

Auditor of State Bulletin 2025-010

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TO: All Public Offices

Independent Public Accountants

FROM: Keith Faber

Ohio Auditor of State

SUBJECT: Amendment to Ohio Rev. Code § 9.03 – Eliminating Charter Entity

Exemption from Restrictions on Public Funds Expenditure to

Influence the Outcome of an Election

Ohio law prohibits governing bodies of a political subdivision from using public funds to support or oppose the outcome of a candidate's election or the results of an election for a bond or levy issue. Specifically, Ohio Rev. Code § 9.03(C)(1)(e) prohibits the use of public funds to support or oppose a candidate, the investigation, prosecution, or recall of a public official, or the passage of a levy, or bond issue, and (C)(2) prohibits compensating employees for time spent on any activity influencing the outcome of the election regarding a candidate, levy or bond issue. Further, Ohio Rev. Code § 9.03(D) prohibits persons—such as political subdivision officials and employees—from knowingly using public funds, either directly or indirectly, to benefit a candidate, campaign or political action committees, a political party, campaign fund, etc. Previously, charter municipalities and charter counties were not subject to the prohibitions in this statute.

However, the General Assembly amended Ohio Rev. Code § 9.03 in Am. Sub. H. B. No. 96 136th G.A., with an effective date of September 30, 2025, as follows:

- (A) As used in this section:
- (1) "Political subdivision" means any body corporate and politic, except a municipal corporation that has adopted a charter under Section 7 of Article XVIII, Ohio Constitution, and except a county that has adopted a charter under Sections 3 and 4 of Article X, Ohio Constitution, to which both of the following apply: (a) It is responsible for governmental activities only in a geographic area smaller than the state. (b) It is subject to the sovereign immunity of the state.

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This amendment makes charter municipalities and charter counties subject to the same constraints as other political subdivisions when they have a levy or bond issue on the ballot. In the event an alleged violation is brought to AOS' attention, upon investigation, this could result in a Cease & Desist letter, as well as a non-compliance citation or Finding for Recovery in the political subdivision's next financial audit.

To facilitate political subdivisions' compliance with Ohio Rev. Code § 9.03, in August, 2023 the AOS issued Levy FAQs. The FAQs have been updated to reflect the change to the statue and can be located on the AOS website at:

https://www.ohioauditor.gov/publications/docs/Ohio Auditor of State Levy FAQ.pdf

If you have any questions regarding the information presented in the Bulletin, please contact the Auditor of State's Office at 800-282-0370 or AOSlevyfags@ohioauditor.gov.

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