



# FREDERICKTOWN LOCAL SCHOOL DISTRICT KNOX COUNTY JUNE 30, 2022

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#### INDEPENDENT AUDITOR'S REPORT

Fredericktown Local School District Knox County 117 Columbus Road Fredericktown, Ohio 43019

To the Board of Education:

#### Report on the Audit of the Financial Statements

## **Opinions**

We have audited the cash-basis financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Fredericktown Local School District, Knox County, Ohio (the School District), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective cash-basis financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the School District, as of June 30, 2022, and the respective changes in cash-basis financial position thereof and the budgetary comparison for the General fund for the year then ended in accordance with the cash-basis of accounting described in Note 2.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Emphasis of Matter - Accounting Basis

Ohio Administrative Code § 117-2-03(B) requires the School District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

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Fredericktown Local School District Knox County Independent Auditor's Report Page 2

## Emphasis of Matter

As discussed in Note 16 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the School District. We did not modify our opinion regarding this matter.

## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the cash basis of accounting described in Note 2, and for determining that the cash basis of accounting is an acceptable basis for preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the School District's ability to continue as a going concern for a
  reasonable period of time.

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We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Supplementary Information

Our audit was conducted to opine on the financial statements as a whole that collectively comprise the School District's basic financial statements.

The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied to the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements as a whole.

## Other Information

We applied no procedures to management's discussion & analysis as listed in the table of contents. Accordingly, we express no opinion or any other assurance on them.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April xx, 2023, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the School District's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

April 25, 2023

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Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

The discussion and analysis of Fredericktown Local School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2022. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

## **Highlights**

Key highlights for fiscal year 2022 are as follows:

- Net position increased from the prior fiscal year due to a decrease in disbursements and an increase
  in receipts. These changes primarily resulted from the change in the State foundation funding
  formula, as well as an increase in program reimbursements for food services and an increase in the
  ESSER grant.
- During fiscal year 2022, the School District purchased curriculum, chromebooks and supplies for students to be one-to-one because students were not able to share supplies or devices.
- Certificated employees received a 2.5 percent increase in base salary, and non-certificated employees also received a 2.5 percent increase in base salary.

## **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Government Accounting Standards Board Statement No. 34, as applicable to the School District's cash basis of accounting.

## **Report Components**

The statement of net position and the statement of activities provide information about the cash activities of the School District as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the School District as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the School District's government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

## **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The School District has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the School District's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

## Reporting the School District as a Whole

The statement of net position and the statement of activities reflect how the School District did financially during fiscal year 2022, within the limitations of cash basis accounting. The statement of net position presents the cash balances and investments of the governmental activities of the School District at fiscal year end. The statement of activities compares cash disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts and interest are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the School District's general receipts.

These statements report the School District's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the School District's financial health. Over time, increases or decreases in the School District's cash position is one indicator of whether the School District's financial health is improving or deteriorating. When evaluating the School District's financial condition, you should also consider other nonfinancial factors as well, such as the School District's property tax base, the condition of the School District's capital assets, the extent of the School District's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local receipt sources such as property taxes.

In the statement of net position and the statement of activities, all School District activities are classified as governmental. Most of the School District's programs and services are reported here including instruction, support services, operation and maintenance, pupil transportation, operation of food service and extracurricular activities.

## Reporting the School District's Most Significant Funds

Fund financial statements provide detailed information about the School District's major funds – not the School District as a whole. The School District establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. The funds of the School District are split into two categories: governmental and proprietary.

Governmental Funds – Most of the School District's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the School District's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the School District's programs. The School District's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The School District's major governmental fund is the general fund. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

Proprietary Funds – When the School District charges customers for the services it provides, these services are generally reported in proprietary funds. When the services are provided to the general public, the activity is reported as an enterprise fund. The School District has no enterprise funds. When the services are provided to other departments of the School District, the service is reported as an internal service fund. The School District has one internal service fund for self-insurance.

## The School District as a Whole

Table 1 provides a summary of the School District's net position for fiscal year 2022 compared to fiscal year 2021 on a cash basis:

## (Table 1) **Net Position**

	Governmental Activities		
	2022	2021	Change
Assets			
Equity in Pooled Cash and Cash Equivalents	\$11,073,442	\$10,102,552	\$970,890
Cash and Cash Equivalents with Fiscal Agents	4,201,091	3,858,365	342,726
Total Assets	\$15,274,533	\$13,960,917	\$1,313,616
Net Position			
Restricted	\$1,328,995	\$1,077,789	\$251,206
Unrestricted	13,945,538	12,883,128	1,062,410
Total Net Position	\$15,274,533	\$13,960,917	\$1,313,616

Net position increased from the prior fiscal year due to the decrease in disbursements and the increase in receipts. The decrease in disbursements was primarily related to a decrease in disbursements for regular instruction, which was primarily due to changes in the State foundation funding model beginning in fiscal year 2022. Under the new State foundation funding model for fiscal year 2022, open enrollment, community school, STEM school and scholarship funding is directly funded by the State of Ohio to the respective schools. In previous fiscal years, the amounts related to students who were residents of the School District were funded to the School District who, in turn, made the payment to the respective school. In the prior fiscal year, the School District reported \$385,680 in receipts and disbursements related to the community school and scholarship programs and \$340,967 in open enrollment disbursements to other schools.

The increase in receipts was mainly due to an increase in grants and entitlements, which also resulted from changes in the State foundation funding model, and was offset by a large decrease in tuition and fees receipts. The School District's State aid was increased from fiscal year 2021 by \$855,384. This is mainly due to funding following the students where they are educated. Open enrollment in and out was eliminated with the new funding formula beginning in fiscal year 2022. The School District's net open enrollment in fiscal year 2021 was \$852,147. This net open enrollment amount is now part of the foundation formula amount and included in grants and entitlements, whereas open enrollment receipts used to be recorded as tuition and fees. Also, student wellness and success funding is now receipted in the general fund rather than in a special revenue fund.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

Table 2 shows the change in net position for fiscal year 2022 compared to fiscal year 2021 for governmental activities:

(Table 2) **Change in Net Position** 

Receipts         Program Receipts:         Changes         Changes         Congram Receipts:         Congram Receipts:         Congrating Grants, Contributions and Interest         2,569,247         2,354,483         214,764         2,354,483         214,764         2,324,483         214,764         2,324,483         214,764         2,324,483         214,764         2,324,483         214,764         2,324,483         214,764         2,324,483         214,764         2,324,483         214,764         2,324,483         214,764         2,324,483         214,764         2,324,483         214,764         2,324,483         214,764         2,324,483         214,764         2,324,483         214,764         2,324,483         214,764         2,324,483         214,764         2,324,483         214,764         2,324,483         214,764         2,324,483         214,764         2,432,483         214,764         2,432,483         214,764         2,432,483         2,108,703         3,208         6,927,132         6,927,132         6,927,132         6,927,132         6,927,132         6,936,891         1,080,705         6,936,891         1,080,705         9,039         1,080,705         1,080,705         1,080,705         1,080,705         1,080,705         1,080,705         1,080,705         1,080,705         1,080,705         1,080,705		Governmental Activities			
Program Receipts:         S508,849         \$1,650,607         (\$1,141,758)           Charges for Services and Sales         \$508,849         \$1,650,607         (\$1,141,758)           Operating Grants, Contributions and Interest         2,569,247         2,354,483         214,764           Capital Grants and Contributions         26,868         27,006         (138)           Total Program Receipts         3,104,964         4,032,096         (927,132)           General Receipts:         \$5,015,647         4,945,339         70,308           Grants and Entitlements         7,117,596         6,036,891         1,080,705           Unrestricted Contributions         350         580         (230)           Interest         48,246         57,615         (9,369)           Miscellaneous         103,422         191,758         (88,336)           Total General Receipts         12,285,261         11,232,183         1,053,078           Total Receipts         15,390,225         15,264,279         125,946           Disbursements           Instruction:         Regular         5,632,032         6,291,816         659,784           Special         2,102,821         2,105,151         2,330           Vocational         152,077 <th></th> <th>2022</th> <th>2021</th> <th>Change</th>		2022	2021	Change	
Charges for Services and Sales         \$508,849         \$1,650,607         (\$1,141,758)           Operating Grants, Contributions and Interest         2,569,247         2,354,483         214,764           Capital Grants and Contributions         26,868         27,006         (138)           Total Program Receipts         3,104,964         4,032,096         (927,132)           General Receipts:         \$5,015,647         4,945,339         70,308           Grants and Entitlements         7,117,596         6,036,891         1,080,705           Unrestricted Contributions         350         580         (230)           Interest         48,246         57,615         (9,369)           Miscellaneous         103,422         191,758         (88,336)           Total General Receipts         15,390,225         15,264,279         125,946           Disbursements           Instruction:         Regular         5,632,032         6,291,816         659,784           Special         2,102,821         2,105,151         2,330           Vocational         152,077         147,764         (4,313)           Support Services:         298,812         232,414         (66,398)           Board of Education         79,503 <t< td=""><td>Receipts</td><td></td><td></td><td></td></t<>	Receipts				
Operating Grants, Contributions         2,569,247         2,354,483         214,764           Capital Grants and Contributions         26,868         27,006         (138)           Total Program Receipts         3,104,964         4,032,096         (927,132)           General Receipts:         5,015,647         4,945,339         70,308           Grants and Entitlements         7,117,596         6,036,891         1,080,705           Unrestricted Contributions         350         580         (230)           Interest         48,246         57,615         (9,369)           Miscellaneous         103,422         191,758         (88,336)           Total General Receipts         12,285,261         11,232,183         1,053,078           Total Receipts         15,390,225         15,264,279         125,946           Disbursements           Instruction:         Regular         5,632,032         6,291,816         659,784           Special         2,102,821         2,105,151         2,330           Vocational         152,077         147,764         (4,313)           Support Services:         Pupil         780,518         732,057         (48,461)           Instructional Staff         298,812         232,	Program Receipts:				
Capital Grants and Contributions         26,868         27,006         (138)           Total Program Receipts         3,104,964         4,032,096         (927,132)           General Receipts         3,104,964         4,032,096         (927,132)           Property Taxes         5,015,647         4,945,339         70,308           Grants and Entitlements         7,117,596         6,036,891         1,080,705           Unrestricted Contributions         350         580         (230)           Interest         48,246         57,615         (9,369)           Miscellaneous         103,422         191,758         (88,336)           Total General Receipts         15,390,225         15,264,279         125,946           Disbursements           Instruction:         8         8,20,225         15,264,279         125,946           Disbursements           Instruction:         8         2,102,821         2,105,151         2,330           Special         2,102,821         2,105,151         2,330           Special         2,102,821         2,105,151         2,330           Support Services:         Pupil         780,518         732,057         (48,461)           Instructional St	Charges for Services and Sales	\$508,849		(\$1,141,758)	
Total Program Receipts         3,104,964         4,032,096         (927,132)           General Receipts:         970,308         70,308         70,308           Grants and Entitlements         5,015,647         4,945,339         70,308           Grants and Entitlements         7,117,596         6,036,891         1,080,705           Unrestricted Contributions         350         580         (230)           Interest         48,246         57,615         (9,369)           Miscellaneous         103,422         191,758         (88,336)           Total General Receipts         12,285,261         11,232,183         1,053,078           Total Receipts         15,390,225         15,264,279         125,946           Disbursements           Instruction:         8         8         15,390,225         15,264,279         125,946           Disbursements           Instruction:         8         2,102,821         2,105,151         2,330           Vocational         152,077         147,764         (4,313)           Support Services:         9upil         780,518         732,057         (48,461)           Instructional Staff         298,812         232,414         (66,398)	Operating Grants, Contributions and Interest	2,569,247	2,354,483	214,764	
General Receipts:         Froperty Taxes         5,015,647         4,945,339         70,308           Grants and Entitlements         7,117,596         6,036,891         1,080,705           Unrestricted Contributions         350         580         (230)           Interest         48,246         57,615         (9,369)           Miscellaneous         103,422         191,758         (88,336)           Total General Receipts         12,285,261         11,232,183         1,053,078           Total Receipts         15,390,225         15,264,279         125,946           Disbursements           Instruction:         Regular         5,632,032         6,291,816         659,784           Special         2,102,821         2,105,151         2,330           Vocational         152,077         147,764         (4,313)           Support Services:         Pupil         780,518         732,057         (48,461)           Instructional Staff         298,812         232,414         (66,398)           Board of Education         79,503         52,018         (27,485)           Administration         901,802         962,251         60,449           Fiscal         343,695         384,476         4	Capital Grants and Contributions	26,868	27,006		
Property Taxes         5,015,647         4,945,339         70,308           Grants and Entitlements         7,117,596         6,036,891         1,080,705           Unrestricted Contributions         350         580         (230)           Interest         48,246         57,615         (9,369)           Miscellaneous         103,422         19,758         (88,336)           Total General Receipts         12,285,261         11,232,183         1,053,078           Total Receipts         15,390,225         15,264,279         125,946           Disbursements           Instruction:         Regular         5,632,032         6,291,816         659,784           Special         2,102,821         2,105,151         2,330           Vocational         152,077         147,764         (4,313)           Support Services:         Pupil         780,518         732,057         (48,461)           Instructional Staff         298,812         232,414         (66,398)           Board of Education         79,503         52,018         (27,485)           Administration         901,802         962,251         60,449           Fiscal         343,695         384,476         40,781		3,104,964	4,032,096	(927,132)	
Grants and Entitlements         7,117,596         6,036,891         1,080,705           Unrestricted Contributions         350         580         (230)           Interest         48,246         57,615         (9,369)           Miscellaneous         103,422         191,758         (88,336)           Total General Receipts         12,285,261         11,232,183         1,053,078           Total Receipts         15,390,225         15,264,279         125,946           Disbursements           Instruction:         Segular         5,632,032         6,291,816         659,784           Special         2,102,821         2,105,151         2,330           Vocational         152,077         147,764         (4,313)           Support Services:         Pupil         780,518         732,057         (48,461)           Instructional Staff         298,812         232,414         (66,398)           Board of Education         79,503         52,018         (27,485)           Administration         901,802         962,251         60,449           Fiscal         343,695         384,476         40,781           Business         19,978         15,848         (4,130)           Oper	*				
Unrestricted Contributions         350         580         (230)           Interest         48,246         57,615         (9,369)           Miscellaneous         103,422         191,758         (88,336)           Total General Receipts         12,285,261         11,232,183         1,053,078           Total Receipts         15,390,225         15,264,279         125,946           Disbursements           Instruction:         8         8         659,784           Special         2,102,821         2,105,151         2,330           Vocational         152,077         147,764         (4,313)           Support Services:         9upil         780,518         732,057         (48,461)           Instructional Staff         298,812         232,414         (66,398)           Board of Education         79,503         52,018         (27,485)           Administration         901,802         962,251         60,449           Fiscal         343,695         384,476         40,781           Business         19,978         15,848         (4,130)           Operation and Maintenance of Plant         1,166,886         1,114,912         (51,974)           Pupil Transportation         <	Property Taxes				
Interest         48,246         57,615         (9,369)           Miscellaneous         103,422         191,758         (88,336)           Total General Receipts         12,285,261         11,232,183         1,053,078           Total Receipts         15,390,225         15,264,279         125,946           Disbursements           Instruction:         8         8         15,264,279         125,946           Disbursements           Instruction:         8         8         6,291,816         659,784           Special         2,102,821         2,105,151         2,330           Vocational         152,077         147,764         (4,313)           Support Services:           Pupil         780,518         732,057         (48,461)           Instructional Staff         298,812         232,414         (66,398)           Board of Education         79,503         52,018         (27,485)           Administration         901,802         962,251         60,449           Fiscal         343,695         384,476         40,781           Business         19,978         15,848         (4,130)           Operation and Maintenance of Plant         1,		7,117,596	6,036,891		
Miscellaneous         103,422         191,758         (88,336)           Total General Receipts         12,285,261         11,232,183         1,053,078           Total Receipts         15,390,225         15,264,279         125,946           Disbursements           Instruction:           Regular         5,632,032         6,291,816         659,784           Special         2,102,821         2,105,151         2,330           Vocational         152,077         147,764         (4,313)           Support Services:         Pupil         780,518         732,057         (48,461)           Instructional Staff         298,812         232,414         (66,398)           Board of Education         79,503         52,018         (27,485)           Administration         901,802         962,251         60,449           Fiscal         343,695         384,476         40,781           Business         19,978         15,848         (4,130)           Operation and Maintenance of Plant         1,166,886         1,114,912         (51,974)           Pupil Transportation         599,709         685,198         85,489           Central         144,662         150,	Unrestricted Contributions			, ,	
Total General Receipts         12,285,261         11,232,183         1,053,078           Total Receipts         15,390,225         15,264,279         125,946           Disbursements           Instruction:         8           Regular         5,632,032         6,291,816         659,784           Special         2,102,821         2,105,151         2,330           Vocational         152,077         147,764         (4,313)           Support Services:         9upil         780,518         732,057         (48,461)           Instructional Staff         298,812         232,414         (66,398)           Board of Education         79,503         52,018         (27,485)           Administration         901,802         962,251         60,449           Fiscal         343,695         384,476         40,781           Business         19,978         15,848         (4,130)           Operation and Maintenance of Plant         1,166,886         1,114,912         (51,974)           Pupil Transportation         599,709         685,198         85,489           Central         144,662         150,749         6,087           Operation of Non-Instructional Services         494,269 <t< td=""><td></td><td></td><td></td><td>, ,</td></t<>				, ,	
Disbursements         15,390,225         15,264,279         125,946           Disbursements           Instruction:         Regular         5,632,032         6,291,816         659,784           Special         2,102,821         2,105,151         2,330           Vocational         152,077         147,764         (4,313)           Support Services:         Pupil         780,518         732,057         (48,461)           Instructional Staff         298,812         232,414         (66,398)           Board of Education         79,503         52,018         (27,485)           Administration         901,802         962,251         60,449           Fiscal         343,695         384,476         40,781           Business         19,978         15,848         (4,130)           Operation and Maintenance of Plant         1,166,886         1,114,912         (51,974)           Pupil Transportation         599,709         685,198         85,489           Central         144,662         150,749         6,087           Operation of Non-Instructional Services         494,269         451,031         (43,238)           Extracurricular Activities         667,9					
Disbursements           Instruction:         Regular         5,632,032         6,291,816         659,784           Special         2,102,821         2,105,151         2,330           Vocational         152,077         147,764         (4,313)           Support Services:         Pupil         780,518         732,057         (48,461)           Instructional Staff         298,812         232,414         (66,398)           Board of Education         79,503         52,018         (27,485)           Administration         901,802         962,251         60,449           Fiscal         343,695         384,476         40,781           Business         19,978         15,848         (4,130)           Operation and Maintenance of Plant         1,166,886         1,114,912         (51,974)           Pupil Transportation         599,709         685,198         85,489           Central         144,662         150,749         6,087           Operation of Non-Instructional Services         494,269         451,031         (43,238)           Extracurricular Activities         667,958         539,892         (128,066)           Debt Service         691,887         691,777         (110)	Total General Receipts	12,285,261	11,232,183	1,053,078	
Testruction:   Regular   S,632,032   6,291,816   659,784   Special   2,102,821   2,105,151   2,330   Vocational   152,077   147,764   (4,313)   Support Services:   Pupil   780,518   732,057   (48,461)   Instructional Staff   298,812   232,414   (66,398)   Board of Education   79,503   52,018   (27,485)   Administration   901,802   962,251   60,449   Fiscal   343,695   384,476   40,781   Business   19,978   15,848   (4,130)   Operation and Maintenance of Plant   1,166,886   1,114,912   (51,974)   Pupil Transportation   599,709   685,198   85,489   Central   144,662   150,749   6,087   Operation of Non-Instructional Services   494,269   451,031   (43,238)   Extracurricular Activities   667,958   539,892   (128,066)   Debt Service   691,887   691,777   (110)   Total Disbursements   14,076,609   14,557,354   480,745   Change in Net Position   1,313,616   706,925   606,691   Net Position Beginning of Year   13,960,917   13,253,992   706,925   70	Total Receipts	15,390,225	15,264,279	125,946	
Regular         5,632,032         6,291,816         659,784           Special         2,102,821         2,105,151         2,330           Vocational         152,077         147,764         (4,313)           Support Services:         Pupil         780,518         732,057         (48,461)           Instructional Staff         298,812         232,414         (66,398)           Board of Education         79,503         52,018         (27,485)           Administration         901,802         962,251         60,449           Fiscal         343,695         384,476         40,781           Business         19,978         15,848         (4,130)           Operation and Maintenance of Plant         1,166,886         1,114,912         (51,974)           Pupil Transportation         599,709         685,198         85,489           Central         144,662         150,749         6,087           Operation of Non-Instructional Services         494,269         451,031         (43,238)           Extracurricular Activities         667,958         539,892         (128,066)           Debt Service         691,887         691,777         (110)           Total Disbursements         14,076,609         14,55	Disbursements				
Special         2,102,821         2,105,151         2,330           Vocational         152,077         147,764         (4,313)           Support Services:         Pupil         780,518         732,057         (48,461)           Instructional Staff         298,812         232,414         (66,398)           Board of Education         79,503         52,018         (27,485)           Administration         901,802         962,251         60,449           Fiscal         343,695         384,476         40,781           Business         19,978         15,848         (4,130)           Operation and Maintenance of Plant         1,166,886         1,114,912         (51,974)           Pupil Transportation         599,709         685,198         85,489           Central         144,662         150,749         6,087           Operation of Non-Instructional Services         494,269         451,031         (43,238)           Extracurricular Activities         667,958         539,892         (128,066)           Debt Service         691,887         691,777         (110)           Total Disbursements         14,076,609         14,557,354         480,745           Change in Net Position         13,9	Instruction:				
Vocational         152,077         147,764         (4,313)           Support Services:         Pupil         780,518         732,057         (48,461)           Instructional Staff         298,812         232,414         (66,398)           Board of Education         79,503         52,018         (27,485)           Administration         901,802         962,251         60,449           Fiscal         343,695         384,476         40,781           Business         19,978         15,848         (4,130)           Operation and Maintenance of Plant         1,166,886         1,114,912         (51,974)           Pupil Transportation         599,709         685,198         85,489           Central         144,662         150,749         6,087           Operation of Non-Instructional Services         494,269         451,031         (43,238)           Extracurricular Activities         667,958         539,892         (128,066)           Debt Service         691,887         691,777         (110)           Total Disbursements         14,076,609         14,557,354         480,745           Change in Net Position         1,313,616         706,925         606,691           Net Position Beginning of Yea	Regular	5,632,032	6,291,816	659,784	
Support Services:         Pupil         780,518         732,057         (48,461)           Instructional Staff         298,812         232,414         (66,398)           Board of Education         79,503         52,018         (27,485)           Administration         901,802         962,251         60,449           Fiscal         343,695         384,476         40,781           Business         19,978         15,848         (4,130)           Operation and Maintenance of Plant         1,166,886         1,114,912         (51,974)           Pupil Transportation         599,709         685,198         85,489           Central         144,662         150,749         6,087           Operation of Non-Instructional Services         494,269         451,031         (43,238)           Extracurricular Activities         667,958         539,892         (128,066)           Debt Service         691,887         691,777         (110)           Total Disbursements         14,076,609         14,557,354         480,745           Change in Net Position         1,313,616         706,925         606,691           Net Position Beginning of Year         13,960,917         13,253,992         706,925	Special	2,102,821	2,105,151	2,330	
Pupil         780,518         732,057         (48,461)           Instructional Staff         298,812         232,414         (66,398)           Board of Education         79,503         52,018         (27,485)           Administration         901,802         962,251         60,449           Fiscal         343,695         384,476         40,781           Business         19,978         15,848         (4,130)           Operation and Maintenance of Plant         1,166,886         1,114,912         (51,974)           Pupil Transportation         599,709         685,198         85,489           Central         144,662         150,749         6,087           Operation of Non-Instructional Services         494,269         451,031         (43,238)           Extracurricular Activities         667,958         539,892         (128,066)           Debt Service         691,887         691,777         (110)           Total Disbursements         14,076,609         14,557,354         480,745           Change in Net Position         1,313,616         706,925         606,691           Net Position Beginning of Year         13,960,917         13,253,992         706,925	Vocational	152,077	147,764	(4,313)	
Instructional Staff         298,812         232,414         (66,398)           Board of Education         79,503         52,018         (27,485)           Administration         901,802         962,251         60,449           Fiscal         343,695         384,476         40,781           Business         19,978         15,848         (4,130)           Operation and Maintenance of Plant         1,166,886         1,114,912         (51,974)           Pupil Transportation         599,709         685,198         85,489           Central         144,662         150,749         6,087           Operation of Non-Instructional Services         494,269         451,031         (43,238)           Extracurricular Activities         667,958         539,892         (128,066)           Debt Service         691,887         691,777         (110)           Total Disbursements         14,076,609         14,557,354         480,745           Change in Net Position         1,313,616         706,925         606,691           Net Position Beginning of Year         13,960,917         13,253,992         706,925	Support Services:				
Board of Education         79,503         52,018         (27,485)           Administration         901,802         962,251         60,449           Fiscal         343,695         384,476         40,781           Business         19,978         15,848         (4,130)           Operation and Maintenance of Plant         1,166,886         1,114,912         (51,974)           Pupil Transportation         599,709         685,198         85,489           Central         144,662         150,749         6,087           Operation of Non-Instructional Services         494,269         451,031         (43,238)           Extracurricular Activities         667,958         539,892         (128,066)           Debt Service         691,887         691,777         (110)           Total Disbursements         14,076,609         14,557,354         480,745           Change in Net Position         1,313,616         706,925         606,691           Net Position Beginning of Year         13,960,917         13,253,992         706,925	Pupil	780,518	732,057	(48,461)	
Administration       901,802       962,251       60,449         Fiscal       343,695       384,476       40,781         Business       19,978       15,848       (4,130)         Operation and Maintenance of Plant       1,166,886       1,114,912       (51,974)         Pupil Transportation       599,709       685,198       85,489         Central       144,662       150,749       6,087         Operation of Non-Instructional Services       494,269       451,031       (43,238)         Extracurricular Activities       667,958       539,892       (128,066)         Debt Service       691,887       691,777       (110)         Total Disbursements       14,076,609       14,557,354       480,745         Change in Net Position       1,313,616       706,925       606,691         Net Position Beginning of Year       13,960,917       13,253,992       706,925	Instructional Staff	298,812	232,414	(66,398)	
Fiscal       343,695       384,476       40,781         Business       19,978       15,848       (4,130)         Operation and Maintenance of Plant       1,166,886       1,114,912       (51,974)         Pupil Transportation       599,709       685,198       85,489         Central       144,662       150,749       6,087         Operation of Non-Instructional Services       494,269       451,031       (43,238)         Extracurricular Activities       667,958       539,892       (128,066)         Debt Service       691,887       691,777       (110)         Total Disbursements       14,076,609       14,557,354       480,745         Change in Net Position       1,313,616       706,925       606,691         Net Position Beginning of Year       13,960,917       13,253,992       706,925	Board of Education	79,503	52,018	(27,485)	
Business       19,978       15,848       (4,130)         Operation and Maintenance of Plant       1,166,886       1,114,912       (51,974)         Pupil Transportation       599,709       685,198       85,489         Central       144,662       150,749       6,087         Operation of Non-Instructional Services       494,269       451,031       (43,238)         Extracurricular Activities       667,958       539,892       (128,066)         Debt Service       691,887       691,777       (110)         Total Disbursements       14,076,609       14,557,354       480,745         Change in Net Position       1,313,616       706,925       606,691         Net Position Beginning of Year       13,960,917       13,253,992       706,925	Administration	901,802	962,251	60,449	
Operation and Maintenance of Plant         1,166,886         1,114,912         (51,974)           Pupil Transportation         599,709         685,198         85,489           Central         144,662         150,749         6,087           Operation of Non-Instructional Services         494,269         451,031         (43,238)           Extracurricular Activities         667,958         539,892         (128,066)           Debt Service         691,887         691,777         (110)           Total Disbursements         14,076,609         14,557,354         480,745           Change in Net Position         1,313,616         706,925         606,691           Net Position Beginning of Year         13,960,917         13,253,992         706,925	Fiscal	343,695	384,476	40,781	
Pupil Transportation         599,709         685,198         85,489           Central         144,662         150,749         6,087           Operation of Non-Instructional Services         494,269         451,031         (43,238)           Extracurricular Activities         667,958         539,892         (128,066)           Debt Service         691,887         691,777         (110)           Total Disbursements         14,076,609         14,557,354         480,745           Change in Net Position         1,313,616         706,925         606,691           Net Position Beginning of Year         13,960,917         13,253,992         706,925	Business	19,978	15,848	(4,130)	
Central         144,662         150,749         6,087           Operation of Non-Instructional Services         494,269         451,031         (43,238)           Extracurricular Activities         667,958         539,892         (128,066)           Debt Service         691,887         691,777         (110)           Total Disbursements         14,076,609         14,557,354         480,745           Change in Net Position         1,313,616         706,925         606,691           Net Position Beginning of Year         13,960,917         13,253,992         706,925	Operation and Maintenance of Plant	1,166,886	1,114,912	(51,974)	
Operation of Non-Instructional Services         494,269         451,031         (43,238)           Extracurricular Activities         667,958         539,892         (128,066)           Debt Service         691,887         691,777         (110)           Total Disbursements         14,076,609         14,557,354         480,745           Change in Net Position         1,313,616         706,925         606,691           Net Position Beginning of Year         13,960,917         13,253,992         706,925	Pupil Transportation	599,709	685,198	85,489	
Extracurricular Activities         667,958         539,892         (128,066)           Debt Service         691,887         691,777         (110)           Total Disbursements         14,076,609         14,557,354         480,745           Change in Net Position         1,313,616         706,925         606,691           Net Position Beginning of Year         13,960,917         13,253,992         706,925		144,662	150,749	6,087	
Debt Service         691,887         691,777         (110)           Total Disbursements         14,076,609         14,557,354         480,745           Change in Net Position         1,313,616         706,925         606,691           Net Position Beginning of Year         13,960,917         13,253,992         706,925		494,269	451,031	(43,238)	
Total Disbursements         14,076,609         14,557,354         480,745           Change in Net Position         1,313,616         706,925         606,691           Net Position Beginning of Year         13,960,917         13,253,992         706,925	Extracurricular Activities	667,958		(128,066)	
Change in Net Position         1,313,616         706,925         606,691           Net Position Beginning of Year         13,960,917         13,253,992         706,925	Debt Service	691,887	691,777	(110)	
Net Position Beginning of Year         13,960,917         13,253,992         706,925	Total Disbursements	14,076,609	14,557,354	480,745	
	Change in Net Position	1,313,616	706,925	606,691	
Net Position End of Year         \$15,274,533         \$13,960,917         \$1,313,616	Net Position Beginning of Year	13,960,917	13,253,992	706,925	
	Net Position End of Year	\$15,274,533	\$13,960,917	\$1,313,616	

Grants and entitlements are the School District's largest source of receipts, followed by property taxes. The School District carefully monitors both these receipts and uses both a five year forecast and a spending plan to predict future receipts and disbursements of the School District. Grants and entitlements general receipts increased primarily due to changes in the State foundation funding formula discussed previously.

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Some of the significant disbursements during fiscal year 2022 were in the categories of regular and special instruction. Regular and special instruction disbursements are primarily salary and benefit costs for the School District's teachers. Salary and benefit costs increased due to step increases, 2.5 percent increases in base salary for certificated and non-certificated employees, and an increase in internal service fund charges to the funds due to no premium holiday in fiscal year 2022. The overall decrease in disbursements for regular instruction was primarily related to changes in the State foundation funding model discussed previously.

#### **Governmental Activities**

If you look at the statement of activities on page 15, you will see that the first column lists the major services provided by the School District. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for instruction and support services. The next three columns of the statement entitled program receipts identify amounts paid by people who are directly charged for the service and grants received by the School District that must be used to provide a specific service. The net receipts (disbursements) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers, unrestricted grants and other miscellaneous receipts. These net costs are paid from the general receipts which are presented at the bottom of the statement. A comparison between the total cost of services and the net cost is presented in Table 3.

(Table 3) **Total and Net Cost of Program Services** 

	Total Cost of Service 2022	Net Cost of Service 2022	Total Cost of Service 2021	Net Cost of Service 2021
Instruction	\$7,886,930	\$6,050,634	\$8,544,731	\$5,532,893
Support Services:	<i>\$7,000,20</i>	\$0,000,000.	ψο,ε : :,, ε :	\$0,00 <u>2</u> ,000
Pupil and Instructional Staff	1,079,330	1,064,330	964,471	822,626
Board of Education, Administration,			•	
Fiscal and Business	1,344,978	1,343,808	1,414,593	1,413,767
Operation and Maintenance of Plant	1,166,886	846,565	1,114,912	907,492
Pupil Transportation	599,709	597,090	685,198	640,298
Central	144,662	138,570	150,749	129,909
Operation of Non-Instructional Services	494,269	(229,769)	451,031	(21,099)
Extracurricular Activities	667,958	468,530	539,892	407,595
Debt Service	691,887	691,887	691,777	691,777
Total Disbursements	\$14,076,609	\$10,971,645	\$14,557,354	\$10,525,258

## The School District's Funds

Information about the School District's major funds starts on page 16. Total governmental funds had an increase in total receipts from the prior fiscal year, primarily due to an increase in intergovernmental receipts. The changes in the State foundation funding model discussed previously, as well as an increase in program reimbursements for food services and an increase in the ESSER grant, all contributed to the increase in intergovernmental receipts. The decrease in disbursements for total governmental funds was

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primarily due to a decrease in regular instruction, which resulted primarily from changes in the State foundation funding model as discussed previously. The net change for fiscal year 2022 was an increase in fund balance.

The general fund had an increase in fund balance for fiscal year 2022 due to a decrease in disbursements, which was partly offset by a decrease in receipts. The decrease in disbursements was mainly due to decreases in disbursements for regular instruction, which was tied to changes in the State foundation funding model that eliminated certain disbursements related to open enrollment, community school, and scholarship funding. The decrease in receipts was primarily due to the decrease in tuition and fees, which was partly offset by an increase in intergovernmental receipts. The decrease in tuition and fees was primarily due to changes in the State foundation funding model which eliminated open enrollment receipts (tuition and fees) and instead directly funds the school district that educates a student. This direct funding contributed to the increase in intergovernmental receipts, as did the receipt of student wellness and success funding in the general fund for fiscal year 2022.

## **General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

During fiscal year 2022, the School District amended its general fund budget a few times to allow for changes to the budget.

For the general fund, the final budget receipts estimate was an increase from the original budget estimate. Actual receipts were slightly higher than the final estimate, due to higher than anticipated interest receipts.

The final appropriations estimate was slightly higher than the original appropriations. Actual disbursements were less than anticipated. This difference is due to the fact that the School District did not spend what it anticipated in every disbursement category, especially instruction and pupil, administration, fiscal, operation and maintenance of plant, and pupil transportation support services and extracurricular activities.

## **Capital Assets and Debt Administration**

## **Capital Assets**

The School District maintains a listing of its capital assets. These records are not required to be presented in the financial statements.

## Debt

At June 30, 2022, the School District's outstanding debt included \$3,059,201 in general obligation bonds issued for improvements to buildings and structures, \$152,168 in energy conservation notes and a \$522,000 financed purchase balance pertaining to School District construction. The School District's overall debt margin was \$14,638,149 with an unvoted debt margin of \$192,483 at June 30, 2022. For further information regarding the School District's debt, refer to Note 11 to the basic financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

## **Current Issues**

The School District has been with United Health Care and United Medical Resources since November 1, 2012. Over the last 5 years, the School District has experienced a 2.16 percent average increase in medical premiums annually, compared to 5.75 percent in years prior to the change in medical providers and third-party administrators. The School District maintains a \$35,000 individual claim limit per month for internal pool and \$500,000 for stop loss insurance. With the School District's change in medical providers and third-party administrators in 2012, the School District was able to observe a 0 percent increase in medical premiums in fiscal years 2015, 2019 and 2021 and was able to take premium holidays for the staff and the Board in fiscal years 2015, 2016, 2019 and 2021. The increase in medical premiums was 4.71 percent in fiscal year 2018, 0 percent in fiscal year 2019, 2.53 percent in fiscal year 2020, 0 percent in fiscal year 2021, and 3.55 percent in fiscal year 2022. Two premium holidays will be observed in fiscal year 2023.

The end of fiscal year 2019 marked the expiration of the three-year contracts for teachers and classified employees. In August 2019, new labor agreements were approved for the period July 1, 2019, through June 30, 2022, with salary increases set at 2 percent for fiscal years 2020 and 2021 and 2.5 percent for fiscal year 2022. In August 2022, new labor agreements were approved for the period July 1, 2022, through June 30, 2025, with salary increases set at 2.5 percent for fiscal years 2023, 2024 and 2025.

School districts dependent upon property taxes are hampered by a lack of revenue growth and must regularly return to the voters to maintain a constant level of service. Property taxes increased slightly in fiscal years 2018 and 2019, due to increases in real property values, while agricultural values decreased slightly in fiscal years 2019 and 2020. The County had a reappraisal for tax year 2020, which resulted in the School District hitting the 20-mill floor. This generated new revenue for the School District. Personal property increased 8 percent and commercial property increased 12 percent. Management must plan expenses accordingly, staying within the School District's five-year plan. The County will go through a revaluation in 2023.

In conclusion, the School District's systems of budgeting and internal controls are well-regarded. All of the School District's financial abilities will be needed to meet the challenges of the future.

## **Performance Index**

The School District received a "B" for the 2019-2020 school year. Gap closing overall grade was an "A"; gifted was a "B"; the graduation rate was an "A"; progress was a "B", while K-3 literacy was a "C". The School District received a "B" for the 2018-2019 school year. Gap closing overall grade was an "A"; gifted was a "C"; the graduation rate was an "A"; progress was an "A", K-3 literacy was a "C", and prepared for success was a "D". Committed to providing a top-notch educational experience for every student, the staff has embraced the Ohio Improvement Process as a means to make educational decisions using data. Teacher Based Teams (TBTs) meet weekly to review formative data and to plan next steps in instruction, remediation, and enrichment. With this approach, the dedicated staff at the School District will continue to improve the overall growth and achievement of our students. Our motto in Fredericktown is "Every Day, Everyone Learning and Adapting to Excel in a Changing World." Our staff is committed, focused, and has worked to build strong learning communities in our buildings. These learning communities initiated quarterly assessments, analyzed data, and emphasized critical thinking and problem solving. Our curriculum team worked diligently on aligning the curriculum to the State standards. Most importantly, we have students who care about their education and a community that supports our schools.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

## **Contacting the School District's Financial Management**

This financial report is designed to provide our parents, citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Heather Darnold, Treasurer at Fredericktown Local School District, 117 Columbus Road, Fredericktown, Ohio 43019 or e-mail at hdarnold@fredschools.com.

Basic Financia	al Statements	

Statement of Net Position - Cash Basis June 30, 2022

	Governmental Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$11,073,442
Cash and Cash Equivalents with Fiscal Agents	4,201,091
Total Assets	\$15,274,533
Net Position	
Restricted for:	<b>***</b>
Capital Projects	\$232,963
Debt Service	409,678
Food Service Operations	389,546
Classroom Maintenance	194,148
Other Purposes	102,660
Unrestricted	13,945,538
Total Net Position	\$15,274,533

Statement of Activities - Cash Basis For the Fiscal Year Ended June 30, 2022

			Program Receipts		Net Receipts (Disbursements) and Changes in Net Position
	Cash Disbursements	Charges for Services and Sales	Operating Grants, Contributions and Interest	Capital Grants and Contributions	Governmental Activities
Governmental Activities					
Current:					
Instruction:					
Regular	\$5,632,032	\$299,182	\$548,700	\$0	(\$4,784,150)
Special	2,102,821	0	954,067	0	(1,148,754)
Vocational	152,077	0	34,347	0	(117,730)
Support Services:					
Pupil	780,518	0	15,000	0	(765,518)
Instructional Staff	298,812	0	0	0	(298,812)
Board of Education	79,503	0	0	0	(79,503)
Administration	901,802	0	0	0	(901,802)
Fiscal	343,695	0	0	1,170	(342,525)
Business	19,978	0	0	0	(19,978)
Operation and Maintenance of Plant	1,166,886	0	294,623	25,698	(846,565)
Pupil Transportation	599,709	0	2,619	0	(597,090)
Central	144,662	0	6,092	0	(138,570)
Operation of Non-Instructional Services	494,269	10,239	713,799	0	229,769
Extracurricular Activities	667,958	199,428	0	0	(468,530)
Debt Service:					
Principal Retirement	557,057	0	0	0	(557,057)
Interest and Fiscal Charges	134,830	0	0	0	(134,830)
Total	\$14,076,609	\$508,849	\$2,569,247	\$26,868	(10,971,645)
		General Receipt Property Taxes L General Purpo Capital Outlay	evied for: ses		4,321,819 222,705
		Debt Service			415,447
			cilities Maintenance ements not Restricted	I	55,676
		to Specific Prog			7,117,596
		Unrestricted Con			350
		Interest			48,246
		Miscellaneous			103,422
		Total General Re	eceipts		12,285,261
		Change in Net Po	osition		1,313,616
		Net Position Beg	inning of Year		13,960,917
		Net Position End	of Year		\$15,274,533

Statement of Assets and Fund Balances - Cash Basis Governmental Funds June 30, 2022

	General	Other Governmental Funds	Total Governmental Funds
<b>Assets</b> Equity in Pooled Cash and Cash Equivalents	\$9,744,447	\$1,328,995	\$11,073,442
Fund Balances			
Restricted	\$0	\$1,328,995	\$1,328,995
Assigned	2,891,862	0	2,891,862
Unassigned	6,852,585	0	6,852,585
Total Fund Balances	\$9,744,447	\$1,328,995	\$11,073,442

Reconciliation of Total Governmental Fund Cash Balances to Net Position of Governmental Cash Activities June 30, 2022

Total Governmental Funds Balances	\$11,073,442
Amounts reported for governmental activities in the statement of net position are different because:	
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets of the internal service fund are included in governmental activities in the statement of net position.	4,201,091
Net Position of Governmental Activities	\$15,274,533

Statement of Cash Receipts, Disbursements and Changes in Fund Balances - Cash Basis Governmental Funds For the Fiscal Year Ended June 30, 2022

Descints	General	Other Governmental Funds	Total Governmental Funds
Receipts	¢4 221 010	¢(02.020	¢5 015 (47
Property Taxes	\$4,321,819	\$693,828	\$5,015,647
Intergovernmental	7,625,954	2,087,658	9,713,612
Interest	24,136	99	24,235
Tuition and Fees	283,382	0	283,382
Extracurricular Activities	10,134	189,284	199,418
Contributions and Donations	350	0	350
Charges for Services	0	10,239	10,239
Rentals	15,810	0	15,810
Miscellaneous	30,517	429	30,946
Total Receipts	12,312,102	2,981,537	15,293,639
Disbursements			
Current:			
Instruction:			
Regular	5,199,725	550,106	5,749,831
Special	1,784,554	372,378	2,156,932
Vocational	140,889	12,696	153,585
Support Services:			
Pupil	763,242	28,000	791,242
Instructional Staff	228,863	71,043	299,906
Board of Education	79,503	0	79,503
Administration	916,969	0	916,969
Fiscal	346,623	5,736	352,359
Business	19,978	0	19,978
Operation and Maintenance of Plant	816,365	356,228	1,172,593
Pupil Transportation	614,847	0	614,847
Central	138,691	6,092	144,783
Operation of Non-Instructional Services	0	503,768	503,768
Extracurricular Activities	487,045	187,521	674,566
Debt Service:	•	ŕ	
Principal Retirement	46,057	511,000	557,057
Interest and Fiscal Charges	9,067	125,763	134,830
Total Disbursements	11,592,418	2,730,331	14,322,749
Net Change in Fund Balances	719,684	251,206	970,890
Fund Balances Beginning of Year	9,024,763	1,077,789	10,102,552
Fund Balances End of Year	\$9,744,447	\$1,328,995	\$11,073,442

Reconciliation of the Statement of Cash Receipts, Cash Disbursements and Changes in Cash Basis Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2022

## **Net Change in Fund Balances - Total Governmental Funds**

\$970,890

Amounts reported for governmental activities in the statement of activities are different because:

The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund disbursements and the related internal service fund receipts are eliminated. The net receipts (disbursements) of the internal service fund is allocated among the governmental activities.

342,726

Change in Net Position of Governmental Activities

\$1,313,616

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis General Fund For the Fiscal Year Ended June 30, 2022

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts	<b></b>	#4.221.010	<b>** ** ** ** ** ** ** **</b>	ф.
Property Taxes	\$4,215,050	\$4,321,819	\$4,321,819	\$0
Intergovernmental	6,263,000	7,625,984	7,625,954	(30)
Interest Tuition and Fees	17,000	21,937	24,136	2,199
Contributions and Donations	1,285,000	224,355	224,352	(3)
	500	350	350	0
Charges for Services Rentals	1,600	15.910	15.810	0
Miscellaneous	12,000 55,000	15,810 30,517	15,810 30,517	0
Miscenaneous		30,317	30,317	
Total Receipts	11,849,150	12,240,772	12,242,938	2,166
Disbursements				
Current:				
Instruction:	6.072.110	6 651 401	5 160 004	1 400 555
Regular	6,873,110	6,651,481	5,168,904	1,482,577
Special Vocational	2,506,350	2,555,800	1,798,909 140,889	756,891
Support Services:	160,885	163,885	140,009	22,996
Pupil	976,545	1,001,757	763,242	238,515
Instructional Staff	417,878	409,596	301,677	107,919
Board of Education	132,121	148,221	98,599	49,622
Administration	1,187,490	1,205,820	920,049	285,771
Fiscal	547,100	557,344	346,623	210,721
Business	41,000	41,000	19,978	21,022
Operation and Maintenance of Plant	1,022,983	1,056,137	816,365	239,772
Pupil Transportation	909,551	932,310	614,847	317,463
Central	196,846	196,846	141,621	55,225
Extracurricular Activities	634,708	691,614	478,543	213,071
Debt Service:				
Principal Retirement	47,000	46,058	46,057	1
Interest and Fiscal Charges	9,000	14,942	9,067	5,875
Total Disbursements	15,662,567	15,672,811	11,665,370	4,007,441
Net Change in Fund Balance	(3,813,417)	(3,432,039)	577,568	4,009,607
Fund Balance Beginning of Year	8,762,104	8,762,104	8,762,104	0
Prior Year Encumbrances Appropriated	128,897	128,897	128,897	0
Fund Balance End of Year	\$5,077,584	\$5,458,962	\$9,468,569	\$4,009,607

Statement of Fund Net Position - Cash Basis Internal Service Fund June 30, 2022

	Insurance
Assets Cash and Cash Equivalents with Fiscal Agents	\$4,201,091
Net Position Unrestricted	\$4,201,091

Statement of Receipts, Disbursements and Changes in Net Position - Cash Basis Internal Service Fund For the Fiscal Year Ended June 30, 2022

	Insurance
Operating Receipts	
Charges for Services	\$2,619,898
Other	72,476
Total Operating Receipts	2,692,374
Operating Disbursements	
Purchased Services	788,688
Claims	1,585,070
Total Operating Disbursements	2,373,758
Operating Gain	318,616
Non-Operating Receipts	
Interest	24,110
Change in Net Position	342,726
Net Position Beginning of Year	3,858,365
Net Position End of Year	\$4,201,091

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

## **Note 1 – Reporting Entity**

Fredericktown Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by State and Federal agencies.

The School District was established in 1876. The School District serves an area of approximately 94 square miles. It encompasses most of the northwest quadrant of Knox County, including the Village of Fredericktown and portions of surrounding townships. In addition, a small portion of Morrow County is included in the School District boundaries. It is staffed by 52 classified employees and 89 certificated employees who provide services to 1,159 students and other community members. The School District currently operates 3 instructional buildings and 2 support buildings.

## **Primary Government**

A reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the basic financial statements of the School District are not misleading. The primary government of the School District consists of all funds, departments, boards and agencies that are not legally separate from the School District. For Fredericktown Local School District, this includes the agencies and departments that provide the following services: general operations, food service and student-related activities of the School District.

## **Component Units**

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. The School District is also financially accountable for any organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. The School District has no component units.

## **Other Organizations**

The School District participates in the Metropolitan Educational Technology Association, a jointly governed organization, and the Ohio School Boards Association Workers' Compensation Group Rating Program and the Jefferson Health Plan, both insurance purchasing pools. These organizations are presented in Note 14 to the basic financial statements.

## Note 2 – Summary of Significant Accounting Policies

As discussed further in the Basis of Accounting Portion of this note, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the School District's accounting policies.

## Basis of Presentation

The School District's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the School District that are governmental in nature and those that are considered business-type activities. The School District, however, has no business-type activities.

The government-wide statement of net position presents the cash balance of the governmental activities of the School District at fiscal year end. The statement of activities compares disbursements with program receipts for each function or program of the School District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the government is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the School District's general receipts.

Fund Financial Statement During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund financial statements.

Proprietary fund statements distinguish operating transactions from nonoperating transactions. Operating receipts generally result from exchange transactions such as charges for services directly relating to the fund's principal services. Operating disbursements include costs of sales and services and administrative costs. The fund statements report all other receipts and disbursements as nonoperating.

## Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the School District are divided into two categories, governmental and proprietary.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Governmental Funds The School District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The general fund is the School District's only major governmental fund.

**General Fund** The general fund is used to account for and report all financial resources, except those required to be accounted for and reported in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the School District account for grants and other resources whose use is restricted, committed, or assigned to a particular purpose.

**Proprietary Funds** The School District classifies funds financed primarily from user charges for goods or services as proprietary. The School District only has an internal service fund.

Internal Service Fund The internal service fund accounts for and supports the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund is a self-insurance fund that accounts for medical, surgical and dental claims for School District employees.

## Basis of Accounting

The School District's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the School District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the School District are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

## **Budgetary Process**

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. The Treasurer has been given the authority to allocate Board appropriations to the function and object level within all funds without resolution by the Board of Education.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in receipts are identified by the Treasurer. The amounts reported as the original and final budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original and final appropriations were passed by the Board.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

## Cash and Cash Equivalents

To improve cash management, cash received by the School District is pooled and invested. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Investments of the School District's cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

During fiscal year 2022, investments were limited to STAR Ohio, the State Treasurer's Investment Pool. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB) Statement No. 79, "Certain External Investment Pools and Pool Participants." The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For fiscal year 2022, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates; however, twenty-four hours advance notice is appreciated for deposits and withdrawals of \$100 million or more. STAR Ohio reserves the right to limit transactions to \$250 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the Board of Education has, by resolution, identified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2022 amounted to \$24,136, which includes \$2,810 assigned from other School District funds.

The School District participates in the Jefferson Health Plan insurance consortium for self-insurance. These monies are reflected on the statement of net position as "cash and cash equivalents with fiscal agents." The Jefferson County Educational Service Center serves as the fiscal agent for the insurance consortium.

## **Inventory and Prepaid Items**

The School District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

## Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

## Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the School District's cash basis of accounting.

## Employer Contributions to Cost-Sharing Pension Plans

The School District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 8 and 9, the employer contributions include portions for pension benefits and for other postemployment benefits (OPEB).

## Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability (asset), information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

## **Long-Term Obligations**

The School District's cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid. Since recording a capital asset (including the intangible right to use) when entering into a lease or financed purchase transaction is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure is reported at inception. Lease payments and financed purchase payments are reported when paid.

## Leases

For fiscal year 2022, GASB Statement No. 87, Leases was effective. This GASB pronouncement had no effect on beginning net position/fund balance.

The School District is the lessee in various leases related to equipment under noncancelable leases. Lease payables are not reflected under the School District's modified cash basis of accounting. Lease disbursements are recognized when they are received/paid.

#### Net Position

Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes includes resources restricted for athletics and music, student activities, student wellness and success, and student instruction. The School District's policy is to first apply restricted resources when a cash disbursement is incurred for purposes for which both restricted and unrestricted net position are available.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

## Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by the School District Board of Education. In the general fund, assigned amounts represent intended uses established by the School District Board of Education or State statute. State statue authorizes the Treasurer to assign fund balance to purchases on order provided such amounts have been lawfully appropriated. The School District Board of Education assigned fund balance for public school support and to cover a gap between estimated revenue and appropriations in the fiscal year 2023 budget.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

## Note 3 – Compliance

Ohio Administrative Code, Section 117-2-03 (B), requires the School District to prepare its annual financial report in accordance with generally accepted accounting principles; however, the School District prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net position/fund balances, and disclosures that, while material, cannot be determined at this time. The School District can be fined.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

## Note 4 – Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The statement of receipts, disbursements and changes in fund balance – budget and actual – budgetary basis presented for the general fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances which are treated as cash disbursements (budgetary basis) rather than as restricted, committed, or assigned fund balance (cash basis). The encumbrances outstanding at year end (budgetary basis) amounted to \$118,427. Also, the uniform school supplies, latchkey, and public school support funds are included with the general fund on the statement of assets and fund balances, as they do not have a committed or restricted receipt source. The perspective differences for these funds are \$120,390, \$10,398, and \$26,663, respectively.

## Note 5 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

		Other Governmental	Total Governmental
Fund Balances	General	Funds	Funds
Restricted for:			
Capital Projects	\$0	\$232,963	\$232,963
Debt Service	0	409,678	409,678
Food Service Operations	0	389,546	389,546
Classroom Maintenance	0	194,148	194,148
Other Purposes:			
Athletics and Music	0	34,785	34,785
Student Activities	0	41,949	41,949
Student Instruction	0	1,671	1,671
Student Wellness and Success	0	24,255	24,255
Total Restricted	0	1,328,995	1,328,995
Assigned to:			
Fiscal Year 2023 Operations	2,746,772	0	2,746,772
Purchases on Order:			
Student Instruction	17,760	0	17,760
Support Services	97,920	0	97,920
Extracurricular Activities	2,747	0	2,747
Public School Support	26,663	0	26,663
Total Assigned	2,891,862	0	2,891,862
Unassigned	6,852,585	0	6,852,585
Total Fund Balances	\$9,744,447	\$1,328,995	\$11,073,442

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

## Note 6 – Deposits and Investments

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institution's participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the School District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met:
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAROhio); and
- 8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time, if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

At June 30, 2022, the School District's self-insurance internal service fund had a balance of \$4,201,091 with the Jefferson Health Plan, a claims servicing pool (see Note 14). The money is held by the claims servicer in a pooled account that is representative of numerous entities and therefore cannot be classified by risk under GASB Statement 3. The classification of cash and cash equivalents and investments for the Jefferson Health Plan as a whole may be obtained from the Plan's fiscal agent, the Jefferson County Educational Service Center. To obtain financial information, write to the Jefferson Health Plan, Steubenville, Ohio 43952.

*Investments* As of June 30, 2022, the School District only had an investment of \$440,382 in STAR Ohio, the State Treasurer's Investment Pool. This investment has an average maturity of 35.3 days.

Interest Rate Risk As a means of limiting its exposure to fair value losses caused by rising interest rates, the School District's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the School District's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity.

*Credit Risk* STAR Ohio carries a rating of AAAm by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy that addresses credit risk.

Concentration of Credit Risk The School District places no limit on the amount it may invest in any one issuer.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

## **Note 7 – Property Taxes**

Property taxes are levied and assessed on a calendar year basis, while the School District's fiscal year runs from July through June. First-half tax distributions are received by the School District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

Property taxes include amounts levied against all real property and public utility property located in the School District. Real property tax revenues received in calendar year 2022 represent the collection of calendar year 2021 taxes. Real property taxes received in calendar year 2022 were levied after April 1, 2021, on the assessed values as of January 1, 2021, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenues received in calendar year 2022 represent the collection of calendar year 2021 taxes. Public utility real and tangible personal property taxes received in calendar year 2022 became a lien on December 31, 2020, were levied after April 1, 2021, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The School District receives property taxes from Knox and Morrow Counties. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the Counties by June 30, 2022, are available to finance fiscal year 2023 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

The assessed values upon which the fiscal year 2022 taxes were collected are:

	2021 Second Half Collections		2022 First Half Collections	
	Amount	Percent	Amount	Percent
Real Estate	\$178,333,130	92.93 %	\$178,469,660	92.72 %
Public Utility Personal	13,561,380	7.07	14,013,350	7.28
Total	\$191,894,510	100.00 %	\$192,483,010	100.00 %
Full Tax Rate per \$1,000 of assessed valuation	\$46.26		\$46.28	

During fiscal year 2022, the tax rate increased due to an increase in the bond retirement rate. The bond retirement rate increased so that the bond levy would meet its collection amount in order to provide for debt payments, which increased from the prior fiscal year.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

#### **Property Tax Abatements**

For fiscal year 2022, the School District's property taxes were reduced as follows under enterprise zone agreements entered into by overlapping governments:

	Amount of	
	Fiscal Year 2022	
Overlapping Government	Taxes Abated	
Wayne Township	\$19,629	
Village of Fredericktown	8,330	
Total	\$27,959	

#### **Note 8 – Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### Net Pension Liability/Net OPEB Liability (Asset)

Pensions and OPEB are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions/OPEB are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represent the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide health care to eligible benefit recipients.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

The net pension/net OPEB liability (asset) are not reported on the face of the financial statements, but rather are disclosed in the notes because of the use of the cash basis framework.

The remainder of this note includes the required pension disclosures. See Note 9 for the required OPEB disclosures.

#### Plan Description – School Employees Retirement System (SERS)

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

_	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first 30 years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 0.5 percent COLA for calendar year 2021.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary, and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2022, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2022, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

The School District's contractually required contribution to SERS was \$234,068 for fiscal year 2022.

#### Plan Description – State Teachers Retirement System (STRS)

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at www.strsoh.org.

New members have a choice of three retirement plans: a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost of living increases are not affected by this change. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be 5 years of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2026, when retirement eligibility will be 5 years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 and after termination of employment.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The fiscal year 2022 employer and employee contribution rates of 14 percent were equal to the statutory maximum rates. For fiscal year 2022, the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$789,190 for fiscal year 2022.

#### Net Pension Liability

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share:

	SERS	STRS	Total
Proportion of the Net Pension Liability:			
Current Measurement Date	0.047558800%	0.043941155%	
Prior Measurement Date	0.044688000%	0.044174930%	
Change in Proportionate Share	-0.002870800%	0.000233775%	
Proportionate Share of the Net Pension Liability	\$1,754,782	\$5,618,272	\$7,373,054

#### Actuarial Assumptions – SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2021, compared with June 30, 2020, are presented as follows:

	June 30, 2021	June 30, 2020
Inflation	2.4 percent	3.00 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
COLA or Ad Hoc COLA	2.0 percent, on or after	2.5 percent
	April 1, 2018, COLAs for future	
	retirees will be delayed for three	
	years following commencement	
Investment Rate of Return	7.00 percent net of	7.50 percent net of investment
	System expenses	expense, including inflation
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
	(Level Percent of Payroll)	(Level Percent of Payroll)

Mortality rates for 2021 were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

Mortality rates for 2020 were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	(0.33) %
US Equity	24.75	5.72
Non-US Equity Developed	13.50	6.55
Non-US Equity Emerging	6.75	8.54
Fixed Income/Global Bonds	19.00	1.14
Private Equity	11.00	10.03
Real Estate/Real Assets	16.00	5.41
Multi-Asset Strategy	4.00	3.47
Private Debt/Private Credit	3.00	5.28
Total	100.00 %	

Discount Rate The total pension liability for 2021 was calculated using the discount rate of 7.00 percent. The discount rate for 2020 was 7.5 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact, the following table presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate

	Current		
	1% Decrease	1% Increase	
	(6.00%)	(7.00%)	(8.00%)
School District's proportionate share of the net pension liability	\$2,919,526	\$1,754,782	\$772,502

#### Actuarial Assumptions – STRS

Key methods and assumptions used in the June 30, 2021, actuarial valuation compared to those used in the June 30, 2020, actuarial valuation are presented as follows:

	June 30, 2021	June 30, 2020
Inflation	2.50 percent	2.50 percent
Projected Salary Increases	12.50 percent at age 20 to	12.50 percent at age 20 to
	2.50 percent at age 65	2.50 percent at age 65
Investment Rate of Return	7.00 percent, net of investment	7.45 percent, net of investment
	expenses, including inflation	expenses, including inflation
Discount Rate of Return	7.00 percent	7.45 percent
Payroll Increases	3.00 percent	3.00 percent
Cost of Living Adjustments (COLA)	0.0 percent	0.0 percent

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Post-retirement mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2021, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return *
Domestic Equity	28.00%	7.35%
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00%	

<sup>\* 10</sup> year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent, and are net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2021, and was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described previously. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2021.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current rate:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.00%)	(7.00%)	(8.00%)
School District's proportionate share of the net pension liability	\$10,520,920	\$5,618,272	\$1,475,544

Changes Between the Measurement Date and the Reporting Date In February 2022, the Board approved changes to demographic measures that will impact the June 30, 2022, actuarial valuation. These demographic measures include retirement, salary increase, disability/termination and mortality assumptions. In March 2022, the STRS Board approved benefit plan changes to take effect on July 1, 2022. These changes include a one-time 3 percent cost of living increase (COLA) to be paid to eligible benefit recipients and the elimination of the age 60 requirement for retirement age and service eligibility that was set to take effect in 2026. The effect on the net pension liability is unknown.

#### Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System. As of June 30, 2022, five members of the Board of Education have elected Social Security. The Board's liability is 6.2 percent of wages.

#### **Note 9 – Defined Benefit OPEB Plans**

See Note 8 for a description of the net OPEB liability (asset).

#### Plan Description – School Employees Retirement System (SERS)

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides health care benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981, do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report, which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy — State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2022, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2022, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2022, the School District's surcharge obligation was \$30,227.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$30,227 for fiscal year 2022.

#### Plan Description – State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS, which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for postemployment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2022, STRS did not allocate any employer contributions to postemployment health care.

#### Net OPEB Liability (Asset)

The net OPEB liability (asset) was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

	SERS	STRS	Total
Proportion of the Net OPEB Liability/Asset:			
Current Measurement Date	0.048861700%	0.043941155%	
Prior Measurement Date	0.046536200%	0.044174930%	
Change in Proportionate Share	-0.002325500%	0.000233775%	
Proportionate Share of the:			
Net OPEB Liability	\$924,748	\$0	\$924,748
Net OPEB (Asset)	0	(926,463)	(926,463

#### Actuarial Assumptions – SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2021, compared with June 30, 2020, are presented as follows:

	June 30, 2021	June 30, 2020
Inflation	2.40 percent	3.00 percent
Wage Increases	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation	7.50 percent net of investment expense, including inflation
Municipal Bond Index Rate:		
Measurement Date	1.92 percent	2.45 percent
Prior Measurement Date	2.45 percent	3.13 percent
Single Equivalent Interest Rate,		
net of plan investment expense,		
including price inflation:		
Measurement Date	2.27 percent	2.63 percent
Prior Measurement Date	2.63 percent	3.22 percent
Medical Trend Assumption:		
Medicare	5.125 to 4.40 percent	5.25 to 4.75 percent
Pre-Medicare	6.75 to 4.40 percent	7.00 to 4.75 percent

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

For 2021, mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table.

For 2020, mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2015 through 2020, and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans, which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 8.

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2021, was 2.27 percent. The discount rate used to measure total OPEB liability prior to June 30, 2021, was 2.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2020, and the June 30, 2021, total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 1.92 percent at June 30, 2021, and 2.45 percent at June 30, 2020.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the School District's proportionate share of the net OPEB liability and what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.27 percent) and higher (3.27 percent) than the current discount rate (2.27 percent). Also shown is what the School District's proportionate share of the net OPEB liability would be based on health care cost trend rates that are one percentage point lower (5.75 percent decreasing to 3.40 percent) and higher (7.75 percent decreasing to 5.40 percent) than the current rate.

	1% Decrease (1.27%)	Current Discount Rate (2.27%)	1% Increase (3.27%)
School District's Proportionate Share of the Net OPEB Liability	\$1,145,874	\$924,748	\$748,096
	1% Decrease (5.75% decreasing	Current Trend Rate (6.75% decreasing	1% Increase (7.75% decreasing
	to 3.40%)	to 4.40%)	to 5.40%)
School District's Proportionate Share of the Net OPEB Liability	\$711,980	\$924,748	\$1,208,940

#### Actuarial Assumptions – STRS

Key methods and assumptions used in the June 30, 2021, actuarial valuation and the June 30, 2020, actuarial valuation are presented as follows:

	June 30, 2021	June 30, 2020
Projected Salary Increases	12.50 percent at age 20 to	12.50 percent at age 20 to
	2.50 percent at age 65	2.50 percent at age 65
Investment Rate of Return	7.00 percent, net of investment	7.45 percent, net of investment
	expenses, including inflation	expenses, including inflation
Payroll Increases	3 percent	3 percent
Discount Rate of Return	7.00 percent	7.45 percent
Health Care Cost Trends:		
Medical:		
Pre-Medicare	5.00 percent initial, 4 percent ultimate	5.00 percent initial, 4 percent ultimate
Medicare	-16.18 percent initial, 4 percent ultimate	-6.69 percent initial, 4 percent ultimate
Prescription Drug:		
Pre-Medicare	6.50 percent initial, 4 percent ultimate	6.50 percent initial, 4 percent ultimate
Medicare	29.98 initial, 4 percent ultimate	11.87 initial, 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2021, valuation are based on the results of an actuarial experience study for the period July 1, 2011, through June 30, 2016.

The non-Medicare subsidy percentage was increased effective January 1, 2022, from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in calendar year 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 8.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2021, and was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was used to measure the total OPEB liability as of June 30, 2021.

Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate The following table represents the School District's proportionate share of the net OPEB asset as of June 30, 2021, calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the School District's proportionate share of the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.00%)	(7.00%)	(8.00%)
School District's Proportionate Share of the Net OPEB Asset	(\$781,792)	(\$926,463)	(\$1,047,315)
		Current	
	1% Decrease	Trend Rate	1% Increase
School District's Proportionate Share of the Net OPEB Asset	(\$1,042,418)	(\$926,463)	(\$783,075)

Changes Between the Measurement Date and the Reporting Date In February 2022, the Board approved changes to demographic measures that will impact the June 30, 2022, actuarial valuation. The effect on the net OPEB liability is unknown.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

#### **Note 10 – Contingencies**

#### Grants

The School District receives financial assistance from Federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds; however, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2022, if applicable, cannot be determined at this time.

#### **School Foundation**

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. ODE finalized the impact of the enrollment adjustments for the June 30, 2022, foundation funding period for the School District noting the financial impact was immaterial and therefore will not be disclosed.

#### Litigation

As of June 30, 2022, the School District has one civil case, Woods v. Fredericktown Local Schools.

Note 11 – Debt

Changes in long-term obligations of the School District during fiscal year 2022 were as follows:

	Principal Outstanding			Principal Outstanding	Amounts  Due in
	6/30/2021	Additions	Reductions	6/30/2022	One Year
<b>Governmental Activities</b>					
General Obligation Bonds					
2006 Refunding School Bonds:					
Current Issue Serial Bonds	\$790,000	\$0	(\$385,000)	\$405,000	\$405,000
Unamortized Premium	21,422	0	(14,282)	7,140	0
Unamortized Accounting Loss	(65,477)	0	8,828	(56,649)	0
Total 2006 Refunding School Bonds	745,945	0	(390,454)	355,491	405,000
2016 Refunding Bonds:					
Term Bonds	2,725,000	0	(35,000)	2,690,000	40,000
Unamortized Accounting Gain	15,847	0	(2,137)	13,710	0
Total 2016 Refunding Bonds	2,740,847	0	(37,137)	2,703,710	40,000
Total General Obligation Bonds	3,486,792	0	(427,591)	3,059,201	445,000
Other Long-Term Obligations					
2010 Energy Conservation Notes	198,225	0	(46,057)	152,168	48,318
Financed Purchase	613,000	0	(91,000)	522,000	95,000
Total Other Long-Term Obligations	811,225	0	(137,057)	674,168	143,318
Total Governmental Activities	\$4,298,017	\$0	(\$564,648)	\$3,733,369	\$588,318

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

On December 28, 2006, the School District issued \$4,295,000 in voted general obligation bonds that included serial, capital appreciation (deep discount) and term bonds in the amount of \$2,760,000, \$30,000 and \$1,505,000, respectively. The general obligation bonds were issued at 3.75 to 5.25 percent interest rate for the purpose of refunding a portion of the 2001 school improvement bonds to take advantage of lower interest rates. The current issue term bonds will be repaid through annual debt service payments through fiscal year 2029. The bonds were issued for a twenty-two year period with final maturity at December 1, 2028. The capital appreciation bonds matured in fiscal year 2020.

On September 8, 2016, the School District issued \$2,840,000 in voted general obligation term bonds with an interest rate of 2.5 percent. The proceeds were used to current refund \$2,840,000 of outstanding 2006 refunding school bonds which had interest rates ranging from 4.125 percent to 4.25 percent. The bonds were issued for a twelve year period with final maturity at December 1, 2028.

Optional Redemption The term bonds are subject to redemption at the option of the School District, either in whole or in part, in such order of maturity as the School District shall determine, on any date on or after December 1, 2024, at a redemption price equal to 100 percent of the principal amount redeemed plus, in each case, accrued interest to the date fixed for redemption.

Mandatory Redemption The term bonds maturing on December 1, 2028, are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

Amount
\$40,000
415,000
425,000
440,000
445,000
455,000
\$2,220,000

The remaining principal amount of \$470,000 will be paid at the stated maturity on December 1, 2028.

In fiscal year 2010, a \$600,000 energy conservation note was issued for the purpose of purchasing and installing energy conservation measures throughout the School District. This debt was issued at a 3.94 to 4.85 percent interest rate and will be fully repaid in fiscal year 2025.

The School District has entered into a financed purchase agreement related to the construction of various school buildings where ownership of the underlying asset transfers to the School District by the end of the contract. The School District disbursed \$116,197 to pay these costs for the fiscal year ended June 30, 2022.

All general obligation bonds will be paid from property taxes from the bond retirement fund. Energy conservation notes will be paid from the general fund. The building financed purchase will be paid from the building capital projects fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

The School District's overall debt margin was \$14,638,149 with an unvoted debt margin of \$192,483 at June 30, 2022. Principal and interest requirements to retire general obligation bonds outstanding at June 30, 2022, are as follows:

General Obligation Bonds Fiscal Year Serial Term Principal Ending June 30 Principal Interest Interest 2023 \$405,000 \$10,631 \$40,000 \$66,750 2024 0 415,000 61,063 0 0 425,000 50,562 2025 0 0 2026 440,000 39,750 0 0 2027 445,000 28,688 2028-2029 0 0 925,000 23,312 \$405,000 \$10,631 \$2,690,000 \$270,125 Total

Principal and interest requirements to retire long-term notes and financed purchase outstanding at June 30, 2022, are as follows:

Fiscal Year	Energy Conservation Notes		Financed P	urchase
Ending June 30	Principal	Interest	Principal	Interest
2023	\$48,318	\$6,807	\$95,000	\$21,068
2024	50,679	4,445	100,000	16,739
2025	53,171	1,948	104,000	12,210
2026	0	0	109,000	7,481
2027	0	0	114,000	2,531
Total	\$152,168	\$13,200	\$522,000	\$60,029

#### Note 12 – Risk Management

#### Property and Liability

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2022, the School District contracted with the Ohio School Plan for various types of insurance as follows:

	Coverage
Type of Coverage	Amount
Property (Replacement Cost)	\$56,431,588
General Liability:	
Aggregate	5,000,000
Per Occurrence	3,000,000
Auto Liability	3,000,000
Employers' Liability (Ohio Stop Gap)	3,000,000
Fiduciary Liability Coverage	3,000,000
Security and Law Enforcement Liability Coverage	3,000,000
Legal Liability Coverage	3,000,000
Violence Coverage	1,000,000

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Settled claims have not exceeded this commercial coverage in any of the past three years and there have been no significant reductions in insurance coverage from last year.

#### **Employee Benefits**

Insurance is offered to employees through a self-insurance internal service fund. Monthly premiums for the cost of claims are remitted to the fiscal agent who in turn pays the claims on the School District's behalf. The claims liability at June 30, 2022, of \$265,439, which is based on an estimate provided by the third party administrator, includes unpaid claim costs and estimates of costs relating to incurred but not reported claims. The estimate was not affected by incremental claim adjustment expense and does not include other allocated or unallocated claim adjustment expenses. A comparison of self-insurance fund cash and investment to the actuarially-measured liability as of June 30 follows:

	Cash and	Actuarial
Year	Investments	Liabilities
2022	\$4,201,091	\$265,439
2021	3,858,365	225,557

#### Workers' Compensation

For fiscal year 2022, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool (Note 14). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. Sedgwick provides administrative, cost control and actuarial services to the GRP.

#### **Note 13 – Set-Aside Requirements**

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year-end. These amounts must be carried forward to be used for the same purposes in future years.

The following cash basis information describes the changes in the year-end set-aside amounts for capital acquisitions. Disclosure of this information is required by the State statute.

	Capital
	Improvements
Set-Aside Balance as of June 30, 2021	\$0
Current Year Set-Aside Requirement	224,461
Current Year Offsets	311,965
Total	(\$87,504)
Set-Aside Balance Carried Forward to Future Fiscal Years	\$0
Set-Aside Balance as of June 30, 2022	\$0

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Although the School District had offsets during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside, this amount may not be used to reduce the set-aside requirement for future years. This negative balance is therefore not presented as being carried forward to future years.

#### Note 14 – Jointly Governed Organization and Insurance Purchasing Pools

#### Jointly Governed Organization

The School District is a participant in the Metropolitan Educational Technology Association (META), which is a jointly governed organization, created as a regional council of governments pursuant to Chapter 167 of the Ohio Revised Code. META operates as, and has all the powers of, a data acquisition site/information technology center pursuant to applicable provisions of the Ohio Revised Code. The organization was formed for the purpose of identifying, developing, and providing to members and non-members innovative educational and technological services and products, as well as expanded opportunities for cooperative purchasing. The General Assembly of META consists of one delegate from every member school district. The delegate is the superintendent of the school district or the superintendent's designee. The degree of control exercised by any participating school district is limited to its representation on the General Assembly. The General Assembly exercises total control over the operation of META including budgeting, appropriating, contracting, and designating management. The School District paid \$58,909 to META during fiscal year 2022 for services. Financial information can be obtained from Ashley Widby, CFO, 100 Executive Drive, Marion, Ohio 43302.

#### **Insurance Purchasing Pools**

Ohio School Boards Association Workers' Compensation Group Rating Program (GRP) The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

Jefferson Health Plan The School District participates in the Jefferson Health Plan, a risk-sharing, claims servicing, and insurance purchasing pool composed of 121 members, including two insurance consortiums. Each participant appoints a member of the insurance plans' assembly. The Plan's business and affairs are conducted by a nine member Board of Directors elected from the assembly. The plan offers medical, prescription, vision, and dental coverage to the members on a self-insured basis, as well as the opportunity to participate in the group purchasing of life insurance coverage. The medical coverage plan provides each plan participant the opportunity to choose a self-insurance deductible limit that can range from \$35,000 to \$100,000 under which the individual member is responsible for all claims through the claims servicing pool. Plan participants also participate in a shared risk internal pool for individual claims between the self-insurance deductible limit and \$1,500,000, and all claims between the deductible and the \$1,500,000 are paid from the internal shared risk pool. The internal pool is not owned by the participants. All participants pay a premium rate that is actuarially calculated based on the participants' actual claims experience, which are utilized for the payment of claims within the claims servicing pool up to the self-insurance deductible limit; and for this portion of the plan, all plan participants retain their own risk. All participants pay an additional fee for participation in the internal pool that is based on the claims of the internal pool in aggregate and is not based on individual claims experience. In the event of a deficiency in the internal pool, participants would be charged a higher rate for participation, and in the

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

event of a surplus, the internal pool pays dividends to the participants. For all individual claims exceeding \$1,500,000, stop loss coverage is purchased, as well as for an annual total plan aggregate claims amount. All plan participants also pay a monthly administration fee for fiscal services and third party administrative services. The plan also purchases fully insured life insurance for plan participants provided by United Medical Resources.

#### Note 15 – Encumbrances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At fiscal year end, the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

General	\$118,427
Other Governmental Funds	167,004
Total	\$285,431
Internal Service Fund	\$0

#### **Note 16 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June 2021 while the national state of emergency continues. During fiscal year 2022, the School District received COVID-19 funding. The School District's investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined. The financial impact of COVID-19 and the continuing recovery measures will impact subsequent periods of the School District. The impact on the School District's future operating costs, revenues, and additional recovery from funding, either Federal or State, cannot be estimated. During COVID-19, the School District lost \$194,269 in State funding from March through June of 2020 and an additional \$100,120 from July 2020 through January 2021. The School District's State funding was restored in July 2021 due to the changes in the State funding plan. The School District received \$216,895 in ESSER funding to help offset the costs of sanitation supplies and purchase personal protective equipment (PPE).

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# FREDERICKTOWN LOCAL SCHOOL DISTRICT KNOX COUNTY

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2022

FEDERAL GRANTOR  Pass Through Grantor  Program / Cluster Title	Federal AL Number	Total Federal Expenditures
U.S. DEPARTMENT OF AGRICULTURE		
Passed Through Ohio Department of Education		
Child Nutrition Cluster:		
Non-Cash Assistance (Food Distribution):		
National School Lunch Program	10.555	\$ 30,213
Cash Assistance		
School Breakfast Program	10.553	112,663
National School Lunch Program	10.555	17,252
COVID-19 - National School Lunch Program	10.555	373,239
Total Child Nutrition Cluster		533,367
COVID-19 - Pandemic EBT Administrative Costs	10.649	614
Total U.S. Department of Agriculture		533,981
U.S. DEPARTMENT OF EDUCATION		
Passed Through Ohio Department of Education		
COVID-19 Education Stabilization Fund:		
COVID-19 - Elementary and Secondary School Emergency Relief		
Fund (ESSER II)	84.425D	405,813
COVID-19 - American Rescue Plan Elementary and Secondary	0.1.1202	100,010
School Emergency Relief (ARP ESSER)	84.425U	89,526
Total COVID-19 - Education Stabilization Fund		495,339
Special Education Cluster		
Special Education - Grants to States	84.027A	305,530
COVID-19 American Rescue Plan IDEA Part B COVID-19 - American Rescue Plan Special Education Preschool	84.027X	62,239
Grants	84.173X	4,609
Total Special Education Cluster		372,378
Title I Grants to Local Educational Agencies	84.010A	292,617
Supporting Effective Instruction State Grants	84.367A	44,236
Student Support and Academic Enrichment Program	84.424A	18,994
Total U.S. Department of Education		1,223,564
U.S. DEPARTMENT OF TREASURY  Passed Through Ohio Department of Education		
COVID-19 - Coronavirus Relief Fund	21.019	692
Total Expenditures of Federal Awards		\$ 1,758,237

The accompanying notes are an integral part of this schedule.

## FREDERICKTOWN LOCAL SCHOOL DISTRICT KNOX COUNTY

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED JUNE 30, 2022

#### **NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Fredericktown Local School District, Knox County, (the School District) under programs of the federal government for the year ended June 30, 2022. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position or changes in net position of the School District.

#### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

#### NOTE C - INDIRECT COST RATE

The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE D - CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

#### **NOTE E - FOOD DONATION PROGRAM**

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Fredericktown Local School District Knox County 117 Columbus Road Fredericktown, Ohio 43019

#### To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Fredericktown Local School District, Knox County, (the School District) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated April xx, 2023, wherein we noted the School District's special purpose framework other than general accepted accounting principles and the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the School District.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

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Fredericktown Local School District Knox County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matter that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings as item 2022-001.

#### School District's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the School District's response to the finding identified in our audit and described in the accompanying schedule of findings and / or corrective action plan. The School District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

April 25, 2023



88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Fredericktown Local School District Knox County 117 Columbus Road Fredericktown, Ohio 43019

To the Board of Education:

#### Report on Compliance for Each Major Federal Program

#### Opinion on Each Major Federal Program

We have audited Fredericktown Local School District's, Knox County, (School District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) Compliance Supplement that could have a direct and material effect on each of Fredericktown Local School District's major federal programs for the year ended June 30, 2022. Fredericktown Local School District's major federal programs are identified in the Summary of Auditor's Results section of the accompanying schedule of findings.

In our opinion, Fredericktown Local School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

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Fredericktown Local School District
Knox County
Independent Auditor's Report on Compliance with Requirements
Applicable to the Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance
Page 2

#### Responsibilities of Management for Compliance

The School District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the School District's federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding the School District's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- obtain an understanding of the School District's internal control over compliance relevant to the
  audit in order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the School District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Fredericktown Local School District
Knox County
Independent Auditor's Report on Compliance with Requirements
Applicable to the Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance
Page 3

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

April 25, 2023

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# FREDERICKTOWN LOCAL SCHOOL DISTRICT KNOX COUNTY

#### SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2022

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Nutrition Cluster
		AL #84.425D & 84.425U – COVID- 19 Education Stabilization Fund
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No

### FREDERICKTOWN LOCAL SCHOOL DISTRICT KNOX COUNTY

SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2022 (Continued)

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2022-001**

#### Noncompliance - Annual Financial Report

**Ohio Rev. Code §117.38** provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office.

**Ohio Admin. Code § 117-2-03(B)**, which further clarifies the requirements of Ohio Rev. Code § 117.38, requires the School District to file annual financial reports which are prepared using generally accepted accounting principles (GAAP).

The School District prepared financial statements that, although formatted similar to financial statements prescribed by the Governmental Accounting Standards Board, report on the cash basis of accounting rather than GAAP. The accompanying financial statements and notes omit certain assets, liabilities, deferred inflows/outflows of resources, fund equities/net position, and disclosures that, while presumed material, cannot be determined at this time.

Pursuant to Ohio Rev. Code § 117.38 the School District may be fined and subject to various other administrative remedies for its failure to file the required financial report. Failure to report on a GAAP basis compromises the School District's ability to evaluate and monitor the overall financial condition of the School District. To help provide the users with more meaningful financial statements, the School District should prepare its annual financial statements according to generally accepted accounting principles.

Officials' Response: See Corrective Action Plan.

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None



#### FREDERICKTOWN LOCAL SCHOOL DISTRICT

117 Columbus Road, Fredericktown, OH 43019 Phone: 740.694.2956 Fax: 740.694.0956 www.fredericktownschools.com

Every day, everyone learning and adapting to excel in a changing world

#### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS 2 CFR 200.511(b) JUNE 30, 2022

Finding Number	Finding Summary	Status	Additional Information
2021-001	Annual Financial Reporting (first issued in FY09)	Not Corrected	The Board of Education has chosen to continue to file OCBOA. See Finding 2022-001.

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# TOWN LOCATOR TRUTH

#### FREDERICKTOWN LOCAL SCHOOL DISTRICT

117 Columbus Road, Fredericktown, OH 43019 Phone: 740.694.2956 Fax: 740.694.0956 www.fredericktownschools.com

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CORRECTIVE ACTION PLAN 2 CFR § 200.511(c) JUNE 30, 2022

Finding Number: 2022-001

Planned Corrective Action: The Board of Education approved the recommendation that

Fredericktown Local School District not prepare GAAP statements for an estimated savings to the School District of \$8,000 per year. The School District continues to monitor, update, and track capital assets. Local Government Services continues to assist with the GAAP look-a-like reports and the Management Discussion and

Analysis.

Anticipated Completion Date: Reassess Annually

Responsible Contact Person: Heather Darnold, Treasurer





#### FREDERICKTOWN LOCAL SCHOOL DISTRICT

#### **KNOX COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 5/9/2023

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370