, 2021, are levied after October 1, 2022, and are collected in 2023 with real property taxes.

The full tax rate for all County operations applied to real property for the fiscal year ended December 31, 2022 was \$15.15 per \$1,000 of assessed value. The assessed values upon which the 2022 taxes were collected were as follows:

Category		Assessed Value		
Real Property	\$	2,444,226,420		
Public Utility Real Property		2,827,000		
Public Utility Personal Property		184,917,640		
Total Assessed Value	\$	2,631,971,060		

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due in January with the remainder payable by the end of June. Under certain circumstances, State statute permits earlier or later payment dates to be established.

Although total property tax collections for the next fiscal year are measurable, amounts to be received during the available period are not subject to reasonable estimation at December 31 and are not intended to finance 2022 operations. The receivable and the portion of the tax levies prepaid by year-end into the funds are therefore offset by a credit to deferred inflows of resources.

Ohio law prohibits taxation of property by all overlapping taxing authorities in excess of 10 mills per dollar of assessed value without a vote of the people. Presently, the County levies 1.70 mills of this 10 mill limit for the General Fund. In addition to the 1.70 mills, 13.45 mills have been levied for additional millage.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# NOTE 7 – PROPERTY TAXES (Continued)

A summary of voted millage for tax year 2021 collected in 2022 follows:

	Voter	Rate Levied for C	Current Year (a)		
	Authorized	Residential/	_	Voter	Final
Purpose	Rate (b)	Agricultural	Other	Levy Date	Levy Year
Children Services	3.000	2.664381	2.924250	2021	2030
Mental Health	1.000	0.730733	0.911821	2019	2028
Mental Health	1.650	1.465409	1.608337	2014	2023
Mental Health & Retardation	2.000	1.635428	1.949500	2003	Continuing
Mental Health & Retardation	3.500	2.861999	3.411625	2003	Continuing
Clark County Park District	0.600	0.532876	0.584850	2016	2025
Historical Society	0.300	0.276990	0.292425	2017	2021
Senior Citizens	1.400	1.292621	1.379246	2019	2023

<sup>(</sup>a) Ohio law provides for a reduction of certain voted levies to offset inflation in the reappraisal value of real property. The voted levies are subject to, and reflect, this credit.

The County Treasurer collects property tax on behalf of all taxing districts within the County. The County Auditor periodically remits to the taxing districts their portions of the taxes collected. Collections of the taxes and remittance of them to the taxing districts are accounted for in various custodial funds of the County.

Accrued property taxes receivable represents delinquent taxes outstanding and real and public utility taxes, which were measurable as of December 31, 2022.

## NOTE 8 – PERMISSIVE SALES AND USE TAX

On August 18, 2021, the Board of County Commissioners voted to continue a ½% emergency sales tax increase permanently, effective January 1, 2022. This increase was needed in order to continue services at the current levels without adding any additional personnel throughout the County departments. This increase is in addition to the previous 1 percent on all retail sales, except sales of motor vehicles, made in the County, and on the storage, use, or consumption in the County of tangible personal property, including automobiles, not subject to the sales tax. Proceeds of the tax are credited entirely to the General Fund. Amounts that are measurable and to be received within the available period are accrued as revenue. Permissive sales tax revenue received in 2022 amounted to \$31,079,691.

Vendor collections of the tax are due to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies to the Director of Budget and Management the amount of the tax to be returned to the County. This certification must be made within forty-five days after the end of the month. The Ohio Department of Budget and Management then issues a warrant payable to the County by the twentieth of each month.

<sup>(</sup>b) dollars per \$1,000 of assessed valuation

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **NOTE 9 – RECEIVABLES**

Receivables at December 31, 2022 consisted of current and delinquent property taxes, special assessments, accounts, intergovernmental grants and accrued interest on investments. All receivables are considered collectible in full due to the ability to foreclose for nonpayment of taxes and the stable condition of State programs.

A summary of the principal items of intergovernmental receivables follows:

	 Amount
Governmental Activities:	
Local Government and Local	
Government Revenue Assistance	\$ 975,175
Casino Tax	1,042,982
Public Assistance for Health & Human Services Programs	4,474,239
Grants and Reimbursements	5,020,481
Homestead and Rollback	1,404,990
Gas, Excise, Motor Vehicle License Fees & Permissive Auto Tax	4,185,620
Capital Projects	 69,780
Total Governmental Activities	\$ 17,173,267

#### NOTE 10 - INTERFUND TRANSFERS AND BALANCES

Interfund transfers for the year ended December 31, 2022, consisted of the following:

						Tra	ansfer Out					
										N	onmajor	
		Job	& Family			C	hildren's			1	Special	
	General	5	Services	Dev	elopmental	5	Services	Cor	nmissioners	F	Revenue	
Transfer In	Fund		Fund	Disal	oilities Fund		Fund		Fund		Funds	 Total
General Fund	\$ -	\$	-	\$	-	\$	-	\$	320,000	\$	45,833	\$ 365,833
Job & Family Services Fund	443,630		-		-		555,593		-		-	999,223
Children's Services Fund	-		117,533		-		-		-		-	117,533
Commissioners Fund	200,000		-		-		-		-		-	200,000
Nonmajor Special Revenue Fund	47,666		190,442		-		370,894		-		27,940	636,942
Nonmajor Debt Service Fund	2,363,000		-		-		-		-		-	2,363,000
Nonmajor Capital Projects Fund	1,897,950		-		454,500		-		-		-	2,352,450
9-1-1 Dispatch Enterprise Fund	2,303,900											2,303,900
Total	\$ 7,256,146	\$	307,975	\$	454,500	\$	926,487	\$	320,000	\$	73,773	\$ 9,338,881

Transfers are used to move money from one fund of the County to another fund of the County. Transfers originating from the General Fund are made to subsidize programs of the County which are accounted for in other funds through budget authorizations or are required by statute; or to distribute interest to funds which have earned interest, but under state statute are not authorized to receive interest. Other transfers made include moving monies for capital projects, debt service requirements, returning the unused portion of a transfer once a project is completed.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 10 – INTERFUND TRANSFERS AND BALANCES (Continued)

	Due From							
	General		Dev	elopmental	Nonmajor Special			_
Due To	Fund		Disabilities Fund		Revenue Funds		Total	
General Fund	\$	-	\$	-	\$	13,830	\$	13,830
Nonmajor Special Revenue Fund		74,957		-		78,644		153,601
Nonmajor Capital Projects Fund		-		300,000		-		300,000
IS Internal Service Fund		27,000						27,000
Total	\$	101,957	\$	300,000	\$	92,474	\$	494,431

Interfund balances for the year ended December 31, 2022, consisted of the following amounts and represent charges for services or reimbursable expenses/expenditures. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting records, and (3) payments between funds are made.

Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

The County had no transfers that either do not occur on a regular basis or were inconsistent with the purpose of the fund making the transfer.

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Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# NOTE 11 – CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2022 was as follows:

	Balance 12/31/2021	Additions	Deletions	Balance 12/31/2022
Governmental Activities:				
Non-Depreciable Capital Assets:				
Land	\$ 7,204,888	\$ -	\$ -	\$ 7,204,888
Construction in Progress	9,975,074	5,704,843	(523,393)	15,156,524
Non-Depreciable Capital Assets	17,179,962	5,704,843	(523,393)	22,361,412
Depreciable Capital Assets:				
Buildings	28,878,856	86,042	-	28,964,898
Improvements	72,392,053	1,564,180	(820,143)	73,136,090
Machinery and Equipment	19,596,738	1,530,853	(775,138)	20,352,453
Infrastructure	149,828,273	1,006,322	(245,028)	150,589,567
Depreciable Capital Assets	270,695,920	4,187,397	(1,840,309)	273,043,008
Less: Accumulated Depreciation:				
Buildings	(25,786,165)	(388,012)	-	(26,174,177)
Improvements	(47,595,699)	(3,180,803)	673,345	(50,103,157)
Machinery and Equipment	(14,054,347)	(1,411,943)	774,375	(14,691,915)
Infrastructure	(83,817,748)	(1,567,152)	155,046	(85,229,854)
Accumulated Depreciation	(171,253,959)	(6,547,910) *	1,602,766	(176,199,103)
Depreciable Capital Assets, net	99,441,961	(2,360,513)	(237,543)	96,843,905
Governmental Activities Capital Assets, net	\$ 116,621,923	\$ 3,344,330	\$ (760,936)	\$ 119,205,317

<sup>\* -</sup> Depreciation expense was charged to governmental functions as follows:

#### General Government:

Legislative and Executive	\$ 2,168,173
Judicial	88,569
Public Safety	478,288
Public Works	3,160,626
Health	348,107
Human Services	242,959
Conservation and Recreation	 61,188
	\$ 6,547,910

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Notes to the Basic Financial Statements For the Year Ended December 31, 2022

### NOTE 11 – CAPITAL ASSETS (Continued)

	Balance 12/31/2021	Additions	Deletions	Balance 12/31/2022
Business-Type Activities:	12/31/2021	7 Idditions	Deletions	12/31/2022
Non-Depreciable Capital Assets:				
Land	\$ 2,093,145	\$ -	\$ -	\$ 2,093,145
Construction in Progress	85,555	65,219		150,774
Non-Depreciable Capital Assets	2,178,700	65,219	-	2,243,919
Depreciable Capital Assets:				
Buildings	16,539,790	-	-	16,539,790
Improvements	2,108,276	20,100	-	2,128,376
Machinery and Equipment	2,800,530	210,590	-	3,011,120
Infrastructure	20,956,081			20,956,081
Depreciable Capital Assets	42,404,677	230,690		42,635,367
Less: Accumulated Depreciation:				
Buildings	(6,321,629)	(360,625)	-	(6,682,254)
Improvements	(1,311,995)	(90,024)	-	(1,402,019)
Machinery and Equipment	(2,565,961)	(66,000)	-	(2,631,961)
Infrastructure	(10,666,243)	(311,409)		(10,977,652)
Accumulated Depreciation	(20,865,828)	(828,058)		(21,693,886)
Depreciable Capital Assets, net	21,538,849	(597,368)		20,941,481
Business-Type Activities				
Capital Assets, net	\$ 23,717,549	\$ (532,149)	\$ -	\$ 23,185,400

#### NOTE 12 – LONG-TERM OBLIGATIONS

**General Obligation Bonds:** The County issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities.

Governmental general obligation bonds are secured by the County's ability to levy a voted or unvoted property tax within limitations of Ohio law, and are direct obligations and pledge the full faith and credit of the County. Proprietary general obligation bonds are also secured by the County's ability to levy a voted or unvoted property tax within limitations of Ohio law, and are direct obligations and pledge the full faith and credit of the County. However, the County expects that the debt serviced on these proprietary general obligations bonds, as unvoted general obligation debt of the County, will in fact be paid from sources other than ad valorem property tax. More specifically, the County expects to pay debt service on these bonds from rates and charges derived from its water and sewer system and in the related Enterprise Fund. Should these system revenues, for any reason, become insufficient to pay debt services on the proprietary general obligation bonds, the County is required by Ohio law to levy and collect ad valorem taxes to pay such debt service.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 12 – LONG-TERM OBLIGATIONS (Continued)

General obligation bonds currently outstanding are as follows:

	Original	Interest	Original Issue Amount		
	Issue Date	Rate			
Governmental Activities:					
Various Purpose Improvement					
and Refunding Bonds	2017	3.75% - 5.00%	\$	12,105,000	
Various Purpose Bonds	2018	2.50% - 5.00%	\$	10,050,000	
Various Purpose Refunding Bonds	2019	1.83%	\$	1,193,000	
Business-Type Activities:					
Various Purpose Improvement					
and Refunding Bonds	2017	3.75% - 5.00%	\$	1,750,000	

Governmental Activities

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year	Principal	Premium	Interest
2023	\$ 1,644,000	\$ 95,861	\$ 579,222
2024	1,662,000	95,861	539,901
2025	1,114,000	95,861	476,971
2026	1,147,000	95,861	423,616
2027	1,215,000	95,855	368,390
2028-2032	3,852,000	158,747	1,206,124
2033-2037	3,935,000	129,785	548,088
2038	535,000	7,091	19,394
	·		
Total	\$ 15,104,000	\$ 774,922	\$ 4,161,706
	Bus	iness-Type Act	ivities
Year	Bus Principal	iness-Type Act	ivities
Year 2023			
	Principal	Premium	Interest
2023	Principal \$ 125,000	Premium \$ 8,342	Interest
2023 2024	Principal \$ 125,000 130,000	Premium \$ 8,342 8,342	Interest \$ 48,237 45,425
2023 2024 2025	Principal \$ 125,000 130,000 100,000	Premium \$ 8,342 8,342 8,342	Interest \$ 48,237 45,425 38,925
2023 2024 2025 2026	Principal \$ 125,000 130,000 100,000 110,000	Premium \$ 8,342 8,342 8,342 8,342 8,342	Interest \$ 48,237 45,425 38,925 33,925
2023 2024 2025 2026 2027	Principal \$ 125,000 130,000 100,000 110,000 105,000	Premium \$ 8,342 8,342 8,342 8,342 8,341	Interest \$ 48,237 45,425 38,925 33,925 28,425
2023 2024 2025 2026 2027 2028-2032	Principal \$ 125,000 130,000 100,000 110,000 105,000 295,000	Premium \$ 8,342 8,342 8,342 8,342 8,341 22,880	Interest \$ 48,237 45,425 38,925 33,925 28,425 91,075

During 2019, the County issued \$1,382,000 in general obligation refunding bonds related to the refunding of Series 2009 and 2010 bonds. These bonds are tax exempt non-rated private placement bonds that carry interest rate of 1.83%.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 12 – LONG-TERM OBLIGATIONS (Continued)

During 2018, the County issued \$10,050,000 in general obligation refunding bonds related to governmental activities. The bonds carry interest rates ranging from 2.50% - 5.00%. The proceeds will fund rehabilitation of the County's A.B. Graham Building, the Springview Government Center, Jobs & Family Services Building, the Public Safety & Juvenile Center and the funding for new 9-1-1 Dispatching Center including equipment.

During 2017, the County issued \$13,855,000 in general obligation refunding bonds related to governmental and business-type activities. \$4,840,000 of the proceeds were used to advance refund \$4,710,000 governmental 2007 Various Purpose Refunding bonds which had interest rates ranging from 3.75% - 5.00% and \$735,000 of the proceeds advanced refunded \$850,000 2007 Various Purpose Refunding bonds which had interest rates ranging from 3.75% - 5.00%. The remaining proceeds in the amount of \$8,295,000 were used to retire bond anticipation notes and fund the purchase of capital assets for various departments and rehabilitation of the County's A.B. Graham Building, the County Courthouse and the Springview Government Center.

#### Ohio Public Works Commission (OPWC) Loans:

The County entered into various agreements with the Ohio Public Works Commission to borrow funds interest free for the acquisition and construction of sewer and water facilities related to the business-type activities. The original amount of OPWC loans obtained in prior years was \$2,259,264. The loans are being retired from the Sewer and Water Funds.

	Original	Interest	Or	iginal Issue
	Issue Date	Rate		Amount
Ohio Public Works Commission Loans:				_
Northridge Water Storage Tank	2002	0%	\$	304,000
West Enon Estates Sanitary Sewer	2004	0%	\$	495,000
Green Meadows Water Tank	2005	0%	\$	200,000
Southwest WWTP Equipment Replacement	2008	0%	\$	198,000
Lawrenceville & Northridge Water Imp	2011	0%	\$	20,298
Southwest Regional WWTP Expansion	2015	0%	\$	1,500,000
Sewer & Manhole Rehabilitation 2014	2016	0%	\$	230,286

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Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 12 – LONG-TERM OBLIGATIONS (Continued)

The following is a summary of the County's future annual debt service requirements for the Ohio Public Works Commission loans:

	Principal
2023	\$ 133,926
2024	121,551
2025	97,529
2026	87,529
2027	87,529
2028-2032	436,631
2033-2036	227,801
	\$ 1,192,496

#### Ohio Water Development Authority (OWDA) Loans:

The County has entered into various agreements with the Ohio Water Development Authority to borrow funds for the acquisition and construction of sewer and water facilities related to the business-type activities. The loans are being retired from the Sewer and Water Funds.

	Original	Interest	Or	riginal Issue
	Issue Date	Rate	_	Amount
Ohio Water Development Authority Loans:				
Limecrest Water System	2012	0%	\$	769,536
Southwest Regional WWTP Expansion	2013	3.05%	\$	5,728,887

The future debt payments of the completed OWDA projects are as follows:

	OWDA				
	1	Principal	1	Interest	
2023	\$	295,255	\$	115,147	
2024		303,541		106,861	
2025		312,081		98,321	
2026		320,884		89,518	
2027		329,957		80,445	
2028-2032		1,795,948		256,059	
2033-2037		869,291		28,465	
2038-2042		128,256		-	
2043		25,650			
	\$	4,380,863	\$	774,816	

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

# NOTE 12 - LONG-TERM OBLIGATIONS (Continued)

A schedule of changes in long-term obligations of the County during 2022 was as follows:

	Amount Outstanding 12/31/2021	Additions	Retirements	Amount Outstanding 12/31/2022	Amounts Due Within One Year
<b>Governmental Activities:</b>					
General Obligation Bonds:					
2.00% to 5.00% - 2017					
Various Purpose Improvement and					
Refunding Bonds	\$ 7,035,000	\$ -	\$ 1,340,000	\$ 5,695,000	\$ 830,000
2.50% to 5.00% - 2018					
Various Purpose Bonds	9,065,000	-	370,000	8,695,000	625,000
1.83% - 2019					
Various Purpose Refunding Bonds	931,000		217,000	714,000	189,000
Total General Obligation Debt	17,031,000	-	1,927,000	15,104,000	1,644,000
Compensated Absences	5,219,612	5,145,385	5,219,612	5,145,385	713,805
Net Pension Liability	47,425,306	-	21,356,361	26,068,945	_
Accrued Bond Premium	875,721	-	100,799	774,922	95,861
Total Governmental Activities	\$ 70,551,639	\$ 5,145,385	\$ 28,603,772	\$ 47,093,252	\$ 2,453,666
Business-Type Activities: General Obligation Bonds: 2.00 to 5.00% - 2017					
Various Purpose Improvement and					
Refunding Bonds	\$ 1,275,000	\$ -	\$ 130,000	\$ 1,145,000	\$ 125,000
Total General Obligation Debt	1,275,000	-	130,000	1,145,000	125,000
Ohio Public Works Commission Loans:					
Northridge Water Storage Tank	7,600	-	7,600	-	-
West Enon Estates Sanitary Sewer	61,875	-	24,750	37,125	24,750
Southwest Regional WWTP Expansion	1,012,500	-	75,000	937,500	75,000
Green Meadows Water Tank	40,000	-	10,000	30,000	10,000
Southwest WWTP Equipment Replacement	34,941	-	11,647	23,294	11,647
Lawrenceville & Northridge Water Imp	10,149	-	1,015	9,134	1,015
Sewer & Manhole Rehabilitation 2014	166,957	-	11,514	155,443	11,514
Ohio Water Development Authority Loans:					
Limecrest Water System	564,327	-	25,651	538,676	25,651
Southwest Regional WWTP Expansion	4,103,752	-	261,565	3,842,187	269,604
Compensated Absences	342,226	379,665	342,226	379,665	62,158
Net Pension Liability	2,980,926	-	1,683,074	1,297,852	-
Accrued Bond Premium	91,230		8,342	82,888	8,342
Total Business-Type Activities	10,691,483	379,665	2,592,384	8,478,764	624,681
Total Government Wide	\$ 81,243,122	\$ 5,525,050	\$ 31,196,156	\$ 55,572,016	\$ 3,078,347

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 12 – LONG-TERM OBLIGATIONS (Continued)

#### Conduit Debt:

From time to time, the County has issued Industrial Revenue Bonds, Healthcare Facilities Revenue Bonds, and Multifamily Housing Taxable Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the private interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the County, the State nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

At December 31, 2022, there were 69 series of Industrial Revenue Bonds, Mortgage Revenue Bonds, Healthcare Facilities Revenue Bonds, and Multifamily Housing Taxable Revenue Bonds outstanding. The aggregate principal amount payable for the 21 series issued after July 1, 1995 was \$3.06 billion. The aggregate principal amount payable for the 48 series issued prior to July 1, 1995, could not be determined; however, their original issue amounts totaled \$78.505 million.

The County entered an agreement with the Ohio Department of Transportation for a loan in the amount of \$2,020,000 through the State Infrastructure Bank. The loan is for the benefit of the Clark County-Springfield Transportation Coordinating Committee (TCC). TCC has assigned its allocation of federal aid transportation funds to repay the loan. The County would be liable for this debt in the event of default.

The County is not aware of and has not been notified of any condition of default under those bonds or the related financing documents.

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed one percent of the total assessed valuation of the County. The Code further provides that the total voted and un-voted net debt of the County less the same exempt debt shall never exceed a sum equal to three percent of the first \$100,000,000 of the assessed valuation, plus one and one-half percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000. The effects of the debt limitations described above at December 31, 2022 are an overall debt margin of \$47,248,825 and a limit on un-voted debt margin of \$9,269,259.

### NOTE 13 – DEFINED BENEFIT PENSION PLAN

#### **Net Pension Liability**

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 13 – DEFINED BENEFIT PENSION PLAN (Continued)

The net pension liability represents Clark County's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code (ORC) limits Clark County's obligation for this liability to annual required payments. Clark County cannot control benefit terms or the manner in which pensions are financed; however, Clark County does receive the benefit of employees' services in exchange for compensation including pension.

GASB Statement No. 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in accrued wages and benefits on both the accrual and modified accrual bases of accounting.

#### Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description – Clark County employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-share, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit plan with defined contribution features. Effective January 1, 2022, members may no longer select the combined plan. While members (e.g., Clark County employees) may elect the member-directed plan and the combined plan, the majority of employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the ORC. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS's fiduciary net position that may be obtained by visiting www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 13 – DEFINED BENEFIT PENSION PLAN (Continued)

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three-member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS' ACFR referenced above for additional information):

Grou	p	A

Eligible to retire prior to January 7, 2013 or five year after January 7, 2013

#### State and Local

Age and Service Requirements:
Age 60 with 5 years of service credit
or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### Law Enforcement

Age and Service Requirements:
Age 52 with 15 years of service credit

#### Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

#### Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

#### State and Local

Age and Service Requirements: Age 60 with 5 years of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### Law Enforcement

Age and Service Requirements:
Age 48 with 25 years of service credit
or Age 52 with 15 years of service credit

#### Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

#### Group C

Members not in other Groups and members hired on or after January 7, 2013

#### State and Local

Age and Service Requirements:
Age 57 with 25 years of service credit or
Age 62 with 5 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

#### Law Enforcement

Age and Service Requirements:
Age 48 with 25 years of service credit
or Age 56 with 15 years of service credit

#### Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3%.

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Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 13 – DEFINED BENEFIT PENSION PLAN (Continued)

**Funding Policy** – The ORC provides statutory authority for member and employer contributions as follows:

	State	Law
	and Local	Enforcement
2022 Statutory Maximum Contribution Rates		
Employer	14.0%	18.1%
Employee	10.0%	13.0%**
2022 Actual Contribution Rates		
Employer:		
Pension	14.0%	18.1%
Post-employment Health Care Benefits	*	*
Total Employer	14.0%	18.1%
Employee	10.0%	13.0%

- \* This rate is determined by OPERS' Board and has no maximum rate established by ORC. For 2022, the rate was 0% for the Traditional Pension Plan, 0% from January 1, 2022 to June 20, 2022 and 2% from July 1, 2022 to December 31, 2022 for the Combined Plan and 4% for the Member-Directed Plan.
- \*\* This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2% greater than the Public Safety rate, which is currently 12.0%.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The County's contractually required contribution was \$7,043,393 for 2022.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. Clark County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share:

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Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 13 – DEFINED BENEFIT PENSION PLAN (Continued)

	Governmental Activities		Business-Type Activities		Total
Proportionate Share of the Net Pension Liability	\$ 26,068,945		\$ 1,297,852		\$ 27,366,797
Proportion of the Net Pension Liability: Current Measurement Date Prior Measurement Date		0.299629% 0.320272%		0.014917% 0.020131%	0.314546% 0.340403%
Change in Proportionate Share		-0.020643%		-0.005214%	 -0.025857%
Pension Expense	\$	(1,113,595)	\$	(87,758)	\$ (1,201,353)

At December 31, 2022, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Governmental Activities		Business-Type Activities		Total	
<b>Deferred Outflows of Resources</b>						_
Differences between expected						
and actual experience	\$	1,293,204	\$	101,916	\$	1,395,120
Change in assumptions		3,172,193		249,998		3,422,191
Change in County's proportionate share and						
difference in employer contributions		1,789,535		47,867		1,837,402
County contributions subsequent to the						
measurement date		6,528,859		514,534		7,043,393
Total Deferred Outflow of Resources	\$	12,783,791	\$	914,315	\$	13,698,106
Deferred Inflows of Resources						
Differences between expected						
and actual experience	\$	(595,837)	\$	(4,385)	\$	(600,222)
Net difference between projected and actual						
earnings on pension plan investments		(30,173,839)		(2,377,975)		(32,551,814)
Change in County's proportionate share and						
difference in employer contributions		(3,730,625)		(301,047)		(4,031,672)
Total Deferred Inflows of Resources	\$	(34,500,301)	\$	(2,683,407)	\$	(37,183,708)

\$7,043,393 reported as deferred outflows of resources related to pension resulting from Clark County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 13 – DEFINED BENEFIT PENSION PLAN (Continued)

Fiscal Year Ending December 31:	OPERS
2023	\$ (5,343,213)
2024	(12,353,293)
2025	(7,654,248)
2026	(5,178,241)
Total	\$ (30,528,995)

#### **Actuarial Assumptions – OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage inflation:

Current measurement period 2.75% Prior measurement period 3.25%

Future salary increases (including inflation):

Current measurement period 2.75% to 10.75% Prior measurement period 3.25% to 10.75%

COLA or Ad Hoc COLA Pre 1/7/2013 retirees: 3% simple;

Post 1/7/2013 retirees: 3% simple through

2022, then 2.05% simple

Investment rate of return:

Current measurement period 6.90% Prior measurement period 7.20%

Actuarial cost method Individual entry age

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 13 – DEFINED BENEFIT PENSION PLAN (Continued)

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previous described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2021, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a gain of 15.3% for 2021.

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board of Trustees in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of arithmetic rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2021, these best estimates are summarized in the following table:

		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	24.00%	1.03%
Domestic Equities	21.00%	3.78%
Real Estate	11.00%	3.66%
Private Equity	12.00%	7.43%
International Equities	23.00%	4.88%
Risk Parity	5.00%	2.92%
Other Investments	4.00%	2.85%
	100.00%	4.21%

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 13 – DEFINED BENEFIT PENSION PLAN (Continued)

**Discount Rate.** The discount rate used to measure the total pension liability was 6.90% for the Traditional Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Employer's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following chart represents the Clark County's proportionate share of the net pension liability at the 6.90% discount rate, as well as the sensitivity to a 1% increase and 1% decrease in the current discount rate:

	19	% Decrease	Cur	rent Discount	19	% Increase
		(5.90%)	Ra	ite of 6.90%		(7.90%)
County's proportionate share						_
of net pension liability/(asset)	\$	72,157,129	\$	27,366,797	\$	(9,902,378)

#### NOTE 14 – DEFINED BENEFIT OPEB PLANS

#### **Net OPEB Asset**

The net OPEB assets reported on the statement of net position represent assets for employees for OPEB. OPEB is a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. OPEB are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB assets represent the County's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments, health care cost trends and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the County's obligation for this liability to annual required payments. The County cannot control benefit terms or the manner in which OPEB are financed; however, the County does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB Statement No. 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require the retirement systems to provide health care to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB asset. Resulting adjustments to the net OPEB asset would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 14 – DEFINED BENEFIT OPEB PLANS (Continued)

The proportionate share of a retirement system's fully funded benefits is presented as a long-term *net OPEB* asset on the accrual basis of accounting. Any liability for contractually-required OPEB contributions outstanding at the end of the year is included in accrued wages and benefits on both the accrual and modified accrual bases of accounting.

#### Plan Description - Ohio Public Employees Retirement System (OPERS)

The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the Traditional Pension Plan, a cost-sharing, multiple-employer defined benefit plan; the Member-Directed Plan, a defined contribution plan; and the Combined Plan, a cost-sharing, multiple-employer defined benefit plan that has elements of both a defined benefit and defined contribution plan. Effective January 1, 2022, members can no longer select the Combined Plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the Traditional Pension and Combined plans. This trust is also used to fund health care for Member-Directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, Member-Directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Effective January 1, 2022, OPERS discontinued the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via a Health Reimbursement Arrangement allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses.

In order to qualify for postemployment health care coverage, age and service retirees under the Traditional Pension and Combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of another post employment benefit (OPEB) as described in GASB Statement No. 75. See OPERS' ACFR referenced below for additional information.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

**Funding Policy** – The Ohio Revised Code provides statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 14 – DEFINED BENEFIT OPEB PLANS (Continued)

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2022, state and local employers contributed at a rate of 14.0% of earnable salary and law enforcement employers contributed at 18.1%. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan was 0% during calendar year 2022. For the Combined Plan, the portion of the employer contributions allocated to health care was 0% from January 1, 2022 to June 30, 2022, and was 2% from July 1, 2022 to December 31, 2022.

As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2023 remains at 0% for the Traditional Pension Plan and 2% for the Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2022 was 4.0%.

Clark County's contractually required contribution to OPERS for OPEB was \$0 for 2022.

# OPEB Asset, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB asset and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2020, rolled forward to the measurement date of December 31, 2021, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. The County's proportion of the net OPEB asset was based on the County's share of contributions to the retirement plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and OPEB expense:

	Governmental Activities		Business-Type Activities		Total
Proportionate Share of the Net OPEB Asset	\$	(7,945,383)	\$	(1,606,525)	\$ (9,551,908)
Proportion of the Net OPEB Asset:					
Current Measurement Date		0.253672%		0.051291%	0.304963%
Prior Measurement Date		0.304407%		0.026031%	0.330438%
Change in Proportionate Share		-0.050735%		0.025260%	 -0.025475%
OPEB Expense	\$	(5,101,307)	\$	(402,029)	\$ (5,503,336)

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 14 – DEFINED BENEFIT OPEB PLANS (Continued)

At December 31, 2022, Clark County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Governmental Activities		Business-Type Activities		Total	
<b>Deferred Outflows of Resources</b>						
Change in County's proportionate share and						
difference in employer contributions	\$	1,429,240	\$	25,286	\$	1,454,526
Total Deferred Outflow of Resources	\$	1,429,240	\$	25,286	\$	1,454,526
Deferred Inflows of Resources Differences between expected						
and actual experience	\$	(1,343,039)	\$	(105,844)	\$	(1,448,883)
Net difference between projected and actual earnings on OPEB plan investments		(4,221,023)		(332,654)		(4,553,677)
Change in assumptions		(3,684,080)		(182,425)		(3,866,505)
Change in County's proportionate share and						
difference in employer contributions		(536,533)		(173,970)		(710,503)
Total Deferred Inflows of Resources	\$	(9,784,675)	\$	(794,893)	\$	(10,579,568)

No amounts reported as deferred outflows of resources related to OPEB resulting from the County's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability or an increase of the net OPEB asset in the year ended December 31, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	 OPERS
Fiscal Year Ending December 31:	
2023	\$ (5,131,025)
2024	(2,345,079)
2025	(994,955)
2026	(653,983)
Total	\$ (9,125,042)

#### Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 14 – DEFINED BENEFIT OPEB PLANS (Continued)

Projections of health care costs for financial reporting purposes are based on the substantive plan and include the types of coverages provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OBEB liability was determined by an actuarial valuation as of December 31, 2020, rolled forward to the measurement date of December 31, 2021. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB Statement No. 74:

Wage inflation:

Current measurement period 2.75% Prior measurement period 3.25%

Projected salary increases:

Current measurement period 2.75% to 10.75%, including wage inflation Prior measurement period 3.25% to 10.75%, including wage inflation

Single discount rate: 6.00%

Investment rate of return 6.00%

Municipal bond rate:

Current measurement period 1.84% Prior measurement period 2.00%

Health care cost trend rate:

Current measurement period 5.5% initial. 3.50% ultimate in 2034 Prior measurement period 8.5% initial. 3.50% ultimate in 2035

Actuarial cost method Individual entry age

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previous described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 14 – DEFINED BENEFIT OPEB PLANS (Continued)

During 2021, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur midyear. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a gain of 14.3% for 2021.

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board of Trustees in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of arithmetic rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2021, these best estimates are summarized in the following table:

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	34.00%	0.91%
Domestic Equities	25.00%	3.78%
REITs	7.00%	3.71%
International Equities	25.00%	4.88%
Risk Parity	2.00%	2.92%
Other Investments	7.00%	1.93%
	100.00% %	3.45%

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 14 – DEFINED BENEFIT OPEB PLANS (Continued)

Discount Rate. A single discount rate of 6.0% was used to measure the OPEB liability on the measurement date of December 31, 2021. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarial assumed rate of return on the health care investment portfolio of 6.0% and a municipal bond rate of 1.84%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2121. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2121, the duration of the projection period through which projected health care payments are fully funded.

**Sensitivity of the Clark County's Proportionate Share of the Net OPEB Asset to Changes in the Discount Rate.** The following table presents the County's proportionate share of the net OPEB asset calculated using the single discount rate of 6.0%, as well as what the County's proportionate share of the net OPEB asset if it were calculated using a discount rate that is 1.0% point lower (5.0%) or 1.0% point higher (7.0%) than the current rate:

	1%	6 Decrease	Curi	ent Discount	1	% Increase
		(5.0%)	Rate of 6.0%			(7.0%)
County's proportionate share						
of net OPEB asset	\$	5,617,695	\$	9,551,908	\$	12,818,227

Sensitivity of the County's Proportionate Share of the Net OPEB Asset to Changes in the Health Care Cost Trend Rate. Changes in the health care cost trend rate may also have a significant impact on the net OPEB asset. The following table presents the net OPEB asset calculated using the assumed trend rates, and the expected net OPEB asset if it were calculated using a health care cost trend rate that is 1.0% lower or 1.0% higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2022 is 5.50%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50% in the most recent valuation.

	Current Health										
		Care Cost Trend									
•	1%	Decrease	Rate	Assumption	19	6 Increase					
County's proportionate share											
of net OPEB asset	\$	9,655,605	\$	9,551,908	\$	9,429,921					

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Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **NOTE 15 – OTHER EMPLOYEE BENEFITS**

County employees may participate in two deferred compensation plans; the Ohio Public Employees Deferred Compensation Program and the County Commissioners Association of Ohio Deferred Compensation Plan. These plans are created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plans permit deferral of compensation until future years. The deferred pay and income earned on it is not subject to taxation until the employee receives it. According to the plans, the deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

#### **NOTE 16 – RISK MANAGEMENT**

#### A. County Risk Sharing Authority, Inc. (CORSA):

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters.

The County Risk Sharing Authority, Inc. (CORSA) is a risk sharing pool made up of sixty-five counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member county has one vote on matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees. CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of certificates. The County does not have an equity interest in CORSA.

There has been no significant reduction in insurance coverage from coverage in the prior year. In addition, settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### B. Self-Insurance – UMR/United Health Care:

The County is also exposed to a risk of loss related to employee health care costs. On January 1, 2017, the County became self-insured for employee health care benefits. The program is administered by UMR, a United Health Care Company, in Dayton, Ohio, which provides claims review, processing services and maintains its own provider network. The self-insurance program is accounted for in the Internal Service Fund. The County has recorded a liability for incurred but unreported claims at year end based on an actuarial estimate by UMR. The County has purchased stop-loss insurance coverage of \$200,000 per insured individual to limit the County's liability. A summary of the liability for unpaid health care claims for 2022 and 2021 is as follows:

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

### NOTE 16 – RISK MANAGEMENT (Continued)

	Balance at	Current	Current	Balance at		
	Beginning	Year	Year	End		
Year	of Year	Claims	Payments	of Year		
2021	\$ 1,039,814	\$ 14,098,164	\$ 14,188,349	\$ 949,629		
2022	949,629	15,306,687	14,532,327	1,723,989		

#### C. Workers Compensation:

The County has elected to take advantage of the retrospective rating plan for workers' compensation offered by the State of Ohio. This plan allows the County to pay a fraction of the premium it would pay as an experience-rated risk.

Retrospective rating constitutes a step closer to self-insurance. In the retrospective rating plan, the County agrees to assume a portion of the risk in return for a possible reduction in premiums. The greater the percentage of the risk the County assumes, the greater the potential reduction in premiums. If the County's loss experience is better than predicted by the experience-rating system, its premium obligation will be less than what it would have paid under experience rating. If its experience is worse than predicted, its premium obligation will be more than it would have been assessed under experience rating, limited to the maximum premium.

The County has assumed the risk for individual claims up to a maximum of \$200,000. The County has also agreed to pay all claims up to a maximum of 200% of what the County would have paid had the County remained an experience-rated risk. Claims exceeding these limits will be paid by the State. Each year, the County pays the State a "minimum premium" for retaining the risk of having to pay claims, which exceed the County's maximum claim limits. For each year the County elects the retrospective rating plan for workers' compensation, liability is attached for ten years.

All claims processing is done by the State. The State initially pays all claims and then bills the County. At December 31, 2022, a claims liability of \$1,133,202 is reported in the government-wide statement of net position and represents the liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, based on an estimate provided by the Bureau of Workers' Compensation.

#### NOTE 17 – JOINTLY GOVERNED ORGANIZATIONS

Mental Health and Recovery Board of Clark, Greene, and Madison Counties – Clark County is a participant in the Mental Health and Recovery Board of Clark, Greene, and Madison Counties, which is a joint county Alcohol, Drug Addiction and Mental Health Board. The Organization was formed for the purpose of providing high quality and cost-effective alcohol and drug addiction and mental health services to the residents of Greene, Madison and Clark Counties. The governing board consists of eighteen members, five of which are appointed by the Clark County Commissioners. The Clark County Auditor serves as the fiscal agent for the Board. Financial information can be obtained by writing Mental Health and Recovery Board of Clark, Greene, and Madison Counties at 1055 E. High Street, Springfield, Ohio 45505.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 17 – JOINTLY GOVERNED ORGANIZATIONS (Continued)

**West Central Ohio Port Authority** – The West Central Ohio Port Authority was established under Section 4582.21 of the Ohio Revised Code. Under the Revised Code, the Port Authority is a legally separate entity. The Board of the Authority is comprised of seven members: 2 members from Champaign County, 3 from Clark County, and 2 from Fayette County. The members are appointed by the County Commissioners of each respective county. Clark County does not approve its budget, nor is it responsible for the Authority's debt. During 2022, the County did not contribute any money to the Authority.

**Springfield Metropolitan Housing Authority** – The Springfield Metropolitan Housing Authority was established under Section of 3735 of the Ohio Revised Code. The Board is comprised of five members: one appointed by the Clark County Probate Court, one appointed by the Clark County Common Pleas, one appointed by the Clark County Commissioners, and two appointed by the City of Springfield Commissioners. Clark County cannot significantly influence the Authority's operations, the board has sole budgetary authority, and the County is not legally or morally obligated for the Authority's debt. During 2022, Clark County did not contribute any money to the Springfield Metropolitan Housing Authority.

West Central Community Correction Facility – The West Central Community Correction Facility was established as a legally separate district under Section 2301.51 of the Ohio Revised Code to provide a district community-based correctional facility and program for the use of the member courts of common pleas. Member courts are from the counties of Clark, Champaign, Delaware, Logan, Madison, Marion, Morrow and Union. The Judicial Corrections Board is comprised of 11 judges, one each from the member counties and, based upon population, two from Clark, Delaware, and Marion County. Funds for the construction and operation are received through grant revenue from the State of Ohio. Clark County, having the largest population, serves as fiscal agent for the facility.

#### **NOTE 18 – RELATED ORGANIZATIONS**

Clark County Public Library – Clark County Public Library is a related Organization. The County appoints the governing board of the Library; however, the County cannot influence the Library's operations nor does the Library represent a potential financial benefit or burden on the County. The County serves in a ministerial capacity as taxing authority for the Library. Once the Library Board determines to present a levy to the voters, including the determination of its rate and duration, the County must place the levy on the ballot. The Library determines its own budget. The Library received \$5,300,850 in library and local government money passed thru the County during 2022.

**National Trail Parks and Recreation District** – The National Trail Parks and Recreation District (NTPRD) is a related Organization and operated in accordance with Section 755 of the Ohio Revised Code. NRPRD is directed by a seven member Board of Trustees; four are appointed by the City of Springfield, two by the Clark County Board of County Commissioners and the seventh member to be selected by the first six. During 2022, the County contributed \$70,000 in operating subsidies to the NTPRD.

Clark County Park District – The Clark County Park District is a related Organization established and run under Section 1545.22 of the Ohio Revised Code. The three Park District Commissioners are appointed by the Probate Judge of the County, but the County's accountability does not extend beyond making the appointments. The Park District received \$51,811 in local government monies passed thru the County during 2022.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **NOTE 19 – CONTINGENT LIABILITIES**

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

Several claims and lawsuits are pending against the County. In the opinion of the County Prosecuting Attorney, any potential liability would not have a material effect on the basic financial statements.

#### **NOTE 20 – TAX ABATEMENTS**

As of December 31, 2022, the County provides tax abatements through 4 programs: the Ohio Enterprise Zone Program, the South Limestone Community Reinvestment Area, the Center City Community Reinvestment Area, and the Sheridan-Kenton Community Reinvestment Area.

Community Reinvestment Areas (CRA's) are areas created with the goal of revitalizing the community in accordance with Ohio Revised Code §3735.67. They are formed to encourage development and improvements to historic, commercial/industrial, and/or residential areas. Property owner's within designated reinvestment areas may be granted real property tax abatements on increases in property valuation that result from new construction or remodeling of existing structures. Existing taxes are not abated. Individual property owners as well as businesses can benefit from this program.

CRA abatement terms are as follows:

- Remodeled or new 1 and 2 family dwellings receive up to ten years with a minimum investment of \$2,500.
- Existing 3 or more residential units or commercial/industrial structures receive up to twelve years with a minimum investment of \$5,000.
- New 3 or more residential units or commercial/industrial structures receive up to fifteen years, minimum investment is not applicable.

In order to be eligible for the CRA benefit, the affected school board must be notified of the abatement request and may be required to approve the proposed abatement, under provisions of State law. The developer or homeowner agrees to maintain the improvements and provide an annual report. The Tax Incentive Review Council (TIRC) conducts annual site visits to certify the continuation of the abatement and upkeep of the improvements.

Abatements will not generally extend beyond eight years and fifty percent, except for those located within the Center City Community Reinvestment Area. Greater percentages can be considered for significant property investments or major job creation. Firms receiving the abatements are encouraged to partner with Springfield's school districts in ways that benefit both parties.

The South Limestone CRA was created in 2005 to encourage economic stability, maintain real property values and generate new employment within the specified area of the South Limestone Corridor. The South Limestone CRA has 2 components; commercial/industrial development and residential development.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **NOTE 20 – TAX ABATEMENTS** (Continued)

The Sheridan-Kenton CRA was created in 1978 to encourage economic stability, maintain real property values and generate new employment within the specified area of the City of Springfield. This CRA only applies to commercial/industrial development.

The Center City CRA was created in 2005 to encourage economic stability, maintain real property values and generate new employment within the specified area of the Center City Corridor. The Center City CRA also has 2 components; commercial/industrial development and residential development.

Ohio Enterprise Zones (EZ's) are established in accordance with Ohio Revised Code §5709.61 to 5709.69 and are areas targeted for limited local and state tax abatement and tax credits. They are formed in order to promote business investment and to create employment. EZ's provide tax incentives for renovations of vacant, urban, industrial, and business areas and structures. Only those businesses that are qualified by financial responsibility and business experience to create and preserve jobs within the zone may apply for the local tax incentives. Local officials may limit the type of businesses and projects, which are eligible through policy guidelines. A business must make a substantial investment in either real or personal property.

Establishing a new business is defined as making a significant investment in land, buildings, machinery, or equipment. Expansion projects must make investments that equal at least ten percent of the value of the existing facility. In addition, the law permits incentives for a business to renovate an existing facility if the renovations exceed fifty percent of the facility's value. A business willing to occupy a vacant facility and invest at least twenty percent of the facility's value to alter or repair the facility is considered eligible for tax incentives. Retail operations are not eligible for tax exemptions in an enterprise zone.

There are four possible eligibility determinations for a project to be considered for EZ benefits, it must meet one of the following four definitions:

- Expand: Ohio Revised Code (ORC) § 5709.61 (E) "means to make expenditures to add land, buildings, machinery, equipment, or other materials, except inventory, to a facility that equal at least ten percent of market value of the facility prior to such expenditures, as determined for the purposes of local property taxation."
- Renovate: ORC § 5709.61 (F) "means to make expenditures to alter or repair a facility that equal at least fifty percent of the market value of the facility prior to such expenditures, as determined for the purposes of local property taxation."
- Occupy: ORC § 5709.61 (G) "means to make expenditures to alter or repair a vacant facility equal to at least twenty percent of the market value of the facility prior to such expenditures."
- Remediate: ORC § 5709.61 (V) "means to make expenditures to clean up an environmentally contaminated facility so that it is no longer environmentally contaminated that equal at least ten percent of the real property market value of the facility prior to such expenditures as determined for the purposes of property taxation.

The developer must maintain the improvements, complete an annual report, and commit to equal opportunity employment and contracting opportunities. School boards must be notified of the proposed amendment. In certain cases, school boards must approve the abatement.

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### **NOTE 20 – TAX ABATEMENTS** (Continued)

Below is the information relevant to the disclosure of those programs for the year ended December 31, 2022:

Community Reinvestment Area (CRA):  South Limestone - Residential Development Retail \$ 1,939 Center City - Residential Development:  Manufacturing \$ 5,831 Retail \$ 3,276 Office \$ 395,441 Sheridan-Kenton - Commercial/Industrial Development:  Manufacturing \$ 7,415 Springfield Reinvestment Recreation \$ 15,868 Housing \$ 595,179		Tota	1 Estimated	
Tax Abatement Program  for Tax Year 2021  Community Reinvestment Area (CRA):  South Limestone - Residential Development  Retail  Retail  Center City - Residential Development  Manufacturing  Manufacturing  South Limestone - Commercial/Industrial Development:  Manufacturing  South Limestone - Residential Development:  Manufacturing  South Limestone - Residential Development:  Manufacturing  South Limestone - Residential Development:  South Limestone - Re				
Community Reinvestment Area (CRA):  South Limestone - Residential Development  Retail \$ 1,939  Center City - Residential Development:  Manufacturing \$ 5,831  Retail \$ 3,276  Office \$ 395,441  Sheridan-Kenton - Commercial/Industrial Development:  Manufacturing \$ 7,415  Springfield Reinvestment  Recreation \$ 15,868  Housing \$ 595,179		of Ta	ixes Abated	
South Limestone - Residential Development South Limestone - Commercial/Industrial Development: Retail \$ 1,939 Center City - Residential Development \$ 105,400 Center City - Commercial/Industrial Development: Manufacturing \$ 5,831 Retail \$ 3,276 Office \$ 395,441 Sheridan-Kenton - Commercial/Industrial Development: Manufacturing \$ 7,415 Springfield Reinvestment Recreation \$ 15,868 Housing \$ 22,853  Enterprise Zone: Manufacturing \$ 595,179	Tax Abatement Program	for Ta	x Year 2021	
South Limestone - Residential Development South Limestone - Commercial/Industrial Development: Retail \$ 1,939 Center City - Residential Development \$ 105,400 Center City - Commercial/Industrial Development: Manufacturing \$ 5,831 Retail \$ 3,276 Office \$ 395,441 Sheridan-Kenton - Commercial/Industrial Development: Manufacturing \$ 7,415 Springfield Reinvestment Recreation \$ 15,868 Housing \$ 22,853  Enterprise Zone: Manufacturing \$ 595,179				
South Limestone - Commercial/Industrial Development:  Retail \$ 1,939  Center City - Residential Development \$ 105,400  Center City - Commercial/Industrial Development:  Manufacturing \$ 5,831  Retail \$ 3,276  Office \$ 395,441  Sheridan-Kenton - Commercial/Industrial Development:  Manufacturing \$ 7,415  Springfield Reinvestment  Recreation \$ 15,868  Housing \$ 22,853  Enterprise Zone:  Manufacturing \$ 595,179	Community Reinvestment Area (CRA):			
Retail Center City - Residential Development Center City - Commercial/Industrial Development:  Manufacturing S S,831 Retail Sheridan-Kenton - Commercial/Industrial Development:  Manufacturing Sheridan-Kenton - Commercial/Industrial Development:  Manufacturing Springfield Reinvestment Recreation Recreation S Springfield Reinvestment Recreation S Springfield Reinvestment Recreation S Springfield Reinvestment S Springfield Reinvestment Recreation S Springfield Reinvestment S Springfield Reinvestment Recreation S Springfield Reinvestment S S S S S S S S S S S S S S S S S S S	South Limestone - Residential Development	\$	57,637	
Center City - Residential Development Center City - Commercial/Industrial Development:  Manufacturing S S,831 Retail Sheridan-Kenton - Commercial/Industrial Development:  Manufacturing S Springfield Reinvestment Recreation Recreation S Housing S Enterprise Zone: Manufacturing S Sp5,179	South Limestone - Commercial/Industrial Development:			
Center City - Commercial/Industrial Development:  Manufacturing \$ 5,831 Retail \$ 3,276 Office \$ 395,441 Sheridan-Kenton - Commercial/Industrial Development:  Manufacturing \$ 7,415 Springfield Reinvestment Recreation \$ 15,868 Housing \$ 22,853  Enterprise Zone:  Manufacturing \$ 595,179	Retail	\$	1,939	
Manufacturing       \$       5,831         Retail       \$       3,276         Office       \$       395,441         Sheridan-Kenton - Commercial/Industrial Development:       *       7,415         Manufacturing       \$       7,415         Springfield Reinvestment       *       15,868         Housing       \$       22,853         Enterprise Zone:       *       595,179	Center City - Residential Development	\$	105,400	
Retail \$ 3,276 Office \$ 395,441 Sheridan-Kenton - Commercial/Industrial Development:  Manufacturing \$ 7,415 Springfield Reinvestment Recreation \$ 15,868 Housing \$ 22,853  Enterprise Zone: Manufacturing \$ 595,179	Center City - Commercial/Industrial Development:			
Office \$ 395,441 Sheridan-Kenton - Commercial/Industrial Development:  Manufacturing \$ 7,415 Springfield Reinvestment Recreation \$ 15,868 Housing \$ 22,853  Enterprise Zone: Manufacturing \$ 595,179	Manufacturing	\$	5,831	
Sheridan-Kenton - Commercial/Industrial Development:  Manufacturing \$ 7,415  Springfield Reinvestment Recreation \$ 15,868 Housing \$ 22,853  Enterprise Zone: Manufacturing \$ 595,179	Retail	\$	3,276	
Manufacturing \$ 7,415 Springfield Reinvestment Recreation \$ 15,868 Housing \$ 22,853  Enterprise Zone: Manufacturing \$ 595,179	Office	\$	395,441	
Springfield Reinvestment Recreation \$ 15,868 Housing \$ 22,853  Enterprise Zone: Manufacturing \$ 595,179	Sheridan-Kenton - Commercial/Industrial Development:			
Recreation       \$ 15,868         Housing       \$ 22,853         Enterprise Zone:       \$ 595,179	Manufacturing	\$	7,415	
Housing \$ 22,853  Enterprise Zone: Manufacturing \$ 595,179	Springfield Reinvestment			
Enterprise Zone: Manufacturing \$ 595,179	Recreation	\$	15,868	
Manufacturing \$ 595,179	Housing	\$	22,853	
Manufacturing \$ 595,179	Enterprise Zone:			
	•	\$	595,179	
Recreation \$ 68,329	Recreation	\$	68,329	

#### NOTE 21 – ASSET RETIREMENT OBLIGATION

Ohio Revised Code Section 6111.44 requires the County to submit any changes to their sewage treatment system to the Ohio EPA for approval. Through this permitting process, the County would be responsible to address any public safety issues associated with their sewage treatment facilities and the permit would specify the procedures required to dispose of all or part of the sewage treatment plant. At this time, the County has not applied for, not does it have, an approved permit from Ohio EPA to dispose of all or part of their sewage treatment plant. Due to the lack of specific legal requirements for retiring the sewage treatment plant, the County has determined that the amount of the Asset Retirement Obligation cannot be reasonably estimate at this time.

#### **NOTE 22 – IMPLEMENTATION OF ACCOUNTING PRINCIPLES**

For 2022, the County has implemented GASB Statement No. 87, "Leases", GASB Implementation Guide 2019-3, "Leases", GASB Implementation Guide 2020-1, "Implementation Guide Update - 2020", GASB Statement No. 91, "Conduit Debt Obligations", GASB Statement No. 92, "Omnibus 2020", GASB Statement No. 93, "Replacement of Interbank Offered Rates", GASB Statement No. 97, "Certain component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32" and certain paragraphs of GASB Statement No. 99, "Omnibus 2022".

Notes to the Basic Financial Statements For the Year Ended December 31, 2022

#### NOTE 22 - CHANGE IN ACCOUNTING PRINCIPLES (Continued)

GASB Statement No. 87 and GASB Implementation Guide 2019-3 enhance the relevance and consistency of information of the government's leasing activities. GASB Statement No. 87 establishes criteria for the recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. GASB Statement No. 87 did not impact the County's financial statements as the existing leases have been deemed insignificant to the financial statements by management.

GASB Implementation Guide 2020-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2020-1 did not have an effect on the financial statements of the County.

GASB Statement No. 91 provides a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The implementation of GASB Statement No. 91 did not have an effect on the financial statements of the County.

GASB Statement No. 92 enhances comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. The implementation of GASB Statement No. 92 did not have an effect on the financial statements of the County.

GASB Statement No. 93 establishes accounting and financial reporting requirements related to the replacement of Interbank Offered Rates (IBORs) in hedging derivative instruments and leases. It also identifies appropriate benchmark interest rates for hedging derivative instruments. The implementation of GASB Statement No. 93 did not have an effect on the financial statements of the County.

GASB Statement No. 97 is to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. The implementation of GASB Statement No. 97 did not have an effect on the financial statements of the County.

GASB Statement No. 99 is to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The implementation of GASB Statement No. 99 did not have an effect on the financial statements of the County.

REQUIRED SUPPLEMENTARY INFORM	<b>MATION</b>

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis General Fund For the Year Ended December 31, 2022

REVENUES: Taxes Permissive Sales Tax Intergovernmental Charges for Services Licenses and Permits Fees, Fines and Forfeitures Investment Income Other Revenue	Original Budget  \$ 3,916,014 30,000,000 7,319,835 4,749,160 452,800 523,600 1,150,000 263,034	Final Budget  \$ 3,916,014 30,000,000 7,470,195 4,909,233 452,800 523,600 1,150,000 669,639	Actual  \$ 3,879,454 31,071,664 8,984,909 7,560,568 453,167 441,815 1,831,836 1,900,229	Variance with Final Budget  \$ (36,560)
Total Revenues	48,374,443	49,091,481	56,123,642	7,032,161
EXPENDITURES: Current:				
General Government: Legislative and Executive Judicial Public Safety Public Works Health Human Services Conservation and Recreation	10,334,396 14,276,672 20,390,168 6,040,179 441,867 1,278,832 354,900	19,726,676 14,254,979 20,522,394 6,047,045 447,027 1,269,860 357,800	10,976,748 13,604,067 19,660,186 5,670,907 445,800 1,116,798 354,500	8,749,928 650,912 862,208 376,138 1,227 153,062 3,300
Total Expenditures	53,117,014	62,625,781	51,829,006	10,796,775
Excess (Deficit) Revenues Over/ (Under) Expenditures	(4,742,571)	(13,534,300)	4,294,636	17,828,936
OTHER FINANCING SOURCES (USES): Transfers In Transfers Out	1,110,000 (8,177,950)	10,018,531 (8,259,850)	10,013,371 (8,225,624)	(5,160) 34,226
Total Other Financing Sources (Uses)	(7,067,950)	1,758,681	1,787,747	29,066
Net Change in Fund Balance	(11,810,521)	(11,775,619)	6,082,383	17,858,002
Fund Balance, Beginning of Year	17,837,417	17,837,417	17,837,417	-
Prior Year Encumbrances Appropriated	4,692,914	4,692,914	4,692,914	
Fund Balance, End of Year	\$ 10,719,810	\$ 10,754,712	\$ 28,612,714	\$ 17,858,002

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Job & Family Services Special Revenue Fund For the Year Ended December 31, 2022

REVENUES: Intergovernmental Charges for Services	\$	Original Budget 19,837,418	\$	Final Budget 16,487,848	\$ Actual 16,100,741 1,430	riance with nal Budget (387,107) 1,430
Other Revenue		180,500		100,175	 42,282	 (57,893)
Total Revenues	_	20,017,918		16,588,023	16,144,453	 (443,570)
EXPENDITURES:						
Current: Human Services	_	23,273,802	_	18,517,942	 18,424,687	 93,255
Excess (Deficit) Revenues Over/ (Under) Expenditures		(3,255,884)		(1,929,919)	 (2,280,234)	 (350,315)
OTHER FINANCING SOURCES (USES): Transfers In Transfers Out		1,050,000 (500,000)		999,223 (307,975)	999,223 (307,975)	- -
Total Other Financing Sources (Uses)	_	550,000		691,248	 691,248	 
Net Change in Fund Balance		(2,705,884)		(1,238,671)	(1,588,986)	(350,315)
Fund Balance, Beginning of Year		1,134,185		1,134,185	1,134,185	-
Prior Year Encumbrances Appropriated	_	1,804,006	_	1,804,006	 1,804,006	 
Fund Balance, End of Year	\$	232,307	\$	1,699,520	\$ 1,349,205	\$ (350,315)

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Department of Developmental Disabilities Special Revenue Fund For the Year Ended December 31, 2022

REVENUES: Taxes Intergovernmental Charges for Services Investment Income	\$	Original Budget 10,470,000 7,909,372 310,100 500	\$	Final Budget 10,470,000 8,394,372 310,100 500	\$	Actual  10,832,872 8,202,490 319,293 1,660	 362,872 (191,882) 9,193 1,160
Other Revenue		6,000		6,256		33,735	 27,479
Total Revenues		18,695,972		19,181,228		19,390,050	 208,822
EXPENDITURES:							
Current: Health		22,283,922		22,769,439	_	16,225,876	 6,543,563
Excess (Deficit) Revenues Over/ (Under) Expenditures		(3,587,950)		(3,588,211)		3,164,174	6,752,385
OTHER FINANCING SOURCES (USES): Transfers In Transfers Out	_	4,504,600 (4,959,100)	_	4,504,600 (4,959,100)		4,504,600 (4,959,100)	 - -
Total Other Financing Sources (Uses)		(454,500)	_	(454,500)		(454,500)	 
Net Change in Fund Balance		(4,042,450)		(4,042,711)		2,709,674	6,752,385
Fund Balance, Beginning of Year		33,155,810		33,155,810		33,155,810	-
Prior Year Encumbrances Appropriated		2,067,822	_	2,067,822		2,067,822	 
Fund Balance, End of Year	\$	31,181,182	\$	31,180,921	\$	37,933,306	\$ 6,752,385

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Children's Services Special Revenue Fund For the Year Ended December 31, 2022

	Original Budget		Final Budget		Actual	Variance with Final Budget		
REVENUES: Taxes	\$	6 214 000	\$	6 257 794	\$	6 257 794	\$	
Intergovernmental	Ф	6,314,000 5,392,833	Þ	6,257,784 5,622,833	Ф	6,257,784 5,611,326	Ф	(11,507)
Charges for Services		250,000		537,000		536,072		(928)
Other Revenue		33,500		57,500		56,005		(1,495)
5 th 1 1 to 1 5 h 1 to 1		22,200	_	27,000	_			(1,1,00)
Total Revenues	_	11,990,333		12,475,117		12,461,187		(13,930)
EXPENDITURES:								
Current:								
Human Services	_	18,400,508	_	17,408,492	_	17,242,672		165,820
Excess (Deficit) Revenues Over/								
(Under) Expenditures		(6,410,175)		(4,933,375)		(4,781,485)		151,890
OTHER FINANCING SOURCES (USES):								
Transfers In		500,000		117,533		117,533		-
Transfers Out		(1,800,000)	_	(926,487)		(926,487)		
Total Other Financing Sources (Uses)		(1,300,000)		(808,954)	_	(808,954)		
Net Change in Fund Balance		(7,710,175)		(5,742,329)		(5,590,439)		151,890
Fund Balance, Beginning of Year		21,595,212		21,595,212		21,595,212		-
Prior Year Encumbrances Appropriated		3,104,972		3,104,972		3,104,972		
Fund Balance, End of Year	\$	16,990,009	\$	18,957,855	\$	19,109,745	\$	151,890

CLARK COUNTY, OHIO
Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Commissioners Special Revenue Fund For the Year Ended December 31, 2022

REVENUES:		Original Budget		Final Budget		Actual		iance with al Budget
Taxes	\$	3,747,160	\$	3,747,160	\$	4,000,300	\$	253,140
Intergovernmental	Ψ	13,446,583	ψ	13,551,763	Ψ	13,255,574	ψ	(296,189)
Charges for Services		24,500		24,500		16,592		(7,908)
Investment Income		24,300		24,300		61,977		61,977
Other Revenue		-		-		12		12
Other Revenue	_			<del>-</del>	_	12		12
Total Revenues		17,218,243		17,323,423		17,334,455		11,032
EXPENDITURES:								
Current:								
General Government:								
Legislative and Executive		2,470,035		5,990,630		5,908,605		82,025
Judicial		38,031		38,031		38,031		-
Public Works		65,112		65,112		47,573		17,539
Human Services		3,436,727		3,436,727		3,349,388		87,339
Conservation and Recreation		734,991		734,991		716,325		18,666
		_				_		
Total Expenditures	_	6,744,896		10,265,491		10,059,922		205,569
Excess Revenues Over Expenditures		10,473,347		7,057,932		7,274,533		216,601
OTHER FINANCING SOURCES (USES):								
Transfers In		200,000		200,000		200,000		-
Transfers Out	_	(320,000)	_	(13,277,019)	_	(13,104,213)		172,806
Total Other Financing Sources (Uses)		(120,000)		(13,077,019)		(12,904,213)		172,806
Net Change in Fund Balance		10,353,347		(6,019,087)		(5,629,680)		389,407
Fund Balance, Beginning of Year		12,244,296		12,244,296		12,244,296		-
Prior Year Encumbrances Appropriated	_	2,277,466		2,277,466		2,277,466		
Fund Balance, End of Year	\$	24,875,109	\$	8,502,675	\$	8,892,082	\$	389,407

CLARK COUNTY, OHIO
Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Engineer Special Revenue Fund For the Year Ended December 31, 2022

	Original Budget		Final Budget		Actual		Variance with Final Budget	
REVENUES: Intergovernmental Charges for Services Fees, Fines and Forfeitures Investment Income Other Revenue	\$	8,985,000 100,000 65,000 - 70,000	\$	8,985,000 100,000 65,000 - 70,000	\$	9,010,230 102,415 42,480 96,638 398,445	\$	25,230 2,415 (22,520) 96,638 328,445
Total Revenues		9,220,000		9,220,000		9,650,208		430,208
EXPENDITURES: Current: Public Works		18,120,496		18,119,781		14,164,241		3,955,540
Excess (Deficit) Revenues Over/ (Under) Expenditures		(8,900,496)		(8,899,781)		(4,514,033)		4,385,748
OTHER FINANCING SOURCES: Transfers In		3,100,000		3,100,000		3,000,000		(100,000)
Total Other Financing Sources		3,100,000	_	3,100,000		3,000,000		(100,000)
Net Change in Fund Balance		(5,800,496)		(5,799,781)		(1,514,033)		4,285,748
Fund Balance, Beginning of Year		9,915,649		9,915,649		9,915,649		-
Prior Year Encumbrances Appropriated		2,441,851		2,441,851		2,441,851		
Fund Balance, End of Year	\$	6,557,004	\$	6,557,719	\$	10,843,467	\$	4,285,748

Notes to the Required Supplementary Information For the Year Ended December 31, 2022

## **Budgetary Process**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. The County is required by state law to adopt annual budgets for all funds, except fiduciary funds specifically exempted by statute. The County does not adopt an annual budget for the Mercy Unit Bond Retirement Debt Service Fund. This fund is only used to maintain funds for matured interest payable. Listed below are the major steps of the budget preparation process:

#### Tax Budget:

A budget of estimated revenues and expenditures is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year. The express purpose of this budget document is to reflect the need for existing (or increased) tax rates.

#### Estimated Resources:

The County Budget Commission reviews estimated revenues and determines if the budget substantiates a need to levy all or part of previously authorized taxes. The Commission certifies its actions to the County by September 1. As part of this certification, the County receives the official certificate of estimated resources, which states the estimated fund balance and projected revenue of each fund. Prior to December 31, the County must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation measure. On or about January 1, the certificate of estimated resources is amended to include any unencumbered balances from the preceding year. The certificate may be amended further during the year if the County Auditor determines, and the Budget Commission agrees, that an estimate needs to be either increased or decreased. The amounts reported on the budgetary statement reflect the amounts in the final amended official certificate of estimated resources issued during 2022.

#### Appropriations:

A temporary appropriation resolution to control expenditures may be passed on or around January 1 of each year for the period January 1 to March 31. An annual appropriation resolution must be passed by April 1 of each year for the period January 1 to December 31. The appropriation resolution may be amended during the year, as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified.

The County Commissioners legally enacted several supplemental appropriation resolutions during the year. The budget figures that appear in the statements of budgetary comparisons represent the final appropriation amounts, including all amendments and modifications.

Notes to the Required Supplementary Information For the Year Ended December 31, 2022

## **Budgeted Level of Expenditures:**

Administrative control is maintained through the establishment of detailed line-item budgets. Appropriated funds may not be expended for purposes other than those designated in the appropriation resolution without authority from the Commissioners. Expenditures/expenses plus encumbrances may not legally exceed appropriations at the level of appropriation. Commissioners' appropriations are made to fund department and object level (i.e., personnel & fringes, operating expenses, capital asset expense, debt service, etc.) The allocation of appropriations among departments and objects within a fund may be modified during the year only by a resolution of the Commissioners.

#### **Encumbrances:**

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as assigned or restricted fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

## Lapsing of Appropriations:

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding calendar year and is not reappropriated.

While reporting financial position and results of operations on the basis of generally accepted accounting principles (GAAP), the budgetary basis, as provided by law, is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances.

The Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual – Budgetary (Non-GAAP) Basis is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures/expenses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Outstanding year-end encumbrances are treated as expenditures/expenses (budget basis) rather than as assigned or restricted fund balance for governmental fund-types (GAAP basis).
- 4. Proceeds from and principal payments on short-term note obligations are reported on the operating statement (budget basis) rather than as balance sheet transactions (GAAP basis).
- 5. State statute requires short-term note debt to be repaid from the debt service fund (budget basis) as opposed to the fund that received the proceeds (GAAP basis). Debt service fund resources used to pay both principal and interest have been allocated accordingly.

Notes to the Required Supplementary Information For the Year Ended December 31, 2022

6. Revenues and expenditures were not presented for non-budgeted funds (budget basis) but were recorded on the operating statement (GAAP basis).

The adjustments necessary to convert the results of operations for the year on the GAAP basis to the budget basis are as follows:

## Net Change in Fund Balances

	 General Fund	Jo	b & Family Services Fund	Department of Developmental Disabilities Fund			
GAAP Basis	\$ (3,085,456)	\$	564,933	\$	3,016,011		
Revenue Accruals Expenditure Accruals Other Financing Sources/Uses	5,468,943 924,062 8,678,060		4,679,090 (4,909,248)		143,242 29,216		
Encumbrances	 (5,903,226)		(1,923,761)		(478,795)		
Budget Basis	\$ 6,082,383	\$	(1,588,986)	\$	2,709,674		
	Children's Services Fund	Со	mmissioners Fund		Engineers Fund		
GAAP Basis	\$ (140,455)	\$	6,977	\$	1,484,995		
Revenue Accruals Expenditure Accruals Other Financing Sources/Uses Encumbrances	 (109,970) 713,911 - (6,053,925)		9,262,493 23,309 (12,784,213) (2,138,246)		147 219,186 3,000,000 (6,218,361)		
Budget Basis	\$ (5,590,439)	\$	(5,629,680)	\$	(1,514,033)		

Required Supplementary Information
Schedule of the County's Proportionate Share of the Net Pension Liability
and County Pension Contributions
Ohio Public Employees Retirement System - Traditional Pension Plan

Measurement Year (1) (2)	County's Proportion of the Net Pension Liability	County's Proportionate Share of the Net Pension Liability	County's Covered Payroll	County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2014	0.381537%	\$ 38,721,330	\$ 37,448,538	103.40%	86.36%
2015	0.381537%	39,618,293	40,386,467	98.10%	86.45%
2016	0.322404%	55,844,373	40,254,683	138.73%	81.08%
2017	0.318207%	72,259,406	40,488,767	178.47%	77.25%
2018	0.322855%	50,649,630	42,858,685	118.18%	84.66%
2019	0.276597%	75,754,445	42,396,429	178.68%	74.70%
2020	0.298846%	59,068,912	43,035,536	137.26%	82.17%
2021	0.340403%	50,406,235	43,820,064	115.03%	86.88%
2022	0.314546%	27,366,797	45,867,036	59.67%	92.62%
Calendar Year	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	County's Covered Payroll	Contributions as a Percentage of Covered Payroll
2013	\$ 4,868,310	\$ (4,868,310)	\$ -	\$ 37,448,538	13.00%
2014	4,846,376	(4,846,376)	-	40,386,467	12.00%
2015	4,830,562	(4,830,562)	-	40,254,683	12.00%
2016	4,858,652	(4,858,652)	-	40,488,767	12.00%
2017	5,571,629	(5,571,629)	-	42,858,685	13.00%
2018	5,935,500	(5,935,500)	-	42,396,429	14.00%
2019	6,024,975	(6,024,975)	-	43,035,536	14.00%
2020	6,134,809	(6,134,809)	-	43,820,064	14.00%
2021	6,421,385	(6,421,385)	-	45,867,036	14.00%
2022	7,043,393	(7,043,393)	-	50,309,950	14.00%

<sup>(1)</sup> Information prior to 2014 is not available. The County will continue to present information for years available until a full ten-year trend is compiled.

#### Notes to Schedule:

Change in assumptions. In 2017, changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2015. Significant changes included a reduction of the discount rate from 8.0% to 7.5%, a reduction in the wage inflation rate from 3.75% to 3.25%, and transition from the RP-2000 mortality tables to the RP-2014 mortality tables.

In 2019, a reduction of the discount rate was made from 7.5% to 7.2%.

In 2022, changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2020. Significant changes included a reduction of the discount rate from 7.2% to 6.9%, a reduction in wage inflation from 3.25% to 2.75%, and transition from RP-2014 mortality tables to Pub-2010 mortality tables.

<sup>(2)</sup> Amounts presented for each year were determined as of the County's measurement date, which is the prior year-end.

Required Supplementary Information
Schedule of County's Proportionate Share of the Net OPEB Liability/(Asset)
and County OPEB Contributions
Ohio Public Employees Retirement System

Measurement Year (1) (2)	County's Proportion of the Net OPEL Liability/(Asset	3 o	County's oportionate Share f the Net OPEB isability/(Asset)	County's Covered Payroll	County's Proposition Share of the OPEB Liability as a Percentage Covered Page 1	e Net y /(Asset) ge of its	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability/(Asset)	
2017	0.318207%	\$	31,917,561	\$ 40,488,767	78.83%	<b>6</b>	54.05%	
2018	0.314479%		34,150,098	42,858,685	79.68%	6	54.14%	
2019	0.268514%		35,007,849	42,396,429	82.57%	6	46.33%	
2020	0.290057%		40,064,416	43,035,536	93.10%	6	47.80%	
2021	0.330438%		(5,887,017)	43,820,064	(13.43%	6)	115.57%	
2022	0.304963%		(9,551,908)	45,867,036	(20.83%	6)	128.23%	
Calendar Year	Contractually Required Contributions	]	Contributions in Relation to the Contractually Required Contributions	 Contribution Deficiency (Excess)	County Covere Payrol	d	Contributions as a Percentage of Covered Payroll	
2013	\$ 472,12	24 \$	(472,124)	\$ -	\$ 37	,448,538	1.00%	
2014	939,67	76	(939,676)	-	40	,386,467	2.00%	
2015	932,81	. 2	(932,812)	-	40	,254,683	2.00%	
2016	945,93	32	(945,932)	-	40	,488,767	2.00%	
2017	425,08	34	(425,084)	-	42	,858,685	1.00%	
2018		-	-	-	42	,396,429	0.00%	
2019		-	-	-	43	,035,536	0.00%	
2020		-	-	-	- 43,820,064		0.00%	
2021		-	-	-	45	,867,036	0.00%	
2022						,309,950	0.00%	

<sup>(1)</sup> Information prior to 2017 is not available. The County will continue to present information for years available until a full ten-year trend is compiled.

#### **Notes to Schedule:**

Change in assumptions. In 2018, the single discount rate changed from 4.23% to 3.85%.

In 2019, the single discount rate changed from 3.85% to 3.96%, the investment rate of return changed from 6.50% to 6.00%, and the health care cost trend rate changed from 7.5% initial to 10.0% initial.

In 2020, the single discount rate changed from 3.96% to 3.16% and the health care cost trend rate changed from 10.0% initial, 3.25% ultimate in 2028 to 10.5% initial, 3.50% ultimate in 2030.

In 2021, the single discount rate changed from 3.16% to 6.00% and the health care cost trend rate changed from 10.5% initial, 3.50% ultimate in 2030 to 8.5% initial, 3.50% ultimate in 2035.

In 2022, changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2020. Significant changes included a reduction in wage inflation from 3.25% to 2.75%, and transition from RP-2014 mortality tables to Pub-2010 mortality tables.

<sup>(2)</sup> Amounts presented for each year were determined as of the County's measurement date, which is the prior year-end.

# SUPPLEMENTARY INFORMATION – COMBINING FINANCIAL STATEMENTS

#### NONMAJOR SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than amounts relating to expendable trusts or for major capital projects) that are legally restricted to expenditures for specified purposes.

**Child Support Enforcement Agency Fund** – To maintain and account for the revenues and expenditures necessary to support the Child Support programs administered by Clark County.

**Real Estate Assessment Fund** – To maintain and account for revenue received from fees charged for the collection and distribution of tax revenue and expenditures necessary for appraisal functions.

**Waste Management Fund** – To maintain and account for fees received for utilizing county waste facilities and expenditures made to support the programs carried out by the Solid Waste Disposal Department.

**Dog and Kennel Fund** – To maintain and account for revenues from the sales of dog licenses, adoption fees and fines imposed and to maintain and account for expenditures necessary to maintain the animal shelter.

**GIS Mapping Fund** – To maintain and account for fees generated by the addition of \$1.00 per \$1,000 conveyance fee and the expenditures associated with the county map room.

**Treasurer's Fund** – To maintain and account for revenues maintained by the County Treasurer. These includes monies received from the collection of delinquent taxes – real and personal –and interest revenue from the prepayment of taxes program.

Community & Economic Development Fund – To maintain and account for the revenues and expenditures necessary to support specific programs and projects for the economic development of Clark County administered by the Clark County Community Development Department.

**Prosecuting Attorney Fund** – To maintain and account for the revenues and expenditures necessary to support specific grant programs and projects administered by the Clark County Prosecuting Attorney.

**Sheriff Fund** – To maintain and account for revenue received from various sources for specific purposes within the Clark County Sheriff's department.

**Common Pleas Court Fund** – To maintain and account for revenue received from various sources for operations of the Clark County Common Pleas Court system.

**Domestic Relations Court Fund** – To maintain and account for revenue received from various sources for specific purposes at the Domestic Relations Court.

(Continued)

#### **NONMAJOR SPECIAL REVENUE FUNDS** (Continued)

**Probate Court Fund** – To maintain and account for revenue received from various sources for specific purposes at the Probate Court.

**Juvenile Court Fund** – To maintain and account for revenue received from various sources for specific purposes at the Juvenile Court.

**Municipal Fund** – To maintain and account for revenue received from various sources for specific purposes at the Municipal Court.

Clerk of Courts Fund – To maintain and account for revenue received from various sources for specific purposes at the Clerk of Courts.

**Board of Elections Fund** – To maintain and account for revenue received from various sources for specific purposes at the Clark County Board of Elections.

**Recorder Fund** – To maintain and account for fees charged to record documents used in purchasing necessary equipment for the Recorder's Office.

**FEMA Fund** – To maintain and account for the proceeds of grant revenues for the reimbursement of expenses related to disasters reimbursed by the Federal Government.

**Emergency Management Fund** – To maintain and account for revenue received from various sources for specific purposes of the Emergency Management Agency of Clark County.

**Ditch Maintenance Fund** – To maintain and account for the proceeds of assessments placed upon properties located within Clark County and expenditures made to maintain such ditches throughout the year.

**Law Library Fund** – To maintain and account for revenue received from various sources for specific purposes of the Clark County Law Library.

**ARRA Fund** – To maintain and account for revenue received by the County from the federal government under the American Recovery and Reinvestment Act of 2009.

**Clark County Reutilization Land Bank Fund** – To account for the activity of the blended component unit of the County. The Corporation is not bound by the budgetary laws prescribed by the Ohio Revised Code for taxing governmental entities.

#### NONMAJOR DEBT SERVICE FUNDS

Debt Service Funds are used to account for retirement of the County's general obligation bonds.

**General Bond Retirement Fund** – To maintain and account for payment of principal and interest on debt for certain bonds of the County.

**Mercy Unit Bond Retirement Fund** – To maintain and account for payment of principal and interest relating to construction and rehabilitation at Mercy Hospital.

**Human Services Bond Retirement Fund** – To maintain and account for payment of principal and interest relating to construction and rehabilitation of the Human Services Building.

#### NONMAJOR CAPITAL PROJECTS FUNDS

Capital Projects Funds are used to account for the financial resources used for the acquisition or construction of major capital facilities other than those financed by proprietary or trust funds.

**Permanent Improvement Fund** – To account for the various construction projects throughout the County.

**DoDD** Capital Projects Fund – To maintain and account for the financial resources for capital projects completed by the Board of Developmental Disabilities.

**Bridge Replacement** – To maintain and account for the financial resources for the County's bridge replacement projects.

**County Resurfacing** – To maintain and account for the financial resources for the County's annual road resurfacing projects.

**Veteran's Park Renovation Fund** – To maintain and account for the financial resources received for the renovation of Veteran's Park.

#### NONMAJOR PERMANENT FUNDS

Permanent Funds are used to account for the financial resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the County's programs, that is, for the benefits of the County or its citizenry.

**Chase Stewart Blind Relief Fund** – To maintain and account for the expenditure of monies by the Soldiers Relief Commission for Veterans needing assistance.

Chase Stewart Soldier's Relief Fund – To maintain and account for the expenditure of monies by the Soldiers Relief Commission for Veterans needing assistance.



Combined Balance Sheet Nonmajor Governmental Funds December 31, 2022

	Special Revenue Funds		Debt Service Funds	Capital Projects Funds	Permanent Funds	Total Nonmajor Governmental Funds
ASSETS:						
Pooled Cash and Investments	\$ 16,653,274	\$	56,358	\$ 2,969,854	\$ 115,521	\$ 19,795,007
Pooled Cash and Investments						
in Segregated Accounts	663,284		-	-	-	663,284
Pooled Cash and Investments						
with Fiscal and Escrow Agents	-		366	-	-	366
Receivables:						
Accounts	332,730		-	-	-	332,730
Special Assessments	81,077		-	-	-	81,077
Due from Other Governments	1,565,306		-	1,049,979	-	2,615,285
Due from Other Funds	92,474		-	-	-	92,474
Materials and Supplies Inventory	18,724		-	-	-	18,724
Prepaid Items	22,565		_	_	_	22,565
Assets Held for Resale	1,180,858		_	_	_	1,180,858
Total Assets	\$ 20,610,292	\$	56,724	\$ 4,019,833	\$ 115,521	\$ 24,802,370
Total Assets	\$ 20,610,292	<u> </u>	30,724	\$ 4,019,833	\$ 113,321	\$ 24,802,370
LIABILITIES:						
Accounts Payable	\$ 96,774	\$	-	\$ 70,030	\$ -	\$ 166,804
Contracts Payable	-		-	949,975	-	949,975
Deposits	361		-	-	-	361
Accrued Wages and Benefits	158,864		-	-	-	158,864
Due to Other Funds	153,601		-	300,000	-	453,601
Unearned Revenue	2,515		-	-	-	2,515
Matured Interest Payable			366			366
Total Liabilities	412,115		366	1,320,005		1,732,486
DEFERRED INFLOWS OF RESOURCES:						
Unavailable Revenue - Intergovernmental Revenue	874,691		-	69,780	-	944,471
Unavailable Revenue - Charges for Services	31,931		-	-	-	31,931
Unavailable Revenue - Special Assessments	81,077					81,077
Total Deferred Inflows of Resources	987,699			69,780		1,057,479
FUND BALANCES:						
Nonspendable	41,289		-	-	74,787	116,076
Restricted	19,188,669		49,181	2,630,048	40,734	21,908,632
Committed	-		7,177	-	-	7,177
Unassigned (Deficit)	(19,480)					(19,480)
Total Fund Balances	19,210,478		56,358	2,630,048	115,521	22,012,405
Total Liabilities, Deferred Inflows of						
Resources, and Fund Balance	\$ 20,610,292	\$	56,724	\$ 4,019,833	\$ 115,521	\$ 24,802,370

Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2022

		nild Support nforcement Agency		Real Estate	M	Waste anagement
ASSETS:	Ф	2 255 004	Ф	2 250 452	Ф	1 200 027
Pooled Cash and Investments	\$	2,255,084	\$	3,359,472	\$	1,389,037
Pooled Cash and Investments						
in Segregated Accounts Receivables:		-		-		-
Accounts		49 120				50 620
Special Assessments		48,129		-		58,628
Due from Other Governments		437,300		_		_
Due from Other Funds		-37,300		_		6,096
Materials and Supplies Inventory		_		_		18,234
Prepaid Items		7,977		371		1,059
Assets Held for Resale	_					-
Total Assets	\$	2,748,490	\$	3,359,843	\$	1,473,054
LIABILITIES:						
Accounts Payable	\$	915	\$	583	\$	12,866
Deposits	-	-	*	-	_	,
Accrued Wages and Benefits		72,026		11,273		6,444
Due to Other Funds		-		-		6,096
Unearned Revenue					_	
Total Liabilities		72,941		11,856		25,406
DEFERRED INFLOWS OF RESOURCES:						
Unavailable Revenue - Intergovernmental Revenue		163,131		_		_
Unavailable Revenue - Charges for Services		-		_		_
Unavailable Revenue - Special Assessments					_	
Total Deferred Inflows of Resources		163,131				
FUND BALANCES:						
Nonspendable		7,977		371		19,293
Restricted		2,504,441		3,347,616		1,428,355
Unassigned		-		-		
Total Fund Balances		2,512,418		3,347,987		1,447,648
Total Liabilities, Deferred Inflows of						
Resources, and Fund Balance	\$	2,748,490	\$	3,359,843	\$	1,473,054

	Oog and Kennel	GIS	S Mapping	T	reasurer's	Е	nmunity & conomic velopment		rosecuting Attorney
\$	58,967	\$	579,827	\$	224,693	\$	114,789	\$	648,588
	-		-		-		-		407,115
	140		_		_		_		16,123
	-		-		-		-		-
	-		-		-		4,786		17,161
	-		-		-		49,048		-
	490		-		-		-		-
	1,085		78		61		-		184
		-							
\$	60,682	\$	579,905	\$	224,754	\$	168,623	\$	1,089,171
\$	3,998	\$	3,180	\$	618	\$	15,503	\$	62
	-		-		-		361		-
	9,589		2,043		1,523		654		8,742
	65,000		-		-		62,005		18,000
		-		_				_	
	78,587		5,223		2,141		78,523		26,804
	-		-		-		-		9,501
	-		-		-		-		-
-									9,501
	1,575		78 574,604		61 222,552		- 90,100		184 1,052,682
	(19,480)			_				_	-
	(17,905)		574,682		222,613		90,100		1,052,866
\$	60,682	<u>\$</u>	579,905	\$	224,754	<u>\$</u>	168,623	\$	1,089,171 (Continued)

Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2022 (Continued)

	 Sheriff	Common leas Court	Domestic Relations Court
ASSETS:			
Pooled Cash and Investments	\$ 2,066,896	\$ 1,094,599	\$ 472,126
Pooled Cash and Investments			
in Segregated Accounts	199,243	-	-
Receivables:			
Accounts	27,563	16,340	4,570
Special Assessments	-	-	-
Due from Other Governments	194,629	93,702	-
Due from Other Funds	13,830	-	-
Materials and Supplies Inventory	-	-	-
Prepaid Items	-	218	415
Assets Held for Resale	 	 	 -
Total Assets	\$ 2,502,161	\$ 1,204,859	\$ 477,111
LIABILITIES:			
Accounts Payable	\$ 5,684	\$ 39	\$ 390
Deposits	-	-	-
Accrued Wages and Benefits	2,824	17,318	21
Due to Other Funds	-	-	-
Unearned Revenue	 	 	 
Total Liabilities	 8,508	 17,357	 411
DEFERRED INFLOWS OF RESOURCES:			
Unavailable Revenue - Intergovernmental Revenue	145,083	93,702	-
Unavailable Revenue - Charges for Services	960	-	-
Unavailable Revenue - Special Assessments	 	 	 
Total Deferred Inflows of Resources	 146,043	 93,702	 
FUND BALANCES:			
Nonspendable	-	218	415
Restricted	2,347,610	1,093,582	476,285
Unassigned		 	 
Total Fund Balances	 2,347,610	 1,093,800	 476,700
Total Liabilities, Deferred Inflows of			
Resources, and Fund Balance	\$ 2,502,161	\$ 1,204,859	\$ 477,111

Probate Court	 Juvenile Court	M	Iunicipal Court	Clerk of Courts	Board of Elections
\$ 216,255	\$ 1,409,417	\$	197,406	\$ 162,021	\$ 525,870
55,874	-		-	-	-
3,367	145,038		994	2,609	-
-	- 575,754		-	-	-
-	-		-	-	-
 48	 524		-	 -	- -
\$ 275,544	\$ 2,130,733	\$	198,400	\$ 164,630	\$ 525,870
\$ 176	\$ 47,540	\$	-	\$ 583	\$ -
-	23,724		-	-	101
 <u>-</u>	 <u>-</u>		- -	 -	 <u>-</u>
 176	 71,264			 583	 101
 - - -	 463,274 30,971		- - -	 - - -	 - - -
 	 494,245			 	 
48 275,320	524 1,564,700		198,400	 - 164,047 -	525,769 
275,368	 1,565,224		198,400	 164,047	 525,769
\$ 275,544	\$ 2,130,733	\$	198,400	\$ 164,630	\$ 525,870 (Continued)

Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2022 (Continued)

	R	ecorder	]	FEMA	mergency anagement
ASSETS:					
Pooled Cash and Investments	\$	10,274	\$	32,340	\$ 145,292
Pooled Cash and Investments					
in Segregated Accounts		1,052		-	-
Receivables:					
Accounts		-		-	1,284
Special Assessments		-		-	-
Due from Other Governments		-		-	-
Due from Other Funds		-		11,000	2,500
Materials and Supplies Inventory		-		-	-
Prepaid Items		2,931		-	-
Assets Held for Resale					 
Total Assets	\$	14,257	\$	43,340	\$ 149,076
LIABILITIES:					
Accounts Payable	\$	-	\$	-	\$ 40
Deposits		-		-	-
Accrued Wages and Benefits		-		-	9
Due to Other Funds		-		-	2,500
Unearned Revenue					 
Total Liabilities					 2,549
DEFERRED INFLOWS OF RESOURCES:					
Unavailable Revenue - Intergovernmental Revenue		_		_	_
Unavailable Revenue - Charges for Services		_		_	_
Unavailable Revenue - Special Assessments					 _
Total Deferred Inflows of Resources					 
FUND BALANCES:					
Nonspendable		2,931		-	-
Restricted		11,326		43,340	146,527
Unassigned					 
Total Fund Balances		14,257		43,340	 146,527
Total Liabilities, Deferred Inflows of					
Resources, and Fund Balance	\$	14,257	\$	43,340	\$ 149,076

Ma	Ditch aintenance		Law Library		ARRA	Re	ark County eutilization and Bank		Total Non-Major ecial Revenue Funds
\$	162,478	\$	843,632	\$	-	\$	684,211	\$	16,653,274
	-		-		-		-		663,284
	_		7,945		_		_		332,730
	81,077		-		_		_		81,077
	-		_		_		241,974		1,565,306
	_		_		10,000				92,474
	_		_		-		_		18,724
	_		101		_		7,513		22,565
_							1,180,858		1,180,858
\$	243,555	\$	851,678	\$	10,000	\$	2,114,556	\$	20,610,292
\$		\$	835	\$		\$	3,762	\$	96,774
Ψ	_	Ψ	-	Ψ	_	Ψ	5,762	Ψ	361
	_		2,573		_		_		158,864
	_		-		_		_		153,601
							2,515	_	2,515
			3,408		<u>-</u>		6,277		412,115
	_		-		_		_		874,691
	-		-		-		-		31,931
	81,077								81,077
	81,077								987,699
	-		101		-		7,513		41,289
	162,478		848,169		10,000		2,100,766		19,188,669
				-	-		-	_	(19,480)
	162,478		848,270		10,000		2,108,279		19,210,478
<u>\$</u>	243,555	\$	851,678	\$	10,000	\$	2,114,556	\$	20,610,292

Combining Balance Sheet Nonmajor Debt Service Funds December 31, 2022

	I	eneral Bond irement	Į E	Mercy Unit Bond irement	S	Human ervices Bond etirement	Total Non-Major Debt Service Funds		
ASSETS: Pooled Cash and Investments	\$	7 177	¢.	_	\$	40 191	\$	56 250	
Pooled Cash and Investments Pooled Cash and Investments	\$	7,177	\$	-	Þ	49,181	Э	56,358	
with Fiscal and Escrow Agents				366				366	
Total Assets	\$	7,177	\$	366	\$	49,181	\$	56,724	
LIABILITIES:									
Matured Interest Payable	\$		\$	366	\$		\$	366	
Total Liabilities				366				366	
FUND BALANCES:									
Restricted		-		-		49,181		49,181	
Committed		7,177					-	7,177	
Total Fund Balances		7,177				49,181		56,358	
Total Liabilities and Fund Balances	\$	7,177	\$	366	\$	49,181	\$	56,724	

Combining Balance Sheet
Nonmajor Capital Projects Funds
December 31, 2022

	Permanent Improvemen		DoDD Capital Projects		Bridge Replacement		County Resurfacing		Veteran's Park Renovation		Total Jon-Major pital Projects Funds
ASSETS:									100 (10		
Pooled Cash and Investments	\$ 2,473,70	)5 \$	372,539	\$	- 924 724	\$	- 225 245	\$	123,610	\$	2,969,854
Due from Other Governments	-				824,734		225,245			_	1,049,979
Total Assets	\$ 2,473,70	<u>\$</u>	372,539	\$	824,734	\$	225,245	\$	123,610	\$	4,019,833
LIABILITIES:											
Accounts Payable	\$ 59,00	00 \$	11,030	\$	-	\$	-	\$	-	\$	70,030
Contracts Payable	-		-		824,734		125,241		-		949,975
Due to Other Funds			300,000								300,000
Total Liabilities	59,00	00	311,030		824,734		125,241				1,320,005
DEFERRED INFLOWS OF RESOURCES:											
Unavailable Revenue - Intergovernmental Revenue							69,780				69,780
Total Deferred Inflows of Resources							69,780				69,780
FUND BALANCES:											
Restricted	2,414,70	)5	61,509		-		30,224		123,610		2,630,048
Total Fund Balances	2,414,70	<u></u>	61,509				30,224		123,610		2,630,048
Total Liabilities, Deferred Inflows of											
Resources, and Fund Balance	\$ 2,473,70	)5 \$	372,539	\$	824,734	\$	225,245	\$	123,610	\$	4,019,833

Combining Balance Sheet Nonmajor Permanent Funds December 31, 2022

	Chase Stewart Blind Relief			Chase Stewart dier Relief	Total Non-Major Permanent Funds	
ASSETS:						
Pooled Cash and Investments	\$	8,604	\$	106,917	\$	115,521
Total Assets	\$	8,604	\$	106,917	\$	115,521
FUND BALANCES:						
Nonspendable	\$	4,000	\$	70,787	\$	74,787
Restricted		4,604		36,130		40,734
Total Fund Balances	\$	8,604	\$	106,917	\$	115,521

Combined Statement of Revenues, Expenditures and
Changes in Fund Balance
Nonmajor Governmental Funds
For the Year Ended December 31, 2022

	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	Permanent Funds	Total Nonmajor Governmental Funds
REVENUES:					
Taxes	\$ 500,468	\$ -	\$ -	\$ -	\$ 500,468
Intergovernmental	6,077,214	-	3,697,491	-	9,774,705
Operating Grants	282,291	-	-	-	282,291
Charges for Services	4,219,397	-	-	-	4,219,397
Licenses and Permits	887,983	-	-	-	887,983
Fees, Fines and Forfeitures	844,047	-	-	-	844,047
Special Assessments	75,675	-	-	-	75,675
Investment Income	19,300	-	-	1,085	20,385
Property Sales	956,440	-	-	-	956,440
Other Revenue	1,609,568		40,328		1,649,896
Total Revenues	15,472,383		3,737,819	1,085	19,211,287
EXPENDITURES:					
Current:					
General Government:					
Legislative and Executive	2,364,429	-	-	-	2,364,429
Judicial	3,674,301	-	-	-	3,674,301
Public Safety	1,269,076	-	-	-	1,269,076
Public Works	1,931,691	-	-	-	1,931,691
Human Services	3,496,339	-	-	-	3,496,339
Conservation/Recreation	951,626	-	-	-	951,626
Capital Outlay	-	-	6,029,429	-	6,029,429
Debt Service:					
Principal	-	1,927,000	-	-	1,927,000
Interest		619,243			619,243
Total Expenditures	13,687,462	2,546,243	6,029,429		22,263,134
Excess (Deficit) Revenues Over/					
(Under) Expenditures	1,784,921	(2,546,243)	(2,291,610)	1,085	(3,051,847)
OTHER FINANCING SOURCES (USES):					
Proceeds from the Sale of Capital Assets	-	-	171,056	-	171,056
Transfers In	636,942	2,363,000	2,352,450	-	5,352,392
Transfers Out	(73,773)				(73,773)
Total Other Financing Sources (Uses)	563,169	2,363,000	2,523,506		5,449,675
Net Change in Fund Balance	2,348,090	(183,243)	231,896	1,085	2,397,828
Fund Balance, Beginning of Year	16,862,388	239,601	2,398,152	114,436	19,614,577
Fund Balance, End of Year	\$ 19,210,478	\$ 56,358	\$ 2,630,048	\$ 115,521	\$ 22,012,405

Combining Statement of Revenues, Expenditures and
Changes in Fund Balance
Nonmajor Special Revenue Funds
For the Year Ended December 31, 2022

		hild Support Inforcement Agency	ent Real Estate		Ma	Waste anagement
REVENUES:	_		_		_	
Taxes	\$	-	\$	-	\$	-
Intergovernmental		2,961,047		-		-
Operating Grants		496.255		1 542 250		050.012
Charges for Services		486,355		1,542,359		858,813
Licenses and Permits		-		-		-
Fees, Fines and Forfeitures		-		-		-
Special Assessments Investment Income		-		-		2 208
Property Sales		-		-		2,298
Other Revenue		74,693		1,249		98,576
Other Revenue		74,093		1,249		70,370
Total Revenues		3,522,095		1,543,608		959,687
EXPENDITURES:						
Current:						
General Government:						
Legislative and Executive		-		1,181,463		-
Judicial		-		-		-
Public Safety		-		-		-
Public Works		-		-		-
Human Services		3,496,339		-		-
Conservation/Recreation						951,626
Total Expenditures		3,496,339		1,181,463		951,626
Excess (Deficit) Revenues Over/						
(Under) Expenditures		25,756		362,145		8,061
OTHER FINANCING SOURCES (USES):						
Transfers In		608,502		-		-
Transfers Out						
Total Other Financing Sources (Uses)		608,502				
Net Change in Fund Balance		634,258		362,145		8,061
Fund Balance, Beginning of Year		1,878,160		2,985,842		1,439,587
Fund Balance, End of Year	\$	2,512,418	\$	3,347,987	\$	1,447,648

60,000       6,000       -       656,774       344         13,737       171,126       -       -         504,243       -       -       -         31,236       -       -       -         -       -       -       -         -       -       -       -         -       -       -       -         -       -       -       -         280       44,219       5       87,459       151         609,496       221,345       340,311       744,802       840         -       -       -       -       -         620,914       -       -       -       -         -       -       -       -       -       -         620,914       212,070       263,975       687,917       885         (11,418)       9,275       76,336       56,885       (44         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         -	and nel	GIS Mapping	Treasurer's	Community & Economic Development	Prosecuting Attorney
13,737       171,126       -       -         504,243       -       -       -         31,236       -       -       -       174         -       -       -       -       -       174         -			\$ 333,645		
13,737       171,126       -       -         504,243       -       -       -         31,236       -       -       -       174         -       -       -       -       -       174         -			-	656,774	344,925
504,243       -       -       -       174         -       -       -       -       -       174         -			-	-	-
31,236       -       -       -       174         -       -       -       6,661       569       3         -       -       -       -       -       151         609,496       221,345       340,311       744,802       840         -       -       -       -       885         620,914       -       -       -       -         -       -       -       687,917       -         -       -       -       -       -         620,914       212,070       263,975       687,917       885         (11,418)       9,275       76,336       56,885       (44         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         -       -       -       -         -       - <td></td> <td></td> <td>-</td> <td>-</td> <td>_</td>			-	-	_
			-	-	174,785
280     44,219     5     87,459     151       609,496     221,345     340,311     744,802     840       -     212,070     263,975     -     -     885       620,914     -     -     -     687,917       -     -     -     -     -       -     -     -     -     -       620,914     212,070     263,975     687,917     885       (11,418)     9,275     76,336     56,885     (44       -     -     -     -     -       -     -     -     -     -       -     -     -     -     500		-	-	-	<b>-</b>
280     44,219     5     87,459     151       609,496     221,345     340,311     744,802     840       -     212,070     263,975     -     -     885       620,914     -     -     -     687,917       -     -     -     -     -       -     -     -     -     -       620,914     212,070     263,975     687,917     885       (11,418)     9,275     76,336     56,885     (44       -     -     -     -       -     -     -     -       -     -     -     -       -     -     -     -       -     -     -     -       -     -     -     -       -     -     -     -       -     -     -     -       -     -     -     -       -     -     -     -       -     -     -     -       -     -     -     -       -     -     -     -       -     -     -     -       -     -     -     -       -     -     -     -	-	-	6,661	569	3,255
609,496     221,345     340,311     744,802     840       -     212,070     263,975     -     -     885       620,914     -     -     -     687,917     -       -     -     -     -     -     -       -     -     -     -     -     -       620,914     212,070     263,975     687,917     885       (11,418)     9,275     76,336     56,885     (44       -     -     -     -     -       -     -     -     -     -       -     -     -     -     -       -     -     -     -     -       -     -     -     -     -       -     -     -     -     -       -     -     -     -     -       -     -     -     -     -       -     -     -     -     -       -     -     -     -     -       -     -     -     -     -       -     -     -     -     -       -     -     -     -     -       -     -     -     -     -		-			-
- 212,070 263,975 - 885.		0 44,219	5	87,459	151,180
	)9,496	6 221,345	340,311	744,802	840,968
620,914       -       -       -       687,917         -       -       -       -       -         -       -       -       -       -         620,914       212,070       263,975       687,917       885         (11,418)       9,275       76,336       56,885       (44         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         -       -       -       -       - <td>-</td> <td>212,070</td> <td>263,975</td> <td>-</td> <td>-</td>	-	212,070	263,975	-	-
687,917 687,917	-	-	-	-	885,299
620,914     212,070     263,975     687,917     885       (11,418)     9,275     76,336     56,885     (44       -     -     -     -       -     -     -     -       -     -     -     -       -     -     -     500       -     -     500	20,914	4 -	-	-	-
(11,418)     9,275     76,336     56,885     (44)       -     -     -     500       -     -     -     500	-	-	-	687,917	-
(11,418)     9,275     76,336     56,885     (44)       -     -     -     500       -     -     -     500	-	-	-	-	_
(11,418)     9,275     76,336     56,885     (44)       -     -     -     500       -     -     -     500		<del>-</del>			
500 500	20,914	4 212,070	263,975	687,917	885,299
500 500					
500 500	11.418)	8) 9.275	76,336	56,885	(44,331)
<u>-</u> <u>-</u> <u>-</u> <u>500</u>		<u> </u>			
<u>-</u> <u>-</u> <u>-</u> <u>500</u>		_	_	500	_
		-	-		-
(11,418) 9,275 76,336 57,385 (44)				500	
	11,418)	8) 9,275	76,336	57,385	(44,331)
(6,487)     565,407     146,277     32,715     1,097	(6,487)	7) 565,407	146,277	32,715	1,097,197
	17,905)	<u>5</u> ) <u>\$ 574,682</u>	\$ 222,613	\$ 90,100	\$ 1,052,866 (Continued

Combining Statement of Revenues, Expenditures and
Changes in Fund Balance
Nonmajor Special Revenue Funds
For the Year Ended December 31, 2022
(Continued)

	Sheriff	Common eas Court	Domestic Relations Court		
REVENUES:					
Taxes	\$	-	\$ -	\$	-
Intergovernmental		408,476	187,404		-
Operating Grants		-	-		-
Charges for Services		229,159	315,386		-
Licenses and Permits		-	-		-
Fees, Fines and Forfeitures		79,912	11		79,683
Special Assessments		-	-		-
Investment Income		1	6,516		-
Property Sales		-	-		-
Other Revenue		211,418	 3,573		
Total Revenues		928,966	 512,890		79,683
EXPENDITURES:					
Current:					
General Government:					
Legislative and Executive		-	-		-
Judicial		-	559,019		8,712
Public Safety		595,218	-		-
Public Works		-	-		-
Human Services		-	-		-
Conservation/Recreation			 		
Total Expenditures		595,218	 559,019		8,712
Excess (Deficit) Revenues Over/					
(Under) Expenditures		333,748	 (46,129)		70,971
OTHER FINANCING SOURCES (USES):					
Transfers In		-	27,940		-
Transfers Out			 (45,833)		
Total Other Financing Sources (Uses)			 (17,893)		
Net Change in Fund Balance		333,748	(64,022)		70,971
Fund Balance, Beginning of Year		2,013,862	 1,157,822		405,729
Fund Balance, End of Year	\$	2,347,610	\$ 1,093,800	\$	476,700

	robate Court	Juvenile Court		Iunicipal Court	l Clerk of Courts			Board of Elections
\$	-	\$ 907,435	\$	-	\$	-	\$	352,988
	- 47,694	370,748		-		- 77,299		106,721
	253,563	28,751		19,128		-		-
	-	-		-		-		-
	<u>-</u>	 884,714		<u> </u>		<u>-</u>		738
	301,257	 2,191,648		19,128		77,299		460,447
	-	-		-		-		326,364
	268,741	1,745,574		-		14,881		-
	-	-		-		-		-
-	260.741	 1 745 574	_			14.001		- 226.26
	268,741	 1,745,574				14,881	-	326,364
	32,516	 446,074		19,128		62,418		134,083
	-	 - -		-		(27,940)		- -
		 				(27,940)		_
	32,516	446,074		19,128		34,478		134,083
-	242,852	 1,119,150		179,272		129,569		391,686
\$	275,368	\$ 1,565,224	\$	198,400	\$	164,047	\$	525,769 (Continu

Combining Statement of Revenues, Expenditures and
Changes in Fund Balance
Nonmajor Special Revenue Funds
For the Year Ended December 31, 2022
(Continued)

	Re	corder	FEMA		nergency nagement
REVENUES:					
Taxes	\$	-	\$	-	\$ -
Intergovernmental		-		-	25,342
Operating Grants		-		-	-
Charges for Services		-		-	-
Licenses and Permits		383,740		-	-
Fees, Fines and Forfeitures		-		-	-
Special Assessments		-		-	-
Investment Income		-		-	-
Property Sales		-		-	-
Other Revenue					 26,906
Total Revenues		383,740			 52,248
EXPENDITURES:					
Current:					
General Government:					
Legislative and Executive		380,557		-	-
Judicial		-		-	-
Public Safety		-		-	52,944
Public Works		-		-	-
Human Services		-		-	-
Conservation/Recreation					 
Total Expenditures		380,557			 52,944
Excess (Deficit) Revenues Over/					
(Under) Expenditures		3,183			 (696)
OTHER FINANCING SOURCES (USES):					
Transfers In		-		-	-
Transfers Out					 
Total Other Financing Sources (Uses)					 
Net Change in Fund Balance		3,183		-	(696)
Fund Balance, Beginning of Year		11,074		43,340	 147,223
Fund Balance, End of Year	\$	14,257	\$	43,340	\$ 146,527

Ma	Ditch intenance		Law Library		ARRA	R	ark County eutilization and Bank		Total Non-Major ecial Revenue Funds
\$	_	\$	_	\$	_	\$	_	\$	500,468
*	_	•	_	•	_	,	166,823	•	6,077,214
	-		-		_		282,291		282,291
	-		-		-		_		4,219,397
	-		-		-		_		887,983
	_		176,978		-		-		844,047
	75,675		-		-		-		75,675
	-		-		-		-		19,300
	_		-		-		956,440		956,440
	_		4,498		-		20,060		1,609,568
			<u> </u>						
	75,675		181,476				1,425,614		15,472,383
	-		-		_		_		2,364,429
	-		192,075		-		_		3,674,301
	-		-		-		_		1,269,076
	111,942		-		-		1,131,832		1,931,691
	-		-		-		-		3,496,339
	-		-		-		-		951,626
	111,942		192,075		_		1,131,832		13,687,462
	<i></i>				_		<u>, , , , , , , , , , , , , , , , , , , </u>		
	(36,267)		(10,599)		_		293,782		1,784,921
	(20,207)		(10,022)				220,702		1,70.,721
	_		_		_		_		636,942
	_		_		_		_		(73,773)
							<del>.</del>		(13,113)
									563,169
	(36,267)		(10,599)		-		293,782		2,348,090
	198,745		858,869		10,000		1,814,497		16,862,388
\$	162,478	\$	848,270	\$	10,000	\$	2,108,279	\$	19,210,478

Combining Statement of Revenues, Expenditures and
Changes in Fund Balance
Nonmajor Debt Service Funds
For the Year Ended December 31, 2022

REVENUES:	General Bond Retirement	Mercy Unit Bond Retirement	Human Services Bond Retirement	Total Non-Major Debt Service Funds
Total Revenues	\$	\$	\$	\$
EXPENDITURES: Debt Service: Principal	1,780,000	-	147,000	1,927,000
Interest	583,155		36,088	619,243
Total Expenditures	2,363,155	<u> </u>	183,088	2,546,243
Excess (Deficit) Revenues Over/ (Under) Expenditures	(2,363,155)		(183,088)	(2,546,243)
OTHER FINANCING SOURCES (USES): Transfers In	2,363,000			2,363,000
Total Other Financing Sources (Uses)	2,363,000			2,363,000
Net Change in Fund Balance	(155)	-	(183,088)	(183,243)
Fund Balance, Beginning of Year	7,332		232,269	239,601
Fund Balance, End of Year	\$ 7,177	\$ -	\$ 49,181	\$ 56,358

Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Capital Projects Funds For the Year Ended December 31, 2022

	Permanent Improvement	DoDD Capital Projects	Bridge Replacement	County Resurfacing	Veteran's Park Renovation	Total Non-Major Capital Projects Funds	
REVENUES:		_			_		
Intergovernmental Other Revenue	\$ 162,546 40,328	\$ - -	\$ 1,649,468	\$ 1,885,477 	\$ - -	\$ 3,697,491 40,328	
Total Revenues	202,874		1,649,468	1,885,477		3,737,819	
EXPENDITURES:							
Capital Outlay	2,145,152	379,556	1,649,468	1,855,253		6,029,429	
Total Expenditures	2,145,152	379,556	1,649,468	1,855,253		6,029,429	
Excess (Deficit) Revenues Over/ (Under) Expenditures	(1,942,278)	(379,556)		30,224		(2,291,610)	
OTHER FINANCING SOURCES (USES): Proceeds from the Sale of Capital Assets Transfers In	171,056 1,897,950	454,500	<u>-</u>	-	<u>-</u>	171,056 2,352,450	
Total Other Financing Sources (Uses)	2,069,006	454,500				2,523,506	
Net Change in Fund Balance	126,728	74,944	-	30,224	-	231,896	
Fund Balance (Deficit), Beginning of Year	2,287,977	(13,435)			123,610	2,398,152	
Fund Balance (Deficit), End of Year	\$ 2,414,705	\$ 61,509	\$ -	\$ 30,224	\$ 123,610	\$ 2,630,048	

Combining Statement of Revenues, Expenditures and
Changes in Fund Balance
Nonmajor Permanent Funds
For the Year Ended December 31, 2022

	Sto	hase ewart l Relief	S	Chase tewart ier Relief	Total Non-Major Permanent Funds		
REVENUES:	¢.		Ф	1.005	Ф	1.005	
Investment Income	\$		\$	1,085	\$	1,085	
Total Revenues				1,085		1,085	
EXPENDITURES:							
Total Expenditures							
Net Change in Fund Balance		-		1,085		1,085	
Fund Balance, Beginning of Year		8,604		105,832		114,436	
Fund Balance, End of Year	\$	8,604	\$	106,917	\$	115,521	

## NONMAJOR INTERNAL SERVICE FUNDS

Internal Service Funds are used to account for the financial resources that provide goods or services to other funds, departments, or agencies of the County and its component units, or to other governments on a cost-reimbursement basis.

**Document Imaging Fund** – To maintain and account for the revenues associated with the notes issued to acquire document imaging equipment for the County.

**Self Insurance Fund** – To maintain and account for the activity of the County's self-funded health insurance program.

**IS Internal Service Fund** – To maintain and account for the telecommunication activity of the County departments.

Combining Statement of Net Position Nonmajor Internal Service Funds December 31, 2022

ASSETS:	 cument naging	Self IS Intern Insurance Service			Total Nonmajor Internal Service Funds		
Current:							
Pooled Cash and Investments	\$ 1,384	\$	1,059,045	\$	-	\$	1,060,429
Receivables:							
Accounts	 		1,476,889		-		1,476,889
Total Assets	 1,384		2,535,934				2,537,318
LIABILITIES:							
Current Liabilities:							
Accounts Payable	-		-		11,206		11,206
Due to Other Funds	-		-		27,000		27,000
Claims Payable	 		1,723,989				1,723,989
Total Liabilities	 		1,723,989		38,206		1,762,195
NET POSITION:							
Unrestricted	 1,384		811,945		(38,206)		775,123
Total Net Position	\$ 1,384	\$	811,945	\$	(38,206)	\$	775,123

Combining Statement of Revenues, Expenses and
Changes in Net Position
Nonmajor Internal Service Funds
For the Year Ended December 31, 2022

	Document Imaging		Self Insurance		IS Internal Service		Total Nonmajor Internal Service Funds	
OPERATING REVENUES:	•		Φ.	12.061.127	Φ.	112 (51	Φ.	10 054 500
Charges for Services	\$	-	\$	12,861,127	\$	113,671	\$	12,974,798
Other Operating Revenue				2,897,693				2,897,693
Total Operating Revenues				15,758,820		113,671		15,872,491
OPERATING EXPENSES:								
Contractual Services		-		755,984		113,927		869,911
Claims				15,306,687				15,306,687
Total Operating Expenses  Operating Income/(Loss)		<u>-</u>		16,062,671 (303,851)		113,927		16,176,598
(———)				(0 00,000)		(===)		(===,===,
NONOPERATING REVENUES (EXPENSES): Grants				259,322				259,322
Total Nonoperating Revenues				259,322				259,322
Change in Net Position		-		(44,529)		(256)		(44,785)
Net Position, Beginning of Year		1,384		856,474		(37,950)		819,908
Net Position, End of Year	\$	1,384	\$	811,945	\$	(38,206)	\$	775,123

Combining Statement of Cash Flows Nonmajor Internal Service Funds For the Year Ended December 31, 2022

	cument aging		Self Insurance	I	S Internal Service	Total Nonmajor Internal ervice Funds
CASH FLOWS FROM OPERATING ACTIVITIES:						
Cash Received from Customers	\$ -	\$	11,864,125	\$	133,116	\$ 11,997,241
Cash Paid to Suppliers	-		(763,083)		(133,116)	(896,199)
Cash Paid for Claims and Charges	-		(14,532,327)		-	(14,532,327)
Other Operating Revenues	 	_	2,897,693			 2,897,693
Net Cash Used by						
Operating Activities	 	_	(533,592)		<u>-</u>	 (533,592)
CASH FLOWS FROM NONCAPITAL ACTIVITIES:						
Grants	 		259,322			 259,322
Net Cash Provided by Noncaptial Activities	 		259,322			259,322
Increase/(Decrease) in Cash and Cash Equivalents	-		(274,270)		-	(274,270)
Pooled Cash and Investments, Beginning of Year	 1,384		1,333,315			 1,334,699
Pooled Cash and Investments, End of Year	\$ 1,384	\$	1,059,045	\$		\$ 1,060,429
Reconciliation of Operating Income/(Loss) to Net Cash Provided/(Used) by Operating Activities:						
Operating Income/(Loss)	\$ -	\$	(303,851)	\$	(256)	\$ (304,107)
Adjustment to Reconcile Operating Income to Net Cash Used by Operating Activities: Changes in Assets and Liabilities:						
Accounts Receivable	_		(997,001)		19,445	(977,556)
Accounts Payable	_		(7,100)		(19,189)	(26,289)
Claims Payable			774,360		-	 774,360
Net Cash Used by Operating Activities	\$ 	\$	(533,592)	\$		\$ (533,592)

#### **CUSTODIAL FUNDS**

To maintain and account for resources held by the County as an agent for individuals, private Organizations, other governmental units, and/or other funds.

**Undivided Tax Fund** – To account for the collection of various taxes. These taxes are periodically apportioned to subdivisions in the County, excluding Clark County.

Mental Health Recovery Board of Clark, Greene, & Madison Counties Fund – To account for the funds of the Mental Health Recovery Board of Clark, Greene, & Madison Counties for which the County Auditor serves as fiscal agent.

**Clark County Combined Health District Fund** – To account for the funds of the Clark County Combined Health District for which the County Auditor serves as fiscal agent.

**Transportation Coordinating Committee Fund** – To account for the funds of the Clark County-Springfield Transportation Coordination Committee for which the County Auditor serves as fiscal agent.

**Clark Soil & Water Conservation District Fund** – To account for the funds of the Clark Soil & Water Conservation District for which the County Auditor serves as fiscal agent.

**Clark County Park District Fund** – To account for the funds of the Clark Park District for which the County Auditor serves as fiscal agent.

**West Central Community Correctional Facility Fund** – To maintain and account for expenditures related to the West Central Correctional Facility for which the County Auditor serves as fiscal agent.

**Family & Children First Council** – To account for the funds of the Clark County Family and Children First Council for which the County Auditor serves as fiscal agent.

**Other Custodial** – To account for license, permits and fees that are held and due to various State of Ohio agencies.

**Segregated Custodial** – To account for activity recorded in segregated accounts of various County departments. Revenues collected are periodically distributed to other governments or individuals, excluding Clark County.

Combining Statement of Fiduciary Net Position
Custodial Funds
December 31, 2022

	Undivided Tax	Mental Health Recovery Board of Clark, Greene & Madison Counties	Clark County Combined Health District	Transportation Coordinating Committee	
ASSETS:					
Pooled Cash and Investments	\$ 7,537,751	\$ 17,414,603	\$ 3,957,908	\$ 244,632	
Pooled Cash and Investments					
in Segregated Accounts	-	-	-	-	
Receivables:					
Taxes Receivable	151,622,056	-	-	-	
Special Assessments	6,486,186				
Total Assets	165,645,993	17,414,603	3,957,908	244,632	
DEFERRED INFLOWS OF RESOURCES:					
Property Taxes	151,622,056	-	-	-	
Special Assessments	6,486,186				
Total Deferred Inflows of Resources	158,108,242				
NET POSITION:					
Restricted for Individuals, Organizations and Other Governments	\$ 7,537,751	\$ 17,414,603	\$ 3,957,908	\$ 244,632	

Total Custodial Funds	Other Segregated Custodial Custodial		Family & Children First Council		West Central Community Correctional Facility		Clark County Park District		Clark Soil & Water Conservation District		
\$ 31,853,05	-	\$	304,529	\$ 903,986	\$	832,139	\$	570,584	\$	86,926	\$
3,253,50	3,253,506		-	-		-		-		-	
151,622,05	-		-	-		-		-		-	
6,486,18	-	_	-	 						-	
193,214,80	3,253,506	_	304,529	 903,986		832,139		570,584		86,926	
151,622,05	-		-	-		-		-		-	
6,486,18	-	_	-	 	_						
158,108,24		_		 							
\$ 35,106,56	3,253,506	\$	304,529	\$ 903,986	\$	832,139	\$	570,584	\$	86,926	\$

### CLARK COUNTY, OHIO

### Combining Statement of Changes in Fiduciary Net Position Custodial Funds

For the Year Ended December 31, 2022

	Undivided Tax	Mental Health Recovery Board of Clark, Greene & Madison Counties	Clark County Combined Health District	Transportation Coordinating Committee
ADDITIONS:				
Amounts Received as Fiscal Agent	\$ -	\$ 19,812,544	\$ 9,083,740	\$ 955,896
Property Tax Collections for Other Governments	119,460,125	-	-	-
Special Assessment Collections for Other Governments	894,198	-	-	-
Intergovernmental	11,492,614	-	-	-
License, Permits & Fees for Other Governments	16,407	-	-	-
Fees, Fines and Forfeitures for Other Governments	-	-	-	-
Sheriff Sale Collections for Others	-	-	-	-
Other	<del></del>			
Total Additions	131,863,344	19,812,544	9,083,740	955,896
DEDUCTIONS:				
Distributions as Fiscal Agent	-	17,290,209	9,086,561	906,584
Property Tax Distributions to Other Governments	118,528,953	-	-	-
Special Assessment Distributions to Other Governments	894,198	-	-	-
Distributions of State Funds to Other Governments	11,492,420	-	-	_
Licenses, Permits & Fees of Distributions to Other Governments	16,448	-	-	-
Fees, Fines & Forfeitures of Distributions to Other Governments	-	-	-	-
Sheriff Sale Disribution to Other Governments	-	-	-	-
Distributions to Individuals	11,880	-	-	-
Other				
Total Deductions	130,943,899	17,290,209	9,086,561	906,584
Change in Net Position	919,445	2,522,335	(2,821)	49,312
Net Position, Beginning of Year	6,618,306	14,892,268	3,960,729	195,320
Net Position, End of Year	\$ 7,537,751	\$ 17,414,603	\$ 3,957,908	\$ 244,632

Со	Clark Soil & Water Conservation District		lark County ark District	West Central Community Correctional Facility				Other Custodial		Segregated Custodial	Total Custodial Funds	
\$	291,796	\$	1,510,705	\$	6,258,369	\$	1,516,759	\$	-	\$	-	\$ 39,429,809
	-		<u>-</u>		-		-		-		-	119,460,125
	-		-		-		-		-		-	894,198
	-		-		-		-		-		-	11,492,614
	-		-		-		-		622,563		9,844,356	10,483,326
	-		-		-		-		-		2,952,779	2,952,779
	-		-		-		-		-		3,513,650	3,513,650
	-								241		908,643	908,884
	291,796		1,510,705		6,258,369		1,516,759		622,804		17,219,428	189,135,385
	281,234		1,492,619		6,035,151		1,501,432		-		-	36,593,790
	-		-		-		-		-		-	118,528,953
	-		-		-		-		-		-	894,198
	-		-		-		-		526.260		11 042 794	11,492,420
	-		-		-		-		526,269		11,942,784 46,561	12,485,501 46,561
	-		-		-		-		-		3,434,169	3,434,169
	-		-		-		-		-		914,662	926,542
	-		-		_		-		65		914,002	65
-		_		_		_		-		-	<del></del>	
	281,234		1,492,619		6,035,151		1,501,432		526,334		16,338,176	184,402,199
	10,562		18,086		223,218		15,327		96,470		881,252	4,733,186
	76,364		552,498		608,921		888,659		208,059	_	2,372,254	30,373,378
\$	86,926	\$	570,584	\$	832,139	\$	903,986	\$	304,529	\$	3,253,506	\$ 35,106,564

# INDIVIDUAL FUND SCHEDULES OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES:			-	
Taxes	\$ 3,916,014	\$ 3,916,014	\$ 3,879,454	\$ (36,560)
Permissive Sales Tax	30,000,000	30,000,000	31,071,664	1,071,664
Intergovernmental	7,319,835	7,470,195	8,984,909	1,514,714
Charges for Services	4,749,160	4,909,233	7,560,568	2,651,335
Licenses and Permits	452,800	452,800	453,167	367
Fees, Fines and Forfeitures	523,600	523,600	441,815	(81,785)
Investment Income	1,150,000	1,150,000	1,831,836	681,836
Other Revenue	263,034	669,639	1,900,229	1,230,590
Total Revenues	48,374,443	49,091,481	56,123,642	7,032,161
EXPENDITURES:				
Current:				
General Government:				
Legislative and Executive: Commissioners:				
Personnel & Fringes	701,711	730,922	718,034	12,888
Operating Expenses	75,813	75,813	66,287	9,526
Public Information:				
Personnel & Fringes	109,218	108,090	107,890	200
Operating Expenses	14,831	14,831	4,346	10,485
Re-Entry Services:				
Operating Expenses	-	71,000	26,000	45,000
ARPA - Commuity Development:		0.540.000	1 20 4 20 4	7.155 (20)
Operating Expenses	-	8,549,923	1,394,294	7,155,629
Information Systems:				
Personnel & Fringes	837,396	827,095	767,464	59,631
Operating Expenses	1,583,747	1,583,747	1,538,439	45,308
IS Infrastructure:				
Operating Expenses	35,597	35,597	35,052	545
Personnel:	400.500	400 =00		•
Personnel & Fringes	482,628	482,730	457,795	24,935
Operating Expenses	46,625	46,625	42,226	4,399
Auditor:				
Personnel & Fringes	874,459	835,517	573,581	261,936
Operating Expenses	87,997	117,739	104,816	12,923
Data Processing:	<b>50.00</b>	<b>53</b> 000	## 00°	15.000
Personnel & Fringes	73,924	73,089	55,090	17,999
Operating Expenses	206,696	206,696	86,695	120,001
Capital Asset Expense	10,000	10,000	-	10,000
Treasurer:	(22.225	(1 ( 703	205 415	11.000
Personnel & Fringes	632,327	616,703	605,415	11,288
Operating Expenses	186,919	196,028	194,001	2,027
Capital Asset Expense	2,000	2,000	2,000	- 10
				(Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget
Board of Elections:				
Personnel & Fringes	633,193	625,593	612,209	13,384
Operating Expenses	544,529	544,529	438,519	106,010
Recorder:				
Personnel & Fringes	425,354	412,002	401,556	10,446
Operating Expenses	10,300	18,798	15,355	3,443
Microfilm:				
Operating Expenses	1,006	1,006	-	1,006
Board of Revision:				
Operating Expenses	967	967	967	-
Audit Services:				
Operating Expenses	111,300	111,300	111,300	-
Tax Incentive Review Council:				
Personnel & Fringes	2,461	5,999	5,449	550
Operating Expenses	6,000	2,432	-	2,432
Misc Insurance and Pension:				
Personnel & Fringes	7,500	388,152	815	387,337
Operating Expenses	2,245,814	2,027,075	1,651,802	375,273
Commissioners Contingency:				
Operating Expenses	-	54,500	54,500	-
Cash Deposits:				
Operating Expenses	34,807	73,571	64,801	8,770
Recorder's Technology:				
Operating Expenses	324,277	358,277	336,941	21,336
Capital Asset Expense	25,000	25,000	9,782	15,218
Unforfeited Land Sale:				
Operating Expenses	-	71,020	71,019	1
Unclaimed Money:				
Operating Expenses		422,310	422,308	2
Legislative and Executive	10,334,396	19,726,676	10,976,748	8,749,928
Judicial:				
Prosecuting Attorney:				
Personnel & Fringes	1,991,992	1,967,651	1,934,218	33,433
Operating Expenses	205,208	205,871	195,671	10,200
Public Defender:				
Personnel & Fringes	1,072,657	1,060,481	1,042,743	17,738
Operating Expenses	23,954	23,954	23,905	49
Court of Appeals:				
Operating Expenses	40,000	40,000	33,963	6,037
				(Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget
Common Pleas Court:				/
Personnel & Fringes	1,044,128	1,082,771	1,105,046	(22,275)
Operating Expenses	537,321	586,847	586,232	615
Domestic Relations Court:				
Personnel & Fringes	811,789	783,345	754,459	28,886
Operating Expenses	55,569	74,569	74,568	1
Probate Court:				
Personnel & Fringes	520,221	515,271	516,336	(1,065)
Operating Expenses	98,440	98,441	91,012	7,429
Juvenile Court:				
Personnel & Fringes	1,565,494	1,528,850	1,525,188	3,662
Operating Expenses	653,273	788,273	787,206	1,067
Juvenile - Probation:				
Personnel & Fringes	662,017	585,761	576,340	9,421
Operating Expenses	4,987	19,987	19,783	204
Juvenile Court - Detention Home:				
Personnel & Fringes	2,320,661	2,155,353	2,138,756	16,597
Operating Expenses	210,093	286,918	284,154	2,764
Municipal Court:				
Personnel & Fringes	246,857	243,245	240,287	2,958
Operating Expenses	93,257	96,888	93,345	3,543
Clerk of Courts:				
Personnel & Fringes	727,928	698,433	637,825	60,608
Operating Expenses	169,940	191,184	154,442	36,742
Certificate of Title Administration:				
Personnel & Fringes	720,000	720,000	622,386	97,614
Operating Expenses	338,925	338,925	136,984	201,941
Capital Asset Expense	50,000	50,000	-	50,000
Juvenile Center Trust:				
Personnel & Fringes	15,525	15,525	-	15,525
Operating Expenses	96,436	96,436	29,218	67,218
udicial	14,276,672	14,254,979	13,604,067	650,912
olic Safety:				
Sheriff:				
Personnel & Fringes	13,988,328	13,924,502	13,472,063	452,439
Operating Expenses	2,997,557	3,176,539	3,176,530	9
Coroner:				
Personnel & Fringes	285,912	282,879	252,939	29,940
Operating Expenses	425,378	425,378	305,334	120,044
				(Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget
Emergency Management:				
Personnel & Fringes	283,603	280,206	266,009	14,197
Operating Expenses	152,172	152,172	134,786	17,386
Dog & Kennel:				
Operating Expenses	62,875	86,375	86,328	47
Sheriff's Trust:				
Operating Expenses	5,000	5,000	2,300	2,700
Sheriff Policing Rotary:				
Personnel & Fringes	1,401,650	1,537,910	1,529,304	8,606
Operating Expenses	161,593	25,333	7,908	17,425
Sheriff's Grant:				
Personnel & Fringes	472,688	472,688	359,266	113,422
Operating Expenses	153,412	153,412	67,419	85,993
Public Safety	20,390,168	20,522,394	19,660,186	862,208
Public Works:				
Building & Grounds:				
Personnel & Fringes	1,653,882	1,635,427	1,576,318	59,109
Operating Expenses	1,854,796	1,854,796	1,840,615	14,181
Community & Economic Development:				
Personnel & Fringes	1,559,869	1,586,429	1,403,383	183,046
Operating Expenses	317,250	318,070	273,091	44,979
Engineer:				
Personnel & Fringes	229,807	223,499	150,999	72,500
Operating Expenses	6,575	10,824	8,501	2,323
Industrial Development:				
Operating Expenses	418,000	418,000	418,000	
Public Works	6,040,179	6,047,045	5,670,907	376,138
Health:				
Wellness:				
Operating Expenses	158,367	163,527	162,301	1,226
Other Health/Welfare:				
Operating Expenses	283,500	283,500	283,499	1
Health	441,867	447,027	445,800	1,227
				(Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget
Human Services:				
Veteran's Services:				
Personnel & Fringes	739,848	715,477	663,036	52,441
Operating Expenses	528,984	548,458	447,837	100,621
Capital Asset Expense	10,000	5,925	5,925	
Human Services	1,278,832	1,269,860	1,116,798	153,062
Conservation and Recreation:				
Agriculture: Operating Expenses	354,900	357,800	354,500	3,300
Conservation and Recreation	354,900	357,800	354,500	3,300
Total Expenditures	53,117,014	62,625,781	51,829,006	10,796,775
Excess (Deficit) Revenues Over/				
(Under) Expenditures	(4,742,571)	(13,534,300)	4,294,636	17,828,936
OTHER FINANCING SOURCES (USES):				
Transfers In	1,110,000	10,018,531	10,013,371	(5,160)
Transfers Out	(8,177,950)	(8,259,850)	(8,225,624)	34,226
Total Other Financing Sources (Uses)	(7,067,950)	1,758,681	1,787,747	29,066
Net Change in Fund Balance	(11,810,521)	(11,775,619)	6,082,383	17,858,002
Fund Balance, Beginning of Year	17,837,417	17,837,417	17,837,417	-
Prior Year Encumbrances Appropriated	4,692,914	4,692,914	4,692,914	
Fund Balance, End of Year	\$ 10,719,810	\$ 10,754,712	\$ 28,612,714	17,858,002

### CLARK COUNTY, OHIO

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Job & Family Services Special Revenue Fund For the Year Ended December 31, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES:	Ф. 10.027.410	Φ 16 407 040	Φ 16100741	Φ (207.107)
Intergovernmental Charges for Services	\$ 19,837,418	\$ 16,487,848	\$ 16,100,741 1,430	\$ (387,107) 1,430
Other Revenue	180,500	100,175	42,282	(57,893)
Other Revenue	100,500	100,175	72,202	(37,673)
Total Revenues	20,017,918	16,588,023	16,144,453	(443,570)
EXPENDITURES: Current:				
Human Services:				
Department of Job & Family Services:				
Personnel and Fringes	14,241,194	11,085,415	11,057,483	27,932
Operating Expenses	7,259,281	6,475,686	6,419,351	56,335
Capital Asset Expense	206,666	13,666	10,475	3,191
WIA E. A				
WIA Fund:	1 464 945	022 610	027 822	5 707
Operating Expenses	1,464,845	933,619	927,822	5,797
Shinkle Trust Fund:				
Operating Expenses	91,816	-	-	-
JFS Spfld Foundation Fund:	40.000	0.446	0.55	
Operating Expenses	10,000	9,556	9,556	
Total Expenditures	23,273,802	18,517,942	18,424,687	93,255
E (D.C.:O.D. O. /				
Excess (Deficit) Revenues Over/ (Under) Expenditures	(3,255,884)	(1,929,919)	(2,280,234)	(350,315)
(Older) Expellentures	(3,233,664)	(1,727,717)	(2,200,234)	(330,313)
OTHER FINANCING SOURCES (USES):				
Transfers In	1,050,000	999,223	999,223	-
Transfers Out	(500,000)	(307,975)	(307,975)	
Total Other Financing Sources (Uses)	550,000	691,248	691,248	
Net Change in Fund Balance	(2,705,884)	(1,238,671)	(1,588,986)	(350,315)
E IDI D ' ' CV	1 124 105	1 124 105	1 124 105	
Fund Balance, Beginning of Year	1,134,185	1,134,185	1,134,185	-
Prior Year Encumbrances Appropriated	1,804,006	1,804,006	1,804,006	
Fund Balance, End of Year	\$ 232,307	\$ 1,699,520	\$ 1,349,205	\$ (350,315)

# CLARK COUNTY, OHIO

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Department of Developmental Disabilities Special Revenue Fund For the Year Ended December 31, 2022

	Original Budget		Final Budget		Actual		riance with
REVENUES:							
Taxes	\$ 10,470,0		10,470,000	\$	10,832,872	\$	362,872
Intergovernmental	7,909,3		8,394,372		8,202,490		(191,882)
Charges for Services	310,		310,100		319,293		9,193
Investment Income		500	500		1,660		1,160
Other Revenue	6,0	000	6,256		33,735		27,479
Total Revenues	18,695,9	972	19,181,228		19,390,050		208,822
EXPENDITURES:							
Current:							
Health:							
MR/DD General Fund:							
Personnel and Fringes	9,135,2		9,135,380		7,870,023		1,265,357
Operating Expenses	2,563,8	823	3,049,084		2,223,061		826,023
County MR/DD Residential Services:							
Operating Expenses	4,806,	776	4,806,776		2,563,729		2,243,047
F.F. Mueller Residential Center:							
Personnel and Fringes	4,476,9	985	4,477,141		2,479,150		1,997,991
Operating Expenses	1,298,	558	1,298,558		1,087,413		211,145
MR/DD Donation Trust:							
Operating Expenses	2,:	500	2,500	_	2,500		
Total Expenditures	22,283,9	922	22,769,439		16,225,876		6,543,563
Excess (Deficit) Revenues Over/							
(Under) Expenditures	(3,587,9	950)	(3,588,211)		3,164,174		6,752,385
OTHER FINANCING SOURCES (USES):							
Transfers In	4,504,6	600	4,504,600		4,504,600		_
Transfers Out	(4,959,		(4,959,100)		(4,959,100)		_
Transfers Out	(1,757,		(1,757,100)		(1,737,100)	_	
Total Other Financing Sources (Uses)	(454,	500)	(454,500)		(454,500)		
Net Change in Fund Balance	(4,042,	450)	(4,042,711)		2,709,674		6,752,385
Fund Balance, Beginning of Year	33,155,8	810	33,155,810		33,155,810		-
Prior Year Encumbrances Appropriated	2,067,	822	2,067,822		2,067,822		
Fund Balance, End of Year	\$ 31,181,	182 \$	31,180,921	\$	37,933,306	\$	6,752,385

		Original Budget		Final Budget		Actual	 riance with
REVENUES:							
Taxes	\$	6,314,000	\$	6,257,784	\$	6,257,784	\$ -
Intergovernmental		5,392,833		5,622,833		5,611,326	(11,507)
Charges for Services		250,000		537,000		536,072	(928)
Other Revenue		33,500		57,500	_	56,005	 (1,495)
Total Revenues		11,990,333		12,475,117	_	12,461,187	 (13,930)
EXPENDITURES:							
Current:							
Human Services:							
Operating Expenses		18,400,508		17,408,492		17,242,672	165,820
Total Expenditures		18,400,508		17,408,492		17,242,672	 165,820
Excess (Deficit) Revenues Over/							
(Under) Expenditures	_	(6,410,175)		(4,933,375)		(4,781,485)	 151,890
OTHER FINANCING SOURCES (USES):							
Transfers In		500,000		117,533		117,533	_
Transfers Out		(1,800,000)		(926,487)		(926,487)	_
		(-,,)	_	(220,107)		(==,,,,,,	 
Total Other Financing Sources (Uses)	_	(1,300,000)		(808,954)		(808,954)	 
Net Change in Fund Balance		(7,710,175)		(5,742,329)		(5,590,439)	151,890
Fund Balance, Beginning of Year		21,595,212		21,595,212		21,595,212	-
Prior Year Encumbrances Appropriated	_	3,104,972		3,104,972	_	3,104,972	 
Fund Balance, End of Year	\$	16,990,009	\$	18,957,855	\$	19,109,745	\$ 151,890

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES:	e 2.747.160	¢ 2.747.160	e 4,000,200	Φ 252.140
Taxes	\$ 3,747,160	\$ 3,747,160	\$ 4,000,300	\$ 253,140
Intergovernmental	13,446,583	13,551,763	13,255,574	(296,189)
Charges for Services	24,500	24,500	16,592	(7,908)
Investment Income Other Revenue	-	-	61,977	61,977
Other Revenue			12	12
Total Revenues	17,218,243	17,323,423	17,334,455	11,032
EXPENDITURES:				
Current:				
General Government:				
Legislative and Executive:				
American Rescue Plan:				
Personnel and Fringes	_	2,271,123	2,267,978	3,145
Operating Expenses	2,257,011	3,474,083	3,438,646	35,437
	, ,	, ,	, ,	,
Indigent Application Fee:				
Operating Expenses	13,024	13,024	6,329	6,695
Retirement Reserve:				
	200,000	222.400	105 652	26 749
Personnel and Fringes	200,000	232,400	195,652	36,748
Total Legislative and Executive	2,470,035	5,990,630	5,908,605	82,025
Judicial:				
Indigent Application Fee:				
Operating Expenses	38,031	38,031	38,031	
Total Judicial	38,031	38,031	38,031	_
Total Judicial	30,031		30,031	
Public Works:				
American Rescue Plan:				
Personnel and Fringes	65,112	65,112	47,573	17,539
Total Public Works	65,112	65,112	47,573	17,539
Human Services:				
Senior Citizen's Levy:				
Operating Expenses	3,436,727	3,436,727	3,349,388	87,339
1 & 1 -				
Total Human Services	3,436,727	3,436,727	3,349,388	87,339
				(Continued)

CLARK COUNTY, OHIO

Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis
Commissioners Special Revenue Fund
For the Year Ended December 31, 2022 (Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget
Conservation and Recreation:				
Historical Society Levy:				
Operating Expenses	734,991	734,991	716,325	18,666
Total Conservation and Recreation	734,991	734,991	716,325	18,666
Total Expenditures	6,744,896	10,265,491	10,059,922	205,569
Excess (Deficit) Revenues Over/				
(Under) Expenditures	10,473,347	7,057,932	7,274,533	216,601
OTHER FINANCING SOURCES (USES):				
Transfers In	200,000	200,000	200,000	_
Transfers Out	(320,000)	(13,277,019)	(13,104,213)	172,806
Total Other Financing Sources (Uses)	(120,000)	(13,077,019)	(12,904,213)	172,806
Net Change in Fund Balance	10,353,347	(6,019,087)	(5,629,680)	389,407
Fund Balance, Beginning of Year	12,244,296	12,244,296	12,244,296	-
Prior Year Encumbrances Appropriated	2,277,466	2,277,466	2,277,466	
Fund Balance, End of Year	\$ 24,875,109	\$ 8,502,675	\$ 8,892,082	\$ 389,407

		Original Budget		Final Budget		Actual		riance with
REVENUES:	_		_		_		_	
Intergovernmental	\$	8,985,000	\$	8,985,000	\$	9,010,230	\$	25,230
Charges for Services		100,000		100,000		102,415		2,415
Fees, Fines and Forfeitures		65,000		65,000		42,480		(22,520)
Investment Income		-		-		96,638		96,638
Other Revenue		70,000	-	70,000		398,445		328,445
Total Revenues		9,220,000		9,220,000		9,650,208		430,208
EXPENDITURES:								
Current:								
Public Works:								
Motor Vehicle Gas Tax:								
Personnel and Fringes		3,883,592		3,883,592		3,272,104		611,488
Operating Expenses		11,953,819		11,963,104		9,197,039		2,766,065
Capital Asset Expense		2,283,085		2,273,085		1,695,098		577,987
Total Expenditures		18,120,496		18,119,781		14,164,241		3,955,540
Excess (Deficit) Revenues Over/								
(Under) Expenditures		(8,900,496)		(8,899,781)		(4,514,033)		4,385,748
OTHER FINANCING SOURCES (USES):								
Transfers In		3,100,000		3,100,000		3,000,000		(100,000)
Total Other Financing Sources (Uses)		3,100,000		3,100,000		3,000,000		(100,000)
Net Change in Fund Balance		(5,800,496)		(5,799,781)		(1,514,033)		4,285,748
Fund Balance, Beginning of Year		9,915,649		9,915,649		9,915,649		-
Prior Year Encumbrances Appropriated		2,441,851		2,441,851		2,441,851		
Fund Balance, End of Year	\$	6,557,004	\$	6,557,719	\$	10,843,467	\$	4,285,748

# CLARK COUNTY, OHIO

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Child Support Enforcement Agency Special Revenue Fund For the Year Ended December 31, 2022

		Original Budget		Final Budget		Actual		riance with nal Budget
REVENUES:								
Intergovernmental	\$	2,930,034	\$	3,150,034	\$	3,142,524	\$	(7,510)
Charges for Services		430,000		445,000		444,590		(410)
Other Revenue	_	85,000	_	85,185	_	68,329		(16,856)
Total Revenues	_	3,445,034		3,680,219		3,655,443		(24,776)
EXPENDITURES:								
Current:								
Human Services: Personnel and Fringes		3,563,635		2,385,160		2,380,642		4,518
Operating Expenses		1,946,809		1,570,903		1,558,936		11,967
Operating Expenses	_	1,,,,0,007	-	1,570,703		1,556,550	-	11,707
Total Expenditures	_	5,510,444		3,956,063		3,939,578		16,485
Excess (Deficit) Revenues Over/								
(Under) Expenditures		(2,065,410)	_	(275,844)		(284,135)		(8,291)
OTHER FINANCING SOURCES (USES):								
Transfers In		750,000		608,502		608,502		
Total Other Financing Sources (Uses)	_	750,000		608,502		608,502		
Net Change in Fund Balance		(1,315,410)		332,658		324,367		(8,291)
Fund Balance, Beginning of Year		839,375		839,375		839,375		-
Prior Year Encumbrances Appropriated		645,626		645,626		645,626		
Fund Balance, End of Year	\$	169,591	\$	1,817,659	\$	1,809,368	\$	(8,291)

REVENUES: Charges for Services	Original Budget  \$ 1,450,000	Final Budget  \$ 1,450,000	Actual \$ 1,542,360	Variance with Final Budget  \$ 92,360
Charges for Bervices	ψ 1,130,000	ψ 1,150,000	ψ 1,3 12,300	ψ
Total Revenues	1,450,000	1,450,000	1,542,360	92,360
EXPENDITURES:				
Current:				
General Government:				
Legislative and Executive:				
Personnel and Fringes	678,845	678,845	564,705	114,140
Operating Expenses	2,141,895	2,166,895	1,210,819	956,076
Capital Asset Expense	52,491	52,491	3,739	48,752
Total Expenditures	2,873,231	2,898,231	1,779,263	1,118,968
Net Change in Fund Balance	(1,423,231)	(1,448,231)	(236,903)	1,211,328
Fund Balance, Beginning of Year	2,450,440	2,450,440	2,450,440	-
Prior Year Encumbrances Appropriated	525,686	525,686	525,686	
Fund Balance, End of Year	\$ 1,552,895	\$ 1,527,895	\$ 2,739,223	\$ 1,211,328

DENTENTES		Original Budget		Final Budget		Actual		riance with nal Budget
REVENUES: Charges for Services	\$	900,000	\$	900,000	\$	897,149	\$	(2,851)
Investment Income	Ф	900,000	Ф	900,000	Ф	2,320	Φ	2,320
Other Revenue		103,200		103,200		102,696		(504)
Other Revenue	_	103,200		103,200	_	102,000		(304)
Total Revenues		1,003,200		1,003,200		1,002,165		(1,035)
EXPENDITURES:								
Current:								
Conservation and Recreation:								
Solid Waste Disposal:								
Personnel and Fringes		382,227		382,227		341,083		41,144
Operating Expenses		952,659		952,659		676,320		276,339
Capital Asset Expense		340,335		340,335		184,046		156,289
Keep America Beautiful:								
Operating Expenses		8,000		8,000		400		7,600
Waste Management Donations:								
Operating Expenses		200		200		_		200
Operating Expenses	_	200	_	200	_			200
Total Expenditures		1,683,421	_	1,683,421	_	1,201,849		481,572
Excess (Deficit) Revenues Over/								
(Under) Expenditures		(680,221)	_	(680,221)	_	(199,684)		480,537
OTHER FINANCING SOURCES (USES):								
Advances In		3,000		3,000		-		(3,000)
Advances Out		(10,000)		(10,000)		-		10,000
Total Other Financing Sources (Uses)		(7,000)		(7,000)				7,000
Net Change in Fund Balance		(687,221)		(687,221)		(199,684)		487,537
Fund Balance, Beginning of Year		1,209,107		1,209,107		1,209,107		-
Prior Year Encumbrances Appropriated		121,694		121,694		121,694		_
		<u> </u>	_		_		-	
Fund Balance, End of Year	\$	643,580	\$	643,580	\$	1,131,117	\$	487,537

REVENUES:		Original Budget		Final Budget		Actual		ance with
Charges for Services	\$	15,000	\$	15,000	\$	13,737	\$	(1,263)
Licenses and Permits	Ψ	515,000	Ψ	515,000	Ψ	504,177	Ψ	(10,823)
Fees, Fines and Forfeitures		17,000		17,000		31,676		14,676
Other Revenue		-				152		152
								102
Total Revenues		547,000		547,000		549,742		2,742
EXPENDITURES:								
Current:								
Public Safety:								
Commissioners Office:								
Personnel and Fringes		461,265		501,265		492,645		8,620
Operating Expenses		49,195		69,195		68,915		280
Auditor's Office:								
Personnel and Fringes		61,208		61,208		57,641		3,567
Operating Expenses		19,544		19,544		16,575		2,969
Total Expenditures		591,212		651,212		635,776		15,436
Total Experiences	_	371,212	_	031,212	_	033,770		13,430
Excess (Deficit) Revenues Over/								
(Under) Expenditures		(44,212)		(104,212)		(86,034)		18,178
OTHER FINANCING SOURCES (USES):								
Transfers In		-		60,000	_	60,000		-
Total Other Financing Sources (Uses)		_		60,000		60,000		_
5 ( )	-							
Net Change in Fund Balance		(44,212)		(44,212)		(26,034)		18,178
Fund Balance, Beginning of Year		34,734		34,734		34,734		-
Prior Year Encumbrances Appropriated		10,673		10,673		10,673	-	
Fund Balance, End of Year	\$	1,195	\$	1,195	\$	19,373	\$	18,178

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES:				_
Intergovernmental	\$ 6,00		\$ 6,000	\$ -
Charges for Services	205,10	0 205,100	171,126	(33,974)
Other Revenue			44,213	44,213
Total Revenues	211,10	0 211,100	221,339	10,239
EXPENDITURES:				
Current:				
General Government:				
Legislative and Executive:				
Auditor's Office:				
Personnel and Fringes	126,28	0 126,280	120,319	5,961
Operating Expenses	348,30	<u>6</u> 348,306	197,763	150,543
Total Expenditures	474,58	<u>6</u> 474,586	318,082	156,504
Net Change in Fund Balance	(263,48	6) (263,486)	(96,743)	166,743
Fund Balance, Beginning of Year	488,31	5 488,315	488,315	-
Prior Year Encumbrances Appropriated	73,30	6 73,306	73,306	
Fund Balance, End of Year	\$ 298,13	5 \$ 298,135	\$ 464,878	\$ 166,743

	Original Budget	Final Budget	Actual	ance with
REVENUES:				
Taxes	\$ 327,100	\$ 327,100	\$ 333,645	\$ 6,545
Investment Income	250	250	6,816	6,566
Other Revenue	 300	 300	 	 (300)
Total Revenues	 327,650	 327,650	 340,461	 12,811
EXPENDITURES:				
Current:				
General Government:				
Legislative and Executive:				
DETAC:				
Personnel and Fringes	93,318	100,476	95,691	4,785
Operating Expenses	204,122	197,342	186,964	10,378
Prepaid Interest:				
Operating Expenses	 4,500	 4,500	-	 4,500
Total Expenditures	 301,940	 302,318	 282,655	 19,663
Net Change in Fund Balance	25,710	25,332	57,806	32,474
Fund Balance, Beginning of Year	144,463	144,463	144,463	-
Prior Year Encumbrances Appropriated	 (378)	 (378)	 (378)	 
Fund Balance, End of Year	\$ 169,795	\$ 169,417	\$ 201,891	\$ 32,474

CLARK COUNTY, OHIO
Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Community & Economic Development Special Revenue Fund For the Year Ended December 31, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES:				
Intergovernmental Other Revenue	\$ 659,806 15,000	\$ 1,594,306 15,000	\$ 733,052 5,378	\$ (861,254) (9,622)
Total Revenues	674,806	1,609,306	738,430	(870,876)
EXPENDITURES:				
Current:				
Public Works:				
C.D.B.G.:	20.944	21.006	20.725	271
Personnel and Fringes Operating Expenses	30,844 555,056	31,096 556,940	30,725 523,705	371 33,235
Housing Rehab:				
Operating Expenses	30,000	54,100	-	54,100
Project Advances:				
Operating Expenses	4,000	3,531	487	3,044
CEDA:				
Operating Expenses	3,400	3,400	2,571	829
Community Housing Improvement:				
Personnel and Fringes	-	35,750	31,455	4,295
Operating Expenses	-	347,250	177,439	169,811
Target of Opportunity:				
Personnel and Fringes	-	46,000	17,808	28,192
Operating Expenses		505,500	72,672	432,828
Total Expenditures	623,300	1,583,567	856,862	726,705
Excess (Deficit) Revenues Over/				
(Under) Expenditures	51,506	25,739	(118,432)	(144,171)
OTHER FINANCING SOURCES (USES):				
Advances In	50,000	70,000	70,000	-
Transfers In	500	500	969	469
Advances Out Transfers Out	(88,000)	(100,000)	(70,000)	30,000
Hansiers Out		(469)	(469)	
Total Other Financing Sources (Uses)	(37,500)	(29,969)	500	30,469
Net Change in Fund Balance	14,006	(4,230)	(117,932)	(113,702)
Fund Balance, Beginning of Year	(459,024)	(459,024)	(459,024)	-
Prior Year Encumbrances Appropriated	544,571	544,571	544,571	
Fund Balance, End of Year	\$ 99,553	\$ 81,317	\$ (32,385)	\$ (113,702)

		Original Budget	Final Budget		Actual		iance with al Budget
REVENUES:							 
Taxes	\$	110,000	\$	110,000	\$	166,823	\$ 56,823
Intergovernmental		332,912		333,012		338,747	5,735
Fees, Fines and Forfeitures		10,000		10,000		7,789	(2,211)
Investment Income		-		-		3,269	3,269
Other Revenue	-	459,477		459,653		145,259	 (314,394)
Total Revenues		912,389		912,665		661,887	 (250,778)
EXPENDITURES:							
Current:							
General Government:							
Judicial:							
Prosecutor's Mandatory Fine:							
Personnel and Fringes		15,761		15,761		15,269	492
Operating Expenses		18,918		18,918		8,969	9,949
DETAC:							
Personnel and Fringes		169,433		169,433		145,909	23,524
Operating Expenses		19,842		19,842		18,148	1,694
Prosecutor's Law Enforcement Trust:							
Personnel and Fringes		66,089		66,089		56,082	10,007
Operating Expenses		409,016		409,116		129,148	279,968
Diversion Program:							
Operating Expenses		-		-		54	(54)
Victim Witness:							
Personnel and Fringes		63,323		63,499		61,128	2,371
Operating Expenses		686		686		685	1
Prosecutor's DJFS:							
Personnel and Fringes		198,548		198,548		194,267	 4,281
Total Expenditures		961,616	-	961,892		629,659	 332,233
Net Change in Fund Balance		(49,227)		(49,227)		32,228	81,455
Fund Balance, Beginning of Year		527,508		527,508		527,508	-
Prior Year Encumbrances Appropriated		27,792		27,792		27,792	 
Fund Balance, End of Year	\$	506,073	\$	506,073	\$	587,528	\$ 81,455

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES:				
Intergovernmental	\$ 295,000	\$ 295,000	\$ 399,559	\$ 104,559
Charges for Services	275,000	275,000	239,919	(35,081)
Fees, Fines and Forfeitures Investment Income	38,200	38,200	30,300	(7,900)
Other Revenue	50,000	50,000	1 222,186	1 172,186
Other Revenue	30,000		222,180	172,100
Total Revenues	658,200	658,200	891,965	233,765
EXPENDITURES:				
Current:				
Public Safety:				
Sheriff Law Enforcement Trust:				
Operating Expenses	72,109	72,109	12,109	60,000
Enforcement and Education:				
Operating Expenses	10,000	10,000	-	10,000
Jail Commissary Trust:				
Personnel and Fringes	52,366	74,046	73,323	723
Operating Expenses	106,505	84,825	29,122	55,703
Carry Concealed Weapon:				
Personnel and Fringes	31,600	31,600	28,118	3,482
Operating Expenses	52,445	52,445	44,893	7,552
Sheriff 911 Wireless:				
Operating Expenses	250,306	250,306	167,659	82,647
Sheriff Training/Reimbursement:				
Operating Expenses	27,698	27,698	_	27,698
Total Expenditures	603,029	603,029	355,224	247,805
Net Change in Fund Balance	55,171	55,171	536,741	481,570
Fund Balance, Beginning of Year	1,294,396	1,294,396	1,294,396	-
Prior Year Encumbrances Appropriated	94,063	94,063	94,063	
Fund Balance, End of Year	\$ 1,443,630	\$ 1,443,630	\$ 1,925,200	\$ 481,570

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES:			40=404	<b>.</b> (4 <b>.</b> 00.6)
Intergovernmental	\$ 234,500 242,000	\$ 234,500	\$ 187,404	\$ (47,096) 57,050
Charges for Services Fees, Fines and Forfeitures	242,000	242,000	299,050 7	57,050 7
Investment Income	10,000	10,000	5,846	(4,154)
Other Revenue	-	11	11	(4,134)
Total Revenues	486,500	486,511	492,318	5,807
EXPENDITURES:				
Current: General Government:				
Judicial:				
Community Corrections Grant:				
Personnel and Fringes	208,419	208,405	205,927	2,478
Operating Expenses	425	439	439	-,.,,
1 3 1				
Clerk's Computer Maintenance:				
Personnel and Fringes	-	28,554	15,928	12,626
Operating Expenses	272,248	243,694	161,481	82,213
Computer Legal Research Services: Operating Expenses	20.514	20.514	7.041	22.572
Operating Expenses	30,514	30,514	7,941	22,573
Common Pleas Court Probation Fee:				
Personnel and Fringes	69,000	96,733	96,733	-
Operating Expenses	´-	217	217	-
Jury Amenity:				
Operating Expenses	2,555	2,555	1,392	1,163
Common Pleas Special Projects:				
Personnel and Fringes	181,331	190,852	123,881	66,971
Operating Expenses	10,661	1,140	968	172
1 3 1		<del></del>		<u> </u>
Total Expenditures	775,153	803,103	614,907	188,196
Excess (Deficit) Revenues Over/				
(Under) Expenditures	(288,653)	(316,592)	(122,589)	194,003
OTHER FINANCING SOURCES (USES):		27.040	25.040	
Transfers In	-	27,940	27,940	-
Transfers Out		(45,833)	(45,833)	
Total Other Financing Sources (Uses)	_	(17,893)	(17,893)	_
read randing reads (eses)		(11,050)	(17,050)	
Net Change in Fund Balance	(288,653)	(334,485)	(140,482)	194,003
Fund Balance, Beginning of Year	992,413	992,413	992,413	-
Prior Year Encumbrances Appropriated	23,978	23,978	23,978	
Fund Balance, End of Year	\$ 727,738	\$ 681,906	\$ 875,909	\$ 194,003

# CLARK COUNTY, OHIO

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Domestic Relations Court Special Revenue Fund For the Year Ended December 31, 2022

DDVDVIEG	Original Budget		Final Budget		 Actual		Variance with Final Budget	
REVENUES: Fees, Fines and Forfeitures	\$	50,000	\$	50,000	\$ 75,107	\$	25,107	
Total Revenues		50,000		50,000	75,107		25,107	
EXPENDITURES:								
Current:								
General Government:  Judicial:								
Domestic Relations Judicial:								
Personnel and Fringes		-		3,045	3,042		3	
Operating Expenses		7,948		7,993	 7,991		2	
Total Expenditures		7,948		11,038	 11,033		5	
Net Change in Fund Balance		42,052		38,962	64,074		25,112	
Fund Balance, Beginning of Year		396,286		396,286	396,286		-	
Prior Year Encumbrances Appropriated		7,948		7,948	 7,948			
Fund Balance, End of Year	\$	446,286	\$	443,196	\$ 468,308	\$	25,112	

	Original Budget				Actual		ance with I Budget
REVENUES:							
Charges for Services	\$	54,450	\$	54,450	\$	47,324	\$ (7,126)
Total Revenues		54,450		54,450		47,324	 (7,126)
EXPENDITURES:							
Current:							
General Government:							
Judicial:							
Probate Computer Maintenance:							
Operating Expenses		20,000		20,000		10,000	10,000
Indigent Guardianship:							
Operating Expenses		40,000		40,000		8,186	31,814
Conduct of Business:							
Operating Expenses		1,500		1,500		-	1,500
Probate Computer Research:							
Operating Expenses		18,000		18,000		3,020	14,980
Probate Special Projects:							
Operating Expenses		5,000		5,000			 5,000
Total Expenditures		84,500		84,500		21,206	63,294
1				- <del>/</del>			 
Net Change in Fund Balance		(30,050)		(30,050)		26,118	56,168
Fund Balance, Beginning of Year		190,118		190,118		190,118	 -
Fund Balance, End of Year	\$	160,068	\$	160,068	\$	216,236	\$ 56,168

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES: Intergovernmental Charges for Services	\$ 1,230,170 768,000	\$ 921,295 768,000	\$ 808,848 447,679	\$ (112,447) (320,321)
Fees, Fines and Forfeitures Other Revenue	30,150 358,380	30,150 788,380	28,810 699,036	(1,340) (89,344)
Total Revenues	2,386,700	2,507,825	1,984,373	(523,452)
EXPENDITURES:				
Current:				
General Government:  Judicial:				
Mediation Pilot Project:				
Personnel and Fringes	122,588	122,588	117,764	4,824
Operating Expenses	9,000	9,000	1,011	7,989
Juvenile Court Computer Maintenance:				
Operating Expenses	50,000	50,000	-	50,000
Juvenile Court Legal Research:				
Operating Expenses	3,850	3,850	3,418	432
Felony Delinquent Care & Custody:				
Personnel and Fringes	684,135	697,985	660,985	37,000
Operating Expenses	377,714	416,864	366,988	49,876
VOCA/CASA Grant:				
Personnel and Fringes	19,477	23,677	23,411	266
Operating Expenses	100	100	43	57
Special Projects Youth/Family Services:				
Operating Expenses	150,000	150,000	133,272	16,728
Title IV-E Contract:				
Personnel and Fringes	183,100	183,100	105,784	77,316
Operating Expenses	574,201	368,701	361,049	7,652
Title IV-E Juvenile Probation:				
Personnel and Fringes	11,750	11,750	-	11,750
Operating Expenses	12,937	42,938	40,938	2,000
Youth Treatment Court:				
Personnel and Fringes	-	41,287	15,343	25,944
Operating Expenses	211,800	159,273	86,267	73,006
Family Treatment Court:				
Personnel and Fringes	136,422	149,497	144,628	4,869
Operating Expenses	124,000	110,925	59,283	51,642
Total Expenditures	2,671,074	2,541,535	2,120,184	421,351
Net Change in Fund Balance	(284,374)	(33,710)	(135,811)	(102,101)
Fund Balance, Beginning of Year	886,308	886,308	886,308	-
Prior Year Encumbrances Appropriated	201,202	201,202	201,202	
Fund Balance, End of Year	\$ 803,136	\$ 1,053,800	\$ 951,699	\$ (102,101)

REVENUES: Fees, Fines and Forfeitures		Original Budget		Final Budget		Actual \$ 19,688		Variance with Final Budget \$ 19,688	
Total Revenues						19,688		19,688	
EXPENDITURES:  Current:  General Government:  Judicial:  MC-IDI&AM:									
Operating Expenses		10,917		10,917				10,917	
Total Expenditures		10,917		10,917				10,917	
Net Change in Fund Balance		(10,917)		(10,917)		19,688		30,605	
Fund Balance, Beginning of Year		166,801		166,801		166,801		-	
Prior Year Encumbrances Appropriated		10,917		10,917		10,917			
Fund Balance, End of Year	\$	166,801	\$	166,801	\$	197,406	\$	30,605	

		Original Budget		Final Budget		Actual		ance with
REVENUES:	_		_		_		_	
Charges for Services	\$	43,000	\$	43,000	\$	74,690	\$	31,690
Total Revenues		43,000		43,000		74,690		31,690
EXPENDITURES:								
Current:								
General Government:  Judicial:								
Clerk of Courts Home Arrest Monitoring:								
Operating Expenses		55,341		55,342		18,605		36,737
Operating Expenses	-	33,311	-	33,312		10,003		30,737
Total Expenditures		55,341		55,342		18,605		36,737
1		<u> </u>	-	<u> </u>		<del></del> _		
Excess (Deficit) Revenues Over/								
(Under) Expenditures		(12,341)		(12,342)		56,085		68,427
•								
OTHER FINANCING SOURCES (USES):								
Transfers Out				(27,940)		(27,940)		
Total Other Financing Sources (Uses)		-		(27,940)		(27,940)		
Net Change in Fund Balance		(12,341)		(40,282)		28,145		68,427
Eyed Dalamas Daginning of Voca		112 702		112 702		112 702		
Fund Balance, Beginning of Year		113,703		113,703		113,703		-
Prior Year Encumbrances Appropriated		17,341		17,341		17,341		_
That I can Encamorances Appropriated		17,511		17,511		17,511		
Fund Balance, End of Year	\$	118,703	\$	90,762	\$	159,189	\$	68,427

		Original Budget	Final Budget		Actual		Variance with Final Budget	
REVENUES:	Ф		Ф	221.260	Ф	252.000	Ф	21.720
Intergovernmental	\$	-	\$	331,260	\$	352,988	\$	21,728
Charges for Services		-		-		106,721		106,721
Total Revenues				331,260		459,709		128,449
EXPENDITURES:								
Current:								
General Government:								
Legislative and Executive:								
Elections Education:								
Personnel and Fringes		-		17,542		17,542		-
Operating Expenses				314,410		315,525		(1,115)
Total Expenditures				331,952		333,067		(1,115)
Net Change in Fund Balance		-		(692)		126,642		127,334
Fund Balance, Beginning of Year		391,687		391,687		391,687		
Fund Balance, End of Year	\$	391,687	\$	390,995	\$	518,329	\$	127,334

	Original Budget	Final Budget		Actual		Variance with Final Budget	
REVENUES:							
Licenses and Permits	\$ 6,000	\$	6,000	\$	5,854	\$	(146)
Total Revenues	 6,000		6,000		5,854		(146)
EXPENDITURES:							
Current:							
General Government:							
Legislative and Executive:							
Recorder Housing:							
Operating Expenses	 10,000		10,000		6,095		3,905
Total Expenditures	 10,000		10,000		6,095		3,905
Net Change in Fund Balance	(4,000)		(4,000)		(241)		3,759
Fund Balance, Beginning of Year	 10,515		10,515		10,515		
Fund Balance, End of Year	\$ 6,515	\$	6,515	\$	10,274	\$	3,759

REVENUES:	Original Budget		Final Budget		Actual		Variance with Final Budget	
Total Revenues	\$ 	\$		\$		\$		
EXPENDITURES: Current: Public Safety: Total Expenditures	 							
Net Change in Fund Balance	-		-		-		-	
Fund Balance, Beginning of Year	 32,340		32,340		32,340			
Fund Balance, End of Year	\$ 32,340	\$	32,340	\$	32,340	\$	-	

### CLARK COUNTY, OHIO

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Emergency Management Special Revenue Fund For the Year Ended December 31, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget	
REVENUES:					
Intergovernmental	\$ 23,500	\$ 23,500	\$ 25,342	\$ 1,842	
Other Revenue	19,000	19,000	25,578	6,578	
Total Revenues	42,500	42,500	50,920	8,420	
EXPENDITURES:					
Current:					
Public Safety:					
Emergency Planning:					
Personnel and Fringes	5,861	7,168	2,856	4,312	
Operating Expenses	29,305	27,998	24,837	3,161	
Hazardous Materials:					
Operating Expenses	95,935	95,935	49,408	46,527	
Total Expenditures	131,101	131,101	77,101	54,000	
Net Change in Fund Balance	(88,601)	(88,601)	(26,181)	62,420	
Fund Balance, Beginning of Year	121,955	121,955	121,955	-	
Prior Year Encumbrances Appropriated	25,240	25,240	25,240		
Fund Balance, End of Year	\$ 58,594	\$ 58,594	\$ 121,014	\$ 62,420	

	•	ginal Iget	Final Budget		Actual		Variance with Final Budget	
REVENUES:						_		
Special Assessments	\$	71,779	\$	71,779	\$	75,675	\$	3,896
Total Revenues		71,779		71,779		75,675		3,896
EXPENDITURES:								
Current:								
Public Works:								
Ditch Maintenance Rotary:								
Operating Expenses		230,871		230,871		217,141		13,730
Total Expenditures		230,871		230,871		217,141		13,730
Net Change in Fund Balance	(	159,092)		(159,092)		(141,466)		17,626
Fund Balance, Beginning of Year		70,886		70,886		70,886		-
Prior Year Encumbrances Appropriated		127,859		127,859		127,859		
Fund Balance, End of Year	\$	39,653	\$	39,653	\$	57,279	\$	17,626

	Original Budget		Final Budget		Actual		Variance with Final Budget	
REVENUES: Fees, Fines and Forfeitures Other Revenue	\$	220,000 2,500	\$	220,000 2,500	\$	178,168 4,387	\$	(41,832) 1,887
Total Revenues		222,500		222,500		182,555		(39,945)
EXPENDITURES: Current: General Government: Judicial: Personnel and Fringes Operating Expenses		127,910 195,580		135,910 187,580		129,135 91,392		6,775 96,188
Total Expenditures		323,490		323,490		220,527		102,963
Net Change in Fund Balance		(100,990)		(100,990)		(37,972)		63,018
Fund Balance, Beginning of Year		783,982		783,982		783,982		-
Prior Year Encumbrances Appropriated		65,330		65,330		65,330		
Fund Balance, End of Year	\$	748,322	\$	748,322	\$	811,340	\$	63,018

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Clark County Reutilization Land Bank For the Year Ended December 31, 2022

The Corporation is not bound by the budgetary laws prescribed by the Ohio Revised Code for taxing governmental entities.

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis General Bond Retirement Debt Service Fund For the Year Ended December 31, 2022

DEVENIEG		riginal Budget	 Final Budget		Actual		nce with I Budget
REVENUES:							
Total Revenues	\$		 	\$		\$	
EXPENDITURES:							
Debt Service:							
Bond Principal		1,780,000	1,780,000		1,780,000		-
Interest		583,156	 583,156	_	583,155	-	1
Total Expenditures		2,363,156	2,363,156		2,363,155		1
Excess (Deficit) Revenues Over/							
(Under) Expenditures		2,363,156)	 (2,363,156)		(2,363,155)		1
OTHER FINANCING SOURCES (USES):							
Transfers In		2,363,000	 2,363,000		2,363,000		
Total Other Financing Sources (Uses)	:	2,363,000	 2,363,000		2,363,000		
Net Change in Fund Balance		(156)	(156)		(155)		1
Fund Balance, Beginning of Year		7,332	 7,332		7,332		
Fund Balance, End of Year	\$	7,176	\$ 7,176	\$	7,177	\$	1

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Human Services Bond Retirement Debt Service Fund For the Year Ended December 31, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES:				
Total Revenues				
EXPENDITURES: Debt Service:				
Principal Interest	147,000 36,089	147,000 36,089	147,000 36,088	1
Total Expenditures	183,089	183,089	183,088	1
Net Change in Fund Balance	(183,089)	(183,089)	(183,088)	1
Fund Balance, Beginning of Year	232,269	232,269	232,269	
Fund Balance, End of Year	\$ 49,180	\$ 49,180	\$ 49,181	\$ 1

CLARK COUNTY, OHIO

Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis
Permanent Improvement Capital Projects Fund
For the Year Ended December 31, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES:				
Intergovernmental	\$ -	\$ -	\$ 162,546	\$ 162,546
Other Revenue			40,328	40,328
Total Revenues		<u> </u>	202,874	202,874
EXPENDITURES:				
Capital Outlay:				
Operating Expenses	117,674	117,674	117,674	_
Capital Asset Expense	4,203,931	4,203,931	3,748,567	455,364
Total Expenditures	4,321,605	· · · · · · · · · · · · · · · · · · ·	3,866,241	455,364
Excess (Deficit) Revenues Over/ (Under) Expenditures	(4,321,605	(4,321,605)	(3,663,367)	658,238
OTHER FINANCING SOURCES (USES): Proceeds from Sale of Capital Assets Transfers In	1,897,950	1,897,950	171,056 1,897,950	171,056
Total Other Financing Sources (Uses)	1,897,950	1,897,950	2,069,006	171,056
Net Change in Fund Balance	(2,423,655	(2,423,655)	(1,594,361)	829,294
Fund Balance, Beginning of Year	964,250	964,250	964,250	-
Prior Year Encumbrances Appropriated	1,460,079	1,460,079	1,460,079	
Fund Balance, End of Year	\$ 674	\$ 674	\$ 829,968	\$ 829,294

CLARK COUNTY, OHIO
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis
DoDD Capital Projects Fund
For the Year Ended December 31, 2022

		Original Budget		Final Budget		Actual		riance with nal Budget
REVENUES: Other Revenue	\$	35,000	\$	35,000	\$		\$	(35,000)
Other Revenue	φ	33,000	Ф	33,000	Φ		Ф	(33,000)
Total Revenues		35,000		35,000				(35,000)
EXPENDITURES:								
Capital Outlay: Operating Expenses		772,484		772,484		501,874		270,610
Total Expenditures		772,484		772,484		501,874		270,610
Excess (Deficit) Revenues Over/ (Under) Expenditures		(737,484)		(737,484)		(501,874)	_	235,610
OTHER FINANCING SOURCES (USES): Transfers In		454,500		454,500		454,500		
Total Other Financing Sources (Uses)		454,500		454,500		454,500		
Net Change in Fund Balance		(282,984)		(282,984)		(47,374)		235,610
Fund Balance, Beginning of Year		35,775		35,775		35,775		-
Prior Year Encumbrances Appropriated		282,984		282,984		282,984		
Fund Balance, End of Year	\$	35,775	\$	35,775	\$	271,385	\$	235,610

CLARK COUNTY, OHIO

Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis
Bridge Replacement Capital Projects Fund
For the Year Ended December 31, 2022

REVENUES:	ginal idget	inal udget	_	Actual	riance with nal Budget
Intergovernmental	\$ 	\$ 	\$	1,649,468	\$ 1,649,468
Total Revenues	 	 		1,649,468	 1,649,468
EXPENDITURES:					
Capital Outlay: Operating Expenses	 	 		1,649,468	 (1,649,468)
Total Expenditures	 	 		1,649,468	 (1,649,468)
Net Change in Fund Balance	-	-		-	-
Fund Balance, Beginning of Year	 	 			 
Fund Balance, End of Year	\$ 	\$ 	\$		\$ 

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis County Resurfacing Capital Projects Fund For the Year Ended December 31, 2022

DEVENIEC.	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES: Intergovernmental	\$ 7,409,249	\$ 7,467,529	\$ 1,799,786	\$ (5,667,743)
Total Revenues	7,409,249	7,467,529	1,799,786	(5,667,743)
EXPENDITURES:				
Capital Outlay: Operating Expenses	7,409,249	7,467,529	1,799,786	5,667,743
Total Expenditures	7,409,249	7,467,529	1,799,786	5,667,743
Net Change in Fund Balance	-	-	-	-
Fund Balance, Beginning of Year				
Fund Balance, End of Year	\$	\$ -	\$ -	\$ -

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Veteran's Park Renovation Capital Projects Fund For the Year Ended December 31, 2022

REVENUES:	Original Budget	Final Budget	Actual	Variance with Final Budget
Total Revenues	<u>\$</u>	\$ -	\$ -	\$ -
EXPENDITURES:				
Total Expenditures				
Net Change in Fund Balance	-	-	-	-
Fund Balance, Beginning of Year	123,610	123,610	123,610	
Fund Balance, End of Year	\$ 123,610	\$ 123,610	\$ 123,610	\$ -

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Chase Stewart Blind Relief Permanent Fund For the Year Ended December 31, 2022

REVENUES:		iginal ıdget	Final udget	 Actual	nce with Budget
Total Revenues	<u>\$</u>		\$ -	\$ -	\$ 
EXPENDITURES:					
Total Expenditures			 	 	 
Net Change in Fund Balance		-	-	-	-
Fund Balance, Beginning of Year		8,603	 8,603	 8,603	 
Fund Balance, End of Year	\$	8,603	\$ 8,603	\$ 8,603	

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Chase Stewart Soldier Relief Permanent Fund For the Year Ended December 31, 2022

		Original Budget	Final Budget	 Actual	iance with al Budget
REVENUES: Investment Income	\$	-	\$ -	\$ 1,156	\$ 1,156
Total Revenues		-	 -	1,156	 1,156
EXPENDITURES: Current: Human Services:					
Operating Expenses		5,000	 5,000	 	 5,000
Total Expenditures		5,000	 5,000	 	 5,000
Net Change in Fund Balance		(5,000)	(5,000)	1,156	6,156
Fund Balance, Beginning of Year	_	105,761	 105,761	 105,761	 
Fund Balance, End of Year	\$	100,761	\$ 100,761	\$ 106,917	\$ 6,156

# STATISTICAL



SECTION



### **Statistical Tables**

This part of the County's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

### **Contents**

Financial Trends  These schedules contain trend information to help the reader understand how the County's financial position has changed over time.	S-3 - S-7
Revenue Capacity	S-8 – S-16
These schedules contain information to help the reader understand and assess the factors affecting the County's ability to generate its most significant local revenue sources, the property tax and the sales tax.	
Debt Capacity	S-18 – S-21
These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.	
Economic and Demographic Information  These schedules offer economic and demographic indicators to help the reader understand the environment within which the County's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	S-22 – S-23
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.	S-24 – S-33

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.



CLARK COUNTY, OHIO

Net Position by Component Last Ten Fiscal Years (Accrual Basis of Accounting)

	2013 (Restated)	2014	2015	2016	2017	2018	2019 (Restated)	2020	2021	2023
Governmental Activities:	(Mestated)	(Mestated)	0000		(melana)		(Mestated)	0000		7701
Net Investment in Capital Assets Restricted	\$ /4,//8,2/3 62,916,204	\$ //,/15,865 69,359,857	\$ 80,097,568 46,512,730	\$ 86,243,359 61,976,997	\$ 93,257,881 65,190,380	\$ 93,738,262 79,876,103	\$ 98,049,010 88,763,178	\$ 97,022,698 100,688,222	\$ 100,121,352 106,091,597	\$ 103,399,408 116,570,037
Unrestricted	15,324,960	(46,305,084)	(10,145,156)	(18,364,857)	(55,968,345)	(67,739,009)	(67,189,165)	(68,698,368)	(31,932,281)	(25,828,458)
Total Governmental Activities Net Position	\$ 153,019,437	\$ 100,770,638	\$ 116,465,142	\$ 129,855,499	\$ 102,479,916	\$ 105,895,356	\$ 119,623,023	\$ 129,012,552	\$ 174,280,668	\$ 194,140,987
Business-Type Activities:										
Net Investment in Capital Assets	\$ 14,819,051		\$ 14,673,853	\$ 14,772,163	\$ 14,861,112	\$ 15,019,020	\$ 15,201,560	\$ 15,079,951	\$ 16,295,878	\$ 16,338,372
Unrestricted	10,061,804	7,167,133	7,557,559	8,045,251	7,667,178	7,872,011	5,173,573	5,519,170	8,857,673	10,612,830
Total Business-Type Activities Net Position	\$ 24,880,855	\$ 21,813,780	\$ 22,231,412	\$ 22,817,414	\$ 22,528,290	\$ 22,891,031	\$ 20,375,133	\$ 20,599,121	\$ 25,153,551	\$ 26,951,202
Primary Government:										
Net Investment in Capital Assets	\$ 89,597,324	\$ 92,362,512		\$ 101,015,522	\$ 108,118,993	\$ 108,777,282	\$ 113,250,570	\$ 112,102,649	\$ 116,417,230	\$ 119,737,780
Restricted	62,916,204	69,359,857		61,976,997	65,190,380	79,876,103	88,763,178	100,688,222	106,091,597	116,570,037
Unrestricted	25,386,764	(39,137,951)	(2,587,597)	(10,319,606)	(48,301,167)	(59,866,998)	(62,015,592)	(63,179,198)	(23,074,608)	(15,215,628)
Total Primary Government Net Position	\$ 177,900,292	\$ 122,584,418	\$ 138,696,554	\$ 152,672,913	\$ 125,008,206	\$ 128,786,387	\$ 139,998,156	\$ 149,611,673	\$ 199,434,219	\$ 221,092,189

- Accounting standards require that net position be reported in three components in the financial statement: net investment in Capital Assets; Restricted; and Unrestricted. Net position is considered restricted when (1) an external party, such as the state or federal government, places a restriction on how the resources may be used, or (2) enabling legislation is enacted by the County.

<sup>-</sup> Due to the implementation of GASB Statement No. 68, year 2017 has been restated to reflect changes. However, we are unable to restate numbers for years 2012 to 2013 due to information not being available.

- Due to the implementation of GASB Statement No. 75, year 2017 has been restated to reflect changes. However, we are unable to restate numbers for years 2012 to 2018 due to information not being available.

- Due to the implementation of GASB Statement No. 84, year 2019 has been restated to reflect changes. However, we are unable to restate numbers for years 2012 to 2018 due to information not being available.

CLARK COUNTY, OHIO
Changes in Net Position
Last Ten Fiscal Years (Accrual Basis of Accounting)

2022	\$ 20,799,907 13,852,438	17,332,831 11,426,745	14,587,042	2,031,554	107,999,887	5,325,759	2,390,804	11,030,566	\$ 119,030,453	\$ 7,635,900	3,413,287	812,952 896,531	1,005,001 858,813	46,907,962 3,767,271	65,964,516	5.092.951	2,967,728	682,296	10,045,336	\$ 76,009,852 (Continued)
2021		9,829,680 14,721,053	10,458,381	1,834,887	78,748,494	4,324,853	2,080,394	8,226,849	\$ 86,975,343	\$ 5,968,368	3,409,306	1,615,439 852,673	1,516,969 895,674	42,590,739 1,786,721	59,470,427	5.395,489	2,805,154		9,626,280	\$ 69,096,707
2020	\$ 20,795,491	17,640,182 13,767,835	17,275,826	1,883,898	119,686,483	4,986,779	2,252,544	9,468,891	\$ 129,155,374	\$ 6,169,269	3,666,172	1,990,275 851,394	754,120 872,067	49,308,451 751,092	64,998,505	4.643.679	2,784,377	. 0	7,658,890	\$ 72,657,395
2019	\$ 16,499,147	17,822,266 11,661,310	30,676,624	2,002,062	113,432,156	5,603,086	2,638,560	10,780,711	\$ 124,212,867	\$ 5,246,164	2,998,755 587,829	2,358,588 982,393	1,565,760 853,729	42,853,450 3,687,434	61,134,102	5.103.480	2,594,736		7,943,564	\$ 69,077,666
2018	\$ 16,044,394	19,710,767 12,721,125	17,871,330	2,062,855	114,014,611	4,404,728	2,198,944	6,603,672	\$ 120,618,283	\$ 6,168,313	2,151,926 675,636	1,369,243 999,033	689,241 855,810	42,519,550 3,332,347	58,761,099	4.270,779	2,500,897	•	6,771,676	\$ 65,532,775
2017	\$ 12,456,150	18,558,353 15,124,939	18,788,505	1,146,312	119,515,012	4,058,570	2,125,491	6,184,061	\$ 125,699,073	\$ 6,128,385	2,700,558 564,754	924,939 994,357	6,743,556 841,626	44,225,707 3,690,896	66,814,778	4.241.391	2,314,242	•	6,555,633	\$ 73,370,411
2016	\$ 11,994,315 14,921,160	17,363,981 12,097,572	18,045,496	181,617	108,771,988	3,778,078	2,142,105	5,920,183	\$ 114,692,171	\$ 5,925,401	2,713,493	855,638 1,072,985	3,430,748 778,173	44,269,727 5,961,526	65,793,208	3.895.702	2,320,852	1	6,216,554	\$ 72,009,762
2015	\$ 11,425,270	16,202,935 12,719,781	31,919,917	1,119,238	105,397,975	3,755,097	2,031,605	5,786,702	\$ 111,184,677	\$ 5.286,061	3,243,881 592,518	794,487 1,112,169	3,525,714 823,172	42,079,461 9,057,136	66,514,599	3.671.156	2,170,548	000	5,928,892	\$ 72,443,491
2014	\$ 16,025,117	16,897,710 8,556,789	33.164.837	885,340	110,359,621	3,473,962	1,946,591	5,420,553	\$ 115,780,174	\$ 5.242.286	2,660,834 612,300	602,530 483,685	4,106,580 792,336	43,945,748 9,070,538	67,516,837	3,871.864	2,511,546	- 01	6,394,116	\$ 73,910,953
2013 (Restated)	\$ 15,062,985	16,059,605 8,141,523	36.813.382	1,184,691	113,335,108	3,411,780	1,651,065	5,062,845	\$ 118,397,953	\$ 5,573,352	3,017,413	684,653 569,051	6,976,364 829,601	45,541,868 6,873,131	70,820,729	3.739.775	2,250,480	- 626 6	10,342,826	\$ 81,163,555
	Expenses: Primary Government: Governmental Activities: General Government: Legislative & Executive	Public Safety Public Works	Health Human Services	Construction and Recreation	Total Governmental Activities Expenses	Business-Type Activities: Sewer	Water 9-1-1 Disnatchino	Total Business-Type Activities Expenses	Total Primary Government Expenses	Program Revenues: Governmental Activities: Charges for Services: General Government: Legislative & Executive	Judicial Public Safety/Security of Persons & Property	Public Works Health	Human Services Conservation and Recreation	Operating Grants and Contributions Capital Grants and Contributions	Total Governmental Activities Program Revenues	Business-Type Activities: Charges for Services: Sewer	Water 9-1-1 Disnatchino	Operating Grants and Contributions	Capital Oranis and Contributions Total Business-Type Activities Program Revenues	Total Primary Government Program Revenues

CLARK COUNTY, OHIO
Changes in Net Position
Last Ten Fiscal Years (Accrual Basis of Accounting)
(Continued)

				(commuca)						
	2013 (Restated)	2014	2015	2016	2017	2018	2019	2020	2021	2022
Net (Expense)/Revenue: Governmental Activities Business-Type Activities Total Primary Government Net (Expense)/Revenue	\$ (42,514,379) 5,279,981 \$ (37,234,398)	\$ (42,842,784) 973,563 \$ (41,869,221)	\$ (38,883,376) 142,190 \$ (38,741,186)	\$ (42,978,780) 296,371 \$ (42,682,409)	\$ (52,700,234) 371,572 \$ (52,328,662)	\$ (55,253,512) 168,004 \$ (55,085,508)	\$ (52,298,054) (2,837,147) \$ (55,135,201)	\$ (54,687,978) (1,810,001) \$ (56,497,979)	\$ (19,278,067) 1,399,431 \$ (17,878,636)	\$ (42,035,371) (985,230) \$ (43,020,601)
General Revenues and Other Changes in Net Position: Governmental Activities: Taxes: Property Taxes Levied for: General Purposes	ion: \$ 3,570,743	\$ 3,623,485	\$ 3,682,345	\$ 3,565,163	\$ 3,705,123	\$ 3,793,355	\$ 3,836,513	\$ 4,092,453	\$ 4,343,787	\$ 4,379,922
Department of Developmental Disabilities Children's Services	9,672,892	9,866,644 5,819,836	9,866,518 5,776,652	9,881,288 5,891,192	10,070,223	10,316,419 5,967,652	10,382,155 6,002,415	10,501,592 6,069,403	10,747,613 6,206,413	10,832,872 6,257,784
Semor Citizen's Historical Society	1,897,567	1,930,709		1,905,292	1,947,798	1,989,214	2,000,805 677,034	5,222,178 684,123	3,266,045 698,416	3,295,518
Permissive Sales Grants and Contributions not Restricted	22,772,072	23,856,108	25,014,910	25,740,904	25,138,402	23,472,414	25,854,322	27,572,740	30,852,914	31,079,691
to Specific Programs Investment Income	5,301,018 882,881	5,091,033 249,910	4,972,935	6,150,162 1,022,118	6,147,505 817,002	6,715,940 2,645,670	6,817,655 4,294,530	6,610,793 3,288,433	8,942,755 (1,666,824)	6,880,586 (3,650,197)
Gann on Sale of Capital Assets Other Revenue Transfers	1,966,741	1,913,010	670,937 1,735,601	2,213,018	1,610,365	3,100,635	2,245,976 604,875	1,949,712 (1,793,899)	4,039,064 (2,884,000)	- 4,418,632 (2,303,900)
Total Governmental Activities	51,856,822	52,350,735	54,577,880	56,369,137	55,279,812	58,668,952	62,716,280	64,197,528	64,546,183	61,895,690
Business-Type Activities: Investment Income Gain on Sale of Capital Assets Other Revenue Transfers Total Business-Type Activities	2,950	145,822	3,073	2,594	135,663	194,737	214,186 (604,875) (390,689)	240,090 1,793,899 2,033,989	270,999 2,884,000 3,154,999	51,246 427,735 2,303,900 2,782,881
Total Primary Government	\$ 52,159,730	\$ 52,496,557	\$ 54,853,322	\$ 56,658,768	\$ 55,415,475	\$ 58,863,689	\$ 62,325,591	\$ 66,231,517	\$ 67,701,182	\$ 64,678,571
Change in Net Position Governmental Activities Business-Type Activities Total Primary Government Change in Net Position	\$ 9,342,443 5,582,889 \$ 14,925,332	\$ 9,507,951 1,119,385 \$ 10,627,336	\$ 15,694,504 417,632 \$ 16,112,136	\$ 13,390,357 586,002 \$ 13,976,359	\$ 2,579,578 507,235 \$ 3,086,813	\$ 3,415,440 362,741 \$ 3,778,181	\$ 10,418,226 (3,227,836) \$ 7,190,390	\$ 9,509,550 223,988 \$ 9,733,538	\$ 45,268,116 4,554,430 \$ 49,822,546	\$ 19,860,319 1,797,651 \$ 21,657,970

CLARK COUNTY, OHIO
Fund Balances, Governmental Funds
Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

2022	<b>⇔</b>	\$ 271,456 106,579,564 7,177 (19,480)
2021	\$ 1,393,998 12,649,301 14,877,005 \$ 28,920,304	\$ 1,450,340 98,064,191 7,332 (13,435) \$ 99,508,428
2020	\$ 1,093,056 11,764,267 15,747,337 \$ 28,604,660	\$ 423,392 92,643,129 11,456 - - \$ 93,077,977
2019	\$ 941,733 9,211,759 12,993,937 \$ 23,147,429	\$ 309,988 85,461,642 - - (30,140) \$ 85,741,490
2018	\$ 811,218 7,357,672 12,559,074 \$ 20,727,964	\$ 278,399 87,937,381 - - (117,295) \$ 88,098,485
2017	\$ 805,303 6,967,703 12,074,121 \$ 19,847,127	\$ 296,983 63,623,212 125,310 - (158,869) \$ 63,886,636
2016	\$ 731,342 5,942,382 12,145,955 \$ 18,819,679	\$ 400,057 \$7,016,527 \$3,308 (118,973) \$ 57,350,919
2015	\$ 769,125 7,914,020 8,424,053 \$ 17,107,198	\$ 309,287 43,912,757 53,306 
2014	\$ 551,979 7,397,756 7,483,867 \$ 15,433,602	\$ 441,207 40,313,216 53,302 (1,517,225) \$ 39,290,500
2013	\$ 876,872 6,542,852 8,105,217 \$ 15,524,941	\$ 512,442 34,949,483 - - (1,842,453) \$ 33,619,472
	General Fund: Nonspendable Assigned Unassigned Total General Fund	All Other Governmental Funds: Nonspendable Restricted Committed Assigned Unassigned Total All Other Governmental Funds

CLARK COUNTY, OHIO
Changes in Fund Balances, Governmental Funds
Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

,	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Revenues: Taxes Permissive Sales Tax Intergovernmental Operating Grants Charges for Services Licenses and Permits Fees, Fines and Forfeitures Special Assessments Invosmment Income Property Sales Other Revenue	\$ 20,934,110 22,772,072 56,131,578 15,683,198 583,587 1,201,318 1,5229 1,061,176	\$ 21,240,674 23,856,108 56,192,707 13,531,297 471,597 1,081,195 123,855 205,124	\$ 21,236,830 25,014,910 54,445,089 13,565,973 703,691 1,170,222 144,423 934,825	\$ 21,242,935 25,740,904 55,183,442 13,460,004 855,116 972,248 106,992 975,280	\$ 21,566,538 25,138,402 53,763,313 16,799,543 843,230 1,055,057 144,009 830,984	\$ 22,734,293 23,472,414 52,646,911 818,483 11,022,307 881,887 1,043,393 15,006 2,374,216 64,816	\$ 22,898,922 25,854,322 49,749,423 217,383 12,301,721 1,114,379 1,031,982 131,676 4,424,168 8,914	\$ 26,569,749 27,572,740 56,018,593 29,734 12,070,598 1,416,678 1,416,678 1,911,634 8,914 1,911,634	\$ 25,262,274 30,852,914 53,497,710 6,494 12,421,636 1,769,432 1,491,823 66,003 66,003	\$ 25,470,878 31,079,691 57,657,506 282,291 12,733,385 1,342,881 1,329,793 7,5675 (3,539,846) 956,440
Expenditures: Current: General Government: Legislative and Executive Judicial Public Safety Public Norks Health Huan Services Conservation and Recreation	6,756,907 12,748,142 16,209,504 11,698,092 22,868,638 36,735,522 1,179,335	8,230,118 8,230,118 13,430,928 16,719,469 10,455,327 20,235,700 32,795,292 1,167,838	7,652,993 7,652,993 13,582,761 16,415,660 11,252,491 17,882,732 31,835,985	8,275,885 8,275,885 14,336,284 17,394,423 10,406,631 17,263,009 32,900,121 429,700	7,951,961 13,568,430 17,923,191 11,472,757 16,640,747 36,610,389	9,903,170 13,837,219 18,809,674 12,106,950 16,264,625 27,892,158 1,99,388	8,774,642 13,556,174 16,988,391 13,828,155 16,636,637 28,896,383 1,897,206	13,091,422 14,365,810 17,680,580 10,437,110 16,416,426 31,731,910	10,701,299 14,380,692 18,838,460 18,508,933 15,036,116 29,133,767	15,330,259 15,832,910 19,777,646 15,473,809 16,079,592 31,407,619 2,025,153
Capital Outlay Debt Service: Principal Issue Costs - Refunding Bonds Interest Total Expenditures	6,055,767 1,330,000 549,283 116,131,190	8,383,040 1,110,000 509,407 113,037,119	11,719,534 1,000,000 - 470,616 112,987,329	9,946,276 1,035,000 - 511,372 112,498,701	7,133,227 8,930,000 241,161 468,955 122,163,035	4,241,034 1,798,322 173,675 549,218 107,555,433	10,592,927 4,948,000 24,780 857,274 117,000,569	10,960,336 1,809,000 698,380 119,056,876	5,656,660 1,830,000 657,296 116,708,661	6,029,429 1,927,000 - 619,243 124,493,660
Excess Revenues over Expenditures	4,290,832	5,578,448	5,964,235	8,251,638	(411,594)	10,717,268	3,070,592	11,351,342	10,254,221	6,377,677
Other Financing Sources/(Uses): Issuance of Notes Issuance of Loans Issuance of Bonds Inception of Capital Lease Proceeds from Sale of Assets Transfers from Sale of Assets Other Financian Sources	- - - 30,183 3,372,869	- - - 1,241 3,500,658		7,805,000 - - 6,170 3,525,049	- - - 18,598 3,135,552	3,000,000 10,050,000 10,599 5,621,364	29,855 29,855 11,469,943	46,855	542,164 33,710 8,836,683	- - - 171,056 7,034,981
Refunding Debt Premium on Bonds Premium on Refunding Bonds Transfers Out Other Financing Uses - Payment to Refunded	- - (3,372,869) unded	- - (3,500,658)	(3,472,176)	- - (3,525,049)	12,105,000 - 869,283 (3,135,552)	423,077	1,193,000	- - (12,913,776)	- - - (12,920,683)	- - - (9,338,881)
Debt Escrow Agent Total Other Financing Sources (Uses)	30,183	1,241	732,761	7,811,170	7,974,759	13,483,676	(3,008,122)	(1,747,044)	(3,508,126)	_
Net Change in Fund Balance Debt Service as a Percentage of Noncapital Expenditures	3. 4,521,013 1.74%	3.5.7%089	3 0,030,930 1.46%	16,062,808	8.31%	\$ 24,200,944 2.33%	5.69%	2.27%	2.29%	2.21%

Tax Revenues by Source, Governmental Funds Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

Year	General Property Tax	Manufactured Home Tax	Permissive <sup>1</sup> Sales Tax	Total
2013	\$ 20,879,250	\$ 54,860	\$ 22,772,072	\$ 43,706,182
2014	21,185,398	55,276	23,856,108	45,096,782
2015	21,188,782	48,048	25,014,910	46,251,740
2016	21,202,571	40,364	25,740,904	46,983,839
2017	21,526,111	40,427	25,138,402	46,704,940
2018	22,676,838	57,455	23,472,414	46,206,707
2019	22,838,837	60,085	25,854,322	48,753,244
2020	26,504,968	64,781	27,572,740	54,142,489
2021	25,205,386	56,888	30,852,914	56,115,188
2022	25,409,734	61,144	31,079,691	56,550,569
% Change 2013 to				
2022	21.70%	11.45%	36.48%	29.39%

<sup>(1)</sup> Sales tax rate increased 1/2%.

Tax Revenues by Levy, Governmental Funds Last Ten Fiscal Years (Accrual Basis of Accounting)

Year	General Purposes	Department of Developmental Disabilities	Children's Services	Senior Citizen's	Historical Society	Total
2013	\$ 3,570,743	\$ 9,672,892	\$ 5,792,908	\$ 1,897,567	\$ -	\$ 20,934,110
2014	3,623,485	9,866,644	5,819,836	1,930,709	-	21,240,674
2015	3,682,345	9,866,518	5,776,652	1,911,315	_	21,236,830
2016	3,565,163	9,881,288	5,891,192	1,905,292	-	21,242,935
2017	3,705,123	10,070,223	5,843,394	1,947,798	-	21,566,538
2018	3,793,355	10,316,419	5,967,652	1,989,214	667,653	22,734,293
2019	3,836,513	10,382,155	6,002,415	2,000,805	677,034	22,898,922
2020	4,092,453	10,501,592	6,069,403	5,222,178	684,123	26,569,749
2021	4,343,787	10,747,613	6,206,413	3,266,045	698,416	25,262,274
2022	4,379,922	10,832,872	6,257,784	3,295,518	704,782	25,470,878
% Change 2013 to						
2022	22.66%	11.99%	8.02%	73.67%	100.00%	21.67%

Note: In 2011, the voter's of Clark County approved the replacement of the Children's Services levy. In 2017, the voter's of Clark County approved a .30 mill levy for the funding of the Clark County Historical Society.

In November 2019, the voters of Clark County approved a new Senior Citizen's 1.4 mill operating levy which overlapped a 1 mill levy that was to expire in 2020. Therefore, 2020 included collections on 2 levies accounting for the significant fluctuations between 2019 and 2021.

CLARK COUNTY, OHIO

Assessed and Estimated Actual Value of Taxable Property Last Ten Fiscal Years

Assessed Value	as a Percent	of Estimated	Actual Value	35.93%	36.01%	36.07%	36.12%	36.22%	36.38%	36.43%	36.53%	36.65%	36.78%
	Estimated	Actual Taxable	Value	\$ 6,370,809,795	6,327,299,864	6,304,915,002	6,287,670,660	6,519,635,766	6,531,047,743	6,590,708,960	7,081,676,606	7,126,749,489	7,180,196,585
	Total	Direct	Tax Rate	14.450	14.450	14.450	14.450	14.450	14.750	14.750	14.750	15.150	15.150
	Total Taxable	Assessed	Value	\$ 2,289,043,554	2,278,661,894	2,273,931,218	2,271,137,750	2,361,711,680	2,376,248,022	2,401,277,164	2,586,787,673	2,612,267,328	2,640,918,948
		Manufactured	Homes	\$ 9,814,454	9,573,044	9,194,518	7,611,730	7,930,860	7,344,772	7,021,544	7,724,503	8,401,918	8,947,888
		Public	Utility	\$ 80,653,990	88,331,710	93,487,700	100,092,780	114,242,700	131,055,900	137,776,050	158,104,220	172,329,800	184,917,640
		Public		\$ 700,980									
	REAL PROPERTY	Agricultural & Commercial &	Industrial	\$ 472,789,650	451,568,000	446,856,470	439,734,010	439,638,400	436,540,350	449,494,910	460,924,860	464,445,280	470,315,850
	R	Agricultural &	Residential	\$1,725,084,480	1,728,467,830	1,723,673,260	1,723,014,480	1,799,243,800	1,800,659,500	1,806,352,980	1,959,399,950	1,966,429,730	1,973,910,570
		Collection	Year	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
		Tax	Year	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021

## Note:

Real Property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

tangible personal property used in business in the State of Ohio. The assessed value of public utility personal property ranges from 25% of true value for machinery and equipment and 23% for inventories. The general business tangible personal property tax began being phased out in 2006. The for railroad property to 88% for electronic transmission and distribution property. General business tangible personal property is assessed at 25% The assessed value of real property (including public utility real property) is 35% of estimated true value. Personal property tax is assessed on all listing percentage was 18.75% for 2006, 12.5% for 2007, 6.25% for 2008, and zero for 2009. The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by the 10%, 2 1/2% and homestead exemptions before being billed. Beginning in the 2006 collection year, the 10% rollback for commercial/industrial property was eliminated. Beginning in 2011, tax collections relating to tangible personal property only consist of delinquent amounts as this tax has been eliminated as noted above.

CLARK COUNTY, OHIO
Property Tax Levies and Collections - Real, Utility and Tangible Taxes
Last Ten Fiscal Years

Accumulated Delinquencies	\$ 250,182	221,095	130,037	224,129	129,826	110,496	1,215,221	259,383	(91,635)	59,702
Total Collections as a % of Current Taxes Levied	%80.66	99.19%	99.52%	99.18%	99.53%	99.65%	%10.96	99.22%	100.29%	99.81%
Delinquent Taxes Collected as a Percent of Total Taxes Collected	3.79%	4.18%	4.05%	3.48%	3.54%	3.11%	3.22%	2.98%	4.47%	4.39%
Total Taxes Collected	\$ 27,003,653	27,125,112								
Delinquent Taxes Collected	\$ 1,023,895	1,132,777	1,103,395	948,587	983,615	896,136	941,013	984,502	1,416,775	1,405,335
Current Taxes Collected as a Percent of Taxes Levied	95.33%	95.05%	95.49%	95.73%	96.01%	96.52%	92.92%	96.26%	95.81%	95.43%
Current Taxes Collected	\$ 25,979,758	25,992,335	26,131,974	26,311,475	26,804,738	27,943,120	28,311,732	32,058,755	30,311,588	30,589,359
Current Taxes Levied	\$ 27,253,835	27,346,207	27,365,406	27,484,191	27,918,179	28,949,752	30,467,966	33,302,640	31,636,728	32,054,396
Collection Year	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Tax Year	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021

Property Tax Rates - Direct and Overlapping Governments (Per \$1,000 of Assessed Valuation) Last Ten Fiscal Years

Taxable Year:	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Collection Year:	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
CLARK COUNTY ENTITIES:										
General Fund (Inside Millage)	1.700	1.700	1.700	1.700	1.700	1.700	1.700	1.700	1.700	1.700
Board of Devlopmental Disabilities Levy	5.500	5.500	5.500	5.500	5.500	5.500	5.500	5.500	5.500	5.500
Children's Services Levy	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000
Senior Citizen's Levy	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.400	1.400
Clark County Park District Levy	0.600	0.600	0.600	0.600	0.600	0.600	0.600	0.600	0.600	0.600
Clark County Historical Society	-	-	-	-	-	0.300	0.300	0.300	0.300	0.300
Community Mental Health Levy	2.650	2.650	2.650	2.650	2.650	2.650	2.650	2.650	2.650	2.650
Total Clark County Entities	14.450	14.450	14.450	14.450	14.450	14.750	14.750	14.750	15.150	15.150
OTHER ENTITIES:										
Health District	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000
Clark County Public Library	1.320	1.320	1.320	1.320	1.320	1.320	1.320	1.320	1.320	1.320
New Carlisle Public Library	-	-	-	-	-	-	0.900	0.900	0.900	0.900
SCHOOL DISTRICTS:										
Clark Shawnee LSD	39.410	39.500	46.490	46.300	45.660	50.960	49.550	49.480	49.400	48.960
Greenon LSD	38.310	38.300	43.250	43.110	42.390	49.120	48.970	47.740	47.690	47.550
Northeastern LSD	48.100	48.080	48.090	48.080	48.010	47.990	55.500	54.850	54.660	54.630
Northwestern LSD	39.090	38.760	39.080	39.080	38.390	39.210	39.180	38.510	38.810	39.410
Southeastern LSD	41.390	40.680	40.600	40.610	40.320	40.330	40.490	40.520	40.520	40.480
Springfield CSD	64.020	64.600	65.050	65.260	64.930	64.410	64.440	63.420	64.150	64.020
Tecumseh LSD	45.780	46.020	45.790	46.120	45.460	45.440	45.810	44.020	43.890	43.770
Springfield/Clark County CTC	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000
Cedar Cliff LSD	41.600	42.700	42.200	40.200	40.330	40.860	40.810	40.340	40.330	40.620
Fairborn CSD	52.500	52.500	52.650	52.650	55.350	22.250	55.050	54.540	59.090	58.840
Yellow Springs EVSD	70.950	70.950	70.600	71.000	69.900	69.150	68.920	68.750	66.580	66.430
Greene County JVSD	3.450	3.450	3.450	3.450	3.450	3.450	4.480	4.430	4.320	4.320
MUNICIPALITIES:										
City of New Carlisle	11.000	11.000	11.000	11.000	11.000	11.000	14.000	14.000	14.000	14.000
-	4.090	4.120	4.130	4.130	4.120	4.130	4.110	4.090	4.080	4.070
City of Springfield	1.600		1.600	1.600		1.600	1.600	1.600		1.600
Village of Catawba Village of Donnelsville	9.500	1.600 9.500	9.500	9.500	1.600 9.500	9.500	9.500	9.500	1.600 9.500	9.500
Village of Enon	8.600	8.600	8.600	8.600	8.600	11.100	11.100	11.100	11.100	11.100
Village of North Hampton	6.600	6.600	6.600	6.600	6.600	6.600	6.600	6.600	6.600	6.600
Village of South Charleston	2.800	2.800	2.800	2.800	2.800	2.800	2.800	2.800	2.800	2.800
Village of South Charleston Village of South Vienna	1.600	1.600	1.600	1.600	1.600	1.600	1.600	1.600	1.600	1.600
Village of Tremont	2.400	2.400	2.400	2.400	2.400	2.400	2.400	2.400	2.400	2.400
Village of Clifton	9.000	9.000	9.000	11.000	11.000	11.000	11.000	11.000	11.000	11.000
TOWNSHIPS										
TOWNSHIPS:	7.000	7.000	7.000	7.000	7.000	0.200	0.200	0.200	0.200	0.200
Bethel Township	7.200	7.200	7.200	7.200	7.200	9.200	9.200	9.200	8.200	8.200
German Township	7.900	7.900	7.900	7.900	9.400	9.400	9.400	9.400	9.400	9.400
Green Township - Fire District #1	7.600	7.600	7.600	9.100	9.100	9.100	9.100	9.600	9.600	9.100
Green Township - Fire District #2	9.100	9.100	9.100	10.600	10.600	10.600	10.600	11.100	11.100	12.600
Harmony Township	7.400	7.400	7.400	7.400	7.400	7.400	7.400	7.400	7.400	7.400
Madison Township	6.100	6.100	6.100	6.100	6.100	6.100	6.100	6.100	6.600	6.600
Mad River Township	5.800	5.800	7.500	7.500	7.000	7.800	7.800	7.800	7.800	7.800
	7.050	7.050	8.050	8.050	8.050	8.050	8.050	8.050	8.050	8.050
Moorefield Township	0.000	0.000	0.000	0.000	10 250	10 250	10 250	10 250	10 250	10 0 50
Pike Township Pleasant Township	9.600 7.800	9.600 7.800	9.600 7.800	9.600 7.800	12.350 7.800	12.350 7.800	12.350 7.800	12.350 7.800	12.350 7.800	12.350 7.800

Principal Property Taxpayers 2022 and 2013

		20	022	
Taxpayer	Real Estate Assessed Value	Personal Property Assessed Value	Total Assessed Value	% of Total Assessed Value
American Transmission Systems Inc	- value	\$ 69,977,690	\$ 69,977,690	2.65%
Ohio Edison		63,769,200	63,769,200	2.41%
Columbia Gas of Ohio	1,241,330	21,476,560	22,717,890	0.86%
Columbia Gas Transmission	1,2 11,550	8,604,940	8,604,940	0.33%
Allied Park LLC	7,530,300	-	7,530,300	0.29%
Dayton Power & Light	7,550,500	_	7,330,300	0.00%
Javistar Inc	6,481,840	_	6,481,840	0.25%
opre America Corporation	5,912,360	_	5,912,360	0.22%
Ohio Masonic Home	6,555,310	_	6,555,310	0.25%
Springfield Surgical Properties	5,456,600	_	5,456,600	0.21%
pringincia surgical Properties			3,430,000	0.2170
Cotal	\$ 33,177,740	\$ 163,828,390	\$ 197,006,130	<u>7.47%</u>
otal Assessed Value	\$ 2,456,001,308	\$ 184,917,640	\$ 2,640,918,948	
		20	013	
	Real Estate	Personal Property	Total	% of Total
	Assessed	Assessed	Assessed	Assessed
Taxpayer	Value	Value	Value	Value
avistar International Corporation	\$ 10,471,090	\$ -	\$ 10,471,090	0.46%
Valmart Real Estate Business Trust	7,986,160	Ψ -	7,986,160	0.40%
pper Valley Mall LLC	7,158,090	_	7,158,090	0.3376
SPG Portfolio Two LLC	6,360,750	_	6,360,750	0.28%
riogy Healhcare of Springfield	5,866,620	_	5,866,620	0.26%
ldi Inc	5,594,490	_	5,594,490	0.24%
Phio Masonic Home	4,934,490	_	4,934,490	0.24%
mro Marketing Company	4,774,390	_	4,774,390	0.21%
merican Security Insurance Company	3,850,000	_	3,850,000	0.2176
itus Road LLC	3,502,040		3,502,040	0.15%
otal	\$ 60,498,120	\$ -	\$ 60,498,120	<u>2.65%</u>
Catal Assessed Valva		¢		
Total Assessed Value	\$ 2,289,043,554	\$ -	\$ 2,289,043,554	

The amounts presented represent the assessed values upon which the 2022 and 2013 taxes were levied.

The top taxpayer infomration for Personal Property is not available for 2013.

Taxable Sales by Category Last Ten Fiscal Years

	2013	2014	2015	2016
Regular Sales	\$ 5,551,078	\$ 4,358,067	\$ 3,839,443	\$ 4,400,273
Direct Pay	2,392,284	2,918,244	3,538,303	3,790,506
Sellers Use	2,447,095	2,805,848	2,923,593	3,071,116
Consumers Use	529,117	438,022	354,471	387,964
Motor Vehicle	3,255,895	3,409,673	3,658,197	3,675,451
Watercraft and Outboard Motors	30,947	22,515	26,871	41,065
Liquor Control	107,548	110,542	120,198	128,956
Voluntary Payments	23,568	13,781	22,927	6,025
Assessment Payments	109,388	89,968	118,860	90,941
Audit Payments	-	126,884	45,673	110,296
Sales Tax on Motor Fuel	4,580	5,953	4,947	4,379
Certified Assessment Payments	-	6,767	132,474	104,186
Statewide Master	8,491,475	8,474,595	8,557,510	8,390,414
Streamline Sales-Intrastate	10,880	5,622	6,093	7,921
Streamline Sales-Interstate	-	1,073	17,991	15,228
Streamline Use	-	-	-	23
Use Tax from Ohio IT 1040	-	-	-	-
Non-Resident Motor Vehicle	14,737	19,405	19,322	25,026
Transient Sales	-	1,305,064	1,902,576	1,782,590
Amnesty	83,711	15,944	3,077	1,869
Adjustments	-	(162)	-	-
Sales/Use Tax Refunds Approved	(50,210)	(30,727)	(24,941)	(33,316)
1% Administrative Rotary Fund	(230,021)	(240,970)	(252,675)	(260,009)
Total	\$ 22,772,072	\$ 23,856,108	\$ 25,014,910	\$ 25,740,904
Sales Tax Rate	1.50%	1.50%	1.50%	1.50%

Source: Ohio Department of Taxation

The rate may be imposed by the County Commissioners subject to referendum or approved by a majority of the voters within the County.

2017	2018	2019	2020	2021	2022
\$ 4,177,301	\$ 4,238,637	\$ 4,738,567	\$ 4,402,969	\$ 5,171,384	\$ 5,524,688
2,734,257	939,435	1,026,179	1,479,767	1,596,353	1,059,358
3,279,836	3,684,787	4,306,737	5,664,583	6,260,285	6,564,561
405,921	401,839	438,738	421,042	420,939	579,260
3,947,150	3,925,244	4,259,377	4,414,981	5,287,511	5,108,278
28,167	42,351	39,658	70,224	61,931	57,850
131,107	142,390	153,266	168,448	171,764	171,186
12,438	360	5,691	2,988	1,371	1,748
216,138	101,101	105,606	281,832	187,898	330,937
50,726	36,515	58,974	36,551	65,990	122,475
4,161	5,715	5,088	2,475	2,493	3,413
106,591	123,102	119,116	100,556	124,731	147,843
8,586,812	8,612,536	8,832,701	8,668,169	9,345,612	9,502,226
14,855	11,998	154,141	368,713	455,030	530,894
16,798	27,010	71,689	169,649	282,083	311,526
14	10	427	276	169	847
6,688	6,612	6,119	4,086	4,366	2,658
20,981	24,567	26,453	32,995	42,058	47,766
1,751,507	1,869,538	1,845,650	1,580,630	1,736,538	1,379,514
602	2,578	-	-	-	-
-	-	-	-	-	-
(99,724)	(486,816)	(78,701)	(19,681)	(53,946)	(53,401)
(253,924)	(237,095)	(261,154)	(278,513)	(311,646)	(313,936)
\$ 25,138,402	\$ 23,472,414	\$ 25,854,322	\$ 27,572,740	\$ 30,852,914	\$ 31,079,691
1.50%	1.50%	1.50%	1.50%	1.50%	1.50%

Sewer and Water Rates Last Ten Fiscal Years

		S	sewer		V	Vater	
Year	,	00 cubic ft.) y Minimun	` U	300 cubic ft.) 100 cubic ft.	600 cubic ft.) ly Minimun	` U	300 cubic ft.) 100 cubic ft.
2013	\$	16.34	\$	3.73	\$ 11.96	\$	3.15
2014		16.34		3.73	11.96		3.15
2015		16.34		3.73	11.96		3.15
2016		16.83		3.84	12.32		3.24
2017		17.25		3.94	12.63		3.32
2018		17.77		4.06	13.01		3.42
2019		18.39		4.20	13.47		3.54
2020		18.94		4.33	13.87		3.65
2021		18.94		4.33	13.87		3.65
2022		19.51		4.46	14.29		3.76

Sounce: Clark County Utilities Department



Ratios of Net General Bonded Debt Outstanding by Type Last Ten Fiscal Years

Governmental Business-Type Activities Activities

Year	General Obligation Bonds		Obligati		(	General Obligation Bonds	Total Net	% of Actual Taxable Value of Property <sup>1</sup>	 Bonded Debt Capita <sup>2</sup>
2013	\$	13,590,830	\$	2,548,523	\$ 16,139,353	0.25%	\$ 118.53		
2014		13,572,030		2,105,380	15,677,410	0.25%	114.81		
2015		13,555,173		1,888,167	15,443,340	0.24%	113.59		
2016		21,343,364		4,450,324	25,793,688	0.41%	191.37		
2017		14,282,698		2,501,068	16,783,766	0.26%	124.73		
2018		27,586,060		2,279,836	29,865,896	0.46%	221.91		
2019		21,747,315		1,802,914	23,550,229	0.36%	175.64		
2020		19,837,518		1,589,572	21,427,090	0.30%	160.34		
2021		17,906,721		1,366,230	19,272,951	0.27%	142.10		
2022		15,878,922		1,227,888	17,106,810	0.24%	126.88		

<sup>&</sup>lt;sup>1</sup> Actual property values used for calculation are from Schedule 7.

Sounce: Regional Economic Information System, Bureau of Economic Analysis

 $<sup>^{\</sup>rm 2}$  Population and Personal Income used for calculation are from Schedule 15

### Other Business-Type Activities Debt

OPWC Loans	OWDA Loans	Total Primary Government	Personal Income	Total Debt Outstanding as a Percentage of Personal Income <sup>2</sup>	Total Debt Per Capita <sup>2</sup>
\$ 680,460	\$ 1,254,298	\$ 18,074,111	\$5,087,308,000	0.36%	\$ 132.73
2,028,978	6,312,825	24,019,213	4,995,211,000	0.48%	175.90
1,923,931	6,345,496	23,712,767	5,055,388,000	0.47%	174.41
2,079,653	6,062,969	33,936,310	5,103,858,000	0.66%	251.78
1,855,964	5,772,960	24,412,690	5,286,633,000	0.46%	181.43
1,706,837	5,475,241	37,047,974	5,486,879,000	0.68%	275.28
1,557,711	5,229,072	30,337,012	5,606,209,000	0.54%	226.26
1,483,148	4,947,496	27,857,734	6,060,179,000	0.46%	208.46
1,334,022	4,668,079	25,275,052	6,500,706,000	0.39%	186.35
1,192,496	4,380,863	22,680,169	Not Available	Not Available	168.21

Legal Debt Margin Last Ten Fiscal Years

	2013	2014	2015	2016
County Valuation	\$ 2,279,229,100	\$ 2,269,088,850	\$ 2,264,736,700	\$ 2,263,526,020
Direct Legal Debt Limitation: 3.0% of the first \$100,000,000 assessed valuation 1.5% on excess of \$100,000,000-not in excess of \$300,000,000 2.5% in the amount in excess of \$300,000,000	\$ 3,000,000 3,000,000 49,480,728	\$ 3,000,000 3,000,000 49,227,221	\$ 3,000,000 3,000,000 49,118,418	\$ 3,000,000 3,000,000 49,088,151
Total Direct Legal Debt Limitation	\$ 55,480,728	\$ 55,227,221	\$ 55,118,418	\$ 55,088,151
Amount of Debt Applicable to Debt Limitation: General Obligation Bonds General Obligation Notes Less: Amount Available in Debt Service	\$ 8,275,000 1,350,000 (99,373)	\$ 7,515,000 1,970,000 (103,526)	\$ 6,810,000 7,515,000 (64,048)	\$ 6,080,000 7,715,000 (68,134)
Amount of Debt Subject to Debt Limit	9,525,627	9,381,474	14,260,952	13,726,866
Legal Debt Margin	\$ 45,955,101	\$ 45,845,747	\$ 40,857,466	\$ 41,361,285
Legal Debt Margin as a Percentage of the Debt Limit	<u>82.83</u> %	<u>83.01</u> %	<u>74.13</u> %	<u>75.08</u> %
Unvoted Legal Debt Margin	\$ 22,792,291	\$ 22,690,889	\$ 22,647,367	\$ 22,635,260
Amount of Debt Subject to Limit	9,525,627	9,381,474	14,260,952	13,726,866
Unvoted Legal Debt Margin	\$ 13,266,664	\$ 13,309,415	\$ 8,386,415	\$ 8,908,394
Unvoted Legal Debt Margin as a Percentage of the Unvoted Debt Limit	<u>58.21%</u>	<u>58.66%</u>	<u>37.03%</u>	<u>39.36%</u>

<sup>(1) -</sup> See Schedule 13 for detailed information. Amounts do not include OPWC loans, Issue II loans or capital leases.

	2017		2018		2019	2020		2021		2022	
\$ 2,353,780,820		\$ 2	2,368,903,250	\$ 2,394,255,620		\$ 2,579,063,170		\$ 2,603,865,410		\$ 2,631,971,060	
\$	3,000,000 3,000,000 51,344,521	\$	3,000,000 3,000,000 51,722,581	\$	3,000,000 3,000,000 52,356,391	\$	3,000,000 3,000,000 56,976,579	\$	3,000,000 3,000,000 57,596,635	\$	3,000,000 3,000,000 58,299,277
\$	57,344,521	\$	57,722,581	\$	58,356,391	\$	62,976,579	\$	63,596,635	\$	64,299,277
\$	18,253,766 - (150,136)	\$	23,865,896 - (397,095)	\$	23,550,229 - (79,999)	\$	21,427,090 - (80,325)	\$	19,272,951 - (239,601)	\$	17,106,810 - (56,358)
	18,103,630		23,468,801		23,470,230		21,346,765		19,033,350		17,050,452
\$	39,240,891	\$	34,253,780	\$	34,886,161	\$	41,629,814	\$	44,563,285	\$	47,248,825
	<u>68.43</u> %		<u>59.34</u> %		<u>59.78</u> %		<u>66.10</u> %		<u>70.07</u> %		<u>73.48</u> %
\$	23,537,808	\$	23,689,033	\$	23,942,556	\$	25,790,632	\$	26,038,654	\$	26,319,711
	18,103,630		23,468,801		23,470,230		21,346,765		19,033,350		17,050,452
\$	5,434,178	\$	220,232	\$	472,326	\$	4,443,867	\$	7,005,304	\$	9,269,259
	23.09%		0.93%		<u>1.97%</u>		<u>17.23%</u>		<u>26.90%</u>		<u>35.22%</u>

Demographic and Economic Statistics Last Ten Calendar Years

		Total Personal	Per Capi	ita	Unemployment
Year	Population	Income	Income		Rate
2013	136,167	\$ 5,087,308,000	\$ 37	7,361	6.0%
2014	136,554	4,995,211,000	36	5,580	5.8%
2015	135,959	5,055,388,000	37	7,183	5.0%
2016	134,786	5,103,858,000	37	7,866	5.2%
2017	134,557	5,286,633,000	39	9,289	4.8%
2018	134,585	5,486,879,000	40	),769	4.6%
2019	134,083	5,606,209,000	41	1,811	4.6%
2020	133,638	6,060,179,000	45	5,363	8.1%
2021	135,633	6,500,706,000	47	7,929	5.3%
2022	134,831	Not Available	Not Availa	able	4.1%

Source: Regional Economic Information System, Bureau of Economic Analysis

Principal Employers 2022 and 2013

		2022			2013	
			% of Total			% of Total
			County			County
Employer	Employees	Rank	Employment	Employees	Rank	Employment
Mercy Health	2000+	1		2000+	2	
Navistar, Inc.	1500+	2		500-999	6	
Assurant Specialty Property	1300+	3		2000+	1	
Springfield City Schools	1200+	4		1000-1999	3	
Ohio Air National Guard-178th OANG	1300+	5		500-999	7	
Clark County	1200+	6		1000-1999	4	
AM-PM Employment		7				
Dole Fresh Vegetables	900+	8		500-999		
7-Eleven/Speedway LLC	1700+	9		1000-1999	5	
Clark State Community College		10		500-999	8	
City of Springfield	500+			500-999	10	
Kroger Co.				500-999	9	
Total	13,436		22.36%	13,247		20.60%
Total County Employment	60,100			64,300		

Note: Per agreement with the Chamber of Commerce, actual number of employees will not be disclosed.

Source: Springfield Clark County Chamber of Commerce and the Ohio Labor Market Information

Operating Indicators by Function Last Ten Fiscal Years

	2013	2014	2015	2016
Governmental Activities:				
General Government:				
Legislative & Executive:				
Commissioners				
Number of Resolutions	1,011	954	978	837
Number of Meetings	57	59	51	56
Number of Hearings	14	9	9	14
Auditor				
Number of Non-Exempt Conveyances	2,712	2,224	2,518	2,454
Number of Exempt Conveyances	2,452	2,219	2,308	2,169
Number of Vendor Licenses Sold	76	53	63	57
Number of General Warrants Issued	28,950	28,371	28,239	25,184
Number of ACH Payments to Vendors	-	-	-	-
Number of EFTs	-	-	-	-
Number of Payroll Warrants Issued	39	29	24	13
Number of Payroll Direct Deposit Statements	31,417	30,901	30,390	29,618
Number of Receipt Pay-Ins Issued	5,823	5,624	5,115	-
Number of Dog Tags Sold - Regular	24,092	23,059	22,658	22,885
Number of Dog Tags Sold - Kennel Sets	52	52	51	38
Treasurer				
Number of Receipt Pay-Ins Issued	-	-	2,180	4,591
Number of Parcels Billed	66,858	67,119	66,783	66,696
Real Estate Taxes Collected	\$ 120,923,596	\$ 121,790,860	\$ 126,377,098	\$ 126,614,648
Recorder				
Number of Deeds Recorded	5,639	5,513	5,399	5,350
Number of Mortgages Recorded	14,070	10,181	10,273	10,732
Number of Military Discharges Recorded	19	25	9	6
Board of Elections				
Number of Registered Voters	87,754	88,221	85,709	89,000
Number of Voters in Last General Election	28,331	39,329	40,000	62,756
Percentage of Registered that Voted	32.28%	44.58%	46.67%	70.51%
Judicial:				
Clerk of Courts				
Number of Passports Issued	N/A	N/A	N/A	N/A
Number of Titles Issued	50,191	53,057	52,680	49,116
Common Pleas Court				
Number of Civil Cases Filed	1,045	805	838	855
Number of Criminal Cases Filed	946	810	686	627
Number of Certificates of Judgments Filed	1,172	1,094	832	1,062
Number of State Judgments Filed	2,323	3,060	2,059	1,751
Number of Garnishments Filed	137	142	134	138
Number of Appeals Filed	118	154	117	90
Domestic Relations Court				
Number of Domestic Cases Filed	N/A	N/A	N/A	N/A
Number of Divorces	277	280	258	291
Number of Dissolutions	284	223	267	267
Number of Domestic Violence Cases Filed	515	492	455	526

2017	2018	2019	2020	2021	2022
905	807	829	843	854	986
52	55	52	51	53	51
12	6	15	22	11	20
3,180	3,245	2,966	2,982	3,497	3,393
2,107	2,029	1,935	1,757	2,096	2,149
54	34	35	19	36	32
19,660	17,442	16,620	15,735	10,982	14,210
-	7,322	7,802	7,530	8,402	8,054
-	22 -	56	176 -	52	329
29,234	28,939	28,923	28,665	29,899	29,785
20,913	19,180	20,274	20,330	19,962	- 18,547
37	38	33	21	11	9
4,921	4,953	4,886	4,664	5,150	6,568
66,745	66,478	66,466	66,388	66,416	66,379
\$ 129,255,375	\$ 135,946,812	\$ 157,591,168	\$ 148,475,308	\$ 152,241,551	\$ 153,933,560
5,466	5,604	5,648	5,538	6,349	6,595
11,139	10,200	9,906	12,008	6,092	10,670
315	239	126	49	159	73
89,296	90,394	86,412	89,826	88,252	88,455
27,750	48,808	16,083	64,710	199,078	45,034
31.08%	53.99%	18.61%	72.04%	21.50%	50.90%
N/A	N/A	N/A	350	497	857
62,384	45,088	42,452	42,942	46,371	41,338
760	673	631	441	392	606
802	880	874	736	857	1,016
898	963	995	1,094	1,045	802
2,960	2,710	2,358	4,423	6,798	4,860
145	155	201	174	N/A	N/A
102	134	85	65	70	90
1,141	1,082	1,237	1,035	1,274	1,271
286	212	252	205	235	219
253 570	240	276	245	245	189
570	603	675	581	768	839 (Continued)
					(Continued)

Operating Indicators by Function Last Ten Fiscal Years (Continued)

	2013	2014	2015	2016
Juvenile Court				
Number of Civil Cases Filed	501	529	440	417
Number of Criminal/Delinquent Cases Filed	1,096	1,244	1,075	1,059
Number of Traffic Cases Filed	512	476	432	565
Number of Adult Cases Filed	161	173	127	80
Municipal Court				
Number of Civil Cases Filed	3,514	3,361	3,203	3,254
Number of Criminal	5,025	4,863	4,516	4,508
Number of Traffic Cases Filed	12,989	13,080	15,064	15,380
Number of Small Claims Filed	315	249	212	193
Probate Court				
Number of Estates Filed	752	684	771	683
Number of Guardianships Filed	188	140	162	185
Number of Adoptions Filed	36	54	44	64
Number of Marriages Filed	764	761	805	737
Prosecuting Attorney				
Number of Criminal Cases	893	810	686	627
Number of Civil Cases	148	112	838	855
Public Defender				
Number of Cases Filed	4,617	4,288	4,381	4,125
rublic Safety:				
Sheriff				
Jail Operation				
Average Daily Jail Census	209	209	203	209
Prisoners Booked	4,238	4,428	3,874	3,920
Prisoners Released	3,922	3,980	3,885	3,939
Incarceration Facility				
Average Daily Jail Census	209	209	203	209
Prisoners Booked	4,238	4,428	3,874	3,920
Prisoners Released	3,922	3,980	3,885	3,939
Enforcement				
Number of Citations Issued	3,161	1,828	2,799	3,800
Number of Warrants Served	2,717	1,910	790	2,35
Number of Calls for Service	49,553	47,300	55,135	50,845
Number of Sheriff Vehicles	84	80	80	90
Number of Sheriff Sales - Real Estate	922	560	340	428
Emergency Management				
Number of Emergency Responses	5	3	2	3
Coroner				
Number of Cases Investigated	145	154	204	226
Number of Autopsies Performed	127	148	183	213

2017	2018	2019	2020	2021	2022
412	409	475	313	279	212
1,062	808	505	367	370	436
522	448	427	381	345	280
115	59	52	52	73	103
113	37	32	32	73	103
3,833	4,142	4,321	3,109	3,134	3,192
4,327	3,501	3,431	2,876	2,860	2,935
16,269	15,454	14,306	11,088	11,390	10,322
206	191	175	134	105	139
(72	(9)	(52	(92	967	702
673	686	653	682	867	782
159 65	147	142	155	184	183
762	64	43	60 642	70 717	70
762	716	663	042	717	681
874	829	839	736	929	1,016
91	117	102	19	68	90
3,962	3,791	3,716	3,318	3,466	3,506
225	235	202	151	173	176
3,917	3,795	3,920	2,908	2,807	2,851
3,893	3,840	3,909	2,804	2,745	2,884
225	22.5	202		150	156
225	235	202	151	173	176
3,917	3,795	3,920	2,908	2,807	2,851
3,893	3,840	3,909	2,804	2,745	2,884
2,680	2,520	1,906	1,498	N/A	689
2,705	2,604	2,285	2,022	2,821	2,562
58,472	50,286	56,264	N/A	78,297	72,475
89	80	93	79	81	82
398	189	103	32	45	63
6	6	11	9	16	25
252	214	171	199	237	201
221	177	121	150	166	138
					(Continued)

Operating Indicators by Function Last Ten Fiscal Years (Continued)

	2013	2014	2015	2016
Public Works:	 			
Engineer				
Miles of Road Maintained	308.386	308.386	308.348	308.348
Miles of Road Resurfaced	9	6	9	8
Number of County Maintained Bridges	239	238	237	235
Community Development				
Number of Residential Permits Issued	347	324	287	306
Number of Commercial Permits Issued	84	74	102	51
Number of Inspections Performed	2,838	2,807	2,724	903
Health:				
Bd of Developmental Disabilities				
Number of Students Enrolled	353	410	414	517
Early Prevention Program	353	410	414	517
Number employed at Workshop	206	170	120	40
Human Services:				
Department of Jobs and Family Services				
Average Client Count - Food Stamps	26,539	25,655	26,268	25,334
Average Client Count - WIA	68	147	185	72
Average Client Count - Medicaid	35,052	39,556	43,237	43,724
Average Client Count - Job Placement	130	713	704	630
Average Client Count - Disability Assistance	184	186	154	131
Children's Services				
Total Referrals	985	1,187	838	1,149
Average Client Count - Foster Care	115	114	109	103
Average Client Count - Adoption	345	362	345	331
Child Support Enforcement Agency				
Number of Active Support Orders	14,696	13,162	13,044	12,881
Percentage Collected - Level of Service	64.38%	64.38%	64.52%	65.90%
Veteran's Services				
Number of Client Served	3,383	1,351	2,833	2,446
Amount of Financial Assistance Paid	\$ 161,708	\$ 161,107	\$ 114,157	\$ 125,198
Conservation & Recreation:				
Solid Waste				
Amount Recycled (in Tons:)	872	771	833	796
Residential Recycling	672	620	774	693
Special Event Recycling	21	3	-	1
Specialty Recycling	179	148	59	103
Gross Revenue Generated	\$ 885,841	\$ 854,416	\$ 859,815	\$ 857,216

2017		2018	2019		2020		2021		2022
308.480		308.480	308.159		308.159		308.138		308.022
6		13	17.17		_		4.40		0.10
235		235	235		235		235		234
322		292	385		1,596		1,721		1,601
57		101	106		413		335		286
3,056		2,697	3,836		3,824		4,004		3,754
497		471	406		506		478		***
497		471	406		506		478		***
30		25	22		23		13		***
23,321		20,902	20,708		22,535		22,760		23,376
61		33	20,708		32		46		73
43,625		41,840	40,323		44,820		46,398		46,746
399		257	437		281		345		191
93		-	-		-		-		-
73									
1,260		1,063	1,114		1,046		863		829
96		86	87		85		69		65
331		315	280		266		268		250
12,358		12,599	12,206		12,592		12,034		11,855
65.39%		65.39%	65.88%		67.60%		66.82%		66.86%
3,170		2,744	2,678		108		1,840		2,135
\$ 140,430	\$	124,401	\$ 124,366	\$	78,713	\$	75,232	\$	143,872
1,160		1,247	1,357		1,058		1,247		1,262
1,043		1,121	1,187		909		1,073		1,112
1		2	2		-		-		1
117	•	126	170	Φ.	149	Φ.	174	Φ.	150
\$ 918,618	\$	913,618	\$ 1,061,387	\$	1,199,485	\$	1,330,801	\$	1,378,873
									(Continued)

Operating Indicators by Function Last Ten Fiscal Years (Continued)

	2013	2014	2015	2016
Business-Type Activities:				
Sewer and Water Operations:				
Miles of Sanitary Sewer Lines	108	108	108	108
Miles of Water Mains	88	88	88	88
Number of Sewer and Water Treatment Facilities	3	3	3	3
	18 sewer /2	18 sewer /3	18 sewer /3	18 sewer /3
Number of Pumping Stations	water	water	water	water
Water Consumption (millions of gallons)	419	503	447	410
Wastewater Treated (millions of gallons)	1.8 mil gal/day	1.8 mil gal/day	1.44 mil gal/day	1.38 mil gal/day
Number of Sewer Customers	8,134	8,151	8,169	8,319
Number of Water Customers	6,926	6,998	7,029	7,044

N/A - Information not available.

Source: Corresponding Board/Department within Clark County.

<sup>\*\*\* -</sup> Corresponding Department did not respond to request for information.

2017	2018	2019	2020	2021	2022
108	108	108	108	107	107
88	88	88	88	87	87
3	3	3	3	3	3
17 sewer /3	17 sewer /3	17 sewer /3	17 sewer /3	16 Sewer/ 3	16 Sewer/ 3
water	water	water	water	Water	Water
415	437	445	457	416	363
1.57 mil gal/day	1.56 mil gal/day	1.56 mil gal/day	1.36 mil gal/day	1.30 mil gal/day	1.49 mil gal/day
8,201	8,232	8,248	8,248	8,220	8,037
7,059	7,067	7,082	7,106	7,087	6,899

Full Time County Government Employees by Function
Last Ten Fiscal Years

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Governmental Activities:										
General Government:										
Legislative & Executive	7	0	-	1.1	11	7	7	7	7	7
Commissioners	7	8	6	11	11	7	7	7	7	7
Auditor	15	18	19	19	18	18	15	15	15	14
Treasurer	9	10	9	10	10	10	9	8	7	7
Recorder	5	6	5	6	7	6	6	6	5	5
Board of Elections	8	8	7	8	9	9	7	8	7	8
Data Processing	1	1	1	1	1	1	-	- (	-	0
Information Systems	4	5	6	6	5	5	5	6	6	8
Judicial										
Common Pleas Court	15	14	17	17	17	19	17	18	18	17
Probate Court	7	7	7	7	7	8	7	7	7	7
Juvenile Court	76	75	79	76	74	72	71	66	68	67
Municipal Court	6	6	3	3	6	5	5	5	6	2
Domestic Relations Court	8	8	8	8	8	9	7	8	7	7
Clerk of Courts	23	22	24	23	16	15	17	18	16	18
Prosecuting Attorney	23	25	30	26	25	27	25	23	21	21
Public Defender	8	8	10	9	9	9	8	10	10	10
Law Library	1	1	3	1	1	1	1	2	2	2
Public Safety										
Humane Society	_	_	_	_	_	4	5	4	6	5
Sheriff	159	156	171	184	167	181	177	199	199	203
Emergency Management	1	1	3	2	3	4	3	3	3	3
Coroner	3	3	3	3	3	3	3	2	2	1
Public Works										
Engineer	47	47	43	41	41	41	38	36	38	38
Building and Grounds	19	19	18	19	20	22	17	19	21	23
Community & Economic Development	11	11	17	12	11	12	13	15	15	15
Health										
DoDD	189	154	188	183	152	148	155	136	110	95
Dobb	109	134	100	103	132	140	133	130	110	93
Human Services										
Department of Jobs & Family Services	155	160	170	171	171	173	179	173	164	165
Child Support Enforcement Agency	45	45	46	44	44	40	45	38	40	35
Veteran's Services	9	8	9	7	8	8	8	8	9	8
Human Resources	3	6	6	6	5	5	5	5	5	5
Conservation & Recreation										
Solid Waste	4	3	4	3	3	3	3	3	3	3
Business-Type Activities:										
Utilities Department	23	22	25	22	21	24	22	23	21	23
	884	857	937	928	873	889	880	871	838	822

The Utilities Department includes both Sewer and Water. Employees are considered employed by both departments.

Source: Clark County Auditor's Office

CLARK COUNTY, OHIO
Capital Asset Statistics by Function
Last Ten Fiscal Years

2021 2022	7,204,888 \$ 7,204,888 266,610 557,247 22,624,823 22,624,823 40,085,614 40,115,027 2,817,946 3,115,639	1,730,927 1,730,927 1,042,364 1,030,504	45,019 45,019 40,646 24,200 1,178,953 1,407,790 5,709,742 5,866,639	9,975,074 13,198,704 149,258,917 149,729,574 100,444 100,444 16,941,925 17,377,604 8,202,299 8,481,969	2,793,475 2,879,517 7,485,990 6,786,941 869,013 902,328	257,727 257,727 3,319,468 3,319,468 4,040,087 4,335,273 925,374 925,374	- 16,446 928,557 1,382,528 30,000 30,000	\$ 287,875,882 \text{\$ \$ 295,404,420}
2020	\$ 7,204,888 \$ 22,624,823 2 34,274,571 4 2,246,793	1,730,927 919,241	24,200 932,659 5,206,142	13,546,373 148,986,007 100,444 14,086,397 1,14,222	2,793,475 7,502,232 1,024,630	257,727 3,319,468 4,040,087 888,535	928,557	\$ 280,812,398 \$ 28
2019	\$ 7,204,888 5 22,320,009 34,196,016 2,212,210	1,698,641 831,415	24,200 932,659 4,975,897	14,315,082 142,089,155 100,444 13,724,502 8,039,648	2,779,138 8,158,454 1,707,980	3,662,246 4,047,947 882,707	878,557 30,000	\$ 274,811,795
2018	\$ 7,204,888 21,916,814 33,000,075 2,985,964	1,669,005	24,200 898,659 4,808,614	9,706,792 137,277,220 100,444 12,208,618 7,426,062	2,631,612 8,160,109 2,554,024	3,843,664 3,587,154 994,140	878,557 30,000	\$ 262,797,605
2017	\$ 7,204,888 21,791,814 33,000,075 2,964,063	1,669,005	- 711,737 4,648,460	11,947,666 130,343,846 100,444 11,769,381 7,879,512	2,643,485 8,382,479 4,064,856	3,843,664 3,545,429 994,140	878,557 30,000	\$ 259,141,998
2016	\$ 7,204,888 21,791,814 33,000,075 2,786,813	1,141,466	132,733 668,389 4,398,331	17,591,821 118,901,449 58,473 10,979,632 7,513,105	2,643,485 8,267,730 3,917,963	3,843,664 3,515,129 956,131	711,908	\$ 250,747,314
2015	\$ 7,204,888 21,791,814 33,470,468 2,578,498	1,157,351 680,700	132,733 594,889 3,714,492	9,979,591 117,700,522 89,538 10,159,466 7,348,380	2,643,485 8,071,365 3,917,963	3,843,664 3,515,129 901,694	444,514	\$ 239,941,144
2014 2015		1,157,351 1,157,351 641,246 680,700	132,733 132,733 193,028 594,889 3,589,132 3,714,492	9, 7, 6, 7,	2,643,485 2,643,485 7,905,890 8,071,365 4,114,645 3,917,963	3,843,664 3,843,664 3,483,713 3,515,129 863,529 901,694	379,461 444,514	\$ 229,500,744 \$ 239,941,144
	7,204,888 \$ - 21,791,814 32,694,120 2,435,463	<del>, î</del>	က်	9,9 117,7 10,7,7				

Source: Clark County Auditor's Office





### Clark County Clark County, Ohio

SINGLE AUDIT

FOR THE YEAR ENDED DECEMBER 31, 2022



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# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Clark County
Honorable Board of County Commissioners
31 N Limestone Street
Springfield, OH 45501

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information Clark County, Ohio (the "County") as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated August 31, 2023. Our report includes a reference to other auditors who audited the financial statements of the Clark County Reutilization Land Bank, as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2022-001 to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2022-002 to be a significant deficiency.



#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters which is required to be reported under Government Auditing Standards and which is described in the accompanying schedule of findings and questioned costs as item 2022-003.

#### **County's Response to Findings**

Clark, Schaefer, Hackett & Co.

Government Auditing Standards requires the auditor to perform limited procedures on the County's responses to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Springfield, Ohio August 31, 2023



## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

Clark County
Honorable Board of County Commissioners
31 N Limestone Street
Springfield, OH 45501

#### Report on Compliance for Each Major Federal Program

#### **Qualified and Unmodified Opinions**

We have audited Clark County, Ohio's (the "County") compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2022. The County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Qualified Opinion on the Coronavirus State and Local Fiscal Recovery Funds
In our opinion, except for the noncompliance described in the Basis for Qualified and Unmodified
Opinions section of our report, the County complied, in all material respects, with the compliance
requirements referred to above that could have a direct and material effect on the Coronavirus State and
Local Fiscal Recovery Funds (ALN 21.027) for the year ended December 31, 2022.

#### Unmodified Opinion on Each of the Other Major Federal Programs

In our opinion, the County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs for the year ended December 31, 2022.

#### Basis for Qualified and Unmodified Opinions

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified and unmodified opinions on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Matter Giving Rise to Qualified Opinion on the Coronavirus State and Local Fiscal Recovery Funds
As described in the accompanying schedule of findings and questioned costs, the County did not comply
with requirements regarding Assistance Listing No. 21.027 Coronavirus State and Local Fiscal Recovery
Funds as described in finding number 2022-004 for Reporting.

Compliance with such requirements is necessary, in our opinion, for the County to comply with the requirements applicable to that program.



#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the County's federal programs.

#### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on
  a test basis, evidence regarding the County's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- obtain an understanding of the County's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the County's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Other Matters**

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Report on Internal Control Over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify a certain deficiency in internal control over compliance that we consider to be a material weakness.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2022-004 to be a material weakness.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the internal control over compliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our report thereon dated August 31, 2023, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Springfield, Ohio August 31, 2023

Clark, Schaefer, Hackett & Co.

CLARK COUNTY, OHIO Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2022

Granting Agency Pass through entity Grant Name	Grant Number	Assistance Listing Number	Passed Through to Subrecipients	Cash Expenditures	Non-Cash Expenditures
U.S. Department of Agriculture:  Passed through: Ohio Department of Education: Child Niversition Clusters.					
Callu Multion Classer. School Breakfast Program	065904-05PU-2022 065904-05PU-2023	10.553	· · ·	\$ 4,655	· · ·
Total School Breakfast Program			1	12,513	1
National School Lunch Program	065904-LLP4-2022 065904-LLP4-2023 065904-LLP1-2023	10.555	1 1 1	8,103 12,993 3,154	1 1 1
COVID-19  National School Lunch Program - Non-Cash Assistance Total National School Lunch Program Total Child Nutrition Cluster	065904-LLP4-2023-COVID			5,287 - 29,537 42,050	7,255
Passed through: Ohio Department of Jobs and Family Services: SNAP Cluster:					
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	JFSCF1 22/JFSCF1 23	10.561	1	46,134	
	JFSCF522 JFSCFP22 JFSCF122		1 1 1	103,217 15 41,246	1 1 1
Total SNAP Cluster	JFSCFB 22/JFSCFB 23		1 1	1,215,002	1 1
Total U.S. Department of Agriculture			•	1,447,664	7,255
U.S. Department of Housing and Urban Development:  Passed through: Ohio Development Services Agency: Community Development Block Grants/State's					
Program and Non-Entitlement Grants in Hawaii	B-F-20-1AL-1 B-X-20-1AL-1 B-D-20-1AL-4	14.228	1 1 1	6,962 7,722 527,279	1 1 1
Total Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii				541,963	
Total U.S. Department of Housing and Urban Development			-	\$ 541,963	· · · · · · · · · · · · · · · · · · ·

(Continued)

CLARK COUNTY, OHIO Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2022

Granting Agency Pass through entity Grant Name	Grant Number	Assistance Listing Number	Passed Through to Subrecipients	Cash Expenditures	Non-Cash Expenditures
U.S. Department of Justice: Direct Awards: COVID-19 - Coronavirus Emergency Supplemental Funding Program	N/A	16.034		\$ 58,008	· ·
Support for Adam Walsh Act Implementation Grant Program	N/A	16.750	1	149,928	1
Drug Court Discretionary Grant Program	N/A	16.585	1	6,388	1
Passed through: Office of the Ohio Attorney General: Crime Victim Assistance	2022-VOCA-134716350 2023-VOCA-135104194 2022-VOCA-134716347 2023-VOCA-135104156 2022-VOCA-134713978	16.575		37,012 9,761 56,887 27,280 14,206	
Total Crime Victim Assistance	2023-VOCA-135104849		1 1	1,533	1 1
Total U.S. Department of Justice			ı	361,003	1
U.S. Department of Labor:  Passed through: Ohio Department of Jobs and Family Services: Employment Service Cluster: Employment Service/Wagner-Peyser Funded Activities Total Employment Service Cluster	JFSCES22	17.207		5,092	
Unemployment Insurance	JFS PY21 JFS SFY22	17.225	1 1	36,024 37,801	1 1
Total Unemployment Insurance	OLGENSE	340 11	1	73,825	1
Under Aufusument Assistance Workforce Investment Act (WIA) National Emergency Grants	N/A	17.243	· · · · · · · · · · · · · · · · · · ·	\$ 15,322	· · · · · · · · · · · · · · · · · · ·
					(Continued)

CLARK COUNTY, OHIO Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2022

Granting Agency Pass through entity Grant Name	Grant Number	Assistance Listing Number	Passed Through to Subrecipients	Cash Expenditures	Non-Cash Expenditures
Passed through: Area 7 Workforce Investment Board: WIOA Cluster: WIOA Adult Program WIOA - OMJ Center Resource Sharing Total WIOA Adult Program	JFSFSW 22 JFSFSW 23 N/A	17.258	€	\$ 96,473 135,208 265 231,946	₩
WIOA Youth Activities  Total WIOA Youth Activities	PY22 CCMEP PY23 CCMEP	17.259		113,326 48,774 162,100	1 1 1
WIOA Dislocated Worker Formula Grants WIOA Dislocated Worker Formula Grants WIOA OMJ Center Resource Sharing Total WIOA Dislocated Worker Formula Grants	JFSCRP 22 JFSCRP 23 JFSCRP 22	17.278 17.278 17.278		41,703 38,128 206 80,037	
Total WIOA Cluster Total U.S. Department of Labor			1 1	569,117	1 1
U.S. Department of Transportation: Passed through: Ohio Department of Transportation: Highway Planning and Construction Highway Planning and Construction Total Highway Planning and Construction Total Highway Planning and Construction	PID# 109441 PID# 109451 PID# 114352	20.205		209,410 1,088,840 30,276 1,328,526 1,328,526	
Passed through: Ohio Department of Public Safety: Highway Safety Cluster: State and Community Highway Safety Total State and Community Highway Safety Total Highway Safety Cluster	STEP-2022-Clark County Sheriff's Of-00001	20.600		13,702 13,702 \$ 13,702	

CLARK COUNTY, OHIO Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2022

Granting Agency Pass through entity Grant Name	Grant Number	Assistance Listing Number	Passed Through to Subrecipients	Cash Expenditures	Non-Cash Expenditures
Minimum Penalties for Repeat Offenders for Driving While Intoxicated (DWI)	IDEP-2022-Clark County Sheriff's Of-00001 IDEP-2023-Clark County Sheriff's Of-00001	20.608	· ·	\$ 7,365	· ·
Total Minimum Penalties for Repeat Offenders for DWI  Total U.S. Department of Transportation			1 1	8,828	
U.S. Department of the Treasury:  Passed through: Ohio Office of Budget and Management: COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	N/A	21.027		4,994,841	
Total U.S. Department of the Treasury				4,994,841	1
U.S. Department of Education:  Passed through: Ohio Department of Developmental Disabilities: Special Education-Grants for Infants and Families Total Special Education-Grants for Infants and Families	H181A190024 H181A200024	84.181		89,721 28,350 118,071	
Total U.S. Department of Education			1	118,071	
U.S. Election Assistance Commission: Passed through: Ohio Secretary of State: HAVA Election Security Grants	EACELSEC180H	90.404		10,000	
Total U.S. Election Assistance Commission			1	10,000	1
U.S. Department of Health and Human Services: Passed through: Ohio Department of Jobs and Family Services: Title IV-E Kinship Navigator Program	JFSCP123	93.471	•	50	,
MaryLee Allen Promoting Safe and Stable Families Program	JFSCMC22 JFSCPF21/JFSCPF22	93.556		2,485	1 1
Total MaryLee Allen Promoting Safe and Stable Families Program	JFSFP4/9FY2Z/JFSFP4/9FY23		· · · · · · · · · · · · · · · · · · ·	\$ 38,354	S (Continued)

CLARK COUNTY, OHIO Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2022

Granting Agency Pass through entity Grant Name Temporary Assistance for Needy Families					
Temporary Assistance for Needy Families	Grant Number	Assistance Listing Number	Passed Through to Subrecipients	Cash Expenditures	Non-Cash Expenditures
comporary resonance to recent remines	JFSCTF 21/JFSCTF 22/JFSCTF 23 JFSCNF 21 JFSCTF22	93.558	\$ 977,168	\$ 2,585,183 400,368 7.000	- 1 1 1 - <del>5</del>
Total Temporary Assistance for Needy Families			977,168	2,992,551	1
Child Support Enforcement	JFSCCCP22/JFSCCCP23 JFSFC557	93.563	1 1	1,953,791	1 1
Total Child Support Enforcement			1	2,344,047	•
CCDF Cluster: Child Care and Development Block Grant Total CCDF Cluster	JFSCCD 22/JFSCCD 23	93.575		243,738	
Stephanie Tubbs Jones Child Welfare Services Program	JFSCCW22/JFSCCW23	93.645	1	137,056	•
Foster Care Title IV-E	JFSCFC22/JFSCFC23 JFSFP920FY22/JFSFP920FY23 JFSOLS22	93.658		271,524 476,057 73,561	1 1
Total Foster Care Title IV-E			1	821,142	•
Adoption Assistance	JFSCAA22/JFSCAA23	93.659	1	1,803,498	•
Social Services Block Grant	JFSCSS 22/JFSCSS 23 JFSCTX 22/JFSXTX 23	93.667	19,920	355,049 982,823	1 1
Passed through: Ohio Department of Developmental Disabilities: Social Services Block Grant Total Social Services Block Grant	2001OHSOSR	93.667	19,920	91,591	
Passed through: Ohio Department of Jobs and Family Services: John H. Chafee Foster Care Program For Successful Transition To Adulthood	JFSCIL21/JFSCIL22/JFSCIL23	93.674	'	58,560	,
Elder Abuse Prevention Intervention Program Total Elder Abuse Prevention Intervention Progran	JFSCEB 21 JFSCEA 21	93.747		10,707 37,152 47,859	
Children's Health Insurance Program Total Children's Health Insurance Program	MCDFSH 22/MCDFSH 23 MCDFSHCV 22/MCDFSHCV 23	93.767	· · · · · · · · · · · · · · · · · · ·	25,484 1,480 \$ 26,964	

(Continued)

CLARK COUNTY, OHIO Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2022

Granting Agency Pass through entity Grant Name	Grant Number	Assistance Listing Number	Passed Through to Subrecipients	Cash Expenditures	Non-Cash Expenditures
Medicaid Cluster: Medical Assistance Program	MCDFMT22/MCDFMT23 MCDFMT 22/MCDFMT 24	93.778	· · ·	\$ 2,459 1,796,985	<b>↔</b>
Total Medicaid Cluster			1	1,799,444	1
Total U.S. Department of Health and Human Services			997,088	11,742,726	1
U.S. Department of Homeland Security Passed through: Ohio Department of Public Safety: Emergency Management Performance Grants	EMC-2020-EP-00014	97.042	1	25,888	1
Total U.S. Department of Homeland Security			1	25,888	1
Total Expenditures of Federal Awards			8 80,788	\$ 21,162,329	\$ 7,255 (Concluded)

See accompanying notes to the Schedule of Expenditures of Federal Awards.

Notes to the Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2022

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) reports Clark County, Ohio's (the County's) federal award programs for the year ended December 31, 2022. The Schedule has been prepared on the cash basis of accounting and is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). The County has elected not to use the 10-percent de minimis indirect cost rate allowed under Uniform Guidance. Because the Schedule presents only a select portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position or cash flows of the County.

#### **NOTE B - SUBRECIPIENTS**

The County passes-through certain federal assistance received from the Ohio Department of Mental Health and the Ohio Department of Alcohol and Drug Addiction to the Eastern Miami Valley Alcohol, Drug Addiction and Mental Health Services Board of Clark, Greene, and Madison Counties. These federal funds are not included on the Schedule since Clark County acts only as a pass-through entity and has no administrative responsibilities.

Other subrecipient agencies have certain compliance responsibilities related to administering these Federal Programs. Under the Uniform Guidance, the County is responsible for monitoring subrecipients to help assure that Federal awards are used for authorized purposes in compliance with laws, regulations, and the provisions of contracts or grant agreements, and that performance goals are achieved. As described in Note A, the County records expenditures of Federal awards to subrecipients when paid in cash.

#### **NOTE C - CHILD NUTRITION CLUSTER**

The County commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the County assumes it expends federal monies first.

#### NOTE D – FOOD DONATION PROGRAM

The County reports commodities consumed on the Schedule at entitlement value. The County allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

#### **NOTE E - MATCHING REQUIREMENTS**

Certain Federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

#### Section I - Summary of Auditors' Results

#### Financial Statements

Type of auditors' report issued:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

• Significant deficiency(ies) identified not

considered to be material weakness(es)?

Noncompliance material to financial statements noted?

Federal Awards

Internal control over major programs:

Material weakness(es) identified?

 Significant deficiency(ies) identified not considered to be material weakness(es)?

None reported

Type of auditors' report issued on compliance for major programs: Modified for ALN 21.027

and unmodified for all other major programs.

Any audit findings that are required to be reported in accordance

with 2 CFR 200.516(a)?

Identification of major programs:

SNAP Cluster:

ALN 10.561 – State Administrative Matching Grants for the Supplemental Nutrition Assistance Program

Highway Planning and Construction Cluster:

ALN 20.205 - Highway Planning and Construction

ALN 21.027 - COVID-19 - Coronavirus State and Local Fiscal

Recovery Funds

ALN 93.659 - Adoption Assistance

ALN 93.667 - Social Services Block Grant

Medicaid Cluster:

ALN 93.778 - Medical Assistance Program

Dollar threshold to distinguish between Type A and Type B programs: \$750,000

Auditee qualified as low-risk auditee?

#### Section II - Financial Statement Findings

#### 2022-001: Material Weakness - Audit Adjustments

The compilation and presentation of materially correct financial statements and the related footnotes is the responsibility of management of the County. Thus, it is important management develop control procedures related to drafting financial statements and footnotes that enable errors to be prevented, or detected and corrected, on a timely basis.

As a result of audit procedures performed, certain errors were noted within the County's financial statements prepared and presented for audit. The corrections noted below were adjusted within the County's current year financial statements.

- A material adjustment was required to report the appropriate governmental funds as major for the current year.
- A material adjustment was required to reclassify certain interfund activity reported for the year as revenue and expense adjustments instead of interfund transfers.
- Various corrections of amounts were made to the Management's Discussion and Analysis, the Statement of Cash Flows, the Notes to the Financial Statements, and the Required Supplementary Information to enable that information to agree to the amounts reported within the basic financial statements.

Other adjustments were also noted during the audit, however these immaterial adjustments were not posted to the financial statements

The County should develop financial reporting procedures which would detect errors and omissions in the financial statements prior to presenting those for audit. Sufficient time should be allowed to properly review the financial statement amounts and disclosures to help ensure the accuracy of those statements prior to finalization.

County's Response: Please see response in County's Corrective Action Plan

#### 2022-002: Significant Deficiency - Schedule of Expenditures of Federal Awards

Audit adjustments were necessary to correct the County's Schedule of Expenditures of Federal Awards (SEFA) for the year. The SEFA presented for audit included expenditures of federal awards, which were only interfund transactions (transfers) from one County fund to another and therefore not actually expenditures of federal funds. Other insignificant adjustments and corrections were also made to the original SEFA presented by the County.

County's Response: Please see response in County's Corrective Action Plan

#### 2022-003: Reportable Noncompliance – Interfund Activity

Ohio Revised Code Section 5705.14 prohibits transfers from being made from one fund of a subdivision to any other fund, with the exceptions noted in ORC Section 5704.14. A subdivision may transfer monies from the General Fund to any other fund by resolution of the taxing authority. During 2022, the County reported transfers from the American Rescue Plan Act (ARPA) special revenue fund to various other County funds. While the underlying expenditures associated with the transfers were permissible under program regulations, GASB Technical Bulletin 2021-1 stipulates these expenditures should have been recorded as expenditures within the ARPA special revenue fund.

The County should follow guidance provided in GASB Technical Bulletin 2021-1, as well as other authoritative guidance, in recording the financial activity associated with the ARAP funding.

County's Response: Please see response in County's Corrective Action Plan

#### Section III - Federal Awards Findings and Questioned Costs

#### 2022-004 - Reporting - Coronavirus State and Local Fiscal Recovery Funds

#### ALN 21.027 U.S. Department of Treasury

*Criteria:* The U.S. Department of Treasury established reporting requirements for local governments. These requirements established methods and timelines for reporting Coronavirus State and Local Fiscal Recovery Fund (SLFRF) expenditures to the U.S. Department of Treasury.

Condition: The County had multiple errors in the accuracy of the reporting of subrecipients, subawards, and accuracy in the amounts expended which were reported on the quarterly project and expenditure report.

Context: During our review of the quarterly project and expenditure report, we noted the County incorrectly reported \$11.4 million of program expenditures associated with the provisions of lost revenue and infrastructure projects as of December 31, 2022. However, it was determined a significant portion these amounts were just transferred to other County funds for the projects but had not yet been expended. In addition, the County improperly reported all project expenditures as subawards within the quarterly reporting system instead of as direct expenditures.

Effect: The County was not in compliance with reporting requirements in 2022.

Cause: Lack of sufficient internal controls over the reporting requirements of the SLFRF program.

Recommendation: We recommend the County improve controls over reporting requirements associated with this program, including having individuals responsible for monitoring and reporting program activity obtain a better understanding of the reporting requirements of the Treasury reporting portal.

County's Response: Please see response in County's Corrective Action Plan



### Clark County, Ohio Schedule of Prior Audit Findings December 31, 2022

#### 2021-001: Material Weakness - Audit Adjustments

Audit adjustments were necessary to correct certain errors noted within the County's financial statements prepared and presented for audit. Adjustments were necessary to revise and reclassify various amounts within the basic financial statements as well as the County's schedule of expenditures of federal awards (SEFA). In addition, various corrections were made to the Management's Discussion and Analysis, the Statement of Cash Flows, and Notes to the Financial Statements to enable that information to agree to the amounts reported within the basic financial statements.

Status: Not corrected, audit adjustments necessary for 2021; See findings 2022-001 and 2022-002.



August 31, 2023

Clark, Schaefer, Hackett & Co. 14 East Main Street, Suite 500 Springfield, OH 45502 ATTN: Larry Weeks, CPA

This letter is to serve as the corrective action plan of the Clark County Auditor's office as a result of the December 31, 2022 audit of Clark County, Ohio's financial statements and specifically item finding 2022-001.

Effective with the financial statement preparation for the year end December 31, 2023, Dave Crew of the Auditor's Office will include a 2<sup>nd</sup> individual to review major fund determination calculation to insure that are major funds are identified and properly reported in all future financial statements.

Sincerely,

John S. Federer



**MELANIE F. WILT** 

#### SASHA L. RITTENHOUSE

LOWELL R. McGLOTHIN

3130 E. Main St., Springfield, OH 45503 | Phone: 937.521.2005 | Email: commission@clarkcountyohio.gov

August 31, 2023

Please see below for the County's corrective action plan related to audit findings noted in the 2022 financial statement audit:

#### Finding 2022-002: Adjustments to SEFA

Jenny Hutchinson, County Administrator, and Nancy Sowards, Budget/Operations Manager, will review all expenditures to ensure that they are properly reported within the ARPA fund as required. This will be completed by September 30, 2023. In addition, Jenny Hutchinson, Nancy Sowards, and Dave Crew will ensure that proper information is presented on the Schedule of Expenditures of Federal Awards.

#### Finding 2022-003: Transfers Out Compliance

Jenny Hutchinson and Nancy Sowards will review all expenditures to ensure that they are properly reported within the ARPA fund as required. This will be completed by September 30, 2023.

#### Finding 2022-004: Reporting for CSLFR Funds

Little guidance was provided to Clark County from the Treasury on how to prepare the CLFRF Compliance Report. Jenny Hutchinson and Nancy Sowards will seek out training opportunities by December 31, 2023, to ensure future reporting requirements are met.









#### **CLARK COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 10/5/2023

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370