



**SENECA COUNTY
DECEMBER 31, 2024**

TABLE OF CONTENTS

| TITLE | PAGE |
|---|-------------|
| Independent Auditor's Report | 1 |
| Prepared by Management: | |
| Management's Discussion and Analysis | 5 |
| Basic Financial Statements: | |
| Government-wide Financial Statements: | |
| Statement of Net Position | 18 |
| Statement of Activities..... | 22 |
| Fund Financial Statements: | |
| Balance Sheet | |
| Governmental Funds..... | 24 |
| Reconciliation of Total Governmental Fund Balances to | |
| Net Position of Governmental Activities | 25 |
| Statement of Revenues, Expenditures and Changes in Fund Balances | |
| Governmental Funds..... | 26 |
| Reconciliation of the Statement of Revenues, Expenditures and Changes | |
| in Fund Balances of Governmental Funds to the Statement of Activities | 27 |
| Statement of Net Position | |
| Proprietary Funds | 28 |
| Statement of Revenues, Expenses | |
| and Changes in Net Position | |
| Proprietary Funds | 29 |
| Statement of Cash Flows | |
| Proprietary Funds | 30 |
| Statement of Fiduciary Net Position | |
| Custodial Funds..... | 32 |
| Statement of Changes in Fiduciary Net Position | |
| Custodial Funds..... | 33 |
| Notes to the Basic Financial Statements | 34 |

**SENECA COUNTY
DECEMBER 31, 2024**

**TABLE OF CONTENTS
(Continued)**

| TITLE | PAGE |
|--|-------------|
| Schedules of the Required Supplementary Information: | |
| Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) General Fund | 100 |
| Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Maintenance and Repair Fund..... | 101 |
| Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Seneca County Opportunity Center Fund..... | 102 |
| Schedule of the County's Proportionate Share of the Net Pension Liability and Schedule of County Pension Contributions Ohio Public Employees Retirement System (OPERS) – Traditional Plan | 103 |
| Schedule of the County's Proportionate Share of the Net Pension Asset and Schedule of County Pension Contributions Ohio Public Employees Retirement System (OPERS) – Combined Plan..... | 104 |
| Schedule of the County's Proportionate Share of the Net Pension Asset and Schedule of County Pension Contributions Ohio Public Employees Retirement System (OPERS) – Member Directed Plan..... | 105 |
| Schedule of the County's Proportionate Share of the Net Pension Liability and Schedule of County Pension Contributions State Teachers Retirement System (STRS) of Ohio | 106 |
| Schedule of County's Proportionate Share of the Net OPEB Liability/(Asset) and Schedule of County OPEB Contributions Ohio Public Employees Retirement System (OPERS)..... | 107 |
| Schedule of County's Proportionate Share of the Net OPEB Liability/(Asset) and Schedule of County OPEB Contributions State Teachers Retirement System (STRS) of Ohio | 108 |
| Notes to the Required Supplementary Information | 109 |
| Schedule of Expenditures of Federal Awards | 115 |
| Notes to the Schedule of Expenditures of Federal Awards..... | 117 |

SENECA COUNTY
DECEMBER 31, 2024

TABLE OF CONTENTS
(Continued)

| TITLE | PAGE |
|---|-------------|
| Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> | 119 |
| Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance..... | 121 |
| Schedule of Findings..... | 125 |
| Ohio Revised Code § 117.116 Report..... | 127 |
| Ohio Revised Code § 117.116 Report – Appendix A | 131 |
| Ohio Revised Code § 117.116 Report – SOF..... | 132 |

This page intentionally left blank.

OHIO AUDITOR OF STATE KEITH FABER



65 East State Street
Columbus, Ohio 43215
ContactUs@ohioauditor.gov
800-282-0370

INDEPENDENT AUDITOR'S REPORT

Seneca County
109 South Washington Street #2206
Tiffin, Ohio 44883-2841

To the Board of County Commissioners:

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component units and remaining fund information of Seneca County, Ohio (the County), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Seneca County, Ohio as of December 31, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, required budgetary comparison schedules, and schedules of net pension and other post-employment benefit liabilities (asset) and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 10, 2025, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

KEITH FABER
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

September 10, 2025

This page intentionally left blank.

SENECA COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

The management's discussion and analysis of Seneca County's (the County) financial performance provides an overall review of the County's financial activities for the year ended December 31, 2024. The intent of this discussion and analysis is to look at the County's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the County's financial performance.

Financial Highlights

Key financial highlights for 2024 are as follows:

- The total net position of the County increased \$10,348,317, from 2023's restated total. See Note 3.C in the notes to the financial statements for detail on the restatement. The net position of the governmental activities increased \$10,743,924, which represents a 7.52% increase over the net position at December 31, 2023 (restated); meanwhile, the net position of business-type activities decreased \$395,607 or 8.98% from December 31, 2023's net position (restated). The County's business-type activities consist of the County Sewer District and Emergency Management Services operations.
- General revenues accounted for \$30,117,374 or 41.98% of total governmental activities revenue. Program specific revenues accounted for \$41,628,413 or 58.02% of total governmental activities revenue.
- The County's governmental activities had \$60,270,251 in expenses; all of the expenses were offset by program specific charges for services, grants, or contributions of \$41,628,413. General revenues (primarily taxes) of \$30,117,374 were adequate to provide for these programs.
- The County's business-type activities had \$3,458,792 in expenses; \$2,311,800 of these expenses were offset by program specific charges for services and capital grants and contributions. General revenues of \$19,773 and transfers of \$731,612 were not adequate to provide for these programs.
- The General fund, the County's largest major governmental fund, had revenues and other financing sources of \$26,306,731 in 2024, an increase of \$524,719 or 2.04% from General fund revenues and other financing sources in 2023. The General fund had expenditures and other financing uses of \$24,622,856 in 2024, a decrease of \$3,872,869 or 13.59% from 2023. The net effect of changes in revenues and expenditures contributed to the General fund balance increase of \$1,683,875 or 14.12% from 2023's net position.

Using the Basic Financial Statements (BFS)

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so that the reader can understand the County as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and the statement of activities provide information about the activities of the whole County, presenting both an aggregate view of the County's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements illustrate how services were financed in the short-term, as well as what current resources remain for future spending. The fund financial statements also look at the County's most significant funds with all other non-major funds presented in total in one column. In the case of the County, there are three major governmental funds. The General fund is the largest major fund.

Reporting the County as a Whole

Statement of Net Position and the Statement of Activities

The statement of net position and the statement of activities answer the question, "How did the County perform financially during 2024?" These statements include all assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenses using the accrual basis of accounting, similar to accounting used by most private-sector companies. This basis of accounting includes all of the current year's revenues and expenses, regardless of when cash is received or paid.

SENECA COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

These two statements report the County's net position and changes in net position during the year. The change in net position is important because it tells the reader that, for the County as a whole, the financial position of the County has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, and other factors.

In the statement of net position and the statement of activities, the County is divided into two distinct kinds of activities:

Governmental activities - Most of the County's programs and services are reported here, including human services, health, public safety, public works, and general government. These services are funded primarily by taxes and intergovernmental revenues including federal and State grants and other shared revenues.

Business-type activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided.

Reporting the County's Most Significant Funds

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other State and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds. Fund financial reports provide detailed information about the County's major funds. The County uses many funds to account for a multitude of financial transactions; however, these fund financial statements focus on the County's most significant funds.

The County's major governmental funds are the General fund, the Maintenance and Repair fund, and the Seneca County Opportunity Center (SCOC) fund. The County's major enterprise funds are the Emergency Medical Services (EMS) fund and the County Sewer District fund.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements; however, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains a multitude of individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation.

Proprietary Funds

The County maintains two proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for EMS and County Sewer District operations.

SENECA COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Custodial funds are the County's only fiduciary fund type.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information (RSI)

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's General fund and any major special revenue funds budgetary schedule(s), net pension liability (asset), net OPEB liability (asset).

Government-Wide Financial Analysis

The statement of net position provides the perspective of the County as a whole.

The table below provides a summary of the County's net position at December 31, 2024, and December 31, 2023. Net position as of December 31, 2023, for governmental activities and business-type activities was restated as described in Note 3.C in the notes to the basic financial statements.

| | Net Position | | | | | |
|--|------------------------------------|--|-------------------------------------|---|----------------|-----------------------------|
| | Governmental Activities 2024 | (Restated) Governmental Activities 2023 | Business-type Activities 2024 | (Restated) Business-type Activities 2023 | Total 2024 | (Restated) Total 2023 |
| <u>Assets</u> | | | | | | |
| Current and other assets | \$104,354,459 | \$ 100,899,534 | \$ 2,649,168 | \$ 2,318,952 | \$ 107,003,627 | \$ 103,218,486 |
| Capital assets | 100,382,237 | 91,779,771 | 5,197,863 | 5,380,279 | 105,580,100 | 97,160,050 |
| Total assets | 204,736,696 | 192,679,305 | 7,847,031 | 7,699,231 | 212,583,727 | 200,378,536 |
| <u>Deferred Outflows of Resources</u> | 12,330,377 | 18,359,125 | 1,162,536 | 1,211,796 | 13,492,913 | 19,570,921 |
| <u>Liabilities</u> | | | | | | |
| Long-term liabilities outstanding | 47,313,185 | 51,842,025 | 4,782,639 | 4,373,164 | 52,095,824 | 56,215,189 |
| Other liabilities | 3,337,644 | 3,388,991 | 158,328 | 95,585 | 3,495,972 | 3,484,576 |
| Total liabilities | 50,650,829 | 55,231,016 | 4,940,967 | 4,468,749 | 55,591,796 | 59,699,765 |
| <u>Deferred Inflows of Resources</u> | 12,817,746 | 12,952,840 | 58,570 | 36,641 | 12,876,316 | 12,989,481 |
| <u>Net Position</u> | | | | | | |
| Net investment in capital assets | 92,648,746 | 83,964,384 | 2,683,184 | 2,801,258 | 95,331,930 | 86,765,642 |
| Restricted | 48,458,321 | 45,853,058 | 226,422 | 265,155 | 48,684,743 | 46,118,213 |
| Unrestricted | 12,491,431 | 13,037,132 | 1,100,424 | 1,339,224 | 13,591,855 | 14,376,356 |
| Total net position | \$ 153,598,498 | \$ 142,854,574 | \$ 4,010,030 | \$ 4,405,637 | \$ 157,608,528 | \$ 147,260,211 |

SENECA COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

The net pension liability (asset) is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement 27." The net other postemployment benefits (OPEB) liability (asset) is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the County's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB, net pension/OPEB asset.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability (asset) or net OPEB liability (asset). GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability (asset) and the net OPEB liability (asset) to equal the County's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" - that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the County is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the County's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability (asset) and net OPEB liability (asset), respectively, not accounted for as deferred inflows/outflows.

Over time, net position can serve as a useful indicator of a government's financial condition. At December 31, 2024, the County's assets and deferred outflows of resources exceeded the liabilities and deferred inflows of resources by \$157,608,528. This amounts to \$153,598,498 in the governmental activities and \$4,010,030 in the business-type activities.

SENECA COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

Capital assets reported on the government-wide statements represent the largest portion of the County's assets. At year-end, capital assets represented 49.67% of total governmental and business-type assets. Capital assets include land and improvements, land improvements, buildings and improvements, machinery and equipment, infrastructure, intangible right to use - leased equipment and construction in progress. The County's net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization, reduced by the outstanding balance of any borrowing used for the acquisition, construction, or improvement of those assets and amounted to \$95,331,930 at December 31, 2024. Capital assets are used to provide services to citizens and are not available for future spending. Although the County's net investment in capital assets is reported net of related long-term obligations, it should be noted that the resources to repay the related debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

As of December 31, 2024, the County is able to report positive balances in all categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. A portion of the County's net position, \$48,458,321 or 31.55% in the governmental activities and \$226,422 or 5.65% in the business-type activities, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position, which amounts to \$12,491,431 in the governmental activities and \$1,100,424 in the business-type activities, may be used to meet the County's ongoing obligations to citizens and creditors.

Overall, expenses of the governmental activities increased approximately \$1,220,857 or 2.07%. General government expenses, which include legislative and executive and judicial programs, accounted for \$14,119,594 or 23.43% of total governmental expenses. General government expenses were covered by direct charges to users, operating grants and contributions, and capital grants and contributions of \$5,103,405, \$1,246,059, and \$866,522, respectively, in 2024. Health activities are provided mainly by the SCOC. Health activities expenses of \$14,403,824 or 23.90% were funded by \$3,787,003 in operating grants and contributions and \$2,874,701 in charges for health services in 2024. Human services programs support the operations of Public Assistance, Victim Assistance, Veteran Services, and the Children Services Board. Human services expenses accounted for \$13,059,752 or 21.67% of total governmental activities expenses. These expenses were funded by \$286,730 in charges to users of services and \$10,820,028 in operating grants and contributions in 2024. Public works expenses accounted for \$6,859,688 or 11.38% of expenses and were offset by direct charges to users, operating grants and contributions, and capital grants and contributions of \$752,588, \$6,439,014, and \$4,298,293, respectively. Public safety activities include the operations of the County sheriff, coroner, community corrections, homeland security, emergency management, and the Seneca County Youth Center. Public safety expenses accounted for \$11,164,711 or 18.52% of total governmental activities expenses. These expenses were covered by direct charges to users and operating grants and contributions of \$3,358,610 and \$1,762,197, respectively, in 2024. A portion of the operating grants that funded public safety expenses were from the ARP grant.

The County's direct charges to users of governmental services made up \$12,376,034 or 17.25% of total governmental activities revenues. These charges include fees for real estate transfers, fees associated with the collection of property taxes, fines and forfeitures related to judicial activity, income from the lease of property, and licenses and permits.

The State and federal government contributed to the County revenues of \$24,087,564 in operating grants and contributions and \$5,164,815 in capital grants and contributions. Operating grants and contributions are restricted to be used for specific County programs, while capital grants and contributions are restricted to be used for the construction or acquisition of facilities and other capital assets.

General revenues totaled \$30,117,374 and amounted to 41.98% of total revenues. These revenues primarily consist of property and sales tax revenue of \$ 24,371,085, or 80.92% of total general revenues in 2024. The other primary source of general revenues is unrestricted grants and entitlements of \$2,646,000.

SENECA COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

Net position as of December 31, 2023, for governmental activities and business-type activities was restated as described in Note 3.C in the notes to the basic financial statements. The table below shows the changes in net position for fiscal year 2024 and 2023.

| | Change in Net Position | | | | | |
|---|-------------------------------|----------------------------|---------------------|-----------------------------|-----------------------|-----------------------|
| | Governmental | (Restated) Governmental | Business-type | (Restated) Business-type | Total | (Restated) Total |
| | Activities 2024 | Activities 2023 | Activities 2024 | Activities 2023 | 2024 | 2023 |
| <u>Revenues</u> | | | | | | |
| Program revenues: | | | | | | |
| Charges for services and sales | \$ 12,376,034 | \$ 10,447,895 | \$ 2,260,940 | \$ 1,718,950 | \$ 14,636,974 | \$ 12,166,845 |
| Operating grants and contributions | 24,087,564 | 26,039,499 | - | 1,005 | 24,087,564 | 26,040,504 |
| Capital grants and contributions | 5,164,815 | 2,205,412 | 50,860 | - | 5,215,675 | 2,205,412 |
| Total program revenues | 41,628,413 | 38,692,806 | 2,311,800 | 1,719,955 | 43,940,213 | 40,412,761 |
| General revenues: | | | | | | |
| Property taxes | 12,632,918 | 11,362,732 | - | - | 12,632,918 | 11,362,732 |
| Other local taxes - lodging excise tax | 171,934 | 173,807 | - | - | 171,934 | 173,807 |
| Sales tax | 11,738,167 | 11,695,980 | - | - | 11,738,167 | 11,695,980 |
| Unrestricted grants | 2,646,000 | 2,901,008 | - | - | 2,646,000 | 2,901,008 |
| Change in Fair Value of Investments | 305,265 | - | - | - | 305,265 | - |
| Investment earnings | 2,191,909 | 2,642,964 | 13,646 | 14,947 | 2,205,555 | 2,657,911 |
| Miscellaneous | 431,181 | 525,026 | 6,127 | 25,729 | 437,308 | 550,755 |
| Total general revenues | 30,117,374 | 29,301,517 | 19,773 | 40,676 | 30,137,147 | 29,342,193 |
| Total revenues | 71,745,787 | 67,994,323 | 2,331,573 | 1,760,631 | 74,077,360 | 69,754,954 |
| <u>Expenses</u> | | | | | | |
| Program expenses: | | | | | | |
| General government | | | | | | |
| Legislative and executive | 10,302,802 | 9,987,936 | - | - | 10,302,802 | 9,987,936 |
| Judicial | 3,816,792 | 3,623,878 | - | - | 3,816,792 | 3,623,878 |
| Public safety | 11,164,711 | 10,464,986 | - | - | 11,164,711 | 10,464,986 |
| Public works | 6,859,688 | 8,988,490 | - | - | 6,859,688 | 8,988,490 |
| Health | 14,403,824 | 13,127,244 | - | - | 14,403,824 | 13,127,244 |
| Human services | 13,059,752 | 12,132,203 | - | - | 13,059,752 | 12,132,203 |
| Conservation and recreation | 218,163 | 160,859 | - | - | 218,163 | 160,859 |
| Community and economic development | 218,341 | 326,008 | - | - | 218,341 | 326,008 |
| Interest and fiscal charges | 226,178 | 237,790 | - | - | 226,178 | 237,790 |
| County Sewer District | - | - | 676,972 | 672,606 | 676,972 | 672,606 |
| Emergency Medical Services | - | - | 2,781,820 | 1,797,292 | 2,781,820 | 1,797,292 |
| Total expenses | 60,270,251 | 59,049,394 | 3,458,792 | 2,469,898 | 63,729,043 | 61,519,292 |
| Excess of revenues over expenses | 11,475,536 | 8,944,929 | (1,127,219) | (709,267) | 10,348,317 | 8,235,662 |
| Transfers | (731,612) | (500,000) | 731,612 | 500,000 | - | - |
| Change in net position | 10,743,924 | 8,444,929 | (395,607) | (209,267) | 10,348,317 | 8,235,662 |
| Net position at beginning of year (restated) | 142,854,574 | N/A | 4,405,637 | N/A | 147,260,211 | N/A |
| Net position at end of year | <u>\$ 153,598,498</u> | <u>\$ 142,854,574</u> | <u>\$ 4,010,030</u> | <u>\$ 4,405,637</u> | <u>\$ 157,608,528</u> | <u>\$ 147,260,211</u> |

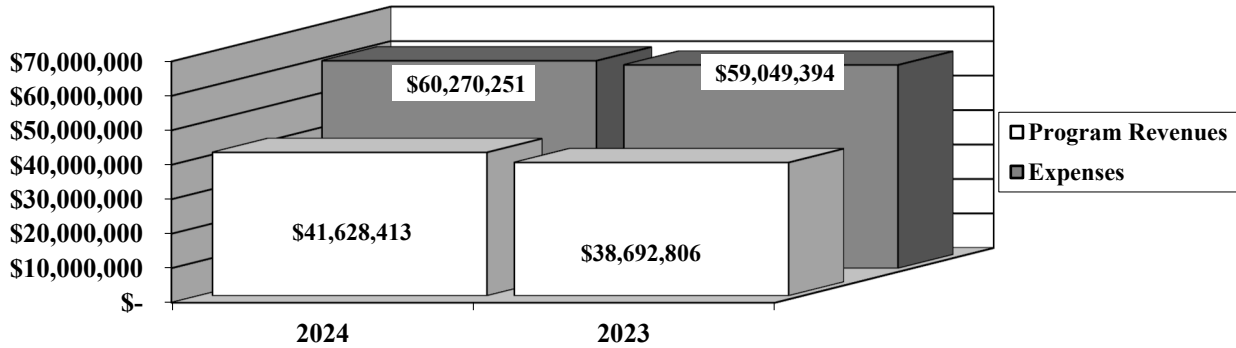
Governmental Activities

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for 2024 and 2023. That is, it identifies the cost of these services supported by general revenues (such as tax revenue and unrestricted State grants and entitlements). The County is reliant upon general revenues to finance operations, as program revenues are not sufficient to cover total expenses.

SENECA COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

Governmental Activities - Program Revenues vs. Total Expenses



The table that follows presents the total and net costs of services, or the extent to which the County relies on general revenues to finance current operations, of the governmental activities for 2024 and 2023.

| | Governmental Activities | | | |
|------------------------------------|--------------------------------|------------------------------|--------------------------------|------------------------------|
| | Total Cost of Services 2024 | Net Cost of Services 2024 | Total Cost of Services 2023 | Net Cost of Services 2023 |
| Program Expenses: | | | | |
| General government | | | | |
| Legislative and executive | \$ 10,302,802 | \$ 5,157,330 | \$ 9,987,936 | \$ 5,854,373 |
| Judicial | 3,816,792 | 1,746,278 | 3,623,878 | 1,608,078 |
| Public safety | 11,164,711 | 6,043,904 | 10,464,986 | 4,546,244 |
| Public works | 6,859,688 | (4,630,207) | 8,988,490 | 132,686 |
| Health | 14,403,824 | 7,742,120 | 13,127,244 | 5,867,814 |
| Human services | 13,059,752 | 1,952,994 | 12,132,203 | 1,732,658 |
| Conservation and recreation | 218,163 | 218,163 | 160,859 | 160,859 |
| Community and economic development | 218,341 | 185,078 | 326,008 | 216,086 |
| Interest | 226,178 | 226,178 | 237,790 | 237,790 |
| Total | <u>\$ 60,270,251</u> | <u>\$ 18,641,838</u> | <u>\$ 59,049,394</u> | <u>\$ 20,356,588</u> |

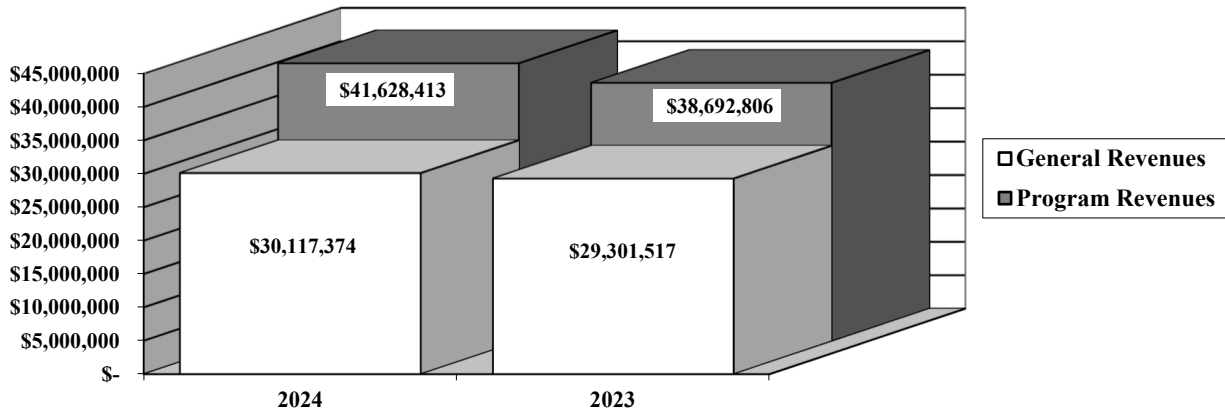
The dependence upon general revenues for governmental activities is apparent, with 30.93% of expenses supported through taxes and other general revenues during 2024.

SENECA COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

The graph below illustrates the County's dependence on general revenues.

Governmental Activities - General and Program Revenues

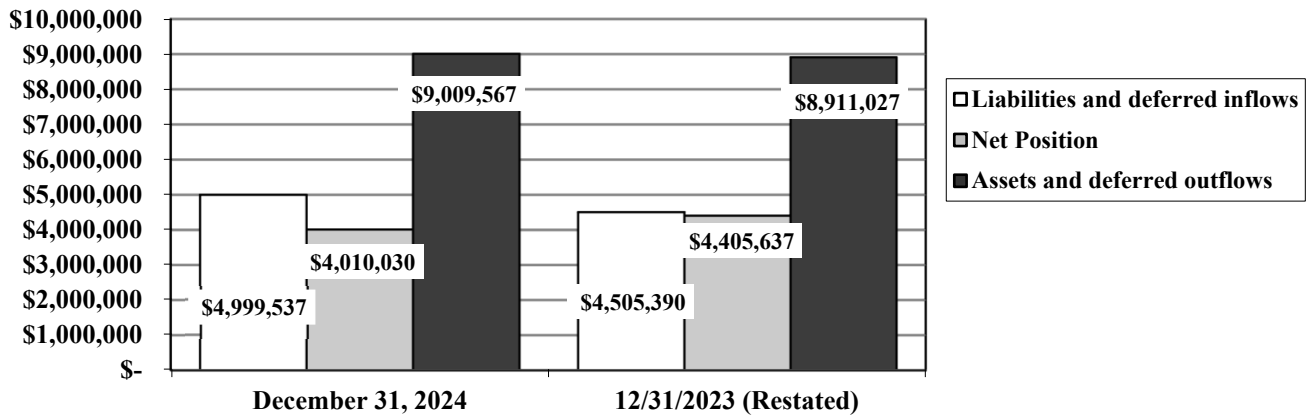


Business-Type Activities

The County Sewer District and Emergency Medical Services are the County's business-type activities. These operations had program revenues of \$2,311,800, general revenues of \$19,773, transfers of \$731,612 and expenses of \$3,458,792 for fiscal year 2024. The net position of the business-type activities decreased \$395,607 during 2024.

The following graph illustrates the assets, liabilities, and net position of the County's business-type activities at December 31, 2024 and December 31, 2023.

Net Position of Business - Type Activities



Financial Analysis of the Government's Funds

The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of current resources and obligations. Such information is useful in assessing the County's financing requirements. In particular, fund balances serve as a useful measure of the County's net resources available for spending at year end.

SENECA COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

The County's governmental funds reported a combined fund balance of \$69,407,462 at December 31, 2024, which is \$531,287 higher than last year's total fund balance of \$68,876,175.

The schedule below indicates the fund balances as of December 31, 2024 and December 31, 2023 and the total change in fund balance during the year for all major governmental funds and the non-major governmental funds in the aggregate.

| | Fund Balances December 31, 2024 | Fund Balances December 31, 2023 | Change |
|----------------------------------|------------------------------------|------------------------------------|--------------------|
| Major funds: | | | |
| General | \$ 13,608,852 | \$ 11,924,977 | \$ 1,683,875 |
| Maintenance and Repair | 20,689,259 | 18,877,816 | 1,811,443 |
| Seneca County Opportunity Center | 22,055,861 | 22,190,935 | (135,074) |
| Nonmajor governmental funds | <u>13,053,490</u> | <u>15,882,447</u> | <u>(2,828,957)</u> |
| Total | <u>\$ 69,407,462</u> | <u>\$ 68,876,175</u> | <u>\$ 531,287</u> |

General Fund

The General fund is the primary operating fund of the County. During 2024, the County's General fund balance increased \$1,683,875.

The table that follows assists in illustrating the revenues of the General fund.

| <u>Revenues</u> | 2024 Amount | 2023 Amount | Percentage Change |
|---|----------------------|----------------------|----------------------|
| Taxes | \$ 14,583,469 | \$ 14,080,690 | 3.57 % |
| Charges for services | 5,612,231 | 5,418,713 | 3.57 % |
| Licenses and permits | 3,461 | 3,800 | (8.92) % |
| Fines and forfeitures | 110,962 | 111,988 | (0.92) % |
| Intergovernmental | 2,971,592 | 2,853,431 | 4.14 % |
| Interest/change in fair value of investments | 2,463,190 | 2,614,728 | (5.80) % |
| Other | <u>532,133</u> | <u>664,930</u> | (19.97) % |
| Total | <u>\$ 26,277,038</u> | <u>\$ 25,748,280</u> | 2.05 % |

Total revenues increased \$528,758 or 2.05%. Charges for services increased \$193,518 or 3.57% primarily due to more services rendered in 2024. Interest income increased \$607,917 from higher interest rates and the change in fair value of investments decreased \$759,455 in 2024 from fluctuations in the market value of investments at year-end. Other revenue decreased from 2023 as a result of less refunds and reimbursements. While the percentage decrease in licenses and permits in 2024 was 8.92%, the dollar value was not significant. All other revenues remained comparable to 2023.

SENECA COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

The table that follows assists in illustrating the expenditures of the General fund.

| <u>Expenditures</u> | <u>2024 Amount</u> | <u>2023 Amount</u> | <u>Percentage Change</u> |
|-----------------------------|------------------------|------------------------|------------------------------|
| General government: | | | |
| Legislative and executive | \$ 8,007,614 | \$ 7,802,784 | 2.63 % |
| Judicial | 3,109,751 | 3,072,594 | 1.21 % |
| Public safety | 8,955,573 | 7,195,235 | 24.47 % |
| Public works | 104,434 | 76,238 | 36.98 % |
| Health | 150,392 | 147,929 | 1.66 % |
| Human services | 623,083 | 568,328 | 9.63 % |
| Conservation and recreation | 215,139 | 151,300 | 42.19 % |
| Capital outlay | 20,625 | 30,542 | (32.47) % |
| Debt service | 42,582 | 36,527 | 16.58 % |
| Total | <u>\$ 21,229,193</u> | <u>\$ 19,081,477</u> | 11.26 % |

Total expenditures increased \$2,147,716 or 11.26%. Public safety expenditures increased as a result of a smaller portion of salaries and benefits for public safety forces were paid from the ARP fund during 2024 compared to 2023. Public works expenditures increased due to costs associated with the Engineer's department. Human services expenditures increased in relation to soldiers, sailors and veteran services programs. All other expenditures remained comparable to the prior year or were not significant in dollar value.

Maintenance and Repair Fund

The Maintenance and Repair fund, a major governmental fund, had revenues of \$9,288,108 in 2024, an increase of \$2,335,677 from 2023 revenues. The Maintenance and repair fund had expenditures of \$7,476,665 in 2024, an increase of \$1,332,581 from 2023. The fund balance of the Maintenance and Repair fund increased \$1,811,443 or 9.59% from 2023 to 2024.

Seneca County Opportunity Center (SCOC) Fund

The SCOC fund, a major governmental fund, had revenues and other financing sources of \$14,165,455 in 2024, a decrease of \$490,096 from 2023. The SCOC fund had expenditures of \$14,300,529 in 2024, an increase of \$1,310,903 from 2023. The fund balance of the SCOC fund decreased \$135,074 or 0.61% from 2023 to 2024.

Budgeting Highlights - General Fund

The County's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially, the budget is the County's appropriations, which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC; therefore, the County's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity, then the appropriations may be adjusted accordingly.

Budgetary information is presented for the General fund, Maintenance and Repair fund, and SCOC fund.

In the General fund, final budgeted revenues of \$24,855,257 were \$2,406,919 higher than original budgeted revenues of \$22,448,338. Actual revenues and other financing sources of \$25,454,840 were higher than final budgeted revenues by \$599,583.

General fund final budgeted expenditures and other financing uses of \$25,780,336 were \$3,168,516 higher than original budgeted expenditures and other financing uses of \$22,611,820. Actual expenditures and financing uses of \$25,348,385 were \$431,951 lower than final budgeted expenditures and financing uses.

SENECA COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

Proprietary Funds

The County's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, but in more detail.

Capital Assets and Debt Administration

Capital Assets

At the end of 2024, the County had \$105,580,100 (net of accumulated depreciation/amortization) invested in land and improvements (land and improvements not being depreciated/amortized, such as road base infrastructure), land improvements, buildings and improvements, machinery and equipment, infrastructure, intangible right to use – leased equipment and construction in progress. Of this total, \$100,382,237 was reported in the governmental activities and \$5,197,863 was reported in the business-type activities.

The following table shows December 31, 2024 balances compared to December 31, 2023.

Capital Assets at December 31 (Net of Depreciation/Amortization)

| | Governmental Activities | | Business-Type Activities | | Total | |
|--|-------------------------|----------------------|--------------------------|---------------------|-----------------------|----------------------|
| | 2024 | 2023 | 2024 | 2023 | 2024 | 2023 |
| Land and improvements | \$ 24,183,362 | \$ 23,336,082 | \$ 88,093 | \$ 88,093 | \$ 24,271,455 | \$ 23,424,175 |
| Construction in progress | 4,186,530 | 1,288,743 | - | - | 4,186,530 | 1,288,743 |
| Land improvements | 3,216,529 | 2,915,976 | - | - | 3,216,529 | 2,915,976 |
| Building and improvements | 31,171,895 | 29,497,863 | 41,403 | 41,528 | 31,213,298 | 29,539,391 |
| Machinery and equipment | 7,623,283 | 6,621,198 | 828,955 | 856,874 | 8,452,238 | 7,478,072 |
| Infrastructure | 29,819,895 | 27,987,209 | 4,239,412 | 4,393,784 | 34,059,307 | 32,380,993 |
| Intangible right to use: Leased equipment | 180,743 | 132,700 | - | - | 180,743 | 132,700 |
| Total | \$ 100,382,237 | \$ 91,779,771 | \$ 5,197,863 | \$ 5,380,279 | \$ 105,580,100 | \$ 97,160,050 |

See Note 9 to the basic financial statements for detail on the County's capital assets.

The County's largest capital asset category is infrastructure, which includes roads, bridges and culverts. These items are immovable and of value only to the County; however, the annual cost of purchasing these items is quite significant. The net book value of the County's infrastructure (cost less accumulated depreciation) represents approximately 32.26% of the County's total governmental capital assets.

Debt Administration

At December 31, 2024 the County had \$6,725,000 in special obligation bonds, \$200,000 Joint Justice Center Loan, \$1,027 in OPWC loans payable, \$184,743 in leases payable, and \$2,513,652 in sewer district improvement revenue bonds outstanding. Of this total, \$489,071 is due within one year and \$9,135,351 is due in more than one year.

SENECA COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2024 (UNAUDITED)

The following table summarizes the bonds, notes and loans outstanding.

| | Outstanding Debt, at Year End | | | |
|---------------------------|--------------------------------------|---------------------|---------------------|---------------------|
| | Governmental | Business-Type | Governmental | Business-Type |
| | Activities | Activities | Activities | Activities |
| | 2024 | 2024 | 2023 | 2023 |
| Long-Term Obligations | | | | |
| Special obligation bonds | \$ 6,725,000 | \$ - | \$ 7,020,000 | \$ - |
| Joint Justice Center loan | 200,000 | - | 250,000 | - |
| Leases payable | 184,743 | - | 135,846 | - |
| OPWC loan | - | 1,027 | - | 1,369 |
| Sewer improvement bonds | - | 2,513,652 | - | 2,577,652 |
| Total | <u>\$ 7,109,743</u> | <u>\$ 2,514,679</u> | <u>\$ 7,405,846</u> | <u>\$ 2,579,021</u> |

At December 31, 2024 the County's voted legal debt margin was \$45,311,188 and the County's unvoted legal debt margin was \$18,725,599. See Note 10 to the basic financial statements for detail on long-term obligations.

Current Economic Factors

The County's estimated population as of July 1, 2024 per the U.S. Census Bureau is 54,861. The County's unemployment rate as of December 2024 was 4.6% compared to 4.4% for the State of Ohio.

The County is primarily a rural community with a significant agricultural and durable goods manufacturing presence. The County's \$1.9 billion real property tax base has grown approximately 63% over the last six years. The growth is based on residential real estate construction and revaluations of property within the County. The County's debt burden remains modest.

Contacting the County's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Honorable Julie A. Adkins, Seneca County Auditor, 109 South Washington Street, Suite 2206, Tiffin, Ohio 44883-2841.

This page intentionally left blank.

SENECA COUNTY

STATEMENT OF NET POSITION
DECEMBER 31, 2024

| | Primary Government | | |
|--|----------------------------|-----------------------------|---------------|
| | Governmental Activities | Business-type Activities | Total |
| Assets: | | | |
| Equity in pooled cash and investments. | \$ 66,770,940 | \$ 2,246,568 | \$ 69,017,508 |
| Cash and cash equivalents in segregated accounts | 229,276 | - | 229,276 |
| Cash and cash equivalents with fiscal agent | 44,237 | - | 44,237 |
| Receivables: | | | |
| Sales taxes. | 3,172,107 | - | 3,172,107 |
| Property and other local taxes | 18,437,758 | - | 18,437,758 |
| Accounts and settlements. | 1,075,806 | 297,939 | 1,373,745 |
| Accrued interest | 320,009 | - | 320,009 |
| Intergovernmental | 4,967,993 | - | 4,967,993 |
| Loans. | 31,350 | - | 31,350 |
| Leases | 246,746 | - | 246,746 |
| Materials and supplies inventory. | 632,489 | - | 632,489 |
| Prepayments | 493,206 | 21,462 | 514,668 |
| Net pension asset | 200,394 | 12,646 | 213,040 |
| Net OPEB asset | 1,197,047 | 70,793 | 1,267,840 |
| Prepaid bond insurance | 22,561 | - | 22,561 |
| Assets held for resale | - | - | - |
| Internal balance | 240 | (240) | - |
| Investment in joint ventures | 6,512,300 | - | 6,512,300 |
| Capital assets: | | | |
| Non-depreciable/amortized capital assets | 28,369,892 | 88,093 | 28,457,985 |
| Depreciable/amortized capital assets, net | 72,012,345 | 5,109,770 | 77,122,115 |
| Total capital assets, net. | 100,382,237 | 5,197,863 | 105,580,100 |
| Total assets | 204,736,696 | 7,847,031 | 212,583,727 |
| Deferred outflows of resources: | | | |
| Pension. | 11,322,359 | 1,099,053 | 12,421,412 |
| OPEB | 1,008,018 | 63,483 | 1,071,501 |
| Total deferred outflows of resources | 12,330,377 | 1,162,536 | 13,492,913 |
| Liabilities: | | | |
| Accounts payable. | 614,635 | 43,294 | 657,929 |
| Contracts payable. | 302,082 | - | 302,082 |
| Accrued wages and benefits payable | 1,184,060 | 80,705 | 1,264,765 |
| Due to other governments | 439,517 | 17,048 | 456,565 |
| Accrued interest payable | 19,009 | 17,281 | 36,290 |
| Payroll withholding payable. | 254,328 | - | 254,328 |
| Unearned revenue | 524,013 | - | 524,013 |
| Pollution remediation payable | - | - | - |
| Long-term liabilities: | | | |
| Due within one year | 2,367,642 | 111,649 | 2,479,291 |
| Due in more than one year: | | | |
| Net pension liability | 34,229,871 | 2,112,013 | 36,341,884 |
| Other amounts | 10,715,672 | 2,558,977 | 13,274,649 |
| Total liabilities | 50,650,829 | 4,940,967 | 55,591,796 |
| Deferred inflows of resources: | | | |
| Property taxes levied for the subsequent year. | 11,396,634 | - | 11,396,634 |
| Leases | 238,594 | - | 238,594 |
| Pension | 461,990 | 2,790 | 464,780 |
| OPEB | 720,528 | 55,780 | 776,308 |
| Total deferred inflows of resources | 12,817,746 | 58,570 | 12,876,316 |

- (Continued)

SENECA COUNTY

STATEMENT OF NET POSITION - (Continued)
DECEMBER 31, 2024

| | Primary Government | | |
|--|----------------------------|-----------------------------|-----------------------|
| | Governmental Activities | Business-type Activities | Total |
| Net position: | | | |
| Net investment in capital assets | \$ 92,648,746 | \$ 2,683,184 | \$ 95,331,930 |
| Restricted for: | | | |
| Capital projects | 16,184 | - | 16,184 |
| Grants and specific programs | 5,638,590 | - | 5,638,590 |
| Human services programs. | 831,726 | - | 831,726 |
| Community and economic development | 235,924 | - | 235,924 |
| SCOC programs. | 19,504,287 | - | 19,504,287 |
| Roads and bridges. | 20,808,420 | - | 20,808,420 |
| Pension and OPEB. | 1,397,441 | 83,439 | 1,480,880 |
| Debt service. | 25,749 | 142,983 | 168,732 |
| Unrestricted (deficit) | 12,491,431 | 1,100,424 | 13,591,855 |
| Total net position | <u>\$ 153,598,498</u> | <u>\$ 4,010,030</u> | <u>\$ 157,608,528</u> |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

| Component Units | |
|--|---|
| Seneca County Land Reutilization Corporation | Seneca County Transportation Improvement District |
| \$ - | \$ - |
| - | - |
| - | - |
| - | - |
| - | - |
| - | - |
| - | - |
| - | - |
| (385,170) | 4,913 |
| <u>\$ (385,170)</u> | <u>\$ 4,913</u> |

SENECA COUNTY

**STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2024**

| | | Program Revenues | | |
|--|-----------------|---------------------------|--------------------------|--------------------------|
| | | Charges for | Operating Grants | Capital Grants |
| | Expenses | Services and Sales | and Contributions | and Contributions |
| Governmental activities: | | | | |
| General government: | | | | |
| Legislative and executive. | \$ 10,302,802 | \$ 3,629,808 | \$ 649,142 | \$ 866,522 |
| Judicial | 3,816,792 | 1,473,597 | 596,917 | - |
| Public safety. | 11,164,711 | 3,358,610 | 1,762,197 | - |
| Public works. | 6,859,688 | 752,588 | 6,439,014 | 4,298,293 |
| Health | 14,403,824 | 2,874,701 | 3,787,003 | - |
| Human services | 13,059,752 | 286,730 | 10,820,028 | - |
| Conservation and recreation. | 218,163 | - | - | - |
| Community and economic development | 218,341 | - | 33,263 | - |
| Interest and fiscal charges | 226,178 | - | - | - |
| Total governmental activities | 60,270,251 | 12,376,034 | 24,087,564 | 5,164,815 |
| Business-type activities: | | | | |
| County Sewer District | 676,972 | 571,120 | - | 50,860 |
| Emergency Medical Services. | 2,781,820 | 1,689,820 | - | - |
| Total business-type activities | 3,458,792 | 2,260,940 | - | 50,860 |
| Totals | \$ 63,729,043 | \$ 14,636,974 | \$ 24,087,564 | \$ 5,215,675 |
| Component Unit: | | | | |
| Seneca County Land Reutilization Corporation. | \$ 1,122,697 | \$ - | \$ 209,173 | \$ - |
| Transportation Improvement District Seneca County. | 699 | - | - | 3,000 |

General revenues:

Property taxes levied for:
 General purposes
 Seneca County Opportunity Center.
 Other local taxes levied for:
 Lodging excise tax.
 Sales taxes.
 Grants and entitlements not restricted
 to specific programs.
 Investment earnings
 Change in fair value of investments
 Gain on sale of assets held for resale
 Miscellaneous

Total general revenues

Transfers

Total transfers and general revenues.

Change in net position

Net position as previously reported

Restatement - change in accounting principle

Net position at beginning of year (restated)

Net position (deficit) at end of year

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**Net (Expense) Revenue
and Changes in Net Position**

| Primary Government | | | Component Units | |
|----------------------------|-----------------------------|-----------------------|--|---|
| Governmental Activities | Business-type Activities | Total | Seneca County Land Reutilization Corporation | Seneca County Transportation Improvement District |
| \$ (5,157,330) | \$ - | \$ (5,157,330) | \$ - | \$ - |
| (1,746,278) | - | (1,746,278) | - | - |
| (6,043,904) | - | (6,043,904) | - | - |
| 4,630,207 | - | 4,630,207 | - | - |
| (7,742,120) | - | (7,742,120) | - | - |
| (1,952,994) | - | (1,952,994) | - | - |
| (218,163) | - | (218,163) | - | - |
| (185,078) | - | (185,078) | - | - |
| (226,178) | - | (226,178) | - | - |
| (18,641,838) | - | (18,641,838) | - | - |
| - | (54,992) | (54,992) | - | - |
| - | (1,092,000) | (1,092,000) | - | - |
| - | (1,146,992) | (1,146,992) | - | - |
| (18,641,838) | (1,146,992) | (19,788,830) | - | - |
| - | - | - | (913,524) | - |
| - | - | - | - | 2,301 |
| 3,381,449 | - | 3,381,449 | - | - |
| 9,251,469 | - | 9,251,469 | - | - |
| 171,934 | - | 171,934 | - | - |
| 11,738,167 | - | 11,738,167 | - | - |
| 2,646,000 | - | 2,646,000 | 120,916 | - |
| 2,191,909 | 13,646 | 2,205,555 | 304 | - |
| 305,265 | - | 305,265 | - | - |
| - | - | - | 12,559 | - |
| 431,181 | 6,127 | 437,308 | 6,039 | - |
| 30,117,374 | 19,773 | 30,137,147 | 139,818 | - |
| (731,612) | 731,612 | - | - | - |
| 29,385,762 | 751,385 | 30,137,147 | 139,818 | - |
| 10,743,924 | (395,607) | 10,348,317 | (773,706) | 2,301 |
| 145,944,502 | 4,463,475 | 150,407,977 | 388,536 | 2,612 |
| (3,089,928) | (57,838) | (3,147,766) | - | - |
| 142,854,574 | 4,405,637 | 147,260,211 | 388,536 | 2,612 |
| <u>\$ 153,598,498</u> | <u>\$ 4,010,030</u> | <u>\$ 157,608,528</u> | <u>\$ (385,170)</u> | <u>\$ 4,913</u> |

SENECA COUNTY

BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2024

| | General | Maintenance and Repair | Seneca County Opportunity Center | Nonmajor Governmental Funds | Total Governmental Funds |
|---|----------------------|---------------------------|--|-----------------------------------|--------------------------------|
| Assets: | | | | | |
| Equity in pooled cash and investments . . . | \$ 10,448,193 | \$ 19,337,676 | \$ 22,510,694 | \$ 14,474,377 | \$ 66,770,940 |
| Cash and cash equivalents in segregated accounts | 229,276 | - | - | - | 229,276 |
| Cash and cash equivalents with fiscal agent | - | - | - | 44,237 | 44,237 |
| Receivables: | | | | | |
| Sales taxes | 3,172,107 | - | - | - | 3,172,107 |
| Property and other local taxes | 5,033,351 | - | 13,383,002 | 21,405 | 18,437,758 |
| Accounts and settlements. | 335,763 | 20,014 | 10,975 | 709,054 | 1,075,806 |
| Due from other funds | 6,385 | - | - | - | 6,385 |
| Interfund loans. | 253,552 | - | - | - | 253,552 |
| Accrued interest | 253,212 | 66,296 | - | 501 | 320,009 |
| Intergovernmental | 1,673,466 | 2,898,811 | 254,478 | 141,238 | 4,967,993 |
| Loans | - | - | - | 31,350 | 31,350 |
| Leases | 152,089 | - | - | 94,657 | 246,746 |
| Loans to other funds | 39,852 | - | - | - | 39,852 |
| Materials and supplies inventory | 144,062 | 466,611 | 21,816 | - | 632,489 |
| Prepayments | 308,915 | 16,912 | 61,817 | 105,562 | 493,206 |
| Total assets. | <u>\$ 22,050,223</u> | <u>\$ 22,806,320</u> | <u>\$ 36,242,782</u> | <u>\$ 15,622,381</u> | <u>\$ 96,721,706</u> |
| Liabilities: | | | | | |
| Accounts payable. | \$ 163,166 | \$ 10,629 | \$ 135,504 | \$ 305,336 | \$ 614,635 |
| Contracts payable. | - | - | - | 302,082 | 302,082 |
| Accrued wages and benefits payable . . . | 521,960 | 76,836 | 293,442 | 291,822 | 1,184,060 |
| Due to other governments | 195,203 | 14,274 | 127,896 | 102,144 | 439,517 |
| Due to other funds | - | - | - | 6,145 | 6,145 |
| Interfund loans payable. | - | - | - | 253,552 | 253,552 |
| Loans from other funds. | - | - | - | 39,852 | 39,852 |
| Unearned revenue | 25,000 | - | - | 499,013 | 524,013 |
| Payroll withholding payable | 223,250 | - | 31,078 | - | 254,328 |
| Total liabilities | <u>1,128,579</u> | <u>101,739</u> | <u>587,920</u> | <u>1,799,946</u> | <u>3,618,184</u> |
| Deferred inflows of resources: | | | | | |
| Property taxes levied for the subsequent year | 3,240,584 | - | 8,156,050 | - | 11,396,634 |
| Delinquent property taxes not available . | 1,792,767 | - | 5,226,952 | - | 7,019,719 |
| Leases | 147,033 | - | - | 91,561 | 238,594 |
| Accrued interest not available | 97,029 | 22,470 | - | - | 119,499 |
| Fines and forfeitures not available. . . . | 121,904 | - | - | 677,384 | 799,288 |
| Intergovernmental revenue not available. | 695,595 | 1,992,852 | 215,999 | - | 2,904,446 |
| Sales taxes not available. | 1,217,880 | - | - | - | 1,217,880 |
| Total deferred inflows of resources | <u>7,312,792</u> | <u>2,015,322</u> | <u>13,599,001</u> | <u>768,945</u> | <u>23,696,060</u> |
| Fund balances: | | | | | |
| Nonspendable | 722,101 | 483,523 | 83,633 | 105,562 | 1,394,819 |
| Restricted | - | 20,205,736 | 21,972,228 | 7,680,323 | 49,858,287 |
| Committed | 11,855 | - | - | - | 11,855 |
| Assigned. | 2,611,335 | - | - | 5,410,823 | 8,022,158 |
| Unassigned (deficit) | 10,263,561 | - | - | (143,218) | 10,120,343 |
| Total fund balances | <u>13,608,852</u> | <u>20,689,259</u> | <u>22,055,861</u> | <u>13,053,490</u> | <u>69,407,462</u> |
| Total liabilities, deferred inflows of resources and fund balances | <u>\$ 22,050,223</u> | <u>\$ 22,806,320</u> | <u>\$ 36,242,782</u> | <u>\$ 15,622,381</u> | <u>\$ 96,721,706</u> |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

SENECA COUNTY

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO
NET POSITION OF GOVERNMENTAL ACTIVITIES
DECEMBER 31, 2024

| | | |
|---|---------------------|------------------------------|
| Total governmental fund balances | | \$ 69,407,462 |
| <i>Amounts reported for governmental activities on the statement of net position are different because:</i> | | |
| Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. | | 100,382,237 |
| Investments in joint ventures by the governmental activities are not financial resources and therefore are not reported in the funds. | | 6,512,300 |
| Other long-term assets are not available to pay for current-period expenditures and therefore are deferred inflows in the funds. | | |
| Sales taxes receivable | \$ 1,217,880 | |
| Delinquent property taxes receivable | 7,019,719 | |
| Accounts receivable | 799,288 | |
| Intergovernmental receivable | 2,904,446 | |
| Accrued interest receivable | 119,499 | |
| Total | <u>12,060,832</u> | 12,060,832 |
| On the statement of net position interest is accrued on outstanding bonds payable, whereas in the governmental funds interest is accrued when due. | | (19,009) |
| Unamortized prepaid bond insurance costs are amortized over the life of the bonds on the statement of net position. | | 22,561 |
| Unamortized premiums on bond issuances are not recognized in the governmental funds. | | (321,666) |
| Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds. | | |
| Compensated absences | (5,651,905) | |
| Leases payable | (184,743) | |
| General obligation bonds payable | (6,725,000) | |
| Loans payable | (200,000) | |
| Total | <u>(12,761,648)</u> | (12,761,648) |
| The net pension asset is not available to pay for the current period expenditures and the net pension liability does not require the use of current period net resources; therefore, the asset, liability and related deferred inflows/outflows are not reported in governmental funds. | | |
| Deferred outflows of resources - pension | 11,322,359 | |
| Deferred inflows of resources - pension | (461,990) | |
| Net pension asset | 200,394 | |
| Net pension liability | (34,229,871) | |
| Total | <u>(23,169,108)</u> | (23,169,108) |
| The net OPEB asset is not available to pay for the current period expenditures; therefore, the asset and related deferred inflows/outflows are not reported in governmental funds. | | |
| Deferred outflows of resources - OPEB | 1,008,018 | |
| Deferred inflows of resources - OPEB | (720,528) | |
| Net OPEB asset | 1,197,047 | |
| Total | <u>1,484,537</u> | 1,484,537 |
| Net position of governmental activities | | <u><u>\$ 153,598,498</u></u> |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

SENECA COUNTY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2024

| | General | Maintenance and Repair | Seneca County Opportunity Center | Nonmajor Governmental Funds | Total Governmental Funds |
|---|----------------------|-----------------------------------|---|--|---|
| Revenues: | | | | | |
| Property and other local taxes | \$ 2,974,376 | \$ - | \$ 8,046,169 | \$ 171,934 | \$ 11,192,479 |
| Sales taxes. | 11,609,093 | - | - | - | 11,609,093 |
| Special assessments | - | - | - | 581,442 | 581,442 |
| Charges for services. | 5,612,231 | 92,322 | 2,662,648 | 1,864,533 | 10,231,734 |
| Licenses and permits | 3,461 | - | - | 12,129 | 15,590 |
| Fines, forfeitures and settlements. | 110,962 | 52,320 | - | 531,531 | 694,813 |
| Intergovernmental. | 2,971,592 | 8,575,800 | 3,362,519 | 16,125,634 | 31,035,545 |
| Interest. | 2,157,925 | 331,357 | - | 14,906 | 2,504,188 |
| Rent | 100,952 | - | - | 181,187 | 282,139 |
| Contributions and donations. | - | - | - | 27,607 | 27,607 |
| Change in fair value of investments | 305,265 | 183,617 | - | - | 488,882 |
| Other. | 431,181 | 52,692 | 17,106 | 249,794 | 750,773 |
| Total revenues | <u>26,277,038</u> | <u>9,288,108</u> | <u>14,088,442</u> | <u>19,760,697</u> | <u>69,414,285</u> |
| Expenditures: | | | | | |
| Current: | | | | | |
| General government: | | | | | |
| Legislative and executive | 8,007,614 | - | - | 1,981,446 | 9,989,060 |
| Judicial. | 3,109,751 | - | - | 630,697 | 3,740,448 |
| Public safety | 8,955,573 | - | - | 1,848,176 | 10,803,749 |
| Public works | 104,434 | 7,476,665 | - | 601,533 | 8,182,632 |
| Health | 150,392 | - | 14,212,827 | 1,111,368 | 15,474,587 |
| Human services | 623,083 | - | - | 12,098,286 | 12,721,369 |
| Conservation and recreation | 215,139 | - | - | - | 215,139 |
| Community and economic development | - | - | - | 218,341 | 218,341 |
| Capital outlay | 20,625 | - | 77,013 | 6,200,781 | 6,298,419 |
| Debt service: | | | | | |
| Principal retirement | 39,087 | - | 9,212 | 360,783 | 409,082 |
| Interest and fiscal charges | 3,495 | - | 1,477 | 240,191 | 245,163 |
| Total expenditures | <u>21,229,193</u> | <u>7,476,665</u> | <u>14,300,529</u> | <u>25,291,602</u> | <u>68,297,989</u> |
| Excess (deficiency) of revenues over (under) expenditures. | <u>5,047,845</u> | <u>1,811,443</u> | <u>(212,087)</u> | <u>(5,530,905)</u> | <u>1,116,296</u> |
| Other financing sources (uses): | | | | | |
| Sale of capital assets. | 5,967 | - | - | 27,657 | 33,624 |
| Lease transaction. | 20,625 | - | 77,013 | 15,341 | 112,979 |
| Transfers in | 3,101 | - | - | 3,320,548 | 3,323,649 |
| Transfers (out). | (3,393,663) | - | - | (661,598) | (4,055,261) |
| Total other financing sources (uses) | <u>(3,363,970)</u> | <u>-</u> | <u>77,013</u> | <u>2,701,948</u> | <u>(585,009)</u> |
| Net change in fund balances | 1,683,875 | 1,811,443 | (135,074) | (2,828,957) | 531,287 |
| Fund balances at beginning of year | <u>11,924,977</u> | <u>18,877,816</u> | <u>22,190,935</u> | <u>15,882,447</u> | <u>68,876,175</u> |
| Fund balances at end of year | <u>\$ 13,608,852</u> | <u>\$ 20,689,259</u> | <u>\$ 22,055,861</u> | <u>\$ 13,053,490</u> | <u>\$ 69,407,462</u> |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

SENECA COUNTY

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2024

| | | |
|--|---------------|----------------------|
| Net change in fund balances - total governmental funds | | \$ 531,287 |
| <i>Amounts reported for governmental activities in the statement of activities are different because:</i> | | |
| Governmental funds report capital outlays as expenditures; however, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation/amortization expense. | | |
| Capital asset additions | \$ 11,159,900 | |
| Current year depreciation/amortization | (2,510,573) | |
| Total | | 8,649,327 |
| The net effect of various transactions involving capital assets (i.e. sales, disposals, trade-ins, and donations) is to decrease net position. | | (46,861) |
| Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. | | |
| Sales taxes | 129,073 | |
| Property taxes | 1,612,374 | |
| Intergovernmental revenues | 16,398 | |
| Fines and forfeitures | 538,265 | |
| Investment income | 35,392 | |
| Total | | 2,331,502 |
| Equity interests in joint ventures do not represent current resources and are not reported in the funds; however, gains or losses resulting from these investments increase or decrease assets on the statement of net position. | | (595,784) |
| Lease transactions are reported as revenues in the governmental funds; however, in the statement of net position the debt is reported as a liability. | | (112,979) |
| Repayment of bond, loans and lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position. | | 409,082 |
| In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. | | |
| Decrease in accrued interest payable | 1,304 | |
| Amortization of bond premiums | 19,015 | |
| Amortization of prepaid bond insurance | (1,334) | |
| Total | | 18,985 |
| Contractually required pension/OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows. | | |
| Pension | 3,517,699 | |
| OPEB | 30,927 | |
| Total | | 3,548,626 |
| Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability and net OPEB asset are reported as pension/OPEB expense in the statement of activities. | | |
| Pension | (3,928,069) | |
| OPEB | 85,100 | |
| Total | | (3,842,969) |
| Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. | | (146,292) |
| Change in net position of governmental activities | | \$ 10,743,924 |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

SENECA COUNTY

**STATEMENT OF NET POSITION
PROPRIETARY FUNDS
DECEMBER 31, 2024**

| | Business-type Activities - Enterprise Funds | | |
|---|--|----------------------------------|--------------|
| | Emergency Medical Services | County Sewer District | Total |
| Assets: | | | |
| Current assets: | | | |
| Equity in pooled cash and investments | \$ 1,402,942 | \$ 843,626 | \$ 2,246,568 |
| Receivables: | | | |
| Accounts | 166,923 | 131,016 | 297,939 |
| Prepayments | 12,675 | 8,787 | 21,462 |
| Total current assets | 1,582,540 | 983,429 | 2,565,969 |
| Noncurrent assets: | | | |
| Net pension asset. | 11,991 | 655 | 12,646 |
| Net OPEB asset | 67,125 | 3,668 | 70,793 |
| Capital assets: | | | |
| Non-depreciable capital assets | 61,850 | 26,243 | 88,093 |
| Depreciable capital assets, net | 821,900 | 4,287,870 | 5,109,770 |
| Total capital assets, net. | 883,750 | 4,314,113 | 5,197,863 |
| Total noncurrent assets | 962,866 | 4,318,436 | 5,281,302 |
| Total assets. | 2,545,406 | 5,301,865 | 7,847,271 |
| Deferred outflows of resources: | | | |
| Pension | 1,059,717 | 39,336 | 1,099,053 |
| OPEB | 60,235 | 3,248 | 63,483 |
| Total deferred outflows of resources | 1,119,952 | 42,584 | 1,162,536 |
| Liabilities: | | | |
| Current liabilities: | | | |
| Accounts payable | 12,655 | 30,639 | 43,294 |
| Accrued wages and benefits payable. | 76,974 | 3,731 | 80,705 |
| Due to other funds | - | 240 | 240 |
| Due to other governments | 16,338 | 710 | 17,048 |
| Accrued interest payable | - | 17,281 | 17,281 |
| Compensated absences payable. | 45,964 | - | 45,964 |
| Revenue bonds payable. | - | 65,000 | 65,000 |
| OPWC loans payable | - | 685 | 685 |
| Total current liabilities | 151,931 | 118,286 | 270,217 |
| Long-term liabilities: | | | |
| Compensated absences payable. | 109,983 | - | 109,983 |
| Revenue bonds payable | - | 2,448,652 | 2,448,652 |
| OPWC loans payable | - | 342 | 342 |
| Net pension liability. | 2,002,578 | 109,435 | 2,112,013 |
| Total long-term liabilities | 2,112,561 | 2,558,429 | 4,670,990 |
| Total liabilities. | 2,264,492 | 2,676,715 | 4,941,207 |
| Deferred inflows of resources: | | | |
| Pension | 1,131 | 1,659 | 2,790 |
| OPEB | 53,435 | 2,345 | 55,780 |
| Total deferred inflows of resources | 54,566 | 4,004 | 58,570 |
| Net position: | | | |
| Net investment in capital assets | 883,750 | 1,799,434 | 2,683,184 |
| Restricted for debt service | - | 142,983 | 142,983 |
| Restricted for pension and OPEB. | 79,116 | 4,323 | 83,439 |
| Unrestricted. | 383,434 | 716,990 | 1,100,424 |
| Total net position. | \$ 1,346,300 | \$ 2,663,730 | \$ 4,010,030 |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

SENECA COUNTY

STATEMENT OF REVENUES, EXPENSES
AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2024

| | Business-type Activities - Enterprise Funds | | |
|---|--|----------------------------------|----------------------------|
| | Emergency Medical Services | County Sewer District | Total |
| Operating revenues: | | | |
| Charges for services | \$ 1,689,820 | \$ 571,120 | \$ 2,260,940 |
| Other operating revenues. | 5,830 | 297 | 6,127 |
| Total operating revenues. | <u>1,695,650</u> | <u>571,417</u> | <u>2,267,067</u> |
| Operating expenses: | | | |
| Personal services | 2,378,454 | 92,552 | 2,471,006 |
| Contract services | 192,565 | 337,264 | 529,829 |
| Materials and supplies | 159,801 | 5,146 | 164,947 |
| Depreciation | 39,321 | 168,680 | 208,001 |
| Other | 11,679 | 2,886 | 14,565 |
| Total operating expenses | <u>2,781,820</u> | <u>606,528</u> | <u>3,388,348</u> |
| Operating (loss) | <u>(1,086,170)</u> | <u>(35,111)</u> | <u>(1,121,281)</u> |
| Nonoperating revenues (expenses): | | | |
| Interest income | - | 13,646 | 13,646 |
| Interest and fiscal charges | - | (70,444) | (70,444) |
| Total nonoperating revenues (expenses) | <u>-</u> | <u>(56,798)</u> | <u>(56,798)</u> |
| (Loss) before transfers and capital contributions. | (1,086,170) | (91,909) | (1,178,079) |
| Transfer in | 731,612 | - | 731,612 |
| Capital contributions. | <u>-</u> | <u>50,860</u> | <u>50,860</u> |
| Change in net position | (354,558) | (41,049) | (395,607) |
| Net position as previously reported | 1,758,696 | 2,704,779 | 4,463,475 |
| Restatement - change in accounting principle | <u>(57,838)</u> | <u>-</u> | <u>(57,838)</u> |
| Net position at beginning of year (restated) . . | <u>1,700,858</u> | <u>2,704,779</u> | <u>4,405,637</u> |
| Net position at end of year. | <u><u>\$ 1,346,300</u></u> | <u><u>\$ 2,663,730</u></u> | <u><u>\$ 4,010,030</u></u> |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

SENECA COUNTY

STATEMENT OF CASH FLOWS
 PROPRIETARY FUNDS
 FOR THE YEAR ENDED DECEMBER 31, 2024

| | Business-type Activities - Enterprise Funds | | |
|---|--|----------------------------------|----------------------------|
| | Emergency Medical Services | County Sewer District | Total |
| Cash flows from operating activities: | | | |
| Cash received from customers. | \$ 1,653,928 | \$ 546,531 | \$ 2,200,459 |
| Cash received from other operations | 5,753 | 297 | 6,050 |
| Cash payments for personal services. | (1,876,246) | (91,309) | (1,967,555) |
| Cash payments for contractual services | (185,185) | (315,976) | (501,161) |
| Cash payments for materials and supplies | (160,700) | (5,106) | (165,806) |
| Cash payments for other expenses | (12,028) | (2,547) | (14,575) |
| Net cash provided by (used in) operating activities. . . | <u>(574,478)</u> | <u>131,890</u> | <u>(442,588)</u> |
| Cash flows from noncapital financing activities: | | | |
| Cash received from transfers in. | <u>731,612</u> | <u>-</u> | <u>731,612</u> |
| Cash flows from capital and related financing activities: | | | |
| Acquisition of capital assets | (11,100) | (14,485) | (25,585) |
| Principal retirement on revenue bonds. | - | (64,000) | (64,000) |
| Principal retirement on loans. | - | (342) | (342) |
| Interest and fiscal charges | - | (70,885) | (70,885) |
| Capital contributions | <u>-</u> | <u>50,860</u> | <u>50,860</u> |
| Net cash used in capital and related financing activities. | <u>(11,100)</u> | <u>(98,852)</u> | <u>(109,952)</u> |
| Cash flows from investing activities: | | | |
| Interest received | <u>-</u> | <u>13,646</u> | <u>13,646</u> |
| Net increase in cash and cash equivalents | 146,034 | 46,684 | 192,718 |
| Cash and cash equivalents at beginning of year | 1,256,908 | 796,942 | 2,053,850 |
| Cash and cash equivalents at end of year | <u><u>\$ 1,402,942</u></u> | <u><u>\$ 843,626</u></u> | <u><u>\$ 2,246,568</u></u> |

- - (Continued)

SENECA COUNTY

STATEMENT OF CASH FLOWS
 PROPRIETARY FUNDS (CONTINUED)
 FOR THE YEAR ENDED DECEMBER 31, 2024

| | Business-type Activities - Enterprise Funds | | |
|---|--|----------------------------------|---------------------|
| | Emergency Medical Services | County Sewer District | Total |
| Reconciliation of operating (loss) to net cash provided by (used in) operating activities: | | | |
| Operating loss. | \$ (1,086,170) | \$ (35,111) | \$ (1,121,281) |
| Adjustments: | | | |
| Depreciation | 39,321 | 168,680 | 208,001 |
| Changes in assets, deferred outflows of resources, liabilities, and deferred inflows of resources: | | | |
| Accounts receivable. | (35,892) | (24,589) | (60,481) |
| Prepayments. | (691) | 190 | (501) |
| Net pension asset | (5,536) | (183) | (5,719) |
| Net OPEB asset | (67,125) | (3,668) | (70,793) |
| Deferred outflows - pension | (1,935) | 8,453 | 6,518 |
| Deferred outflows - OPEB | 38,806 | 3,936 | 42,742 |
| Accounts payable | 1,887 | 21,632 | 23,519 |
| Accrued wages and benefits | 35,592 | 1,093 | 36,685 |
| Intergovernmental payable | 3,000 | (20) | 2,980 |
| Amounts due to other funds. | - | (4) | (4) |
| Compensated absences payable | 64,218 | - | 64,218 |
| Net pension liability. | 448,617 | (4,313) | 444,304 |
| Net OPEB liability | (32,338) | (2,367) | (34,705) |
| Deferred inflows - pension | (16,337) | (3,349) | (19,686) |
| Deferred inflows - OPEB | 40,105 | 1,510 | 41,615 |
| Net cash provided by (used in) operating activities . . . | <u>\$ (574,478)</u> | <u>\$ 131,890</u> | <u>\$ (442,588)</u> |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

SENECA COUNTY

STATEMENT OF FIUCIARY NET POSITION
CUSTODIAL FUNDS
DECEMBER 31, 2024

| | <u>Custodial</u> |
|---|----------------------|
| Assets: | |
| Equity in pooled cash and cash equivalents. | \$ 19,950,542 |
| Cash in segregated accounts | 221,978 |
| Receivables (net of allowances for uncollectibles): | |
| Taxes - current | 69,457,349 |
| Taxes - delinquent | 53,530,482 |
| Accounts | 790,737 |
| Due from other governments | 3,674,844 |
| Prepayments | 96,217 |
| Total assets | <u>147,722,149</u> |
| Liabilities: | |
| Accounts payable | 517,463 |
| Accrued wages and benefits | 120,601 |
| Due to other governments | <u>2,996,724</u> |
| Total liabilities | <u>3,634,788</u> |
| Deferred inflows of resources: | |
| Property taxes levied for the next fiscal year. | <u>69,457,349</u> |
| Net position: | |
| Restricted for individuals, organizations and other governments . | <u>\$ 74,630,012</u> |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

SENECA COUNTY

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
CUSTODIAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2024

| | <u>Custodial</u> |
|---|-----------------------------|
| Additions: | |
| Intergovernmental | \$ 10,230,824 |
| Amounts received as fiscal agent | 19,014,630 |
| Licenses, permits and fees for other governments | 6,536,788 |
| Fines and forfeitures for other governments | 646,998 |
| Property tax collection for other governments | 78,284,129 |
| Special assessments collections for other governments | 624,806 |
| Other custodial fund collections | 1,181,143 |
| Total additions | <u>116,519,318</u> |
| Deductions: | |
| Distributions of state funds to other governments | 10,170,159 |
| Distributions as fiscal agent | 20,095,215 |
| Distributions to individuals | 1,174,378 |
| Licenses, permits and fees distributions to other governments | 6,539,527 |
| Fines and forfeitures distributions to other governments | 599,994 |
| Property tax distributions to other governments | 64,575,304 |
| Special assessment distributions to other governments | 624,806 |
| Other custodial fund disbursements | 308 |
| Total deductions | <u>103,779,691</u> |
| Net change in fiduciary net position | 12,739,627 |
| Net position beginning of year | <u>61,890,385</u> |
| Net position end of year | <u><u>\$ 74,630,012</u></u> |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 1 - REPORTING ENTITY

Seneca County, Ohio (the County) was created in 1824. The County is governed by a Board of three commissioners elected by the voters of the County. Other officials elected by the voters of the County that manage various segments of the County's operations are the Auditor, Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, two Common Pleas Court Judges and a Probate/Juvenile Court Judge. The County Commissioners authorize expenditures and serve as the budget and taxing authority, contracting body, and the chief administrators of public services for the County, although the elected officials manage the internal operations of their respective departments.

The reporting entity is comprised of the primary government, component units and other organizations that are included to insure that the financial statements are not misleading. The primary government of the County consists of all funds, departments, boards and agencies that are not legally separate from the County. Seneca County boards include the Board of Developmental Disabilities (Board of DD), the Job and Family Services Department and all departments and activities that are operated directly by the elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable if it appoints a voting majority of the organization's governing body and 1) the County is able to impose its will on that organization or 2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County. Component units also include organizations that are fiscally dependent on the County in that the County approves the organization's budget, the issuance of the organization's debt or the levying of the organization's taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. The County has two component units.

Component Units - The component unit columns on the entity-wide financial statements includes the financial data of the County's discretely presented component units Seneca County Land Reutilization Corporation and the Seneca County Transportation Improvement District. The component units are reported in separate columns to emphasize that they are legally separate from the County. Information in the following notes is applicable to the primary government. Information relative to the component units are presented in Notes 19-20.

Seneca County Land Reutilization Corporation

Seneca County Land Reutilization Corporation (the Corporation) is a county land reutilization corporation that was formed on November 19, 2015 when the Seneca County Board of Commissioners authorized the incorporation of the Corporation under Chapter 1724 of the Ohio Revised Code. The purpose of the Corporation is for reclaiming, rehabilitating or reutilizing economically non-productive land throughout Seneca County (the County). By establishing the Corporation, the County can begin to address dilapidated housing issues in communities located in the County and return properties to productive use. Pursuant to Section 1724.03 (B) of the Ohio Revised Code, the Board of Directors of the Corporation shall be composed of five members including, (1) the County Treasurer, (2) at least two members of the County Board of Commissioners, (3) one member who is a representative of the largest municipal corporation, based on population according to the most recent federal decennial census, that is located in the County, (4) one member who is a representative of a township with a population of at least ten thousand in the unincorporated area of the township according to the most recent federal decennial census, and (5) any remaining members selected by the County Treasurer and the County Commissioners who are members of the Corporation board. Separately issued financial statements can be obtained from the Seneca County Land Reutilization Corporation, 109 South Washington Street Suite 2105, Tiffin, Ohio 44883.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Seneca County Transportation Improvement District (SCTID)

The SCTID is a body politic and corporate, created for the purpose to acquire, construct, enlarge, improve, equip, sell, lease, lease-purchase, exchange, or otherwise dispose of property, structures, and other facilities for transportation projects. The SCTID was specifically created pursuant to Chapter 5540 of the Ohio Revised Code, as amended. The SCTID was created by action of the Board of Seneca County Commissioners on October 25, 2017. The SCTID is governed by a Board of Trustees that acts as the authoritative and legislative body of the entity. The Board is comprised of seven members of whom five are voting and two are non-voting. Each Board member serves a term of one year and there are no term limits for reappointment. The five voting Board members are appointed by the Board of Seneca County Commissioners. In addition, the County is able to impose its will on the SCTID. SCTID's year end is December 31. Separately issued financial statements can be obtained from the Seneca County Transportation Improvement District, 109 South Washington Street, Suite 2105, Tiffin, Ohio 44883.

Related Organizations - Seneca County officials are responsible for appointing a voting majority of the board members of the Seneca County Emergency Planning Commission, Tiffin Seneca Public Library, Seneca County Museum Advisory Board, Seneca County Convention and Visitors' Bureau and Seneca Metropolitan Housing Authority; however, Seneca County is not financially accountable for these entities because it cannot impose its will on any of these organizations and a financial benefit/burden relationship does not exist.

The County Treasurer, as the custodian of public funds, invests all public monies held on deposit in the County treasury. The County serves as fiscal agent for the separate agencies, boards and commissions listed below, but is not financially accountable for these organizations. Accordingly, the activity of the following districts and agencies are presented as custodial funds within Seneca County's financial statements:

Seneca County General Health District
Seneca County Emergency Planning Commission
Seneca County Soil and Water Conservation District
Seneca, Sandusky, Wyandot Mental Health & Recovery Services Board
Seneca County Regional Planning Commission
Seneca County Park District

The following organizations are joint ventures and pools in which the County participates.

Sandusky County-Seneca County - City of Tiffin Port Authority

The Port Authority, a joint venture of Sandusky and Seneca Counties and the City of Tiffin, is established under the authority of Sections 4582.21 et. seq., of the Revised Code, with territorial limits co-terminus with the boundaries of the Counties, with Tiffin being within the boundaries of Seneca County. The Port Authority is governed by a seven member Board of Directors, consisting of two members from each of the counties and the city, with the seventh member being rotated between the three entities every four years. The members are appointed by the County Commissioners in the Counties, and by the Mayor of Tiffin in the City. Appointed members may hold no other public office or public employment except Notary Public, member of the State Militia, or member of a reserve component of the United States Armed Forces. Initial funding for organizational expenses, including purchase of real or personal property by the Port Authority, was contributed by each subdivision with no obligation of future contributions or financial support. The contributions were equal and simultaneous. The Port Authority may be dissolved at any time upon the enactment of an ordinance by the City and resolutions by the Counties. Any real or personal property will be returned to the subdivision from which it was received.

Upon dissolution of the Port Authority, any remaining balances of the Port Authority's funds will be distributed equally to the City and the Counties after paying all expenses and debts.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Ottawa-Sandusky-Seneca County Solid Waste District

The Solid Waste District is a joint venture of Ottawa, Sandusky, and Seneca Counties and is established under the authority of Section 3734.54 of the Ohio Revised Code. The cost of operations and expenses is to be funded by fees collected by the District. In the event that fees are not sufficient for the purpose, the Counties shall share all operating costs and expenses incurred in the same proportions as the populations of the respective Counties bear to the total population of all the Counties. Upon the withdrawal of a county from the District, the Board of Directors shall ascertain, apportion, and order a division of the funds on hand, credits and real personal property of the District, either in money or in kind, on any equitable basis between the District and the withdrawing county. Should the District be dissolved, the Boards of County Commissioners shall continue to levy and collect taxes for the payment of any outstanding indebtedness. The Solid Waste District is governed by the three commissioners of each county involved.

Mental Health and Recovery Services (MHRS)

The Mental Health and Recovery Services Board is a joint venture between Seneca, Ottawa, Sandusky and Wyandot counties. The headquarters for the Mental Health Board is in Seneca County. The Board provides community services to mentally ill and emotionally disturbed persons. Statutorily created, a seventeen-member Board is the governing body. Nine members of the Board are appointed by the Board of County Commissioners from the respective counties of which members are residents, and eight members are appointed by the State of Ohio, Department of Mental Health and Addiction Services. Revenues to provide mental health services are generated through state and federal grants. The Mental Health Board adopts its own budget, hires and fires staff and does not rely on the County to finance deficits. Seneca County is acting as fiscal agent to the Mental Health Board.

Northland Homes and Properties, Inc.

Northland Homes and Properties, Inc. is a not-for-profit corporation organized for charitable purposes under Section 501(c)(3) of the Internal Revenue Code of 1986. The corporation is a joint venture of the Board of DD of Seneca, Crawford, and Marion counties to provide a lifetime of affordable housing and residential services to citizens with developmental disabilities. The corporation is governed by a board of at least ten trustees with each participating county board of developmental disabilities appointing two. The trustees shall serve a maximum of three consecutive three-year terms.

County Risk Sharing Authority, Inc. (CORSA)

The County is a member of CORSAs, which is a risk sharing pool among several counties in Ohio. CORSAs was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSAs Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverage provided by CORSAs. This coverage includes comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance. Each member county has one vote on all matters requiring a vote to be cast by a designated representative. The affairs of the CORSAs are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSAs is limited to its voting authority and any representation it may have on the Board of Trustees.

County Employee Benefits Consortium of Ohio, Inc (CEBCO)

The County is a member of CEBCO, which is a self-funded, group purchasing consortium that offers medical, dental, vision, and prescription drug coverage to several counties in Ohio. CEBCO is a nonprofit organization formed by the County Commissioners Association of Ohio (CCAO) to provide cost-effective employee benefit programs for Ohio county governments. Various plan options are available to members. These plans vary primarily by deductibles, coinsurance levels, office visit copays, and out-of-pocket maximums.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

CEBCO is governed by a board of directors composed mainly of representatives of counties that participate in the program. Premiums are paid on a monthly basis. Pursuant to participation agreements with CEBCO, each member agrees to pay all funding rates associated with the coverage it elects; as such, funding rates are set and billed to the members by CEBCO. The assigned funding rates consist of the following components: administrative fees, stop-loss fees, expected claim costs, and reserves. Reserves are actuarially determined and allocated based on expected claim activity. Rates are calculated to cover the administrative expenses and expected claims costs of the program.

County Commissioners' Association of Ohio Service Corporation (CCAOSC)

The CCAOSC is an Ohio corporation established to create an employer group workers compensation-rating plan as regulated by Section 4123.29 of the Ohio Revised Code. The CCAOSC is intended to achieve lower workers' compensation rates for the Group and establish safer working conditions and environments for each participant. The corporation is administered by a Group Executive Committee, which consists of seven members. Two of the members are the President and Treasurer of CCAOSC and five members, who must be County Commissioners, are elected by the participants as their representatives.

North Central Ohio Regional Council of Governments (NCORcog)

NCORcog is a legally separate body politic and corporate served by an eight-member Board of Directors that meets the definition of regional Council of governments under Chapter 167 of the Ohio Revised Code. NCORcog is a regional source for shared services. Cost savings achieved are designed to not only maintain existing essential services, but to enhance them as well.

The initial, founding members, and Board of Directors are the North Central Ohio Educational Service Center (ESC), Seneca County, the City of Tiffin, Clinton Township, the Village of New Riegel, North Central Academy, Tiffin City School District, and Seneca East Local School District. The Superintendent of the North Central Ohio ESC serves as Chair of the Board. The Chair is a non-voting member and shall only vote in the event of a tie. The treasurer of North Central Ohio ESC serves as ex-officio/advisor for fiscal matters and is also a non-voting member. Membership is voluntary pursuant to resolution, ordinance or other appropriate action. Application of membership shall be subject to approval by the Board of Directors. Each political subdivision is entitled to one vote. The North Central Ohio ESC serves as the fiscal agent. NCORcog issues a publicly available, stand-alone financial report. The report may be obtained by writing to the Treasurer of the North Central Ohio ESC, 928 West Market Street, Tiffin, Ohio 44883.

Clearwater Council of Governments

The Clearwater Council of Governments (Clearwater) is a regional council of governments comprised of the Boards of Developmental Disabilities (DD) of Crawford, Erie, Huron, Marion, Morrow, Ottawa, Sandusky, Seneca, and Wyandot Counties. The Board of Directors is made up of the superintendents from each of these DD Boards. Clearwater is the administrator of various grant monies for each of these Boards of DD. The degree of control exercised by any participating government is limited to its representation of the Board. Financial information can be obtained from the Clearwater Council of Governments, 235 North Toussaint South Road, Oak Harbor, Ohio, 43449.

Metro-Richland County (METRICH)

The County is a member of the Metro-Richland County Enforcement Unit, which is a jointly governed organization between Crawford, Huron, Morrow, Knox, Seneca, Marion, Ashland, Hancock and Wyandot Counties, the City of Mansfield, the City of Tiffin and several other communities. METRICH remains one of the only decentralized task forces in the state promoting a Community Policing philosophy approach to task force operations. There is a control group in each county (Prosecutor, Sheriff, and chiefs of Police) that direct local efforts including setting local goals and objectives in support of the regional goals and objectives.

The METRICH Control Board is represented by each of the nine Prosecutors, Sheriffs and the Chief of Police of the participating agencies. Funding is obtained through grants administered by the Ohio Office of Criminal Justice Services (OCJS). This grant funding is utilized to support task force operations throughout all nine counties. Information can be obtained from the Mansfield Division of Police, Chief Keith Porch, Project Director.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The preparation of the Seneca County financial statements conforms to generally accepted accounting principles (GAAP) for local governmental units as prescribed in the statements issued by the Governmental Accounting Standards Board and other recognized authoritative sources. The County's most significant accounting policies are described below.

A. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including the statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-Wide Financial Statements - The statement of net position and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the County that are governmental in nature and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the County at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities and business-type activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants, and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues that are not classified as program revenues are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the County.

Fund Financial Statements - During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and proprietary fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are presented by type.

B. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions of the County are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as fund balance. The following are the County's major governmental funds:

General fund - The General fund is used to account for and report all financial resources not accounted for and reported in another fund. The General fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Maintenance and Repair fund - The Maintenance and Repair fund accounts for revenue derived from motor vehicle licenses, gasoline taxes, and investment revenue. Expenditures in this fund are restricted by State law to County road and bridge repair/improvement programs.

Seneca County Opportunity Center fund (SCOC) - The SCOC fund accounts for a county-wide property tax levy and federal and state grants and entitlements for operating the SCOC, and providing additional support services for handicapped individuals.

Other governmental funds of the County are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

Proprietary Funds - Proprietary fund accounting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services.

The following are the County's major enterprise funds:

Emergency Medical Services (EMS) fund - The EMS fund accounts for revenue received from charges for transporting people to the hospital in emergency situations and money received from transfers from the General fund.

County Sewer District fund - The County Sewer District fund accounts for money received from user and tap-in fees for sewer services provided to residents in various development areas of the County and grant and loan activities for the sewer and wastewater treatment facility acquisition and construction.

Fiduciary Funds - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. Currently, the County does not have any trust funds. The County's custodial funds account for assets held by the County for political subdivisions for which the County acts as fiscal agent and for taxes, State-levied shared revenues, fines and forfeitures collected for and distributed to other political subdivisions, and other amounts collected for and distributed to organizations or individuals.

C. Measurement Focus

Government-Wide Financial Statements

The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets, all deferred outflows of resources, all liabilities and all deferred inflows of resources associated with the operation of the County are included in the statement of net position. The statement of activities presents increases (revenues) and decreases (expenses) in total net position.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Fund Financial Statements

All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets, current deferred outflows of resources, current liabilities, and current deferred inflows of resources are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reflects the sources (i.e. revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the fund financial statements for governmental funds.

Like the government-wide financial statements, proprietary funds and fiduciary funds are accounted for using a flow of economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

The statement of revenues, expenses, and changes in fund net position for proprietary funds presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position. The statement of cash flows reflects how the County finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from custodial funds.

D. Basis of Accounting

The basis of accounting determines when transactions are recorded in financial records and reported on financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting; proprietary funds and fiduciary funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue and in the presentation of expenses versus expenditures.

Revenues-Exchange and Non-Exchange Transactions

Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on an accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the County, available means expected to be received within sixty days after year-end.

Non-exchange transactions, in which the County receives value without directly giving equal value in return, include property taxes, sales taxes, grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the year for which the taxes are levied. Revenue from sales taxes is recognized in the period in which the sales are made. Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the County must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered both measurable and available at year end: sales taxes, charges for services, fines and forfeitures, State-levied locally shared taxes (including gasoline tax and motor vehicle license tax), grants, interest, and rent.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Deferred Outflows of Resources and Deferred Inflows of Resources

In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. See Notes 13 and 14 for deferred outflows of resources related to net pension liability (asset) and net OPEB liability (asset), respectively.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2024, but which were levied to finance 2025 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet and represents receivables which will not be collected within the available period. Unavailable revenue includes, but is not limited to, sales tax, delinquent property taxes intergovernmental grants, accrued interest, and fines and forfeitures. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The deferred inflow of resources for leases is related to the lease receivable and is being amortized to lease revenue in a systematic and rational manner over the term of the lease.

See Notes 13 and 14 for deferred inflows of resources related to net pension liability (asset) and net OPEB liability (asset), respectively. These deferred inflows of resources are only reported on the government-wide statement of net position.

Expenses/Expenditures

On the accrual basis, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. Budgetary Process

All funds, other than custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates the need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is the County Commissioners' authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the County Commissioners. The legal level of control has been established by the County Commissioners at the fund, program, department, and object level.

The certificate of estimated resources may be amended during the year if there are projected increases, or the County Auditor identifies decreases in revenue. The amounts reported as the original budgeted amounts on the budgetary schedules reflect the amounts when the original appropriations were adopted.

The amounts reported as the final budgeted amounts on the budgetary schedules reflect the amounts on the final amended certificate of estimated resources issued during 2024.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriations resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year.

F. Cash and Investments

To improve cash management, cash received by the County is pooled and invested. Individual fund integrity is maintained through the County's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments". During 2024, investments were limited to STAR Ohio, negotiable certificates of deposit (CDs), U.S. Government money market accounts, commercial paper, corporate bonds, PEFCO, Federal Agricultural Mortgage Corporation (FAMC), Federal Home Loan Bank (FHLB) securities, Federal Home Loan Mortgage Corporation (FHLMC) securities, Federal Farm Credit Bank (FFCB) securities, Federal National Mortgage Association (FNMA) securities, TVA power bonds, U.S. Treasury notes, U.S. Treasury bonds, and taxable municipal issues.

Cash and cash equivalents that are held separately within departments of the County, and not included in the County Treasury, are recorded as "cash and cash equivalents in segregated accounts". Investments are reported at fair value, except for non-negotiable certificates of deposit, which are reported at cost. Fair value is based on quoted market prices. Any increase or decrease in fair value is reported as a component of investment earnings.

During 2024, the County invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The city measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

STAR Ohio reserves the right to limit participant transactions to \$250 million per day. Transactions in all of a participant's accounts will be combined for this purpose. Twenty-four hours advance notice to STAR Ohio is appreciated for purchases or redemptions of \$100 million or more. For 2024, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates.

Interest earnings are allocated to County funds according to State statutes and grant requirements. Interest revenue credited to the General fund during 2024 was \$2,157,925, which includes approximately \$1,785,374 assigned from other County funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the County are considered to be cash equivalents in the financial statements. Investments with an initial maturity of more than three months, and not purchased from the cash management pool, are reported as investments.

G. Prepayments

Payments made to vendors for services that will benefit periods beyond December 31, 2024, are recorded as prepayments using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed. At year-end, because prepayments are not available to finance future governmental fund expenditures, a nonspendable fund balance is recorded by an amount equal to the carrying value of the asset on the fund financial statements.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

H. Inventory

Inventory is presented at the lower of cost or market on a first-in, first-out basis and is expended/expensed when used. Inventory consists of expendable supplies held for consumption. On the fund financial statements, reported material and supplies inventory is equally offset by a nonspendable fund balance which indicates that it does not constitute available spendable resources.

I. Loans Receivable

Loans receivable represent the right to receive repayment for certain loans made by the County. These loans are based upon written agreements between the County and the various loan recipients. Reported loans receivable are offset by a nonspendable, restricted, or committed fund balance in the governmental fund types.

J. Capital Assets

General capital assets are capital assets, which are associated with and generally arise from governmental activities. They generally result from expenditures in governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets used by the enterprise funds are reported in both the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and reductions during the year. Donated capital assets are recorded at their acquisition value on the date donated. The County maintains a capitalization threshold of \$5,000 for all assets except infrastructure. The capitalization threshold for infrastructure is \$10,000. The County's infrastructure consists of roads, bridges, culverts and sewers. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of enterprise fund capital assets is also capitalized. In addition, assets having an estimated useful life of more than one year that are below the \$5,000 threshold and not considered repair or maintenance costs are collectively capitalized on the financial statements when the aggregate of those assets are considered significant.

All capital assets are depreciated/amortized, except for land and improvements (land and improvements not being depreciated/amortized, such as road base) and construction in progress. Improvements are depreciated/amortized over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement. Depreciation/amortization is computed using the straight-line method over the following useful lives.

| <u>DESCRIPTION</u> | <u>ESTIMATED LIVES</u> |
|--|------------------------|
| Buildings and Improvements | 50-150 |
| Land Improvements | 50-100 |
| Machinery and Equipment..... | 5-20 |
| Software..... | 5-20 |
| Vehicles | 20-25 |
| Infrastructure | 5-50 |
| Intangible right to use - leased equipment | 5-6 |

The County is reporting intangible right to use assets related to leased equipment. The intangible assets are being amortized in a systematic and rational manner of the shorter of the lease term or the useful life of the underlying asset.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

K. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans or interfund services provided and used are classified as “interfund loans receivable/payable” and receivables and payables resulting from long-term interfund loans are classified as “loans to/from other funds”. Receivables and payables resulting from the routine lag between the dates interfund goods and services are provided or reimbursable expenditures occur are classified as “due to/from other funds”.

Interfund balances within governmental activities and within business-type activities are eliminated on the government-wide statement of net position. The only interfund balances which remain on the government-wide statement of net position are those between governmental and business-type activities. These amounts are reflected as “internal balances”.

L. Compensated Absences

The County recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, three types of leave qualify for liability recognition for compensated absences - vacation, sick leave, comp and personal time. The liability for compensated absences is reported as incurred in the government-wide and proprietary fund financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

Vacation

The County’s policy permits employees to accumulate earned but unused vacation benefits, which are eligible for payment at the employee’s current pay rate upon separation from employment.

Sick Leave

The County’s policy permits employees to accumulate earned but unused sick leave. All sick leave lapses when employees leave the employ of the County and, upon separation from service, the employee receives compensation in accordance with the severance policy. A liability for estimated value of sick leave that will be used by employees as time off and at separation is included in the liability for compensated absences.

Comp/Personal Time

The County’s policy permits certain employees to accumulate earned but unused comp and personal time, which is eligible for payment at the employee’s current pay rate upon separation from employment.

M. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported on the government-wide financial statements. All payables, accrued liabilities and long-term obligations payable from the proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds; however, compensated absences that are paid from governmental funds are reported as liabilities on the fund financial statements only to the extent that they are due for payment during the current year. Bonds, loans and lease obligations are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan’s fiduciary net position is not sufficient for payment of those benefits.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

N. Net Position

Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources. The County's net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization, reduced by the outstanding balance of any borrowing used for the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position.

Net position is reported as restricted when there are limitations imposed on its use, either through constitutional provisions or enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The County's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

O. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable in the General fund.

Restricted - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Committed - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Commissioners (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the Board of Commissioners removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes, but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the General fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General fund, assigned amounts represent intended uses established by policies of the Board of Commissioners.

Unassigned - Unassigned fund balance is the residual classification for the General fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

P. Stabilization Arrangement

The County Commissioners have \$2,200,000 of fund balance in the General fund to be used for budget stabilization. The County Commissioners have these funds to cover emergency situations or when revenue shortages or budgetary imbalances arise. The budget stabilization arrangement may be removed by action of the County Commissioners at any time.

Q. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services of the County Sewer District and EMS operations. Operating expenses are the necessary costs incurred to provide the service that is the primary activity of the fund. Revenues and expenses not meeting these definitions are reported as non-operating.

R. Capital Contributions

Capital contributions on the proprietary fund financial statements arise from contributions from governmental activities, from outside contributions of capital assets, from grants, or from outside contributions of resources restricted to capital acquisition and construction.

S. Interfund Transactions

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expense in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

T. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of management and are either unusual in nature or infrequent in occurrence. No events of this nature occurred during 2024.

U. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

V. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net pension/OPEB asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

W. Fair Value Measurements

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

A. Change in Accounting Principles

For 2024, the County has implemented certain paragraphs from GASB Implementation Guide No. 2021-1, certain paragraphs of GASB Statement No. 99, "*Omnibus 2022*", GASB Statement No. 100, "*Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62*", Implementation Guide No. 2023-1 and GASB Statement No. 101, "*Compensated Absences*".

GASB Implementation Guide 2021-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2021-1 did not have an effect on balances previously report by the County.

GASB Statement No. 99 is to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The implementation of GASB Statement No. 99 did not have an effect on the financial statements of the County.

GASB Statement No. 100 is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. The implementation of GASB Statement No. 100 did not have an effect on the financial statements of the County.

GASB Implementation Guide 2023-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2023-1 did not have an effect on the financial statements of the County.

GASB Statement No. 101 is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures.

B. Deficit Fund Balances

Fund balances at December 31, 2024 included the following individual fund deficits:

| <u>Nonmajor governmental funds</u> | <u>Deficit</u> |
|------------------------------------|----------------|
| CDBG/CHIP | \$ 1,076 |
| Crum ditch project | 142,142 |

The General fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

C. Restatement of Net Position

During 2024, there was a change in accounting principle related to the implementation of GASB Statement No. 101, "*Compensated Absences*". The effect of this change on net position at the beginning of the year for the governmental activities, business type activities, and enterprise funds is separately displayed in the financial statements.

NOTE 4 - DEPOSITS AND INVESTMENTS

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demands upon the County treasury and must be maintained as cash in the County Treasury, or in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County which are not considered active are classified as inactive and can be deposited or invested in the following securities:

1. United States treasury bills, bonds, notes or any other obligations or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or other obligations or securities issued by any federal government agency, or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts, including, but not limited, to passbook accounts;
6. No load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio);
8. Securities lending agreements in which the County lends securities, and the eligible institution agrees to exchange either securities described in 1 or 2 above, or cash, or both securities and cash, equal value for equal value;
9. High grade commercial paper in an amount not to exceed 5 percent of the County's total average portfolio; and,
10. Bankers acceptances for a period not to exceed one hundred eighty days and in an amount not to exceed 10 percent of the County's total average portfolio.

Protection of the deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

A. Deposits with Financial Institutions

At December 31, 2024, the carrying amount of all County deposits was \$16,347,663 and the bank balance of all County deposits was \$17,633,642. Of the bank balance, \$625,418 was covered by the FDIC and \$17,008,224 was exposed to custodial credit risk discussed below.

Custodial credit risk is the risk that, in the event of bank failure, the County will not be able to recover deposits or collateral securities that are in the possession of an outside party. The County has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the County's and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

For 2024, the County was in the OPCS; however, certain County financial institutions were approved for a reduced collateral rate through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the County to a successful claim by the FDIC.

B. Cash on Hand

At year end, the County had \$2,000 in undeposited cash on hand which is included on the financial statements as a component of "equity in pooled cash and investments".

C. Cash and Cash Equivalents with Fiscal Agents

At year end, the County had \$44,237 in monies held by a fiscal agent. These monies were set aside for future debt service payments. This amount is included in investments below.

These amounts have been included on the financial statements of the County as "cash and cash equivalents with fiscal agents."

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

D. Investments

As of December 31, 2024, the County had the following investments and maturities.

| Measurement/ Investment Type | Measurement Amount | Investment Maturities | | | | |
|------------------------------|--------------------|-----------------------|----------------|-----------------|-----------------|------------------------|
| | | 6 Months or Less | 7 to 12 Months | 13 to 18 Months | 19 to 24 Months | Greater than 24 months |
| <i>Amortized Cost:</i> | | | | | | |
| STAR Ohio | \$ 2,448,154 | \$ 2,448,154 | \$ - | \$ - | \$ - | \$ - |
| <i>Fair Value:</i> | | | | | | |
| U.S. Government money market | 288,805 | 288,805 | - | - | - | - |
| Commercial paper | 5,275,380 | 5,028,201 | 247,179 | - | - | - |
| Corporate bonds | 1,762,759 | - | - | 752,168 | - | 1,010,591 |
| Negotiable CDs | 4,709,058 | 226,332 | 241,185 | - | 233,796 | 4,007,745 |
| TVA power bonds | 737,910 | - | - | - | - | 737,910 |
| FAMC | 2,278,288 | - | - | 95,951 | 259,273 | 1,923,064 |
| FHLB | 10,232,632 | 1,841,744 | 1,002,938 | 1,610,616 | 1,670,390 | 4,106,944 |
| FHLMC | 4,646,676 | 734,930 | 3,285,799 | 167,582 | - | 458,365 |
| FFCB | 17,485,589 | - | 331,476 | 1,178,922 | 1,104,921 | 14,870,270 |
| FNMA | 1,138,790 | 73,576 | 589,611 | - | - | 475,603 |
| PEFCO | 625,772 | - | - | - | - | 625,772 |
| US Treasury bonds | 2,007,327 | - | - | 708,689 | 1,052,407 | 246,231 |
| US Treasury notes | 17,517,985 | 993,813 | 991,611 | 873,709 | 1,313,379 | 13,345,473 |
| Taxable municipal issues | 1,958,753 | - | 285,215 | 645,942 | 1,027,596 | - |
| Total | \$ 73,113,878 | \$ 11,635,555 | \$ 6,975,014 | \$ 6,033,579 | \$ 6,661,762 | \$ 41,807,968 |

The weighted average maturity of investments is 2.33 years.

The County's investments in U.S. Government money market mutual funds are valued using quoted market prices in active markets (Level 1 inputs). The County's investments in negotiable CD's, commercial paper, corporate bonds, PEFCO, federal agency securities (FAMC, FHLB, FHLMC, FFCB and FNMA), TVA power bonds, U.S. treasury bonds, U.S. treasury notes, and taxable municipal issues are valued using quoted prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

Interest Rate Risk: As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the County's investment policy limits maturities only to matching anticipated cash flow requirements.

Credit Risk: STAR Ohio and the U.S. Government money market account were assigned an AAAM rating from Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The County's investments in federal agency securities, PEFCO, TVA power bonds, U.S. Treasury bonds, and U.S. Treasury notes were rated AA+ and Aaa by Standard & Poor's and Moody's Investor Services, respectively. The commercial paper issues were given a short-term rating of A-1 and A-1+ by Moody's and P-1 by Standard & Poor's. The corporate bonds were given a rating of A1, A2, and Aaa from Moody's and AA+, AA, A+, and A by Standard & Poor's. The municipal issues were given a rating of Aa2, Aaa, by Moody's and AAA, AA, SP-1+ by Standard & Poor's.

The County has no investment policy that addresses credit risk. The negotiable CDs were not rated.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The federal agency securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent, but not in the County's name. The County's U.S. Bank commercial paper account was exposed to custodial credit risk, while the County's negotiable CDs were covered by the FDIC. The County's investment policy addresses custodial credit risk.

Concentration of Credit Risk: The County places no limit on the amount that may be invested in any one issuer. The percentage of each investment type held by the County as of December 31, 2024 is as follows:

| Measurement/ Investment Type | Measurement Amount | % of Total |
|------------------------------|-----------------------|---------------|
| <i>Amortized Cost:</i> | | |
| STAR Ohio | \$ 2,448,154 | 3.30 |
| <i>Fair Value:</i> | | |
| U.S. Government money market | 288,805 | 0.40 |
| Commercial paper | 5,275,380 | 7.22 |
| Corporate bonds | 1,762,759 | 2.42 |
| Negotiable CDs | 4,709,058 | 6.44 |
| FAMC | 2,278,288 | 3.12 |
| FHLB | 10,232,632 | 14.00 |
| FHLMC | 4,646,676 | 6.36 |
| FFCB | 17,485,589 | 23.92 |
| FNMA | 1,138,790 | 1.56 |
| PEFCO | 625,772 | 0.86 |
| TVA Power bonds | 737,910 | 1.01 |
| U.S. Treasury notes | 17,517,985 | 23.96 |
| U.S. Treasury bonds | 2,007,327 | 2.75 |
| Taxable municipal issue | 1,958,753 | 2.68 |
| Total | <u>\$ 73,113,878</u> | <u>100.00</u> |

E. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments for the primary government as reported in the note above to cash and investments as reported on the statement of net position as of December 31, 2024:

| | |
|---|----------------------|
| <u>Cash and investments per note</u> | |
| Carrying amount of deposits | \$ 16,347,663 |
| Investments | 73,113,878 |
| Cash on hand | 2,000 |
| Total | <u>\$ 89,463,541</u> |
| <u>Cash and investments per statement of net position</u> | |
| Governmental activities | \$ 67,044,453 |
| Business-type activities | 2,246,568 |
| Custodial funds | 20,172,520 |
| Total | <u>\$ 89,463,541</u> |

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

NOTE 5 - INTERFUND TRANSACTIONS

- A. Short-term interfund loans receivable/payable consisted of the following at December 31, 2024, as reported on the fund financial statements:

| <u>Receivable fund</u> | <u>Payable funds</u> | <u>Amount</u> |
|------------------------|---|-------------------|
| General | <i>Nonmajor governmental funds:</i> | |
| | Sheriff highway safety grants | \$ 39,852 |
| | CDBG | 23,700 |
| | Crum ditch project | 190,000 |
| | Total short-term interfund loans payable/receivable | <u>\$ 253,552</u> |

The short-term interfund loans receivable balances in the General fund and other nonmajor governmental funds resulted from advances made to provide working capital for operations and other projects. All advances were authorized by resolution of the County Commissioners. Short-term interfund loans between governmental funds are eliminated for reporting on the statement of net position.

- B. Long-term interfund loans payable/receivable, shown as loans to/from other funds on the balance sheet, consisted of the following at December 31, 2024:

| <u>Receivable fund</u> | <u>Payable funds</u> | <u>Amount</u> |
|------------------------|------------------------------------|------------------|
| General | <i>Nonmajor governmental funds</i> | |
| | Sheriff highway safety grants | <u>\$ 39,852</u> |

The long-term interfund loan balances result from resources provided by the receivable fund to the payable fund to provide cash flow resources until anticipated revenues are received. Interfund loans payable/receivable between governmental funds are eliminated on the government-wide financial statements.

- C. Amounts due to/from other funds consisted of the following at December 31, 2024, as reported on the fund financial statements:

| <u>Due to other funds (payable):</u> | <u>Due from other funds (receivable)</u> |
|--------------------------------------|--|
| | <u>General Fund</u> |
| <i>Nonmajor governmental:</i> | |
| Dog and kennel | \$ 6,059 |
| Real estate assessment | 86 |
| County sewer district enterprise | 240 |
| Total | <u>\$ 6,385</u> |

Amounts due to/from other funds between governmental funds are eliminated for reporting on the statement of net position. Amounts due to/from other funds between governmental funds and enterprise funds are reported as a component of internal balance on the statement of net position.

- D. Transfers are used to move revenues from the fund that statute or budget required to collect them to (1) the fund that statute or budget requires to expend them and (2) to use unrestricted revenues collected in the General fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Interfund transfers for the year ended December 31, 2024, consisted of the following, as reported on the fund financial statements:

| <u>Transfer from:</u> | | | |
|-----------------------------|---------------------|----------------------------------|---------------------|
| <u>Transfer to:</u> | <u>General</u> | <u>Nonmajor Governmental</u> | <u>Total</u> |
| General | \$ - | \$ 3,101 | \$ 3,101 |
| Nonmajor governmental funds | 2,893,663 | 426,885 | 3,320,548 |
| EMS enterprise fund | 500,000 | 231,612 | 731,612 |
| | <u>\$ 3,393,663</u> | <u>\$ 661,598</u> | <u>\$ 4,055,261</u> |

Transfers among the governmental funds and transfers among the enterprise funds are eliminated on the government-wide financial statements. Transfers complied with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

NOTE 6 - PROPERTY TAXES

Property taxes include amounts levied against all real and public utility property located in the County. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2024 public utility property taxes became a lien December 31, 2023, are levied after October 1, 2024, and are collected in 2025 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County. The County Auditor periodically remits to taxing districts their portion of the taxes collected. The collection and distribution of taxes for all subdivisions within the County, excluding the County itself, is account for through custodial funds. Property taxes receivable represents real property taxes, public utility taxes, delinquent tangible personal property taxes and other outstanding delinquencies which are measurable as of December 31, 2024 and for which there is an enforceable legal claim. In the governmental funds, property and other taxes receivable has been offset by a deferred inflow of resources for the current portion, since the current taxes were not levied to finance 2023 operations, and for the delinquent portion, since the collection of the taxes during the available period is not subject to reasonable estimation. On an accrual basis, collectible delinquent property taxes have been recorded as a revenue while on a modified accrual basis this amount is recorded as a deferred inflow of resources.

The full tax rate for all County operations for the year ended December 31, 2024 was \$10.10 per \$1,000 of assessed value. \$1.90 per \$1,000 of assessed value is levied for the general operations, while the remaining \$8.20 is levied for the Seneca County Opportunity Center.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

The assessed values of real and tangible personal property upon which 2024 property tax receipts were based are as follows:

| | | |
|----------------------------------|-------------------------|-----------------|
| Real Property | \$ 1,459,152,740 | 77.93 % |
| Public Utility Personal Property | <u>413,219,910</u> | <u>22.07 %</u> |
| Total Assessed Value | <u>\$ 1,872,372,650</u> | <u>100.00 %</u> |

NOTE 7 - PERMISSIVE SALES AND USE TAX

In November, 1988, the Citizens of Seneca County passed a one percent sales and use tax on all retail sales except sales of motor vehicles made in the County and on the storage, use or consumption in the County of tangible personal property. On January 1, 2004 the Commissioners imposed a four-year temporary one-half of one percent sales tax effective January 1, 2004 through December 31, 2007. On February 6, 2007 the Commissioners passed a resolution to make the one-half of one percent sales tax permanent. Proceeds of the tax are credited entirely to the General fund.

Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies the amount of the tax to be returned to the County. The Tax Commissioner's certification must be made within the forty-five days after the end of each month. The Office of Budget and Management then has five days in which to draw the warrant payable to the County.

A receivable is recognized at year-end for amounts that will be received from sales, which occurred during 2024. On an accrual basis, the full amount of the receivable is recognized as revenue. On a modified accrual basis, the amount of the receivable not collected within the available period is recorded as a deferred inflow of resources.

NOTE 8 - RECEIVABLES

A. Receivables

Receivables at December 31, 2024 consisted of taxes, interest, accounts (billings for user charged services including unbilled utility services, fines and forfeitures), intergovernmental receivables arising from grants, entitlements and shared revenues), loans (community development block grant monies loaned to local businesses) and leases. All intergovernmental revenues are considered collectible in full. Sewer enterprise fund receivables are considered collectible in full. Delinquent accounts receivable may be certified and collected as a special assessment, subject to foreclosure for nonpayment.

Receivables recorded on the County's financial statements are recorded to the extent the amounts are determined material and substantiated, not only by supporting documentation, but also by a reasonable systematic method of determining their existence, completeness, valuations and collectability. Using these criteria, the County has elected to not record child support arrearages in the custodial funds. These amounts, while potentially significant, are not considered measurable and, because collections are often significantly in arrears, the County is unable to determine a reasonable value.

Loans receivable to be collected in the CDBG fund (a nonmajor governmental fund) amount to \$31,350, of which \$21,491 is expected to be collected in more than one year. See Note 8.B for detail on leases receivable.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

A summary of the principal items of intergovernmental receivables follows:

| <i>Fund Type/Fund</i> | <i>Description</i> | <i>Amount</i> |
|---|----------------------------|----------------------------|
| Major Funds | | |
| General Fund | Local Government | \$ 510,044 |
| | Homestead and Rollback | 168,957 |
| | Jail Housing | 515,014 |
| | Casino revenue | 395,158 |
| | Youth Center Reimbursement | 2,858 |
| | Defense of Indigents | 81,435 |
| <i>Total General Fund</i> | | <u>1,673,466</u> |
| Maintenance and Repair | Motor Vehicle License | 1,025,067 |
| | Gasoline Tax | 1,873,744 |
| <i>Total Maintenance and Repair</i> | | <u>2,898,811</u> |
| Seneca County Opportunity Center | Homestead and rollback | 215,999 |
| | Miscellaneous Grants | 38,479 |
| <i>Total Seneca County Opportunity Center</i> | | <u>254,478</u> |
| Nonmajor Governmental Funds | | |
| Ohio peace officer training | Grant | 7,775 |
| Public assistance fund | Grant | 114,392 |
| Community corrections | Grant | 9,762 |
| Victims of crime act | Grant | 9,309 |
| <i>Total Nonmajor Governmental Funds</i> | | <u>141,238</u> |
| Total | | <u><u>\$ 4,967,993</u></u> |

B. Leases Receivable

The County is reporting leases receivable of \$152,089 and \$94,657 in the General fund and County Capital Projects (a nonmajor capital projects fund), respectively. For 2024, the County recognized lease revenue of \$142,147 which is reported in rental income and interest revenue of \$7,991.

The County has entered into the following lease agreements as of December 31, 2024, as the lessor at varying years and terms as follows:

| <u>Lease Type</u> | <u>Commencement Date</u> | <u>Years</u> | <u>Lease End Date</u> | <u>Payment Method</u> |
|--------------------------|--------------------------|--------------|-----------------------|-----------------------|
| Farmland | 2024 | 3 | 2027 | Bi-Annual |
| Farmland | 2024 | 2 | 2026 | Bi-Annual |
| Health District building | 2020 | 5 | 2025 | Quarterly |
| Building | 2023 | 3 | 2026 | Monthly |

The following is a schedule of future lease payments under the lease agreements:

| <u>Fiscal Year</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|--------------------|-------------------|-----------------|-------------------|
| 2025 | \$ 152,228 | \$ 6,598 | \$ 158,826 |
| 2026 | 75,120 | 2,200 | 77,320 |
| 2027 | <u>19,398</u> | <u>456</u> | <u>19,854</u> |
| Total | <u>\$ 246,746</u> | <u>\$ 9,254</u> | <u>\$ 256,000</u> |

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

NOTE 9 - CAPITAL ASSETS

Capital assets activity for the year ended December 31, 2024 for governmental activities follows:

| Governmental Activities: | <u>Balance 12/31/23</u> | <u>Additions</u> | <u>Deletions</u> | <u>Balance 12/31/2024</u> |
|---|-----------------------------|---------------------|---------------------|-------------------------------|
| <i>Nondepreciable/Amortized Capital Assets</i> | | | | |
| Land and Improvements | \$ 23,336,082 | \$ 847,280 | \$ - | \$ 24,183,362 |
| Construction in Progress | <u>1,288,743</u> | <u>3,551,668</u> | <u>(653,881)</u> | <u>4,186,530</u> |
| Total Nondepreciable/Amortized Capital Assets | <u>24,624,825</u> | <u>4,398,948</u> | <u>(653,881)</u> | <u>28,369,892</u> |
| <i>Depreciable/Amortized Capital Assets:</i> | | | | |
| Land Improvements | 3,380,865 | 522,749 | - | 3,903,614 |
| Buildings and Improvements | 51,756,591 | 1,967,143 | (356,612) | 53,367,122 |
| Machinery and Equipment | 17,480,240 | 1,348,855 | (751,363) | 18,077,732 |
| Infrastructure | 45,681,803 | 3,463,107 | (390,162) | 48,754,748 |
| Intangible right to use: | | | | |
| Leased equipment | <u>218,161</u> | <u>112,979</u> | <u>-</u> | <u>331,140</u> |
| Total Depreciable/Amortized Capital Assets | <u>118,517,660</u> | <u>7,414,833</u> | <u>(1,498,137)</u> | <u>124,434,356</u> |
| Less: Accumulated Depreciation/Amortization: | | | | |
| Land Improvements | (464,889) | (222,196) | - | (687,085) |
| Buildings and Building Improvements | (22,258,728) | (293,111) | 356,612 | (22,195,227) |
| Machinery and Equipment | (10,859,042) | (316,871) | 721,464 | (10,454,449) |
| Infrastructure | (17,694,594) | (1,613,459) | 373,200 | (18,934,853) |
| Intangible right to use: | | | | |
| Leased equipment | <u>(85,461)</u> | <u>(64,936)</u> | <u>-</u> | <u>(150,397)</u> |
| Total Accumulated Depreciation/Amortization | <u>(51,362,714)</u> | <u>(2,510,573)</u> | <u>1,451,276</u> | <u>(52,422,011)</u> |
| Total Depreciable/Amortized Capital Assets, Net | <u>67,154,946</u> | <u>4,904,260</u> | <u>(46,861)</u> | <u>72,012,345</u> |
| Total Governmental Activities Capital Assets, Net | <u>\$ 91,779,771</u> | <u>\$ 9,303,208</u> | <u>\$ (700,742)</u> | <u>\$ 100,382,237</u> |

Depreciation/amortization expense was charged to governmental functions as follows:

| | |
|---|---------------------|
| <u>Governmental Activities:</u> | |
| General government: | |
| Legislative and executive | \$ 242,618 |
| Judicial | 41,734 |
| Public safety | 247,147 |
| Public works | 1,728,997 |
| Health | 201,504 |
| Human services | 45,549 |
| Conservation and recreation | <u>3,024</u> |
| Total depreciation/amortization expense | <u>\$ 2,510,573</u> |

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Capital assets activity for the year ended December 31, 2024 for business-type activities follows:

| Business-type Activities: | <u>Balance 12/31/23</u> | <u>Additions</u> | <u>Deletions</u> | <u>Balance 12/31/24</u> |
|--|-----------------------------|---------------------|------------------|-----------------------------|
| <i>Non-depreciable Capital Assets</i> | | | | |
| Land and Improvements | \$ 88,093 | \$ - | \$ - | \$ 88,093 |
| <i>Depreciable Capital Assets</i> | | | | |
| Buildings and Improvements | 218,465 | - | - | 218,465 |
| Machinery and Equipment | 2,088,652 | 11,100 | - | 2,099,752 |
| Infrastructure | 6,720,306 | 14,485 | - | 6,734,791 |
| Total Depreciable Capital Assets | 9,027,423 | 25,585 | - | 9,053,008 |
| Less: Accumulated Depreciation: | | | | |
| Buildings and Improvements | (176,937) | (125) | - | (177,062) |
| Machinery and Equipment | (1,231,778) | (39,019) | - | (1,270,797) |
| Infrastructure | (2,326,522) | (168,857) | - | (2,495,379) |
| Total Accumulated Depreciation | (3,735,237) | (208,001) | - | (3,943,238) |
| <i>Total Depreciable Capital Assets, Net</i> | <u>5,292,186</u> | <u>(182,416)</u> | <u>-</u> | <u>5,109,770</u> |
| Business-Type Activities Capital Assets, Net | \$ <u>5,380,279</u> | \$ <u>(182,416)</u> | \$ <u>-</u> | \$ <u>5,197,863</u> |

Depreciation expense was charged to business-type activities as follows:

| | |
|----------------------------------|-------------------|
| <u>Business-Type Activities:</u> | |
| County sewer district | \$ 168,680 |
| EMS | <u>39,321</u> |
| Total depreciation expense | <u>\$ 208,001</u> |

THIS SPACE IS INTENTIONALLY LEFT BLANK

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

NOTE 10 - LONG-TERM OBLIGATIONS

Due to the implementation of GASB Statement No. 101, “*Compensated Absences*” (see Note 3.C for detail), the County has restated compensated absences as of January 1, 2024, for governmental and business-type activities, which is reflected in the schedules below. Long-term obligation activity for the year ended December 31, 2024 is as follows:

| | (Restated) Outstanding 12/31/23 | Additions | Deductions | Outstanding 12/31/24 | Amount Due Within One Year |
|--|---------------------------------------|-------------------|---|-------------------------|----------------------------------|
| <i>Governmental Activities</i> | | | | | |
| Special Obligation Bonds | | | | | |
| (Taxable Sales) | \$ 7,020,000 | \$ - | \$ (295,000) | \$ 6,725,000 | \$ 300,000 |
| Joint Justice Center Loan | | | | | |
| (Direct Borrowing) | 250,000 | - | (50,000) | 200,000 | 50,000 |
| Leases Payable | 135,846 | 112,979 | (64,082) | 184,743 | 73,386 |
| Compensated Absences* | 5,526,448 | 125,457 | - | 5,651,905 | 1,944,256 |
| Net Pension Liability | 37,799,685 | - | (3,569,814) | 34,229,871 | - |
| Net OPEB Liability | 769,365 | - | (769,365) | - | - |
| Governmental Activities | <u>\$ 51,501,344</u> | <u>\$ 238,436</u> | <u>\$ (4,748,261)</u> | <u>\$ 46,991,519</u> | <u>\$ 2,367,642</u> |
| | | | Add: Unamortized Premium on Bond Issue: | 321,666 | |
| | | | | <u>\$ 47,313,185</u> | |
| <i>Business-Type Activities</i> | | | | | |
| Sewer District Improvement | | | | | |
| Revenue Bonds | \$ 2,577,652 | \$ - | \$ (64,000) | \$ 2,513,652 | \$ 65,000 |
| Compensated Absences* | 91,729 | 64,218 | - | 155,947 | 45,964 |
| Net Pension Liability | 1,667,709 | 444,304 | - | 2,112,013 | - |
| Net OPEB Liability | 34,705 | - | (34,705) | - | - |
| OPWC Sewer Project Loan | | | | | |
| (Direct Borrowing) | 1,369 | - | (342) | 1,027 | 685 |
| Business-type Activities | <u>\$ 4,373,164</u> | <u>\$ 508,522</u> | <u>\$ (99,047)</u> | <u>\$ 4,782,639</u> | <u>\$ 111,649</u> |

* The change in compensated absences liability is presented as a net change in the preceding governmental activities and business-type activities long-term debt obligations schedules.

Special Obligation Bonds

On July 7, 2016, the County issued \$8,905,000 in series 2016 special obligation sales tax supported bonds to provide funds to pay part of the County’s portion of the costs of the Joint Justice Center Project.

The series 2016 special obligation sales tax supported bonds are comprised of \$7,020,000 in serial bonds outstanding at December 31, 2023. The interest rate on the current interest bonds range from 2% to 4%. The bonds were issued for a twenty-six year period, with a final stated maturity date of December 1, 2041. The bonds will be retired through the county sales tax bond retirement fund (a nonmajor governmental fund).

Joint Justice Center Loan

On January 26, 2015 the County entered into an interest free loan agreement with North Central Ohio Educational Service Center for up to \$500,000. As of December 31, 2024, County had \$200,000 outstanding. Payments will be paid in quarterly payments of \$12,500, until paid in full, immediately following a 12-month grace period after the date of the final disbursement. The loan will be paid from the General fund.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

The loan is a direct borrowing that has terms negotiated directly between the County and the North Central Ohio Educational Service Center and is not offered for public sale. The loan has no significant finance-related terms related to events of default, termination events or acceleration clauses.

Sewer District Improvement Revenue Bonds

On June 21, 2012, the County authorized the issuance of \$3,212,000 in sewer district improvement revenue bonds at an interest rate of 2.75% for the acquisition and construction of sewer systems throughout the County. This issuance is composed of \$1,712,000 in series 2012A revenue bonds, \$400,000 in series 2012B revenue bonds, and \$1,100,000 in series 2012C revenue bonds. The bonds are liabilities of the County Sewer District enterprise fund, are payable with charges for sewer service, and are backed by the full faith and credit of the County should these revenues be insufficient to satisfy future debt service requirements. Principal and interest payments on the bonds during 2024 required 91.62% of net revenues and 23.61% of total revenues. The total principal and interest remaining to be paid on the bonds is \$3,576,493. Principal and interest paid for the current year was \$134,884, total net revenues were \$147,215 and total revenues were \$571,417.

Proceeds from the series 2012A and 2012B sewer district improvement revenue bonds were used for the construction of sewer lines and a wastewater treatment facility in the unincorporated community of Bascom in Hopewell Township. Principal payments on the series 2012A and 2012B bonds are payable annually on October 1, beginning in 2014 and continuing through 2051. Proceeds from the series 2012C sewer district improvement revenue bonds were used to acquire the Village of New Riegel's sewer operations through the retirement of the Village of New Riegel's outstanding sewer system mortgage revenue bonds. Principal payments on the series 2012C bonds began on October 1, 2012, and continue annually through 2051.

OPWC Loan

The County has a loan from the Ohio Public Works Commission (OPWC) for the Honey Creek Sewer Separation Project which is reported as a liability of the County Sewer District enterprise fund and is paid directly from the user fees charged to residents of the sewer district. The OPWC loan is an interest free loan.

The OPWC loan is a direct borrowing that has terms negotiated directly between the County and the OPWC and is not offered for public sale. In the event of default, the OPWC may (1) charge an 8% default interest rate from the date of the default to the date of the payment and charge the County for all costs incurred by the OPWC in curing the default, (2) in accordance with Ohio Revised Code 164.05, direct the county treasurer of the county in which the County is located to pay the amount of the default from funds that would otherwise be appropriated to the County from such county's undivided local government fund pursuant to ORC 5747.51-5747.53, or (3) at its discretion, declare the entire principal amount of loan then remaining unpaid, together with all accrued interest and other charges, become immediately due and payable.

Leases Payable

The County has entered into lease agreements for the use for the right to use copier equipment with varying years and terms. In accordance with GASB Statement No. 87, the County will report intangible - right to use capital assets and corresponding liability for the future scheduled payments under the leases. Principal and interest payments are being paid from the General fund, Emergency Management fund (nonmajor special revenue fund) and Public Assistance fund (a nonmajor special revenue fund).

Net Pension Liability - See Note 13 for details.

Net OPEB Liability - See Note 14 for details.

Compensated Absences - Compensated absences will be paid from the fund from which the employees' salaries are paid.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Legal Debt Margin

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed one percent of the total assessed valuation of the County.

The Code further provides that the total voted and unvoted net debt of the County, less the same exempt debt, shall never exceed a sum equal to three percent of the first \$100,000,000 of the assessed valuation, plus one and one-half percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000. The assessed valuation used in determining the County's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in calculating the County's legal debt margin calculation excludes tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The statutory limitations on debt are measured by a direct ratio of net debt to tax valuation and expressed in terms of a percentage. Based on this calculation, the County's voted legal debt margin was \$45,311,188 at December 31, 2024 and the unvoted legal debt margin was \$18,725,599 at December 31, 2024.

The following is a summary of the County's future annual debt service principal and interest requirements for long-term obligations of the governmental activities:

| Year Ended | Sales Tax Supported Bonds | | | Joint Justice Center Loan | | |
|-------------|---------------------------|---------------------|---------------------|---------------------------|-------------|-------------------|
| | Principal | Interest | Total | Principal | Interest | Total |
| 2025 | \$ 300,000 | \$ 230,850 | \$ 530,850 | \$ 50,000 | \$ - | \$ 50,000 |
| 2026 | 310,000 | 221,850 | 531,850 | 50,000 | - | 50,000 |
| 2027 | 320,000 | 212,550 | 532,550 | 50,000 | - | 50,000 |
| 2028 | 330,000 | 202,950 | 532,950 | 50,000 | - | 50,000 |
| 2029 | 340,000 | 193,050 | 533,050 | - | - | - |
| 2030-2034 | 1,865,000 | 793,150 | 2,658,150 | - | - | - |
| 2035-2039 | 2,245,000 | 404,400 | 2,649,400 | - | - | - |
| 2040 - 2041 | 1,015,000 | 45,900 | 1,060,900 | - | - | - |
| Total | <u>\$ 6,725,000</u> | <u>\$ 2,304,700</u> | <u>\$ 9,029,700</u> | <u>\$ 200,000</u> | <u>\$ -</u> | <u>\$ 200,000</u> |

| Year Ended | Leases Payable | | |
|------------|-------------------|------------------|-------------------|
| | Principal | Interest | Total |
| 2025 | \$ 73,386 | \$ 5,320 | \$ 78,706 |
| 2026 | 47,846 | 3,021 | 50,867 |
| 2027 | 28,125 | 1,736 | 29,861 |
| 2028 | 23,003 | 872 | 23,875 |
| 2029 | 12,383 | 143 | 12,526 |
| Total | <u>\$ 184,743</u> | <u>\$ 11,092</u> | <u>\$ 195,835</u> |

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

The following is a summary of the County's future annual debt service requirements for long-term obligations of the business-type activities:

| Year Ended | OPWC Sewer Project Loan | | | Sewer District Improvement Revenue Bonds | | |
|-------------|-------------------------|-------------|-----------------|--|---------------------|---------------------|
| | Principal | Interest | Total | Principal | Interest | Total |
| 2025 | \$ 685 | \$ - | \$ 685 | \$ 65,000 | \$ 69,126 | \$ 134,126 |
| 2026 | 342 | - | 342 | 67,000 | 67,337 | 134,337 |
| 2027 | - | - | - | 69,000 | 65,496 | 134,496 |
| 2028 | - | - | - | 71,000 | 63,597 | 134,597 |
| 2029 | - | - | - | 73,000 | 61,645 | 134,645 |
| 2030-2034 | - | - | - | 397,000 | 277,041 | 674,041 |
| 2035-2039 | - | - | - | 454,000 | 219,293 | 673,293 |
| 2040-2044 | - | - | - | 519,000 | 153,428 | 672,428 |
| 2045-2049 | - | - | - | 597,000 | 77,913 | 674,913 |
| 2050 - 2051 | - | - | - | 201,652 | 7,965 | 209,617 |
| Total | <u>\$ 1,027</u> | <u>\$ -</u> | <u>\$ 1,027</u> | <u>\$ 2,513,652</u> | <u>\$ 1,062,841</u> | <u>\$ 3,576,493</u> |

NOTE 11 - RISK MANAGEMENT

A. Property and Liability

The County is exposed to various risks of loss related to torts; damage to and theft or destruction of assets; errors and omissions; injuries to employees and natural disasters. The County maintains liability insurance in the amount of \$1,000,000 general aggregate. In addition, the County maintains replacement cost insurance on all buildings and their contents, with a \$2,500 deductible on contents. Blanket building and personal property insurance are in the amount of \$189,040,009.

The County has additional insurance coverage in the following amounts for various items:

| | | | |
|--------------------------------------|---------------|---------------------------------------|---------------|
| General Liability | \$1,000,000 | Foster Parents..... | \$5,000,000 |
| Crime Coverage..... | \$1,000,000 | Valuable Papers | \$2,500,000 |
| Errors and Omissions Liability | \$1,000,000 | Prosecuting Attorney Defense | \$25,000 |
| Employee Dishonesty | \$1,000,000 | Fleet Insurance: | |
| Law Enforcement Liability..... | \$1,000,000 | Deductible..... | \$2,500 |
| Equipment Breakdown Coverage ... | \$100,000,000 | Liability..... | \$1,000,000 |
| Stop Gap Liability..... | \$1,000,000 | Uninsured/Underinsured Motorist | \$250,000 |
| Excess Liability | \$4,000,000 | Sewer Lines..... | \$4,731,049 |
| Flood..... | \$125,000,000 | Earthquake | \$125,000,000 |
| Tiffin University Park Bridge | \$26,559 | Underground Fiber Optic Lines | \$100,000 |

Settled claims have not exceeded coverage in any of the last three years. There has been no significant reduction in insurance coverage from last year.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

B. Worker's Compensation

The County participates in the County Commissioners Association of Ohio Workers' Compensation Group Retrospective Rating Program (the Program), an insurance purchasing pool. The Program is intended to achieve lower workers' compensation rates while establishing safe working conditions and environments for the participants. The workers' compensation experience of the participating counties is calculated as one experience and a common premium rate is applied to all participants of the Program. Each participant pays its workers' compensation premium to the State based on the rate for the Program rather than its individual rate. In order to allocate the savings derived by formation of the Program, and to maximize the number of participants in the Program, the Program's executive committee then collects rate contributions from or pays rate equalization rebates to the various participants. Participation in the Program is limited to counties that can meet the Plan's selection criteria. The firm of CompManagement, Inc., provides administrative, cost control, and actuarial services to the Program to cover the costs of administering the Program.

The County may withdraw from the Program if written notice is provided sixty days prior to the prescribed application deadline of the Ohio Bureau of Workers' Compensation; however, the participant is not relieved of the obligation to pay any amounts owed to the program prior to withdrawal, and any participant leaving the Program allows representatives of the Program to access loss experience for three years following the last year of participation.

C. Natural Gas

The County Commissioners Association of Ohio Service Corporation (CCAOSC) partnered with the Palmer Energy Company to help manage a natural gas program for member counties. The program was designed specifically to help counties save money on their natural gas bill by utilizing the strength of group buying. By grouping together, counties leverage their buying power when shopping the market, thus securing the best price possible. The independent energy professionals of the Palmer Energy Company, on behalf of the CCAOSC, obtain the best price for natural gas from various reputable suppliers through the RFP process. Advisory committee meetings are held for oversight purposes regarding the natural gas program. Presently there are over 54 counties participating. Those counties are collectively saving millions of dollars in the program.

NOTE 12 - EMPLOYEE BENEFITS

County employees earn vacation and sick leave at varying rates depending on length of service and department policy. All accumulated, unused vacation time, not to exceed vacation earned in three years, is paid upon separation if the employee has at least one year of service with the County. Sick leave time may be accrued without limit. Accumulated, unused sick leave is paid at varying rates depending on length of service to employees who retire.

NOTE 13 - DEFINED BENEFIT PENSION PLANS

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

Net Pension Liability (Asset) and Net OPEB (Asset)

The net pension liability (asset) and the net OPEB (asset) reported on the statement of net position represents a liability or asset to employees for pensions and OPEB, respectively.

Pensions and OPEB are a component of exchange transactions - between an employer and its employees - of salaries and benefits for employee services. Pensions and OPEB are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

The net pension/OPEB liability (asset) represents the County's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the County's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the County does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension/OPEB liability (asset) on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in due to other governments on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the pension disclosures. See Note 14 for the OPEB disclosures.

Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - County employees, other than full-time teachers, participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Effective January 1, 2022, new members may no longer select the Combined Plan, and current members may no longer make a plan change to this plan. In October 2023, the legislature approved House Bill (HB) 33 which allows for the consolidation of the combined plan with the traditional plan with the timing of the consolidation at the discretion of OPERS. As of December 31, 2023, the consolidation has not been executed. (The latest information available.) Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

| Group A Eligible to retire prior to January 7, 2013 or five years after January 7, 2013 | Group B 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013 | Group C Members not in other Groups and members hired on or after January 7, 2013 |
|--|--|--|
| State and Local | State and Local | State and Local |
| Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit | Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit | Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit |
| Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30 | Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30 | Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35 |
| Combined Plan Formula: 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30 | Combined Plan Formula: 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30 | Combined Plan Formula: 1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35 |
| Public Safety | Public Safety | Public Safety |
| Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit | Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit | Age and Service Requirements: Age 52 with 25 years of service credit or Age 56 with 15 years of service credit |
| Law Enforcement | Law Enforcement | Law Enforcement |
| Age and Service Requirements: Age 52 with 15 years of service credit | Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit | Age and Service Requirements: Age 48 with 25 years of service credit or Age 56 with 15 years of service credit |
| Public Safety and Law Enforcement | Public Safety and Law Enforcement | Public Safety and Law Enforcement |
| Traditional Plan Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25 | Traditional Plan Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25 | Traditional Plan Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25 |

Traditional plan state and local members who retire before meeting the age-and-years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member's pension benefit vests at retirement.

Law enforcement and public safety members who retire before meeting the age-and-years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

Combined plan members retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit.

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

When a traditional plan benefit recipient has received benefits for 12 months, the member is eligible for an annual cost of living adjustment (COLA). This COLA is calculated on the member's original base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3.00%. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3.00%.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20.00% each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options and will continue to be administered by OPERS), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

| | State and Local | | Public Safety | Law Enforcement |
|--|-----------------|---------------|------------------|--------------------|
| | Traditional | Combined | | |
| 2024 Statutory Maximum Contribution Rates | | | | |
| Employer | 14.0 % | 14.0 % | 18.1 % | 18.1 % |
| Employee * | 10.0 % | 10.0 % | ** | *** |
| 2024 Actual Contribution Rates | | | | |
| Employer: | | | | |
| Pension **** | 14.0 % | 12.0 % | 18.1 % | 18.1 % |
| Post-employment Health Care Benefits **** | 0.0 | 2.0 | 0.0 | 0.0 |
| Total Employer | <u>14.0 %</u> | <u>14.0 %</u> | <u>18.1 %</u> | <u>18.1 %</u> |
| Employee | <u>10.0 %</u> | <u>10.0 %</u> | <u>12.0 %</u> | <u>13.0 %</u> |

* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

** This rate is determined by OPERS' Board and has no maximum rate established by ORC.

*** This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

**** These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension; however, effective July 1, 2022, a portion of the health care rate is funded with reserves.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Employer contribution rates are actuarially determined within the constraints of statutory limits for each division and expressed as a percentage of covered payroll.

The County's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$3,698,006 for 2024. Of this amount, \$194,251 is reported as due to other governments.

Plan Description - State Teachers Retirement System (STRS)

Plan Description – County licensed teachers and other faculty members participate in STRS, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at www.strsoh.org.

New members have a choice of three retirement plans: a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined (CO) Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. The calculation is 2.2% of final average salary for the five highest years of earnings multiplied by all years of credited service. Effective Aug. 1, 2023, any member can retire with unreduced benefits with 34 years of services credit at any age; or five years of service credit and age 65. Effective June 1, 2025 - July 1, 2027, any member can retire with unreduced benefits with 33 years of service credit at any age; or five years of service credit and age 65. Effective on or after Aug. 1, 2027, any member can retire with unreduced benefits with 34 years of service credit at any age; or five years of service credit and age 65.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits effective Aug. 1, 2023, can retire with 29 years of service credit at any age; or five years of service credit and age 60. Effective June 1, 2025 - July 1, 2027, retirement eligibility for reduced benefits is 28 years of service credit at any age; or five years of service credit and age 60. Effective on or after Aug. 1, 2027, retirement eligibility for reduced benefits is 29 years of service credit at any age; or five years of service credit and age 60.

The DC Plan allows members to place all of their member contributions and 11.09% of the 14% employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 2.91% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14% member rate is deposited into the member's DC account and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 and after termination of employment.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS Ohio plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS Ohio bearing the risk of investment gain or loss on the account. STRS Ohio therefore has included all three plan options in the GASB 68 schedules of employer allocations and pension amounts by employer.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

A DB or Combined Plan member with five or more years of credited service, who is determined to be disabled, may qualify for a disability benefit. New members, on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance.

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The 2024 employer and employee contribution rate of 14% was equal to the statutory maximum rates. For 2024, the full employer contribution was allocated to pension.

The County's contractually required contribution to STRS was \$79,563 for 2024.

Net Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability (asset) for OPERS was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. STRS's total pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability (asset) was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

| | OPERS - Traditional | OPERS - Combined | OPERS - Member- Directed | STRS | Total |
|--|------------------------|---------------------|--------------------------------|------------------|---------------|
| Proportion of the net pension liability (asset) prior measurement date | 0.139371% | 0.069162% | 0.102314% | 0.003846% | |
| Proportion of the net pension liability (asset) current measurement date | <u>0.143905%</u> | <u>0.069953%</u> | <u>0.094782%</u> | <u>0.003969%</u> | |
| Change in proportionate share | <u>0.004534%</u> | <u>0.000791%</u> | <u>-0.007532%</u> | <u>0.000122%</u> | |
| Proportionate share of the net pension liability | \$ 35,578,215 | \$ - | \$ - | \$ 763,669 | \$ 36,341,884 |
| Proportionate share of the net pension (asset) | - | (203,055) | (9,985) | - | (213,040) |
| Pension expense | 4,584,423 | 14,914 | (947) | (25,381) | 4,573,009 |

THIS SPACE IS INTENTIONALLY LEFT BLANK

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

At December 31, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | OPERS - Traditional | OPERS - Combined | OPERS - Member- Directed | STRS | Total |
|--|------------------------|---------------------|--------------------------------|-------------------|----------------------|
| Deferred outflows of resources | | | | | |
| Differences between expected and actual experience | \$ 581,495 | \$ 8,230 | \$ 21,435 | \$ 48,093 | \$ 659,253 |
| Net difference between projected and actual earnings on pension plan investments | 7,181,199 | 33,026 | 1,776 | - | 7,216,001 |
| Changes of assumptions | - | 7,537 | 345 | 35,194 | 43,076 |
| Changes in employer's proportionate percentage/ difference between employer contributions | 738,302 | - | - | 27,557 | 765,859 |
| Contributions subsequent to the measurement date | <u>3,589,837</u> | <u>44,524</u> | <u>63,645</u> | <u>39,217</u> | <u>3,737,223</u> |
| Total deferred outflows of resources | <u>\$ 12,090,833</u> | <u>\$ 93,317</u> | <u>\$ 87,201</u> | <u>\$ 150,061</u> | <u>\$ 12,421,412</u> |
| | | | | | |
| | OPERS - Traditional | OPERS - Combined | OPERS - Member- Directed | STRS | Total |
| Deferred inflows of resources | | | | | |
| Differences between expected and actual experience | \$ - | \$ 20,087 | \$ - | \$ 420 | \$ 20,507 |
| Net difference between projected and actual earnings on pension plan investments | - | - | - | 65,660 | 65,660 |
| Changes of assumptions | - | - | - | 26,491 | 26,491 |
| Changes in employer's proportionate percentage/ difference between employer contributions | <u>292,060</u> | <u>-</u> | <u>-</u> | <u>60,062</u> | <u>352,122</u> |
| Total deferred inflows of resources | <u>\$ 292,060</u> | <u>\$ 20,087</u> | <u>\$ -</u> | <u>\$ 152,633</u> | <u>\$ 464,780</u> |

\$3,737,223 reported as deferred outflows of resources related to pension resulting from County contributions subsequent to the measurement date will be recognized as a reduction of/increase to the net pension liability (asset) in the year ending December 31, 2025.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

| | OPERS - Traditional | OPERS - Combined | OPERS - Member- Directed | STRS | Total |
|--------------------------|------------------------|---------------------|--------------------------------|--------------------|---------------------|
| Year Ending December 31: | | | | | |
| 2025 | \$ 2,057,078 | \$ 5,035 | \$ 3,696 | \$ (54,797) | \$ 2,011,012 |
| 2026 | 2,591,798 | 9,085 | 3,759 | 56,444 | 2,661,086 |
| 2027 | 4,582,638 | 19,030 | 4,239 | (33,031) | 4,572,876 |
| 2028 | (1,022,578) | (5,464) | 2,478 | (10,405) | (1,035,969) |
| 2029 | - | 552 | 2,404 | - | 2,956 |
| Thereafter | - | 468 | 6,980 | - | 7,448 |
| Total | <u>\$ 8,208,936</u> | <u>\$ 28,706</u> | <u>\$ 23,556</u> | <u>\$ (41,789)</u> | <u>\$ 8,219,409</u> |

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2023, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2023, compared to the December 31, 2022 actuarial valuation, are presented below.

Wage inflation

| | |
|--------------------------|-------|
| Current measurement date | 2.75% |
| Prior measurement date | 2.75% |

Future salary increases, including inflation

| | |
|--------------------------|--|
| Current measurement date | 2.75% to 10.75% including wage inflation |
| Prior measurement date | 2.75% to 10.75% including wage inflation |

COLA or ad hoc COLA

| | |
|--------------------------|--|
| Current measurement date | Pre 1/7/2013 retirees: 3.00%, simple Post 1/7/2013 retirees: 2.30%, simple through 2024, then 2.05% simple |
| Prior measurement date | Pre 1/7/2013 retirees: 3.00%, simple Post 1/7/2013 retirees: 3.00%, simple through 2023, then 2.05% simple |

Investment rate of return

| | |
|--------------------------|-------|
| Current measurement date | 6.90% |
| Prior measurement date | 6.90% |

Actuarial cost method

Individual entry age

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Defined Contribution portfolio and the Health Care portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a gain of 11.20% for 2023.

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant.

For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

| Asset Class | Target Allocation | Weighted Average Long-Term Expected Real Rate of Return (Geometric) |
|------------------------|----------------------|--|
| Fixed income | 24.00 % | 2.85 % |
| Domestic equities | 21.00 | 4.27 |
| Real estate | 13.00 | 4.46 |
| Private equity | 15.00 | 7.52 |
| International equities | 20.00 | 5.16 |
| Risk Parity | 2.00 | 4.38 |
| Other investments | 5.00 | 3.46 |
| Total | 100.00 % | |

Discount Rate - The discount rate used to measure the total pension liability was 6.90% for the Traditional Pension Plan, Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Sensitivity of the County's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

- The following table presents the proportionate share of the net pension liability (asset) calculated using the current period discount rate assumption of 6.90%, as well as what the proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (5.90%) or one-percentage-point higher (7.90%) than the current rate:

| | 1% Decrease | Current Discount Rate | 1% Increase |
|---|---------------|--------------------------|---------------|
| County's proportionate share of the net pension liability (asset): | | | |
| Traditional Pension Plan | \$ 56,009,670 | \$ 35,578,215 | \$ 18,585,181 |
| Combined Plan | (122,871) | (203,055) | (266,222) |
| Member-Directed Plan | (7,161) | (9,985) | (12,531) |

Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2024 and June 30, 2023, actuarial valuations are presented below:

| | June 30, 2024 | June 30, 2023 |
|--------------------------------------|---|---|
| Inflation | 2.50% | 2.50% |
| Projected salary increases | Varies by service from 2.50% to 8.50% | Varies by service from 2.50% to 8.50% |
| Investment rate of return | 7.00%, net of investment expenses, including inflation | 7.00%, net of investment expenses, including inflation |
| Discount rate of return | 7.00% | 7.00% |
| Payroll increases | 3.00% | 3.00% |
| Cost-of-living adjustments (COLA) | 0.00% | 0.00% |

For the June 30, 2024 actuarial valuation, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For the prior measurement date, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2024 valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

| Asset Class | Target Allocation* | Long-Term Expected Real Rate of Return ** |
|----------------------|-----------------------|--|
| Domestic Equity | 26.00 % | 6.90 % |
| International Equity | 22.00 | 7.70 |
| Alternatives | 19.00 | 9.10 |
| Fixed Income | 22.00 | 4.50 |
| Real Estate | 10.00 | 5.10 |
| Liquidity Reserves | 1.00 | 2.40 |
| Total | 100.00 % | |

* Final target weights reflected at October 1, 2022.

**10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.40% and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate - The discount rate used to measure the total pension liability was 7.00% as of June 30, 2024. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with the rates described previously. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2024. Therefore, the long-term expected rate of return on pension plan investments of 7.00% was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2024.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table represents the proportionate share of the net pension liability as of June 30, 2024, calculated using the current period discount rate assumption of 7.00%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current assumption:

| | 1% Decrease | Current Discount Rate | 1% Increase |
|--|--------------|--------------------------|-------------|
| County's proportionate share of the net pension liability | \$ 1,231,932 | \$ 763,669 | \$ 367,599 |

Assumption and Benefit Changes Since the Prior Measurement Date - The discount rate remained at 7.00% for June 30, 2024 valuation.

NOTE 14 - POSTEMPLOYMENT BENEFITS

Net OPEB (Asset)

See Note 13 for a description of the net OPEB (asset).

Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust. The 115 Health Care Trust (115 Trust or Health Care Trust) was established in 2014, under Section 115 of the Internal Revenue Code (IRC). The purpose of the 115 Trust is to fund health care for the Traditional Pension, Combined and Member-Directed plans. The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code. Retirees in the Traditional Pension and Combined plans may have an allowance deposited into a health reimbursement arrangement (HRA) account to be used toward the health care program of their choice and other eligible expenses. An OPERS vendor is available to assist with the selection of a health care program.

With one exception, OPERS-provided health care coverage is neither guaranteed nor statutorily required. Ohio law currently requires Medicare Part A equivalent coverage or Medicare Part A premium reimbursement for eligible retirees and their eligible dependents.

OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

OPERS members enrolled in the Traditional Pension Plan or Combined Plan retiring with an effective date of January 1, 2022, or after must meet the following health care eligibility requirements to receive an HRA allowance:

Age 65 or older Retirees Minimum of 20 years of qualifying service credit

Age 60 to 64 Retirees Based on the following age-and-service criteria:

Group A 30 years of total service with at least 20 years of qualified health care service credit;

Group B 31 years of total service credit with at least 20 years of qualified health care service credit;

Group C 32 years of total service credit with at least 20 years of qualified health care service credit.

Age 59 or younger Based on the following age-and-service criteria:

Group A 30 years of qualified health care service credit;

Group B 32 years of qualified health care service credit at any age or 31 years of qualified health care service credit and at least age 52;

Group C 32 years of qualified health care service credit and at least age 55.

Retirees who do not meet the requirement for coverage as a non-Medicare participant can become eligible for coverage at age 65 if they have at least 20 years of qualifying service.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Members with a retirement date prior to January 1, 2022, who were eligible to participate in the OPERS health care program will continue to be eligible after January 1, 2022, as summarized in the following table:

| Group A | Group B | Group C |
|--|---|---|
| Age and Service Requirements December 1, 2014 or Prior | Age and Service Requirements December 1, 2014 or Prior | Age and Service Requirements December 1, 2014 or Prior |
| Any Age with 10 years of service credit | Any Age with 10 years of service credit | Any Age with 10 years of service credit |
| January 1, 2015 through December 31, 2021 | January 1, 2015 through December 31, 2021 | January 1, 2015 through December 31, 2021 |
| Age 60 with 20 years of service credit or Any Age with 30 years of service credit | Age 52 with 31 years of service credit or Age 60 with 20 years of service credit or Any Age with 32 years of service credit | Age 55 with 32 years of service credit or Age 60 with 20 years of service credit |

See the Age and Service Retirement section of the OPERS ACFR for a description of Groups A, B and C.

Eligible retirees may receive a monthly HRA allowance for reimbursement of health care coverage premiums and other qualified medical expenses. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are provided to eligible retirees, and are deposited into their HRA account.

The base allowance is determined by OPERS and is currently \$1,200 per month for non-Medicare retirees and \$350 per month for Medicare retirees. The retiree receives a percentage of the base allowance, calculated based on years of qualifying service credit and age when the retiree first enrolled in OPERS health care. Monthly allowances range between 51.00% and 90.00% of the base allowance for both non-Medicare and Medicare retirees.

Retirees will have access to the OPERS Connector, which is a relationship with a vendor selected by OPERS to assist retirees participating in the health care program. The OPERS Connector may assist retirees in selecting and enrolling in the appropriate health care plan.

When members become Medicare-eligible, recipients enrolled in OPERS health care programs must enroll in Medicare Part A (hospitalization) and Medicare Part B (medical).

OPERS reimburses retirees who are not eligible for premium-free Medicare Part A (hospitalization) for their Part A premiums as well as any applicable surcharges (late-enrollment fees). Retirees within this group must enroll in Medicare Part A and select medical coverage, and may select prescription coverage, through the OPERS Connector. OPERS also will reimburse 50.00% of the Medicare Part A premium and any applicable surcharges for eligible spouses. Proof of enrollment in Medicare Part A and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit.

Participants in the Member-Directed Plan have access to the Connector and have a separate health care funding mechanism. A portion of employer contributions for these participants is allocated to a retiree medical account (RMA). Members who elect the Member-Directed Plan after July 1, 2015, will vest in the RMA over 15 years at a rate of 10.00% each year starting with the sixth year of participation. Members who elected the Member-Directed Plan prior to July 1, 2015, vest in the RMA over a five-year period at a rate of 20.00% per year. Upon separation or retirement, participants may use vested RMA funds for reimbursement of qualified medical expenses.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2024, state and local employers contributed at a rate of 14.00% of earnable salary. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2024, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan. Beginning July 1, 2022, there was a 2.00% allocation to health care for the Combined Plan which has continued through 2024. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2024 was 4.00%. Effective July 1, 2022, a portion of the health care rate was funded with reserves which has continued through 2024.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The County's contractually required contribution was \$32,879 for 2024. Of this amount, \$1,727 is reported as due to other governments.

Plan Description - State Teachers Retirement System (STRS)

Plan Description - The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Health care premiums were reduced by a Medicare Part B premium credit beginning in 2023. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy - Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For 2024, STRS did not allocate any employer contributions to post-employment health care.

Net OPEB Liabilities (Assets), OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability (asset) and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. STRS's total OPEB (asset) was measured as of June 30, 2024, and the total OPEB (asset) used to calculate the net OPEB (asset) was determined by an actuarial valuation as of that date. The County's proportion of the net OPEB (asset) was based on the County's share of contributions to the retirement plan relative to the contributions of all participating entities.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Following is information related to the proportionate share and OPEB expense:

| | <u>OPERS</u> | <u>STRS</u> | <u>Total</u> |
|---|------------------|------------------|--------------|
| Proportion of the net OPEB liability prior measurement date | 0.135879% | 0.003846% | |
| Proportion of the net OPEB liability (asset) current measurement date | <u>0.139923%</u> | <u>0.003969%</u> | |
| Change in proportionate share | <u>0.004044%</u> | <u>0.000122%</u> | |
| Proportionate share of the net OPEB (asset) | (1,192,559) | (75,281) | (1,267,840) |
| OPEB expense | (88,996) | (15,293) | (104,289) |

At December 31, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | <u>OPERS</u> | <u>STRS</u> | <u>Total</u> |
|--|---------------------|------------------|---------------------|
| Deferred outflows of resources | | | |
| Differences between expected and actual experience | \$ - | \$ 3,273 | \$ 3,273 |
| Net difference between projected and actual earnings on OPEB plan investments | 716,201 | - | 716,201 |
| Changes of assumptions | 307,025 | 9,270 | 316,295 |
| Changes in employer's proportionate percentage/ difference between employer contributions | 790 | 2,064 | 2,854 |
| Contributions subsequent to the measurement date | <u>32,878</u> | <u>-</u> | <u>32,878</u> |
| Total deferred outflows of resources | <u>\$ 1,056,894</u> | <u>\$ 14,607</u> | <u>\$ 1,071,501</u> |

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

| | OPERS | STRS | Total |
|--|-------------------|------------------|-------------------|
| Deferred inflows of resources | | | |
| Differences between expected and actual experience | \$ 169,734 | \$ 8,119 | \$ 177,853 |
| Net difference between projected and actual earnings on OPEB plan investments | - | 3,234 | 3,234 |
| Changes of assumptions | 512,645 | 33,952 | 546,597 |
| Changes in employer's proportionate percentage/difference between employer contributions | 43,589 | 5,035 | 48,624 |
| Total deferred inflows of resources | <u>\$ 725,968</u> | <u>\$ 50,340</u> | <u>\$ 776,308</u> |

\$32,878 reported as deferred outflows of resources related to OPEB resulting from County contributions subsequent to the measurement date will be recognized as a reduction of/increase to the net OPEB liability in the year ending December 31, 2025.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| | OPERS | STRS | Total |
|--------------------------|-------------------|--------------------|-------------------|
| Year Ending December 31: | | | |
| 2025 | \$ (59,210) | \$ (12,197) | \$ (71,407) |
| 2026 | 41,596 | (5,830) | 35,766 |
| 2027 | 557,497 | (6,751) | 550,746 |
| 2028 | (241,835) | (6,281) | (248,116) |
| 2029 | - | (5,130) | (5,130) |
| Thereafter | - | 456 | 456 |
| Total | <u>\$ 298,048</u> | <u>\$ (35,733)</u> | <u>\$ 262,315</u> |

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

| | |
|--|--|
| Wage Inflation | |
| Current measurement date | 2.75% |
| Prior Measurement date | 2.75% |
| Projected Salary Increases, including inflation | |
| Current measurement date | 2.75 to 10.75% |
| | including wage inflation |
| Prior Measurement date | 2.75 to 10.75% |
| | including wage inflation |
| Single Discount Rate: | |
| Current measurement date | 5.70% |
| Prior Measurement date | 5.22% |
| Investment Rate of Return | |
| Current measurement date | 6.00% |
| Prior Measurement date | 6.00% |
| Municipal Bond Rate | |
| Current measurement date | 3.77% |
| Prior Measurement date | 4.05% |
| Health Care Cost Trend Rate | |
| Current measurement date | 5.50% initial, 3.50% ultimate in 2038 |
| Prior Measurement date | 5.50% initial, 3.50% ultimate in 2036 |
| Actuarial Cost Method | Individual Entry Age |

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Defined Contribution portfolio and the Health Care portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a gain of 14.00% for 2023.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

The allocation of investment assets within the Health Care portfolio is approved by the Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. The System's primary goal is to achieve and maintain a fully funded status for benefits provided through the defined benefit pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant.

For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

| Asset Class | Target Allocation | Weighted Average Long-Term Expected Real Rate of Return (Geometric) |
|---------------------------------------|----------------------|--|
| Fixed Income | 37.00 % | 2.82 % |
| Domestic equities | 25.00 | 4.27 |
| Real Estate Investment Trusts (REITs) | 5.00 | 4.68 |
| International equities | 25.00 | 5.16 |
| Risk parity | 3.00 | 4.38 |
| Other investments | 5.00 | 2.43 |
| Total | 100.00 % | |

Discount Rate - A single discount rate of 5.70% was used to measure the total OPEB liability on the measurement date of December 31, 2023; however, the single discount rate used at the beginning of the year was 5.22%. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarial assumed rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 3.77%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through the year 2070. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2070, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the County's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate - The following table presents the proportionate share of the net OPEB liability (asset) calculated using the single discount rate of 5.70%, as well as what the proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (4.70%) or one-percentage-point higher (6.70%) than the current rate:

| | 1% Decrease | Current Discount Rate | 1% Increase |
|---|-------------|--------------------------|----------------|
| County's proportionate share of the net OPEB liability (asset) | \$ 655,394 | \$ (1,192,559) | \$ (2,723,322) |

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Sensitivity of the County's Proportionate Share of the Net OPEB (Asset) to Changes in the Health Care Cost Trend Rate - Changes in the health care cost trend rate may also have a significant impact on the net OPEB (asset). The following table presents the net OPEB (asset) calculated using the assumed trend rates, and the expected net OPEB (asset) if it were calculated using a health care cost trend rate that is 1.00% lower or 1.00% higher than the current rate.

Retiree health care valuations use a health care cost trend assumption with changes over several years built into that assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2024 is 5.50%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health care cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50% in the most recent valuation.

| | 1% Decrease | Current Health Care Trend Rate Assumption | 1% Increase |
|---|----------------|---|----------------|
| County's proportionate share of the net OPEB (asset) | \$ (1,242,078) | \$ (1,192,559) | \$ (1,136,369) |

Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2024 actuarial valuation, compared with June 30, 2023 actuarial valuation, are presented below:

| | June 30, 2024 | | June 30, 2023 | |
|---------------------------------|--|----------|--|----------|
| Projected salary increases | Varies by service from 2.50% to 8.50% | | Varies by service from 2.50% to 8.50% | |
| Investment rate of return | 7.00%, net of investment expenses, including inflation | | 7.00%, net of investment expenses, including inflation | |
| Payroll increases | 3.00% | | 3.00% | |
| Discount rate of return | 7.00% | | 7.00% | |
| Blended discount rate of return | N/A | | N/A | |
| Health care cost trends | Initial | Ultimate | Initial | Ultimate |
| Medical | | | | |
| Pre-Medicare | 7.50% | 3.94% | 7.50% | 4.14% |
| Medicare | -112.22% | 3.94% | -10.94% | 4.14% |
| Prescription Drug | | | | |
| Pre-Medicare | 8.00% | 3.94% | -11.95% | 4.14% |
| Medicare | -15.14% | 3.94% | 1.33% | 4.14% |

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For the June 30, 2024 actuarial valuation, for healthy retirees the post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

For the prior measurement date, for healthy retirees the post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2024 valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

Assumption Changes Since the Prior Measurement Date - The discount rate remained unchanged at 7.00% for the June 30, 2024 valuation.

Benefit Term Changes Since the Prior Measurement Date - Healthcare trends were updated to reflect emerging claims and recoveries experience as well as benefit changes effective January 1, 2025. The larger Medicare trends for Years 2027 and 2028 reflect the assumed impact of the expiration of current Medicare Advantage contract on December 31, 2028.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

| Asset Class | Target Allocation* | Long-Term Expected Real Rate of Return ** |
|----------------------|-----------------------|--|
| Domestic Equity | 26.00 % | 6.90 % |
| International Equity | 22.00 | 7.70 |
| Alternatives | 19.00 | 9.10 |
| Fixed Income | 22.00 | 4.50 |
| Real Estate | 10.00 | 5.10 |
| Liquidity Reserves | 1.00 | 2.40 |
| Total | 100.00 % | |

* Final target weights reflected at October 1, 2022.

**10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.40% and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate - The discount rate used to measure the total OPEB liability was 7.00% as of June 30, 2024. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2024. Therefore, the long-term expected rate of return on health care fund investments of 7.00% was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2024.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Sensitivity of the County's Proportionate Share of the Net OPEB (Asset) to Changes in the Discount and Health Care Cost Trend Rate - The following table represents the net OPEB (asset) as of June 30, 2024, calculated using the current period discount rate assumption of 7.00%, as well as what the proportionate share of the net OPEB (asset) would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current assumption. Also shown is the proportionate share of the net OPEB (asset) as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

| | 1% Decrease | Current Discount Rate | 1% Increase |
|---|-------------|--------------------------|-------------|
| County's proportionate share of the net OPEB (asset) | \$ (61,209) | \$ (75,281) | \$ (87,528) |

| | 1% Decrease | Current Trend Rate | 1% Increase |
|---|-------------|-----------------------|-------------|
| County's proportionate share of the net OPEB (asset) | \$ (88,355) | \$ (75,281) | \$ (59,559) |

NOTE 15 - CONTINGENT LIABILITIES

The County has received federal and State grants for specific purposes that are subject to review and audit by the grantor agencies on their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be not be material.

The County is named among defendants in pending litigation. Plaintiffs are seeking damages in excess of one million dollars from all defendants; however, as of December 31, 2024, the likelihood of a successful claim against the County is not known.

NOTE 16 - CONDUIT DEBT OBLIGATIONS

The County has previously issued Hospital and Healthcare Facilities Revenue Refunding Bonds to provide financial assistance to the Flat Rock Homes, Good Shepherd Home, St. Francis Home, Inc., Project and Catholic Healthcare Partners. During 2013 the County issued Health Care Facilities Revenue Bonds to provide assistance to Volunteers of America Rehabilitation Centers, Inc. and Economic Development and Lease Revenue Bonds to provide assistance to Heidelberg University. On June 18, 2019, The County issued \$36,500,000 in Economic Development Revenue Bonds, Series 2019 to provide assistance to Heidelberg University, which refunded the outstanding principal of the Series 2013 Lease Revenue Bonds. The bonds are secured by the properties financed and are payable solely from the payments received on the underlying leases. Upon repayment of the bonds, ownership of the acquired facilities transfers to the entities served by the issuances. The County has made a limited commitment in relation to the bonds and leases. Neither Seneca County, the State of Ohio, nor any political subdivision thereof is obligated in any manner for the repayment of the bonds or lease; therefore, these obligations are not reported as liabilities in the accompanying financial statements. As of December 31, 2024, an estimated \$462,065,000 in revenue bond obligations were outstanding.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

NOTE 17 - PUBLIC ENTITY RISK POOLS

A. County Risk Sharing Authority (CORSA)

The County is a member of CORSA, which is a public entity risk sharing pool of thirty-nine counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverage provided by CORSA. This coverage includes comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance. Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the Board of Trustees. CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of the certificates. Financial statements may be obtained by contacting the County Commissioners Association of Ohio in Columbus, Ohio.

B. County Employee Benefits Consortium of Ohio (CEBCO)

The County is a member of CEBCO, which is a self-funded, group purchasing consortium that offers medical, dental, vision, and prescription drug coverage to thirty-six counties in Ohio. CEBCO is a nonprofit organization formed by the County Commissioners Association of Ohio (CCAO) to provide cost-effective employee benefit programs for Ohio county governments. Various plan options are available to members. These plans vary primarily by deductibles, coinsurance levels, office visit copays, and out-of-pocket maximums. CEBCO is governed by a board of directors composed mainly of representatives of counties that participate in the program. Members sign a three-year commitment to CEBCO. Premiums are paid on a monthly basis. Pursuant to participation agreements with CEBCO, each member agrees to pay all funding rates associated with the coverage it elects; as such, funding rates are set and billed to the members by CEBCO. The assigned funding rates consist of the following components: administrative fees, stop-loss fees, expected claim costs, and reserves. Reserves are actuarially determined and allocated based on expected claim activity. Rates are calculated to cover the administrative expenses and expected claims costs of the program. Financial statements may be obtained by contacting the Managing Director of Health and Wellness, 209 East State Street, Columbus, Ohio 43215.

C. County Commissioners Association of Ohio Service Corporation (CCAOSC)

The County is participating in the County Commissioners Association of Ohio Service Corporation (CCAOSC), a pool established under the rules of Ohio Revised Code Section 4123.29, which permits the establishment of employer group rating plans. The CCAOSC was established through the County Commissioners Association of Ohio (CCAO) in order to group the experience of employers for workers' compensation rating purposes.

CCAOSC retains the services of a third party administrator (TPA) in the administration of workers' compensation claims. A Group Executive Committee consists of seven members. Two of the members are president and treasurer, the remaining five members, who must be county commissioners, are elected by the participants. The Group Executive Committee calculates annual rate contributions and rebates, approves the selection of a TPA, approves proposed TPA fees and determines eligibility of participants. The County may withdraw from the group with sixty days written notice and is responsible for payment of its workers' compensation with no further responsibilities or equity. Further financial information for the County Commissioner Association of Ohio Service Corporation can be seen in the CCAO Treasurer's Report as of December 31, 2024.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

NOTE 18 - JOINT VENTURES

A. Sandusky County-Seneca County-City of Tiffin Port Authority

Seneca County joined Sandusky County and the City of Tiffin in a joint venture, as described in Note 1, to purchase a railroad line from Tiffin to Woodville. The Port Authority may be dissolved at any time upon the enactment of an ordinance by the City and resolutions by the Counties. Any real or personal property will be returned to the subdivision from which it was received. Upon dissolution of the Port Authority, any personal property belonging to the Port Authority will be distributed equally to the City and the Counties after paying all expenses and debts. Non-interest revenue bonds were issued by the Port Authority during 1989 to purchase 25.1 miles of railroad in May 1990. Debt service requirements are secured by future revenue from shippers who will utilize the railroad. Principal is payable on the bonds through 2028. Summary financial information for the Port Authority for the year ended December 31, 2024 is presented below. Further financial information is in the Sandusky County-Seneca County-City of Tiffin Port Authority financial report for the year ending December 31, 2024.

| | Joint Venture | County Share |
|------------------------|---------------------|---------------------|
| Beginning Net Position | \$ 2,916,002 | \$ 972,001 |
| Revenues | 246,478 | 82,159 |
| Expenses | (122,016) | (40,673) |
| Ending Net Position | <u>\$ 3,040,464</u> | <u>\$ 1,013,487</u> |

B. Ottawa, Sandusky, Seneca Solid Waste District

Seneca County has also entered into a joint venture with Ottawa and Sandusky Counties to form the Ottawa, Sandusky, Seneca County Solid Waste District. The Counties contributed no initial funding and the District is funded entirely by fees. In the event that fees are not sufficient for the operations, the counties shall share all operating costs and expenses incurred in the same proportions as the populations of the respective counties bears to the total population of all counties. Seneca County's share of the total is approximately 35.67 percent. Summary financial information as of, and for the fiscal year ended December 31, 2024 is presented below:

| | Joint Venture | County Share | | Population | Equity Percent |
|------------------------|---------------------|---------------------|----------|----------------|----------------|
| Beginning Net Position | \$ 4,098,781 | \$ 1,460,375 | Ottawa | 40,161 | 26.11% |
| Revenues | 2,435,228 | 868,700 | Sandusky | 58,770 | 38.22% |
| Expenses | (2,470,489) | (879,527) | Seneca | 54,861 | 35.67% |
| Ending Net Position | <u>\$ 4,063,520</u> | <u>\$ 1,449,548</u> | Total | <u>153,792</u> | <u>100.00%</u> |

Summary financial information on the Ottawa, Sandusky, Seneca County Solid Waste District is unaudited cash basis financial data. Further information was not available at this time. Additional financial information can be obtained from the Sandusky County, Ohio Auditor.

C. Mental Health and Recovery Services Board (MHRS)

The Mental Health and Recovery Services Board (MHRS) is a governmental joint venture between Seneca, Ottawa, Sandusky and Wyandot counties. The MHRS Board provides mental health education, consultation, training and referral services to the public. Seneca County serves as the fiscal agent of the MHRS Board. The counties share in the equity of the MHRS Board based on the percentages of population within the three counties. Seneca County's share of the total is approximately 31.26 percent.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Summary financial information as of, and for the year ended December 31, 2024 is presented below. Further financial information can be found in the Annual Financial Report of the Mental Health and Recovery Services Board of Seneca, Ottawa, Sandusky and Wyandot Counties as of December 31, 2024.

| | <u>Joint Venture</u> | <u>County Share</u> | | <u>Population</u> | <u>Equity Percent</u> |
|------------------------|----------------------|---------------------|----------|-------------------|-----------------------|
| Beginning Net Position | \$ 12,545,050 | \$ 3,920,112 | Sandusky | 58,770 | 33.49% |
| Revenues | 10,991,768 | 3,436,184 | Seneca | 54,861 | 31.26% |
| Expenses | <u>(12,918,270)</u> | <u>(4,036,786)</u> | Wyandot | 21,699 | 12.36% |
| Ending Net Position | <u>\$ 10,618,548</u> | <u>\$ 3,319,510</u> | Ottawa | 40,161 | 22.88% |
| | | | Total | <u>175,491</u> | <u>99.99%</u> |

D. Northland Homes and Properties, Inc.

Northland Homes and Properties, Inc. is a not-for-profit corporation organized for charitable purposes under Section 501(c)(3) of the Internal Revenue Code of 1986. The corporation is a joint effort of the DD Boards of Seneca, Crawford and Marion counties to provide a lifetime of affordable housing and residential services to citizens with developmental disabilities. The corporation is governed by a board of at least ten Trustees with each participating county board of developmental disabilities appointing two. The Trustees shall serve a maximum of three consecutive three-year terms. The housing purchases are financed by State grants that are distributed to each Board of DD and then to the Corporation. The Boards of DD also fund the operational costs of the Corporation.

Upon dissolution of the corporation, the Board of Trustees shall distribute all remaining assets of the corporation to the participating county boards of developmental disabilities.

Summary financial information as of, and for the fiscal year ended December 31, 2024 is presented below. Further financial information can be found in the Northland Homes and Properties, Inc. financial report as of December 31, 2024.

| | <u>Joint Venture</u> | <u>County Share</u> |
|--------------------------|----------------------|---------------------|
| Total Assets | \$ 3,118,693 | \$ 1,039,564 |
| Total Liabilities | <u>(929,427)</u> | <u>(309,809)</u> |
| Net Position | <u>\$ 2,189,266</u> | <u>\$ 729,755</u> |
| Revenues | \$ 872,927 | \$ 290,976 |
| Expenses | <u>(902,690)</u> | <u>(300,897)</u> |
| Increase in Net Position | <u>\$ (29,763)</u> | <u>\$ (9,921)</u> |

NOTE 19 - SENECA COUNTY LAND REUTILIZATION CORPORATION - COMPONENT UNIT

A. Description of the Entity

Seneca County Land Reutilization Corporation (the Corporation) is a county land reutilization corporation that was formed on November 19, 2015 when the Seneca County Board of Commissioners authorized the incorporation of the Corporation under Chapter 1724 of the Ohio Revised Code through resolution as a not-for-profit corporation under the laws of the State of Ohio. The purpose of the Corporation is for reclaiming, rehabilitating or reutilizing economically non-productive land throughout Seneca County (the County). The Corporation can potentially address parcels where the fair market value of the property has been greatly exceeded by the delinquent taxes and assessed liens and are therefore not economically feasible to initiate foreclosure actions upon. By establishing the Corporation, the County can begin to address dilapidated housing issues in communities located in the County and also return properties to productive use. The Corporation has been designated as the County's agent to further its mission to reclaim, rehabilitate, and reutilize vacant, abandoned, tax foreclosed and other real property in the County by exercising the powers of the County under Chapter 5722 of the Ohio Revised Code.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Pursuant to Section 1724.03 (B) of the Ohio Revised Code, the Board of Directors of the Corporation shall be composed of five members including, (1) the County Treasurer, (2) at least two members of the County Board of Commissioners, (3) one member who is a representative of the largest municipal corporation, based on population according to the most recent federal decennial census, that is located in the County, (4) one member who is a representative of a township with a population of at least ten thousand in the unincorporated area of the township according to the most recent federal decennial census, and (5) any remaining members selected by the County Treasurer and the County Commissioners who are members of the Corporation board. The term of office of each ex officio director runs concurrently with the term of office of that elected official. The term of officer of each appointed director is two years.

The Corporation is a political subdivision of the State of Ohio. In accordance with the Governmental Accounting Standards Board (GASB) Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organization Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus", the Corporation's primary government and basic financial statements include components units which are defined as legally separate organizations for which the Corporation is financially accountable. The Corporation is financially accountable for an organization if the Corporation appoints a voting majority of the organization's governing board and (1) the Corporation is able to significantly influence the programs or services performed or provided by the organization; or impose its will over the organization; or (2) the Corporation is legally entitled to or can otherwise access the organization's resources; or (3) the Corporation is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the Corporation is obligated for the debt of organization. The Corporation does not have any component units and does not include any organizations in its presentation.

The Corporation's management believes these basic financial statements present all activities for which the Corporation is financially accountable. The Corporation is a component unit of Seneca County, Ohio.

The basic financial statements of the Corporation have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The Corporation's significant accounting policies are described below.

B. Basis of Presentation

The Corporation's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the Corporation as a whole. These statements include the financial activities of the primary government, except for the fiduciary funds. These statements usually distinguish between those activities of the Corporation that are governmental and those that are business-type. The Corporation, however, does not have any business-type activities or fiduciary funds.

The statement of net position presents the financial condition of the governmental activities of the Corporation at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Corporation's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Corporation, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the Corporation.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Fund Financial Statements

During the year, the Corporation segregates transactions related to certain Corporation functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Corporation at this more detailed level. The Corporation's General fund is its only governmental fund.

C. Fund Accounting

The Corporation uses fund accounting to segregate cash and investments that are restricted as to use. A fund is a separate accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and attaining certain objectives in accordance with special regulations, restrictions or limitations. For financial statement presentation purposes, the Corporation's fund is classified as governmental.

Governmental Funds

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be repaid. The difference between governmental fund assets plus deferred outflows less liabilities plus deferred inflows is reported as fund balance. The following is the Corporation's only governmental fund:

General Fund - The General fund accounts for all financial resources that are received from the County Treasurer from penalties collected on delinquent property taxes and interest on those delinquencies. The General fund receives 5% of all collections of delinquent real property, personal property, and manufactured and mobile home taxes that are deposited into the County's Delinquent Real Estate Tax Assessment and Collection (DRETAC) fund. The General fund balance is available to the Corporation for any purpose provided it is expended or transferred according to the general laws of Ohio.

D. Measurement Focus

Government-Wide Financial Statements

The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets, all deferred outflows, all liabilities and all deferred inflows associated with the operation of the Corporation are included on the statement of net position. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

Fund Financial Statements

The General fund is accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, current deferred outflows, current liabilities and current deferred inflows generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balance reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for the General fund.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

E. Basis of Accounting

Basis of accounting determines when transactions are recorded on the financial records and reported on the financial statements. Government-wide statements are prepared using the accrual basis of accounting. The General fund uses the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflow of resources and in the presentation of expenses versus expenditures.

Revenues - Exchange and Nonexchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the Corporation, available means expected to be received within sixty days of year-end.

Nonexchange transactions, in which the Corporation receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the Corporation must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Corporation on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, intergovernmental revenue sources are considered to be both measurable and available at year-end.

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

F. Budgetary Process

The Corporation is not bound by the budgetary laws prescribed by the Ohio Revised Code for purely governmental entities. The Corporation did not adopt an annual budget prior to the beginning of the year or approve appropriations and subsequent amendments during the year.

G. Federal Income Tax

The Corporation is exempt from federal income tax under Section 115(1) of the Internal Revenue Code.

H. Cash and Investments

All monies received by the Corporation are deposited in demand deposit accounts. The Corporation had no investments during the year or at the end of the year.

Investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

I. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed. At year end, because prepayments are not available to finance future governmental fund expenditures, a nonspendable fund balance is recorded by an amount equal to the carrying value of the asset on the fund financial statements. The Corporation had no prepayments outstanding at December 31, 2024.

J. Assets Held for Resale

Assets held for resale represent properties purchased by or donated to the Corporation. Purchased properties are valued based upon the purchase price plus any costs of maintenance, rehabilitation, or demolition of homes on the properties. Donated or forfeited properties are reported at fair value. The Corporation holds the properties until the home is either sold to a new homeowner, sold to an individual who will rehabilitate the home, or the home on the property is demolished. Properties with demolished homes could be transferred to the city or township they are in after demolition, until those parcels may be merged with adjacent parcels for development or green space projects, or the Corporation may sell other lots to the owners of adjacent parcels for a nominal cost.

K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

Governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the fund.

L. Unearned Revenue

Unearned revenue represents funds received for property sales that have not been closed out by year-end. The amount received is classified as unearned revenue and is carried over to the next fiscal year and repaid if the sale of property falls out of contract.

M. Net Position

Net position represents the difference between assets, deferred outflows, liabilities and deferred inflows. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The Corporation had no restricted net position at December 31, 2024.

N. Intergovernmental Revenue

The Corporation receives operating income through the County. This money represents the penalties and interest on current unpaid and delinquent property taxes once these taxes are paid. Pursuant to ORC 321.263, these penalty and interest monies are collected by the County when taxes are paid and then are paid to the Corporation upon the Corporation's written request. In addition, the Corporation receives State grant funding.

O. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Corporation is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Nonspendable - The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash, for example, assets held for resale and prepaid amounts.

Restricted - The restricted classification is used when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

Committed - The committed fund balance classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Corporation’s Board of Directors. Those committed amounts cannot be used for any other purpose unless the Board of Directors remove or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Assigned fund balance includes amounts that are constrained by the Corporation’s intent to be used for specific purposes, but are neither restricted nor committed. In the General fund, assigned amounts represent intended uses established by policies of the Board of Directors. The Board of Directors has by resolution authorized the Treasurer to assign fund balance.

Unassigned - Unassigned fund balance is the residual classification for the General fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General fund.

The Corporation applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

P. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

Q. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Corporation Administration and that are either unusual in nature or infrequent in occurrence. The Corporation had no extraordinary or special items during 2024.

R. Deposits and Investments

At December 31, 2024, the carrying amount and bank balance of all Corporation deposits was \$407,130. Based on the criteria described in GASB Statement No. 40, “Deposits and Investment Risk Disclosures”, as of December 31, 2024, \$250,000 of the Corporation’s bank balance was covered by the Federal Deposit Insurance Corporation (FDIC) and the remaining \$157,130 was either covered by the Ohio Pooled Collateral System (OPCS) or exposed to custodial credit risk as described below.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Custodial credit risk is the risk that, in the event of bank failure, the Corporation will not be able to recover deposits or collateral securities that are in the possession of an outside party. The Corporation has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the Corporation's and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the Corporation to a successful claim by the FDIC.

S. Risk Management

The Corporation is exposed to various risks of loss related to torts; theft or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. For 2024, the Corporation was covered under Seneca County's policy with the County Risk Sharing Authority (CORSA) for liability insurance.

There has been no reduction in coverage from the prior year and settled claims have not exceeded coverage the past two years and there was no significant change in insurance coverage from the prior year.

T. Transactions with Seneca County

Pursuant to and in accordance with Section 321.261 (B) of the Ohio Revised Code, the Corporation has been authorized by the Seneca County Board of Commissioners to receive 5% of all collections of delinquent real property, personal property, and manufactured and mobile home taxes that are deposited into the County's Delinquent Real Estate Tax Assessment and Collection (DRETAC) fund and will be available for appropriation by the Corporation to fund operations.

At December 31, 2024, the Corporation recognized revenues of \$118,884 for these fees that were collected by Seneca County in 2024.

U. Contingencies

Grants

The Corporation received financial assistance from State agencies in the form of grants. The disbursements of funds received under these programs generally require compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General fund. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Corporation.

Pollution Remediation

The Corporation is obligated to clean up pollution from former industrial facilities at 495 Emma Street, Bettsville and 930 Sandusky Street, Fostoria. The Corporation is considered a responsible party to the cleanup costs. The Corporation is recognizing a liability in the amount of \$820,500 in accordance with GASB Statement No. 49, "Pollution Remediation Obligations". The Corporation will receive grant proceeds from the Ohio Department of Development (ODOD) to cover the entire liability.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

V. Subsequent Events

In February 2025, the Corporation was awarded a \$16,500 grant from ODOD to assist in pollution remediation. The Corporation was also awarded a \$500,000 Building Demolition & Site Revitalization Grant in March 2025. A \$2.75 million reimbursable grant through the Welcome Home Ohio Program was awarded in November 2024 with the project set to begin in 2025.

NOTE 20 - SENECA COUNTY TRANSPORTATION IMPROVEMENT DISTRICT - COMPONENT UNIT

A. Description of the Entity

The Transportation Improvement District, Seneca County (the District), is a body politic and corporate, created for the purpose to acquire, construct, enlarge, improve, equip, sell, lease, lease-purchase, exchange, or otherwise dispose of property, structures, and other facilities for transportation projects. The District was specifically created pursuant to Chapter 5540 of the Ohio Revised Code, as amended. The District was created by action of the Board of Seneca County Commissioners on October 25, 2017.

The District is governed by a Board of Trustees that acts as the authoritative and legislative body of the entity. The Board is comprised of seven members of whom five are voting and two are non-voting. Each Board member serves a term of one year and there are no term limits for reappointment. The five voting Board members are appointed by the Board of Seneca County Commissioners, one nonvoting member is appointed by the Speaker of the Ohio House of Representatives of the general assembly, and one nonvoting member is appointed by the President of the Senate of the general assembly.

The District is a political subdivision of the State of Ohio. In accordance with the Governmental Accounting Standards Board (GASB) Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organization Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus", the District's primary government and basic financial statements include components units which are defined as legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or impose its will over the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of organization. The District does not have any component units and does not include any organizations in its presentation. The District's management believes these basic financial statements present all activities for which the District is financially accountable. The District is a component unit of Seneca County, Ohio.

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

B. Basis of Presentation

The District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for the fiduciary funds. These statements usually distinguish between those activities of the District that are governmental and those that are business-type. The District, however, does not have any business-type activities or fiduciary funds.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

The statement of net position presents the financial condition of the governmental activities of the District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limitations. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

Fund Financial Statements During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds would be aggregated and presented in a single column.

C. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. A fund is a separate accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and attaining certain objectives in accordance with special regulations or limitations. For financial statement presentation purposes, the District's funds are classified as governmental. There is one category of funds: Governmental.

Governmental Funds Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental funds' assets and liabilities is reported as fund balance. The following is the District's major governmental fund:

General fund - The General fund accounts for all financial resources except those required to be accounted for in another fund. The General fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

D. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the *economic resources* measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the District are included on the statement of net position. The statement of activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows, current liabilities and deferred inflows generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds. At December 31, 2024, there were no differences between the government-wide statements and the statements for governmental funds.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows and inflows of resources, and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-Exchange Transactions Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of the fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include grants, entitlements, and donations. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, intergovernmental revenue sources are considered to be both measurable and available at fiscal year-end.

Deferred Outflows/Inflows of Resources In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include unavailable revenue. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the District, unavailable revenue includes intergovernmental receivable. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. At December 31, 2024 the District did not have deferred outflows/inflows of resources.

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable.

F. Budgetary Process

The District is not bound by the budgetary laws prescribed by the Ohio Revised Code for purely governmental entities. The District did not adopt an annual budget prior to the beginning of the year or approve appropriations and subsequent amendments during the year.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

G. Cash and Cash Equivalents

The Seneca County Treasurer maintains a cash and investment pool used for all County and the District's funds. The District has no other cash deposits or investments and does not receive interest income on its cash balances held in the County Treasury.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment by Surety Company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

H. Capital Assets

The District reports no capital assets.

I. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. At December 31, 2024, the District had no payables or accrued liabilities.

J. Receivables

The District had no receivables outstanding at December 31, 2024.

K. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

Nonspendable - The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example, assets held for resale and prepaid items.

Restricted - The restricted fund balance is used when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Committed - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Trustees (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the Board of Trustees removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - The assigned fund balance classification is intended to be used by the District for specific purposes, but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the General fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General fund, assigned amounts represent intended uses established by policies of the Board of Trustees.

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

Unassigned - Unassigned fund balance is the residual classification for the General fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

L. Net Position

The District applies restricted resources first when expenditures are incurred for purposes for which both restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used. The District had no restricted net position at December 31, 2024.

M. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

N. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the District Administration and that are either unusual in nature or infrequent in occurrence. The District had no extraordinary or special items during 2024.

O. Risk Management

The District is covered under Seneca County's County Risk Sharing Authority (CORSA) insurance policy.

P. Contingencies

Federal and State contracts are subject to review and audit by the grantor agencies or their designees. Such audits could lead to requests for reimbursement to the grantor agency for expenses disallowed under terms of the grant. There are no such claims pending and no known situations which would lead to such a claim. In addition, based upon prior experience and audit results, management believes that such disallowances, if any, would be immaterial.

NOTE 21 - RELATED PARTY TRANSACTIONS

For the year ended December 31, 2024 the County participated in the following related party transactions:

| <u>Related Party</u> | <u>Purpose</u> | <u>Amount</u> |
|--|----------------------------|------------------|
| Soil and Water Conservation District | Flood Plain Administration | \$ 10,000 |
| Seneca County Regional Planning Commission | Assessment | <u>41,438</u> |
| Total | | <u>\$ 51,438</u> |

SENECA COUNTY

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024
(Continued)**

NOTE 22 - JOINT USE MANAGEMENT AGREEMENT

On September 22, 2015, the County entered into an agreement with the City of Tiffin in which both parties agreed to provide financing, construction and improvements for the Joint Justice Center. The County is responsible for 75% of the annual operating costs and the City of Tiffin is responsible for the remaining 25%. Each party is also must contribute monies for capital costs of improvements to the Joint Justice Center, the Justice Center Site and replacing or improving furniture, furnishings and equipment. The County is responsible for contributing \$30,000 and the City is responsible for contributing \$10,000. Those contributions increase by three percent each fiscal year.

On May 17, 2018, the County entered into an agreement with the City of Tiffin and the City of Fostoria for the reimbursement of services associated with the current contract with the County and Inspiron Logistics, Wireless Emergency Notification System for a period of three years, beginning June 1, 2018 thru May 30, 2021. The agreement automatically renews annually until terminated in writing.

THIS SPACE INTENTIONALLY LEFT BLANK

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

NOTE 23 - FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of resources in the governmental funds.

Constraints placed on fund balances for the governmental funds are presented below:

| Fund balance | General | Maintenance and Repair | Seneca County Opportunity Center | Nonmajor Governmental Funds | Total Governmental Funds |
|--------------------------|----------------------|---------------------------|--|-----------------------------------|--------------------------------|
| Nonspendable: | | | | | |
| Materials and supplies | | | | | |
| inventory | \$ 144,062 | \$ 466,611 | \$ 21,816 | \$ - | \$ 632,489 |
| Prepayments | 308,915 | 16,912 | 61,817 | 105,562 | 493,206 |
| Unclaimed monies | 229,272 | - | - | - | 229,272 |
| Long-term loans | <u>39,852</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>39,852</u> |
| Total nonspendable | <u>722,101</u> | <u>483,523</u> | <u>83,633</u> | <u>105,562</u> | <u>1,394,819</u> |
| Restricted: | | | | | |
| Capital projects | - | - | - | 16,184 | 16,184 |
| Grants and specific | | | | | |
| programs | - | - | - | 5,824,748 | 5,824,748 |
| SCOC programs | - | - | 21,972,228 | - | 21,972,228 |
| Human services programs | - | - | - | 1,559,230 | 1,559,230 |
| Roads and bridges | - | 20,205,736 | - | - | 20,205,736 |
| Community and | | | | | |
| economic development | - | - | - | 235,924 | 235,924 |
| Debt service | <u>-</u> | <u>-</u> | <u>-</u> | <u>44,237</u> | <u>44,237</u> |
| Total restricted | <u>-</u> | <u>20,205,736</u> | <u>21,972,228</u> | <u>7,680,323</u> | <u>49,858,287</u> |
| Committed: | | | | | |
| Underground storage tank | <u>11,855</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>11,855</u> |
| Assigned: | | | | | |
| Debt service | - | - | - | 1,872 | 1,872 |
| Capital projects | - | - | - | 5,408,951 | 5,408,951 |
| Grants and specific | | | | | |
| programs | 8,323 | - | - | - | 8,323 |
| General government | 1,939,590 | - | - | - | 1,939,590 |
| Public safety | 262,136 | - | - | - | 262,136 |
| Human services | 10,246 | - | - | - | 10,246 |
| Employee benefits | 388,798 | - | - | - | 388,798 |
| Public works | <u>2,242</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>2,242</u> |
| Total assigned | <u>2,611,335</u> | <u>-</u> | <u>-</u> | <u>5,410,823</u> | <u>8,022,158</u> |
| Unassigned (deficit) | <u>10,263,561</u> | <u>-</u> | <u>-</u> | <u>(143,218)</u> | <u>10,120,343</u> |
| Total fund balances | <u>\$ 13,608,852</u> | <u>\$ 20,689,259</u> | <u>\$ 22,055,861</u> | <u>\$ 13,053,490</u> | <u>\$ 69,407,462</u> |

SENECA COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

NOTE 24 - OTHER COMMITMENTS

The County utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the County's commitments for encumbrances in the governmental funds were as follows:

| <u>Fund</u> | <u>Encumbrances</u> |
|----------------------------------|---------------------|
| General | \$ 300,850 |
| Maintenance and Repair | 130,996 |
| Seneca County Opportunity Center | 725,385 |
| Nonmajor governmental | <u>2,252,892</u> |
| Total | <u>\$ 3,410,123</u> |

NOTE 25 - TAX ABATEMENTS

As of December 31, 2024, the County provides tax abatements through two programs - Community Reinvestment Area (CRA) and Enterprise Zone (Ezone). These programs relate to the abatement of property taxes.

CRA - Under the authority of Ohio Revised Code (ORC) Section 3735.67, the CRA program is an economic development tool administered by municipal and county governments that provides real property tax exemptions for property owners who renovate existing or construct new buildings. CRA's are areas of land in which property owners can receive tax incentives for investing in real property improvements. Under the CRA program, local governments petition to the Ohio Development Services Agency (ODSA) for confirmation of a geographical area in which investment in housing is desired. Once an area is confirmed by the ODSA, local governments may offer real property tax exemptions to taxpayers that invest in that area. Property owners in the CRA can receive temporary tax abatements for renovation of existing structures and new construction in these areas. Property owners apply to the local legislative authority for approval to renovate or construct in the CRA. Upon approval and certification of completion, the amount of the abatement is deducted from the individual or entity's property tax bill.

Ezone - Under the authority of ORC Sections 5709.62 and 5709.63, the Ezone program is an economic development tool administered by municipal and county governments that provides real and personal property tax exemptions to businesses making investments in Ohio. An Ezone is a designated area of land in which businesses can receive tax incentives in the form of tax exemptions on qualifying new investment. An Ezone's geographic area is identified by the local government involved in the creation of the zone. Once the zone is defined, the local legislative authority participating in the creation must petition the OSDA. The OSDA must then certify the area for it to become an active Enterprise Zone. The local legislative authority negotiates the terms of the Enterprise Zone Agreement (the Agreement) with the business, which may include tax sharing with the Board of Education. Legislation must then be passed to approve the Agreement. All Agreements must be finalized before the project begins and may contain provisions for the recoupment of taxes should the individual or entity fail to perform. The amount of the abatement is deducted from the business's property tax bill.

The County has entered into Economic Zone (EZ) tax abatement agreements for the abatement of real property taxes with the City of Tiffin and the City of Fostoria. The total value of the County's share of taxes abated from EZ and CRA programs in 2024 was \$980 and \$10,267, respectively.

SENECA COUNTY

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

| | Budgeted Amounts | | | Variance with Final Budget Positive (Negative) |
|---|-------------------------|---------------------|---------------------|---|
| | Original | Final | Actual | |
| Revenues: | | | | |
| Property taxes. | \$ 2,304,700 | \$ 2,967,536 | \$ 2,968,314 | \$ 778 |
| Sales taxes | 12,050,000 | 11,548,394 | 11,548,394 | - |
| Charges for services. | 3,534,700 | 4,788,468 | 5,034,056 | 245,588 |
| Licenses and permits | 2,570 | 2,570 | 3,461 | 891 |
| Fines and forfeitures | 30,500 | 99,791 | 111,539 | 11,748 |
| Intergovernmental. | 2,082,868 | 2,893,833 | 2,956,863 | 63,030 |
| Interest. | 1,932,000 | 2,052,794 | 2,126,805 | 74,011 |
| Rent | 150,000 | 150,000 | 130,718 | (19,282) |
| Other. | 361,000 | 351,871 | 439,329 | 87,458 |
| Total revenues | <u>22,448,338</u> | <u>24,855,257</u> | <u>25,319,479</u> | <u>464,222</u> |
| Expenditures: | | | | |
| Current: | | | | |
| General government: | | | | |
| Legislative and executive | 7,676,605 | 8,051,571 | 7,842,188 | (209,383) |
| Judicial | 3,187,494 | 3,175,494 | 3,093,291 | (82,203) |
| Public safety | 8,472,924 | 9,122,985 | 9,013,663 | (109,322) |
| Public works | 110,853 | 109,357 | 97,141 | (12,216) |
| Health | 149,803 | 149,803 | 149,324 | (479) |
| Human services. | 852,816 | 840,683 | 621,329 | (219,354) |
| Conservation and recreation | 215,750 | 215,750 | 215,139 | (611) |
| Total expenditures | <u>20,666,245</u> | <u>21,665,643</u> | <u>21,032,075</u> | <u>(633,568)</u> |
| Excess of revenues over expenditures | <u>1,782,093</u> | <u>3,189,614</u> | <u>4,287,404</u> | <u>1,097,790</u> |
| Budgetary other financing sources (uses): | | | | |
| Sale of capital assets. | - | - | 5,967 | 5,967 |
| Advances in | - | - | 126,293 | 126,293 |
| Advances (out). | - | - | (253,552) | (253,552) |
| Transfers in | - | - | 3,101 | 3,101 |
| Transfers (out). | (1,945,575) | (4,114,693) | (4,062,758) | 51,935 |
| Total other financing sources (uses) | <u>(1,945,575)</u> | <u>(4,114,693)</u> | <u>(4,180,949)</u> | <u>(66,256)</u> |
| Net change in fund balance | (163,482) | (925,079) | 106,455 | 1,031,534 |
| Fund balance at beginning of year | 4,321,555 | 4,321,555 | 4,321,555 | - |
| Prior year encumbrances appropriated | 732,100 | 732,100 | 732,100 | - |
| Fund balance at end of year | <u>\$ 4,890,173</u> | <u>\$ 4,128,576</u> | <u>\$ 5,160,110</u> | <u>\$ 1,031,534</u> |

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

SENECA COUNTY

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
MAINTENANCE AND REPAIR FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

| | Budgeted Amounts | | | Variance with Final Budget Positive (Negative) |
|---|-------------------------|----------------------|----------------------|---|
| | Original | Final | Actual | |
| Revenues: | | | | |
| Charges for services. | \$ 10,000 | \$ 10,000 | \$ 92,322 | \$ 82,322 |
| Fines and forfeitures | 20,000 | 20,000 | 33,820 | 13,820 |
| Intergovernmental. | 7,150,000 | 7,150,000 | 8,574,600 | 1,424,600 |
| Interest | 90,000 | 90,000 | 316,268 | 226,268 |
| Other | 50,000 | 50,000 | 52,692 | 2,692 |
| Total revenues | <u>7,320,000</u> | <u>7,320,000</u> | <u>9,069,702</u> | <u>1,749,702</u> |
| Expenditures: | | | | |
| Current: | | | | |
| Public works | <u>7,108,506</u> | <u>8,156,343</u> | <u>7,526,144</u> | <u>(630,199)</u> |
| Net change in fund balance | 211,494 | (836,343) | 1,543,558 | 2,379,901 |
| Fund balance at beginning of year | 17,697,586 | 17,697,586 | 17,697,586 | - |
| Prior year encumbrances appropriated | 144,197 | 144,197 | 144,197 | - |
| Fund balance at end of year | <u>\$ 18,053,277</u> | <u>\$ 17,005,440</u> | <u>\$ 19,385,341</u> | <u>\$ 2,379,901</u> |

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

SENECA COUNTY

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
SENECA COUNTY OPPORTUNITY CENTER FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

| | Budgeted Amounts | | | Variance with Final Budget Positive (Negative) |
|---|-------------------------|---------------------|----------------------|---|
| | Original | Final | Actual | |
| Revenues: | | | | |
| Property taxes | \$ 7,827,000 | \$ 7,827,000 | \$ 8,020,004 | \$ 193,004 |
| Charges for services. | 1,606,730 | 1,756,730 | 2,660,464 | 903,734 |
| Intergovernmental. | 3,350,331 | 3,191,784 | 3,461,153 | 269,369 |
| Contributions and donations. | 4,000 | - | - | - |
| Other | 12,270 | 12,270 | 16,081 | 3,811 |
| Total revenues | <u>12,800,331</u> | <u>12,787,784</u> | <u>14,157,702</u> | <u>1,369,918</u> |
| Expenditures: | | | | |
| Current: | | | | |
| Health | <u>32,072,533</u> | <u>31,871,721</u> | <u>15,085,192</u> | <u>(16,786,529)</u> |
| Net change in fund balance | (19,272,202) | (19,083,937) | (927,490) | 18,156,447 |
| Fund balance at beginning of year | 21,355,556 | 21,355,556 | 21,355,556 | - |
| Prior year encumbrances appropriated | 899,343 | 899,343 | 899,343 | - |
| Fund balance at end of year | <u>\$ 2,982,697</u> | <u>\$ 3,170,962</u> | <u>\$ 21,327,409</u> | <u>\$ 18,156,447</u> |

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

SENECA COUNTY

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF
THE NET PENSION LIABILITY AND
SCHEDULE OF COUNTY PENSION CONTRIBUTIONS
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) - TRADITIONAL PLAN

LAST TEN YEARS

| Calendar Year (1) | County's Proportion of the Net Pension Liability | County's Proportionate Share of the Net Pension Liability | County's Covered Payroll | County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll | Plan Fiduciary Net Position as a Percentage of the Total Pension Liability |
|------------------------------|---|--|---|---|---|
| 2024 | 0.143905% | \$ 35,578,215 | \$ 22,539,529 | 157.85% | 79.01% |
| 2023 | 0.139371% | 38,639,059 | 20,586,293 | 187.69% | 75.74% |
| 2022 | 0.144709% | 11,839,077 | 17,859,486 | 66.29% | 92.62% |
| 2021 | 0.129444% | 18,120,369 | 17,849,993 | 101.51% | 86.88% |
| 2020 | 0.133861% | 24,974,350 | 18,113,629 | 137.88% | 82.17% |
| 2019 | 0.135176% | 35,392,536 | 17,503,793 | 202.20% | 74.70% |
| 2018 | 0.131682% | 19,773,939 | 16,818,677 | 117.57% | 84.66% |
| 2017 | 0.129274% | 27,927,276 | 16,321,667 | 171.11% | 77.25% |
| 2016 | 0.129323% | 21,469,046 | 14,434,208 | 148.74% | 81.08% |
| 2015 | 0.127219% | 14,684,663 | 15,229,083 | 96.43% | 86.45% |

| Calendar Year | Contractually Required Contributions | Contributions in Relation to the Contractually Required Contributions | Contribution Deficiency (Excess) | County's Covered Payroll | Contributions as a Percentage of Covered Payroll |
|--------------------------|---|--|---|---|---|
| 2024 | \$ 3,589,837 | \$ (3,589,837) | \$ - | \$ 25,641,693 | 14.00% |
| 2023 | 3,155,534 | (3,155,534) | - | 22,539,529 | 14.00% |
| 2022 | 2,882,081 | (2,882,081) | - | 20,586,293 | 14.00% |
| 2021 | 2,500,328 | (2,500,328) | - | 17,859,486 | 14.00% |
| 2020 | 2,498,999 | (2,498,999) | - | 17,849,993 | 14.00% |
| 2019 | 2,535,908 | (2,535,908) | - | 18,113,629 | 14.00% |
| 2018 | 2,450,531 | (2,450,531) | - | 17,503,793 | 14.00% |
| 2017 | 2,186,428 | (2,186,428) | - | 16,818,677 | 13.00% |
| 2016 | 1,958,600 | (1,958,600) | - | 16,321,667 | 12.00% |
| 2015 | 1,732,105 | (1,732,105) | - | 14,434,208 | 12.00% |

(1) Amounts presented for each calendar year were determined as of the County's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

SENECA COUNTY

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF
THE NET PENSION ASSET AND
SCHEDULE OF COUNTY PENSION CONTRIBUTIONS
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) - COMBINED PLAN

LAST TEN YEARS

| Calendar Year (1) | County's Proportion of the Net Pension Asset | County's Proportionate Share of the Net Pension Asset | County's Covered Payroll | County's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll | Plan Fiduciary Net Position as a Percentage of the Total Pension Asset |
|------------------------------|---|--|---|---|---|
| 2024 | 0.699530% | \$ 203,055 | \$ 258,892 | 78.43% | 144.55% |
| 2023 | 0.069162% | 152,986 | 302,557 | 50.56% | 137.14% |
| 2022 | 0.099256% | 367,740 | 427,771 | 85.97% | 169.88% |
| 2021 | 0.092098% | 251,324 | 383,114 | 65.60% | 157.67% |
| 2020 | 0.104624% | 205,929 | 445,243 | 46.25% | 145.28% |
| 2019 | 0.100040% | 106,943 | 409,550 | 26.11% | 126.64% |
| 2018 | 0.117856% | 153,572 | 459,185 | 33.44% | 137.28% |
| 2017 | 0.111159% | 58,857 | 432,683 | 13.60% | 116.55% |
| 2016 | 0.110370% | 51,463 | 389,575 | 13.21% | 116.90% |
| 2015 | 0.116450% | 40,770 | 404,450 | 10.08% | 114.83% |

| Calendar Year | Contractually Required Contributions | Contributions in Relation to the Contractually Required Contributions | Contribution Deficiency (Excess) | County's Covered Payroll | Contributions as a Percentage of Covered Payroll |
|--------------------------|---|--|---|---|---|
| 2024 | \$ 44,524 | \$ (44,524) | \$ - | \$ 371,033 | 12.00% |
| 2023 | 31,067 | (31,067) | - | 258,892 | 12.00% |
| 2022 | 42,358 | (42,358) | - | 302,557 | 14.00% |
| 2021 | 59,888 | (59,888) | - | 427,771 | 14.00% |
| 2020 | 53,636 | (53,636) | - | 383,114 | 14.00% |
| 2019 | 62,334 | (62,334) | - | 445,243 | 14.00% |
| 2018 | 57,337 | (57,337) | - | 409,550 | 14.00% |
| 2017 | 59,694 | (59,694) | - | 459,185 | 13.00% |
| 2016 | 51,922 | (51,922) | - | 432,683 | 12.00% |
| 2015 | 46,749 | (46,749) | - | 389,575 | 12.00% |

(1) Amounts presented for each calendar year were determined as of the County's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

SENECA COUNTY

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF
THE NET PENSION ASSET AND
SCHEDULE OF COUNTY PENSION CONTRIBUTIONS
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) - MEMBER DIRECTED PLAN

LAST TEN YEARS

| Calendar Year (1) | County's Proportion of the Net Pension Asset | County's Proportionate Share of the Net Pension Asset | County's Covered Payroll | County's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll | Plan Fiduciary Net Position as a Percentage of the Total Pension Asset |
|------------------------------|---|--|---|---|---|
| 2024 | 0.094782% | \$ 9,985 | \$ 578,510 | 1.73% | 134.44% |
| 2023 | 0.102314% | 7,509 | 648,150 | 1.16% | 126.74% |
| 2022 | 0.085238% | 14,553 | 505,190 | 2.88% | 171.84% |
| 2021 | 0.090294% | 15,561 | 504,040 | 3.09% | 188.21% |
| 2020 | 0.081481% | 2,907 | 463,020 | 0.63% | 118.84% |
| 2019 | 0.078083% | 1,701 | 427,240 | 0.40% | 113.42% |
| 2018 | 0.078923% | 2,637 | 411,510 | 0.64% | 124.46% |
| 2017 | 0.065284% | 259 | 268,300 | 0.10% | 103.40% |
| 2016 | 0.071569% | 274 | 394,092 | 0.07% | 103.91% |
| 2015 | n/a | n/a | n/a | n/a | n/a |

| Calendar Year | Contractually Required Contributions | Contributions in Relation to the Contractually Required Contributions | Contribution Deficiency (Excess) | County's Covered Payroll | Contributions as a Percentage of Covered Payroll |
|--------------------------|---|--|---|---|---|
| 2024 | \$ 63,645 | \$ (63,645) | \$ - | \$ 636,450 | 10.00% |
| 2023 | 57,851 | (57,851) | - | 578,510 | 10.00% |
| 2022 | 64,815 | (64,815) | - | 648,150 | 10.00% |
| 2021 | 50,519 | (50,519) | - | 505,190 | 10.00% |
| 2020 | 50,404 | (50,404) | - | 504,040 | 10.00% |
| 2019 | 46,302 | (46,302) | - | 463,020 | 10.00% |
| 2018 | 42,724 | (42,724) | - | 427,240 | 10.00% |
| 2017 | 41,151 | (41,151) | - | 411,510 | 10.00% |
| 2016 | 32,196 | (32,196) | - | 268,300 | 12.00% |
| 2015 | 47,291 | (47,291) | - | 394,092 | 12.00% |

(1) Amounts presented for each calendar year were determined as of the County's measurement date which is the prior year-end.
n/a - information not available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

SENECA COUNTY

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF
THE NET PENSION LIABILITY AND
SCHEDULE OF COUNTY PENSION CONTRIBUTIONS
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST TEN YEARS

| Calendar Year (1) | County's Proportion of the Net Pension Liability | County's Proportionate Share of the Net Pension Liability | County's Covered Payroll | County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll | Plan Fiduciary Net Position as a Percentage of the Total Pension Liability |
|------------------------------|---|--|---|---|---|
| 2024 | 0.003969% | \$ 763,669 | \$ 555,471 | 137.48% | 82.55% |
| 2023 | 0.003846% | 828,335 | 620,829 | 133.42% | 80.02% |
| 2022 | 0.004325% | 961,360 | 559,507 | 171.82% | 78.88% |
| 2021 | 0.004121% | 526,930 | 504,657 | 104.41% | 87.78% |
| 2020 | 0.004240% | 1,025,835 | 599,950 | 170.99% | 75.48% |
| 2019 | 0.004758% | 1,052,285 | 573,536 | 183.47% | 77.40% |
| 2018 | 0.004687% | 1,030,584 | 561,850 | 183.43% | 77.30% |
| 2017 | 0.005000% | 1,187,841 | 564,600 | 210.39% | 75.30% |
| 2016 | 0.004600% | 1,539,826 | 553,757 | 278.07% | 66.80% |
| 2015 | 0.004888% | 1,351,019 | 555,685 | 243.13% | 72.10% |

| Calendar Year | Contractually Required Contributions | Contributions in Relation to the Contractually Required Contributions | Contribution Deficiency (Excess) | County's Covered Payroll | Contributions as a Percentage of Covered Payroll |
|--------------------------|---|--|---|---|---|
| 2024 | \$ 79,563 | \$ (79,563) | \$ - | \$ 568,307 | 14.00% |
| 2023 | 77,766 | (77,766) | - | 555,471 | 14.00% |
| 2022 | 86,916 | (86,916) | - | 620,829 | 14.00% |
| 2021 | 78,331 | (78,331) | - | 559,507 | 14.00% |
| 2020 | 70,652 | (70,652) | - | 504,657 | 14.00% |
| 2019 | 83,993 | (83,993) | - | 599,950 | 14.00% |
| 2018 | 80,295 | (80,295) | - | 573,536 | 14.00% |
| 2017 | 78,659 | (78,659) | - | 561,850 | 14.00% |
| 2016 | 79,044 | (79,044) | - | 564,600 | 14.00% |
| 2015 | 77,526 | (77,526) | - | 553,757 | 14.00% |

(1) Amounts presented for each calendar year were determined as of the County's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

SENECA COUNTY

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF
THE NET OPEB LIABILITY/(ASSET) AND
SCHEDULE OF COUNTY OPEB CONTRIBUTIONS
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST EIGHT AND TEN YEARS

| Calendar Year (1) (2) | County's Proportion of the Net OPEB Liability/(Asset) | County's Proportionate Share of the Net OPEB Liability/(Asset) | County's Covered Payroll | County's Proportionate Share of the Net OPEB Liability/(Asset) as a Percentage of its Covered Payroll | Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability/(Asset) |
|----------------------------------|--|---|---|--|--|
| 2024 | 0.139923% | \$ (1,192,559) | \$ 23,376,931 | 5.10% | 107.76% |
| 2023 | 0.135879% | 804,070 | 21,537,000 | 3.73% | 94.79% |
| 2022 | 0.140980% | (4,152,247) | 18,792,447 | 22.10% | 128.23% |
| 2021 | 0.126737% | (2,134,532) | 18,737,147 | 11.39% | 115.57% |
| 2020 | 0.130919% | 17,068,937 | 19,021,892 | 89.73% | 47.80% |
| 2019 | 0.131868% | 16,435,790 | 18,340,583 | 89.61% | 46.33% |
| 2018 | 0.129140% | 13,423,280 | 17,689,372 | 75.88% | 54.14% |
| 2017 | 0.125744% | 12,700,586 | 17,022,650 | 74.61% | 54.05% |

| Calendar Year | Contractually Required Contributions | Contributions in Relation to the Contractually Required Contributions | Contribution Deficiency (Excess) | County's Covered Payroll | Contributions as a Percentage of Covered Payroll |
|--------------------------|---|--|---|---|---|
| 2024 | \$ 32,878 | \$ (32,878) | \$ - | \$ 26,649,176 | 0.12% |
| 2023 | 28,318 | (28,318) | - | 23,376,931 | 0.12% |
| 2022 | 25,926 | (25,926) | - | 21,537,000 | 0.12% |
| 2021 | 20,208 | (20,208) | - | 18,792,447 | 0.11% |
| 2020 | 20,161 | (20,161) | - | 18,737,147 | 0.11% |
| 2019 | 18,521 | (18,521) | - | 19,021,892 | 0.10% |
| 2018 | 17,090 | (17,090) | - | 18,340,583 | 0.09% |
| 2017 | 193,853 | (193,853) | - | 17,689,372 | 1.10% |
| 2016 | 336,197 | (336,197) | - | 17,022,650 | 1.97% |
| 2015 | 296,476 | (296,476) | - | 15,217,875 | 1.95% |

(1) Amounts presented for each calendar year were determined as of the County's measurement date which is the prior year-end.

(2) Information prior to 2017 is not available. Schedule is intended to show information for 10 years.

Additional years will be displayed as they become available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

SENECA COUNTY

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

**SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF
THE NET OPEB LIABILITY/(ASSET) AND
SCHEDULE OF COUNTY OPEB CONTRIBUTIONS
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO**

LAST EIGHT AND TEN YEARS

| Calendar Year (1) (2) | County's Proportion of the Net OPEB Liability/(Asset) | County's Proportionate Share of the Net OPEB Liability/(Asset) | County's Covered Payroll | County's Proportionate Share of the Net OPEB Liability/(Asset) as a Percentage of its Covered Payroll | Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability/(Asset) |
|----------------------------------|--|---|---|--|--|
| 2024 | 0.003969% | \$ (75,281) | \$ 555,471 | 13.55% | 158.01% |
| 2023 | 0.003846% | (74,809) | 620,829 | 12.05% | 168.52% |
| 2022 | 0.004325% | (111,978) | 559,507 | 20.01% | 230.73% |
| 2021 | 0.004121% | (86,892) | 504,657 | 17.22% | 174.73% |
| 2020 | 0.004240% | (74,511) | 599,950 | 12.42% | 182.13% |
| 2019 | 0.004758% | (78,810) | 573,536 | 13.74% | 174.70% |
| 2018 | 0.004687% | (75,000) | 561,850 | 13.35% | 176.00% |
| 2017 | 0.005000% | 195,095 | 564,600 | 34.55% | 47.10% |

| Calendar Year | Contractually Required Contributions | Contributions in Relation to the Contractually Required Contributions | Contribution Deficiency (Excess) | County's Covered Payroll | Contributions as a Percentage of Covered Payroll |
|--------------------------|---|--|---|---|---|
| 2024 | \$ - | \$ - | \$ - | \$ 568,307 | 0.00% |
| 2023 | - | - | - | 555,471 | 0.00% |
| 2022 | - | - | - | 620,829 | 0.00% |
| 2021 | - | - | - | 559,507 | 0.00% |
| 2020 | - | - | - | 504,657 | 0.00% |
| 2019 | - | - | - | 599,950 | 0.00% |
| 2018 | - | - | - | 573,536 | 0.00% |
| 2017 | - | - | - | 561,850 | 0.00% |
| 2016 | - | - | - | 564,600 | 0.00% |
| 2015 | - | - | - | 553,757 | 0.00% |

(1) Amounts presented for each calendar year were determined as of the County's measurement date which is the prior year-end.

(2) Information prior to 2017 is not available. Schedule is intended to show information for 10 years.

Additional years will be displayed as they become available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

SENECA COUNTY

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 1 - BUDGETARY PROCESS

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The schedule of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the General fund, Maintenance and Repair fund, and the Seneca County Opportunity Center fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis);
- (e) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and
- (f) Some funds are included in the General fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis is as follows:

Net Change in Fund Balance

| | <u>General Fund</u> | <u>Maintenance and Repair Fund</u> | <u>Seneca County Opportunity Center Fund</u> |
|---|---------------------|--|--|
| Budget basis | \$ 106,455 | \$ 1,543,558 | \$ (927,490) |
| Net adjustment for revenue accruals | 620,881 | 218,406 | (69,260) |
| Net adjustment for expenditure accruals | (407,579) | (92,676) | (80,438) |
| Net adjustment for other sources/uses | 516,979 | - | 77,013 |
| Funds budgeted elsewhere | 291,072 | - | - |
| Adjustments for encumbrances | <u>556,067</u> | <u>142,155</u> | <u>865,101</u> |
| GAAP Basis | <u>\$ 1,683,875</u> | <u>\$ 1,811,443</u> | <u>\$ (135,074)</u> |

As part of Governmental Accounting Standards Board Statement No. 54, "Fund Balance Reporting", certain funds that are legally budgeted in separate special revenue funds are considered part of the General fund. This includes the mental expense rotary fund, sheriff rotary fund, unclaimed monies fund, hazardous materials fund, clerk of courts title administration fund, public safety rental fund, recorder equipment fund, employee benefits fund, underground storage tank fund, Medicaid transitional replacement fund, budget stabilization fund and the payroll withholding funds.

SENECA COUNTY

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB)

PENSION

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Change in benefit terms:

- There were no changes in benefit terms from the amounts reported for 2015.
- There were no changes in benefit terms from the amounts reported for 2016.
- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- There were no changes in benefit terms from the amounts reported for 2019.
- There were no changes in benefit terms from the amounts reported for 2020.
- There were no changes in benefit terms from the amounts reported for 2021.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.

Change in assumptions:

- There were no changes in assumptions for 2015.
- There were no changes in assumptions for 2016.
- For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25%, (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75% and (d) COLA for post 1/7/2013 retirees were changed to 3.00%, simple through 2018, then 2.15% simple.
- There were no changes in assumptions for 2018.
- For 2019, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the assumed rate of return and discount rate were reduced from 7.50% down to 7.20%.
- For 2020, COLA for post 1/7/2013 retirees were changed to 1.40%, simple through 2020, then 2.15% simple.
- For 2021, COLA for post 1/7/2013 retirees were changed to 0.50%, simple through 2021, then 2.15% simple.
- For 2022, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) wage inflation was changed from 3.25% to 2.75%, (b) future salary increases, including inflation were changed from 3.25%-10.75% to 2.75%-10.75%, (c) COLA for post 1/7/2013 retirees were changed 3.00%, simple through 2022, then 2.05% simple and (d) the actuarially assumed rate of return was changed from 7.20% to 6.90%.
- For 2023, COLA for post 1/7/2013 retirees were changed to 3.00%, simple through 2023, then 2.05% simple.
- For 2024, COLA for post 1/7/2013 retirees were changed to 2.30%, simple through 2024, then 2.05% simple.

STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Change in benefit terms:

- There were no changes in benefit terms from the amounts reported for 2015.
- There were no changes in benefit terms from the amounts reported for 2016.
- For 2017, STRS decreased the Cost of Living Adjustment (COLA) to zero.
- There were no changes in benefit terms from amounts previously reported for 2018.
- There were no changes in benefit terms from amounts previously reported for 2019.
- There were no changes in benefit terms from amounts previously reported for 2020.
- There were no changes in benefit terms from amounts previously reported for 2021.

SENECA COUNTY

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

- There were no changes in benefit terms from amounts previously reported for 2022.
- There were no changes in benefit terms from amounts previously reported for 2023.
- There were no changes in benefit terms from amounts previously reported for 2024.

Changes in assumptions:

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2015.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2016.
- For 2017, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long-term expected rate of return was reduced from 7.75% to 7.45%, (b) the inflation assumption was lowered from 2.75% to 2.50%, (c) the payroll growth assumption was lowered to 3.00%, (d) total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation, (e) the healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016 and (f) rates of retirement, termination and disability were modified to better reflect anticipated future experience.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2018.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2019.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2020.
- For 2021, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long-term expected rate of return was reduced from 7.45% to 7.00% and (b) the discount rate of return was reduced from 7.45% to 7.00%.
- For 2022, the following changes of assumption affected the total pension liability since the prior measurement date: the projected salary increases went from 12.50% at age 20 to 2.50% at age 65 to varies by service from 2.50% to 8.50%.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2023.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2024.

OTHER POSTEMPLOYMENT BENEFITS (OPEB)

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Change in benefit terms:

- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- There were no changes in benefit terms from the amounts reported for 2019.
- There were no changes in benefit terms from the amounts reported for 2020.
- For 2021, the following were the most significant changes in benefit terms since the prior measurement date: the Board approved several changes to the health care plan offered to Medicare and non-Medicare retirees in efforts to decrease costs and increase the solvency of the health care Plan. These changes are effective January 1, 2022 and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for non-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are reflected in the December 31, 2020 measurement date health care valuation. These changes significantly decreased the total OPEB liability for the measurement date December 31, 2020.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.

SENECA COUNTY

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

- There were no changes in benefit terms from the amounts reported for 2024.

Change in assumptions:

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017.
- For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 4.23% down to 3.85%.
- For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.85% up to 3.96%, (b) the investment rate of return was decreased from 6.50% percent down to 6.00%, (c) the municipal bond rate was increased from 3.31% up to 3.71% and (d) the health care cost trend rate was increased from 7.50%, initial/3.25%, ultimate in 2028 up to 10.00%, initial/3.25% ultimate in 2029.
- For 2020, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 3.96% up to 3.16%, (b) the municipal bond rate was decreased from 3.71% up to 2.75% and (c) the health care cost trend rate was increased from 10.50%, initial/3.25%, ultimate in 2029 up to 10.50%, initial/3.50% ultimate in 2030.
- For 2021, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.16% up to 6.00%, (b) the municipal bond rate was decreased from 2.75% up to 2.00% and (c) the health care cost trend rate was decreased from 10.50%, initial/3.50%, ultimate in 2030 down to 8.50%, initial/3.50% ultimate in 2035.
- For 2022, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) wage inflation changed from 3.25% to 2.75%, (b) projected salary increases, including inflation changed from 3.25%-10.75% to 2.75%-10.75%, (c) the municipal bond rate was changed from 2.00% to 1.84% and (d) the health care cost trend rate was changed from 8.50% initial, 3.50% ultimate in 2035 to 5.50% initial, 3.50% ultimate in 2034.
- For 2023, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the single discount rate changed from 6.00% to 5.22%, (b) the municipal bond rate was changed from 1.84% to 4.05% and (c) the health care cost trend rate was changed from 5.50% initial, 3.50% ultimate in 2034 to 5.50% initial, 3.50% ultimate in 2036.
- For 2024, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the single discount rate changed to 5.70%, (b) the municipal bond rate was changed to 3.77% and (c) the health care cost trend rate was changed to 5.50% initial, 3.50% ultimate in 2038.

STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Change in benefit terms:

- For 2017, STRS reduced the subsidy multiplier for non-Medicare benefit recipients from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019.
- For 2018, STRS increased the subsidy multiplier for non-Medicare benefit recipients from 1.9% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.
- For 2019, STRS increased the subsidy percentage from 1.944% to 1.984% effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.
- For 2020, the non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

SENECA COUNTY

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024 (Continued)

- For 2021, the non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055% to 2.100%. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D subsidy was updated to reflect it is expected to be negative in CY2022. The Part B monthly reimbursement elimination date was postponed indefinitely.
- There were no changes in benefit terms from the amounts previously reported for 2022.
- There were no changes in benefit terms from the amounts previously reported for 2023.
- There were no changes in benefit terms from the amounts previously reported for 2024.

Change in assumptions:

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2016.
- For 2017, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB), (b) the long term expected rate of return was reduced from 7.75% to 7.45%, (c) valuation year per capita health care costs were updated, and the salary scale was modified, (d) the percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased and (e) the assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.
- For 2018, the following changes of assumptions affected the total OPEB liability/asset since the prior measurement date: (a) the discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and (b) decrease in health care cost trend rates from 6.00%-11.00% initial; 4.50% ultimate down to Medical Pre-Medicare 6.00% and Medicare 5.00% initial; 4.00% ultimate and Prescription Drug Pre-Medicare 8.00% and Medicare (5.23%) initial; 4.00% ultimate.
- For 2019, health care cost trend rates were changed to the following: medical pre-Medicare from 6.00% initial - 4.00% ultimate down to 5.87% initial - 4.00% ultimate; medical Medicare from 5.00% initial - 4.00% ultimate down to 4.93% initial - 4.00% ultimate; prescription drug pre-Medicare from 8.00% initial - 4.00% ultimate down to 7.73% initial - 4.00% ultimate and (5.23%) initial - 4.00% ultimate up to 9.62% initial - 4.00% ultimate.
- For 2020, health care cost trend rates were changed to the following: medical pre-Medicare from 5.87% initial - 4.00% ultimate down to 5.00% initial - 4.00% ultimate; medical Medicare from 4.93% initial - 4.00% ultimate down to -6.69% initial - 4.00% ultimate; prescription drug pre-Medicare from 7.73% initial - 4.00% ultimate down to 6.50% initial - 4.00% ultimate; prescription drug Medicare from 9.62% initial - 4.00% ultimate up to 11.87% initial - 4.00% ultimate.
- For 2021, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) the long-term expected rate of return was reduced from 7.45% to 7.00%, (b) the discount rate of return was reduced from 7.45% to 7.00% and (c) health care cost trend rates were changed to the following: medical Medicare from -6.69% initial - 4.00% ultimate down to -16.18% initial - 4.00% ultimate; prescription drug Medicare from 11.87% initial - 4.00% ultimate up to 29.98% initial - 4.00% ultimate.
- For 2022, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) projected salary increase went from 12.50% at age 20 to 2.50% at age 65 to varies by services from 2.50% to 8.50% and (b) health care cost trend rates were changed to the following: Pre-Medicare from 5.00% initial - 4.00% ultimate to 7.50% initial - 3.94% ultimate; medical Medicare from -16.18% initial - 4.00% ultimate to -68.78% initial - 3.94% ultimate; prescription drug Pre-Medicare from 6.50% initial - 4.00% ultimate to 9.00% initial - 3.94% ultimate; Medicare from 29.98% initial - 4.00% ultimate to -5.47% initial - 3.94% ultimate.

SENECA COUNTY

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

(Continued)

- For 2023, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) health care cost trend rates were changed to the following: Pre-Medicare from 7.50% initial - 3.94% ultimate to 7.50% initial - 4.14% ultimate; medical Medicare from -68.78% initial - 3.94% ultimate to -10.94% initial - 4.14% ultimate; prescription drug Pre-Medicare from 9.00% initial - 3.94% ultimate to -11.95% initial - 4.14% ultimate; Medicare from -5.47% initial - 3.94% ultimate to 1.33% initial - 4.14% ultimate.
- For 2024, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) health care cost trend rates were changed to the following: Pre-Medicare from 7.50% initial - 4.14% ultimate to 7.50% initial - 3.94% ultimate; medical Medicare from -10.94% initial - 4.14% ultimate to -112.22% initial - 3.94% ultimate; prescription drug Pre-Medicare from -11.95% initial - 4.14% ultimate to 8.00% initial - 3.94% ultimate; Medicare from 1.33% initial - 4.14% ultimate to -15.14% initial - 3.94% ultimate.

SENECA COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2024

| FEDERAL GRANTOR <i>Pass Through Grantor</i> Program / Cluster Title | Federal AL Number | Pass Through Entity Identifying Number | Total Federal Expenditures |
|---|-------------------------|--|-------------------------------|
| U.S. DEPARTMENT OF AGRICULTURE | | | |
| <i>Passed Through Ohio Department of Job and Family Services</i> | | | |
| SNAP Cluster | | | |
| State Administrative Matching Grants for the Supplemental Nutrition Assistance Program | 10.561 | G-2425-11-6197 | \$ 501,255 |
| <i>Passed Through Ohio Department of Education and Workforce</i> | | | |
| Child Nutrition Cluster | | | |
| National School Lunch Program | | | |
| Cash Assistance | 10.555 | IRN066241 | 6,066 |
| NonCash Assistance (Food Distribution) | 10.555 | IRN066241 | 1,846 |
| Cash Assistance | 10.555 | IRN093286 | 21,033 |
| NonCash Assistance (Food Distribution) | 10.555 | IRN093286 | 1,649 |
| Total AL #10.555 | | | <u>30,594</u> |
| School Breakfast Program | 10.553 | IRN093286 | 9,776 |
| Total Child Nutrition Cluster | | | <u>40,370</u> |
| Total U.S. Department of Agriculture | | | <u>541,625</u> |
| U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT | | | |
| <i>Passed Through Ohio Department of Development</i> | | | |
| Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii | 14.228 | B-F-21-1CQ-1 / B-F-23-1CQ-1 | 36,631 |
| U.S. DEPARTMENT OF JUSTICE | | | |
| <i>Passed Through the Ohio Attorney General</i> | | | |
| Crime Victim Assistance | 16.575 | 2024-VOCA-135502763 | 62,515 |
| Crime Victim Assistance | 16.575 | 2025-VOCA-135906062 | 18,533 |
| Total AL #16.575 | | | <u>81,048</u> |
| <i>Direct</i> | | | |
| Treatment Court Discretionary Grant Program | 16.585 | 15PBJA-22-GG-03914-DGCT | 224,559 |
| Comprehensive Opioid, Stimulant, and Other Substances Use Program | 16.838 | 2020-AR-BX-0067 | <u>227,324</u> |
| Total U.S. Department of Justice | | | <u>532,931</u> |
| U.S. DEPARTMENT OF LABOR | | | |
| <i>Passed Through Montgomery County Workforce Investment Act (WIOA) Area 7</i> | | | |
| WIOA Cluster | | | |
| WIOA Adult Program | 17.258 | 2020/21-7174-1/ 2024/25-7174-1 | 167,461 |
| WIOA Youth Activities | 17.259 | 2020/21-7174-1/ 2024/25-7174-1 | 101,248 |
| WIOA Dislocated Worker Formula Grants | 17.278 | 2020/21-7174-1/ 2024/25-7174-1 | 282,672 |
| Total WIOA Cluster | | | <u>551,381</u> |
| Unemployment Insurance | 17.225 | 2020/21-7174-1/ 2024/25-7174-1 | <u>36,633</u> |
| Total U.S. Department of Labor | | | <u>588,014</u> |
| U.S. DEPARTMENT OF TRANSPORTATION | | | |
| <i>Direct</i> | | | |
| Airport Improvement Program, Infrastructure Investment and Jobs Act Programs, and COVID-19 Airport Programs | 20.106 | 3-39-0076-014-2020 / 3-39-0076-017-2021 | 229,613 |
| <i>Passed Through Ohio Department of Transportation</i> | | | |
| Highway Planning and Construction | 20.205 | 112406 / 116727 / 118883 / 118951 / 120789 | 2,381,308 |
| <i>Passed Through Ohio Department of Public Safety</i> | | | |
| Highway Safety Cluster | | | |
| State and Community Highway Safety | 20.600 | IDEP/STEP-2024-O-00056 | 9,476 |
| State and Community Highway Safety | 20.600 | IDEP/STEP-2025-O-00016 | 3,590 |
| Total Highway Safety Cluster | | | <u>13,066</u> |
| Minimum Penalties for Repeat Offenders for Driving while Intoxicated | 20.608 | IDEP/STEP-2024-O-00056 | 7,724 |
| Minimum Penalties for Repeat Offenders for Driving while Intoxicated | 20.608 | IDEP/STEP-2025-O-00016 | 2,691 |
| Total AL #20.608 | | | <u>10,415</u> |
| Interagency Hazardous Materials Public Sector Training and Planning Grants | 20.703 | 693JK32240034HMEP | <u>15,760</u> |
| Total U.S. Department of Transportation | | | <u>2,650,162</u> |
| U.S. DEPARTMENT OF TREASURY | | | |
| <i>Passed Through Ohio Department of Job and Family Services</i> | | | |
| COVID-19 Coronavirus State and Local Fiscal Recovery Funds | 21.027 | G-2425-11-6197 | 35,967 |

(Continued)

SENECA COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2024

| FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title | Federal AL Number | Pass Through Entity Identifying Number | Total Federal Expenditures |
|---|----------------------------------|---|---------------------------------------|
| Passed Through Ohio Office of Budget and Management | | | |
| COVID-19 Coronavirus State and Local Fiscal Recovery Funds | 21.027 | SLFRP0659 | 389,810 |
| Passed Through Ohio Development Services Agency | | | |
| COVID-19 Coronavirus State and Local Fiscal Recovery Funds | 21.027 | DEV-2021-181684 | 112,555 |
| Total AL #21.027 | | | 538,332 |
| THE INSTITUTE OF MUSEUM AND LIBRARY SERVICES | | | |
| Passed Through State Library of Ohio | | | |
| Grants to States | 45.310 | L-65-24 | 279 |
| U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES | | | |
| Direct | | | |
| Substance Abuse and Mental Health Services Projects of Regional and National Significance | 93.243 | 1H79T1081926-01 | 504,806 |
| Passed Through Ohio Department of Job and Family Services | | | |
| Title IV-E Prevention Program | 93.472 | G-2425-11-6197 | 32,568 |
| Marylee Allen Promoting Safe and Stable Families Program | 93.556 | G-2425-11-6197 | 41,299 |
| Temporary Assistance for Needy Families | 93.558 | G-2425-11-6197 | 1,798,422 |
| Child Support Services | 93.563 | G-2425-11-6197 | 974,717 |
| CCDF Cluster | | | |
| Child Care and Development Block Grant | 93.575 | G-2425-11-6197 | 61,899 |
| Grants to States for Access and Visitation Programs | 93.597 | G-2425-11-6197 | 50,000 |
| Stephanie Tubbs Jones Child Welfare Services Program | 93.645 | G-2425-11-6197 | 70,321 |
| Foster Care Title IV-E | 93.658 | G-2425-11-6197 | 680,357 |
| Adoption Assistance | 93.659 | G-2425-11-6197 | 282,140 |
| John H. Chafee Foster Care Program for Successful Transition to Adulthood | 93.674 | G-2425-11-6197 | 18,313 |
| Passed Through Ohio Department of Job and Family Services | | | |
| Social Services Block Grant | 93.667 | G-2425-11-6197 | 652,054 |
| Passed Through Ohio Department of Developmental Disabilities | | | |
| Social Services Block Grant | 93.667 | 2401OHSOSR | 35,501 |
| Total AL #93.667 | | | 687,555 |
| Passed Through Ohio Department of Job and Family Services | | | |
| COVID-19 Elder Abuse Prevention Interventions Program | 93.747 | G-2425-11-6197 | 6,071 |
| Children's Health Insurance Programs | 93.767 | G-2425-11-6197 | 1,821 |
| Medicaid Cluster | | | |
| Medical Assistance Program | 93.778 | G-2425-11-6197 | 400,147 |
| Total U.S. Department of Health and Human Services | | | 5,610,436 |
| U.S. DEPARTMENT OF HOMELAND SECURITY | | | |
| Passed Through Ohio Emergency Management Agency | | | |
| Emergency Management Performance Grants | 97.042 | EMC-2023-EP-00003 | 58,257 |
| U.S. DEPARTMENT OF EDUCATION | | | |
| Passed Through Ohio Department of Education and Workforce | | | |
| Special Education Cluster (IDEA) | | | |
| Special Education Grants to States | 84.027 | FY2024 | 23,366 |
| U.S. ELECTION ASSISTANCE COMMISSION | | | |
| Passed Through Ohio Election Assistance Commission | | | |
| HAVA Election Security Grants | 90.404 | 2023 | 4,317 |
| TOTAL EXPENDITURES OF FEDERAL AWARDS | | | \$ 10,584,350 |

The accompanying notes are an integral part of this schedule

SENECA COUNTY

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
2 CFR § 200.510(b)(6)
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Seneca County, Ohio (the County) under programs of the federal government for the year ended December 31, 2024. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

NOTE C – INDIRECT COST RATE

The County has elected not to use the 15-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE D – CHILD NUTRITION CLUSTER

The County commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the County assumes it expends federal monies first.

NOTE E – FOOD DONATION PROGRAM

The County reports commodities consumed on the Schedule at the entitlement value. The County allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

NOTE F – COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) and HOME INVESTMENT PARTNERSHIPS PROGRAM (HOME) GRANT PROGRAMS WITH REVOLVING LOAN CASH BALANCE

The current cash balance on the County's CDBG local program income account as of December 31, 2024 is \$130,439.

The current cash balance on the County's HOME local program income account as of December 31, 2024 is \$28,747.

NOTE G – MATCHING REQUIREMENTS

Certain Federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

NOTE H – TRANSFERS BETWEEN FEDERAL PROGRAMS

During fiscal year 2024, the County made allowable transfers of \$421,549 from the Temporary Assistance for Needy Families (TANF) (AL #93.558) program to the Social Services Block Grant (SSBG) (AL #93.667) program. The Schedule shows the County spent approximately \$1,798,422 on the TANF program. The amount reported for the TANF program on the Schedule excludes the amount transferred to the SSBG program. The amount transferred to the SSBG program is included as SSBG expenditures when disbursed. The following table shows the gross amount drawn for the TANF program during fiscal year 2024 and the amount transferred to the Social Services Block Grant program.

| | |
|---|--------------------|
| Temporary Assistance for Needy Families | \$2,219,971 |
| Transfer to Social Services Block Grant | <u>(421,549)</u> |
| Total Temporary Assistance for Needy Families | <u>\$1,798,422</u> |



65 East State Street
Columbus, Ohio 43215
ContactUs@ohioauditor.gov
800-282-0370

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Seneca County
109 South Washington Street #2206
Tiffin, Ohio 44883-2841

To the Board of County Commissioners:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component units and remaining fund information of Seneca County, Ohio (the County) as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated September 10, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KEITH FABER
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

September 10, 2025



65 East State Street
Columbus, Ohio 43215
ContactUs@ohioauditor.gov
800-282-0370

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS
APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Seneca County
109 South Washington Street #2206
Tiffin, Ohio 44883-2841

To the Board of County Commissioners:

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Seneca County, Ohio's, (the County) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Seneca County's major federal programs for the year ended December 31, 2024. Seneca County's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Seneca County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2024.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

The County's management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

KEITH FABER
Ohio Auditor of State

A handwritten signature in black ink, reading "Tiffany L. Ridenbaugh". The signature is written in a cursive, flowing style.

Tiffany L. Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

September 10, 2025

This page intentionally left blank.

SENECA COUNTY
SCHEDULE OF FINDINGS
2 CFR § 200.515
DECEMBER 31, 2024

1. SUMMARY OF AUDITOR'S RESULTS

| | | |
|---------------------|---|---|
| (d)(1)(i) | Type of Financial Statement Opinion | Unmodified |
| (d)(1)(ii) | Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)? | No |
| (d)(1)(ii) | Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)? | No |
| (d)(1)(iii) | Was there any reported material noncompliance at the financial statement level (GAGAS)? | No |
| (d)(1)(iv) | Were there any material weaknesses in internal control reported for major federal programs? | No |
| (d)(1)(iv) | Were there any significant deficiencies in internal control reported for major federal programs? | No |
| (d)(1)(v) | Type of Major Programs' Compliance Opinion | Unmodified |
| (d)(1)(vi) | Are there any reportable findings under 2 CFR § 200.516(a)? | No |
| (d)(1)(vii) | Major Programs (list): | Highway Planning and Construction – AL #20.205 Child Support Services – AL #93.563 Medicaid Cluster |
| (d)(1)(viii) | Dollar Threshold: Type A/B Programs | Type A: > \$ 750,000 Type B: all others |
| (d)(1)(ix) | Low Risk Auditee under 2 CFR § 200.520? | Yes |

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None

3. FINDINGS FOR FEDERAL AWARDS

None

This page intentionally left blank.

OHIO AUDITOR OF STATE KEITH FABER



65 East State Street
Columbus, Ohio 43215
ContactUs@ohioauditor.gov
800-282-0370

Ohio Revised Code § 117.116 Report

Seneca County
109 South Washington Street #2206
Tiffin, Ohio 44883-2841

To the Commissioners, County Auditor and Common Pleas Court I and II Judges

We have performed the procedures enumerated below on the warrants issued under protest and reported to the Auditor of State and are issuing the following report in accordance with our statutory authority identified in Ohio Revised Code Section 117.11 (B). The County, in response to issuing warrants under protest under Ohio Rev. Code § 319.16(D), has notified the Auditor of State of all warrants issued under protest for the year ending December 31, 2024. The County is responsible for issuing and recording transactions and for complying with the statute.

Introduction and Scope

Ohio Rev Code § 319.16 was amended by Senate Bill 10 of the 133 General Assembly and was effective on April 7, 2021. The law requires that the county auditor shall issue warrants, including electronic warrants for any proper order or voucher and evidentiary matter and any proper court order for expenses of any court funded through the county treasury and, upon request of the county auditor, legible copies of any court approved invoice, bill, receipt, check, or contract related to the order, redacted as required by law, to the extent those documents exist.

When a court order as previously described is presented, the county auditor shall have no liability for that expenditure and the court issuing the order shall assume any possible financial liability for the expenditure. The county auditor is to keep a record of all such warrants showing the number, date of issue, the amount drawn, the payee and purpose and what fund was charged.

If the county auditor questions the validity of such expenditures and they were within the available appropriations, the county auditor is to notify the applicable court, issue the warrant under protest and notify Auditor of State of the protest. If the county auditor refuses to issue the warrant, the court may seek a writ of mandamus to compel the county auditor to issue the payment, if the court determines that the claim is valid.

Ohio Rev. Code § 117.116, enacted in Senate Bill 10 of the 133 General Assembly, allows for the Auditor of State to review the warrants filed by the county auditor during the state's next regularly scheduled audit of the public office.

The following procedures below and the results included in appendix A of this report were performed to meet the statutory requirements of Ohio Rev. Code sections 319.16 and 117.116.

Warrants issued under protest:

We compiled a list of all warrants issued under protest and reported to the AOS by the County for the year ended December 31, 2024. The list included the date of the warrant, the amount, the Vendor, the requesting court and the reason for the protest. The results of the procedures are included in Appendix A of this report.

We determined:

- a. The warrant was an expense of the court.
- b. The expense was within available appropriations.
- c. That supporting documentation, as outlined in Ohio Rev. Code 319.16 (A)(2), was provided and attached to the warrant (Ohio Revised Code indicates support to be approved invoices, bills, receipts, checks or contracts related to the order, to the extent that those documents exist)
- d. That the court approved the supporting documentation
- e. That the warrant amount agreed to the supporting documentation
- f. That the county auditor responded back to the court concerning the validity of the requested payments
- g. Whether or not the expenditure was issued under writ of mandamus
- h. If a writ of mandamus was issued, that the court responded that the claim was valid.
- i. That the expenditure was for a proper public purpose as clarified in Auditor of State Bulletins 2003-005 and 2004-002. Unsupported expenditures will be considered not to be a proper public purpose.

Results:

See Appendix A for the results of the procedures applied. See below for summary of results and exceptions:

Protests 1, 2, 4, 7, 8, 17 and 18

The court provided supporting documentation and explanation in the court order met all the attributes. However, to provide further clarification based on the reason for protest, the account line paid from is a management decision, all court related expenses roll to the general government judicial line item on the County's external GAAP basis financial statements.

Protest 3

The court provided supporting documentation and explanation in the court order met all the attributes. However, to provide further clarification based on the reason for protest, warrants issued under Ohio Rev. Code § 319.16 (A)(2) only require the court's order, and upon request, supporting proof of the expense. The non-itemized invoice and explanation in the court order meet attributes C and I.

Protests 5 through 16

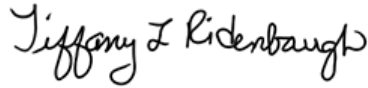
The court provided supporting documentation and explanation in the court order met all the attributes. However, to provide further clarification based on the reason for protest, warrants issued under Ohio Rev. Code § 319.16 (A)(2) must be within available appropriations at the time the warrant is issued or when the court order is issued.

Protest 8

For attribute I, the sales taxes portion of the invoice could be considered disbursements not for a proper public purpose. See Finding 2024-001 in Schedule of Findings on page 132.

This engagement was not a financial or performance audit, the objectives of which would be vastly different. Therefore, it was not within the scope of this work to conduct a comprehensive and detailed examination of financial statement activity, or test for compliance for the purpose of issuing an opinion on financial statements or compliance or evaluate for efficiencies of the processes. We therefore express no opinions on these matters.

KEITH FABER
Ohio Auditor of State

A handwritten signature in black ink, reading "Tiffany L. Ridenbaugh". The signature is written in a cursive, flowing style.

Tiffany L. Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

September 10, 2025

This page intentionally left blank.

| Protest # | Voucher Date | Amount | Vendor | Requesting Court | Reason for Protest | Attributes | | | | | | | | |
|-----------|--------------|-------------|-----------------------------------|---------------------------|---|------------|-----|-----|-----|-----|-----|----|-----|-----|
| | | | | | | A | B | C | D | E | F | G | H | I |
| 1 | 02/02/24 | \$320.00 | Sound Solutions of Ohio, LLC | Common Pleas Court I & II | The purchase was made out of their Special Projects fund. Money was appropriated to the account line, but it was the incorrect account line. It was court ordered to pay from their equipment account line, instead of the Contract Service line. | Yes | Yes | Yes | Yes | Yes | Yes | No | N/A | Yes |
| 2 | 02/02/24 | \$412.08 | Buckeye IT Service | Common Pleas Court I & II | The purchase was made out of their Special Projects fund. Money was appropriated to the account line, but it was the incorrect account line. The fund does not have a supply line and feel one should be in place for this purchase. It was court ordered to pay from their Other Expense account line. | Yes | Yes | Yes | Yes | Yes | Yes | No | N/A | Yes |
| 3 | 04/04/24 | \$1,818.53 | Steve Shuff | Common Pleas Court I & II | The invoice came to our office with court order #24MS0125 to pay as directed. It is our office policy to require an itemized receipt for food items. Our office contacted the court to request the itemized receipt. In the attached email we were told that an itemized list is not available. | Yes | Yes | Yes | Yes | Yes | Yes | No | N/A | Yes |
| 4 | 07/19/24 | \$5,400.00 | Oriana House | Common Pleas Court I & II | The purchase was made out of their Special Projects fund. Money was appropriated to the account line, but it was the incorrect account line. It does not have a supply line, so it was court ordered to pay from their other expense account line. We offered to create the supply line January of 2024. | Yes | Yes | Yes | Yes | Yes | Yes | No | N/A | Yes |
| 5 | 08/16/24 | \$26,745.25 | Buckeye IT Service | Common Pleas Court I & II | Money was not appropriated to the account line, at the time of purchase. A supp app was approved 8/2/2024 in VIP. | Yes | Yes | Yes | Yes | Yes | Yes | No | N/A | Yes |
| 6 | 08/16/24 | \$593.96 | W. B. Mason Co, Inc | Common Pleas Court I & II | Money was not appropriated to the account line, at the time of purchase. A supp app was approved 8/2/2024 in VIP. | Yes | Yes | Yes | Yes | Yes | Yes | No | N/A | Yes |
| 7 | 08/16/24 | \$440.00 | R.J. Beck Protective Systems, Inc | Common Pleas Court I & II | Money was not appropriated to the account line, at the time of purchase. A supp app was approved 8/2/2024 in VIP. We also believe it was just the labor to do the work and should have been paid out of Contract Services instead of Software License/Services. | Yes | Yes | Yes | Yes | Yes | Yes | No | N/A | Yes |
| 8 | 08/16/24 | \$655.48 | Verizon | Common Pleas Court I & II | Money was not appropriated to the account line, at the time of purchase. A supp app was approved 8/2/2024 in VIP. We also believe it should have been paid out of Contract Services, because it was for setting up the phones. The new phones themselves were credited and to paid on future invoices. The courts stated the company was called and were told that portion of the bills were fees. No fees are itemized. It looks to be sales tax on the new phones. \$740 x 7 = \$5180 x .0725 = \$375.55. | Yes | Yes | Yes | Yes | Yes | Yes | No | N/A | No1 |
| 9 | 08/23/24 | \$29.48 | Steve Niedermier | Common Pleas Court I & II | Money was not appropriated to the account when the mileage occurred. A supp app was approved 8/2/2024 in VIP. | Yes | Yes | Yes | Yes | Yes | Yes | No | N/A | Yes |
| 10 | 08/29/24 | \$78.00 | R.J. Beck Protective Systems, Inc | Common Pleas Court I & II | Money was not appropriated to the expense accounts at the time of the service. A supp app was approved 8/2/2024 in VIP. | Yes | Yes | Yes | Yes | Yes | Yes | No | N/A | Yes |
| 11 | 08/29/24 | \$1,685.60 | W. B. Mason Co, Inc | Common Pleas Court I & II | Money was not appropriated to the accounts when invoiced. A supp app was approved 8/2/2024 in VIP. | Yes | Yes | Yes | Yes | Yes | Yes | No | N/A | Yes |
| 12 | 09/06/24 | \$17,232.22 | Oriana House | Common Pleas Court I & II | The original contract PO 2024000184 from the beginning of the year was closed on 8/15/24 with \$15,437.80 still available. There was a shortage of \$1794.42 for this invoice in the appropriations, but instead of dealing with just the shortage. A supp app was requested and approved 8/22/24 for the entire amount, and a new Purchase order 2024000951 was put in place, after the date of the services and invoices. | Yes | Yes | Yes | Yes | Yes | Yes | No | N/A | Yes |
| 13 | 10/04/24 | \$44,805.97 | Oriana House | Common Pleas Court I & II | Not enough money left on PO 2024000183. Additional Supplemental Appropriation of \$61,346.24 approved by Commissioners 6/27/24. There was a shortage of \$44,805.97 for this invoice. Purchase order was requested 9/20/2024. | Yes | Yes | Yes | Yes | Yes | Yes | No | N/A | Yes |
| 14 | 10/25/24 | \$45,455.46 | Oriana House | Common Pleas Court I & II | Money was not appropriated to the account line 1422-0212-5306-00 until 7/11/2024 to put Purchase order 2024000881 in place on 7/16/2024, and 9/19/2024 to put Purchase order 2024001032 in place on 10/4/2024. | Yes | Yes | Yes | Yes | Yes | Yes | No | N/A | Yes |
| 15 | 10/25/24 | \$26,393.65 | Oriana House | Common Pleas Court I & II | Money was not appropriated to the account line 1422-0212-5306-00 until 7/11/2024 to put Purchase order 2024000881 in place on 7/16/2024, and 9/19/2024 to put Purchase order 2024001032 in place on 10/4/2024. | Yes | Yes | Yes | Yes | Yes | Yes | No | N/A | Yes |
| 16 | 10/25/24 | \$2,923.64 | Staples | Common Pleas Court I & II | Invoice dated 8/30/2024. Appropriations were not approved by the Commissioners until 9/26/2024. | Yes | Yes | Yes | Yes | Yes | Yes | No | N/A | Yes |
| 17 | 11/15/24 | \$774.16 | Buckeye IT Service | Common Pleas Court I & II | Invoice dated 9/25/2024. The HP USB-C Dock G5 in the amount of \$774.16 should have been expensed out of a supply line, which this department does not have set up. | Yes | Yes | Yes | Yes | Yes | Yes | No | N/A | Yes |
| 18 | 11/15/24 | \$629.65 | Buckeye IT Service | Common Pleas Court I & II | Invoice dated 9/24/2024. The amount of \$629.65 should have been expensed to Supplies, but this department does not have a supply line set up. | Yes | Yes | Yes | Yes | Yes | Yes | No | N/A | Yes |

Attributes

- A Is this an expense of the court?
- B Was it within available appropriations?
- C Was supporting documentation as outlined in Ohio Rev. Code 319.16 (A)(2) provided and attached to the warrant?
- D Did the court approve the supporting documentation?
- E Does the warrant amount agree to the supporting documentation?
- F Did the county auditor respond back to the court questioning the validity of the expenditures?
- G Was the expenditure issued under writ of mandamus?
- H If writ was issued, did the court determine the claim was valid?
- I Is the expenditure for a proper public purpose as clarified in AOSAB 2003-005 and 2004-002? Unsupported expenditures will be considered not to be a proper public purpose.

Exception Tickmarks

- No1 Attribute not met. See further explanation under Results on page 129.
- N/A Attribute not applicable.

SCHEDULE OF FINDINGS

FINDING NUMBER 2024-001

Ohio Rev. Code § 5739.02(B)(1) exempts sales to the state or any of its political subdivisions from sales tax. Sales tax in the amount of \$375.55 was paid on one disbursement. Sales taxes could be considered disbursements not for a proper public purpose, with related amounts being subject to findings for recovery.

The county should review its policies and procedures to help ensure expenditures serve a proper public purpose and help ensure sales tax is not paid.

OHIO AUDITOR OF STATE KEITH FABER



SENECA COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 9/23/2025

65 East State Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at
www.ohioauditor.gov