

REGULAR AUDIT FOR THE YEARS ENDED DECEMBER 31, 2022 - 2021



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Board of Trustees Waterville Township 621 Farnsworth Rd Waterville, OH 43566

We have reviewed the *Independent Auditor's Report* of Waterville Township, Lucas County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2021 through December 31, 2022. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Waterville Township is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

November 03, 2023



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INDEPENDENT AUDITOR'S REPORT

Waterville Township Lucas County 621 Farnsworth Road Waterville, Ohio 43566

To the Board of Trustees:

Report on the Audit of the Financial Statements

Unmodified and Adverse Opinions

We have audited the financial statements of the Waterville Township, Lucas County, Ohio (the Township), which comprises the cash balances, receipts and disbursements for each governmental fund type as of and for the years ended December 31, 2022 and 2021, and the related notes to the financial statements.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements for each governmental fund type as of and for the years ended December 31, 2022 and 2021, and the related notes to the financial statements, in accordance with the financial reporting provisions which Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit, described in Note 2.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* section of our report, the accompanying financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township, as of December 31, 2022 and 2021, or the changes in financial position thereof for the years then ended.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Township, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Marietta, OH St. Clairsville, OH Cambridge, OH Wheeling, WV Vienna, WV

Waterville Township Lucas County Independent Auditor's Report Page 2

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the financial statements are prepared by the Township on the basis of the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 2 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Township's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to
 fraud or error, and design and perform audit procedures responsive to those risks. Such
 procedures include examining, on a test basis, evidence regarding the amounts and disclosures in
 the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures
 that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
 effectiveness of the Township's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Township's ability to continue as a going concern for a reasonable period of time.

Waterville Township Lucas County Independent Auditor's Report Page 3

Auditor's Responsibilities for the Audit of the Financial Statements (Continued)

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 15, 2023, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Township's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

Perry & Associates

Certified Public Accountants, A.C.

Very Marciales CAS A. C.

Marietta, Ohio

August 15, 2023

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2022

	General		Special Revenue		Capital Projects		Combined Total
Cash Receipts							
Property and Other Local Taxes	\$	14,832	\$ 988,930	\$	-	\$	1,003,762
Licenses, Permits and Fees		14,292	-		-		14,292
Fines and Forfeitures		-	1,594		-		1,594
Intergovernmental		108,457	321,071		-		429,528
Special Assessments		-	19,219		-		19,219
Earnings on Investments		2,192	1,090		15		3,297
Miscellaneous		280	 21,240		61,598		83,118
Total Cash Receipts		140,053	 1,353,144		61,613		1,554,810
Cash Disbursements							
Current:							
General Government		88,478	30,556		-		119,034
Public Safety		12,274	906,942		-		919,216
Public Works		1,846	117,267		-		119,113
Health		222	-		-		222
Capital Outlay			 103,589		35,389		138,978
Total Cash Disbursements		102,820	 1,158,354		35,389		1,296,563
Net Change in Fund Cash Balances		37,233	194,790		26,224		258,247
Fund Cash Balances, January 1		269,355	1,793,506		259		2,063,120
Fund Cash Balances, December 31	\$	306,588	\$ 1,988,296	\$	26,483	\$	2,321,367

Lucas County
Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 1 – Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Waterville Township, Lucas County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services. The Township contracts with the City of Waterville and the Village of Whitehouse to provide fire services and emergency medical services.

Joint Ventures, Jointly Governed Organizations, and Public Entity Risk Pool

The Township participates in jointly governed organizations, joint ventures, and a public entity risk pool. Notes 11, 12, and 13 to the financial statements provide additional information for these entities. The Township's management believes these financial statements present all activities for which the Township is financially accountable.

Note 2 - Summary of Significant Accounting Policies

Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements, and changes in fund balances (regulatory cash basis) for all governmental fund types, which is organized on a fund type basis.

Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

General Fund The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

Road and Bridge Fund - The road and bridge fund receive property tax money for the construction, maintenance and repair of roads and bridges within the Township.

Police District Fund - The police district fund receives property tax money to pay for police protection in the unincorporated area of the Township.

Fire District Fund – The fire district fund receives property tax money to pay for fire services and emergency medical services within the Township. There is an agreement with the Township and the City of Waterville and the Village of Whitehouse for these services.

Gas Tax Fund - The gas tax fund accounts for and reports that portion of the State gasoline tax restricted for maintenance and repair of roads within the Township.

Lucas County
Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 2 – Summary of Significant Accounting Policies (Continued)

Motor Vehicle License Tax Fund - The motor vehicle license tax fund accounts for and reports that portion of motor vehicle license registration fees restricted for maintenance and repair of roads within the Township.

Garbage & Waste Disposal Fund - The garbage and waste disposal fund receive property tax money for the garbage and waste services within the Township.

Local Fiscal Recovery Fund - The Township received funds from the State of Ohio Treasurer. These funds do have some limitations on the use of the funds.

Capital Projects Fund – This fund accounts for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Township had the following significant capital project fund:

Miscellaneous Capital Projects Fund - The Township received bank interest. The proceeds are restricted for capital improvement.

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C) permit.

Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations. Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

Estimated Resources. Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

Encumbrances. The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. The Township did not encumber all commitments required by Ohio law. Management has included audit adjustments in the accompanying budgetary presentations for material items that should have been encumbered.

Lucas County
Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 2 – Summary of Significant Accounting Policies (Continued)

A summary of 2022 budgetary activity appears in Note 3.

Deposits and Investments

The Township's accounting basis includes an investment bearing checking account.

Capital Assets

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

Nonspendable - The Township classifies assets as nonspendable when legally or contractually required to maintain the amounts intact. For regulatory purposes, nonspendable fund balance includes unclaimed monies that are required to be held for five years before they may be utilized by the Township and the nonspendable portion of the corpus in permanent funds.

Restricted - Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed - Trustees can commit amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned - Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end.

Unassigned - Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Lucas County
Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 2 – Summary of Significant Accounting Policies (Continued)

For regulatory purposes, limited disclosure related to fund balance is included in Note 14.

Note 3 - Budgetary Activity

Budgetary activity for the year ending 2022 follows:

2022 Budgeted vs. Actual Receipts

Fund Type	Budgeted Receipts		Actual Receipts		Variance		
General	\$ 120,000	\$	140,053	\$	20,053		
Special Revenue	1,259,900		1,353,144		93,244		
Capital Projects	64,505		61,613		(2,892)		
Total	\$ 1,444,405	\$	1,554,810	\$	110,405		

2022 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority		E	Budgetary Expenditures	Variance		
General	\$	170,026	\$	102,953	\$	67,073	
Special Revenue		1,591,477		1,169,902		421,575	
Capital Projects		64,759		35,389		29,370	
Total	\$	1,826,262	\$	1,308,244	\$	518,018	

Note 4 – Deposits and Investments

To improve cash management, cash received by the Township is pooled. Monies for all funds are maintained in this pool. The Ohio Revised Code prescribes allowable deposits and investments. A summary of the Township's deposit and investment accounts are as follows:

	2022
Demand deposits	\$2,321,367
Total deposits	\$2,321,367

The Township does not use a separate payroll clearing account. The expenditures included in the accompanying financial statements reflect net payroll plus remitted payroll withholdings. At December 31, 2022, the Township is holding \$7,434 in unremitted employee payroll withholdings.

Deposits

Deposits are insured by the Federal Deposit Insurance Corporation or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Lucas County
Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 5 - Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31.

If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property and for billing, collecting, and distributing all property taxes on behalf of the Township.

Note 6 - Risk Management

Workers' Compensation

Workers' Compensation coverage is provided by the State of Ohio. The Township pays the State Workers' Compensation System a premium based on a rate of \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Risk Pool Membership

The Township is a member of the Ohio Township Association Risk Management Authority (the Pool). The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool may make supplemental assessments if the experience of the overall pool is unfavorable. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- · Equipment breakdown

The Pool reported the following summary of actuarially-measured liabilities and the assets available to pay those liabilities as of December 31:

	2022
Cash and investments	\$32,288,098
Actuarial liabilities	\$9,146,434

Lucas County
Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 6 - Risk Management (Continued)

Health Insurance

Health insurance coverage is an employee benefit. Failing to insure health coverage is a risk for employees, not a direct risk to a township. All benefits are available upon hire. Dental benefits are provided thru Delta Dental. This annual contract begins January 1st. The employee pays 100% of their dental premium thru payroll deductions. Medical Insurance, Life Insurance and Accidental Death and Dismemberment are offered thru Medical Mutual of Ohio. A change was made this year to the Medical Insurance Benefits. The annual contract period changed from February 1st to May 1st. From January 2022 thru May 1st, the benefits are paid 100% by the township. Beginning May 1st, 2022, the employee pays 10% of the medical premium and the Township pays 90% of the medical premium.

Note 7 - Defined Benefit Pension Plans

Ohio Public Employees Retirement System

Township employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% or 13% (full time police) of their gross salaries, and the Township contributed an amount equaling 14% or 18.10% (full time police) of participants' gross salaries. The Township has paid all contributions required through December 31, 2022.

Note 8 - Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2022. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2022.

Effective January 1, 2022, OPERS discontinued the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses.

Note 9 - Operating Leases

In 2020, the Township entered into an operating lease agreement with Hanifan Obenauf Robinson Investment (HOR) for space for the Police Department. The term of the lease is February 1, 2020 through January 31, 2025. Rent is set at \$1,400 per month for the first two years (February 01, 2020 thru January 31, 2022), \$1,496.15 per month for year three (February 01, 2022 thru January 31, 2023), \$1,546.77 per month for year four (February 01, 2023 thru January 31, 2024), and finally \$1,599.16 per month for the fifth year (February 01, 2024 thru January 31, 2025) under this agreement. The Township disbursed \$16,800 to pay lease costs for the year ended December 31, 2022.

Lucas County
Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 9 - Operating Leases (Continued)

In March 2018, the Township entered into a contract with Perry Pro with financing thru US Bank for a Copier. The monthly term of this contract rate was 60 months. The Commencement date was March 31, 2018 with a Maturity date of March 31, 2023.

Note 10 - Contingent Liabilities

The Township police department was under investigation by the Department of Labor in Year 2021. Although management cannot presently determine the outcome of the investigation, management believes the range of financial exposure to the Township is between \$0 and \$6,000. This is continuing from the Year Ending December 31, 2021.

In the Year Ending December 31, 2022, the very first billing for the 911 call center was issued to Townships, Cities and Villages. This billing is based on prior calling reports. These reports have errors. Trustees are asking the 911 board to work with the Township in this matter. The Call Center Invoice was \$51,568.22 and due December 1st, 2022.

Note 11 - Joint Ventures

Waterville Township entered into a joint economic development districts (JEDD) agreement with the Village of Whitehouse. The JEDD is wholly situated within the township. The purpose of this agreement is to facilitate economic development by creating and preserving employment opportunities within the respective JEDD.

Waterville Township entered into a Fire Cooperation Agreement with the City of Waterville and the Village of Whitehouse. This agreement is to provide the necessary fire protection and emergency services within the area. Funds for this protection come from property taxes. fire protection within the area. Funds for this protection come from property taxes.

Note 12 – Jointly Governed Organizations

Waterville Township entered into the Fallen Timbers Union Cemetery District with the City of Waterville and the Village of Whitehouse. The purpose of this District is to care for the cemeteries within the respective entities. Each government has a representative on the Cemetery District Board.

Note 13 - Public Entity Risk Pool

The Township participates in Ohio Township Risk Management Authority (OTARMA) which provides property and casualty coverage for its members and is a public entity risk pool. This is a governmental risk-sharing pool wherein its members consist solely of Ohio townships. OTARMA was formed in March 1987 to make liability and property insurance coverages available to Ohio townships at affordable and stable prices. The stated purpose of OTARMA is to provide its members with broader coverage than is available in the conventional insurance marketplace and provide stable pricing and continuous coverage that allows members to accurately budget over a long period of time.

Lucas County
Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 14 - Fund Balances

Included in fund balance are amounts the Township cannot spend, including the balance of unclaimed monies, which cannot be spent for five years and the unexpendable corpus of the permanent funds. Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilities effective cash planning and control. At year end the balances of these amounts were as follows:

			5	Special			
Fund Balances	General		R	levenue	Total		
Outstanding Encumbrances	\$	133	\$	11,548	\$	11,681	
Total	\$	133	\$	11,548	\$	11,681	

The fund balance of special revenue funds is either restricted or committed. The fund balance of capital projects funds is restricted, committed, or assigned. These restricted, committed, and assigned amounts in the special revenue and capital projects would include the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

Note 15 - COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID- 19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency continues. During 2022, the Township received COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the Township. The impact on the Township's future operating costs, revenues, and recovery cannot be estimated.

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2021

	(General		Special Revenue		apital ojects		Combined Total
Cash Receipts	ď	10.710	φ	049 440	ď		ф	060 961
Property and Other Local Taxes Licenses, Permits and Fees	\$	12,719 17,956	\$	948,142	\$	-	\$	960,861 17,956
Fines and Forfeitures		17,930		2,220		_		2,220
Intergovernmental		186,532		310,864		_		497,396
Special Assessments		-		18,751		_		18,751
Earnings on Investments		1,675		856		_		2,531
Miscellaneous		178		27,722				27,900
Total Cash Receipts		219,060		1,308,555		_		1,527,615
Cash Disbursements Current:								
General Government		126,439		_		_		126,439
Public Safety		11,580		719,931		_		731,511
Public Works		1,508		98,642		_		100,150
Health		182		2,059				2,241
Total Cash Disbursements		139,709		820,632				960,341
Excess of Receipts Over (Under) Disbursements		79,351		487,923				567,274
Other Financing Receipts (Disbursements) Sale of Capital Assets				102,652				102,652
Total Other Financing Receipts (Disbursements)		_		102,652				102,652
Net Change in Fund Cash Balances		79,351		590,575		-		669,926
Fund Cash Balances, January 1		190,004		1,202,931		259		1,393,194
Fund Cash Balances, December 31	\$	269,355	\$	1,793,506	\$	259	\$	2,063,120

Lucas County
Notes to the Financial Statements
For the Year Ended December 31, 2021

Note 1 – Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Waterville Township, Lucas County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services. The Township contracts with the City of Waterville and the Village of Whitehouse to provide fire services and emergency medical services.

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Note 2 - Summary of Significant Accounting Policies

Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements, and changes in fund balances (regulatory cash basis) for all governmental fund types, which is organized on a fund type basis.

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The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

General Fund The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

Road and Bridge Fund - The road and bridge fund receive property tax money for the construction, maintenance and repair of roads and bridges within the Township.

Police District Fund - The police district fund receives property tax money to pay for police protection in the unincorporated area of the Township.

Gas Tax Fund - The gas tax fund accounts for and reports that portion of the State gasoline tax restricted for maintenance and repair of roads within the Township.

Motor Vehicle License Tax Fund - The motor vehicle license tax fund accounts for and reports that portion of motor vehicle license registration fees restricted for maintenance and repair of roads within the Township.

Lucas County
Notes to the Financial Statements
For the Year Ended December 31, 2021

Note 2 – Summary of Significant Accounting Policies (Continued)

Capital Projects Fund – This fund accounts for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Township had the following significant capital project fund:

Miscellaneous Capital Projects Fund - The Township received bank interest. The proceeds are restricted for capital improvement.

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C) permit.

Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations. Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

Estimated Resources. Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

Encumbrances. The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. The Township did not encumber all commitments required by Ohio law. Management has included audit adjustments in the accompanying budgetary presentations for material items that should have been encumbered.

A summary of 2021 budgetary activity appears in Note 3.

Deposits and Investments

The Township's accounting basis includes an investment bearing checking account.

Capital Assets

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Lucas County
Notes to the Financial Statements
For the Year Ended December 31, 2021

Note 2 – Summary of Significant Accounting Policies (Continued)

Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

Nonspendable - The Township classifies assets as nonspendable when legally or contractually required to maintain the amounts intact. For regulatory purposes, nonspendable fund balance includes unclaimed monies that are required to be held for five years before they may be utilized by the Township and the nonspendable portion of the corpus in permanent funds.

Restricted- Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed - Trustees can commit amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned - Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end.

Unassigned - Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

For regulatory purposes, limited disclosure related to fund balance is included in Note 14.

Lucas County
Notes to the Financial Statements
For the Year Ended December 31, 2021

Note 3 - Budgetary Activity

Budgetary activity for the year ending 2021 follows:

2021 Budgeted vs. Actual Receipts

		Budgeted		Actual		_	
Fund Type	Receipts			Receipts	Variance		
General	\$	110,376	\$	219,060	\$	108,684	
Special Revenue		1,143,060		1,411,207		268,147	
Total	\$	1,253,436	\$	1,630,267	\$	376,831	

2021 Budgeted vs. Budgetary Basis Expenditures

Fund Type	Appropriation Authority		Budgetary penditures	Variance		
General	\$	304,409	\$ 141,374	\$	163,036	
Special Revenue		2,341,962	842,830		1,499,132	
Capital Projects		259	-		259	
Total	\$	2,646,630	\$ 984,203	\$	1,662,427	

Note 4 – Deposits and Investments

To improve cash management, cash received by the Township is pooled. Monies for all fund are maintained in this pool. The Ohio Revised Code prescribes allowable deposits and investments. A summary of the Township's deposit and investment accounts are as follows:

	2021
Demand deposits	\$2,063,120
Total deposits	\$2,063,120

2021

The Township does not use a separate payroll clearing account. The expenditures included in the accompanying financial statements reflect net payroll plus remitted payroll withholdings. At December 31, 2021, the Township is holding \$5,431 in unremitted employee payroll withholdings.

Deposits

Deposits are insured by the Federal Deposit Insurance Corporation or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Lucas County
Notes to the Financial Statements
For the Year Ended December 31, 2021

Note 5 - Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31.

If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property and for billing, collecting, and distributing all property taxes on behalf of the Township.

Note 6 - Risk Management

Workers' Compensation

Workers' Compensation coverage is provided by the State of Ohio. The Township pays the State Workers' Compensation System a premium based on a rate of \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Risk Pool Membership

The Township is a member of the Ohio Township Association Risk Management Authority (the Pool). The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool may make supplemental assessments if the experience of the overall pool is unfavorable. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of actuarially-measured liabilities and the assets available to pay those liabilities as of December 31:

	2021
Cash and investments	\$34,880,599
Actuarial liabilities	\$10,601,444

Lucas County
Notes to the Financial Statements
For the Year Ended December 31, 2021

Note 6 - Risk Management (Continued)

Health Insurance

Health insurance coverage is an employee benefit; failing to insure health coverage is a risk for employees, not a direct risk to a township. All benefits are available upon hire. Dental benefits are provided thru Delta Dental. This annual contract begins January 1st. The employee pays 100% of their dental premium thru payroll deductions. Medical Insurance, Life Insurance and Accidental Death and Dismemberment are offered thru Medical Mutual of Ohio. This annual contract begins February 1st. These benefits are paid by the township.

Note 7 - Defined Benefit Pension Plans

Ohio Public Employees Retirement System

Township employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% or 13% (full time police) of their gross salaries, and the Township contributed an amount equaling 14% or 18.10% (full time police) of participants' gross salaries. The Township has paid all contributions required through December 31, 2021.

Note 8 - Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2021. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2021.

Note 9 - Operating Leases

In 2020, the Township entered into an operating lease agreement with Hanifan Obenauf Robinson Investment (HOR) for space for the Police Department. The term of the lease is February 1, 2020 through January 31, 2025. Rent is set at \$1,400 per month for the first two years (February 01, 2020 thru January 31, 2022), \$1,496.15 per month for year three (February 01, 2022 thru January 31, 2023), \$1,546.77 per month for year four (February 01, 2023 thru January 31, 2024), and finally \$1599.16 per month for the fifth year (February 01, 2024 thru January 31, 2025) under this agreement. The Township disbursed \$16,800 to pay lease costs for the year ended December 31, 2021.

In March 2018, the Township entered into a contract with Perry Pro with financing thru US Bank for a Copier. The monthly term of this contract rate was 60 months. The Commencement date was March 31, 2018 with a Maturity date of March 31, 2023.

Lucas County
Notes to the Financial Statements
For the Year Ended December 31, 2021

Note 10 - Contingent Liabilities

The Township police department is currently under investigation by the Department of Labor. Although management cannot presently determine the outcome of the investigation, management believes the range of financial exposure to the Township is between \$0 and \$6,000.

Note 11 - Joint Ventures

Waterville Township entered into a joint economic development districts (JEDD) agreement with the Village of Whitehouse. The JEDD is wholly situated within the township. The purpose of this agreement is to facilitate economic development by creating and preserving employment opportunities within the respective JEDD.

Waterville Township entered into a Fire Cooperation Agreement with the City of Waterville and the Village of Whitehouse. This agreement is to provide the necessary fire protection and emergency services within the area. Funds for this protection come from property taxes. fire protection within the area. Funds for this protection come from property taxes.

Note 12 – Jointly Governed Organizations

Waterville Township entered into the Fallen Timbers Union Cemetery District with the City of Waterville and the Village of Whitehouse. The purpose of this District is to care for the cemeteries within the respective entities. Each government has a representative on the Cemetery District Board.

Note 13 - Public Entity Risk Pool

The Township participates in Ohio Township Risk Management Authority (OTARMA) which provides property and casualty coverage for its members and is a public entity risk pool. This is a governmental risk-sharing pool wherein its members consist solely of Ohio townships. OTARMA was formed in March 1987 to make liability and property insurance coverages available to Ohio townships at affordable and stable prices. The stated purpose of OTARMA is to provide its members with broader coverage than is available in the conventional insurance marketplace and provide stable pricing and continuous coverage that allows members to accurately budget over a long period of time.

Note 14 - Fund Balances

Included in fund balance are amounts the Township cannot spend, including the balance of unclaimed monies, which cannot be spent for five years and the unexpendable corpus of the permanent funds. Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilities effective cash planning and control. At year end the balances of these amounts were as follows:

	Special					
Fund Balances	General		Revenue		Total	
Outstanding Encumbrances	\$	1,665	\$	22,198	\$	23,863
Total	\$	1,665	\$	22,198	\$	23,863

Lucas County
Notes to the Financial Statements
For the Year Ended December 31, 2021

Note 14 – Fund Balances (Continued)

The fund balance of special revenue funds is either restricted or committed. The fund balance of capital projects funds is restricted, committed, or assigned. These restricted, committed, and assigned amounts in the special revenue and capital projects would include the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

Note 15 - COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June 2021 while the national state of emergency continues. During 2021, the Township received COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the Township. The impact on the Township's future operating costs, revenues, and recovery cannot be estimated.



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Waterville Township Lucas County 621 Farnsworth Road Waterville, Ohio 43566

To the Board of Trustees:

We have audited, in accordance the with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the cash balances, receipts, and disbursements for each governmental fund type as of and for the years ended December 31, 2022 and 2021 and the related notes to the financial statements of the Waterville Township, Lucas County, (the Township) and have issued our report thereon dated August 15 2023, wherein we noted the Township followed financial reporting provisions Ohio Rev. Code § 117.38 and Ohio Admin. Code 117-2-03(C) permit.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Township's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, we do not express an opinion on the effectiveness of the Township's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Township's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of audit findings as 2022-001 that we consider to be a material weakness.

Marietta, OH St. Clairsville, OH Cambridge, OH Wheeling, WV Vienna, WV

Waterville Township
Lucas County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
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Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Township's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Government's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the Government's response to the finding identified in our audit and described in the accompanying schedule of audit findings. The Government's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Perry and Associates

Certified Public Accountants, A.C.

Lerry & associates CAPS A. C.

Marietta, Ohio

August 15, 2023

SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2022-001

Material Weakness

Financial Reporting

Accurate financial reporting is the responsibility of the Fiscal Officer and is essential to ensure information provided to the readers of the financial statements is accurate. The following errors with the Township's annual financial report were noted:

• Three sale of equipment receipts were classified as miscellaneous instead of sale of fixed asset in 2021.

Not posting receipts accurately resulted in the financial statements requiring reclassifications. The financial statements reflect all reclassifications.

The following reclassification was inconsequential to the overall financial statements of the Township for December 31, 2022 and 2021 and was not posted to the financial statements or ledgers:

• Two sale of equipment receipts were classified as miscellaneous instead of sale of fixed asset in 2021.

To help ensure accuracy and reliability in the financial reporting process, we recommend management perform a detailed review of its draft financial statements. Such review should include procedures to ensure that all sources of revenues are properly identified and classified on the financial statements.

Officials' Response – The Fiscal Officer of January-November 2021 is no longer at the Township. The new FO calls the Auditor of the State to assist with these rare/unusual entries.

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021

Finding Number	Finding Summary	Status	Additional Information
2020-001	Financial Reporting	Not Corrected	Repeated as Finding 2022-001
2020-002	Ohio Revised Code Section 507.09 and 505.24(D)	Partially Corrected	Moved to Management Letter





LUCAS COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 11/16/2023

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370