



OHIO AUDITOR OF STATE  
**KEITH FABER**





**ST. CLAIRSVILLE-RICHLAND CITY SCHOOL DISTRICT  
BELMONT COUNTY  
JUNE 30, 2023**

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**ST. CLAIRSVILLE-RICHLAND CITY SCHOOL DISTRICT  
BELMONT COUNTY  
JUNE 30, 2023**

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# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT

St. Clairsville-Richland City School District  
Belmont County  
108 Woodrow Avenue  
St. Clairsville, Ohio 43950

To the Board of Education:

### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the St. Clairsville-Richland City School District, Belmont County, Ohio (the School District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the Table of Contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the St. Clairsville-Richland City School District, Belmont County, Ohio as of June 30, 2023, and the respective changes in financial position thereof and the respective budgetary comparisons for the General and Schoolwide Pool Funds for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Schedules of Net Pension and Other Post-Employment Benefit Liabilities and Pension and Other Post-Employment Benefit Contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Supplementary information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The Schedule of Expenditures of Federal Awards (the Schedule) as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated April 17, 2024, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

April 17, 2024

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**St. Clairsville-Richland City School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

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The discussion and analysis of St. Clairsville-Richland City School District's financial (the School District) performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2023. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and the notes to the financial statements to enhance their understanding of the School District's financial performance.

**Financial Highlights**

Key financial highlights for fiscal year 2023 are as follows:

- Net position increased \$2,179,543.
- General revenues accounted for \$19,419,664 in revenue or approximately 78 percent of all revenues. Program specific revenues in the form of charges for services, and operating grants and contributions accounted for \$5,416,933 or approximately 22 percent of total revenues in the amount of \$24,836,597.
- Total assets increased \$3,484,382, primarily due to increases in property tax receivable, and cash and cash equivalents. Total liabilities increased \$7,166,124 primarily due to an increase in the net pension liability.
- The School District had \$22,657,054 in expenses related to governmental activities; only \$5,416,933 of these expenses were offset by program specific charges for services, and operating grants and contributions. General revenues in the amount of \$19,419,664 were adequate to provide for these programs.
- Total Governmental funds had \$24,186,492 in revenues and \$22,652,738 in expenditures. Overall, including other financing sources and uses, total Governmental Fund balances increased \$1,533,754.

**Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand St. Clairsville-Richland City School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and concerns.

The *Statement of Net Position* and *Statement of Activities* provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column. In the case of St. Clairsville-Richland City School District, the General Fund, and the Schoolwide Pool Special Revenue Fund are the only major or significant funds.

**St. Clairsville-Richland City School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

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***Reporting the School District as a Whole***

*Statement of Net Position and the Statement of Activities*

While this document contains the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2023?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader whether, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Statement of Net Position and the Statement of Activities, the School District's activities are all considered to be Governmental Activities including instruction, support services, operation and maintenance of plant, pupil transportation, food service, debt service and extracurricular activities.

***Reporting the School District's Most Significant Funds***

*Fund Financial Statements*

The analysis of the School District's major funds begins on page 11. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the General Fund, and the Schoolwide Pool Special Revenue Fund.

***Governmental Funds*** Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

***Reporting the School District's Fiduciary Responsibilities***

The School District is the trustee, or fiduciary, for a scholarship program. This activity is presented as a private purpose trust fund. The School District also acts in a trustee capacity as an agent for individuals, private organizations, and other government units. These activities are reported as custodial funds. The School District's fiduciary activities are reported in a separate Statement of Net Position and Statement of Changes in Net Position. These activities are excluded from the School District's other financial statements because the assets cannot be utilized by the School District to finance its operations.

**St. Clairsville-Richland City School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

**The School District as a Whole**

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for 2023 compared to 2022.

Table 1  
 Net Position  
 Governmental Activities

	2023	2022	Change
<b>Assets</b>			
Current and Other Assets	\$23,275,072	\$19,978,576	\$3,296,496
Net OPEB Asset	1,699,403	1,386,738	312,665
Capital Assets	8,695,564	8,820,343	(124,779)
<b>Total Assets</b>	<b>33,670,039</b>	<b>30,185,657</b>	<b>3,484,382</b>
<b>Deferred Outflows of Resources</b>			
Pension	4,369,604	4,581,928	(212,324)
OPEB	371,973	465,347	(93,374)
<b>Total Deferred Outflows of Resources</b>	<b>4,741,577</b>	<b>5,047,275</b>	<b>(305,698)</b>
<b>Liabilities</b>			
Current and Other Liabilities	2,811,150	2,294,942	516,208
Long-Term Liabilities:			
Due Within One Year	138,971	220,554	(81,583)
Due in More than One Year:			
Net Pension Liability	17,526,751	10,469,901	7,056,850
Net OPEB Liability	775,335	1,081,850	(306,515)
Other Amounts	1,210,645	1,229,481	(18,836)
<b>Total Liabilities</b>	<b>22,462,852</b>	<b>15,296,728</b>	<b>7,166,124</b>
<b>Deferred Inflows of Resources</b>			
Property Taxes	13,263,141	12,666,720	596,421
Payment in Lieu of Taxes	65,417	67,580	(2,163)
Pension	1,619,155	8,516,429	(6,897,274)
OPEB	2,399,607	2,263,574	136,033
<b>Total Deferred Inflows of Resources</b>	<b>17,347,320</b>	<b>23,514,303</b>	<b>(6,166,983)</b>
<b>Net Position (Deficit)</b>			
Net Investment in Capital Assets	8,595,843	8,549,398	46,445
Restricted	1,145,101	841,391	303,710
Unrestricted	(11,139,500)	(12,968,888)	1,829,388
<b>Total Net Position (Deficit)</b>	<b>(\$1,398,556)</b>	<b>(\$3,578,099)</b>	<b>\$2,179,543</b>

**St. Clairsville-Richland City School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

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The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2023. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

Total assets increased \$3,484,382. Current and other assets increased \$3,296,496 primarily due to increases in property taxes receivable, as assessed valuation has increased. The increase in property tax revenue, along with the availability of ESSER funds also contributed to an increase in cash and cash equivalents as the School District was able to reallocate allowable costs to the Federal relief funds. These increases were compounded by an increase in intergovernmental receivables related to per diem costs due from other school districts. Capital assets decreased \$124,779 due to annual depreciation exceeding capital assets additions. Additionally, the School District is reporting an increase in the net OPEB asset of \$312,665 related to the other post-employments benefits plan for the State Teachers' Retirement System (STRS).

Total liabilities increased \$7,166,124. Current and other liabilities increased \$516,208, primarily due to increases in accrued wages and benefits and corresponding intergovernmental payables. These increases were compounded by an advance funded School Safety Grant, which is reported as unearned revenue. Long-term liabilities increased \$6,649,916, primarily due to increases in net pension liability as poor investments returns for the pension plans have reduced the improvements in the liability that were reported in fiscal year 2022.

The School District's deferred inflows of resources decreased \$6,166,983, primarily due to the previously mentioned change in the net difference between projected and actual earnings on pension plan investments. The decrease was offset slightly by the increase in the amount of property taxes intended to finance fiscal year 2024.

In order to further understand what makes up the changes in net position for the current year, the following tables gives readers further details regarding the results of activities for 2023 and 2022.

**St. Clairsville-Richland City School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

Table 2  
Changes in Net Position  
Governmental Activities

	2023	2022	Change
<b>Revenues</b>			
<i>Program Revenue</i>			
Charges for Services	\$3,232,996	\$2,283,652	\$949,344
Operating Grants and Contributions	2,046,010	2,976,189	(930,179)
Capital Grants and Contributions	137,927	90,000	47,927
<b>Total Program Revenue</b>	<b>5,416,933</b>	<b>5,349,841</b>	<b>67,092</b>
<i>General Revenue</i>			
Property Taxes	14,120,047	12,318,121	1,801,926
Payments in Lieu of Taxes	70,673	48,213	22,460
Grants and Entitlements	4,767,465	4,799,272	(31,807)
Gifts and Donations	118,510	144,343	(25,833)
Investment Earnings	221,476	14,363	207,113
Miscellaneous	121,493	111,185	10,308
<b>Total General Revenue</b>	<b>19,419,664</b>	<b>17,435,497</b>	<b>1,984,167</b>
<b>Total Revenues</b>	<b>24,836,597</b>	<b>22,785,338</b>	<b>2,051,259</b>
<b>Program Expenses</b>			
Instruction:			
Regular	10,353,391	9,402,559	950,832
Special	3,260,796	2,580,365	680,431
Vocational	46,492	23,556	22,936
Support Services:			
Pupil	1,263,678	1,106,590	157,088
Instructional Staff	300,781	275,993	24,788
Board of Education	40,155	41,296	(1,141)
Administration	1,617,851	1,589,098	28,753
Fiscal	701,643	638,851	62,792
Business	3,500	1,000	2,500
Operation and Maintenance of Plant	1,787,133	1,635,933	151,200
Pupil Transportation	643,073	591,441	51,632
Central	398,649	320,098	78,551
Operation of Non-Instructional Services	292,645	626,761	(334,116)
Food Service Operations	797,787	609,914	187,873
Extracurricular Activities	1,145,692	1,045,162	100,530
Interest	3,788	11,183	(7,395)
<b>Total Expenses</b>	<b>22,657,054</b>	<b>20,499,800</b>	<b>2,157,254</b>
Change in Net Position	2,179,543	2,285,538	(105,995)
Net Position Beginning of Year	(3,578,099)	(5,863,637)	2,285,538
<b>Net Position End of Year</b>	<b>(\$1,398,556)</b>	<b>(\$3,578,099)</b>	<b>\$2,179,543</b>

**St. Clairsville-Richland City School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

Program revenues accounted for approximately 22 percent of the School District's revenues in fiscal year 2023. Charges for services program revenue increased \$949,344 primarily due to increases in tuition and fees related to per diem costs for students educated within the School District's boundaries, as well as increases in sales related to food service operations as the COVID-era Federal programs that provided free lunch to all students were not extended into fiscal year 2023. The increase in unrestricted grants and entitlements was also due to changes in the funding model. Operating grants and contributions program revenue decreased \$930,179 primarily due to decreases in federal grant funding, most notably grant funding from the various coronavirus relief packages, including the previously addressed nonrenewed enhanced school meal programs.

Instruction comprises approximately 60 percent of total governmental program expenses. Of the total instructional expenses, approximately 76 percent is for regular instruction, approximately 24 percent is for special instruction and vocational instruction combined. Overall program expenses increased over the prior fiscal year in the amount of \$2,157,254. The increase in program expense was primarily due pension and OPEB.

The Statement of Activities shows the cost of program services and the charges for services, grants, contributions, and interest earnings offsetting those services. Table 3 shows the total cost of services and the net cost of services for fiscal year 2023 compared to fiscal year 2022.

Table 3  
 Governmental Activities

	Total Cost of Services		Net Cost of Services	
	2023	2022	2023	2022
Instruction:				
Regular	\$10,353,391	\$9,402,559	\$7,842,424	\$7,383,452
Special	3,260,796	2,580,365	2,403,802	1,733,707
Vocational	46,492	23,556	32,675	23,556
Support Services				
Pupil	1,263,678	1,106,590	1,183,830	1,072,787
Instructional Staff	300,781	275,993	281,492	258,268
Board of Education	40,155	41,296	40,155	41,296
Administration	1,617,851	1,589,098	1,614,258	1,584,919
Fiscal	701,643	638,851	700,043	637,251
Business	3,500	1,000	3,500	1,000
Operation and Maintenance of Plant	1,787,133	1,635,933	1,543,936	1,621,495
Pupil Transportation	643,073	591,441	643,073	499,613
Central	398,649	320,098	263,685	204,907
Operation of Non-Instructional Services	292,645	626,761	20,966	34,536
Food Service Operations	797,787	609,914	61,948	(377,845)
Extracurricular Activities	1,145,692	1,045,162	600,546	419,834
Interest	3,788	11,183	3,788	11,183
Total Expenses	\$22,657,054	\$20,499,800	\$17,240,121	\$15,149,959

The dependence upon tax revenues and state subsidies for governmental activities is apparent. Approximately 76 percent of program expenses are supported through taxes and other general revenues.

**St. Clairsville-Richland City School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

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**The School District's Funds**

Information about the School District's major funds starts on page 15. These funds are accounted for using the modified accrual basis of accounting. The School District has two major funds, the General Fund, and the Schoolwide Pool Special Revenue Fund. The General Fund had \$21,138,596 in revenues and \$17,766,442 in expenditures. Including other financing uses, the General Fund's balance increased \$1,055,495. In total, General Fund revenues increased \$2,163,567, primarily due to increases in property taxes. Revenues in all other categories were relatively consistent with the prior year activity. General Fund expenditures increased \$2,285,919, an increase that exceeded the growth in revenues. The General Fund's required contributions to the Schoolwide Pool were 47 percent less than fiscal year 2022, offsetting the impact of the increased spending. The General Fund also provided \$500,000 to a newly established capital projects fund to be used for athletic facilities. The Schoolwide Pool Fund had \$166,984 in revenues and \$1,763,643 in expenditures. Including other financing sources, the Schoolwide Pool had no change in fund balance.

**General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

For fiscal year 2023, the School District made no changes to its General Fund budget, either for estimated resources or for appropriations. Actual revenues exceeded final estimates as property tax collections were larger than amounts certified by the County Auditor. For expenditures, actual results of operation differed from the final budget, as total actual expenditures were less than total budgeted amounts.

**Capital Assets and Debt Administration**

**Capital Assets**

At the end of fiscal 2023, the School District had \$8,695,564 invested in land, land improvements, buildings and improvements, furniture, fixtures, and equipment, and vehicles, net of depreciation. Table 4 shows fiscal 2023 balances compared to 2022:

Table 4  
Capital Assets Net of Depreciation  
Government Activities

	2023	2022
Land	\$1,330,849	\$1,330,849
Land Improvements	905,204	980,050
Buildings and Improvements	5,637,044	5,718,321
Furniture, Fixtures, and Equipment	375,688	383,837
Vehicles	446,779	407,286
Totals	\$8,695,564	\$8,820,343

For more information on capital assets see Note 8 to the basic financial statements.

**St. Clairsville-Richland City School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

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**Debt**

At June 30, 2023, the School District had \$99,721 outstanding in financed purchases with \$95,110 due within one year. See Note 16 for more information on the long-term obligations of the School District, including compensated absences, and net pension and net OPEB liabilities.

**Economic Factors**

The St. Clairsville-Richland City School District is located in Belmont County close to the eastern border of Ohio and encompasses 78 square miles which includes the county seat, a mall and a shopping plaza.

St. Clairsville-Richland City School strives to provide educational excellence. The School District scored four and a half stars out of five stars on the state report card for the 2023 school year.

The School District has had a positive carryover balance in the last few years due to COVID relief funds and activity in the County related to oil and gas production and pipelines. COVID relief will end at the end of fiscal year 2024. Oil and gas production continues to be monitored annually because their assessed valuation has many variables and, therefore, is highly volatile. The School District's revenue from public utility pipelines is currently less than assessed due to a complaint filed by Rover Pipeline. The complaint was filed in 2019 and has not been resolved.

The State of Ohio has funded school districts through various funding formulas. However, St. Clairsville-Richland City School District continues to be funded through a guarantee which provides the same amount of funding as the previous year. There are a few categorical funds that have been added or have increased over the years, but these funds usually are accompanied by spending requirements.

The School District is involved in two tax increment financing (TIF) projects. The first was with Belmont County to construct an overpass over Interstate 70, approved on December 31, 2015. The second was with the City of St. Clairsville for infrastructure in the new St. Clair Commons development approved on June 20, 2016. For additional information regarding the TIF projects and their related financial effects, see Note 7.

Overall, the School District seeks to provide educational opportunities and services that our community values.

**Contacting the School District's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Amy Porter, Treasurer/CFO at St. Clairsville-Richland City School District, 108 Woodrow Avenue, St. Clairsville, Ohio 43950.



**St. Clairsville-Richland City School District**  
*Statement of Net Position*  
June 30, 2023

	Governmental Activities
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$7,140,028
Intergovernmental Receivable	944,814
Prepaid Items	7,169
Materials and Supplies Inventory	19,228
Property Taxes Receivable	14,934,824
Revenue in Lieu of Taxes Receivable	65,417
Cash and Cash Equivalents with Fiscal Agents	163,592
Net OPEB Asset	1,699,403
Non-Depreciable Capital Assets	1,330,849
Depreciable Capital Assets, Net	7,364,715
Total Assets	33,670,039
<b>Deferred Outflows of Resources</b>	
Pension	4,369,604
OPEB	371,973
Total Deferred Outflows of Resources	4,741,577
<b>Liabilities</b>	
Accounts Payable	147,093
Accrued Wages and Benefits Payable	1,821,886
Intergovernmental Payable	674,991
Accrued Interest Payable	1,119
Unearned Revenue	153,578
Claims Payable	12,483
Long-Term Liabilities:	
Due Within One Year	138,971
Due In More Than One Year:	
Net Pension Liability	17,526,751
Net OPEB Liability	775,335
Other Amounts	1,210,645
Total Liabilities	22,462,852
<b>Deferred Inflows of Resources</b>	
Property Taxes	13,263,141
Payment in Lieu of Taxes	65,417
Pension	1,619,155
OPEB	2,399,607
Total Deferred Inflows of Resources	17,347,320
<b>Net Position (Deficit)</b>	
Net Investment in Capital Assets	8,595,843
Restricted for:	
State Programs	35,504
Food Service	394,144
Student Activities	42,345
Other Purposes	298,289
OPEB Plans	374,819
Unrestricted	(11,139,500)
Total Net Position (Deficit)	(\$1,398,556)

See accompanying notes to the basic financial statements

**St. Clairsville-Richland City School District**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2023

	Program Revenues			Net (Expense) Revenue and Changes in Net Position	
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
<b>Governmental Activities</b>					
Instruction:					
Regular	\$10,353,391	\$2,251,939	\$259,028	\$0	(\$7,842,424)
Special	3,260,796	0	856,994	0	(2,403,802)
Vocational	46,492	0	13,817	0	(32,675)
Support Services:					
Pupil	1,263,678	0	79,848	0	(1,183,830)
Instructional Staff	300,781	0	19,289	0	(281,492)
Board of Education	40,155	0	0	0	(40,155)
Administration	1,617,851	0	3,593	0	(1,614,258)
Fiscal	701,643	1,600	0	0	(700,043)
Business	3,500	0	0	0	(3,500)
Operation and Maintenance of Plant	1,787,133	0	105,270	137,927	(1,543,936)
Pupil Transportation	643,073	0	0	0	(643,073)
Central	398,649	134,964	0	0	(263,685)
Operation of Non-Instructional Services	292,645	0	271,679	0	(20,966)
Food Service Operations	797,787	309,378	426,461	0	(61,948)
Extracurricular Activities	1,145,692	535,115	10,031	0	(600,546)
Interest	3,788	0	0	0	(3,788)
<b>Total Governmental Activities</b>	<b>\$22,657,054</b>	<b>\$3,232,996</b>	<b>\$2,046,010</b>	<b>\$137,927</b>	<b>(17,240,121)</b>
<b>General Revenues</b>					
Property Taxes Levied for General Purposes					13,994,697
Property Taxes Levied for Capital Projects					125,350
Payment in Lieu of Taxes for General Purposes					70,673
Grants and Entitlements not Restricted to Specific Programs					4,767,465
Gifts and Donations					118,510
Investment Earnings					221,476
Miscellaneous					121,493
<b>Total General Revenues</b>					<b>19,419,664</b>
Change in Net Position					2,179,543
Net Position (Deficit) Beginning of Year					(3,578,099)
Net Position (Deficit) End of Year					<b>(\$1,398,556)</b>

See accompanying notes to the basic financial statements

**St. Clairsville-Richland City School District**  
*Balance Sheet*  
*Governmental Funds*  
*June 30, 2023*

	General	Schoolwide Pool	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$5,407,834	\$0	\$1,721,194	\$7,129,028
Cash and Cash Equivalents with Fiscal Agents	163,592	0	0	163,592
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	11,000	0	0	11,000
Receivables:				
Property Taxes	14,805,731	0	129,093	14,934,824
Revenue in Lieu of Taxes	65,417	0	0	65,417
Intergovernmental	806,814	0	138,000	944,814
Interfund	98,452	417,297	0	515,749
Prepaid Items	7,169	0	0	7,169
Materials and Supplies Inventory	13,672	0	5,556	19,228
<b>Total Assets</b>	<b>\$21,379,681</b>	<b>\$417,297</b>	<b>\$1,993,843</b>	<b>\$23,790,821</b>
<b>Liabilities</b>				
Accounts Payable	\$74,171	\$0	\$72,922	\$147,093
Accrued Wages and Payable	1,426,926	366,049	28,911	1,821,886
Unearned Revenue	0	0	153,578	153,578
Claims Payable	12,483	0	0	12,483
Interfund Payable	379,402	0	136,347	515,749
Intergovernmental Payable	614,544	51,248	9,199	674,991
<b>Total Liabilities</b>	<b>2,507,526</b>	<b>417,297</b>	<b>400,957</b>	<b>3,325,780</b>
<b>Deferred Inflows of Resources</b>				
Property Taxes	13,150,300	0	112,841	13,263,141
Payment in Lieu of Taxes	65,417	0	0	65,417
Unavailable Revenue	1,030,313	0	5,593	1,035,906
<b>Total Deferred Inflows of Resources</b>	<b>14,246,030</b>	<b>0</b>	<b>118,434</b>	<b>14,364,464</b>
<b>Fund Balances</b>				
Nonspendable:				
Inventories	13,672	0	5,556	19,228
Prepaid Items	7,169	0	0	7,169
Restricted for:				
State Programs	0	0	35,504	35,504
Food Service Operations	0	0	388,588	388,588
Student Activities	0	0	42,345	42,345
Underground Storage Tank Premium	11,000	0	0	11,000
Other Purposes	0	0	287,289	287,289
Committed to:				
Capital Projects	0	0	701,685	701,685
Termination Benefits	200,000	0	0	200,000
Assigned to:				
Capital Projects	0	0	16,740	16,740
Future Appropriations	2,793,000	0	0	2,793,000
Purchases on Order	1,124,221	0	0	1,124,221
Unassigned (Deficit)	477,063	0	(3,255)	473,808
<b>Total Fund Balances</b>	<b>4,626,125</b>	<b>0</b>	<b>1,474,452</b>	<b>6,100,577</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$21,379,681</b>	<b>\$417,297</b>	<b>\$1,993,843</b>	<b>\$23,790,821</b>

See accompanying notes to the basic financial statements

**St. Clairsville-Richland City School District**  
*Reconciliation of Total Governmental Fund Balances  
to Net Position of Governmental Activities  
June 30, 2023*

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<b>Total Governmental Fund Balances</b>		\$6,100,577
 <i>Amounts reported for governmental activities in the Statement of Net Position are different because</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		8,695,564
Other long-term assets are not available to pay for current-period expenditures and therefore are reported as deferred inflows of resources in the funds:		
Intergovernmental	3,255	
Delinquent Property Taxes	238,332	
Tuition and Fees	794,319	
Total	1,035,906	1,035,906
In the Statement of Activities, interest is accrued on outstanding bonds and notes, whereas in the governmental funds, an interest expenditure is reported when due.		(1,119)
Some long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds:		
Financed Purchases	(99,721)	
Compensated Absences	(1,249,895)	
Total	(1,349,616)	(1,349,616)
The net pension/OPEB asset/liabilities are not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in the governmental funds:		
Net OPEB Asset	1,699,403	
Deferred Outflows - Pension	4,369,604	
Deferred Outflows - OPEB	371,973	
Net Pension Liability	(17,526,751)	
Net OPEB Liability	(775,335)	
Deferred Inflows - Pension	(1,619,155)	
Deferred Inflows - OPEB	(2,399,607)	
Total	(15,879,868)	(15,879,868)
Net Position (Deficit) of Governmental Activities		(\$1,398,556)

See accompanying notes to the basic financial statements

**St. Clairsville-Richland City School District**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2023*

	General	Schoolwide Pool	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Property Taxes	\$14,074,456	\$0	\$126,099	\$14,200,555
Intergovernmental	5,013,209	166,984	1,771,338	6,951,531
Interest	200,747	0	20,729	221,476
Tuition and Fees	1,521,197	0	0	1,521,197
Extracurricular Activities	49,769	0	485,346	535,115
Rent	0	0	1,600	1,600
Gifts and Donations	3,021	0	115,489	118,510
Charges for Services	134,964	0	309,378	444,342
Payment in Lieu of Taxes	70,673	0	0	70,673
Miscellaneous	70,560	0	50,933	121,493
<b>Total Revenues</b>	<b>21,138,596</b>	<b>166,984</b>	<b>2,880,912</b>	<b>24,186,492</b>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	8,249,798	1,610,571	161,679	10,022,048
Special	2,455,233	153,072	601,403	3,209,708
Vocational	28,443	0	14,755	43,198
Support Services:				
Pupil	1,158,200	0	80,386	1,238,586
Instructional Staff	256,829	0	19,632	276,461
Board of Education	37,736	0	0	37,736
Administration	1,579,548	0	8,339	1,587,887
Fiscal	723,049	0	2,181	725,230
Business	0	0	3,500	3,500
Operation and Maintenance of Plant	1,701,095	0	152,840	1,853,935
Pupil Transportation	617,813	0	93,644	711,457
Central	418,395	0	0	418,395
Operation of Non-Instructional Services	14,786	0	290,096	304,882
Food Service Operations	0	0	790,854	790,854
Extracurricular Activities	500,264	0	634,283	1,134,547
Capital Outlay	11,163	0	105,968	117,131
Debt Service:				
Principal Retirement	11,926	0	159,298	171,224
Interest	2,164	0	3,795	5,959
<b>Total Expenditures</b>	<b>17,766,442</b>	<b>1,763,643</b>	<b>3,122,653</b>	<b>22,652,738</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>3,372,154</b>	<b>(1,596,659)</b>	<b>(241,741)</b>	<b>1,533,754</b>
<b>Other Financing Sources (Uses)</b>				
Transfers In	0	1,596,659	720,000	2,316,659
Transfers Out	(2,316,659)	0	0	(2,316,659)
<b>Total Other Financing Sources (Uses)</b>	<b>(2,316,659)</b>	<b>1,596,659</b>	<b>720,000</b>	<b>0</b>
<b>Net Change in Fund Balances</b>	<b>1,055,495</b>	<b>0</b>	<b>478,259</b>	<b>1,533,754</b>
<b>Fund Balances Beginning of Year</b>	<b>3,570,630</b>	<b>0</b>	<b>996,193</b>	<b>4,566,823</b>
<b>Fund Balances End of Year</b>	<b>\$4,626,125</b>	<b>\$0</b>	<b>\$1,474,452</b>	<b>\$6,100,577</b>

See accompanying notes to the basic financial statements

**St. Clairsville-Richland City School District**  
*Reconciliation of the Changes in Fund Balances  
of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2023*

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**Net Change in Fund Balances - Total Governmental Funds** \$1,533,754

*Amounts reported for governmental activities in the Statement of Activities are different because*

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.

Capital Assets Additions	340,297	
Depreciation	(465,076)	
Total	(124,779)	(124,779)

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenue in the funds:

Intergovernmental	(129)	
Delinquent Property Taxes	(80,508)	
Tuition and Fees	730,742	
Total	650,105	650,105

Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.

Financed Purchases		171,224
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Interest is reported as an expenditure when due in the governmental funds, but is accrued on outstanding debt on the Statement of Activities, and the accretion of interest of capital appreciation bonds is reported in the Statement of Activities.

2,171

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Compensated Absences		(70,805)
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Contractually required contributions are reported as expenditures in the governmental funds; however, the Statement of Net Position reports these amounts as deferred outflows.

Pension	1,548,162	
OPEB	38,694	
Total	1,586,856	1,586,856

Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB asset/liability are reported as expense in the Statement of Activities.

Pension	(1,920,062)	
OPEB	351,079	
Total	(1,568,983)	(1,568,983)

*Changes in Net Position of Governmental Activities* \$2,179,543

See accompanying notes to the basic financial statements

**St. Clairsville-Richland City School District**  
*Statement of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Fiscal Year Ended June 30, 2023*

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>				
Property Taxes	\$12,610,088	\$12,610,088	\$13,538,263	\$928,175
Intergovernmental	4,777,338	4,777,338	5,040,914	263,576
Interest	15,000	15,000	197,885	182,885
Tuition and Fees	1,506,000	1,506,000	1,520,494	14,494
Gifts and Donations	1,000	1,000	2,100	1,100
Charges for Services	0	0	15,015	15,015
Payment in Lieu of Taxes	50,000	50,000	70,673	20,673
Miscellaneous	20,000	20,000	66,956	46,956
<b>Total Revenues</b>	<u>18,979,426</u>	<u>18,979,426</u>	<u>20,452,300</u>	<u>1,472,874</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	10,238,157	10,238,157	8,331,202	1,906,955
Special	2,433,442	2,433,442	2,361,605	71,837
Vocational	50,207	50,207	28,058	22,149
Support Services:				
Pupil	1,313,917	1,313,917	1,307,647	6,270
Instructional Staff	258,989	258,989	260,009	(1,020)
Board of Education	43,100	43,100	39,726	3,374
Administration	1,639,735	1,639,735	1,568,785	70,950
Fiscal	739,664	739,664	755,452	(15,788)
Operation and Maintenance of Plant	1,927,664	1,927,664	1,968,177	(40,513)
Pupil Transportation	675,115	675,115	677,379	(2,264)
Central	348,406	348,406	498,188	(149,782)
Operation of Non-Instructional Services	15,209	15,209	14,687	522
Extracurricular Activities	494,542	494,542	490,675	3,867
Capital Outlay	32,015	32,015	26,958	5,057
<b>Total Expenditures</b>	<u>20,210,162</u>	<u>20,210,162</u>	<u>18,328,548</u>	<u>1,881,614</u>
Excess of Revenues Over (Under) Expenditures	(1,230,736)	(1,230,736)	2,123,752	3,354,488
<b>Other Financing Sources</b>				
Transfers Out	(2,800,000)	(2,800,000)	(2,672,494)	127,506
Net Change in Fund Balance	(4,030,736)	(4,030,736)	(548,742)	3,481,994
Fund Balance Beginning of Year - Restated (Note 3)	3,728,635	3,728,635	3,728,635	0
Prior Year Encumbrances Appropriated	1,010,162	1,010,162	1,010,162	0
Fund Balance End of Year	<u>\$708,061</u>	<u>\$708,061</u>	<u>\$4,190,055</u>	<u>\$3,481,994</u>

See accompanying notes to the basic financial statements

**St. Clairsville-Richland City School District**  
*Statement of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Schoolwide Pool Fund*  
*For the Fiscal Year Ended June 30, 2023*

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>				
Total Revenues	\$0	\$0	\$0	\$0
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	0	1,507,895	1,736,406	(228,511)
Special	409,523	1,001,628	149,800	851,828
Total Expenditures	409,523	2,509,523	1,886,206	623,317
Excess of Revenues Under Expenditures	(409,523)	(2,509,523)	(1,886,206)	623,317
<b>Other Financing Sources</b>				
Transfers In	700,000	2,800,000	1,921,519	(878,481)
Net Change in Fund Balance	290,477	290,477	35,313	(255,164)
Fund Deficit Beginning of Year	(278,859)	(278,859)	(278,859)	0
Prior Year Encumbrances Appropriated	19,523	19,523	19,523	0
Fund Balance (Deficit) End of Year	<u>\$31,141</u>	<u>\$31,141</u>	<u>(\$224,023)</u>	<u>(\$255,164)</u>

See accompanying notes to the basic financial statements



**St. Clairsville-Richland City School District**

*Statement of Net Position*

*Fiduciary Funds*

*June 30, 2023*

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	Private Purpose Trust Fund	Custodial
<b>Assets</b>		
Equity in Pooled Cash and Cash Equivalents	\$10,369	\$1,815
Investments	550	0
Total Assets	10,919	1,815
<b>Net Position</b>		
Held in Trust for Scholarships	10,919	0
Restricted for Individuals, Organizations and Other Governments	0	1,815
Total Net Position	<u>\$10,919</u>	<u>\$1,815</u>

See accompanying notes to the basic financial statements

**St. Clairsville-Richland City School District**  
*Statement of Changes in Net Position*  
*Fiduciary Funds*  
*For the Fiscal Year Ended June 30, 2023*

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	Private Purpose Trust Fund	Custodial Fund
<b>Additions</b>		
Interest	\$325	\$0
<b>Deductions</b>		
Payments in Accordance with Trust Agreements	500	0
Change in Net Position	(175)	0
Net Position Beginning of Year	11,094	1,815
Net Position End of Year	\$10,919	\$1,815

See accompanying notes to the basic financial statements

## St. Clairsville-Richland City School District

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2023*

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### **NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY**

The first building used as a school house in St. Clairsville was built in 1802. Various buildings were used throughout St. Clairsville until 1868 when a red brick school house was built on the northeast corner of North Market and East Main Street at a cost of \$36,000. It was a 74' x 77' three-story building with a cupola on the top and a sandstone wall around it. It was used until 1916 when it was replaced by a building which was located at 106 Woodrow Avenue where the current Middle School and High School complex remains. In 1871 St. Clairsville High School held its first graduation. Currently, the School District has a high school building, middle school building including a connector facility, elementary building, high school gym, stadium complex, an administration building, a transportation building, and several storage facilities.

The St. Clairsville-Richland City School District is a body politic and corporate established for the purpose of exercising rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The School District operates under a locally-elected five-member Board form of government and provides educational services as authorized by state and federal agencies. The Board controls the School District's five instructional/support facilities staffed by 48 non-certificated employees, 102 certificated teaching personnel, and 12 administrators who provide services to 1,555 students and other community members.

#### **Reporting Entity**

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the School District. For the St. Clairsville-Richland City School District, this includes general operations, food service and student related activities of the School District.

**Nonpublic Schools** Within the School District boundaries, St. Mary's School is operated through the Catholic Diocese and East Richland Christian Schools is operated through the Friends Church. Current State legislation provides funding to these non-public schools. These monies are received and disbursed by the School District on behalf of the non-public school by the Treasurer of the School District, as directed by the non-public school. These transactions are reported as a governmental activity of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes. The School District has no component units.

The School District participates in the Belmont-Harrison Vocational School District, the Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (Council), and the Coalition of Rural and Appalachian Schools (CORAS), which are jointly governed organizations, the Ohio School Boards Association Workers' Compensation Group Rating Program, Schools of Ohio Risk Sharing Authority (SORSA) which are defined as insurance purchasing pools, and the Jefferson Health Plan Self-Insurance Plan, which is defined as a risk sharing, claims servicing, and insurance purchasing pool. The School District is associated with the St. Clairsville Public Library which is defined as a related organization. These organizations are presented in Notes 17, 18, and 19 to the basic financial statements.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2023*

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

***Basis of Presentation***

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The Statement of Net Position and the Statement of Activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements usually distinguish between those activities of the School District that are governmental (primarily supported by taxes and intergovernmental revenues) and those that are considered business-type activities (primarily supported by fees and charges). The School District, however, has no business type activities.

The Statement of Net Position presents the financial condition of the governmental activities of the School District at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

***Fund Financial Statements*** During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

***Fund Accounting***

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the School District are divided into two categories: governmental and fiduciary.

***Governmental Funds*** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The School District's major governmental funds are the General Fund and the Schoolwide Pool Fund.

## St. Clairsville-Richland City School District

### *Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2023*

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**General Fund** The General Fund accounts for and reports all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose, provided it is expended and transferred according to the general laws of Ohio.

**Schoolwide Pool Fund** – The Schoolwide Pool Fund is used to account for all financial resources required to operate the elementary school. The No Child Left Behind Act of 2001 provided the authority to pool all federal state and local funds necessary to upgrade the instructional program of school buildings where forty percent or greater of the student are from low-income families. The fund is utilized to pay all costs associated with operating the elementary school.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

**Fiduciary Funds** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into the following four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that has certain characteristics. The School District has a private purpose trust fund which accounts for various college scholarships for students. Custodial Funds are used to report fiduciary activities that are not required to be reported in a trust fund.

### **Measurement Focus**

**Government-wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the School District are included on the Statement of Net Position. The Statement of Activities presents increases (i.e., revenues) and decreases (i.e., expenses) in the total net position.

**Fund Financial Statements** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources, and current liabilities and deferred inflows of resources generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from investment trust, private purpose trust funds, and custodial funds.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023*

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***Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for the fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-Exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes and grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 6). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, fees, and charges for services.

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. The School District recognizes unearned revenue for intergovernmental revenue from grants received before the eligibility requirements are met.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB plans. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 11 and 12.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB, and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2023, but which were levied to finance fiscal year 2024 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental fund's balance sheet and represents receivables that will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, intergovernmental grants, and tuition and fees. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2023*

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The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities found on page 16. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide Statement of Net Position. See Notes 11 and 12.

***Expenses/Expenditures*** On the accrual basis, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

***Cash and Cash Equivalents, and Investments***

To improve cash management, all cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "equity in pooled cash and cash equivalents." The School District utilizes a self-insurance third party administrator to review and pay claims. Money held by the administrator is presented as "cash and cash equivalents with fiscal agents".

During fiscal year 2023, the School District invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For fiscal year 2023, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours advance notice for deposits and withdrawals of \$100 million or more is encouraged. STAR Ohio reserves the right to limit the transaction to \$250 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

During fiscal year 2023, the School District also had investments in non-negotiable certificates of deposit, which are reported at cost.

Following Ohio statutes, the Board of Education has, by resolution, specified the fund to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2023 amounted to \$200,747, which includes \$31,465 assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash and cash equivalents.

***Restricted Assets***

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other government or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the General Fund represent cash restricted for insurance premiums related to the underground storage tank.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023*

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***Prepaid Items***

Payments made to vendors for services that will benefit periods beyond June 30, 2023, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

***Inventory***

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies held for consumption and purchased food/commodities held for resale.

***Capital Assets***

The only capital assets of the School District are general capital assets. These assets result from expenditures in the governmental funds and are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The School District was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e., estimating current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition values as of the date received. The capitalization threshold is twenty-five thousand dollars for land and building improvements and five thousand dollars for all other asset types.. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Land	N/A
Land Improvements	20 years
Buildings and Improvements	5-20 years
Furniture, Fixtures, and Equipment	5-20 years
Vehicles	5-10 years

***Interfund Balances***

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated on the Statement of Net Position.

***Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for vacation eligible employees with more than one year service.



**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2023*

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Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments.

The compensated absence benefit liability is reported on the government-wide financial statements.

On the government fund financial statements, sick leave benefits are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured severance payable" in the fund from which the employee will be paid.

***Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

***Accrued Liabilities and Long-term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and loans are recognized as a liability on the governmental fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits. Bonds, financed purchases, and long-term loans are recognized as a liability on the governmental fund financial statements when due.

***Internal Activity***

Transfers within government activities on the government-wide financial statements are reported in the same manner as general revenue.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2023*

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***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

**Nonspendable:** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” includes items that are not expected to be converted to cash.

**Restricted:** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (School District resolutions).

Enabling legislation authorizes the School District to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the School District can be compelled by an external party, such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specific by the legislation.

**Committed:** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by the School District Board of Education, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements. For fiscal year 2023, the School District has a committed fund balance for termination benefits and capital projects.

**Assigned:** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Board of Education or a School District official delegated that authority by resolution or State statute. State statute authorizes the School District’s Treasurer to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. The amount assigned in the General Fund represents capital projects, future appropriations, and purchases on order at fiscal year-end.

**Unassigned:** Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023*

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Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which the amounts in any of the unrestricted fund balance classifications could be used.

***Net Position***

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes include resources from local sources restricted to expenditures for student programs and underground storage tank deductibles.

The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available. Restricted net position for OPEB plans represents the corresponding restricted asset amounts after considering the related deferred outflows and deferred inflows.

***Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

***Budgetary Process***

All funds, except custodial funds, are legally required to be budgeted and appropriated. For reporting purposes, various custodial funds, utilized for internal control purposes, have been combined with the General Fund and the special revenue fund. The major documents prepared are the tax budget, the appropriation resolution, and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Education. Advances in/out are not required to be budgeted since they represent a temporary cash flow resource and are intended to be repaid.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statement reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the amended certificate in effect when final appropriations for the fiscal year were passed by the Board.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023*

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Some of the School District’s funds are separate for budgetary purposes, and then combined on the GAAP basis. The Public School Support, Uniform School Supplies, and Termination Benefits Special Revenue Funds, as well as the Dental Self-Insurance Fund are budgeted individually on a cash basis but are combined with the General Fund on a GAAP basis.

**NOTE 3 - CHANGES IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF BUDGET BASIS FUND BALANCE**

*Changes in Accounting Principle*

For fiscal year 2023, the School District implemented Governmental Accounting Standards Board (GASB) Statement No. 91, Conduit Debt Obligations; No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements; GASB Statement No. 96, Subscription-Based Information Technology Arrangements; and GASB Statement No. 99, Omnibus 2022.

GASB 91 clarifies the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The School District did not have any debt that met the definition of conduit debt.

GASB Statement 94 improves financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). The School District did not have any arrangements that met the GASB 94 definition of a PPP or an APA.

GASB Statement 96 provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). The School District did not have any long-term contracts that met the GASB 96 definition of a SBITA.

GASB Statement 99 addresses various issues including items related to leases, PPPs, and SBITAs. The requirements related to PPPs and SBITAs were incorporated with the corresponding GASB 94 and GASB 96 changes identified above.

*Restatement of Budget Basis Fund Balance*

The School District restated its General Fund budget basis fund balance to reflect the legally adopted budget of the General Fund, excluding funds that are maintained as special revenue funds for accounting purposes do not otherwise meet the criteria for separate reporting in external financial statements. The restatement had the following effect on budgetary fund balance:

	<u>General</u>
Budget Basis Fund Balance at June 30, 2022	\$3,981,113
Restatement	<u>(252,478)</u>
Restated Budget Basis Fund Balance at June 30, 2022	<u><u>\$3,728,635</u></u>

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023*

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**NOTE 4 - BUDGETARY BASIS OF ACCOUNTING**

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual presented for the General Fund and Schoolwide Pool Special Revenue Fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Encumbrances are treated as expenditures (budget basis) rather than restricted, committed, or unassigned fund balance (GAAP basis).
4. Transfers in and transfers out that are balance sheet transactions (GAAP) as opposed to operating transfers (Budget), as well as the reclassification of revenue that is required to be transferred on a cash (budget basis), but is reported as revenue on the operating statement (GAAP basis).
5. Advances in and advances out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).
6. The perspective difference represents the net change in fund balance for certain funds are accounted for as separate funds internally with legally adopted budgets (budget basis), but do not otherwise meet the criteria for separate reporting in external financial statements and included with the General Fund on a GAAP basis.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund and the Schoolwide Pool Special Revenue Fund.

	Net Change in Fund Balance	
	General	Schoolwide Pool
GAAP Basis	\$1,055,495	\$0
Revenue Accruals	(1,064,086)	(166,984)
Transfers In	0	324,860
Expenditure Accruals	908,709	(122,563)
Transfers Out	(355,835)	0
Perspective Difference	177,825	0
Encumbrances	(1,270,850)	0
Budget Basis	<u>(\$548,742)</u>	<u>\$35,313</u>

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2023*

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**NOTE 5 - DEPOSITS AND INVESTMENTS**

Monies held by the School District are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the School District can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio).
8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met. The

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements  
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investment in commercial paper notes of a single issuer shall not exceed in the aggregate five percent of interim moneys available for investment at the time of purchase.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

At June 30, 2023, the School District's internal service fund had a balance of \$163,592 with Jefferson Health Plan Self Insurance Plan, a risk-sharing, claims servicing, and insurance purchasing pool (See Note 18). The balance is held by the claims administrator in a pooled account which is representative of numerous entities and therefore cannot be included in the risk disclosures reported by the School District. Disclosures for the Jefferson Health Plan Self-Insurance Plan as a whole may be obtained from the Plan's fiscal agent, the Jefferson County Educational Service Center. To obtain financial information, write to the Jefferson Health Plan Self-Insurance Plan, Treasurer, Jefferson County ESC, Steubenville, Ohio 43952.

Deposits

*Custodial credit risk* for deposits is the risk that in the event of a bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At June 30, 2023, \$280,191 of the School District's total bank balance of \$1,049,570 was exposed to custodial credit risk because those deposits were uninsured and uncollateralized. One of the School District's financial institutions participates in the Ohio Pooled Collateral System (OPCS) and was approved for a reduced collateral floor of 50 percent resulting in the uninsured and uncollateralized balance.

The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

Investments

As of June 30, 2023, the School District's only investment was in STAR Ohio. STAR Ohio is measured at net asset value per share. The value of the investment in STAR Ohio was \$6,454,078 and the investment has an average maturity of 38.5 days.

**Interest Rate Risk.** The School District's investment policy addresses interest rate risk to the extent that it allows the Treasurer to invest funds to a maximum maturity of five years, and allows for the withdrawal of funds from approved public depositories or sale of negotiable instruments prior to maturity. State Statute requires that an

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements  
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investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and that an investment must be purchased with the expectation that it will be held to maturity.

**Credit Risk.** STAR Ohio carries a rating of AAAM by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy that addresses credit risk.

**NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District's fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar 2023 represents collections of calendar year 2022 taxes. Real property taxes received in calendar year 2023 were levied after April 1, 2022, on the assessed value listed as of January 1, 2022, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State Statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2023 represents collections of calendar year 2022 taxes. Public utility real and tangible personal property taxes received in calendar year 2023 became a lien December 31, 2021, were levied after April 1, 2022 and are collected with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Belmont County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2023, are available to finance fiscal year 2023 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property and public utility property taxes which were measurable as of June 30, 2023 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reflected as revenue at fiscal yearend. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes.

The amount available as an advance at June 30, 2023, was \$1,419,437 in the General Fund, and \$13,914 in the Permanent Improvement Fund. The amount available as an advance at June 30, 2022, was \$883,244 in the General Fund, and \$8,479 in the Permanent Improvement Fund.

On an accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.



**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements  
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The assessed values upon which the fiscal year 2023 taxes were collected are:

	2022 Second - Half Collections		2023 First - Half Collections	
	Amount	Percent	Amount	Percent
Real Estate	\$557,453,070	88.07%	\$565,418,320	84.56%
Public Utility Personal	75,521,730	11.93%	103,241,960	15.44%
Total	<u>\$632,974,800</u>	<u>100.00%</u>	<u>\$668,660,280</u>	<u>100.00%</u>
 Tax rate per \$1,000 of assessed valuation	 \$33.55		 \$33.55	

**NOTE 7 - RECEIVABLES**

Receivables at June 30, 2023, consisted of property taxes, revenues in lieu of taxes, interfund, and intergovernmental grants, leases, and fees. All receivables, except for delinquent property taxes and leases, are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. Delinquent property taxes deemed collectible by the County Auditor and recorded as a receivable in the amount of \$238,332 may not be collected within one year. All other receivables are expected to be collected within one year. A summary of the principal items of intergovernmental receivables follows:

	<u>Amounts</u>
<b>Governmental Activities:</b>	
Excess Cost Reimbursement from Other School Districts	\$142,219
Per Diem Reimbursements from Other School Districts	652,100
Medicaid Reimbursement	12,495
ARP Homeless Targeted Support	16,500
IDEA - Part B Grant	14,980
ARP IDEA - Part B Grant	4,914
Title I-A Grant	33,676
Title II-A Grant	5,000
Elementary and Secondary School Emergency Relief III Grant	<u>62,930</u>
Total	<u>\$944,814</u>

***Payment In Lieu of Taxes***

**Business Development** On December 31, 2015, the Board of Education adopted a resolution authorizing a tax increment financing arrangement (TIF), pursuant to Ohio Revised Code Sections 5709.77 through 5709.80 with Belmont County and the St. Clairsville Richland City School District. As of June 30, 2023, \$45,663 is reported as a receivable and is deferred to finance operations in the subsequent year.

**St. Clair Commons** On June 8, 2016, the Board of Education adopted a resolution authorizing a tax increment financing arrangement (TIF), and revenue sharing agreement, pursuant to Ohio Revised Code Sections 5709.40 and 5709.82 respectively, with the City of St. Clairsville. As of June 30, 2023, \$19,754 is reported as a receivable and is deferred to finance operations in the subsequent year.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2023*

**NOTE 8 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2023, was as follows:

	<u>Balance</u> <u>6/30/2022</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>6/30/2023</u>
<b><i>Government Activities</i></b>				
<b><i>Non Depreciable Capital Assets</i></b>				
Land	\$1,330,849	\$0	\$0	\$1,330,849
<b><i>Depreciable Capital Assets</i></b>				
<b><i>Tangible Assets</i></b>				
Land Improvements	1,757,694	0	0	1,757,694
Buildings and Improvements	14,696,751	160,577	0	14,857,328
Furniture, Fixtures, and Equipment	2,405,137	67,941	0	2,473,078
Vehicles	1,242,931	111,779	(99,922)	1,254,788
<b><i>Total Depreciable Capital Assets</i></b>	<u>20,102,513</u>	<u>340,297</u>	<u>(99,922)</u>	<u>20,342,888</u>
<b><i>Less Accumulated Depreciation/Amortization</i></b>				
<b><i>Depreciation</i></b>				
Land Improvements	(777,644)	(74,846)	0	(852,490)
Buildings and Improvements	(8,978,430)	(241,854)	0	(9,220,284)
Furniture, Fixtures, and Equipment	(2,021,300)	(76,090)	0	(2,097,390)
Vehicles	(835,645)	(72,286)	99,922	(808,009)
<b><i>Total Accumulated Depreciation/Amortization</i></b>	<u>(12,613,019)</u>	<u>(465,076)</u>	<u>99,922</u>	<u>(12,978,173)</u>
Depreciable Capital Assets, Net	<u>7,489,494</u>	<u>(124,779)</u>	<u>0</u>	<u>7,364,715</u>
Governmental Activities Capital Assets, Net	<u>\$8,820,343</u>	<u>(\$124,779)</u>	<u>\$0</u>	<u>\$8,695,564</u>

Depreciation Expense was charged to governmental functions as follows:

Instruction:	
Regular	\$147,437
Special	30,450
Vocational	2,419
Support Services:	
Pupils	7,256
Instructional Staff	19,348
Board of Education	2,419
Administration	32,157
Fiscal	4,837
Maintenance	97,236
Transportation	70,753
Central	543
Food Service Operations	17,732
Extracurricular	32,489
<b>Total</b>	<u><u>\$465,076</u></u>

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2023*

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**NOTE 9 - RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2023, the School District contracted with Schools of Ohio Risk Sharing Authority for property and inland marine coverage, and for fleet insurance and liability insurance. The SORSA Insurance Coverage is provided by Affiliated FM Insurance Company, who's total limit of liability, including any insured business interruption loss, will not exceed the policy limit of \$350,000,000 as a result of any one occurrence subject to the respective sub-limits of liability. A summary of items subject to the policy limit and significant sub-limits of liabilities are presented as follows:

<b>Coverage</b>	<b>Limit</b>
Protection and Preservation of Property - Property Damage	Subject to Policy Limit
Debris Removal	Subject to Policy Limit
Decontamination Costs	Subject to Policy Limit
Demolition and Increased Cost of Construction	\$5,000,000
Data Restoration (Annual Aggregate)	500,000
Accounts Receivable	1,000,000
Errors and Omissions	2,500,000
Extra Expense	2,500,000
Earth Movement (Annual Aggregate)	10,000,000
Flood (Annual Aggregate)	10,000,000
Gross Earnings	2,000,000
Gross Profits (Not to exceed 12 months)	2,000,000
Motor Vehicle Coverage	10,000,000
Newly Acquired/Under Construction Property	5,000,000
Unnamed Property	1,000,000

For fiscal year 2023, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool (Note 18). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Paramount Preferred Solutions provides administrative, cost control and actuarial services to the GRP.

The School District is a member of the Jefferson Health Plan Self-Insurance Plan, a risk-sharing, claims servicing and insurance purchasing pool through which dental coverage is provided to employees. Of the total monthly premiums of \$71.06, \$65.02 is paid by the Board, and \$6.04 is paid by the employees to the fiscal agent who in turn pays the claims on the School District's behalf. All employees are offered dental coverage through the self-insured program. The School District reports the program in the General Fund.

The claims liability of \$12,483 reported in the General Fund at June 30, 2023, is based on an estimate provided by the third party administrator and the requirements of Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements*

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Changes in claims activity for the past two fiscal years are as follows:

<u>Fiscal Year</u>	<u>Balance at Beginning of Year</u>	<u>Current Year Claims</u>	<u>Claims Payments</u>	<u>Balance at End of Year</u>
2022	\$9,507	\$102,824	\$101,473	\$10,858
2023	10,858	119,392	117,767	12,483

**NOTE 10 - EMPLOYEE BENEFITS**

***Compensated Absences***

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees and certain administrators earn ten to twenty days of vacation per year, depending upon length of service. Accumulated unused vacation time is paid to classified employees upon termination of employment. Teachers and the remaining administrators do not earn vacation time. All employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 225 days. Upon retirement, payment is made for one-third of the first 120 days of sick leave accumulation plus 12 percent of excess over 120 days up to 225 days.

***Other Insurance***

In addition to the dental self-insured coverage offered, the School District offers all employees medical/surgical and prescription drug insurance coverage. All employees are offered medical/surgical and prescription drug insurance coverage through AultCare. The monthly premium is \$2,042.92 for a family plan and \$867.47 for a single plan. The Board of Education pays approximately 91.5 percent of the premiums. The School District also provides life insurance and accidental death and dismemberment insurance to all employees from American United Life Insurance Company in an amount of \$30,000 per employee. The Board pays 100 percent of the monthly premiums of \$3.00 for this coverage.

***Retirement Incentive***

For fiscal year 2023, the School District offered a retirement incentive, in the amount of \$10,000, to any teacher, otherwise eligible for retirement through STRS, who by June 30, 2023, will have 30 years of service, and who, by April 15, 2023, submitted a letter of retirement to the Board, through the Treasurer, to be effective June 30, 2023. At June 30, 2023, there was no liability for this benefit.

**NOTE 11 - DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability/Net OPEB Liability (Assets)***

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements*

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The net pension/OPEB liability (asset) represents the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, healthcare plan enrollees pay a portion of the healthcare costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a *net OPEB asset* or long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually required pension/OPEB contribution outstanding at the end of the fiscal year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 12 for the required OPEB disclosures.

***Plan Description - School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information, and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

**St. Clairsville-Richland City School District**

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Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Age 65 with 5 years of service credit; or Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 2.5 percent COLA for calendar year 2023.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System’s funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year-ended June 30, 2023, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2023, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District’s contractually required contribution to SERS was \$303,698 for fiscal year 2023. Of this amount \$6,151 is reported as an intergovernmental payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries.

STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS’ fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on the final average salary multiplied by a percentage that varies based on years of service.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements*

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Effective August 1, 2015, the calculation is 2.2 percent of the final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent upon a determination by its actuary that it was necessary to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of-living increases are not affected by this change. Effective July 1, 2022, an ad-hoc COLA of 3 percent of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2023 as long as they retired prior to July 1, 2018. Eligibility changes will be phased in until August 1, 2023, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit at any age.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit regardless of age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit.

New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The 2023 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For 2023, the full employer contribution was allocated to pension.

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The School District's contractually required contribution to STRS was \$1,244,464 for fiscal year 2023. Of this amount \$168,621 is reported as an intergovernmental payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net Pension Liability:			
Current Measurement Date	0.05429930%	0.06563085%	
Prior Measurement Date	<u>0.05584220%</u>	<u>0.06577156%</u>	
Change in Proportionate Share	<u>-0.00154290%</u>	<u>-0.00014071%</u>	
Proportionate Share of the Net			
Pension Liability	\$2,936,929	\$14,589,822	\$17,526,751
Pension Expense	\$114,746	\$1,805,316	\$1,920,062

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$118,948	\$186,769	\$305,717
Changes of assumptions	28,980	1,745,963	1,774,943
Net difference between projected and actual earnings on pension plan investments	0	507,694	507,694
Changes in proportionate share and difference between School District contributions and proportionate share of contributions	0	233,088	233,088
School District contributions subsequent to the measurement date	<u>303,698</u>	<u>1,244,464</u>	<u>1,548,162</u>
Total Deferred Outflows of Resources	<u>\$451,626</u>	<u>\$3,917,978</u>	<u>\$4,369,604</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$19,281	\$55,811	\$75,092
Changes of assumptions	0	1,314,208	1,314,208
Net difference between projected and actual earnings on pension plan investments	102,485	0	102,485
Changes in proportionate share and Difference between School District contributions and proportionate share of contributions	<u>78,055</u>	<u>49,315</u>	<u>127,370</u>
Total Deferred Inflows of Resources	<u>\$199,821</u>	<u>\$1,419,334</u>	<u>\$1,619,155</u>



**St. Clairsville-Richland City School District**

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\$1,568,162 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal Year Ending June 30:	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
2024	(\$37,410)	\$191,641	\$154,231
2025	(38,396)	(29,133)	(67,529)
2026	(146,402)	(387,974)	(534,376)
2027	170,315	1,479,646	1,649,961
Total	<u>(\$51,893)</u>	<u>\$1,254,180</u>	<u>\$1,202,287</u>

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2022, are presented below:

	<u>June 30, 2022</u>
Inflation	2.4 percent
Future Salary Increases, including inflation COLA or Ad Hoc COLA	3.25 percent to 13.58 percent 2.0 percent, on or after April 1, 2018, COLAs for future retirees will be delayed for three years following commencement
Investment Rate of Return	7.00 percent net of System expenses
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)

**St. Clairsville-Richland City School District**

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Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members was based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	2.00 %	(0.45) %
US Equity	24.75	5.37
Non-US Equity Developed	13.50	6.22
Non-US Equity Emerging	6.75	8.22
Fixed Income/Global Bonds	19.00	1.20
Private Equity	11.00	10.05
Real Estate/Real Assets	16.00	4.87
Multi-Asset Strategy	4.00	3.39
Private Debt/Private Credit	3.00	5.38
Total	<u>100.00 %</u>	

**Discount Rate** The total pension liability for 2022 was calculated using the discount rate of 7.00 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute.

Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate:

	<u>1% Decrease (6.00%)</u>	<u>Current Discount Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
School District's proportionate share of the net pension liability	\$4,323,019	\$2,936,929	\$1,769,166

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements*

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***Actuarial Assumptions – STRS***

Key methods and assumptions used in the June 30, 2022, actuarial valuation are presented below:

	<u>June 30, 2022</u>
Inflation	2.50 percent
Salary increases	From 2.5 percent to 8.5 percent based on age
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation
Discount Rate of Return	7.00 percent
Payroll Increases	3.00 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017

For 2022, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For 2021, post-retirement mortality rates are based on RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates, thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2022, valuation are based on the results of an actuarial experience study for the period July 1, 2015, through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

**St. Clairsville-Richland City School District**

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<u>Asset Class</u>	<u>Target Allocation *</u>	<u>Long-Term Expected Rate of Return **</u>
Domestic Equity	26.00%	6.60%
International Equity	22.00	6.80
Alternatives	19.00	7.38
Fixed Income	22.00	1.75
Real Estate	10.00	5.75
Liquidity Reserves	<u>1.00</u>	1.00
Total	<u>100.00%</u>	

\* Target allocation percentage is effective July 1, 2022.

Target weights were phased in over a 3 month period concluding on October 1, 2022

\*\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent, and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2022. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2022. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2022.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

	<u>1% Decrease (6.00%)</u>	<u>Current Discount Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
School District's proportionate share of the net pension liability	\$22,039,908	\$14,589,822	\$8,289,354

**Social Security System**

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System. As of June 30, 2023, four Board Members have elected Social Security. The contribution rate is 6.2 percent of wages.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements  
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**NOTE 12 - DEFINED BENEFIT OPEB PLANS**

See note 11 for a description of the net OPEB liability (Asset).

***Plan Description - School Employees Retirement System (SERS)***

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981, do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund healthcare benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2023, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2023, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2023, the School District's surcharge obligation was \$38,694.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$38,694 for fiscal year 2023. Of this amount \$38,694 is reported as an intergovernmental payable.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2023*

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***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians’ fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year-ended June 30, 2023, STRS did not allocate any employer contributions to post-employment health care.

***OPEB Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net OPEB Liability:			
Current Measurement Date	0.05522280%	0.06563085%	
Prior Measurement Date	<u>0.05716270%</u>	<u>0.06577156%</u>	
Change in Proportionate Share	<u>-0.00193990%</u>	<u>-0.00014071%</u>	
Proportionate Share of the:			
Net OPEB Liability	\$775,335	\$0	\$775,335
Net OPEB (Asset)	\$0	(\$1,699,403)	(\$1,699,403)
OPEB Expense	(\$53,538)	(\$297,541)	(\$351,079)

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

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	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$6,517	\$24,635	\$31,152
Changes of assumptions	123,327	72,389	195,716
Net difference between projected and actual earnings on OPEB plan investments	4,030	29,582	33,612
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	47,700	25,099	72,799
School District contributions subsequent to the measurement date	<u>38,694</u>	<u>0</u>	<u>38,694</u>
Total Deferred Outflows of Resources	<u><u>\$220,268</u></u>	<u><u>\$151,705</u></u>	<u><u>\$371,973</u></u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$495,960	\$255,217	\$751,177
Changes of assumptions	318,280	1,205,039	1,523,319
Changes in Proportionate Share and Difference between School District contributions and proportionate share of contributions	<u>109,078</u>	<u>16,033</u>	<u>125,111</u>
Total Deferred Inflows of Resources	<u><u>\$923,318</u></u>	<u><u>\$1,476,289</u></u>	<u><u>\$2,399,607</u></u>

\$38,694 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Fiscal Year Ending June 30:			
2024	(\$156,510)	(\$381,071)	(\$537,581)
2025	(163,015)	(388,832)	(551,847)
2026	(145,566)	(178,613)	(324,179)
2027	(97,718)	(75,718)	(173,436)
2028	(70,221)	(99,230)	(169,451)
Thereafter	<u>(108,714)</u>	<u>(201,120)</u>	<u>(309,834)</u>
Total	<u><u>(\$741,744)</u></u>	<u><u>(\$1,324,584)</u></u>	<u><u>(\$2,066,328)</u></u>

***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements  
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Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2022, are presented below:

	<u>June 30, 2022</u>
Inflation	2.40 percent
Future Salary Increases, including inflation	
Wage Increases	3.25 percent to 13.58 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation
Fiduciary Net Position is Projected to be Depleted	2044
Municipal Bond Index Rate:	
Measurement Date	3.69 percent
Prior Measurement Date	1.92 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Measurement Date	4.08 percent
Prior Measurement Date	2.27 percent
Health Care Cost Trend Rate	
Medicare	5.125 to 4.40 percent
Pre-Medicare	6.75 to 4.40 percent
Medical Trend Assumption	7.00 to 4.40 percent

Mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members was based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females.

Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table.

The most recent experience study was completed for the five-year period ended June 30, 2020.



**St. Clairsville-Richland City School District**

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The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020 and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a long-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 11.

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2022, was 4.08 percent. The discount rate used to measure total OPEB liability prior to June 30, 2021, was 2.27 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2022, and the June 30, 2021, total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 3.69 percent at June 30, 2022, and 1.92 percent at June 30, 2021.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the healthcare cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.08%) and higher (5.08%) than the current discount rate (4.08%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.40%) and higher (8.00% decreasing to 5.40%) than the current rate:

	1% Decrease (3.08%)	Current Discount Rate (4.08%)	1% Increase (5.08%)
School District's proportionate share of the net OPEB liability	\$962,976	\$775,335	\$623,855

	1% Decrease (6.00% decreasing to 3.40%)	Current Trend Rate (7.00% decreasing to 4.40%)	1% Increase (8.00% decreasing to 5.40%)
School District's proportionate share of the net OPEB liability	\$597,922	\$775,335	\$1,007,063

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**Actuarial Assumptions – STRS**

Key methods and assumptions used in the June 30, 2022, actuarial valuation are presented below:

	June 30, 2022	June 30, 2021
Projected salary increases	Varies by service from 2.5 percent to 8.5 percent	Varies by age from 2.5 percent to 12.50 percent
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.00 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3 percent
Discount Rate of Return	7.00 percent	7.00 percent
Health Care Cost Trends		
Medical		
Pre-Medicare	7.50 percent initial 3.94 percent ultimate	5.00 percent initial 4 percent ultimate
Medicare	-68.78 percent initial 3.94 percent ultimate	-16.18 percent initial 4 percent ultimate
Prescription Drug		
Pre-Medicare	9.00 percent initial 3.94 percent ultimate	6.50 percent initial 4 percent ultimate
Medicare	-5.47 percent initial 3.94 percent ultimate	29.98 percent initial 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For 2022, healthy retirees post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For 2021, healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2022, valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 11.

**St. Clairsville-Richland City School District**

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For the Fiscal Year Ended June 30, 2023*

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2022. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan’s fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2022. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2022.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate** The following table represents the net OPEB asset as of June 30, 2022, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	<u>1% Decrease (6.00%)</u>	<u>Current Discount Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
School District's proportionate share of the net OPEB asset	(\$1,571,052)	(\$1,699,403)	(\$1,809,343)

	<u>1% Decrease</u>	<u>Current Trend Rate</u>	<u>1% Increase</u>
School District's proportionate share of the net OPEB asset	(\$1,762,692)	(\$1,699,403)	(\$1,619,511)

**NOTE 13 - INTERNAL BALANCES**

***Interfund Balances***

Interfund balances at June 30, 2023, consist of the following interfund receivables and payables:

	<u>Interfund Receivable</u>		
<u>Interfund Payable</u>	<u>General Fund</u>	<u>Schoolwide Pool Fund</u>	<u>Total</u>
General Fund	\$0	\$379,402	\$379,402
Other Nonmajor Governmental Funds	<u>98,452</u>	<u>37,895</u>	<u>136,347</u>
Total	<u><u>\$98,452</u></u>	<u><u>\$417,297</u></u>	<u><u>\$515,749</u></u>

The balance due to the Schoolwide Pool Fund from the General and Other Governmental Funds are for costs associated with the operation of the elementary school in accordance with the schoolwide program that will be transferred as cash is needed to fund the program. The loans made to the IDEA-B, Title I, and Elementary and Secondary School Emergency Relief Special Revenue Funds were made to support the programs, and to cover actual cash deficits, until federal and other monies are received.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023*

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***Transfers***

Interfund transfers for the fiscal year ended June 30, 2023 consisted of the following:

<u>Transfers from</u>	<u>Transfers to</u>		<u>Total</u>
	<u>Schoolwide Pool Fund</u>	<u>Other Nonmajor Governmental Funds</u>	
General Fund	<u>\$1,596,659</u>	<u>\$720,000</u>	<u>\$2,316,659</u>

Transfers from the General Fund to the Schoolwide Pool Fund were used to move receipts in accordance with the schoolwide building program. Transfers from the General Fund to Other Governmental Funds were to provide funding for Miscellaneous Local Fund's athletics programs, to accumulate resources in the Permanent Improvement Fund for ongoing and future projects, and to provide resources for the Capital Projects Fund established in fiscal year 2023 for athletic facilities.

**NOTE 14 - COMMITMENTS**

***Encumbrances***

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At fiscal year-end, the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were \$1,273,169 in the General Fund, and \$795,936 in Other Nonmajor Governmental Funds.

**NOTE 15 - ACCOUNTABILITY**

The following nonmajor special revenue funds had fund balance deficits as of June 30, 2023:

Elementary and Secondary School Emergency Relief	\$2,500
IDEA Part B	<u>755</u>
Total Fund Deficits	<u>\$3,255</u>

The deficit is the result of the recognition of payables in accordance with generally accepted accounting principles as well as short-term interfund loans from the General Fund needed for operations until the receipt of grant monies. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2023*

**NOTE 16 - LONG TERM OBLIGATIONS**

The changes in the School District’s long-term obligations during the year consist of the following:

	<u>Outstanding 06/30/2022</u>	<u>Additions</u>	<u>Reductions</u>	<u>Outstanding 06/30/2023</u>	<u>Amounts Due Within One Year</u>
<b><u>Governmental Activities:</u></b>					
Financed Purchases					
from Direct Borrowings					
2013 Building Improvements					
\$1,400,000 @ 3.0-4.0%	\$241,372	\$0	\$159,298	\$82,074	\$82,073
2019 Copiers @ 8.94%	29,573	0	11,926	17,647	13,037
<b>Total Financed Purchases</b>	<b>270,945</b>	<b>0</b>	<b>171,224</b>	<b>99,721</b>	<b>95,110</b>
Compensated Absences Payable	1,179,090	214,603	143,798	1,249,895	43,861
Net Pension Liability					
SERS	2,060,415	876,514	0	2,936,929	0
STRS	8,409,486	6,180,336	0	14,589,822	0
<b>Total Net Pension Liability</b>	<b>10,469,901</b>	<b>7,056,850</b>	<b>0</b>	<b>17,526,751</b>	<b>0</b>
Net OPEB Liability					
SERS	1,081,850	0	306,515	775,335	0
<b>Total Governmental Activities</b>	<b>\$13,001,786</b>	<b>\$7,271,453</b>	<b>\$621,537</b>	<b>\$19,651,702</b>	<b>\$138,971</b>

***Financed Purchases***

In prior years, the School District has entered into contracts to finance the acquisitions of copier equipment, and building improvements. Under the terms of each specific contract, ownership of the underlying assets transfer to the School District at the conclusion of the contract term. These contracts are reported as financed purchases following the implementation of GASB 87.

Future financed purchase payments through fiscal year 2025 are as follows:

<u>Fiscal Year</u>	<u>Building Improvements</u>		<u>2019 Copiers</u>		<u>Total</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2024	\$82,073	\$1,678	\$13,037	\$1,052	\$95,110	\$2,730
2025	0	0	4,610	86	4,610	86
<b>Totals</b>	<b>\$82,073</b>	<b>\$1,678</b>	<b>\$17,647</b>	<b>\$1,138</b>	<b>\$99,720</b>	<b>\$2,816</b>

Financed purchases will be paid from the General Fund and Permanent Improvement Fund.

The overall debt margin of the School District as of June 30, 2023 was \$60,179,425 with an unvoted debt margin of \$668,660.

Compensated absences will be paid from the General Fund.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2023*

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There is no repayment schedule for the net pension liability or the net OPEB liability. However, employer pension contributions are made from the following funds: General Fund, Miscellaneous Local, Miscellaneous State, IDEA-B, Title I, Schoolwide Pool, Elementary and Secondary School Emergency Relief, and Food Service Special Revenue Funds. For additional information related to the net pension liability and the net OPEB liability, see Notes 11 and 12.

**NOTE 17 - JOINTLY GOVERNED ORGANIZATIONS**

*Belmont-Harrison Vocational School District* – The Belmont-Harrison Vocational School District is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the seven participating school district’s elected boards, which possesses its own budgeting and taxing authority. During fiscal year 2023, the School District made no contributions to the Belmont-Harrison Vocational School District. To obtain financial information write to the Belmont-Harrison Vocational School, Mark Lucas, who serves as Treasurer, at 68090 Hammond Road, St. Clairsville, Ohio 43950.

*Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (Council)* – The School District participates in the Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (Council). The Council was created as a separate regional council of governments pursuant to State Statutes. The Council operates under the direction of a Board comprised of a representative from each participating school district. The Board exercised total control over the operations of the Council including budgeting, appropriating, contracting, and designating management. Each participant’s control is limited to its representation on the Board. The Council provides information technology and internet access to member districts, as well as cooperative purchasing programs. During fiscal year 2023, the total amount paid to OME-RESA from the School District \$93,767 for technology services, financial accounting services, and educational management information services. To obtain financial information write to Ohio Mid-Eastern Regional Educational Service Agency, Treasurer, at 2023 Sunset Blvd., Steubenville, Ohio 43952.

*Coalition of Rural and Appalachian Schools (CORAS)* – The Coalition of Rural and Appalachian Schools is a jointly governed organization including 110 school districts in southeastern Ohio. The Coalition is operated by a Board which is comprised of fourteen members. The board members are comprised of one superintendent from each county elected by the school districts within that county. The Coalition provides various in-service for school district administrative personnel; gathers data regarding conditions of education in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Board exercises total control over the operations of the Coalition including budgeting, appropriating, contracting, and designating management. Each participant’s control is limited to its representation on the Board. The School District’s membership fee was \$325 for fiscal year 2023.

**NOTE 18 - PUBLIC ENTITY POOLS**

***Insurance Purchasing Pools***

*Ohio School Boards Association Workers’ Compensation Group Rating Plan (GRP)* – The School District participates in the Ohio School Boards Association Workers’ Compensation Group Rating Program, an insurance purchasing pool. The GRP’s business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023*

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*Schools of Ohio Risk Sharing Authority (SORSA)* – The School District participates in the Schools of Ohio Risk Sharing Authority (SORSA), a protected self-insurance purchasing pool under the authority of Ohio Revised Code 2744. One hundred twenty one school districts, educational service centers, and joint vocational school districts participate in the SORSA. SORSA is governed by a board of trustees elected by members. Member school districts agree to jointly participated in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by SORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance, and public official’s errors and omissions liability insurance.

***Risk Sharing, Claims Servicing, and Insurance Purchasing Pool***

*The Jefferson Health Plan Self-Insurance Plan* – The School District participates in the Jefferson Health Plan Self-Insurance Plan, a risk-sharing, claims servicing, and insurance purchasing pool comprised of over one hundred eighty members. Each participant appoints a member of the insurance plans’ assembly. The Plans’ business affairs are conducted by a nine member Board of Directors elected from the assembly. The plan offers medical, dental, vision and prescription drug coverage to the members on a self-insured basis, as well as the opportunity to participate in the group purchasing of life insurance coverage. The School District only participates in the pool for dental insurance. All plan participants also pay a monthly administrative fee for fiscal services and third party administrative services. The plan also purchases fully insured life insurance for plan participants provided by American United Life Insurance Company.

**NOTE 19 - RELATED ORGANIZATION**

*The St. Clairsville Public Library* – The St. Clairsville Public Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by the St. Clairsville-Richland City School District Board of Education. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the School District for operating subsidies. Although the School District does serve as the taxing authority and may issue tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax, the rate and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the St. Clairsville Public Library, Clerk/Treasurer, at 108 East Main Street, St. Clairsville, Ohio 43950.

**NOTE 20 - CONTINGENCIES**

***Grants***

The School District received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with the terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2023.

***Litigation***

The School District is currently not party to legal proceedings.

**St. Clairsville-Richland City School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2023*

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**NOTE 21 - SET-ASIDE CALCULATIONS AND FUND RESTRICTIONS**

The School District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the acquisition and construction of capital improvements.

Amounts not spent by fiscal year-end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year-end and carried forward to be used for the same purposes in future fiscal years.

The following cash basis information describes the change in the fiscal year-end set aside amounts for capital improvements. Disclosure of this information is required by State statute.

	<u>Capital Improvements</u>
Set-aside Restricted Balance as of June 30, 2022	\$0
Current Year Set-aside Requirement	355,448
Current Year Qualifying Expenditures	(59,052)
Current Year Qualifying Transfers and Offsets	<u>(320,664)</u>
Totals	<u>(\$24,268)</u>
Balance Carried Forward to Fiscal Year 2024	<u>\$0</u>
Set-aside Restricted Balance as of June 30, 2023	<u><u>\$0</u></u>

The School District had qualifying offsets and disbursements during the fiscal year that reduced the set-aside amount below zero. The excess in the capital maintenance set-aside may not be carried forward to reduce the set-aside requirement in future fiscal years.

**NOTE 22 - COVID-19**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June 2021, while the national state of emergency ended in April 2023. During fiscal year 2023, the School District received COVID-19 funding. The School District will continue to spend available COVID-19 funding consistent with the applicable program guidelines.

**NOTE 23 - SUBSEQUENT EVENT**

***Authorization of an Unvoted Permanent Improvement Levy***

On August 9, 2023, the Board of Education adopted a resolution to levy a .30 mill unvoted permanent improvement levy for tax collection year 2024 to fund permanent improvements. Such levy shall be included in the tax budgets for fiscal year 2025 and thereafter.



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**St. Clairsville-Richland City School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years\**

	2023	2022	2021	2020	2019
School District's Proportion of the Net Pension Liability	0.05429930%	0.05584220%	0.05726910%	0.05519370%	0.05733190%
School District's Proportionate Share of the Net Pension Liability	\$2,936,929	\$2,060,415	\$3,787,899	\$3,302,336	\$3,283,504
School District's Covered Payroll	\$2,027,757	\$1,930,243	\$1,933,243	\$1,957,022	\$1,786,741
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	144.84%	106.74%	195.93%	168.74%	183.77%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.82%	82.86%	68.55%	70.85%	71.36%

\* Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

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2018	2017	2016	2015	2014
0.05391210%	0.05432950%	0.05499210%	0.05360100%	0.05360100%
\$3,221,129	\$3,976,418	\$3,137,903	\$2,712,716	\$3,187,479
\$1,685,286	\$1,697,814	\$1,660,607	\$1,557,395	\$1,527,621
191.13%	234.21%	188.96%	174.18%	208.66%
69.50%	62.98%	69.16%	71.70%	65.52%

**St. Clairsville-Richland City School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio*  
*Last Ten Fiscal Years\**

	2023	2022	2021	2020	2019
School District's Proportion of the Net Pension Liability	0.06563085%	0.06577156%	0.06493535%	0.06459837%	0.06090865%
School District's Proportionate Share of the Net Pension Liability	\$14,589,822	\$8,409,486	\$15,712,043	\$14,285,541	\$13,392,445
School District's Covered Payroll	\$8,789,579	\$8,141,079	\$7,896,657	\$7,642,907	\$7,211,664
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	165.99%	103.30%	198.97%	186.91%	185.71%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	87.80%	87.80%	75.50%	77.40%	77.30%

\* Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

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2018	2017	2016	2015	2014
0.06225844%	0.06046556%	0.05883903%	0.05714160%	0.05714160%
\$14,789,627	\$20,239,646	\$16,261,385	\$13,898,814	\$16,556,177
\$6,643,871	\$6,379,793	\$6,191,171	\$5,829,623	\$6,075,283
222.61%	317.25%	262.65%	238.42%	272.52%
75.30%	66.80%	72.10%	74.70%	69.30%

**St. Clairsville-Richland City School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability*  
*School Employees Retirement System of Ohio*  
*Last Seven Fiscal Years (1)\**

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	2023	2022	2021	2020
School District's Proportion of the Net OPEB Liability	0.05522280%	0.05716270%	0.05829160%	0.05598350%
School District's Proportionate Share of the Net OPEB Liability	\$775,335	\$1,081,850	\$1,266,868	\$1,407,868
School District's Covered Payroll	\$2,027,757	\$1,930,243	\$1,933,243	\$1,957,022
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	38.24%	56.05%	65.53%	71.94%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	30.34%	24.08%	18.17%	15.57%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

\* Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

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<u>2019</u>	<u>2018</u>	<u>2017</u>
0.05767590%	0.05413560%	0.05454360%
\$1,600,085	\$1,452,856	\$1,554,694
\$1,786,741	\$1,685,286	\$1,697,814
89.55%	86.21%	91.57%
13.57%	12.46%	11.49%

**St. Clairsville-Richland City School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB (Asset) Liability*  
*State Teachers Retirement System of Ohio*  
*Last Seven Fiscal Years (1)\**

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	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
School District's Proportion of the Net OPEB (Asset) Liability	0.06563085%	0.06577156%	0.06493535%	0.06459837%
School District's Proportionate Share of the Net OPEB (Asset) Liability	(\$1,699,403)	(\$1,386,738)	(\$1,141,237)	(\$1,069,905)
School District's Covered Payroll	\$8,789,579	\$8,141,079	\$7,896,657	\$7,642,907
School District's Proportionate Share of the Net OPEB (Asset) Liability as a Percentage of its Covered Payroll	-19.33%	-17.03%	-14.45%	-14.00%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	230.70%	174.70%	182.10%	174.70%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

\* Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information



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<u>2019</u>	<u>2018</u>	<u>2017</u>
0.06090865%	0.06225844%	0.06046556%
(\$978,741)	\$2,429,096	\$3,233,714
\$7,211,664	\$6,643,871	\$6,379,793
-13.57%	36.56%	50.69%
176.00%	47.10%	37.30%

**St. Clairsville-Richland City School District**  
*Required Supplementary Information*  
*Schedule of School District Contributions*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years*

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
<b>Net Pension Liability</b>					
Contractually Required Contribution	\$303,698	\$283,886	\$270,234	\$270,654	\$264,198
Contributions in Relation to the Contractually Required Contribution	<u>(303,698)</u>	<u>(283,886)</u>	<u>(270,234)</u>	<u>(270,654)</u>	<u>(264,198)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$2,169,271	\$2,027,757	\$1,930,243	\$1,933,243	\$1,957,022
Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%	13.50%
<b>Net OPEB Liability</b>					
Contractually Required Contribution (2)	\$38,694	\$34,536	\$34,792	\$32,073	\$41,241
Contributions in Relation to the Contractually Required Contribution	<u>(38,694)</u>	<u>(34,536)</u>	<u>(34,792)</u>	<u>(32,073)</u>	<u>(41,241)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>1.78%</u>	<u>1.70%</u>	<u>1.80%</u>	<u>1.66%</u>	<u>2.11%</u>
Total Contributions as a Percentage of Covered Payroll (1)	<u>15.78%</u>	<u>15.70%</u>	<u>15.80%</u>	<u>15.66%</u>	<u>15.61%</u>

(1) The School District's covered payroll is the same for Pension and OPEB.

(2) Includes Surcharge

See accompanying notes to the required supplementary information

2018	2017	2016	2015	2014
\$241,210	\$235,940	\$237,694	\$218,868	\$215,855
<u>(241,210)</u>	<u>(235,940)</u>	<u>(237,694)</u>	<u>(218,868)</u>	<u>(215,855)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$1,786,741	\$1,685,286	\$1,697,814	\$1,660,607	\$1,557,395
13.50%	14.00%	14.00%	13.18%	13.86%
\$37,929	\$26,856	\$25,397	\$40,490	\$27,512
<u>(37,929)</u>	<u>(26,856)</u>	<u>(25,397)</u>	<u>(40,490)</u>	<u>(27,512)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>2.12%</u>	<u>1.59%</u>	<u>1.50%</u>	<u>2.44%</u>	<u>1.77%</u>
<u>15.62%</u>	<u>15.59%</u>	<u>15.50%</u>	<u>15.62%</u>	<u>15.63%</u>

**St. Clairsville-Richland City School District**  
*Required Supplementary Information*  
*Schedule of School District Contributions*  
*State Teachers Retirement System of Ohio*  
*Last Ten Fiscal Years*

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
<b>Net Pension Liability</b>					
Contractually Required Contribution	\$1,244,464	\$1,230,541	\$1,139,751	\$1,105,532	\$1,070,007
Contributions in Relation to the Contractually Required Contribution	<u>(1,244,464)</u>	<u>(1,230,541)</u>	<u>(1,139,751)</u>	<u>(1,105,532)</u>	<u>(1,070,007)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$8,889,029	\$8,789,579	\$8,141,079	\$7,896,657	\$7,642,907
Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%	14.00%
<b>Net OPEB Liability</b>					
Contractually Required Contribution	\$0	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
Total Contributions as a Percentage of Covered Payroll (1)	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

(1) The School District's covered payroll is the same for Pension and OPEB

See accompanying notes to the required supplementary information

2018	2017	2016	2015	2014
\$1,009,633	\$930,142	\$893,171	\$866,764	\$757,851
<u>(1,009,633)</u>	<u>(930,142)</u>	<u>(893,171)</u>	<u>(866,764)</u>	<u>(757,851)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$7,211,664	\$6,643,871	\$6,379,793	\$6,191,171	\$5,829,623
14.00%	14.00%	14.00%	14.00%	13.00%
\$0	\$0	\$0	\$0	\$58,296
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>(58,296)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>1.00%</u>
<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

**St. Clairsville-Richland City School District**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2023*

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**Net Pension Liability**

**Changes in Assumptions – SERS**

Beginning in fiscal year 2018, on each anniversary of the initial retirement, the allowance of all retirees and survivors may be increased by the annual rate of increase in the CPI-W measured as of the June preceding the beginning of the applicable calendar year. The annual rate of increase shall not be less than 0 percent nor greater than 2.5 percent. The COLA was suspended for 2018-2020. Prior to 2018, an assumption of 3 percent was used.

Amounts reported in 2022 incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in prior years are presented below:

	Fiscal Year 2022	Fiscal Years 2021-2017	Fiscal Year 2016 and Prior
Wage Inflation	2.4 percent	3.00 percent	3.25 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.0 percent net of system expenses	7.50 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation

Beginning in 2022, amounts reported use mortality rates based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members was based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

Amounts report for 2017 through 2021 use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

**Changes in Assumptions - STRS**

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal years 2018-2021 and fiscal year 2017 and prior are presented as follows:

**St. Clairsville-Richland City School District**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2023*

	Fiscal Year 2022	Fiscal Years 2021-2018	Fiscal Year 2017 and Prior
Inflation	2.50 percent	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.50 percent at age 20 to 2.50 percent at age 65	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013 or later, 2 percent COLA commences on fifth anniversary of retirement date.

Beginning with fiscal year 2022, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees were based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males’ ages are set back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no setback from age 90 and above.

**Changes in Benefit Term – STRS Pension**

For fiscal year 2023, the Board approved a one-time 3 percent COLA effective on the anniversary of a benefit recipient’s retirement date for those eligible during fiscal year 2023 and eliminated the age 60 requirement to receive unreduced retirement that was scheduled to go into effect August 1, 2026.

**Net OPEB Liability**

**Changes in Assumptions – SERS**

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by SERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2021 and prior are presented as follows:

**St. Clairsville-Richland City School District**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2023*

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	2022	2021 and Prior
Inflation	2.40 percent	3.00 percent
Future Salary Increases, including inflation		
Wage Increases	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation	7.50 percent net of investment expense, including inflation

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

**Municipal Bond Index Rate:**

Fiscal year 2023	3.69 percent
Fiscal year 2022	1.92 percent
Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent

**Single Equivalent Interest Rate, net of plan investment expense, including price inflation**

Fiscal year 2023	4.08 percent
Fiscal year 2022	2.27 percent
Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

**Changes in Assumptions – STRS**

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB *Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)*, and the long-term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage was decreased. The assumed mortality, disability, retirement, withdrawal, and future healthcare cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

For fiscal year 2022, the discount rate was decreased from 7.45 percent to the long-term expected rate of return of 7.00.

For fiscal year 2023, the projected salary increases were changed from age-based (2.5 percent to 12.50 percent) to service-based (2.5 percent to 8.5 percent.)



**St. Clairsville-Richland City School District**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2023*

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**Changes in Benefit Terms – STRS OPEB**

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019, and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020, to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020, from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021, to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For fiscal year 2021, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2021, premium based on June 30, 2020, enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021, from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021, to 2.1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2022, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2022, premium based on June 30, 2021, enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2022, from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2023, healthcare trends were updated to reflect emerging claims and recoveries experience.

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ST. CLAIRSVILLE-RICHLAND CITY SCHOOL DISTRICT  
BELMONT COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2023

FEDERAL GRANTOR/ <i>Pass-Through Grantor</i> Program Title	Federal AL Number	Pass Through Entity Identifying Number	Subrecipients	Total Federal Expenditures
<b>U.S. DEPARTMENT OF AGRICULTURE</b>				
<i>Passed-Through Ohio Department of Education &amp; Workforce:</i>				
Child Nutrition Cluster:				
Non-Cash Assistance:				
National School Lunch Program - Food Donation	10.555	N/A	\$0	\$54,215
Cash Assistance:				
School Breakfast Program	10.553	045997-05PU-23	0	187,234
National School Lunch Program	10.555	045997-LLP4-23	0	458,400
National School Lunch Program - COVID-19	10.555	045997-LLP4-23	0	40,694
Cash Assistance Total			<u>0</u>	<u>686,328</u>
Total Child Nutrition Cluster			0	740,543
State Pandemic Electronic Benefit Transfer Administrative Cost	10.649	2023	0	628
Total U.S. Department of Agriculture			0	741,171
<b>U.S. DEPARTMENT OF TREASURY</b>				
<i>Passed Through Ohio Office of Budget and Management</i>				
American Rescue Plan Act (ARPA) - Coronavirus State Fiscal Recovery Fund (SFRF) K-12 School Safety Grant Program	21.027	SLFRP0130	0	146,421
Total U.S. Department of Treasury			0	146,421
<b>FEDERAL COMMUNICATIONS COMMISSION</b>				
<i>Direct Program</i>				
COVID 19 Emergency Connectivity Fund Program	32.009	2023	0	71,026
Total Federal Communications Commission			0	71,026
<b>U.S. DEPARTMENT OF EDUCATION</b>				
<i>Passed-Through Ohio Department of Education &amp; Workforce:</i>				
Title I Grants to Local Educational Agencies	84.010A	045997-C1S1-22	0	20,384
Title I Grants to Local Educational Agencies	84.010A	045997-C1S1-23	0	149,906
Title I, Part D - Delinquent	84.010D	045997-23	225,725	225,725
Total Title I Grants to Local Educational Agencies			<u>225,725</u>	<u>396,015</u>
Special Education Cluster (IDEA)				
ARP IDEA Part B Special Education	84.027X	045997-22	0	1,268
ARP IDEA Part B Special Education	84.027X	045997-23	0	39,704
Special Education-Grants to States (IDEA, Part B)	84.027A	045997-6BSF-22	0	30,649
Special Education-Grants to States (IDEA, Part B)	84.027A	045997-6BSF-23	0	339,987
Special Education-Grants to States (IDEA, Part B) Subtotal			<u>0</u>	<u>411,608</u>
Special Education-Preschool Grants (IDEA Preschool)	84.173A	045997-23	0	7,666
Total Special Education Cluster (IDEA)			0	419,274
Supporting Effective Instruction State Grants	84.367A	045997-TRS1-22	0	4,395
Supporting Effective Instruction State Grants		045997-TRS1-23	0	32,793
Total Supporting Effective Instruction State Grants			<u>0</u>	<u>37,188</u>
Title IV, Part A Student Support and Academic Enrichment Grant	84.424A	045997-22	0	1,638
Title IV, Part A Student Support and Academic Enrichment Grant	84.424A	045997-23	0	7,638
Total Title IV, Part A Student Support and Academic Enrichment Grant			<u>0</u>	<u>9,276</u>
Education Stabilization Fund:				
Elementary and Secondary Emergency Relief (ESSER II)	84.425D	045997-21	0	5,759
American Rescue Plan Elementary and Secondary Emergency Relief (ARP ESSER III)	84.425U	045997-23	0	44,840
American Rescue Plan Elementary and Secondary Emergency Relief (ARP ESSER III)	84.425U	045997-23	0	389,927
American Rescue Plan Elementary and Secondary Emergency Relief - Homeless Children and Youth (ARP Homeless Round II)	84.425W	045997-23	0	974
American Rescue Plan Elementary and Secondary Emergency Relief - Homeless Children and Youth (ARP Targeted Support)	84.425W	045997-23	0	16,500
Total Elementary and Secondary School Emergency Relief Fund			<u>0</u>	<u>458,000</u>
Total U.S. Department of Education			0	1,319,753
<b>Total Expenditures of Federal Awards</b>			<u><u>\$225,725</u></u>	<u><u>\$2,278,371</u></u>

The accompanying notes are an integral part of the Schedule.

**ST. CLAIRSVILLE-RICHLAND CITY SCHOOL DISTRICT  
BELMONT COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR PART 200.510(b)(6)  
FOR THE YEAR ENDED JUNE 30, 2023**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the St. Clairsville-Richland City School District (the School District) under programs of the federal government for the year ended June 30, 2023. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles contained in the cost principles contained in Uniform Guidance, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - SUBRECIPIENTS**

The School District passes certain federal awards received from U.S. Department of Education to other governments or not-for-profit agencies (subrecipients). As Note B describes, the School District reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the School District has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

**NOTE E – CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

**NOTE F – FOOD DONATION PROGRAM**

The School District reports commodities consumed on the Schedule at the fair value. The School District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

St. Clairsville-Richland City School District  
Belmont County  
108 Woodrow Avenue  
St. Clairsville, Ohio 43950

To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the St. Clairsville-Richland City School District, Belmont County, Ohio (the School District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated April 17, 2024.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

April 17, 2024

# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

St. Clairsville-Richland City School District  
Belmont County  
108 Woodrow Avenue  
St. Clairsville, Ohio 43950

To the Board of Education

### Report on Compliance for the Major Federal Program

#### ***Qualified Opinion***

We have audited St. Clairsville-Richland City School District's, Belmont County, (the School District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on St. Clairsville-Richland City School District's major federal program for the year ended June 30, 2023. St. Clairsville-Richland City School District's major federal program is identified in the *Summary of Auditor's Results* section of the accompanying Schedule of Findings.

#### ***Qualified Opinion on the Child Nutrition Cluster***

In our opinion, except for the noncompliance described in the *Basis for Qualified Opinion* section of our report, St. Clairsville-Richland City School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the Child Nutrition Cluster for the year ended June 30, 2023.

#### ***Basis for Qualified Opinion***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified and unmodified opinions on compliance for the major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

*Matter Giving Rise to Qualified Opinion on the Child Nutrition Cluster*

As described in Finding 2023-001 in the accompanying Schedule of Findings, the School District did not comply with requirements regarding Activities Allowed or Unallowed and Allowable Costs/ Cost Principles applicable to its AL #10.553/10.555 Child Nutrition Cluster major federal program.

Compliance with such requirements is necessary, in our opinion, for the School District to comply with requirements applicable to that program.

**Responsibilities of Management for Compliance**

The School District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the School District's federal programs.

**Auditor's Responsibilities for the Audit of Compliance**

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the School Districts internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.



### **Other Matters**

*Government Auditing Standards* requires the auditor to perform limited procedures on the School District's response to the noncompliance finding identified in our compliance audit described in the accompanying Corrective Action Plan. The School District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### **Report on Internal Control over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify a certain deficiency in internal control over compliance that we consider to be a material weakness.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings as item 2023-001 to be a material weakness.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

*Government Auditing Standards* requires the auditor to perform limited procedures on the School District's response to the internal control over compliance finding identified in our audit described in the accompanying Corrective Action Plan. The School District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

April 17, 2024

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**ST. CLAIRSVILLE-RICHLAND CITY SCHOOL DISTRICT  
BELMONT COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2023**

<b>1. SUMMARY OF AUDITOR'S RESULTS</b>
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<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	Yes
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Qualified for Child Nutrition Cluster
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	Yes
<b>(d)(1)(vii)</b>	<b>Major Program (list):</b> <ul style="list-style-type: none"> <li>• Child Nutrition Cluster – CFDA #10.553 / #10.555</li> </ul>	
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	Yes

ST. CLAIRSVILLE-RICHLAND CITY SCHOOL DISTRICT  
BELMONT COUNTY

SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2023  
(Continued)

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

**Review of Food Service Management Company Invoices**

<b>Finding Number:</b>	<b>2023-001</b>
<b>Assistance Listing Number and Title:</b>	<b>AL #10.553/10.555 Child Nutrition Cluster</b>
<b>Federal Award Identification Number / Year:</b>	<b>2023</b>
<b>Federal Agency:</b>	<b>US Department of Agriculture</b>
<b>Compliance Requirement:</b>	<b>Activities Allowed or Unallowed and Allowable Costs/ Cost Principles</b>
<b>Pass-Through Entity:</b>	<b>Ohio Department of Education and Workforce</b>
<b>Repeat Finding from Prior Audit?</b>	<b>No</b>

**Noncompliance and Material Weakness**

**2 CFR section 200.303** requires that non-Federal entities receiving Federal awards establish and maintain internal control over the Federal awards that provides reasonable assurance that the non-Federal entity is managing the Federal awards in compliance with Federal statutes, regulations, and the terms and conditions of the Federal awards.

The School District employs a food service management company to oversee and conduct the activities of the food service department. The School District paid a lump sum to the food service management company each month, but there was no evidence that the School District reviewed any of the supporting invoices to verify amounts paid were for allowable activities and costs.

Failure to have policies and procedures over allowable activities, allowable costs could result in unallowable costs and activities being charged to the federal program.

The School District should review all detailed invoices from their food service management company. The School District should ensure to only reimburse the food service management company for allowable activities and costs for the Nutrition Cluster Federal Program.

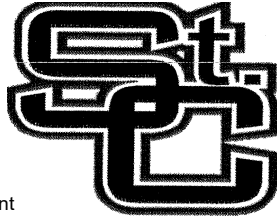
**Official's Response:** See Corrective Action Plan on page 89.

# ST. CLAIRSVILLE-RICHLAND CITY SCHOOL DISTRICT

108 Woodrow Avenue, St. Clairsville, Ohio 43950 • Phone: (740) 695-1624 • Fax: (740) 695-1627 • Website: stcschools.com

## SUPERINTENDENT'S OFFICE

Dr. Walter Skaggs, Superintendent  
Christina Laudermilt, Asst. Superintendent/Dir of Curriculum  
Michele Grant, Director of Special Education  
Jim Yates, Director of Technology  
Sharon Harrison, Executive Administrative Assistant  
Darlene Graham, EMIS Coordinator  
Tammy Ellis-Kopyar, District Registrar/Administrative Assistant



## TREASURER'S OFFICE

Amy Porter, Treasurer /CFO  
Betty Milhoan, Assistant to the Treasurer  
Valerie Lachendro, Assistant to the Treasurer  
Treasurer's Office Fax: 740-695-5805

## CORRECTIVE ACTION PLAN

2 CFR § 200.511(c)

June 30, 2023

**Finding Number:** 2023-001

**Planned Corrective Action:** A copy of all invoices will be kept in the cafeteria. An employee of the District will review the invoices for allowable costs.

**Anticipated Completion Date:** June 30, 2024

**Responsible Contact Person:** Lowell Perkins, Director of Support Services and Amy Porter, Treasurer

# OHIO AUDITOR OF STATE KEITH FABER



**ST. CLAIRSVILLE-RICHLAND CITY SCHOOL DISTRICT**

**BELMONT COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 5/7/2024**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)