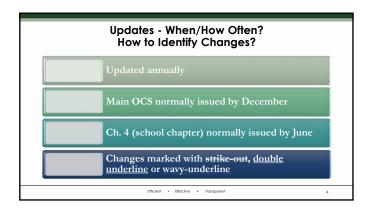
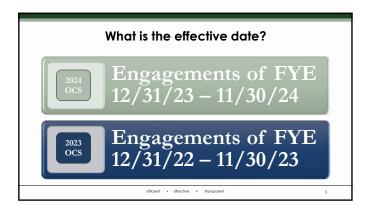


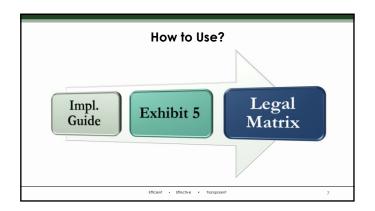
Agenda What is the Ohio Compliance Supplement? 2024 Updates – Ch. 1-3, OPM & IG Implementation Guide – Topics Covered



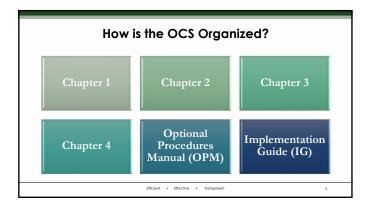








	Legal Matrix								
Step No.	Requirement	Township	Traditional Schools ⁴⁰	Union Cemetery District	Village				
	General Budgetary Requirements (1-1 through 1-3)			12.19					
1-1	ORC 5705.38: Annual appropriation measures - classification	- /	✓	· ·	- /				
1-2	ORC 5705.41(D); and 5705.42: Restriction upon appropriating/expending money - certificate of fiscal officer	· ·	¥	V	· ·				
1-3	ORC 5705.40: Amending or supplementing appropriations; contingencies	· ·	V	V	· ·				
1-4	ORC 5705.09: Establishing funds and 5705.12 Permission to establish special funds		¥	~	-				
1-5	ORC 434.04_133.01, 1545.23, 3315.20, 5155.33, Various 5705 Sections, 5735.28: Distribution of levy revenue	· ·	V	· ·	· ·				
1-6	ORC 5705.0506 and 5705.1416: Transfer of fluids 47	-	✓	· ·	- 1				
	Efficient • Effective • Transparent				8				



2023 Ohio Compliance Supplement Direct Laws Section 1-2 1-2 Compliance Requirements: Ohio Rev. Code §§ 5705.41 (D) and 5705.42 - Restriction upon appropriation and expenditure of money – certificate of fiscal officer. Summary of Requirements: The authorization of a bond issue is deemed an appropriation of the proceeds of the bond issue for the purpose for which such bonds were issued. No expenditure shall be made from any bond fund until first authorized by the taxing authority. [Ohio Rev. Code § 5705.41(A)] Similarly, Federal and State grants or loans are "deemed appropriated" for such purpose by the taxing authority" as provided by law and shall be recorded as such by the fiscal officer of the subdivision, and is deemed in process of collection [Ohio Rev. Code § 5705.42].

Efficient • Effective • Transparent

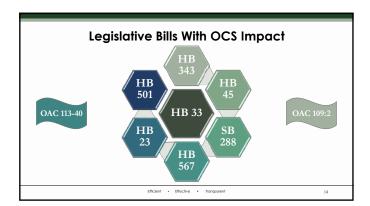
In determining how the government ensures compliance, consider the following:

Policies and Procedures Manuals
Knowledge and Training of personnel
Checklists
Review/Comparison/Recomputations of Purchase Documents
Budgetary/Purchasing
Accounting/Monitoring System
Legislative and Management Monitoring
Management's identification of changes in laws and regulations
Management's communication of changes in always and regulations to employees—Policies and Procedures
Manuals

Biscale & Biscalee & Itompopent

11

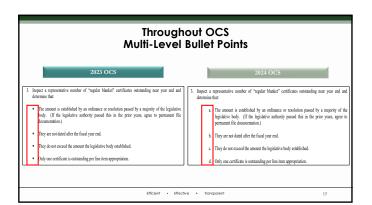




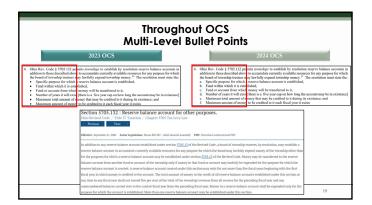
Throughout OCS Red COVID Guidance • Same as last 3 years, COVID related guidance is in red font • Removed where no longer relevant to the period covered by this OCS CFDA → Assistance Listing • Changed references from CFDA to Assistance Listing & removed related footnotes about name change AICPA - 2023 State & Local Gov. Audit & Accounting Guide • Updated references/guidance to 2023 SLG

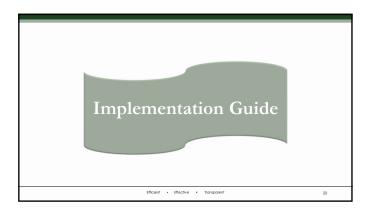
Efficient • Effective • Transparent

Throughout OCS Updated Certain References to 'Ohio Department of Education' • As a result of HB 33, updated references to 'Ohio Department of Education', to now be 'Ohio Department of Education and Workforce' – but only where quoted from /changed in ORC • Due to a lawsuit field by State Bd. Of Ed. members / OCS issuance timeline – all other references to ODE will be updated in the 2025 OCS Cross References To/From Implementation Guide • Added cross references to/from IG appendices, exhibits, etc., where applicable Multi-Level Bullet Points • Changed multi-level bullet points to numbers/letters for smoother build into TeamMate • These do not necessarily correspond to the ORC sections; they are simply numbering for the OCS purposes



		nout OCS Bullet Points	
2	2023 OCS	2024 OC	:S
unless otherwise indicated below): • the general levy for current expense we Ohno Rev. Code § 5705.01(F), are "law improvements, and except poyments for certacutes of indebtedness of the saide any general levy for current expense an sources other than the general property law (see the circumstances requiring a composition of the comp	thorized by vote in excess of the ten mill limitation, and from rax, unless its use for a particular purpose is prescribed by separate fluid in the preceding ICOS Steps; escribed by spentage fluid in the preceding ICOS Steps; saint general levy revenue for current expenses for the efficient, and repair of roads and bridges. [Ohio Rev. Code §§ Section 5.705.10 ¹ Use of revenues.		mill limitation; Current expenses, as defined in ares of a subdivision, except those for permanent aking fund, and retirement of bonds, notes, and ote in excess of the ten mill limitation, and from its use for a particular purpose is prescribed by
	excess of the tee-rail limitation, and from sources other than the general pro- into the greend fand. B) All avenue derived from general or special levies for debt charges, whether	ft Demokrat Authoriscons /FV to still listitation, from any general lowy for current expense authorised by were in every tax, andere it so use the a particular purpose is prescribed by inc., shall be paid within or in cores of the tree at ill listitation, which is besided for the delt charges **youn, shall be paid list to the boal orderworst fund, and all such revenues which in	18





Implementation Guide

Throughout

• Updated for SAS 145, AU-C's, etc.

Referrals

- Added Ohio Office of Unemployment Compensation, and BWC to list of agencies.
- Noted that AOS will also refer any Employee vs. Independent Contractor Status issues to the IRS, Ohio Dept. of Taxation, Ohio Office of Unemployment Compensation, and Bureau of Workers Comp.

Efficient • Effective • Transparent

Implementation Guide

· Clarifications made throughout

Additional Policies for Findings for Recovery for AOS Audits

- FFR Repayment Plan Template updated
 Added guidance from bulletin 2014-003 regarding alcohol purchases
- Added guidance regarding folder structure on W drive to save FFR supporting documentation in
- Other clarifications made throughout section

Efficient • Effective • Transparent

Implementation Guide

Appendix A-1 Transfers & Advances

• Scaled back COVID guidance in summarized format.

Appendix B – Contracts & Expenditures

- Added COVID language from 2A-3 2A-11 here as well.
- Added guidance on 1.) P.O.'s as contracts, 2.) competitive bidding thresholds (from HB 33), and 3.) Bid Evaluation Standards.

Efficient • Effective • Transparent

Implementation Guide Appendix B – Contracts & Exp's **Purchase Orders as Contracts**

"Note that a purchase order can constitute a contract but only if certain elements/characteristics are present:

(1) offer; (2) acceptance; (3) mutual assent; and (4) consideration.

When federal dollars are used to make a purchase, "acceptance" is present either by the buyer signing the purchase order or by the vendor and the buyer performing under the terms of the purchase order. Performance would be the vendor supplying the service or goods and the buyer paying for them.

When AOS auditors encounter a purchase order and would like to know whether it can be viewed as a contract, we recommend that they reach out to the attorneys in Legal for an evaluation."

•		
•		
•		
•		
٠		
•		

Implementation Guide Appendix B – Contracts & Exp's Competitive Bidding Thresholds "Effective October 3, 2023, certain competitive bidding thresholds are established by ORC 9.17 which states the amount for purposes of a provision of the Revised Code that references this section shall be (1) beginning on the effective date of this section through calendar year 2024, \$75,000; and (2) for each calendar year thereafter, the amount for the previous calendar year interested by three persons Where the OCS references ORC 9.17, the thresholds were as follows for the following time periods: Oct. 3, 2023 December 31, 2023 Oct. 3, 2023 Before Oct. 3, 2023 Oc

Implementation Guide Appendix B – Contracts & Exp's Bid Evaluation Standards

"Certain statutes outline different standards regarding the evaluation of bids such as:

- "lowest and best bidder"
- "lowest responsible bidder"
- "lowest responsive and responsible bidder" (ORC 9.312)

ORC 9.312 applies when either:

1) another law requires the standard to apply or

2) a political subdivision required by law to award contracts by competitive bidding adopts an ordinance or resolution to adopt a policy requiring its contracts to be awarded to the lowest responsive and responsible bidder in accordance with ORC 9.312."

Efficient • Effective • Transparent

26

Implementation Guide

Appendix E

• Updates made to Federal Agencies & GASB 40

Exhibit 2 – Public Officers' Bond

• Updates made, including those to sync to Exhibit 5 legal matrix.

Efficient • Effective • Transparent

Implementation Guide Legal Matrix • Made footnote more user friendly • Updated to sync to edits made in corresponding OCS sections • Posted unlocked file (no password required) Metropolitan Housing Authorities: • Added new MHA column to Exhibit 5/legal matrix & OPM (moved from Exhibit 6)

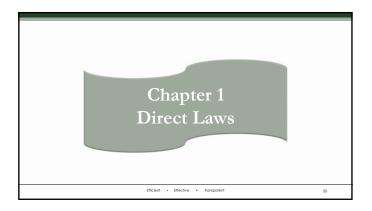
Efficient • Effective • Transparent

Implementation Guide **Legal Matrix**

- 3-5 (bonding) Added reference to related Exhibit in Implementation Guide, & marked as applicable to several additional entity types, to sync up with Exhibit 2 of the IG.
- 2B-8 (Ohio Sunshine Laws), FN46 Added clarification that CPRT training does <u>not</u> apply to STEM school officials.
 Updated & added several footnotes

Exhibit 6:

- Added Career-Technical Cooperative Edu. District new entity type created in HB 33
- Added a couple FN's, as a result of HB 33



- 1-1: Annual appropriation measures classification
- Modified the considerations for COVID-19

1-2: Restriction upon appropriation and expenditure of money

• Added clarification/table explaining difference between regular blanket & super blanket certificates

Efficient • Effective • Transparent

Chapter 1 ★ Blanket vs. Super Blanket Certificates "Super Blanket" Certificate A sum that is lawfully appropriated. Authorized or directed for a permitted purpose, This amount can be different from the amount set for regular blanket certificate on off the fiscal year (For counties, may not extend beyond the quarterly appending plan stabilished by the county commissioners) Recuting and responsioners (for example, professional) "Blankel" Certificate A sum not exceeding an amount established by resolution or ordinance adopted by members of the legislative authority Time Period May not extend beyond year-end of the current fiscal year May be used for.... Any expenses requiring certification (for example, professional services, fuel, oil and food Must be limited to a specific line-tern appropriation account. Allowable number outstanding at one particular time from a particular line-item appropriation account Que

Chapter 1

- Updated as a result of HB 501
- Added LATCF from Bulletin 2022-011 to the COVID-19 guidance
 Added guidance from Bulletin 2022-003 related to the OneOhio Opioid Settlement funds

1-5: Distributing revenue

- Updated as a result of HB 33
- Clarified guidance related to transfers to a Township Road Fund

-	
•	

1-6: Transfer of funds

- Clarification added that an entity may use a 'resolution' or a 'motion' for transfers from the general fund to other funds
- All other transfers must be by resolution' passed by two-thirds vote ('motions' are not an option)

1-7: Advances

 Added relevant guidance from section 1-5 regarding certain school deficits, which was updated as a result of HB 33

Efficient • Effective • Transparent

34

Chapter 1

1-10: Issuing or retiring bonds and notes

 Added clarifying guidance related to township's leasing equipment, from section 2A-6 (Twp. Exp & Competitive Bidding)

1-11: Bond, tax and revenue anticipation notes (BAN, TAN and RAN)

• Clarified one of the tests for Lake Erie shoreline Improvements

Efficient • Effective • Transparent

35

Chapter 1

- 1-13: Governments investing in their own
- Updated as a result of HB 33

1-16: Health care self-insurance

 Updated guidance & tests related to allowable funds used for self-insurance moneys

Efficient • Effective • Transparent

1-20: Definitions, rates of contributions etc.

- Added to COVID guidance explaining that recipients may not use SLFRF funds to provide premium pay to essential workers for work conducted after April 10, 2023;
- o However, recipients may continue to use SLFRF funds to support workers through the public health and negative economic impact and revenue loss eligible use categories.
- Added guidance regarding membership requirements for SERS;
- Added an additional step to test 1099 NECs.

Efficient • Effective • Transparent

37

Chapter 1

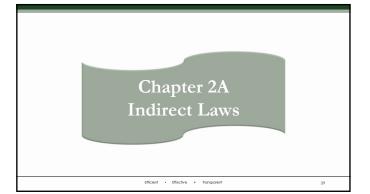
1-22: Electric kilowatt-hour tax

• Updated as a result of HB 33

Appendix A, step 3c: Co. Ag. Society Debt

• Added additional, relevant ORC guidance & related test

Efficient • Effective • Transparent



Chapter 2A



Contract/bidding sections

- Added to COVID considerations that AOS auditors should consult with CFAE if noncompliance with Federal procurement requirements is identified for a non-major program, or a major program for which procurement is not tested in the FACCR
- Updated as a result of HB's 23 & 33, which includes updated thresholds
- Other clarifications made throughout

2A-3: Municipal contracts

· Added guidance on contracts for streets or other public way

Efficient • Effective • Transparent

Chapter 2A

2A-11: Separate bids and contracts required for each class of work on buildings and other structures

- Added guidance from ORC related to design-build & general contracting.
- Made other clarifications throughout, and removed duplicative language.
 Added note that auditors should consult with CFAE OCS Specialty if auditing an
- entity with a project undertaken through a construction manager at risk or a design-build firm.

2A-12: Prevailing wage rates in public works contracts

· Periodic update to new thresholds

Efficient • Effective • Transparent

Chapter 2A

- Updated as a result of HB 33.
- Updated footnote regarding LIBOR.

2A-15: Other requirements

• Clarified test regarding name on CD's.

-			
_			
_			
_			
_			
-			
_			
_			
_			

Chapter 2A

2A-16: Other allowable investments for subdivisions other than counties

- Updated as a result of HB 33.
- Updated definition of 'entity' to be from ORC 1706.01(K), rather than 1705.01(D).

2A-17: Security for repayment of public deposits

- Updated as a result of OAC 113-40 edits
 Clarified that a public depositor is responsible for periodically confirming the accuracy of its account balances with the TOS.
- is account batales with the TDIC website, and added guidance that due to the complexity of the FDIC requirements, AOS auditors should request their AOS attorney to review & approve FDIC determinations.

Efficient • Effective • Transparent

Chapter 2A

2A-18: Eligible investments

- Updated as a result of HB 33
- •Updated definition of 'entity' to be from ORC 1706.01(K), rather than 1705.01(D)

Efficient • Effective • Transparent



Chapter 2B

2B-1: Force accounts for certain Municipal Corp's

- Updated thresholds as a result of HB 23
- Updated limits
- · Made other clarifications throughout

Efficient • Effective • Transparent

Chapter 2B

2B-5: Landfill financial assurance responsibility and certifications; Solid waste transfer facility financial assurance responsibility and certifications

- Clarified that the tests in this section need tested if applicable to the entity the AUP does not satisfy all of the compliance requirements tested in this section.
- Added test regarding the local government establishing the restricted LGFT fund.
- Other clarifications made throughout.

2B-6: Education Requirements

Added relevant OAC & ORC sections, and clarified biennial cycles.

 Efficient - Efficient - Transporent

Chapter 2B

- Updated as a result of HB 33, and added corresponding tests
- ORC 117.103(B)(1) The auditor of state shall create training material detailing Ohio's fraud-reporting system and the means of reporting fraud, waste, and abuse......
- ○The Auditor of State is currently developing the HB 33 fraud training material and will issue a bulletin to all public officials enumerating the process and specified timeframe within which all public employees and elected officials must complete the training.
- Until this bulletin is published and in effect, auditors should continue to audit compliance with the existing Fraud Reporting System Model Form and pre-HB 33

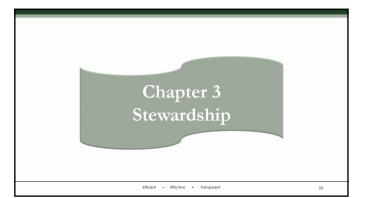
Chapter 2B

- Updated as a result of HB 33.
- Implementation of AOS Bulletin 2021-007 regarding change in interpretation of Public Records & Open Meetings laws applicability to community schools, is delayed until further notice.
- Clarified that note at top of test's is applicable to all test's
 Added clarification on applicability to STEM school officials.
- · Other clarifications made throughout.

2B-9: CARES Act, Coronavirus Relief Fund

Section removed, as it is no longer applicable

Efficient • Effective • Transparent



Chapter 3

- Updated as a result of HB 33
 Added relevant guidance from ORC
- Added note explaining that much of the guidance included in this section will be utilized in payroll disbursement testing
 Clarified test 1

3-7: Establishment and accounting treatment for commissaries

Updated as a result of HB 33

- Updated as a result of HB 343.
- 3-9: Records required of county courts
- 3-10: Municipal court records
- Updated as a result of HB 343.

Efficient • Effective • Transparent

Chapter 3

- 3-12: Collection, custody & disbursement of fee, fines, costs & deposits
- Updated as a result of SB 288.
- Added relevant guidance from ORC.

3-13: Additional costs in criminal cases

• Updated as a result of HB 343.

Efficient • Effective • Transparent

Chapter 3

Added clarification to test regarding travel expenses & per diem.

3-15: Twp Reimbursement of Ins. Premiums

- Added guidance regarding rotating section when a Twp is cycling back from an AUP to a GAGAS audit.
 Added reference to Bulletin 2017-002.

 - · Clarified a test regarding sufficient documentation.
 - Added a new test regarding fund paid from.



• Added guidance regarding rotating section when a Twp is cycling back from an AUP to a GAGAS audit.



• Added a new test regarding fund paid from.

3-18: National Instant Criminal Background Check System (NICS)



• Section removed, as it is no longer applicable

Efficient • Effective • Transparent

Optional Procedures Manual (OPM)

Efficient • Effective • Transparent

Optional Procedures Manual

- Edits throughout as a result of HB 33
- Clarifying guidance & tests added regarding difference between credit card & procurement cards

O-9: Books to be kept by clerk of the court of common pleas

• Updated as a result of HB 567

-		
-		

