



OHIO AUDITOR OF STATE  
**KEITH FABER**





**LORAIN COUNTY LAND REUTILIZATION CORPORATION  
LORAIN COUNTY**

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# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT

Lorain County Land Reutilization Corporation  
Lorain County  
226 Middle Avenue, 5th Floor  
Elyria, Ohio 44035

To the Board of Directors:

### Report on the Audit of the Financial Statements

#### ***Opinions***

We have audited the financial statements of the governmental activities and the General Fund of the Lorain County Land Reutilization Corporation, Lorain County, Ohio, (the Corporation), a component unit of the Lorain County Port Authority, as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the Corporation's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the General Fund of the Lorain County Land Reutilization Corporation, Lorain County, Ohio, as of December 31, 2022, and the respective changes in financial position thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Corporation, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Corporation's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Corporation's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Corporation's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

**Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the *management's discussion and analysis*, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2023, on our consideration of the Corporation's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Corporation's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Corporation's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

June 30, 2023

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**LORAIN COUNTY LAND REUTILIZATION CORPORATION**  
**(A COMPONENT UNIT OF LORAIN COUNTY PORT AUTHORITY)**  
**LORAIN COUNTY, OHIO**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**  
**(UNAUDITED)**

The following Management's Discussion and Analysis (MD&A) of the Lorain County Land Reutilization Corporation (the Corporation) financial performance provides an introduction to the financial statements for the year ended December 31, 2022. The information contained in this MD&A should be considered in conjunction with the information contained in the Corporation's financial statements.

**Financial Highlights**

- At December 31, 2022, the Statement of Net Position assets of the Corporation exceeded the liabilities by 5,390,279.
- Total net position for 2022 decreased by \$1,644,775 from 2021. Total net position for 2021 increased by \$890,415 from 2020.
- The Corporation's total revenues on the Statement of Activities amounted to 1,176,199, in 2022, of which \$1,059,821 or 90.1% were program revenues and \$116,378 or 9.9% were general revenues.
- The Corporation had \$2,820,974 in total expenses compared to \$723,777 in 2021.

**Using this Annual Financial Report**

This annual report consists of financial statements and notes to those statements. These statements are organized so the reader can understand the Corporation as a financial whole.

The Statement of Net Position and Statement of Activities (referred collectively as the government-wide statements) provide information about the activities of the entire Corporation and present a longer-term view of the Corporation's finances. The Corporation has no long term assets.

**Reporting the Corporation as a Whole**

***Statement of Net Position and Statement of Activities***

These government-wide statements answer the question, "How did the Corporation as a whole do financially during 2022? They are prepared on the accrual basis of accounting, including all assets and liabilities, much the same way as for a private enterprise. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the Corporation's net position and the changes in the net position. This change in net position is important as it tells the reader that, for the Corporation as a whole, the financial position of the Corporation has improved or diminished. However, in evaluating the overall position of the Corporation, nonfinancial information such as the condition of the Corporation's needs will also need to be evaluated.

*The Statement of Net Position.* This Statement (page 9) reports all assets and liabilities of the Corporation as of December 31, 2022. The difference between total assets and total liabilities is reported as net position. Increases in net position generally indicate an improvement in financial position while decreases may indicate a deterioration of financial position.

*The Statement of Activities.* This Statement (page 10) serves the purpose of the traditional income statement. It provides consolidated reporting of the results of all activities of the Corporation for the year ended December 31, 2022. Changes in net position are recorded in the period in which the underlying event takes place, which may differ from the period in which cash is received or disbursed. The Statement of Activities displays the expenses of the Corporation's various programs net of related revenues, as well as the separate presentation of revenues available for general purposes.

**LORAIN COUNTY LAND REUTILIZATION CORPORATION  
(A COMPONENT UNIT OF LORAIN COUNTY PORT AUTHORITY)  
LORAIN COUNTY, OHIO  
MANAGEMENT’S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2022  
(UNAUDITED)**

In the Statement of Net Position and the Statement of Activities, the Corporation has one kind of activity:

Governmental Activities – All of the Corporation’s programs are reported here. These programs will be funded primarily by delinquent property taxes collected and intergovernmental revenue including Federal grants.

**Reporting the Corporation’s Most Significant Funds**

**Fund Financial Statements**

These statements provide financial position and results of the Corporation’s major fund. The Corporation’s only major governmental fund is the General Fund. A fund is an accounting entity created to account for a specific activity or purpose. The creation of some funds is mandated by law and others are created by management to demonstrate financial compliance with budgetary or legal requirements. Funds are classified into three broad categories: governmental funds, proprietary funds, and fiduciary funds. The Corporation has only governmental funds.

- **Governmental Funds.** Governmental funds are used to account for “Government-Type” activities. However, unlike the government-wide financial statements, governmental fund statements use a “flow of financial resources” measurement focus. The governmental fund statements provide a detailed short-term view of the Corporation’s general government operations and the basic services it provides. Increases in spendable resources are reported in the operating statement as “revenues” or “other financing sources”. Decreases in spendable resources are reported as “expenditures” or “other financing uses”. Delinquent Real Estate tax receipts finance most of those activities.

The Basic Governmental Fund Financial Statements can be found on pages 11 through 14 of this report.

**Other Information**

***Notes to the Basic Financial Statements:***

The notes provide additional and explanatory data. They are an integral part of the basic financial statements. Notes to the Basic Financial Statements can be found starting on page 15 of this report.

**The Corporation as a Whole**

Recall the Statement of Net Position looks at the Corporation as a whole. Table 1 provides a summary of the Corporation’s net position for 2022.

**Table 1  
Lorain County Land Reutilization Corporation  
Net Position**

	2022	2021
<b>ASSETS:</b>		
Current Assets	\$9,281,767	\$11,091,048
Total Assets	9,281,767	11,091,048
<b>LIABILITIES:</b>		
Current Liabilities	856,488	850,994
Non-Current Liabilities	3,035,000	3,205,000
Total Liabilities	3,891,488	4,055,994
<b>NET POSITION:</b>		
Unrestricted	5,390,279	7,035,054
Total Net Position	\$5,390,279	\$7,035,054

**LORAIN COUNTY LAND REUTILIZATION CORPORATION**  
**(A COMPONENT UNIT OF LORAIN COUNTY PORT AUTHORITY)**  
**LORAIN COUNTY, OHIO**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**  
**(UNAUDITED)**

During 2022, the Corporation's overall financial position decreased by \$1,644,775. The decrease was due mainly to an increase of losses on disposal of fixed assets held for resale.

The following represents the Corporation's summary of changes in net position:

**Table 2**  
**Changes in Net Position**

	2022	2021
<b>Program Revenues</b>		
Operating Grants and Contributions	1,059,821	1,113,466
<b>General Revenues</b>		
Interest Income	0	8
Miscellaneous	10,952	26,491
Gain on Sale of Assets Held For Resale	105,426	474,227
Total Revenues	1,176,199	1,614,192
<b>Program Expenses</b>		
Professional and Contract Services	285,296	93,536
Project Activities	168,901	39,036
Repairs & Maintenance	815,134	40,019
Utilities	0	198
Interest	101,407	104,807
Miscellaneous	2,010	1,000
Loss on Transfer/Disposal of Assets Held for Resale	1,448,226	445,181
Total Program Expenses	2,820,974	723,777
Increase in Net Position	(1,644,775)	890,415
Net Position, Beginning of Year (Restated)	7,035,054	6,144,639
Net Position, End of Year	\$5,390,279	\$7,035,054

The Corporation's revenues were \$1,176,199 and its expenses were \$2,820,974 for 2022. The main revenue sources are from the County Treasurer authorized by the Lorain County Board of Commissioners from a percentage of delinquent property taxes collected.

A comparative analysis of the Corporation's financial position and change in net position is as follows:

- Total Revenues decreased \$437,993 from 2021 due mainly to a decrease in the gains on sale of assets held for resale.
- Total Expenses, increased \$2,097,197 from 2021. The increase was due mainly to an increase in losses from the sale of assets held for resale and some major repair work completed for some properties owned.

**LORAIN COUNTY LAND REUTILIZATION CORPORATION  
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MANAGEMENT'S DISCUSSION AND ANALYSIS  
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(UNAUDITED)**

**Debt**

At the end of the current fiscal year, the Corporation had total debt outstanding of \$3,205,000. The project revenue bonds are covered by DRETAC/Corporation receipts and from the non-tax revenue funds of Lorain County.

Outstanding Debt		
	Governmental Activities	
	2022	2021
Project Revenue Bonds	\$ 3,205,000	\$ 3,375,000

In 2017, the Lorain County Port Authority issued and sold \$4,000,000 in bonds for the benefit of the Corporation. The purpose of the bonds is to facilitate the effective reutilization of nonproductive land situated within the boundaries of Lorain County by the Corporation and the payment of the costs of issuance related thereto. Due to the Lorain County Port Authority being the issuer of the bonds, the amount payable from the Corporation to the Lorain County Port Authority for payment on the bonds is presented on the Statement of Net Position as Due to Other Governments.

**Request for Information**

This financial report is designed to provide a general overview of the Lorain County Land Reutilization Corporation finances for all those with an interest in the Corporation's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: James Miller, Lorain County Land Reutilization Corporation, 226 Middle Avenue 4<sup>th</sup> Floor, Elyria, OH 44035.

**Lorain County Land Reutilization Corporation**  
**(A Component Unit of Lorain County Port Authority)**  
**Lorain County**  
**Statement of Net Position**  
**December 31, 2022**

	<u>Governmental Activities</u>
<b>Assets</b>	
Current Assets:	
Cash and Cash Equivalents with Fiscal Agents	\$3,610,374
Accounts Receivable	3,802
Intergovernmental Receivable	2,460,226
Assets Held for Resale	<u>3,207,365</u>
<i>Total Current Assets</i>	<u>9,281,767</u>
<b>Liabilities</b>	
Current Liabilities:	
Accounts Payable	6,631
Intergovernmental Payable - County	646,718
Due to Other Governments	170,000
Due to Other Governments-Accrued Interest	<u>33,139</u>
<i>Total Current Liabilities</i>	<u>856,488</u>
Noncurrent Liabilities:	
Due to Other Governments	<u>3,035,000</u>
<i>Total Noncurrent Liabilities</i>	<u>3,035,000</u>
<i>Total Liabilities</i>	<u>3,891,488</u>
<b>Net Position</b>	
Unrestricted	<u>5,390,279</u>
<i>Total Net Position</i>	<u><u>\$5,390,279</u></u>

See accompanying notes to the basic financial statements.

**Lorain County Land Reutilization Corporation**  
**(A Component Unit of Lorain County Port Authority)**  
**Lorain County**  
**Statement of Activities**  
**For the Year Ended December 31, 2022**

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Services and Sales	Operating Grants and Contributions	
<b>Governmental Activities:</b>				
Professional and Contract Services	\$285,296	\$0	\$114,861	(\$170,435)
Project Activities	168,901	0	68,768	(100,133)
Repairs & Maintenance	815,134	0	328,176	(486,958)
Interest	101,407	0	0	(101,407)
Miscellaneous	2,010	0	0	(2,010)
Loss on Transfer/Disposal of Assets Held for Resale	1,448,226	0	548,016	(900,210)
<i>Total Governmental Activities</i>	<u>2,820,974</u>	<u>0</u>	<u>1,059,821</u>	<u>(1,761,153)</u>
<b>General Revenues:</b>				
				105,426
				10,952
				<u>116,378</u>
				<i>Change in Net Position</i>
				(1,644,775)
				<i>Net Position Beginning of Year</i>
				<u>7,035,054</u>
				<i>Net Position End of Year</i>
				<u><u>\$5,390,279</u></u>

See accompanying notes to the basic financial statements.

**Lorain County Land Reutilization Corporation**  
**(A Component Unit of Lorain County Port Authority)**  
**Lorain County**  
**Balance Sheet**  
**Governmental Fund**  
**December 31, 2022**

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	General Fund
	<u>          </u>
<b>Assets</b>	
Cash and Cash Equivalents with Fiscal Agents	\$3,610,374
Accounts Receivable	3,802
Intergovernmental Receivable	2,460,226
Assets Held for Resale	<u>3,207,365</u>
<i>Total Assets</i>	<u><u>\$9,281,767</u></u>
<b>Liabilities and Fund Balances</b>	
<b>Liabilities</b>	
Accounts Payable	\$6,631
Intergovernmental Payable	<u>646,718</u>
<i>Total Liabilities</i>	<u>653,349</u>
<b>Fund Balances</b>	
Nonspendable	
Assets Held for Resale	3,207,365
Unassigned	<u>5,421,053</u>
<i>Total Fund Balance</i>	<u>8,628,418</u>
<i>Total Liabilities and Fund Balance</i>	<u><u>\$9,281,767</u></u>

See accompanying notes to the basic financial statements.

**Lorain County Land Reutilization Corporation**  
**(A Component Unit of Lorain County Port Authority)**  
**Lorain County**  
**Reconciliation of Total Governmental Fund Balance to**  
**Net Position of Governmental Activities**  
**December 31, 2022**

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**Total Governmental Funds Balance** \$8,628,418

*Amounts reported for governmental activities in the  
statement of net position are different because*

Long-term liabilities, including due to other governments, are not due and payable in the  
current period and therefore are not reported in the funds:

Due to Other Governments	(3,205,000)
Due to Other Governments-Accrued interest	<u>(33,139)</u>

***Net Position of Governmental Activities*** \$5,390,279

See accompanying notes to the basic financial statements.



**Lorain County Land Reutilization Corporation**  
**(A Component Unit of Lorain County Port Authority)**  
**Lorain County**  
**Statement of Revenues, Expenditures and Changes in Fund Balance**  
**Governmental Fund**  
**For the Year Ended December 31, 2022**

	General Fund
<b>Revenues:</b>	
Intergovernmental	\$1,059,821
Collection-Assessment Charges	10,952
Gain on Sale of Assets / Assets Held for Resale	<u>105,426</u>
<i>Total Revenues</i>	<u>1,176,199</u>
<b>Expenditures:</b>	
Professional and Contract Services	285,296
Project Activities	168,901
Repairs & Maintenance	815,134
Office Supplies	2,010
Payment to Other Government	204,276
Interest Expense	68,268
Loss on Transfer/Disposal of Assets Held for Resale	<u>1,448,226</u>
<i>Total Expenditures</i>	<u>2,992,111</u>
<i>Net Change in Fund Balance</i>	(1,815,912)
<i>Fund Balance Beginning of Year</i>	<u>10,444,330</u>
<i>Fund Balance End of Year</i>	<u><u>\$8,628,418</u></u>

See accompanying notes to the basic financial statements.

**Lorain County Land Reutilization Corporation**  
**(A Component Unit of Lorain County Port Authority)**  
**Lorain County**  
**Reconciliation of the Statement of Revenues, Expenditures and Changes**  
**in Fund Balance of Governmental Fund to the Statement of Activities**  
**For the Year Ended December 31, 2022**

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<b>Net Change in Fund Balance - Total Governmental Fund</b>	(\$1,815,912)
<i>Amounts reported for governmental activities in the Statement of Activities are different because</i>	
Repayment of long-term debt is reported as an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.	
Other Governments	204,276
In the Statement of Activities, interest is accrued on outstanding due to other governments, whereas in governmental funds, an interest expenditure is reported when due.	(33,139)
<b><i>Change in Net Position of Governmental Activities</i></b>	<u><u>(\$1,644,775)</u></u>

See accompanying notes to the basic financial statements.

**LORAIN COUNTY LAND REUTILIZATION CORPORATION  
(A COMPONENT UNIT OF LORAIN COUNTY PORT AUTHORITY)  
LORAIN COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2022**

**NOTE 1 – DESCRIPTION OF THE CORPORATION AND REPORTING ENTITY**

The Lorain County Land Reutilization Corporation (the Corporation) is a body corporate and politic organized on May 25, 2012 by the Lorain County Board of Commissioners (LCBC). The Corporation is created in accordance with Section 1724 of the Ohio Revised Code.

The Corporation meets the criteria for reporting as a discretely presented component unit of the Lorain County Port Authority for reporting purposes, in accordance with Governmental Accounting Standards Board (GASB) Statement No. 14, “The Financial Reporting Entity” as amended by GASB Statement No. 39, “Determining Whether Certain Organizations Are Component Units” and GASB Statement No. 61, “The Financial Reporting Entity: Omnibus.”

The Corporation is governed by a seven-member Board of Directors (the Board) consisting of the County Treasurer (ex officio Director), three County Commissioners (ex officio Directors), one member who is a representative of a municipal corporation, one member who is a representative of a township, and one resident of Lorain County having private sector or nonprofit experience in rehabilitation or real estate acquisitions.

Component units are legally separate organizations for which the Corporation is financially accountable. Financial accountability exists if a primary government/component unit appoints a majority of an organization’s governing board and is able to impose its will on that organization. Financial accountability may also be deemed to exist if there is a potential for the organization to provide financial benefits to, or impose financial burdens on, the primary government/component unit. On this basis, no governmental organization other than the Corporation itself is included in the financial reporting entity.

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The significant accounting policies followed in the preparation of these basic financial statements are summarized below. These policies conform to generally accepted accounting principles for local governmental units as prescribed in the statements issued by the Governmental Accounting Standards Board (GASB) and other recognized authoritative sources. The more significant of the Corporation’s policies are described below.

**A. *Basis of Presentation***

The Corporation’s basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities.

Government-wide Financial Statements

The statement of net position and the statement of activities display information about the Corporation as a whole. These statements include the financial activities of the primary government. These statements usually distinguish between those activities of the Corporation that are governmental and those that are considered business-type. The Corporation, however, does not have business-type activities.

**LORAIN COUNTY LAND REUTILIZATION CORPORATION**  
**(A COMPONENT UNIT OF LORAIN COUNTY PORT AUTHORITY)**  
**LORAIN COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**

The statement of net position presents the financial condition of the governmental activities of the Corporation at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Corporation's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Corporation, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the Corporation.

**B. *Fund Accounting***

The Corporation uses fund accounting to segregate cash and investments that are restricted as to use. A fund is a separate accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and attaining certain objectives in accordance with special regulations, restrictions or limitations.

For financial statement presentation purposes, the Corporation's fund is classified as governmental.

Governmental Funds

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be repaid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following is the Corporation's only governmental fund:

**General Fund** The general fund accounts for all financial resources that are received from the County Treasurer from penalties collected on delinquent property taxes and interest on those delinquencies. The general fund receives 5% of all collections of delinquent real property, personal property, and manufactured and mobile home taxes that are deposited into the County's Delinquent Tax Assessment and Collection Tax (DTACT) fund. The general fund balance is available to the Corporation for any purpose provided it is expended or transferred according to the general laws of Ohio. In addition, the fund receives monies from The U.S. Treasury through the Ohio Housing Finance Agency.

**C. *Measurement Focus***

Government-wide Financial Statements

The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets, all deferred outflows of resources, all liabilities and all deferred inflows of resources associated with the operation of the Corporation are included on the statement of net position. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

**LORAIN COUNTY LAND REUTILIZATION CORPORATION**  
**(A COMPONENT UNIT OF LORAIN COUNTY PORT AUTHORITY)**  
**LORAIN COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**

Fund Financial Statements

The general fund is accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balance reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for the general fund.

**D. *Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. The general fund uses the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred inflows/outflows of resources, and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the Corporation, available means expected to be received within sixty days of year-end.

Nonexchange transactions, in which the Corporation receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the Corporation must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Corporation on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, intergovernmental revenue and operating grant sources are considered to be both measurable and available at year-end.

Deferred Outflows/Inflows of Resources

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statements of financial position will sometimes report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time.

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In 2022, the Corporation had no deferred outflows/inflows of resources.

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Federal Income Tax

The Corporation is exempt from federal income tax under Section 115(1) of the Internal Revenue Code.

**E. *Budgetary Process***

The Corporation is not bound by the budgetary laws prescribed by the Ohio Revised Code. The Board of Directors of the Corporation is required by their Code of Regulations to adopt an annual budget prior to the beginning of the fiscal year. Appropriations and subsequent amendments are approved by the Board of Directors during the year as required. For 2022, the Board of Directors adopted an annual budget prior to the beginning of the fiscal year.

**F. *Cash, Cash Equivalents with Fiscal Agents***

The Lorain County Port Authority (the Authority) is currently holding deposits that belong to the Corporation which are represented by "Cash and cash equivalents with fiscal agents" on the Statement of Position. The Authority's cash holds the Corporation's cash, which is reported at the Authority's carrying amount. Deposits and investments disclosures for the Authority as a whole may be obtained from the Authority. This information may be obtained by writing James Miller, Director, 226 Middle Avenue 4<sup>th</sup> Floor, Elyria, OH 44035.

**G. *Assets Held for Resale***

Assets held for resale represent properties purchased by or donated to the Corporation. These properties are valued based upon the purchase price plus any costs of maintenance, rehabilitation, or demolition of homes on the properties. For donated properties, the asset is reported at fair value which is based on the taxable value as determined by the County Auditor. The Corporation holds the properties until the home is either sold to a new homeowner, sold to an individual who will rehabilitate the home, or the home on the property is demolished. Properties with demolished homes could be transferred to the city or township they are in after demolition, until those parcels may be merged with adjacent parcels for development or green space projects, or the Corporation may sell other lots to the owners of adjacent parcels for a nominal cost.

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**H. Capital Assets**

General capital assets are capital assets which are associated with and generally arise from governmental activities. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the financial statements of the general fund.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received.

All capital assets, excluding land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method for buildings over useful lives of fifty years. The Corporation had no capital assets in 2022.

**I. Accrued Liabilities**

All payables, accrued liabilities and non-current liabilities are reported in the government-wide financial statements. The Corporation had non-current liabilities in 2022.

Governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the fund.

**J. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the Corporation is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans, loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

***Restricted*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

***Committed*** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of the Board. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

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*Assigned* Amounts in the assigned fund balance classification are intended to be used by the Corporation for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the Board or a Corporation official delegated that authority, or by State Statute.

*Unassigned* The unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications.

The Corporation applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**K. *Net Position***

Net position represents assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the Corporation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The Corporation had no deferred outflows or inflows of resources.

**L. *Intergovernmental Revenue***

The Corporation receives operating income through Lorain County. This money represents the penalties and interest on current unpaid and delinquent property taxes once these taxes are paid. Pursuant to ORC 321.263, these penalty and interest monies are collected by the County when taxes are paid and then are paid to the Corporation. In addition, the fund receives monies from The U.S. Treasury through the Ohio Housing Finance Agency.

**M. *Estimates***

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.



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**NOTE 3 – Receivables**

Intergovernmental receivables at December 31, 2022 consisted of funds due from the Authority and the Ohio Housing Finance Agency. Allowance for doubtful accounts were not recorded because all receivables are expected to be collected.

**NOTE 4 – Transactions with Lorain County**

Pursuant to and in accordance with Section 321.261 (B) of the Ohio Revised Code, the Corporation has been authorized by the Lorain County Board of Commissioners to receive 5% of all collections of delinquent real property, personal property, and manufactured and mobile home taxes that are deposited into the County’s Delinquent Tax Assessment and Collection Tax (DTACT) fund and will be available for appropriation by the Corporation to fund operations. At December 31, 2022, the Corporation recognized revenues of \$1,059,821 for these fees that were collected by the County in 2022.

**NOTE 5 – Management Agreement and Activities**

Effective May 25, 2012, the Corporation entered into a three-year Management Agreement with the Authority. The Agreement’s term will renew for additional, successive one (1) year periods in perpetuity upon mutual consent of the parties. The Authority shall serve as the Management Company and shall assist the Corporation in the administration and execution of the Agreement and Plan entered into with the Lorain Board of County Commissioners, Lorain County, Ohio. The Authority shall act as the executive of the Corporation and will act under the direction of the Corporation as established by the Corporation Board through its Code of Regulation, other policies, and specific direction.

In November 2017, the Authority issued \$4,000,000 in Land Reutilization Project Revenue Bonds 2.00%-3.25% interest Land Reutilization Project Revenue Bonds to facilitate the effective reutilization of nonproductive, land situated within the boundaries of Lorain County and the payment of the costs of issuance related thereto. The bonds mature in September 2037. The Authority, as issuer and the Corporation, as borrower, are the primary obligated parties on the bonds. A liability equal to the debt along with a corresponding receivable from the Corporation responsible for its ultimate repayment is reported in the Authority’s financial statements. A due to other governments has been reported on the Corporation’s financial statements.

**NOTE 6 - Risk Management**

The Corporation is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2022, the Corporation contracted with Allied World Assurance Co Holding Ltd. for various types of insurance as follows:

<u>Type</u>	<u>Coverage</u>
Public Officials Liability	\$2,000,000
Non-Monetary Coverage	\$50,000/\$100,000
Employment Practices Liability	\$2,000,000
Public Officials Crisis Management	\$25,000

Settled claims resulting from these risks have not exceeded commercial insurance coverage in the past three years.

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**NOTE 7 – Debt**

The following is a summary of the amount due to other governments for the year ended December 31, 2022:

	<u>Governmental Activities</u>
Due to Other Governments at January 1, 2022	3,375,000
Principal Payments	<u>(\$170,000)</u>
Due to Other Governments at December 31, 2022	<u><u>\$3,205,000</u></u>

The following is a summary of the Corporation’s future debt service requirements as of December 31, 2022:

<u>Fiscal Year Ending December 31:</u>	<u>Due to Other Governments</u>	
	<u>Principal</u>	<u>Interest</u>
2023	170,000	99,143
2024	170,000	95,744
2025	185,000	92,343
2026	185,000	88,413
2027	200,000	82,863
2028-2032	1,055,000	305,113
2033-2037	<u>1,240,000</u>	<u>121,231</u>
Totals	<u><u>3,205,000</u></u>	<u><u>884,850</u></u>

On November 1, 2017, the Authority issued bonds for the benefit of the Corporation. The payment of principal and interest will be made first with the DRETAC/LCLRRC receipts and second with the non-tax revenue funds of the County. As issuer, the bonds are presented on the Authority’s financial statements. The amount payable to the Authority by the Corporation for the payment on the bonds is presented on the Corporation’s books as due to other governments.

**NOTE 8 – Contingencies**

**A. Litigation**

The Corporation is not party to any legal proceedings.

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**NOTE 9 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June 2021, while the national state of emergency continues. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the Corporation. In addition, the impact on the Corporation's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

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# OHIO AUDITOR OF STATE KEITH FABER



88 East Broad Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
(800) 282-0370

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Lorain County Land Reutilization Corporation  
Lorain County  
226 Middle Avenue, 5<sup>th</sup> Floor  
Elyria, Ohio 44035

To the Board of Directors:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities and the General Fund of the Lorain County Land Reutilization Corporation, Lorain County, (the Corporation) as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the Corporation's basic financial statements and have issued our report thereon dated June 30, 2023.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the Corporation's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Corporation's internal control. Accordingly, we do not express an opinion on the effectiveness of the Corporation's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Corporation's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

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***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Corporation's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Corporation's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Corporation's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

June 30, 2023

# OHIO AUDITOR OF STATE KEITH FABER



**LORAIN COUNTY LAND REUTILIZATION CORPORATION**

**LORAIN COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 8/15/2023**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)