



OHIO AUDITOR OF STATE  
**KEITH FABER**





**LANCASTER CITY SCHOOL DISTRICT  
FAIRFIELD COUNTY  
JUNE 30, 2023**

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**LANCASTER CITY SCHOOL DISTRICT  
FAIRFIELD COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2023**

<b>FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title</b>	<b>Federal AL Number</b>	<b>Pass Through Entity Identifying Number</b>	<b>Total Federal Expenditures</b>
<b>U.S. DEPARTMENT OF AGRICULTURE</b>			
<i>Passed Through Ohio Department of Education:</i>			
Child Nutrition Cluster:			
Non-Cash Assistance (Food Distribution)			
National School Lunch Program	10.555	N/A	\$ 145,823
Cash Assistance			
National School Lunch Program	10.555	N/A	1,668,545
COVID-19 National School Lunch Program	10.555	N/A	106,003
Total National School Lunch Program			<u>1,920,371</u>
Cash Assistance			
School Breakfast Program	10.553	N/A	775,637
Fresh Fruit and Vegetable Program	10.582	N/A	64,995
Total Child Nutrition Cluster			<u>2,761,003</u>
COVID-19 Pandemic EBT Administrative Costs	10.649	N/A	3,135
Total U.S. Department of Agriculture			<u><b>2,764,138</b></u>
<b>U.S. DEPARTMENT OF EDUCATION</b>			
<i>Passed Through Ohio Department of Education:</i>			
Special Education Cluster:			
Special Education - Grants to States	84.027A	N/A	1,715,648
COVID-19 Special Education - Grants to States: American Rescue Plan Elementary and Secondary Schools Emergency Relief – IDEA, Part B	84.027X	N/A	118,444
Special Education - Preschool Grants	84.173A	N/A	44,523
COVID-19 Special Education - Preschool Grants: American Rescue Plan Elementary and Secondary Schools Emergency Relief	84.173X	N/A	14,204
Total Special Education Cluster			<u>1,892,819</u>
Title I Grants to Local Educational Agencies	84.010A	N/A	1,992,551
Career and Technical Education - Basic Grants to States	84.048A	N/A	130,965
Supporting Effective Instruction State Grants	84.367A	N/A	153,985
Student Support and Academic Enrichment Program	84.424A	N/A	77,213
Education Stabilization Fund:			
COVID-19 Elementary and Secondary School Emergency Relief (ESSER) Fund	84.425D	N/A	1,577,104
COVID-19 American Rescue Plan - Elementary and Secondary School Emergency Relief (ARP ESSER)	84.425U	N/A	6,096,444
COVID-19 American Rescue Plan – Elementary and Secondary School Emergency Relief –Homeless Children and Youth	84.425W	N/A	71,245
Total Education Stabilization Fund			<u>7,744,793</u>
Total U.S. Department of Education			<u><b>11,992,326</b></u>
<b>U.S. DEPARTMENT OF TREASURY</b>			
<i>Passed Through Ohio Facilities Construction Commission:</i>			
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	20,191
Total U.S. Department of Treasury			<u><b>20,191</b></u>
<b>U.S. FEDERAL COMMUNICATIONS COMMISSION</b>			
<i>Direct</i>			
Emergency Connectivity Fund Program	32.009	N/A	8,932
<b>Total Expenditures of Federal Awards</b>			<u><b>\$ 14,785,587</b></u>

The accompanying notes are an integral part of this schedule.

**LANCASTER CITY SCHOOL DISTRICT  
FAIRFIELD COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED JUNE 30, 2023**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Lancaster City School District (the School District) under programs of the federal government for the year ended June 30, 2023. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D – CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

**NOTE E – FOOD DONATION PROGRAM**

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective programs that benefitted from the use of those donated food commodities.

**NOTE F - TRANSFERS BETWEEN PROGRAM YEARS**

Federal regulations require schools to obligate certain federal awards by June 30. However, with ODE’s consent, schools can transfer unobligated amounts to the subsequent fiscal year’s program. The School District transferred the following amounts from 2023 to 2024 programs:

<b>Program Title</b>	<b>ALN</b>	<b>Amt. Transferred</b>
Title I Grants to Local Educational Agencies	84.010A	\$ 7,796
Special Education - Preschool Grants	84.173A	\$ 14,231
Supporting Effective Instruction State Grants	84.367A	\$ 63,665
Student Support and Academic Enrichment Program	84.424A	\$ 40,509

# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Lancaster City School District  
Fairfield County  
2780 Coonpath Rd. NE.  
Lancaster, OH 43130

To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Lancaster City School District, Fairfield County, (the School District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated December 19, 2023.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

December 19, 2023



# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE AND ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

Lancaster City School District  
Fairfield County  
2780 Coonpath Rd. NE.  
Lancaster, OH 43130

To the Board of Education:

### Report on Compliance for Each Major Federal Program

#### ***Qualified and Unmodified Opinions***

We have audited Lancaster City School District's, Fairfield County, (the School District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Lancaster City School District's major federal programs for the year ended June 30, 2023. Lancaster City School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

#### ***Qualified Opinion on AL # 84.425 - Education Stabilization Fund***

In our opinion, except for the noncompliance described in the *Basis for Qualified and Unmodified Opinions* section of our report, Lancaster City School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the Education Stabilization Fund for the year ended June 30, 2023.

#### ***Unmodified Opinion on the Other Major Federal Program***

In our opinion, Lancaster City School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its other major federal program identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings for the year ended June 30, 2023.

#### ***Basis for Qualified and Unmodified Opinions***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified and unmodified opinions on compliance for each major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

*Matter Giving Rise to Qualified Opinion on AL # 84.425 - Education Stabilization Fund*

As described in finding 2023-001 in the accompanying schedule of findings, the School District did not comply with requirements regarding Special Tests and Provisions - Wage Rate Requirements applicable to its AL #84.425 - Education Stabilization Fund federal program.

Compliance with such requirements is necessary, in our opinion, for the School District to comply with requirements applicable to that program.

***Responsibilities of Management for Compliance***

The School District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the School District's federal programs.

***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify a certain deficiency in internal control over compliance that we consider to be a material weakness.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings as item 2023-001 to be a material weakness.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the School District's response to the internal control over compliance finding identified in our audit described in the accompanying schedule of findings and corrective action plan. The School District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

**Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Lancaster City School District, Fairfield County, (the School District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements. We issued our unmodified report thereon dated December 19, 2023. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. We have not performed any procedures on the audited financial statements subsequent to December 19, 2023. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. The schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records management used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.



Keith Faber  
Auditor of State  
Columbus, Ohio

December 20, 2023

**LANCASTER CITY SCHOOL DISTRICT  
FAIRFIELD COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2023**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	Yes
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	ALN 84.010, Title I Grants to Local Educational Agencies- Unmodified  ALN 84.425 - Education Stabilization Fund - Qualified over Special Tests and Provisions – Prevailing Wage Rate Requirements Unmodified over the remaining requirements
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	Yes
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b>	ALN 84.010, Title I Grants to Local Educational Agencies  ALN 84.425 Education Stabilization Fund
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	No

**LANCASTER CITY SCHOOL DISTRICT  
FAIRFIELD COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2023  
(Continued)**

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None noted.

**3. FINDINGS FOR FEDERAL AWARDS**

**1. Prevailing Wage Rates – Noncompliance/Material Weakness**

<b>Finding Number:</b>	<b>2023-001</b>
<b>Assistance Listing Number and Title:</b>	<b>AL # 84.425 – Education Stabilization Fund</b>
<b>Federal Award Identification Number / Year:</b>	<b>None/2023</b>
<b>Federal Agency:</b>	<b>US Department of Education</b>
<b>Compliance Requirement:</b>	<b>Special Tests and Provisions – Prevailing Wage Rate Requirements</b>
<b>Pass-Through Entity:</b>	<b>Ohio Department of Education</b>
<b>Repeat Finding from Prior Audit?</b>	<b>Yes</b>
<b>Prior Audit Finding Number:</b>	<b>2022-001</b>

**2 CFR § 3474.1** gives regulatory effect to the Department of Education for **Appendix II to 2 CFR Part 200** which states, in part, all contracts made by the non-Federal entity under the Federal award must contain provisions covering the following:

(D) Davis-Bacon Act, as amended (40 U.S.C. 3141-3148). When required by Federal program legislation, all prime construction contracts in excess of \$2,000 awarded by non-Federal entities must include a provision for compliance with the Davis-Bacon Act (40 U.S.C. 3141-3144, and 3146-3148) as supplemented by Department of Labor regulations (29 CFR Part 5, “Labor Standards Provisions Applicable to Contracts Covering Federally Financed and Assisted Construction”). In accordance with the statute, contractors must be required to pay wages to laborers and mechanics at a rate not less than the prevailing wages specified in a wage determination made by the Secretary of Labor. In addition, contractors must be required to pay wages not less than once a week. The non-Federal entity must place a copy of the current prevailing wage determination issued by the Department of Labor in each solicitation. The decision to award a contract or subcontract must be conditioned upon the acceptance of the wage determination. The non-Federal entity must report all suspected or reported violations to the Federal awarding agency. The contracts must also include a provision for compliance with the Copeland “Anti-Kickback” Act (40 U.S.C. 3145), as supplemented by Department of Labor regulations (29 CFR Part 3, “Contractors and Subcontractors on Public Building or Public Work Financed in Whole or in Part by Loans or Grants from the United States”). The Act provides that each contractor or subrecipient must be prohibited from inducing, by any means, any person employed in the construction, completion, or repair of public work, to give up any part of the compensation to which he or she is otherwise entitled. The non-Federal entity must report all suspected or reported violations to the Federal awarding agency.

**LANCASTER CITY SCHOOL DISTRICT  
FAIRFIELD COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2023  
(continued)**

<b>3. FINDINGS FOR FEDERAL AWARDS (continued)</b>
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**1. Prevailing Wage Rates – Noncompliance/Material Weakness (continued)**

Lack of effective controls led to the School District expending \$24,605 of AL # 84.425U American Rescue Plan - Elementary and Secondary School Emergency Relief (ARP ESSER) funds to renovate its preschool classroom flooring which did not meet the requirements of the Davis-Bacon Act. The School District entered into a written agreement with a contractor that did not contain a provision to ensure the contractor/subcontractor complied with Federal wage rate requirements and the School District did not obtain weekly certified payroll reports from the contractor or subcontractors to verify prevailing wages were paid on a weekly basis.

Failure to have effective controls in place over wage-rate requirements may result in the School District and its contractors or subcontractors failing to pay prevailing wages when required by Federal law and could result in reduction of future Federal funding or other sanctions imposed by Federal grantors. This failure also resulted in a qualified opinion over the Special Tests and Provisions - Wage Rate Requirements portion of this program.

When required by Federal grant legislation, the School District should ensure prime construction contracts in excess of \$2,000 paid with Federal grant monies contain provisions that require the contractor to comply with wage rate requirements. Further, the School District should ensure certified payroll reports are provided weekly by the contractor.

**Officials' Response:** See Corrective Action Plan

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**TREASURER'S OFFICE**

*Julie Taylor, Treasurer  
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Email: [j\\_taylor@lcsschools.net](mailto:j_taylor@lcsschools.net)*

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
2 CFR 200.511(b)  
JUNE 30, 2023**

<b>Finding Number</b>	<b>Finding Summary</b>	<b>Status</b>	<b>Additional Information</b>
2022-001	Prevailing Wage Rates – Noncompliance/Material Weakness	Not Corrected	See Corrective Action Plan Reissued as Finding 2023-001

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**TREASURER'S OFFICE**

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**CORRECTIVE ACTION PLAN  
2 CFR § 200.511(c)  
JUNE 30, 2023**

**Finding Number:** 2023-001

**Planned Corrective Action:** District Administration was originally made aware of the specific requirements/documentation necessary for contracts let with federal ESSER funds during our FY22 state audit. School Districts are usually not required to pay prevailing wages (state/local funds). The District had not used federal funds for construction in the past and was unaware of the requirement. On 9/27/22, the District policy (DJF), regarding purchasing procedures, was updated to include the Davis-Bacon requirements.

The purchase orders for the \$24,605 flooring project in question were created on 8/18/22 and checks were issued on 12/15/22, prior to our FY22 audit being completed and a corrective action plan being in place.

The District intends to closely follow internal controls pertaining to federal grant management in order to prevent future issues as described in Finding 2023-001.

**Anticipated Completion Date:** 12/19/2023

**Responsible Contact Person:** Julie Taylor, Treasurer

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THE PLACE TO BE

# Lancaster City School District, Ohio

“Lancaster City Schools, the Place to Be for Learning, Caring, Succeeding ”

**LANCASTER CITY SCHOOLS**

## PORTRAIT OF A GRADUATE

**LEARNING (KNOWLEDGE):**

A Lancaster City Schools graduate is prepared to:

- Succeed in postsecondary education, military service, and/ or obtain gainful employment
- Work independently and collaboratively in a team environment
- Demonstrate competency in the core curriculum for the State of Ohio
- Think about information creatively and critically to solve problems

**CARING (ATTITUDE):**

A Lancaster City Schools graduate demonstrates:

- A high level of social, emotional and interpersonal skills
- Empathy and respect towards others
- Confidence in their abilities
- Pride in our community

**SUCCEEDING (SKILLS):**

A Lancaster City Schools Graduate demonstrates:

- Resilience, grit and a strong work ethic
- Effective leadership skills
- Ability and desire to meet individual goals
- Integrity, reliability, and a healthy lifestyle
- Effective and professional communication skills

The Portrait of a Graduate Program has been integrated into our District to build bridges to life beyond school.

# Annual Comprehensive Financial Report (ACFR)

## For the Fiscal Year Ended June 30, 2023

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Lancaster City School District, Ohio

Annual Comprehensive Financial Report  
(ACFR)



For the Fiscal Year Ended June 30, 2023  
Issued By: Treasurer's Office

Julie Taylor, Treasurer

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**LANCASTER CITY SCHOOL DISTRICT, OHIO**  
*ANNUAL COMPREHENSIVE FINANCIAL REPORT*  
*FOR THE FISCAL YEAR ENDED JUNE 30, 2023*  
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# **Introductory Section**



**Lancaster  
Gales**

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***THE PLACE TO BE***

## TREASURER'S OFFICE

***Julie Taylor, Treasurer***  
***2780 Coonpath Rd. NE.***  
***Lancaster, OH 43130***  
***Email: [j\\_taylor@lcsschools.net](mailto:j_taylor@lcsschools.net)***

December 19, 2023

To the Board of Education Members and Citizens of  
Lancaster City School District:

We are pleased to submit to you the Annual Comprehensive Financial Report (ACFR) of Lancaster City School District (School District) for the fiscal year ended June 30, 2023. This ACFR includes an opinion from the Ohio Auditor of State's Office and conforms to generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). Responsibility for the accuracy of the data presented and the completeness and fairness of the presentation, including all disclosures, rests with the School District. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the School District.

State law requires that an official report prepared on the GAAP basis be prepared annually within 150 days after the close of the year. The report includes the basic financial statements that provide information about the School District's financial position and the results of financial operations.

This report will provide the taxpayers of the School District with comprehensive financial data in a format that will enable them to gain a clear understanding of the School District's finances. Copies will be made available to the Fairfield County District Library and/or can be printed from the School District's website. We are proud to be one of two school districts in Fairfield County that issues an ACFR. We intend to continue financial reporting improvements based on management experience and reader input. Comments on the report are respectfully requested.

### **PROFILE OF THE GOVERNMENT**

**Overview of the School District:** The Lancaster City School District is located in the residential-commercial community of Lancaster, the county seat of Fairfield County, which is approximately thirty miles south of Columbus.

Lancaster was founded November 10, 1800, by Colonel Ebenezer Zane, a trail blazer who, in 1797, laid out "Zane's Trace," a trail through Ohio which stretches from Wheeling, West Virginia, to Limestone, Kentucky. His sons, Noah and John, laid out the original town from Pearl Street on the east to Front Street (now Memorial Drive) on the west and included Chestnut, Main, Wheeling, and Mulberry Streets running east and west between Pearl and Front Streets. The town was named New Lancaster at the request of the early German settlers from Lancaster, Pennsylvania, but was shortened to Lancaster in 1805.

General William Tecumseh Sherman was born in Lancaster, and his home on downtown Main Street is maintained by the State of Ohio as a Civil War Museum. Thomas Ewing, born in Lancaster in 1789, was one of the first graduates of Ohio University and later became a lawyer, a United States Senator, Secretary of the Treasury, and an advisor to President Lincoln.

Lancaster is home to the annual Lancaster Festival, the Fairfield County Fair, and the Zane Square Festival as well as the Heritage Tour, an annual tour of the beautiful and historic buildings and homes in Lancaster.

The Lancaster City School District was organized in the mid 1850's and continues to operate in the picturesque and historical setting of the Lancaster area. Over the years, in order to meet the needs of a growing community, the School District has expanded many times, most particularly in the mid 1950's and 1960's. The School District educates students from preschool through grade twelve. During fiscal year 2023, the School District was composed of a high school (serving 1,824 students in grades 9-12 at the Lancaster High School campus and the Stanbery School campus), a former freshman school currently used for career-based intervention technology students and administration, two junior high schools (serving grades 6-8) appropriately named General Sherman Junior High and Thomas Ewing Junior High, five elementary schools, and a preschool. As of June 30, 2023, the citizens of Lancaster have an investment of \$157,564,776, net of depreciation/amortization, in School District land, construction in progress, land improvements, buildings and improvements, furniture and equipment, vehicles, and intangible right to use lease-equipment.

Statutorily, the School District operates under standards prescribed by the Ohio State Board of Education as provided in division (D) of Section 3301.07 of the Ohio Revised Code, to provide education services authorized by charter, and further mandated by State and Federal agencies. The School District operates under a locally elected Board of Education which consists of five members. The Board of Education controls the School District's ten instructional facilities staffed by 298 classified employees, 462 certificated personnel, and 51 administrative employees who provide services to 6,213 students.

The School District provides a wide range of educational and support services as mandated by State statute or public desires. These include regular and vocational instruction, special instructional programs, student guidance services, extracurricular activities, and food service operations.

## **THE REPORTING ENTITY**

The School District's reporting entity is composed of the primary government and other organizations which are included to ensure that the financial statements are not misleading. The reporting entity has been defined in accordance with the principles established by the Governmental Accounting Standards Board (GASB) in Statement Number 14, "The Financial Reporting Entity", in GASB Statement Number 39, "Determining Whether Certain Organizations are Component Units", and in GASB Statement Number 61, "The Financial Reporting Entity: Omnibus".

Component units are legally separate organizations for which the School District is financially accountable. Financial accountability exists if the School District appoints a voting majority of the component unit's governing board and (1) the School District is able to significantly influence the programs or services performed or provided; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated in some manner to finance the deficits of, or provide financial support to the organization, or the School District is obligated for the debt of the organization. The School District has no component units.

The School District participates in the following jointly governed organizations: Licking Area Computer Association, META Solutions, Coalition of Rural and Appalachian Schools, and the Fairfield County Multi-System Youth Committee. Disclosure of the jointly governed organizations is presented in Note 17 to the Basic Financial Statements.



The School District participates in the Ohio SchoolComp Workers' Compensation Group Retrospective Rating Program, the Ohio School Plan, and the South Central Ohio Insurance Consortium, insurance purchasing pools. Information pertaining to these pools is presented in Note 18 to the Basic Financial Statements.

### **INTERNAL CONTROLS**

Management of the School District is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the School District are protected from loss, theft, or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with GAAP. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived from its implementation; and (2) the valuation of costs and benefits requires estimates and judgements by management.

### **MANAGEMENT'S DISCUSSION AND ANALYSIS**

Generally Accepted Accounting Principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the management's discussion and analysis (MD&A). This letter of transmittal should be read in conjunction with the MD&A as they are designed to complement each other. The School District's MD&A can be found immediately following the independent auditor's report.

### **BUDGETARY CONTROLS**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the fiscal year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than custodial funds, are legally required to be budgeted and appropriated. The primary level of budgetary control required by Ohio Revised Code is at the fund level. The level of budgetary control imposed by the School District (the level at which expenditures cannot legally exceed the appropriated amount) is established at the fund level. Any budgetary modifications at the fund level may only be made by resolution of the Board of Education. The School District also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Encumbered amounts at fiscal year-end are carried forward to succeeding fiscal years and are not re-appropriated.

### **ASSESSING ECONOMIC CONDITION AND OUTLOOK**

Located in the south-central portion of the State, Lancaster sits within Fairfield County and borders or buffers the urban expansion of Columbus (the capital city of Ohio) and beholds the picturesque beauty of southeastern Ohio with its scenic attractions and rolling hills. Lancaster remains one of the lowest cost cities in the United States to do business for communities with under 50,000 in population. The low costs mean a faster return on investment properties to continue our community growth.

The City of Lancaster's population had remained relatively stable for a number of years, but has changed more significantly within the past decade. The United States Census Bureau estimated the population of Lancaster for calendar year 2022 to be 41,174 as compared to the calendar year 2010 census of 37,243, and the calendar year 2000 census of 35,335. These signs of increased growth activity, which if fully realized, could have a significant impact on the School District.

**Development/Commercial/Industrial:** The Fairfield 33 Development Alliance, a public/private non-profit organization formed in 2007, has strategically marketed the Route 33 Corridor to help bring in hundreds of million in investments and created thousands of jobs since its inception. By the year 2027, the Alliance strives to add 7,500 new jobs, attract half a billion dollars in investment, and increase the average wages of employees in Fairfield County by 25 percent. Due to the U.S. Route 33 Bypass, Lancaster is in a good position to expect additional successful economic growth. This “interstate look-alike” highway with a divided four-lane cross-section in a limited-access right-of-way has lessened traffic on Memorial Drive, and thus alleviated the traffic congestion on the City of Lancaster’s major commercial corridor. This has attracted customers to shop at the numerous businesses along this corridor and attract new businesses both domestically and internationally based. The COVID-19 virus pandemic of March 2020 stalled some of the new development, but it has started to rebound. While a few companies were temporarily impacted by the COVID-19 virus, most continued operations; those that were impacted are back in production.

Lancaster’s historic downtown includes many businesses. The City and County governments have made significant investments downtown including a renovated Municipal Court and a public safety facility. The Mill Party and Event Center, a 6,000 square foot renovated reception hall, was completed in 2017. Lancaster’s first microbrewery, Double Edge Brewing, opened in March 2018. Other new downtown restaurant options include O’Huids Gaelic Pub, Bob’s Backyard Barbeque, Maria’s Mexican Restaurant, The Downtown Bistro, and JB’s Downtown Grill. The \$3.5 million renovation project of the 199-year-old Mithoff Hotel was completed in June 2019 and houses a legal practice, dental hygienist school, a jewelry store, and a spa on the ground level and apartments on the second floor.

Lancaster is a desirable location to live and the community is experiencing high growth in residential development. The largest project is Timbertop, a 77-acre mixed development that will provide an assisted living facility, condominiums, market rentals, and a single-family dwelling development. East Point Apartments and Lofts (previously East Elementary School), which is located near downtown, opened Phase I units (one and two bedroom flats within the refurbished elementary school) at the end of 2020. Phase II included 18 townhomes with attached garages and 20 garden-style units which opened in 2021. The Lancaster Port Authority is also working to build multifamily housing to help address the shortage of affordable housing. Other residential projects include Misty Meadows, The Flats, Gateway, and The Outlook.

The School District, in conjunction with the Ohio Facility Construction Commission (OFCC), completed an \$88 million project to construct five new elementary buildings in January 2017 and \$48 million to construct two new junior high school buildings in August 2020. The School District passed a 3.7 mill bond levy in May 2019 to construct a high school. This project is also in partnership with the OFCC and will complete the School District’s master plan for facilities. The School District received approval in July 2020 to enter the Expedited Local Partnership Program (ELPP) which allowed the School District to start the high school project using the School District’s share of proceeds first. The Ohio Controlling Board approved the release of State funds for the high school project on August 2, 2021, and the School District signed the Resolution of Acceptance in the Ohio Facilities Construction Commission Classroom Facilities Assistance Program (CFAP) on August 26, 2021, which means the School District and OFCC handles expenditures by the co-funded percentages. Planning on the \$100+ million project began in fiscal year 2021 and construction began in fiscal year 2023, with an estimated completion date of August 2026.

Also on a government front, construction began on the North Water Treatment Plant in 2022. At just under \$100 million, the project will be the most expensive infrastructure project in the history of Lancaster. Construction should be complete in 2025.

Lancaster is a hub for medical services in Fairfield and other surrounding counties. Fairfield Medical Center (FMC) provides full hospital services to the region with a 222-bed facility and smaller outpatient clinics throughout the City of Lancaster. FMC has over 400 doctors on staff and employs a total of 1,953 employees and has remained the City of Lancaster’s largest employer over the years. In June 2015, FMC

completed its \$38 million facility plan that includes 11 operating rooms, a new surgery wing, advanced technology, family-friendly support areas, and 36 new private patient rooms. OhioHealth Physicians completed a 10,000 square foot medical building in June 2018 that features a lab draw station, radiology services, and a room for orthopedic specialty services. FMC opened a \$31 million, 85,000 square foot, off-campus health and wellness complex, named the River Valley Campus, in September 2019. The complex offers emergency, health and wellness, diagnostic, rehabilitative, laboratory, and women's services, as well as a retail pharmacy and childcare. In 2022, ClearSky Health announced plans to open a medical rehabilitation hospital providing approximately 30 new beds for patients with disabling injuries and illness that require rehabilitation.

Retail space in Lancaster often gets repurposed. The Tree Church purchased the former Rose's 80,000 square foot building, invested in a \$2.5 million renovation, and began holding services there on September 30, 2018. The former Kroger building on the west side was vacated when Kroger opened their \$18 million, 103,531 square foot, new Kroger store in November 2017. The vacated location is now home to Home Goods, Spectrum, and a pet supply retailer. Planet Fitness purchased the former Carnival Foods building and opened the 22,000 square foot fitness center in January 2019. Love's Travel Stop, a 13,000 square foot travel stop which includes a Hardee's, opened just off Business Route 33 in December 2022.

The Ohio University Lancaster campus is situated on 113 acres on the northern edge of Lancaster and serves students throughout central Ohio. A variety of associate and bachelor degree programs can be completed on the Lancaster Campus. Students can begin more than 250 academic programs. Enrollment at the Lancaster Campus in the fall of 2022 was 2,077 students.

Industrially, the infrastructure built by the City of Lancaster has begun to produce new manufacturing and expand existing industries. Lancaster is leading Ohio with three Ohio Onesite certified industrial parks. Magna Seating completed its new manufacturing operation of seat structures for the automotive industry. Early in 2022, South Central Power Company consolidated its operation from three different facilities into a new \$30 million Headquarters and Operations Center in Rockmill Industrial Park. Google purchased 120 JobsOhio Authenticated acres for its new Google Data Center in Lancaster, began construction in 2021 with hopes to open by the end of 2023. Chivoda Integre of Japan chose Lancaster as its first U.S. manufacturing facility, investing \$1 million. Cirba Solutions announced a \$200 million expansion to their east side industrial park facility to create one of the largest battery recycling plants in North America. Although not located in the City of Lancaster, the computer chip plant Intel, announced it will be building a \$20 million microchip plant in Ohio (roughly 35 miles away) employing 3,000 workers plus 7,000 construction workers and 10,000 indirect jobs. The Intel facility is expected to start producing chips by 2025. Lastly, a 106-acre industrial site on South Ewing Street recently became an American Electric Power Certified Site for large industrial projects.

One of the largest pipelines ever constructed in the United States made its way through Fairfield County and was completed in 2010. The REX Rocky Express Pipeline stretching nearly 1,700 miles from Colorado is a 42-inch diameter pipeline delivering approximately 1.6 billion cubic feet of natural gas per day to the Midwest and Eastern United States. The School District continues to benefit from this project through increased property tax collections; however, there is currently an appeal on some of the value.

**Unprecedented COVID-19 Educational Overview:** On March 12, 2020, Governor Mike DeWine announced a statewide K-12 school closure due to the COVID-19 pandemic. School buildings were closed to children for an undeterminable period of time, which was later extended to June 30, 2020. During the extended school building closure, school employees were required to continue to offer educational services through alternative means. Alternative means included online learning and educational packets. Ohio House Bill (HB) 197 was passed in response to the COVID-19 health crisis and provided numerous educational changes to law to assist schools in completing the school year. Students were able to return to school in a blended model for fiscal year 2021, which included in-person and remote days. The School District returned to pre-COVID instruction in fiscal year 2022.

**Summary:** While there are challenges in the operation of a community and in its schools, especially in light of the COVID-19 pandemic, there are also some advantages. There is a spirit of cooperation between the City, the County, the school districts, and the Ohio University branch to improve the quality of life in Lancaster. Other advantages are the location of Lancaster, favorable taxation rates, excellent City services, excellent public school system, and the optimism of its leaders and its citizens.

## **MAJOR INITIATIVES/ACCOMPLISHMENTS**

**For the Year:** The setting and reaching of either individual or “corporate” goals is a common method of striving for excellence in the Lancaster City School District and occurs in all areas of our school community. Our mission: “Lancaster City Schools, the Place to Be for Learning, Caring, Succeeding.”

There has been a significant push within the last several years to restructure our curricular programs, to replace all of our textbooks, and to bring the School District into the computer age. Large portions of the appropriations are going to new computer equipment and to the training of staff. During fiscal year 2018, the School District completed its one-to-one technology plan for grades kindergarten through twelve.

There were a number of specific initiatives and accomplishments made during the fiscal year ended June 30, 2023. Some of those were as follows:

### **Human Resources**

- Analyzed turnover rates and shared ways with managers on how to address and improve retention.
- Worked to continuously improve the recruitment process.
- Helped employees understand how their work contributes to the overall success of the School District.

### **Instructional Services Department**

- Seven Teachers successfully completed Level 1 Dyslexia certification during the 2022-2023 school year.
- Elementary teachers implemented new math and reading quarterly assessments during the 2022-2023 school year.
- Lancaster City School successfully adopted an elementary social studies curriculum (Studies Weekly) for implementation in the 2023-2024 school year.
- The School District successfully transitioned and launched a new student information system, PowerSchool.
- The School District successfully launched a new application and student rostering product, ClassLink.

### **Student Services Department**

- Continued to increase our Mental Health services opportunities. In fiscal year 2023, the School District received a Stronger Connections grant through the Ohio Department of Education.
- Increased behavioral supports for students with the addition of Behavior Techs in all buildings K-8, Registered Behavioral Technicians, and Board-Certified Behavioral Analysts.
- Added additional playground equipment to Tarhe Trails and the Bridges Program to provide handicapped access and inclusive environments.

### **Custodial/Maintenance Department**

- Continued work at the Bridges Program modular: installation of a shower and washer/dryer.
- Prepared the Transportation Department offices for occupancy at the new Coonpath Road location.
- Completed 1,168 work orders over the summer months for regular and preventive maintenance; completed a total of 4,342 work orders for fiscal year 2023.

### **Transportation Department**

- Moved to our new location with a large garage space and fenced in yard for the buses.
- Survived our first full year of entirely new office staff/positions.
- Despite the nationwide bus driver shortage, the Transportation Department has provided transportation for the students of Lancaster City Schools every day.
- The transportation supervisors started evaluating new transportation software and are in the ordering process.

### **Business Manager**

- Started the new High School Project with earnest in fiscal year 2023.
- Awarded a safety grant to pay for replacement radios in our vehicles and within our buildings.
- Awarded a grant to replace our School District AED machines with updated reporting systems to aid the first responders with a brief history of the need of the patient.

### **Technology Department**

- Replaced all the teacher and staff computers in the junior highs and upgraded them to Windows 11.
- Replaced most, (not quite all, but close), of the remaining older computers in the Elementary Level.
- Replaced the Access Points in Gorsuch West Elementary to upgrade the WIFI capabilities for students and staff.
- As a department, moved the central office staff to the new location on Coonpath Road from 345 E Mulberry: set up the network, phones, computers, and equipment needed for operation.

### **Treasurer's Department**

- Received an unmodified opinion on the fiscal year 2022 audit with no material citations or recommendations noted.
- Received notice that the Lancaster City Schools Annual Comprehensive Financial Report (ACFR) for Fiscal Year ending June 30, 2022, qualified for a Certificate of Achievement for Excellence in Financial Reporting. The Certificate of Achievement is the highest form of recognition in governmental accounting and financial reporting, and its attainment represents a significant accomplishment by a government and its management. The School District has prepared an ACFR each year since fiscal year 1991, with exception for fiscal year ended June 30, 1995.
- Received notice that Lancaster City Schools Popular Annual Financial Report (PAFR) for Fiscal Year ending June 30, 2022, qualified for the Award of Outstanding Achievement in Popular Annual Financial Reporting. This colorful easy-to-read document is a useful tool in educating the public and staff on what revenues and expenditures the School District receives. The School District has prepared a PAFR each year since fiscal year 2008.
- Received a clean BWC audit in October 2022.

### **Food Service Department**

- Maintained a positive balance in the food service fund.
- Karah Smith, Food Service Supervisor, participated at the State House during the Finance Committee Meeting on March 23, 2023, advocating for free school meals for all by meeting with her State Representatives Office. She also wrote a testimonial letter as well as submitted pictures of the Food Service Department hard at work. Governor DeWine budgeted funds in the Biennial Budget to allow all reduced students to eat school meals for free.
- Obtained a Supply Chain Assistance Funding Grant to help with supply shortages and inflation in the amount of \$150,405.

### **Athletic Department**

- Increased the number of participants in athletics (grades 7-12) by 13 percent from the 2021-2022 school year to 2022-2023 school year.
- Earned seven league team championships.
- Completed and opened the new baseball facility "England Field."

### **Lancaster High School**

- Held the first Summa Cum Laude Honors Banquet recognizing 30 students earning a 4.0 GPA or better during their first 7 semesters at LHS.
- Had 27 Workforce Center graduates honored at the high school graduation ceremony.
- Recognized 147 students that completed Pre-Apprenticeships, including welding, culinary occupations, construction trades, and water/wastewater treatment.

### **General Sherman Junior High School**

- Student Council purchased signs for our new gym portraying sportsmanship, signs for the schools we play in our conference, and a big "Welcome to General Sherman" sign.
- Held our annual "Show our Love for the Troops" drive in February, working with the Blue Star Mothers chapter here in Lancaster to achieve this.
- Held several fundraisers to raise money to buy Christmas gifts for General Sherman families in need and provided presents for seven of its students.

### **Thomas Ewing Junior High School**

- Six students qualified for the Junior High State Track Meet.
- Celebrated 80 Veterans with a breakfast and assembly.
- Completed the Builders Club first year under Kiwanis International; Students work together and develop servant-leadership skills as they serve our school and community.

### **Gorsuch West Elementary**

- Gorsuch West's Bowl 4 Kids' Sake were crowned Champions (4<sup>th</sup> year in a row) raising over \$5,000 for Big Brothers & Sisters.
- Partnered with Lancaster Rotary to develop the Gorsuch West Peace Project: 5<sup>th</sup> grade students worked building-wide to spread peace and implement conflict resolution strategies for all students.
- Celebrated 5<sup>th</sup> grade teacher Patty Pillar as the 2023 Ohio D.A.R.E. Educator of the Year.

### **Medill Elementary**

- Recognized for Positive Behavior Interventions and Supports (PBIS) at the December 2022 Ohio PBIS Showcase - receiving the Silver Level.
- Installed an all-access playground including a giant communication board so the playground is all-inclusive.

### **Mount Pleasant Elementary**

- Recognized by the Ohio PBIS Network and State Support Team for receiving the 2022 Gold Award (2<sup>nd</sup> year in a row) for the implementation of school-wide behavior interventions and supports.
- Partnered with the Career Tech Program at the High School to learn about careers in Carpentry, Criminal Science, Marketing, Broadcasting, Multimedia, Animal Tech and Cosmetology.

### **Tallmadge Elementary**

- Completed the first year of kindergarten through second grades Labs, a space created for students to learn through hands-on, small group activities. The four lab stations are: Imagine, Engineer/Explore, Create, and Grow.
- Collaborated with the Lancaster High School Carpentry and Animal Sciences Departments to build birdhouses for first grade students.
- Held Career Tech Fair for Grades 3-5 to help elementary students start to explore career choices.

### **Tarhe Trails Elementary**

- Teachers partnered with Ohio University students to hold Literacy and Math nights.
- Teacher Vernia Shaffer received the Gary Mauller Gale Pride Award.
- Teacher Kerri Rodenbaugh received the Martha Jennings Foundation Award.

Along with the major initiatives listed above, all teachers and administrators have set goals for their classrooms and buildings or departments. All of the goals, whether individual or School District-wide, have one common purpose - excellence in education for the students of the School District.

**For the Future:** The School District will continue to seek ways to be more efficient and do more with less, while continuing to offer an excellent education to all children who attend Lancaster City Schools. State funding of schools in Ohio is always an uncertainty; therefore, the School District needs to remain flexible to the changes that most likely will come due to the State government's lack of focus and responsibility to fund schools adequately in Ohio. In the future, the School District will continue to deal with the unconstitutional funding formula and increased costs of educating students.

## **LONG-TERM FINANCIAL PLANNING**

In the November 2006 general election, the School District electorate approved a 10-year, 1.5 percent earned income tax initiative. This issue was expected to generate approximately \$8,698,676 annually according to the Ohio Department of Taxation. The School District began receiving full year collections in fiscal year 2008 in the amount of \$9,260,589. In the November 2015 general election, the School District electorate renewed the 1.5 percent earned income tax for a continuing period of time. The income tax earnings have continued to rise. The School District recognized \$17,663,847 in fiscal year 2023. With the passage of this continuing revenue stream, the School District had the fiscal stability to finance and build two new junior high school buildings in partnership with the Ohio Facilities Construction Commission without asking for additional taxpayer dollars.

The Board of Education Standing Finance Committee has reviewed the five-year forecast so that the School District's Board of Education's directive to maintain a 12 percent operating cash carryover can be met. This has been accomplished in two years of the five-year forecast.

The School District has realized increases in enrollment from 6,218 in fiscal year 2014 to 6,406 in fiscal year 2020; however, effects of the COVID-19 pandemic reduced enrollment to 6,133 in fiscal year 2021 as parents looked to alternative education. Enrollment has rebounded some from fiscal year 2021 to fiscal year 2023 with an enrollment of 6,213.

The School District extended its partnership beyond the five new elementary buildings with the OFCC and constructed two new junior high school buildings. The junior high school buildings opened in January 2020 and August 2020. The School District's share of the project was funded with operating funds (made possible with the renewal of the income tax in November 2015 on a continuing basis). The total co-funded project came in at \$48 million and was reconciled and closed by OFCC in July 2023.

The School District passed a 3.7 mill bond levy in May 2019 to partner yet again with the OFCC to construct a new high school. The Board of Education had delayed the collection of taxes for tax year 2019, collection in 2020, due to the OFCC not having its portion of the project available. The Fairfield County Auditor began property tax collections for tax year 2020, collection in 2021. The School District received approval in July 2020 to enter the Expedited Local Partnership Program (ELPP) which allowed the School District to start the high school project using the School District's share of proceeds first. As mentioned prior, the Ohio Controlling Board approved the release of State funds for the high school project on August 2, 2021, and the School District signed the Resolution of Acceptance in the Ohio Facilities Construction Commission Classroom Facilities Assistance Program (CFAP) on August 26, 2021, that allows the School District and OFCC to co-fund expenditures throughout the project. Planning on the \$100+ million project began in fiscal year 2021 then construction began in fiscal year 2023. The estimated completion date is August 2026.

There are needs in the School District that have been included in the current five-year forecast. These include: purchasing of new textbooks (electronic and paper copy), updating computer hardware and software, updating library books and reference materials, maintenance of building and grounds, and salaries and benefits are negotiated items within the union contracts.

The School District, in the past, has met these challenges and it is hoped, will continue to meet the challenges in the future for its students. After all, WE ARE THE PLACE TO BE FOR LEARNING, CARING, SUCCEEDING.

## **FINANCIAL INFORMATION**

**Relevant Financial Policies:** The School District will strive to ensure that the budget is structurally balanced so that current year revenues are sufficient to fund current year expenditures without the use of one-time revenue sources. One-time revenue sources may be used for one-time expenditures, such as capital projects. School buildings and departments are encouraged to maximize the use of State and federal revenues to help preserve general revenues for other needs. The Board of Education passed a cash reserve resolution in fiscal year 2010 that will help ensure a 12 percent operating cash carryover be maintained at least two years out into the five-year forecast.

Budgetary appropriations may not exceed estimated resources; therefore, at fiscal year-end 2023, the School District's Board of Education assigned general fund balances in the amount of \$756,254 to cover the gap between estimated resources and appropriations in fiscal year 2024's appropriated budget. The budget may be amended or supplemented at any time during the year upon formal action of the Board of Education. Transfers of cash between funds require the Board of Education's authorization. The basis of accounting and various funds the School District utilizes are fully described in Note 2 to the Basic Financial Statements. Additional information on the School District's budgetary accounting can also be found in Notes 2 and 5.

The Treasurer manages the investments of the School District by adhering to the Investment and Depository Policy as authorized by the School District's Investment Policy and in keeping with Ohio Revised Code Section 135.35. The policy details the objectives and allowable rules for the safekeeping of School District funds. More information about investments is available in Note 6 to the Basic Financial Statements.

The School District's capital assets policy is designed to provide accountability and control over the school's capital assets and to assist buildings and departments in gathering and maintaining information needed for the preparation of the financial statements.



## INDEPENDENT AUDIT

In compliance with State statute, the basic financial statements have been audited by the Ohio Auditor of State's Office. The independent auditor concluded that the School District's financial statements for the year ended June 30, 2023, are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

### AWARDS AND ACKNOWLEDGMENTS

**Awards:** The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Lancaster City School District for its Annual Comprehensive Financial Report for the fiscal year ended June 30, 2022. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of State and local government financial reports. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Annual Comprehensive Financial Report, with contents conforming to program standards. Such ACFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. Lancaster City School District has received a Certificate of Achievement for thirty years out of the last thirty-one years. The School District did not submit an ACFR for the fiscal year ended June 30, 1995. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to the GFOA.


In addition, the School District received the Award for Outstanding Achievement in Popular Annual Financial Reporting (PAFR) from GFOA for the year ended June 30, 2022. The PAFR is a condensed, more user-friendly financial report intended to provide highlights of the School District's financial condition. This was the fourteenth year the School District produced a PAFR and received the award.

**Acknowledgments:** The publication of this report is a major step toward the commitment to professionalizing the financial reporting of the Lancaster City School District and significantly increases the accountability of the School District to the taxpayers.

The accomplishment of this report would not have been possible without the assistance, support, and efforts of the staff of the Treasurer's office, Superintendent's office, and various administrators and employees of the School District. A special thank you is extended to State Auditor Keith Faber's office for its guidance in preparing this financial report.

Finally, sincere appreciation is extended to the Board of Education, where the commitment to excellence begins. Without their support, this ACFR would not have been possible.

Respectfully Submitted,



Julie Taylor  
Treasurer  
Lancaster City School District



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Lancaster City School District  
Ohio**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2022

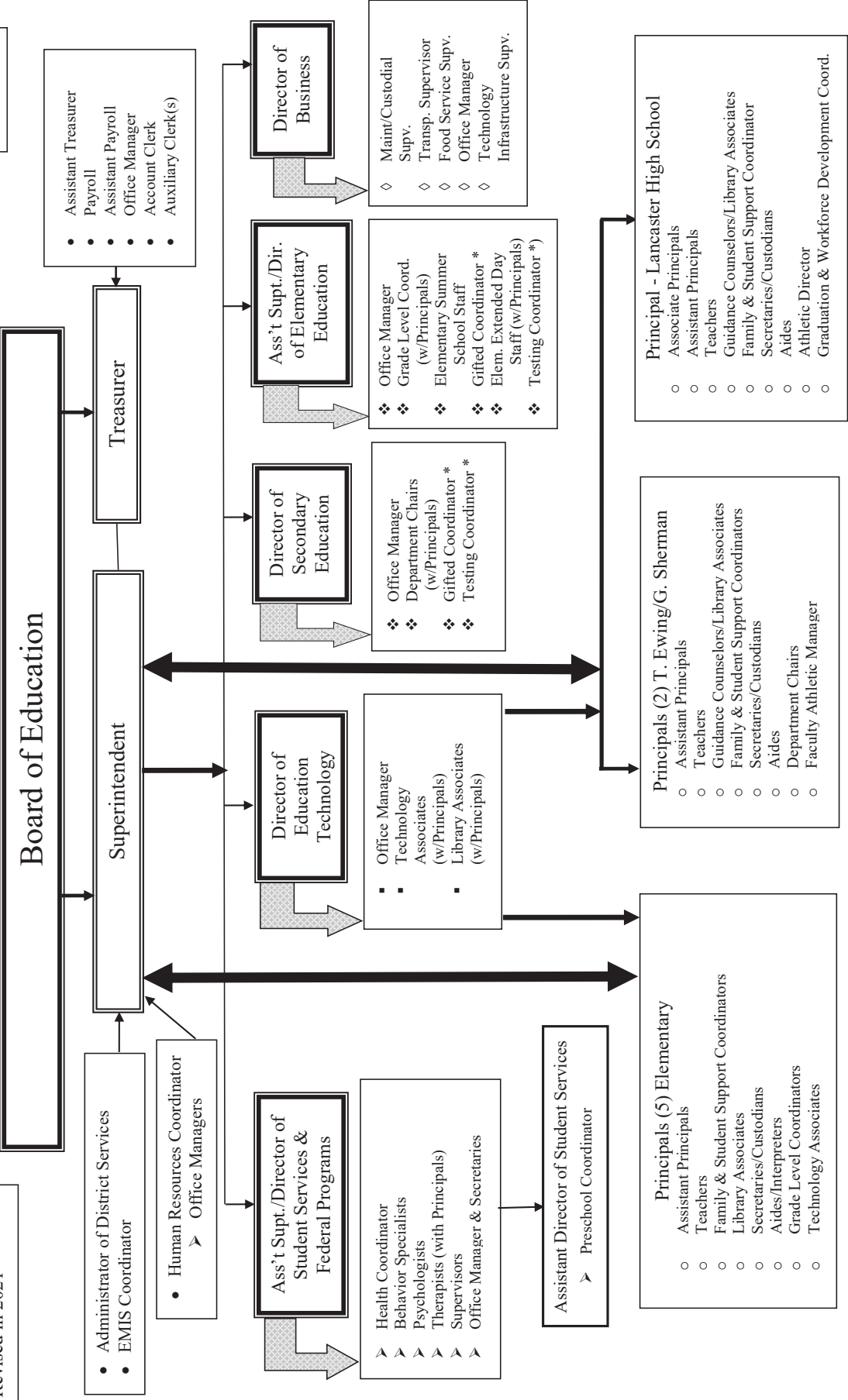
*Christopher P. Morrill*

Executive Director/CEO

# Lancaster City Schools' Organizational Chart

Revised in 2021

File: CCA



**LANCASTER CITY SCHOOL DISTRICT, OHIO**

*ORGANIZATIONAL CHART*

*(Continued)*

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<u>SUPERINTENDENT</u>	<u>PRINCIPALS, ASSISTANT PRINCIPALS VOCATIONAL DIRECTOR</u>	<u>TREASURER</u>
-- Administrative Assistant For Data Processing Services	-- Teachers	-- Assist. Treasurer
-- Administrator of District Services	-- Guidance Counselors	-- Payroll Clerk
	-- Deans	-- Assist. Payroll Clerk
	-- Media	-- Account Clerk
	-- Tutors	-- Office Manager
	-- Secretaries	-- Secretary
	-- Instructional Educational Assistants	
	-- Classroom Technology Technicians	
	-- Health Assistants	
	-- Graduation and Workforce Development Coordinator	
	-- Library Associates	
<u>SPECIAL EDUCATION</u>	<u>DIRECTORS, SUPERVISORS COORDINATORS</u>	<u>FOOD SERVICE SUPERVISOR</u>
-- Health Care Coordinator	-- Office Manager	-- Managing Cooks
-- Behavior Specialists		-- Assistant Managing Cooks
-- Social Workers		-- Cooks
-- Psychologists		-- Cashiers
-- Therapists		-- Secretary
-- Preschool Coordinator		-- Account Clerk
-- Secretary		
-- Office Managers		
-- Social Services Coordinators		
-- Behavior Technician		
-- Assistant Director of Student Services		
-- Licensed Practical Nurse		
-- Interpreter		
-- Occupational Therapy Assistant		
<u>MAINTENANCE/CUSTODIAL SUPERVISOR</u>	<u>TRANSPORTATION SUPERVISOR</u>	
-- Journeyman/Apprentice	-- Bus Driver	
-- Secretary	-- Mechanic	
-- Custodians	-- Secretary	
-- Maintenance Staff	-- Bus Aide	
-- Courier	-- Van Driver	
-- Managing Custodian		

**LANCASTER CITY SCHOOL DISTRICT, OHIO**

*PRINCIPAL OFFICIALS*

*JUNE 30, 2023*

BOARD OF EDUCATION

- Ms. Dianne Garlinger. . . . . President
- Ms. Amy Eyman . . . . . Vice President
- Ms. Kathy Kittredge. . . . . Member
- Mr. Jay Nauman. . . . . Member
- Ms. Lise Ricketts. . . . . Member

Treasurer

Julie Taylor, Treasurer

Administration

- Nathan Hale. . . . . Superintendent
- Jerry Rainey . . . . . Director of Business
- Kevin Snyder . . . . . Director of Education Technology
- Steve Spangler . . . . . Director of Secondary Education
- Donna McCance . . . . . Assistant Superintendent/Director of Student Services and Federal Programs
- Dr. Jeromey Sheets . . . . . Assistant Superintendent/Director of Elementary Education

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# **Financial Section**



**Lancaster  
Gales**

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# OHIO AUDITOR OF STATE KEITH FABER



88 East Broad Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
(800) 282-0370

## INDEPENDENT AUDITOR'S REPORT

Lancaster City School District  
Fairfield County  
2780 Coonpath Rd. NE.  
Lancaster, OH 43130

To the Board of Education:

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Lancaster City School District, Fairfield County, Ohio (School District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Lancaster City School District, Fairfield County, Ohio as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Supplementary information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Information**

Management is responsible for the other information included in the annual financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we will also issue our report dated December 19, 2023, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

December 19, 2023

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**Lancaster City School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

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As management of the Lancaster City School District (the School District), we offer readers of the School District's financial statements this narrative overview and analysis of the financial activities of the School District for the fiscal year ended June 30, 2023. We encourage readers to consider the information presented here in conjunction with the basic financial statements and the notes to the basic financial statements.

### **Financial Highlights**

Key financial highlights for fiscal year 2023 are as follows:

- Net position of governmental activities increased \$9,546,171.
- General revenues accounted for \$88,155,175 in revenue or 78 percent of all revenues. Program specific revenues in the form of charges for services and sales, grants, contributions, and interest accounted for \$24,651,523 or 22 percent of total revenues of \$112,806,698.
- The School District had its highest year of income taxes revenue since it was originally enacted in 2007. Income taxes were over \$17 million.
- Capital assets increased in the amount of \$18,650,454 primarily due to the School District being in the construction phase of the new high school and the completion of the new high school ball fields at their new location. The new high school location is where the old ball fields were located.
- The School District had \$103,260,527 in expenses related to governmental activities; only \$24,651,523 of these expenses were offset by program specific charges for services and sales, grants, contributions, and interest. General revenues in the amount of \$88,155,175 were used to provide for these activities.
- The School District has three major funds, the general fund, the school building construction fund, and the classroom facilities fund. The general fund had \$84,722,950 in revenues, \$78,075,544 in expenditures, and (\$6,456,877) in other financing sources (use). The general fund's balance increased \$190,529. The school building construction fund had \$7,462 in revenues, \$4,144,913 in expenditures, and \$16,833,975 in other financing sources. The school building construction fund's balance increased \$12,696,524 due to the School District transferring money from the general fund and the permanent improvement and building and improvement capital projects funds to assist in paying for the new high school construction additions not covered by the bond proceeds or Ohio Facilities Construction Commission (OFCC). The classroom facilities fund had \$12,047,004 in revenues and \$16,822,802 in expenditures. The classroom facilities fund's balance decreased \$4,775,798, due to the School District being in the construction phase of the new high school.

**Lancaster City School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

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**Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The statement of net position and statement of activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a long-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements look at the School District's most significant funds with all non-major funds presented in total in one column.

***Reporting the School District as a Whole***

*Statement of Net Position and Statement of Activities*

While this document contains information about the large number of funds used by the School District to provide programs and activities for students, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2023?" The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and changes in that position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the statement of net position and the statement of activities, all of the School District's activities are reported as governmental including instruction, support services, operation of non-instructional services, extracurricular activities, and interest.

***Reporting the School District's Most Significant Funds***

*Fund Financial Statements*

The analysis of the School District's major funds begins on page 12. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for multiple financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the general fund, the school building construction fund, and the classroom facilities fund.

**Lancaster City School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

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**Governmental Funds** Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the financial statements.

**Proprietary Funds** When the School District charges customers for the services it provides, these services are generally reported in proprietary funds. When the services are provided to the employees of the School District, the services are reported as an internal service fund. The School District has one internal service fund to account for employee medical, surgical, prescription drug, and dental claims.

**Fiduciary Funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the School District. Fiduciary funds are not reflected on the government-wide financial statements because the resources of these funds are not available to support the School District's programs. The School District has no custodial funds.

**The School District as a Whole**

Recall that the statement of net position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for 2023 compared to 2022.

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**Lancaster City School District, Ohio**  
*Management's Discussion and Analysis*  
For the Fiscal Year Ended June 30, 2023  
Unaudited

**Table 1 - Net Position**

	Governmental Activities		
	2023	2022 *	Change
<b>Assets</b>			
Current and Other Assets	\$213,423,847	\$218,813,030	(\$5,389,183)
Net OPEB Asset	7,543,582	6,079,436	1,464,146
Capital Assets	157,564,776	138,914,322	18,650,454
<b>Total Assets</b>	<b>378,532,205</b>	<b>363,806,788</b>	<b>14,725,417</b>
<b>Deferred Outflows of Resources</b>			
Deferred Charge on Refunding	2,624,304	2,754,823	(130,519)
Pension	22,486,409	21,460,922	1,025,487
OPEB	2,485,149	2,029,364	455,785
<b>Total Deferred Outflows of Resources</b>	<b>27,595,862</b>	<b>26,245,109</b>	<b>1,350,753</b>
<b>Liabilities</b>			
Current and Other Liabilities	17,804,094	13,989,099	3,814,995
Long-Term Liabilities:			
Due Within One Year	4,527,574	4,727,133	(199,559)
Pension	81,788,388	47,137,075	34,651,313
OPEB	4,509,823	5,457,324	(947,501)
Other Amounts Due In More Than One Year	148,611,819	152,311,956	(3,700,137)
<b>Total Liabilities</b>	<b>257,241,698</b>	<b>223,622,587</b>	<b>33,619,111</b>
<b>Deferred Inflows of Resources</b>			
Property Taxes/Payment in Lieu of Taxes	32,977,473	30,494,473	2,483,000
Leases	355,379	0	355,379
Pension	6,861,379	37,928,103	(31,066,724)
OPEB	11,358,830	10,219,597	1,139,233
<b>Total Deferred Inflows of Resources</b>	<b>51,553,061</b>	<b>78,642,173</b>	<b>(27,089,112)</b>
<b>Net Position</b>			
Net Investment in Capital Assets	61,628,444	54,760,245	6,868,199
Restricted	70,079,550	54,161,640	15,917,910
Unrestricted (Deficit)	(34,374,686)	(21,134,748)	(13,239,938)
<b>Total Net Position</b>	<b>\$97,333,308</b>	<b>\$87,787,137</b>	<b>\$9,546,171</b>

\* The School District restated prior year receivables and payables due to market adjustment changes made by OFCC. See Note 3 for additional details on the restatement.

The net pension liability (NPL) is one of the largest liabilities reported by the School District at June 30, 2023. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit



**Lancaster City School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

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provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

Total assets of governmental activities increased \$14,725,417. Current and other assets decreased \$5,389,183, mainly due to a decrease in cash and cash equivalents. This decrease was due to the School District starting the construction phase of the new high school through an OFCC project and bond proceeds approved by local voters. The expenses related to the new high school become a component of capital assets in construction in progress until the new high school is completed. In fiscal year 2022, the School District was awarded the OFCC portion of the new high school project in the amount of \$46,431,850. As of fiscal year-end 2023, the School District still carries an intergovernmental receivable for \$38,358,105. The School District issued \$66,125,000 in general obligation bonds in May 2020 for the local share of the new high school building under the expedited local partnership program of the OFCC. The OFCC portion of the project was not available during fiscal years 2020 or 2021; therefore, the School District began to spend the local share portion of the project until the OFCC portion of the project was available to be drawn in fiscal year 2022. During fiscal year 2023, the School District invested in higher interest earning investments due to the improvement in interest rates. Cash with fiscal agents increased compared to fiscal year 2022 due to the School District delaying a fiscal year 2022 cash reserve replenishment payment to the South Central Ohio Insurance Consortium until July 2022. This delay did not happen in fiscal year 2023. Capital assets increased \$18,650,454, primarily due to ongoing construction of the new high school and the completion of the new high school ball fields. The capital asset additions of \$23,322,500 for fiscal year 2023 were offset by current year depreciation and amortization expenses of \$3,925,041.

Total liabilities of governmental activities increased \$33,619,111. Current and other liabilities increased \$3,814,995, due primarily to increases in contracts payable due to the School District entering the construction phase of the new high school in fiscal year 2023. Accrued salaries and benefits and intergovernmental payable also increased slightly resulting from increases in staff salaries. Long-term liabilities increased \$29,804,116 mainly due to increases in the pension liability. Fiscal year 2023 principal payments on outstanding bonds, including bond premium and discount amortization and capital appreciation bond accretion payments, were \$5,032,052 and lease payable principal payments were \$53,472. Compensated absences increased \$23,434 due to increases in staff wages.

Table 2 shows the changes in net position for the fiscal year ended June 30, 2023, and comparisons to fiscal year 2022.

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*Unaudited*

**Table 2 - Changes in Net Position**

	Governmental Activities		
	2023	2022 *	Change
<b>Revenues</b>			
Program Revenues			
Charges for Services and Sales	\$2,151,745	\$1,619,194	\$532,551
Operating Grants, Contributions, and Interest	21,984,131	21,345,723	638,408
Capital Grants and Contributions	515,647	802,856	(287,209)
Total Program Revenues	<u>24,651,523</u>	<u>23,767,773</u>	<u>883,750</u>
General Revenues			
Property and Other Taxes	39,215,659	31,938,739	7,276,920
Income Taxes	17,663,847	16,325,594	1,338,253
Grants and Entitlements	27,729,633	72,302,134	(44,572,501)
Gain on Sale of Capital Assets	0	6,680	(6,680)
Payment in Lieu of Taxes	286,020	401,744	(115,724)
Unrestricted Investment Earnings/Interest	2,996,543	(2,254,588)	5,251,131
Miscellaneous	263,473	292,425	(28,952)
Total General Revenues	<u>88,155,175</u>	<u>119,012,728</u>	<u>(30,857,553)</u>
Total Revenues	<u>112,806,698</u>	<u>142,780,501</u>	<u>(29,973,803)</u>
<b>Program Expenses</b>			
Instruction:			
Regular	38,180,175	32,913,268	5,266,907
Special	16,608,271	14,036,904	2,571,367
Vocational	2,261,188	2,130,279	130,909
Student Intervention Services	257,396	322,068	(64,672)
Support Services:			
Pupils	8,151,907	6,491,175	1,660,732
Instructional Staff	3,798,671	3,950,916	(152,245)
Board of Education	129,555	199,197	(69,642)
Administration	7,109,014	6,257,967	851,047
Fiscal	2,116,671	1,793,747	322,924
Business	451,949	386,399	65,550
Operation and Maintenance of Plant	8,068,578	6,729,470	1,339,108
Pupil Transportation	3,547,984	3,684,557	(136,573)
Central	1,062,948	917,337	145,611
Operation of Non-Instructional Services:			
Food Service Operations	3,789,781	3,500,813	288,968
Other	894,503	1,258,263	(363,760)
Extracurricular Activities	2,158,150	1,687,689	470,461
Interest	4,673,786	4,746,673	(72,887)
Total Program Expenses	<u>103,260,527</u>	<u>91,006,722</u>	<u>12,253,805</u>
<i>Change in Net Position</i>	<u>9,546,171</u>	<u>51,773,779</u>	<u>(42,227,608)</u>
Net Position Beginning of Year	<u>87,787,137</u>	<u>36,013,358</u>	<u>51,773,779</u>
<b>Net Position End of Year</b>	<u>\$97,333,308</u>	<u>\$87,787,137</u>	<u>\$9,546,171</u>

\* The School District restated prior year receivables and payables due to market adjustment changes made by OFCC. See Note 3 for additional details on the restatement.

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The DeRolf IV Ohio Supreme Court decision has not eliminated the dependence on property and other taxes. The fundamental reliance on property and other taxes is still inherent with public schools in Ohio. The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. Inflation alone will not increase the amount of funds generated by a tax levy. Basically, the mills collected decrease as the real property valuation increases thus generating about the same revenue. Property and other taxes made up over 35 percent of revenues for governmental activities for the School District in fiscal year 2023. In November 2006, the voters in the School District passed the 1.5 percent earned income tax levy for a ten-year period. On November 3, 2015, the School District electorate renewed the 1.5 percent earned income tax for a continuing period. Income taxes made up 16 percent of revenues for governmental activities for the School District in fiscal year 2023.

Program revenues remained fairly consist with a slight increase of 4 percent, while general revenues had a decrease of 26 percent from fiscal year 2022 as compared to fiscal year 2023. The largest area of change was seen in grants and entitlements revenue. This large decrease was due to OFCC awarding their portion of the new high school project of \$46,431,850 during fiscal year 2022 which were offset slightly by fiscal year 2023 increases in State foundation funding. Property and other taxes increased due to increases in property values due to the strong housing market. Unrestricted investment earnings/interest reflected an increase in fiscal year 2023 due to higher rates of interest on investments compared to fiscal year 2022 and the fluctuation in market values of investments due to the economy. Income taxes revenue reflected an increase. Historically income taxes have increased every year since it was originally enacted.

Program expenses increased during fiscal year 2023 compared to fiscal year 2022. Expenses increased mainly due to fluctuations in the pension/OPEB related expenses. Expenses were also affected by increases in staffing wages and an increase in student enrollment. Instruction comprises approximately 56 percent of governmental program expenses, support services make up approximately 33 percent of the program expenses, operation of non-instructional services make up approximately 4 percent of program expenses, extracurricular activities make up approximately 2 percent, and the remaining 5 percent of program expenses is related to interest of the School District.

The statement of activities shows the cost of program services and the charges for services and sales, grants, contributions, and investment earnings/interest offsetting those services. Table 3 shows the total cost of services and the net cost of services. That is, it identifies the cost of those services supported by tax revenue and unrestricted state entitlements.

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**Table 3 - Total and Net Cost of Services**

	Governmental Activities			
	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
	2023	2023	2022 *	2022 *
<b>Program Expenses</b>				
Instruction:				
Regular	\$38,180,175	\$32,810,893	\$32,913,268	\$28,818,833
Special	16,608,271	6,615,384	14,036,904	4,644,699
Vocational	2,261,188	1,431,207	2,130,279	1,299,176
Student Intervention Services	257,396	145,140	322,068	183,185
Support Services:				
Pupils	8,151,907	6,692,397	6,491,175	5,402,612
Instructional Staff	3,798,671	3,139,280	3,950,916	2,726,549
Board of Education	129,555	129,555	199,197	199,197
Administration	7,109,014	6,742,299	6,257,967	5,782,827
Fiscal	2,116,671	2,114,250	1,793,747	1,790,522
Business	451,949	451,949	386,399	386,399
Operation and Maintenance				
of Plant	8,068,578	7,570,282	6,729,470	6,069,911
Pupil Transportation	3,547,984	2,928,642	3,684,557	3,100,661
Central	1,062,948	1,062,948	917,337	917,337
Operation of				
Non-Instructional Services:				
Food Service Operations	3,789,781	341,147	3,500,813	(639,821)
Other	894,503	4,314	1,258,263	540,888
Extracurricular Activities	2,158,150	1,755,531	1,687,689	1,269,301
Interest	4,673,786	4,673,786	4,746,673	4,746,673
<b>Totals</b>	<b>\$103,260,527</b>	<b>\$78,609,004</b>	<b>\$91,006,722</b>	<b>\$67,238,949</b>

\* The School District restated prior year receivables and payables due to market adjustment changes made by OFCC. See Note 3 for additional details on the restatement.

The prior schedule clearly shows the dependence upon tax revenues and state subsidies for governmental activities. For 2023, only 24 percent of the governmental activities performed by the School District are supported through program revenues such as charges for services and sales, grants, contributions, and interest. The remaining 76 percent is provided through taxes and entitlements.

**The School District's Major Funds**

The School District's major funds (the general fund, the school building construction fund, and the classroom facilities fund) are accounted for using the modified accrual basis of accounting.

**General Fund** - The general fund had total revenues of \$84,722,950, expenditures of \$78,075,544, and other financing sources (use) of (\$6,456,877) which resulted in a slight increase in fund balance of \$190,529. Revenues increased from the prior year due primarily for increases in property and other taxes, income taxes, intergovernmental, and investment earnings/interest revenues. Property and other taxes revenue increased due to increases in property values due to the strong housing market. Income taxes increased in fiscal year

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2023 due to a strong economy. Historically income taxes have increased every year since it was originally enacted. Investment earnings/interest revenue increases were due to more cash being available for investment and increases in interest rates, which reflects the national market and economy on the School District's investments. Expenditures also reflected an increase from fiscal year 2022 to 2023. This increase over the prior year was primarily related to salary and benefit cost increases and an increase in student enrollment. Other financing uses decreased due to a decrease in transfers out. In fiscal year 2023, the general fund transferred approximately \$6.5 million. The largest transfer out was to the school building construction fund in the amount of \$4 million, for the purpose of constructing new plan additions to the new high school currently under construction. The general fund also had transfers to the bond retirement debt service fund for approximately \$2 million for junior high school bond debt service payments which are backed by income taxes. The remaining transfers were to the food service special revenue fund and the permanent improvement and building and improvement capital projects funds.

**School Building Construction** – The school building construction fund had revenues of \$7,462, expenditures of \$4,144,913, and other financing sources for transfers of \$16,833,975, which resulted in an increase of fund balance in the amount of \$12,696,524. Revenues consisted of investment earnings/interest. Expenditures consisted of capital outlay services for the construction of the new high school and the new high school ball fields. Transfers were from the general fund and the permanent improvement and building and improvement capital projects funds for the purpose of new high school plan additions not previously included in the original high school construction plans and due to an increase in construction related materials and supplies.

**Classroom Facilities** - The classroom facilities fund had revenues of \$12,047,004 and expenditures of \$16,822,802 which decreased fund balance by \$4,477,798. Revenues in the classroom facilities fund consisted of intergovernmental revenues from the OFCC for the new high school project and investment earnings/interest earnings. Investment earnings/interest increased from the prior year due to increases in interest rates. Expenditures consisted of capital outlay services for the construction of the new high school project. The School District entered into the construction phase of the new high school in fiscal year 2023; therefore, there was an increase in expenditures compared to the prior fiscal year.

### **General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

During fiscal year 2023, the School District amended its general fund budget as needed. The School District closely monitors its resources and uses and if necessary, modifies appropriations on a timely basis. For revenues, increases in the area of property and other taxes, income taxes, and intergovernmental revenues from the original budget to the final budget were primarily due to revenues being higher than originally anticipated. The School District received actual revenues even higher than final budgeted revenues anticipated due to a strong local economy and a strong housing market. For expenditures and other financing uses, changes from the original budget to the final budget increased \$7,411,086 mainly due to the School District's advances out and transfers out. During fiscal year 2023, the general fund advanced money out to the school building construction fund while they waited on OFCC to close out the old junior high school projects. The general fund transferred \$2,151 to the food service special revenue fund for inactive bad student accounts, \$1,996,922 to the bond retirement debt service fund for the bond payment related to the two new junior high school buildings, \$250,000 to the permanent improvement capital projects fund for future repairs/improvements, \$4,000,000 to the school building construction capital projects fund for new

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plan additions for the high school, \$276,000 to the building and improvement capital projects fund for future repairs/improvements of buildings, and \$346,000 to the termination benefits fund. The termination benefits fund is combined with the general fund for GAAP reporting purposes but shown as a special revenue fund on a budgetary reporting basis. The School District's ending unobligated fund balance was \$33,118,860, which was fairly consistent with the unobligated fund balance at the beginning of the fiscal year.

**Debt Administration and Capital Assets**

**Debt** At June 30, 2023, the School District had \$148,117,428 in bonded debt and leases outstanding (including premiums, discounts, and capital appreciation bond accretion), with \$4,096,793 being due within one year. The net pension/OPEB liability under GASB 68 and GASB 75 is also reported as a long-term obligation that has been previously disclosed within the management's discussion and analysis. See Note 15 for more detailed information on the School District's debt. Table 4 shows fiscal year 2023 compared to 2022.

**Table 4 - Outstanding Debt at June 30 - Governmental Activities**

	2023	2022
School Facilities Construction and Improvement Bonds Series 2012	\$0	\$535,567
School Facilities Construction and Improvement Bonds Series 2016A	0	138,114
School Facilities Construction and Improvement Bonds Series 2016B	11,634,906	12,589,900
School Facilities Construction and Improvement Refunding Bonds, Series 2017	8,928,074	9,108,342
School Facilities Construction and Improvement Refunding Bonds, Series 2019	50,820,441	51,002,113
School Facilities Construction and Improvement Bonds Series 2020	64,581,833	66,075,876
School Improvement Refunding Bonds Series 2021	12,055,000	12,440,000
Leases Payable	97,174	150,646
<b>Totals</b>	<b>\$148,117,428</b>	<b>\$152,040,558</b>

**Capital Assets** At the end of fiscal year 2023, the School District had \$157,564,776 invested in nondepreciable and depreciable capital assets. Table 5 shows fiscal year 2023 compared to 2022.

**Table 5 - Capital Assets (Net of Depreciation) - Governmental Activities**

	2023	2022
Land	\$3,563,836	\$3,575,302
Construction in Progress	23,981,360	7,660,447
Land Improvements	13,488,088	8,458,493
Buildings and Improvements	111,584,867	114,791,850
Furniture and Equipment	2,094,259	2,301,491
Vehicles	2,755,192	1,976,093
Intangible Right to Use - Equipment	97,174	150,646
<b>Totals</b>	<b>\$157,564,776</b>	<b>\$138,914,322</b>

The majority of the change in capital assets during fiscal year 2023 is reflected in construction in progress. As of June 30, 2023, the new high school was in construction in progress along with other improvement projects in progress. See Note 10 for more information about the School District's capital assets.

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*For the Fiscal Year Ended June 30, 2023*  
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**Economic Factors**

During fiscal year 2023, the School District's net position increased by \$9,546,171. During fiscal year 2022, the School District was awarded the OFCC grant award of \$46,431,850 for the new high school, the final phase of the School District's new school buildings. Revenues decreased in fiscal year 2023 due to the large OFCC grant award in fiscal year 2022; however, the decrease in revenues were offset by increases in property and other taxes, income taxes, and investment earnings/interest revenues due to a strong economy. The School District received its 16th year of income tax revenues from the passage of the 1.5 percent earned income tax levy. On November 3, 2015, voters approved the renewal 1.5 percent earned income tax levy for a continuing period of time. Income tax collections have seen an increase every year since the levy was passed. Due to this continuous revenue stream, the School District has had the fiscal stability to finance and build the two new junior high school buildings in partnership with the OFCC without asking for additional taxpayer dollars, which were finished in fiscal year 2022. There was an increase in expenses during fiscal year 2023 due mainly to the fluctuations of the pension/OPEB related expenses. The School District will continue to be conservative in the area of expenses in the future. The School District continues to utilize a Board Finance Committee created during fiscal year 2005 whose purpose is to monitor the School District's financial stability, to meet throughout the fiscal year, and report to the Board of Education any finance related recommendations. In March 2010, the Board passed a resolution to maintain a cash reserve balance of 12 percent of operating expenses, which is necessary in the interest of sound fiscal management and affirm that tax levies shall be pursued, and/or the School District's finances otherwise managed to ensure the cash reserve. The Board of Education and administration of the School District must continue to maintain careful financial planning and prudent fiscal management in order to preserve the opportunities accustomed to our students.

**Contacting the School District's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, you may contact Julie Taylor, Treasurer, Lancaster City School District, 2780 Coonpath Road NE, Lancaster, Ohio 43130, or E-Mail at [j\\_taylor@lcsschools.net](mailto:j_taylor@lcsschools.net).

**Lancaster City School District, Ohio**  
*Statement of Net Position*  
*June 30, 2023*

	Governmental Activities
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$49,544,393
Cash and Cash Equivalents with Fiscal Agents	3,000,430
Income Taxes Receivable	6,515,212
Materials and Supplies Inventory	391,471
Inventory Held for Resale	30,930
Accrued Interest Receivable	255,912
Intergovernmental Receivable	41,585,507
Accounts Receivable	403,594
Prepays	401,928
Property Taxes Receivable	39,237,746
Payment in Lieu of Taxes Receivable	279,495
Leases Receivable	355,379
Investments	71,421,850
Net OPEB Asset	7,543,582
Nondepreciable Capital Assets	27,545,196
Depreciable Capital Assets, Net	130,019,580
<i>Total Assets</i>	378,532,205
<b>Deferred Outflows of Resources</b>	
Deferred Charge on Refunding	2,624,304
Pension	22,486,409
OPEB	2,485,149
<i>Total Deferred Outflows of Resources</i>	27,595,862
<b>Liabilities</b>	
Accounts Payable	619,124
Contracts Payable	3,649,201
Accrued Salaries and Benefits Payable	7,512,076
Matured Compensated Absences Payable	419,939
Accrued Interest Payable	1,021,631
Intergovernmental Payable	2,632,035
Retainage Payable	473,713
Unearned Revenue	86,575
Claims Payable	1,389,800
Long-Term Liabilities:	
Due Within One Year	4,527,574
Due In More Than One Year:	
Net Pension Liability	81,788,388
Net OPEB Liability	4,509,823
Other Amounts Due in More Than One Year	148,611,819
<i>Total Liabilities</i>	257,241,698
<b>Deferred Inflows of Resources</b>	
Property Taxes	32,697,978
Payment in Lieu of Taxes	279,495
Leases	355,379
Pension	6,861,379
OPEB	11,358,830
<i>Total Deferred Inflows of Resources</i>	51,553,061
<b>Net Position</b>	
Net Investment in Capital Assets	61,628,444
Restricted for:	
Debt Service	379,302
School Building Construction	19,393,515
Classroom Facilities Construction	42,431,997
Classroom Facilities Maintenance	4,273,044
District and Student Managed Activities	429,986
Auxiliary Services	49,940
Food Service	1,150,627
Federal and State Grants	236,713
Community Grants and Contributions	59,657
OPEB Plans	1,674,769
Unrestricted (Deficit)	(34,374,686)
<i>Total Net Position</i>	\$97,333,308

See accompanying notes to the basic financial statements



**Lancaster City School District, Ohio**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2023

	Expenses	Program Revenues			Net (Expense)
		Charges for Services and Sales	Operating Grants, Contributions, and Interest	Capital Grants and Contributions	Revenue and Changes in Net Position
<b>Governmental Activities</b>					Governmental Activities
<b>Instruction:</b>					
Regular	\$38,180,175	\$325,316	\$4,530,014	\$513,952	(\$32,810,893)
Special	16,608,271	337,131	9,655,756	0	(6,615,384)
Vocational	2,261,188	29,949	800,032	0	(1,431,207)
Student Intervention Services	257,396	0	112,256	0	(145,140)
<b>Support Services:</b>					
Pupils	8,151,907	97	1,459,413	0	(6,692,397)
Instructional Staff	3,798,671	0	659,391	0	(3,139,280)
Board of Education	129,555	0	0	0	(129,555)
Administration	7,109,014	33,705	333,010	0	(6,742,299)
Fiscal	2,116,671	0	2,421	0	(2,114,250)
Business	451,949	0	0	0	(451,949)
Operation and Maintenance of Plant	8,068,578	251,143	247,153	0	(7,570,282)
Pupil Transportation	3,547,984	4,529	614,813	0	(2,928,642)
Central	1,062,948	0	0	0	(1,062,948)
<b>Operation of Non-Instructional Services:</b>					
Food Service Operations	3,789,781	578,178	2,870,456	0	(341,147)
Other	894,503	221,866	668,323	0	(4,314)
Extracurricular Activities	2,158,150	369,831	31,093	1,695	(1,755,531)
Interest	4,673,786	0	0	0	(4,673,786)
<b>Totals</b>	<b>\$103,260,527</b>	<b>\$2,151,745</b>	<b>\$21,984,131</b>	<b>\$515,647</b>	<b>(78,609,004)</b>

**General Revenues**

Property and Other Taxes Levied for:

General Purpose	30,815,393
Debt Service	8,198,980
Classroom Facilities Maintenance	201,286
Income Taxes Levied for General Purposes	17,663,847
Grants and Entitlements not Restricted to Specific Programs	27,729,633
Payment in Lieu of Taxes	286,020
Unrestricted Investment Earnings/Interest	2,996,543
Miscellaneous	263,473
<b>Total General Revenues</b>	<b>88,155,175</b>
<b>Change in Net Position</b>	<b>9,546,171</b>
<b>Net Position Beginning of Year - Restated Note 3</b>	<b>87,787,137</b>
<b>Net Position End of Year</b>	<b>\$97,333,308</b>

See accompanying notes to the basic financial statements

**Lancaster City School District, Ohio**  
*Balance Sheet*  
*Governmental Funds*  
*June 30, 2023*

	General	School Building Construction	Classroom Facilities	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>					
Equity in Pooled Cash and Cash Equivalents	\$32,215,408	\$493,604	\$3,121,937	\$13,108,566	\$48,939,515
Investments	0	20,566,515	50,855,335	0	71,421,850
Restricted Cash and Cash Equivalents	0	94,742	378,971	0	473,713
Receivables:					
Property Taxes	30,819,963	0	0	8,417,783	39,237,746
Payment in Lieu of Taxes	279,495	0	0	0	279,495
Income Taxes	6,515,212	0	0	0	6,515,212
Accounts	11,112	0	0	54,616	65,728
Intergovernmental	224,936	0	38,358,105	3,002,466	41,585,507
Accrued Interest	174,820	35,916	42,235	2,941	255,912
Interfund	4,438,140	1,661,675	0	7,322	6,107,137
Leases	355,379	0	0	0	355,379
Prepays	221,654	0	0	180,274	401,928
Inventory Held for Resale	0	0	0	30,930	30,930
Materials and Supplies Inventory	361,847	0	0	29,624	391,471
<i>Total Assets</i>	<u>\$75,617,966</u>	<u>\$22,852,452</u>	<u>\$92,756,583</u>	<u>\$24,834,522</u>	<u>\$216,061,523</u>
<b>Liabilities</b>					
Accounts Payable	\$296,729	\$0	\$0	\$322,395	\$619,124
Contracts Payable	14,267	717,957	2,827,780	89,197	3,649,201
Retainage Payable	0	94,742	378,971	0	473,713
Accrued Salaries and Benefits Payable	6,635,055	0	0	877,021	7,512,076
Intergovernmental Payable	2,168,629	0	163,605	299,801	2,632,035
Matured Compensated Absences Payable	419,939	0	0	0	419,939
Interfund Payable	7,322	2,900,909	1,661,675	1,537,231	6,107,137
Unearned Revenue	0	0	0	86,575	86,575
<i>Total Liabilities</i>	<u>9,541,941</u>	<u>3,713,608</u>	<u>5,032,031</u>	<u>3,212,220</u>	<u>21,499,800</u>
<b>Deferred Inflows of Resources</b>					
Property Taxes	25,696,421	0	0	7,001,557	32,697,978
Payment in Lieu of Taxes	279,495	0	0	0	279,495
Leases	355,379	0	0	0	355,379
Unavailable Revenue	3,077,562	21,301	34,193,196	989,058	38,281,117
<i>Total Deferred Inflows of Resources</i>	<u>29,408,857</u>	<u>21,301</u>	<u>34,193,196</u>	<u>7,990,615</u>	<u>71,613,969</u>
<b>Fund Balances</b>					
Nonspendable	583,501	0	0	209,898	793,399
Restricted	0	19,117,543	53,531,356	11,555,082	84,203,981
Committed	1,286,011	0	0	516,437	1,802,448
Assigned	1,852,012	0	0	1,523,413	3,375,425
Unassigned (Deficit)	32,945,644	0	0	(173,143)	32,772,501
<i>Total Fund Balances</i>	<u>36,667,168</u>	<u>19,117,543</u>	<u>53,531,356</u>	<u>13,631,687</u>	<u>122,947,754</u>
<i>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</i>	<u>\$75,617,966</u>	<u>\$22,852,452</u>	<u>\$92,756,583</u>	<u>\$24,834,522</u>	<u>\$216,061,523</u>

See accompanying notes to the basic financial statements

**Lancaster City School District, Ohio**  
*Reconciliation of Total Governmental Fund Balances to  
 Net Position of Governmental Activities  
 June 30, 2023*

<b>Total Governmental Fund Balances</b>		<b>\$122,947,754</b>
<i>Amounts reported for governmental activities in the statement of net position are different because:</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		157,564,776
Other long-term assets are not available to pay for current-period expenditures and therefore are reported as deferred inflows of resources - unavailable revenue in the funds:		
Delinquent Property Taxes	2,067,746	
Income Taxes	1,407,191	
Intergovernmental and Ohio School Facilities Revenue	34,357,216	
Interest	82,648	
City of Lancaster Sale	312,000	
Charges for Services and Sales	54,316	38,281,117
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.		2,079,661
Deferred outflows of resources represent deferred charges on refundings which are not reported in the funds.		2,624,304
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.		(1,021,631)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
General Obligation Bonds Payable	(72,950,000)	
Capital Appreciation Bonds	(860,000)	
Refunding Bonds Payable	(65,775,000)	
Refunding Capital Appreciation Bonds	(798,904)	
Accretion on Capital Appreciation Bonds	(2,659,915)	
Premium on Bonds Issued	(5,354,324)	
Discounts on Bonds Issued	377,889	
Leases Payable	(97,174)	
Compensated Absences Payable	(5,021,965)	(153,139,393)
The net pension liability and net OPEB (asset) liability is not due and payable in the current period; therefore, the (asset) liability and related deferred inflows/outflows are not reported in the governmental funds:		
Net OPEB Asset	7,543,582	
Deferred Outflows - Pension	22,486,409	
Deferred Outflows - OPEB	2,485,149	
Net Pension Liability	(81,788,388)	
Net OPEB Liability	(4,509,823)	
Deferred Inflows - Pension	(6,861,379)	
Deferred Inflows - OPEB	(11,358,830)	(72,003,280)
<b>Net Position of Governmental Activities</b>		<b>\$97,333,308</b>

See accompanying notes to the basic financial statements

**Lancaster City School District, Ohio**  
*Statement of Revenues, Expenditures, and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2023*

	General	School Building Construction	Classroom Facilities	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>					
Property and Other Taxes	\$30,343,839	\$0	\$0	\$8,276,393	\$38,620,232
Payment in Lieu of Taxes	286,020	0	0	0	286,020
Income Taxes	17,448,654	0	0	0	17,448,654
Intergovernmental	34,105,870	0	10,279,639	16,034,187	60,419,696
Investment Earnings/Interest	1,185,990	7,462	1,767,365	36,512	2,997,329
Tuition and Fees	825,485	0	0	14,922	840,407
Charges for Services and Sales	0	0	0	520,462	520,462
Rent	115,449	0	0	0	115,449
Leases	7,208	0	0	0	7,208
Extracurricular Activities	153,905	0	0	460,013	613,918
Gifts and Donations	13,032	0	0	49,756	62,788
Miscellaneous	237,498	0	0	25,975	263,473
<i>Total Revenues</i>	<u>84,722,950</u>	<u>7,462</u>	<u>12,047,004</u>	<u>25,418,220</u>	<u>122,195,636</u>
<b>Expenditures</b>					
Current:					
Instruction:					
Regular	31,736,251	0	0	4,599,326	36,335,577
Special	11,993,837	0	0	3,877,916	15,871,753
Vocational	2,035,492	0	0	106,819	2,142,311
Student Intervention Services	138,814	0	0	109,104	247,918
Support Services:					
Pupils	6,571,808	0	0	1,348,562	7,920,370
Instructional Staff	3,075,540	0	0	623,961	3,699,501
Board of Education	129,685	0	0	0	129,685
Administration	6,562,922	0	0	327,217	6,890,139
Fiscal	1,934,818	0	0	141,068	2,075,886
Business	443,794	0	0	0	443,794
Operation and Maintenance of Plant	6,656,971	0	0	428,152	7,085,123
Pupil Transportation	4,271,869	0	0	112,197	4,384,066
Central	994,777	0	0	3,710	998,487
Operation of Non-Instructional Services:					
Food Service Operations	9,063	0	0	3,478,488	3,487,551
Other Non-Instructional Services	68,273	0	0	819,497	887,770
Extracurricular Activities	1,361,212	0	0	503,227	1,864,439
Capital Outlay	16,468	4,144,913	16,822,802	1,877,867	22,862,050
Debt Service:					
Principal Retirement	53,472	0	0	3,815,231	3,868,703
Interest	20,478	0	0	4,464,730	4,485,208
Capital Appreciation Bond Accretion	0	0	0	259,769	259,769
<i>Total Expenditures</i>	<u>78,075,544</u>	<u>4,144,913</u>	<u>16,822,802</u>	<u>26,896,841</u>	<u>125,940,100</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>6,647,406</u>	<u>(4,137,451)</u>	<u>(4,775,798)</u>	<u>(1,478,621)</u>	<u>(3,744,464)</u>
<b>Other Financing Sources (Use)</b>					
Proceeds from Sale of Capital Assets	68,196	0	0	79,209	147,405
Transfers In	0	16,833,975	0	2,525,073	19,359,048
Transfers Out	(6,525,073)	0	0	(12,833,975)	(19,359,048)
<i>Total Other Financing Sources (Use)</i>	<u>(6,456,877)</u>	<u>16,833,975</u>	<u>0</u>	<u>(10,229,693)</u>	<u>147,405</u>
<i>Net Change in Fund Balances</i>	190,529	12,696,524	(4,775,798)	(11,708,314)	(3,597,059)
<i>Fund Balances Beginning of Year -</i>					
<i>Restated See Note 3</i>	36,476,639	6,421,019	58,307,154	25,340,001	126,544,813
<i>Fund Balances End of Year</i>	<u>\$36,667,168</u>	<u>\$19,117,543</u>	<u>\$53,531,356</u>	<u>\$13,631,687</u>	<u>\$122,947,754</u>

See accompanying notes to the basic financial statements

**Lancaster City School District, Ohio**  
*Reconciliation of the Statement of Revenues, Expenditures, and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2023*

<b>Net Change in Fund Balances - Total Governmental Funds</b>		(\$3,597,059)
<i>Amounts reported for governmental activities in the statement of activities are different because of the following:</i>		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation/amortization expense. This is the amount by which capital outlay exceeded depreciation/amortization in the current period.		
Capital Asset Additions	23,322,500	
Depreciation/Amortization Expense	(3,925,041)	19,397,459
Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. This is the result of the disposal of assets.		
Loss on disposal of capital assets	(287,600)	
Proceeds from sale of capital assets	(459,405)	(747,005)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds:		
Sale to the City of Lancaster	312,000	
Intergovernmental and Ohio School Facilities Revenue	(10,290,237)	
Delinquent Property Taxes	595,427	
Income Taxes	215,193	
Investment Earnings/Interest	12,503	
Charges for Services and Sales	54,301	(9,100,813)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Compensated Absences Payable		(23,434)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds:		
Premium Amortization	970,548	
Discount Amortization	(13,496)	
Deferred Charges on Refunding Amortization	(130,519)	
Accretion of Capital Appreciation Bonds	(1,162,394)	
Accrued Interest Payable	147,283	(188,578)
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		
General Obligation Bonds Payable	3,660,000	
Capital Appreciation Bonds Payable	155,231	
Capital Appreciation Bonds Accretion Payable	259,769	
Leases Payable	53,472	4,128,472
The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.		
		508,032
Contractually required contributions are reported as expenditures in the governmental funds; however, the statement of net position reports these amounts as deferred outflows.		
Pension	7,240,300	
OPEB	213,736	7,454,036
Except for amounts reported as deferred inflows/outflows, changes in the net pension liability and OPEB (asset) liability are reported as pension expense in the statement of activities.		
Pension	(9,799,402)	
OPEB	1,514,463	(8,284,939)
<i>Change in Net Position of Governmental Activities</i>		<u>\$9,546,171</u>
See accompanying notes to the basic financial statements		

**Lancaster City School District, Ohio**  
*Statement of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*General Fund*  
For the Fiscal Year Ended June 30, 2023

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
<b>Revenues</b>				
Property and Other Taxes	\$25,950,094	\$27,367,176	\$28,290,723	\$923,547
Payment in Lieu of Taxes	262,356	279,017	286,020	7,003
Income Taxes	15,805,858	16,668,983	17,231,504	562,521
Intergovernmental	31,591,826	33,240,028	34,441,323	1,201,295
Interest	1,081,211	1,002,880	1,178,733	175,853
Tuition and Fees	676,578	730,777	737,604	6,827
Rent	70,861	120,569	135,748	15,179
Extracurricular Activities	124,517	74,765	77,252	2,487
Miscellaneous	305,593	237,553	292,813	55,260
<i>Total Revenues</i>	<u>75,868,894</u>	<u>79,721,748</u>	<u>82,671,720</u>	<u>2,949,972</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	32,949,802	31,105,521	30,648,733	456,788
Special	12,185,663	11,956,522	11,853,317	103,205
Vocational	2,220,194	2,044,007	2,021,519	22,488
Student Intervention Services	184,186	152,712	148,701	4,011
Other	1,415,359	1,074,582	1,016,409	58,173
Support Services:				
Pupils	7,412,117	6,550,877	6,472,909	77,968
Instructional Staff	3,374,827	3,429,473	3,163,376	266,097
Board of Education	189,967	198,871	175,716	23,155
Administration	7,047,363	6,619,910	6,557,182	62,728
Fiscal	1,931,808	2,006,783	1,956,459	50,324
Business	518,133	479,325	468,380	10,945
Operation and Maintenance of Plant	6,803,252	7,167,685	7,000,148	167,537
Pupil Transportation	3,393,405	4,491,726	4,410,147	81,579
Central	1,325,003	1,265,787	1,049,590	216,197
Operation of Non-Instructional Services	0	4,325	4,325	0
Extracurricular Activities	1,400,946	1,385,356	1,340,864	44,492
Capital Outlay	86,945	143,749	45,024	98,725
<i>Total Expenditures</i>	<u>82,438,970</u>	<u>80,077,211</u>	<u>78,332,799</u>	<u>1,744,412</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(6,570,076)</u>	<u>(355,463)</u>	<u>4,338,921</u>	<u>4,694,384</u>
<b>Other Financing Source (Uses)</b>				
Proceeds from Sale of Capital Assets	10,000	10,000	24,246	14,246
Advances Out	0	(2,900,909)	(2,900,909)	0
Transfers Out	0	(6,871,936)	(6,871,073)	863
<i>Total Other Financing Source (Uses)</i>	<u>10,000</u>	<u>(9,762,845)</u>	<u>(9,747,736)</u>	<u>15,109</u>
<i>Net Change in Fund Balance</i>	<u>(6,560,076)</u>	<u>(10,118,308)</u>	<u>(5,408,815)</u>	<u>4,709,493</u>
<i>Fund Balance Beginning of Year</i>	36,233,124	36,233,124	36,233,124	0
<i>Prior Year Encumbrances Appropriated</i>	2,294,551	2,294,551	2,294,551	0
<i>Fund Balance End of Year</i>	<u>\$31,967,599</u>	<u>\$28,409,367</u>	<u>\$33,118,860</u>	<u>\$4,709,493</u>

See accompanying notes to the basic financial statements

**Lancaster City School District, Ohio**  
*Statement of Fund Net Position*  
*Internal Service Fund*  
*June 30, 2023*

	Employee Benefits Self Insurance
<b>Current Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$131,165
Cash and Cash Equivalents with Fiscal Agents	3,000,430
Accounts Receivable	337,866
<i>Total Assets</i>	3,469,461
<b>Current Liabilities</b>	
Claims Payable	1,389,800
<b>Net Position</b>	
Unrestricted	\$2,079,661

See accompanying notes to the basic financial statements

**Lancaster City School District, Ohio**  
*Statement of Revenues,  
Expenses, and Changes in Fund Net Position  
Internal Service Fund  
For the Fiscal Year Ended June 30, 2023*

	Employee Benefits Self Insurance
<b>Operating Revenues</b>	
Charges for Services	\$17,954,959
<b>Operating Expenses</b>	
Purchased Services	3,771,322
Claims	13,699,480
<i>Total Operating Expenses</i>	17,470,802
<i>Operating Income</i>	484,157
<b>Non-Operating Revenue</b>	
Investment Earnings/Interest	23,875
<i>Change in Net Position</i>	508,032
<i>Net Position Beginning of Year</i>	1,571,629
<i>Net Position End of Year</i>	\$2,079,661

See accompanying notes to the basic financial statements



**Lancaster City School District, Ohio**  
*Statement of Cash Flows*  
*Internal Service Fund*  
For the Fiscal Year Ended June 30, 2023

	Employee Benefits Self Insurance
<b>Increase (Decrease) in Cash and Cash Equivalents</b>	
<b>Cash Flows from Operating Activities:</b>	
Cash Received from Interfund Services Provided	\$17,954,959
Cash Payments to Vendors for Services	(3,911,314)
Cash Payments for Claims	(13,560,896)
<i>Net Cash Provided by Operating Activities</i>	482,749
<b>Cash Flows from Investing Activities:</b>	
Investment Earnings/Interest	23,875
<i>Net Increase in Cash and Cash Equivalents</i>	506,624
<i>Cash and Cash Equivalents Beginning of Year</i>	2,624,971
<i>Cash and Cash Equivalents End of Year</i>	\$3,131,595
 <b>Reconciliation of Operating Income to</b>	
<b>Net Cash Provided by Operating Activities:</b>	
Operating Income	\$484,157
<b>Adjustments to Reconcile Operating Income</b>	
<b>to Net Cash Provided by Operating Activities</b>	
<b>Changes in Assets and Liabilities:</b>	
Decrease in Accounts Receivable	25,784
Decrease in Accounts Payable	(139,992)
Increase in Claims Payable	112,800
<i>Net Cash Provided by Operating Activities</i>	\$482,749

See accompanying notes to the basic financial statements

**Lancaster City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

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**Note 1 - Description of the School District and Reporting Entity**

Lancaster City School District (the “School District”), created in the 1850’s, is organized under Article VI, Section 2 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by State statute and federal guidelines.

The Board controls the School District’s ten instructional facilities staffed by 298 classified employees, 462 certificated personnel, and 51 administrative employees who provide services to 6,213 students and other community members.

*Reporting Entity*

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, agencies, and offices that are not legally separate from the School District. For Lancaster City School District, this includes general operations, food service, and student related activities of the School District.

The following activities are included within the reporting entity:

**Private Schools** - William V. Fisher Catholic School, Saint Bernadette School, Fairfield Christian Academy, and Saint Mary’s School are private schools operated within the School District boundaries. Current State legislation provides funding to these private schools. These monies are received and disbursed on behalf of the private schools by the Treasurer of the School District, as directed by the private schools. This activity is presented in a special revenue fund.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization’s resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. The School District has no component units.

The School District participates in four jointly governed organizations and three pools. These organizations are the Licking Area Computer Association, META Solutions, Coalition of Rural and Appalachian Schools, Fairfield County Multi-System Youth Committee, the Ohio School Comp Workers’ Compensation Group Retrospective Rating Program, the Ohio School Plan, and the South Central Ohio Insurance Consortium. These organizations are presented in Notes 17 and 18 to the basic financial statements.

**Lancaster City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

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**Note 2 - Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

***Basis of Presentation***

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. These statements usually distinguish between those activities that are governmental and those that are considered business-type activities; however, the School District has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the School District at fiscal year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department, and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

***Fund Financial Statements*** During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental financial statements is on major funds. The School District's major funds are presented in separate columns. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

***Fund Accounting***

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are two categories of funds: governmental and proprietary.

***Governmental Funds*** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid.

**Lancaster City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

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The difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources is reported as fund balance. The following is a description of the School District's major governmental funds:

**General Fund** The general fund accounts for and reports all financial resources except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose, provided it is expended or transferred according to the general laws of Ohio.

**School Building Construction Fund** To account for the restricted bond proceeds and local share portions used for the upgrades in construction of the two new junior high school buildings and the new high school building which are all being built through the Ohio Facilities Construction Commission project.

**Classroom Facilities Fund** To account for the receipts and expenditures from the Ohio Facilities Construction Commission and the School District's local share restricted for the construction of school buildings.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Funds** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are classified as enterprise or internal service; the School District has no enterprise funds.

**Internal Service Fund** The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund accounted for the operation of the School District's self-insurance program for employee medical, surgical, prescription drug, and dental claims.

**Measurement Focus**

**Government-wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (revenues) and decreases (expenses) in total net position.

**Fund Financial Statements** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

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Like the government-wide statements, all proprietary and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position.

For the proprietary fund, the statement of revenues, expenses, and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the School District finances and meets the cash flow needs of its proprietary activity.

***Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for proprietary and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-Exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, payment in lieu of taxes, income taxes, grants, entitlements, and donations. Revenue from income taxes is recognized in the period in which the income is earned. On the accrual basis, revenue from property taxes and payment in lieu of taxes is recognized in the fiscal year for which the taxes are levied (See Note 7). Revenue from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis.

On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized. Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, income taxes, grants, investment earnings/interest, tuition and fees, charges for services, and rent.

***Unearned Revenue*** Unearned revenue represents amounts under the accrual and modified accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because such amounts have not yet been earned.

On governmental fund financial statements, revenue received as of June 30, 2023, for fiscal year 2024 for services and federal grants, has been recorded as unearned revenue.

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***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for deferred charge on refunding, pension, and OPEB plans. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension/OPEB are explained in Notes 13 and 14.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, payment in lieu of taxes, pension and OPEB plans, leases, and unavailable revenue. Property taxes and payment in lieu of taxes represent amounts for which there is an enforceable legal claim as of June 30, 2023, but which were levied to finance fiscal year 2024 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. The deferred inflow for leases is related to the leases receivable and is being recognized as lease revenue in a systematic and rational manner over the term of the lease. Unavailable revenue is reported only on the governmental funds balance sheet and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, accrued interest, income taxes, charges for services, sale of assets, and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balance to Net Position of Governmental Activities found on page 19. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 13 and 14)

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The purpose of the measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

***Cash and Cash Equivalents***

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the School District's records. Interest in the pool is presented as "equity and pooled cash and cash equivalents" on the financial statements.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months not purchased from the pool are reported as investments. For fiscal year 2023, investments were shown in the school building construction and classroom facilities major capital projects funds due to the investment of bond proceeds related to the construction of the two new junior high schools and the new high school building.

**Lancaster City School District, Ohio**  
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During fiscal year 2023, investments were limited to the State Treasury Asset Reserve of Ohio (STAR Ohio), money market mutual funds, municipal bonds, federal agency securities, treasury notes, commercial paper, and negotiable certificates of deposit.

Except for nonparticipating investment contracts, the School District reports investments at fair value, which is based on quoted market prices. Nonparticipating investment contracts, such as nonnegotiable certificates of deposit are reported at cost. The School District had no nonnegotiable certificates of deposit for fiscal year 2023.

STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For fiscal year 2023, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours advance notice for deposits and withdrawals of \$100 million or more is appreciated. STAR Ohio reserves the right to limit the transaction to \$250 million per day.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of investment earnings/interest. Investment earnings/interest revenue credited to the general fund during fiscal year 2023 amounted to \$1,185,990, which includes \$869,804 assigned from other School District funds.

"Cash and Cash Equivalents with Fiscal Agent" represents monies on hand at the fiscal agent for medical and dental insurance cash balances for the self-insurance program which began on July 1, 2007, with the South Central Ohio Insurance Consortium.

***Restricted Assets***

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributions, grantors, or laws of other governments, or imposed by law through constitutional provisions. The School District has set aside certain resources in the capital projects funds. Restricted assets cash and cash equivalents in the school building construction and classroom facilities capital projects major funds represent retainage payable owed to contractors for construction services.

***Prepaid Items***

Payments made to vendors for services that will benefit periods beyond June 30, 2023, are recorded as a prepaid using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expense/expenditure is reported in the fiscal year in which services are consumed.

***Inventory***

Inventories are presented at cost on a first-in, first-out basis and are expensed/expended when used. Inventory consists of expendable supplies held for consumption and purchased and donated food held for resale.

**Lancaster City School District, Ohio**  
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***Capital Assets***

The School District's only capital assets are general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets (except for intangible right to use lease assets which are discussed in this section) are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the fiscal year. Donated capital assets are recorded at their acquisition values as of the date received. The School District was able to estimate the historical cost for the initial reporting of capital assets by backtrending (i.e., estimating the current replacement cost of the assets to be capitalized and using an appropriate price-index to deflate the costs to the acquisition year or estimated acquisition year). The School District maintains a capitalization threshold of \$5,000. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All capital assets, except land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Land Improvements	15-50 years
Buildings and Improvements	20-80 years
Furniture and Equipment	5-20 years
Vehicles	5-10 years

The School District is reporting intangible right to use assets related to lease assets. The lease assets include equipment and represent nonfinancial assets which are being utilized for a period of time through leases from another entity. These intangible right to use assets are being amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

***Interfund Balances***

On fund financial statements, receivables and payables resulting from short-term interfund loans or interfund services provided and used are classified as "interfund receivables/payables". These amounts are eliminated on the statement of net position.

***Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for vacation time when earned. Vacation must be used within two years after it is earned.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year-end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave for classified employees after ten years of current service and certified employees after fifteen years of current service with the School District.



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The entire compensated absences liability is reported on the government-wide financial statements. On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account “matured compensated absences payable” in the funds from which these payments will be made.

***Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

***Leases***

The School District serves as both lessee and lessor in various noncancellable leases which are accounted for as follows:

**Lessee** At the commencement of a lease, the School District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

**Lessor** At the commencement of a lease, the School District initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

***Accrued Liabilities and Long-term Obligations***

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan’s fiduciary net position is not sufficient for payment of those benefits. Bonds and leases are recognized as a liability on the governmental fund financial statements when due.

***Internal Activity***

Transfers within governmental activities are eliminated on the government wide financial statements.

**Lancaster City School District, Ohio**  
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Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

***Bond Premium and Discounts***

On the government-wide financial statement, bond premiums and discounts are deferred and amortized over the term of the bonds using the effective interest method. Bond premiums are presented as an increase of the face amount of the bonds payable; bond discounts are presented as a decrease of the face amount of the bonds payable. On the governmental fund statements, bond premiums and discounts are recorded in the year the bonds are issued. Prior to February 6, 2014, under Ohio law, premiums on the original issuance of debt were permitted to be deposited into a capital project fund and used for capital purposes. Beginning February 6, 2014, under Ohio law, premiums on the original issuance of debt are to be deposited into the bond retirement fund to be used for debt retirement and are precluded from being applied to the project fund. Ohio law does allow premiums on refunding debt to be used as part of the payment to the bond escrow agent.

***Deferred Charge on Refunding***

On the government-wide financial statements, the difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt, the gain/loss on the refunding, is being amortized as a component of interest expense. The deferred amount is amortized over the life of the old or new debt, whichever is shorter, using the effective interest method and is presented as deferred outflows of resources on the statement of net position.

***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

**Nonspendable:** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash. It also includes prepaids for all governmental fund types.

**Restricted:** The restricted fund balance category includes amounts that can be spent only for the specific purposes stipulated by State constitution or external resource providers. Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions. Under Ohio law, amounts paid into any fund, including by transfer, shall have the same constraints placed on the use of funds as those externally imposed by creditors, grantors, contributors, or laws or regulations of other governments.

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**Committed:** The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action (resolution) of the School District's Board of Education. Those committed amounts cannot be used for any other purpose unless the School District's Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for the use in satisfying those contractual requirements.

**Assigned:** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by the School District's Board of Education. In the general fund, assigned amounts represent intended uses established by policies of the School District's Board of Education or a School District official delegated that authority by resolution or by State Statute. State statute authorizes the School District's Treasurer to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. The School District's Board of Education assigned fund balance to cover a gap between estimated revenue and appropriations in fiscal year 2024's appropriated budget. The Board of Education has also assigned fund balance for capital improvements and public school support.

**Unassigned:** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report deficit balances.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which the amounts in any of the unrestricted fund balance classifications could be used.

### ***Net Position***

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available. Restricted Net Position for OPEB plans represent the corresponding asset amounts after considering the related deferred outflows and deferred inflows.

### ***Operating Revenues and Expenses***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the School District, these revenues are charges for services for services for self-insurance programs. Operating expenses are necessary costs' incurred to provide the good or service that is the primary activity of the fund. Revenues and expenses not meeting this definition are reported as non-operating.

**Lancaster City School District, Ohio**  
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***Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

***Budgetary Data***

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution, and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level for all funds. The Treasurer has been authorized to allocate Board appropriations to the function and object level within each fund.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statement reflect the amounts in the amended certificate at the time the permanent appropriations were passed. The amounts reported as the final budgeted amounts in the budgetary statement reflect the final amended certificate approved.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

Some of the School District's funds are separate for budgeting purposes then they are combined on the GAAP basis. The public school support and termination benefits special revenue funds are budgeted individually on a cash basis but are combined with the general fund on a GAAP basis. The preschool tuition, public school preschool, and preschool special education special revenue funds are budgeted individually on a cash basis but they are combined on a GAAP basis and presented as the preschool special revenue fund.

**Note 3 - Changes in Accounting Principles and Restatement of Fund Balances and Net Position**

***Changes in Accounting Principles***

For fiscal year 2023, the School District implemented Governmental Accounting Standards Board (GASB) No. 91, Conduit Debt Obligations; Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements; GASB Statement No. 96, Subscription-Based Information Technology Arrangements; and GASB Statement No. 99, Omnibus 2022.

GASB 91 clarifies the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The School District did not have any debt that met the definition of conduit debt.

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GASB Statement 94 improves financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). The School District did not have any arrangements that met the GASB 94 definition of a PPP or an APA.

GASB Statement 96 provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). The School District did not have any contracts that met the GASB 96 definition of a SBITA, other than short-term SBITAs.

GASB Statement 99 addresses various issues including items related to leases, PPPs, and SBITAs. The requirements related to PPPs and SBITAs were incorporated with the corresponding GASB 94 and GASB 96 changes identified above.

***Restatement of Fund Balances and Net Position***

OFCC made inflation and market adjustments on the two new junior high school building projects, which were completed in fiscal year 2022. These adjustments were made by OFCC before the projects were closed out in fiscal year 2023. Due to these adjustments made by OFCC, the School District's June 30, 2022, intergovernmental receivables were understated and intergovernmental payables were overstated. Below is the change in fund balance as of June 30, 2022 (the school building construction fund was not considered a major fund in fiscal year 2022):

	General	School Building Construction	Classroom Facilities	Other Governmental Funds	Total Governmental Funds
Fund Balances, June 30, 2022	\$36,476,639	\$6,421,019	\$57,855,155	\$25,340,001	\$126,092,814
Adjustments:					
OFCC Adjustments	0	0	451,999	0	451,999
Restated Fund Balances, June 30, 2022	<u>\$36,476,639</u>	<u>\$6,421,019</u>	<u>\$58,307,154</u>	<u>\$25,340,001</u>	<u>\$126,544,813</u>

This change had the following effect on net position as of June 30, 2022:

	Governmental Activities
Net Position, June 30, 2022	\$87,058,282
Adjustments:	
OFCC Adjustments	728,855
Restated Net Position, June 30, 2022	<u>\$87,787,137</u>

**Lancaster City School District, Ohio**  
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**Note 4 - Accountability**

The following funds had deficit fund balances as of June 30, 2023:

	<u>Deficit Fund Balances</u>
<u>Special Revenue Funds:</u>	
IDEA - B	(\$90,739)
Title I	(9,441)
Reducing Class Size	(5,840)
Vocational Education	(1,130)

These deficits are the result of the recognition of payables in accordance with generally accepted accounting principles as well as short-term interfund loans from the general fund needed for operations until the receipt of grant monies. The general fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

**Note 5 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The statement of revenues, expenditures and changes in fund balances - budget and actual (budget basis) for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP (modified accrual) basis are as follows:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Fair market value adjustments, unrecorded cash, negative cash interfund advances, and prepaids are reported on the balance sheet (GAAP basis), but not on the budgetary basis.
4. Encumbrances are treated as expenditures (budget basis) rather than as committed or assigned fund balance (GAAP basis).
5. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).
6. Budgetary revenues and expenditures of the public school support fund and termination benefits fund are reclassified to the general fund for GAAP Reporting.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statement for the general fund.

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<b>Net Change in Fund Balance</b>	
GAAP Basis	\$190,529
Net Adjustment for Revenue Accruals	(2,010,046)
Net Adjustment for Expenditure Accruals	(308,935)
Beginning:	
Negative cash interfund advances	(79,076)
Unrecorded Cash	1,675
Fair Value of Investments	(2,069,998)
Prepays	237,344
Ending:	
Negative cash interfund advances	1,522,426
Fair Value of Investments	2,146,020
Prepays	(221,654)
To reclassify excess of revenues and other sources of financial resources under expenditures and other uses of financial resources into financial statement fund types	(208,713)
Advances In	(68,196)
Advances Out	(2,900,909)
Adjustment for Encumbrances	<u>(1,639,282)</u>
Budget Basis	<u><u>(\$5,408,815)</u></u>

**Note 6 - Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

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Interim monies may be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations, including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio); and
8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met. The investment in commercial paper notes of a single issuer shall not exceed in the aggregate five percent of interim moneys available for investment at the time of purchase.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

At June 30, 2023, the School District's internal service fund had a balance of \$3,000,430 with fiscal agents, which was held by the South Central Ohio Insurance Consortium (SCOIC), an insurance purchasing pool (See Note 18). The balances were held by SCOIC in pooled accounts which are representative of numerous entities and therefore cannot be included in the risk disclosures reported by the School District. Disclosures for SCOIC as a whole may be obtained from the fiscal agent, Bloom-Carroll Local School District, 5240 Plum Road, Carroll, Ohio 43112.



**Lancaster City School District, Ohio**  
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**Investments** As of June 30, 2023, the School District had the following investments:

Measurement/Investment	Measurement Amount	Maturity	Ratings	Percentage of Total Investment
<i>Net Asset Value Per Share:</i>				
STAR Ohio	<u>\$14,250,711</u>	Average 38.5 Days	AAAm	12.12%
<i>Fair Value - Level One Inputs:</i>				
Money Market Mutual Funds	<u>222,513</u>	Under one year	n/a	0.19%
<i>Fair Value - Level Two Inputs:</i>				
Federal Home Loan Mortgage Notes	6,104,880	Under four years	Aaa	5.19%
Federal Farm Credit Bank Notes	5,655,981	Under four years	Aaa	4.81%
Federal National Mortgage Association Notes	7,472,375	Under four years	Aaa	6.35%
Federal Home Loan Bank Notes	22,720,396	Under five years	Aaa	19.32%
United States Treasury Bills	6,537,607	Under four years	Aaa	5.56%
Municipal Bonds	1,301,565	Under five years	Aa1	1.11%
Municipal Bonds	5,217,108	Under four years	Aa2	4.44%
Municipal Bonds	606,533	Under five years	Aa3	0.52%
Municipal Bonds	1,318,058	Under five years	Aaa	1.12%
Municipal Bonds	327,602	Under five years	AA	0.27%
Municipal Bonds	100,301	Under one year	AA+	0.08%
Commercial Paper	3,508,783	Under one year	A-1	2.98%
Commercial Paper	34,075,779	Under one year	P-1	28.96%
Negotiable Certificates of Deposit	<u>8,207,684</u>	Under three years	N/A	6.98%
<i>Total Fair Value - Level Two Inputs</i>	<u>103,154,652</u>			
<b>Total</b>	<u><u>\$117,627,876</u></u>			

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the School District's recurring fair value measurements as of June 30, 2023. The money market mutual funds are measured at fair value and is valued using quoted market prices (Level 1 inputs). The School District's remaining investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data (Level 2 inputs).

**Interest Rate Risk** The School District's investment policy addresses interest rate risk to the extent that it allows the Treasurer to invest funds to a maximum maturity of five years except for municipal obligations which will be limited to 10 years, commercial paper which will be limited to 270 days, and bankers' acceptances which will be limited to 180 days. The Treasurer cannot make investments which she does not reasonably believe can be held until the maturity date.

**Lancaster City School District, Ohio**  
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**Credit Risk** STAR Ohio carries a rating of AAAm by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. All investment ratings are Moody's ratings except for the municipal bonds rated AA, AA+, A-1, and SP1+, these are Standard and Poor's ratings. The School District has no investment policy that addresses credit risk.

**Custodial Credit Risk** For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The commercial paper investments are exposed to custodial credit risk in that they are uninsured, unregistered, and held by the counterparty's trust department agent but not in the School District's name. The School District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

**Concentration of Credit Risk** Concentration of credit risk is defined by the Governmental Accounting Standards Board as having five percent or more invested in the securities of a single issuer. The School District places no limit on the amount it may invest in any one issuer.

## **Note 7 - Property Taxes and Tax Abatements**

### **Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District's fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property (used in business) located in the School District. Real property tax revenue received in calendar year 2022 represents collections of calendar year 2022 taxes. Real property taxes received in calendar year 2023 were levied after April 1, 2022, on the assessed value listed as of January 1, 2022, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2023 represents collections of calendar year 2022 taxes. Public utility real property taxes received in calendar year 2023 became a lien December 31, 2021, were levied after April 1, 2022, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Fairfield County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2023, are available to finance fiscal year 2024 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property and public utility property taxes which were measurable as of June 30, 2023, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reflected as revenue at fiscal

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year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows or resources for property taxes.

The amount available as an advance at June 30, 2023, was \$4,472,022. \$3,503,579 was available to the general fund, \$56,837 was available to the classroom facilities maintenance special revenue fund, and \$911,606 was available to the bond retirement debt service fund. The amount available as an advance at June 30, 2022, was \$1,450,463 in the general fund, \$28,885 was available to the classroom facilities maintenance special revenue fund, and \$437,078 was available to the bond retirement debt service fund.

On an accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

The assessed values upon which the fiscal year 2023 taxes were collected are:

	2022 Second - Half Collections		2023 First - Half Collections		2023 Effective Tax Rates (per \$1,000 of assessed valuation)
	Amount	Percent	Amount	Percent	
Agricultural/ Residential	\$777,936,630	69%	\$988,205,180	73%	\$26.3272
Commerical/Industrial and Public Utility Real	262,973,600	23%	277,196,500	20%	32.2102
Public Utility Personal	87,461,130	8%	92,042,540	7%	71.1000
<b>Total</b>	<b>\$1,128,371,360</b>	<b>100%</b>	<b>\$1,357,444,220</b>	<b>100%</b>	
Tax rate per \$1,000 of assessed valuation	\$71.40		\$71.10		

The decrease in the tax rate was due to the reduction of bond levy mills needed to meet current bond payment requirements.

**Tax Abatements**

The School District’s property taxes were reduced by Community Reinvestment Area agreements entered into by the City of Lancaster. The abated taxes for the School District amounted to \$402,354.

**Note 8 - Income Tax**

The School District levies a voted tax of one and one half percent for general operations on the earned income of residents and of estates. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the School District after withholding amounts for administrative fees and estimated refunds. Income tax revenue is credited to the general fund.

The tax was effective on January 1, 2007, and was set to expire on December 31, 2016; however, on November 3, 2015, the School District electorate renewed the 1.5 percent earned income tax for a continuing period. With the passage of this continuing revenue stream, the School District had the fiscal stability to finance and build two new junior high school buildings in partnership with the Ohio Facilities Construction Commission without asking for additional taxpayer dollars.

**Lancaster City School District, Ohio**  
*Notes to the Basic Financial Statements*  
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**Note 9 - Receivables**

Receivables at June 30, 2023, consisted of property taxes, payment in lieu of taxes, income taxes, accounts (rent, student fees, and tuition, motor fuel tax), intergovernmental grants, interfund, leases, and interest. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. All receivables, except property taxes and leases, are expected to be received within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year. Delinquent property taxes as of June 30, 2023, were \$2,067,746.

A summary of principal items of intergovernmental receivables follows:

	Amounts
<b><u>Governmental Activities</u></b>	
Classroom Facilities	\$38,358,105
School Emergency Relief Grant	1,962,507
City of Lancaster - Building Sale	312,000
Title I Grant	310,702
Idea, Part B Grant	227,406
Tuition and Fees	154,506
Medicaid Reimbursement	70,430
Early Childhood Grants	69,431
Title II-A Grant	51,661
Title IV	26,838
Expanding Opportunities for Each Child Grant	18,821
School Quality Improvement Grant	14,301
Carl Perkins Secondary Grant	8,360
Educational Connectivity	369
Delinquent Title I-D Grant	70
Total	\$41,585,507

In fiscal year 2023, the School District was awarded \$46,431,850 in grant funding from the Ohio Facilities Construction Commission (OFCC) for the building of a new high school. At June 30, 2023, \$38,358,105 remained a receivable.

***Leases Receivable***

The School District is reporting leases receivable of \$355,379 in the general fund at June 30, 2023. These amounts represent the discounted future lease payments. This discount is being amortized using the interest method. For fiscal year 2023, the School District recognized lease revenue of \$7,208 and interest revenue of \$10,783 related to lease payments received. These lease revenue amounts exclude short-term leases. A description of the School District’s leasing arrangements is as follows:

*Cell Tower Leases* – The School District has entered into two lease agreements for cell towers with the following companies at varying years and terms as follows:

**Lancaster City School District, Ohio**  
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Company	Lease Commencement Date	Years	Lease Ending Date	Payment Method
T-Mobile	2023	30	2052	Monthly
Buckeye Power	2023	10	2033	Monthly

A summary of future lease amounts receivable is as follows:

Year	T-Mobile		Buckeye Power	
	Principal	Interest	Principal	Interest
2024	\$7,140	\$9,651	\$2,687	\$913
2025	7,357	9,434	2,768	832
2026	7,581	9,210	2,851	749
2027	7,811	8,979	2,936	664
2028	8,049	8,742	3,024	576
2029-2033	44,068	39,884	16,164	1,836
2034-2038	51,191	32,762	0	0
2039-2043	59,464	24,489	0	0
2044-2048	69,074	14,878	0	0
2049-2052	63,214	3,948	0	0
	<u>\$324,949</u>	<u>\$161,977</u>	<u>\$30,430</u>	<u>\$5,570</u>

***Payment in Lieu of Taxes***

**Ety Pointe Centre** The School District entered into a thirty year Tax Increment Financing Agreement (TIF) in 2006. The purpose of the TIF was for the construction of Ety Pointe Centre, a shopping center, and public infrastructure improvements. The School District began receiving payments in fiscal year 2010. During fiscal year 2023, a payment in the amount of \$272,759 was received. As of June 30, 2023, a receivable for \$264,748 has been recorded which represents the payment anticipated for fiscal year 2024.

**Fairfield Metropolitan Housing Authority** The School District receives payment in lieu of taxes each year from Fairfield Metropolitan Housing Authority (Metro Housing). Due to Ohio Revised Code Section 3735.35, Metro Housing must remit payment in lieu of taxes to the county treasurer. These payments must be distributed to the taxing subdivisions levying taxes in the subdivisions in which the Metro Housing property is located. During fiscal year 2023, a payment in the amount of \$9,707 was received. As of June 30, 2023, a receivable for \$11,198 has been recorded which represents the payment anticipated for fiscal year 2024.

**Farm Credit Leasing Services – South Central Power** The School District will receive payment in lieu of taxes each year from Farm Credit Leasing Services if Fairfield County qualifies due to low energy production from the solar panels located within the School District. These payments from Farm Credit Leasing Services must be distributed to the taxing subdivisions levying taxes in the subdivision in which the solar panels are located. The lease term of the property began June 1, 2017, and ending on May 31, 2042. During fiscal year 2023, a payment in the amount of \$3,554 was received. As of June 30, 2023, a receivable for \$3,549 has been recorded which represents the payment anticipated for fiscal year 2024.

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**Note 10 - Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2023, was as follows:

	Balance June 30, 2022	Additions	Deletions	Balance June 30, 2023
<b>Nondepreciable Capital Assets</b>				
Land	\$3,575,302	\$0	(\$11,466)	\$3,563,836
Construction in Progress	7,660,447	21,889,120	(5,568,207)	23,981,360
Total Capital Assets not being depreciated	<u>11,235,749</u>	<u>21,889,120</u>	<u>(5,579,673)</u>	<u>27,545,196</u>
<b>Depreciable Capital Assets</b>				
Land Improvements	11,277,753	5,568,207	(164,363)	16,681,597
Buildings and Improvements	137,282,852	80,000	(2,501,065)	134,861,787
Furniture and Equipment	7,071,454	143,882	(290,593)	6,924,743
Vehicles	5,784,443	1,209,498	(707,000)	6,286,941
Intangible Right to Use Lease-Equipment	183,694	0	0	183,694
Total at Historical Cost	<u>161,600,196</u>	<u>7,001,587</u>	<u>(3,663,021)</u>	<u>164,938,762</u>
Less Accumulated Depreciation/Amortization				
Land Improvements	(2,819,260)	(517,834)	143,585	(3,193,509)
Buildings and Improvements	(22,491,002)	(2,621,461)	1,835,543	(23,276,920)
Furniture and Equipment	(4,769,963)	(333,398)	272,877	(4,830,484)
Vehicles	(3,808,350)	(398,876)	675,477	(3,531,749)
Intangible Right to Use Lease-Equipment**	(33,048)	(53,472)	0	(86,520)
Total Accumulated Depreciation/Amortization	<u>(33,921,623)</u>	<u>(3,925,041)</u>	<u>2,927,482</u>	<u>(34,919,182)</u>
Depreciable Capital Assets, Net of Accumulated Depreciation/Amortization	<u>127,678,573</u>	<u>3,076,546</u>	<u>(735,539)</u>	<u>130,019,580</u>
Governmental Activities Capital Assets, Net	<u>\$138,914,322</u>	<u>\$24,965,666</u>	<u>(\$6,315,212)</u>	<u>\$157,564,776</u>

Construction in progress as of June 30, 2023, consisted of the new high school building, HVAC, and lighting updates at the preschool. The School District completed the new high school baseball and softball fields and paving at the administration building during fiscal year 2023.

Depreciation/amortization expense was charged to governmental functions as follows:

Regular	\$1,056,346	Business	\$20,047
Special	616,245	Operation and Maintenance of Plant	259,108
Vocational	82,940	Pupil Transportation	534,838
Student Intervention Services	10,369	Central	82,647
Support Services:		Extracurricular Activities	310,959
Pupils	230,517	Operation of Non-Instructional Services:	
Instructional Staff	97,231	Food Service Operations	356,187
Administration	215,357	Other	6,077
Fiscal	46,173	Total Depreciation/Amortization Expense	<u>\$3,925,041</u>

\*\* Of the current year depreciation/amortization total of \$3,925,041, \$53,472 is presented as a regular instruction expense on the Statement of Activities related to the School District's intangible asset of copiers, which is included as an Intangible Right to Use Lease.

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**Note 11 - Risk Management**

***Property and Liability***

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2023, the School District joined together with other school districts in Ohio to participate in the Ohio School Plan (OSP), a public entity insurance purchasing pool, for insurance coverage. Each individual school district enters into an agreement with the OSP and its premium is based on types of coverage, limits of coverage, and deductibles that it selects. The School District pays this annual premium to the OSP. (See Note 18)

The types and amounts of coverage provided are as follows:

Coverage	Amount	Deductible
Building and Personal Property - replacement cost	\$297,560,005	\$1,000
Boiler and Machinery	100,000,000	1,000
Flood	1,000,000	25,000
Earthquake	1,000,000	25,000
Automobile Liability	2,000,000	500
Auto Medical Payments	5,000	0
Uninsured/Underinsured Motorists	1,000,000	500
Educational General Liability Coverage:		
General Aggregate	4,000,000	0
Sexual Abuse Injury	2,000,000	0
Products/Completed Operations Aggregate	2,000,000	0
Personal and Advertising Injury	2,000,000	0
Fiduciary Liability for Each Fiduciary Claim	2,000,000	2,500
Fiduciary Liability Aggregate Limit	4,000,000	2,500
Employer's Liability for Each Accident	2,000,000	0
Educational Liability for Errors and Omissions Injury Limit	2,000,000	2,500
Educational Liability for Errors and Omissions Injury Aggregate	4,000,000	2,500
Employment Practices Injury Limit	2,000,000	2,500
Employment Practices Injury Aggregate Limit	4,000,000	2,500

Settled claims have not exceeded this commercial coverage in any of the past three years and there have been no significant reductions in insurance coverage from the prior year.

***Workers' Compensation***

The School District participates in the workers' compensation program provided by the State of Ohio. The School District participates in the Ohio SchoolComp Workers' Compensation Group Retrospective Rating Program (Program), a shared risk pool (Note 18). The Program is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for participants. The participating school districts continue to pay their own premiums and have the opportunity to receive retrospective premium adjustments based upon the combined performance of the group. Depending upon that performance, the participating school districts can either receive a premium refund or assessment. Employers will pay experience or based rated premiums under the same terms as if they were not in a retro group. The total premium for the entire group is the standard premium of the group. The standard premium serves as the benchmark that is adjusted up and down retroactively. In order to allocate the savings derived by formation

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of the Program, the Program's executive committee annually calculates the group-retrospective premium based on developed incurred claim losses for the whole group. The new premium is compared to the standard premium. If the retrospective premium is lower than the standard premium, a refund will be distributed to the employers of the group. If the retrospective premium is higher, an assessment will be charged to each participant.

Participation in the Program is limited to school districts that can meet the Program's selection criteria. The firm of Sedwick Managed Care Ohio serves as the third party administrator of the Program and provides administrative, cost control, and actuarial services. Each year, the School District pays an enrollment fee to the Program to cover the cost of administering the Program.

The School District may withdraw from the Program if written notice is provided sixty days prior to the prescribed application deadline of the Ohio Bureau of Workers' Compensation. However, the participant is not relieved of the obligation to pay any amounts owed to the Program prior to withdrawal.

***Medical and Dental***

The School District provides a medical, prescription drug, and dental insurance program for its employees. The School District joined the South Central Ohio Insurance Consortium (SCOIC), an insurance purchasing pool (Note 18), on November 1, 2006. The School District's medical, prescription drug, and dental were all considered self-insured programs due to the School District retaining the risk. SCOIC contracted with CareFactor for claims servicing. The School District had shared risk pool coverage and stop-loss insurance through SCOIC for individual claims in excess of \$100,000 per employee per year for medical and prescription claims. SCOIC purchases stop loss coverage for individual claims over \$1,500,000. SCOIC members also participate in a Jefferson Health Plan shared risk pool for individual claims from \$500,000 to \$1,500,000. The Jefferson Health Plan has a stop loss coverage insurance policy through Sun Life which covered individual claims in excess of \$1,500,000 per employee per year for medical and prescription claims. The School District has no stop loss coverage for the dental claims. The maximum dental benefit per covered person is \$1,500 per calendar year. The premiums paid into the internal service fund are used for claims, claim reserves, and administrative costs. The internal service fund presented in the financial statements reflects the premiums paid into the self-insurance internal service fund by the same funds that pay the employees' salaries. The School District pays monthly medical premiums of up to \$3,179 for certified and classified employees for family coverage and up to \$1,265 for certified and classified employees for single coverage of which the employees are responsible for 20 percent of the medical premium. The School District pays monthly dental premiums of up to \$93 for family and single coverage for certified and classified employees.

The claims liability of \$1,389,800 reported in the internal service fund at June 30, 2023, is based on the requirements of Governmental Accounting Standards Board Statement Number 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The claims liability is based on an estimate provided by an actuary for medical and dental claims. The full amount of claims payable is presented as current liabilities because it is expected to be paid within the following fiscal year. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in claims activity for the past two fiscal years, including medical, surgical, prescription drug, and dental are as follows:



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	Balance at Beginning of Year	Current Year Claims	Claims Payments	Balance at End of Year
2022	\$1,647,000	\$13,370,190	\$13,740,190	\$1,277,000
2023	1,277,000	13,673,696 (1)	13,560,896	1,389,800
(1) Claims Expense		\$13,699,480		
+ Stop Loss Receivable from current year		337,866		
- Stop Loss Receivable from prior year		(363,650)		
		<u>\$13,673,696</u>		

**Note 12 - Employee Benefits**

***Compensated Absences***

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees and administrators who work 260 days per year earn ten to twenty-five days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers and administrators who work less than 260 days per year do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave accumulation is unlimited. Upon retirement, payment is made for one-third of accrued, but unused sick leave credit up to a maximum of 65 days for classified and certified employees. If a certified employee retires within their first year of eligibility for retirement, then the maximum retirement payment is 100 days.

***Life Insurance***

The School District provides life insurance and accidental death and dismemberment insurance to most employees through American United Life Insurance Company an amount of \$50,000 to \$75,000 depending upon the employee's position.

***Deferred Compensation***

School District employees participate in a statewide deferred compensation plan that was created in accordance with Internal Revenue Code Section 457 and is considered another employee benefit plan. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available until termination, retirement, death, or an unforeseeable emergency.

**Note 13 - Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

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***Net Pension Liability/Net OPEB Liability (Asset)***

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions - between an employer and its employees - of salaries and benefits for employee services. Pensions/OPEB are provided to an employee - on a deferred-payment basis - as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represents the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a *net OPEB asset* or long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 14 for the required OPEB disclosures.

***Plan Description – School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered through a trust by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

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Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 2.5 percent COLA for calendar year 2023.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System’s funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2023, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2023, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District’s contractually required contribution to SERS was \$1,652,658 for fiscal year 2023. Of this amount, \$183,413 is reported as an intergovernmental payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered through a trust by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS’ fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

**Lancaster City School District, Ohio**  
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The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent upon a determination by its actuary that it was necessary to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of-living increases are not affected by this change. Effective July 1, 2022, an ad-hoc COLA of 3 percent of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2023 as long as they retired prior to July 1, 2018. Eligibility changes will be phased in until August 1, 2023, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit regardless of age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The 2023 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For 2023, the full employer contribution was allocated to pension.

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The School District's contractually required contribution to STRS was \$5,587,642 for fiscal year 2023. Of this amount, \$764,411 is reported as an intergovernmental payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	
Proportion of the Net Pension Liability:			
Prior Measurement Date	0.27834360%	0.28834112%	
Current Measurement Date	<u>0.31476040%</u>	<u>0.29133302%</u>	
Change in Proportionate Share	<u>-0.03641680%</u>	<u>-0.00299190%</u>	
			<u>Total</u>
Proportionate Share of the Net			
Pension Liability	\$17,024,691	\$64,763,697	\$81,788,388
Pension Expense	\$1,588,286	\$8,211,116	\$9,799,402

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$689,514	\$829,058	\$1,518,572
Changes of assumptions	167,985	7,750,269	7,918,254
Net difference between projected and actual earnings on pension plan investments	0	2,253,635	2,253,635
Changes in proportionate share and difference between School District contributions and proportionate share of contributions	1,319,783	2,235,865	3,555,648
School District contributions subsequent to the measurement date	<u>1,652,658</u>	<u>5,587,642</u>	<u>7,240,300</u>
Total Deferred Outflows of Resources	<u>\$3,829,940</u>	<u>\$18,656,469</u>	<u>\$22,486,409</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$111,763	\$247,742	\$359,505
Changes of assumptions	0	5,833,725	5,833,725
Net difference between projected and actual earnings on pension plan investments	594,084	0	594,084
Changes in proportionate share and Difference between School District contributions and proportionate share of contributions	<u>34,456</u>	<u>39,609</u>	<u>74,065</u>
Total Deferred Inflows of Resources	<u>\$740,303</u>	<u>\$6,121,076</u>	<u>\$6,861,379</u>

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\$7,240,300 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2024	\$705,883	\$1,034,633	\$1,740,516
2025	592,487	692,368	1,284,855
2026	(848,662)	(1,347,341)	(2,196,003)
2027	987,271	6,568,091	7,555,362
Total	\$1,436,979	\$6,947,751	\$8,384,730

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2022, are presented below:

	June 30, 2022
Inflation	2.4 percent
Future Salary Increases, including inflation COLA or Ad Hoc COLA	3.25 percent to 13.58 percent 2.0 percent, on or after April 1, 2018, COLAs for future retirees will be delayed for three years following commencement
Investment Rate of Return	7.00 percent net of System expenses
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)

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Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	2.00 %	(0.45) %
US Equity	24.75	5.37
Non-US Equity Developed	13.50	6.22
Non-US Equity Emerging	6.75	8.22
Fixed Income/Global Bonds	19.00	1.20
Private Equity	11.00	10.05
Real Estate/Real Assets	16.00	4.87
Multi-Asset Strategy	4.00	3.39
Private Debt/Private Credit	3.00	5.38
Total	<u>100.00 %</u>	

**Discount Rate** The total pension liability for 2022 was calculated using the discount rate of 7.00 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

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	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net pension liability	\$25,059,532	\$17,024,691	\$10,255,446

***Actuarial Assumptions – STRS***

Key methods and assumptions used in the June 30, 2022, actuarial valuation are presented below:

	June 30, 2022
Inflation	2.50 percent
Salary increases	From 2.5 percent to 12.5 percent based on age
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation
Discount Rate of Return	7.00 percent
Payroll Increases	3.00 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017

For 2022, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For 2021, post-retirement mortality rates are based on RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates, thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2022, valuation are based on the results of an actuarial experience study for the period July 1, 2015, through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:



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<u>Asset Class</u>	<u>Target Allocation *</u>	<u>Long-Term Expected Rate of Return **</u>
Domestic Equity	26.00%	6.60%
International Equity	22.00	6.80
Alternatives	19.00	7.38
Fixed Income	22.00	1.75
Real Estate	10.00	5.75
Liquidity Reserves	1.00	1.00
<b>Total</b>	<b>100.00%</b>	

\* Target allocation percentage is effective July 1, 2022.

Target weights were phased in over a 3 month period concluding on October 1, 2022

\*\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent, and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2022. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2022. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2022.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net pension liability	\$97,834,370	\$64,763,697	\$36,796,147

**Social Security System**

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees Retirement System / State Teachers Retirement System. As of June 30, 2023, one of the Board of Education members elected Social Security. The contribution rate is 6.2 percent of wages.

**Note 14 - Defined Benefit OPEB Plans**

See Note 13 for a description of the net OPEB liability.

***Plan Description - School Employees Retirement System (SERS)***

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered through a trust by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981, do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2023, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2023, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2023, the School District's surcharge obligation was \$213,736.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$213,736 for fiscal year 2023. Of this amount \$213,736 is reported as an intergovernmental payable.

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***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered through a trust for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians’ fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2023, STRS did not allocate any employer contributions to post-employment health care.

***OPEB Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	SERS	STRS	
Proportion of the Net OPEB Liability:			
Prior Measurement Date	0.28835340%	0.28834112%	
Current Measurement Date	0.32121010%	0.29133302%	
Change in Proportionate Share	-0.03285670%	-0.00299190%	
			Total
Proportionate Share of the:			
Net OPEB Liability	\$4,509,823	\$0	\$4,509,823
Net OPEB (Asset)	\$0	(\$7,543,582)	(\$7,543,582)
OPEB Expense	(\$223,190)	(\$1,291,273)	(\$1,514,463)

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

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	SERS	STRS	Total
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$37,911	\$109,354	\$147,265
Changes of assumptions	717,345	321,332	1,038,677
Net difference between projected and actual earnings on OPEB plan investments	23,439	131,315	154,754
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	818,695	112,022	930,717
School District contributions subsequent to the measurement date	213,736	0	213,736
Total Deferred Outflows of Resources	<u>\$1,811,126</u>	<u>\$674,023</u>	<u>\$2,485,149</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$2,884,814	\$1,132,900	\$4,017,714
Changes of assumptions	1,851,315	5,349,125	7,200,440
Changes in Proportionate Share and Difference between School District contributions and proportionate share of contributions	79,865	60,811	140,676
Total Deferred Inflows of Resources	<u>\$4,815,994</u>	<u>\$6,542,836</u>	<u>\$11,358,830</u>

\$213,736 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2024	(\$822,144)	(\$1,662,056)	(\$2,484,200)
2025	(800,373)	(1,732,594)	(2,532,967)
2026	(673,723)	(806,552)	(1,480,275)
2027	(386,560)	(333,581)	(720,141)
2028	(226,313)	(440,465)	(666,778)
Thereafter	<u>(309,491)</u>	<u>(893,565)</u>	<u>(1,203,056)</u>
Total	<u>(\$3,218,604)</u>	<u>(\$5,868,813)</u>	<u>(\$9,087,417)</u>

***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

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Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2022, are presented below:

	June 30, 2022
Inflation	2.40 percent
Future Salary Increases, including inflation	
Wage Increases	3.25 percent to 13.58 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation
Fiduciary Net Position is Projected to be Depleted	2044
Municipal Bond Index Rate:	
Measurement Date	3.69 percent
Prior Measurement Date	1.92 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Measurement Date	4.08 percent
Prior Measurement Date	2.27 percent
Health Care Cost Trend Rate	
Medicare	5.125 to 4.40 percent
Pre-Medicare	6.75 to 4.40 percent
Medical Trend Assumption	7.00 to 4.40 percent

Mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table.

The most recent experience study was completed for the five year period ended June 30, 2020.

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The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020, and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a long-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 13.

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2022, was 4.08 percent. The discount rate used to measure total OPEB liability prior to June 30, 2021, was 2.27 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2022, and the June 30, 2021, total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 3.69 percent at June 30, 2022, and 1.92 percent at June 30, 2021.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.08%) and higher (5.08%) than the current discount rate (4.08%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.40%) and higher (8.00% decreasing to 5.40%) than the current rate.

	1% Decrease (3.08%)	Current Discount Rate (4.08%)	1% Increase (5.08%)
School District's proportionate share of the net OPEB liability	\$5,601,269	\$4,509,823	\$3,628,730
	1% Decrease (6.00% decreasing to 3.40%)	Current Trend Rate (7.00% decreasing to 4.40%)	1% Increase (8.00% decreasing to 5.40%)
School District's proportionate share of the net OPEB liability	\$3,477,883	\$4,509,823	\$5,857,704

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***Actuarial Assumptions – STRS***

Key methods and assumptions used in the June 30, 2022, actuarial valuation are presented below:

	June 30, 2022	June 30, 2021
Projected salary increases	Varies by service from 2.5 percent to 8.5 percent	Varies by age from 2.5 percent to 12.50 percent
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.00 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3 percent
Discount Rate of Return	7.00 percent	7.00 percent
Health Care Cost Trends		
Medical		
Pre-Medicare	7.50 percent initial 3.94 percent ultimate	5.00 percent initial 4 percent ultimate
Medicare	-68.78 percent initial 3.94 percent ultimate	-16.18 percent initial 4 percent ultimate
Prescription Drug		
Pre-Medicare	9.00 percent initial 3.94 percent ultimate	6.50 percent initial 4 percent ultimate
Medicare	-5.47 percent initial 3.94 percent ultimate	29.98 percent initial 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For 2022, healthy retirees post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For 2021, healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates, thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2022, valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 13.

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**Discount Rate** The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2022. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2022. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2022.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate** The following table represents the net OPEB asset as of June 30, 2022, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net OPEB asset	(\$6,973,842)	(\$7,543,582)	\$8,031,611
	1% Decrease	Current Trend Rate	1% Increase
School District's proportionate share of the net OPEB asset	(\$7,824,529)	(\$7,543,582)	(\$7,188,954)

**Note 15 - Long Term Obligations**

The changes in the School District's long-term obligations during the fiscal year consist of the following:



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	Principal Outstanding 6/30/2022	Additions	Deductions	Principal Outstanding 6/30/2023	Due in One Year
<b>Governmental Activities</b>					
School Facilities Construction and Improvement General Obligation Bond Series 2012					
Serial Bonds 4.00%	\$530,000	\$0	\$530,000	\$0	\$0
Bond Premium	5,567	0	5,567	0	0
School Facilities Construction and Improvement General Obligation Bonds Series 2016A					
Serial Bonds 2.00%	135,000	0	135,000	0	0
Bond Premium	3,114	0	3,114	0	0
School Facilities Construction and Improvement General Obligation Bonds Series 2016B					
Serial Bonds 2.00% - 4.00%	5,300,000	0	905,000	4,395,000	930,000
Term Bonds 3.00%	6,415,000	0	0	6,415,000	0
Bond Premium	874,900	0	49,994	824,906	0
School Facilities Construction and Improvement Refunding Bonds, Series 2017					
Serial Bonds 2.00% - 2.50%	1,735,000	0	130,000	1,605,000	130,000
Term Bonds 3.25%	6,265,000	0	0	6,265,000	0
Capital Appreciation Bonds 29.45%	30,000	0	0	30,000	0
Capital Appreciation Bonds Accretion	66,921	30,645	0	97,566	0
Bond Premium	1,011,421	0	80,913	930,508	0
School Facilities Construction Refunding Bonds Series 2019					
Serial Bonds 2.448% - 2.788%	6,755,000	0	0	6,755,000	0
Term Bonds 2.948% - 3.432%	39,095,000	0	0	39,095,000	0
Capital Appreciation Bonds 37.50%	924,135	0	155,231	768,904	258,619
Capital Appreciation Bonds Accretion	1,202,214	783,467	259,769	1,725,912	716,381
Bond Premium	3,025,764	0	550,139	2,475,625	0
School Facilities Construction and Improvement Bonds Series 2020					
Serial Bonds 1.75% - 3.111%	21,635,000	0	1,575,000	20,060,000	1,610,000
Term Bonds 3.596% - 3.846%	42,080,000	0	0	42,080,000	0
Discount for Term Bonds	(391,385)	0	(13,496)	(377,889)	0
Capital Appreciation Bonds 24.18% - 24.49%	860,000	0	0	860,000	0
Capital Appreciation Bonds Accretion	488,155	348,282	0	836,437	0
Premium for Capital Appreciation Bonds	1,404,106	0	280,821	1,123,285	0
School Improvement Refunding Bonds Series 2021					
Serial Bonds 0.252% - 2.383%	12,440,000	0	385,000	12,055,000	385,000
<b>Total Bonds</b>	<b>151,889,912</b>	<b>1,162,394</b>	<b>5,032,052</b>	<b>148,020,254</b>	<b>4,030,000</b>
Net Pension Liability:					
SERS	10,270,071	6,754,620	0	17,024,691	0
STRS	36,867,004	27,896,693	0	64,763,697	0
<b>Total Net Pension Liability</b>	<b>47,137,075</b>	<b>34,651,313</b>	<b>0</b>	<b>81,788,388</b>	<b>0</b>
Net OPEB Liability - SERS	5,457,324	0	947,501	4,509,823	0
Leases Payable	150,646	0	53,472	97,174	66,793
Compensated Absences Payable	4,998,531	863,820	840,386	5,021,965	430,781
<b>Total Governmental Activities Long-Term Obligations</b>	<b>\$209,633,488</b>	<b>\$36,677,527</b>	<b>\$6,873,411</b>	<b>\$239,437,604</b>	<b>\$4,527,574</b>

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*School Facilities Construction and Improvement General Obligation Bonds Series 2012* – On August 21, 2012, the School District issued \$60,410,000 in School Facilities Construction and Improvement General Obligation Bonds, Series 2012, at a variable interest rate. The bonds were issued for a thirty-seven year period with a final maturity at October 1, 2049. The bond proceeds represented the local share for the School District’s construction of five new elementary instruction buildings for grades preschool through fifth. On November 14, 2018, the School District approved \$3,919,066 of unspent principal to be used for the construction of two new junior high school buildings and the Ohio Facilities Construction Commission approved it on November 26, 2018. The bond issue included serial and term bonds in the amount of \$11,450,000 and \$48,960,000, respectively. The bonds were issued at a premium in the amount of \$3,567,951. On December 28, 2017, the School District advanced refunded \$8,600,000 in term bonds. On October 31, 2019, the School District advanced refunded \$7,100,000 in serial bonds and \$40,360,000 in term bonds. This bond matured in fiscal year 2023 and was retired from property taxes in the bond retirement debt service fund.

*School Facilities Construction and Improvement General Obligation Bonds Series 2016 A* – On September 7, 2016, the School District issued \$1,140,000 in School Facilities Construction and Improvement General Obligation Bonds, Series 2016A, at a 2.00 percent interest rate, which consisted of all serial bonds. The bonds were issued for a six year period with a final maturity at October 1, 2022. The bond proceeds were issued for the purpose of constructing school facilities and renovating existing school facilities under the Exceptional Needs Program of the Ohio Facilities Construction Commission. The bonds were issued at a premium in the amount of \$37,364. This bond matured in fiscal year 2023 and was retired from property taxes in the bond retirement debt service fund.

*School Facilities Construction and Improvement General Obligation Bonds Series 2016 B* – On September 7, 2016, the School District issued \$27,000,000 in School Facilities Construction and Improvement General Obligation Bonds, Series 2016B, at a variable interest rate. The bonds were issued for a twenty-three year period with a final maturity at October 1, 2039. The purpose of the bonds is to construct school facilities and renovating existing school facilities under the Classroom Facilities Assistance Program of the Ohio Facilities Construction Commission which includes the construction of two new junior high buildings. The bond issue included serial and term bonds in the amount of \$20,585,000 and \$6,415,000, respectively. The bonds were issued at a premium in the amount of \$2,169,571. On March 25, 2021, the School District advanced refunded \$11,085,000 in serial bonds. This bond will be retired from the bond retirement debt service fund through income taxes.

The term bonds due October 1, 2039, are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on October 1 in the years and in the respective principal amounts as follows:

Calendar Year	Issue
2036	\$1,535,000
2037	1,580,000
2038	1,625,000
Total mandatory sinking fund payments	4,740,000
Amount due at stated maturity	1,675,000
Total	\$6,415,000

Principal and interest requirements to retire the School Facilities Construction and Improvement General Obligation Bonds Series 2016B outstanding at June 30, 2023, are as follows:

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Fiscal Year Ending June 30,	Principal	Interest
2024	\$930,000	\$332,888
2025	970,000	294,888
2026	1,005,000	255,388
2027	0	235,288
2028	0	235,288
2029-2033	0	1,176,438
2034-2038	4,605,000	976,569
2039-2040	3,300,000	99,750
Total	\$10,810,000	\$3,606,497

*School Facilities Construction and Improvement Refunding Bonds Series 2017* – On December 28, 2017, the School District issued \$8,595,000 in School Facilities Construction and Improvement Refunding Bonds to partially refund term bonds in the amount of \$8,600,000 for the Series 2012 School Facilities Construction and Improvement General Obligation Bonds. At the date of refunding, \$9,818,852 was deposited in an irrevocable trust to provide for all future debt service payments on the partially refunded Series 2012 School Facilities Construction and Improvement General Obligation Bonds. The refunding bonds consisted of serial bonds in the amount of \$2,300,000, term bonds in the amount of \$6,265,000, and capital appreciation bonds in the amount of \$30,000. The bonds were issued with a premium in the amount of \$1,375,533. As a result, \$8,600,000 of the Series 2012 School Facilities Construction and Improvement General Obligation Bonds are considered defeased and the liabilities for those bonds has been removed from the statement of net position. On October 3, 2022, the remaining balance of the partially refunded Series 2012 School Facilities Construction and Improvement General Obligation Bonds outstanding balance was called and paid in full and the escrow account was closed. This bond will be retired from the bond retirement debt service fund through property taxes.

The partial advance refunding resulted in a difference between the net carrying amount of the old debt and an acquisition price, in the amount of \$311,053. This difference is being reported in the accompanying financial statements as deferred outflows or resources – deferred charge on refunding and is being amortized to interest expense over the life of the bonds using the straight-line method. The amount amortized during fiscal year 2023 was \$9,720. The School District advanced refunded a portion of the Series 2012 School Facilities Construction and Improvement General Obligation Bonds to reduce its total debt service payments over 32 years by \$1,137,316.

The term bonds due October 1, 2037, are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on October 1 in the years and in the respective principal amounts as follows:

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Calendar Year	Issue
2028	\$150,000
2029	150,000
2030	155,000
2031	160,000
2032	165,000
2034	510,000
2035	1,600,000
2036	1,675,000
Total mandatory sinking fund payments	4,565,000
Amount due at stated maturity	1,700,000
Total	\$6,265,000

Principal and interest requirements to retire the School Facilities Construction and Improvement General Refunding Bonds Series 2017 outstanding at June 30, 2023, are as follows (the interest column includes the capital appreciation bonds accretion in fiscal years 2033 and 2034):

Fiscal Year Ending June 30,	Principal	Interest
2024	\$130,000	\$250,988
2025	135,000	248,000
2026	135,000	244,625
2027	140,000	241,188
2028	145,000	237,625
2029-2033	780,000	1,116,988
2034-2038	5,515,000	3,245,019
2039-2043	0	161,000
2044-2048	0	161,000
2049-2050	920,000	48,300
Total	\$7,900,000	\$5,954,733

*School Facilities Construction and Improvement Refunding Bonds Series 2019* – On October 31, 2019, the School District issued \$47,457,912 in School Facilities Construction and Improvement Refunding Bonds to partially refund serial and term bonds in the amount of \$7,100,000 and \$40,360,000, respectively, for the Series 2012 School Facilities Construction and Improvement General Obligation Bonds. At the date of refunding, \$51,428,682 was deposited in an irrevocable trust to provide for all future debt service payments on the partially refunded Series 2012 School Facilities Construction and Improvement General Obligation Bonds. The refunding bonds consisted of serial bonds in the amount of \$6,755,000, term bonds in the amount of \$39,095,000, and capital appreciation bonds in the amount of \$1,607,912. The bonds were issued with a premium in the amount of \$4,401,111 and issuance costs of \$426,486. As a result, \$47,460,000 of the Series 2012 School Facilities Construction and Improvement General Obligation Bonds are considered defeased and the liabilities for those bonds has been removed from the statement of net position. On October 3, 2022, the remaining balance of the partially refunded Series 2012 School Facilities Construction and Improvement General Obligation Bonds were called and paid in full and the escrow account was closed. This bond will be retired from the bond retirement debt service fund through property taxes.

The partial advance refunding resulted in a difference between the net carrying amount of the old debt and an acquisition price, in the amount of \$1,955,056. This difference is being reported in the accompanying financial statements as deferred outflows or resources – deferred charge on refunding and is being amortized to interest expense over the life of the bonds using the straight-line method. The amount amortized during

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fiscal year 2023 was \$65,169. The School District advanced refunded a portion of the Series 2012 School Facilities Construction and Improvement General Obligation Bonds to reduce its total debt service payments over 31 years by \$7,224,083.

The term bonds due October 1, 2035, 2038, 2041, 2044, and 2049 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on October 1 in the years and in the respective principal amounts as follows:

Calendar Year	Issue				
	\$1,350,000	\$3,335,000	\$7,690,000	\$9,025,000	\$17,965,000
2033	\$430,000	\$0	\$0	\$0	\$0
2034	450,000	0	0	0	0
2036	0	490,000	0	0	0
2037	0	505,000	0	0	0
2039	0	0	2,440,000	0	0
2040	0	0	2,550,000	0	0
2042	0	0	0	2,820,000	0
2043	0	0	0	2,960,000	0
2045	0	0	0	0	3,385,000
2046	0	0	0	0	3,530,000
2047	0	0	0	0	3,730,000
2048	0	0	0	0	3,885,000
Total mandatory sinking fund payments	880,000	995,000	4,990,000	5,780,000	14,530,000
Amount due at stated maturity	470,000	2,340,000	2,700,000	3,245,000	3,165,000
Total	<u>\$1,350,000</u>	<u>\$3,335,000</u>	<u>\$7,690,000</u>	<u>\$9,025,000</u>	<u>\$17,695,000</u>
Stated Maturity	10/1/2035	10/1/2038	10/1/2041	10/1/2044	10/1/2049

Principal and interest requirements to retire the School Facilities Construction and Improvement General Refunding Bonds Series 2019 outstanding at June 30, 2023, are as follows (the interest column includes the capital appreciation bonds accretion in fiscal years 2024 through 2028):

Fiscal Year Ending June 30,	Principal	Interest
2024	\$258,619	\$2,206,801
2025	187,159	2,298,260
2026	135,391	2,370,028
2027	109,251	2,536,168
2028	78,484	2,581,936
2029-2033	6,755,000	7,044,983
2034-2038	2,345,000	6,398,770
2039-2043	12,850,000	5,191,266
2044-2048	16,850,000	2,713,701
2049-2050	7,050,000	229,601
Total	<u>\$46,618,904</u>	<u>\$33,571,514</u>

*School Facilities Construction and Improvement General Obligation Bonds Series 2020* – On April 22, 2020, the School District issued \$66,125,000 in School Facilities Construction and Improvement General Obligation Bonds, Series 2020, at a variable interest rate. The bonds were issued for a thirty year period with a final

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maturity at October 1, 2050. The bond proceeds represented the local share for the School District's construction of a new high school building under the OFCC expedited local partnership program which was approved by voters on May 7, 2019. The OFCC portion of the project is \$39,802,530 and was approved by the State of Ohio Controlling Board on July 27, 2020. The bond issue included serial, term, and capital appreciation bonds in the amounts of \$23,185,000, \$42,080,000, and \$860,000, respectively. The capital appreciation bonds were issued at a premium in the amount of \$1,965,748 and the term bonds were issued at a discount of \$418,377. This bond will be retired from the bond retirement debt service fund through property taxes.

The term bonds due October 1, 2040, 2045, and 2050, are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on October 1 in the years and in the respective principal amounts as follows:

Calendar Year	Issue		
	\$11,545,000	\$13,840,000	\$16,695,000
2036	\$2,150,000	\$0	\$0
2037	2,225,000	0	0
2038	2,305,000	0	0
2039	2,390,000	0	0
2041	0	2,565,000	0
2042	0	2,660,000	0
2043	0	2,765,000	0
2044	0	2,870,000	0
2046	0	0	3,095,000
2047	0	0	3,210,000
2048	0	0	3,335,000
2049	0	0	3,460,000
Total mandatory sinking fund payments	9,070,000	10,860,000	13,100,000
Amount due at stated maturity	2,475,000	2,980,000	3,595,000
Total	\$11,545,000	\$13,840,000	\$16,695,000
Stated Maturity	10/1/2040	10/1/2045	10/1/2050

Principal and interest requirements to retire the School Facilities Construction and Improvement General Obligation Bonds Series 2020 outstanding at June 30, 2023, are as follows (the interest column includes the capital appreciation bonds accretion in fiscal years 2025 and 2026):

Fiscal Year Ending June 30,	Principal	Interest
2024	\$1,610,000	\$2,106,093
2025	1,640,000	2,071,551
2026	475,000	2,053,535
2027	385,000	2,053,535
2028	1,675,000	2,032,464
2029-2033	9,065,000	9,463,937
2034-2038	10,445,000	8,038,593
2039-2043	12,395,000	6,030,520
2044-2048	14,920,000	3,442,969
2049-2051	10,390,000	602,737
Total	\$63,000,000	\$37,895,934

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*School Improvement Refunding Bonds Series 2021* – On March 25, 2021, the School District issued \$12,925,000 in School Improvement Refunding Bonds to partially refund serial bonds in the amount of \$11,085,000 for the Series 2016B School Facilities Construction and Improvement General Obligation Bonds. At the date of refunding, \$12,700,000 was deposited in an irrevocable trust to provide for all future debt service payments on the partially refunded Series 2016B School Facilities Construction and Improvement General Obligation Bonds. The refunding bonds consisted of all serial bonds and had issuance costs in the amount of \$225,000. As a result, \$11,085,000 of the Series 2016B School Facilities Construction and Improvement General Obligation Bonds are considered defeased and the liabilities for those bonds has been removed from the statement of net position. As of June 30, 2023, \$11,683,317 remained in the escrow account to retire the partially refunded Series 2016B School Facilities Construction and Improvement General Obligation Bonds outstanding balance in the amount of \$11,085,000. This bond will be retired from the bond retirement debt service fund through property taxes.

The partial advance refunding resulted in a difference between the net carrying amount of the old debt and an acquisition price, in the amount of \$772,641. This difference is being reported in the accompanying financial statements as deferred outflows or resources – deferred charge on refunding and is being amortized to interest expense over the life of the bonds using the straight-line method. The amount amortized during fiscal year 2023 was \$55,630. The School District advanced refunded a portion of the Series 2016B School Facilities Construction and Improvement General Obligation Bonds to reduce its total debt service payments over 15 years by \$824,244.

Principal and interest requirements to retire the School Improvement Refunding Bonds Series 2021 outstanding at June 30, 2023, are as follows:

Fiscal Year Ending June 30,	Principal	Interest
2024	\$385,000	\$204,194
2025	385,000	202,392
2026	390,000	199,433
2027	1,440,000	189,569
2028	1,460,000	170,766
2029-2033	6,485,000	468,467
2034-2036	1,510,000	35,849
Total	\$12,055,000	\$1,470,670

The School District's overall legal debt margin was \$10,237,304, with an unvoted debt margin of \$1,357,444 at June 30, 2023. Net indebtedness exceeds the nine percent limitation due to debt issued to fund the School District's portion of the costs of a school facilities project under Ohio Revised Code Chapter 3318, and, as a result, such debt is not subject to State consents or special needs approval pursuant to Ohio Revised Code Section 133.06(I).

As of June 30, 2023, \$47,018,738 of bond proceeds remained unspent (after debt related payables of \$2,416,484). These unspent bond proceeds are reflected as restricted on the balance sheet in the classroom facilities major capital projects fund. On the statement of net position, these unspent bond proceeds are offset against the outstanding bonds payable.

*Net Pension/OPEB Liability and Compensated Absences* - There is no repayment schedule for the net pension/OPEB liability. However, employee pension/OPEB contributions are made from the following funds: general fund, food service, district managed student activity, auxiliary services, school emergency relief, idea-b, title 1, reducing class size, title 1 non-competitive, title iv-a, and preschool special revenue

**Lancaster City School District, Ohio**  
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funds. School District pays obligations related to employee compensation from the fund benefitting from their service. For additional information related to the net pension/OPEB liability, see Notes 13 and 14. Compensated absences will be paid from the general fund and the food service special revenue fund.

*Leases Payable* The School District has an outstanding agreement for lease copiers. The future lease payments were discounted based on the interest rate implicit in the lease. This discount is being amortized using the interest method over the life of the lease. The lease will be paid from the general fund. A summary of the remaining principal and interest amounts for the lease are as follows:

Year	Principal	Interest	Total
2024	\$66,793	\$13,589	\$80,382
2025	30,381	3,112	33,493
Total	<u>\$97,174</u>	<u>\$16,701</u>	<u>\$113,875</u>

**Note 16 - Interfund Balances and Activity**

Interfund balances at June 30, 2023, consist of the following individual interfund receivables and payables:

	Interfund Receivable	Interfund Payable
Major Funds:		
General	\$4,438,140	\$7,322
School Building Construction	1,661,675	2,900,909
Classroom Facilities	0	1,661,675
Total Major Funds	<u>6,099,815</u>	<u>4,569,906</u>
Other Governmental Funds:		
Food Service	1,773	0
School Emergency Relief	0	1,244,082
IDEA - B	5,549	6,325
Title I	0	239,676
Reducing Class Size	0	2,909
Title I Non-Competitive	0	3,615
Title IV-A	0	24,494
Vocational Education	0	6,618
Preschool	0	9,512
Total Other Governmental Funds	<u>7,322</u>	<u>1,537,231</u>
Total All Funds	<u>\$6,107,137</u>	<u>\$6,107,137</u>

The interfund receivables/payables are due to the general fund making advances to other governmental funds to subsidize negative cash balances and while the School District waits on intergovernmental revenues to be receipted. The interfund receivable/payable between the school building construction fund and the classroom facilities major capital projects funds was due to OFCC submitting the closeout forms for the two junior high school buildings project on June 30, 2023, and adjusting money between these funds. The interfund payables are anticipated to be repaid within one year.



**Lancaster City School District, Ohio**  
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	Transfer To	Transfer From
Major Funds:		
General	\$0	\$6,525,073
School Building Construction	16,833,975	0
Total Major Funds	16,833,975	6,525,073
Other Governmental Funds:		
Food Service	2,151	0
Bond Retirement	1,996,922	0
Permanent Improvement	250,000	2,162,398
Building and Improvement	276,000	10,671,577
Total Other Governmental Funds	2,525,073	12,833,975
Total All Funds	\$19,359,048	\$19,359,048

Interfund transfers during 2023 consisted of the general fund transferring \$4,000,000 to the school building construction major capital projects fund for the purpose of funding plan additions for the new high school construction project through an OFCC project, \$2,151 to the food service special revenue fund for the purpose of refunding unpaid student lunches, \$1,996,922 to the bond retirement debt service fund for the purpose of retiring the bonds for the construction of the two junior high school buildings, \$250,000 to the permanent improvement capital projects fund for the purpose of complying with the capital plan set by the School District for future repairs/improvement projects, and \$276,000 to the building and improvement capital projects fund for the purpose of future repairs and improvements. The permanent improvement and the building and improvement capital projects funds transferred \$2,162,398 and \$10,671,577, respectively, to the school building construction major capital projects fund for the purpose of funding plan additions for the new high school building through an OFCC project.

**Note 17 - Jointly Governed Organizations**

**Licking Area Computer Association** - The School District is a participant in the Licking Area Computer Association (LACA), a regional council of governments, computer consortium. LACA is an association which services twenty-six school districts, educational service centers, and community schools within the boundaries of Licking, Muskingum, Fairfield, Perry, and Knox counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of LACA consists of the superintendents from all participating school districts. The continued existence of LACA is not dependent on School District's continued participation and no equity interest exists.

The LACA constitution states that any school district withdrawing from the Association prior to dissolution forfeits their claim to the Association's capital assets. The Board exercises total control over the operations of LACA including budgeting, appropriating, contracting, and designating management. The School District's total payments to LACA for fiscal year 2023 were \$396,807. Financial statements for LACA can be obtained from the Licking Area Computer Association, 50 South Quentin Road, Newark, OH 43055.

**META Solutions** - The School District participates in the META Solutions, a jointly governed organization created as a regional council of governments pursuant to Chapter 167 of the Ohio Revised Code. META Solutions operates as, and has all the powers of, a data acquisition site/information technology center pursuant to applicable provisions of the Ohio Revised Code. The organization was formed for the purpose of identifying, developing, and providing to members and non-members innovative educational and technological services and products, as well as expanded opportunities for cooperative purchasing. The

**Lancaster City School District, Ohio**  
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General Assembly of META Solutions consists of one delegate from every member school district. The delegate is the superintendent of the school district or the superintendent's designee. The degree of control exercised by any participating school district is limited to its representation on the General Assembly. The General Assembly exercises total control over the operation of META Solutions including budgeting, appropriating, contracting, and designating management. The School District paid nothing to META Solutions during fiscal year 2023 for services. META Solutions memberships became free effective July 1, 2017. Financial information can be obtained from META Solutions, 2100 Citygate Drive, Columbus, Ohio 43219.

***Coalition of Rural and Appalachian Schools*** - The Coalition of Rural and Appalachian Schools is a jointly governed organization including 136 school districts and other educational institutions in the 29-county region of Ohio designated as Appalachia. The Coalition is operated by a Board which is composed of seventeen members, one elected and one appointed member from each of the seven regions and one appointment from the eighth region into which the 29 Appalachian counties are divided, and two from Ohio University College of Education. The Board exercises total control over the operations of the Coalition including budgeting, appropriating, contracting, and designating management. The Coalition provides various in-service training programs for school district administrative personnel; gathers data regarding the level of education provided to children in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member school districts; and provides staff development programs for school district personnel. The Coalition is not dependent on the continued participation of the School District and the School District does not maintain an equity interest in or financial responsibility for the Coalition.

***Fairfield County Multi-System Youth Committee*** - The Fairfield County Multi-System Youth Committee is a group of agencies that coordinate the provision of services to multi-need youth in the area. Members of the Committee include representatives of the Fairfield County Youth Services, Fairfield County Board of Developmental Disabilities, Fairfield County Alcohol, Drug Addiction, and Mental Health Board, Fairfield County Children Services, Fairfield Department of Health, New Horizons, the local office of Rehabilitation Services Commission, Fairfield County Drug and Alcohol Recovery Services, and the Lancaster City Schools. The Committee received no additional monies from the School District during fiscal year 2023. Operations were paid from the previous existing balance that had accumulated from State and federal grants. No debt is currently outstanding. The Committee is not dependent upon the continued participation of the School District and the School District does not maintain an equity interest in or financial responsibility for the Committee. The Fairfield County Multi-System Youth Committee is located at 831 College Avenue Suite C, Lancaster, Ohio 43130.

**Note 18 - Pools**

***Ohio SchoolComp Workers' Compensation Group Retrospective Rating Program*** - The Ohio SchoolComp Workers' Compensation Group Retrospective Rating Program (Program) is a shared risk pool among school districts in Ohio. Section 4123.29, Ohio Revised Code, permits the establishment of employer group retrospective rating plans for workers' compensation rating purposes. The Program is governed by the Ohio School Board Association (OSBA) Executive Committee that consists of seven members as follows: the president of OSBA, Immediate Past President of OSBA, and five representatives elected from the participating school districts.

The Program, a Bureau of Workers' Compensation certified sponsor, established the program based upon guidelines set forth by the Bureau of Workers' Compensation (BWC). The Program created a group of school districts that will practice effective workplace safety and claims management to achieve lower premiums for workers compensation coverage than they would individually. The participating school districts continue to pay their own premiums and have the opportunity to receive retrospective premium adjustments based upon

**Lancaster City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

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the combined performance of the group. Depending upon that performance, the participating school districts can receive either a premium refund or premium assessment. The Program's third party administrator (TPA), Sedgewick provides administrative, cost control, and actuarial services to the Program. The cost of the TPA will be paid by each school district in proportion to its payroll to the total payroll of the group.

The School District began participating in the program effective January 1, 2011. The School District paid \$20,485 in enrollment fees to the Program as of June 30, 2023, and \$236,079 in workers' compensation premiums.

**Ohio School Plan** - The School District participates in the Ohio School Plan (OSP), and insurance purchasing pool. The OSP is created and organized pursuant to and as authorized by Section 2744.081 of the Ohio Revised Code. The OSP is an unincorporated, non-profit association of its members and an instrumentality for each member for the purpose of enabling members of the Plan to provide for a formalized, joint insurance purchasing program to maintain adequate insurance protection, risk management programs, and other administrative services. The OSP's business and affairs are conducted by a twelve member Board of Directors consisting of school district superintendents and treasurers. Hylant Administrative Services, LLC is the Administrator of the OSP and is responsible for providing underwriting, claims management, risk management, accounting, system support services, sales, and marketing.

**South Central Ohio Insurance Consortium** - The School District is a member of the South Central Ohio Insurance Consortium (SCOIC), an insurance purchasing pool. The SCOIC's primary purpose and objective is establishing and carrying out a cost effective cooperative health program for its member organizations. The governing board consists of the superintendent or other designee appointed by each of the members of the SCOIC. Members include 23 public entities with approximately 4,000 employees covered for medical and prescription benefits with many different plan designs in place, as well as dental, vision, life, and accidental death and dismemberment insurances. The Bloom-Carroll Local School District serves as the fiscal agent for the SCOIC.

SCOIC contracts with the Jefferson Health Plan, a risk sharing, claims servicing, and insurance purchasing pool, for medical, dental, and prescription drug coverage on a self-insured basis and for an internal pool and stop loss insurance. The SCOIC members are considered self-insured and pay a monthly premium to SCOIC that is actuarially calculated based on the participants' actual claims experience which are utilized for the payments of claims within the claims servicing pool up to the self-insurance deductible limit; and for this portion of the plan, all plan participants retain their own risk. An additional fee is paid for participation in the internal pool that is based on the claims of the internal pool in aggregate and is not based on individual claims experience. In the event of a deficiency in the internal pool, participants would be charged a higher rate for participation, and in the event of a surplus, the internal pool paid dividends to the participants. The School District, member of SCOIC, participated in the shared risk pool through SCOIC for individual claims in excess of \$100,000. SCOIC contracts with CareFactor to service claims of SCOIC members. SCOIC members purchase stop loss coverage for individual claims over \$1,500,000. SCOIC members also participate in a Jefferson Health Plan shared risk pool for individual claims from \$500,000 to \$1,500,000. Sun Life provides stop loss coverage for individual claims over \$1,500,000 for members of the Jefferson Health Plan. In the event that the School District would withdraw from SCOIC, the School District would be required to give a 180-day notice prior to the end of their three-year contract, be responsible for all run-out claims and would have no rights to share in any surplus funds of SCOIC. To obtain financial information for the SCOIC, write to the fiscal agent, Bloom-Carroll Local School District, 5240 Plum Road NW, Carroll, Ohio 43112.

**Lancaster City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

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**Note 19 - Contingencies**

***Grants***

The School District received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2023, if applicable, cannot be determined at this time.

***Litigation***

The School District currently is not involved in any material litigation.

***School Foundation***

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. ODE adjustments for fiscal year 2023 were finalized in November 2023.

**Note 20 - Set-Asides**

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by fiscal year end or offset by similarly restricted resources received during the year must be held in cash at fiscal year end and carried forward to be used for the same purposes in future fiscal years.

The following cash basis information describes the change in the fiscal year end set-aside amounts for capital acquisition. Disclosure of this information is required by State statute.

	<u>Capital Improvements</u>
Set-aside Balance as of June 30, 2022	\$0
Current Year Set-aside Requirement	1,315,882
Current Year Offsets	(8,299,913)
Qualifying Disbursements	<u>(2,393,933)</u>
Total	<u><u>(\$9,377,964)</u></u>
Set-aside Balance Carried Forward to Future Fiscal Years	<u><u>\$0</u></u>

The School District had qualifying disbursements and offsets during the fiscal year that reduced the capital improvements set-aside amounts below zero. The excess in the capital maintenance set-aside may not be carried forward to reduce the set-aside requirement in future fiscal years.

**Lancaster City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

**Note 21 - Significant Commitments**

***Encumbrances***

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At fiscal year end, the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

Governmental Funds:	
General	\$1,639,282
School Building Construction	20,778,689
Classroom Facilities	81,556,974
Nonmajor Governmental Funds	1,513,771
Total	\$105,488,716

***Contractual Commitments***

As of June 30, 2023, the School District had contractual purchase commitments for the following projects:

Project	Fund	Original Contract	Paid to Date	Amount Remaining
High School OFCC Building Project	Classroom Facilities and School Building Construction	\$120,931,055	\$23,254,168	\$97,676,887
Tarhe HVAC and Lighting	School Emergency Relief	915,157	727,192	187,965
	Total	\$121,846,212	\$23,981,360	\$97,864,852

**Note 22 - COVID-19**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. Ohio’s state of emergency ended in June 2021, while the national state of emergency ended in April 2023. During fiscal year 2023, the School District received COVID-19 funding. The School District will continue to spend available COVID-19 funding consistent with the applicable program guidelines.

**Note 23 - Ohio Facilities Construction Commission Close-Out**

The School District had an Ohio Facilities Construction Commission (OFCC) project for the construction of two new junior high school buildings. Thomas Ewing was the first junior high school to be completed and was opened to students in January 2020. The second junior high school building, General Sherman Junior High, was open to students on the first day of school in August 2020. These projects were considered finished in fiscal year 2022; however, the School District had to wait on OFCC to officially closeout the projects. OFCC submitted the Certificate of Completion of the Project Agreement form as of June 30, 2023. This form had final market updates, which included adjustments between the school building construction and the classroom facilities major capital projects funds. These adjustments are included as interfund payable/receivable and discussed in Note 16. There were also additional intergovernmental payable/receivable between the School District and OFCC which are included in the financial statements. The School District and OFCC both signed the final form on July 17, 2023. The final adjustments, payments, and receipts were all made in July 2023.

**Lancaster City School District, Ohio**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2023

**Note 24 - Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

Fund Balances	General	School Building Construction	Classroom Facilities	Other Governmental Funds	Total
<b><u>Nonspendable:</u></b>					
Prepays	\$221,654	\$0	\$0	\$180,274	\$401,928
Materials and Supplies Inventory	361,847	0	0	29,624	391,471
<i>Total Nonspendable</i>	<u>583,501</u>	<u>0</u>	<u>0</u>	<u>209,898</u>	<u>793,399</u>
<b><u>Restricted for:</u></b>					
School Building Construction	0	19,117,543	0	0	19,117,543
Classroom Facilities Construction	0	0	53,531,356	0	53,531,356
Classroom Facilities Maintenance	0	0	0	4,219,601	4,219,601
District and Student Managed Activities	0	0	0	429,986	429,986
Scholarships	0	0	0	40,516	40,516
Auxiliary Services	0	0	0	49,829	49,829
Food Service	0	0	0	1,171,594	1,171,594
Federal and State Grants	0	0	0	38,231	38,231
Community Grants and Contributions	0	0	0	19,097	19,097
Bond Retirement	0	0	0	5,586,228	5,586,228
<i>Total Restricted</i>	<u>0</u>	<u>19,117,543</u>	<u>53,531,356</u>	<u>11,555,082</u>	<u>84,203,981</u>
<b><u>Committed to:</u></b>					
Scholarships	0	0	0	34,283	34,283
Preschool	0	0	0	101,274	101,274
Termination Benefits	1,000,204	0	0	0	1,000,204
Capital Improvements	0	0	0	380,880	380,880
<b>Purchases on Order for:</b>					
Professional Services	91,442	0	0	0	91,442
Medical Services	11,270	0	0	0	11,270
Equipment Services	105,562	0	0	0	105,562
Educational Services	77,533	0	0	0	77,533
<i>Total Committed</i>	<u>1,286,011</u>	<u>0</u>	<u>0</u>	<u>516,437</u>	<u>1,802,448</u>
<b><u>Assigned to:</u></b>					
Capital Improvements	0	0	0	1,523,413	1,523,413
Public School Support	125,235	0	0	0	125,235
<b>Assigned to Subsequent Year's</b>					
Appropriations	756,254	0	0	0	756,254
<b>Purchases on Order for:</b>					
Professional Services	426,923	0	0	0	426,923
Employee Services	44,976	0	0	0	44,976
Equipment and Supplies	461,879	0	0	0	461,879
Utilities	36,745	0	0	0	36,745
<i>Total Assigned</i>	<u>1,852,012</u>	<u>0</u>	<u>0</u>	<u>1,523,413</u>	<u>3,375,425</u>
Unassigned (Deficit)	32,945,644	0	0	(173,143)	32,772,501
<i>Total Fund Balances</i>	<u>\$36,667,168</u>	<u>\$19,117,543</u>	<u>\$53,531,356</u>	<u>\$13,631,687</u>	<u>\$122,947,754</u>

**Lancaster City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

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On March 22, 2010, the Board of Education approved a resolution to maintain a cash reserve balance of twelve percent of operating expenses for the purpose of sound fiscal management. This minimum cash balance is required for the first two years of the rolling five year forecast period. If the Treasurer finds that the twelve percent cash reserve is not met within those first two years of the five year forecast, the Treasurer and Superintendent will advise the Board of Education in order to allow the Board of Education to consider steps to be taken to meet the reserve. The minimum cash reserve balance as of June 30, 2023, was \$10,355,020 which was based on actual fiscal year 2023 cash expenditures multiplied by twelve percent. The School District's general fund cash balances were adequate for the minimum cash reserve balance; therefore, no action was needed by the Board of Education for fiscal year 2023. This twelve percent cash reserve balance is reported as unassigned in the general fund.

**Lancaster City School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years \**

	2023	2022	2021	2020
School District's Proportion of the Net Pension Liability	0.3147604%	0.2783436%	0.2818048%	0.2740256%
School District's Proportionate Share of the Net Pension Liability	\$17,024,691	\$10,270,071	\$18,639,164	\$16,395,433
School District's Covered Payroll	\$11,414,714	\$10,067,600	\$9,870,293	\$9,516,541
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	149.15%	102.01%	188.84%	172.28%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.82%	82.86%	68.55%	70.85%

\* Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year-end.

See accompanying notes to required supplementary information



2019	2018	2017	2016	2015	2014
0.2814465%	0.2836311%	0.2703412%	0.2588009%	0.2570550%	0.2570550%
\$16,118,962	\$16,946,332	\$19,786,481	\$14,767,430	\$13,009,408	\$15,286,236
\$9,090,481	\$8,878,121	\$8,439,803	\$8,112,207	\$7,603,214	\$6,771,366
177.32%	190.88%	234.44%	182.04%	171.10%	225.75%
71.36%	69.50%	62.98%	69.16%	71.70%	65.52%

**Lancaster City School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability*  
*School Employees Retirement System of Ohio*  
*Last Seven Fiscal Years (1) \**

	2023	2022	2021	2020
School District's Proportion of the Net OPEB Liability	0.3212101%	0.2883534%	0.2841454%	0.2811495%
School District's Proportionate Share of the Net OPEB Liability	\$4,509,823	\$5,457,324	\$6,175,410	\$7,070,318
School District's Covered Payroll	\$11,414,714	\$10,067,600	\$9,870,293	\$9,516,541
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	39.51%	54.21%	62.57%	74.30%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	30.34%	24.08%	18.17%	15.57%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

\* Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year-end.

See accompanying notes to required supplementary information

2019	2018	2017
0.2848480%	0.2870770%	0.2738443%
\$7,902,453	\$7,704,392	\$7,805,576
\$9,090,481	\$8,878,121	\$8,439,803
86.93%	86.78%	92.49%
13.57%	12.46%	11.49%

**Lancaster City School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio*  
*Last Ten Fiscal Years \**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
School District's Proportion of the Net Pension Liability	0.29133302%	0.28834112%	0.27961307%	0.26727949%
School District's Proportionate Share of the Net Pension Liability	\$64,763,697	\$36,867,004	\$67,656,413	\$59,107,254
School District's Covered Payroll	\$38,583,671	\$35,359,593	\$34,054,071	\$31,806,843
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	167.85%	104.26%	198.67%	185.83%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	78.90%	87.80%	75.50%	77.40%

\* Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year-end.

See accompanying notes to required supplementary information

2019	2018	2017	2016	2015	2014
0.26781203%	0.27260486%	0.25992422%	0.25054074%	0.25484464%	0.25484464%
\$58,885,852	\$64,757,868	\$87,004,471	\$69,242,133	\$61,987,036	\$73,838,552
\$30,599,200	\$29,048,221	\$27,561,343	\$27,141,200	\$26,052,229	\$25,200,900
192.44%	222.93%	315.68%	255.12%	237.93%	293.00%
77.30%	75.30%	66.80%	72.10%	74.70%	69.30%

**Lancaster City School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset)*  
*State Teachers Retirement System of Ohio*  
*Last Seven Fiscal Years \**

	2023	2022	2021	2020
School District's Proportion of the Net OPEB Liability (Asset)	0.29133302%	0.28834112%	0.27961307%	0.26727949%
School District's Proportionate Share of the Net OPEB Liability (Asset)	(\$7,543,582)	(\$6,079,436)	(\$4,914,195)	(\$4,426,789)
School District's Covered Payroll	\$38,583,671	\$35,359,593	\$34,054,071	\$31,806,843
School District's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	-19.55%	-17.19%	-14.43%	-13.92%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)	230.70%	174.70%	182.10%	174.70%

\* Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year-end.

See accompanying notes to required supplementary information

2019	2018	2017
0.26781203%	0.27260486%	0.25992422%
(\$4,303,467)	\$10,636,036	\$13,900,815
\$30,599,200	\$29,048,221	\$27,561,343
-14.06%	36.62%	50.44%
176.00%	47.10%	37.30%

**Lancaster City School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District Contributions*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years*

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$1,652,658	\$1,598,060	\$1,409,464	\$1,381,841
Contributions in Relation to the Contractually Required Contribution	<u>(1,652,658)</u>	<u>(1,598,060)</u>	<u>(1,409,464)</u>	<u>(1,381,841)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$11,804,700	\$11,414,714	\$10,067,600	\$9,870,293
Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net OPEB Liability</b>				
Contractually Required Contribution (2)	\$213,736	\$206,520	\$191,451	\$143,365
Contributions in Relation to the Contractually Required Contribution	<u>(213,736)</u>	<u>(206,520)</u>	<u>(191,451)</u>	<u>(143,365)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>1.81%</u>	<u>1.81%</u>	<u>1.90%</u>	<u>1.45%</u>
Total Contributions as a Percentage of Covered Payroll (2)	<u>15.81%</u>	<u>15.81%</u>	<u>15.90%</u>	<u>15.45%</u>

Notes to the Required Supplementary Information:

(1) The School District's covered payroll is the same for Pension and OPEB

(2) Includes Surcharge

See accompanying notes to required supplementary information



2019	2018	2017	2016	2015	2014
\$1,284,733	\$1,227,215	\$1,242,937	\$1,181,572	\$1,069,189	\$1,053,806
<u>(1,284,733)</u>	<u>(1,227,215)</u>	<u>(1,242,937)</u>	<u>(1,181,572)</u>	<u>(1,069,189)</u>	<u>(1,053,806)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$9,516,541	\$9,090,481	\$8,878,121	\$8,439,803	\$8,112,207	\$7,603,214
<u>13.50%</u>	<u>13.50%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>13.18%</u>	<u>13.86%</u>
\$235,596	\$226,631	\$153,027	\$138,065	\$196,568	\$136,181
<u>(235,596)</u>	<u>(226,631)</u>	<u>(153,027)</u>	<u>(138,065)</u>	<u>(196,568)</u>	<u>(136,181)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>2.48%</u>	<u>2.49%</u>	<u>1.72%</u>	<u>1.64%</u>	<u>2.42%</u>	<u>1.79%</u>
<u>15.98%</u>	<u>15.99%</u>	<u>15.72%</u>	<u>15.64%</u>	<u>15.60%</u>	<u>15.65%</u>

**Lancaster City School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District Contributions*  
*State Teachers Retirement System of Ohio*  
*Last Ten Fiscal Years*

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$5,587,642	\$5,401,714	\$4,950,343	\$4,767,570
Contributions in Relation to the Contractually Required Contribution	<u>(5,587,642)</u>	<u>(5,401,714)</u>	<u>(4,950,343)</u>	<u>(4,767,570)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$39,911,729	\$38,583,671	\$35,359,593	\$34,054,071
Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net OPEB Liability</b>				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
Total Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

Notes to the Required Supplementary Information:

(1) The School District's covered payroll is the same for Pension and OPEB.

See accompanying notes to required supplementary information

<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
\$4,452,958	\$4,283,888	\$4,066,751	\$3,858,588	\$3,799,768	\$3,386,790
<u>(4,452,958)</u>	<u>(4,283,888)</u>	<u>(4,066,751)</u>	<u>(3,858,588)</u>	<u>(3,799,768)</u>	<u>(3,386,790)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$31,806,843	\$30,599,200	\$29,048,221	\$27,561,343	\$27,141,200	\$26,052,229
<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>13.00%</u>
\$0	\$0	\$0	\$0	\$0	\$260,522
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>(260,522)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>1.00%</u>
<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

**Lancaster City School District, Ohio**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2023*

**Net Pension Liability**

**Changes in Assumptions – SERS**

Beginning in fiscal year 2018, on each anniversary of the initial retirement, the allowance of all retirees and survivors may be increased by the annual rate of increase in the CPI-W measured as of the June preceding the beginning of the applicable calendar year. The annual rate of increase shall not be less than 0 percent nor greater than 2.5 percent. The COLA was suspended for 2018-2020. Prior to 2018, an assumption of 3 percent was used.

Amounts reported in 2022 incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in prior years are presented below:

	Fiscal Year 2022	Fiscal Years 2021-2017	Fiscal Year 2016 and Prior
Wage Inflation	2.4 percent	3.00 percent	3.25 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.0 percent net of system expenses	7.50 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation

Beginning in 2022, amounts reported use mortality rates based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members was based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

Amounts report for 2017 through 2021 use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

**Changes in Assumptions - STRS**

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal years 2018-2021 and fiscal year 2017 and prior are presented as follows:

**Lancaster City School District, Ohio**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2023*

	Fiscal Year 2022	Fiscal Years 2021-2018	Fiscal Year 2017 and Prior
Inflation	2.50 percent	2.50 percent	2.75 percent
Projected salary increases	From 2.5 percent to 12.5 percent based on age	12.50 percent at age 20 to 2.50 percent at age 65	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013 or later, 2 percent COLA commences on fifth anniversary of retirement date

Beginning with fiscal year 2022, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees were based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males’ ages are set back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no setback from age 90 and above.

**Changes in Benefit Term – STRS Pension**

For fiscal year 2023, the Board approved a one-time 3 percent COLA effective on the anniversary of a benefit recipient’s retirement date for those eligible during fiscal year 2023 and eliminated the age 60 requirement to receive unreduced retirement that was scheduled to go into effect August 1, 2026.

**Net OPEB Liability**

**Changes in Assumptions – SERS**

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by SERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2021 and prior are presented as follows:

**Lancaster City School District, Ohio**  
*Notes to Required Supplementary Information*  
For the Fiscal Year Ended June 30, 2023

	2022	2021 and Prior
Inflation	2.40 percent	3.00 percent
Future Salary Increases, including inflation		
Wage Increases	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation	7.50 percent net of investment expense, including inflation

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:	
Fiscal year 2023	3.69 percent
Fiscal year 2022	1.92 percent
Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Fiscal year 2023	4.08 percent
Fiscal year 2022	2.27 percent
Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

### Changes in Assumptions – STRS

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB *Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)*, and the long-term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage was decreased. The assumed mortality, disability, retirement, withdrawal, and future healthcare cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

For fiscal year 2022, the discount rate was decreased from 7.45 percent to the long-term expected rate of return of 7.00.

For fiscal year 2023, the projected salary increases were changed from age-based (2.5 percent to 12.50 percent) to service-based (2.5 percent to 8.5 percent.)

**Lancaster City School District, Ohio**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2023*

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**Changes in Benefit Terms – STRS OPEB**

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019, and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020, to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020, from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021, to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For fiscal year 2021, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2021, premium based on June 30, 2020, enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021, from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021, to 2.1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2022, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2022, premium based on June 30, 2021, enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2022, from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2023, healthcare trends were updated to reflect emerging claims and recoveries experience.

**Lancaster City School District, Ohio**

*Combining and Individual Fund Financial Statements and Schedules*



## Lancaster City School District, Ohio

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### *Governmental Fund Types*

#### *General Fund*

The general fund accounts for and reports all financial resources except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose, provided it is expended or transferred according to the general laws of Ohio. The general fund budgetary comparison statement included in the basic financial statements demonstrates compliance at the legal level of control, thus no additional budgetary comparisons are presented.

#### *Special Revenue Funds*

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

#### *Debt Service Fund*

Debt service funds are used to account for and report financial resources that are restricted to expenditure for principal and interest on general obligation debt. For fiscal year 2023, there was only one debt service fund, bond retirement, which is considered a nonmajor fund.

#### *Capital Projects Funds*

Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlay including the acquisition or construction of major capital facilities and other capital assets, other than those financed by proprietary funds or for assets that will be held in trust.

**Lancaster City School District, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Governmental Funds*  
*June 30, 2023*

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$6,488,318	\$4,674,622	\$1,945,626	\$13,108,566
Receivables:				
Property Taxes	471,280	7,946,503	0	8,417,783
Accounts	54,616	0	0	54,616
Intergovernmental	2,690,466	0	312,000	3,002,466
Accrued Interest	2,941	0	0	2,941
Interfund	7,322	0	0	7,322
Prepays	180,274	0	0	180,274
Inventory Held for Resale	30,930	0	0	30,930
Materials and Supplies Inventory	29,624	0	0	29,624
<i>Total Assets</i>	<u>\$9,955,771</u>	<u>\$12,621,125</u>	<u>\$2,257,626</u>	<u>\$24,834,522</u>
<b>Liabilities</b>				
Accounts Payable	\$322,395	\$0	\$0	\$322,395
Contracts Payable	47,864	0	41,333	89,197
Accrued Salaries and Benefits Payable	877,021	0	0	877,021
Intergovernmental Payable	299,801	0	0	299,801
Interfund Payable	1,537,231	0	0	1,537,231
Unearned Revenue	86,575	0	0	86,575
<i>Total Liabilities</i>	<u>3,170,887</u>	<u>0</u>	<u>41,333</u>	<u>3,212,220</u>
<b>Deferred Inflows of Resources</b>				
Property Taxes	388,163	6,613,394	0	7,001,557
Unavailable Revenue	255,555	421,503	312,000	989,058
<i>Total Deferred Inflows of Resources</i>	<u>643,718</u>	<u>7,034,897</u>	<u>312,000</u>	<u>7,990,615</u>
<b>Fund Balances</b>				
Nonspendable	209,898	0	0	209,898
Restricted	5,968,854	5,586,228	0	11,555,082
Committed	135,557	0	380,880	516,437
Assigned	0	0	1,523,413	1,523,413
Unassigned (Deficit)	(173,143)	0	0	(173,143)
<i>Total Fund Balances</i>	<u>6,141,166</u>	<u>5,586,228</u>	<u>1,904,293</u>	<u>13,631,687</u>
<i>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</i>	<u>\$9,955,771</u>	<u>\$12,621,125</u>	<u>\$2,257,626</u>	<u>\$24,834,522</u>

**Lancaster City School District, Ohio**  
*Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balances*  
*Nonmajor Governmental Funds*  
For the Fiscal Year Ended June 30, 2023

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
<b>Revenues</b>				
Property and Other Taxes	\$484,193	\$7,792,200	\$0	\$8,276,393
Intergovernmental	15,616,844	417,343	0	16,034,187
Investment Earnings/Interest	36,512	0	0	36,512
Tuition and Fees	14,922	0	0	14,922
Charges for Services and Sales	520,462	0	0	520,462
Extracurricular Activities	460,013	0	0	460,013
Gifts and Donations	48,061	0	1,695	49,756
Miscellaneous	23,801	0	2,174	25,975
<i>Total Revenues</i>	<u>17,204,808</u>	<u>8,209,543</u>	<u>3,869</u>	<u>25,418,220</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	4,599,326	0	0	4,599,326
Special	3,877,916	0	0	3,877,916
Vocational	106,819	0	0	106,819
Student Intervention Services	109,104	0	0	109,104
Support Services:				
Pupils	1,348,562	0	0	1,348,562
Instructional Staff	623,961	0	0	623,961
Administration	327,217	0	0	327,217
Fiscal	8,805	132,263	0	141,068
Operation and Maintenance of Plant	428,152	0	0	428,152
Pupil Transportation	74,917	0	37,280	112,197
Central	3,710	0	0	3,710
Operation of Non-Instructional Services:				
Food Service Operations	3,478,488	0	0	3,478,488
Other Non-Instructional Services	819,497	0	0	819,497
Extracurricular Activities	317,778	0	185,449	503,227
Capital Outlay	694,694	0	1,183,173	1,877,867
Debt Service:				
Principal Retirement	0	3,815,231	0	3,815,231
Interest	0	4,464,730	0	4,464,730
Capital Appreciation Bond Accretion	0	259,769	0	259,769
<i>Total Expenditures</i>	<u>16,818,946</u>	<u>8,671,993</u>	<u>1,405,902</u>	<u>26,896,841</u>
<i>Excess of Revenues Over (Under)</i>				
<i>Expenditures</i>	<u>385,862</u>	<u>(462,450)</u>	<u>(1,402,033)</u>	<u>(1,478,621)</u>
<b>Other Financing Sources (Use)</b>				
Proceeds from Sale of Capital Assets	1,209	0	78,000	79,209
Transfers In	2,151	1,996,922	526,000	2,525,073
Transfers Out	0	0	(12,833,975)	(12,833,975)
<i>Total Other Financing Sources (Use)</i>	<u>3,360</u>	<u>1,996,922</u>	<u>(12,229,975)</u>	<u>(10,229,693)</u>
<i>Net Change in Fund Balances</i>	389,222	1,534,472	(13,632,008)	(11,708,314)
<i>Fund Balances Beginning of Year</i>	5,751,944	4,051,756	15,536,301	25,340,001
<i>Fund Balances End of Year</i>	<u>\$6,141,166</u>	<u>\$5,586,228</u>	<u>\$1,904,293</u>	<u>\$13,631,687</u>

## Lancaster City School District, Ohio

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### *Nonmajor Special Revenue Funds*

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. Following is a description of the School Districts's nonmajor special revenue funds:

Food Service Fund - To account for and report charges for services, sales, and operating grants restricted to the food service operations of the School District.

Scholarship Memorial Fund - To account for and report monies donated to the School District without conditions or limitations that are committed for student scholarships.

Restricted Scholarship Fund - To account for and report monies donated to the School District with conditions and limitations that are restricted for student scholarships.

Community Grants Fund - To account for and report extracurricular activities and money occasionally received from a private foundation and local businesses to provide restricted funds for the development of teaching staff and student activities. For fiscal year 2023, this fund only received extracurricular activities revenue.

Classroom Facilities Maintenance Fund - To account for proceeds from a half mill levy passed in March 2012 restricted for the maintenance of school buildings.

Student Managed Activity Fund - To account for those restricted student activity programs which have student participation in the activity and have student involvement in the management of the program for which the School District has administrative involvement.

District Managed Student Activity Fund - To account for and report restricted student activity programs which have student participation in the activity but do not have student management of programs.

Auxiliary Services Fund - To account for and report restricted State grant monies that provide services and materials to pupils attending non-public schools within the School District.

Data Communications Fund - To account for and report restricted State grant monies awarded to the School District to provide for data communication.

School Emergency Relief Fund - To account for and report emergency relief grants to the School District for related COVID-19 pandemic expenses. Grant restrictions include, but are not limited to, providing for coordination of preparedness and response efforts, training and professional development of staff, planning and coordination during long-term closure, and purchasing technology for students.

IDEA - B Fund - To account for and report restricted Federal grant monies used to assist in the education of children with disabilities.

Title I Fund - To account for and report restricted Federal grant monies used to assist the School District in providing financial assistance to State and Local educational agencies to meet the special needs of educationally deprived children.

Reducing Class Size Fund - To account for and report restricted Federal grant monies awarded to the School District by the Federal Government for the specific purpose of reducing class size at the primary level.

(Continued)

## Lancaster City School District, Ohio

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### *Nonmajor Special Revenue Funds (Continued)*

Miscellaneous State Grants Fund - To account for miscellaneous State grants which are considered restricted. The current grants were awarded for the purpose of alcohol and drug addiction prevention and school safety training for students, employees, and school resource officers. They were awarded to the School District by the Fairfield County Alcohol, Drug Addiction, and Mental Health Board and by the State of Ohio. These grants were shown separate in fiscal year 2022; however, they were combined in fiscal year 2023 due to their immaterial balances and the School District budgeting for these grants within one fund.

Title I Non-Competitive Fund - To account for and report restricted Federal grant monies used to assist the School District in providing financial assistance to local educational agencies to support evidence-based school improvement strategies that are data driven and aligned with the Ohio Improvement Process and the School District's improvement plan.

Title IV-A Fund - To account for and report restricted Federal grant monies used to assist in student support and academic enrichment and to support safe and healthy students with comprehensive school mental health, drug and violence prevention, training on trauma-informed practices, and health and physical education.

Federal Safety Grant Fund - To account for and report restricted Federal grant monies used to support school safety training for students, employees, and school resource officers.

Vocational Education Fund - To account for and report restricted Federal and State grant funds for the development of vocational education programs.

Preschool Fund - To account for and report committed tuition monies and restricted Federal and State revenues awarded to the School District for the improvement and expansion of services provided for preschool children and handicapped preschool children. This fund includes the preschool tuition, public school preschool, and preschool special education funds for GAAP reporting purposes.

Literacy Grant Fund – To account for and report restricted Federal grant monies used to improve literacy outcomes for children from birth through grade 12 focusing on students living in poverty, students with disabilities, students learning English, and students identified as having a reading disability. This grant was also used to help support literacy efforts in combination with Universal Design for Learning and Positive Behavior Intervention Supports. For fiscal year 2023, there are no balances as of year-end. There is a Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (Budget Basis) with revenues; however, due to reversing journal entries from the prior year, all revenues were removed in fiscal year 2023.

Emergency Connectivity Funding Fund – To account for restricted Federal grant monies used by the School District to provide tools and services needed by the community for remote learning during the COVID-19 emergency period. This fund had no balance sheet as of fiscal year-end.

Public School Support Fund - To account for and report specific local revenue sources (other than taxes) generated by individual school buildings. Expenditures include field trips, assemblies, materials and other items to supplement co-curricular and extracurricular programs. This fund is included with the general fund for GAAP reporting as it does not have a restricted or committed revenue source.

Termination Benefits Fund - To account for and report cash committed for paying termination benefits or for paying salaries when the number of pay periods exceeds the usual and customary for a year. This fund is included with the general fund for GAAP reporting as it does not have a restricted revenue source. This fund was established by fund transfers from the general fund.

**Lancaster City School District, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Special Revenue Funds*  
*June 30, 2023*

	Food Service	Scholarship Memorial	Restricted Scholarship	Community Grants	Classroom Facilities Maintenance	Student Managed Activity	District Managed Student Activity
<b>Assets</b>							
Equity in Pooled Cash and Cash Equivalents	\$1,485,774	\$34,260	\$40,488	\$19,170	\$4,162,918	\$83,610	\$382,948
Receivables:							
Property Taxes	0	0	0	0	471,280	0	0
Accounts	54,316	0	0	0	0	0	300
Intergovernmental	0	0	0	0	0	0	0
Accrued Interest	2,629	61	72	0	0	0	0
Interfund	1,773	0	0	0	0	0	0
Prepays	2,494	0	0	0	27,163	0	0
Inventory Held for Resale	30,930	0	0	0	0	0	0
Materials and Supplies Inventory	29,624	0	0	0	0	0	0
<i>Total Assets</i>	<u>\$1,607,540</u>	<u>\$34,321</u>	<u>\$40,560</u>	<u>\$19,170</u>	<u>\$4,661,361</u>	<u>\$83,610</u>	<u>\$383,248</u>
<b>Liabilities</b>							
Accounts Payable	\$348	\$0	\$0	\$73	\$154	\$0	\$33,358
Contracts Payable	0	0	0	0	0	0	0
Accrued Salaries and Benefits Payable							
Benefits Payable	203,508	0	0	0	0	0	0
Intergovernmental Payable	100,360	0	0	0	0	0	3,514
Interfund Payable	0	0	0	0	0	0	0
Unearned Revenue	43,673	0	0	0	0	0	0
<i>Total Liabilities</i>	<u>347,889</u>	<u>0</u>	<u>0</u>	<u>73</u>	<u>154</u>	<u>0</u>	<u>36,872</u>
<b>Deferred Inflows of Resources</b>							
Property Taxes	0	0	0	0	388,163	0	0
Unavailable Revenue	55,939	38	44	0	26,280	0	0
<i>Total Deferred Inflows of Resources</i>	<u>55,939</u>	<u>38</u>	<u>44</u>	<u>0</u>	<u>414,443</u>	<u>0</u>	<u>0</u>
<b>Fund Balances:</b>							
Nonspendable	32,118	0	0	0	27,163	0	0
Restricted	1,171,594	0	40,516	19,097	4,219,601	83,610	346,376
Committed	0	34,283	0	0	0	0	0
Unassigned (Deficits)	0	0	0	0	0	0	0
<i>Total Fund Balances (Deficits)</i>	<u>1,203,712</u>	<u>34,283</u>	<u>40,516</u>	<u>19,097</u>	<u>4,246,764</u>	<u>83,610</u>	<u>346,376</u>
<i>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</i>	<u>\$1,607,540</u>	<u>\$34,321</u>	<u>\$40,560</u>	<u>\$19,170</u>	<u>\$4,661,361</u>	<u>\$83,610</u>	<u>\$383,248</u>

Auxiliary Services	Data Communications	School Emergency Relief	IDEA - B	Title I	Reducing Class Size	Miscellaneous State Grants	Title I Non-Competitive	Title IV-A	Federal Safety Grant
\$100,458	\$0	\$0	\$0	\$0	\$0	\$37,862	\$0	\$0	\$42,902
0	0	0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0	0	0
0	369	1,962,507	227,406	269,903	51,661	0	73,991	26,838	0
179	0	0	0	0	0	0	0	0	0
0	0	0	5,549	0	0	0	0	0	0
0	0	150,617	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0	0	0
<u>\$100,637</u>	<u>\$369</u>	<u>\$2,113,124</u>	<u>\$232,955</u>	<u>\$269,903</u>	<u>\$51,661</u>	<u>\$37,862</u>	<u>\$73,991</u>	<u>\$26,838</u>	<u>\$42,902</u>
\$50,623	\$0	\$142,078	\$2,963	\$3,036	\$28,329	\$0	\$57,693	\$1,998	\$0
0	0	47,864	0	0	0	0	0	0	0
0	0	400,113	191,833	8,336	15,096	0	10,260	0	0
74	0	128,370	31,834	18,855	5,327	0	2,423	346	0
0	0	1,244,082	6,325	239,676	2,909	0	3,615	24,494	0
0	0	0	0	0	0	0	0	0	42,902
<u>50,697</u>	<u>0</u>	<u>1,962,507</u>	<u>232,955</u>	<u>269,903</u>	<u>51,661</u>	<u>0</u>	<u>73,991</u>	<u>26,838</u>	<u>42,902</u>
0	0	0	0	0	0	0	0	0	0
111	0	41,173	90,739	9,441	5,840	0	0	0	0
111	0	41,173	90,739	9,441	5,840	0	0	0	0
0	0	150,617	0	0	0	0	0	0	0
49,829	369	0	0	0	0	37,862	0	0	0
0	0	0	0	0	0	0	0	0	0
0	0	(41,173)	(90,739)	(9,441)	(5,840)	0	0	0	0
<u>49,829</u>	<u>369</u>	<u>109,444</u>	<u>(90,739)</u>	<u>(9,441)</u>	<u>(5,840)</u>	<u>37,862</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>\$100,637</u>	<u>\$369</u>	<u>\$2,113,124</u>	<u>\$232,955</u>	<u>\$269,903</u>	<u>\$51,661</u>	<u>\$37,862</u>	<u>\$73,991</u>	<u>\$26,838</u>	<u>\$42,902</u>

(Continued)

**Lancaster City School District, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Special Revenue Funds (Continued)*  
*June 30, 2023*

	Vocational Education	Preschool	Total Nonmajor Special Revenue Funds
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$0	\$97,928	\$6,488,318
Receivables:			
Property Taxes	0	0	471,280
Accounts	0	0	54,616
Intergovernmental	8,360	69,431	2,690,466
Accrued Interest	0	0	2,941
Interfund	0	0	7,322
Prepays	0	0	180,274
Inventory Held for Resale	0	0	30,930
Materials and Supplies Inventory	0	0	29,624
<i>Total Assets</i>	<u>\$8,360</u>	<u>\$167,359</u>	<u>\$9,955,771</u>
<b>Liabilities</b>			
Accounts Payable	\$1,742	\$0	\$322,395
Contracts Payable	0	0	47,864
Accrued Salaries and Benefits Payable	0	47,875	877,021
Intergovernmental Payable	0	8,698	299,801
Interfund Payable	6,618	9,512	1,537,231
Unearned Revenue	0	0	86,575
<i>Total Liabilities</i>	<u>8,360</u>	<u>66,085</u>	<u>3,170,887</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes	0	0	388,163
Unavailable Revenue	1,130	24,820	255,555
<i>Total Deferred Inflows of Resources</i>	<u>1,130</u>	<u>24,820</u>	<u>643,718</u>
<b>Fund Balances:</b>			
Nonspendable	0	0	209,898
Restricted	0	0	5,968,854
Committed	0	101,274	135,557
Unassigned (Deficits)	(1,130)	(24,820)	(173,143)
<i>Total Fund Balances (Deficits)</i>	<u>(1,130)</u>	<u>76,454</u>	<u>6,141,166</u>
<i>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</i>	<u>\$8,360</u>	<u>\$167,359</u>	<u>\$9,955,771</u>



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**Lancaster City School District, Ohio**  
*Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balances  
Nonmajor Special Revenue Funds  
For the Fiscal Year Ended June 30, 2023*

	Food Service	Scholarship Memorial	Restricted Scholarship	Community Grants	Classroom Facilities Maintenance	Student Managed Activity
<b>Revenues</b>						
Property and Other Taxes	\$0	\$0	\$0	\$0	\$484,193	\$0
Intergovernmental	2,839,843	0	0	0	82,114	0
Investment Earnings/Interest	29,845	795	948	0	0	0
Tuition and Fees	0	0	0	0	0	0
Charges for Services and Sales	520,462	0	0	0	0	0
Extracurricular Activities	0	0	0	13,119	0	48,939
Gifts and Donations	150	3,660	0	0	0	13,158
Miscellaneous	23,801	0	0	0	0	0
<i>Total Revenues</i>	<u>3,414,101</u>	<u>4,455</u>	<u>948</u>	<u>13,119</u>	<u>566,307</u>	<u>62,097</u>
<b>Expenditures</b>						
Current:						
Instruction:						
Regular	0	0	0	9,403	0	0
Special	0	0	0	3,478	0	0
Vocational	0	0	0	0	0	0
Student Intervention Services	0	0	0	0	0	0
Support Services:						
Pupils	0	0	0	0	0	0
Instructional Staff	0	0	0	0	0	0
Administration	0	0	0	0	0	0
Fiscal	0	0	0	0	8,805	0
Operation and Maintenance of Plant	0	0	0	0	289,872	0
Pupil Transportation	0	0	0	0	0	0
Central	3,710	0	0	0	0	0
Operation of Non-Instructional Services:						
Food Service Operations	3,478,488	0	0	0	0	0
Other Non-Instructional Services	0	2,740	610	0	0	60,831
Extracurricular Activities	0	0	0	0	0	0
Capital Outlay	0	0	0	0	0	0
<i>Total Expenditures</i>	<u>3,482,198</u>	<u>2,740</u>	<u>610</u>	<u>12,881</u>	<u>298,677</u>	<u>60,831</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(68,097)</u>	<u>1,715</u>	<u>338</u>	<u>238</u>	<u>267,630</u>	<u>1,266</u>
<b>Other Financing Sources</b>						
Proceeds from Sale of Capital Assets	1,209	0	0	0	0	0
Transfer In	2,151	0	0	0	0	0
<i>Total Other Financing Sources</i>	<u>3,360</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	<u>(64,737)</u>	<u>1,715</u>	<u>338</u>	<u>238</u>	<u>267,630</u>	<u>1,266</u>
<i>Fund Balances (Deficits)</i>						
<i>Beginning of Year</i>	<u>1,268,449</u>	<u>32,568</u>	<u>40,178</u>	<u>18,859</u>	<u>3,979,134</u>	<u>82,344</u>
<i>Fund Balances (Deficits) End of Year</i>	<u>\$1,203,712</u>	<u>\$34,283</u>	<u>\$40,516</u>	<u>\$19,097</u>	<u>\$4,246,764</u>	<u>\$83,610</u>

District Managed Student Activity	Auxiliary Services	Data Communications	School Emergency Relief	IDEA - B	Title I	Reducing Class Size	Miscellaneous State Grants	Title I Non- Competitive
\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
0	397,563	14,769	7,409,920	1,797,040	1,859,738	181,231	33,719	164,545
0	4,924	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0	0
397,955	0	0	0	0	0	0	0	0
31,093	0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0	0
<u>429,048</u>	<u>402,487</u>	<u>14,769</u>	<u>7,409,920</u>	<u>1,797,040</u>	<u>1,859,738</u>	<u>181,231</u>	<u>33,719</u>	<u>164,545</u>
0	0	0	4,189,106	0	250,511	0	0	116,676
8,488	0	0	994,352	969,659	1,249,928	0	0	0
0	0	0	0	0	0	0	0	0
0	0	0	20,808	88,296	0	0	0	0
0	0	0	969,509	302,204	13,675	0	0	47,869
0	0	14,400	382,447	0	50,581	156,747	0	0
0	0	0	0	324,717	2,500	0	0	0
0	0	0	0	0	0	0	0	0
0	0	0	100,000	0	0	0	14,339	0
0	0	0	73,145	0	0	0	0	0
0	0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0	0
94,970	432,838	0	0	130,426	56,801	25,957	0	0
317,778	0	0	0	0	0	0	0	0
0	0	0	694,694	0	0	0	0	0
<u>421,236</u>	<u>432,838</u>	<u>14,400</u>	<u>7,424,061</u>	<u>1,815,302</u>	<u>1,623,996</u>	<u>182,704</u>	<u>14,339</u>	<u>164,545</u>
<u>7,812</u>	<u>(30,351)</u>	<u>369</u>	<u>(14,141)</u>	<u>(18,262)</u>	<u>235,742</u>	<u>(1,473)</u>	<u>19,380</u>	<u>0</u>
0	0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0	0
7,812	(30,351)	369	(14,141)	(18,262)	235,742	(1,473)	19,380	0
338,564	80,180	0	123,585	(72,477)	(245,183)	(4,367)	18,482	0
<u>\$346,376</u>	<u>\$49,829</u>	<u>\$369</u>	<u>\$109,444</u>	<u>(\$90,739)</u>	<u>(\$9,441)</u>	<u>(\$5,840)</u>	<u>\$37,862</u>	<u>\$0</u>

(Continued)

**Lancaster City School District, Ohio**  
*Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balances*  
*Nonmajor Special Revenue Funds (Continued)*  
*For the Fiscal Year Ended June 30, 2023*

	Title IV-A	Federal Safety Grant	Vocational Education	Preschool	Emergency Connectivity Funding	Total Nonmajor Special Revenue Funds
<b>Revenues</b>						
Property and Other Taxes	\$0	\$0	\$0	\$0	\$0	\$484,193
Intergovernmental	73,140	20,192	106,544	636,486	0	15,616,844
Investment Earnings/Interest	0	0	0	0	0	36,512
Tuition and Fees	0	0	0	14,922	0	14,922
Charges for Services and Sales	0	0	0	0	0	520,462
Extracurricular Activities	0	0	0	0	0	460,013
Gifts and Donations	0	0	0	0	0	48,061
Miscellaneous	0	0	0	0	0	23,801
<i>Total Revenues</i>	<u>73,140</u>	<u>20,192</u>	<u>106,544</u>	<u>651,408</u>	<u>0</u>	<u>17,204,808</u>
<b>Expenditures</b>						
Current:						
Instruction:						
Regular	33,630	0	0	0	0	4,599,326
Special	0	0	0	652,011	0	3,877,916
Vocational	0	0	106,819	0	0	106,819
Student Intervention Services	0	0	0	0	0	109,104
Support Services:						
Pupils	10,000	0	0	5,305	0	1,348,562
Instructional Staff	9,999	0	855	0	8,932	623,961
Administration	0	0	0	0	0	327,217
Fiscal	0	0	0	0	0	8,805
Operation and Maintenance of Plant	3,258	20,192	0	491	0	428,152
Pupil Transportation	0	0	0	1,772	0	74,917
Central	0	0	0	0	0	3,710
Operation of Non-Instructional Services:						
Food Service Operations	0	0	0	0	0	3,478,488
Other Non-Instructional Services	14,324	0	0	0	0	819,497
Extracurricular Activities	0	0	0	0	0	317,778
Capital Outlay	0	0	0	0	0	694,694
<i>Total Expenditures</i>	<u>71,211</u>	<u>20,192</u>	<u>107,674</u>	<u>659,579</u>	<u>8,932</u>	<u>16,818,946</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>1,929</u>	<u>0</u>	<u>(1,130)</u>	<u>(8,171)</u>	<u>(8,932)</u>	<u>385,862</u>
<b>Other Financing Sources</b>						
Proceeds from Sale of Capital Assets	0	0	0	0	0	1,209
Transfer In	0	0	0	0	0	2,151
<i>Total Other Financing Sources</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>3,360</u>
<i>Net Change in Fund Balance</i>	<u>1,929</u>	<u>0</u>	<u>(1,130)</u>	<u>(8,171)</u>	<u>(8,932)</u>	<u>389,222</u>
<i>Fund Balances (Deficits)</i>						
<i>Beginning of Year</i>	<u>(1,929)</u>	<u>0</u>	<u>0</u>	<u>84,625</u>	<u>8,932</u>	<u>5,751,944</u>
<i>Fund Balances (Deficits) End of Year</i>	<u>\$0</u>	<u>\$0</u>	<u>(\$1,130)</u>	<u>\$76,454</u>	<u>\$0</u>	<u>\$6,141,166</u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
**Food Service Fund**  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$2,679,503	\$2,629,025	(\$50,478)
Interest	25,000	29,137	4,137
Charges for Services and Sales	520,500	520,616	116
Gifts and Donations	0	150	150
Miscellaneous	20,000	23,750	3,750
<i>Total Revenues</i>	<u>3,245,003</u>	<u>3,202,678</u>	<u>(42,325)</u>
<b>Expenditures</b>			
Current:			
Support Services:			
Central	3,710	3,710	0
Operation of Non-Instructional Services:			
Food Service Operations	3,315,514	3,307,414	8,100
<i>Total Expenditures</i>	<u>3,319,224</u>	<u>3,311,124</u>	<u>8,100</u>
<i>Excess of Revenues Under Expenditures</i>	<u>(74,221)</u>	<u>(108,446)</u>	<u>(34,225)</u>
<b>Other Financing Sources</b>			
Proceeds from Sale of Capital Assets	1,000	1,209	209
Operating Transfers In	2,000	2,151	151
<i>Total Other Financing Sources</i>	<u>3,000</u>	<u>3,360</u>	<u>360</u>
<i>Net Change in Fund Balance</i>	(71,221)	(105,086)	(33,865)
<i>Fund Balance Beginning of Year</i>	1,463,536	1,463,536	0
<i>Prior Year Encumbrances Appropriated</i>	99,149	99,149	0
<i>Fund Balance End of Year</i>	<u>\$1,491,464</u>	<u>\$1,457,599</u>	<u>(\$33,865)</u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Scholarship Memorial Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Interest	\$700	\$780	\$80
Gifts and Donations	3,690	3,660	(30)
<i>Total Revenues</i>	4,390	4,440	50
<b>Expenditures</b>			
Current:			
Operation of Non-Instructional Services:			
Other Non-Instructional Services	6,481	3,246	3,235
<i>Net Change in Fund Balance</i>	(2,091)	1,194	3,285
<i>Fund Balance Beginning of Year</i>	31,835	31,835	0
<i>Prior Year Encumbrances Appropriated</i>	881	881	0
<i>Fund Balance End of Year</i>	<u>\$30,625</u>	<u>\$33,910</u>	<u>\$3,285</u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Restricted Scholarship Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Interest	\$400	\$930	\$530
<b>Expenses</b>			
Current:			
Operation of Non-Instructional Services:			
Other Non-Instructional Services	4,025	2,110	1,915
<i>Net Change in Fund Balance</i>	(3,625)	(1,180)	2,445
<i>Fund Balance Beginning of Year</i>	38,643	38,643	0
<i>Prior Year Encumbrances Appropriated</i>	1,525	1,525	0
<i>Fund Balance End of Year</i>	<u>\$36,543</u>	<u>\$38,988</u>	<u>\$2,445</u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Community Grants Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Extracurricular Activities	\$12,500	\$13,119	\$619
<b>Expenditures</b>			
Current:			
Instruction:			
Regular	16,114	9,400	6,714
Special	3,554	3,478	76
<i>Total Expenditures</i>	19,668	12,878	6,790
<i>Net Change in Fund Balance</i>	(7,168)	241	7,409
<i>Fund Balance Beginning of Year</i>	18,859	18,859	0
<i>Fund Balance End of Year</i>	\$11,691	\$19,100	\$7,409



**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)  
Classroom Facilities Maintenance Fund  
For the Fiscal Year Ended June 30, 2023*

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Property and Other Taxes	\$544,780	\$456,241	(\$88,539)
Intergovernmental	98,750	82,114	(16,636)
<i>Total Revenues</i>	<u>643,530</u>	<u>538,355</u>	<u>(105,175)</u>
<b>Expenditures</b>			
Current:			
Support Services:			
Fiscal	10,000	8,805	1,195
Operation and Maintenance of Plant	1,072,210	408,443	663,767
<i>Total Expenditures</i>	<u>1,082,210</u>	<u>417,248</u>	<u>664,962</u>
<i>Net Change in Fund Balance</i>	(438,680)	121,107	559,787
<i>Fund Balance Beginning of Year</i>	3,844,307	3,844,307	0
<i>Prior Year Encumbrances Appropriated</i>	82,210	82,210	0
<i>Fund Balance End of Year</i>	<u>\$3,487,837</u>	<u>\$4,047,624</u>	<u>\$559,787</u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Student Managed Activity Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Extracurricular Activities	\$65,282	\$49,424	(\$15,858)
Gifts and Donations	6,809	13,158	6,349
<i>Total Revenues</i>	<u>72,091</u>	<u>62,582</u>	<u>(9,509)</u>
<b>Expenditures</b>			
Current:			
Instruction:			
Regular	1,000	0	1,000
Operation of Non-Instructional Services:			
Other Non-Instructional Services	88,327	62,955	25,372
<i>Total Expenditures</i>	<u>89,327</u>	<u>62,955</u>	<u>26,372</u>
<i>Net Change in Fund Balance</i>	(17,236)	(373)	16,863
<i>Fund Balance Beginning of Year</i>	81,047	81,047	0
<i>Prior Year Encumbrances Appropriated</i>	852	852	0
<i>Fund Balance End of Year</i>	<u>\$64,663</u>	<u>\$81,526</u>	<u>\$16,863</u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*District Managed Student Activity Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Extracurricular Activities	\$411,990	\$397,955	(\$14,035)
Gifts and Donations	10,150	31,093	20,943
<i>Total Revenues</i>	<u>422,140</u>	<u>429,048</u>	<u>6,908</u>
<b>Expenditures</b>			
Current:			
Instruction:			
Special	10,500	8,488	2,012
Operation of Non-Instructional Services:			
Other Non-Instructional Services	145,091	102,313	42,778
Extracurricular Activities	398,050	350,211	47,839
<i>Total Expenditures</i>	<u>553,641</u>	<u>461,012</u>	<u>92,629</u>
<i>Net Change in Fund Balance</i>	(131,501)	(31,964)	99,537
<i>Fund Balance Beginning of Year</i>	316,942	316,942	0
<i>Prior Year Encumbrances Appropriated</i>	<u>22,989</u>	<u>22,989</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$208,430</u>	<u>\$307,967</u>	<u>\$99,537</u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Auxiliary Services Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$508,400	\$397,563	(\$110,837)
Interest	4,000	4,886	886
<i>Total Revenues</i>	512,400	402,449	(109,951)
<b>Expenditures</b>			
Current:			
Operation of Non-Instructional Services:			
Other Non-Instructional Services	561,871	477,182	84,689
<i>Net Change in Fund Balance</i>	(49,471)	(74,733)	(25,262)
<i>Fund Balance Beginning of Year</i>	50,429	50,429	0
<i>Prior Year Encumbrances Appropriated</i>	36,286	36,286	0
<i>Fund Balance End of Year</i>	<u>\$37,244</u>	<u>\$11,982</u>	<u>(\$25,262)</u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Data Communications Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$14,400	\$14,400	\$0
<b>Expenditures</b>			
Current:			
Support Services:			
Instructional Staff	14,400	14,400	0
<i>Net Change in Fund Balance</i>	0	0	0
<i>Fund Balance Beginning of Year</i>	0	0	0
<i>Fund Balance End of Year</i>	\$0	\$0	\$0

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*School Emergency Relief Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$12,543,290	\$6,536,122	(\$6,007,168)
<b>Expenditures</b>			
Current:			
Instruction:			
Regular	6,843,056	4,736,101	2,106,955
Special	1,064,131	902,834	161,297
Student Intervention Services	46,419	43,919	2,500
Support Services:			
Pupils	2,134,521	1,298,665	835,856
Instructional Staff	661,020	339,121	321,899
Operation and Maintenance of Plant	676,300	100,000	576,300
Pupil Transportation	160,000	69,968	90,032
Capital Outlay	904,892	815,438	89,454
<i>Total Expenditures</i>	<u>12,490,339</u>	<u>8,306,046</u>	<u>4,184,293</u>
<i>Net Change in Fund Balance</i>	52,951	(1,769,924)	(1,822,875)
<i>Fund Balance (Deficit) Beginning of Year</i>	(1,870,145)	(1,870,145)	0
<i>Prior Year Encumbrances Appropriated</i>	<u>1,834,734</u>	<u>1,834,734</u>	<u>0</u>
<i>Fund Balance (Deficit) End of Year</i>	<u>\$17,540</u>	<u>(\$1,805,335)</u>	<u>(\$1,822,875)</u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
**IDEA - B Fund**  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$2,067,231	\$1,839,824	(\$227,407)
<b>Expenditures</b>			
Current:			
Instruction:			
Special	1,045,360	988,815	56,545
Student Intervention Services	90,079	87,386	2,693
Support Services:			
Pupils	333,126	310,968	22,158
Administration	358,472	323,646	34,826
Pupil Transportation	82,556	80,556	2,000
Operation of Non-Instructional Services:			
Other Non-Instructional Services	150,874	128,494	22,380
<i>Total Expenditures</i>	<u>2,060,467</u>	<u>1,919,865</u>	<u>140,602</u>
<i>Net Change in Fund Balance</i>	6,764	(80,041)	(86,805)
<i>Fund Balance (Deficit) Beginning of Year</i>	(12,534)	(12,534)	0
<i>Prior Year Encumbrances Appropriated</i>	<u>5,770</u>	<u>5,770</u>	<u>0</u>
<i>Fund Balance (Deficit) End of Year</i>	<u><u>\$0</u></u>	<u><u>(\$86,805)</u></u>	<u><u>(\$86,805)</u></u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Title I Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$1,992,856	\$1,674,316	(\$318,540)
<b>Expenditures</b>			
Current:			
Instruction:			
Regular	355,904	293,174	62,730
Special	1,446,668	1,455,963	(9,295)
Support Services:			
Pupils	18,471	15,164	3,307
Instructional Staff	85,807	85,807	0
Administration	2,500	2,500	0
Operation of Non-Instructional Services:			
Other Non-Instructional Services	67,897	66,270	1,627
<i>Total Expenditures</i>	<u>1,977,247</u>	<u>1,918,878</u>	<u>58,369</u>
<i>Net Change in Fund Balance</i>	15,609	(244,562)	(260,171)
<i>Fund Balance (Deficit) Beginning of Year</i>	(114,686)	(114,686)	0
<i>Prior Year Encumbrances Appropriated</i>	99,077	99,077	0
<i>Fund Balance (Deficit) End of Year</i>	<u>\$0</u>	<u>(\$260,171)</u>	<u>(\$260,171)</u>



**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)  
Reducing Class Size Fund  
For the Fiscal Year Ended June 30, 2023*

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$291,447	\$151,077	(\$140,370)
<b>Expenditures</b>			
Current:			
Support Services:			
Instructional Staff	258,701	172,175	86,526
Operation of Non-Instructional Services:			
Other Non-Instructional Services	32,745	26,843	5,902
<i>Total Expenditures</i>	<u>291,446</u>	<u>199,018</u>	<u>92,428</u>
<i>Net Change in Fund Balance</i>	1	(47,941)	(47,942)
<i>Fund Balance (Deficit) Beginning of Year</i>	(2,290)	(2,290)	0
<i>Prior Year Encumbrances Appropriated</i>	<u>2,289</u>	<u>2,289</u>	<u>0</u>
<i>Fund Balance (Deficit) End of Year</i>	<u><u>\$0</u></u>	<u><u>(\$47,942)</u></u>	<u><u>(\$47,942)</u></u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)  
Miscellaneous State Grants Fund  
For the Fiscal Year Ended June 30, 2023*

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$34,320	\$33,719	(\$601)
<b>Expenditures</b>			
Current:			
Support Services:			
Operation and Maintenance of Plant	37,858	33,718	4,140
<i>Net Change in Fund Balance</i>	(3,538)	1	3,539
<i>Fund Balance Beginning of Year</i>	4,140	4,140	0
<i>Prior Year Encumbrances Appropriated</i>	2	2	0
<i>Fund Balance End of Year</i>	<u>\$604</u>	<u>\$4,143</u>	<u>\$3,539</u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Title I Non-Competitive Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$186,882	\$90,554	(\$96,328)
<b>Expenditures</b>			
Current:			
Instruction:			
Regular	90,162	89,356	806
Other	51,833	38,457	13,376
Support Services:			
Pupils	44,887	37,250	7,637
<i>Total Expenditures</i>	186,882	165,063	21,819
<i>Net Change in Fund Balance</i>	0	(74,509)	(74,509)
<i>Fund Balance Beginning of Year</i>	0	0	0
<i>Fund Balance (Deficit) End of Year</i>	\$0	(\$74,509)	(\$74,509)

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Title IV-A Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$193,904	\$62,532	(\$131,372)
<b>Expenditures</b>			
Current:			
Instruction:			
Regular	88,750	88,750	0
Other	35,154	12,667	22,487
Support Services:			
Pupils	10,000	10,000	0
Instructional Staff	25,249	9,999	15,250
Operation and Maintenance of Plant	8,417	8,471	(54)
Operation of Non-Instructional Services:			
Other Non-Instructional Services	16,521	16,288	233
<i>Total Expenditures</i>	<u>184,091</u>	<u>146,175</u>	<u>37,916</u>
<i>Net Change in Fund Balance</i>	9,813	(83,643)	(93,456)
<i>Fund Balance (Deficit) Beginning of Year</i>	(19,921)	(19,921)	0
<i>Prior Year Encumbrances Appropriated</i>	10,108	10,108	0
<i>Fund Balance (Deficit) End of Year</i>	<u>\$0</u>	<u>(\$93,456)</u>	<u>(\$93,456)</u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Federal Safety Grant Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$63,094	\$63,094	\$0
<b>Expenditures</b>			
Current:			
Support Services:			
Operation and Maintenance of Plant	63,094	53,721	9,373
<i>Net Change in Fund Balance</i>	0	9,373	9,373
<i>Fund Balance Beginning of Year</i>	0	0	0
<i>Fund Balance End of Year</i>	\$0	\$9,373	\$9,373

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)  
Vocational Education Fund  
For the Fiscal Year Ended June 30, 2023*

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$160,948	\$139,305	(\$21,643)
<b>Expenditures</b>			
Current:			
Instruction:			
Vocational	146,175	141,342	4,833
Support Services:			
Instructional Staff	2,000	2,000	0
<i>Total Expenditures</i>	<u>148,175</u>	<u>143,342</u>	<u>4,833</u>
<i>Net Change in Fund Balance</i>	12,773	(4,037)	(16,810)
<i>Fund Balance (Deficit) Beginning of Year</i>	(50,593)	(50,593)	0
<i>Prior Year Encumbrances Appropriated</i>	<u>41,587</u>	<u>41,587</u>	<u>0</u>
<i>Fund Balance (Deficit) End of Year</i>	<u><u>\$3,767</u></u>	<u><u>(\$13,043)</u></u>	<u><u>(\$16,810)</u></u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Preschool Tuition Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Tuition and Fees	\$25,000	\$14,922	(\$10,078)
<b>Expenditures</b>			
Current:			
Instruction:			
Special	78,993	32,580	46,413
Support Services:			
Pupils	250	250	0
Operation and Maintenance of Plant	25,712	491	25,221
<i>Total Expenditures</i>	104,955	33,321	71,634
<i>Net Change in Fund Balance</i>	(79,955)	(18,399)	61,556
<i>Fund Balance Beginning of Year</i>	91,203	91,203	0
<i>Prior Year Encumbrances Appropriated</i>	4,955	4,955	0
<i>Fund Balance End of Year</i>	\$16,203	\$77,759	\$61,556

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Public School Preschool Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$695,446	\$612,985	(\$82,461)
<b>Expenditures</b>			
Current:			
Instruction:			
Special	683,689	619,854	63,835
Support Services:			
Pupils	5,523	5,523	0
Administration	1,528	1,528	0
Pupil Transportation	5,214	2,000	3,214
<i>Total Expenditures</i>	<u>695,954</u>	<u>628,905</u>	<u>67,049</u>
<i>Net Change in Fund Balance</i>	(508)	(15,920)	(15,412)
<i>Fund Balance (Deficit) Beginning of Year</i>	(18,940)	(18,940)	0
<i>Prior Year Encumbrances Appropriated</i>	19,448	19,448	0
<i>Fund Balance (Deficit) End of Year</i>	<u>\$0</u>	<u>(\$15,412)</u>	<u>(\$15,412)</u>



**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)  
Preschool Special Education Fund  
For the Fiscal Year Ended June 30, 2023*

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$87,584	\$59,475	(\$28,109)
<b>Expenditures</b>			
Current:			
Instruction:			
Special	87,575	58,727	28,848
<i>Net Change in Fund Balance</i>	9	748	739
<i>Fund Balance (Deficit) Beginning of Year</i>	(9)	(9)	0
<i>Fund Balance End of Year</i>	\$0	\$739	\$739

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Literacy Grant Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$2,472	\$2,472	\$0
<b>Expenditures</b>			
<i>Total Expenditures</i>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	2,472	2,472	0
<i>Fund Balance (Deficit) Beginning of Year</i>	(2,972)	(2,972)	0
<i>Prior Year Encumbrances Appropriated</i>	<u>500</u>	<u>500</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)  
Emergency Connectivity Funding Fund  
For the Fiscal Year Ended June 30, 2023*

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$8,932	\$8,932	\$0
<b>Expenditures</b>			
Current:			
Support Services:			
Instructional Staff	8,932	8,932	0
<i>Net Change in Fund Balance</i>	0	0	0
<i>Fund Balance Beginning of Year</i>	0	0	0
<i>Fund Balance End of Year</i>	\$0	\$0	\$0

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Public School Support Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Extracurricular Activities	\$43,707	\$76,061	\$32,354
Gifts and Donations	6,998	13,032	6,034
<i>Total Revenues</i>	<u>50,705</u>	<u>89,093</u>	<u>38,388</u>
<b>Expenditures</b>			
Current:			
Instruction:			
Regular	5,175	350	4,825
Operation of Non-Instructional Services:			
Other Non-Instructional Services	113,909	75,203	38,706
<i>Total Expenditures</i>	<u>119,084</u>	<u>75,553</u>	<u>43,531</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(68,379)	13,540	81,919
<b>Other Financing Source</b>			
Proceeds from Sale of Capital Assets	4,000	4,950	950
<i>Net Change in Fund Balance</i>	(64,379)	18,490	82,869
<i>Fund Balance Beginning of Year</i>	91,886	91,886	0
<i>Prior Year Encumbrances Appropriated</i>	8,947	8,947	0
<i>Fund Balance End of Year</i>	<u><u>\$36,454</u></u>	<u><u>\$119,323</u></u>	<u><u>\$82,869</u></u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)  
Termination Benefits Fund  
For the Fiscal Year Ended June 30, 2023*

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
<i>Total Revenues</i>	\$0	\$0	\$0
<b>Expenditures</b>			
Current:			
Instruction:			
Regular	209,700	207,004	2,696
Special	41,940	34,023	7,917
Vocational	43,000	31,765	11,235
Support Services:			
Administration	100,200	69,332	30,868
Operation and Maintenance of Plant	1,100	553	547
Pupil Transportation	4,060	3,935	125
<i>Total Expenditures</i>	400,000	346,612	53,388
<i>Excess of Revenues Under Expenditures</i>	(400,000)	(346,612)	53,388
<b>Other Financing Source</b>			
Transfers In	350,000	346,000	(4,000)
<i>Net Change in Fund Balance</i>	(50,000)	(612)	49,388
<i>Fund Balance Beginning of Year</i>	1,000,816	1,000,816	0
<i>Fund Balance End of Year</i>	\$950,816	\$1,000,204	\$49,388

## Lancaster City School District, Ohio

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### *Nonmajor Debt Service Fund*

The debt service fund is used to account for and report financial resources that are restricted to expenditure for principal and interest on general obligation debt. Following is a description of the nonmajor debt service fund:

Bond Retirement Fund – This fund accounts for restricted levy proceeds to pay for general obligation bonded debt.

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
**Bond Retirement Fund**  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Property and Other Taxes	\$7,292,630	\$7,317,672	\$25,042
Intergovernmental	808,634	417,343	(391,291)
<i>Total Revenues</i>	<u>8,101,264</u>	<u>7,735,015</u>	<u>(366,249)</u>
<b>Expenditures</b>			
Current:			
Support Services:			
Fiscal	135,000	132,263	2,737
Debt Service:			
Principal Retirement	3,830,211	3,815,231	14,980
Interest	4,464,745	4,464,730	15
Capital Appreciation Bond Accretion	259,769	259,769	0
<i>Total Expenditures</i>	<u>8,689,725</u>	<u>8,671,993</u>	<u>17,732</u>
<i>Excess of Revenues Under Expenditures</i>	(588,461)	(936,978)	(348,517)
<b>Other Financing Source</b>			
Transfer In	1,996,922	1,996,922	0
<i>Net Change in Fund Balance</i>	1,408,461	1,059,944	(348,517)
<i>Fund Balance Beginning of Year</i>	<u>3,614,678</u>	<u>3,614,678</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$5,023,139</u>	<u>\$4,674,622</u>	<u>(\$348,517)</u>

## Lancaster City School District, Ohio

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### *Capital Projects Funds*

Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlay including the acquisition or construction of major capital facilities and other capital assets, other than those financed by proprietary funds or for assets that will be held in trust. Following is a description of the major capital projects funds:

### *Major Capital Projects Funds*

School Building Construction Fund - To account for the restricted bond proceeds and local share portions used for the upgrades in construction of the two new junior high school buildings and the new high school building which are all being built through the Ohio Facilities Construction Commission project.

Classroom Facilities Fund - To account for the restricted receipts and expenditures from the Ohio Facilities Construction Commission and the School District's local share for the construction of school buildings.

### *Nonmajor Capital Projects Funds*

Permanent Improvement Fund - To account for and report the funds assigned for acquisition, construction, or improvement of capital facilities other than those financed by proprietary and trust funds. Some monies have been committed for the purpose of roof maintenance, a new football field press box, and new junior high baseball and softball fields. This fund receives minor donations and occasionally extracurricular revenues used for capital related purposes but the majority of the fund balance is from transfers from the general fund.

Building and Improvement Fund - To account for and report the funds committed for repairs and improvements to the high school building and other non-Ohio Facilities Construction Commission School District buildings. The fund was created under Ohio Revised Code 5705.13. To date, this fund consists of money transferred from the general fund which is allowed by Ohio Revised Code 5705.14 (e). In fiscal year 2023, the Board of Education transferred money to the school building construction fund for the purpose of constructing the new high school.



**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*School Building Construction Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Interest	\$100,576	\$244,348	\$143,772
<b>Expenditures</b>			
Capital Outlay	26,561,693	26,031,223	530,470
<i>Excess of Revenues Under Expenditures</i>	<u>(26,461,117)</u>	<u>(25,786,875)</u>	<u>674,242</u>
<b>Other Financing Sources</b>			
Advances In	0	2,900,909	2,900,909
Transfers In	19,734,884	16,833,975	(2,900,909)
<i>Total Other Financing Sources</i>	<u>19,734,884</u>	<u>19,734,884</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	(6,726,233)	(6,051,991)	674,242
<i>Fund Balance Beginning of Year</i>	3,901,925	3,901,925	0
<i>Prior Year Encumbrances Appropriated</i>	<u>2,854,385</u>	<u>2,854,385</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$30,077</u></u>	<u><u>\$704,319</u></u>	<u><u>\$674,242</u></u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Classroom Facilities Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$44,347,613	\$6,482,908	(\$37,864,705)
Interest	1,000,000	1,086,505	86,505
<i>Total Revenues</i>	45,347,613	7,569,413	(37,778,200)
<b>Expenditures</b>			
Capital Outlay	98,176,017	93,628,500	4,547,517
<i>Net Change in Fund Balance</i>	(52,828,404)	(86,059,087)	(33,230,683)
<i>Fund Balance Beginning of Year</i>	54,798,305	54,798,305	0
<i>Prior Year Encumbrances Appropriated</i>	4,176,017	4,176,017	0
<i>Fund Balance (Deficit) End of Year</i>	\$6,145,918	(\$27,084,765)	(\$33,230,683)

**Lancaster City School District, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Capital Projects Funds*  
*June 30, 2023*

	Permanent Improvement	Building and Improvement	Total Nonmajor Capital Projects Funds
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$1,669,626	\$276,000	\$1,945,626
Intergovernmental Receivables	312,000	0	312,000
<i>Total Assets</i>	<u>\$1,981,626</u>	<u>\$276,000</u>	<u>\$2,257,626</u>
<b>Liabilities</b>			
Contracts Payable	\$41,333	\$0	\$41,333
<b>Deferred Inflows of Resources</b>			
Unavailable Revenue	312,000	0	312,000
<b>Fund Balances</b>			
Committed	104,880	276,000	380,880
Assigned	1,523,413	0	1,523,413
<i>Total Fund Balances</i>	<u>1,628,293</u>	<u>276,000</u>	<u>1,904,293</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$1,981,626</u>	<u>\$276,000</u>	<u>\$2,257,626</u>

**Lancaster City School District, Ohio**  
*Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balances  
Nonmajor Capital Projects Funds  
For the Fiscal Year Ended June 30, 2023*

	Permanent Improvement	Building and Improvement	Total Nonmajor Capital Projects Funds
<b>Revenues</b>			
Gifts and Donations	\$1,695	\$0	\$1,695
Miscellaneous	2,174	0	2,174
<i>Total Revenues</i>	<u>3,869</u>	<u>0</u>	<u>3,869</u>
<b>Expenditures</b>			
Current:			
Support Services:			
Pupil Transportation	37,280	0	37,280
Extracurricular Activities	185,449	0	185,449
Capital Outlay	1,183,173	0	1,183,173
<i>Total Expenditures</i>	<u>1,405,902</u>	<u>0</u>	<u>1,405,902</u>
<i>Excess of Revenues Under Expenditures</i>	<u>(1,402,033)</u>	<u>0</u>	<u>(1,402,033)</u>
<b>Other Financing Sources (Use)</b>			
Proceeds from Sale of Capital Assets	78,000	0	78,000
Transfers In	250,000	276,000	526,000
Transfers Out	(2,162,398)	(10,671,577)	(12,833,975)
<i>Total Other Financing Sources (Use)</i>	<u>(1,834,398)</u>	<u>(10,395,577)</u>	<u>(12,229,975)</u>
<i>Net Change in Fund Balances</i>	<u>(3,236,431)</u>	<u>(10,395,577)</u>	<u>(13,632,008)</u>
<i>Fund Balances Beginning of Year</i>	<u>4,864,724</u>	<u>10,671,577</u>	<u>15,536,301</u>
<i>Fund Balances End of Year</i>	<u>\$1,628,293</u>	<u>\$276,000</u>	<u>\$1,904,293</u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)  
Permanent Improvement Fund  
For the Fiscal Year Ended June 30, 2023*

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Gifts and Donations	\$52,500	\$1,695	(\$50,805)
Miscellaneous	500	2,174	1,674
<i>Total Revenues</i>	<u>53,000</u>	<u>3,869</u>	<u>(49,131)</u>
<b>Expenditures</b>			
Current:			
Support Services:			
Pupil Transportation	38,500	37,280	1,220
Extracurricular Activities	190,452	185,449	5,003
Capital Outlay	2,701,809	1,480,413	1,221,396
<i>Total Expenditures</i>	<u>2,930,761</u>	<u>1,703,142</u>	<u>1,227,619</u>
<i>Excess of Revenues Under Expenditures</i>	<u>(2,877,761)</u>	<u>(1,699,273)</u>	<u>1,178,488</u>
<b>Other Financing Sources (Use)</b>			
Proceeds from Sale of Capital Assets	0	78,000	78,000
Transfers In	250,000	250,000	0
Transfers Out	(2,162,398)	(2,162,398)	0
<i>Total Other Financing Sources (Use)</i>	<u>(1,912,398)</u>	<u>(1,834,398)</u>	<u>78,000</u>
<i>Net Change in Fund Balance</i>	<u>(4,790,159)</u>	<u>(3,533,671)</u>	<u>1,256,488</u>
<i>Fund Balance Beginning of Year</i>	4,036,807	4,036,807	0
<i>Prior Year Encumbrances Appropriated</i>	930,760	930,760	0
<i>Fund Balance End of Year</i>	<u>\$177,408</u>	<u>\$1,433,896</u>	<u>\$1,256,488</u>

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Building and Improvement Fund*  
For the Fiscal Year Ended June 30, 2023

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
<i>Total Revenues</i>	\$0	\$0	\$0
<b>Expenditures</b>			
Capital Outlay	33,577	0	33,577
<i>Excess of Revenues Under Expenditures</i>	(33,577)	0	33,577
<b>Other Financing Source (Use)</b>			
Transfers In	276,000	276,000	0
Transfers Out	(10,671,577)	(10,671,577)	0
<i>Total Other Financing Source (Use)</i>	(10,395,577)	(10,395,577)	0
<i>Net Change in Fund Balance</i>	(10,429,154)	(10,395,577)	33,577
<i>Fund Balance Beginning of Year</i>	10,638,000	10,638,000	0
<i>Prior Year Encumbrances Appropriated</i>	33,577	33,577	0
<i>Fund Balance End of Year</i>	\$242,423	\$276,000	\$33,577

## Lancaster City School District, Ohio

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### *Internal Service Fund*

The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost-reimbursement basis.

The Employee Benefits Self Insurance Fund - This fund accounts for the operation of the School District's self-insurance program for employee medical, surgical, prescription drug, and dental claims.

**Lancaster City School District, Ohio**  
*Schedule of Revenues, Expenses, and Changes*  
*in Fund Equity - Budget and Actual (Budget Basis)*  
*Employee Benefits Self Insurance Fund*  
*For the Fiscal Year Ended June 30, 2023*

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Charges for Services	\$19,600,000	\$17,954,959	(\$1,645,041)
<b>Expenses</b>			
Current:			
Support Services:			
Central:			
Purchased Services	9,470	4,470	5,000
Claims	20,955,076	19,220,800	1,734,276
<i>Total Expenses</i>	<u>20,964,546</u>	<u>19,225,270</u>	<u>1,739,276</u>
<i>Net Change in Fund Balance</i>	(1,364,546)	(1,270,311)	94,235
<i>Fund Equity (Deficit) Beginning of Year</i>	(1,063,070)	(1,063,070)	0
<i>Prior Year Encumbrances Appropriated</i>	<u>2,464,546</u>	<u>2,464,546</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u>\$36,930</u>	<u>\$131,165</u>	<u>\$94,235</u>



**Statistical  
Section**



**Lancaster  
Gales**

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# Statistical Section

This part of the School District's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the School District's overall financial health.

<b><u>Contents</u></b>	<b><u>Page(s)</u></b>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the School District's financial position has changed over time.	<b>S2-S13</b>
<b>Revenue Capacity</b> These schedules contain information to help the reader understand and assess the factors affecting the School District's ability to generate its most significant local revenue source, property tax.	<b>S14-S23</b>
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the School District's current levels of outstanding debt and the School District's ability to issue additional debt in the future.	<b>S24-S29</b>
<b>Economic and Demographic Information</b> These schedules offer economic and demographic indicators to help the reader understand the environment within which the School District's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	<b>S30-S31</b>
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the School District's financial report relates to the services the School District provides and the activities it performs.	<b>S32-S49</b>

**Sources:** Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

**Lancaster City School District, Ohio**  
*Net Position by Component*  
*Last Ten Fiscal Years*  
*(accrual basis of accounting)*

	2014 (1)	2015	2016	2017 (3)
Net Investment in Capital Assets	\$16,476,059	\$25,740,188	\$33,343,775	\$34,593,562
Restricted for:				
Debt Service	716,983	851,463	993,593	0
School Building Construction (4)	0	0	0	0
Classroom Facilities Construction	22,362,386	12,273,013	3,825,043	22,111,463
Capital Projects	9,781	1,168,539	1,586,307	1,309,785
Classroom Facilities Maintenance	752,867	1,232,636	1,683,588	2,098,304
District and Student Managed Activities	153,612	175,593	179,302	190,573
Auxiliary Services	76,104	47,067	63,567	25,650
IDEA - B (6)	317,303	145,107	62,892	0
Title I (7)	216,280	172,927	0	0
Food Service	1,214,943	1,212,855	1,191,674	1,051,082
Other Purposes	150,853	326,308	92,365	0
Federal and State Grants (2) (8)	0	0	0	216,427
Community Grants and Contributions (2)	0	0	0	15,969
OPEB Plans (10)	0	0	0	0
Unrestricted (Deficits)	(39,619,703)	(33,238,007)	(30,303,481)	(51,439,305)
<b>Total Net Position</b>	<b>\$2,827,468</b>	<b>\$10,107,689</b>	<b>\$12,718,625</b>	<b>\$10,173,510</b>

- (1) The School District reported the impact of GASB Statement No. 68 beginning in fiscal year 2014.
- (2) Prior to 2017 these amounts were combined with Other Purposes.
- (3) The School District reported the impact of GASB Statement No. 75 beginning in fiscal year 2017.
- (4) Prior to 2020 these amounts were combined with Capital Projects.
- (5) The School District reported the impact of GASB Statement No. 84 beginning in fiscal year 2019.
- (6) After 2016 these amounts were combined with Federal and State Grants.
- (7) After 2015 these amounts were combined with Federal and State Grants.
- (8) Grant eligibility modification in 2021.
- (9) OFCC had market adjustment modifications in 2022, prior to the closure of the two junior high schools project.
- (10) Any restricted amounts from fiscal year 2017 through 2022 were deemed immaterial.

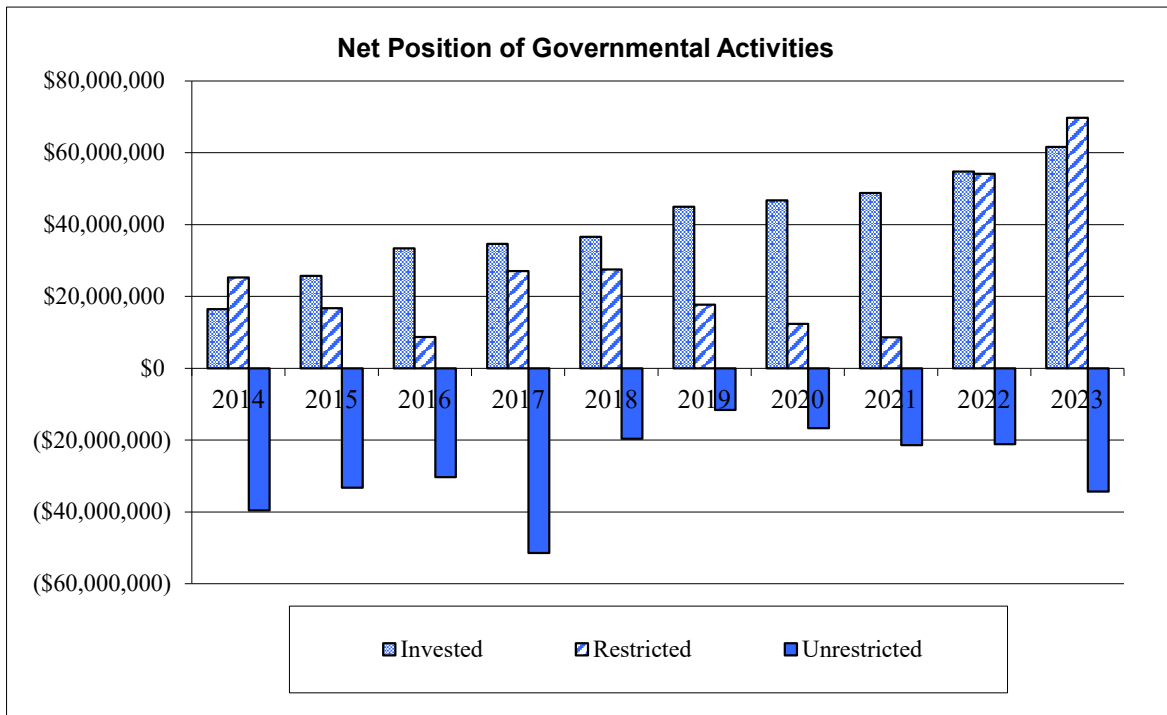


TABLE 1

2018	2019 (5)	2020	2021 (8)	2022 (9)	2023
\$36,559,735	\$44,963,445	\$46,706,563	\$48,796,097	\$54,760,245	\$61,628,444
0	0	0	0	0	379,302
0	0	2,135,551	1,475,143	770,500	19,393,515
21,949,481	11,165,596	4,812,264	2,540,991	46,950,689	42,431,997
1,449,778	1,531,970	0	0	0	0
2,524,724	2,963,816	3,344,228	3,685,381	4,288,321	4,273,044
211,020	346,594	404,795	416,943	420,908	429,986
120,871	60,943	162,315	92,207	80,279	49,940
0	0	0	0	0	0
0	0	0	0	0	0
894,019	715,373	653,365	296,661	1,161,056	1,150,627
0	0	0	0	0	0
302,172	856,025	817,345	33,780	430,817	236,713
18,164	58,610	60,067	59,321	59,070	59,657
0	0	0	0	0	1,674,769
(19,604,067)	(11,573,590)	(16,670,336)	(21,383,166)	(21,134,748)	(34,374,686)
\$44,425,897	\$51,088,782	\$42,426,157	\$36,013,358	\$87,787,137	\$97,333,308

**Lancaster City School District, Ohio**  
*Changes in Net Position of Governmental Activities*  
*Last Ten Fiscal Years*  
*(accrual basis of accounting)*

	2014	2015 (1)	2016	2017
<b>Expenses</b>				
Regular Instruction	\$29,848,634	\$29,708,171	\$29,700,108	\$31,674,609
Special Instruction	10,217,253	9,651,160	11,020,872	11,806,914
Vocational Instruction	1,974,580	1,923,408	2,024,594	2,122,086
Student Intervention Services	174,512	260,881	180,818	211,613
Pupils Support Services	3,597,290	3,865,507	4,208,387	5,175,261
Instructional Staff Support Services	2,279,993	2,816,972	2,618,263	2,695,038
Board of Education Support Services	67,899	92,128	102,519	155,000
Administration Support Services	4,315,917	4,297,909	4,711,867	5,384,707
Fiscal Support Services	1,518,643	1,502,900	1,523,603	1,620,955
Business Support Services	302,839	290,761	331,799	364,667
Operation and Maintenance of				
Plant Support Services	6,567,218	4,938,089	5,891,773	7,354,044
Pupil Transportation Support Services	1,982,221	2,016,563	2,227,854	2,526,574
Central Support Services	1,147,639	1,011,934	1,190,186	1,175,341
Food Service Operations	2,579,805	2,709,448	3,123,926	3,254,245
Other Operation of Non-				
Instructional Services	1,004,579	991,078	1,038,093	1,134,373
Extracurricular Activities	1,280,481	1,293,274	1,857,024	1,852,100
Interest	2,557,104	2,528,146	2,532,837	3,217,408
<i>Total Expenses</i>	<u>71,416,607</u>	<u>69,898,329</u>	<u>74,284,523</u>	<u>81,724,935</u>
<b>Program Revenues</b>				
Charges for Services and Sales				
Regular Instruction	867,120	988,590	1,075,346	1,131,977
Special Instruction	300,429	209,001	98,405	282,708
Vocational Instruction	78,097	103,288	81,305	78,237
Pupils Support Services	6,302	6,387	0	0
Instructional Staff Support Services	0	238	1,313	2,095
Administration Support Services	120,294	17,276	7,084	0
Operation and Maintenance of				
Plant Support Services	110,416	103,105	88,412	73,525
Pupil Transportation Support Services	20,545	20,560	23,742	15,922
Food Service Operations	573,579	533,732	527,806	499,615
Other Operation of Non-				
Instructional Services	146,532	115,456	199,658	124,204
Extracurricular Activities	317,986	345,615	318,142	345,516
Operating Grants, Contributions, and Interest				
Regular Instruction	530,186	1,723,429	533,751	299,445
Special Instruction	5,700,993	5,945,696	6,792,284	6,898,413
Vocational Instruction	366,636	496,989	444,602	549,130
Student Intervention Services	106,224	147,149	133,416	174,189
Pupils Support Services	220,381	258,411	335,598	305,443
Instructional Staff Support Services	246,445	763,570	158,207	343,999

TABLE 2

2018 (2)	2019 (3)	2020	2021 (4)	2022 (5)	2023
\$14,186,565	\$27,615,492	\$35,333,529	\$39,192,261	\$32,913,268	\$38,180,175
6,443,215	11,434,335	15,271,683	15,806,174	14,036,904	16,608,271
912,083	1,821,216	2,193,813	2,469,736	2,130,279	2,261,188
206,719	281,920	259,874	282,661	322,068	257,396
2,671,564	4,653,583	6,283,001	6,981,917	6,491,175	8,151,907
2,045,335	3,024,346	4,255,350	4,206,942	3,950,916	3,798,671
88,258	99,806	88,861	127,797	199,197	129,555
2,251,147	4,786,808	6,584,329	6,704,871	6,257,967	7,109,014
1,543,008	1,608,601	1,768,133	1,832,963	1,793,747	2,116,671
342,391	361,874	384,077	398,058	386,399	451,949
5,130,324	5,220,033	10,024,152	5,818,896	6,729,470	8,068,578
2,524,533	3,044,950	3,593,687	3,537,584	3,684,557	3,547,984
850,855	1,155,006	1,182,582	1,137,847	917,337	1,062,948
3,045,637	3,171,517	3,213,995	3,154,878	3,500,813	3,789,781
992,211	4,078,884	1,079,677	1,302,634	1,258,263	894,503
1,866,475	2,109,839	1,717,313	2,059,870	1,687,689	2,158,150
3,123,744	3,082,651	2,997,516	4,463,473	4,746,673	4,673,786
48,224,064	77,550,861	96,231,572	99,478,562	91,006,722	103,260,527
1,172,302	1,162,511	1,103,530	1,209,046	309,174	325,316
160,790	170,750	228,677	184,581	334,774	337,131
86,030	27,143	25,124	21,310	34,187	29,949
0	0	788	0	86	97
7,527	0	0	0	0	0
0	43,036	41,667	485	124,937	33,705
116,273	199,546	230,349	139,418	172,603	251,143
9,524	6,904	5,438	0	5,172	4,529
496,726	480,008	310,020	8,524	94,075	578,178
133,319	326,318	191,556	90,480	186,235	221,866
398,522	387,084	305,804	300,798	357,951	369,831
157,096	199,505	402,639	1,294,270	3,032,880	4,530,014
7,096,388	8,251,427	7,962,363	7,285,414	9,057,431	9,655,756
612,295	571,175	559,940	571,331	796,916	800,032
186,997	82,823	78,305	72,999	138,883	112,256
326,856	395,148	1,760,530	2,671,278	1,088,477	1,459,413
321,093	464,366	966,239	818,789	1,224,367	659,391

(Continued)

**Lancaster City School District, Ohio**  
*Changes in Net Position of Governmental Activities*  
*Last Ten Fiscal Years*  
*(accrual basis of accounting) (Continued)*

	2014	2015 (1)	2016	2017
Operating Grants, Contributions, and Interest				
Administration Support Services	\$415,640	\$482,832	\$218,156	\$408,448
Fiscal Support Services	52,337	51,927	40,195	9,130
Operation and Maintenance of				
Plant Support Services	0	70,378	11,169	41,497
Pupil Transportation Support Services	152,160	168,817	131,988	166,917
Food Service Operations	2,088,784	2,074,633	2,297,069	2,316,336
Other Operation of Non-				
Instructional Services	806,292	871,401	840,735	964,782
Extracurricular Activities	1,038	244	1,124	0
Capital Grants and Contributions				
Regular Instruction	0	0	0	0
Administration Support Services	0	912	41	186
Operation and Maintenance of				
Plant Support Services	0	0	0	0
Pupil Transportation Support Services	3,700	0	0	0
Central Support Services	0	0	0	0
Extracurricular Activities	3	16,224	1,711	4,825
<i>Total Program Revenues</i>	<u>13,232,119</u>	<u>15,515,860</u>	<u>14,361,259</u>	<u>15,036,539</u>
Net Expense	<u>(58,184,488)</u>	<u>(54,382,469)</u>	<u>(59,923,264)</u>	<u>(66,688,396)</u>
<b>General Revenues</b>				
Property and Other Taxes Levied for:				
General Purposes	21,853,496	20,985,094	21,108,780	21,725,046
Debt Service	3,081,621	2,612,314	2,639,222	2,562,761
Classroom Facilities Maintenance	423,255	436,839	411,175	412,558
Income Taxes Levied for General Purposes	10,977,817	11,076,920	11,639,038	12,205,606
Grants and Entitlements not				
Restricted to Specific Programs	23,626,572	25,577,379	25,751,582	47,910,599
Gain on Sale of Capital Assets	24,884	1,715	0	0
Payment in Lieu of Taxes	119,261	130,635	90,674	104,193
Unrestricted Contributions	5,358	1,148	3,350	2,432
Investment Earnings/Interest	575,118	523,283	777,493	564,600
Miscellaneous	119,890	317,363	112,886	208,850
<i>Total General Revenues</i>	<u>60,807,272</u>	<u>61,662,690</u>	<u>62,534,200</u>	<u>85,696,645</u>
<i>Change in Net Position</i>	<u>\$2,622,784</u>	<u>\$7,280,221</u>	<u>\$2,610,936</u>	<u>\$19,008,249</u>

(1) Expenses are first impacted by the implementation of GASB Statement No. 68 beginning in fiscal year 2015.

(2) Expenses are first impacted by the implementation of GASB Statement No. 75 beginning in fiscal year 2018.

(3) Implemented GASB Statement No. 84 in fiscal year 2020 and restated fiscal year 2019.

(4) Grant eligibility modification in 2021.

(5) OFCC had market adjustment modifications in 2022, prior to the closure of the two junior high schools project.



TABLE 2

2018 (2)	2019 (3)	2020	2021 (4)	2022 (5)	2023
\$106,571	\$195,139	\$228,147	\$301,587	\$350,203	\$333,010
5,924	12,627	5,354	4,019	3,225	2,421
44,383	233,795	139,394	265,744	486,956	247,153
174,666	155,820	232,802	163,422	578,724	614,813
2,178,953	2,187,555	2,282,374	2,295,100	4,046,559	2,870,456
1,022,700	1,084,179	991,662	1,092,100	531,140	668,323
0	0	35,659	28,235	9,962	31,093
0	0	0	0	752,381	513,952
0	0	0	0	0	0
0	0	0	1,246	0	0
0	0	48,484	0	0	0
0	0	0	43,312	0	0
1,077	7,075	123,598	10,289	50,475	1,695
14,816,012	16,643,934	18,260,443	18,873,777	23,767,773	24,651,523
(33,408,052)	(60,906,927)	(77,971,129)	(80,604,785)	(67,238,949)	(78,609,004)
23,033,869	20,614,576	23,306,355	24,938,299	24,958,704	30,815,393
2,726,800	2,303,339	2,710,565	5,564,756	6,256,768	8,198,980
443,747	382,210	426,310	423,792	723,267	201,286
12,257,559	12,859,173	13,134,382	14,171,831	16,325,594	17,663,847
27,045,954	27,301,635	26,400,833	27,259,320	72,302,134	27,729,633
69,075	5,841	0	0	6,680	0
244,740	329,324	344,430	350,235	401,744	286,020
1,000	1,000	0	5,480	0	0
1,170,281	2,745,023	2,286,667	389,347	(2,254,588)	2,996,543
667,414	1,027,691	698,962	1,088,926	292,425	263,473
67,660,439	67,569,812	69,308,504	74,191,986	119,012,728	88,155,175
\$34,252,387	\$6,662,885	(\$8,662,625)	(\$6,412,799)	\$51,773,779	\$9,546,171

**Lancaster City School District, Ohio**  
*Program Revenues by Function*  
*Last Ten Fiscal Years*  
*(accrual basis of accounting)*

<i>Function</i>	2014	2015	2016	2017
Regular Instruction	\$1,397,306	\$2,712,019	\$1,609,097	\$1,431,422
Special Instruction	6,001,422	6,154,697	6,890,689	7,181,121
Vocational Instruction	444,733	600,277	525,907	627,367
Student Intervention Services	106,224	147,149	133,416	174,189
Pupils Support Services	226,683	264,798	335,598	305,443
Instructional Staff Support Services	246,445	763,808	159,520	346,094
Administration Support Services	535,934	501,020	225,281	408,634
Fiscal Support Services	52,337	51,927	40,195	9,130
Operation and Maintenance of Plant Support Services	110,416	173,483	99,581	115,022
Pupil Transportation Support Services	176,405	189,377	155,730	182,839
Food Service Operations	2,662,363	2,608,365	2,824,875	2,815,951
Other Operation of Non-Instructional Services	952,824	986,857	1,040,393	1,088,986
Extracurricular Activities	319,027	362,083	320,977	350,341
<i>Total Program Revenues</i>	<u>\$13,232,119</u>	<u>\$15,515,860</u>	<u>\$14,361,259</u>	<u>\$15,036,539</u>

- (1) Implemented GASB Statement No. 84 in fiscal year 2020 and restated fiscal year 2019.
- (2) Grant eligibility modification in 2021.

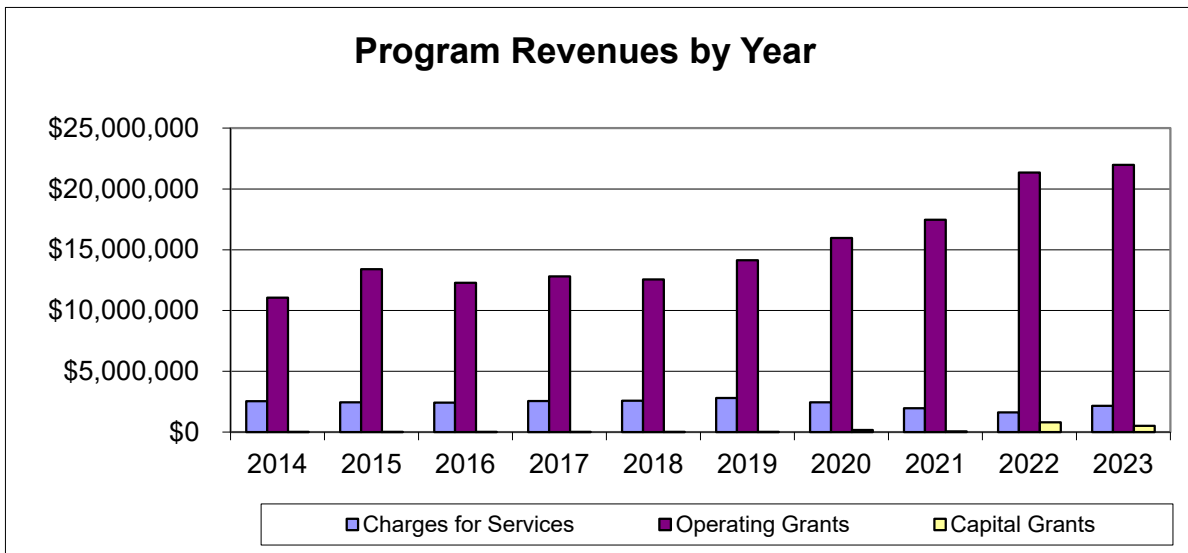


TABLE 3

2018	2019 (1)	2020	2021 (2)	2022	2023
\$1,329,398	\$1,362,016	\$1,506,169	\$2,503,316	\$4,094,435	\$5,369,282
7,257,178	8,422,177	8,191,040	7,469,995	9,392,205	9,992,887
698,325	598,318	585,064	592,641	831,103	829,981
186,997	82,823	78,305	72,999	138,883	112,256
326,856	395,148	1,761,318	2,671,278	1,088,563	1,459,510
328,620	464,366	966,239	818,789	1,224,367	659,391
106,571	238,175	269,814	302,072	475,140	366,715
5,924	12,627	5,354	4,019	3,225	2,421
160,656	433,341	369,743	406,408	659,559	498,296
184,190	162,724	286,724	206,734	583,896	619,342
2,675,679	2,667,563	2,592,394	2,303,624	4,140,634	3,448,634
1,156,019	1,410,497	1,183,218	1,182,580	717,375	890,189
399,599	394,159	465,061	339,322	418,388	402,619
<u>\$14,816,012</u>	<u>\$16,643,934</u>	<u>\$18,260,443</u>	<u>\$18,873,777</u>	<u>\$23,767,773</u>	<u>\$24,651,523</u>

**Lancaster City School District, Ohio**  
*Fund Balances, Governmental Funds*  
*Last Ten Fiscal Years*  
*(modified accrual basis of accounting)*

	2014	2015	2016	2017
<b>General Fund</b>				
Nonspendable	\$272,265	\$285,634	\$417,286	\$471,733
Committed	959,770	873,019	1,638,158	1,296,633
Assigned	791,069	1,676,847	2,829,153	2,264,369
Unassigned	<u>33,724,581</u>	<u>38,430,356</u>	<u>34,463,767</u>	<u>37,902,931</u>
<b>Total General Fund</b>	<u>35,747,685</u>	<u>41,265,856</u>	<u>39,348,364</u>	<u>41,935,666</u>
<b>Bond Retirement</b>				
Restricted	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<b>School Building Construction</b>				
Restricted	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<b>Classroom Facilities</b>				
Nonspendable	6,553	0	0	0
Restricted	<u>60,020,664</u>	<u>38,957,959</u>	<u>15,982,647</u>	<u>34,654,860</u>
<b>Total Classroom Facilities</b>	<u>60,027,217</u>	<u>38,957,959</u>	<u>15,982,647</u>	<u>34,654,860</u>
<b>All Other Governmental Funds</b>				
Nonspendable	139,998	58,698	16,451	20,468
Restricted	11,595,365	8,731,470	8,541,256	11,244,410
Committed	124,935	671,378	6,838,140	6,567,132
Assigned	4,797,228	4,641,314	4,591,434	4,380,495
Unassigned (Deficits)	<u>(127,249)</u>	<u>(106,934)</u>	<u>(176,250)</u>	<u>(33,376)</u>
<b>Total All Other Governmental Funds</b>	<u>16,530,277</u>	<u>13,995,926</u>	<u>19,811,031</u>	<u>22,179,129</u>
<b>Total Governmental Funds</b>	<u>\$112,305,179</u>	<u>\$94,219,741</u>	<u>\$75,142,042</u>	<u>\$98,769,655</u>

- (1) Implemented GASB Statement No. 84 in fiscal year 2020 and restated fiscal year 2019.
- (2) Grant eligibility modification in 2021.
- (3) OFCC market adjustment modifications in 2022, prior to the closure of the two junior high schools project.

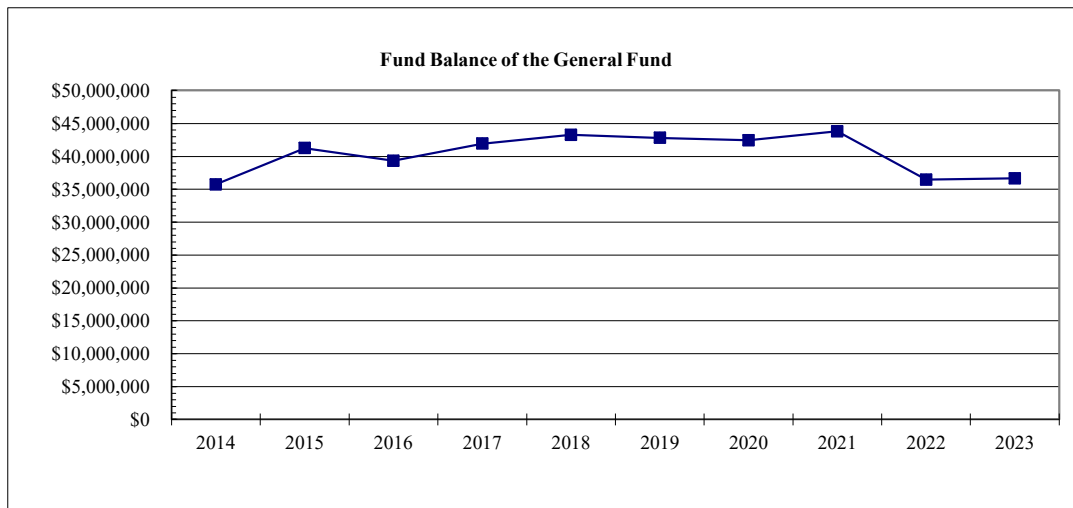


TABLE 4

2018	2019 (1)	2020	2021 (2)	2022 (3)	2023
\$628,459	\$459,616	\$460,319	\$595,877	\$624,880	\$583,501
1,061,934	1,293,851	1,566,406	1,562,706	1,408,735	1,286,011
6,544,528	4,956,692	17,732,954	10,070,931	3,817,164	1,852,012
<u>35,051,530</u>	<u>36,100,253</u>	<u>22,693,058</u>	<u>31,563,114</u>	<u>30,625,860</u>	<u>32,945,644</u>
43,286,451	42,810,412	42,452,737	43,792,628	36,476,639	36,667,168
<u>0</u>	<u>0</u>	<u>0</u>	<u>4,003,612</u>	<u>0</u>	<u>0</u>
<u>0</u>	<u>0</u>	<u>67,452,262</u>	<u>65,384,830</u>	<u>0</u>	<u>19,117,543</u>
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>40,090,999</u>	<u>17,764,044</u>	<u>5,362,122</u>	<u>0</u>	<u>58,307,154</u>	<u>53,531,356</u>
<u>40,090,999</u>	<u>17,764,044</u>	<u>5,362,122</u>	<u>0</u>	<u>58,307,154</u>	<u>53,531,356</u>
19,533	19,251	40,941	91,958	234,680	209,898
9,981,689	10,561,442	7,729,084	8,511,825	16,239,041	11,555,082
7,061,513	6,438,536	7,575,697	7,477,961	11,577,886	516,437
2,933,063	5,079,454	4,530,068	4,722,354	4,087,141	1,523,413
<u>(104,345)</u>	<u>(90,987)</u>	<u>(219,539)</u>	<u>(181,375)</u>	<u>(377,728)</u>	<u>(173,143)</u>
<u>19,891,453</u>	<u>22,007,696</u>	<u>19,656,251</u>	<u>20,622,723</u>	<u>31,761,020</u>	<u>13,631,687</u>
<u>\$103,268,903</u>	<u>\$82,582,152</u>	<u>\$134,923,372</u>	<u>\$133,803,793</u>	<u>\$126,544,813</u>	<u>\$122,947,754</u>

**Lancaster City School District, Ohio**  
*Changes in Fund Balances, Governmental Funds (1)*  
*Last Ten Fiscal Years*  
*(modified accrual basis of accounting)*

	2014	2015	2016	2017
<b>Revenues</b>				
Property and Other Taxes	\$25,820,261	\$24,259,446	\$24,387,927	\$24,995,939
Payment in Lieu of Taxes	156,129	133,404	112,676	104,193
Income Taxes	10,919,272	11,159,854	11,556,995	12,010,139
Intergovernmental	44,252,133	49,667,754	40,022,330	38,864,180
Investment Earnings/Interest	578,441	489,546	839,384	522,123
Tuition and Fees	1,334,027	1,254,670	1,217,727	1,440,336
Charges for Services and Sales	573,579	533,732	527,806	499,615
Rent	111,739	104,292	89,528	74,768
Leases	0	0	0	0
Extracurricular Activities	521,955	550,554	586,152	539,080
Gifts and Donations	67,971	49,892	25,111	49,215
Miscellaneous	124,190	317,363	112,886	306,372
<i>Total Revenues</i>	<u>84,459,697</u>	<u>88,520,507</u>	<u>79,478,522</u>	<u>79,405,960</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	29,012,986	28,985,611	28,562,820	30,469,333
Special	9,826,230	9,705,078	10,427,791	11,331,374
Vocational	1,845,123	1,905,290	1,880,951	2,064,939
Student Intervention Services	173,296	248,690	180,350	213,017
Support Services:				
Pupils	3,508,400	3,698,365	4,123,499	4,988,102
Instructional Staff	2,309,927	2,729,325	2,531,615	2,653,941
Board of Education	67,899	92,245	102,650	154,526
Administration	4,328,975	4,299,622	4,530,195	4,966,852
Fiscal	1,500,199	1,497,487	1,500,733	1,572,146
Business	293,807	282,327	316,733	352,117
Operation and Maintenance of Plant	4,778,122	4,795,097	4,939,195	5,305,641
Pupil Transportation	2,112,092	2,128,818	1,906,594	2,575,124
Central	1,060,086	1,011,765	1,148,153	1,105,881
Food Service Operations	2,499,862	2,655,450	2,876,309	2,997,138
Other Operation of Non-Instructional Services	977,668	1,021,118	1,045,713	1,125,761
Extracurricular Activities	1,213,735	1,231,059	1,743,523	1,734,749
Capital Outlay	9,384,545	37,040,070	27,283,038	9,140,382
Debt Service:				
Principal Retirement	2,479,580	896,641	898,606	885,278
Interest	2,665,099	2,627,982	2,633,196	3,138,787
Capital Appreciation Bond Accretion	0	0	0	0
Issuance Costs	0	0	0	366,824
<i>Total Expenditures</i>	<u>80,037,631</u>	<u>106,852,040</u>	<u>98,631,664</u>	<u>87,141,912</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>4,422,066</u>	<u>(18,331,533)</u>	<u>(19,153,142)</u>	<u>(7,735,952)</u>
<b>Other Financing Sources (Uses)</b>				
Inception of Lease	0	221,211	48,357	806,844
Proceeds from Sale of Capital Assets	24,884	24,884	27,086	209,786
General Obligation Bonds Issued	0	0	0	28,140,000
Refunding Bonds Issued	0	0	0	0
Premium on Bonds Issued	0	0	0	2,206,935
Premium on Refunding Bonds Issued	0	0	0	0
Discount on Bonds Issued	0	0	0	0
Payment to Refunded Bond Escrow Agent	0	0	0	0
Transfers In	470,230	2,310,590	8,803,904	27,759,985
Transfers Out	(470,230)	(2,310,590)	(8,803,904)	(27,759,985)
<i>Total Other Financing Sources (Uses)</i>	<u>24,884</u>	<u>246,095</u>	<u>75,443</u>	<u>31,363,565</u>
<i>Net Change in Fund Balances</i>	<u>\$4,446,950</u>	<u>(\$18,085,438)</u>	<u>(\$19,077,699)</u>	<u>\$23,627,613</u>
Debt Service as a Percentage of Noncapital Expenditures	7.2%	5.1%	4.9%	5.1%

(1) Includes General, Special Revenue, Capital Projects and Debt Service Funds.

(2) Implemented GASB Statement No. 84 in fiscal year 2020 and restated fiscal year 2019.

(3) Grant eligibility modification in 2021.

(4) OFCC had market adjustment modifications in 2022, prior to the closure of the two junior high schools project.

TABLE 5

2018	2019 (2)	2020	2021 (3)	2022 (4)	2023
\$26,384,969	\$23,161,699	\$26,473,647	\$31,119,126	\$31,985,920	\$38,620,232
244,740	329,324	344,430	350,235	401,744	286,020
12,275,780	12,875,809	12,961,759	14,276,643	16,164,725	17,448,654
49,561,830	45,165,000	46,754,843	46,282,969	49,810,750	60,419,696
1,155,738	2,695,253	2,249,500	356,511	(2,229,203)	2,997,329
1,357,045	1,357,308	1,422,125	1,554,729	852,464	840,407
452,739	458,019	344,253	16,053	87,528	520,462
117,560	102,312	160,609	135,012	117,016	115,449
0	0	0	0	0	7,208
609,682	748,051	536,577	401,097	562,715	613,918
54,255	84,312	251,408	72,909	98,486	62,788
667,414	792,701	919,313	1,097,119	292,425	263,473
92,881,752	87,769,788	92,418,464	95,662,403	98,144,570	122,195,636
31,149,690	31,096,705	32,898,339	34,999,166	33,892,939	36,335,577
12,162,829	12,393,983	13,869,248	13,689,580	14,276,503	15,871,753
1,970,455	1,979,141	1,985,957	2,143,235	2,209,789	2,142,311
198,936	275,080	248,153	269,359	307,428	247,918
4,827,880	5,055,924	5,699,563	6,165,621	6,769,871	7,920,370
2,668,894	3,118,822	3,934,497	3,804,382	4,078,468	3,699,501
88,977	99,589	87,803	127,608	199,759	129,685
5,075,321	5,306,860	5,930,019	5,908,213	6,468,083	6,890,139
1,560,935	1,552,528	1,667,287	1,759,497	1,836,322	2,075,886
332,696	343,207	334,887	354,207	393,270	443,794
5,184,229	5,421,180	5,162,351	5,668,202	6,436,689	7,085,123
2,979,098	3,056,146	2,882,340	3,130,534	3,587,609	4,384,066
1,133,153	1,166,652	1,145,618	1,030,174	942,540	998,487
2,914,242	2,877,405	2,743,255	2,686,840	3,284,009	3,487,551
1,051,931	3,506,001	1,067,371	1,263,625	1,017,865	887,770
2,017,571	1,990,043	1,559,818	1,823,251	1,576,370	1,864,439
7,975,512	24,085,164	21,656,008	5,148,307	9,390,133	22,862,050
1,930,149	1,816,956	1,756,578	2,129,351	3,951,944	3,868,703
3,388,949	3,320,994	2,799,251	4,520,711	4,594,535	4,485,208
0	0	0	160,119	196,104	259,769
151,681	0	1,024,964	225,000	0	0
88,763,128	108,462,380	108,453,307	97,006,982	105,410,230	125,940,100
4,118,624	(20,692,592)	(16,034,843)	(1,344,579)	(7,265,660)	(3,744,464)
0	0	256,052	0	0	0
228,943	5,841	17,299	0	6,680	147,405
0	0	66,125,000	0	0	0
8,595,000	0	47,457,912	12,925,000	0	0
0	0	1,965,748	0	0	0
1,375,533	0	4,401,111	0	0	0
0	0	(418,377)	0	0	0
(9,818,852)	0	(51,428,682)	(12,700,000)	0	0
2,688,687	8,775,719	2,936,353	2,501,576	63,276,143	19,359,048
(2,688,687)	(8,775,719)	(2,936,353)	(2,501,576)	(63,276,143)	(19,359,048)
380,624	5,841	68,376,063	225,000	6,680	147,405
\$4,499,248	(\$20,686,751)	\$52,341,220	(\$1,119,579)	(\$7,258,980)	(\$3,597,059)
6.7%	6.2%	5.1%	7.5%	9.1%	8.4%

**Lancaster City School District, Ohio**  
*Assessed and Estimated Actual Value of Taxable Property*  
*Last Ten Years*

Collection Year	Real Property			Tangible Personal Property	
	Assessed Value		Estimated	Public Utility	
	Residential/ Agricultural	Commercial/ Industrial/PU	Actual Value	Assessed Value	Estimated Actual Value
2014	\$614,184,870	\$252,145,190	\$2,475,228,743	\$48,977,450	\$195,909,800
2015	617,354,180	246,263,980	2,467,480,457	48,501,740	194,006,960
2016	619,442,520	247,328,750	2,476,489,343	51,539,360	206,157,440
2017	639,780,840	252,019,550	2,548,001,114	54,517,070	218,068,280
2018	645,511,750	245,633,080	2,546,128,086	56,237,600	224,950,400
2019	651,189,120	249,606,860	2,573,702,800	62,774,980	251,099,920
2020	765,493,610	256,363,780	2,919,592,543	70,762,830	283,051,320
2021	771,522,750	258,980,770	2,944,295,771	79,625,390	318,501,560
2022	777,936,630	262,973,600	2,974,029,229	87,461,130	349,844,520
2023	988,205,180	277,196,500	3,615,433,371	92,042,540	368,170,160

Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property.

The tangible personal property values associated with each year were the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by a 10 percent and a 2 1/2 percent rollback, and homestead exemptions before being billed.

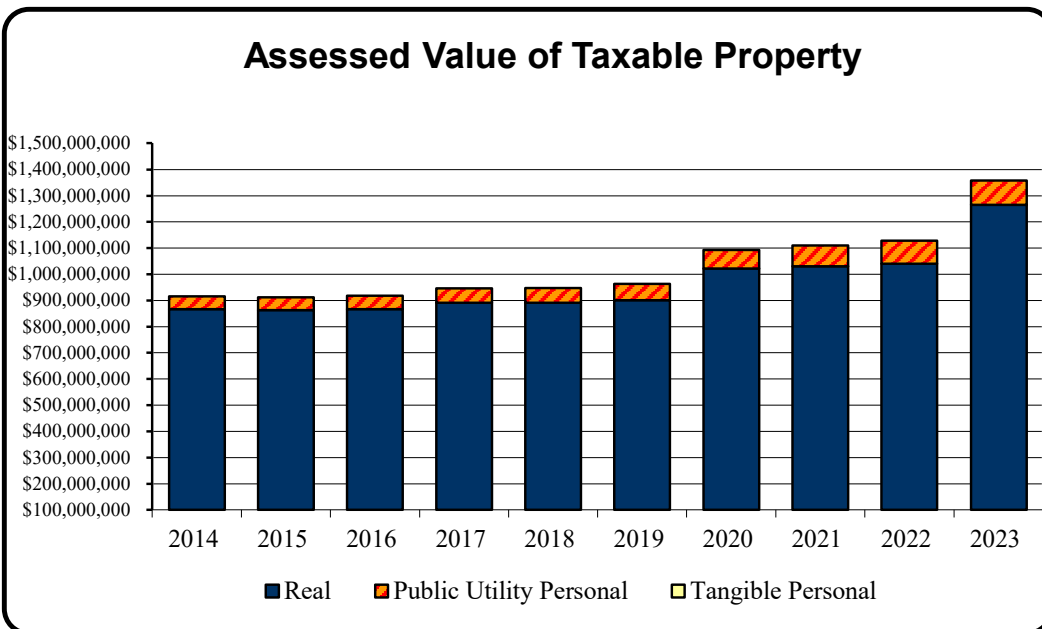
Values are shown net of exempt property.

**Source:** Fairfield County Auditor



TABLE 6

Assessed Value	Total Estimated Actual Value	Ratio	Full Tax Rate Per \$1,000 of Assessed Valuation	Weighted Average Tax Rate
\$915,307,510	\$2,671,138,543	34%	68.3000	\$28.6960
912,119,900	2,661,487,417	34%	68.3000	28.8818
918,310,630	2,682,646,783	34%	68.3000	29.0139
946,317,460	2,766,069,394	34%	68.1000	28.4427
947,382,430	2,771,078,486	34%	68.1000	28.6292
963,570,960	2,824,802,720	34%	68.1000	28.9199
1,092,620,220	3,202,643,863	34%	67.9000	27.5820
1,110,128,910	3,262,797,331	34%	71.6000	31.6635
1,128,371,360	3,323,873,749	34%	71.4000	31.7113
1,357,444,220	3,983,603,531	34%	71.1000	30.5644



**Lancaster City School District, Ohio**  
*Property Tax Rates*  
(per \$1,000 of assessed value)  
*Last Ten Years*

	Collection Year			
	2014	2015	2016	2017
<b>Unvoted Millage</b>				
Operating	\$4.0000	\$4.0000	\$4.0000	\$4.0000
<b>Voted Millage - by levy</b>				
1976 Operating - continuing				
Effective Millage Rates				
Residential/Agricultural Real	5.9082	5.9171	5.8985	5.7223
Commercial/Industrial and Public Utility Real	7.8340	8.1095	8.1763	8.1047
General Business and Public Utility Personal	32.7000	32.7000	32.7000	32.7000
1977 Operating - continuing				
Effective Millage Rates				
Residential/Agricultural Real	1.8068	1.8095	1.8038	1.7499
Commercial/Industrial and Public Utility Real	2.3957	2.4800	2.5004	2.4785
General Business and Public Utility Personal	10.0000	10.0000	10.0000	10.0000
1990 Operating - continuing				
Effective Millage Rates				
Residential/Agricultural Real	4.8218	4.8291	4.8138	4.6700
Commercial/Industrial and Public Utility Real	5.4725	5.6650	5.7116	5.6615
General Business and Public Utility Personal	10.0000	10.0000	10.0000	10.0000
1997 Operating - continuing				
Effective Millage Rates				
Residential/Agricultural Real	5.3674	5.3755	5.3585	5.1984
Commercial/Industrial and Public Utility Real	5.1323	5.3128	5.3566	5.3096
General Business and Public Utility Personal	7.9000	7.9000	7.9000	7.9000
2012 Permanent Improvement - continuing				
Effective Millage Rates				
Residential/Agricultural Real	0.5000	0.5000	0.4984	0.4835
Commercial/Industrial and Public Utility Real	0.5000	0.5000	0.5000	0.4956
General Business and Public Utility Personal	0.5000	0.5000	0.5000	0.5000
2012 Bond Retirement - 37 years (\$61,550,000)				
Effective Millage Rates				
Residential/Agricultural Real	3.2000	3.2000	3.2000	3.0000
Commercial/Industrial and Public Utility Real	3.2000	3.2000	3.2000	3.0000
General Business and Public Utility Personal	3.2000	3.2000	3.2000	3.0000
2020 Bond Retirement - 30 years (\$66,125,000)				
Effective Millage Rates				
Residential/Agricultural Real	0.0000	0.0000	0.0000	0.0000
Commercial/Industrial and Public Utility Real	0.0000	0.0000	0.0000	0.0000
General Business and Public Utility Personal	0.0000	0.0000	0.0000	0.0000
<b>Total voted millage by type of property</b>				
Residential/Agricultural Real	21.6042	21.6312	21.5731	20.8242
Commercial/Industrial and Public Utility Real	24.5345	25.2673	25.4449	25.0499
General Business and Public Utility Personal	64.3000	64.3000	64.3000	64.1000
<b>Total millage by type of property</b>				
Residential/Agricultural Real	25.6042	25.6312	25.5731	24.8242
Commercial/Industrial and Public Utility Real	28.5345	29.2673	29.4449	29.0499
General Business and Public Utility Personal	68.3000	68.3000	68.3000	68.1000
Total Direct Rate for the School District	68.3000	68.3000	68.3000	68.1000
Total Weighted Average Tax Rate	\$28.6960	\$28.8818	\$29.0139	\$28.4427

TABLE 7

Collection Year					
2018	2019	2020	2021	2022	2023
\$4.0000	\$4.0000	\$4.0000	\$4.0000	\$4.0000	\$4.0000
5.7219	5.7180	5.6037	5.6059	5.6129	6.4047
8.3080	8.3801	8.3470	8.4737	8.4600	8.1701
32.7000	32.7000	32.7000	32.7000	32.7000	32.7000
1.7498	1.7486	1.7137	1.7143	1.7165	1.9586
2.5407	2.5627	2.5526	2.5913	2.5872	2.4985
10.0000	10.0000	10.0000	10.0000	10.0000	10.0000
4.6697	4.6665	4.1479	4.1468	4.1433	3.7493
5.8036	5.8539	5.8308	5.9193	5.9097	5.7072
10.0000	10.0000	10.0000	10.0000	10.0000	10.0000
5.1981	5.1945	4.5348	4.5330	4.5274	3.8874
5.4428	5.4900	5.4683	5.5513	5.5423	5.3524
7.9000	7.9000	7.9000	7.9000	7.9000	7.9000
0.4835	0.4832	0.4136	0.4134	0.4127	0.3272
0.5000	0.5000	0.4980	0.5000	0.4992	0.4821
0.5000	0.5000	0.5000	0.5000	0.5000	0.5000
3.0000	3.0000	2.8000	2.8000	2.6000	2.5000
3.0000	3.0000	2.8000	2.8000	2.6000	2.5000
3.0000	3.0000	2.8000	2.8000	2.6000	2.5000
0.0000	0.0000	0.0000	3.7000	3.7000	3.5000
0.0000	0.0000	0.0000	3.7000	3.7000	3.5000
0.0000	0.0000	0.0000	3.7000	3.7000	3.5000
20.8230	20.8107	19.2137	22.9134	22.7127	22.3272
25.5951	25.7867	25.4967	29.5356	29.2983	28.2102
64.1000	64.1000	63.9000	67.6000	67.4000	67.1000
24.8230	24.8107	23.2137	26.9134	26.7127	26.3272
29.5951	29.7867	29.4967	33.5356	33.2983	32.2102
68.1000	68.1000	67.9000	71.6000	71.4000	71.1000
68.1000	68.1000	67.9000	71.6000	71.4000	71.1000
\$28.6292	\$28.9199	\$27.5820	\$31.6635	\$31.7113	\$30.5644

(Continued)

**Lancaster City School District, Ohio**

*Property Tax Rates*

(per \$1,000 of assessed value)

*Last Ten Years (Continued)*

	Collection Year			
	2014	2015	2016	2017
<b>Overlapping Rates by Taxing District</b>				
Berne Township Millage				
Effective Millage Rates				
Residential/Agricultural Real	6.2286	6.2286	6.2342	6.0521
Commercial/Industrial and Public Utility Real	6.3343	6.3343	6.3601	6.2440
General Business and Public Utility Personal	9.1000	9.1000	9.1000	9.0000
Greenfield Township Millage				
Effective Millage Rates				
Residential/Agricultural Real	8.6591	8.6591	9.3632	8.9572
Commercial/Industrial and Public Utility Real	7.7885	7.7885	8.8244	8.7666
General Business and Public Utility Personal	11.1000	11.1000	11.8000	11.8000
Hocking Township Millage				
Effective Millage Rates				
Residential/Agricultural Real	4.0665	4.0665	4.0645	6.3716
Commercial/Industrial and Public Utility Real	3.8051	3.8051	3.6831	6.1475
General Business and Public Utility Personal	4.7000	4.7000	4.7000	7.2000
Pleasant Township Millage				
Effective Millage Rates				
Residential/Agricultural Real	7.8841	7.8841	7.9011	7.7287
Commercial/Industrial and Public Utility Real	8.1975	8.1975	8.1815	8.4238
General Business and Public Utility Personal	9.1000	9.1000	9.1000	9.1000
Lancaster City Millage				
Effective Millage Rates				
Residential/Agricultural Real	6.4000	6.4000	6.3882	6.3007
Commercial/Industrial and Public Utility Real	6.4000	6.4000	6.4000	6.3714
General Business and Public Utility Personal	6.4000	6.4000	6.4000	6.4000
Fairfield County Library Millage				
Effective Millage Rates				
Residential/Agricultural Real	0.4079	0.4079	0.4995	0.4787
Commercial/Industrial and Public Utility Real	0.4343	0.4343	0.5000	0.4969
General Business and Public Utility Personal	0.5000	0.5000	0.5000	0.5000
Fairfield County Historic Parks Millage				
Effective Millage Rates				
Residential/Agricultural Real	0.3938	0.3938	0.3935	0.3729
Commercial/Industrial and Public Utility Real	0.3950	0.3950	0.4000	0.3984
General Business and Public Utility Personal	0.4000	0.4000	0.4000	0.4000
Fairfield County Millage				
Effective Millage Rates				
Residential/Agricultural Real	7.8574	7.8574	9.7023	9.3305
Commercial/Industrial and Public Utility Real	7.7684	7.7684	9.7806	9.7514
General Business and Public Utility Personal	8.5500	8.5500	10.4000	10.4000

The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year.

Rates may only be raised by obtaining the approval of a majority of the voters at a public election.

Real property tax rates for voted levies are reduced so that inflationary increases in value do not generate additional revenue.

**Source:** Ohio Department of Taxation, Fairfield County Auditor

TABLE 7

Collection Year					
2018	2019	2020	2021	2022	2023
5.9475	10.8390	9.1425	8.9469	8.9309	7.1608
6.2630	11.1362	10.9364	10.7321	10.7473	10.2671
8.9000	13.8000	13.3000	13.1000	13.1000	12.7000
9.4911	9.4857	8.5727	8.4770	8.4476	10.2598
9.1092	9.3123	9.0346	8.9482	8.9770	12.4998
12.3000	12.3000	12.3000	12.2000	12.2000	16.1000
6.3585	6.3455	5.7420	7.5482	7.5306	6.5610
6.1331	6.1285	6.1914	7.9486	7.9031	7.3426
7.2000	7.2000	7.2000	9.0000	9.0000	9.0000
9.7182	9.7087	8.9078	8.9031	8.8933	9.6500
10.4453	10.4513	10.4536	10.5592	10.5657	12.7784
11.1000	11.1000	11.1000	11.1000	11.1000	13.6000
6.3019	6.3005	5.8750	5.8728	5.8679	5.3518
6.4000	6.4000	6.3921	6.4000	6.3922	6.2914
6.4000	6.4000	6.4000	6.4000	6.4000	6.4000
0.4776	0.4767	0.4098	0.4094	0.4082	0.3197
0.5000	0.5000	0.4989	0.5000	0.4992	0.4809
0.5000	0.5000	0.5000	0.5000	0.5000	0.5000
0.3718	0.3709	0.3145	0.3139	0.3125	0.2460
0.4000	0.4000	0.4000	0.4000	0.3982	0.3882
0.4000	0.4000	0.4000	0.4000	0.4000	0.4000
10.3066	10.2875	10.2217	10.2064	10.1723	8.5613
10.7870	10.8382	12.1778	12.1973	12.1544	11.9153
11.4000	11.4000	12.7000	12.7000	12.7000	12.7000

**Lancaster City School District, Ohio**  
*Property Tax Levies and Collections (1)*  
*Last Ten Years*

<u>Calendar Collection Year (2)</u>	<u>Current Tax Levy</u>	<u>Current Tax Collections</u>	<u>Percent of Current Tax Collections to Current Tax Levy</u>	<u>Delinquent Tax Collections (3)</u>	<u>Total Tax Collections</u>	<u>Percent of Total Tax Collections to Current Tax Levy</u>
2013	\$26,228,405	\$25,354,221	96.67%	\$865,761	\$26,219,982	99.97%
2014	26,411,292	25,522,809	96.64	761,578	26,284,387	99.52
2015	26,466,973	25,808,726	97.51	957,467	26,766,193	101.13
2016	26,679,804	25,983,522	97.39	820,015	26,803,537	100.46
2017	26,905,555	26,079,359	96.93	381,043	26,460,402	98.35
2018	27,649,237	26,757,450	96.77	641,652	27,399,102	99.10
2019	29,797,488	28,967,908	97.22	961,106	29,929,014	100.44
2020	34,903,720	34,004,899	97.42	1,038,816	35,043,715	100.40
2021	35,849,764	34,409,329	95.98	747,081	35,156,410	98.07
2022	41,523,441	39,967,823	96.25	1,102,319	41,070,142	98.91

**Source:** Fairfield County Auditor's Office

(1) Includes Homestead/Rollback taxes assessed locally, but distributed through the State and reported as Intergovernmental revenue.

(2) The 2023 information cannot be presented because all collections have not been made by June 30, 2023.

(3) The County does not identify delinquent tax collections by tax year.

Note: The School District receives taxes from Fairfield County. Fairfield County's current reporting system does not track delinquency tax collections by tax year. Outstanding delinquencies are tracked in that total by the date the parcel is first certified delinquent. Penalties and interest are applied to the total outstanding delinquent balance. The presentation will be updated as new information becomes available.

TABLE 9

**Lancaster City School District, Ohio**  
*Principal Taxpayers*  
*Real Estate Tax*  
*2023 and 2014 (1)*

Name of Taxpayer	2023	
	Assessed Value	Percent of Real Property Assessed Value
One Point Three LLC	\$10,745,000	0.85%
Zane Properties Corporation	7,486,730	0.59
The Flats on Memorial LLC	7,471,040	0.59
Lancaster Apartment Properties	6,958,450	0.55
River Valley Plaza LP	4,438,260	0.35
SUSO 4 Hocking LP	4,319,800	0.34
DOC-2405 North Columbus Street	4,030,080	0.32
South Central Power Company	3,977,730	0.31
Lancaster Phase One Group, PLL	3,997,540	0.32
Lancaster Ridge Holdings LLC	3,687,610	0.29
Totals	<u>\$57,112,240</u>	<u>4.51%</u>
Total Assessed Valuation	<u><u>\$1,265,401,680</u></u>	
	2014	
Name of Taxpayer	Assessed Value	Percent of Real Property Assessed Value
RVM Glimcher, LLC	\$17,700,300	2.04%
Lancaster Midtown LLC	4,494,130	0.52
DFG Lancaster LLC	4,492,660	0.52
CanAm PO LP	4,333,680	0.50
Winlan LLC	4,236,510	0.49
Lancaster Phase One Group PLL	3,544,580	0.41
USPG Portfolio Four LLC	3,235,910	0.37
Riverview MOB LLC	2,905,000	0.34
Fairfield Medical Center	2,669,460	0.31
Lancaster Retirement LLC	2,564,390	0.29
Totals	<u>\$50,176,620</u>	<u>5.79%</u>
Total Assessed Valuation	<u><u>\$866,330,060</u></u>	

(1) The amounts presented represent the assessed values upon which 2023 and 2014 collections were based.

**Source:** Fairfield County Auditor's Office

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**Lancaster City School District, Ohio**  
*Principal Taxpayers*  
*Public Utilities Tax*  
*2023 and 2014 (1)*

Name of Taxpayer	2023	
	Assessed Value	Percent of Public Utility Assessed Value
Ohio Power Company	\$34,599,720	37.59%
AEP Ohio Transmission Company	17,641,950	19.17
Total	<u>\$52,241,670</u>	<u>56.76%</u>
Total Assessed Valuation	<u>\$92,042,540</u>	

Name of Taxpayer	2014	
	Assessed Value	Percent of Public Utility Assessed Value
Ohio Power Company	\$21,921,320	44.76%
Rockies Express Pipeline	18,446,710	37.66
Total	<u>\$40,368,030</u>	<u>82.42%</u>
Total Assessed Valuation	<u>\$48,977,450</u>	

(1) The amounts presented represent the assessed values upon which 2023 and 2014 collections were based.

**Source:** Fairfield County Auditor's Office

**Lancaster City School District, Ohio**  
*Ratio of Outstanding Debt by Type*  
*Last Ten Fiscal Years*

Fiscal Year	Estimated Population (1)	Per Capita Income (2)	Personal Income (3)	School Facilities Construction Bonds (4)	Leases
2014	39,359	\$23,701	\$932,847,659	\$62,433,304	\$564,908
2015	38,854	23,701	920,878,654	62,161,873	459,478
2016	38,780	25,230	978,419,400	61,870,442	204,229
2017	39,848	25,230	1,005,365,040	91,855,667	745,795
2018	40,280	25,230	1,016,264,400	90,827,415	495,646
2019	39,942	25,230	1,007,736,660	89,043,087	223,690
2020	40,505	25,230	1,021,941,150	157,406,357	228,164
2021	40,552	25,230	1,023,126,960	155,992,221	183,694
2022	40,763	25,230	1,028,450,490	151,889,912	150,646
2023	41,174	27,612	1,136,896,488	148,020,254	97,174

**Source:**

- (1) Lancaster City Community Development Department estimates as reported in the City of Lancaster Annual Comprehensive Financial Report presented on a calendar year basis for years 2014 - 2017. The U.S. Census Bureau for years 2018 - 2023 as reported on a calendar year basis.
- (2) U.S. Census Bureau presented on a calendar year.
- (3) Computation of per capita personal income multiplied by population presented on a calendar year.
- (4) Includes the School Facilities Construction and Improvement Refunding Bonds, Series 2017 and 2020 and School Improvement Refunding Bonds, Series 2021.

TABLE 11

<u>Energy Conservation Notes</u>	<u>Total Debt Outstanding</u>	<u>Ratio of Total Debt to Personal Income</u>	<u>Total Debt Per Capita</u>
\$1,610,000	\$64,608,212	6.93%	\$1,642
1,215,000	63,836,351	6.93	1,643
815,000	62,889,671	6.43	1,622
410,000	93,011,462	9.25	2,334
0	91,323,061	8.99	2,267
0	89,266,777	8.86	2,235
0	157,634,521	15.43	3,892
0	156,175,915	15.26	3,851
0	152,040,558	14.78	3,730
0	148,117,428	13.03	3,597

**Lancaster City School District, Ohio**  
*Ratio of General Obligation Bonded Debt to Estimated  
 True Value and General Obligation Bonded Debt Per Capita  
 Last Ten Fiscal Years*

Fiscal Year	Population (1)	Estimated Actual Value of Taxable Property (2)	General Obligation Bonded Debt (3)	Ratio of Bonded Debt to Estimated Actual Value	Bonded Debt per Capita
2014	39,359	\$2,671,138,543	\$62,433,304	2.34%	\$1,586
2015	38,854	2,661,487,417	62,161,873	2.34%	1,600
2016	38,780	2,682,646,783	61,870,442	2.31%	1,595
2017	39,848	2,766,069,394	91,855,667	3.32%	2,305
2018	40,280	2,771,078,486	90,827,415	3.28%	2,255
2019	39,942	2,824,802,720	89,043,087	3.15%	2,229
2020	40,505	3,202,643,863	157,406,357	4.91%	3,886
2021	40,552	3,262,797,331	155,992,221	4.78%	3,847
2022	40,763	3,323,873,749	151,889,912	4.57%	3,726
2023	41,174	3,983,603,531	148,020,254	3.72%	3,595

**Sources:** (1) Lancaster City Community Development Department estimates as reported in the City of Lancaster Annual Comprehensive Financial Report presented on a calendar year basis for years 2014 - 2019. The U.S. Census Bureau for years 2020 - 2023 as reported on a calendar year basis.

(2) Fairfield County Auditor presented on a calendar year.

(3) Although the bond retirement fund is restricted for debt service, it is not specifically restricted to the payment of principal; therefore, these resources are not reflected as a deduction from general obligation bonded debt.

**Lancaster City School District, Ohio**  
*Computation of Direct and Overlapping  
Debt Attributable to Governmental Activities  
June 30, 2023*

	Debt Attributable to Governmental Activities	Percentage Applicable to School District (1)	Amount of Direct and Overlapping Debt
<b>Direct Debt</b>			
Lancaster City School District as of June 30, 2023			
General Obligation and Refunding Bonds	\$148,020,254	100.00%	\$148,020,254
Leases	97,174	100.00%	97,174
	<u>148,117,428</u>		<u>148,117,428</u>
Total Direct Debt			
<b>Overlapping Debt:</b>			
Payable from Property Taxes as of December 31, 2022:			
Greenfield Township General Obligation Bonds	1,035,000	18.64%	192,924
Hocking Township Firehouse Note	167,035	72.40%	120,933
Fairfield County General Obligation Bonds	33,733,685	23.26%	7,846,455
Fairfield County Long Term Loans	225,000	23.26%	52,335
Fairfield County Leases	892,191	23.26%	207,524
City of Lancaster General Obligation			
Bond Anticipation Notes	1,890,884	99.11%	1,874,055
City of Lancaster General Obligation Bonds	7,322,831	99.11%	7,257,658
City of Lancaster Installment Loans	704,184	99.11%	697,917
City of Lancaster Leases	533,468	99.11%	528,720
Payable from Other Sources as of December 31, 2022:			
Fairfield County Special Assessment Bonds	208,000	23.26%	48,381
Fairfield County Leases	41,175	23.26%	9,577
City of Lancaster Ohio Water Development Authority Loan	201,083	99.11%	199,293
City of Lancaster State Infrastructure Bank Loan	172,987	99.11%	171,447
	<u>47,127,523</u>		<u>19,207,220</u>
Total Overlapping Debt			
Total Direct and Overlapping Debt	<u>\$195,244,951</u>		<u>\$167,324,648</u>

**Source:** Fairfield County Auditor, School District records, City of Lancaster, and the townships of Berne, Greenfield, Hocking, and Pleasant. Townships of Pleasant and Berne had no debt outstanding as of December 31, 2022.

(1) Percentages were determined by dividing the assessed valuation of the overlapping government located within the boundaries of the School District by the total assessed valuation of the government. The valuations used were for the 2022 collection year.

**Lancaster City School District, Ohio**  
*Computation of Legal Debt Margin*  
*Last Ten Fiscal Years*

	2014	2015	2016	2017
Assessed Valuation (1)	<u>\$915,307,510</u>	<u>\$912,119,900</u>	<u>\$918,310,630</u>	<u>\$946,317,460</u>
Debt Limit - 9% of Assessed Value (2)	<u>\$82,377,676</u>	<u>\$82,090,791</u>	<u>\$82,647,957</u>	<u>\$85,168,571</u>
Amount of Debt Applicable to Debt Limit				
General Obligation Bonds for School Facilities				
Construction	59,010,000	58,835,000	58,640,000	59,565,000
Refunding Bonds, Series 2017 and 2020 for				
School Facilities Construction	0	0	0	0
Construction Bonds and Refunding Bonds,				
Series 2021 Income Tax Backed	0	0	0	27,000,000
Energy Conservation Notes	1,610,000	1,215,000	815,000	410,000
Less Amount Available in Debt Service	<u>(1,044,110)</u>	<u>(1,227,845)</u>	<u>(1,393,707)</u>	<u>(2,812,844)</u>
Totals	<u>59,575,890</u>	<u>58,822,155</u>	<u>58,061,293</u>	<u>84,162,156</u>
Exemptions:				
Income Tax Backed	0	0	0	(27,000,000)
Energy Conservation Notes	<u>(1,610,000)</u>	<u>(1,215,000)</u>	<u>(815,000)</u>	<u>(410,000)</u>
Totals	<u>(1,610,000)</u>	<u>(1,215,000)</u>	<u>(815,000)</u>	<u>(27,410,000)</u>
Amount of Debt Subject to Limit	<u>57,965,890</u>	<u>57,607,155</u>	<u>57,246,293</u>	<u>56,752,156</u>
Legal Debt Margin	<u>\$24,411,786</u>	<u>\$24,483,636</u>	<u>\$25,401,664</u>	<u>\$28,416,415</u>
Legal Debt Margin as a Percentage of the				
Debt Limit	29.63%	29.83%	30.73%	33.36%
Unvoted Debt Limit - .10% of Assessed Value (1)	\$915,308	\$912,120	\$918,311	\$946,317
Amount of Debt Subject to Limit	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Unvoted Legal Debt Margin	<u>\$915,308</u>	<u>\$912,120</u>	<u>\$918,311</u>	<u>\$946,317</u>
Unvoted Legal Debt Margin as a Percentage of				
the Unvoted Debt Limit	100.00%	100.00%	100.00%	100.00%
Additional Limit for Unvoted Energy Conservation				
Long-Term Notes				
Debt Limit - .9% of Assessed Value (1)	\$8,237,768	\$8,209,079	\$8,264,796	\$8,516,857
Amount of Debt Subject to Limit				
Energy Conservation Long-Term Notes	<u>(1,610,000)</u>	<u>(1,215,000)</u>	<u>(815,000)</u>	<u>(410,000)</u>
Unvoted Legal Debt Margin	<u>\$6,627,768</u>	<u>\$6,994,079</u>	<u>\$7,449,796</u>	<u>\$8,106,857</u>
Unvoted Legal Debt Margin as a Percentage of				
the Unvoted Debt Limit	80.46%	85.20%	90.14%	95.19%

**Source:** Fairfield County Auditor and School District Financial Records

- (1) In 2006, HB 530 changed the assessed valuation utilized in the legal debt margin calculation to exclude general business tangible personal property as well as railroad and telephone tangible property.
- (2) Ohio Bond Law sets a limit of 9% for overall debt and 1/10 of 1% for unvoted debt.
- (3) Net indebtedness exceeds the 9% limitation due to debt issued to fund the School District's portion of the costs of a school facilities project under Ohio Revised Code Chapter 3318, and, as a result, such debt is not subject to State consents or special needs approval pursuant to Ohio Revised Code Section 133.06(I).

**Note:** The amount of debt presented as subject to the limit should be the balances used to compute the margin as specified by statute, i.e. the gross balances, not amounts that are net of premiums or discounts.

TABLE 14

2018	2019	2020 (3)	2021	2022	2023
<u>\$947,382,430</u>	<u>\$963,570,960</u>	<u>\$1,092,620,220</u>	<u>\$1,110,128,910</u>	<u>\$1,128,371,360</u>	<u>\$1,357,444,220</u>
<u>\$85,264,419</u>	<u>\$86,721,386</u>	<u>\$98,335,820</u>	<u>\$99,911,602</u>	<u>\$101,553,422</u>	<u>\$122,169,980</u>
50,455,000	49,940,000	68,070,000	67,445,000	65,240,000	63,000,000
8,595,000	8,400,000	55,737,912	55,148,031	54,804,135	54,518,904
26,240,000	25,405,000	24,555,000	25,525,000	24,155,000	22,865,000
0	0	0	0	0	0
<u>(2,212,818)</u>	<u>(1,514,909)</u>	<u>(3,083,880)</u>	<u>(4,003,612)</u>	<u>(4,051,756)</u>	<u>(5,586,228)</u>
<u>83,077,182</u>	<u>82,230,091</u>	<u>145,279,032</u>	<u>144,114,419</u>	<u>140,147,379</u>	<u>134,797,676</u>
(26,240,000)	(25,405,000)	(24,555,000)	(25,525,000)	(24,155,000)	(22,865,000)
0	0	0	0	0	0
<u>(26,240,000)</u>	<u>(25,405,000)</u>	<u>(24,555,000)</u>	<u>(25,525,000)</u>	<u>(24,155,000)</u>	<u>(22,865,000)</u>
<u>56,837,182</u>	<u>56,825,091</u>	<u>120,724,032</u>	<u>118,589,419</u>	<u>115,992,379</u>	<u>111,932,676</u>
<u>\$28,427,237</u>	<u>\$29,896,295</u>	<u>(\$22,388,212)</u>	<u>(\$18,677,817)</u>	<u>(\$14,438,957)</u>	<u>\$10,237,304</u>
33.34%	34.47%	-22.77%	-18.69%	-14.22%	8.38%
<u>\$947,382</u>	<u>\$963,571</u>	<u>\$1,092,620</u>	<u>\$1,110,129</u>	<u>\$1,128,371</u>	<u>\$1,357,444</u>
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>\$947,382</u>	<u>\$963,571</u>	<u>\$1,092,620</u>	<u>\$1,110,129</u>	<u>\$1,128,371</u>	<u>\$1,357,444</u>
100.00%	100.00%	100.00%	100.00%	100.00%	100.00%
<u>\$8,526,442</u>	<u>\$8,672,139</u>	<u>\$9,833,582</u>	<u>\$9,991,160</u>	<u>\$10,155,342</u>	<u>\$12,216,998</u>
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>\$8,526,442</u>	<u>\$8,672,139</u>	<u>\$9,833,582</u>	<u>\$9,991,160</u>	<u>\$10,155,342</u>	<u>\$12,216,998</u>
100.00%	100.00%	100.00%	100.00%	100.00%	100.00%

**Lancaster City School District, Ohio**  
*Demographic and Economic Statistics*  
*Last Ten Years*

Calendar Year	Population Lancaster City (1)	Personal Income (2)	Per Capita Personal Income (2)	Unemployment Rate Fairfield County
2013	39,359	\$932,847,659	\$23,701	6.40%
2014	38,854	920,878,654	23,701	5.00
2015	38,780	978,419,400	25,230	4.30
2016	39,848	1,005,365,040	25,230	4.20
2017	40,280	1,016,264,400	25,230	4.30
2018	39,942	1,007,736,660	25,230	4.00
2019	40,505	1,021,941,150	25,230	3.70
2020	40,552	1,023,126,960	25,230	4.30
2021	40,763	1,028,450,490	25,230	2.90
2022 (3)	41,174	1,136,896,488	27,612	3.10

**Sources:** Ohio Bureau of Employment Services  
U.S. Census Bureau  
City of Lancaster

- (1) Population is estimated by the City of Lancaster Community Development Department estimates as reported in the City of Lancaster Annual Comprehensive Financial Report presented on a calendar year basis for years 2013 - 2018. The U.S. Census Bureau for years 2019 - 2022 as reported on a calendar year basis.  
County Economic Development website, respectively.
- (2) U.S. Census Bureau presented on a calendar year.
- (3) Calendar year 2022 is the latest information available.



TABLE 16

## Lancaster City School District, Ohio

## Principal Employers

## Current Year and Nine Years Ago

Employer	Nature of Business	Calendar Year 2022		
		Number of Employees	Rank	Percentage of Total Employment
Fairfield Medical Center	Medical Services	1,953	1	10.50%
Anchor Acquisition LLC	Manufacturing	1,630	2	8.76%
Fairfield County	County Government	877	3	4.72%
Lancaster City Schools	Education	811	4	4.36%
Kroger - Lancaster Locations	Grocer	775	5	4.17%
MAGNA	Manufacturing	621	6	3.34%
Daily Services	Employment Services	434	7	2.33%
SRI Ohio, Incorporated	Manufacturing	423	8	2.27%
State of Ohio	Government	417	9	2.24%
Group Management Services	Employment Services	387	10	2.08%
Total		8,328		44.78%
Total Employment within the School District		18,600		
Employer	Nature of Activity	Calendar Year 2013		
		Number of Employees	Rank	Percentage of Total Employment
Fairfield Medical Center	Medical Services	1,871	1	10.57%
Anchor Hocking Corporation	Manufacturing	1,148	2	6.49%
Fairfield County	County Government	826	3	4.67%
Lancaster City School District	Education	704	4	3.98%
City of Lancaster	City Government	363	5	2.05%
Ralston Foods, Incorporated	Manufacturing	349	6	1.97%
Diamond Power	Manufacturing	300	7	1.69%
Kroger Company	Grocer	286	8	1.62%
Fairfield Homes	Construction	231	9	1.31%
Crestview	Medical Services	227	10	1.28%
Total		6,305		35.62%
Total Employment within the School District		17,700		

**Source:** Total employment is from the Ohio Labor Market Information website provided on a calendar year basis. Company information is from the Fairfield County Economic Development webpage, compiled as of May 2022 as the latest data available, information from Fairfield County payroll office compiled on a calendar year basis, and information from the Lancaster City Schools payroll department compiled on a fiscal year basis.

**Lancaster City School District, Ohio**  
*School District Employees by Function/Program*  
*Last Ten Fiscal Years*

Function/Program	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Regular Instruction										
Classified Employees	0	0	0	0	0	0	0	0	12	5
Certified Employees	262	267	261	263	264	263	263	268	289	289
Special Instruction										
Classified Employees	66	62	61	68	63	67	77	64	74	61
Certified Employees	91	91	91	96	100	100	103	103	104	106
Vocational Instruction										
Classified Employees	1	1	1	1	1	0	0	0	0	0
Certified Employees	17	17	17	16	16	16	16	16	17	14
Student Intervention Services										
Certified Employees	3	3	3	3	3	4	3	3	3	3
Pupil Support Services										
Classified Employees	15	27	27	24	25	26	25	32	28	41
Certified Employees	22	26	30	34	34	31	33	33	28	37
Administrators	0	0	0	0	0	5	7	8	10	10
Instructional Staff										
Classified Employees	16	16	17	17	17	18	17	16	15	15
Certified Employees	3	4	4	4	6	7	9	9	9	12
Administrators	1	1	1	1	1	1	5	5	4	1
Administration										
Classified Employees	20	19	20	22	23	23	23	22	23	22
Administrators	24	24	26	27	28	29	32	29	31	32
Fiscal										
Classified Employees	4	4	4	4	4	4	4	4	4	4
Administrators	2	2	2	2	2	2	2	2	2	2
Business										
Classified Employees	2	2	2	2	2	2	2	2	1	2
Administrators	1	1	1	1	1	1	1	1	1	1
Operation and Maintenance of Plant										
Classified Employees	47	47	46	45	47	48	43	44	45	43
Administrators	1	1	1	1	1	1	1	1	1	1
Pupil Transportation										
Classified Employees	41	39	42	45	50	57	60	53	45	43
Administrators	1	1	1	1	1	1	1	1	1	1
Central										
Classified Employees	6	6	6	6	6	6	6	6	6	6
Administrators	2	2	2	2	2	2	1	1	1	1
Food Service Program										
Classified Employees	51	51	58	56	56	56	56	55	55	55
Administrators	1	1	1	1	1	1	1	1	1	1
Non-Instructional Services										
Classified Employees	0	0	0	0	0	0	0	0	0	0
Certified Employees	2	3	2	1	1	1	1	1	1	1
Extracurricular Activities										
Classified Employees	1	1	1	1	1	1	1	1	1	1
Administrators	1	1	1	1	1	1	1	1	1	1
<b>Totals</b>	<b>704</b>	<b>720</b>	<b>729</b>	<b>745</b>	<b>757</b>	<b>774</b>	<b>794</b>	<b>782</b>	<b>813</b>	<b>811</b>

**Source:** Lancaster City School District Personnel Records

**Method:** The figures include only the full-time employees

**Lancaster City School District, Ohio**  
*Per Pupil Cost*  
*Last Ten Fiscal Years*

<u>Fiscal Year</u>	<u>General Fund Expenditures</u>	<u>Enrollment</u>	<u>Cost Per Pupil</u>	<u>Percentage Change</u>	<u>Teaching Staff</u>	<u>Pupil/Teacher Ratio</u>
2014	\$57,432,328	6,218	\$9,236	N/A	400	15.5
2015	57,181,378	6,245	9,156	-0.87%	411	15.2
2016	59,163,624	6,299	9,393	2.58%	408	15.4
2017	65,236,549	6,354	10,267	9.31%	411	15.5
2018	66,846,854	6,302	10,607	3.31%	414	15.2
2019	67,890,069	6,403	10,603	-0.04%	416	15.4
2020	70,270,896	6,406	10,970	3.46%	425	15.1
2021	71,343,984	6,133	11,633	6.04%	430	14.3
2022	72,457,116	6,117	11,845	1.82%	451	13.6
2023	78,075,544	6,213	12,566	6.09%	450	13.8

**Source:** School District Records and the Ohio Department of Education.

**Lancaster City School District, Ohio**

*Building Statistics*

*Last Ten Fiscal Years*

	2014	2015	2016
<b>Cedar Heights Elementary School</b>			
Constructed in 1939, addition in 1973			
Total Building Square Footage	31,100	31,100	N/A
Enrollment Grades K-5 for 2014-2015, building closed in 2016	389	380	N/A
Student Capacity	460	460	N/A
Instruction Classrooms	22	22	N/A
Teaching Stations	31	31	N/A
Administrators	2	2	N/A
Certified Staff	26	27	N/A
Classified Staff	13	13	N/A
<b>East Elementary School</b>			
Constructed in 1939			
Total Building Square Footage	37,518	37,518	37,518
Enrollment Grades K-5 for 2014-2016, building closed during 2017	385	363	264
Student Capacity	314	314	314
Instruction Classrooms	20	20	20
Teaching Stations	24	24	24
Administrators	1	1	2
Certified Staff	22	23	22
Classified Staff	11	13	12
<b>Medill Elementary School</b>			
Constructed in 1960, addition in 1965, 1966, and 1973			
Total Building Square Footage	31,500	31,500	N/A
Enrollment Grades K-5 for 2014-2015, building closed in 2016	353	413	N/A
Student Capacity	337	337	N/A
Instruction Classrooms	25	25	N/A
Teaching Stations	30	30	N/A
Administrators	1	1	N/A
Certified Staff	25	25	N/A
Classified Staff	15	15	N/A
<b>Sanderson Elementary School</b>			
Constructed in 1968, addition in 1973 and 1996			
Total Building Square Footage	31,233	31,233	31,233
Enrollment Grades K-5 2014-2016, building closed during 2017	324	295	289
Student Capacity	308	308	308
Instruction Classrooms	20	20	20
Teaching Stations	24	24	24
Administrators	1	1	1
Certified Staff	19	20	19
Classified Staff	12	13	8



**Lancaster City School District, Ohio**  
*Building Statistics*  
*Last Ten Fiscal Years (Continued)*

	2014	2015	2016
<b>South Elementary School</b>			
Constructed in 1931			
Total Building Square Footage	29,055	29,055	N/A
Enrollment Grades K-5 for 2014-2015, building closed in 2016	304	330	N/A
Student Capacity	149	149	N/A
Instruction Classrooms	17	17	N/A
Teaching Stations	21	21	N/A
Administrators	2	2	N/A
Certified Staff	24	21	N/A
Classified Staff	13	11	N/A
<b>Tallmadge Elementary School</b>			
Constructed in 1956, addition in 1959, 1966, and 1973			
Total Building Square Footage	37,000	37,000	N/A
Enrollment Grades K-5 for 2014-2015, building closed in 2016	409	449	N/A
Student Capacity	345	345	N/A
Instruction Classrooms	20	20	N/A
Teaching Stations	29	29	N/A
Administrators	3	3	N/A
Certified Staff	28	25	N/A
Classified Staff	14	16	N/A
<b>Tarhe Elementary School</b>			
Constructed in 1968, addition in 1973			
Modular Classrooms - Constructed in 2004			
Total Building Square Footage	25,200	25,200	25,200
Total Modular Square Footage	9,000	9,000	9,000
Enrollment Grades K-5 for 2014-2015, Preschool only in 2016-2023	433	418	184
Student Capacity	445	445	445
Instruction Classrooms	20	20	20
Teaching Stations	17	17	17
Administrators	2	2	0
Certified Staff	24	26	10
Classified Staff	11	9	10
<b>West Elementary School</b>			
Constructed in 1928, addition in 1960			
Total Building Square Footage	46,404	46,404	46,404
Enrollment Grades K-5 2014-2016, building closed in 2017	478	459	553
Student Capacity	428	428	428
Instruction Classrooms	24	24	24
Teaching Stations	28	28	28
Administrators	2	2	2
Certified Staff	33	32	37
Classified Staff	18	18	18

TABLE 19

2017	2018	2019	2020	2021	2022	2023
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
25,200	25,200	25,200	25,200	25,200	25,200	25,200
9,000	9,000	9,000	9,000	9,000	9,000	9,000
196	200	192	204	146	187	203
445	445	445	445	445	445	445
20	20	20	20	20	20	20
17	17	17	17	17	17	17
1	1	1	1	1	1	1
10	12	12	17	16	19	21
13	11	14	17	17	17	21
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A	N/A

(Continued)

**Lancaster City School District, Ohio**  
*Building Statistics*  
*Last Ten Fiscal Years (Continued)*

	2014	2015	2016
<b>Mount Pleasant Elementary</b>			
Constructed in 2015			
Total Building Square Footage	N/A	N/A	73,913
Enrollment Grades K-5 for 2016 - 2023	N/A	N/A	586
Student Capacity	N/A	N/A	578
Instruction Classrooms	N/A	N/A	29
Teaching Stations	N/A	N/A	35
Administrators	N/A	N/A	2
Certified Staff	N/A	N/A	35
Classified Staff	N/A	N/A	20
<b>Gorsuch West Elementary</b>			
Constructed in 2015			
Total Building Square Footage	N/A	N/A	78,632
Enrollment Grades K-5 for 2016 - 2023	N/A	N/A	613
Student Capacity	N/A	N/A	623
Instruction Classrooms	N/A	N/A	33
Teaching Stations	N/A	N/A	39
Administrators	N/A	N/A	2
Certified Staff	N/A	N/A	41
Classified Staff	N/A	N/A	25
<b>Tarhe Trails Elementary</b>			
Constructed in 2015			
Total Building Square Footage	N/A	N/A	75,573
Enrollment Grades K-5 for 2016 - 2023	N/A	N/A	665
Student Capacity	N/A	N/A	625
Instruction Classrooms	N/A	N/A	31
Teaching Stations	N/A	N/A	37
Administrators	N/A	N/A	2
Certified Staff	N/A	N/A	39
Classified Staff	N/A	N/A	19
<b>Tallmadge Elementary</b>			
Constructed in 2016			
Total Building Square Footage	N/A	N/A	N/A
Enrollment Grades K-5 for 2017 - 2023	N/A	N/A	N/A
Student Capacity	N/A	N/A	N/A
Instruction Classrooms	N/A	N/A	N/A
Teaching Stations	N/A	N/A	N/A
Administrators	N/A	N/A	N/A
Certified Staff	N/A	N/A	N/A
Classified Staff	N/A	N/A	N/A



TABLE 19

2017	2018	2019	2020	2021	2022	2023
73,913	73,913	73,913	73,913	73,913	73,913	73,913
593	542	542	549	538	478	517
578	578	578	578	578	578	578
29	29	29	29	29	29	29
35	35	35	35	35	35	35
2	2	2	3	3	2	2
36	35	37	39	38	37	36
26	18	21	21	21	25	18
78,632	78,632	78,632	78,632	78,632	78,632	78,632
615	581	590	573	530	551	588
623	623	623	623	623	623	623
33	33	33	33	33	33	33
39	39	39	39	39	39	39
2	2	2	3	3	3	3
37	36	42	42	41	44	46
23	22	25	26	25	26	25
75,573	75,573	75,573	75,573	75,573	75,573	75,573
697	608	596	583	562	619	619
625	625	625	625	625	625	625
31	31	31	31	31	31	31
37	37	37	37	37	37	37
2	2	2	2	2	2	3
40	36	35	34	34	38	40
19	16	15	17	17	21	19
69,276	69,276	69,276	69,276	69,276	69,276	69,276
559	558	572	560	523	471	481
578	578	578	578	578	578	578
27	27	27	27	27	27	27
33	33	33	33	33	33	33
2	2	2	2	2	2	2
33	34	34	37	36	37	34
17	16	16	18	16	16	17

(Continued)

**Lancaster City School District, Ohio**  
*Building Statistics*  
*Last Ten Fiscal Years (Continued)*

	2014	2015	2016
<b>Medill Elementary</b>			
Constructed in 2017			
Total Building Square Footage	N/A	N/A	N/A
Enrollment Grades K-5 for 2017 - 2023	N/A	N/A	N/A
Student Capacity	N/A	N/A	N/A
Instruction Classrooms	N/A	N/A	N/A
Teaching Stations	N/A	N/A	N/A
Administrators	N/A	N/A	N/A
Certified Staff	N/A	N/A	N/A
Classified Staff	N/A	N/A	N/A
<b>General Sherman Junior High School</b>			
Constructed in 1957, addition in 1973 - closed in June of 2020			
Modular Classrooms - Constructed in 2010			
Total Building Square Footage	64,394	64,394	64,394
Total Modular Square Footage	9,000	9,000	9,000
Enrollment Grades 6-8	729	695	682
Student Capacity	484	484	484
Instruction Classrooms	23	23	23
Teaching Stations	29	29	29
Administrators	2	2	2
Certified Staff	40	40	41
Classified Staff	18	18	23
<b>Thomas Ewing Junior High School</b>			
Constructed in 1957 and Demolished in June of 2020			
Modular Classrooms - Constructed in 2010 and 2012			
Total Building Square Footage	63,308	63,308	63,308
Total Modular Square Footage	18,000	18,000	18,000
Enrollment Grades 6-8 for 2013-2018, closed in January of 2019	709	686	681
Student Capacity	493	493	493
Instruction Classrooms	27	27	27
Teaching Stations	34	34	34
Administrators	2	2	2
Certified Staff	39	43	39
Classified Staff	16	19	18
<b>Thomas Ewing Junior High School</b>			
Constructed in 2019			
Total Building Square Footage	N/A	N/A	N/A
Enrollment Grades 6-8 for	N/A	N/A	N/A
Student Capacity	N/A	N/A	N/A
Instruction Classrooms	N/A	N/A	N/A
Teaching Stations	N/A	N/A	N/A
Administrators	N/A	N/A	N/A
Certified Staff	N/A	N/A	N/A
Classified Staff	N/A	N/A	N/A

TABLE 19

2017	2018	2019	2020	2021	2022	2023
87,764	87,764	87,764	87,764	87,764	87,764	87,764
539	630	681	682	617	615	601
750	750	750	750	750	750	750
33	33	33	33	33	33	33
39	39	39	39	39	39	39
2	2	2	2	2	2	3
37	41	45	43	44	47	46
25	27	25	27	28	30	26
64,394	64,394	64,394	64,394	N/A	N/A	N/A
9,000	9,000	9,000	9,000	N/A	N/A	N/A
669	686	702	717	N/A	N/A	N/A
484	484	484	484	N/A	N/A	N/A
23	23	23	23	N/A	N/A	N/A
29	29	29	29	N/A	N/A	N/A
2	2	2	2	N/A	N/A	N/A
41	42	43	46	N/A	N/A	N/A
22	22	21	21	N/A	N/A	N/A
63,308	63,308	63,308	N/A	N/A	N/A	N/A
18,000	18,000	18,000	N/A	N/A	N/A	N/A
693	694	728	N/A	N/A	N/A	N/A
493	493	493	N/A	N/A	N/A	N/A
27	27	27	N/A	N/A	N/A	N/A
34	34	34	N/A	N/A	N/A	N/A
2	2	2	N/A	N/A	N/A	N/A
42	41	41	N/A	N/A	N/A	N/A
16	19	19	N/A	N/A	N/A	N/A
N/A	N/A	N/A	105,863	105,863	105,863	105,863
N/A	N/A	N/A	726	728	700	696
N/A	N/A	N/A	750	750	750	750
N/A	N/A	N/A	42	42	42	42
N/A	N/A	N/A	13	13	13	13
N/A	N/A	N/A	3	3	3	3
N/A	N/A	N/A	42	45	48	51
N/A	N/A	N/A	17	22	23	19

(Continued)

**Lancaster City School District, Ohio**  
*Building Statistics*  
*Last Ten Fiscal Years (Continued)*

	2014	2015	2016
<b>General Sherman Junior High School</b>			
Constructed in 2020			
Total Building Square Footage	N/A	N/A	N/A
Enrollment Grades 6-8 for	N/A	N/A	N/A
Student Capacity	N/A	N/A	N/A
Instruction Classrooms	N/A	N/A	N/A
Teaching Stations	N/A	N/A	N/A
Administrators	N/A	N/A	N/A
Certified Staff	N/A	N/A	N/A
Classified Staff	N/A	N/A	N/A
<b>Stanbery School and Administration Center</b>			
Constructed in 1929, addition in 1965			
Total Building Square Footage	77,767	77,767	77,767
Enrollment for Career Based Intervention Technology Students	194	241	228
Student Capacity	509	509	509
Instruction Classrooms	28	28	28
Teaching Stations	32	32	32
Administrators	7	7	12
Certified Staff	22	27	22
Classified Staff	20	21	27
<b>Lancaster High School</b>			
Constructed in 1963, Vocational classrooms constructed in 1965			
Total Building Square Footage	192,500	192,500	192,500
Enrollment Grades 9-12	1,511	1,516	1,554
Student Capacity	1,302	1,302	1,302
Instruction Classrooms	65	65	65
Teaching Stations	102	102	102
Administrators	6	6	6
Certified Staff	98	102	103
Classified Staff	52	49	44
<b>Maintenance and Transportation Building</b>			
Constructed in 1997			
Total Building Square Footage	25,000	25,000	25,000
Administrators	3	3	3
Classified Staff	57	60	61
<b>District Administrative, Transportation, and Warehouse Complex</b>			
Purchased in 2022, Placed in use in 2023			
Total Building Square Footage	N/A	N/A	N/A
Administrators	N/A	N/A	N/A
Certified Staff	N/A	N/A	N/A
Classified Staff	N/A	N/A	N/A

**Source:** Building square footage, instructional classrooms, and teaching stations were determined from architectural drawings.

**Source:** Student enrollment is based on the October count for Educational Management Information System for fiscal year 2014 while student enrollment for fiscal years 2015-2023 are based on the final year-end count.

**Source:** Student Capacity is based upon State standards of required square footage per child.

**Source:** Staffing was provided from payroll records maintained by the Lancaster City Schools Treasurer's Office.

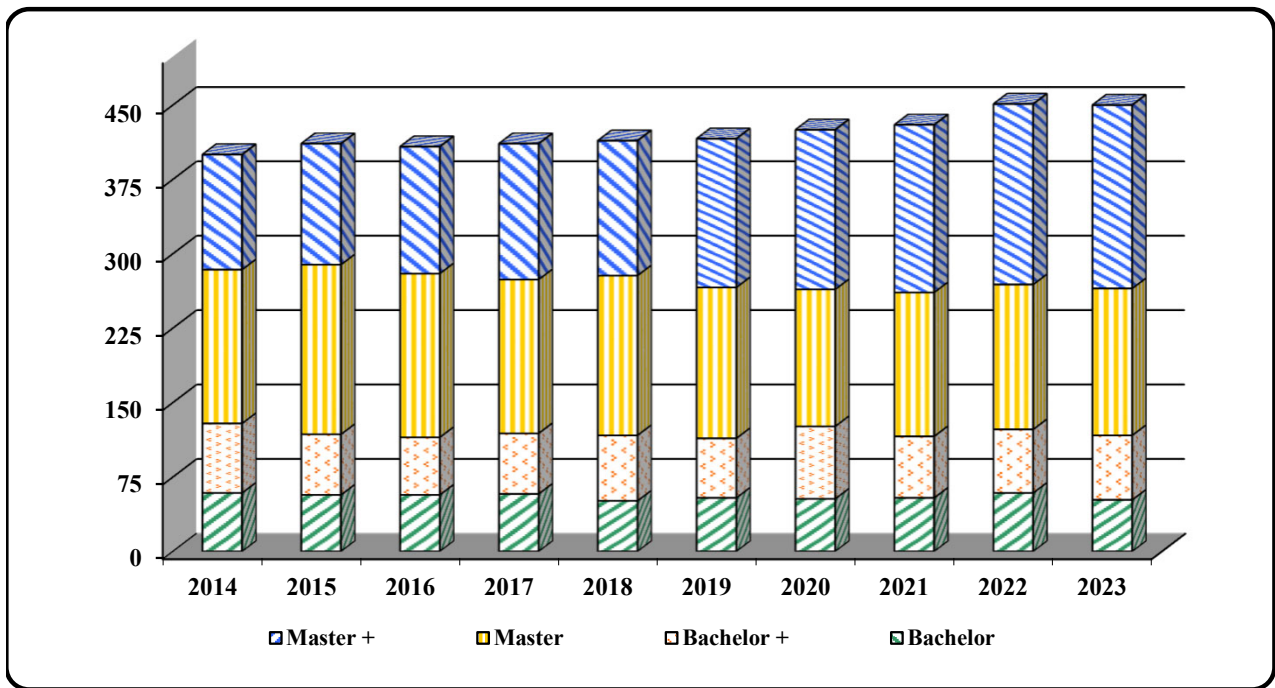
N/A was used in the columns to show when a building was not in use.

TABLE 19

2017	2018	2019	2020	2021	2022	2023
N/A	N/A	N/A	N/A	105,863	105,863	105,863
N/A	N/A	N/A	N/A	716	719	684
N/A	N/A	N/A	N/A	750	750	750
N/A	N/A	N/A	N/A	42	42	42
N/A	N/A	N/A	N/A	13	13	13
N/A	N/A	N/A	N/A	2	2	3
N/A	N/A	N/A	N/A	47	48	44
N/A	N/A	N/A	N/A	19	18	20
<i>77,767</i>	<i>77,767</i>	<i>77,767</i>	<i>77,767</i>	<i>77,767</i>	<i>77,767</i>	<i>77,767</i>
226	265	260	258	255	322	470
509	509	509	509	509	509	509
28	28	28	28	28	28	28
32	32	32	32	32	32	32
12	14	20	25	22	26	1
40	44	36	31	33	29	15
24	24	25	25	24	26	4
192,500	192,500	192,500	192,500	192,500	192,500	192,500
1,567	1,538	1,540	1,554	1,518	1,455	1,354
1,302	1,302	1,302	1,302	1,302	1,302	1,302
65	65	65	65	65	65	65
102	102	102	102	102	102	102
6	6	6	6	7	7	7
102	103	97	97	99	104	104
45	53	53	51	43	46	50
25,000	25,000	25,000	25,000	25,000	25,000	25,000
3	3	3	3	3	3	3
61	67	74	74	78	61	11
N/A	N/A	N/A	N/A	N/A	N/A	38,000
N/A	N/A	N/A	N/A	N/A	N/A	20
N/A	N/A	N/A	N/A	N/A	N/A	25
N/A	N/A	N/A	N/A	N/A	N/A	68

**Lancaster City School District, Ohio**  
*Full-Time Equivalent Teachers by Education*  
*Last Ten Fiscal Years*

Degree	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Bachelor's Degree	59	57	57	58	51	54	53	54	59	52
Bachelor + 15	15	12	10	11	17	9	15	9	10	16
Bachelor + 30 (150 hours)	55	49	48	50	49	51	58	53	54	49
Master's Degree	155	171	165	155	161	152	138	145	146	148
Master's + 15	40	40	45	44	34	41	46	40	42	39
Master's + 30	55	56	58	66	76	79	82	94	102	102
Master's + 45	21	26	25	27	26	30	33	35	38	39
Ph. D.	0	0	0	0	0	0	0	0	0	5
<b>Total</b>	<b>400</b>	<b>411</b>	<b>408</b>	<b>411</b>	<b>414</b>	<b>416</b>	<b>425</b>	<b>430</b>	<b>451</b>	<b>450</b>



Source: Lancaster City School District Personnel Records.

**Lancaster City School District, Ohio**  
*Teachers' Salaries*  
*Last Ten Fiscal Years*

Fiscal Year	Minimum Salary (1)	Maximum Salary (2)	Average Salary for the School Districts (3)	Average Salary Comparable Districts (3)	Statewide Average Salary (3)
2014	\$36,499	\$80,052	\$56,657	\$59,253	\$55,916
2015	37,137	81,452	57,770	59,522	55,913
2016	37,509	82,267	58,223	60,510	57,154
2017	38,258	83,911	59,866	60,899	58,849
2018	39,024	85,590	61,082	63,067	62,353
2019	39,804	87,301	63,007	60,624	63,916
2020	40,998	89,919	64,789	62,577	65,754
2021	42,228	92,171	68,539	65,242	67,654
2022	43,495	95,396	70,891	66,147	69,081
2023	44,800	98,259	73,044	N/A	N/A

**Sources:** School District Financial Records and the Ohio Department of Education.

(1) Starting teacher with no experience - per negotiated agreement.

(2) Teacher with a Masters degree plus more than 45 hours of additional education - per negotiated agreement.

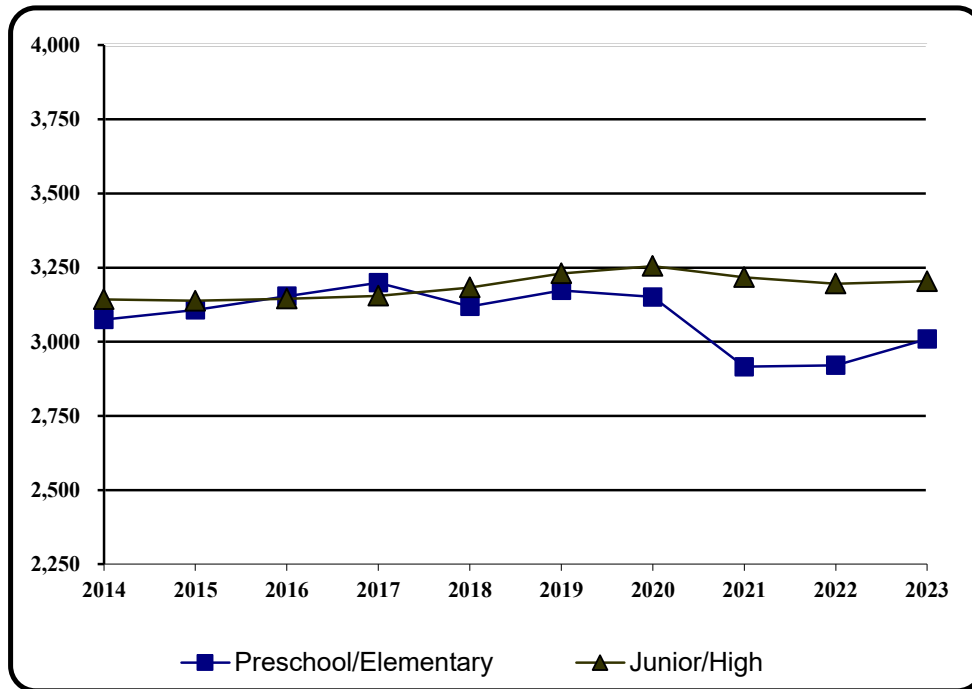
(3) Provided by the Ohio Department of Education.

N/A means not available at the time this report was prepared

TABLE 22

**Lancaster City School District, Ohio**  
*Enrollment Statistics*  
*Last Ten Fiscal Years*

Fiscal Year	Preschool/ Elementary Schools	Junior/High School	Total
2014	3,075	3,143	6,218
2015	3,107	3,138	6,245
2016	3,154	3,145	6,299
2017	3,199	3,155	6,354
2018	3,119	3,183	6,302
2019	3,173	3,230	6,403
2020	3,151	3,255	6,406
2021	2,916	3,217	6,133
2022	2,921	3,196	6,117
2023	3,009	3,204	6,213



**Source:** School District Records - October counts that was submitted to the Educational Management Information System for fiscal year 2014 while fiscal years 2015 through 2023 was based on the year-end count.



**Lancaster City School District, Ohio**  
*Attendance and Graduation Rates*  
*Last Ten Fiscal Years*

Fiscal Year	Lancaster City Attendance Rate	State Average	Lancaster City Graduation Rate	State Average
2014	95.90%	94.30%	92.50%	82.30%
2015	94.70	94.10	92.50	83.00
2016	>95.0	94.10	91.40	83.50
2017	94.20	93.90	91.40	84.20
2018	93.80	93.70	90.20	85.30
2019	93.40	N/A	91.30	85.90
2020	95.00	N/A	92.60	87.20
2021	92.00	N/A	92.00	87.20
2022	89.10	N/A	93.30	87.30
2023	90.10	N/A	N/A	N/A

**Source:** Ohio Department of Education Local Report Cards

N/A means not available at the time this report was prepared.  
 The State has not provided the State Average since fiscal year 2019.

**Lancaster City School District, Ohio***Average A.C.T. Scores**Last Ten Fiscal Years*

<u>Year</u>	<u>English</u>	<u>Math</u>	<u>Reading</u>	<u>Science</u>	<u>Composite</u>
A.C.T. - Lancaster High School (Juniors and Seniors)					
2014	21.1	21.3	22.4	22.3	21.9
2015	21.6	22.2	22.7	22.8	22.4
2016	21.1	21.8	22.6	22.4	22.1
2017	20.8	21.7	22.9	22.6	22.1
2018	17.2	18.7	19.5	19.0	18.7
2019	17.3	18.9	19.6	19.4	19.0
2020	16.4	17.7	18.5	18.6	17.9
2021	17.0	18.4	19.5	19.6	18.8
2022	17.2	18.4	20.1	19.8	19.0
2023	16.5	17.5	18.6	18.7	18.0
A.C.T. - Ohio (Graduating Class)					
2014	21.4	21.7	22.4	22.0	22.0
2015	21.4	21.7	22.5	22.1	22.0
2016	21.2	21.6	22.5	22.0	22.0
2017	21.2	21.6	22.5	22.2	22.0
2018	19.3	20.3	20.8	20.4	20.3
2019	19.0	19.9	20.5	20.1	19.0
2020	N/A	N/A	N/A	N/A	19.9
2021	N/A	N/A	N/A	N/A	20.0
2022	N/A	N/A	N/A	N/A	19.6
2023	18.2	19.2	20.0	19.7	19.4
A.C.T. - U.S.A. (Graduating Class)					
2014	20.3	20.9	21.3	20.8	21.0
2015	20.4	20.8	21.4	20.9	21.0
2016	20.1	20.6	21.3	20.8	20.8
2017	20.3	20.7	21.4	21.0	21.0
2018	20.2	20.5	21.3	20.7	20.8
2019	20.3	20.8	21.3	20.8	20.8
2020	20.1	20.4	21.2	20.6	20.7
2021	20.1	20.4	21.2	20.6	20.7
2022	19.0	19.3	20.4	19.9	19.8
2023	18.6	19.0	20.1	19.6	19.5

Note: The A.C.T. Standard Score Scale Range from 1 to 36.

**Source:** A.C.T. scores were provided by ACT, Inc.

N/A means the information is no longer being provided

**Lancaster City School District, Ohio**  
*Students in Free or Reduced Price Lunch Program*  
*June 30, 2023*

School	Students Receiving Free Lunch	Percentage of Students Receiving Free Lunch	Students Receiving Reduced Lunch	Percentage of Students Receiving Reduced Lunch
Lancaster Preschool	143	70.44%	11	5.42%
Gorsuch West Elementary School	375	63.78%	54	9.18%
Medill Elementary School	244	40.60%	68	11.31%
Mount Pleasant Elementary School	257	49.71%	46	8.90%
Tallmadge Elementary School	281	58.42%	51	10.60%
Tarhe Trails Elementary School	205	33.12%	50	8.08%
General Sherman Junior High School	307	44.88%	51	7.46%
Thomas Ewing Junior High School	310	44.54%	69	9.91%
Lancaster High School	710	38.93%	99	5.43%

**Source:** School District Food Service Records at June 30, 2023

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# OHIO AUDITOR OF STATE KEITH FABER



**LANCASTER CITY SCHOOL DISTRICT**

**FAIRFIELD COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 1/23/2024**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)