



# DELAWARE COUNTY TRANSIT BOARD DELAWARE COUNTY DECEMBER 31, 2022

# TABLE OF CONTENTS

TITLE	PAGE
Independent Auditor's Report	1
Prepared by Management:	
Management's Discussion and Analysis	5
Basic Financial Statements:	
Statement of Net Position	11
Statement of Revenues, Expenses and Changes in Net Position	
Statement of Cash Flows	
Notes to the Basic Financial Statements	14
Required Supplementary Information:	
Schedule of the Board's Proportionate Share of the Net Pension Liability/(Asset) (OPERS)	
Schedule of the Board's Contributions – Pension (OPERS)	
Schedule of the Board's Proportionate Share of the Net OPEB Liability/(Asset) (OPERS)	
Schedule of the Board's Contributions - OPEB (OPERS)	
Schedule of Expenditures of Federal Awards	
Notes to the Schedule of Expenditures of Federal Awards	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	43
Independent Auditor's Report on Compliance with Requirements Applicable to the Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance	45
Schedule of Findings	

THIS PAGE INTENTIONALLY LEFT BLANK



88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

# INDEPENDENT AUDITOR'S REPORT

Delaware County Transit Board Delaware County 119 Henderson Court Delaware, Ohio 43015

To the Board of Trustees:

# **Report on the Audit of the Financial Statements**

#### Opinion

We have audited the financial statements of the Delaware County Transit Board, Delaware County, Ohio (the Board), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Delaware County Transit Board, Delaware County, Ohio as of December 31, 2022, and the changes in financial position and its cash flows for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Board, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Emphasis of Matter**

As discussed in Note 10 to the financial statements, we noted the financial impact of COVID-19 and the ensuing emergency measures that could impact subsequent periods of the Board. Our opinion is not modified with respect to this matter.

Delaware County Transit Board Delaware County Independent Auditor's Report Page 2

# Other Matters

We have previously audited the Board's 2021 financial statements, and we expressed unmodified opinions on the financial statements dated September 14, 2022. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2021 is consistent, in all material respects, with the audited financial statements from which it has been derived.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Board's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Board's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Delaware County Transit Board Delaware County Independent Auditor's Report Page 3

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Supplementary information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Board's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 5, 2023, on our consideration of the Board's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Board's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control over financial reporting and compliance.

the tabu

Keith Faber Auditor of State Columbus, Ohio

September 5, 2023

THIS PAGE INTENTIONALLY LEFT BLANK

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (UNAUDITED)

As management of the Delaware County Transit Board, Delaware County, Ohio (the Board), we offer readers of the Board's basic financial statements this narrative overview and analysis of the financial activities of the Board for the year ended December 31, 2022 and 2021. This discussion and analysis is designed to assist the reader in focusing on the significant financial issues and activities and to identify any significant changes in financial position. We encourage readers to consider the information presented here in conjunction with the basic financial statements taken as a whole.

# Financial Highlights for 2022

The Board has a net position of \$8,938,961. This net position results from the difference between total assets and deferred outflows of resources of \$11,679,011 and total liabilities and deferred inflows of resources related to Pensions and OPEB of \$2,740,050.

Current assets of \$6,650,529 consist of non-restricted Cash and Cash Equivalents of \$6,190,751; Intergovernmental/Accounts Receivable of \$379,952; and prepaid of \$79,826.

Current liabilities of \$273,488 include Accounts Payable, Accrued Wages and related Payroll Accruals.

# Financial Highlights for 2021

The Board has a net position of \$6,753,489. This net position results from the difference between total assets and deferred outflows of resources of \$9,718,940 and total liabilities and deferred inflows of resources related to Pensions and OPEB of \$2,965,451.

Current assets of \$4,911,334 primarily consist of non-restricted Cash and Cash Equivalents of \$4,548,573; Intergovernmental/Accounts Receivable of \$323,119; and prepaid of \$39,642.

Current liabilities of \$204,831 include Accounts Payable, Accrued Wages and related Payroll Accruals.

# **Basic Financial Statements and Presentation**

The financial statements presented by the Board are the Statement of Net Position, the Statement of Revenues, Expenses and Changes in Net Position and the Statement of Cash Flows. These statements are presented using the economic resources measurement focus and the accrual basis of accounting. The Board is structured as a single enterprise fund with revenues recognized when earned and measurable, not when received. Expenses are recognized when they are incurred, not when paid. Capital assets are capitalized and depreciated, except land, over their estimated useful lives.

The Statement of Net Position presents information on all the Board's assets and liabilities, with the difference between the two reported as net position. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of the Board is improving or deteriorating. Net position increases when revenues exceed expenses. Increases in assets without a corresponding increase to liabilities results in increased net position, which indicate improved financial position.

The Statement of Revenues, Expenses and Changes in Net Position present information showing how the Board's net position changed during the year. This statement summarizes operating revenues and expenses along with non-operating revenues and expenses. In addition, this statement lists capital grant revenues received from federal, state and local governments.

The Statement of Cash Flows allows financial statement users to assess the Board's adequacy or ability to generate sufficient cash flows to meet its obligations in a timely manner. The statement is classified into three categories: 1) Cash flows from operating activities, 2) Cash flows from non-capital financing activities, and 3) Cash flows from capital and related financing activities.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (UNAUDITED)

#### **Notes to the Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the financial statements.

#### **Net Position**

The Board's net position reflect investments in capital assets consisting of buses, an operating facility, and equipment less accumulated depreciation. The Board uses these capital assets to provide public transportation services in Delaware County, Ohio and in adjacent areas. The table below provides a summary of the Board's net position:

# (Table 1) Delaware County Transit Board Condensed Summary of Net Position For the Years Ended December 31, 2022, 2021, and 2020

	2022	2021	2020
Current Assets	\$6,650,529	\$4,911,334	\$3,592,495
Net Pension/OPEB Asset	412,303	243,617	39,073
Capital Assets (Net of Accumulated			
Depreciation)	3,996,948	4,026,684	4,430,320
Deferred Outflows of Resources-Pensions	577,956	367,738	311,612
Deferred Outflows of Resources-OPEB	41,275	169,567	202,409
Total Assets & Deferred Outflows	11,679,011	9,718,940	8,575,909
Current Liabilities	273,488	204,831	153,415
Long Term Sick Liability	42,777	40,815	28,921
Net Pension Liability	927,463	1,489,075	1,794,921
Net OPEB Liability	0	0	1,272,278
Deferred Inflows of Resources-Pensions	1,153,161	670,156	428,889
Deferred Inflows of Resources-OPEB	343,161	560,574	215,763
Total Liabilities & Deferred Inflows	2,740,050	2,965,451	3,894,187
Net Position			
Invested in Capital Assets	3,996,948	4,026,684	4,430,320
Unrestricted	4,942,013	2,276,805	251,402
Total Net Position	\$8,938,961	\$6,753,489	\$4,681,722

During fiscal year 2022, the Board's current assets increased as we received federal COVID relief funds to support operations along with funds from a funding agreement with COTA. Asset values decreased due to annual depreciation expense offset by the addition of some Capital assets. Reduced liability related to Pension/OPEB adjustments had a positive impact.

During fiscal year 2021, the Board's current assets increased as we received federal COVID relief funds to support operations along with funds from a funding agreement with COTA. Asset values decreased due to annual depreciation expense along with the disposal of a few small buses. Reduced liability related to Pension/OPEB adjustments had a positive impact.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (UNAUDITED)

#### Statement of Revenues, Expenses and Changes in Net Position

Table 2 reflects the changes in net position.

# (Table 2) Delaware County Transit Board Condensed Summary of Revenues, Expenses and Changes in Net Position For the Years Ended December 31, 2022, 2021, and 2020

Revenues:	2022	2021	2020
General Public Fares	\$ 129,261	\$ 84,411	\$ 41,375
Special Transit Fares	626,277	350,423	292,932
Local Operating Funds	1,004,332	1,004,025	969,796
State Operating Funds	240,803	484,010	437,433
Federal Operating Funds	3,232,321	2,278,625	1,258,769
Other Operating Funds	0	11,797	25,703
State Capital Funds	0	0	314,823
Federal Capital Funds	380,984	0	431,575
Other Non-Operating Funds	15,735	20,741	6,226
Total Revenues	5,629,713	4,234,032	3,778,632
Expenses: Operating Expenses Labor Fringe Benefits Contract Services Materials and Supplies Utilities Casualty and Liability Insurance Miscellaneous Depreciation Expense Total Expenses	1,818,912 425,983 207,923 410,961 37,003 114,856 17,882 410,721 3,444,241	1,507,469 (385,726) 222,189 272,982 32,117 92,833 16,766 403,635 2,162,265	1,305,261 924,786 114,344 127,864 28,408 90,393 16,037 321,472 2,928,565
Total Expenses	3,444,241	2,102,205	2,920,000
Change in Net Position During the Year	2,185,472	2,071,767	850,067
Net Position, Beginning of Year	6,753,489	4,681,722	3,831,655
Net Position, End of Year	\$8,938,961	\$6,753,489	\$4,681,722

#### **Financial Operating Results**

During 2022, the Board's revenues exceed operating cost (excluding depreciation) by \$2,199,474. This is a result of the Board receiving local support of \$1,004,332 which was a payment from COTA to support transit operations. This payment was a result of a regional revenue agreement between the parties where the Board transferred available federal funds to COTA in exchange for local funds from COTA. For 2022 the Board also received increased federal support from COVID relief programs. These funds support public transit operations at a 100% funding level, to help ensure continued services to the public.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (UNAUDITED)

State support decreased and special transit fares were higher as ridership continued to recover which had been impacted by the national health crisis. Operating expenses show increased wages as pay rates were raised during the year to be more competitive in a tight labor market. Fringe Benefit costs were impacted due to lower long term pension recognition costs. Materials and supplies were higher reflecting increased fuel prices as well as increased use. Casualty and liability insurance costs were up as our services increased. Other expenses remained relatively stable.

During 2021, the Board's revenues exceed operating cost (excluding depreciation) by \$2,454,661. This is a result of the Board receiving local support of \$1,004,025 which included payments from COTA in the amount of \$802,857 to support transit operations. This payment was a result of a regional revenue agreement between the parties where the Board transferred available federal funds to COTA in exchange for local funds from COTA. For 2021 the Board also received increased federal support from the CARES Act. These funds support public transit operations at a 100% funding level, to help ensure continued services to the public.

State support increased and special transit fares were higher as ridership started to recover which has been impacted by the national health crisis. Operating expenses show wages up as rate of pay and some services were adjusted. Fringe Benefit costs were negative due to lower long term pension recognition costs and a large OPEB adjustment. Materials and supplies were higher reflecting increased fuel prices as well as increased use. Casualty and liability insurance costs were up slightly. Other expenses remained relatively stable.

Management notes that in March of 2020 the Governor of the State of Ohio issued a stay at home directive that had a negative impact on ridership and impacted operating costs. Congress provided funding for public transit systems through the federal CARES Act that provides additional funding which will be used to support public transit through the national crisis, as well as the possible longer term economic downturn. The Board does not expect any financial challenge related to this.

In early 2021 Congress passed additional funding for public transit through the American Recovery Program (ARP) which were used in 2022 & 2023 and will be used in future years by the Board to support public transit operations and the local recovery efforts from the national health crisis.

Management is not aware of any known facts, decisions, or conditions that will significantly affect equity or the results for future operations.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (UNAUDITED)

#### **Capital Assets**

At the end of fiscal year 2022, the Board had \$6,163,570 invested in land, operating facility, revenue vehicles, and equipment. Table 3 shows fiscal year 2022 balances in comparison to fiscal years 2021 and 2020 balances.

# (Table 3) Delaware County Transit Board Statement of Capital Assets For the Years Ended December 31, 2022, 2021, and 2020

	2022	2021	2020
Non-Depreciable Capital Assets			
Land	\$ 325,507	\$ 325,507	\$ 325,507
Depreciable Capital Assets			
Facilities & Structures	2,859,068	2,838,263	2,838,263
Revenue Vehicles	2,628,858	2,334,754	2,529,479
Furniture, Equipment, and TE	350,137	284,061	284,061
Total Depreciable Capital Assets	5,838,063	5,457,078	5,651,803
Total Cost	\$6,163,570	\$5,782,585	\$5,977,310
Accumulated Depreciation			
Facilities & Structures	(495,450)	(403,992)	(315,309)
Revenue Vehicles	(1,442,717)	(1,154,033)	(1,067,839)
Furniture, Equipment, & TE	(228,455)	(197,876)	(163,842)
Total Depreciation	(2,166,622)	(1,755,901)	(1,546,990)
Net Value	\$ 3,996,948	\$ 4,026,684	\$ 4,430,320

#### **Request for Information**

This financial report is designed to provide a general overview of the Board's finances. Questions concerning any of the information in this report or request for additional financial information should be addressed to the Executive Director, Delaware County Transit Board, 119 Henderson Court, Delaware, Ohio 43015.

THIS PAGE INTENTIONALLY LEFT BLANK

# STATEMENT OF NET POSITION FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021

Assets	2022	2021
Current Assets: Cash on Deposit Accounts Receivable Intergovernmental Receivable Prepaids Total Current Assets	\$ 6,190,751 31,680 348,272 79,826 6,650,529	\$ 4,548,573 34,915 288,204 <u>39,642</u> 4,911,334
Non-Current Assets: Net Pension Asset Net OPEB Asset	80,168 332,135	62,608 181,009
Property, Facilities and Equipment Land - Non Depreciable Facilities & Structures Revenue Vehicles Furniture & Equipment Transit Enhancements Subtotal Less Accumulated Depreciation Total Property, Facility and Equipment (net of accumulated depreciation)	 325,507 2,859,068 2,628,858 305,450 44,687 6,163,570 (2,166,622) 3,996,948	325,507 2,838,263 2,334,754 239,374 44,687 5,782,585 (1,755,901) 4,026,684
Total Non-Current Assets Deferred Outflows of Resources - Pensions Deferred Outflows of Resources - OPEB	4,409,251 577,956 41,275	4,270,301 367,738 169,567
Total Assets and Deferred Outflows of Resources	\$ 11,679,011	\$ 9,718,940
Liabilities		
Current Liabilities Accounts Payable Accrued Payroll, Withholdings, & Taxes Accrued Leave Payable Total Current Liabilities	 74,709 42,335 <u>156,444</u> 273,488	48,039 34,318 <u>122,474</u> 204,831
Long Term Sick Liability Net Pension Liability	 42,777 927,463	40,815 1,489,075
Total Liabilities Deferred Inflows of Resources - Pensions Deferred Inflows of Resources - OPEB	1,243,728 1,153,161 343,161	1,734,721 670,156 560,574
Net Position		
Investments in Capital Assets Unrestricted Total Net Position	 3,996,948 4,942,013 8,938,961	4,026,684 2,726,805 6,753,489
Total Liabilities, Deferred Inflows of Resources and Net Position	\$ 11,679,011	\$ 9,718,940

See Accompanying Notes to the Basic Financial Statements

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021

	2022	2021
Operating Revenues		
General Public Fares	\$ 129,261	\$ 84,411
Special Transit Fares	626,277	350,423
Local Operating Funds	1,004,332	1,004,025
State Operating Funds	240,803	484,010
Federal Operating Funds	3,232,321	2,278,625
Other Operating Revenue	 -	11,797
Total Operating Revenues	5,232,994	4,213,291
Operating Expenses		
Labor	1,818,912	1,507,469
Fringe Benefits	425,983	(385,726)
Contract Services	207,923	222,189
Materials & Supplies	410,961	272,982
Utilities	37,003	32,117
Casualty & Liability Insurance	114,856	92,833
Miscellaneous Expenses	17,882	16,766
Total Operating Expenses	 3,033,520	1,758,630
Operating Gain Excluding Depreciation	2,199,474	2,454,661
Depreciation	 410,721	403,635
Operating Gain	1,788,753	2,051,026
Non-Operating Revenues		
Federal Grant - Capital	380,984	-
Other Non-Operating Income	 15,735	20,741
Total Non-Operating Revenue	396,719	20,741
Net Gain	2,185,472	2,071,767
Net Position, Beginning of Year	 6,753,489	4,681,722
Net Position, End of Year	\$ 8,938,961	\$ 6,753,489

See Accompanying Notes to the Basic Financial Statements

# STATEMENT OF CASH FLOWS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021

		2022		2021
Operating Activities Cash Received From Customers	۴	E 470 404	۴	4 0 4 0 0 7 4
Cash Received From Customers Cash Payments - Suppliers for Goods & Services	\$	5,176,161 (802,139)	\$	4,249,374 (612,035)
Cash Payments - Employees for Wages & Fringes		(2,747,578)		(2,310,583)
Net Cash Provided (Used) by Operating Activities		1,626,444		1,326,756
Not out in ronded (obed) by operating retrines		1,020,444		1,020,700
Non-Capital Financing Activities				
Non-Transit Funds		15,735		6,935
Net Cash Provided by Non-Capital Financing Activities		15,735		6,935
Capital and Related Financing Activities				
Purchase of Equipment & Furniture		(66,076)		-
Purchase of Revenue Vehicles		(294,104)		-
Purchase of Renovation Services		(20,805)		-
Federal Capital Funds		380,984		-
Proceeds from Disposal of Fixed Asset		-		13,807
Net Cash Provided (Used) by Capital and Related Financing Activities		(1)		13,807
Net Decrease in Cash and Cash Equivalents		1,642,178		1,347,498
Cash and Cash Equivalents at Beginning of Year		4,548,573		3,201,075
Cash and Cash Equivalents at End of Year	\$	6,190,751	\$	4,548,573
Reconciliation of Operating Gain to Net Cash Used in Operating Activitie	s			
Operating Gain Adjustments to Reconcile Operating Gain to Net Cash Used in Operating Activities	\$	1,788,753	\$	2,051,026
Depreciation		410,721		403,635
Changes in Assets, Liabilities, and Deferrals: (Increase) / Decrease in Prepaid Items (Increase) / Decrease in Accounts/Intergovernmental Receivables Increase / (Decrease) in Accounts Payable Increase / (Decrease) in Accrued Payroll, Benefits & Leave Increase / (Decrease) in Net Pension/OPEB Assets Increase / (Decrease) in Net Pension/OPEB Liabilities (Increase) / Decrease in Deferred Outflows - Pensions/OPEB (Decrease) / Increase in Deferred Inflows - Pensions/OPEB		(40,184) (56,833) 26,670 43,949 (168,686) (561,612) (81,926) 265,592		(7,424) 36,083 32,276 31,034 (204,544) (1,578,124) (23,284) 586,078
Net Cash Provided be Operating Activities	\$	1,626,444	\$	1,326,756

See Accompanying Notes to the Basic Financial Statements

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021

# 1. DESCRIPTION OF ENTITY AND REPORTING ENTITY

**Description of Entity -** The Delaware County Transit Board (Board), is a County Transit Board established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. It was created pursuant to Section 306.01 of the Ohio Revised Code. The Board is not subject to federal or state income taxes.

The Board is directed by a 7 member Board of Trustees and they are appointed by the Delaware County Commissioners. The Board is responsible for the safe and efficient operation and maintenance of regional transportation within Delaware County.

The Board began using the name Delaware County Transit Board instead of Delaware Area Transit Agency during 2019 to better reflect the organization structure and to rebrand the organization.

**Reporting Entity** - The Board complies with the provisions of Statement No. 14 of the Governmental Accounting Standards Board (GASB) regarding the definition of the financial reporting entity. Accordingly, the accompanying financial statements include only the accounts and transactions of the Board. Under the criteria specified in Statement No. 14, the Board has no component units. The Board is, however, considered to be a related organization of Delaware County by virtue of the fact that the Board of Trustees is appointed by the County Commissioners.

These conclusions regarding the financial reporting entity are based on the concept of financial accountability. The Board is not financially accountable for any other organization nor is any other organization accountable for the Board. This is evidenced by the fact that the Board is a legally and fiscally separate and distinct organization under the provisions of the Ohio Revised Code.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

**Basis of Accounting** - The Board's basic financial statements consist of a Statement of Net Position, a Statement of Revenue, Expenses and Changes in Net Position, and a Statement of Cash Flows. The Board follows the accrual basis of accounting, whereby, revenues and expenses are recognized in the period earned or incurred. The measurement focus is on determination of net income, financial position and cash flows. All transactions are accounted for in a single enterprise fund.

Non-exchange Transactions - The Board complies with the provisions of Statement No. 33 of the Governmental Accounting Standards Board (GASB) regarding the Accounting and Financial Reporting for Non-exchange Transactions. This statement requires that capital contributions be recognized as revenue. No capital contributions were received, and no related revenue was recognized as revenue in the Statement of Revenues, Expenses and Changes in Net Position for the Board.

The Board will continue applying all applicable pronouncements issued by the GASB.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Cash and Cash Equivalents** - Cash and cash equivalents are carried at cost, which approximates fair value. Investments with an original maturity of three months or less at the time of purchase and investments of the cash management pool are reported as cash on deposit on the financial statements.

**Investments** – The Board maintains all available funds on deposit with financial institutions with amounts on deposit protected by FDIC coverage or through a public fund depository agreement. The investment policy prohibits any type of investing that would be considered risky.

**Materials and Supplies Inventory** - Materials and supplies (including fuel) are purchased as needed and no parts or fuel inventory are maintained.

**Estimates** - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect reported amounts of assets, liabilities, revenues and expenses, at and during the reported period. Actual results could differ from those estimates.

**Property, Facilities and Equipment** - Property, facilities and equipment are stated at historical cost. The cost of maintenance and repairs is charged to operations as incurred. The Board maintains a capitalization threshold of \$5,000.

**Depreciation** - Depreciation is computed using the straight-line method over the estimated useful lives of the respective assets, as follows:

Description	<u>Years</u>
Building and improvements	5 - 40
Land improvements	5 - 20
Transportation equipment	2 - 12
Other equipment	2 - 15

**Deferred Outflows/Inflows of Resources -** In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the Board, deferred outflows of resources are reported for pension and OPEB.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the Board, deferred inflows of resources include pension and OPEB.

**Pensions/Other Postemployment Benefits (OPEB)** - For purposes of measuring the net pension/ OPEB liability/asset, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Net Position - Equity is displayed in two components as follows:

Invested in Capital Assets - This consists of capital assets, net of accumulated depreciation.

<u>Unrestricted</u> - This consists of net position that does not meet the definition of restricted or invested in capital assets.

**Operating Revenues and Expenses** - The Board has classified its revenues as either operating or non-operating. Operating revenues are those revenues that are generated directly from the primary activities. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the Board. Revenues and expenses not meeting this definition are reported as non-operating.

**Recognition of Revenue and Receivables** - The Federal Transit Administration (FTA) and the Ohio Department of Transportation (ODOT) provide financial assistance and make allocations directly to the Board for operations and acquisition of property and equipment. Operating grants and special fare assistance awards made on the basis of entitlement periods are recorded as grant receivables and revenue over the entitlement period. Capital grants for the acquisition of property and equipment (reimbursement type grants) are recorded as revenue when the expenditure has been made and the revenue is available. Capital grant funds received in advance of project costs being incurred are deferred.

When assets acquired with capital grants funds are disposed of, the Board is required to notify the granting agency. A proportional amount of the proceeds or fair market value, if any, of such property and equipment may be used to acquire like-kind replacement vehicles or remitted to the granting agency.

**Accrued Leave Payable** - The Board offers employees paid leave time (Leave) in the form of vacation, holiday pay, and sick leave. Vacation and holiday benefits are accrued as a current liability as the benefits are attributable to services already rendered and it is probable the Board will compensate employees for the benefits through time off or some other means. Employees earn paid leave time off based on actual hours worked and are allowed to carry forward time earned. They are not eligible for payment of unused sick hours until they have reached 10 years of service and the payout is capped at 25% of a maximum of 240 hours. Sick pay is expensed as used. Employees are paid for 100% of unused vacation and holiday upon separation of service. An annual accrual for leave balances at year end is made to the extent that it is probable that benefits will result in future payments. The Board records accrued vacation and holiday time as a short term liability as it is probable the time will be used within the following 12 months. The Board records the value of eligible unused sick time as a long term liability for those employees who have reached the required 10 years of service as those benefits are not expected to be paid out until the death or eligible retirement of the employee, see Note 8.

# 3. EQUITY IN CASH AND DEPOSITS

The Board had bank balance and carrying amount of \$6,190,751 and \$4,548,573 respectively at December 31, 2022 and 2021, with financial institutions authorized to accept public funds. Of the bank balance at December 31, 2022 \$250,000 was covered by federal depository insurance and \$5,940,751 was exposed to custodial risk and was collateralized with securities held by the pledging financial institutions trust department or agent but not in the Board's name.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

# 3. EQUITY IN CASH AND DEPOSITS (Continued)

Custodial credit risk is the risk that in the event of bank failure, the Board's deposits may not be returned to it. The Board has no deposit policy for custodial risk beyond the requirements of State statute. By Ohio law, financial institutions must collateralize all public deposits. The face value of the pooled collateral must equal at least 105 percent of public funds on deposit with that specific institution. Collateral is held by trustees including the Federal Reserve Bank and designated third party trustees of the financial institutions.

Protection of the Board's deposits is provided by the Federal Deposit Insurance Corporation (FDIC) and by the financial institutions' participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

# 4. DEFINED BENEFIT PENSION PLANS

#### Net Pension Liability (Asset)

The net pension liability (asset) reported on the statement of net position represents a liability (asset) to employees for pensions. Pensions are a component of exchange transactions--between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability (asset) represents the Authority's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the Authority's obligation for this liability to annually required payments. The Authority cannot control benefit terms or the manner in which pensions are financed; however, the Authority does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability (asset) is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

#### **DEFINED BENEFIT PENSION PLANS (Continued)** 4.

#### Plan Description - Ohio Public Employees Retirement System (OPERS)

The Board employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to gualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for memberdirected plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to gualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of gualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Postemployment Benefit (OPEB) as described in GASB Statement 75. See OPERS' ACFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the State and Local group under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS' ACFR referenced above for additional information):

<b>Group A</b>	<b>Group B</b>	<b>Group C</b>
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 years of service credit
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	or Age 62 with 5 years of service credit
Formula:	Formula:	Formula:
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of

service for the first 30 years and 2.5% for service years in excess of 30

service for the first 30 years and 2.5% for service years in excess of 30

service for the first 35 years and 2.5% for service years in excess of 35

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

# 4. DEFINED BENEFIT PENSION PLANS (Continued)

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, current law provides that the adjustment will be based on the average percentage increase in the Consumer Price Index, capped at 3%. A death benefit of \$500-\$2,500, determined by the number of years of service credit of the retiree, is paid to the beneficiary of a deceased retiree or disability benefit recipient under the Traditional Pension Plan and Combined Plan. Death benefits are not available to beneficiaries of Member-Directed Plan participants.

Funding Policy - Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2021, no portion of the employer contribution rate was allocated to health care for the Traditional Pension Plan and the Combined Plan. The employer contribution as a percent of covered payroll deposited for Member-Directed Plan health care accounts for 2021 was 4.0%.

The member and employer contribution rates for the State and Local divisions are currently set at the maximums authorized by the ORC of 10% and 14%, respectively.

ORC Chapter 145 assigns authority to the Board to amend the funding policy. As of December 31, 2020, the Board adopted the contribution rates recommended by the actuary. The contribution rates were included in a funding policy adopted by the Board in October 2013, and are certified periodically by the Board as required by the ORC.

	2022 State	2021 State
Statutory Maximum Contribution Rates	and Local	and Local
Employer	14.0%	14.0%
Employee	10.0%	10.0%

As of December 31, 2021, the date of the last pension actuarial study, the funding period for all defined benefits of the System was 16 years.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The Board's contractually required contribution was \$287,748 for 2022, and \$229,573 for 2021.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

#### 4. DEFINED BENEFIT PENSION PLANS (Continued)

# Net Pension Liability (Asset), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability (asset) for OPERS was measured as of December 31, 2021, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The Authority's proportion of the net pension liability (asset) was based on the Authority's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and expense:

2021 OPERS	Traditional Plan	Combined Plan
Proportionate Share of the Net Pension Liability (Asset) Proportion of the Net Pension	\$927,463	(\$80,168)
Liability	0.010660%	0.020347%
Proportionate Share of the Employer Pension Expense	\$(15,438)	\$(3,199)
2020 OPERS Proportionate Share of the Net	Traditional Plan	<u>Combined Plan</u>
Proportionate Share of the Net Pension Liability (Asset)	<u>Traditional Plan</u> \$1,489,075	<u>Combined Plan</u> (\$62,608)
Proportionate Share of the Net		

At December 31, 2022, the Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Traditional Plan	Combined Plan	Total
Deferred Outflows of Resources - Pensions			
Changes in assumptions	\$115,978	\$4,029	\$120,007
Difference between expected and actual experience	47,281	497	47,778
Changes in proportion and differences in contributions	119,943	2,480	122,423
Board's contributions subsequent to the measurement date	270,268	17,480	287,748
Total Deferred Outflows of Resources - Pensions	\$553,470	\$24,486	\$577,956

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

# 4. DEFINED BENEFIT PENSION PLANS (Continued)

<b>Deferred Inflows of Resources - Pensions</b>			
Differences between expected and actual experience	\$20,342	\$8,967	\$29,309
Difference between projected and actual earning on pension plan investments	1,103,184	17,187	1,120,371
Changes in proportion and differences in contributions Total Deferred Inflows of Resources -	0	3,481	3,481
Pensions	\$1,123,526	\$29,635	\$1,153,161

The reported \$287,748 as deferred outflows of resources related to pension resulting from Board contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ending December 31, 2023.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	Traditional Plan	Combined Plan
Year Ending December 31:		
2022	(\$47,404)	(\$5,471)
2023	(358,025)	(7,486)
2024	(259,403)	(4,980)
2025	(175,491)	(3,734)
2026	0	(671)
Thereafter	0	(287)
Total	(\$840,324)	(\$22,629)

At December 31, 2021, the Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Traditional Plan	Combined Plan	Total
<b>Deferred Outflows of Resources - Pensions</b>			
Difference between expected and actual experience	\$0	\$0	\$0
Changes in proportion and differences in assumptions	134,253	3,910	138,163
Difference between projected and actual earning on pension plan investments	0	0	0
Board's contributions subsequent to the measurement date Total Deferred Outflows of Resources -	216,589	12,986	229,575
Pensions	\$350,842	\$16,896	\$367,738

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

# 4. DEFINED BENEFIT PENSION PLANS (Continued)

<b>Deferred Inflows of Resources - Pensions</b>			
Differences between expected and actual experience	\$62,289	\$11,812	\$74,101
Difference between projected and actual earning on pension plan investments	580,398	9,311	589,709
Changes in proportion and differences in assumptions	2,305	4,041	6,346
Total Deferred Inflows of Resources - Pensions	\$644,992	\$25,164	\$670,156

The reported \$229,575 as deferred outflows of resources related to pension resulting from Board contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ending December 31, 2022.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	Traditional Plan	Combined Plan
Year Ending December 31:		
2021	(\$158,266)	(\$5,043)
2022	(36,725)	(3,379)
2023	(236,590)	(5,527)
2024	(79,158)	(2,856)
2025	0	(1,528)
Thereafter	0	(2,921)
Total	(\$510,739)	\$(21,254)

#### **Actuarial Assumptions – Pensions**

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability (asset) was determined by an actuarial valuation as of December 31, 2021, using the following actuarial assumptions and methods applied to all prior periods included in the measurement in accordance with the requirements of GASB 67.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

# 4. DEFINED BENEFIT PENSION PLANS (Continued)

Key Methods and Assumptions Used in Valuation of Total Pension Liability			
Actuarial Information	Traditional Pension Plan	Combined Plan	
Measurement and Valuation Date	December 31, 2021	December 31, 2021	
Experience Study	5-Year Period Ended December 31, 2020	5-Year Period Ended December 31, 2020	
Actuarial Cost Method	Individual entry age	Individual entry age	
Actuarial Assumptions			
Investment Rate of Return	6.90%	6.90%	
Wage Inflation	2.75%	2.75%	
Projected Salary Increases	2.75%-10.75% (includes wage inflation at 2.75%)	2.75%-8.25% (includes wage inflation at 2.75%)	
Cost-of-living Adjustments	Pre-1/7/2013 Retirees: 3.00% Simple Post-1/7/2013 Retirees: 3.00% Simple through 2022, then 2.05% Simple	Pre-1/7/2013 Retirees: 3.00% Simple Post-1/7/2013 Retirees: 3.00% Simple through 2022, then 2.05% Simple	

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

**Discount Rate - Pensions** The discount rate used to measure the total pension liability was 6.9% for the Traditional Pension Plan, Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability (asset).

Sensitivity of the Authority's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate The following table presents the net pension liability or asset calculated using the discount rate of 6.9%, and the expected net pension liability or asset if it were calculated using a discount rate that is 1.0% lower or 1.0% higher than the current rate.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

# 4. DEFINED BENEFIT PENSION PLANS (Continued)

Board's Net Pension Liability (Asset) as of December 31, 2022 Traditional Plan Combined Plan	1% Decrease (5.90%) \$2,445 (\$60)	Current Discount Rate (6.90%) \$927 (\$80) (in thousands)	1% Increase (7.90%) \$336 (\$96)
Board's Net Pension Liability (Asset) as of December 31, 2021 Traditional Plan Combined Plan	1% Decrease (6.20%) \$2,840 (\$44)	Current Discount Rate (7.20%) \$1,489 (\$63) (in thousands)	1% Increase (8.20%) \$365 (\$77)

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of arithmetic rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2021, these best estimates are summarized in the following table:

	Target Allocation for	Weighted Average Long-Term Expected Real Rate of Return
Asset Class	2021	(Arithmetic)
Fixed Income	24.00%	1.03%
Domestic Equities	21.00	3.78
Real Estate	11.00	3.66
Private Equity	12.00	7.43
International Equities	23.00	4.88
Risk Parity	5.00	2.92
Other Investments	4.00	2.85
TOTAL	<u>100.00%</u>	<u>4.21%</u>

The following table displays the Board-approved asset allocation policy for 2021 and the long-term expected real rates of return.

Asset Class	Target Allocation for 2020	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	25.00%	1.32%
Domestic Equities	21.00	5.64
Real Estate	10.00	5.39
Private Equity	12.00	10.42
International Equities	23.00	7.36
Other Investments	9.00	4.75
TOTAL	<u>100.00%</u>	<u>5.43%</u>

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

# 4. DEFINED BENEFIT PENSION PLANS (Continued)

The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2021, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 15.30% for 2021.

# 5. OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLANS

#### **Net OPEB Liability (Asset)**

The OPERS health care plans are reported as other post-employment benefit plans (OPEB) based on the criteria established by the Governmental Accounting Standards Board (GASB) Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." The net OPEB liability or asset reported on the statement of net position represents a liability or asset to employees for OPEB. OPEB is a component of exchange transactions--between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability (asset) represents the Authority's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the Authority's obligation for this liability (asset) to annually required payments. The Authority cannot control benefit terms or the manner in which OPEB are financed; however, the Authority does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability or asset is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability (asset). Resulting adjustments to the net OPEB liability (asset) would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

# 5. OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLANS (continued)

The proportionate share of each plan's unfunded benefits is presented as a long-term net OPEB liability on the accrual basis of accounting. Excess amounts are presented as a long-term OPEB asset. Any liability for the contractually required OPEB contribution outstanding at the end of the year is included in payables on both the accrual and modified accrual bases of accounting.

On January 15, 2020, the Board approved several changes to the health care plan offered to Medicare and non-Medicare retirees in efforts to decrease costs and increase the solvency of the health care plan. These changes were effective January 1, 2022 and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for non-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are reflected in the December 31, 2020 measurement date health care valuation. These changes significantly decreased the total OPEB liability for the measurement date December 31, 2020.

# OPEB Liabilities (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The total OPEB liability (asset) was determined by an actuarial valuation as of December 31, 2020, rolled forward to the measurement date of December 31, 2021, by incorporating the expected value of health care cost accruals, the actual health care payments, and interest accruals during the year.

The Board's proportion of the net OPEB liability (asset) was based on the Board's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	2021 OPERS
Proportion of the Net OPEB Liability Current Measurement Date Proportionate Share of the Net OPEB	0.01064%
Liability (Asset)	(\$332,134)
OPEB Expense	(\$237,509)
	2020 OPERS
Proportion of the Net OPEB Liability Current Measurement Date Proportionate Share of the Net OPEB	0.010160%
Liability (Asset)	\$(181,009)
OPEB Expense	\$(1,075,082)

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

# 5. OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLANS (continued)

At December 31, 2022, the Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS
Deferred Outflows of Resources - OPEB	
Difference between expected and actual experience	\$0
Changes in assumptions	0
Changes in proportion and differences in contributions	38,537
Board's contributions subsequent to the measurement date	2,738
Total Deferred Outflows of Resources - OPEB	\$41,275
Deferred Inflows of Resources - OPEB	
Differences between expected and actual experience	\$50,380
Changes in assumptions	134,444
Difference between projected and actual earning on OPEB plan investments	158,338
Changes in proportion and differences in contributions	0_
Total Deferred Inflows of Resources - OPEB	\$343,161

The reported \$2,738 as deferred outflows of resources related to OPEB resulting from the Board's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2022.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS
Year Ending December 31:	
2022	(\$176,259)
2023	(71,029)
2024	(34,596)
2025	(22,740)
2026	0
Thereafter	0
Total	(\$304,624)

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

# 5. OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLANS (continued)

At December 31, 2021, the Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS
Deferred Outflows of Resources - OPEB	
Difference between expected and actual experience	\$0
Changes in assumptions	88,987
Changes in proportion and differences in contributions	80,029
Board's contributions subsequent to the	
measurement date	551
Total Deferred Outflows of Resources - OPEB	\$169,567
Deferred Inflows of Resources - OPEB	
Differences between expected and actual	¢162.250
experience	\$163,359
Changes in assumptions	293,288
Difference between projected and actual earning on OPEB plan investments	96,408
Changes in proportion and differences in contributions	7,519
Total Deferred Inflows of Resources - OPEB	\$560,574

The reported \$551 as deferred outflows of resources related to OPEB resulting from Board contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ending December 31, 2021.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS
Year Ending December 31:	
2021	\$(200,846)
2022	(137,458)
2023	(41,895)
2024	(11,360)
2025	0
Thereafter	0
Total	\$(391,559)

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

# 5. OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLANS (Continued)

### **Actuarial Assumptions – OPEB**

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial-reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between the System and plan members. In 2021, the Board's actuarial consultants conducted an experience study for the period 2016 through 2020, comparing historical assumptions to actual results. The experience study incorporates both a historical review and forward-looking projections to determine the appropriate set of assumptions to keep the plan on a path toward full funding. Information from this study led to changes in both demographic and economic assumptions. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Key Methods and Assumptions Used in Valuation of Total OPEB Liability		
Actuarial Information		
Actuarial Valuation Date	December 31, 2020	
Rolled-Forward Measurement Date	December 31, 2021	
Experience Study	5-Year Period Ended	
	December 31, 2020	
Actuarial Cost Method	Individual entry age	
Actuarial Assumptions		
Single Discount Rate	6.00%	
Investment Rate of Return	6.00%	
Municipal Bond Rate	1.84%	
Wage Inflation	2.75%	
Projected Salary Increases	2.75%-10.75%	
	(includes wage inflation at 2.75%)	
Health Care Cost Trend Rate	5.50% initial, 3.50% ultimate in 2034	

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

# 5. OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLANS (Continued)

**Discount Rate - OPEB** A single discount rate of 6.00% was used to measure the total OPEB liability on the measurement date of December 31, 2021. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarial assumed rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 1.84%. The projection of cash flows used to determine this single discount rate assumed that employer contributions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through the year 2121. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2121, the duration of the projection period through which projected health care payments are fully funded.

Sensitivity of the Board's Proportionate Share of the Net OPEB Liability/(Asset) to Changes in the Discount Rate and Health Care Trend Rate The following tables present the OPEB liability/(asset) calculated using the single discount rate of 6.00% for the year ending December 31, 2022 and 6.00% for the year ending December 31, 2021; and the expected net OPEB liability (asset) if it were calculated using a discount rate that is 1.0% lower or 1.0% higher than the current rate.

As of December 31, 2022 Board's Net OPEB Liability (Asset)	1% Decrease (5.00%) (\$195)	Current Discount Rate (6.00%) (\$332)	1% Increase (7.00%) (\$446)
		(in thousands)	( )
		Current	
	1% Decrease	Discount Rate	1% Increase
As of December 31, 2021	(5.00%)	(6.00%)	(7.00%)
Board's Net OPEB Liability (Asset)	(\$45)	(\$181) (in thousands)	(\$293)

Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability (asset). The following table presents the net OPEB liability (asset) calculated using the assumed trend rates, and the expected net OPEB liability/(asset) if it were calculated using a health care cost trend rate that is 1.0% lower or 1.0% higher than the current rate. Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2022 is 5.50%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50% in the most recent valuation.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

# 5. OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLANS (Continued)

On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50% in the most recent valuation.

As of December 31, 2022	1% Decrease	Current Health Care Cost Trend Rate Assumption	1% Increase
Board's Net OPEB Liability/Asset	(\$336)	(\$332) (in thousands)	(\$328)
As of December 31, 2021	1% Decrease	Current Health Care Cost Trend Rate Assumption	1% Increase
Board's Net OPEB Liability	(\$185)	(\$181) (in thousands)	(\$176)

The allocation of investment assets within the Health Care portfolio is approved by the Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. The System's primary goal is to achieve and maintain a fully funded status for benefits provided through the defined pension plans. Health care is a discretionary benefit. Best estimates of arithmetic rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Health Care portfolio's target asset allocation as of December 31, 2021, these best estimates are summarized in the following table:

Asset Class	Target Allocation for 2021	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	34.00%	1.07%
Domestic Equities	25.00	5.64
REITs	7.00	6.48
International Equities	25.00	7.36
Risk Parity	2.00	2.92
Other Investments	7.00	1.93
TOTAL	<u>100.00%</u>	<u>3.45%</u>

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

# 5. OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLANS (Continued)

The table below displays the Board-approved asset allocation policy for 2021 and the long-term expected real rates of return:

		Weighted Average
	Target	Long-Term Expected
	Allocation	Real Rate of Return
Asset Class	for 2020	(Arithmetic)
Fixed Income	34.00%	1.07%
Domestic Equities	25.00	5.64
REITs	7.00	6.48
International Equities	25.00	7.36
Other Investments	9.00	4.02
TOTAL	<u>100.00%</u>	<u>4.43%</u>

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2021, OPERS managed investments in three investment portfolios: The Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 14.3% for 2021.

#### 6. RISK MANAGEMENT

For both FY2022 and FY2021, the Board participated in the Ohio Transit Risk Pool Association, (OTRP), related to its risk of property and casualty loss. Under this plan, the Board receives property and casualty loss coverage in exchange for premiums paid. OTRP retains responsibility for the payment of claims within specified self-insured retention limits prior to the application of coverage provided by excess insurance and reinsurance contracts. Per-occurrence retention for auto physical damage was \$250,000 and the per-occurrence retention for commercial property damage was \$100,000. OTRP's per-occurrence retention for liability claims (including auto liability, public officials' liability, and general liability) was \$2,000,000. OTRP's per-occurrence retention for boiler and machinery was \$50,000. For each per-occurrence claim within OTRP's self-insured retention, the Board is charged a deductible. Per occurrence, reinsurance coverage is maintained by OTRP equal to approximately \$250,000,000 for qualified property losses and \$10,000,000 for qualified casualty losses. Any underfunding of the plans liabilities is shared pro-rata by the members based on pool contribution factors comprised of population, full-time employees, vehicles, property values, budget, claims history times two and net operating expenses.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

# 6. **RISK MANAGEMENT (Continued)**

The Board continues to carry commercial insurance for all other risks of loss, including workers compensation and employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There has not been a significant reduction in insurance coverage from the previous fiscal year.

# 7. CAPITAL ASSETS

2022	January 1, 2022	Additions	Deletions	Decen	nber 31, 2022
Non-Depreciable Capital Assets					
Land	\$ 325,507	\$-	\$	- \$	325,507
Total Non- Depreciable Assets	325,507	-		-	325,507
Depreciable Capital Assets					
Facilities & Structures	2,838,263	20,805		-	2,859,068
Revenue Vehicles	2,334,754	294,104		-	2,628,858
Furnishings, Equipment, & TE	284,061	66,076		-	350,137
Total Depreciable Capital Assets	5,457,078	380,985		-	5,838,063
Total Cost	\$ 5,782,585	\$ 380,985		-	\$ 6,163,570
Accumulated Depreciation					
Facilities & Structures	(403,992)	(91,457)		-	(495,450)
Revenue Vehicles	(1,154,032)	(288,685)		-	(1,442,717)
Furnishings, Equipment, & TE	(197,876)	(30,579)		-	(228,455)
Total Depreciation	\$ (1,755,901)	\$ (410,721)		- 9	<u>\$ (2,166,622)</u>
Net Value	\$ 4,026,684	\$ (29,736)		- (	\$ 3,996,948

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

# 7. CAPITAL ASSETS (Continued)

2021	January 1, 2021	Additions	Deletions	December 31, 2021
Non-Depreciable Capital Assets				
Land	\$ 325,507	\$-	\$-	\$ 325,507
Total Non- Depreciable Assets	325,507	-	-	325,507
Depreciable Capital Assets				
Facilities & Structures	2,838,263	-	-	2,838,263
Revenue Vehicles	2,529,479	-	(194,725)	2,334,754
Furnishings, Equipment, & TE	284,061	-	-	284,061
Total Depreciable Capital Assets	5,651,803	-	(194,725)	5,457,078
Total Cost	\$ 5,977,310	-	\$ (194,725)	\$ 5,782,585
Accumulated Depreciation				
Facilities & Structures	(315,309)	(88,683)	-	(403,992)
Revenue Vehicles	(1,067,839)	(280,918)	194,725	(1,154,032)
Furnishings, Equipment, & TE	(163,842)	(34,034)	-	(197,876)
Total Depreciation	\$ (1,546,990)	\$ (403,635)	\$ 194,725	\$ (1,755,901)
Net Value	\$ 4,430,320	\$ (403,635)	-	\$ 4,026,684

# 8. LONG-TERM SICK LIABILITY

The Board allows employees with 10 or more years of service to be paid out for unused sick leave upon retirement or death at a rate of 25% of up to 240 hours of time. During 2022 the amount of this liability increased from \$40,815 to \$42,777, an increase of \$1,962. None of this is anticipated to be paid out during the next fiscal year. During 2021 the amount of this liability increased from \$28,921 to \$40,815, an increase of \$11,894.

# 9. CONTINGENT LIABILITIES

For the period January 1, 2021 to December 31, 2022, the Board received federal grants for specific purposes that are subject to review and audit by grantor agencies or their designee. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the Board believes such disallowance, if any, would be immaterial.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021 (Continued)

#### 10. COVID-19

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuring emergency measure will impact subsequent periods of the Board. The Board's investments of the pension and other employee benefit plans in which the Board participates have incurred a significant decline in fair value, consistent with the general decline in financial markets. However, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the Board's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

#### REQUIRED SUPPLEMENTARY INFORMATION OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM – PENSION/OPEB

# Schedule of the Board's Proportionate Share of Net Pension Liability (Asset) Last Eight Fiscal Years

Traditional Plan:	2022	2021	2020	2019	2018
Board's Proportion of the Net Pension Liability	0.010660%	0.010056%	0.009081%	0.009130%	0.009637%
Board's Proportionate Share of the Net Pension Liability/(Asset)	\$927,463	\$1,489,075	\$1,794,921	\$2,500,522	\$1,511,858
Board's Covered Employee Payroll	\$1,930,487	\$1,547,042	\$1,275,918	\$1,215,229	\$1,152,850
Board's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	48.04%	96.25%	140.68%	205.77%	131.14%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	92.62%	86.88%	82.17%	74.70%	84.66%
Traditional Plan:	2017	2016	2015		
Board's Proportion of the Net Pension Liability	0.009482%	0.008558%	0.006896%		
Board's Proportionate Share of the Net Pension Liability/(Asset)	\$2,213,798	\$1,480,932	\$831,745		
Board's Covered Employee Payroll	\$1,220,699	\$1,090,287	\$871,774		
Board's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	181.35%	135.83%	95.41%		
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.25%	81.08%	86.45%		

Note: Amounts presented as of the Board's measurement date which is the prior year. Although this schedule is intended to show information for ten years, information prior to 2015 is not available.

Note - There were no significant changes of benefit terms in 2022

Note – There were no significant changes in assumptions in 2022

#### REQUIRED SUPPLEMENTARY INFORMATION OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM – PENSION/OPEB

# Schedule of the Board's Proportionate Share of Net Pension Liability (Asset) Last Eight Fiscal Years

Combined Plan:	2022	2021	2020	2019	2018
Board's Proportion of the Net Pension Liability	0.020347%	0.021689%	0.018738%	0.018624%	0.018824%
Board's Proportionate Share of the Net Pension Liability/(Asset)	\$(80,168)	\$(62,608)	\$(39,073)	\$(20,826)	\$(25,626)
Board's Covered Employee Payroll	\$124,855	\$92,761	\$83,414	\$78,228	\$74,703
Board's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	-64.21%	-67.49%	-46.84%	-26.62%	-34.30%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	169.88%	157.67%	145.28%	126.64%	137.28%

Combined Plan:	2017	2016	2015
Board's Proportion of the Net Pension Liability	0.024125%	0.018470%	0.014598%
Board's Proportionate Share of the Net Pension Liability/(Asset)	\$(15,876)	\$(8,709)	\$(15,876)
Board's Covered Employee Payroll	\$73,864	\$58,456	\$46,740
Board's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	116.55%	181.35%	-21.49%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	114.83%	116.90%	114.83%

Note: Amounts presented as of the Board's measurement date which is the prior year. Although this schedule is intended to show information for ten years, information prior to 2015 is not available.

Note - There were no significant changes of benefit terms in 2022

Note - There were no significant changes in assumptions in 2022

# REQUIRED SUPPLEMENTARY INFORMATION OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM – PENSION/OPEB

## Schedule of the Board's Contributions Last Nine Fiscal Years

	2022	2021	2020	2019	2018
Contractually Required Contribution	\$287,748	\$229,573	\$211,660	\$190,307	\$181,084
Contributions in Relation to the Contractually Required Contribution	\$287,748	\$229,573	\$211,660	\$190,307	\$181,084
Contribution Deficiency (Excess)	-	-	-	-	-
Board's Covered- Employee Payroll	\$2,055,343	\$1,639,807	\$1,518,907	\$1,359,328	\$1,293,457
Contribution as a Percentage of Covered- Employee Payroll	14%	14%	14%	14%	14%
	2017	2016	2015	2014	
Contractually Required Contribution	\$159,582	\$135,880	\$164,088	\$130,251	
Contributions in Relation to the Contractually Required Contribution	\$159,582	\$135,880	\$164,088	\$130,251	
Contribution Deficiency (Excess)	-	-	-		
Board's Covered- Employee Payroll	\$1,227,553	\$1,132,333	\$1,367,400	\$1,085,425	
Contribution as a Percentage of Covered- Employee Payroll	13%	12%	12%	12%	

Note: Amounts presented as of the Board's measurement date which is the prior year. Although this schedule is intended to show information for ten years, information prior to 2014 is not available.

## REQUIRED SUPPLEMENTARY INFORMATION OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM – PENSION/OPEB

# Schedule of the Board's Proportionate Share of Net OPEB Liability (Asset) Last Six Fiscal Years

Traditional Plan:	2022	2021	2020	2019	2018
Board's Proportion of the Net OPEB Liability	0.010604%	0.010160%	0.009211%	0.009438%	0.009100%
Board's Proportionate Share of the Net OPEB Liability/(Asset)	\$(332,134)	\$(181,009)	\$1,272,278	\$1,230,492	\$1,076,153
Board's Covered Employee Payroll	\$1,930,487	\$1,547,046	\$1,359,328	\$1,293,457	\$1,227,553
Board's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	-17.20%	-11.70%	93.60%	95.13%	87.67%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	128.23%	115.57%	47.80%	46.33%	54.14%
Traditional Plan:	2017				
Board's Proportion of the Net OPEB Liability	0.009851%				
Board's Proportionate Share of the Net OPEB Liability/(Asset)	\$1,000,944				
Board's Covered Employee Payroll	\$1,294,563				
Board's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	77.31%				
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	54.05%				

Note: Amounts presented as of the Board's measurement date which is the prior year. Although this schedule is intended to show information for ten years, information prior to 2017 is not available.

Note – There were no significant changes of benefit terms in 2022

Note - There were no significant changes in assumptions in 2022

#### REQUIRED SUPPLEMENTARY INFORMATION OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM – PENSION/OPEB

# Schedule of the Board's Contributions - OPEB Last Seven Fiscal Years

	2022	2021	2020	2019	2018
Contractually Required Contribution	\$2,738	\$551	\$987	\$1,221	\$2,237
Contributions in Relation to the Contractually Required Contribution	\$2,738	\$551	\$987	\$1,221	\$2,237
Contribution Deficiency (Excess)	-	-	-	-	-
Board's Covered- Employee Payroll	\$1,930,487	\$1,547,046	\$1,518,907	\$1,359,328	\$1,293,457
Contribution as a Percentage of Covered- Employee Payroll	.1%	.1%	.1%	0%	0%
	2017	2016	_		
Contractually Required Contribution	\$13,151	\$22,646			
Contributions in Relation to the Contractually Required Contribution	\$13,151	\$22,646			
Contribution Deficiency (Excess)	-	-	_		
Board's Covered- Employee Payroll	\$1,227,553	\$1,132,333	-		
Contribution as a Percentage of Covered- Employee Payroll	1%	2%			

Note – Beginning in 2016, OPERS used on trust fund as the vehicle for all health care plans; therefore, information prior to 2016 is not presented. The OPEB plan includes the members from the traditional plan, the combined plan, and the member directed plan.

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2022

FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title	Federal AL Number	Total Federal Expenditures
U.S. DEPARTMENT OF TRANSPORTATION		
Direct Program		
Federal Transit Cluster:		
Federal Transit - Formula Grants	20.507	314,909
COVID-19 Federal Transit - Formula Grants	20.507	3,298,396
Total Federal Transit Cluster		3,613,305
Total U.S. Department of Transportation		3,613,305
Total Expenditures of Federal Awards		\$3,613,305

The accompanying notes are an integral part of this schedule.

#### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED DECEMBER 31 2022

# NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Delaware County Transit Board (the Board's) under programs of the federal government for the year ended December 31, 2021. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Board.

#### NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

# NOTE C – MATCHING REQUIREMENTS

Certain Federal programs require the Board to contribute non-Federal funds (matching funds) to support the Federal funded programs. The Board has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

# NOTE D – INDIRECT COST RATE

The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.



88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Delaware County Transit Board Delaware County 119 Henderson Court Delaware, Ohio 43015

To the Board of Trustees:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the business-type activities of the Delaware County Transit Board, Delaware County, (the Board) as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements and have issued our report thereon dated September 5, 2023, wherein we noted the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Board.

# Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Board's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Board's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Delaware County Transit Board Delaware County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Board's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Board's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

September 5, 2023



88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Delaware County Transit Board Delaware County 119 Henderson Court Delaware, Ohio 43015

To the Board of Trustees:

# Report on Compliance for the Major Federal Program

## **Opinion on the Major Federal Program**

We have audited Delaware County Transit Board's, Delaware County, (the Board) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on the Delaware County Transit Board's major federal program for the year ended December 31, 2022. Delaware County Transit Board's major federal program is identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Delaware County Transit Board complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2022.

#### Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Board and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the Board's compliance with the compliance requirements referred to above.

Delaware County Transit Board Delaware County Independent Auditor's Report on Compliance with Requirements Applicable to the Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance

# Page 2

#### **Responsibilities of Management for Compliance**

The Board's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Board's federal programs.

# Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Board's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Board's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding the Board's compliance with the compliance requirements referred
  to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the Board's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the Board's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance is a network deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Delaware County Transit Board Delaware County Independent Auditor's Report on Compliance with Requirements Applicable to the Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance

Page 3

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we find that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

September 5, 2023

THIS PAGE INTENTIONALLY LEFT BLANK

## SCHEDULE OF FINDINGS 2 CFR § 200.515 DECEMBER 31, 2022

# 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Federal Transit Cluster
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	Yes

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

THIS PAGE INTENTIONALLY LEFT BLANK



# DELAWARE COUNTY TRANSIT BOARD

# DELAWARE COUNTY

# AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 9/28/2023

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370