# **CITY OF ENGLEWOOD**

MONTGOMERY COUNTY, OHIO

SINGLE AUDIT

FOR THE YEAR ENDED DECEMBER 31, 2023





65 East State Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov 800-282-0370

City Council City of Englewood 333 West National Road Englewood, Ohio 45322

We have reviewed the *Independent Auditors' Report* of the City of Englewood, Montgomery County, prepared by Julian & Grube, Inc., for the audit period January 1, 2023 through December 31, 2023. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Englewood is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

September 17, 2024



### TABLE OF CONTENTS

	<u>PAGE</u>
Independent Auditor's Report.	1 - 3
Management's Discussion and Analysis.	5 - 19
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position	21
Statement of Activities	22 - 23
Fund Financial Statements:	
Balance Sheet - Governmental Funds	24 - 25
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities	27
Statement of Revenues, Expenditures and Changes in Fund	21
Balances - Governmental Funds	28 - 29
Reconciliation of the Statement of Revenues, Expenditures and Changes	
in Fund Balances of Governmental Funds to the Statement of Activities	30
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) -	
General Fund	31
Fire and Rescue Fund	32
Police Fund	33
Street Fund	34
Statement of Net Position - Proprietary Funds	35
Net Position - Proprietary Funds	36
Statement of Cash Flows - Proprietary Funds	37 - 38
Statement of Fiduciary Net Position - Fiduciary Fund	39
Statement of Changes in Fiduciary Net Position - Fiduciary Fund	40
Notes to the Basic Financial Statements	41 - 93
Required Supplementary Information:	
Schedule of the City's Proportionate Share of the Net Pension Liability/Net Position Asset:	
Ohio Public Employees Retirement System (OPERS)	96 - 97
Ohio Police and Fire (OP&F) Pension Fund	98 - 99
Schedule of City Pension Contributions: Ohio Public Employees Retirement System (OPERS)	100 - 101
Ohio Police and Fire (OP&F) Pension Fund	100 - 101
Schedule of the City's Proportionate Share of the Net OPEB Liability/Net OPEB Asset:	
Ohio Public Employees Retirement System (OPERS)	104 - 105
Ohio Police and Fire (OP&F) Pension Fund	106 - 107
Schedule of City OPEB Contributions: Ohio Public Employees Retirement System (OPERS)	108 - 109
Ohio Police and Fire (OP&F) Pension Fund	110 - 111
Notes to the Required Supplementary Information	112 – 115
Supplementary Information:	
Schedule of Expenditures of Federal Awards	116
Notes to the Schedule of Expenditures of Federal Awards 2 CFR § 200.510(b)(6)	117
	11/
Independent Auditor's Report on Internal Control Over Financial Reporting and on	
Compliance and Other Matters Based on an Audit of Financial Statements Performed	110 110
in Accordance With Government Auditing Standards	118 - 119
Independent Auditor's Report on Compliance for Each Major Federal Program and on	
Internal Control Over Compliance Required by the Uniform Guidance	120 - 122
Schedule of Findings 2 CFR § 200.515	123
	143





333 County Line Road, West Westerville, OH 43082 614-846-1899

jginc.biz

#### **Independent Auditors' Report**

City of Englewood Montgomery County 333 West National Road Englewood, Ohio 45322

To the Members of the City Council and Mayor:

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Englewood, Montgomery County, Ohio, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City of Englewood's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Englewood, as of December 31, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison for the General, Fire and Rescue, Police, and Street funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the City of Englewood and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

City of Englewood Montgomery County Independent Auditor's Report

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Englewood's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Englewood's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Englewood's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

City of Englewood Montgomery County Independent Auditor's Report

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and schedules of net pension and other post-employment benefit assets and liabilities and pension and other post-employment benefit contributions, listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Englewood's basic financial statements. The accompanying schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 20, 2024 on our consideration of the City of Englewood's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Englewood's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City of Englewood's internal control over financial reporting and compliance.

Julian & Grube, Inc.

Julian & Krube, Elne.

June 20, 2024



# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

The management's discussion and analysis of the City of Englewood's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2023. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

#### **Financial Highlights**

Key financial highlights for 2023 are as follows:

- The total net position of the City decreased \$3,136,302. Net position of governmental activities decreased \$3,774,261 or 9.89% from 2022's net position and net position of business-type activities increased \$637,959 or 2.75% from 2022's net position.
- ➤ General revenues accounted for \$14,223,549 or 77.91% of total governmental activities revenue. Program specific revenues accounted for \$4,032,389 or 22.09% of total governmental activities revenue.
- ➤ The City had \$22,030,199 in expenses related to governmental activities; \$4,032,389 of these expenses were offset by program specific charges for services, grants or contributions. The remaining expenses of the governmental activities of \$17,997,810 were offset by general revenues (primarily property taxes, income taxes and unrestricted grants and entitlements) of \$14,223,549.
- The general fund had revenues and other financing sources of \$12,026,216 in 2023. This represents an increase of \$835,006 from 2022. The expenditures and other financing uses of the general fund, which totaled \$12,719,605 in 2023, represent an increase of \$22,929 from 2022. The net decrease in fund balance for the general fund was \$693,389 or 10.94% less than the 2022 fund balance.
- The fire and rescue fund had revenues and other financing sources of \$4,823,086 in 2023. This represents an increase of \$1,057,979 from 2022 revenues and other sources. The expenditures of the fire and rescue fund, which totaled \$4,571,087 in 2023, increased \$979,849 from 2022. State grant revenue partially offset capital acquisitions, and EMS service revenue offset the cost of increased staffing. The net increase in fund balance for the fire and rescue fund was \$251,999 or 41.41%.
- The police fund had revenues and other financing sources of \$4,366,413 in 2023. This represents an increase of \$3,862,752 from 2022 revenues and other sources. The expenditures of the police fund, which totaled \$3,907,024 in 2023, increased \$214,636 from 2022. The net increase in fund balance for the police fund was \$459,389 or 77.96%.
- The street fund had revenues and other financing sources of \$3,514,116 in 2023. This represents an increase of \$230,765 from 2022 revenues and other financing sources. The expenditures of the street fund, which totaled \$2,906,312 in 2023, decreased \$369,016 from 2022. The net increase in the fund balance for the street fund was \$633,430 or 31.71%.
- The capital improvement fund had revenues and other financing sources of \$1,754,204 in 2023. The expenditures of the capital improvement fund totaled \$3,640,048 in 2023. The net decrease in the fund balance for the capital improvement fund was \$1,885,844 or 28.67%.
- Net position for the business-type activities, which are made up of the water, sewer, and solid waste enterprise funds, increased in 2023 by \$637,959.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

➤ Budgetary information is presented for the general fund, fire and rescue fund, police fund, and street fund. In the general fund, the actual revenues and other financing sources came in \$1,102,646 more than they were in the final budget and actual expenditures and other financing uses were \$550,750 less than the amount in the final budget. Budgeted revenues and other financing sources as well as expenditures stayed the same from the original to the final budget.

#### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other non-major funds presented in total in one column.

### Reporting the City as a Whole

### Statement of Net Position and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2023?" The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows, liabilities, deferred inflows, revenues and expenses using the accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net position and changes in net position. This change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net position and the statement of activities, the City is divided into two distinct kinds of activities:

Governmental activities - Most of the City's programs and services are reported here including police, fire and rescue, street maintenance, capital improvements and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and state grants and other shared revenues.

Business-type activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's water, sewer, and solid waste operations are reported here.

The City's statement of net position and statement of activities can be found on pages 21-23 of this report.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

### Reporting the City's Most Significant Funds

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The analysis of the City's major governmental and proprietary funds begins on page 14.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund, fire and rescue fund, police fund, street fund, and capital improvement fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 24-34 of this report.

### Proprietary Funds

The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, and solid waste management functions. All of the City's enterprise funds are considered major funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions.

### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Custodial funds are the City's only fiduciary fund type.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's net pension liability/asset and net OPEB liability/asset, along with contributions to the pension systems.

### **Government-Wide Financial Analysis**

The statement of net position provides the perspective of the City as a whole. The table below provides a summary of the City's net position for 2023 compared to 2022.

			<b>Net Position</b>			
	2023 Governmental Activities	2022 Governmental Activities	2023 Business-type Activities	2022 Business-type Activities	2023 Total	2022 Total
Assets Current and other assets Capital assets, net	\$ 25,180,629 28,352,954	\$ 24,978,121 28,996,643	\$ 3,919,038 21,410,906	\$ 4,063,503 20,555,568	\$ 29,099,667 49,763,860	\$ 29,041,624 49,552,211
Total assets	53,533,583	53,974,764	25,329,944	24,619,071	78,863,527	78,593,835
<u>Deferred outflows</u>	10,276,083	7,441,584	350,334	118,647	10,626,417	7,560,231
Liabilities Current liabilities Long-term liabilities: Due within one year Net pension liability Net OPEB liability Other liabilities Total liabilities Deferred inflows	1,958,868 483,063 20,360,275 1,198,380 348,809 24,349,395 5,055,827	377,600 376,782 11,071,789 1,605,590 568,993 14,000,754 9,236,889	581,991 30,254 755,872 15,035 316,487 1,699,639 153,582	479,831 30,221 285,841 - 45,193 841,086 707,534	2,540,859 513,317 21,116,147 1,213,415 665,296 26,049,034 5,209,409	857,431 407,003 11,357,630 1,605,590 614,186 14,841,840 9,944,423
Net Position Investment in capital assets Restricted Unrestricted	27,164,145 3,608,989 3,631,310	28,994,603 3,004,461 6,179,641	20,898,541 2 2,928,514	20,555,568	48,062,686 3,608,991 6,559,824	49,550,171 3,004,461 8,813,171
Total net position	\$ 34,404,444	\$ 38,178,705	\$ 23,827,057	\$ 23,189,098	\$ 58,231,501	\$ 61,367,803

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

The net pension liability for governmental activities increased approximately \$9.3 million. Combined deferred outflows of resources related to pension and OPEB increased approximately \$2.8 million and combined deferred inflows of resources related to pension and OPEB decreased approximately \$4.6 million. These changes were the result of changes at the pension system level for Ohio Public Employees Retirement System (OPERS) and the Ohio Police and Fire (OP&F) Pension Fund. Primarily, net investment income on investments at the pension systems were negative for the 2022 measurement date that are used for the 2023 reporting. This caused a large decrease in their respective fiduciary net positions which was a drastic change from the previous year's large positive investment returns.

The net pension liability for business-type activities increased approximately \$500,000. Combined deferred outflows of resources related to pension and OPEB increased approximately \$200,000 and combined deferred inflows of resources related to pension and OPEB decreased approximately \$600,000. These changes were the result of changes at the pension system level for the Ohio Public Employees Retirement System (OPERS). Primarily, net investment income on investments at the pension system were negative for the 2022 measurement date that are used for the 2023 reporting. This caused a large decrease in their respective fiduciary net positions which was a drastic change from the previous year's large positive investment returns.

The net pension liability/asset is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net other postemployment benefits (OPEB) liability is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability/asset to the reported net position and subtracting deferred outflows related to pension and OPEB and the net pension asset.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability/asset or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability/asset and the net OPEB liability to equal the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability/asset and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2023, the City's assets and deferred outflows exceeded liabilities and deferred inflows by \$58,231,501. At year-end, net position was \$34,404,444 and \$23,827,057 for governmental activities and business-type activities, respectively.

Capital assets reported on the government-wide statements represent the largest portion of the City's net position. At year-end, capital assets net represented 63.10% of total assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, equipment, vehicles, software, and infrastructure. The City's investment in capital assets at December 31, 2023, was \$27,164,145 and \$20,898,541 in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending.

As of December 31, 2023, the City is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities.

A portion of the City's net position, \$3,608,991 represents resources that are subject to external restriction on how they may be used. In the governmental activities, the remaining balance of unrestricted net position of \$3,631,310 may be used to meet the government's ongoing obligations to citizens and creditors.

The table on the next page shows the changes in net position for years 2023 and 2022.

THIS SPACE IS INTENTIONALLY BLANK

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

### **Change in Net Position**

	2023 Governmental Activities	2022 Governmental Activities	2023 Business-Type Activities	2022 Business-Type Activities	2023 Total	2022 Total
Revenues						
Program revenues:						
Charges for services	\$ 2,320,417	\$ 2,086,102	\$ 4,985,538	\$ 4,754,608	\$ 7,305,955	\$ 6,840,710
Operating grants						
and contributions	1,708,119	1,793,657	-	-	1,708,119	1,793,657
Capital grants and contributions	3,853	73,982	369,000	99,043	372,853	173,025
Total program revenues	4,032,389	3,953,741	5,354,538	4,853,651	9,386,927	8,807,392
General revenues:						
Property taxes	2,555,932	2,398,469	-	-	2,555,932	2,398,469
Other local taxes	133,119	-	-	-	133,119	-
Income taxes	9,622,951	9,311,600	-	-	9,622,951	9,311,600
Unrestricted grants						
and entitlements	506,397	587,226	-	-	506,397	587,226
Payment in lieu of taxes	497,527	568,298	-	-	497,527	568,298
Investment earnings	835,397	288,728	94,023	35,880	929,420	324,608
Miscellaneous	72,226	51,833	30,793	7,205	103,019	59,038
Total general revenues	14,223,549	13,206,154	124,816	43,085	14,348,365	13,249,239
Total revenues	18,255,938	17,159,895	5,479,354	4,896,736	23,735,292	22,056,631
Expenses:						
General government	2,167,394	2,553,477	-	-	2,167,394	2,553,477
Security of persons and property	11,810,185	9,678,827	-	_	11,810,185	9,678,827
Public health and welfare	25,869	25,270	-	-	25,869	25,270
Transportation	6,470,875	3,451,814	-	-	6,470,875	3,451,814
Community environment	800,029	652,666	-	-	800,029	652,666
Leisure time activity	720,186	677,753	-	-	720,186	677,753
Interest and fiscal charges	458	-	-	-	458	-
Other	35,203	4,916	-	-	35,203	4,916
Water	-	-	2,297,148	2,012,430	2,297,148	2,012,430
Sewer	-	-	1,514,795	1,478,190	1,514,795	1,478,190
Solid waste			1,029,452	1,005,043	1,029,452	1,005,043
Total expenses	22,030,199	17,044,723	4,841,395	4,495,663	26,871,594	21,540,386
Change in net position	(3,774,261)	115,172	637,959	401,073	(3,136,302)	516,245
Net position at beginning of year	38,178,705	38,063,533	23,189,098	22,788,025	61,367,803	60,851,558
Net position at end of year	\$ 34,404,444	\$ 38,178,705	\$ 23,827,057	\$ 23,189,098	\$ 58,231,501	\$ 61,367,803

### **Governmental Activities**

Governmental activities net position decreased 9.89% percent or \$3,774,261 in 2023.

Security of persons and property, which primarily supports the operations of the police and fire departments accounted for \$11,810,185 of the total governmental expenses of the City. These expenses were partially funded by \$1,794,454 in direct charges to users of the services and \$52,123 in operating grants and contributions. The significant increase in security of persons and property expenses was due to increasing expenses due to the COVID-19 pandemic. Transportation expenses totaled \$6,470,875, with a significant increase due to projects performed by the City. Transportation expenses were partially funded by \$40,636 in direct charges to users of the services and \$1,654,980 in operating grants and contributions.

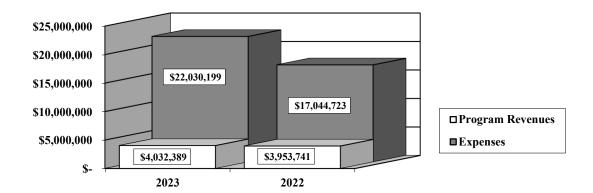
# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

The state and federal government contributed to the City a total of \$1,708,119 in operating grants and contributions and \$372,853 in capital grants and contributions. These revenues are restricted to a particular program or purpose.

General revenues totaled \$14,348,365 and amounted to 60.45% of total governmental revenues. These revenues primarily consist of property and income tax revenue of \$12,178,883. Unrestricted grants and entitlements of \$506,397, which includes local government funds, and payments in lieu of taxes of \$497,527 are the other primary sources of general revenues.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted state grants and entitlements. As can be seen in the graph below, the City is highly dependent upon property and income taxes as well as unrestricted grants and entitlements to support its governmental activities.

### Governmental Activities - Program Revenues vs. Total Expenses



#### THIS SPACE IS INTENTIONALLY BLANK

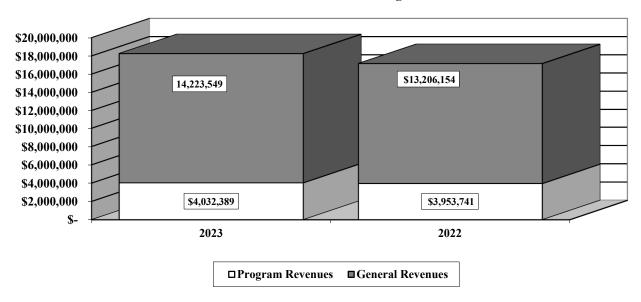
# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **Governmental Activities**

	Total Cost of Services  2023	Total Cost of Services 2022	Net Cost of Services 2023	Net Cost of Services 2022		
Program Expenses:						
General government	\$ 2,167,394	\$ 2,553,477	\$ 1,704,789	\$ 2,041,022		
Security of persons and property	11,810,185	9,678,827	9,962,608	7,418,933		
Public health and welfare	25,869	25,270	25,869	23,836		
Transportation	6,470,875	3,451,814	4,775,259	2,367,484		
Community environment	800,029	652,666	800,029	607,030		
Leisure time activity	720,186	677,753	693,595	627,761		
Other	35,203	4,916	35,203	4,916		
Interest and fiscal charges	458		458			
Total Expenses	\$ 22,030,199	\$ 17,044,723	\$ 17,997,810	\$ 13,090,982		

The dependence upon general revenues for governmental activities is apparent, with 81.70% of expenses supported through taxes and other general revenues.

### **Governmental Activities - General and Program Revenues**



### **Business-Type Activities**

Business-type activities include the water, sewer, and solid waste enterprise funds. These programs had program revenues of \$5,354,538, general revenues of \$124,816, and expenses of \$4,841,395 for 2023.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

The graph below shows the business-type activities assets, liabilities, and net position at year-end 2023 and 2022.

#### **Net Position in Business - Type Activities** \$25,680,278 \$30,000,000 \$24,737,718 \$25,000,000 \$20,000,000 \$23,189,098 \$23,827,057 \$15,000,000 \$10,000,000 \$1,853,221 \$1,548,620 \$5,000,000 December 31, 2023 December 31, 2022 □Liabilities and Deferred Inflows ■Net Position **■Assets and Deferred Outflows**

### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the City's net resources available for spending at year-end.

The City's governmental funds (as presented on the balance sheet on page 22-23) reported a combined fund balance of \$16,609,950 which is \$1,085,500 lower than last year's balance of \$17,695,450. The schedule below indicates the fund balances and the total change in fund balances as of December 31, 2023 for all major and nonmajor governmental funds.

	Fund Balances		Fund Balances 12/31/22		Increase (Decrease)	
Major Funds:						
General	\$	5,642,476	\$	6,335,865	\$	(693,389)
Fire and rescue		860,523		608,524		251,999
Police		1,048,639		589,250		459,389
Street		2,630,901		1,997,471		633,430
Capital improvement		4,692,932		6,578,776		(1,885,844)
Other nonmajor governmental funds		1,734,479		1,585,564		148,915
Total	\$	16,609,950	<u>\$</u>	17,695,450	\$	(1,085,500)

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

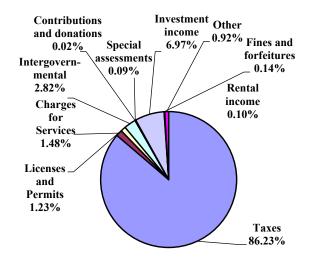
#### General Fund

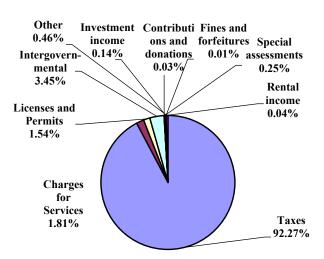
The City's general fund balance decreased \$693,389. This decrease is due to the increased cost of all services, supplies, and wages. The table that follows assists in illustrating the revenues of the general fund.

	2023	2022	Percentage
	Amount	Amount	Change
Revenues			
Taxes	\$ 10,335,581	\$ 9,979,359	3.57 %
Charges for services	177,950	188,509	(5.60) %
Licenses and permits	146,828	141,692	3.62 %
Fines and forfeitures	16,748	-	100.00 %
Investment income	835,397	288,728	189.34 %
Rental income	11,526	7,631	51.04 %
Special assessments	10,381	80,045	(87.03) %
Intergovernmental	337,597	357,646	(5.61) %
Contributions and donations	2,643	3,072	(13.96) %
Other	110,765	65,932	68.00 %
Total	\$ 11,985,416	\$ 11,112,614	7.85 %

Overall revenues of the general fund increased \$872,802 or 7.85%. Tax revenue represents 86.23% of all general fund revenue. Investment income increased \$546,669 or 189.34% due to an increase in interest rates. Special assessments decreased \$69,664 or 87.03% due to a decrease in special assessment revenue collected during 2023.

Revenues - 2023 Revenues - 2022





### THIS SPACE IS INTENTIONALLY BLANK

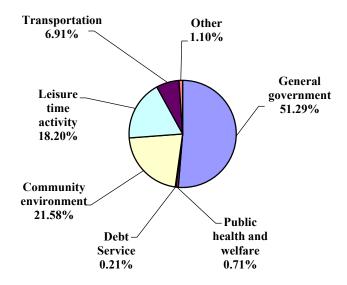
# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

The table that follows assists in illustrating the expenditures of the general fund.

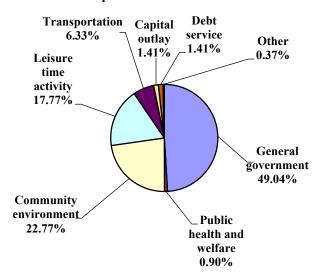
	2023	2023 2022	
	Amount	Amount	Change
<b>Expenditures</b>			
General government	\$ 1,646,237	\$ 1,530,565	7.56 %
Public health and welfare	22,944	22,346	2.68 %
Transportation	221,785	200,847	10.42 %
Community environment	692,563	711,245	(2.63) %
Leisure time activity	584,160	630,881	(7.41) %
Other	35,203	4,916	616.09 %
Capital outlay	-	42,938	(100.00) %
Debt service	6,713	42,938	(84.37) %
Total	\$ 3,209,605	\$ 3,186,676	0.72 %

Total expenditures increased 0.72% from 2022. The largest expenditure line item, general government, increased 7.56%. Transportation increased 10.42% due to continued increases in street lighting expenses. Other expenses increased 616.09% due to miscellaneous reimbursements. The debt service expenditures were software agreement expenses in 2023.

### Expenditures - 2023



### Expenditures - 2022



#### Fire and Rescue Fund

The fire and rescue fund had revenues and other financing sources of \$4,823,086 in 2023. This represents an increase of \$1,057,979 from 2022 revenues and other sources. The expenditures of the fire and rescue fund, which totaled \$4,571,087 in 2023, increased \$979,849 from 2022. State grant revenue partially offset capital acquisitions, and EMS service revenue offset the cost of increased staffing. The net increase in fund balance for the fire and rescue fund was \$251,999 or 41.41%.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

#### Police Fund

The police fund had revenues and other financing sources of \$4,366,413 in 2023. This represents an increase of \$3,862,752 from 2022 revenues and other financing sources. The expenditures of the police fund, which totaled \$3,907,024 in 2023, increased \$214,636 from 2022. The net increase in fund balance for the police fund was \$459,389 or 77.96%.

#### Street Fund

The street fund had revenues and other financing sources of \$3,514,116 in 2023. This represents an increase of \$230,765 from 2022 revenues and other financing sources. The expenditures of the street fund, which totaled \$2,906,312 in 2023, decreased \$369,016 from 2022. The net increase in the fund balance for the street fund was \$633,430 or 31.71%.

#### Capital Improvement Fund

The capital improvement fund had revenues and other financing sources of \$1,754,204 in 2023. The expenditures of the capital improvement fund totaled \$3,640,048 in 2023. The net decrease in the fund balance for the capital improvement fund was \$1,885,844 or 28.67%.

### **Budgeting Highlights**

The City's budgeting process is prescribed by the Ohio Revised Code (ORC), as well as the City of Englewood Charter and Administrative Code. Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

Budgetary information is presented for the general fund, fire and rescue fund, police fund and street fund. In the general fund, the actual revenues and other financing sources came in \$1,102,646 more than they were in the final budget and actual expenditures and other financing uses were \$550,750 less than the amount in the final budget. Budgeted revenues and other financing sources as well as expenditures stayed the same from the original to the final budget.

#### Proprietary Funds

The City's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. The only difference between the amounts reported as business-type activities and the amounts reported in the proprietary fund statements are interfund eliminations between proprietary funds and internal balances due to governmental activities for internal service activities. The only interfund activity reported in the government wide statements are those between business-type activities and governmental activities (reported as internal balances and transfers) whereas interfund amounts between various enterprise funds are reported in the proprietary fund statements.

### **Capital Assets**

At the end of 2023, the City had \$49,763,860 (net of accumulated depreciation/amortization) invested in land, construction in progress, buildings and improvements, improvements other than buildings, equipment, vehicles, software, right-to-use vehicles, right-to-use software, and infrastructure. Of this total, \$28,352,954 was reported in governmental activities and \$21,410,906 was reported in business-type activities. See Note 11 in the basic financial statements for additional capital asset disclosure. The table on the following page shows 2023 balances compared to 2022:

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

# Capital Assets at December 31 (Net of Depreciation/Amortization)

	-	Government	al 1	Activities_	Business-Type Activities			_	Total			
		<u>2023</u>		Restated 2022		<u>2023</u>		<u>2022</u>		<u>2023</u>		<u>2022</u>
Land	\$	3,179,890	\$	3,553,030	\$	136,885	\$	136,885	\$	3,316,775	\$	3,689,915
Land improvements (I.O.T.B.)		1,689,339		1,826,628		29,161		31,710		1,718,500		1,858,338
Buildings and improvements		6,508,698		6,556,762		2,737,649		2,923,267		9,246,347		9,480,029
Equipment		2,733,903		2,798,592		4,291,061		4,181,438		7,024,964		6,980,030
Vehicles		2,838,359		1,651,188		74,513		88,942		2,912,872		1,740,130
Right to use- vehicle		15,505		29,818		-		-		15,505		29,818
Intangible right to use - software		7,699		12,831		-		-		7,699		12,831
Infrastructure		11,192,208		12,187,340		14,140,148		12,558,776		25,332,356		24,746,116
Computer software		150,463		215,383		1,489		2,105		151,952		217,488
Construction in progress	_	36,890	_	177,902	_	<u> </u>	_	632,445	_	36,890		810,347
Totals	\$	28,352,954	\$	29,009,474	\$	21,410,906	\$	20,555,568	\$	49,763,860	\$	49,565,042

The City's largest governmental capital asset categories are infrastructure which includes bridges, thoroughfares, curbs, gutters, sidewalks, storm sewers, traffic signals and street signs. These items are immovable and of value only to the City, however, the annual cost of purchasing these items is quite significant. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 39.47% of the City's total governmental capital assets.

The City's largest business-type capital asset category is infrastructure which primarily includes water and sewer lines. These items play a vital role in the income producing ability of the business-type activities. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 66.04% of the City's total business-type capital assets.

#### **Economic Conditions and Outlook**

The City of Englewood is an attractive southwest Ohio planned community in the northern portion of Montgomery County. The City is located along the I-70 corridor, just 5 miles from Dayton International Airport, offering ease of access to the larger metropolitan cities of Dayton, Columbus, and Cincinnati, as well as interstate travel. For those who wish to avoid the congestion of the larger metropolitan areas, Englewood offers many opportunities right within its own borders for first-rate education, health, recreation, and entertainment. These amenities are enjoyed not only by Englewood's diverse population of 13,500, but also by the citizens of surrounding communities.

A 1.75% local income tax and successful efforts to secure federal, state, and local grants has enabled the City to provide excellent public service to its constituents, maintain and improve an extensive municipal infrastructure, and continually enhance the overall appearance of the community. Englewood takes pride in its exceptional public thoroughfares, low crime rates, and beautifully maintained green spaces and park system.

Englewood's tax base includes a healthy mix of medical, government, education, entertainment, retail, commercial, and industrial segments. This diversity in tax base has enabled the City to remain fiscally strong despite economic fluctuations and cuts in state funding. Currently, the city has nearly one hundred acres available for development within its industrial parks, ample land available for residential growth and all the necessary resources to provide excellent service to our existing and future residents.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

### Looking Back at 2023

In 2023, the city continued to grow businesses within the industrial parks and marketing the land to increase the city's tax base. A new 250,000 square foot, 23 million dollar, flex space building opened and is now two-thirds occupied, with a third tenant in the works. The building will be fully occupied by the end of 2024.

In order to keep our infrastructure in good working condition, the city replaced the main water line servicing the entire city along Wenger Road, between Dublin Avenue and Taywood Road, at a cost of over one million dollars. In addition, the south water tower was painted in 2023 to extend the useful life of the water tower. These projects will ensure quality water service is provided to the residents of Englewood for years into the future.

Park improvements once again made the list for upgrades in 2023. Jake Grossnickle Memorial Park was revitalized by removing dead trees and underbrush to improve the visible appearance and access to the scenic Stillwater River. The city improved the appearance of our Interstate 70 access points (Hoke Road and State Route 48) and the Main Street corridor by removing additional dead trees and overgrowth in these areas. The city also focused on our waterways by improving the drainage and appearance by removing undergrowth and dead trees in various creeks.

#### **Looking Ahead to 2024**

In 2024, the city will continue to grow businesses within the industrial parks along Interstate 70, marketing the land to increase the city's tax base. Two new buildings are scheduled to be built in the Otterbein Industrial Park this year. Eaton Compressor will be expanding its operations by building a new 65,000 square foot building and Belton Foods will be a new occupant of the park on seven acres at the southern cul-de-sac of Lau Parkway.

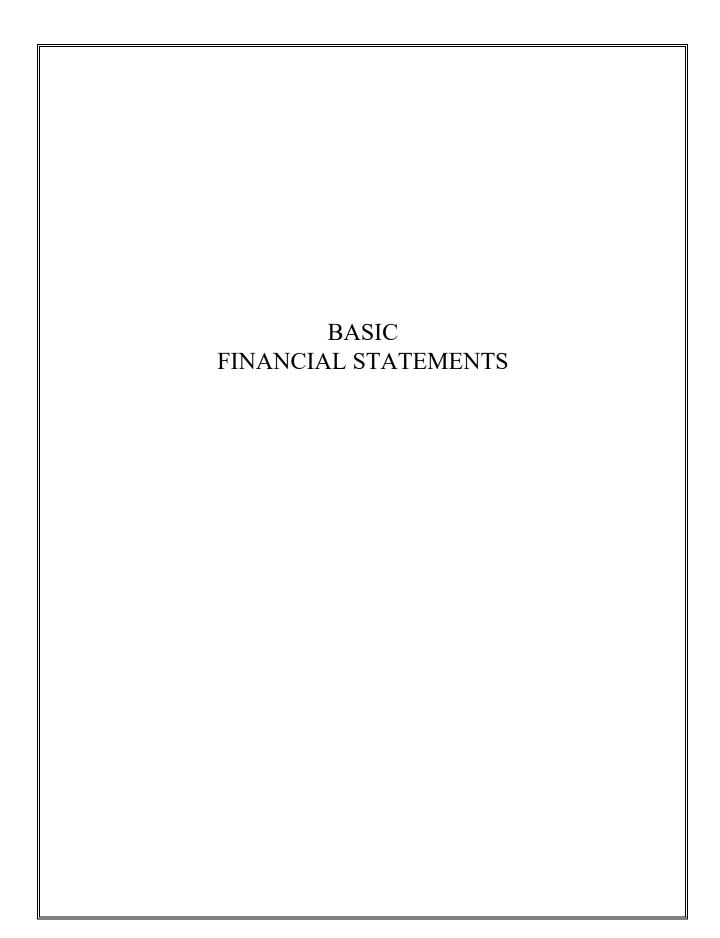
Construction at the Miami Valley Career Technology Center will be completed in May. The 570,000 square foot project has taken five years to complete, with a price tag of \$135 million-dollar, making it the largest OFC project to date.

Several new restaurants are in the works, Freddy's Frozen Custard and Steakburgers has started construction on a new building at 910 S. Main Street and will open in the fall. Jersey Mike's is currently in the process of renovating the building at 573 S. Main Street and will open this spring. Both will provide new dining options for the residents of Englewood.

The city is looking to the future by planning the installation of EV charging stations to service city owned vehicles. In addition, the city plans to improve our parks with new benches and playground equipment at Centennial Park. Community safety and security, numerous parks and other quality recreational opportunities, reasonable utility and tax rates, wonderful educational opportunities, and an aggressive capital improvements program have all positioned the city to maintain and improve its image as a progressive and inviting community.

### Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the city's finances and to show accountability for the money it receives. If you have questions about this report or need additional information, contact City Manager Eric A. Smith or the finance director, City of Englewood, 333 West National Road, Englewood, Ohio 45322 or visit our website at www.englewood.oh.us.



# STATEMENT OF NET POSITION DECEMBER 31, 2023

	Governmental Activities	Business-type Activities	Total
Assets:			
Equity in pooled cash and investments	\$ 15,116,509	\$ 5,487,599	\$ 20,604,108
Income taxes	2,277,533	=	2,277,533
Real and other taxes	2,455,149	=	2,455,149
Payments in lieu of taxes	598,216	-	598,216
Accounts.	648,712	597,101	1,245,813
Special assessments	273,122	91,196	364,318
Due from other governments	728,385	379,351	1,107,736
Materials and supplies inventory	179,032	64,993	244,025
Prepayments	186,109	16,638	202,747
Net pension asset	20	2.	22
Internal balance	2,717,842	(2,717,842)	
Capital assets:			_
Land and construction in progress	3,216,780	136,885	3,353,665
Depreciable capital assets, net	25,136,174	21,274,021	46,410,195
Total capital assets, net	28,352,954	21,410,906	49,763,860
Total assets	53,533,583	25,329,944	78,863,527
Deferred outflows of resources:			
Pension and OPEB	10,276,083	350,334	10,626,417
Total deferred outflows of resources	10,276,083	350,334	10,626,417
Total defended cumous of resources	10,270,003		10,020,117
Liabilities:			
Accounts payable	511,792	175,882	687,674
Contracts payable	1,188,809	252,795	1,441,604
Accrued wages and benefits payable	122,730	=	122,730
Due to other governments	135,348	4,625	139,973
Accrued interest payable	189	-	189
Unearned revenue	-	148,689	148,689
Long-term liabilities:			
Due within one year	483,063	30,254	513,317
Due in more than one year	348,809	316,487	665,296
Net pension liability	20,360,275	755,872	21,116,147
Net OPEB liability	1,198,380	15,035	1,213,415
Total liabilities	24,349,395	1,699,639	26,049,034
Deferred inflows of resources:			
Property taxes levied for the next fiscal year	2,416,724	-	2,416,724
Pension and OPEB	2,045,839	153,582	2,199,421
Payments in lieu of taxes levied for the next			
fiscal year	593,264	_	593,264
Total deferred inflows of resources	5,055,827	153,582	5,209,409
Net position:			
Net Investment in capital assets	27,164,145	20,898,541	48,062,686
Restricted for:			
Matured bond and interest	6,069	=	6,069
Street construction and maintenance	3,028,987	-	3,028,987
Public safety	1,366	-	1,366
Capital improvements	145,218	-	145,218
Pension	20	2	22
Other purposes	427,329	-	427,329
Unrestricted	3,631,310	2,928,514	6,559,824
Total net position	\$ 34,404,444	\$ 23,827,057	\$ 58,231,501

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2023

				Prog	ram Revenues		
		C	harges for	Ope	rating Grants	Cap	ital Grants
	Expenses	Servi	ices and Sales	and (	Contributions	and Contributions	
Governmental activities:	 						
Current:							
General government	\$ 2,167,394	\$	458,736	\$	16	\$	3,853
Security of persons and property	11,810,185		1,794,454		53,123		-
Public health and welfare	25,869		-		-		-
Transportation	6,470,875		40,636		1,654,980		-
Community environment	800,029		_		-		-
Leisure time activity	720,186		26,591		-		-
Other	35,203		-		-		-
Interest and fiscal charges	458		-		-		-
Total governmental activities	22,030,199		2,320,417		1,708,119		3,853
Business-type activities:							
Water	2,297,148		2,238,235		_		369,000
Sewer	1,514,795		1,718,260		_		-
Solid waste	1,029,452		1,029,043		_		_
Total business-type activities	4,841,395		4,985,538		-		369,000
Total primary government	\$ 26,871,594	\$	7,305,955	\$	1,708,119	\$	372,853

### **General revenues:**

Property taxes levied for:
General purposes
Fire and rescue
Police
Police pension
Other local taxes
Income taxes levied for:
General purposes
Payments in lieu of taxes
Grants and entitlements not restricted
to specific programs
Investment earnings
Miscellaneous
Total general revenues
Change in net position
N
Net position at beginning of year
Net position at end of year

Net (Expense) Revenue and Changes in Net Position

and Changes in Net Position								
	overnmental	B	usiness-type					
	Activities		Activities		Total			
\$	(1,704,789)	\$	-	\$	(1,704,789)			
	(9,962,608)		-		(9,962,608)			
	(25,869)		-		(25,869)			
	(4,775,259)		-		(4,775,259)			
	(800,029)		-		(800,029)			
	(693,595)		-		(693,595)			
	(35,203)		-		(35,203)			
	(458)				(458)			
	(17,997,810)		<del>-</del>		(17,997,810)			
	_		310,087		310,087			
	_		203,465		203,465			
	_		(409)		(409)			
			513,143		513,143			
					313,113			
	(17,997,810)		513,143		(17,484,667)			
	717,707		-		717,707			
	1,514,334		-		1,514,334			
	241,164		-		241,164			
	82,727		-		82,727			
	133,119		-		133,119			
	9,622,951		-		9,622,951			
	497,527		-		497,527			
	506,397		-		506,397			
	835,397		94,023		929,420			
	72,226		30,793		103,019			
	14,223,549		124,816		14,348,365			
	(3,774,261)		637,959		(3,136,302)			
	38,178,705		23,189,098		61,367,803			
\$	34,404,444	\$	23,827,057	\$	58,231,501			

### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2023

	 General	Fir	e & Rescue		Police	 Street
Assets:						
Equity in pooled cash and investments	\$ 4,627,354	\$	805,843	\$	1,106,535	\$ 2,504,941
Income taxes	2,277,533		-		-	-
Real and other taxes	665,783		1,451,670		232,591	-
Payments in lieu of taxes	-		-		-	-
Accounts	8,158		640,554		-	-
Special assessments	156,601		-		-	-
Due from other governments	157,148		74,792		50,000	366,568
Advances to other funds	279,415		-		-	-
Materials and supplies inventory	-		-		-	161,045
Prepayments	 99,714		29,269		41,017	 8,265
Total assets	\$ 8,271,706	\$	3,002,128	\$	1,430,143	\$ 3,040,819
Liabilities:						
Accounts payable	\$ 30,790	\$	15,353	\$	29,279	\$ 66,953
Contracts payable	-		-		-	-
Accrued wages and benefits payable	28,196		37,626		31,433	12,780
Compensated absences payable	14,720		-		-	14,720
Advances from other funds	-		-		-	-
Due to other governments	23,382		51,110		39,298	10,590
Total liabilities	 97,088		104,089		100,010	105,043
Deferred inflows of resources:						
Property taxes levied for the next fiscal year	655,059		1,429,227		229,008	-
Delinquent property tax revenue not available Payments in lieu of taxes levied for the next	10,724		22,443		3,583	-
fiscal year.	_		_		_	_
Delinquent payments in lieu of taxes not available	_		_		_	_
Special assessments revenue not available	156,601		_		_	_
Miscellaneous revenue not available	5,481		518,193		35,618	5,114
Income tax revenue not available	1,588,001		-		-	-
Intergovernmental revenue not available	116,276		67,653		13,285	299,761
Total deferred inflows of resources	2,532,142		2,037,516		281,494	304,875
Total liabilities and deferred inflows of resources	 2,629,230		2,141,605		381,504	 409,918
Fund balances:						
Nonspendable	379,129		29,269		41,017	169,310
Restricted	-		831,254		1,007,622	2,461,591
Committed	-		-		-	-
Assigned	3,239,692		-		-	-
Unassigned	 2,023,655					 
Total fund balances	 5,642,476		860,523		1,048,639	 2,630,901
Total liabilities, deferred inflows	0.05:	<b>.</b>		<i>*</i>		
of resources and fund balances	\$ 8,271,706	\$	3,002,128	\$	1,430,143	\$ 3,040,819

		C	Other	Total Governmental			
In	Capital provement		overnmental Funds		Funds		
\$	3,763,250	\$	1,703,824	\$	14,511,747		
	-		_		2,277,533		
	-		105,105		2,455,149		
	153,156		445,060		598,216		
	-		-		648,712		
	-		116,521		273,122		
	-		76,634		725,142		
	2,725,000		-		3,004,415		
	-		-		161,045		
			5,881		184,146		
\$	6,641,406	\$	2,453,025	\$	24,839,227		
\$	351,900	\$	3,005	\$	497,280		
*	1,164,003	*	-	*	1,164,003		
	-		9,297		119,332		
	_		- ,		29,440		
	279,415		_		279,415		
	-		8,581		132,961		
	1,795,318		20,883		2,222,431		
	- -		103,430 1,675		2,416,724 38,425		
	152 156				502.264		
	153,156		440,108		593,264		
	-		4,952		4,952		
	-		115,411		272,012		
	-		2,497		566,903		
	-		20.500		1,588,001		
-	153,156		29,590 697,663		526,565 6,006,846		
	155,150		097,003		0,000,040		
	1,948,474		718,546		8,229,277		
	_		5,881		624,606		
	145,218		1,728,598		6,174,283		
	1,144,426		-		1,144,426		
	3,403,288		-		6,642,980		
					2,023,655		
	4,692,932		1,734,479		16,609,950		
	,		7 17. 12		- / - * - / - *		
\$	6,641,406	\$	2,453,025	\$	24,839,227		

THIS PAGE IS INTENTIONALLY LEFT BLANK

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2023

Total governmental fund balances			\$ 16,609,950
Amounts reported for governmental activities on the statement of net position are different because:			
Capital assets used in governmental activities (excluding internal service funds capital assets) are not financial resources and therefore are not reported in the funds.			27,469,213
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds. Income taxes receivable Real and other taxes receivable Accounts receivable Intergovernmental receivable Special assessments receivable Payments in lieu of taxes Total	\$	1,588,001 38,425 566,903 526,565 272,012 4,952	2,996,858
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds			(189)
The net pension asset is not available to pay for current period expenditures; therefore, the asset is not reported in the governmental funds.			19
The net pension liability is not due and payable in the current period; therefore, the liability and related deferred outflows and inflows are not reported in governmental funds.	l		(12,101,244)
The net OPEB liability is not due and payable in the current period; therefore, the liability and related deferred outflows and inflows are not reported in governmental funds.	I		(947,002)
An internal service fund is used by management to charge the costs of the government center and service center to individual funds. The assets and liabilities of the internal service fund are included in governmental activities on the statement of net position. The net position of the internal service funds, including internal balances of \$7,158, is:			1,128,867
Subscription-Based Information Technology Arrangement (SBITAs) are long-term liabilities, are not due and payable in the current period, and therefore are not reported in the funds.			(6,387)
Compensated absences are not due and payable in the current period and therefore are not reported in the funds.			 (745,641)
Net position of governmental activities			\$ 34,404,444

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2023

Name (part) almone taxes         \$ 9,617,741         \$ 1,522,312         242,508         ————————————————————————————————————		General	Fire & Rescue	Police	Street
Property and other taxes.   717,840   1,522,312   242,508   - Carbon   Charges for services.   177,950   985,468   43,126   - Carbon   Charges for services.   16,748   - 10,013   - Carbon   Charges for services.   16,748   192,272   32,985   1,402,928   Special assessments   10,381   - Carbon   Ca					
Charges for services		\$ 9,617,741	\$ -	\$ -	\$ -
Licenses and permits         14.6,828         -         -         -           Fines and forfeitures         16,748         -         10,013         -           Intergovernmental.         337,997         192,272         32,985         1,402,928           Special assessments         10,381         -         -         -         -           Investment income.         835,397         - <t< td=""><td>Property and other taxes</td><td>717,840</td><td>1,522,312</td><td>242,508</td><td>-</td></t<>	Property and other taxes	717,840	1,522,312	242,508	-
Fines and forfeitures	C	177,950	985,468	43,126	-
Integrovernmental.		146,828	-	-	-
Special assessments   10.381   -	Fines and forfeitures	16,748	-	10,013	-
Investment income.         835,397         -         -         102,539           Rental income.         11,526         -         -         -           Contributions and donations.         2,643         2,411         -         -           Other local taxes.         -         -         -         -           Other of chartenes         110,765         8,603         18,617         8,649           Total revenues.         11,985,416         2,711,066         347,249         1,514,116           Expenditures:           Current:           General government         1,646,237         -         -         -           Security of persons and property         -         4,571,087         3,907,024         -         -           Security of persons and property         -         4,571,087         3,907,024         -         -         -           Public health and welfare.         22,944         - <t< td=""><td>Intergovernmental</td><td>337,597</td><td>192,272</td><td>32,985</td><td>1,402,928</td></t<>	Intergovernmental	337,597	192,272	32,985	1,402,928
Rental income         11,526 Contributions and donations         2,643 2,643         2,411 2,411         -         -           Payment in licu of taxes.         -         -         -         -           Other local taxes         110,765         8,603         18,617         8,649           Total revenues         11,985,416         2,711,066         347,249         1,514,116           Expenditures:           Current:           General government         1,646,237         -         -         -           Security of persons and property         4,571,087         3,907,024         -         -           Public health and welfare.         22,944         -	Special assessments	10,381	-	-	-
Contributions and donations.         2,643         2,411         -         -           Payment in lieu of taxes.         -         -         -         -           Other local taxes         -         -         -         -           Other         110,765         8,603         18,617         8,649           Total revenues.         11,985,416         2,711,066         347,249         1,514,116           Expenditures:           Current:         -         -         -         -           General government         1,646,237         -         -         -           Security of persons and property         2,944         -         -         -           Public health and welfare.         22,944         -         -         2,906,312           Community environment         692,563         -         -         2,906,312           Community environment         692,563         -         -         -           Cipital outlay.         -         -         -         -           Other         35,203         -         -         -           Principal retirement.         6,444         -         -         -           Interest a	Investment income	835,397	-	-	102,539
Payment in lieu of taxes.         - <td>Rental income</td> <td>11,526</td> <td>-</td> <td>-</td> <td>-</td>	Rental income	11,526	-	-	-
Other local taxes         -	Contributions and donations	2,643	2,411	-	-
Other         110,765         8,603         18,617         8,649           Total revenues         11,985,416         2,711,066         347,249         1,514,116           Expenditures:           Current:         Security of persons and property         -         4,571,087         3,907,024         -           Security of persons and property         -         4,571,087         3,907,024         -           Public health and welfare.         22,944         -         -         -           Public health and welfare.         221,785         -         -         2,906,312           Community environment         692,563         -         -         -         -           Community environment         692,563         -         -         -         -           Leisure time activity         584,160         -         -         -         -         -           Other         35,203         - </td <td>Payment in lieu of taxes</td> <td>-</td> <td>-</td> <td>-</td> <td>-</td>	Payment in lieu of taxes	-	-	-	-
Total revenues	Other local taxes	-	-	-	-
Expenditures:   Current:   General government   1,646,237   -   -   -   -   -   -	Other	110,765	8,603	18,617	8,649
Current:         General government         1,646,237         -	Total revenues	11,985,416	2,711,066	347,249	1,514,116
General government         1,646,237         - </td <td>Expenditures:</td> <td></td> <td></td> <td></td> <td></td>	Expenditures:				
Security of persons and property         4,571,087         3,907,024         -           Public health and welfare.         22,944         -         -         -           Transportation         221,785         -         -         2,906,312           Community environment         692,563         -         -         -           Leisure time activity         584,160         -         -         -           Other         35,203         -         -         -           Capital outlay         -         -         -         -           Debt service:         -         -         -         -           Principal retirement.         6,444         -         -         -         -           Interest and fiscal charges         269         -         -         -         -         -           Total expenditures         3,209,605         4,571,087         3,907,024         2,906,312         -           Excess (deficiency) of revenues over (under) expenditures.         8,775,811         (1,860,021)         (3,559,775)         (1,392,196)           Other financing sources (uses):           Sale of capital assets.         40,800         2,020         19,164         -         -	Current:				
Public health and welfare.         22,944         -         -         -           Transportation         221,785         -         -         2,906,312           Community environment         692,563         -         -         -           Leisure time activity         584,160         -         -         -           Other         35,203         -         -         -           Capital outlay         -         -         -         -           Debt service:         -         -         -         -           Principal retirement.         6,444         -         -         -         -           Interest and fiscal charges         269         -         -         -         -           Total expenditures         3,209,605         4,571,087         3,907,024         2,906,312           Excess (deficiency) of revenues         -         -         -         -         -           over (under) expenditures         8,775,811         (1,860,021)         (3,559,775)         (1,392,196)           Other financing sources (uses):           Sale of capital assets         40,800         2,020         19,164         -           Transfers (out). <td< td=""><td>General government</td><td>1,646,237</td><td>-</td><td>-</td><td>-</td></td<>	General government	1,646,237	-	-	-
Transportation         221,785         -         2,906,312           Community environment         692,563         -         -         -           Leisure time activity         584,160         -         -         -           Other         35,203         -         -         -           Capital outlay         -         -         -         -           Debt service:         -         -         -         -         -           Principal retirement.         6,444         -         -         -         -         -           Interest and fiscal charges         269         -         -         -         -         -         -         -         -           Total expenditures         3,209,605         4,571,087         3,907,024         2,906,312         - <td>Security of persons and property</td> <td>-</td> <td>4,571,087</td> <td>3,907,024</td> <td>-</td>	Security of persons and property	-	4,571,087	3,907,024	-
Community environment         692,563         -         -         -           Leisure time activity         584,160         -         -         -           Other         35,203         -         -         -           Capital outlay         -         -         -         -           Debt service:         -         -         -         -         -           Principal retirement         6,444         -         -         -         -         -           Interest and fiscal charges         269         - <td>Public health and welfare</td> <td>22,944</td> <td>-</td> <td>-</td> <td>-</td>	Public health and welfare	22,944	-	-	-
Community environment         692,563         -         -         -           Leisure time activity         584,160         -         -         -           Other         35,203         -         -         -           Capital outlay         -         -         -         -           Debt service:         -         -         -         -         -           Principal retirement         6,444         -         -         -         -         -           Interest and fiscal charges         269         - <td>Transportation</td> <td>221,785</td> <td>-</td> <td>-</td> <td>2,906,312</td>	Transportation	221,785	-	-	2,906,312
Leisure time activity         584,160         -<		692,563	-	-	-
Capital outlay         -			-	-	-
Capital outlay         -		35,203	-	-	-
Principal retirement.         6,444         - <td></td> <td>· -</td> <td>-</td> <td>-</td> <td>-</td>		· -	-	-	-
Interest and fiscal charges         269         -	Debt service:				
Interest and fiscal charges         269         -	Principal retirement	6,444	-	_	-
Total expenditures         3,209,605         4,571,087         3,907,024         2,906,312           Excess (deficiency) of revenues over (under) expenditures.         8,775,811         (1,860,021)         (3,559,775)         (1,392,196)           Other financing sources (uses):         Sale of capital assets.         40,800         2,020         19,164         -           Transfers in         -         2,110,000         4,000,000         2,000,000           Transfers (out).         (9,510,000)         -         -         -           Total other financing sources (uses)         (9,469,200)         2,112,020         4,019,164         2,000,000           Net change in fund balances         (693,389)         251,999         459,389         607,804           Fund balances at beginning of year.         6,335,865         608,524         589,250         1,997,471           Increase in reserve for inventory         -         -         -         -         -         25,626			-	_	-
over (under) expenditures.         8,775,811         (1,860,021)         (3,559,775)         (1,392,196)           Other financing sources (uses):           Sale of capital assets.         40,800         2,020         19,164         -           Transfers in .         -         2,110,000         4,000,000         2,000,000           Transfers (out).         (9,510,000)         -         -         -         -           Total other financing sources (uses)         (9,469,200)         2,112,020         4,019,164         2,000,000           Net change in fund balances         (693,389)         251,999         459,389         607,804           Fund balances at beginning of year.         6,335,865         608,524         589,250         1,997,471           Increase in reserve for inventory         -         -         -         -         -         25,626		3,209,605	4,571,087	3,907,024	2,906,312
over (under) expenditures.         8,775,811         (1,860,021)         (3,559,775)         (1,392,196)           Other financing sources (uses):           Sale of capital assets.         40,800         2,020         19,164         -           Transfers in .         -         2,110,000         4,000,000         2,000,000           Transfers (out).         (9,510,000)         -         -         -         -           Total other financing sources (uses)         (9,469,200)         2,112,020         4,019,164         2,000,000           Net change in fund balances         (693,389)         251,999         459,389         607,804           Fund balances at beginning of year.         6,335,865         608,524         589,250         1,997,471           Increase in reserve for inventory         -         -         -         -         -         25,626	Excess (deficiency) of revenues				
Sale of capital assets.       40,800       2,020       19,164       -         Transfers in	• • • • • • • • • • • • • • • • • • • •	8,775,811	(1,860,021)	(3,559,775)	(1,392,196)
Transfers in	Other financing sources (uses):				
Transfers (out).         (9,510,000)         -         -         -           Total other financing sources (uses).         (9,469,200)         2,112,020         4,019,164         2,000,000           Net change in fund balances.         (693,389)         251,999         459,389         607,804           Fund balances at beginning of year.         6,335,865         608,524         589,250         1,997,471           Increase in reserve for inventory.         -         -         -         25,626	Sale of capital assets	40,800	2,020	19,164	-
Total other financing sources (uses)         (9,469,200)         2,112,020         4,019,164         2,000,000           Net change in fund balances         (693,389)         251,999         459,389         607,804           Fund balances at beginning of year         6,335,865         608,524         589,250         1,997,471           Increase in reserve for inventory         -         -         -         25,626	Transfers in	-	2,110,000	4,000,000	2,000,000
Net change in fund balances	Transfers (out)	(9,510,000)	-	-	-
Fund balances at beginning of year.       6,335,865       608,524       589,250       1,997,471         Increase in reserve for inventory       -       -       -       -       25,626	Total other financing sources (uses)	(9,469,200)	2,112,020	4,019,164	2,000,000
Increase in reserve for inventory	Net change in fund balances	(693,389)	251,999	459,389	607,804
Increase in reserve for inventory	Fund balances at beginning of year	6,335,865	608,524	589,250	1,997,471
					25,626
		\$ 5,642,476	\$ 860,523	\$ 1,048,639	\$ 2,630,901

Capital Improvement	Other Governmental Funds	Total Governmental Funds			
\$ -	\$ -	\$ 9,617,741			
φ - _	82,748	2,565,408			
_	586,800	1,793,344			
_	500,000	146,828			
_	19,283	46,044			
3,853	156,110	2,125,745			
5,055	95,899	106,280			
_	12,776	950,712			
1,934	12,770	13,460			
1,754	_	5,054			
154,320	338,255	492,575			
154,520	133,119	133,119			
38	2,766	149,438			
160,145	1,427,756	18,145,748			
100,112	1,121,100	10,112,710			
_	57,031	1,703,268			
_	1,045,002	9,523,113			
_	- 1,0 .0,002	22,944			
_	174,782	3,302,879			
_	- 171,702	692,563			
_	_	584,160			
_	_	35,203			
3,640,048	172,026	3,812,074			
-	-	6,444			
		269			
3,640,048	1,448,841	19,682,917			
(3,479,903)	(21,085)	(1,537,169)			
364,059	-	426,043			
1,230,000	400,000	9,740,000			
	(230,000)	(9,740,000)			
1,594,059	170,000	426,043			
(1,885,844)	148,915	(1,111,126)			
6,578,776	1,585,564	17,695,450			
\$ 4.602.022	\$ 1,734,479	\$ 16,600,050			
\$ 4,692,932	\$ 1,734,479	\$ 16,609,950			

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31,2023

Net change in fund balances - total governmental funds		\$ (1,111,126)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures.  However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeds capital outlays in the current period.  Capital asset additions  Current year depreciation  Total	\$ 1,773,917 (2,156,969)	(383,052)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to		
decrease net position.  Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in		(405,190)
the funds. Income taxes Delinquent property taxes and PILOTS Intergovernmental revenues Special assessments Investment income Other	5,210 (9,476) (7,547) 17,996 4,952 99,055	110 100
Total  In the statement of activities, interest is accrued on outstanding Subscription-Based Information Technology Arrangements (SBITAs) whereas in governmental funds, an interest expenditure is reported when due		110,190
Repayment of SBITA principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position		6,444
Governmental funds report expenditures for inventory when purchased; however in the statement of activities, they are reported as an expense when consumed.		25,626
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		152,093
Contractually required pension and OPEB contributions are reported as expenditures in governmental funds; however, the statement of activities reports these amounts as deferred outflows.		1,277,318
Except for amounts reported as deferred inflows/outflows, changes in the net pension liability and net OPEB liability are reported as pension and OPEB expense in the statement of activities.		(3,420,905)
The internal service fund used by management to charge the costs of the government center and service center to individual funds is not reported in the government-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal		
service fund is allocated among the governmental activities.		 (25,470)
Change in net position of governmental activities		\$ (3,774,261)

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2023

	 Budgeted Amounts				Fi	riance with nal Budget Positive
	Original		Final	Actual	(1	Negative)
Revenues:						
Municipal income taxes	\$ 9,222,500	\$	9,222,500	\$ 9,618,360	\$	395,860
Property and other taxes	708,700		708,700	720,419		11,719
Charges for services	173,900		173,900	177,950		4,050
Licenses and permits	146,300		146,300	146,828		528
Intergovernmental	276,979		276,979	337,620		60,641
Special assessments	80,045		80,045	10,381		(69,664)
Investment income	200,000		200,000	835,397		635,397
Donations	2,400		2,400	1,500		(900)
Other	19,200		19,200	68,415		49,215
Total revenues	10,830,024		10,830,024	11,916,870		1,086,846
Expenditures:						
Current:						
General government	1,973,929		1,973,929	1,800,616		173,313
Public health and welfare	37,163		37,163	24,252		12,911
Community environment	943,231		943,231	728,880		214,351
Leisure time activity	601,583		601,583	451,408		150,175
Total expenditures	3,555,906		3,555,906	3,005,156		550,750
Excess of revenues						
over expenditures	 7,274,118		7,274,118	 8,911,714		1,637,596
Other financing sources (uses):						
Sale of capital assets	25,000		25,000	40,800		15,800
Advances in	172,000		172,000	172,000		_
Transfers (out)	(9,760,000)		(9,760,000)	(9,760,000)		_
Total other financing sources (uses)	(9,563,000)		(9,563,000)	(9,547,200)		15,800
Net change in fund balances	(2,288,882)		(2,288,882)	(635,486)		1,653,396
Fund balances at beginning of year	4,287,840		4,287,840	4,287,840		-
Prior year encumbrances appropriated	224,029		224,029	224,029		-
Fund balance at end of year	\$ 2,222,987	\$	2,222,987	\$ 3,876,383	\$	1,653,396

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FIRE AND RESCUE FUND FOR THE YEAR ENDED DECEMBER 31, 2023

Revenues:         1,489,900         \$1,489,900         \$1,522,312         \$32,412           Charges for services.         835,000         835,000         921,858         86,858           Intergovernmental.         136,944         136,944         192,272         55,328           Donations.         22,900         22,900         3,158         (19,742)           Other         22,847,44         2,484,744         2,642,011         157,267           Texpenditures           Expenditures           Security of persons and property         4,717,364         4,867,364         4,645,660         221,704           Total expenditures over         2,232,620         2,382,620         2,003,649         378,971           Security of persons and property         4,717,364         4,867,364         4,645,660         221,704           Total expenditures over         2,232,620         2,382,620         2,003,649         378,971           Excess of expenditures over           revenues         1,500         1,500         2,003,649         378,971           Total other financing sources:         2,110,000         2,110,000         2,110,000         2,110,000         2,110,000         2,110,000         2,110,000         379,4		Bud	lgeted Ar	mounts			Fina	nce with I Budget ositive
Property and other taxes.         \$ 1,489,900         \$ 1,522,312         \$ 32,412           Charges for services.         835,000         835,000         921,858         86,858           Intergovernmental.         136,944         136,944         192,272         55,328           Donations.         -         -         2,411         2,411           Other         22,900         22,900         3,158         (19,742)           Total revenues.         22,484,744         2,484,744         2,642,011         157,267           Expenditures:           Current:           Security of persons and property         4,717,364         4,867,364         4,645,660         221,704           Total expenditures over revenues.         (2,232,620)         (2,382,620)         (2,003,649)         378,971           Other financing sources:           Sale of capital assets.         1,500         1,500         2,020         520           Transfers in         2,110,000         2,110,000         2,110,000         -           Total other financing sources.         2,111,500         2,111,500         2,112,020         520           Net change in fund balances         (121,120)         (271,120)         108,371		Original		Final	Act	ual		
Charges for services.         835,000         835,000         921,858         86,858           Intergovernmental.         136,944         136,944         192,272         55,328           Donations.         -         -         2,411         2,411           Other         22,900         22,900         3,158         (19,742)           Total revenues.         2,484,744         2,484,744         2,642,011         157,267           Expenditures:           Current:         Security of persons and property         4,717,364         4,867,364         4,645,660         221,704           Total expenditures over revenues.         (2,232,620)         (2,382,620)         (2,003,649)         378,971           Other financing sources:           Sale of capital assets.         1,500         1,500         2,020         520           Transfers in         2,110,000         2,110,000         2,110,000         -           Total other financing sources.         2,111,500         2,111,500         2,112,020         520           Net change in fund balances         (121,120)         (271,120)         108,371         379,491           Fund balances at beginning of year         472,690         472,690         472,690         - </th <th>Revenues:</th> <th></th> <th></th> <th></th> <th></th> <th></th> <th></th> <th><del></del></th>	Revenues:							<del></del>
Intergovernmental.         136,944         136,944         192,272         55,328           Donations.         -         -         2,411         2,411           Other         22,900         22,900         3,158         (19,742)           Total revenues         2,484,744         2,484,744         2,642,011         157,267           Expenditures:           Current:         Security of persons and property         4,717,364         4,867,364         4,645,660         221,704           Total expenditures over revenues.         (2,232,620)         (2,382,620)         (2,003,649)         378,971           Other financing sources:           Sale of capital assets.         1,500         1,500         2,020         520           Transfers in         2,110,000         2,110,000         2,110,000         -           Total other financing sources.         2,111,500         2,111,500         2,112,020         520           Net change in fund balances         (121,120)         (271,120)         108,371         379,491           Fund balances at beginning of year         472,690         472,690         472,690         -           Prior year encumbrances appropriated         136,707         136,707	Property and other taxes	\$ 1,489	900 \$	1,489,900	\$ 1,	522,312	\$	32,412
Donations.         -         -         2,411         2,411           Other         22,900         22,900         3,158         (19,742)           Total revenues         2,484,744         2,484,744         2,642,011         157,267           Expenditures:           Current:           Security of persons and property         4,717,364         4,867,364         4,645,660         221,704           Total expenditures         4,717,364         4,867,364         4,645,660         221,704           Excess of expenditures over revenues         (2,232,620)         (2,382,620)         (2,003,649)         378,971           Other financing sources:           Sale of capital assets         1,500         1,500         2,020         520           Transfers in         2,110,000         2,110,000         2,110,000         -           Total other financing sources         2,111,500         2,111,500         2,112,020         520           Net change in fund balances         (121,120)         (271,120)         108,371         379,491           Fund balances at beginning of year         472,690         472,690         472,690         -           Prior year encumbrances appropriated         136,707	Charges for services	835	000	835,000		921,858		86,858
Other         22,900         22,900         3,158         (19,742)           Total revenues         2,484,744         2,484,744         2,642,011         157,267           Expenditures:           Current:         Security of persons and property         4,717,364         4,867,364         4,645,660         221,704           Total expenditures         4,717,364         4,867,364         4,645,660         221,704           Excess of expenditures over revenues         (2,232,620)         (2,382,620)         (2,003,649)         378,971           Other financing sources:           Sale of capital assets         1,500         1,500         2,020         520           Transfers in         2,110,000         2,110,000         2,110,000         -           Total other financing sources         2,111,500         2,111,500         2,112,020         520           Net change in fund balances         (121,120)         (271,120)         108,371         379,491           Fund balances at beginning of year         472,690         472,690         472,690         -           Prior year encumbrances appropriated         136,707         136,707         136,707         -	Intergovernmental	136	944	136,944		192,272		55,328
Expenditures:         2,484,744         2,484,744         2,642,011         157,267           Expenditures:         Current:         Security of persons and property         4,717,364         4,867,364         4,645,660         221,704           Total expenditures         4,717,364         4,867,364         4,645,660         221,704           Excess of expenditures over revenues         (2,232,620)         (2,382,620)         (2,003,649)         378,971           Other financing sources:         31,500         1,500         2,020         520           Transfers in         2,110,000         2,110,000         2,110,000         -           Total other financing sources         2,111,500         2,111,500         2,112,020         520           Net change in fund balances         (121,120)         (271,120)         108,371         379,491           Fund balances at beginning of year         472,690         472,690         472,690         -           Prior year encumbrances appropriated         136,707         136,707         136,707         -	Donations		-	-		2,411		2,411
Expenditures:           Current:         Security of persons and property         4,717,364         4,867,364         4,645,660         221,704           Total expenditures         4,717,364         4,867,364         4,645,660         221,704           Excess of expenditures over revenues         (2,232,620)         (2,382,620)         (2,003,649)         378,971           Other financing sources:         Sale of capital assets         1,500         1,500         2,020         520           Transfers in         2,110,000         2,110,000         2,110,000         -         -           Total other financing sources         2,111,500         2,111,500         2,112,020         520           Net change in fund balances         (121,120)         (271,120)         108,371         379,491           Fund balances at beginning of year         472,690         472,690         472,690         -           Prior year encumbrances appropriated         136,707         136,707         136,707         -	Other							(19,742)
Current:         Security of persons and property         4,717,364         4,867,364         4,645,660         221,704           Total expenditures         4,717,364         4,867,364         4,645,660         221,704           Excess of expenditures over revenues         (2,232,620)         (2,382,620)         (2,003,649)         378,971           Other financing sources:           Sale of capital assets         1,500         1,500         2,020         520           Transfers in         2,110,000         2,110,000         2,110,000         -           Total other financing sources         2,111,500         2,111,500         2,112,020         520           Net change in fund balances         (121,120)         (271,120)         108,371         379,491           Fund balances at beginning of year         472,690         472,690         472,690         -           Prior year encumbrances appropriated         136,707         136,707         136,707         -	Total revenues	2,484	744	2,484,744	2,	642,011		157,267
Total expenditures         4,717,364         4,867,364         4,645,660         221,704           Excess of expenditures over revenues.         (2,232,620)         (2,382,620)         (2,003,649)         378,971           Other financing sources:	•							
Total expenditures         4,717,364         4,867,364         4,645,660         221,704           Excess of expenditures over revenues.         (2,232,620)         (2,382,620)         (2,003,649)         378,971           Other financing sources:	Security of persons and property	4,717	364	4,867,364	4,	645,660		221,704
revenues.         (2,232,620)         (2,382,620)         (2,003,649)         378,971           Other financing sources:           Sale of capital assets.         1,500         1,500         2,020         520           Transfers in         2,110,000         2,110,000         2,110,000         -           Total other financing sources.         2,111,500         2,111,500         2,112,020         520           Net change in fund balances         (121,120)         (271,120)         108,371         379,491           Fund balances at beginning of year         472,690         472,690         472,690         -           Prior year encumbrances appropriated         136,707         136,707         136,707         -			364	4,867,364	4,	645,660		221,704
Other financing sources:           Sale of capital assets.         1,500         1,500         2,020         520           Transfers in         2,110,000         2,110,000         2,110,000         -           Total other financing sources.         2,111,500         2,111,500         2,112,020         520           Net change in fund balances         (121,120)         (271,120)         108,371         379,491           Fund balances at beginning of year         472,690         472,690         472,690         -           Prior year encumbrances appropriated         136,707         136,707         136,707         -	Excess of expenditures over							
Sale of capital assets.         1,500         1,500         2,020         520           Transfers in         2,110,000         2,110,000         2,110,000         -           Total other financing sources.         2,111,500         2,111,500         2,112,020         520           Net change in fund balances         (121,120)         (271,120)         108,371         379,491           Fund balances at beginning of year         472,690         472,690         472,690         -           Prior year encumbrances appropriated         136,707         136,707         136,707         -	revenues	(2,232	620)	(2,382,620)	(2,	003,649)		378,971
Transfers in         2,110,000         2,110,000         2,110,000         -           Total other financing sources.         2,111,500         2,111,500         2,112,020         520           Net change in fund balances         (121,120)         (271,120)         108,371         379,491           Fund balances at beginning of year         472,690         472,690         472,690         -           Prior year encumbrances appropriated         136,707         136,707         136,707         -	Other financing sources:							
Total other financing sources.         2,111,500         2,111,500         2,112,020         520           Net change in fund balances .         (121,120)         (271,120)         108,371         379,491           Fund balances at beginning of year .         472,690         472,690         472,690         -           Prior year encumbrances appropriated .         136,707         136,707         136,707         -	Sale of capital assets	1	500	1,500		2,020		520
Net change in fund balances	Transfers in	2,110	000	2,110,000	2,	110,000		-
Fund balances at beginning of year       472,690       472,690       472,690       -         Prior year encumbrances appropriated       136,707       136,707       136,707       -	Total other financing sources	2,111	500	2,111,500	2,	112,020		520
Prior year encumbrances appropriated         136,707         136,707         -	Net change in fund balances	(121	120)	(271,120)		108,371		379,491
	Fund balances at beginning of year	472	690	472,690		472,690		_
Fund balance at end of year	Prior year encumbrances appropriated	136	707	136,707		136,707		
	Fund balance at end of year	\$ 488	277 \$	338,277	\$	717,768	\$	379,491

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) POLICE FUND FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Property and other taxes	\$ 236,250	\$ 236,250	\$ 242,508	\$ 6,258
Charges for services	87,000	87,000	81,036	(5,964)
Fines and forfeitures	7,700	7,700	9,668	1,968
Intergovernmental	26,750	26,750	35,292	8,542
Other	2,500	2,500	18,626	16,126
Total revenues	360,200	360,200	387,130	26,930
Expenditures:				
Current:				
Security of persons and property	4,264,488	4,289,488	3,992,564	296,924
Total expenditures	4,264,488	4,289,488	3,992,564	296,924
Excess of expenditures				
over revenues	(3,904,288)	(3,929,288)	(3,605,434)	323,854
Other financing sources:				
Sale of capital assets	2,000	2,000	19,164	17,164
Transfers in	4,000,000	4,000,000	4,000,000	-
Total other financing sources	4,002,000	4,002,000	4,019,164	17,164
Net change in fund balances	97,712	72,712	413,730	341,018
Fund balances at beginning of year	490,648	490,648	490,648	-
Prior year encumbrances appropriated	104,112	104,112	104,112	
Fund balance at end of year	\$ 692,472	\$ 667,472	\$ 1,008,490	\$ 341,018

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STREET FUND FOR THE YEAR ENDED DECEMBER 31, 2023

	 Budgeted	Amo	unts		Fina	iance with al Budget Positive
	Original		Final	Actual	(N	egative)
Revenues:	 					
Intergovernmental	\$ 1,350,265	\$	1,350,265	\$ 1,402,073	\$	51,808
Investment income	15,000		15,000	102,539		87,539
Other	 5,000		5,000	 8,647		3,647
Total revenues	 1,370,265		1,370,265	 1,513,259		142,994
Expenditures:						
Current:						
Transportation	 4,178,430		3,888,430	3,228,631		659,799
Total expenditures	 4,178,430		3,888,430	 3,228,631		659,799
Excess of expenditures						
over revenues	 (2,808,165)		(2,518,165)	 (1,715,372)		802,793
Other financing sources:						
Transfers in	 2,000,000		2,000,000	2,000,000		
Total other financing sources	 2,000,000		2,000,000	 2,000,000		
Net change in fund balances	(808,165)		(518,165)	284,628		802,793
Fund balances at beginning of year	1,631,916		1,631,916	1,631,916		_
Prior year encumbrances appropriated	194,762		194,762	194,762		-
Fund balance at end of year	\$ 1,018,513	\$	1,308,513	\$ 2,111,306	\$	802,793

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2023

	F	ls	Governmental		
	Water	Sewer	Solid Waste	Total	Activities - Internal Service Funds
Assets:					
Current assets:					
Equity in pooled cash and investments Receivables:	\$ 1,581,106	\$ 3,247,158	\$ 659,335	\$ 5,487,599	\$ 604,762
Accounts	331,141	265,960	-	597,101	-
Special assessments	30,178	30,178	30,840	91,196	-
Due from other governments	372,751	6,379	221	379,351	3,243
Materials and supplies inventory	63,740 14,927	1,253 1,339	372	64,993 16,638	17,987 1,963
Total current assets	2,393,843	3,552,267	690,768	6,636,878	627,955
Noncurrent assets:	2,373,043	3,332,201	070,700	0,030,070	021,733
Net pension asset	1	1	-	2	1
Land and construction in progress	24,486	112,399	-	136,885	130,849
Depreciable capital assets, net	13,677,066	7,590,121	6,834	21,274,021	752,892
Total capital assets, net	13,701,552	7,702,520	6,834	21,410,906	883,741
Total noncurrent assets	13,701,553	7,702,521	6,834	21,410,908	883,742
Total assets	16,095,396	11,254,788	697,602	28,047,786	1,511,697
Deferred outflows of resources:					
Pension	172,682	103,047	29,899	305,628	156,882
OPEB	25,264	15,076	4,366	44,706	22,852
Total deferred outflows of resources	197,946	118,123	34,265	350,334	179,734
Liabilities:					
Current liabilities:					
Accounts payable	67,236	29,155	79,491	175,882	14,512
Contracts payable	252,795	-	-	252,795	- 2200
Accrued wages and benefits payable	2 472	1.722	410	4.625	3,398
Due to other governments	2,473	1,733 2,265	419 2,623	4,625	2,387
Compensated absences payable - current Advances from other funds	16,714 2,725,000	2,203	2,023	21,602 2,725,000	15,989
Deferred revenue	2,723,000		_	2,723,000	24,806
OPWC loans payable	8,652	_	_	8,652	21,000
Unearned revenue	-,	-	148,689	148,689	-
Total current liabilities	3,072,870	33,153	231,222	3,337,245	61,092
Long-term liabilities:					<u> </u>
Compensated absences payable	52,031	11,098	2,440	65,569	34,415
OPWC loans payable	250,918	-	-	250,918	-
Net OPEB liability	8,515	5,081	1,439	15,035	7,590
Net pension liability	428,065	255,443	72,364	755,872	381,601
Total long-term liabilities	739,529	271,622	76,243	1,087,394	423,606
Total liabilities	3,812,399	304,775	307,465	4,424,639	484,698
Deferred inflows of resources:					
OPEB	7,803	7,018	519	15,340	3,127
Pension	58,582	77,923	1,737	138,242	67,581
Total deferred inflows of resources	66,385	84,941	2,256	153,582	70,708
Total liabilities and deferred inflows of resources.	3,878,784	389,716	309,721	4,578,221	555,406
Net position:					
Net Investment in capital assets	13,189,187	7,702,520	6,834	20,898,541	858,935
Restricted for pension	1	1	-	2	1
Unrestricted	(774,630)	3,280,674	415,312	2,921,356	277,089
Total net position	\$ 12,414,558	\$ 10,983,195	\$ 422,146	23,819,899	\$ 1,136,025
Adjustment to reflect the consolidation of the internal	al service funds activ	ities related to enterpr	rise funds	7,158	
Net position of business-type activities				\$ 23,827,057	
				· <del></del>	

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2023

	Business-type Activities - Enterprise Funds								Governmental	
	Water			Sewer		Solid Waste		Total	I	ctivities - Internal vice Funds
Operating revenues:										
Charges for services	\$	2,236,095	\$	1,715,375	\$	1,029,043	\$	4,980,513	\$	965,912
Tap-in fees		2,140		2,885		-		5,025		-
Other operating revenues		22,914		7,653		226		30,793		9,232
Total operating revenues		2,261,149		1,725,913		1,029,269		5,016,331		975,144
Operating expenses:										
Personal services		228,799		72,159		55,668		356,626		282,626
Contract services		1,076,107		782,140		955,917		2,814,164		239,713
Materials and supplies		354,342		66,593		3,510		424,445		324,018
Depreciation		637,378		426,467		15,550		1,079,395		145,232
Other		12		165,280		-		165,292		-
Total operating expenses		2,296,638		1,512,639		1,030,645		4,839,922		991,589
Operating income (loss)		(35,489)		213,274		(1,376)		176,409		(16,445)
Nonoperating revenues:										
Loss on sale of assets		-		_		-		-		(10,498)
Interest income		41,304		52,719		-		94,023		
Total nonoperating revenues		41,304		52,719		-		94,023		(10,498)
Income (loss) before capital contributions		5,815		265,993		(1,376)		270,432		(26,943)
Capital contributions		369,000						369,000		
Change in net position		374,815		265,993		(1,376)		639,432		(26,943)
Net position at beginning of year		12,039,743		10,717,202		423,522				1,162,968
Net position at end of year	\$	12,414,558	\$	10,983,195	\$	422,146			\$	1,136,025
Adjustment to reflect the consolidation of internal serv	ice fu	nds activities re	lated	to enterprise fur	nds.			(1,473)		
Change in net position of business-type activities							\$	637,959		

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2023

	 Business-type Activities - Enterprise Funds							Governmental	
	Water		Sewer		Solid Waste		Total	j	ctivities - Internal vice Funds
Cash flows from operating activities:									
Cash received from customers.  Cash received from tap-in fees.  Cash received from other operations.  Cash payments for personal services.  Cash payments for contractual services.  Cash payments for materials and supplies.  Cash payments for other expenses.	\$ 2,199,817 2,140 19,209 (310,376) (942,484) (337,661)	\$	1,699,630 2,885 1,302 (186,120) (900,773) (66,371) (144,119)	\$	1,033,568 13 (52,353) (953,340) (3,141)	\$	4,933,015 5,025 20,524 (548,849) (2,796,597) (407,173) (144,131)	\$	965,912 6,058 (296,610) (235,912) (322,282)
1	()		(=::,===)				(= : :,===)		
Net cash provided by operating activities	 630,633		406,434		24,747		1,061,814		117,166
Cash flows from noncapital financing activities:									
Cash received from interfund loans Loans issued	 500,000 259,570		<u>-</u>		<u>-</u>		500,000 259,570		<u>-</u>
Net cash provided by noncapital financing activities	 759,570		<u>-</u> _		<u>-</u> _		759,570		<del>_</del>
Cash flows from capital and related									
financing activities: Acquisition of capital assets	 (1,646,515)		(248,111)		<u>-</u>		(1,894,626)		(287,487)
Net cash used in capital and related financing activities	 (1,646,515)		(248,111)				(1,894,626)		(287,487)
Cash flows from investing activities: Interest received	41,304		52,719		<u> </u>		94,023		<u>-</u>
Net cash provided by investing activities	 41,304		52,719		<u> </u>		94,023		
Net increase (decrease) in cash and									
cash equivalents	(215,008)		211,042		24,747		20,781		(170,321)
Cash and cash equivalents at beginning of year	1,796,114		3,036,116		634,588		5,466,818		775,083
Cash and cash equivalents at end of year	\$ 1,581,106	\$	3,247,158	\$	659,335	\$	5,487,599	\$	604,762

- - Continued

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2023

	Business-type Activities - Enterprise Funds							Governmental		
	Water			Sewer		Solid Waste	Total		Activities - Internal Service Funds	
Reconciliation of operating income (loss) to net cash provided by operating activities:										
Operating income (loss)	\$ (	35,489)	\$	213,274	\$	(1,376)	\$	176,409	\$	(16,445)
Adjustments:										
Depreciation	6	37,378		426,467		15,550		1,079,395		145,232
Changes in assets, deferred outflows, liabilities and deferred in	nflows:									
Decrease (Increase) in materials and supplies inventory		4,048		167		-		4,215		(758)
(Increase) in accounts receivable	(	28,869)		(8,336)		-		(37,205)		-
Decrease in net pension asset		3		2		1		6		4
Decrease in net OPEB asset		50,295		37,901		7,630		95,826		56,322
(Increase) in special assessments receivable		(7,409)		(7,409)		(5,105)		(19,923)		-
(Increase) in intergovernmental receivable		(3,705)		(6,351)		(213)		(10,269)		(3,174)
Decrease in prepayments		56		47		20		123		1,490
(Increase) in deferred outflows - pension	(1	12,740)		(56,953)		(18,343)		(188,036)		(78,989)
(Increase) in deferred outflows - OPEB	(	25,259)		(14,302)		(4,090)		(43,651)		(21,524)
Increase (Decrease) in accounts payable	(	65,115)		(97,417)		2,946		(159,586)		(18,546)
Increase in contracts payable	2	11,379		-		-		211,379		24,841
(Decrease) in accrued wages and benefits		-		-		-		-		(419)
Increase (Decrease) in intergovernmental payable		244		365		21		630		(290)
Increase (Decrease) in compensated absences payable		20,331		(11,103)		2,529		11,757		2,363
(Decrease) in deferred inflows - pension	(2	36,711)		(46,550)		(8,265)		(291,526)		(137,894)
(Decrease) in deferred inflows - OPEB	(	64,358)		(170,836)		(27,232)		(262,426)		(56,232)
Increase in net pension liability	2	78,039		142,387		49,605		470,031		213,595
Increase in net OPEB liability		8,515		5,081		1,439		15,035		7,590
Increase in unearned revenue				-		9,630		9,630		
Net cash provided by operating activities	\$ 6	30,633	\$	406,434	\$	24,747	\$	1,061,814	\$	117,166

#### Non-cash transactions:

The water fund purchased \$44,165 and \$2,749 in capital assets on account in 2023 and 2022, respectively.

The sewer fund purchased \$21,161 and \$22,470 in capital assets on account in 2023 and 2022, respectively.

#### STATEMENT OF FIUCIARY NET POSITION FIDUCIARY FUND DECEMBER 31, 2023

	Custodial				
Assets:  Equity in pooled cash and investments	\$	95			
Total assets		95			
Liabilities: Accounts payable		12			
Total liabilities		12			
<b>Net position:</b> Restricted for individuals, organizations and other governments .		83			
Total net position	\$	83			

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUND FOR THE YEAR ENDED DECEMBER 31, 2023

	Custodial				
Additions: Licenses, permits and fees for other governments	\$	3,422			
Total additions		3,422			
<b>Deductions:</b> Other custodial fund disbursements		4,293			
Total deductions		4,293			
Net change in fiduciary net position		(871)			
Net position beginning of year		954			
Net position end of year	\$	83			

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 1 - DESCRIPTION OF THE CITY**

The City of Englewood (the "City") is a charter municipal corporation operating under the laws of the State of Ohio. The City was incorporated as a village in 1914 and became a City on February 12, 1971, after adopting the charter on November 3, 1970.

The municipal government provided by the charter is known as a Council-Manager form of government. Legislative power is vested in a seven-member council, each elected to four-year terms. One of the members shall be known as the Mayor and the remaining six members as Councilmen. The Council appoints the City Manager and the Clerk of Council. The City Manager is the chief executive officer and the head of the administrative agencies of the City. He appoints all department heads and employees, except as otherwise provided in the charter.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The most significant of the City's accounting policies are described below.

#### A. Reporting Entity

For financial reporting purposes, the City's BFS include all funds, agencies, boards, commissions, and departments for which the City is financially accountable. Financial accountability, as defined by the GASB, exists if the City appoints a voting majority of an organization's Governing Board and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the City. The City may also be financially accountable for governmental organizations with a separately elected Governing Board, a Governing Board appointed by another government, or a jointly appointed Board that is fiscally dependent on the City. The City also took into consideration other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's basic financial statements to be misleading or incomplete. The City has no component units.

The primary government consists of all funds and departments which provide various services including public safety services, street maintenance and repair, parks, recreation, water, sewer and refuse services. Council and the City Manager are directly responsible for these activities.

#### Insurance Purchasing Pool

The Miami Valley Risk Management Association, Inc. (MVRMA) is a risk sharing insurance pool established for the purpose of enabling the subscribing political subdivisions to obtain liability insurance and providing a formalized, jointly administered self-insurance fund for its members. The members formed a not-for-profit corporation known as Miami Valley Risk Management Association, Inc. for the purpose of administering the pool. The subscribing members of the self-insurance pool include the Cities of Beavercreek, Bellbrook, Blue Ash, Centerville, Englewood, Fairfield, Kettering, Madeira, Mason, Miamisburg, Montgomery, Piqua, Sidney, Springdale, Tipp City, Troy, Vandalia, West Carrollton, Wilmington, and Wyoming, and the Village of Indian Hill. The City has no explicit and measurable equity interest in MVRMA and no ongoing financial responsibility for MVRMA. See Note 14 for additional information.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### **B.** Basis of Presentation

The City's (BFS) consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements - The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activities of the internal service funds are eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental functions are self-financing or draw from the general revenues of the City.

Fund Financial Statements - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund financial statements. Fiduciary funds are reported by type.

#### C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets plus deferred outflows and liabilities plus deferred inflows is reported as fund balance.

The following are the City's major governmental funds:

<u>General fund</u> - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Fire and rescue* - The fire and rescue fund accounts for all transactions relating to fire and emergency services.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Police</u> - The police fund accounts for all transactions relating to the police department.

<u>Street</u> - The street fund accounts for all transactions relating to street maintenance and construction.

<u>Capital improvement</u> - To account for resources used to purchase equipment and construct capital assets.

Other governmental funds of the City are used to account for specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects.

**Proprietary Funds** - Proprietary fund reporting focuses on changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

<u>Enterprise funds</u> - The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

<u>Water</u> - This fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City.

<u>Sewer</u> - This fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

<u>Solid waste</u> - This fund accounts for the operations providing solid waste removal to the residents and commercial users located within the City.

<u>Internal service funds</u> - The internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service funds report on the operations of the government center and the service center.

Fiduciary Funds - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The City's only fiduciary funds are custodial funds. The Custodial funds hold monies for building assessment fees collected on behalf of the State of Ohio.

#### D. Measurement Focus

Government-Wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets, all deferred outflows of resources, all liabilities and all deferred inflows of resources associated with the operation of the City are included on the statement of net position.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Like the government-wide statements, all proprietary funds and custodial funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the City's proprietary funds are charges for sales and services. Operating expenses for the enterprise funds include personnel and other expenses related to the operations of the enterprise activities and operating expenses for the internal service fund include personnel costs and administrative expenses incurred to provide the good or service that are the primary activity of the fund. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

#### E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and custodial funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and outflows of resources and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Nonexchange Transactions** - Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within thirty-one days of year end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 7). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: income tax, State-levied locally shared taxes (including gasoline tax, local government funds and permissive tax), fines and forfeitures, fees and special assessments.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

**Deferred Outflows of Resources and Deferred Inflows of Resources** - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. See Notes 15 and 16 for deferred outflows of resources related to net pension liability/asset and net OPEB liability/asset, respectively.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2023, but which were levied to finance 2024 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. Unavailable revenue includes, but is not limited to, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

See Notes 15 and 16 for deferred inflows of resources related to net pension liability/asset and net OPEB liability/asset, respectively. These deferred inflows of resources are only reported on the government-wide statement of net position.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### F. Budgetary Data

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. The legal level of budgetary control is at the department level of each fund and within each department personal services. Budgetary modifications may only be made by resolution of the City Council at the legal level of control.

*Tax Budget* - During the first Council meeting in July, the City Manager presents the following year's annual operating budget to City Council for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Estimated Resources - The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. Prior to January 1, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include unencumbered cash balances at December 31 of the preceding year. The certificate may be further amended during the year if the Finance Director determines, and the Budget Commission agrees, that an estimate needs to be either increased or decreased. The amounts reported on the budgetary statement reflect both the amounts on the certificate of estimated resources when the original appropriations were adopted and the amounts in the final amended official certificate of estimated resources issued during 2023.

Appropriations - A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance fixes spending authority at the department level of each fund and within each department personal services. The appropriation ordinance may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. The appropriations at the legal level of control for a fund may only be modified during the year by an ordinance of Council. The amounts on the budgetary statement reflect both the first appropriation resolution that covers the entire year, which includes amounts automatically carried forward from prior years, and the final appropriation amounts, including all amendments and modifications legally enacted by Council.

**Lapsing of Appropriations** - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. Encumbrances are carried forward and are not reappropriated as part of the subsequent year appropriations.

#### G. Cash and Cash Equivalents

Cash balances of the City's funds are pooled and invested in investments maturing within five years in order to provide improved cash management. Individual fund integrity is maintained through City records. Each fund's interest in the pooled bank account is presented on the balance sheet as "equity in pooled cash and investments" on the financial statements.

During 2023, the City invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The City measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2023, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours advance notice for deposits or withdrawals of \$100 million or more is encouraged. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Interest income is distributed to the funds according to charter and statutory requirements. Interest revenue earned and credited to the general fund during 2023 amounted to \$835,397, which included \$638,022 assigned from other funds of the City.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

For purposes of the statement of cash flows and for presentation on the statement of net position, investments with an original maturity of three months or less and investments of the cash management pool are considered to be cash equivalents.

An analysis of the City's investment account at year end is provided in Note 4.

#### H. Inventories of Materials and Supplies

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

On fund financial statements, inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. On the fund financial statements, reported inventory is equally offset as a component of nonspendable fund balance in governmental funds which indicates that it does not constitute available resources even though it is a component of net current assets. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased. Inventories of the proprietary funds are expensed when used.

#### I. Prepayments

Payments made to vendors for services that will benefit periods beyond December 31, 2023, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of the purchase and the expenditure/expense in the year in which services are consumed. On the fund financial statements, reported prepayments are equally offset as a component of nonspendable fund balance in governmental funds which indicates that they do not constitute available resources even though they are a component of net current assets.

#### J. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition value as of the date received. The City maintains a capitalization threshold of \$5,000. The City's infrastructure consists of thoroughfares, street lights, curbs, gutters, sidewalks, storm sewers, bridges, street signs, traffic signals and controls, meters and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized for business-type activities.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement.

The City is reporting intangible right to use assets related to leased vehicles. The intangible assets are being amortized in a systematic and rational manner of the shorter of the lease term or the useful life of the underlying asset.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Depreciation/amortization is computed using the straight-line method over the following useful lives:

	Governmental Activities Estimated Lives	Business-type Activities Estimated Lives
Improvements to land	15 - 20 years	15 - 20 years
Buildings and Improvements	20 - 45 years	20 - 45 years
Furniture and Equipment	5 - 30 years	5 - 30 years
Vehicles	3 - 10 years	3 - 10 years
Intangible leased assets	3 years	n/a
Infrastructure:		
Water and Sewer Lines	50 years	50 years
Bridges	40 years	n/a
Thoroughfares/Curbs/Gutters/Sidewalks/Street Lights	30 years	n/a
Storm Sewers	25 years	25 years
Traffic Signals and Controls and Meters	15 years	15 years
Street Signs	10 years	n/a
Software	5 - 10 years	5 - 10 years

#### **K.** Compensated Absences

Compensated absences of the City consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the City and the employee.

In conformity with GASB Statement No. 16, "Accounting for Compensated Absences", vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability is based on the sick leave accumulated at December 31 by those employees who are currently eligible to receive termination payments and by those employees for whom it is probable they will become eligible to receive termination benefits in the future.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus applicable additional salary related payments. City employees are granted vacation and sick leave in varying amounts. In the event of termination, an employee is reimbursed for accumulated vacation and sick leave at various rates.

The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

#### M. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund loan receivables/payables". On fund financial statements, receivables and payables resulting from long-term interfund loans are classified as "advances to/from other funds". These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances.

#### N. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the BFS.

#### O. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes, but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of City Council, which includes giving the Finance Director the authority to constrain monies for intended purposes.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### P. Estimates

The preparation of the BFS in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the BFS and accompanying notes. Actual results may differ from those estimates.

#### Q. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes consist primarily of the tax increment financing fund.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2023.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### S. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net pension asset, net OPEB asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

#### T. Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

#### **U.** Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets or from grants or outside contributions of resources restricted to capital acquisition and construction and from contributions from governmental funds.

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### **Change in Accounting Principles**

For 2023, the City has implemented GASB Statement No. 94, "Public-Private and Public-Public Partnerships and Availability Payment Arrangements", GASB Statement No. 96, "Subscription Based Information Technology Arrangements", certain questions and answers of GASB Implementation Guide 2021-1 and certain paragraphs of GASB Statement No. 99, "Omnibus 2022".

GASB Statement No. 94 is to improve financial reporting by addressing issues related to public-private and public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. The implementation of GASB Statement No. 94 did not have an effect on the financial statements of the City.

GASB Statement No. 96 provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, *Leases*, as amended.

These changes were incorporated in the City's 2023 financial statements. The City recognized \$12,831 in governmental activities in subscriptions payable at January 1, 2023; however, this entire amount was offset by the intangible asset, right-to-use subscription assets.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

GASB Implementation Guide 2021-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2021-1 did not have an effect on the financial statements of the City.

GASB Statement No. 99 is to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The implementation of GASB Statement No. 99 did not have an effect on the financial statements of the City.

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the City into three categories:

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits in interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities in accordance with the City's investment policy:

- A. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- B. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- C. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- D. Bankers' acceptances (for a period not to exceed one hundred eighty days) issued by banks ranked within the top 100 banks, based upon asset size, or issued by banks within the State of Ohio with at least two billion dollars (\$2,000,000,000) in assets in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met;
- E. Commercial paper (for a period not to exceed two hundred seventy days) which, when purchased, is rated at least P-1 by Moody's Investor Services and A-1 by Standard and Poor's, and corporate notes and other debt which, when purchased, is rated AA or better by Moody's Investor Services and/or Standard and Poor's in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met;

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

- F. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- G. The State Treasury Asset Reserve of Ohio (STAR Ohio);
- H. No-load money market mutual funds consisting exclusively of obligations described in paragraphs A. and B. hereof; and,
- I. Repurchase agreements with institutions which have executed a master repurchase agreement, entered into between the City and that particular institution. Each master repurchase agreement will provide for:
  - 1. Collateralization of each repurchase agreement consisting exclusively of obligations described in paragraphs A. and B. hereof, the market value of which shall not be less than 102 percent of the principal amount of each repurchase agreement plus accrued interest;
  - 2. Safekeeping of the collateral by the City's third-party safekeeping agent; and,
  - 3. Settlement of each repurchase agreement on a delivery-versus-payment basis. Master repurchase agreements may provide for substitution of collateral by the broker/dealer with the agreement of the City.

Securities which are specifically prohibited for investment include interest-only, mortgage-backed securities or other securities for which there exists a hypothetical mathematical possibility of a negative yield, excluding default risk, if the security is held to maturity.

The City may also invest any monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio:
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons; and,
- 3. Obligations of the City.

Protection of the deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### A. Cash on hand

At year end, the City had \$1,100 in undeposited cash on hand which is included on the financial statements of the City as part of "equity in pooled cash and investments."

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

#### **B.** Deposits with Financial Institutions

At December 31, 2023, the carrying amount of all City deposits was \$1,043,378 and the bank balance of all City deposits was \$1,144,458. Of the bank balance, \$894,458, was exposed to custodial risk as discussed below because those deposits were uninsured and \$250,000 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the City's and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2023, the City's financial institutions were approved for a reduced collateral rate of 50 percent through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC.

#### C. Investments

As of December 31, 2023, the City had the following investments and maturities:

Measurement/	M	l easurement		6 months
Investment type		Amount		or less
Amortized Cost:				
STAR Ohio	\$	19,559,725	\$	19,559,725

*Interest Rate Risk:* Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk by requiring the consideration of market conditions and cash flow requirements in determining the term of an investment. Unless matched to a specific cash flow requirement, the City will not directly invest in securities maturing more than five years from the month of settlement.

Credit Risk: Standard & Poor's has assigned STAR Ohio an AAAm money market rating. The City's investment policy limits its investments to those authorized by Englewood Codified Ordinance 236.07. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The City's investment policy requires commercial paper, when purchased, to be rated at least P-1 by Moody's Investor Services and A-1 by Standard & Poor's and corporate notes and other debt which, when purchased, is rated AA or better by Moody's Investor Services and/or Standard & Poor's.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment policy requires government securities, commercial paper, bankers' acceptances and money market securities to be settled in a delivery-versus-payment method. Book entry or physical securities shall be safekept by a third-party safekeeping agent, in the agent's Federal Reserve customer account, correspondent money center bank customer custody account or Depository Trust Corporation (DTC) customer custody account. Each delivery and safekeeping shall be evidenced by a safekeeping receipt.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Concentration of Credit Risk: The City's investment policy addresses concentration of credit risk by requiring investments to be diversified to reduce the risk of loss resulting from over concentration of assets in a specific issue or specific class of securities. The following table includes the percentage of each investment type held by the City at December 31, 2023:

Measurement/	Measi	urement	
<u>Investment type</u>	An	nount	% of Total
Amortized Cost:			
STAR Ohio	\$ 19	,559,725	100.00%

#### D. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of December 31, 2023:

Cash and investments per note		
Carrying amount of deposits	\$	1,043,378
Investments		19,559,725
Cash on hand		1,100
Total	\$	20,604,203
Cash and investments per statement of net position	•	1.7.116.700
Governmental activities	\$	15,116,509
Business type activities		5,487,599
Custodial funds		95
Total	\$	20,604,203

THIS SPACE INTENTIONALLY LEFT BLANK

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 5 - INTERFUND ACTIVITY**

#### A. Interfund Transfers

Interfund transfers for the year ended December 31, 2023, consisted of the following, as reported in the fund financial statements:

#### Transfers from

		Nonmajor Governmental						
Transfers to	_	General		Funds	Total			
Fire and Rescue	\$	2,110,000	\$	-	\$	2,110,000		
Police		4,000,000		-		4,000,000		
Capital improvement		1,000,000		230,000		1,230,000		
Street		2,000,000		-		2,000,000		
Nonmajor governmental	_	400,000				400,000		
Total	\$	9,510,000	\$	230,000	\$	9,740,000		

Transfers are made to use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. The tax incremental financing fund (a nonmajor governmental fund) transferred \$175,000 to the capital improvement fund to fund improvements made in the TIF District (See Note 8). The permissive tax fund (a nonmajor governmental fund) transferred \$55,000 to the capital improvement fund to fund road resurfacing projects and culvert replacement projects. All transfers were made in accordance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

Interfund transfers between governmental funds are eliminated on the government-wide financial statements.

#### B. Advances To/From Other Funds

In prior years, the general fund advanced \$451,415 to the capital improvement fund for the Main Street TIF project, \$172,000 of this loan was repaid in 2023. The outstanding advance is \$279,415.

In prior years, the capital improvement fund advanced \$2,225,000 to the water fund. During 2023, none of this loan was repaid. In 2023, the capital improvement fund advanced an additional \$500,000 to the water fund. The outstanding advance amount is \$2,725,000.

These advances are not expected to be repaid within one year.

#### **NOTE 6 - PROPERTY TAXES**

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 6 - PROPERTY TAXES – (Continued)**

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2023 public utility property taxes became a lien December 31, 2022, are levied after October 1, 2023, and are collected in 2024 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County collects property taxes on behalf of all taxing districts in the County, including the City of Englewood. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represent real property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2023 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by deferred inflow of resources since the current taxes were not levied to finance 2023 operations and the collection of delinquent taxes has been offset by deferred inflow of resources since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is a deferred inflow of resources.

The full tax rate for all City operations for the year ended December 31, 2023 was \$11.33 per \$1,000 of assessed value. The assessed values of real property and public utility personal property upon which 2023 property tax receipts were based are as follows:

<u>Real property</u>	
Residential/agricultural	\$ 310,385,180
Commercial/industrial/mineral	81,677,170
Public utility	
Personal	 7,931,020
Total assessed value	\$ 399,993,370

#### NOTE 7 - LOCAL INCOME TAX

The City levies a municipal income tax of one and three-quarters percent on substantially all income earned within the City. In addition, the residents of the City are required to pay income tax on income earned outside of the City; however, the City allows a credit for income taxes paid to another municipality up to 100% of the City's current tax rate.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

Income tax proceeds are to be used to pay the cost of administering the tax. All remaining income tax revenue is then initially placed in the general fund. The use of all income tax proceeds is determined by City Council. Income tax revenue for 2023 was \$9,617,741 as reported in the fund financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 8 - TAX INCREMENT FINANCING DISTRICT (TIF)

The City, pursuant to the Ohio Revised Code and City ordinances, has established a TIF. A TIF represents a geographic area wherein property values created after the commencement date of the TIF are exempt, in whole or in part, from property taxes. Owners of such property, however, must pay amounts equal to the property taxes, known as "payments in lieu of taxes (PILOT)", as though the TIF had not been established. These "PILOTS" are then dedicated to the payments for various public improvements within or adjacent to the TIF area. Property values existing before the commencement date of a TIF continue to be subjected to property taxes.

PILOT revenue was \$492,575 in 2023 as reported in the fund financial statements. The TIF has a longevity of the shorter period of 30 years or until the public improvements are paid for. The property tax exemption then ceases; PILOT's cease and property taxes then apply to the increased property values.

#### **NOTE 9 - TAX ABATEMENTS**

As of December 31, 2023, the City provides property tax abatements through Community Reinvestment Area (CRA). Under the authority of Ohio Revised Code (ORC) Section 3735.67, the CRA program is an economic development tool administered by municipal and county governments that provides real property tax exemptions for property owners who renovate existing or construct new buildings. CRA's are areas of land in which property owners can receive tax incentives for investing in real property improvements. Under the CRA program, local governments petition to the Ohio Development Services Agency (ODSA) for confirmation of a geographical area in which investment is desired. Once an area is confirmed by the ODSA, local governments may offer real property tax exemptions to taxpayers that invest in that area. Property owners in the CRA can receive temporary tax abatements for renovation of existing structures and new construction in these areas. Property owners apply to the local legislative authority for approval to renovate or construct in the CRA. Upon approval and certification of completion, the amount of the abatement is deducted from the individual or entity's property tax bill.

The City had 14 parcels of land that received tax abatements through the CRA program. The total City property taxes abated during 2023 were \$44,850.

#### **NOTE 10 - RECEIVABLES**

Receivables at December 31, 2023, consisted of taxes, payment in lieu of taxes, accounts (billings for user charged services), special assessments, and intergovernmental receivables arising from grants, entitlements and shared revenue. All intergovernmental receivables have been classified as "due from other governments" on the basic financial statements. Receivables have been recorded to the extent that they are measurable at December 31, 2023.

A summary of the principal items of receivables reported on the statement of net position follows:

#### **Governmental activities:**

Income taxes	\$ 2,277,533
Real and other taxes	2,455,149
Payments in lieu of taxes	598,216
Accounts	648,712
Special assessments	273,122
Due from other governments	728,385
<b>Business-type activities:</b>	
Accounts	597,101
Special assessments	91,196
Due from other governments	379,351

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 10 – RECEIVABLES – (Continued)**

Receivables have been disaggregated on the face of the basic financial statements. The only receivables not expected to be collected within the subsequent year are the special assessments which are collected over the life of the assessment.

#### **NOTE 11 - CAPITAL ASSETS**

**A.** Capital asset activity for the governmental activities for the year ended December 31, 2023, was as follows:

	Restated			
	Balance		D: 1	Balance
Governmental activities:	12/31/22	Additions	<u>Disposals</u>	12/31/23
Capital assets, not being depreciated/amortized:				
Land	\$ 3,553,030	\$ -	\$ (373,140)	\$ 3,179,890
Construction-in-progress	177,902	36,890	(177,902)	36,890
Construction-in-progress	177,902	30,890	(177,902)	30,890
Total capital assets, not being depreciated/amortized	3,730,932	36,890	(551,042)	3,216,780
Capital assets, being depreciated/amortized:				
Land improvements	4,995,890	-	-	4,995,890
Buildings and improvements	12,293,299	214,048	-	12,507,347
Furniture and equipment	5,431,746	354,985	-	5,786,731
Vehicles	4,941,642	1,633,348	(28,376)	6,546,614
Infrastructure	37,941,640	-	· -	37,941,640
Right to use - Vehicle	42,938	-	-	42,938
Intangible right to use - software	12,831	-	-	12,831
Computer software	453,392		(128,377)	325,015
Total capital assets, being depreciated/amortized	66,113,378	2,202,381	(156,753)	68,159,006
Less: accumulated depreciation/amortization:				
Land improvements	(3,169,262)	(137,289)	-	(3,306,551)
Buildings and improvements	(5,736,537)	(262,112)	-	(5,998,649)
Furniture and equipment	(2,633,154)	(419,674)	-	(3,052,828)
Vehicles	(3,290,454)	(430,570)	12,769	(3,708,255)
Infrastructure	(25,754,300)	(995,132)	=	(26,749,432)
Right to use - Vehicle	(13,120)	(14,313)	-	(27,433)
Intangible right to use - software	=	(5,132)	=	(5,132)
Computer software	(238,009)	(37,979)	101,436	(174,552)
Total accumulated depreciation/amortization	(40,834,836)	(2,302,201)	114,205	(43,022,832)
Total capital assets, being depreciated/amortized	25,278,542	(99,820)	(42,548)	25,136,174
Governmental activities capital assets, net	\$ 29,009,474	\$ (62,930)	\$ (593,590)	\$ 28,352,954

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 11 - CAPITAL ASSETS - (Continued)**

Depreciation/amortization expense was charged to functions/programs of the City as follows:

#### **Governmental activities:**

General government	\$	436,870
Security of persons and property		448,157
Public health		2,925
Leisure time activity		107,424
Community environment		70,682
Transportation		1,090,911
Capital assets held by the government's internal service funds are		
charged to the various functions based on their usage of the assets		145,232
Total depreciation/amortization expense - governmental activities	\$ 2	2,302,201

**B.** Capital asset activity for the business-type activities for the year ended December 31, 2023 was as follows:

	Balance			Balance
Business-type activities:	12/31/22	Additions	Disposals	12/31/23
Capital assets, not being depreciated:				
Land	\$ 136,885	\$ -	\$ -	\$ 136,885
Construction in Progress	632,445		(632,445)	
Total capital assets, not being depreciated	769,330		(632,445)	136,885
Capital assets, being depreciated:				
Improvements other than buildings	50,983	-	-	50,983
Buildings and improvements	8,269,207	-	-	8,269,207
Equipment	7,704,361	409,194	-	8,113,555
Vehicles	259,958	-	-	259,958
Software	25,174	-	-	25,174
Infrastructure	29,815,580	2,157,984	(14,318)	31,959,246
Total capital assets, being depreciated	46,125,263	2,567,178	(14,318)	48,678,123
Less: accumulated depreciation:				
Improvements other than buildings	(19,273)	(2,549)	-	(21,822)
Buildings and improvements	(5,345,940)	(185,618)	-	(5,531,558)
Equipment	(3,522,923)	(299,571)	-	(3,822,494)
Vehicles	(171,016)	(14,429)	-	(185,445)
Software	(23,069)	(616)	-	(23,685)
Infrastructure	(17,256,804)	(576,612)	14,318	(17,819,098)
Total accumulated depreciation	(26,339,025)	(1,079,395)	14,318	(27,404,102)
Total capital assets, being depreciated, net	19,786,238	1,487,783		21,274,021
Business-type activities capital assets, net	\$ 20,555,568	\$ 1,487,783	\$ (632,445)	\$ 21,410,906

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 11 - CAPITAL ASSETS - (Continued)**

Depreciation expense was charged to business-type activities as follows:

#### **Business-type activities**

Water	\$	637,378
Sewer		426,467
Solid Waste	_	15,550
Total depreciation expense - business-type activities	\$	1,079,395

#### NOTE 12 - OTHER EMPLOYEE BENEFITS

#### **Deferred Compensation Plans**

City employees and elected officials may participate in a statewide deferred compensation plan or a plan offered by ING and sponsored by the Ohio Municipal League. Both plans were created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plans permit deferral of compensation until future years. According to the plans, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

#### Compensated Absences

#### Accumulated Unpaid Vacation

City employees earn vacation leave at varying rates based upon length of service. In the case of death or retirement, an employee (or his estate) is paid for his unused vacation leave. The total obligation for vacation leave for the City as a whole amounted to \$505,666 at December 31, 2023. Amounts are recorded as a fund liability and/or on the government-wide financial statements as applicable.

#### Accumulated Unpaid Sick Leave

City employees earn sick leave at the rate of one and one-fourth days per month. Upon retirement an employee is paid for one-third of his accumulated sick leave within various limits. The total obligation for sick leave accrual for the City as a whole amounted to \$354,256 at December 31, 2023. Amounts are recorded as a fund liability and/or on the government-wide financial statements as applicable.

#### Overtime Pay

City employees earn overtime pay at varying rates based on when the employee works the overtime. The total obligation for overtime pay for the City as a whole amounted to \$23,293 at December 31, 2023. Amounts are recorded as a fund liability and/or on the government-wide financial statements as applicable.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 13 - LONG-TERM OBLIGATIONS**

A. The changes in the City's governmental activities long-term obligations during the year consist of the following:

Governmental activities:	<u>-</u>	Restated Balance 12/31/22	_	Additions	Reductions	-	Balance 12/31/23	_	Amounts Due in Due Year
Compensated absences	\$	945,775	\$	610,880	\$ (731,170)	\$	825,485	\$	476,676
Net pension liability		11,071,789		9,288,486	-		20,360,275		-
Net OPEB liability		1,605,590		118,369	(525,579)		1,198,380		-
SBITA payable	_	12,831			 (6,444)	_	6,387	_	6,387
Total long-term obligations	\$	13,635,985	\$	10,017,735	\$ (1,263,193)	\$	22,390,527	\$	483,063

Compensated absences, consisting of sick leave (severance), vacation benefits and compensatory time, and net pension liability and net OPEB liability will be paid from the fund from which the employee is paid. For the City, these funds are primarily the general, fire and rescue, police and street funds.

<u>SBITA</u> – During 2022, the City entered into an agreement for the right to use software. Per GASB Statement No. 96, the City will report an intangible capital asset and corresponding liability for any future scheduled payments under the agreement. The following is a schedule of future payments, which will be paid from the general fund:

Year Ending						
December 31,	Pr	incipal	<u>In</u>	terest	_	Total
2024	\$	6,387	\$	327	\$	6,714
Total	\$	6,387	\$	327	\$	6,714

**B.** The changes in the City's business-type activities long-term obligations during the year consist of the following:

_		<u>A</u>	dditions	Re	ductions	_	Balance 12/31/23	Ι	mounts Due in ne Year
\$	<u>-</u>	\$	259,570	\$	<u>-</u>	\$	259,570	\$	8,652
\$		\$	259,570	\$	_	\$	259,570	\$	8,652
\$	75,414 285,841 - 361,255	\$	49,915 470,031 15,035 534,981	\$	(38,158)	\$	87,171 755,872 15,035 858,078	\$	21,602
\$	361,255	\$	794,551	\$	(38,158)	\$	1,117,648	\$	30,254
	\$ \$	\$ 75,414 285,841 - 361,255	\$ - \$ \$ - \$ \$ - \$ \$ - \$ \$ 361,255	12/31/22     Additions       \$ -     \$ 259,570       \$ -     \$ 259,570       \$ 75,414     \$ 49,915       285,841     470,031       -     15,035       361,255     534,981	\$ 12/31/22     Additions     Re       \$ -     \$ 259,570     \$       \$ -     \$ 259,570     \$       \$ 75,414     \$ 49,915     \$       285,841     470,031     -       -     15,035     -       361,255     534,981	12/31/22     Additions     Reductions       \$ -     \$ 259,570     \$ -       \$ -     \$ 259,570     \$ -       \$ 259,570     \$ -	12/31/22     Additions     Reductions       \$ -     \$ 259,570     \$ -     \$       \$ -     \$ 259,570     \$ -     \$       \$ 75,414     \$ 49,915     \$ (38,158)     \$       285,841     470,031     -     15,035     -       361,255     534,981     (38,158)     -	12/31/22         Additions         Reductions         12/31/23           \$ -         \$ 259,570         \$ -         \$ 259,570           \$ -         \$ 259,570         \$ -         \$ 259,570           \$ 75,414         \$ 49,915         \$ (38,158)         \$ 87,171           285,841         470,031         755,872           -         15,035         -         15,035           361,255         534,981         (38,158)         858,078	Balance         Balance         Incomplete Inco

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

The City entered into an Ohio Public Works Commission (OPWC) loan during the fiscal year for water tower rehabilitation. This loan was issued with a 0% interest rate, has a maturity date of July 1, 2039, and will be paid from the water fund. The following is a schedule of future payments:

Year Ending						
December 31,	Principal		Interest		<u>Total</u>	
2024	\$	8,652	\$	-	\$	8,652
2025		17,305		-		17,305
2026		17,305		-		17,305
2027		17,305		-		17,305
2028		17,305		-		17,305
2029-2033		86,523		-		86,523
2034-2038		86,523		-		86,523
2039		8,652			_	8,652
Total	\$	259,570	\$		\$	259,570

As of December 31, 2023, the City's overall legal debt margin (the ability to issue general obligation bonded debt) was \$42,005,373 and the unvoted debt margin was \$21,999,635.

#### **NOTE 14 - RISK MANAGEMENT**

#### A. Comprehensive

The City is exposed to various risks of loss related to torts, thefts of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. The City is a member of the Miami Valley Risk Management Association, Inc. (MVRMA), a joint insurance pool. The pool consists of twenty-one municipalities who pool risk for property, crime, liability, boiler and machinery and public official liability. The City pays an annual premium for this coverage. The agreement provides that the MVRMA will be self-sustaining through member premiums and the purchase of excess and stoploss insurance. The deductible per occurrence for all types of claims is \$2,500. The type of coverage and deductible for each is as follows:

#### Type of Coverage

#### 1. Liability:

Personal Injury Liability Property Damage Liability Public Officials Errors and Omissions Employment Practices Liability Employee Benefits Liability

Limits: \$12,000,000 per occurrence. \$12,000,000 annual aggregate per member for Employment Practices Liability; Public Officials Errors and Omissions and Employee Benefits Liability combined; and Products/Completed Operations.

MVRMA self-insured \$500,000 per occurrence and obtained reinsurance from Government Entities Mutual, Inc. (GEM) for \$6.5 million excess of \$500,000, from Genesis for \$5 million excess of \$7 million.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 14 - RISK MANAGEMENT - (Continued)

2. Property:

\$1,000,000,000/occurrence

MVRMA Self-Insured Retention (SIR): \$250,000/occurrence

Coverage excess of SIR provided by Alliant Property Insurance Program (APIP). List of carriers underwriting the coverage provided upon request.

3. Flood - included in Property Policy

\$25 million/occurrence and annual aggregate

Sublimit: Flood Zone A & V - \$5 million/occurrence and annual aggregate

MVRMA SIR: \$250,000/occurrence all flood zones

4. Earthquake - included in Property Policy

\$25 million/occurrence and annual aggregate

MVRMA SIR: \$250,000/occurrence

5. Boiler & Machinery - included in Property Policy

\$100,000,000/occurrence

MVRMA SIR: \$25,000 - \$500,000/occurrence

6. Cyber Liability - included in Property Policy

Aggregate Limit: \$3 million, subject to \$4 million MVRMA pool-wide aggregate

Coverage provided by Lloyd's of London - Beazley Syndicate. Excess limits provided by Alliant Property Insurance Program (APIP)

#### First Party Loss:

\$1,500,000 Business Interruption Resulting from Security Breach

\$1,000,000 Business Interruption Resulting from System Failure

\$1,500,000 Dependent Business Interruption Resulting from Security Breach

\$200,000 Dependent Business Interruption Resulting from System Failure

\$1,500,000 Cyber Extortion Loss

\$1,500,000 Data Recovery Costs

#### **Liability**:

Data & Network Liability: Regulatory Defense & Penalties; Payment Card Liabilities & Costs; Media

Liability: \$5,000,000

#### Breach Response Costs:

\$1,000,000 (increased to \$2 million if designated provider is used)

#### E-crime:

\$150,000/occurrence for Fraudulent Instruction, Funds Transfer Fraud, Telephone Fraud

7. Pollution Liability - Claims Made and Reported Policy

\$25 million Policy Aggregate for all insureds combined

\$2 million Per Pollution Incident

\$2 million Per Named Insured

\$2 million Per Pool

MVRMA SIR: \$250,000/pollution condition; \$750,000 to \$1 million underground

storage tanks specific; \$250,000 mold; \$500,000 sewage backup

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 14 - RISK MANAGEMENT - (Continued)**

#### 8. Crime

\$2 million Employee Theft Per Loss; Forgery or Alteration

\$100,000 Inside and Outside Premises – Theft of Money and Securities, Robbery, Safe Burglary

\$2 million Computer Fraud

\$2 million Funds Transfer Fraud

\$5,000 Money Orders and Counterfeit Paper Currency

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant reduction in insurance coverage from the prior year.

MVRMA issues a stand-alone Annual Report. Interested parties may obtain a copy by making a written request to 3085 Woodman Dr. Suite 200, Kettering, OH, 45420.

#### **B.** Workers' Compensation

In 2023, the City participated in the Ohio Bureau of Workers' Compensation (Bureau) Group Rating Plan. The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries.

#### C. Unemployment

The City is a reimbursing employer with the Ohio Department of Job and Family Services. This means that, in lieu of unemployment taxes, the City pays unemployment claims to the State of Ohio as incurred. Claims may be incurred when an employee experiences the loss of employment other than with the City of Englewood. In 2023, the City's contribution to unemployment benefits was immaterial.

#### D. Health, Dental and Life Insurance

The City is a member of the Ohio Benefits Cooperative (OBC), a consortium of political subdivisions in the greater Miami Valley area. The purpose of the OBC is to pool risk and collectively purchase health insurance. OBC entered into an administrative agreement on September 1, 2015 with the Jefferson Health Plan for stop loss insurance, pooling, administration and other benefit services to provide medical benefits to City employees.

The City offers two High Deductible Health Plans. For the plan year effective 9/1/23 - 8/31/24, the City pays 95% of the HSA3 Plan, which has a \$2500/\$5000 deductible and monthly premium of \$725 for single coverage and \$2,211 for family coverage. The City also pays 100% of the premium for single coverage. The City pays 100% of the premium for the HSA5 plan, which has a \$3500/\$7000 deductible. As required by a collective bargaining agreement with the Ohio Patrolmen's Benevolent Association (OPBA), the City also offers a PPO. The monthly premium is \$884 for single coverage and \$2,696 for family coverage. The employee portion of the monthly premium is \$98 for single coverage and \$299 for family coverage.

Dental insurance is offered through Superior Dental Care. The City pays the majority of the monthly premium of \$28 for single coverage and \$87 for family coverage. The City also provides a minimum of \$25,000 life and AD&D insurance at no cost to the employees. Employees have the opportunity to purchase additional group rated health and life insurance benefits, with the full cost of the premiums paid by the employee via payroll deduction.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 15 - DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### Net Pension Liability/Asset and Net OPEB Liability

The net pension liability/asset and the net OPEB liability reported on the statement of net position represents a liability or asset to employees for pensions and OPEB, respectively.

Pensions and OPEB are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions and OPEB are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability/asset and the net OPEB liability represent the City's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost-of-living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability/asset is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability. Resulting adjustments to the net pension/OPEB liability would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require, the retirement systems to provide health care to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension/OPEB liability/asset on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in due to other governments on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the pension disclosures. See Note 16 for the OPEB disclosures.

THIS SPACE INTENTIONALLY LEFT BLANK

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

#### Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

Group A
Eligible to retire prior to
January 7, 2013 or five years
after January 7, 2013

# Group B 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

# Group C Members not in other Groups and members hired on or after January 7, 2013

#### State and Local

### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### **Combined Plan Formula:**

1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

#### State and Local

### Age and Service Requirements: Age 60 with 60 months of service credit

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

### Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### Combined Plan Formula:

1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

#### State and Local

#### Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

### Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

#### Combined Plan Formula:

1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member's pension benefit vests upon receipt of the initial benefit payment. The options for Public Safety and Law Enforcement permit early retirement under qualifying circumstances as early as age 48 with a reduced benefit.

When a traditional plan benefit recipient has received benefits for 12 months, the member is eligible for an annual cost of living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost—of—living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3.00%. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3.00%.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Memberdirected plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20.00% each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options and will continue to be administered by OPERS), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local					
	Traditional	Combined				
2023 Statutory Maximum Contribution Rates	S					
Employer	14.0 %	14.0 %				
Employee *	10.0 %	10.0 %				
2023 Actual Contribution Rates						
Employer:						
Pension **	14.0 %	12.0 %				
Post-employment Health Care Benefits **	0.0	2.0				
Total Employer	14.0 %	14.0 %				
Employee	10.0 %	10.0 %				

- \* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.
- \*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension; however, effective July 1, 2022, a portion of the health care rate is funded with reserves.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$500,178 for 2023. Of this amount, \$46,704 is reported as due to other governments.

### Plan Description - Ohio Police & Fire Pension Fund (OP&F)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report may be obtained by visiting the OP&F website at <a href="https://www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.50% for each of the first 20 years of service credit, 2.00% for each of the next five years of service credit and 1.50% for each year of service credit in excess of 25 years. The maximum pension of 72.00% of the allowable average annual salary is paid after 33 years of service credit (see OP&F Annual Comprehensive Financial Report referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, statutory survivors and annuity beneficiaries. Members participating in the DROP program have separate eligibility requirements related to COLA.

The COLA amount for members who have 15 or more years of service credit as of July 1, 2013, and members who are receiving a pension benefit that became effective before July 1, 2013, will be equal to 3.00% of the member's base pension benefit.

The COLA amount for members who have less than 15 years of service credit as of July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will be equal to a percentage of the member's base pension benefit where the percentage is the lesser of 3.00% or the percentage increase in the consumer price index, if any, over the twelve-month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Members who retired prior to July 24, 1986, or their surviving beneficiaries under optional plans are entitled to cost-of-living allowance increases. The annual increase is paid on July 1st of each year. The annual COLA increase is \$360 under a Single Life Annuity Plan with proportional reductions for optional payment plans.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2023 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
2023 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50 %	0.50 %
Total Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$839,590 for 2023. Of this amount, \$87,393 is reported as due to other governments.

# Net Pension Liabilities/Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability and net pension asset for OPERS was measured as of December 31, 2022, and the total pension liability or asset used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2022, and was determined by rolling forward the total pension liability as of January 1, 2022, to December 31, 2022. The City's proportion of the net pension liability or asset was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

			OPERS -		
		OPERS -	Member-		
	]	[raditional	Directed	OP&F	Total
Proportion of the net pension liability/asset prior measurement date		0.025357%	0.000319%	0.1464839%	
Proportion of the net pension liability/asset					
current measurement date		0.022704%	0.000294%	0.1516931%	
Change in proportionate share		- <u>0.002653</u> %	- <u>0.000025</u> %	<u>0.0052092</u> %	
Proportionate share of the net pension liability	\$	6,706,773	\$ -	\$ 14,409,374	\$ 21,116,147
Proportionate share of the net pension asset		-	(23)	-	(23)
Pension expense		822,593	(2)	2,500,295	3,322,886

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		PERS - raditional	N	PERS - Iember- Directed	OP&F			Total
Deferred outflows								
of resources								
Differences between								
expected and								
actual experience	\$	222,771	\$	74	\$	216,134	\$	438,979
Net difference between								
projected and actual earnings								
on pension plan investments		1,911,641		13		2,097,826		4,009,480
Changes of assumptions		70,852		3		1,299,674		1,370,529
Changes in employer's								
proportionate percentage/								
difference between								
employer contributions		69,133		-		1,867,837		1,936,970
Contributions								
subsequent to the								
measurement date		498,752		1,426		839,590		1,339,768
Total deferred						5.221.051		0.007.75
outflows of resources	\$	2,773,149	\$	1,516	\$	6,321,061	\$	9,095,726
	(	OPERS -		PERS - Jember-				
		aditional	Directed			OP&F		Total
Deferredinflows		aditionar		Эпестец		01 61	-	Total
of resources								
Differences between								
expected and								
actual experience	\$	_	\$	_	\$	328,286	\$	328,286
Net difference between	,		,		•	,	•	,
projected and actual earnings								
on pension plan investments		_		_		_		-
Changes of assumptions		_		_		280,979		280,979
Changes in employer's						-		
proportionate percentage/ difference between								
employer contributions		342,140		_		10,205		352,345
Total deferred								*
inflows of resources	\$	342,140	\$		\$	619,470	\$	961,610

\$1,339,768 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of/increase to the net pension liability/asset in the year ending December 31, 2024.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS -							
	(	OPERS -	M	Iember-				
	T	raditional	D	irected	OP&F			Total
Year Ending December 31:								
2024	\$	77,136	\$	10	\$	941,099	\$	1,018,245
2025		355,977		10		1,304,710		1,660,697
2026		562,689		10		1,219,316		1,782,015
2027		936,455		12		1,376,954		2,313,421
2028		-		6		19,923		19,929
Thereafter		-		42		(1)		41
Total	\$	1,932,257	\$	90	\$	4,862,001	\$	6,794,348

### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2022, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2022, compared to the December 31, 2021 actuarial valuation, are presented below.

Wage inflation

Prior measurement date

Current measurement date 2.75% Prior measurement date 2.75%

Future salary increases, including inflation

Current measurement date 2.75% to 10.75% including wage inflation Prior measurement date 2.75% to 10.75% including wage inflation

COLA or ad hoc COLA
Current measurement date
Pre 1/7/2013 retirees: 3.00%, simple

Post 1/7/2013 retirees: 3.00%, simple through 2022, then 2.05% simple Pre 1/7/2013 retirees: 3.00%, simple Post 1/7/2013 retirees: 3.00%, simple

Post 1/7/2013 retirees: 3.00%, simple through 2022, then 2.05% simple

Investment rate of return

Current measurement date

Prior measurement date

Actuarial cost method

6.90%

Individual entry age

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2022, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a loss of 12.1% for 2022.

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2022, these best estimates are summarized in the following table:

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Geometric)
Fixed income	22.00 %	2.62 %
Domestic equities	22.00	4.60
Real estate	13.00	3.27
Private equity	15.00	7.53
International equities	21.00	5.51
Risk Parity	2.00	4.37
Other investments	5.00	3.27
Total	100.00 %	

**Discount Rate** - The discount rate used to measure the total pension liability/asset was 6.90%, post-experience study results, for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan. The discount rate used to measure total pension liability prior to December 31, 2022 was 6.90%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability/Asset to Changes in the Discount Rate - The following table presents the proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 6.90%, as well as what the proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (5.90%) or one-percentage-point higher (7.90%) than the current rate:

	19	√o Decrease	Dis	Current scount Rate	1% Increase	
City's proportionate share of the net pension liability (asset):						
Traditional Pension Plan	\$	10,046,520	\$	6,706,773	\$	3,928,700
Member-Directed Plan		(15)		(23)		(29)

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

#### Actuarial Assumptions - OP&F

OP&F's total pension liability as of December 31, 2022, is based on the results of an actuarial valuation date of January 1, 2022, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing retirement plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Experience study assumptions were performed by OP&F's prior actuary and completed as of December 31, 2016. Changes in demographic and economic actuarial assumptions were made. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth. The changes in assumptions are being amortized over the estimated remaining useful live of the participants which was 5.81 years at December 31, 2022.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of December 31, 2022, compared to December 31, 2021, are presented below.

7.50%

7.50%

3.75% - 10.50%

Valuation date 1/1/22 with actuarial liabilities rolled forward to 12/31/22
Actuarial cost method Entry age normal (level percent of payroll)

Investment rate of return
Current measurement date
Prior measurement date

Projected salary increases

Payroll increases 3.25% per annum, compounded annually, consisting of inflation rate of 2.75% plus productivity increase rate of 0.50%

Cost of living adjustments 2.20% per year simple

Health Mortality

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.

Disabled Mortality

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.

Contingent Annuitant Mortality

Mortality for contingent annuitants is based on the Pub- 2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. All rates are projected using the MP-2021 Improvement Scale.

Pre-Retirement Mortality

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP- 2021 Improvement Scale.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The assumption is intended to be a long-term assumption (30 to 50 years) and is not expected to change absent a significant change in the asset allocation, a change in the underlying inflation assumption, or a fundamental change in the market that alters expected returns in future years.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2022 are summarized below:

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return **
Cash and cash equivalents	0.00 %	0.00 %
Domestic equity	18.60	4.80
Non-US equity	12.40	5.50
Private markets	10.00	7.90
Core fixed income *	25.00	2.50
High yield fixed income	7.00	4.40
Private credit	5.00	5.90
U.S. inflation		
linked bonds *	15.00	2.00
Midstream energy infrastructure	5.00	5.90
Real assets	8.00	5.90
Gold	5.00	3.60
Private real estate	12.00	5.30
Commodities	2.00	3.60
Total	125.00 %	

Note: assumptions are geometric.

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** - The total pension liability was calculated using the discount rate of 7.50%. A discount rate of 7.50% was used in the previous measurement date. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 7.50%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

<sup>\*</sup> levered 2x

<sup>\*\*</sup> Numbers are net of expected inflation.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50%), or one percentage point higher (8.50%) than the current rate.

				Current		
	19	6 Decrease	Dis	scount Rate	1% Increase	
City's proportionate share						
of the net pension liability	\$	19,008,745	\$	14,409,374	\$	10,585,917

#### NOTE 16 - DEFINED BENEFIT OPEB PLANS

#### Net OPEB Liability

See Note 15 for a description of the net OPEB liability.

### Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust. The 115 Health Care Trust (115 Trust or Health Care Trust) was established in 2014, under Section 115 of the Internal Revenue Code (IRC). The purpose of the 115 Trust is to fund health care for the Traditional Pension, Combined and Member-Directed plans. Medicare-enrolled retirees in the Traditional Pension and Combined plans may have an allowance deposited into a health reimbursement arrangement (HRA) account to be used toward the health care program of their choice selected with the assistance of an OPERS vendor. Non-Medicare retirees have converted to an arrangement similar to the Medicare-enrolled retirees, and are no longer participating in OPERS provided self-insured group plans.

With one exception, OPERS-provided health care coverage is neither guaranteed nor statutorily required. Ohio law currently requires Medicare Part A equivalent coverage or Medicare Part A premium reimbursement for eligible retirees and their eligible dependents.

OPERS offers a health reimbursement arrangement (HRA) allowance to traditional pension plan and combined plan benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

OPERS members enrolled in the Traditional Pension Plan or Combined Plan retiring with an effective date of January 1, 2022, or after must meet the following health care eligibility requirements to receive an HRA allowance:

Medicare Retirees Medicare-eligible with a minimum of 20 years of qualifying service credit

Non-Medicare Retirees Non-Medicare retirees qualify based on the following age-and-service criteria:

**Group** A 30 years of qualifying service credit at any age;

**Group B** 32 years of qualifying service credit at any age or 31 years of qualifying service credit and minimum age 52;

Group C 32 years of qualifying service credit and minimum age 55; or,

A retiree from groups A, B or C who qualifies for an unreduced pension, but a portion of their service credit is not health care qualifying service, can still qualify for health care at age 60 if they have at least 20 years of qualifying health care service credit

Retirees who don't meet the requirement for coverage as a non-Medicare participant can become eligible for coverage at age 65 if they have at least 20 years of qualifying service.

Members with a retirement date prior to January 1, 2022 who were eligible to participate in the OPERS health care program will continue to be eligible after January 1, 2022.

Eligible retirees may receive a monthly HRA allowance for reimbursement of health care coverage premiums and other qualified medical expenses. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are provided to eligible retirees, and are deposited into their HRA account.

Retirees will have access to the OPERS Connector, which is a relationship with a vendor selected by OPERS to assist retirees participating in the health care program. The OPERS Connector may assist retirees in selecting and enrolling in the appropriate health care plan.

When members become Medicare-eligible, recipients enrolled in OPERS health care programs must enroll in Medicare Part A (hospitalization) and Medicare Part B (medical).

OPERS reimburses retirees who are not eligible for premium-free Medicare Part A (hospitalization) for their Part A premiums as well as any applicable surcharges (late-enrollment fees). Retirees within this group must enroll in Medicare Part A and select medical coverage, and may select prescription coverage, through the OPERS Connector. OPERS also will reimburse 50.00% of the Medicare Part A premium and any applicable surcharges for eligible spouses. Proof of enrollment in Medicare Part A and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit.

The heath care trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or separation, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2023, state and local employers contributed at a rate of 14.00% of earnable salary and public safety and law enforcement employers contributed at 18.10%. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2023, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan and beginning July 1, 2022, there was a 2.00% allocation to health care for the Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2023 was 4.00%; however, effective July 1, 2022, a portion of the health care rate was funded with reserves.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$571 for 2023. Of this amount, \$53 is reported as due to other governments.

### Plan Description - Ohio Police & Fire Pension Fund (OP&F)

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

OP&F contracted with a vendor who assists eligible retirees in choosing health care plans that are available where they live (both Medicare-eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

Regardless of a benefit recipient's participation in the health care program, OP&F is required by law to pay eligible recipients of a service pension, disability benefit and spousal survivor benefit for their Medicare Part B insurance premium, up to the statutory maximum provided the benefit recipient is not eligible to receive reimbursement from any other source. Once OP&F receives the necessary documentation, a monthly reimbursement is included as part of the recipient's next benefit payment. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

OP&F maintains funds for health care in two separate accounts: one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

OP&F maintains funds for health care in two separate accounts: one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at <a href="www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.50% and 24.00% of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.50% of covered payroll for police employer units and 24.00% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2023, the portion of employer contributions allocated to health care was 0.50% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contractually required contribution to OP&F was \$21,907 for 2023. Of this amount, \$2,042 is reported as due to other governments.

# Net OPEB Liabilities, OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2021, rolled forward to the measurement date of December 31, 2022, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2022, and was determined by rolling forward the total OPEB liability as of January 1, 2022, to December 31, 2022. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and OPEB expense:

	OPERS	OP&F	Total
Proportion of the net		_	_
OPEB liability/asset			
prior measurement date	0.023613%	0.1464839%	
Proportion of the net			
OPEB liability			
current measurement date	0.021158%	0.1516931%	
Change in proportionate share	- <u>0.002455</u> %	0.0052092%	
Proportionate share of the net			
OPEB liability	\$ 133,404	\$ 1,080,011	\$ 1,213,415
OPEB expense	(223,209)	184,282	(38,927)

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	(	OPERS	OP&F		Total		
Deferred outflows							
of resources							
Differences between							
expected and							
actual experience	\$	-	\$	64,448	\$ 64,448		
Net difference between							
projected and actual earnings							
on OPEB plan investments		264,950		92,631	357,581		
Changes of assumptions		130,300		538,220	668,520		
Changes in employer's							
proportionate percentage/							
difference between							
employer contributions		9,167		408,497	417,664		
Contributions							
subsequent to the							
measurement date		571		21,907	22,478		
Total deferred							
outflows of resources	\$	404,988	\$	1,125,703	\$ 1,530,691		
		OPERS	OP&F		PERS OP&F		Total
Deferredinflows							
of resources							
Differences between							
expected and							
actual experience	\$	33,277	\$	212,951	\$ 246,228		
Changes of assumptions		10,721		883,363	894,084		
Changes in employer's							
proportionate percentage/							
difference between							
employer contributions		14,970		82,529	97,499		
Total deferred							
inflows of resources	\$	58,968	\$	1,178,843	\$ 1,237,811		

\$22,478 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2024.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	OPERS		OP&F		Total	
Year Ending December 31:						
2024	\$	39,992	\$	79,906	\$	119,898
2025		94,848		73,341		168,189
2026		82,620		(2,969)		79,651
2027		127,989		19,642		147,631
2028		-		(50,954)		(50,954)
Thereafter				(194,013)		(194,013)
Total	\$	345,449	\$	(75,047)	\$	270,402

#### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2021, rolled forward to the measurement date of December 31, 2022.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	
Current measurement date	2.75%
Prior Measurement date	2.75%
Projected Salary Increases,	
including inflation	
Current measurement date	2.75 to 10.75%
	including wage inflation
Prior Measurement date	2.75 to 10.75%
	including wage inflation
Single Discount Rate:	
Current measurement date	5.22%
Prior Measurement date	6.00%
Investment Rate of Return	
Current measurement date	6.00%
Prior Measurement date	6.00%
Municipal Bond Rate	
Current measurement date	4.05%
Prior Measurement date	1.84%
Health Care Cost Trend Rate	
Current measurement date	5.50% initial,
	3.50% ultimate in 2036
Prior Measurement date	5.50% initial,
	3.50% ultimate in 2034
Actuarial Cost Method	Individual Entry Age Normal

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2022, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a loss of 15.6% for 2022.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

The allocation of investment assets within the Health Care portfolio is approved by the Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. The System's primary goal is to achieve and maintain a fully funded status for benefits provided through the defined benefit pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant.

For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2022, these best estimates are summarized in the following table:

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Geometric)
Fixed Income	34.00 %	2.56 %
Domestic equities	26.00	4.60
Real Estate Investment Trusts (REITs)	7.00	4.70
International equities	25.00	5.51
Risk parity	2.00	4.37
Other investments	6.00	1.84
Total	100.00 %	

**Discount Rate** - A single discount rate of 5.22% was used to measure the total OPEB liability on the measurement date of December 31, 2022; however, the single discount rate used at the beginning of the year was 6.00%. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarial assumed rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 4.05%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through the year 2054. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2054, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate - The following table presents the proportionate share of the net OPEB liability calculated using the single discount rate of 5.22%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (4.22%) or one-percentage-point higher (6.22%) than the current rate:

			•	Current		
	1% Decrease		Discount Rate		1% Increase	
City's proportionate share						
of the net OPEB liability/(asset)	\$	454,051	\$	133,404	\$	(131,180)

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate - Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.00% lower or 1.00% higher than the current rate.

Retiree health care valuations use a health care cost trend assumption with changes over several years built into that assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2023 is 5.50%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health care cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50% in the most recent valuation.

. TT 1/1

			Cun	rent Health			
		Care Trend Rate					
	1% Decrease		As	Assumption		Increase	
City's proportionate share							
of the net OPEB liability	\$	125,044	\$	133,404	\$	142,817	

#### Actuarial Assumptions - OP&F

OP&F's total OPEB liability as of December 31, 2022, is based on the results of an actuarial valuation date of January 1, 2022, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Valuation Date	January 1, 2022, with actuarial liabilities rolled forward to December 31, 2022
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)
Investment Rate of Return	
Current measurement date	7.50%
Prior measurement date	7.50%
Projected Salary Increases	3.75% to 10.50%
Payroll Growth	3.25%
Single discount rate:	
Current measurement date	4.27%
Prior measurement date	2.84%
Cost of Living Adjustments	2.20% simple per year

### Health Mortality

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.

#### Disabled Mortality

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.

### Contingent Annuitant Mortality

Mortality for contingent annuitants is based on the Pub- 2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. All rates are projected using the MP-2021 Improvement Scale.

### Pre-Retirement Mortality

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP- 2021 Improvement Scale.

The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in OP&F's Statement of Investment Policy. A forecasted rate of inflation serves as a baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2022, are summarized below:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return **
Cash and cash equivalents	0.00 %	0.00 %
Domestic equity	18.60	4.80
Non-US equity	12.40	5.50
Private markets	10.00	7.90
Core fixed income *	25.00	2.50
High yield fixed income	7.00	4.40
Private credit	5.00	5.90
U.S. inflation		
linked bonds *	15.00	2.00
Midstream energy infrastructure	5.00	5.90
Real assets	8.00	5.90
Gold	5.00	3.60
Private real estate	12.00	5.30
Commodities	2.00	3.60
Total	125.00 %	

Note: assumptions are geometric.

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** - For 2022, the total OPEB liability was calculated using the discount rate of 4.27%. For 2021, the total OPEB liability was calculated using the discount rate of 2.84%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 7.50%. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payment of current plan members. Therefore, the long-term assumed rate of return on investments of 7.50% was applied to periods before December 31, 2035 and the Municipal Bond Index Rate of 3.65% was applied to periods on and after December 31, 2035, resulting in a discount rate of 4.27%.

<sup>\*</sup> levered 2x

<sup>\*\*</sup> Numbers are net of expected inflation.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate - Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 4.27%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.27%), or one percentage point higher (5.27%) than the current rate.

		Current						
	1%	1% Decrease		Discount Rate		1% Increase		
City's proportionate share								
of the net OPEB liability	\$	1,329,932	\$	1,080,011	\$	869,013		

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate - The total OPEB liability is based on a medical benefit that is a flat dollar amount; therefore, it is unaffected by a health care cost trend rate. An increase or decrease in the trend rate would have no effect on the total OPEB liability.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 17 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund, fire and rescue fund, police fund and street fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and,
- (e) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for all governmental funds for which a budgetary basis statement is presented:

#### **Net Change in Fund Balance**

	Ge	eneral Fund	Fire	& Rescue	 Police	Street
Budget basis	\$	(635,486)	\$	108,371	\$ 413,730	\$ 284,628
Net adjustment for revenue accruals		68,546		69,055	(39,881)	857
Net adjustment for expenditure accruals		(415,310)		(8,074)	(12,505)	(71,316)
Net adjustment for other sources/uses		78,000		-	-	-
Adjustment for encumbrances		210,861		82,647	 98,045	 393,635
GAAP basis	\$	(693,389)	\$	251,999	\$ 459,389	\$ 607,804

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### **NOTE 18 - FUND BALANCE**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund balance	General	Fire & Rescue	Police Fund	Street Fund	Capital Improvement Fund	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable: Materials and supplies inventory	\$ -	\$ -	\$ -	\$ 161,045	\$ -	\$ -	\$ 161,045
Prepaids	99,714	29,269	41,017	8,265	-	5,881	184,146
Long-term advances	279,415						279,415
Total nonspendable	379,129	29,269	41,017	169,310		5,881	624,606
Restricted:							
Street construction and maintenance	-	-	-	2,461,591	-	996,048	3,457,639
Public safety	-	831,254	1,007,622	-	-	304,187	2,143,063
Capital improvements	-	-	-	-	145,218	-	145,218
Other purposes						428,363	428,363
Total restricted		831,254	1,007,622	2,461,591	145,218	1,728,598	6,174,283
Committed:							
Capital improvements					1,144,426		1,144,426
Total committed					1,144,426		1,144,426
Assigned:							
Street lighting	320,653	-	-	-	-	-	320,653
Earl Heck Community Center	203,441	-	-	-	-	-	203,441
General government	118,961	-	-	-	-	-	118,961
Public health	1,308	-	-	-	3,403,288	-	3,404,596
Community environment	28,588	-	-	-	-	-	28,588
Leisure time activities	48,898	-	-	-	-	-	48,898
Subsequent appropriations	2,517,843						2,517,843
Total assigned	3,239,692				3,403,288		6,642,980
Unassigned	2,023,655						2,023,655
Total fund balances	\$ 5,642,476	\$ 860,523	\$ 1,048,639	\$ 2,630,901	\$ 4,692,932	\$ 1,734,479	\$ 16,609,950

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### **NOTE 19 - COMMITMENTS**

#### A. Contractual Commitments

As of December 31, 2023, the City had the following contractual commitments outstanding related to various City projects and purchases:

<u>Vendor</u>	Amount of Contract	Amount Paid as of 12/31/2023	Remaining Commitment 12/31/2023	
Sutphen Corporation	\$ 789,279	\$ 177,902	\$ 611,377	
Henderson Products	296,352	-	296,352	
Stoops Freightliner	179,710	-	179,710	
Montrose Ford	85,685	-	85,685	
Storm 7 Labs	39,032	-	39,032	
P&R Communications	17,908	-	17,908	
Coate Construction	300,000	47,205	252,795	
WRI Applications	24,806	-	24,806	
Horton Emergency Vehicles	324,232	-	324,232	
Atlantic Emergency Solutions	38,900	-	38,900	
Intoximaters	11,768	-	11,768	
Henderson Products	37,659	-	37,659	
Henderson Products	31,450	-	31,450	
Beau Townsend Ford	50,000	-	50,000	
Enterprise Roofing	114,877		114,877	
Total	\$ 2,341,658	\$ 225,107	\$ 2,116,551	

### **B.** Other Commitments

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the City's commitments for encumbrances in the governmental funds were as follows:

	Year-End			
<u>Fund</u>	Enc	umbrances		
General fund	\$	198,592		
Fire and rescue		71,028		
Police		71,380		
Street		327,441		
Capital improvement		477,984		
Nonmajor governmental		32,728		
Total	\$	1,179,153		

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

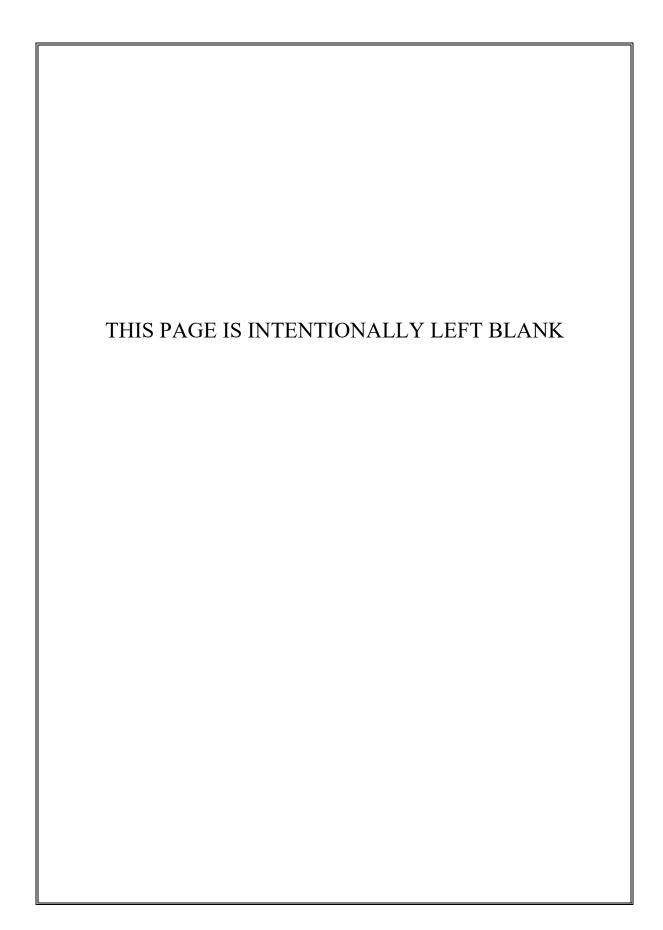
### **NOTE 20 - CONTINGENCIES**

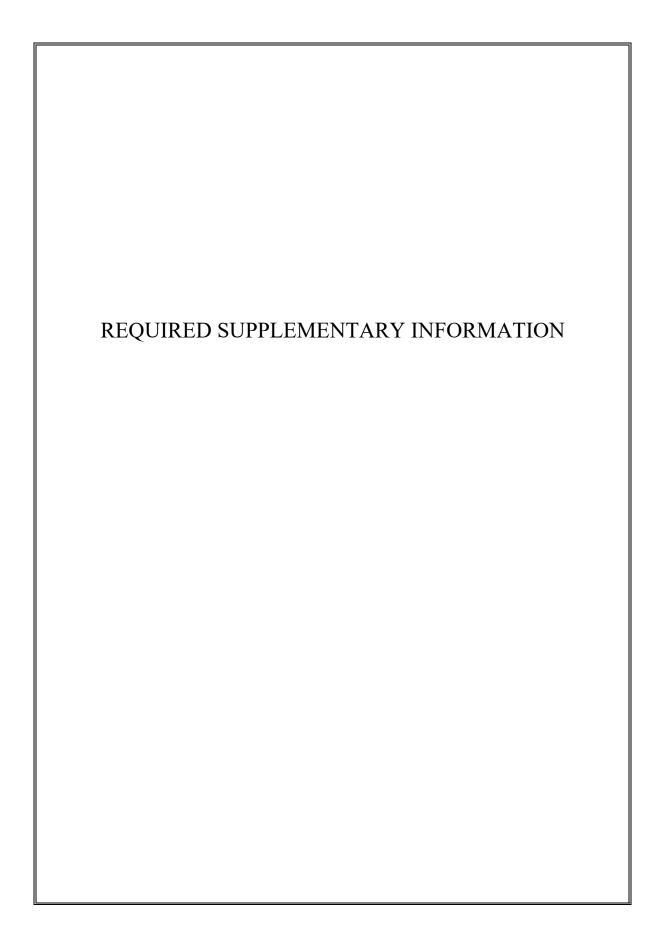
#### A. Grants

The City receives significant financial assistance from numerous federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the City at December 31, 2023.

### B. Litigation

The City is currently involved in no litigation for which there is a risk of financial liability.





### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/NET PENSION ASSET OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

### LAST TEN YEARS

	 2023	2022		2021	2020	
Traditional Plan:						
City's proportion of the net pension liability	0.022704%	0.025357%		0.025157%		0.024665%
City's proportionate share of the net pension liability	\$ 6,706,773	\$ 2,206,163	\$	3,725,204	\$	4,875,205
City's covered payroll	\$ 3,520,500	\$ 3,706,321	\$	3,416,321	\$	3,497,250
City's proportionate share of the net pension liability as a percentage of its covered payroll	190.51%	59.52%		109.04%		139.40%
Plan fiduciary net position as a percentage of the total pension liability	75.74%	92.62%		86.88%		82.17%
Member Directed Plan:						
City's proportion of the net pension asset	0.000294%	0.000319%		0.000881%		0.000337%
City's proportionate share of the net pension asset	\$ 22	\$ (58)	\$	161	\$	12
City's covered payroll	\$ 2,000	\$ 2,000	\$	5,290	\$	2,000
City's proportionate share of the net pension asset as a percentage of its covered payroll	1.10%	-2.90%		3.04%		0.60%
Plan fiduciary net position as a percentage of the total pension asset	126.74%	171.84%		188.21%		118.84%

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

 2019	 2018	 2017	 2016	 2015	 2014
0.025701%	0.026325%	0.024882%	0.025531%	0.025300%	0.025300%
\$ 7,038,983	\$ 4,129,882	\$ 5,650,278	\$ 4,422,291	\$ 3,051,464	\$ 2,982,540
\$ 3,463,686	\$ 3,495,077	\$ 3,237,625	\$ 3,184,508	\$ 3,109,367	\$ 2,954,423
203.22%	118.16%	174.52%	138.87%	98.14%	100.95%
74.70%	84.66%	77.25%	81.08%	86.45%	86.36%
0.000838%	0.000845%	0.002002%	0.008640%	n/a	n/a
\$ 18	\$ 29	\$ 8	\$ 33	n/a	n/a
\$ 4,790	\$ 4,640	\$ 10,389	\$ 48,117	n/a	n/a
0.38%	0.63%	0.08%	0.07%	n/a	n/a
0.5676	0.0570	0.0670	0.0770	11/a	11/a
124.46%	124.46%	103.40%	103.91%	n/a	n/a

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

### LAST TEN YEARS

	 2023	 2022	 2021	 2020	
City's proportion of the net pension liability	0.15169310%	0.14648390%	0.12970570%	0.10608620%	
City's proportionate share of the net pension liability	\$ 14,409,374	\$ 9,151,467	\$ 8,842,154	\$ 7,146,533	
City's covered payroll	\$ 4,088,157	\$ 3,753,214	\$ 3,076,309	\$ 2,611,183	
City's proportionate share of the net pension liability as a percentage of its covered payroll	352.47%	243.83%	287.43%	273.69%	
Plan fiduciary net position as a percentage of the total pension liability	62.90%	75.03%	70.65%	69.89%	

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

 2019	 2018	 2017		2016 2015		 2014	
0.10427500%	0.10974200%	0.09423200%		0.09375600%		0.09370540%	0.09370540%
\$ 8,511,595	\$ 6,735,346	\$ 5,968,562	\$	6,031,391	\$	4,854,331	\$ 4,563,747
\$ 2,418,575	\$ 2,487,024	\$ 2,146,230	\$	2,009,053	\$	2,454,379	\$ 1,906,928
351.93%	270.82%	278.10%		300.21%		197.78%	239.32%
63.07%	70.91%	68.36%		66.77%		72.20%	73.00%

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY PENSION CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

### LAST TEN YEARS

		2023	 2022	2021	2020		
Traditional Plan:							
Contractually required contribution	\$	498,752	\$ 492,870	\$ 518,885	\$	478,285	
Contributions in relation to the contractually required contribution		(498,752)	 (492,870)	 (518,885)		(478,285)	
Contribution deficiency (excess)	\$		\$ 	\$ 	\$		
City's covered payroll	\$	3,562,514	\$ 3,520,500	\$ 3,706,321	\$	3,416,321	
Contributions as a percentage of covered payroll		14.00%	14.00%	14.00%		14.00%	
Member Directed Plan:							
Contractually required contribution	\$	1,426	\$ 200	\$ 200	\$	529	
Contributions in relation to the contractually required contribution		(1,426)	 (200)	(200)		(529)	
Contribution deficiency (excess)	\$	_	\$ _	\$ 	\$		
City's covered payroll	\$	14,260	\$ 2,000	\$ 2,000	\$	5,290	
Contributions as a percentage of covered payroll		10.00%	10.00%	10.00%		10.00%	

 2019	 2018	2017		 2016	-	2015		2014
\$ 489,615	\$ 484,916	\$	454,360	\$ 388,515	\$	382,141	\$	373,124
 (489,615)	(484,916)		(454,360)	(388,515)		(382,141)		(373,124)
\$ 	\$ 	\$		\$ 	\$		\$	
\$ 3,497,250	\$ 3,463,686	\$	3,495,077	\$ 3,237,625	\$	3,184,508	\$	3,109,367
14.00%	14.00%		13.00%	12.00%		12.00%		12.00%
\$ 200	\$ 479	\$	464	\$ 987	\$	5,774		
 (200)	 (479)		(464)	 (987)		(5,774)		
\$ 	\$ 	\$		\$ 	\$			
\$ 2,000	\$ 4,790	\$	4,640	\$ 10,389	\$	63,801		
10.00%	10.00%		10.00%	9.50%		9.05%		

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY PENSION CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

### LAST TEN YEARS

	2023	2022			2021	2020		
Police:								
Contractually required contribution	\$ 293,407	\$	365,184	\$	349,774	\$	314,926	
Contributions in relation to the contractually required contribution	 (293,407)		(365,184)		(349,774)		(314,926)	
Contribution deficiency (excess)	\$ _	\$	-	\$	-	\$		
City's covered payroll	\$ 1,544,247	\$	1,922,021	\$	1,840,916	\$	1,657,505	
Contributions as a percentage of covered payroll	19.00%		19.00%		19.00%		19.00%	
Fire:								
Contractually required contribution	\$ 546,183	\$	509,042	\$	449,390	\$	333,419	
Contributions in relation to the contractually required contribution	 (546,183)		(509,042)		(449,390)		(333,419)	
Contribution deficiency (excess)	\$ 	\$		\$		\$		
City's covered payroll	\$ 2,324,183	\$	2,166,136	\$	1,912,298	\$	1,418,804	
Contributions as a percentage of covered payroll	23.50%		23.50%		23.50%		23.50%	

2019	2018	2017	2016	2015	2014
\$ 328,143	\$ 298,529	\$ 313,524	\$ 289,374	\$ 285,479	\$ 347,329
 (328,143)	 (298,529)	 (313,524)	 (289,374)	 (285,479)	(347,329)
\$ -	\$ -	\$ _	\$ -	\$ _	\$ 
\$ 1,727,068	\$ 1,571,205	\$ 1,650,126	\$ 1,523,021	\$ 1,502,521	\$ 1,828,047
19.00%	19.00%	19.00%	19.00%	19.00%	19.00%
\$ 207,767	\$ 199,132	\$ 196,671	\$ 146,454	\$ 119,035	\$ 147,188
 (207,767)	(199,132)	(196,671)	 (146,454)	 (119,035)	(147,188)
\$ 	\$ 	\$ 	\$ 	\$ 	\$ 
\$ 884,115	\$ 847,370	\$ 836,898	\$ 623,209	\$ 506,532	\$ 626,332
23.50%	23.50%	23.50%	23.50%	23.50%	23.50%

#### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

#### SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY/NET OPEB ASSET OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### LAST SEVEN YEARS

	 2023	 2022	 2021	 2020
City's proportion of the net OPEB liability/asset	0.021158%	0.023613%	0.023464%	0.022983%
City's proportionate share of the net OPEB liability/(asset)	\$ 133,404	\$ (739,595)	\$ (418,030)	\$ 3,174,551
City's covered payroll	\$ 3,522,500	\$ 3,708,321	\$ 3,421,611	\$ 3,499,250
City's proportionate share of the net OPEB liability/asset as a percentage of its covered payroll	3.79%	19.94%	12.22%	90.72%
Plan fiduciary net position as a percentage of the total OPEB liability/asset	94.79%	128.23%	115.57%	47.80%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

2019		2018	2017			
	0.023966%	0.024590%		0.023267%		
\$	3,124,602	\$ 2,670,293	\$	2,350,047		
\$	3,468,476	\$ 3,499,717	\$	3,248,014		
	90.09%	76.30%		72.35%		
	46.33%	54.14%		54.05%		

#### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

#### LAST SEVEN YEARS

	 2023	 2022	 2021	 2020
City's proportion of the net OPEB liability	0.15169310%	0.14648390%	0.12970570%	0.10608620%
City's proportionate share of the net OPEB liability	\$ 1,080,011	\$ 1,605,590	\$ 1,374,253	\$ 1,047,891
City's covered payroll	\$ 4,088,157	\$ 3,753,214	\$ 3,076,309	\$ 2,611,183
City's proportionate share of the net OPEB liability as a percentage of its covered payroll	26.42%	42.78%	44.67%	40.13%
Plan fiduciary net position as a percentage of the total OPEB liability	52.59%	46.86%	45.42%	47.08%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

2019		 2018	2017			
	0.10427500%	0.10974200%		0.09423200%		
\$	949,584	\$ 6,217,811	\$	4,472,981		
\$	2,418,575	\$ 2,487,024	\$	2,146,230		
	39.26%	250.01%		208.41%		
	46.57%	14.13%		15.96%		

#### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY OPEB CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### LAST TEN YEARS

	 2023	 2022	 2021	 2020
Contractually required contribution	\$ 571	\$ 80	\$ 80	\$ 212
Contributions in relation to the contractually required contribution	 (571)	(80)	(80)	 (212)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 
City's covered payroll	\$ 3,576,774	\$ 3,522,500	\$ 3,708,321	\$ 3,421,611
Contributions as a percentage of covered payroll	0.02%	0.00%	0.00%	0.01%

 2019	 2018	 2017	 2016	 2015	 2014
\$ 80	\$ 192	\$ 35,136	\$ 65,221	\$ 63,690	\$ 62,045
 (80)	 (192)	 (35,136)	 (65,221)	 (63,690)	 (62,045)
\$ 	\$ 	\$ 	\$ 	\$ 	\$ 
\$ 3,499,250	\$ 3,468,476	\$ 3,499,717	\$ 3,248,014	\$ 3,248,309	\$ 3,109,367
0.00%	0.01%	1.00%	2.01%	1.96%	2.00%

#### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY OPEB CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

#### LAST TEN YEARS

	2023	2022	2021	2020
Police:	 	 		 
Contractually required contribution	\$ 10,285	\$ 9,610	\$ 9,205	\$ 8,288
Contributions in relation to the contractually required contribution	 (10,285)	(9,610)	(9,205)	(8,288)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 
City's covered payroll	\$ 1,544,247	\$ 1,922,021	\$ 1,840,916	\$ 1,657,505
Contributions as a percentage of covered payroll	0.50%	0.50%	0.50%	0.50%
Fire:				
Contractually required contribution	\$ 11,622	\$ 10,831	\$ 9,562	\$ 7,094
Contributions in relation to the contractually required contribution	 (11,622)	(10,831)	(9,562)	 (7,094)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 
City's covered payroll	\$ 2,324,183	\$ 2,166,136	\$ 1,912,298	\$ 1,418,804
Contributions as a percentage of covered payroll	0.50%	0.50%	0.00%	0.50%

2019	2018	2017	2016	2015	2014
\$ 8,635	\$ 7,856	\$ 8,251	\$ 7,821	\$ 7,716	\$ 7,346
 (8,635)	 (7,856)	 (8,251)	 (7,821)	 (7,716)	 (7,346)
\$ -	\$ _	\$ -	\$ _	\$ _	\$ 
\$ 1,727,068	\$ 1,571,205	\$ 1,650,126	\$ 1,523,021	\$ 1,502,521	\$ 1,828,047
0.50%	0.50%	0.50%	0.51%	0.51%	0.40%
\$ 4,421	\$ 4,237	\$ 4,184	\$ 3,116	\$ 2,533	\$ 2,395
 (4,421)	(4,237)	(4,184)	(3,116)	(2,533)	(2,395)
\$ 	\$ 	\$ 	\$ 	\$ 	\$ 
\$ 884,115	\$ 847,370	\$ 836,898	\$ 623,209	\$ 506,532	\$ 626,332
0.50%	0.50%	0.50%	0.50%	0.50%	0.50%

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2023

#### PENSION

#### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### Changes in benefit terms:

- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2014.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2015.
- There were no changes in benefit terms from the amounts reported for 2016.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2017.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2018.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2019.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2020.
- <sup>o</sup> There were no changes in benefit terms from the amounts reported for 2021.
- <sup>o</sup> There were no changes in benefit terms from the amounts reported for 2022.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2023.

#### Changes in assumptions:

- <sup>n</sup> There were no changes in assumptions for 2014.
- <sup>n</sup> There were no changes in assumptions for 2015.
- <sup>n</sup> There were no changes in assumptions for 2016.
- <sup>a</sup> For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%.
- <sup>n</sup> There were no changes in assumptions for 2018.
- <sup>a</sup> For 2019, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the assumed rate of return and discount rate were reduced from 7.50% down to 7.20%.
- <sup>n</sup> There were no changes in assumptions for 2020.
- <sup>n</sup> There were no changes in assumptions for 2021.
- For 2022, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) wage inflation was changed from 3.25% to 2.75%, (b) future salary increases, including inflation were changed from 3.25%-10.75% to 2.75%-10.75%, (c) COLA for post 1/7/2013 retirees were changed from 0.50%, simple through 2021, then 2.15% simple to 3.00%, simple through 2022, then 2.05% simple and (d) the actuarially assumed rate of return was changed from 7.20% to 6.90%.
- <sup>n</sup> There were no changes in assumptions for 2023.

(Continued)

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2023

#### PENSION

#### OHIO POLICE AND FIRE (OP&F) PENSION FUND

#### Changes in benefit terms:

- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2014.
- <sup>1</sup> There were no changes in benefit terms from the amounts reported for 2015.
- There were no changes in benefit terms from the amounts reported for 2016.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2017.
- <sup>12</sup> There were no changes in benefit terms from the amounts reported for 2018.
- There were no changes in benefit terms from the amounts reported for 2019.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2020.
- There were no changes in benefit terms from the amounts reported for 2021.
- There were no changes in benefit terms from the amounts reported for 2022.
- <sup>o</sup> There were no changes in benefit terms from the amounts reported for 2023.

#### Changes in assumptions:

- <sup>n</sup> There were no changes in assumptions for 2014.
- <sup>n</sup> There were no changes in assumptions for 2015.
- <sup>n</sup> There were no changes in assumptions for 2016.
- □ There were no changes in assumptions for 2017.
- <sup>a</sup> For 2018, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.25% down to 8.00%, (b) changing the future salary increases from a range of 4.25%-11.00% to 3.75%-10.50%, (c) reduction in payroll increases from 3.75% down to 3.25%, (d) reduction in inflation assumptions from 3.25% down to 2.75% and (e) Cost of Living Adjustments (COLA) were reduced from 2.60% and 3.00% simple to 2.20% and 3.00% simple.
- <sup>n</sup> There were no changes in assumptions for 2019.
- <sup>n</sup> There were no changes in assumptions for 2020.
- <sup>n</sup> There were no changes in assumptions for 2021.
- <sup>a</sup> For 2022, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the actuarially assumed rate of return was changed from 8.00% to 7.50%.
- <sup>a</sup> For 2023, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the mortality rates were changed from the RP-2014 Total Employee and Healthy Annuitant mortality tables to various Pub-2010 mortality tables using the MP-2021 Improvement Scale.

(Continued)

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2023

#### OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### Changes in benefit terms:

- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2017.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2018.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2019.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2020.
- For 2021, the following were the most significant changes in benefit terms since the prior measurement date: the Board approved several changes to the health care plan offered to Medicare and non-Medicare retirees in efforts to decrease costs and increase the solvency of the health care Plan. These changes are effective January 1, 2022 and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for non-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are reflected in the December 31, 2020 measurement date health care valuation. These changes significantly decreased the total OPEB liability for the measurement date December 31, 2020.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2022.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2023.

#### Changes in assumptions:

- <sup>a</sup> There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017.
- <sup>a</sup> For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 4.23% down to 3.85%.
- <sup>a</sup> For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.85% up to 3.96%, (b) The investment rate of return was decreased from 6.50% percent down to 6.00%, (c) the municipal bond rate was increased from 3.31% up to 3.71% and (d) the health care cost trend rate was increased from 7.50%, initial/3.25%, ultimate in 2028 up to 10.00%, initial/3.25% ultimate in 2029.
- For 2020, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 3.96% up to 3.16%, (b) the municipal bond rate was decreased from 3.71% up to 2.75% and (c) the health care cost trend rate was increased from 10.50%, initial/3.25%, ultimate in 2029 up to 10.50%, initial/3.50% ultimate in 2030.
- For 2021, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.16% up to 6.00%, (b) the municipal bond rate was decreased from 2.75% up to 2.00% and (c) the health care cost trend rate was decreased from 10.50%, initial/3.50%, ultimate in 2030 down to 8.50%, initial/3.50% ultimate in 2035.
- For 2022, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) wage inflation changed from 3.25% to 2.75%, (b) projected salary increases, including inflation changed from 3.25%-10.75% to 2.75%-10.75%, (c) the municipal bond rate was changed from 2.00% to 1.84% and (d) the health care cost trend rate was changed from 8.50% initial, 3.50% ultimate in 2035 to 5.50% initial, 3.50% ultimate in 2034.
- <sup>a</sup> For 2023, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the single discount rate changed from 6.00% to 5.22%, (b) the municipal bond rate was changed from 1.84% to 4.05% and (c) the health care cost trend rate was changed from 5.50% initial, 3.50% ultimate in 2034 to 5.50% initial, 3.50% ultimate in 2036.

(Continued)

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2023

#### OTHER POSTEMPLOYMENT BENEFITS (OPEB)

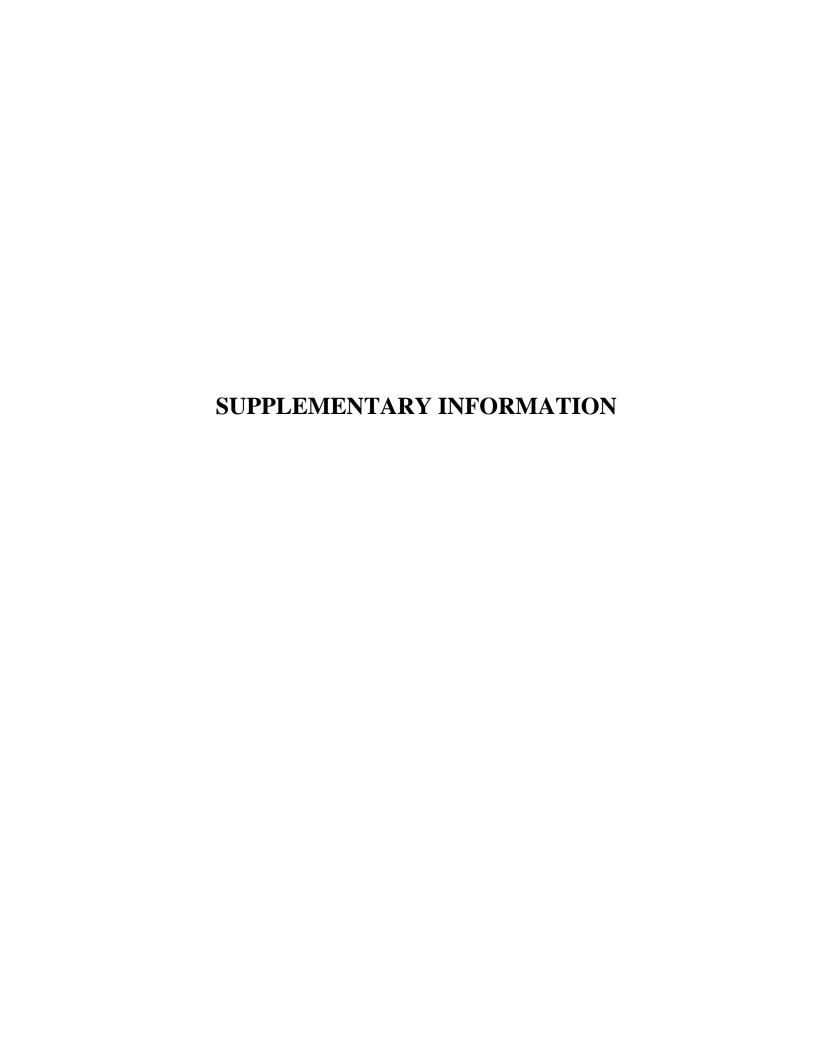
#### OHIO POLICE AND FIRE (OP&F) PENSION FUND

#### Changes in benefit terms:

- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2017.
- <sup>1</sup> There were no changes in benefit terms from the amounts reported for 2018.
- <sup>a</sup> For 2019, OP&F changed its retiree health care model from a self-insured health care plan to a stipend-based health care model.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2020.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2021.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2022.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2023.

#### Changes in assumptions:

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017.
- For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) DROP interest rate was reduced from 4.50% to 4.00%, (b) CPI-based COLA was reduced from 2.60% to 2.20%, (c) investment rate of return was reduced from 8.25% to 8.00%, (d) salary increases were reduced from 3.75% to 3.25% and (e) payroll growth was reduced from 3.75% to 3.25%.
- For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.24% up to 4.66%.
- <sup>a</sup> For 2020, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 4.66% up to 3.56%.
- <sup>a</sup> For 2021, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 3.56% down to 2.96%.
- <sup>a</sup> For 2022, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the investment rate of return was changed from 8.00% to 7.50% and (b) the discount rate was changed from 2.96% to 2.84%.
- <sup>a</sup> For 2023, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was changed from 2.84% to 4.27% and (b) the mortality rates were changed from the RP-2014 Total Employee and Healthy Annuitant mortality tables to various Pub-2010 mortality tables using the MP-2021 Improvement Scale.



#### CITY OF ENGLEWOOD MONTGOMERY COUNTY, OHIO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2023

FEDERAL GRANTOR/ PASS THROUGH GRANTOR/ PROGRAM/CLUSTER TITLE	ASSISTANCE LISTING NUMBER	Pass Through Entity Identifying Number/Additional Award Identification	TOTAL FEDERAL EXPENDITURES
U.S. DEPARTMENT OF TRANSPORTATION  Passed Through the Ohio Department of Transportation  Highway Planning and Construction  Total U.S. Department of Transportation	20.205	116874	\$ 641,689 641,689
U.S. DEPARTMENT OF THE TREASURY  Passed Through the Ohio Department of Development COVID-19 - Coronavirus State and Local Fiscal Recovery Funds - Water and Wastwater Infrastructure Program  Total U.S. Department of the Treasury	21.027	COVID-19, DEV-2021-181565	369,000 1,010,689
Total Federal Financial Assistance			\$ 1,010,689

The accompanying notes are an integral part of this schedule.

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  $2 \ CFR \ \S \ 200.510(b)(6)$  FOR THE FISCAL YEAR ENDED DECEMBER 31, 2023

#### NOTE 1 – BASIS OF PRESENTATION & SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the City of Englewood under programs of the federal government for the fiscal year ended December 31, 2023. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Englewood, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City of Englewood.

#### **NOTE 2 – DE MINIMIS COST RATE**

CFR Section 200.414 of the Uniform Guidance allows a non-federal entity that has never received a negotiated indirect cost rate to charge a de minimis rate of 10% of modified total direct costs to indirect costs. The City of Englewood has not elected to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE 3 – SUBRECIPIENTS**

The City of Englewood did not provide funds to subrecipients during the audit period.

#### **NOTE 4 – MATCHING REQUIREMENTS**

Certain Federal programs require the City to contribute non-Federal funds (matching funds) to support the Federally funded programs. The City of Englewood has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.



333 County Line Road, West Westerville, OH 43082 614-846-1899

jginc.biz

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

City of Englewood Montgomery County 333 West National Road Englewood, Ohio 45322

To the Members of the City Council and Mayor:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Englewood, Montgomery County, Ohio, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City of Englewood's basic financial statements, and have issued our report thereon dated June 20, 2024.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Englewood's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Englewood's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Englewood's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City of Englewood's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

City of Englewood Montgomery County

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards* 

#### **Report on Compliance and Other Matters**

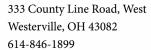
As part of obtaining reasonable assurance about whether the City of Englewood's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Englewood's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Englewood's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Julian & Grube, Inc. June 20, 2024

Julian & Krube, Elne.





jginc.biz

### Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance

City of Englewood Montgomery County 333 West National Road Englewood, Ohio 45322

To the Members of City Council and Mayor:

#### Report on Compliance for Each Major Federal Program

#### Opinion on Each Major Federal Program

We have audited the City of Englewood's compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of the City of Englewood's major federal programs for the year ended December 31, 2023. The City of Englewood's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings.

In our opinion, the City of Englewood complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the "Auditor's Responsibilities for the Audit of Compliance" section of our report.

We are required to be independent of the City of Englewood and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City of Englewood's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City of Englewood's federal programs.

City of Englewood Montgomery County Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City of Englewood's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City of Englewood's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City of Englewood's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City of Englewood's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report on internal
  control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an
  opinion on the effectiveness of the City of Englewood's internal control over compliance. Accordingly, no
  such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the "Auditor's Responsibilities for the Audit of Compliance" section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

City of Englewood Montgomery County Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Julian & Grube, Inc.

Julian & Shube, Elne.

June 20, 2024

# SCHEDULE OF FINDINGS 2 CFR § 200.515 DECEMBER 31, 2023

	1. SUMMARY OF AUDITORS' RESULTS									
(d)(1)(i)	Type of Financial Statement Opinion	Unmodified								
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No								
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	None reported								
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No								
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No								
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	None reported								
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified								
(d)(1)(vi)	Are there any reportable findings under 2 CFR §.516(a)?	No								
(d)(1)(vii)	Major Program(s) (listed):	Highway Planning and Construction (ALN 20.205)								
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A:>\$750,000 Type B: all others								
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No								

# 2. FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None



#### **CITY OF ENGLEWOOD**

#### **MONTGOMERY COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 10/1/2024

65 East State Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370