



OHIO AUDITOR OF STATE  
**KEITH FABER**





**CRESTWOOD LOCAL SCHOOL DISTRICT  
PORTAGE COUNTY  
JUNE 30, 2022**

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PORTAGE COUNTY  
JUNE 30, 2022**

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# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT

Crestwood Local School District  
Portage County  
10880 John Edward Drive  
Mantua, Ohio 44255

To the Board of Education:

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Crestwood Local School District, Portage County, Ohio (the District), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Crestwood Local School District, Portage County, Ohio as of June 30, 2022, and the respective changes in financial position thereof and the respective budgetary comparisons for the General and Classroom Facilities Maintenance Funds for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

As discussed in Note 22 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. We did not modify our opinion regarding this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

**Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Supplementary information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Federal Awards Receipts and Expenditures Schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated March 6, 2023, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

March 6, 2023

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**Crestwood Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*Unaudited*

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The discussion and analysis of the Crestwood Local School District's (the School District) financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2022. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

### **Financial Highlights**

Key financial highlights for fiscal year 2022 are as follows:

- Net position of governmental activities increased from fiscal year 2021 to fiscal year 2022. This was mainly due to a decrease in the net pension liability, net OPEB liability and the deferred outflows/inflows of resources associated with these liabilities. This change was related to changes in assumptions, benefit terms and return on investments related to pension as well as changes in the School District's proportionate share of these liabilities.
- The School District has several levies that need to be renewed every five years. These levies must pass by majority vote of the community in order for the School District to keep collecting their related tax revenue.
- The School District actively pursues grants and controls expenses while still maintaining the high academic standards the residents expect of the School District.

### **Using this Annual Financial Report**

This report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Crestwood Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term and what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column. In the case of the School District, the general fund and the classroom facilities maintenance special revenue fund are the most significant funds.

### **Reporting the School District as a Whole**

#### *Statement of Net Position and the Statement of Activities*

While this document contains all of the funds used by the School District to provide programs and activities, the view of the School District as a whole considers all financial transactions and asks the question "How did we perform financially during fiscal year 2022?" The statement of net position and the statement of activities answer this question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private sector companies. Accrual accounting takes into account all of the current year's revenue and expenses regardless of when cash is received or paid.

**Crestwood Local School District**  
*Management's Discussion and Analysis*  
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These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many financial or non-financial factors. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net position and the statement of activities, all of the School District's activities are classified as governmental. The School District's programs and services reported here include instruction, support services, operation of food services and extracurricular activities.

### **Reporting the School District's Most Significant Funds**

#### *Fund Financial Statements*

The analysis of the School District's major funds begins on page 11. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions; however, these fund financial statements focus upon the School District's most significant funds. The School District's two major governmental funds are the general fund and the classroom facilities maintenance fund.

**Governmental Funds** Most of the School District's activities are reported in governmental funds, which focus on how cash flows into and out of those funds and the balances remaining at fiscal year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the financial statements.

**Fiduciary Fund** Fiduciary funds are used to account for resources held for the benefit of parties outside the School District. Fiduciary funds are not reflected on the government-wide financial statements because the resources from these funds are not available to support the School District's programs. These funds use the accrual basis of accounting.

### **The School District as a Whole**

You may recall that the statement of net position provides the perspective of the School District as a whole. Table 1, found on the following page, provides a summary of the School District's net position for fiscal year 2022 compared to the prior fiscal year.

**Crestwood Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*Unaudited*

Table 1  
 Net Position  
 Governmental Activities

	2022	Restated 2021	Change
<b>Assets</b>			
Current and Other Assets	\$22,768,571	\$20,368,920	\$2,399,651
Capital Assets, Net	13,372,956	14,128,047	(755,091)
Net OPEB Asset	1,349,134	1,175,432	173,702
Total Assets	<u>37,490,661</u>	<u>35,672,399</u>	<u>1,818,262</u>
<b>Deferred Outflows of Resources</b>			
Deferred Charges on Refunding	18,241	28,665	(10,424)
Pension	4,102,440	3,654,025	448,415
OPEB	525,982	628,404	(102,422)
Total Deferred Outflows of Resources	<u>4,646,663</u>	<u>4,311,094</u>	<u>335,569</u>
<b>Liabilities</b>			
Current Liabilities	1,968,745	2,108,801	140,056
Long-Term Liabilities:			
Due Within One Year	948,589	1,023,807	75,218
Due in More than One Year:			
Net Pension Liability	11,611,945	22,381,990	10,770,045
Net OPEB Liability	1,814,040	2,066,226	252,186
Other Amounts	1,826,589	2,884,600	1,058,011
Total Liabilities	<u>18,169,908</u>	<u>30,465,424</u>	<u>12,295,516</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes	8,544,828	7,880,427	(664,401)
Pension	10,350,288	1,569,989	(8,780,299)
OPEB	2,947,833	2,876,503	(71,330)
Total Deferred Inflows of Resources	<u>21,842,949</u>	<u>12,326,919</u>	<u>(9,516,030)</u>
<b>Net Position</b>			
Net Investment in Capital Assets	11,752,222	11,585,068	167,154
Restricted for:			
Capital Projects	166,058	361,701	(195,643)
Debt Service	645,118	650,475	(5,357)
Other Purposes	3,859,251	3,466,113	393,138
Unrestricted (Deficit)	<u>(14,298,182)</u>	<u>(18,872,207)</u>	<u>4,574,025</u>
Total Net Position	<u>\$2,124,467</u>	<u>(\$2,808,850)</u>	<u>\$4,933,317</u>

The net pension liability (NPL) is the largest liabilities reported by the School District at June 30, 2022. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the

**Crestwood Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*Unaudited*

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exchange; however, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained previously, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liabilities section of the statement of net position.

Current assets increased due to an increase in cash balances and property tax receivable due to an increase in assessed valuations. The decrease in capital assets was due to an additional year of depreciation.

There was a significant change in net pension/OPEB liability/asset for the School District. These fluctuations are due to changes in the actuarial liabilities/assets and related accruals that are passed through to the School District's financial statements. All components of pension and OPEB accruals contribute to the fluctuations in deferred outflows/inflows and NPL/NOL/NOA and are described in more detail in their respective notes.

Net position increased due primarily to the reduction of net pension and OPEB liability, the decrease in deferred inflows of resources for pension and increases in cash and cash equivalents.

Table 2 shows the change in net position for fiscal year 2022 for governmental activities compared to the prior fiscal year.

**Crestwood Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*Unaudited*

Table 2  
Changes in Net Position  
Governmental Activities

	2022	Restated 2021	Change
<b>Revenues</b>			
Program Revenues:			
Charges for Services and Sales	\$590,391	\$1,160,168	(\$569,777)
Operating Grants and Contributions	3,094,376	2,727,456	366,920
Capital Grants and Contributions	51,420	51,841	(421)
<i>Total Program Revenues</i>	<u>3,736,187</u>	<u>3,939,465</u>	<u>(203,278)</u>
General Revenues:			
Property Taxes	9,040,815	7,832,728	1,208,087
Grants and Entitlements	10,607,238	11,066,871	(459,633)
Investment Earnings	(48,095)	12,630	(60,725)
Miscellaneous	722,225	607,808	114,417
<i>Total General Revenues</i>	<u>20,322,183</u>	<u>19,520,037</u>	<u>802,146</u>
<b>Total Revenues</b>	<u>24,058,370</u>	<u>23,459,502</u>	<u>598,868</u>
<b>Program Expenses</b>			
Instruction:			
Regular	8,105,192	10,511,934	2,406,742
Special	3,214,808	3,405,777	190,969
Vocational	99,239	121,611	22,372
Student Intervention Services	285,646	405,472	119,826
Support Services:			
Pupil	821,589	689,912	(131,677)
Instructional Staff	44,152	44,600	448
Board of Education	32,640	20,471	(12,169)
Administration	371,117	1,699,980	1,328,863
Fiscal	190,664	538,831	348,167
Business	135,728	102,934	(32,794)
Operation and Maintenance of Plant	2,710,723	2,102,132	(608,591)
Pupil Transportation	1,287,522	1,355,715	68,193
Central	394,396	334,051	(60,345)
Operation of Food Service	734,941	636,064	(98,877)
Extracurricular Activities	618,828	466,633	(152,195)
Interest and Fiscal Charges	77,868	91,815	13,947
<i>Total Program Expenses</i>	<u>19,125,053</u>	<u>22,527,932</u>	<u>3,402,879</u>
<i>Change in Net Position</i>	4,933,317	931,570	4,001,747
<i>Net Position Beginning of Year</i>	<u>(2,808,850)</u>	<u>(3,740,420)</u>	<u>931,570</u>
<i>Net Position End of Year</i>	<u>\$2,124,467</u>	<u>(\$2,808,850)</u>	<u>\$4,933,317</u>

**Crestwood Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*Unaudited*

***Governmental Activities***

During the fiscal year, there was an increase in operating grants due to increased state and federal grant funding, primarily the coronavirus relief grants. Property tax revenues increased because of an increase in assessed valuations compared to the prior fiscal year.

Overall, program expenses did decrease compared to the prior year. The changes in program expenses are primarily associated to changes in the School District's proportionate share of the net pension liability, net OPEB liability/asset and related accruals. As previously indicated, these items are explained in detail within their respective notes.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Table 3  
Governmental Activities

	Total Cost of Services		Net Cost of Services	
	2022	Restated 2021	2022	Restated 2021
Instruction:				
Regular	\$8,105,192	\$10,511,934	\$7,645,747	\$9,244,606
Special	3,214,808	3,405,777	1,817,534	2,090,135
Vocational	99,239	121,611	90,129	59,307
Student Intervention Services	285,646	405,472	285,646	405,472
Support Services:				
Pupil	821,589	689,912	797,502	673,865
Instructional Staff	44,152	44,600	36,339	44,600
Board of Education	32,640	20,471	32,640	20,471
Administration	371,117	1,699,980	369,867	1,699,747
Fiscal	190,664	538,831	190,664	538,191
Business	135,728	102,934	135,728	102,934
Operation and Maintenance of Plant	2,710,723	2,102,132	2,512,657	2,051,470
Pupil Transportation	1,287,522	1,355,715	1,239,885	1,182,415
Central	394,396	334,051	391,879	326,851
Operation of Food Service	734,941	636,064	(625,008)	(359,651)
Extracurricular Activities	618,828	466,633	389,789	416,239
Interest and Fiscal Charges	77,868	91,815	77,868	91,815
Total Expenses	\$19,125,053	\$22,527,932	\$15,388,866	\$18,588,467

The dependence upon general revenues for governmental activities is apparent from Table 3. The majority of expenses are supported through taxes and other general revenues. The community, as a whole, is by far the primary support for the School District students.

**Crestwood Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*Unaudited*

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## **The School District's Funds**

Information regarding the School District's major funds starts on page 16. All governmental funds are accounted for using the modified accrual basis of accounting. The School District's major funds are the general fund and the classroom facilities maintenance fund. The general fund had an increase in fund balance due to revenues continuing to outpace expenditures. Property tax collection increases did contribute to most of the increase for this fiscal year. The decrease in the classroom facilities maintenance fund was caused by the timing of the collection of property taxes as compared to maintenance projects completed.

## **General Fund Budgeting Highlights**

Information about the School District's budget is prepared in accordance with Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the main operating fund of the School District, the general fund. During the course of fiscal year 2022, the School District amended its general fund budget various times by the end of the fiscal year. The School District uses site-based budgeting, and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management. Requests for budget changes are made by the Treasurer to reflect changes in projected revenues.

For the general fund, the final budget basis revenue estimate was greater than the original budget estimate. The change was attributed to an increase in property tax estimates as a better picture of actual collections became apparent. Actual revenues were lower than budgeted as intergovernmental receipts were less than anticipated.

The final budget appropriations were lower than original budget appropriations for the general fund due to a decrease in estimated costs for instructional and support services. Actual expenditures were slightly higher than the budget amounts due to unanticipated costs at the end of the year.

## **Capital Assets and Debt Administration**

### *Capital Assets*

All capital assets, except land, are reported net of depreciation. The decrease in capital assets was due to annual depreciation outpacing current year additions. More detailed information is presented in Note 10 of the notes to the basic financial statements. Ohio law requires school districts to expend or otherwise reserve three percent of qualifying revenues only for the purpose of capital improvements. For fiscal year 2022, this amounted to \$271,384. See Note 18 for additional set-aside information.

### **Debt**

For fiscal year, 2022, the School District's debt obligations consisted of the 2011 refunding bonds maturing in fiscal year 2024, a financed purchase to finance the energy conservation project maturing in fiscal year 2023 and lease payables for computers and copiers. See Note 11 to the basic financial statements for additional information on the School District's long-term obligations.

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*Management's Discussion and Analysis*  
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*Unaudited*

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**Current Financial Related Activities**

The Board of Education and administration closely monitor revenues and expenditures in accordance with the financial forecast. The current forecast is for 5 years ending in fiscal year 2027. The forecast indicates a positive balance for five years of the forecast.

The financial future of the School District is not without its challenges though. We are continually pressed with challenges and opportunities that compel us to remain proactive in our efforts to provide children with a quality education in an environment that is conducive to learning. Current events like the current COVID 19 crisis, the economy and market conditions, and the community's support and input have an impact on how the School District conducts business. Additional challenges stem from issues locally and at the State level. The local challenges will continue to exist, as the School District must rely heavily on property taxes to fund its operations. State level challenges continue with changes to the State's educational funding system that began in fiscal year 2022.

In conclusion, the School District's system of budgeting and internal controls is well regarded. All of the School District's financial abilities will be needed to meet the challenges of the future.

**Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the funds it receives. If you have any questions about this report or need additional financial information, please contact Katie Hoffmeister, Treasurer/CFO, at the Crestwood Local School District, 11260 Bowen Road, Mantua, Ohio 44255.

## **Basic Financial Statements**

**Crestwood Local School District**

*Statement of Net Position*

*June 30, 2022*

	<u>Governmental Activities</u>
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$12,487,594
Accrued Interest Receivable	3,511
Accounts Receivable	3,454
Intergovernmental Receivable	288,405
Prepaid Items	27,136
Materials and Supplies Inventory	42,079
Inventory Held for Resale	15,353
Property Taxes Receivable	9,901,039
Non-depreciable Capital Assets	801,286
Depreciable Capital Assets, Net	12,571,670
Net OPEB Asset (See Note 17)	1,349,134
<i>Total Assets</i>	<u>37,490,661</u>
<b>Deferred Outflows of Resources</b>	
Deferred Charges on Refunding	18,241
Pension	4,102,440
OPEB	525,982
<i>Total Assets</i>	<u>4,646,663</u>
<b>Liabilities</b>	
Accounts Payable	180,329
Accrued Wages and Benefits	1,310,960
Intergovernmental Payable	381,020
Matured Compensated Absences Payable	91,140
Accrued Interest Payable	4,426
Unearned Revenue	870
Long-Term Liabilities:	
Due Within One Year	948,589
Due In More Than One Year:	
Net Pension Liability (See Note 16)	11,611,945
Net OPEB Liability (See Note 17)	1,814,040
Other Amounts Due in More Than One Year	1,826,589
<i>Total Liabilities</i>	<u>18,169,908</u>
<b>Deferred Inflows of Resources</b>	
Property Taxes	8,544,828
Pension	10,350,288
OPEB	2,947,833
<i>Total Deferred Inflows of Resources</i>	<u>21,842,949</u>
<b>Net Position</b>	
Net Investment in Capital Assets	11,752,222
Restricted for:	
Capital Projects	166,058
Debt Service	645,118
Classroom Facilities	2,579,985
State Funded Programs	96,651
Other Purposes	1,182,615
Unrestricted (Deficit)	(14,298,182)
<i>Total Net Position</i>	<u>\$2,124,467</u>

See accompanying notes to the basic financial statements

**Crestwood Local School District**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2022

	Program Revenues			Net (Expense)
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Revenue and Changes in Net Position
<b>Governmental Activities</b>				
Instruction:				
Regular	\$8,105,192	\$366,572	\$92,873	\$0
Special	3,214,808	0	1,397,274	0
Vocational	99,239	0	9,110	0
Student Intervention Services	285,646	0	0	0
Support Services:				
Pupil	821,589	0	24,087	0
Instructional Staff	44,152	0	7,813	0
Board of Education	32,640	0	0	0
Administration	371,117	0	1,250	0
Fiscal	190,664	0	0	0
Business	135,728	0	0	0
Operation and Maintenance of Plant	2,710,723	3,863	192,246	1,957
Pupil Transportation	1,287,522	0	0	47,637
Central	394,396	0	2,517	0
Operation of Food Service	734,941	31,224	1,328,725	0
Extracurricular Activities	618,828	188,732	38,481	1,826
Interest and Fiscal Charges	77,868	0	0	0
<i>Totals</i>	<u>\$19,125,053</u>	<u>\$590,391</u>	<u>\$3,094,376</u>	<u>\$51,420</u>

**General Revenues**

Property Taxes Levied:	
General Purposes	7,990,776
Debt Service	527,008
Capital Outlay	407,338
Classroom Facility Maintenance	115,693
Grants and Entitlements not Restricted to Specific Programs	10,607,238
Investment Earnings	(48,095)
Miscellaneous	722,225
<i>Total General Revenues</i>	<u>20,322,183</u>
Change in Net Position	4,933,317
<i>Net Position Beginning of Year - Restated See Note 23</i>	<u>(2,808,850)</u>
<i>Net Position End of Year</i>	<u><u>\$2,124,467</u></u>

See accompanying notes to the basic financial statements

**Crestwood Local School District**

*Balance Sheet  
Governmental Funds  
June 30, 2022*

	General	Classroom Facilities Maintenance	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$7,730,709	\$2,644,130	\$2,108,147	\$12,482,986
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	4,608	0	0	4,608
Accrued Interest Receivable	3,511	0	0	3,511
Accounts Receivable	3,111	0	343	3,454
Intergovernmental Receivable	160,684	0	127,721	288,405
Prepaid Items	27,136	0	0	27,136
Materials and Supplies Inventory	38,563	0	3,516	42,079
Inventory Held for Resale	0	0	15,353	15,353
Interfund Receivable	136,006	0	0	136,006
Property Taxes Receivable	8,787,379	122,474	991,186	9,901,039
<i>Total Assets</i>	<u>\$16,891,707</u>	<u>\$2,766,604</u>	<u>\$3,246,266</u>	<u>\$22,904,577</u>
<b>Liabilities</b>				
Accounts Payable	\$72,543	\$80,849	\$26,937	\$180,329
Accrued Wages and Benefits	1,198,504	0	112,456	1,310,960
Intergovernmental Payable	354,712	68	26,240	381,020
Matured Compensated Absences Payable	91,140	0	0	91,140
Interfund Payable	0	0	136,006	136,006
Unearned Revenue	0	0	870	870
<i>Total Liabilities</i>	<u>1,716,899</u>	<u>80,917</u>	<u>302,509</u>	<u>2,100,325</u>
<b>Deferred Inflows of Resources</b>				
Property Taxes	7,584,417	105,702	854,709	8,544,828
Unavailable Revenues	439,227	3,808	128,905	571,940
<i>Total Deferred Inflows of Resources</i>	<u>8,023,644</u>	<u>109,510</u>	<u>983,614</u>	<u>9,116,768</u>
<b>Fund Balances</b>				
Nonspendable	70,307	0	3,516	73,823
Restricted	0	2,576,177	2,051,835	4,628,012
Committed	33,671	0	0	33,671
Assigned	1,848,734	0	0	1,848,734
Unassigned (Deficit)	5,198,452	0	(95,208)	5,103,244
<i>Total Fund Balances</i>	<u>7,151,164</u>	<u>2,576,177</u>	<u>1,960,143</u>	<u>11,687,484</u>
<i>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</i>	<u>\$16,891,707</u>	<u>\$2,766,604</u>	<u>\$3,246,266</u>	<u>\$22,904,577</u>

See accompanying notes to the basic financial statements

**Crestwood Local School District**  
*Reconciliation of Total Governmental Fund Balances to  
 Net Position of Governmental Activities  
 June 30, 2022*

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**Total Governmental Fund Balances** \$11,687,484

*Amounts reported for governmental activities in the statement of  
 net position are different because:*

Capital assets used in governmental activities are not financial  
 resources and therefore are not reported in governmental funds. 13,372,956

Other long-term assets are not available to pay for current-period expenditures  
 expenditures and therefore are reported as unavailable in governmental funds:

Delinquent Property Taxes	346,670	
Intergovernmental	137,478	
Tuition and Fees	87,792	
Total		571,940

In the statement of activities, interest is accrued on outstanding  
 bonds, whereas in governmental funds, an interest  
 expenditure is reported when due. (4,426)

Long-term liabilities are not due and payable in the current period  
 and therefore are not reported in governmental funds:

General Obligation Bonds	(1,178,493)	
Financed Purchase	(125,300)	
Leases	(335,182)	
Special Retirement Benefits	(36,000)	
Compensated Absences	(1,065,203)	
Asset Retirement Obligation	(35,000)	
Total		(2,775,178)

Deferred outflows of resources represent deferred charge on refundings,  
 which are not reported in the governmental funds. 18,241

The net OPEB asset and net pension/OPEB liabilities are not due and payable  
 in the current period; therefore, the asset, liabilities and related deferred  
 outflows/inflows are not reported in the governmental funds:

Net OPEB Asset	1,349,134	
Deferred Outflows - Pension	4,102,440	
Deferred Outflows - OPEB	525,982	
Net Pension Liability	(11,611,945)	
Net OPEB Liability	(1,814,040)	
Deferred Inflows - Pension	(10,350,288)	
Deferred Inflows - OPEB	(2,947,833)	
Total		(20,746,550)

*Net Position of Governmental Activities* \$2,124,467

See accompanying notes to the basic financial statements

**Crestwood Local School District**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2022*

	General	Classroom Facilities Maintenance	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Property Taxes	\$8,007,641	\$116,164	\$939,184	\$9,062,989
Intergovernmental	10,977,834	51,168	2,628,026	13,657,028
Interest	(48,095)	0	171	(47,924)
Tuition and Fees	325,782	0	0	325,782
Extracurricular Activities	8,190	0	180,542	188,732
Contributions and Donations	1,250	0	40,088	41,338
Charges for Services	47,013	0	31,224	78,237
Rentals	3,863	0	0	3,863
Miscellaneous	715,648	0	6,577	722,225
<i>Total Revenues</i>	<u>20,039,126</u>	<u>167,332</u>	<u>3,825,812</u>	<u>24,032,270</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	8,725,474	0	47,632	8,773,106
Special	2,608,236	0	1,130,173	3,738,409
Vocational	116,073	0	0	116,073
Student Intervention Services	347,816	0	0	347,816
Support Services:				
Pupil	924,414	0	24,087	948,501
Instructional Staff	19,388	0	9,718	29,106
Board of Education	32,640	0	0	32,640
Administration	654,129	0	0	654,129
Fiscal	205,778	2,079	9,557	217,414
Business	135,728	0	0	135,728
Operation and Maintenance of Plant	2,319,854	201,999	148,334	2,670,187
Pupil Transportation	1,322,382	0	97,398	1,419,780
Central	386,897	0	4,180	391,077
Operation of Food Service	0	0	841,191	841,191
Extracurricular Activities	397,898	0	192,636	590,534
Capital Outlay	0	39,254	238,006	277,260
Debt Service:				
Principal Retirement	122,731	0	790,800	913,531
Interest and Fiscal Charges	16,446	0	72,163	88,609
<i>Total Expenditures</i>	<u>18,335,884</u>	<u>243,332</u>	<u>3,605,875</u>	<u>22,185,091</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>1,703,242</u>	<u>(76,000)</u>	<u>219,937</u>	<u>1,847,179</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	0	50,000	0	50,000
Transfers Out	0	0	(50,000)	(50,000)
<i>Total Other Financing Sources (Uses)</i>	<u>0</u>	<u>50,000</u>	<u>(50,000)</u>	<u>0</u>
<i>Net Change in Fund Balances</i>	1,703,242	(26,000)	169,937	1,847,179
<i>Fund Balances Beginning of Year - Restated (See Note 23)</i>	<u>5,447,922</u>	<u>2,602,177</u>	<u>1,790,206</u>	<u>9,840,305</u>
<i>Fund Balances End of Year</i>	<u>\$7,151,164</u>	<u>\$2,576,177</u>	<u>\$1,960,143</u>	<u>\$11,687,484</u>

See accompanying notes to the basic financial statements

**Crestwood Local School District**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2022*

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**Net Change in Fund Balances - Total Governmental Funds** \$1,847,179

*Amounts reported for governmental activities in the statement of activities are different because :*

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.

This is the amount by which depreciation exceeded capital outlay in the current period:

Capital Asset Additions	302,596	
Current Year Depreciation	(1,057,687)	
Total		(755,091)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds:

Delinquent Property Taxes	(22,174)	
Intergovernmental	54,497	
Tuition and Fees	(6,223)	
Total		26,100

Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

General Obligation Bonds	545,000	
Financed Purchase	245,800	
Lease Purchase	122,731	
Total		913,531

Some expenses reported in the statement of activities, such as accrued interest, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Accrued Interest	2,027	
Amortization of Bond Premium	19,138	
Amortization of Deferred Charge on Refunding	(10,424)	
Total		10,741

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Compensated Absences	201,560	
Special Termination Benefits	(1,000)	
Total		200,560

Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows:

Pension	930,736	
OPEB	55,510	
Total		986,246

Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB asset or liability are reported as pension/OPEB expense in the statement of activities:

Pension	1,507,425	
OPEB	196,626	
Total		1,704,051

*Change in Net Position of Governmental Activities* \$4,933,317

See accompanying notes to the basic financial statements

**Crestwood Local School District**  
*Statement of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Fiscal Year Ended June 30, 2022*

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
<b>Revenues</b>				
Property Taxes	\$7,679,998	\$8,058,187	\$8,058,187	\$0
Intergovernmental	11,119,887	11,012,684	10,977,834	(34,850)
Interest	67,722	50,052	57,767	7,715
Tuition and Fees	188,590	208,642	208,642	0
Extracurricular Activities	88,514	2,645	2,645	0
Charges for Services	785	0	0	0
Rentals	3,926	3,863	3,863	0
Miscellaneous	539,891	764,151	766,276	2,125
<i>Total Revenues</i>	<u>19,689,313</u>	<u>20,100,224</u>	<u>20,075,214</u>	<u>(25,010)</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	9,133,580	8,871,005	8,874,551	(3,546)
Special	2,645,405	2,752,371	2,752,371	0
Vocational	133,292	123,155	123,155	0
Student Intervention Services	400,332	338,370	338,370	0
Support Services:				
Pupil	697,575	934,756	949,756	(15,000)
Instructional Staff	76,872	36,287	36,287	0
Board of Education	32,347	32,640	32,640	0
Administration	1,705,165	686,089	689,169	(3,080)
Fiscal	661,844	203,234	203,652	(418)
Business	146,140	173,789	173,789	0
Operation and Maintenance of Plant	2,079,634	2,656,958	2,656,956	2
Pupil Transportation	1,254,958	1,448,464	1,448,464	0
Central	334,998	385,323	385,322	1
Extracurricular Activities	308,214	387,111	387,111	0
<i>Total Expenditures</i>	<u>19,610,356</u>	<u>19,029,552</u>	<u>19,051,593</u>	<u>(22,041)</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>78,957</u>	<u>1,070,672</u>	<u>1,023,621</u>	<u>(47,051)</u>
<b>Other Financing Sources (Uses)</b>				
Advance In	180,000	6,618	6,618	0
Transfers Out	(45,000)	0	0	0
Advances Out	(65,000)	(136,006)	(136,006)	0
<i>Total Other Financing Sources (Uses)</i>	<u>70,000</u>	<u>(129,388)</u>	<u>(129,388)</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	148,957	941,284	894,233	(47,051)
<i>Fund Balance Beginning of Year</i>	5,762,208	5,762,208	5,762,208	0
Prior Year Encumbrances Appropriated	274,791	274,791	274,791	0
<i>Fund Balance End of Year</i>	<u>\$6,185,956</u>	<u>\$6,978,283</u>	<u>\$6,931,232</u>	<u>(\$47,051)</u>

See accompanying notes to the basic financial statements

**Crestwood Local School District**  
*Statement of Revenues, Expenditures and Changes  
In Fund Balance - Budget (Non-GAAP Basis) and Actual  
Classroom Facilities Maintenance Fund  
For the Fiscal Year Ended June 30, 2022*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Property Taxes	\$116,267	\$48,824	\$118,512	\$69,688
Intergovernmental	16,600	16,318	51,168	34,850
<i>Total Revenues</i>	<u>132,867</u>	<u>65,142</u>	<u>169,680</u>	<u>104,538</u>
<b>Expenditures</b>				
Current:				
Support Services:				
Fiscal	2,200	2,079	2,079	0
Operation and Maintenance of Plant	241,200	233,335	234,558	(1,223)
Capital Outlay	40,000	39,254	39,254	0
<i>Total Expenditures</i>	<u>283,400</u>	<u>274,668</u>	<u>275,891</u>	<u>(1,223)</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(150,533)	(209,526)	(106,211)	103,315
<b>Other Financing Sources (Uses)</b>				
Transfers In	50,000	50,000	50,000	0
<i>Net Change in Fund Balance</i>	(100,533)	(159,526)	(56,211)	103,315
<i>Fund Balance Beginning of Year</i>	2,574,620	2,574,620	2,574,620	0
Prior Year Encumbrances Appropriated	12,249	12,249	12,249	0
<i>Fund Balance End of Year</i>	<u>\$2,486,336</u>	<u>\$2,427,343</u>	<u>\$2,530,658</u>	<u>\$103,315</u>

See accompanying notes to the basic financial statements

**Crestwood Local School District**  
*Statement of Fiduciary Net Position*  
*Custodial Fund*  
*June 30, 2022*

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<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$4,709
<b>Liabilities</b>	
Accounts Payable	<u>4,709</u>
<b>Net Position</b>	
Restricted for Individuals, Organizations and Other Governments	<u><u>\$0</u></u>

See accompanying notes to the basic financial statements

**Crestwood Local School District**  
*Statement of Changes in Fiduciary Net Position*  
*Custodial Fund*  
*For the Fiscal Year Ended June 30, 2022*

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<b>Additions</b>	\$0
<b>Deductions</b>	
Distributions to Ohio High School Athletic Association	<u>4,709</u>
<i>Change in Net Position</i>	(4,709)
<i>Net Position Beginning of Year</i>	<u>4,709</u>
<i>Net Position End of Year</i>	<u><u>\$0</u></u>

See accompanying notes to the basic financial statements

**Crestwood Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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**Note 1 – Description of the School District and Reporting Entity**

The Crestwood Local School District (the “School District”) was formed in 1956 from a consolidation of the Mantua and Shalersville Township Schools. In 1964, the Hiram Township Schools joined the School District which currently covers seventy-five square miles.

The School District operates under a locally elected five-member Board form of government and provides educational services as mandated by State and/or federal agencies. The Board controls the School District’s three instructional/support facilities staffed by 108 non-certified employees and 118 certified full-time teaching and support personnel who provide services to 1,375 students and other community members.

*Reporting Entity*

A reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards and agencies that are not legally separate from the School District. For the School District, this includes the agencies and departments that provide the following services: general operations, food service and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization’s resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes. The School District has no component units.

The School District participates in one insurance purchasing pool, one shared risk pool and three jointly governed organizations. The organizations are the Ohio Schools Council Workers’ Compensation Group Retrospective Rating Program, Portage County School Consortium, Stark-Portage Area Computer Consortium, Maplewood Career Center, and Ohio Schools Council Association. These organizations are presented in Notes 12 and 14 to the basic financial statements.

**Note 2 - Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District’s accounting policies are described below.

*Basis of Presentation*

The School District’s basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**Crestwood Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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**Government-wide Financial Statements** The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. These statements usually distinguish between those activities of the School District that are governmental (primarily supported by taxes and intergovernmental revenues) and those that are considered business-type activities (primarily supported by fees and charges). The School District, however, does not have business-type activities.

The statement of net position presents the financial condition of the governmental activities of the School District at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore are clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental activity is self-financing or draws from the general revenues of the School District.

**Fund Financial Statements** During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. The major funds are presented in separate columns. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

**Fund Accounting**

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The School District's funds are governmental and fiduciary funds.

**Governmental Funds** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the School District's major governmental funds:

**General Fund** The general fund is the operating fund of the School District and is used to account for and report for all financial resources except those required to be accounted for and reported in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Classroom Facilities Maintenance Fund** The classroom facilities maintenance special revenue fund accounts for and reports property taxes restricted for the maintenance of facilities.

The other governmental funds of the School District account for grants and other resources, whose use is restricted, committed or assigned to a particular purpose.

**Crestwood Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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***Fiduciary Funds*** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into the following four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that has certain characteristics. Custodial Funds are used to report fiduciary activities that are not required to be reported in a trust fund. The School District's custodial fund accounts for amounts held for the benefit of the Ohio High School Athletic Association.

***Measurement Focus***

***Government-wide Financial Statements*** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

***Fund Financial Statements*** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from the custodial fund.

***Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences between the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-Exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal

**Crestwood Local School District**  
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year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 7). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, grants, student fees and rentals.

***Unearned Revenue*** Unearned revenue represents amounts under the accrual and modified accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because such amounts have not yet been earned. The School District recognizes unearned revenue for grants received before eligibility requirements have been met.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for deferred charges on refunding, pension and OPEB plans. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 16 and 17.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2022, but which were levied to finance fiscal year 2023 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District unavailable revenue includes delinquent property taxes, grants and entitlements and tuition and fees. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the reconciliation of total governmental fund balances to net position of governmental activities found on page 17. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position (see Notes 16 and 17).

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

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The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

***Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB liabilities (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

***Cash and Cash Equivalents***

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the School District's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

During fiscal year 2022, investments were limited to a money market account, federal farm credit bank bonds, federal farm credit discount note, negotiable certificates of deposit, US treasury bills and notes and State Treasury Asset Reserve of Ohio (STAR Ohio). Except for nonparticipating investment contracts and STAR Ohio, investments are reported at fair value which is based on quoted market prices. The fair value of investments related to School District funds declined during 2022 resulting in negative investment earnings of \$47,924.

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For fiscal year 2022, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours advance notice for deposits and withdrawals of \$100 million or more is encouraged. STAR Ohio reserves the right to limit the transaction to \$250 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the Board of Education has, by resolution, identified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2022 amounted to (\$48,095), which includes (\$18,409) assigned from other School District funds.

Investments of the cash management pool and investments with a maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents.

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***Restricted Assets***

Assets are reported as restricted when limitations on their use change the nature of normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or the laws of other governments, or imposed by law through constitutional provisions. Restricted assets in the general fund include amounts for unclaimed monies.

***Prepays***

Payments made to vendors for services that will benefit periods beyond June 30, 2022, are reported as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the fiscal year in which services are consumed.

***Capital Assets***

All of the School District’s capital assets are general capital assets. General capital assets are those assets related to activities reported in the governmental funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets (except for intangible right-to-use lease assets are discussed below) are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The School District was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition values as of the date received. The School District maintains a capitalization threshold of five thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset’s life are not.

All reported capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Life</u>
Land Improvements	40-50 years
Buildings	30-50 years
Furniture and Equipment	5-20 years
Vehicles	5-20 years

The School District is reporting intangible right to use assets related to leased equipment. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, these intangible assets are being amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

***Inventory***

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies and donated and purchased food held for resale.

**Crestwood Local School District**  
*Notes to the Basic Financial Statements*  
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***Interfund Balances***

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as “interfund receivables/payables.” Interfund balances are eliminated in the governmental activities column of the statement of net position.

***Bond Premiums***

On the government-wide financial statements, bond premiums are deferred and amortized over the term of the bond using the straight line method. Bond premiums are presented as an increase of the face amount of the general obligations bonds payable. On fund financial statements, bond premiums are receipted in the year the debt issuance is issued.

Under Ohio law, premiums on the original issuance of debt are to be deposited to the bond retirement fund to be used for debt retirement and are precluded from being applied to the project fund. Ohio law does allow premiums on refunding debt to be used as part of the payment to the bond escrow agent.

***Deferred Charges on Refunding***

On the government-wide financial statements, the difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt, the gain/loss on the refunding, is being amortized as a component of interest expense. This deferred amount is amortized over the life of the old or new debt, whichever is shorter, using the effective interest method and is presented as deferred outflows of resources on the statement of net position.

***Internal Activity***

Transfers between governmental funds are eliminated on the government-wide financial statements. Internal events that are allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Interfund payments for services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

***Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

**Crestwood Local School District**  
*Notes to the Basic Financial Statements*  
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On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account “Matured Compensated Absences Payable” in the fund or funds from which the employees who have accumulated the leave are paid.

***Accrued Liabilities and Long-Term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds; however, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for the payment during the current fiscal year. Net pension/OPEB liabilities should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plans’ fiduciary net position is not sufficient for payment of those benefits. Bonds and leases are recognized as a liability on the fund financial statements when due.

***Net Position***

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for food service, school programs, and athletic and music.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

***Restricted*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

***Committed*** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by highest level formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Crestwood Local School District**  
*Notes to the Basic Financial Statements*  
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**Assigned** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance includes the remaining amount that is not restricted or committed. These amounts are assigned by the School District Board of Education. In the general fund, assigned amounts represent intended uses established by the School District Board of Education or a School District official delegated that authority by resolution or by State statute. State Statute authorizes the Treasurer to assign fund balances for purchases on order provided such amounts have been lawfully appropriated. The School District Board of Education assigned fund balance for uniform school supplies, public school support, food services, instructional services and to cover a gap between estimated revenue and appropriations in the fiscal year 2023 budget.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

***Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

***Budgetary Data***

All funds, other than custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. The Treasurer has been given the authority to allocate board appropriations to the function and object level within all fund.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original and final budgeted amounts in the budgetary statements reflect the amounts in the amended certificate that was in effect at the time the original and final appropriations were passed by the Board of Education.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

**Crestwood Local School District**  
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**Note 3 – Accountability and Compliance**

***Accountability***

The following funds had deficit fund balances at June 30, 2022:

	Amounts
<b><i>Special Revenue Funds:</i></b>	
Elementary and Secondary School	
Emergency Relief	\$19,436
IDEA, Part B	43,602
Title I	21,484
IDEA Preschool	248
Improving Teacher Quality	10,438

These deficits are the result of the recognition of payables in accordance with generally accepted accounting principles as well as short-term interfund loans from the general fund needed for operations until the receipt of grant monies. The general fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

***Compliance***

The general fund and classroom facilities special revenue fund had expenditures plus encumbrances in excess of appropriations, contrary to Ohio Revised Code Section 5705.41 in the amount of \$22,041 and \$1,223, respectively. Although these budgetary violations were not corrected by year end, management has indicated that appropriations will be closely monitored to prevent future violations.

**Note 4 - Fund Balance**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

Fund Balances	General	Classroom Facilities Maintenance	Other Governmental Funds	Total
<b><i>Nonspendable:</i></b>				
Unclaimed Monies	\$4,608	\$0	\$0	\$4,608
Prepaid Items	27,136	0	0	27,136
Materials and Supplies Inventory	38,563	0	3,516	42,079
<i>Total Nonspendable</i>	70,307	0	3,516	73,823
<b><i>Restricted for:</i></b>				
Capital Projects	0	0	145,670	145,670
Debt Service	0	0	635,023	635,023
Classroom Facilities Maintenance	0	2,576,177	0	2,576,177
Food Service	0	0	1,025,863	1,025,863
Other Purposes	0	0	245,279	245,279
<i>Total Restricted</i>	\$0	\$2,576,177	\$2,051,835	\$4,628,012

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Fund Balances	General	Classroom Facilities Maintenance	Other Governmental Funds	Total
<b><i>Committed to:</i></b>				
Underground Storage Tank	\$11,000	\$0	\$0	\$11,000
Worker's Compensation	12,830	0	0	12,830
Flexible Spending	9,841	0	0	9,841
<b><i>Total Committed</i></b>	<b>33,671</b>	<b>0</b>	<b>0</b>	<b>33,671</b>
<b><i>Assigned to:</i></b>				
Uniform School Supplies	168,421	0	0	168,421
Public School Support	22,438	0	0	22,438
Instructional Services	26,270	0	0	26,270
Food Services	1,525	0	0	1,525
Purchases on Order				
Instruction	64,076	0	0	64,076
Support Services	479,545	0	0	479,545
Extracurricular Activities	671	0	0	671
Fiscal Year 2023 Appropriations	1,085,788	0	0	1,085,788
<b><i>Total Assigned</i></b>	<b>1,848,734</b>	<b>0</b>	<b>0</b>	<b>1,848,734</b>
<b><i>Unassigned (Deficit)</i></b>	<b>5,198,452</b>	<b>0</b>	<b>(95,208)</b>	<b>5,103,244</b>
<b><i>Total Fund Balances</i></b>	<b>\$7,151,164</b>	<b>\$2,576,177</b>	<b>\$1,960,143</b>	<b>\$11,687,484</b>

**Note 5 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The statement of revenues, expenditures and changes in fund balances – budget (non-GAAP basis) and actual for the general fund and classroom facilities special revenue fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP basis are that:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
3. Advances In and Advances Out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).
4. Budgetary revenues and expenditures of the uniform school supplies and public school support are reclassified to the general fund for GAAP Reporting.

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5. Encumbrances are treated as expenditures (budget basis) rather than as a restricted, committed, or assigned fund balance (GAAP basis).
6. Investments are reported at cost (budget) rather than fair value (GAAP).
7. Unrecorded cash represents amounts received but not reported by the School District on the operating statements (budget), but which is reported on the GAAP basis operating statements.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements on a fund type basis for the general fund and the classroom facilities maintenance fund.

Net Change in Fund Balance		
	General	Classroom Facilities Maintenance
GAAP Basis	\$1,703,242	(\$26,000)
Net Adjustment for Revenue Accruals	84,830	2,348
Ending Unrecorded Cash	(38)	0
Advances In	6,618	0
Ending Fair Value Adjustment for Investments	49,433	0
Net Adjustment for Expenditure Accruals	(200,197)	80,913
Advances Out	(136,006)	0
Perspective Differences:		
Uniform School Supplies	(18,378)	0
Public School Support	5,270	0
Encumbrances	(600,541)	(113,472)
Budget Basis	\$894,233	(\$56,211)

**Note 6 – Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

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Interim monies held by the School District can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio); and
8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met. The investment in commercial paper notes of a single issuer shall not exceed in the aggregate five percent of interim monies available for investment at the time of purchase.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

***Deposits***

***Custodial credit risk*** for deposits is the risk that in the event of a bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At June 30, 2022, \$3,434,212 of the School District's total bank balance of \$9,217,296 was exposed to custodial credit risk because those deposits were uninsured and uncollateralized. The School District's financial institution participates in the Ohio Pooled Collateral System (OPCS) and was approved for a reduced collateral floor of 60 percent resulting in the uninsured and uncollateralized balance.

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The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by:

Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

***Investments***

Investments are reported at fair value. At June 30, 2022, the School District had the following investments:

Measurement/Investment	Measurement Amount	Maturity	Standard & Poor's Rating	Percentage of Total Investments
Net Asset Value Per Share:				
STAR Ohio	\$25,189	Average 35.3 Days	AAAm	N/A
Fair Value - Level One Inputs:				
Money Market Fund	\$4,580	Less than One Year	N/A	N/A
Fair Value - Level Two Inputs:				
Federal Farm Credit Bank Bonds	627,241	Less than Five Years	AA+	18.70 %
Federal Farm Credit Discount Notes	312,819	Less than One Year	AAA	9.32
Federal Farm Credit Discount Notes	323,756	Less than One Year	P-1	9.65
Negotiable Certificates of Deposit Bonds	914,626	Less than Two Years	N/A	27.26
US Treasury Bills	749,851	Less than One Year	N/A	22.35
US Treasury Notes	396,606	Less than Four Years	N/A	11.82
Total Investments	<u>\$3,354,668</u>			

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The preceding chart identifies the School District's recurring fair value measurements as of June 30, 2022. The money market fund is measured at fair value and is valued using quoted market prices (Level 1 inputs). The School District's remaining investments are measured at fair value and are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs).

***Interest Rate Risk*** As a means of limiting its exposure to fair value losses caused by rising interest rates, the School District's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the School District's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity.

**Crestwood Local School District**  
*Notes to the Basic Financial Statements*  
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**Credit Risk.** Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy that addresses credit risk.

**Concentration of Credit Risk.** The School District places no limit on the amount it may invest in any one issuer.

## **Note 7 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis, while the School District's fiscal year runs from July through June. First-half tax distributions are received by the School District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenues received in calendar year 2022 represent the collection of calendar year 2021 taxes. Real property taxes received in calendar year 2022 were levied after April 1, 2021, on the assessed values as of January 1, 2021, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenues received in calendar year 2022 represent the collection of calendar year 2021 taxes. Public utility real and tangible personal property taxes received in calendar year 2021 became a lien on December 31, 2020, were levied after April 1, 2021, and are collected with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The School District receives property taxes from Portage County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2022, are available to finance fiscal year 2022 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property and public utility property taxes which are measurable as of June 30, 2022 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 were levied to finance current fiscal year operations are reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

The amount available as an advance at June 30, 2022, was 895,010 in the general fund, \$12,964 in the classroom facilities maintenance special revenue fund, \$41,777 in the permanent improvement capital projects fund and \$59,791 in the bond retirement fund. The amount available as an advance at June 30, 2021, was \$945,555 in the general fund, \$15,312 in the classroom facilities maintenance special revenue fund, \$49,331 in the permanent improvement capital projects fund and \$72,244 in the bond retirement fund.

**Crestwood Local School District**  
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On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

	2021 Second Half Collections		2022 First Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential and Other Real Estate	\$317,041,210	94.58 %	\$367,657,830	94.97 %
Public Utility Personal	18,185,590	5.42	19,466,640	5.03
<b>Total</b>	<b>\$335,226,800</b>	<b>100.00 %</b>	<b>\$387,124,470</b>	<b>100.00 %</b>
 Tax rate per \$1,000 of assessed valuation	 \$51.03		 \$50.20	

**Note 8 - Receivables**

Receivables at June 30, 2022, consisted of taxes, accounts and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds. All receivables are expected to be collected within one year, except delinquent property taxes. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

A summary of the principal items of intergovernmental receivables follows:

Governmental Activities	Amount
Foundation Settlement	\$90,119
Title VI-B Grant	64,911
School Employee Retirement System	43,482
Title I Grant	33,900
ESC of Northeast Ohio	25,615
ESSER Grant	19,436
Title II-A Grant	9,226
Village of Mantua	1,258
Early Childhood Education	248
Ohio Department of Natural Resources	210
<i>Total Intergovernmental Receivables</i>	<u>\$288,405</u>

**Crestwood Local School District**  
*Notes to the Basic Financial Statements*  
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**Note 9 – Interfund Balances and Transfers**

***Interfund Balances***

Interfund balances at June 30, 2022, consist of the following individual fund receivables and payables:

Interfund Payable	Interfund Receivable General
<b>Other Governmental Funds:</b>	
Elementary and Secondary School	
Emergency Relief	\$100,327
IDEA B, Special Education	19,280
Title I Special Education	14,123
IDEA Preschool	172
Improving Teacher Quality	2,104
Total	\$136,006

The interfund payables are advances for grant monies that were not received by fiscal year end and were to support programs and projects in the special revenue funds. Advances will be repaid within one year.

***Interfund Transfers***

The permanent improvement capital project fund transferred \$50,000 to the classroom facilities maintenance special revenue fund to help provide funding for fiscal year 2022.

**Note 10 – Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2022, was as follows:

	Restated Balance June 30, 2021	Additions	Deletions	Balance June 30, 2022
<b><i>Governmental Activities:</i></b>				
<i>Capital Assets not being Depreciated:</i>				
Land	\$801,286	\$0	\$0	\$801,286
<i>Capital Assets being Depreciated:</i>				
Land Improvements	5,986,253	77,309	0	6,063,562
Buildings	23,929,449	50,034	0	23,979,483
Furniture and Equipment	5,102,129	77,355	0	5,179,484
Vehicles	2,534,255	97,898	(166,621)	2,465,532
Intangible Right to Use Lease - Equipment**	457,913	0	0	457,913
<i>Total Capital Assets being Depreciated</i>	\$38,009,999	\$302,596	(\$166,621)	\$38,145,974

**Crestwood Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

	Restated Balance June 30, 2021	Additions	Deletions	Balance June 30, 2022
<b>Governmental Activities:</b>				
<i>Less: Accumulated Depreciation/Amortization:</i>				
Land Improvements	(\$5,033,370)	(\$177,170)	\$0	(\$5,210,540)
Buildings	(13,170,504)	(517,772)	0	(13,688,276)
Furniture and Equipment	(4,399,633)	(139,102)	0	(4,538,735)
Vehicles	(2,079,731)	(100,079)	166,621	(2,013,189)
Intangible Right to Use Lease - Equipment**	0	(123,564)	0	(123,564)
<b>Total Accumulated Depreciation/Amortization</b>	<b>(24,683,238)</b>	<b>(1,057,687) *</b>	<b>166,621</b>	<b>(25,574,304)</b>
<i>Total Capital Assets being Depreciated/Amortization, Net</i>				
	<u>13,326,761</u>	<u>(755,091)</u>	<u>0</u>	<u>12,571,670</u>
<b>Governmental Activities Capital Asset, Net</b>	<b><u>\$14,128,047</u></b>	<b><u>(\$755,091)</u></b>	<b><u>\$0</u></b>	<b><u>\$13,372,956</u></b>

\* Depreciation/amortization expense was charged to governmental activities as follows:

Instruction:	
Regular	\$774,518
Support Services:	
Instructional Staff	38,443
Administration	1,708
Operation and Maintenance of Plant	89,000
Pupil Transportation	111,172
Central	7,984
Food Service Operations	6,484
Extracurricular Activities	28,378
<b>Total Depreciation Expense</b>	<b><u>\$1,057,687</u></b>

\*\* Of the current year depreciation/amortization total of \$1,057,687, \$123,564 is presented as regular instruction expense on the Statement of Activities related to the School District's intangible assets of a computers and copiers, which are included as an Intangible Right to Use Lease. With the implementation of Governmental Accounting Standards Board Statement No. 87, *Leases*, a lease meeting the criteria of this statement requires the lessee to recognize the lease liability and an intangible right to use asset.

**Note 11 – Long-term Obligations**

The changes in the School District's long-term obligations during fiscal year 2022 were as follows:

	Restated Balance 6/30/2021	Additions	Deletions	Balance 6/30/2022	Due In One Year
<b>Governmental Activities:</b>					
General Obligation Bonds:					
2011 Refunding					
Serial Bonds 2% - 4%	\$1,690,000	\$0	(\$545,000)	\$1,145,000	\$560,000
Unamortized Premium	52,631	0	(19,138)	33,493	0
<b>Total 2011 Refunding Bonds</b>	<b><u>\$1,742,631</u></b>	<b><u>\$0</u></b>	<b><u>(\$564,138)</u></b>	<b><u>\$1,178,493</u></b>	<b><u>\$560,000</u></b>

**Crestwood Local School District**  
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	Restated Balance 6/30/2021	Additions	Deletions	Balance 6/30/2022	Due In One Year
<b>Governmental Activities (continued):</b>					
<b>Direct Borrowing:</b>					
Financed Purchase	\$371,100	\$0	(\$245,800)	\$125,300	\$125,300
<b>Other Long-Term Obligations</b>					
Compensated Absences	1,266,763	0	(201,560)	1,065,203	99,728
Special Termination Benefits	35,000	36,000	(35,000)	36,000	36,000
Asset Retirement Obligation	35,000	0	0	35,000	0
Lease Payable	457,913	0	(122,731)	335,182	127,561
Total Other Long-Term Obligations	1,794,676	36,000	(359,291)	1,471,385	263,289
Net Pension Liability:					
STRS	16,182,834	0	(8,001,389)	8,181,445	0
SERS	6,199,156	0	(2,768,656)	3,430,500	0
Total Net Pension Liability	22,381,990	0	(10,770,045)	11,611,945	0
Net OPEB Liability:					
SERS	2,066,226	0	(252,186)	1,814,040	0
<i>Total Long-Term Liabilities</i>	<u>\$28,356,623</u>	<u>\$36,000</u>	<u>(\$12,191,460)</u>	<u>\$16,201,163</u>	<u>\$948,589</u>

On March 30, 2011, the School District issued \$5,799,978 in voted general obligation bonds, which included serial and capital appreciation (deep discount) bonds in the amount of \$5,760,000 and \$39,978, respectively. The capital appreciation bonds matured December 1, 2019. The bonds advance refunded \$5,660,000 of outstanding 2001 Classroom Facilities General Obligation Bonds and \$140,000 of outstanding 2001 Site Acquisition General Obligation Bonds. The bonds were issued for a nineteen year period with final maturities at December 31, 2023. As a result, \$5,800,000 of the 2001 Series Bonds are considered to be defeased and the liability for those bonds has been removed from the financial statements. The bonds are being repaid from the bond retirement fund.

The current interest bonds matured on or after December 1, 2019 were subject to prior redemption, by and at the sole option of the School District, in whole or in part as selected by the School District (in whole multiples of \$5,000) or any date on or after December 1, 2018, at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to the redemption date.

Outstanding general obligation bonds are direct obligations of the School District for which the full faith, credit, and resources are pledged and payable from taxes levied on all taxable property of the School District.

In fiscal year 2013, the School District entered into a financed purchase agreement with Huntington Public Capital Corporation to finance the energy conservation project in the amount of \$2,123,500. The agreement required the School District to establish an escrow account while construction was being completed. The proceeds were used to make various upgrades throughout the high school, middle school, bus garage and the field house. The financed purchase was issued for a nineteen year period with final maturities at December 1, 2022. The financed purchase is being paid from the the permanent improvement fund.

In the event of default, as defined by the financed purchase agreement, the amounts payable by the School District may become due. If payments are not made, the lessor may retake possession of the secured asset, consisting of equipment as defined by the agreement. Additionally, the lessor has the option to sublease the

**Crestwood Local School District**  
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project facilities, holding the School District liable for all lease payments and other payments due prior to the effective date of the sublease and for the difference between the rental and other amounts paid by the subleases pursuant to such sublease and the amounts payable by the District pursuant to the lease during the then current lease term.

There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are primarily made from the general fund. For additional information related to the net pension liability and net OPEB liability see Notes 16 and 17.

Compensated absences and the early retirement incentive will be paid from the the general fund. The lease payable and asset retirement obligation will be paid from the general fund.

The School District has outstanding agreement to lease computers and copiers. Due to the implementation of GASB Statement 87, these leases plus existing prior year capital leases have met the criteria of leases thus requiring them to be recorded by the School District. The future lease payments were discounted based on the interest rate implicit in the lease or using the School District’s incremental borrowing rate. This discount is being amortized using the interest method over the life of the lease. A summary of the principal and interest amounts for the remaining leases is as follows:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>
2023	\$127,561	\$11,616
2024	133,197	5,980
2025	74,424	1,364
	<u>\$335,182</u>	<u>\$18,960</u>

The School District’s overall debt margin was \$34,331,225 with an unvoted debt margin of \$387,124 at June 30, 2022. Principal and interest requirements to retire general obligation bonds and financed purchase are as follows:

<u>Fiscal Year</u>	<u>General Obligation Bonds</u>		<u>Direct Borrowing</u>		<u>Total</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Financed Purchase</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2023	\$560,000	\$34,600	\$125,300	\$1,660	\$685,300	\$36,260
2024	585,000	11,700	0	0	\$585,000	\$11,700
Total	<u>\$1,145,000</u>	<u>\$46,300</u>	<u>\$125,300</u>	<u>\$1,660</u>	<u>\$1,270,300</u>	<u>\$47,960</u>

**Note 12 – Insurance Purchasing Pools**

***Insurance Purchasing Pool***

***Ohio Schools Council Workers’ Compensation Group Retrospective Rating Program*** The School District participates in the Ohio Schools Council Group Retrospective Rating Program, an insurance purchasing pool. Each district supports the Council by paying an annual participation fee. The program was created for the purpose of reducing the cost of workers’ compensation premiums.

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***Shared Risk Pool***

***Portage County School Consortium*** The Portage Area School Consortium (the Consortium) is a regional council of governments established pursuant to Chapter 167 of the Ohio Revised Code, consisting mainly of school districts within Portage County, while also including school districts in other northeast and southeast Ohio counties. The Consortium is a stand-alone entity, composed of two stand-alone Pools, the Portage Area School Consortium Property and Casualty Pool and the Portage Area School Consortium Health and Welfare Insurance Pool. These Pools were established by the Consortium on August 5, 1988, to provide property and casualty risk management services and risk sharing to its members. The Pools were established as local government risk pools under Section 1744.081 of the Ohio Revised Code and are not subject to Federal tax filing requirements.

The Ohio Revised Code Section 167.04 requires the Consortium to adopt bylaws designating the officers of the Consortium and their method of selection, creating a governing body to act for the Consortium, appointing a fiscal officer, and providing for the conduct of the Consortium's business. The Assembly is the legislative and managerial body of the Consortium. The Assembly is composed of representation of the member schools. The member school's governing body appoints one representative to the Consortium (usually the superintendent or designee). In the case of a member that is a school district, that representative shall be an executive appointed by the board of education. The Assembly serves without compensation.

**Note 13 – Risk Management**

***Property and Liability***

The School District is a member of the Portage County School Consortium (the Consortium), a shared risk pool (See Note 12), through which a Property and Casualty Insurance Pool was created for the benefit of its members. As part of the Property and Casualty Insurance Pool, the School District contracted with Ohio Casualty Insurance for property, employee bonding, and for general liability insurance during fiscal year 2022. The School District pays all insurance premiums directly to the Consortium.

Settled claims have not exceeded this commercial coverage in any of the past three years and there have been no significant reductions in insurance coverage from the prior year.

***Insurance***

The School District is a member of the Portage County Consortium Health and Welfare Insurance Pool (the Consortium), a shared risk pool (see Note 12), through which a cooperative Health Benefit Program was created for the benefit of its members. The Health Benefit Program (the Program) is an employee health benefit plan which covers the participating members' employees. The Consortium acts as a fiscal agent for the cash funds paid into the program by the participating school districts. These funds are pooled together for the purposes of paying health benefit claims of employees and their covered dependents, administrative expenses of the program and premiums for stop-loss insurance coverage. A reserve exists which is to cover any unpaid claims if the Center were to withdraw from the pool. If the reserve would not cover such claims, the Center would be liable for any costs above the reserve.

**Crestwood Local School District**  
*Notes to the Basic Financial Statements*  
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***Workers' Compensation***

For fiscal year 2022, the School District participated in the Ohio School Boards' Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool (See Note 12). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Comp Management, Incorporated provides administrative, cost control and actuarial services to the GRP.

**Note 14 – Jointly Governed Organizations**

***Stark-Portage Area Computer Consortium***

The Stark/Portage Area Computer Consortium (SPARCC) is a jointly governed organization created as a regional council of governments pursuant to State statutes made up of public school districts and educational service centers from Stark, Portage, and Carroll Counties. The primary function of SPARCC is to provide data processing services to its member districts with the major emphasis being placed on accounting, inventory control and payroll services. Other areas of service provided by SPARCC include student scheduling, registration, grade reporting, and test scoring. Each member district pays an annual fee for the services provided by SPARCC.

SPARCC is governed by a board of directors comprised of each Superintendent within SPARCC. The Stark County Educational Service Center serves as the fiscal agent of SPARCC and receives funding from the State Department of Education. Each district has one vote in all matters and each member district's control over budgeting and financing of SPARCC is limited to its voting authority and any representation it may have on the board of directors. The continued existence of SPARCC is not dependent on the School District's continued participation and no equity interest exists. The School District paid \$106,388 to SPARCC during fiscal year 2022 for services. Financial information can be obtained by writing the Stark/Portage Area Computer Consortium, 6057 Strip Avenue NW, North Canton, Ohio 44720.

***Maplewood Career Center***

The Maplewood Career Center is located in Portage County and offers vocational training to the School District's students in the 11th and 12th grades. Although the School District is represented on the Board of Education of the Center by appointing a member to a three-year term, any financial support of the Center is generated directly by the Center through a county-wide tax levy and state-supported pupil basic aid. The School District does not maintain an ongoing financial interest or an ongoing financial responsibility.

***Ohio Schools Council Association***

The Ohio Schools Council (Council) is a jointly governed organization among 274 members. The jointly governed organization was created by school districts for the purpose of saving money through volume purchases. Each district supports the Council by paying an annual participation fee. Each school district member's superintendent serves as a representative of the Assembly. The degree of control exercised by any participating school district is limited to its representation on the Assembly. The Assembly elects five of the Council's Board members and the remaining four are representatives of the Greater Cleveland School

**Crestwood Local School District**  
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Superintendents' Association. The Council operates under a nine-member Board of Directors (the Board). The Board is the policy making authority of the Council. The Board meets monthly September to June. The Board appoints an Executive Director who is responsible for receiving and disbursing funds, investing available funds, preparing financial reports for the Board and Assembly and carrying out such other responsibilities as designated by the Board. The Assembly exercises total control over the operations of the Ohio Schools Council including budgeting, appropriating, contracting and designating management. Each participant's degree of control is limited to its representation on the Board. In fiscal year 2022, the School District paid \$45,250 to the Council. Financial information can be obtained by contacting William Zelei, the Executive Director of the Ohio Schools Council at 6393 Oak Tree Boulevard, Suite 377, Independence, Ohio 44131.

The School District participates in the natural gas purchase program. This program allows the School District to purchase natural gas at reduced rates. Constellation New Energy (formerly Compass Energy) has been selected as the supplier and program manager for the period from July 1, 2021 through June 30, 2022. There are currently 178 participants in the program. The participants make monthly payments based on estimated usage. Each September, these estimated payments are compared to their actual usage for the year (July to June). Districts that paid more in estimated billings than their actual billings are issued credits on future billings beginning in September until the credits are exhausted and districts that did not pay enough on estimated billings are invoiced for the difference on the September monthly estimated billing.

## **Note 15 – Contingencies**

### ***Grants***

The School District received financial assistance from Federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2022.

### ***School Foundation***

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, all ODE adjustments for fiscal year 2022 have been finalized.

### ***Litigation***

As of June 30, 2022, the School District was not party to any legal proceedings.

**Crestwood Local School District**  
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**Note 16 – Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability/Net OPEB Liability (Asset)***

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represents the School District’s proportionate share of each pension/OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan’s fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District’s obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees’ services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan’s unfunded benefits is presented as a *net OPEB asset* or long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 17 for the required OPEB disclosures.

***School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend

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benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 0.5 percent COLA for calendar year 2021.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2022, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2022, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District's contractually required contribution to SERS was \$425,903 for fiscal year 2022. Of this amount \$22,332 is reported as an intergovernmental payable.

***State Teachers Retirement System (STRS)***

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

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New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2026, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The fiscal year 2022 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For fiscal year 2022, the full employer contribution was allocated to pension.

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The School District's contractually required contribution to STRS was \$1,081,522 for fiscal year 2022. Of this amount \$131,920 is reported as an intergovernmental payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net Pension Liability:			
Current Measurement Date	0.09297480%	0.06398803%	
Prior Measurement Date	<u>0.09372480%</u>	<u>0.06688105%</u>	
Change in Proportionate Share	<u>-0.00075000%</u>	<u>-0.00289302%</u>	
Proportionate Share of the Net			
Pension Liability	\$3,430,500	\$8,181,445	\$11,611,945
Pension Expense	(\$240,521)	(\$690,215)	(\$930,736)

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$331	\$252,768	\$253,099
Changes of assumptions	72,236	2,269,680	2,341,916
School District contributions subsequent to the measurement date	<u>425,903</u>	<u>1,081,522</u>	<u>1,507,425</u>
Total Deferred Outflows of Resources	<u>\$498,470</u>	<u>\$3,603,970</u>	<u>\$4,102,440</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$88,967	\$51,281	\$140,248
Net difference between projected and actual earnings on pension plan investments	1,766,808	7,050,839	8,817,647
Changes in Proportionate Share and Difference between School District contributions and proportionate share of contributions	<u>66,651</u>	<u>1,325,742</u>	<u>1,392,393</u>
Total Deferred Inflows of Resources	<u>\$1,922,426</u>	<u>\$8,427,862</u>	<u>\$10,350,288</u>

\$1,507,425 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

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	SERS	STRS	Total
Fiscal Year Ending June 30:			
2023	(\$492,288)	(\$1,673,779)	(\$2,166,067)
2024	(395,185)	(1,428,630)	(1,823,815)
2025	(420,083)	(1,268,616)	(1,688,699)
2026	(542,303)	(1,534,389)	(2,076,692)
Total	(\$1,849,859)	(\$5,905,414)	(\$7,755,273)

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2021, compared with June 30, 2020, are presented below:

	June 30, 2021	June 30, 2020
Inflation	2.4 percent	3.00 percent
Future Salary Increases, including inflation COLA or Ad Hoc COLA	3.25 percent to 13.58 percent 2.0 percent, on or after April 1, 2018, COLAs for future retirees will be delayed for three years following commencement	3.50 percent to 18.20 percent 2.5 percent
Investment Rate of Return	7.00 percent net of System expenses	7.50 percent net of investment expense, including inflation
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)	Entry Age Normal (Level Percent of Payroll)

Mortality rates for 2021 were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were

**Crestwood Local School District**  
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based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

Mortality rates for 2020 were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	2.00 %	(0.33) %
US Equity	24.75	5.72
Non-US Equity Developed	13.50	6.55
Non-US Equity Emerging	6.75	8.54
Fixed Income/Global Bonds	19.00	1.14
Private Equity	11.00	10.03
Real Estate/Real Assets	16.00	5.41
Multi-Asset Strategy	4.00	3.47
Private Debt/Private Credit	3.00	5.28
Total	<u>100.00 %</u>	

**Discount Rate** The total pension liability for 2021 was calculated using the discount rate of 7.00 percent. The discount rate for 2020 was 7.5 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

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	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net pension liability	\$5,707,510	\$3,430,500	\$1,510,199

***Actuarial Assumptions – STRS***

Key methods and assumptions used in the June 30, 2021, actuarial valuation compared to those used in the June 30, 2020, actuarial valuation are presented below:

	June 30, 2021	June 30, 2020
Inflation	2.50 percent	2.50 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.45 percent, net of investment expenses, including inflation
Discount Rate of Return	7.00 percent	7.45 percent
Payroll Increases	3.00 percent	3.00 percent
Cost-of-Living Adjustments (COLA)	0.0 percent	0.0 percent,

Post-retirement mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2021, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return *
Domestic Equity	28.00%	7.35%
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00%	

\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent, and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

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**Discount Rate** The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2021, and was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2021.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net pension liability	\$15,320,784	\$8,181,445	\$2,148,718

**Changes Between the Measurement Date and the Reporting date** In February 2022, the Board approved changes to demographic measures that will impact the June 30, 2022, actuarial valuation. These demographic measures include retirement, salary increase, disability/termination and mortality assumptions. In March 2022, the STRS Board approved benefit plan changes to take effect on July 1, 2022. These changes include a one-time three percent cost-of-living increase (COLA) to be paid to eligible benefit recipients and the elimination of the age 60 requirement for retirement age and service eligibility that was set to take effect in 2026. The effect on the net pension liability is unknown.

**Note 17 – Defined Benefit OPEB Plans**

See note 16 for a description of the net OPEB liability (asset).

**School Employees Retirement System (SERS)**

**Health Care Plan Description** - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981 do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program.

**Crestwood Local School District**  
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Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2022, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2022, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2022, the School District's surcharge obligation was \$55,510.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$55,510 for fiscal year 2022. Of this amount \$55,510 is reported as an intergovernmental payable.

***State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2022, STRS did not allocate any employer contributions to post-employment health care.

***OPEB Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

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	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net OPEB Liability:			
Current Measurement Date	0.09585000%	0.06398803%	
Prior Measurement Date	<u>0.09507200%</u>	<u>0.06688105%</u>	
Change in Proportionate Share	<u>0.00077800%</u>	<u>-0.00289302%</u>	
Proportionate Share of the:			
Net OPEB Liability	\$1,814,040	\$0	\$1,814,040
Net OPEB (Asset)	\$0	(\$1,349,134)	(\$1,349,134)
OPEB Expense	(\$106,692)	(\$89,934)	(\$196,626)

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$19,337	\$48,038	\$67,375
Changes of assumptions	284,580	86,177	370,757
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	32,340	0	32,340
School District contributions subsequent to the measurement date	<u>55,510</u>	<u>0</u>	<u>55,510</u>
Total Deferred Outflows of Resources	<u>\$391,767</u>	<u>\$134,215</u>	<u>\$525,982</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$903,473	\$247,186	\$1,150,659
Changes of assumptions	248,417	804,857	1,053,274
Net difference between projected and actual earnings on OPEB plan investments	39,411	373,957	413,368
Changes in Proportionate Share and Difference between School District contributions and proportionate share of contributions	<u>231,715</u>	<u>98,817</u>	<u>330,532</u>
Total Deferred Inflows of Resources	<u>\$1,423,016</u>	<u>\$1,524,817</u>	<u>\$2,947,833</u>

\$55,510 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability or an increase to the net OPEB asset in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Fiscal Year Ending June 30:			
2023	(\$249,982)	(\$407,138)	(\$657,120)
2024	(250,258)	(397,782)	(648,040)
2025	(252,912)	(369,527)	(622,439)
2026	(210,154)	(163,400)	(373,554)
2027	(98,727)	(53,740)	(152,467)
Thereafter	<u>(24,726)</u>	<u>985</u>	<u>(23,741)</u>
Total	<u>(\$1,086,759)</u>	<u>(\$1,390,602)</u>	<u>(\$2,477,361)</u>

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***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2021, compared with June 30, 2020, are presented below:

	<u>June 30, 2021</u>	<u>June 30, 2020</u>
Inflation	2.40 percent	3.00 percent
Future Salary Increases, including inflation		
Wage Increases	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation	7.50 percent net of investment expense, including inflation
Municipal Bond Index Rate:		
Measurement Date	1.92 percent	2.45 percent
Prior Measurement Date	2.45 percent	3.13 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation		
Measurement Date	2.27 percent	2.63 percent
Prior Measurement Date	2.63 percent	3.22 percent
Medical Trend Assumption		
Medicare	5.125 to 4.40 percent	5.25 to 4.75 percent
Pre-Medicare	6.75 to 4.40 percent	7.00 to 4.75 percent

For 2021, mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table.

**Crestwood Local School District**  
*Notes to the Basic Financial Statements*  
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For 2020, mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2015 through 2020, and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 16.

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2021 was 2.27 percent. The discount rate used to measure total OPEB liability prior to June 30, 2021, was 2.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2020 and the June 30, 2021 total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 1.92 percent at June 30, 2021 and 2.45 percent at June 30, 2020.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.27%) and higher (3.27%) than the current discount rate (2.27%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (5.75% decreasing to 3.40%) and higher (7.75% decreasing to 5.40%) than the current rate.

	1% Decrease (1.27%)	Current Discount Rate (2.27%)	1% Increase (3.27%)
School District's proportionate share of the net OPEB liability	\$2,247,815	\$1,814,040	\$1,467,509

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*Notes to the Basic Financial Statements*  
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	1% Decrease (5.75% decreasing to 3.40%)	Current Trend Rate (6.75% decreasing to 4.40%)	1% Increase (7.75% decreasing to 5.40%)
School District's proportionate share of the net OPEB liability	\$1,396,662	\$1,814,040	\$2,371,528

***Actuarial Assumptions – STRS***

Key methods and assumptions used in the June 30, 2021, actuarial valuation and the June 30, 2020 actuarial valuation are presented below:

	June 30, 2021	June 30, 2020
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3 percent
Discount Rate of Return	7.00 percent	7.45 percent
Health Care Cost Trends		
Medical		
Pre-Medicare	5.00 percent initial, 4 percent ultimate	5.00 percent initial, 4 percent ultimate
Medicare	-16.18 percent initial, 4 percent ultimate	-6.69 percent initial, 4 percent ultimate
Prescription Drug		
Pre-Medicare	6.50 percent initial, 4 percent ultimate	6.50 percent initial, 4 percent ultimate
Medicare	29.98 initial, 4 percent ultimate	11.87 initial, 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2021, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in CY 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 16.

***Discount Rate*** The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2021 and was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the health care fund. Based on these

**Crestwood Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

assumptions, the OPEB plan’s fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was used to measure the total OPEB liability as of June 30, 2021.

***Sensitivity of the School District’s Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate*** The following table represents the net OPEB asset as of June 30, 2021, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net OPEB asset	(\$1,138,462)	(\$1,349,134)	(\$1,525,121)

  

	1% Decrease	Current Trend Rate	1% Increase
School District's proportionate share of the net OPEB asset	(\$1,517,991)	(\$1,349,134)	(\$1,140,330)

***Changes Between the Measurement Date and the Reporting date*** In February 2022, the Board approved changes to demographic measures that will impact the June 30, 2022, actuarial valuation. The effect on the net OPEB liability is unknown.

**Note 18 – Set-Aside Calculation**

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by fiscal year end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year-end and carried forward to be used for the same purposes in future fiscal years.

The following cash basis information describes the change in the fiscal year end set-aside amount for capital acquisitions. Disclosure of this information is required by State statute.

	Capital Improvements
Set-aside Balance as of June 30, 2021	\$0
Current Year Set-Aside Requirement	271,384
Current Year Offsets	(485,831)
Qualifying Disbursements	(238,006)
Total	(\$452,453)
Set-aside Balance Carried Forward to Future Fiscal Years	\$0
Set-aside Balance as of June 30, 2022	\$0

**Crestwood Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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The School District had enough current year offsets to reduce the set-aside amount below zero for the capital acquisition reserve; however, this amount may not be carried forward to future years.

**Note 19 – Other Employee Benefits**

***Compensated Absences***

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty-five days of vacation per year, depending upon length of service and hours worked. Teachers and most administrators do not earn vacation. The Superintendent earns 35 days of vacation annually and may be paid up to 10 days of unused vacation at the end of each year. The Treasurer earns 20 days of vacation annually and maybe paid up to 5 days of unused vacation at the end of each year. Teachers, administrators and classified employees earn sick leave at the rate of one and one-fourth days per month. Teachers unused personal leave converts to sick leave each year. Upon retirement and having been employed by the School District for at least ten years, all employees receive payment for one-fourth of the total sick leave accumulation, up to a maximum of 65 days for classified employees and 69 days for certificated employees.

***Life Insurance Benefits***

The School District provides life insurance to most employees through the Portage County Health Consortium in the amount of \$25,000 for all employees who work more than twenty-five hours per week. Premiums are paid for by the Board of Education.

***Special Termination Benefits***

The School District provides a contractual notification incentive plan for employees beginning in fiscal year 2013. Employees who enroll in the contractual notification incentive plan must declare their intention to retire before the end of the first semester. Certified employees will receive a \$10,000 incentive. Classified employees will receive a \$6,000 incentive. 50 percent of the contractual notification incentive plan is paid in one year with the remaining 50 percent paid in the next calendar year. A liability for the contractual notification incentive plan has been included in the early retirement incentive plan liability in the statement of net position.

**Note 20 - Encumbrances**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At fiscal year end the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

General	\$600,541
Classroom Facilities Maintenance	113,472
Other Governmental Funds	<u>150,308</u>
Total	<u><u>\$864,321</u></u>

**Crestwood Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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**Note 21 – Asset Retirement Obligation**

The Governmental Accounting Standard Board’s (GASB) Statement No. 83, *Certain Asset Retirement Obligations*, provides guidance related to asset retirement obligations (AROs). An ARO is legally enforceable liability associated with the retirement of a tangible capital asset. The Bureau of Underground Storage Tank Regulations (BUSTR) regulates petroleum and hazardous substances stored in underground storage tanks. These regulations are included in Ohio Administrative Code Section 1301-7-9 and require a School District classified as an “owner” or “operator,” to remove from the ground any underground storage tank (UST) that is not in use for a year or more. A permit must first be obtained for that year it is not being used. Once the UST is removed, the soil in the UST cavity and excavated material must be tested for contamination. This asset retirement obligation (ARO) of \$35,000 associated with the School District’s underground storage tanks was estimated by the School District. The UST is fully depreciated. The School District maintains insurance related to any potential pollution remediation associated with the USTs.

**Note 22 – COVID -19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio’s state of emergency ended in June, 2021 while the national state of emergency continues. During fiscal year 2022, the School District received COVID-19 funding. The School District’s investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined. The financial impact of COVID-19 and the continuing recovery measures will impact subsequent periods of the School District. The impact on the School District’s future operating costs, revenues, and additional recovery from funding, either federal or state, cannot be estimated.

**Note 23 – Change in Accounting Principles and Restatement of Fund Balances and Net Position**

***Change in Accounting Principles***

For fiscal year 2022, the School District implemented Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases* and related guidance from (GASB) Implementation Guide No. 2019-3, *Leases*.

GASB Statement 87 enhances the relevance and consistency of information of the government’s leasing activities. It establishes requirements for lease accounting based on the principle that leases are financings of the right to use an underlying asset. A lessee is required to recognize a lease liability and an intangible right to use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. These changes were incorporated in the School District’s 2022 financial statements. The School District also recognized \$457,913 in leases payable at July 1, 2021 which was offset by the intangible asset, right to use lease - equipment. The School District removed \$109,028 in capital leases at July 1, 2021.

The School District is also implementing Implementation Guide No. 2020-1, GASB Statement No. 92 – Omnibus 2020, and GASB Statement No. 97 -- *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*. Among other items, GASB 97 requires that a Section 457 plan be classified as either a pension plan or an other employee benefit plan depending on whether the plan meets the definition of a pension plan. These changes were incorporated in the School District’s 2022 financial statements; however, there was no effect on beginning net position/fund balance.

**Crestwood Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

***Restatement of Fund Balances and Net Position***

For fiscal year 2022, the School District determined accrued wages and benefits were overstated. The School District also modified its approach related to the eligibility requirements of certain School District grants resulting in the following restatements to fund balance at July 1, 2021:

	General	Classroom Facilities Maintenance	Other Governmental Funds	Total
Fund Balances, June 30, 2021	\$5,234,555	\$2,602,177	\$1,784,157	\$9,620,889
Adjustments:				
Intergovernmental Receivable	0	0	(129,876)	(129,876)
Deferred Inflow - Unavailable Revenue	0	0	128,293	128,293
Accrued Wages and Benefits	213,367	0	7,632	220,999
Restated Fund Balances, June 30, 2021	<u>\$5,447,922</u>	<u>\$2,602,177</u>	<u>\$1,790,206</u>	<u>\$9,840,305</u>

In addition to the restatements above, the School District also determined the asset retirement obligation was understated. The implementation of GASB Statement 87, grants receivable, overstated accrued wages and benefits and the understated asset retirement obligation had the following effect on net position as of June 30, 2021:

	Governmental Activities
Net Position June 30, 2021	(\$2,974,001)
Adjustments:	
Intergovernmental Receivable	(129,876)
Accrued Wages and Benefits	220,999
Asset Retirement Obligation	(35,000)
GASB 87 - Capital Lease	109,028
Restated Net Position June 30, 2021	<u>(\$2,808,850)</u>

**Crestwood Local School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio*  
*Last Nine Fiscal Years (1) \**

	2022	2021	2020
School District's Proportion of the Net Pension Liability	0.09297480%	0.09372480%	0.09670020%
School District's Proportionate Share of the Net Pension Liability	\$3,430,500	\$6,199,156	\$5,785,743
School District's Covered Payroll	\$3,249,986	\$3,218,257	\$3,344,170
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	105.55%	192.62%	173.01%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	82.86%	68.55%	70.85%

(1) Although this schedule is intended to reflect information for ten years, information prior to fiscal year 2014 is not available. An additional column will be added each fiscal year.

\* Amounts presented for each fiscal year were determined as of the School District's measurement date, which is the prior fiscal year end.

See accompanying notes to the Required Supplementary Information

2019	2018	2017	2016	2015	2014
0.10307540%	0.10061900%	0.10751910%	0.10258050%	0.10577100%	0.10577100%
\$5,903,319	\$6,011,763	\$7,869,406	\$5,853,343	\$5,353,010	\$6,289,862
\$3,335,978	\$3,352,786	\$3,529,407	\$4,011,965	\$3,443,153	\$3,307,269
176.96%	179.31%	222.97%	145.90%	155.47%	190.18%
71.36%	69.50%	62.98%	69.16%	71.70%	65.52%

**Crestwood Local School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio*  
*Last Nine Fiscal Years (1) \**

	2022	2021	2020
School District's Proportion of the Net Pension Liability	0.06398803%	0.06688105%	0.06852821%
School District's Proportionate Share of the Net Pension Liability	\$8,181,445	\$16,182,834	\$15,154,602
School District's Covered Payroll	\$7,867,714	\$8,064,271	\$7,969,857
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	103.99%	200.67%	190.15%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	87.80%	75.50%	77.40%

(1) Although this schedule is intended to reflect information for ten years, information prior to fiscal year 2014 is not available. An additional column will be added each fiscal year.

\* Amounts presented for each fiscal year were determined as of the School District's measurement date, which is the prior fiscal year end.

See accompanying notes to the Required Supplementary Information

2019	2018	2017	2016	2015	2014
0.74660120%	0.07617201%	0.07911329%	0.08103184%	0.08390501%	0.08390501%
\$16,416,084	\$18,094,824	\$26,481,603	\$22,394,830	\$20,408,602	\$24,310,593
\$8,487,957	\$8,370,686	\$8,039,021	\$7,971,093	\$8,883,946	\$8,814,854
193.40%	216.17%	329.41%	280.95%	229.72%	275.79%
77.31%	75.30%	66.80%	72.10%	74.70%	69.30%

**Crestwood Local School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability*  
*School Employees Retirement System of Ohio*  
*Last Six Fiscal Years (1) \**

	2022	2021	2020
School District's Proportion of the Net OPEB Liability	0.09585000%	0.09507200%	0.09912700%
School District's Proportionate Share of the Net OPEB Liability	\$1,814,040	\$2,066,226	\$2,492,841
School District's Covered Payroll	\$3,249,986	\$3,218,257	\$3,344,170
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	55.82%	64.20%	74.54%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	24.08%	18.17%	15.57%

(1) Although this schedule is intended to reflect information for ten years, information prior to fiscal year 2017 is not available. An additional column will be added each fiscal year.

\* Amounts presented for each fiscal year were determined as of the School District's measurement date, which is the prior fiscal year end.

See accompanying notes to the Required Supplementary Information

2019	2018	2017
0.10430420%	0.10223630%	0.10876768%
\$2,893,680	\$2,743,754	\$3,100,281
\$3,335,978	\$3,352,786	\$3,529,407
86.74%	81.84%	87.84%
13.57%	12.46%	11.49%

**Crestwood Local School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset)*  
*State Teachers Retirement System of Ohio*  
*Last Six Fiscal Years (1) \**

	2022	2021	2020
School District's Proportion of the Net OPEB Liability (Asset)	0.06398803%	0.06688105%	0.06852800%
School District's Proportionate Share of the Net OPEB Liability (Asset)	(\$1,349,134)	(\$1,175,432)	(\$1,134,988)
School District's Covered Payroll	\$7,867,714	\$8,064,271	\$7,969,857
School District's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	-17.15%	-14.58%	-14.24%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	174.70%	182.10%	174.70%

(1) Although this schedule is intended to reflect information for ten years, information prior to fiscal year 2017 is not available. An additional column will be added each fiscal year.

\* Amounts presented for each fiscal year were determined as of the School District's measurement date, which is the prior fiscal year end.

See accompanying notes to the Required Supplementary Information

2019	2018	2017
0.07466012%	0.07617201%	0.07911329%
(\$1,199,712)	\$2,971,951	\$4,230,999
\$8,487,957	\$8,370,686	\$8,039,021
-14.13%	35.50%	52.63%
176.00%	47.10%	37.30%

**Crestwood Local School District**  
*Required Supplementary Information*  
*Schedule of School District Contributions*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years*

	2022	2021	2020	2019
<b>Net Pension Liability:</b>				
Contractually Required Contribution	\$425,903	\$454,998	\$450,556	\$451,463
Contributions in Relation to the Contractually Required Contribution	<u>(425,903)</u>	<u>(454,998)</u>	<u>(450,556)</u>	<u>(451,463)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$3,042,164	\$3,249,986	\$3,218,257	\$3,344,170
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>13.50%</u>
<b>Net OPEB Liability:</b>				
Contractually Required Contribution (2)	\$55,510	\$61,487	\$50,737	\$58,721
Contributions in Relation to the Contractually Required Contribution	<u>(55,510)</u>	<u>(61,487)</u>	<u>(50,737)</u>	<u>(58,721)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>1.82%</u>	<u>1.89%</u>	<u>1.58%</u>	<u>1.76%</u>
Total Contributions as a Percentage of Covered Payroll (2)	<u>15.82%</u>	<u>15.89%</u>	<u>15.58%</u>	<u>15.26%</u>

(1) The School District's covered payroll is the same for Pension and OPEB.

(2) Includes Surcharge

See accompanying notes to the Required Supplementary Information

2018	2017	2016	2015	2014	2013
\$450,357	\$469,390	\$494,117	\$528,777	\$477,221	\$457,726
(450,357)	(469,390)	(494,117)	(528,777)	(477,221)	(457,726)
\$0	\$0	\$0	\$0	\$0	\$0
\$3,335,978	\$3,352,786	\$3,529,407	\$4,011,965	\$3,443,153	\$3,307,269
13.50%	14.00%	14.00%	13.18%	13.86%	13.84%
\$58,695	\$56,328	\$54,217	\$85,850	\$56,230	\$55,142
(58,695)	(56,328)	(54,217)	(85,850)	(56,230)	(55,142)
\$0	\$0	\$0	\$0	\$0	\$0
1.76%	1.68%	1.54%	2.14%	1.63%	1.67%
15.26%	15.68%	15.54%	15.32%	15.49%	15.51%

**Crestwood Local School District**  
*Required Supplementary Information*  
*Schedule of School District Contributions*  
*State Teachers Retirement System of Ohio*  
*Last Ten Fiscal Years*

	2022	2021	2020	2019
<b>Net Pension Liability:</b>				
Contractually Required Contribution	\$1,081,522	\$1,101,480	\$1,128,998	\$1,115,780
Contributions in Relation to the Contractually Required Contribution	<u>(1,081,522)</u>	<u>(1,101,480)</u>	<u>(1,128,998)</u>	<u>(1,115,780)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$7,725,157	\$7,867,714	\$8,064,271	\$7,969,857
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net OPEB Liability (Asset):</b>				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
Total Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

(1) The School District's covered payroll is the same for Pension and OPEB.

See accompanying notes to the Required Supplementary Information

2018	2017	2016	2015	2014	2013
\$1,188,314	\$1,171,896	\$1,125,463	\$1,115,953	\$1,154,913	\$1,145,931
(1,188,314)	(1,171,896)	(1,125,463)	(1,115,953)	(1,154,913)	(1,145,931)
\$0	\$0	\$0	\$0	\$0	\$0
\$8,487,957	\$8,370,686	\$8,039,021	\$7,971,093	\$8,883,946	\$8,814,854
14.00%	14.00%	14.00%	14.00%	13.00%	13.00%
\$0	\$0	\$0	\$0	\$88,839	\$88,149
0	0	0	0	(88,839)	(88,149)
\$0	\$0	\$0	\$0	\$0	\$0
0.00%	0.00%	0.00%	0.00%	1.00%	1.00%
14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

**Crestwood Local School District, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2022*

**Net Pension Liability**

**Changes in Assumptions – SERS**

Beginning in fiscal year 2022, an assumption of 2.0 percent was used for COLA or Ad Hoc Cola. For fiscal years 2018 through 2021, an assumption of 2.5 percent was used. Prior to 2018, an assumption of 3 percent was used.

Amounts reported in 2022 incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in prior years are presented below:

	Fiscal Year 2022	Fiscal Years 2021-2017	Fiscal Year 2016 and Prior
Wage Inflation	2.4 percent	3.00 percent	3.25 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.0 percent net of system expenses	7.50 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation

Amounts reported for 2022 use mortality rates based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

Amounts report for 2017 through 2021 use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

**Changes in Assumptions - STRS**

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal years 2018-2021 and fiscal year 2017 and prior are presented below:

**Crestwood Local School District, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2022*

	Fiscal Year 2022	Fiscal Years 2021-2018	Fiscal Year 2017 and Prior
Inflation	2.50 percent	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.50 percent at age 20 to 2.50 percent at age 65	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.

Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

**Net OPEB Liability**

**Changes in Assumptions – SERS**

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by SERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2021 and prior are presented below:

	2022	2021 and Prior
Inflation	2.40 percent	3.00 percent
Future Salary Increases, including inflation		
Wage Increases	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation	7.50 percent net of investment expense, including inflation

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

**Crestwood Local School District, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2022*

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Municipal Bond Index Rate:	
Fiscal year 2022	1.92 percent
Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Fiscal year 2022	2.27 percent
Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

**Changes in Assumptions – STRS**

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB *Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

For fiscal year 2022, the discount rate was decreased from 7.45 percent to the long-term expected rate of return of 7.00.

**Changes in Benefit Terms – STRS OPEB**

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were

**Crestwood Local School District, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2022*

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adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For fiscal year 2021, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2022, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2022 premium based on June 30, 2021 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in CY 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

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**CRESTWOOD LOCAL SCHOOL DISTRICT  
PORTAGE COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2022**

<b>FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title</b>	<b>Federal CFDA Number</b>	<b>Pass Through Entity Identifying Number</b>	<b>Total Federal Expenditures</b>
<b>U.S. DEPARTMENT OF EDUCATION</b>			
<b>Passed Through Ohio Department of Education</b>			
Title I Grants to Local Educational Agencies	84.010	049189-3M00-2021	\$ 56,440
Title I Grants to Local Educational Agencies	84.010	049189-3M00-2022	156,075
Title I Grants to Local Educational Agencies - Delinquent	84.010	049189-3M00-2022	67,282
Title I Grants to Local Educational Agencies - Expanding Opportunities	84.010	049189-3M00-2022	10,121
Total Title I Grants to Local Education Agencies			<u>289,918</u>
Special Education—Grants to States (IDEA, Part B)	84.027	049189-3M20-2021	133,527
Special Education—Grants to States (IDEA, Part B)	84.027	049189-3M20-2022	238,018
COVID-19 Special Education—Grants to States (ARP IDEA)	84.027	049189-3M20-2022	43,670
Special Education—Preschool Grants (IDEA Preschool)	84.173	049189-3C50-2021	2,233
Special Education—6B Preschool Restoration	84.173	049189-3C50-2021	167
Special Education—Preschool Grants (IDEA Preschool)	84.173	049189-3C50-2022	3,310
COVID-19 Special Education—ARP IDEA Early Childhood	84.173	049189-3C50-2022	5,176
Total Special Education Cluster			<u>426,101</u>
Improving Teacher Quality Grants	84.367	049189-3Y60-2021	9,696
Improving Teacher Quality Grants	84.367	049189-3Y60-2022	40,269
Total Improving Teacher Quality State Grants			<u>49,965</u>
Student Support and Academic Enrichment Program	84.424A	049189-3HI0-2021	42
Student Support and Academic Enrichment Program	84.424A	049189-3HI0-2022	2,600
Total Student Support and Academic Enrichment Program			<u>2,642</u>
COVID-19 Education Stabilization Fund (ESSER II)	84.425D	043489-3HS0-2022	141,078
COVID-19 American Rescue Plan Elementary and Secondary School Emergency Relief Fund	84.425U	043489-3HS0-2023	231,568
COVID-19 American Rescue Plan Homeless	84.425U	043489-3HS0-2022	3,887
Total Education Stabilization and American Rescue Plan			<u>376,533</u>
Total U.S. Department of Education			<u><b>1,145,159</b></u>
<b>U.S. DEPARTMENT OF AGRICULTURE</b>			
<b>Passed Through Ohio Department of Education</b>			
Child Nutrition Cluster: Non-Cash Assistance: National School Lunch Program	10.555	N/A	55,533
Cash Assistance: School Breakfast Program	10.553	049189-3L70-2022	449,648
National School Lunch Program	10.555	049189-3L60-2022	331,920
COVID-19 National School Lunch Program	10.555	049189-3L60-2022	27,169
Total Child Nutrition Cluster			<u>864,270</u>
Total U.S. Department of Agriculture			<u><b>864,270</b></u>
<b>Total Expenditures of Federal Awards</b>			<u><b>\$ 2,009,429</b></u>

The accompanying notes are an integral part of this schedule.

**CRESTWOOD LOCAL SCHOOL DISTRICT  
PORTAGE COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED JUNE 30, 2022**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Crestwood Local School District (the District) under programs of the federal government for the year ended June 30, 2022. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Government, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the Government assumes it expends federal monies first.

**NOTE E – FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

**NOTE F - TRANSFERS BETWEEN PROGRAM YEARS**

Federal regulations require schools to obligate certain federal awards by June 30. However, with ODE's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. The District transferred the following amounts from 2022 to 2023 programs:

<u>Program Title</u>	<u>AL Number</u>	<u>Amount Transferred</u>
ARP – Homeless	84.425U	\$1,203
ARP – IDEA	84.027X	13,173
ARP – ESSER	84.425U	78,422
ESSER II	84.425D	518,813
Title I Grants to Local Educational Agencies	84.010	31,465
Student Support and Academic Enrichment	84.424	7,937
Special Education – IDEA Part B	84.027	13,179
Special Education – Early Childhood	84.173	3,067

# OHIO AUDITOR OF STATE KEITH FABER



88 East Broad Street  
Columbus, Ohio 43215  
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(800) 282-0370

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Crestwood Local School District  
10880 John Edward Drive  
Mantua, Ohio 44255

To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Crestwood Local School District, Portage County, (the District) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 6, 2023 wherein we noted the financial impact of COVID-19 and the continuing emergency measures that may impact subsequent periods of the District

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

March 6, 2023

# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Crestwood Local School District  
Portage County  
10880 John Edward Drive  
Mantua, Ohio 44255

To the Board of Education:

### Report on Compliance for the Major Federal Program

#### *Opinion on the Major Federal Program*

We have audited Crestwood Local School District's, Portage, (District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on Crestwood Local School District's major federal program for the year ended June 30, 2022. Crestwood Local School District's major federal program is identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Crestwood Local School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2022.

#### *Basis for Opinion on the Major Federal Program*

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

### ***Responsibilities of Management for Compliance***

The District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

March 6, 2023

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**CRESTWOOD LOCAL SCHOOL DISTRICT  
PORTAGE COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2022**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	<b>Unmodified</b>
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	<b>No</b>
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	<b>No</b>
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	<b>No</b>
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	<b>No</b>
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	<b>No</b>
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	<b>Unmodified</b>
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	<b>No</b>
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b>	<b>Special Education Cluster</b>
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	<b>Type A: &gt; \$ 750,000 Type B: all others</b>
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	<b>Yes</b>

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None

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# OHIO AUDITOR OF STATE KEITH FABER



**CRESTWOOD LOCAL SCHOOL DISTRICT**

**PORTAGE COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 3/28/2023**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)