

SUBURBAN HEALTH CONSORTIUM  
CUYAHOGA COUNTY, OHIO

*REGULAR AUDIT*

FOR THE FISCAL YEAR ENDED  
SEPTEMBER 30, 2023



Rea & associates

[www.reacpa.com](http://www.reacpa.com)



OHIO AUDITOR OF STATE  
KEITH FABER



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(800) 282-0370

Board of Directors  
Suburban Health Consortium  
32000 Chagrin Blvd  
Pepper Pike, Ohio 44124

We have reviewed the *Independent Auditor's Report* of the Suburban Health Consortium, Cuyahoga County, prepared by Rea & Associates, Inc., for the audit period October 1, 2022 through September 30, 2023. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Suburban Health Consortium is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

**April 25, 2024**

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**SUBURBAN HEALTH CONSORTIUM  
CUYAHOGA COUNTY, OHIO**

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Directors  
Suburban Health Consortium  
Cuyahoga County, Ohio  
32000 Chagrin Boulevard  
Pepper Pike, Ohio 44124

### Report on the Audit of the Financial Statements

#### *Opinion*

We have audited the financial statements of the Suburban Health Consortium, Cuyahoga County, Ohio, (the "Consortium"), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Consortium's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Consortium, as of September 30, 2023, and the changes in its financial position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinion*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Consortium and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Consortium's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Consortium's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Consortium's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the *Management's Discussion and Analysis* and *Ten-Year Loss Development Information*, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the



basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 21, 2024 on our consideration of the Consortium's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Consortium's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Consortium's internal control over financial reporting and compliance.

*Rea & Associates, Inc.*

Rea & Associates, Inc.  
New Philadelphia, Ohio  
March 21, 2024

**SUBURBAN HEALTH CONSORTIUM  
CUYAHOGA COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023**

The management's discussion and analysis of the Suburban Health Consortium's (the "Consortium") financial performance provides an overall review of the Consortium's financial activities for the fiscal year ended September 30, 2023. The intent of this discussion and analysis is to look at the Consortium's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the Consortium's financial performance.

**Financial Highlights**

Key financial highlights for fiscal year 2023 are as follows:

- In total, net position was \$3,507,685 at September 30, 2023. This represents an decrease of \$10,753,208, or 75.40%, from September 30, 2022.
- The Consortium had operating revenues of \$115,699,417 and operating expenses of \$127,109,756 for fiscal year 2023. The Consortium had \$205,196 in interest revenue and an increase of \$451,935 in the fair value of the Consortium's investments. Operating loss and the decrease in net position for the fiscal year was \$11,410,339 and \$10,753,208, respectively.

**Using these Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Consortium's financial activities. The *statement of net position* and *statement of revenues, expenses, and changes in net position* provide information about the activities of the Consortium, including all short-term and long-term financial resources and obligations. The *statement of cash flows* provides information about cash provided by or used in various activities of the Consortium.

**Reporting the Consortium Financial Activities**

***Statement of net position, statement of revenues, expenses, and changes in net position and the statement of cash flows***

These documents look at all financial transactions and ask the question, "How did we do financially during fiscal year 2023?" The statement of net position and the statement of revenues, expenses, and changes in net position answer this question. These statements include *all assets, liabilities, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

The statement of net position and the statement of revenues, expenses and changes in net position report the Consortium's *net position* and changes in that position. This change in net position is important because it tells the reader that, for the Consortium as a whole, the *financial position* of the Consortium has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. The Consortium's statement of net position and statement of revenues, expenses, and changes in net position can be found on pages 9-10 of this report.

The statement of cash flows provides information about how the Consortium finances and meets the cash flow needs of its operations. The statement of cash flows can be found on page 11 of this report.

**SUBURBAN HEALTH CONSORTIUM  
CUYAHOGA COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

***Notes to the Basic Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the financial statements. These notes to the basic financial statements can be found on pages 12-22 of this report.

***Required Supplementary Information***

Ten years of loss development information can be found on pages 23-25 of this report.

**Net Position and Changes in Net Position**

The table below provides a summary of the Consortium's net position for 2023 and 2022.

	<b>Net Position</b>	
	<u>2023</u>	<u>2022</u>
<b><u>Assets</u></b>		
Current:		
Cash and cash equivalents with fiscal agent	\$ 617,804	\$ 773,698
Investments with fiscal agent	7,435,276	8,326,075
Receivables (net of allowance for uncollectibles):		
Accounts	2,830,872	2,499,452
Intergovernmental	-	90,364
Accrued interest	30,949	42,076
Total current assets	<u>10,914,901</u>	<u>11,731,665</u>
Noncurrent:		
Investments with fiscal agent	<u>5,374,319</u>	<u>12,499,483</u>
Total assets	<u>16,289,220</u>	<u>24,231,148</u>
<b><u>Liabilities:</u></b>		
Current:		
Claims payable	12,148,370	9,970,255
Unearned revenue	<u>633,165</u>	<u>-</u>
Total liabilities	<u>12,781,535</u>	<u>9,970,255</u>
<b><u>Net Position:</u></b>		
Unrestricted	<u>\$ 3,507,685</u>	<u>\$ 14,260,893</u>

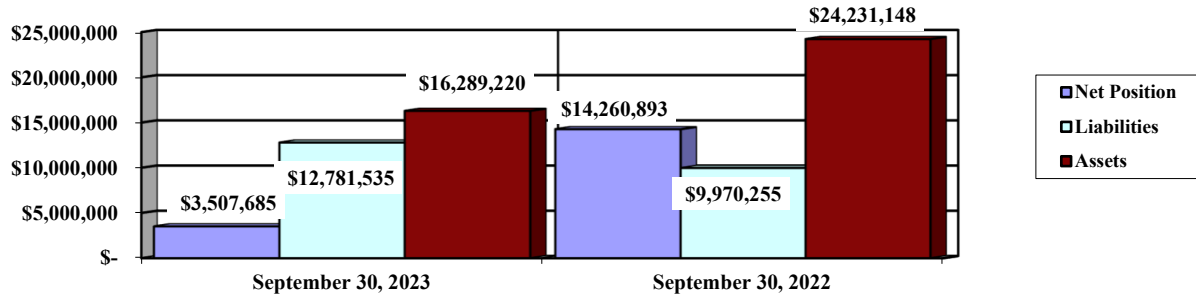
Total assets of the Consortium decreased \$7,941,928, or 32.78%, from September 30, 2022 primarily due to increased claims activity during the fiscal year. The Consortium has established premiums at a level to build reserves should claims payments increase in a given year, like they did in fiscal year 2023. The Consortium will continue to monitor and assess premiums for their sufficiency to cover claims expenses and continue to support reserve levels.

Total liabilities of the Consortium increased \$2,811,280, or 28.20%, from September 30, 2022 primarily due to an increase in claims payable from the prior year. The liability for claims payable is calculated by the Consortium's independent actuary and estimates the claims incurred and due at September 30, 2023 that will not be paid until after that date.

**SUBURBAN HEALTH CONSORTIUM  
CUYAHOGA COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

The chart below shows a breakdown of the Consortiums assets, liabilities, and net position for 2023 versus 2022.



The table below shows the changes in net position for fiscal year 2023 and fiscal year 2022.

**Change in Net Position**

	2023	2022	Increase (Decrease)
<u>Operating Revenues:</u>			
Participant contributions	\$ 109,167,807	\$ 103,970,579	\$ 5,197,228
Prescription drug rebates	6,429,052	4,845,099	1,583,953
Subrogation reimbursements	102,558	68,596	33,962
Total operating revenue	<u>115,699,417</u>	<u>108,884,274</u>	<u>6,815,143</u>
<u>Operating Expenses:</u>			
Claims	120,770,559	111,738,140	9,032,419
Life insurance premiums	70,338	60,396	9,942
Carrier stop loss premiums	2,604,515	2,406,436	198,079
Liability insurance premiums	15,003	14,908	95
Administration fees	3,048,887	3,323,356	(274,469)
Consulting fees	90,667	90,000	667
Legal and professional fees	133,363	133,919	(556)
Miscellaneous fees	376,424	290,346	86,078
Total operating expenses	<u>127,109,756</u>	<u>118,057,501</u>	<u>9,052,255</u>
Operating income (loss)	<u>(11,410,339)</u>	<u>(9,173,227)</u>	<u>(2,237,112)</u>
<u>Nonoperating revenues (expenses):</u>			
Interest	205,196	185,349	19,847
Increase (decrease) in fair value of investments	451,935	(1,069,927)	1,521,862
Total nonoperating revenues	<u>657,131</u>	<u>(884,578)</u>	<u>1,541,709</u>
Change in net position	(10,753,208)	(10,057,805)	(695,403)
Net position, October 1	<u>14,260,893</u>	<u>24,318,698</u>	
Net position, September 30	<u>\$ 3,507,685</u>	<u>\$ 14,260,893</u>	

**SUBURBAN HEALTH CONSORTIUM  
CUYAHOGA COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023**

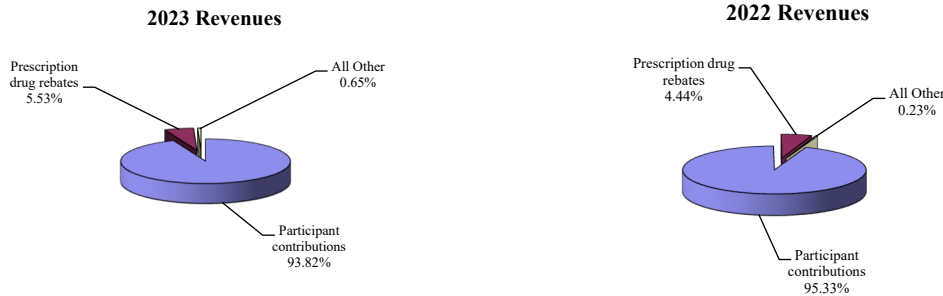
Participant contributions revenue increased \$5,197,228, or 5.00%, from fiscal year 2022. Sufficient participant contributions are required to ensure that the Consortium is able to meet increasing claims expenses. Prescription drug rebates from Express Scripts increased in fiscal year 2023 due to an increase in prescription drug claims subject to rebate. The Consortium's subrogation reimbursements remained comparable from fiscal year 2022 to fiscal year 2023.

Interest revenue increased \$19,847, or 10.71%, from fiscal year 2022 due to higher interest rates on Consortium investments. The Consortium invested primarily in federal agency securities, municipal bonds, negotiable CD's and STAR Ohio during fiscal year 2023. The change in fair value of investments increased \$1,521,862 from the prior year. The Consortium intends to hold all investments to maturity thus eliminating the risk due to fluctuations in their fair value while capturing the interest offered by the investments.

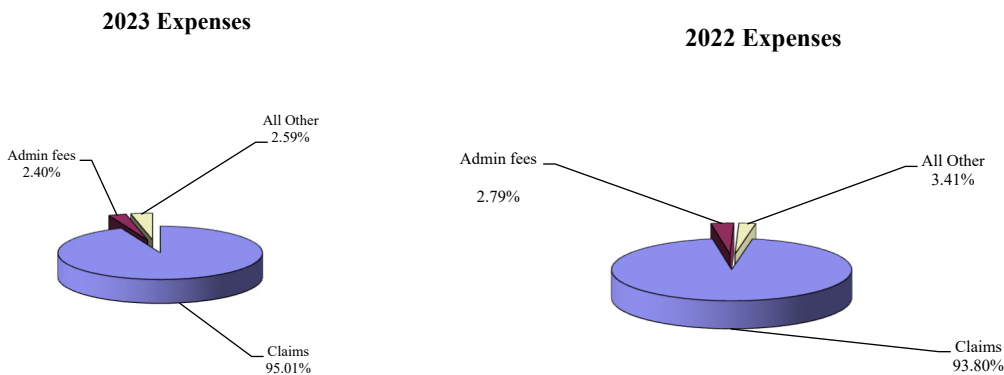
Claims expense and carrier stop-loss premiums increased due to increased claims activity experienced by the Consortium. Administration fees decreased due to an administrative fee credit applied by Medical Mutual in December 2022 per their contract with the Consortium. Miscellaneous fees increased primarily due to costs associated with a dependent eligibility review and audit conducted in fiscal year 2023. All other expenses were comparable to the prior year.

The Consortium aims to maintain premium revenues at a level sufficient to exceed current year claims expense. Claims expense was 110.63% of fiscal year 2023 participant contributions revenue while claims expense was 107.47% of fiscal year 2022 participant contributions revenue. The Consortium uses Medical Mutual of Ohio as their third-party administrator.

The charts below reflect the percentage of the revenues in fiscal year 2023 versus fiscal year 2022.



The charts below reflect the percentage of the expenses in 2023 versus 2022:



**SUBURBAN HEALTH CONSORTIUM  
CUYAHOGA COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023**

**Current Financial Related Activities**

The Consortium is committed to providing its member school districts with the advantages of a large buying cooperative, while maintaining control by the local district leadership. The Consortium will continue to look at potential members who meet the established criteria. Underwriting considerations are of utmost importance in reviewing new membership applications, as the Consortium is committed to protecting the long-term financial interests of its core members and will not admit a new member that will adversely impact premiums and claims payments.

The Consortium requires its member school districts to participate in the medical and prescription drug insurance programs. It is an individual district choice as to participation in the dental, vision, and life programs. The Consortium Board of Directors and its administrative agent, Assured Partners, continually discuss program enhancements to the existing product line, in addition to watching for new opportunities for member school districts. For fiscal year 2023, the Consortium's net position decreased \$10,753,208 as claims expenses exceeded participant contributions. Establishing premiums that satisfy all claims, administration fees, and other expenses of the Consortium, in addition to enhancing the net position is important for the short-term and long-term interests of the Consortium.

The most significant challenge facing the Consortium's Board of Directors is the current trend of increasing health care costs, primarily medical and prescription drug. A second significant challenge is addressing health care challenges associated with the COVID-19 pandemic. The medical and prescription drug programs were the impetus that brought the member school districts together to benefit from the economies of scale that could be reaped from a group of approximately 5,800 covered employees, in lieu of each individual district independently entering the insurance marketplace. As the claim costs for medical and prescription drug continue to escalate, the Board of Directors is faced with the unenviable task of attempting to balance a quality benefits offering within the financial constraints facing Ohio's public school districts. This is much the same as the dilemma facing American businesses today and is complicated by the fact that each member school district in the Consortium must collectively bargain benefit levels with the respective employee unions. The challenge is set before the Consortium and its Board of Directors, and the future looks better from the collective, as opposed to individual, view of the 20-member school districts.

**Contacting the Consortium's Financial Management**

This financial report is designed to provide our member school districts, potential member school districts and investors and creditors with a general overview of the Consortium's finances and to show the Consortium's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mr. Todd Puster, Treasurer, Orange City School District, 32000 Chagrin Blvd., Pepper Pike, Ohio 44124-5974 or by email at [tpuster@orangecsd.org](mailto:tpuster@orangecsd.org).

**SUBURBAN HEALTH CONSORTIUM**  
**CUYAHOGA COUNTY, OHIO**  
STATEMENT OF NET POSITION  
SEPTEMBER 30, 2023

ASSETS:

Current assets:

Cash and cash equivalents with fiscal agent	\$	617,804
Investments with fiscal agent		7,435,276
Receivables:		
Accounts		2,830,872
Accrued interest		30,949
		10,914,901
Total current assets		10,914,901

Noncurrent assets:

Investments with fiscal agent		5,374,319
		5,374,319
Total assets		16,289,220

LIABILITIES:

Current liabilities:

Claims payable		12,148,370
Unearned revenue		633,165
		12,781,535
Total liabilities		12,781,535

NET POSITION:

Unrestricted	\$	3,507,685
		3,507,685

THE NOTES TO THE BASIC FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT.

**SUBURBAN HEALTH CONSORTIUM**  
**CUYAHOGA COUNTY, OHIO**  
STATEMENT OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

Operating revenues:	
Participant contributions	\$ 109,167,807
Prescription drug rebates	6,429,052
Subrogation reimbursements	102,558
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Total operating revenues	115,699,417
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Operating expenses:	
Claims	120,770,559
Life insurance premiums	70,338
Carrier stop loss premiums	2,604,515
Liability insurance premium	15,003
Administration fees	3,048,887
Consulting fees	90,667
Legal and professional fees	133,363
Miscellaneous	376,424
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Total operating expenses	127,109,756
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Operating loss	(11,410,339)
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Nonoperating revenues:	
Interest	205,196
Increase in fair value on investments	451,935
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Total nonoperating revenues	657,131
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Change in net position	(10,753,208)
Net position, October 1	14,260,893
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Net position, September 30	\$ 3,507,685
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THE NOTES TO THE BASIC FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT.



**SUBURBAN HEALTH CONSORTIUM**  
**CUYAHOGA COUNTY, OHIO**  
**STATEMENT OF CASH FLOWS**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023**

**Cash flows from operating activities:**

Cash received from participants	\$ 109,800,972
Cash received from prescription drug rebates	6,097,632
Cash received from subrogation reimbursements	102,558
Cash received from buy in fees	90,453
Cash payments for claims	(118,592,444)
Cash payments for life insurance premiums	(70,338)
Cash payments for carrier stop loss premiums	(2,604,515)
Cash payments for liability insurance premiums	(15,003)
Cash payments for administration fees	(3,048,887)
Cash payments for consulting fees	(90,667)
Cash payments for legal and professional fees	(133,363)
Cash payments for miscellaneous expenses	(376,513)
	(8,840,115)

**Cash flows from investing activities:**

Redemption of investments	8,467,898
Interest received	216,323
	8,684,221

Net decrease in cash and cash equivalents with fiscal agent (155,894)

**Cash and cash equivalents with fiscal agent, October 1** 773,698

**Cash and cash equivalents with fiscal agent, September 30** \$ 617,804

**Reconciliation of operating loss to net cash (used in) operating activities:**

Operating loss	\$ (11,410,339)
Adjustments to reconcile operating loss to net cash (used in) operating activities:	
Changes in assets and liabilities:	
(Increase) in accounts receivable	(331,420)
Decrease in intergovernmental receivables	90,364
Increase in unearned revenue	633,165
Increase in claims payable	2,178,115
	(8,840,115)

THE NOTES TO THE BASIC FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT.

**SUBURBAN HEALTH CONSORTIUM  
CUYAHOGA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

**NOTE 1 - DESCRIPTION OF THE ENTITY**

The Suburban Health Consortium (the “Consortium”) is a legally separate entity organized under Ohio Revised Code Section 9.833. The Consortium was established on October 1, 2001, formed by the Boards of Education of several school districts in northeast Ohio, for the purposes of maximizing benefits and/or reducing costs of group health, life, dental and/or other insurance coverage for their employees and the eligible dependents and designated beneficiaries of such employees.

Some of the more significant provisions of the Consortium are as follows:

**A. Board of Directors**

The Board of Directors shall be the governing body of the Consortium. The Board of Education of each Consortium Member appoints its Superintendent or such Superintendent’s designee, to be its representative on the Consortium’s Board of Directors. The officers of the Board of Directors consist of a Chairman, Vice-Chairman and Recording Secretary, who are elected at the annual meeting of Board of Directors and serve until the next annual meeting. All of the authority of the Consortium is exercised by or under the direction of the Board of Directors. The Board of Directors sets and approves all benefit programs to be offered by or through the Consortium, and all policies and other contracts are accepted or entered into by the Consortium. The Board of Directors sets all premiums and other amounts to be paid by the member school districts, and the Board of Directors has the authority to waive premiums and other payments. All members of the Board of Directors serve without compensation.

**B. Executive Committee**

The Executive Committee consists of three members of the Board of Directors: the Chairman, and two other members. The Executive Committee has the full powers of the Board of Directors to manage and conduct affairs of the Consortium between meetings of the Board of Directors. The Executive Committee is specifically authorized and directed to review and decide all appeals and challenges by employees, their eligible dependents and designated beneficiaries of adverse determinations by the Plan Administrator or care or coverage under benefit programs offered by the Consortium.

The Board of Directors may ratify any action authorized or taken by the Executive Committee or may rescind and overrule any such action.

**C. Fiscal Agent**

The Fiscal Agent is responsible for administering the financial transactions of the Consortium. For fiscal year 2023, the Orange City School District (the “School District”) served as Fiscal Agent for the Consortium. The Fiscal Agent carries out the responsibilities of the Consortium Fund, enters into contracts on behalf of the Consortium as authorized by the Board of Directors and carries out such other responsibilities as approved by the Board of Directors and agreed to by the Fiscal Agent. The Treasurer of the Fiscal Agent is the Treasurer of the Consortium. The Fiscal Agent is reimbursed for such costs incurred by it in carrying out its responsibilities as may be approved by the Board of Directors.

**D. Benefits**

Member school district contributions are used to provide and/or purchase health, dental, life and/or other insurance benefits as provided for in the Consortium Agreement and as established by law. The Board of Directors determines, at their discretion, the insurance benefits to be provided by or through the Consortium. Benefit selections may vary among the member school districts for any type of benefit program. The Board of Directors determines, at their discretion, which insurance carriers and policies to utilize to provide benefits pursuant to the Consortium Agreement.

**SUBURBAN HEALTH CONSORTIUM  
CUYAHOGA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

**NOTE 1 - DESCRIPTION OF THE ENTITY - (Continued)**

**E. Enrollment by Member School Districts**

Each member school district decides which benefit program(s) offered by or through the Consortium shall be extended to its employees. Upon joining the Consortium, each member school district is required to enroll in a health benefit program (except as otherwise agreed by at least two-thirds of the Board of Directors).

**F. Consortium Fund**

The Consortium Fund consists of all payments made to the Fiscal Agent in accordance with the Consortium Agreement, policy dividends or rate refunds (whether received by the Consortium or left with the insurance carriers to accumulate with interest), investments made by the Fiscal Agent and income there from, and any other money or property which shall come into the hands of the Consortium in connection with the administration of benefit programs and the Consortium.

The Fiscal Agent may use the Consortium Fund for purposes such as, but not limited to:

1. To pay all expenses which the Board of Directors consider necessary in establishing and administering the Consortium;
2. To pay premiums of the Consortium's policies;
3. To make investments in accordance with the Consortium Agreement;
4. To make refunds to member school district; and,
5. To provide and/or purchase health insurance, life insurance, dental insurance and/or other insurance benefits.

**G. Termination / Withdrawal of a Member School District**

It is the express intention of the member school districts that the Consortium Agreement and the Consortium shall continue for an indefinite term but may be terminated as provided in the Consortium Agreement. Any member school district, except for the Fiscal Agent, wishing to withdraw from participation in the Consortium or any benefit program shall notify the Fiscal Agent at least one-hundred-eighty (180) days prior to the effective date of withdrawal. The Fiscal Agent may resign as the Fiscal Agent of the Consortium and/or withdraw from the Consortium or any benefit program at any time by giving written notice of the date of such resignation and/or withdrawal to each member school district and to the Chairman of the Board of Directors at least one hundred eighty (180) days prior to the date of resignation and/or withdrawal. Specifics governing the withdrawal of a member school district and the run out of all claims for such member school district are addressed in Section 10 of the Consortium Agreement.

**H. Contributions**

Each member school district enrolled in a benefit program may require contributions from its employees toward the cost of any benefit program being offered by such member school district, and such contributions are included in the payments from such member school district to the Fiscal Agent for the benefit program. Contributions are to be submitted by each member school district, to the Fiscal Agent, required under the terms of the Consortium Agreement and any benefit program in which such member school district is enrolled to the Fiscal Agent on a monthly basis, or as otherwise required in accordance with any benefit program in which such member school district is enrolled. All general administrative costs incurred by the Consortium that are not covered by the premium payments shall be shared equally by the member school districts as approved by the Board of Directors and shall be paid by each member school district upon receipt of notice from the Fiscal Agent that such payment is due.

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CUYAHOGA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Consortium have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Consortium's significant accounting policies are described below.

**A. Reporting Entity**

The reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus an Amendment of GASB Statements No. 14 and No. 34". The reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the basic financial statements of the Consortium are not misleading. On this basis, no governmental organizations other than the Consortium itself are included in the financial reporting entity.

**B. Fund Accounting**

The Consortium maintains its accounting records in accordance with the principles of "fund" accounting. Fund accounting is a concept developed to meet the needs of government entities in which legal or other restraints require the recording of specific receipts and disbursements. The Consortium uses an enterprise fund to account for operations (a) that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for public policy, management control, accountability or other purposes.

**C. Basis of Accounting/Measurement Focus**

The basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. The basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

For financial statement presentation purposes, the Consortium utilizes the accrual basis of accounting. Under this method of accounting, revenues are recognized when they are earned and expenses are recognized when the liability is incurred.

The Consortium's activities are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the Consortium's operations are included on the statement of net position. The statement of revenues, expenses, and changes in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position.

The Consortium distinguishes operating revenues and expenses from nonoperating items. Operating revenues generally result from participants contributions for insurance coverage, prescription drug rebates and subrogation reimbursements. Operating expenses for the Consortium include the payment of claims, carrier stop loss premiums and administrative and other fees. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**D. Cash and Investments with Fiscal Agent**

The Consortium's Fiscal Agent maintains the Consortium financial activity under a specific fund designated for Consortium activity. The Fiscal Agent is responsible for administering the financial transactions of the Consortium. For fiscal year 2023, the Orange City School District served as Fiscal Agent for the Consortium.

The Treasurer of the Consortium, who also serves as Treasurer of the Fiscal Agent (the Orange City School District) has established a separate depository account for Consortium activities and purchases specific investments for the Consortium. The interest earnings on these Consortium accounts are distributed to the Consortium.

During fiscal year 2023, investments purchased by the Fiscal Agent for the Consortium were limited to Federal National Mortgage Association (FNMA) securities, Federal Home Loan Mortgage Corporation (FHLMC) securities, Federal Home Loan Bank (FHLB) securities, Federal Farm Credit Bank (FFCB) securities, municipal bonds, U.S. Treasury notes, negotiable certificates of deposit (negotiable CDs), a U.S. government money market mutual fund, and investments in the State Treasury Asset Reserve of Ohio (STAR Ohio). Except for investments in STAR Ohio, investments are reported at fair value.

The fair value of investments was \$564,206 less than their cost basis at September 30, 2023 and was \$1,016,141 less than their cost basis at September 30, 2022. The fluctuation in the fair values of investments of \$451,935 is reported as a nonoperating revenue in the financial statements.

The Consortium invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The Consortium measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

There were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours notice in advance of all deposits and withdrawals exceeding \$100 million is encouraged. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

For purposes of the statement of net position and the statement of cash flows, investments purchased by the Fiscal Agent for the Consortium with original maturities of three months or less at the time they are purchased are considered to be "cash equivalents". Investments purchased by the Fiscal Agent for the Consortium with original maturities of more than three months at the time they are purchased are considered to be "investments". An analysis of the Consortiums cash and investments with its Fiscal Agent at fiscal year-end is provided in Note 3.

**E. Budgetary Process**

Each member school district of the Consortium are required by Ohio law to adopt an annual budget. The Consortium itself is not required to follow the budgetary process and, therefore, no budgetary information is provided in these basic financial statements.

**SUBURBAN HEALTH CONSORTIUM  
CUYAHOGA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**F. Estimates**

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

**G. Fair Value Measurements**

The Consortium categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

**NOTE 3 - CASH AND INVESTMENTS WITH FISCAL AGENT**

The Treasurer of the Consortium, who also serves as Treasurer of the Fiscal Agent, maintains a specific depository account and purchases specific investments for the Consortium. The deposit and investment of Consortium monies follows the investment policy of the School District. The following disclosures are required by GASB Statement No. 40, "Deposits and Investment Risk Disclosures".

State statutes allow the School District as Fiscal Agent for the Consortium to deposit or invest the Consortium's monies in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio); and,

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

**NOTE 3 - CASH AND INVESTMENTS WITH FISCAL AGENT - (Continued)**

8. Certain bankers' acceptances for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Protection of the Consortium's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

As Fiscal Agent, the School District maintains a separate depository account and a separate investment account for monies specific to the Consortium. The amounts held in the depository account and the investment account at fiscal year year-end are described below.

**A. Deposits with Fiscal Agent held in Financial Institutions**

At June 30, 2023, the carrying amount and bank balance of all Consortium deposits was \$495,676. Of the bank balance, \$250,000 was covered by the FDIC, \$147,406 was covered by the Ohio Pooled Collateral System, and \$98,270 was exposed to custodial credit risk discussed below because those deposits were uninsured and uncollateralized.

Custodial credit risk is the risk that, in the event of bank failure, the Consortium will not be able to recover deposits or collateral securities that are in the possession of an outside party. The Consortium has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the Consortium's and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2023, the Consortium's financial institution was approved for a reduced collateral rate of 60 percent through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the Consortium to a successful claim by the FDIC.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

**NOTE 3 - CASH AND INVESTMENTS WITH FISCAL AGENT - (Continued)**

**B. Investments with Fiscal Agent**

At September 30, 2023, the Consortium had the following investments purchased by the Fiscal Agent:

Measurement/ <u>Investment type</u>	Measurement Value	Investment Maturities				
		6 months or less	7 to 12 months	13 to 18 months	19 to 24 months	Greater than 24 months
<i>Fair Value:</i>						
FNMA	\$ 2,253,519	\$ 595,347	\$ -	\$ 566,552	\$ 364,765	\$ 726,855
FHLMC	1,443,629	991,162	-	-	-	452,467
FHLB	3,763,699	1,180,438	572,747	1,063,529	144,726	802,259
FFCB	990,306	990,306	-	-	-	-
Municipal bonds	1,159,504	810,968	-	348,536	-	-
Negotiable CD's	2,108,618	-	1,203,988	232,656	671,974	-
U.S. Treasury notes	1,090,320	1,090,320	-	-	-	-
U.S. Government money market mutual funds	26,016	26,016	-	-	-	-
<i>Amortized Cost:</i>						
STAR Ohio	96,112	96,112	-	-	-	-
<b>Total</b>	<b>\$ 12,931,723</b>	<b>\$ 5,780,669</b>	<b>\$ 1,776,735</b>	<b>\$ 2,211,273</b>	<b>\$ 1,181,465</b>	<b>\$ 1,981,581</b>

The weighted average maturity of investments is 0.92 years. The weighted average of maturity of investments in STAR Ohio is 48 days.

The Consortium's investments purchased by the Fiscal Agent in U.S. Government Money Market Mutual Funds are valued using quoted market prices in active markets (Level 1 inputs). The Consortium's investments purchased by the Fiscal Agent in federal agency securities (FNMA, FHLMC, FHLB, FFCB), negotiable CDs, municipal bonds, and U.S. Treasury notes are valued using quoted market prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs). As discussed in Note 2.D, investments in STAR Ohio is reported at its net asset value.

Disclosures regarding investments of the Consortium are as follows:

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the School District's investment policy (which the Consortium follows) limits investment portfolio maturities to five years or less.

*Credit Risk:* The Consortiums investments in federal agency securities (FNMA, FHLMC, FHLB, FFCB) and U.S. Treasury notes were rated Aaa by Moody's Investor Services and AAA/AA+ by Standard & Poor's. STAR Ohio and the U.S. government money market mutual funds were rated AAAM by Standard & Poor's. STAR Ohio must maintain the highest letter or numerical rating provided by at least one nationally recognized standard service. The municipal bonds were rated Aa2 and AA/AA+ by Moody's and Standard & Poor's, respectively. The negotiable CDs are not rated but were fully covered by the FDIC. The School District's investment policy (which the Consortium follows) does not specifically address credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.



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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 3 - CASH AND INVESTMENTS WITH FISCAL AGENT - (Continued)**

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the School District, as Fiscal Agent for the Consortium, will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The Consortium's investments in federal agency securities (FNMA, FHLMC, FHLB, FFCB), U.S. Treasury notes, and municipal bonds are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent but not in the School District's or Consortium's name. The School District's investment policy (which the Consortium follows) does not deal with investment custodial credit risk beyond the requirements in State statute that prohibits payment for investments prior to delivery of the securities representing such investments to the treasurer or qualified trustee.

*Concentration of Credit Risk:* The School District's investment policy (which the Consortium follows) places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the Consortium at September 30, 2023:

<u>Measurement/ Investment type</u>	<u>Measurement Value</u>	<u>% of Total</u>
<i>Fair Value:</i>		
FNMA	\$ 2,253,519	17.43
FHLMC	1,443,629	11.16
FHLB	3,763,699	29.10
FFCB	990,306	7.66
Municipal bonds	1,159,504	8.97
Negotiable CDs	2,108,618	16.31
Commercial paper		
U.S. Treasury notes	1,090,320	8.43
U.S. Treasury bills		
U.S. Government money market mutual funds	26,016	0.20
<i>Amortized Cost:</i>		
STAR Ohio	96,112	0.74
Total	<u>\$ 12,931,723</u>	<u>100.00</u>

**C. Reconciliation of Cash and Investments with Fiscal Agent to the Statement of Net Position**

The following is a reconciliation of cash and investments with Fiscal Agent as reported in the note above to cash and investments with Fiscal Agent reported on the statement of net position as of September 30, 2023:

<u>Cash and investments with Fiscal Agent per note</u>	
Carrying amount of deposits with Fiscal Agent	\$ 495,676
Investments with Fiscal Agent	<u>12,931,723</u>
Total	<u>\$ 13,427,399</u>
<u>Cash and investments with Fiscal Agent per financial statements</u>	
Cash and cash equivalents with Fiscal Agent	\$ 617,804
Investments with Fiscal Agent - current	7,435,276
Investments with Fiscal Agent - noncurrent	<u>5,374,319</u>
Total	<u>\$ 13,427,399</u>

**SUBURBAN HEALTH CONSORTIUM  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

**NOTE 4 - RISK MANAGEMENT**

The Consortium is a jointly governed organization which acts as a governmental risk pool for health, life, dental and/or other insurance coverage for its 20-member school districts. The risk of loss for loss transfers from the member school districts to the Consortium upon payment of the monthly premium.

The Consortium employs the services of an outside consultant, Assured Partners, to assist them in administering the Consortium. The Consortium also uses Medical Mutual of Ohio as their third-party administrator. Medical Mutual of Ohio administers the following lines of coverage: hospital base, medical/surgical, supplemental major medical, comprehensive major medical, dental, vision and super medical select. Prescription drug benefits are provided and administered by Express Scripts.

No employer, employee, or person claiming benefit by or through an employee shall have any claim against the Consortium or any property of the Consortium. The rights and interest of employees and persons claiming by or through employees shall be limited receipt benefits offered by or through the Consortium in accordance with the Consortium Agreement. The Consortium purchases or otherwise provides for the benefit of itself, the Board of Directors and/or the Fiscal Agent such liability insurance with such limits of coverage as approved by the Board of Directors. The aggregate claims liability of the Consortium shall not exceed one-hundred twenty percent (120%) of expected claims. Any member school district which withdraws from the Consortium pursuant to the Consortium Agreement has no claim to the Consortium's assets.

It is not necessary for each member school district to hold a reserve for Incurred But Not Reported (IBNR) claims. The IBNR information is presented by the Consortium as required by GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", and is not available on a District-by-District basis.

The Consortium is self-insured for member school district employee health insurance claims but maintains stop gap loss insurance with Medical Mutual of Ohio for \$500,000 on an individual basis. The Self Insurance Fund pays covered claims to service providers and recovers these costs from premium charges to member school districts based on calculations provided with the consortium's consultant Group Healthcare Consultants in conjunction with Medical Mutual of Ohio which is the third-party administrator.

The claims liability of \$12,148,370 reported at September 30, 2023, is based on an actuarial estimate provided by the third party administrator and the requirements of GASB Statement No. 10 as amended by GASB Statement No. 30, which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be accrued at the estimated ultimate cost of settling the claims.

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**SUBURBAN HEALTH CONSORTIUM  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

**NOTE 4 - RISK MANAGEMENT - (Continued)**

Changes in claims activity for the fiscal years ended September 30, 2023 and 2022 were as follows:

	<u>2023</u>	<u>2022</u>
Claims payable at beginning of fiscal year	\$ 9,970,255	\$ 9,721,759
<u>Claims expenses:</u>		
Claims expenses for insured events of the current period	120,332,403	110,960,877
Increase in claims expenses for insured events of the prior years	<u>438,156</u>	<u>777,263</u>
Total claims expenses	<u>120,770,559</u>	<u>111,738,140</u>
<u>Payments:</u>		
Claims expenses paid attributable to insured events of the current year	109,133,905	101,835,305
Claims expenses paid attributable to insured events of prior years	<u>9,458,539</u>	<u>9,654,339</u>
Total claims payments	<u>118,592,444</u>	<u>111,489,644</u>
Claims payable at end of fiscal year	<u>\$ 12,148,370</u>	<u>\$ 9,970,255</u>

**NOTE 5 - LITIGATION**

The Consortium is not party to legal proceedings which, in the opinion of Consortium management, would have a material effect, if any, on the financial condition of the Consortium.

**NOTE 6 - RECEIVABLES**

All receivables are shown net of an allowance for uncollectible amounts, as applicable, and are written off when deemed uncollectible. Recoveries of receivables previously written off are recorded when received. At September 30, 2023, the Consortium reported a \$30,949 accrued interest receivable for accrued interest on investments and \$2,830,872 accounts receivable for prescription drug rebates due to the Consortium related to fiscal year 2023 activity. All receivables are expected to be collected within one year and have been recorded as current assets.

**NOTE 7 - CHANGE IN ACCOUNTING PRINCIPLES**

For fiscal year 2023, the Consortium has implemented GASB Statement No. 91, "*Conduit Debt Obligations*", GASB Statement No. 94, "*Public-Private and Public-Public Partnerships and Availability Payment Arrangements*", GASB Statement No. 96, "*Subscription Based Information Technology Arrangements*", and certain questions and answers of GASB Implementation Guide 2021-1.

GASB Statement No. 91 provides a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The implementation of GASB Statement No. 91 did not have an effect on the financial statements of the Consortium.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 7 - CHANGE IN ACCOUNTING PRINCIPLES - (Continued)**

GASB Statement No. 94 is to improve financial reporting by addressing issues related to public-private and public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. The implementation of GASB Statement No. 94 did not have an effect on the financial statements of the Consortium.

GASB Statement No. 96 provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended. The implementation of GASB Statement No. 96 did not have an effect on the financial statements of the Consortium.

GASB Implementation Guide 2021-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2021-1 did not have an effect on the financial statements of the Consortium.

**NOTE 8 - SIGNIFICANT SUBSEQUENT EVENTS**

Effective April 1, 2024, (1) the Lakewood City School District, North Royalton City School District, and South Euclid-Lyndhurst School District will cease being a member in the Consortium, and (2) Anthem will replace Medical Mutual of Ohio as the Consortium's third-party administrator.

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**TEN-YEAR LOSS DEVELOPMENT INFORMATION**

The following table illustrates how the Consortium's earned revenue and investment income compares to related costs of loss and other expenses assumed by the Consortium as of the end of the year. The rows of the table are defined as follows:

- (1) This line shows the total of each fiscal year's gross earned premiums and reported investment income.
- (2) This line shows each fiscal year's other operating costs of the Consortium including overhead and loss adjustment expenses not allocable to individual claims.
- (3) This line shows the Consortium's gross incurred losses and allocated loss adjustment expense as originally reported at the end of the year in which the event that triggered coverage occurred (called *accident year*).
- (4) This section shows the cumulative net amounts paid as of the end of the accident year.
- (5) This section shows how each accident year's net incurred losses increased or decreased as of the end of the year. (This annual re-estimation results from new information received on known losses, re-evaluation of existing information on known losses and emergence of new losses not previously known).
- (6) This line compares the latest re-estimated net incurred losses amount to the amount originally established (line 3) and shows whether this latest estimate of losses is greater or less than originally thought.

As data for individual accident years mature, the correlation between original estimates and re-estimated amounts is commonly used to evaluate the accuracy of net incurred losses currently recognized in less mature accident years. The columns of the table show data for successive accident years. Loss development information for the fiscal years ended September 30, 2014 through 2023 is provided on the next page.

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**TEN-YEAR LOSS DEVELOPMENT INFORMATION (CONTINUED)**

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<b>1. Premiums and investment income</b>	\$ 76,131,495	\$ 73,535,544	\$ 76,098,020	\$ 82,535,391	\$ 90,867,806
<b>2. Unallocated expenses</b>	3,939,010	4,903,270	5,372,109	4,735,516	4,829,063
<b>3. Estimated losses incurred and expense, end of year</b>	76,188,533	76,719,407	79,009,686	83,370,821	87,792,064
<b>4. Paid, cumulative as of:</b>					
End of accident year	66,713,154	67,968,103	72,560,865	78,401,037	81,507,736
One year later	71,253,559	72,978,872	79,137,508	83,301,405	87,975,675
Two years later	71,340,823	73,117,091	78,818,317	83,284,640	88,002,360
Three years later	71,344,370	73,091,212	78,913,707	83,285,049	87,993,114
Four years later	71,344,538	73,091,212	78,913,841	83,291,681	87,998,397
Five years later	71,344,538	73,091,467	78,925,684	83,291,681	87,998,911
Six years later	71,344,538	73,098,252	78,926,582	83,291,863	-
Seven years later	71,344,538	73,098,674	78,926,582	-	-
Eight years later	71,344,538	73,098,674	-	-	-
Nine years later	71,344,538	-	-	-	-
<b>5. Re-estimated incurred losses and expense:</b>					
End of accident year	76,188,533	76,719,407	79,009,686	83,370,821	87,792,064
One year later	71,648,128	73,552,755	79,678,545	83,789,225	88,666,388
Two years later	71,350,783	73,128,753	78,783,986	83,293,037	88,005,351
Three years later	71,344,370	73,154,632	78,913,707	83,285,049	87,993,114
Four years later	71,344,202	73,091,212	78,913,841	83,291,681	87,998,397
Five years later	71,344,538	73,091,467	78,925,684	83,291,681	87,998,911
Six years later	71,344,538	73,098,252	78,926,582	83,291,863	-
Seven years later	71,344,538	73,098,674	78,926,582	-	-
Eight years later	71,344,538	73,098,674	-	-	-
Nine years later	71,344,538	-	-	-	-
<b>6. Increase (decrease) in estimated incurred losses and expenses from end of accident year</b>	(4,843,995)	(3,620,733)	(83,104)	(78,958)	206,847

<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
\$ 98,870,711	\$ 104,806,179	\$ 103,139,457	\$ 104,155,928	\$ 109,373,003
5,137,567	5,463,428	5,776,305	6,319,361	6,339,197
94,064,140	96,159,143	101,615,539	110,960,877	120,332,403
86,797,903	88,887,240	92,692,452	101,835,305	109,133,905
93,922,531	97,257,760	102,472,620	111,125,210	-
93,962,887	97,114,913	102,595,972	-	-
93,973,302	97,157,235	-	-	-
93,975,566	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
94,064,140	96,159,143	101,615,539	110,960,877	120,332,403
94,697,842	98,051,090	103,328,312	112,058,147	-
93,968,229	97,103,904	102,612,907	-	-
93,973,302	97,157,235	-	-	-
93,975,566	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
(88,574)	998,092	997,368	1,097,270	-

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**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Board of Directors  
Suburban Health Consortium  
Cuyahoga County, Ohio  
32000 Chagrin Boulevard  
Pepper Pike, OH 44124

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the Suburban Health Consortium, Cuyahoga County, Ohio (the “Consortium”), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Consortium's basic financial statements, and have issued our report thereon dated March 21, 2024.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Consortium's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Consortium's internal control. Accordingly, we do not express an opinion on the effectiveness of the Consortium's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Consortium's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Rea & Associates, Inc.*

Rea & Associates, Inc.  
New Philadelphia, Ohio  
March 21, 2024

# OHIO AUDITOR OF STATE KEITH FABER



**SUBURBAN HEALTH CONSORTIUM**

**CUYAHOGA COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 5/7/2024**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)