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Board of Education Northern Local School District 8700 Sheridan Road, NW Thornville, Ohio 43076

We have reviewed the *Independent Auditor's Report* of the Northern Local School District, Perry County, prepared by Wilson, Shannon & Snow, Inc., for the audit period July 1, 2021 through June 30, 2022. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them. In conjunction with the work performed by the Independent Public Accountant, the Auditor of State is issuing the following:

#### Finding for Recovery Repaid Under Audit

State ex rel. McClure v. Hagerman, 155 Ohio St. 320 (1951), provides that expenditures made by a governmental unit should serve a public purpose. Typically, the determination of what constitutes a "proper public purpose" rests with the judgment of the governmental entity, unless such determination is arbitrary or unreasonable. Even if a purchase is reasonable, Ohio Attorney General Opinion 82-006 indicates that it must be memorialized by a duly enacted ordinance or resolution and may have a prospective effect only. Auditor of State Bulletin 2003-005 Expenditure of Public Funds/Proper Public Purpose states that the Auditor of State's Office will only question expenditures where the legislative determination of a public purpose is manifestly arbitrary and incorrect.

From July 1, 2021 through December 31, 2022, the District incurred \$4,247 in overdraft fees on the District's payroll account. These overdraft fees were due to manual ACH transfers made throughout the year from the District's PNC regular and clearing account to the Commodore payroll account in amounts less than the amounts needed to fulfill the commitments, made after the payment of withholdings, or made after payroll was already processed. Overdraft fees were incurred by the District for 12 out of the 12 months in fiscal year 2022 and 2 months of fiscal year 2023.

The overdraft fees paid by the District serve no proper public purpose and could have been avoided had the transfers been made in a timely manner.

In accordance with the foregoing facts and pursuant to Ohio Rev. Code § 117.28, a Finding for Recovery for public monies illegally expended is hereby issued against Elizabeth Clark, Treasurer, and her bonding company, the Travelers Casualty and Surety Company of America, in the amount of \$4,247, and in favor of the District's General Fund.

On January 19 2023, Ms. Clark paid \$4,247 to the Northern Local Scholl District's General Fund (Receipt #58238

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Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Northern Local School District is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

March 27, 2023

Efficient

Effective

Transparent

# NORTHERN LOCAL SCHOOL DISTRICT PERRY COUNTY, OHIO

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#### INDEPENDENT AUDITOR'S REPORT

Northern Local School District Perry County 8700 Sheridan Road NW Thornville, Ohio 43076

To the Board of Education:

#### Report on the Audit of the Financial Statements

# **Opinions**

We have audited the cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Northern Local School District, Perry County, Ohio (the School District), as of and for the fiscal year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective cash-basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School District, as of June 30, 2022, and the respective changes in cash-basis financial position and where applicable cash flows thereof and the respective budgetary comparison for the General Fund, Food Services Fund and the Endowment Fund for the fiscal year then ended in accordance with the cash-basis of accounting described in Note 2.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Emphasis of Matter - Accounting Basis

Ohio Administrative Code § 117-2-03(B) requires the School District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Northern Local School District Perry County Independent Auditor's Report

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the cash basis of accounting described in Note 2, and for determining that the cash basis of accounting is an acceptable basis for preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Northern Local School District Perry County Independent Auditor's Report

# Supplementary Information

Our audit was conducted to opine on the financial statements as a whole that collectively comprise the School District's basic financial statements.

The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is (are) presented for purposes of additional analysis and is (are) not a required part of the financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied to the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements as a whole.

# Other Information

We applied no procedures to management's discussion & analysis, as listed in the table of contents. Accordingly, we express no opinion or any other assurance on it.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 25, 2023, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the School District's internal control over financial reporting and compliance.

Newark, Ohio

January 25, 2023

Wilson Shanna E Sure Suc.

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Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 (Unaudited)

As management of the Northern Local School District (the School District), we offer readers of the School District's financial statements this narrative overview and analysis of the financial activities of the Northern Local School District for the fiscal year ended June 30, 2022. We encourage readers to consider the information presented here in conjunction with the financial statements and the notes to the basic financial statements.

#### **Financial Highlights**

Key financial highlights for the fiscal year 2022 are as follows:

• Net position of governmental activities increased by \$1,950,606.

#### Using this Annual Financial Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole School District, and present an aggregate view of the School District's finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column.

#### Reporting the School District as a Whole

Statement of Net Position and the Statement of Activities – Cash Basis

While these documents contain information about the large number of funds used by the School District to provide programs and activities for students, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during the fiscal year?" The Statement of Net Position and the Statement of Activities answer this question. These statements are presented on the cash basis of accounting. This basis of accounting only takes into account the receipts that were received and the disbursements that were paid.

These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Position and the Statement of Activities, the School District's activities are all reported as Governmental.

• Governmental Activities – All of the School District's programs and services are reported here including instruction, support services, operation of non-instructional services (primarily food service), extracurricular activities, and debt service.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 (Unaudited)

#### Reporting the School District's Most Significant Funds

#### Fund Financial Statements

Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multiple of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the general fund, bond retirement fund, permanent improvement fund, food services fund, and endowment fund.

Governmental Funds Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year-end available for spending in future periods. These funds are reported using the cash basis of accounting. The governmental fund statements provide a detailed short-term view of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs.

**Proprietary Funds** The School District maintains an internal service fund that is used to account for enterprise–like operations that provide services, on a user fee basis, primarily or exclusively to departmental customers within the governmental entity itself, rather than to external customers. The School District uses an internal service fund to account for its risk management related to medical/surgical and dental self-insurance. These services have been included within the governmental activities in the government—wide financial statements.

# The School District as a Whole

Table 1 provides a summary of the School District's net position for 2022 compared to 2021 on a cash basis:

Table 1
Net Position – Cash Basis

	Governmental Activities						
	2022	2021	Change				
Assets Equity in Pooled Cash and Cash Equivalents	\$ 3,232,790	\$ 1,282,184	\$ 1,950,606				
Total Assets	3,232,790	1,282,184	1,950,606				
Net Position Restricted for:							
Capital Outlay	810,322	1,633,370	(823,048)				
Debt Service	769,119	534,952	234,167				
Food Service	691,650	278	691,372				
Other Purposes	277,436	266,894	10,542				
Extracurricular Activities	255,776	223,060	32,716				
State and Federal Grants	54,880	38,822	16,058				
Recreation	70	70	-				
Unrestricted	373,537	(1,415,262)	1,788,799				
Total Net Position	\$ 3,232,790	\$ 1,282,184	\$ 1,950,606				

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 (Unaudited)

Net position increased compared to prior fiscal year; see discussion below Table 2 for explanation of this change.

Table 2 shows the changes in net position for fiscal year 2022 in comparison to fiscal year 2021.

Table 2
Change in Net Position – Cash Basis

	Governmental Activities				
	2022	2021	Change		
Receipts			. '		
Program Receipts					
Charges for Services and Sales	\$ 1,069,2	1,885,523	\$ (816,304)		
Operating Grants and Contributions	5,003,8	328 4,817,712	186,116		
Total Program Receipts	6,073,0	6,703,235	(630,188)		
General Cash Receipts					
Property Taxes	10,866,4	10,593,760	272,642		
Grants and Entitlements not Restricted to					
Specific Programs	13,561,2	13,214,820	346,424		
Proceeds from Sale of Capital Assets		- 2,880	(2,880)		
Tax Anticipation Notes Issued		- 3,400,000	(3,400,000)		
Investment Earnings		22 4,062	(4,040)		
Other Receipts	14,1	83 324,001	(309,818)		
Total General Receipts	24,441,8	27,539,523	(3,097,672)		
Total Receipts	30,514,8	34,242,758	(3,727,860)		
Program Disbursements					
Instruction:					
Regular	11,380,5	12,132,893	(752,358)		
Special	3,361,6		(374,537)		
Vocational	338,5		(24,561)		
Student Intervention Services	332,0	· · · · · · · · · · · · · · · · · · ·	332,028		
Other	8	1,512,366	(1,511,508		
Support Services:					
Pupils	913,2	1,179,961	(266,734		
Instructional Staff	872,1	04 753,041	119,063		
Board of Education	87,5	150,626	(63,076)		
Administration	1,908,1	1,971,027	(62,871)		
Fiscal Services	858,1	80 894,851	(36,671)		
Operation and Maintenance	2,723,2	2,491,077	232,138		
Pupil Transportation	1,690,5	1,924,654	(234,060)		
Central	270,4	167,518	102,884		
Operation of Non-Instructional Services:					
Food Service Operations	1,513,0	1,232,192	280,903		
Community Services	159,4	137,907	21,537		
Extracurricular Activities	792,5	750,720	41,820		
Debt Service:					
Principal Retirement	1,178,5	3,930,915	(2,752,353)		
Interest and Fiscal Charges	183,6	523 192,768	(9,145)		
Total Program Disbursements	28,564,2	33,521,793	(4,957,501)		
Change in Net Position	1,950,6	720,965	1,229,641		
Net Position Beginning of Year	1,282,1	84 561,219	720,965		
Net Position End of Year	\$ 3,232,7	90 \$ 1,282,184	\$ 1,950,606		

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 (Unaudited)

For fiscal year 2022, the School District foundation funding received from the state of Ohio was funded using a direct funding model. Under this new model, community school, STEM school, scholarship, and open enrollment funding was directly funded by the State of Ohio to the respective schools. In prior fiscal years, the amounts related to students who were residents of the School District were funded to the School District who, in turn, made the payment to the educating school. This change in foundation funding resulted in decreased charges for services and a correlating increase in grants and entitlements, as well as a decrease in instruction expense.

The Statement of Activities shows the cost of program services, and the charges for services and sales and grants and the contributions offsetting those services. The dependence upon tax receipts and unrestricted state entitlements is apparent as approximately 85 percent of instruction activities are supported through taxes and other general receipts.

#### The School District Funds

The School District's funds are accounted for using the cash basis of accounting. The schedule below indicates the cash fund balances and the total change in fund balances as of June 30, 2022.

Table 3 Fund Balance Analysis

	Fund Balance 6/30/2022			Fund Balance 6/30/2021		Increase Decrease)
General	\$	289,000	\$	(947,533)	•	1,236,533
Bond Retirement	Ψ	769,119	ψ	534,952	Ψ	234,167
Permanent Improvement		639,312		1,462,360		(823,048)
Food Services		691,650		278		691,372
Endowment Fund		277,242		266,700		10,542
Other Governmental		11,428		232,670		(221,242)
Total		2,677,751	\$	1,549,427	\$	1,128,324

The fund balance of the General Fund increased during the fiscal year. This increase is primarily the result of a decrease in principal retirement disbursements made during the fiscal year.

The fund balance of the Bond Retirement Fund increased during the fiscal year. This increase represents the amount in which property taxes and related intergovernmental receipts exceeded debt service expenditures.

The fund balance of the Permanent Improvement Fund decreased during the fiscal year. This decrease is primarily the result of debt service payments on notes outstanding.

The fund balance of the Food Services Fund increased during the fiscal year. This increase is primarily the result of intergovernmental receipts exceeding operations of food service disbursements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 (Unaudited)

The fund balance of the Endowment Fund increased during the fiscal year. This increase is primarily the result of gifts and donations exceeding related fiscal disbursements.

### General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, cash disbursements, and encumbrances. The most significant budgeted fund is the general fund. During the course of fiscal year 2022, the School District amended its general fund budget. The School District closely monitors its resources and uses and if necessary, modifies the budgetary documents on a timely basis.

The School District's final estimated receipts were less than the original estimated receipts, primarily as a result of a decrease in the estimate of tax anticipation note receipts during the fiscal year. The School District's original appropriations exceeded the final appropriations primarily as a result of a decrease in tax anticipation note receipts during the fiscal year and refund of prior fiscal year expenditures. The variance between actual budgetary expenditures and final appropriations was also a result from an estimate in principal retirement disbursements from the final appropriation which decreased to none being made in the actual budgetary expenditures.

#### **Debt Administration**

At June 30, 2022, the School District had \$5.2 million in debt outstanding, which is a \$1.2 million decrease in debt from the prior period. See Note 9 for additional information.

#### **Economic Factors**

The District's current five-year forecast is projecting sufficient receipts for fiscal year 2023 through 2027 with positive ending cash balances for all five years.

To achieve the aforementioned projected cash balances, the Board of Education and administration of the School District must continue to maintain careful financial planning and prudent fiscal management in order to preserve the financial stability of the School District.

#### **Contacting the School District's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information contact Elizabeth Clark, Treasurer, at Northern Local District, 8700 Sheridan Drive, Thornville, Ohio 43076. Or, E-mail the Treasurer at eclark@nlsd.k12.oh.us.

Statement of Net Position - Cash Basis June 30, 2022

	Governmental Activities				
Assets					
Equity in Pooled Cash and Cash Equivalents	\$	3,232,790			
Total Assets	\$	3,232,790			
	<del></del>				
Net Position					
Restricted for:					
Capital Outlay	\$	810,322			
Debt Service		769,119			
Other Purposes		277,436			
Food Service		691,650			
Extracurricular Activities		255,776			
State and Federal Grants		54,880			
Recreation		70			
Unrestricted		373,537			
Total Net Position	\$	3,232,790			

Statement of Activities - Cash Basis For The Fiscal Year Ended June 30, 2022

	Cash Disbursements		Program C	ash Receipts	Net (Disbursements) Receipts and Changes in Net Position
			harges for Services and Sales	Operating Grants and Contributions	Governmental Activities
Governmental Activities					
Instruction:					
Regular	\$ 11,380,5	535 \$	198,662	\$ 945,928	\$ (10,235,945)
Special	3,361,6		250,232	947,953	(2,163,446)
Vocational	338,		230,232	717,733	(338,548)
Student Intervention Services	332,0		_	_	(332,028)
Other		328 358	_	_	(858)
Support Services:	•	330			(636)
Pupils	913,2	227	_	276,386	(636,841)
Instructional Staff	872,		_	429,190	(442,914)
Board of Education	87.5			425,150	(87,550)
Administration	1,908,		_	38,777	(1,869,379)
Fiscal Services	858,		_	30,777	(858,180)
Operation and Maintenance	2,723,2				(2,723,215)
Pupil Transportation	1,690,		_	4,040	(1,686,554)
Central	270,4		_	9,000	(261,402)
Operation of Non-Instructional Services:	270,	102		2,000	(201,102)
Food Service Operations	1,513,0	195	78,354	2,167,203	732,462
Community Services	159,4		70,554	185,351	25,907
Extracurricular Activities	792,		541,971	103,331	(250,569)
Debt Service:	192,	740	541,971	_	(230,309)
Principal Retirement	1,178,	562	_	_	(1,178,562)
Interest and Fiscal Charges	183,6		_	_	(183,623)
Totals	\$ 28,564,2		1,069,219	\$ 5,003,828	(22,491,245)
	General Recei				
	Property Taxes				
	General Purp				8,539,416
	Capital Outla				1,714,348
	Debt Service	,			612,638
		itlements no	t Restricted to	Specific Programs	13,561,244
	Investment Ear			Specific Fragrams	22
	Other Receipts	_			14,183
	Total General	Receipts			24,441,851
	Change in Net	Position			1,950,606
	Net Position B	eginning of	Year		1,282,184
	Net Position E	nd of Year			\$ 3,232,790

# Northern Local School District

Perry County, Ohio
Statement of Cash Basis Assets and Fund Balances
Governmental Funds June 30, 2022

		General Fund	R	Bond etirement Fund	_	ermanent provement Fund	Foo	od Services Fund	E	ndowment Fund	Go	Other vernmental Funds	Go	Total overnmental Funds
<b>Assets</b> Equity in Pooled Cash and Cash Equivalents <i>Total Assets</i>	\$ \$	289,000 289,000	\$ \$	769,119 769,119	\$	639,312 639,312	\$	691,650 691,650	\$	277,242 277,242	\$	11,428 11,428	\$	2,677,751 2,677,751
Fund Balances Restricted Assigned Unassigned	\$	222,381 66,619	\$	769,119	\$	639,312	\$	691,650	\$	277,242	\$	481,930 - (470,502)	\$	2,859,253 222,381 (403,883)
Unassigned Total Fund Balances	\$	66,619 289,000	\$	769,119	\$	639,312	\$	691,650	\$	277,242	\$	(470,502) 11,428	\$	(403,8 2,677,7

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities - Cash Basis June 30, 2022

<b>Total Governmental Fund Balances</b>	\$ 2,677,751
Amounts reported for governmental activities in the statement of net position are different because:	
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets of the internal service fund are included in governmental activities in the statement of net position.	 555,039
Net Position of Governmental Activities	\$ 3,232,790

Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balances - Governmental Funds For The Fiscal Year Ended June 30, 2022

	General Fund	Bond Retirement Fund	Permanent Improvement Fund	Food Services Fund	Endowment Fund	Other Governmental Funds	Total Governmental Funds
Receipts							
Property Taxes	\$ 8,539,416	\$ 612,638	\$ 1,714,348	\$ -	\$ -	\$ -	\$ 10,866,402
Intergovernmental	13,279,399	72,222	171,918	2,167,203	-	2,836,625	18,527,367
Interest	22	-	-	-	-	-	22
Tuition and Fees	389,307	-	-	-	-	-	389,307
Extracurricular Activities	97,672	-	-	-	-	444,299	541,971
Gifts and Donations	6,728	_	-	-	30,977	-	37,705
Charges for Services	58,651	_	_	78,354	· <u>-</u>	_	137,005
Rent	936	_	_		_	-	936
Miscellaneous	14,183	_	_	-	_	-	14,183
Total Receipts	22,386,314	684,860	1,886,266	2,245,557	30,977	3,280,924	30,514,898
Disbursements							
Current:							
Instruction:							
Regular	10,219,773	-	298,571	-	-	1,253,432	11,771,776
Special	2,692,919	_	-	-	_	766,222	3,459,141
Vocational	344,927	_	_	-	_	· -	344,927
Student Intervention Services	332,028	_	_	-	_	-	332,028
Other	858	_	_	-	_	-	858
Support Services:							
Pupils	515,678	_	115,047	-	_	312,065	942,790
Instructional Staff	357,521	_	-	-	_	534,719	892,240
Board of Education	87,550	_	_	-	_	· -	87,550
Administration	1,950,680	_	1	_	_	43,253	1,993,934
Fiscal	794,072	14,643	39,853	_	20,435	-	869,003
Operation and Maintenance of Plant	1,570,441		1,202,247	_		2,339	2,775,027
Pupil Transportation	1,638,519	_	127,460	_	_	5,481	1,771,460
Central	261,402	_	-	_	_	9,000	270,402
Operation of Non-Instructional Services:	201,102					,,,,,,	270,102
Food Service Operations	2,456	_	_	1,554,185	_	_	1,556,641
Community Services	2,130	_	_	- 1,55 1,105	_	164,072	164,072
Extracurricular Activities	380,957	_	_	_	_	411,583	792,540
Debt Service:	300,737					411,505	172,540
Principal Retirement		400,000	778,562		_	_	1,178,562
Interest and Fiscal Charges	-	36,050	147,573	-	-	-	183,623
Total Disbursements	21,149,781	450,693	2,709,314	1,554,185	20,435	3,502,166	29,386,574
Net Change in Fund Balances	1,236,533	234,167	(823,048)	691,372	10,542	(221,242)	1,128,324
Fund Balances Beginning of Year	(947,533)	534,952	1,462,360	278	266,700	232,670	1,549,427
Fund Balances End of Year	\$ 289,000	\$ 769,119	\$ 639,312	\$ 691,650	\$ 277,242	\$ 11,428	\$ 2,677,751

Reconciliation of the Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Balances of Governmental Funds to the Statement of Activities For The Fiscal Year Ended June 30, 2022

Net Change in Fund Balances - Total Governmental Funds	\$ 1,128,324
Amounts reported for governmental activities in the statement of activities are different because:	
Internal service funds charge insurance costs to other funds. The entity-wide statements eliminate governmental fund disbursements and related internal service fund charges. Governmental activities report allocated net internal service fund receipts (disbursements).	 822,282
Change in Net Position of Governmental Activities	\$ 1,950,606

Statement of Cash Receipts, Cash Disbursements and Changes in Fund Balance Budget And Actual (Non-GAAP Budgetary Basis)
General Fund For The Fiscal Year Ended June 30, 2022

	Budgeted	l Amounts		** '		
	Original	Final	Actual	Variance with Final Budget		
Receipts						
Property Taxes	\$ 8,326,369	\$ 8,539,416	\$ 8,539,416	\$ -		
Intergovernmental	12,959,377	13,279,399	13,279,399	_		
Interest	3,854	22	22	_		
Tuition and Fees	1,475,420	389,307	389,307	_		
Rent	605	936	936	_		
Gifts and Donations	6,932	6,728	6,728	_		
Charges for Services	238,848	58,283	58,651	368		
Miscellaneous	15,429	14,510	14,183	(327)		
Total Receipts	23,026,834	22,288,601	22,288,642	41		
Disbursements						
Current:						
Instruction:						
Regular	11,061,179	10,506,295	10,238,003	268,292		
Special	3,022,197	2,976,520	2,712,242	264,278		
Vocational	369,583	380,003	346,330	33,673		
Student Intervention Services	364,505	333,005	332,333	672		
Other	1,112,860	940	1,001	(61)		
Support Services:	, ,		,	(- )		
Pupils	358,892	402,846	518,951	(116,105)		
Instructional Staff	295,284	293,072	361,323	(68,251)		
Board of Education	151,424	93,511	93,546	(35)		
Administration	1,914,266	1,967,280	1,959,793	7,487		
Fiscal	830,097	821,348	794,482	26,866		
Operation and Maintenance of Plant	924,181	1,282,498	1,599,178	(316,680)		
Pupil Transportation	1,473,737	1,660,245	1,649,546	10,699		
Central	158,518	259,518	261,402	(1,884)		
Extracurricular Activities	332,536	332,536	334,566	(2,030)		
Operation of Non-Instructional Services:	7	,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	( ))		
Food Service Operations	402	402	2,456	(2,054)		
Debt Service:			_,	(=,****)		
Principal Retirement	2,000,000	1,000,000	_	1,000,000		
Interest and Fiscal Charges	38,586	7,850	_	7,850		
Total Disbursements	24,408,247	22,317,869	21,205,152	1,112,717		
Excess of Receipts Over (Under) Disbursements	(1,381,413)	(29,268)	1,083,490	1,112,758		
Other Financing Sources (Uses)						
Sale of Assets	2,880	_	_	_		
Proceeds of Bond Anticipation Notes	1,000,000	_	_	_		
Refund of Prior Year Expenditures	35,389	_	_	_		
Total Other Financing Sources (Uses)	1,038,269					
Net Change in Fund Balance	(343,144)	(29,268)	1,083,490	1,112,758		
Fund Balance Beginning of Year	(1,103,177)	(1,103,177)	(1,103,177)	-		
Prior Year Encumbrances Appropriated	86,306	86,306	86,306			
Fund Balance End of Year	\$ (1,360,015)	\$ (1,046,139)	\$ 66,619	\$ 1,112,758		

Statement of Cash Receipts, Cash Disbursements and Changes in Fund Balance Budget And Actual (Non-GAAP Budgetary Basis) Food Services Fund For The Fiscal Year Ended June 30, 2022

	Budgeted Amounts							
	Original Final		Actual		Variance with Final Budget			
Receipts								
Intergovernmental	\$	1,268,324	\$	2,167,203	\$	2,167,203	\$	-
Charges for Services		73,916		78,354		78,354		-
Total Receipts		1,342,240		2,245,557		2,245,557		-
Disbursements								
Current:								
Operation of Non-Instructional Services:								
Food Service Operations		1,256,616		1,586,764		1,579,600		7,164
Total Disbursements		1,256,616		1,586,764		1,579,600		7,164
Net Change in Fund Balance		85,624		658,793		665,957		7,164
Fund Balance Beginning of Year		278		278		278		
Fund Balance End of Year	\$	85,902	\$	659,071	\$	666,235	\$	7,164

Statement of Cash Receipts, Cash Disbursements and Changes in Fund Balance Budget And Actual (Non-GAAP Budgetary Basis) Endowment Fund For The Fiscal Year Ended June 30, 2022

	Budgeted Amounts							
	Original		Final		Actual		Variance with Final Budget	
Receipts								
Gifts and Donations	\$	26,798	\$	30,421	\$	30,977	\$	556
Total Receipts		26,798		30,421		30,977		556
Disbursements Current: Support Services:								
Fiscal		15,600		32,715		32,715		
Total Disbursements		15,600		32,715		32,715		-
Net Change in Fund Balance		11,198		(2,294)		(1,738)		556
Fund Balance Beginning of Year		251,100		251,100		251,100		-
Prior Year Encumbrances Appropriated		15,600		15,600		15,600		
Fund Balance End of Year	\$	277,898	\$	264,406	\$	264,962	\$	556

Statement of Fund Net Position - Cash Basis Proprietary Fund June 30, 2022

	 Governmental Activities Internal Service Fund			
Assets Equity in Pooled Cash and Cash Equivalents Total Assets	\$ 555,039 555,039			
Net Position Unrestricted	\$ 555,039			
Total Net Position	\$ 555,039			

Statement of Cash Receipts, Cash Disbursements and Changes in Fund Net Position - Cash Basis Proprietary Fund For The Fiscal Year Ended June 30, 2022

	A	Governmental Activities - Internal Service Fund			
Operating Receipts					
Charges for Services	\$	6,209,206			
Miscellaneous		544,446			
Total Operating Receipts		6,753,652			
<b>Operating Disbursements</b>					
Purchased Services		1,713,539			
Claims		4,217,831			
Total Operating Disbursements		5,931,370			
Change in Net Position		822,282			
Net Position Beginning of Year		(267,243)			
Net Position End of Year	\$	555,039			

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

# Note 1 - Description of the School District and Reporting Entity

The Northern Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four-year terms. The School District provides educational services as authorized by State statute and federal guidelines.

The Northern Local School District of Perry County was established on June 10, 1968 by the State of Ohio as a public school system. The School District is a consolidated school district made up from three original high schools in the area, Glenford, Somerset, and Thornville, combined now to be Sheridan High School. The School District is located in three counties, Perry, Licking, and Fairfield, serving an area of approximately 173 square miles. The School District currently operates five instructional buildings, one administrative building, and one support service building.

#### Reporting Entity

The reporting entity is comprised of the primary government, component units, and other organizations that are included to insure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For the School District, this includes general operations, food service and student related activities.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District does not have any component units.

The School District participates in jointly governed organizations and an insurance purchasing pool.

#### Metropolitan Educational Technology Association

The School District is a participant in META Solutions which is a computer consortium that resulted from the mergers between Tri-Rivers Educational Computer Association (TRECA), Metropolitan Educational Council (MEC), Metropolitan Dayton Educational Cooperative Association (MDECA), Southeastern Ohio Voluntary Education Cooperative (SEOVEC), and South Central Ohio Computer Association (SCOCA). META Solutions develops, implements and supports the technology and instructional needs of schools in a cost- effective manner. META Solutions provides instructional, core, technology and purchasing services for its member districts. The Board of Directors consists of the Superintendents from eleven of the member districts. Financial information can be obtained from META's Chief Financial Officer, 100 Executive Drive, Marion, Ohio 43302.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

#### Central Ohio Special Education Regional Resource Center

The Central Ohio Special Educational Regional Resource Center (COSERRC) provides special education services at a regional level and assists Districts in complying with the mandates of P.L. 101-476 and P.L. 99-457 for educating children with disabilities. There is no financial commitment by the School District for its participation in the projects. The School District has one representative on the governing board. The School District did not make any contributions to COSERRC during the fiscal year. Further information may be obtained by contacting the Central Ohio Special Education Regional Resource Center at 470 Glenmont Avenue, Columbus, Ohio 43214.

#### Ohio School Boards Association Workers' Compensation Group Rating Plan

The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating Districts pay an enrollment fee to the GRP to cover the costs of administering the program.

### **Note 2 - Summary of Significant Accounting Policies**

As discussed further in Note 2.A, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the School District's accounting policies.

# A. Basis of Accounting

The School District's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the School District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the School District are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

# B. Basis of Presentation

The School District's basic financial statements prepared on the cash basis of accounting include government-wide statements, including a cash basis statement of net position and a statement of activities, and cash basis fund financial statements which provide a more detailed level of financial information.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Government-wide Financial Statements. The Statement of Net Position and Statement of Activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" receipts and disbursements. The statements distinguish between those activities of the School District that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts or other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods and services. The School District does not have any business-type activities.

The statement of net position presents the cash and investment balances of the governmental activities of the School District at fiscal year-end. The statement of activities presents a comparison between direct cash disbursements and program cash receipts for each program or function of the School District's governmental activities. Direct cash disbursements are those that are specifically associated with a service, program, or department, and therefore clearly identifiable to a particular function. Program cash receipts include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Cash receipts which are not classified as program cash receipts are presented as general receipts of the School District. The comparison of direct cash disbursements with program cash receipts identifies the extent to which each governmental function is self-financing or draws from the general receipts of the School District.

**Fund Financial Statements.** The School District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

#### C. Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are two categories of funds: governmental and proprietary.

**Governmental Funds** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. The following is a description of the School District's major governmental funds:

**General Fund** – used to account for all financial resources except those required to be accounted for in another fund.

**Bond Retirement Fund** - used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

**Permanent Improvement Fund** - used to account for all transactions related to acquiring, constructing, or improving permanent improvements.

Food Services Fund – used to record financial transactions related to food service operation.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

**Endowment Fund** - used to account for restricted contributions and donations. The funds may not be spent for District purposes, but the School District has administrative involvement.

The School Districts' Other Governmental Funds primarily account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Funds** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are classified as enterprise or internal service. The School District uses an internal service fund to account for medical/surgical and dental insurance which the School District self-insures.

#### D. Cash and Investments

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the School District's records. Interest in the pool is presented as equity in pooled cash and cash equivalents on the financial statements.

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For fiscal year 2022, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$250 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest receipts credited to the general fund during fiscal year 2022 amounted to \$22 with \$20 assigned from other funds.

# E. Budgetary Data

All funds, other than custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution, and the certificate of estimated resources, which are prepared on the budgetary basis of accounting.

The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. The General Fund, Endowment Fund, and Food Services Fund "Statements of Cash Receipts, Cash Disbursements and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)" have been presented at the function level for comparative purposes.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in receipts are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statement reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the amended certificate in effect at the time final appropriations were passed.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated receipts. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

#### F. Inventory and Prepaid Items

The School District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### G. Capital Assets

Capital assets are not recognized in any of the School District's funds in accordance with the cash basis of accounting. Instead, capital acquisition and construction costs are reflected as cash disbursements in the fund in the year expended. The costs of normal maintenance and repairs are also expended, along with improvements. Depreciation is not recorded.

# H. Interfund Receivables/Payables

The School District reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements. There were no advances recorded for fiscal year 2022.

#### I. Compensated Absences

Employees are entitled to vacation, sick, and personal leave benefits that are recorded when cash is disbursed. A liability for any unused benefits is not recorded on the School District's cash basis financial statements.

# J. Long-Term Obligations

The School District's cash basis financial statements do not report liabilities for bonds, leases and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid. Since recording a leased asset when entering into a lease is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure is reported at inception. Lease payments are reported when paid.

#### K. Net Position

Net position are recorded in conjunction with assets recorded by the School District. Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation adopted by

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available. None of the School District's restricted net position are the result of enabling legislation.

# L. Interfund Activity

Transfers within governmental activities are eliminated on the government-wide financial statements.

Exchange transactions between funds are reported as cash receipts in the seller funds and as cash disbursements in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented on the financial statements. Interfund transfers were not recorded during fiscal year 2022.

#### M. Fund Balances

In accordance with Governmental Accounting Standards Board Statements No. 54, Fund Balance Reporting, the School District classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The following categories were used:

Restricted - resources that have external purpose restraints imposed on them by providers, such as creditors, grantors, or other regulators.

Assigned - resources that are constrained by the School District's intent to be used for specific purposes, but are neither restricted nor committed.

Unassigned - residual fund balance within the General Fund not classified elsewhere above and all other governmental fund balances which have a negative fund balance.

The School District applies restricted resources first when an expense is incurred for purposes which both restricted and unrestricted net position are available. The School District considers assigned and unassigned fund balances, respectively, to be spent when expenditures are incurred for purposes for which any of the unrestricted fund balance classifications could be used.

# N. Operating Cash Receipts and Cash Disbursements

Operating cash receipts are those cash receipts that are generated directly from the primary activity of the proprietary fund. For the School District, these cash receipts are charges for services for self-insurance programs. Operating cash disbursements are necessary costs incurred to provide the service that is the primary activity of the fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

# O. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during the fiscal year.

#### P. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. The School District had no restricted assets at fiscal year-end.

### Q. Employer Contributions to Cost-Sharing Pension Plans

The School District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 7 and 8, the employer contributions consist of pension and postretirement health care benefits.

#### R. Deferred Outflows and Inflows of Resources

The School District's cash basis financial statements do not report deferred outflows and inflows of resources. The School District recognizes the disbursement for deferred outflows when they are paid and proceeds of deferred inflows are reported when cash is received.

#### S. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability/(asset), information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

#### Note 3 – Compliance

Ohio Administrative Code, Section 117-2-03 (B), requires the School District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, the School District prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balances, and disclosures that, while material, cannot be determined at this time. The School District can be fined and various other administrative remedies may be taken against the School District.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

#### **Note 4 - Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the School District can be deposited or invested in the following securities:

- 1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Written repurchase agreements in the securities listed above;
- 3. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 5. No-load money market mutual funds consisting exclusively of obligations describe in division (1) or (2) and repurchase agreements secured by such obligations;
- 6. The State Treasurer's investment pool (STAR Ohio); and,
- 7. Certain banker's acceptance (for a period not to exceed one hundred eighty days) and commercial paper noted (for a period not to exceed two hundred seventy days) in amount not to exceed 40 percent of the interim monied available for investment at any one time if training requirements have been met.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within 5 years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**Deposits** Custodial credit risk for deposits is the risk that, in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At fiscal year-end, \$2,668,425 of the School District's bank balance of \$3,182,638 was exposed to custodial credit risk. Although the securities were held by the pledging financial institutions' trust department in the School District's name and all statutory requirements for the investment of money had been followed, noncompliance with Federal requirements could potentially subject the School District to a successful claim by the FDIC. The School District's financial institution was approved for a reduced collateral rate of 50 percent through the Ohio Pooled Collateral System.

The School District has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

- 1. Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or
- 2. Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

*Investments* The School District has adopted a formal investment policy. The primary objective of the policy is the preservation of principal. To meet this objective, portfolio diversification is established and maintained with a goal of generating portfolio income that exceeds any losses in individual security values.

At June 30, 2022, the School District had the following investment:

				ln	vestment		
				M	aturities		
S&P Global		Meas	urement	12	Months	Percent	
Rating	Investment	An	Amount		r Less	of Total	
	Net Asset Value:						
AAAm	STAR Ohio	\$	3,825	\$	3,825	100.00%	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

*Interest Rate Risk* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the School District's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk* The School District currently has no policy in place regarding credit risk. The weighted average of maturity of the portfolio held by STAR Ohio as of June 30, 2022, is 35 days and carries a rating of AAAm by S&P Global Ratings.

Concentration of Credit Risk The School District places no limit on the amount that may be invested in any one issuer.

# **Note 5 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar year 2022 represents collections of calendar year 2021 taxes. Real property taxes received in calendar year 2022 were levied after April 1, 2021, on the assessed value listed as of January 1, 2021, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2022 represents collections of calendar year 2021 taxes. Public utility real and tangible personal property taxes received in calendar year 2022 became a lien December 31, 2020, were levied after April 1, 2021 and are collected in 2022 with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Perry County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2022, are available to finance fiscal year 2022 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

The assessed values upon which property taxes were collected are:

	2021 Second			2022 First			
	Half Collections			Half Collections			
	Amount		Percent	Amount		Percent	
Real Estate	\$	315,980,610	77.80%	\$	317,380,210	73.28%	
Public Utility Personal Property		90,174,260	22.20%		115,650,910	26.72%	
	\$	406,154,870	100.00%	\$	433,031,120	100.00%	
Full Tax Rate per \$1,000							
of assessed valuation	\$	34.30		\$	34.30		

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

#### **Note 6 - Risk Management**

A. Property and Liability - The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2022, the School District contracted with Netherlands Insurance Company for property, builder's risk, liability, and fleet insurances.

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There has been no significant reduction in insurance coverage from the prior fiscal year.

**B.** Workers Compensation - the School District participated in the Ohio School Board Association (OSBA) Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool (Note 1) established under Section 4123.29 of the Ohio Revised Code. The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating Districts is calculated as one experience and a common premium rate is applied to all Districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to Districts and libraries that can meet the GRP's selection criteria.

*C. Self-Insurance* - During the fiscal year, employees of the School District were covered by the School District's medical/surgical and dental self-insurance Plan (the "Plan"). The School District contributed approximately 90% per month per employee to the Plan and employees authorized payroll withholdings to pay their share of the premium which was approximately 10% per month.

A comparison of the internal service fund cash and investments to the actuarially-measured liability as of June 30, 2022 follows:

	2022		 2021
Cash and investments	\$	555,039	\$ (267,243)
Claims liabilities at June 30	\$	556,000	\$ 603,000

#### Note 7 – Defined Benefit Pension Plans

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### Net Pension Liability/Net OPEB Liability (Asset)

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities (assets) within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The remainder of this note includes the required pension disclosures. See Note 8 for the required OPEB disclosures.

#### Plan Description - School Employees Retirement System (SERS)

Plan Description – School District non-teaching employees participate in SERS, a statewide, cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to	Eligible to
	Retire before	Retire on or after
	August 1, 2017 *	August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or
		Age 57 with 30 years of service credit
Actuarially Reduced	Age 60 with 5 years of service credit	Age 62 with 10 years of service credit; or
Benefits	Age 55 with 25 years of service credit	Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, may be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first 30 years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPIW, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for calendar years 2018, 2019, and 2020. SERS approved a 0.5 percent COLA for calendar year 2021.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2022, the allocation to pension, death benefits, and Medicare B was 14.0 percent. SERS did not allocate employer contributions to the Health Care Fund for fiscal year 2022.

The School District's contractually required contribution to SERS was \$415,152 for fiscal year 2022.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective August 1, 2017 – July 1, 2019, any member could retire with reduced benefits who had (1) five years of service credit and age 60; (2) 27 years of service credit and age 55; or (3) 30 years of service credit regardless of age. Effective August 1, 2019 – July 1, 2021, any member may retire with reduced benefits who has (1) five years of service credit and age 60; (2) 28 years of service credit and age 55; or (3) 30 years of service credit regardless of age. Eligibility changes will continue to be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60. Eligibility changes for actuarially reduced benefits will be phased in until August 1, 2026, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit plan unfunded liability. A member is eligible to receive a monthly retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined plan offers features of both the DB Plan and the DC Plan. In the Combined plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 and after termination of employment.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The statutory employer rate is 14 percent and the statutory member rate is 14 percent of covered payroll. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The 2022 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$1,472,715 for fiscal year 2022.

#### **Pension Liabilities**

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an independent actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the employer's share of employer contributions in the pension plan relative to the total employer contributions of all participating employers. Following is information related to the proportionate share:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

	 SERS	 STRS	 Total
Proportion of the Net Pension Liability:			
Current Measurement Date	0.08247780%	0.08555606%	
Prior Measurement Date	 0.08643400%	 0.08856331%	
Change in Proportionate Share	 0.00395620%	-0.00300725%	
Proportionate Share of the Net Pension Liability	\$ 3,043,192	\$ 10,939,111	\$ 13,982,303

#### Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations. Future benefits for all current plan members were projected through 2132.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2021, are presented below:

Actuarial Cost Method	Entry Age Normal (Level Percentage of Payroll, Closed)
Inflation	2.40 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent
Investment Rate of Return	7.00 percent, net of investment expense, including inflation
COLA or Ad Hoc COLA	2.00 percent, on and after April 1, 2018, COLA's for future
	retirees will be delayed for three years following

commencement

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward two years and adjusted 81.35 percent for females. Mortality among disable members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward five years and adjusted 103.3 percent for males and set forward three years and adjusted 106.8 percent for

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term return expectation for the investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	2.00 %	(0.33) %
US Equity	24.75	5.72
Non-US Equity Developed	13.50	6.55
Non-US Equity Emerging	6.75	8.54
Fixed Income/Global Bonds	19.00	1.14
Private Equity	11.00	10.03
Real Estate/Real Assets	16.00	5.41
Multi-Asset Strategies	4.00	3.47
Private Debt/Private Credit	3.00	5.28
Total	100.00 %	

Discount Rate Total pension liability was calculated using the discount rate of 7.00 percent. The discount rate determination does not use a municipal bond rate. The projection of cash flows used to determine the discount rate assumed that employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 23-year amortization period of the unfunded actuarial accrued liability. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on investments was applied to all periods of projected benefits to determine the total pension liability. The annual money-weighted rate of return, calculated as the internal rate of return on pension plan investments was 28.18%.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.00 percent, as well as what the School District's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

	Current 1% Decrease Discount Rate 1% Increase					
School District's Proportionate Share						
of the Net Pension Liability	\$	5,063,123	\$	3,043,192	\$	1,339,695

#### **Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2021, actuarial valuation, are presented below:

Inflation	2.50 percent
Acturial Cost Method	Entry Age Normal (Level Percent of Payroll)
Projected Salary Increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation
Payroll Increases	3.00 percent
Cost-of-Living Adjustments	0.00 percent

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Tables, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

The actuarial assumptions used in the June 30, 2021 valuation, were based on the results of the latest available actuarial experience study, which is for the period July 1, 2011, through June 30, 2016. An actuarial experience study is done on a quinquennial basis.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation	Rate of Return*
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*</sup>Ten year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate**. The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2021. The projection of cash flows used to determine the discount rate assumes that employer and member contributions will be made at statutory contribution rates of 14 percent each. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on investments of 7.00 percent was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2021.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table represents the School District's proportionate share of the net pension liability as of June 30, 2021, calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption:

	Current					
	19	% Decrease	D	iscount Rate	1	% Increase
School District's Proportionate Share						
of the Net Pension Liability	\$	20,484,861	\$	10,939,111	\$	2,872,973

Assumption and Benefit Changes since the Prior Measurement Date The discount rate was adjusted to 7.00 percent from 7.45 percent for the June 30, 2021 valuation.

#### Note 8 – Defined Benefit OPEB Plans

See Note 7 for a description of the net OPEB liability (asset).

#### Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For the fiscal year ended June 30, 2022, SERS did not allocate any employer contributions to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2022, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2.0 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2022, the School District's surcharge obligation was \$40,200.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B partial premium reimbursements will be continued indefinitely. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2022, STRS did not allocate any employer contributions to post-employment health care.

#### OPEB Liability (Asset)

The net OPEB liability (asset) was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

	 SERS	STRS
Proportion of the Net OPEB Liability (Asset):	 _	
Current Measurement Date	0.08381200%	0.08555600%
Prior Measurement Date	 0.08584400%	 0.08856300%
Change in Proportionate Share	-0.00203200%	-0.00300700%
Proportionate Share of the Net		
OPEB Liability (Asset)	\$ 1,586,201	\$ (1,803,878)

#### Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2021, are presented below:

Inflation	2.40 percent
Salary Increases, including inflation	3.25 percent to 13.58 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation
Municipal Bond Index Rate	
Measurement Date	1.92 percent
Prior Measurement Date	2.45 percent
Single Equivalent Interest Rate	
Measurement Date	2.27 percent, net of plan investment expense, including price inflation
Prior Measurement Date	2.63 percent, net of plan investment expense, including price inflation
Health Care Cost Trend Rate	
Pre-Medicare	6.750 percent - 4.40 percent
Medicare	5.125 percent - 4.40 percent

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward two years and adjusted 81.35 percent for females. Mortality among disable members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward five years and adjusted 103.3 percent for males and set forward three years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020, and was adopted by the Board on April 15, 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer time frame. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2020 five-year experience study, are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	2.00 %	(0.33) %
US Equity	24.75	5.72
Non-US Equity Developed	13.50	6.55
Non-US Equity Emerging	6.75	8.54
Fixed Income/Global Bonds	19.00	1.14
Private Equity	11.00	10.03
Real Estate/Real Assets	16.00	5.41
Multi-Asset Strategies	4.00	3.47
Private Debt/Private Credit	3.00	5.28
Total	100.00 %	

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2021, was 2.27 percent. The discount rate used to measure total OPEB liability prior to June 30, 2021 was 2.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the plan at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2020 and the June 30, 2021 total

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 1.92 percent at June 30, 2021 and 2.45 percent at June 30, 2020.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability and what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.27 percent) and higher (3.27 percent) than the current discount rate (2.27 percent). Also shown is what the net OPEB liability would be based on health care cost trend rates that are one percentage point lower (5.75 percent decreasing to 3.40 percent) and higher (7.75 percent decreasing to 5.40 percent) than the current rate (6.75 percent decreasing to 4.40 percent).

	Current								
	19	6 Decrease	Di	scount Rate	1	% Increase			
School District's Proportionate Share of the Net OPEB Liability	\$	1,965,507	\$	1,586,201	\$	1,283,202			
	19	% Decrease	Т	Current Frend Rate	1'	% Increase			
School District's Proportionate Share of the Net OPEB Liability	\$	1,221,252	\$	1,586,201	\$	2,073,683			

#### Actuarial Assumptions – STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2021, actuarial valuation are presented below:

Inflation	2.50 percent					
Projected Salary Increases	12.50 percent at age 20 to 2.50 percent at age 65					
Payroll Increases	3.00 percent					
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation					
Discount Rate of Return	7.00 percent					
Health Care Cost Trend Rates						
Medical	<u>Initial</u>	<u>Ultimate</u>				
Pre-Medicare	5.00 percent	4.00 percent				
Medicare	-16.18 percent	4.00 percent				
Prescription Drug						
Pre-Medicare	6.50 percent 4.00 percent					
Medicare	29.98 percent	4.00 percent				

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

The actuarial assumptions used in the June 30, 2021 valuation were adopted by the board from the results of an actuarial experience study for July 1, 2011, through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation	Rate of Return*
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*</sup>Ten year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2021. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was applied to all periods of projected benefit payments to determine the total OPEB liability as of June 30, 2021.

Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount Rate and Health Care Cost Trend Rate The following table represents the net OPEB asset as of June 30, 2021, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as of June 30, 2021, calculated using health care cost trend rates that are one percentage point lower and one percentage point higher than the current health care cost trend rates.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

	19	Current iscount Rate				
School District's Proportionate Share of the Net OPEB Liability (Asset)	\$	(1,522,194)	\$	(1,803,878)	\$	(2,039,183)
	19	% Decrease	-	Current Frend Rate	1	% Increase
School District's Proportionate Share of the Net OPEB Liability (Asset)	\$	(2,029,648)	\$	(1,803,878)	\$	(1,524,693)

Assumption Changes Since the Prior Measurement Date The discount rate was adjusted to 7.00 percent from 7.45 percent for the June 30, 2021 valuation.

Benefit Term Changes Since the Prior Measurement Date The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.100 percent. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D subsidy was updated to reflect it is expected to be negative in current year 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

#### Note 9 - Long Term Obligations

The changes in the School District's long-term obligations during the fiscal year consist of the following:

	Restated								
	1	Beginning					Ending	D	ue Within
		Balance	Additions Deletions		Balance		ne Year		
Government Activities									
Construction & Improvement									
Refunding Bonds									
Mature 10/2023; 1.00%-3.50%	\$	1,230,000	\$	-	\$	400,000	\$ 830,000	\$	410,000
2013 Energy Conservation Bonds									
Mature 12/2028; 1.00%-4.00%		1,130,000		-		125,000	1,005,000		130,000
House Bill 264 Energy Conservation Note									
Mature 12/2032; 2.87%		1,580,420		-		117,808	1,462,612		121,214
Permanent Improvement									
Tax Anticipation Notes									
Mature 12/2025; 2.71%		2,400,000		-		480,000	1,920,000		480,000
2019 Santander Bus Lease									
(Direct Borrowing)		55,754		-		55,754	-		-
Total	\$	6,396,174	\$	_	\$	1,178,562	\$ 5,217,612	\$	1,141,214

During fiscal year 2012, the School District issued \$4,194,997 in Construction & Improvement Refunding Bonds which consisted of \$4,100,000 in serial bonds and \$94,997 in capital appreciation bonds. The capital

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

appreciation bonds matured on October 1, 2018. These bonds were purchased at a discount at the time of issuance and, at maturity all compound interest is paid and the bond holder collects the face value. However, since interest is technically earned and compounded semi-annually, the value of the bond increases. The maturity amount of these bonds was \$370,000.

The Construction & Improvement Refunding Bonds were issued to refund the outstanding balance of the School Facilities Construction Bonds (\$4,195,000). This refunding was undertaken to take advantage of lower interest rates. The total debt service payments were reduced by \$460,607 and the present value of this reduction resulted in an economic gain of \$386,857. These bonds are direct obligations of he District for which its full faith, credit, and resources are pledged and are payable from taxes levied on all taxable property within the School District.

On November 14, 2013, the School District issued \$1,915,947 in energy conservation improvement bonds which consisted of \$960,000 in serial bonds, \$875,000 in term bonds, and \$80,947 in capital appreciation bonds. The capital appreciation bonds matured on December 1, 2016.

On June 30, 2017, the School District entered into a note with Huntington Bank for \$2,021,857 for the acquisition and installment of energy management measures in five District school buildings. The note will mature on December 15, 2032.

During fiscal year 2019, the School District entered into a three year bus lease purchase agreement for the amount of \$171,936. The lease met the criteria of a contract that transfers ownership under direct financing/borrowing. The lease payments were made from the Permanent Improvement Fund. The lease was paid in 2022.

During fiscal year 2021, the School District issued \$2,400,000 in Permanent Improvement Tax Anticipation Notes. The proceeds of the notes are used for permanent improvements made by the School District. These notes are special obligations of the School District for which the receipts of a 4.2 mill permanent improvement levy are pledged and are paid from taxes levied on all taxable property within the School District.

Debt service requirements to maturity on the debt, principal and interest, are as follows:

Fiscal Year		
Ending		
_June 30_	Principal	 Interest
2023	\$ 1,141,214	\$ 149,333
2024	1,159,717	114,417
2025	748,322	86,261
2026	752,032	64,503
2027	280,848	41,979
2028-2032	1,055,464	83,871
2033	80,015	1,148
	\$ 5,217,612	\$ 541,512
		 -

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

#### **Note 10 - Contingencies**

#### A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The cash disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at fiscal year-end.

#### B. Litigation

There are currently no matters in litigation with the School District as defendant.

#### Note 11 - Set asides

The School District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for acquisition and construction of capital improvements. Amounts not spent by year end or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years. The following describes the changes in the year end capital Acquisition set-aside:

	Capital Improvement Reserve
Set-Aside Restricted Balance as of June 30, 2021 Current Year Set-Aside Requirement Current Year Offsets Total	\$ - 392,794 (1,886,267) \$(1,493,473)
Balance Carried Forward to Fiscal Year 2023	\$ -
Set-aside Restricted Balance June 30, 2022	\$ -

Although the School District had qualifying offsets during the fiscal year that reduced the set-aside amount below zero for the capital improvements set-aside, this amount may not be used to reduce the set aside requirement of future years. The negative balance is therefore not presented as being carried forward to future fiscal years.

#### **Note 12 – Significant Commitments**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

to facilitate effective cash planning and control. At fiscal year-end, the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

Fund	Amount		
General Fund	\$	144,883	
Food Services		25,415	
Endowment		12,280	
Permanent Improvement		110,552	
Other Governmental Funds		111,895	
	\$	405,025	

#### Note 13 – Classification of Fund Balance

Fund balance is classified as nonspendable, restricted, committed, assigned, and unassigned based primarily on the extent to which the School District is bound to observe constraints upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

		Bond	Permanent	rmanent Food		Other		
	General	Retirement	Improvement	Services	Endowment	Governmental	Total	
Restricted for:								
Debt Service	\$ -	\$ 769,119	\$ -	\$ -	\$ -	\$ -	\$ 769,119	
Capital Projects	-	-	639,312	-	-	171,010	810,322	
Food Service	-	-	-	691,650	-	-	691,650	
Local Sources	-	-	-	-	277,242	194	277,436	
Recreation	-	-	-	-	-	70	70	
Extracurricular Activities	-	-	-	-	-	255,776	255,776	
State and Federal Grants						54,880	54,880	
Total Restricted		769,119	639,312	691,650	277,242	481,930	2,859,253	
Assigned for:								
Encumbrances:								
Instruction	39,403	-	-	-	-	-	39,403	
Support Services	62,357	-	-	-	-	-	62,357	
Public School Support	120,621						120,621	
Total Assigned	222,381						222,381	
Unassigned	66,619					(470,502)	(403,883)	
Total Fund Balance	\$ 289,000	\$ 769,119	\$ 639,312	\$ 691,650	\$ 277,242	\$ 11,428	\$ 2,677,751	

The following funds had a deficit cash and fund balance as of June 30, 2022:

		Deficit
	Fu	nd Balance
Nonmajor Governmental Funds:		
21st Century	\$	(115,274)
Esser-Cares Act		(342,249)
Improving Teacher Quality		(12,976)
Title VI-B		(3)
	\$	(470,502)

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

The deficit cash balances were due to the timing differences between grant receipts and disbursements in the grant funds. The general fund is liable for any deficits in these funds and will provide transfers when cash is required.

#### Note 14 - Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, cash disbursements, and encumbrances. The Statement of Cash Receipts, Cash Disbursements and Change in Fund Balance – Budget and Actual – Budget Basis presented for the General Fund, Food Services Fund, and Endowment Fund are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The difference between the budgetary basis and the cash basis is outstanding fiscal year-end encumbrances which are treated as cash disbursements (budgetary basis) rather than as restricted or assigned fund balance (cash basis). In addition, differences may exist based on fund type reporting criteria between the cash basis financial statements and budgetary basis financial statements. The budgetary comparison information presented at June 30, 2022 for the General Fund represents the legally adopted budget for the General Fund without modification for any other funds combined with the General Fund for reporting purposes.

#### **Net Change in Fund Balance**

S	General	Food Services		Endowment	
	Fund		Fund		Fund
Cash Basis	\$ 1,236,533	\$	691,372	\$	10,542
Net Adjustment for Expenditure Accruals	(2)		_		-
Public School Support Fund	(51,281)		-		-
Adjustment for Encumbrances	(101,760)		(25,415)		(12,280)
Budget Basis	\$ 1,083,490	\$	665,957	\$	(1,738)

#### **Note 15 – Implementation of New Accounting Principles**

For the fiscal year ended June 30, 2022, the School District has (to the extent it applies to the cash basis of accounting) implemented Governmental Accounting Standards Board (GASB) Statement No. 87, Leases, certain provisions of GASB Statement No. 93, Replacement of Interbank Offered Rates and certain provisions of GASB Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32.

GASB Statement No. 87 requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. These changes were incorporated in the School District's financial statements; however, there was no effect on beginning net position/fund balance.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

GASB Statement No. 93 addresses accounting and financial reporting effects that result from the replacement of interbank offered rates (IBORs) with other reference rates in order to preserve the reliability, relevance, consistency, and comparability of reported information. The implementation of paragraphs 13 and 14 of GASB Statement No. 93 did not have an effect on the financial statements of the School District.

GASB Statement No. 97 requirements that are related to a) the accounting and financial reporting for Section 457 plans and 2) determining whether a primary government is financially accountable for a potential component unit were implemented for fiscal year 2022. The implementation of GASB Statement No. 97 did not have an effect on the financial statements of the School District.

#### **Note 16 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency continues. During fiscal year 2022, the School District received COVID-19 funding. The financial impact of COVID-19 and the continuing recovery measures will impact subsequent periods of the School District. The impact on the School District's future operating costs, revenues, and additional recovery from funding, either federal or state, cannot be estimated.

#### Note 17 – Subsequent Event

For fiscal year 2023, the Board of Electors passed a new tax levy on November 8, 2022, that will be placed upon the 2022 tax list and duplicate, for first collection in the calendar year 2023. Pursuant to Section 5705.21 of the Ohio Revised Code, this Board, has determined the necessity to levy additional tax for the benefit of the Northern Local School District for the purpose of current expenses at a rate not exceeding four and three-quarter (4.75) mills for each one dollar (\$1.00) of valuation, which amounts to forty-seven and one-half cents (\$0.475) for each one hundred dollars (\$100.00) of valuation, for a continuing period of time, commencing in 2022, first due in calendar year 2023. The Perry County Auditor has certified the total current tax valuation of Northern Local School District \$407,566,650 and the dollar amount of revenue that would be generated by the proposed levy annually \$1,886,000.

### NORTHERN LOCAL SCHOOL DISTRICT PERRY COUNTY

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

FEDERAL GRANTOR Pass Through Grantor	Federal AL	Pass Through Entity Identifying	Total Federal
Program / Cluster Title	Number	Number	Expenditures
U.S. DEPARTMENT OF AGRICULTURE			
Passed Through Ohio Department of Education:			
Child Nutrition Cluster:			
Non-Cash Assistance (Food Distribution):			
School Breakfast Program	10.553	N/A	\$34,393
National School Lunch Program	10.555	N/A	45,591
Non-Cash Assistance (Food Distribution) Subtotal	10.000		79,984
Non-outin tosistanos (1 odd Bistribution) odbiotal		_	70,001
Cash Assistance:			
School Breakfast Program	10.553	N/A	589,986
COVID-19 National School Lunch Program	10.555	N/A	42,169
National School Lunch Program	10.555	N/A	922,032
Cash Assistance Subtotal		=	1,554,187
		_	
Total Child Nutrition Cluster:			1,634,171
Total U.S. Department of Agriculture		_	1,634,171
		_	
U.S. DEPARTMENT OF EDUCATION			
Passed Through Ohio Department of Education:			
Title I Grants to Local Educational Agencies	84.010	N/A	360,071
Special Education Cluster:			
Special Education Grants to States	84.027	N/A	444,332
Special Education Preschool Grants	84.173	N/A	8,610
Total Special Education Cluster		_	452,942
Twenty-First Century Community Learning Centers	84.287	N/A	428,822
Supportive Effective Instruction State Grant	84.367	N/A	63,734
Student Support and Academic Enrichment Program	84.424	N/A	30,747
COVID-19 Elementary and Secondary School Relief Fund - ESSER II	84.425D	N/A	7,692
COVID-19 Elementary and Secondary School Relief Fund - ARP ESSER	84.425U	N/A	1,479,315
COVID-19 Elementary and Secondary School Relief Fund - ARP Homeless II	84.425U	N/A	6,710
Total Elementary and Secondary School Emergency Relief Fund		_	1,493,717
Total II S. Department of Education			2 020 022
Total U.S. Department of Education		-	2,830,033
Total Expenditures of Federal Awards			\$4,464,204
Total Experiation of Leadin Awards		=	ψ <del>4,404,204</del>

The accompanying notes are an integral part of this schedule.

#### NORTHERN LOCAL SCHOOL DISTRICT PERRY COUNTY

## NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR § 200.510(b)(6) FOR THE FISCAL YEAR ENDED JUNE 30, 2022

#### **NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the School District under programs of the federal government for the fiscal year ended June 30, 2022. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School District.

#### NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

#### NOTE C - INDIRECT COST RATE

The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### NOTE D - CHILD NUTRITION CLUSTER

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

#### NOTE E – FOOD DONATION PROGRAM

The School District reports commodities consumed on the Schedule at the fair value. The School District allocated donated food commodities to the respective program that benefited from the use of those donated food commodities.



## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Northern Local School District Perry County 8700 Sheridan Road NW Thornville, Ohio 43076

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Northern Local School District, Perry County, (the School District) as of and for the fiscal year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated January 25, 2023, wherein we noted the School District uses a special purpose framework other than generally accepted accounting principles.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Northern Local School District
Perry County
Independent Auditor's Report on Internal Control
Over Financial Reporting and on Compliance and Other Matters
Required by *Government Auditing Standards*Page 2

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings as item 2022-001.

#### School District's Response to Findings

Wilson, Shuma ESway Inc.

Government Auditing Standards requires the auditor to perform limited procedures on the School District's response to the finding identified in our audit and described in the accompanying corrective action plan. The School District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Newark, Ohio

January 25, 2023



#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Northern Local School District Perry County 8700 Sheridan Road NW Thornville, Ohio 43076

To the Board of Education:

#### **Report on Compliance for the Major Federal Program**

#### Opinion on Each Major Federal Program

We have audited Northern Local School District's (the School District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on the School District's major federal programs for the fiscal year ended June 30, 2022. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, the Northern Local School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each major federal program for the fiscal year ended June 30, 2022.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

The School District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the School District's federal programs.

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#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

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Independent Auditor's Report on Compliance with Requirements
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Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Newark, Ohio

January 25, 2023

Wilson Shanna ESmy Su.

### NORTHERN LOCAL SCHOOL DISTRICT PERRY COUNTY

#### SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2022

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified	
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No	
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No	
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes	
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No	
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No	
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified	
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No	
(d)(1)(vii)	Major Programs (list):	Child Nutrition Cluster Elementary and Secondary School Emergency Relief Fund - #84.425D & 84.425U	
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$750,000 Type B: all others	
(d)(1)(ix)	Low Risk Auditee under 2 CFR §200.520?	No	

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2022-001**

#### **Noncompliance**

Ohio Rev. Code §117.38 provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office.

Ohio Admin. Code § 117-2-03(B), which further clarifies the requirements of Ohio Rev. Code § 117.38, requires the School District to file annual financial reports which are prepared using generally accepted accounting principles (GAAP).

#### NORTHERN LOCAL SCHOOL DISTRICT PERRY COUNTY

#### SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2022

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2022-001 (Continued)**

#### **Noncompliance (Continued)**

The School District prepared financial statements that, although formatted similar to financial statements prescribed by the Governmental Accounting Standards Board, report on the cash basis of accounting, rather than GAAP. The accompanying financial statements and notes omit certain assets, liabilities, deferred inflows/outflows of resources, fund equities/net position, and disclosures that, while presumed material, cannot be determined at this time.

Pursuant to Ohio Rev. Code § 117.38 the School District may be fined and subject to various other administrative remedies for its failure to file the required financial report. Failure to report on a GAAP basis compromises the School District's ability to evaluate and monitor the overall financial condition of the School District. To help provide the users with more meaningful financial statements, the School District should prepare its annual financial statements according to generally accepted accounting principles.

Officials' Response: See Corrective Action Plan.

3. FINDINGS FOI	R FEDERAL AWARDS	

None.



# Northern Local Schools

Administrative Offices 8700 Sheridan Road NW Thornville, Ohio 43076 Phone: (740) 743-1303 Fax: (740) 743-3301

Website: http://www.nlsd.k12.oh.us

#### Superintendent

Angela Gussler

Treasurer

Elizabeth Clark

(740) 743-1623

**Curriculum Director** 

Clinton Rhodes

**EMIS/Special Education** 

Kelly Wright

**Technology Coordinator** 

Chris Hill

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Sheridan Middle School

Ed Wolfel, Principal

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Lori, Tussing, Principal (740) 659-2209

**Somerset Elementary** 

Amy VanBalen, Principal

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Thornville Elementary

Jay Hickman, Principal (740) 246-6636

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Dale Factor, Supervisor

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**Director of Transportation** 

Lisa Wells

(740) 743-1533

**Board Members** 

Dale DeRolph

Nancy Fox

Patrick Hogan

Megan Miller

**Sharon Cains** 

#### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS 2 CFR 200.511(b) JUNE 30, 2022

Finding Number	Finding Summary	Status	Additional Information
2021-001	Material noncompliance citation with Ohio Revised Code Section 117.137 and Ohio Administrative Code Section 117-2-03(b) for not preparing the annual financial report pursuant to generally accepted accounting principles. The District has always reported following the cash basis.	Not Corrected	District determined expenditures for this is not justifiable. Re- issued as Finding 2022-001.
2021-002	Material noncompliance citation with Ohio Revised Code Section 5705.10(I) for having negative fund balances. This finding was first reported in the fiscal year 2011 audit.	Corrective Action Taken and Finding is Fully Corrected	
2021-003	Material noncompliance citation with Ohio Revised Code Section 9.833 for not having the minimum required reserve to cover potential cost of health care. The finding was first reported in the fiscal year 2017 audit.	Corrective Action Taken and Finding is Fully Corrected	
2021-004	Material weakness and noncompliance with Ohio Revised Code Section 133.24(D) for repayment of debt from the Permanent Improvement Fund rather than the General Fund which reports tax levy receipts for such repayment.	Corrective Action Taken and Finding is Fully Corrected	



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#### CORRECTIVE ACTION PLAN 2 CFR § 200.511(c) JUNE 30, 2022

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2022-001	The School District has elected to not file annual reports on a generally accepted accounting principles basis due to the cost prohibitive nature of both the report and the additional audit fees.	N/A	Elizabeth Clark, Treasurer



#### NORTHERN LOCAL SCHOOL DISTRICT

#### **PERRY COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 4/6/2023

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370